




Interoffice Memorandum

DATE: July 12, 2023

TO: Mayor Jerry L. Demings
-AND-
County Commissioners

FROM: Alberto A. Vargas, MArch., Manager, Planning Division 

THROUGH: Andres J. Salcedo, P.E., Acting Director
Planning, Environmental, and Development Services Department

SUBJECT: 2023-2 Regular Cycle Staff Initiated Map Amendment 2023-2-B-TRAN-1
Board of County Commissioners (BCC) Transmittal Public Hearing

Please find the staff report for proposed 2023-2 Regular Cycle Staff-Initiated Map Amendment 2023-2-B-TRAN-1, scheduled for a BCC transmittal public hearing on July 25, 2023. This amendment was heard by the Planning and Zoning Commission (PZC)/Local Planning Agency (LPA) at a transmittal public hearing on June 20, 2023.

The report is also available under the Amendment Cycle section of the County's Comprehensive Planning webpage.

<http://www.orangecountyfl.net/PlanningDevelopment/ComprehensivePlanning.aspx>.

The above-referenced 2023-2 Regular Cycle Amendment is a staff-initiated map amendment. The map amendment entails changes to the Long Range Transportation Plan of the Orange County 2010 - 2030 Comprehensive Plan to reflect changes in project status, add the proposed "Sunshine Corridor" rail alignment, and remove the Alternative Mobility Area per the adoption of Ordinance No. 2022-16.

In summary, the action item addressed by this memo for July 25 is:

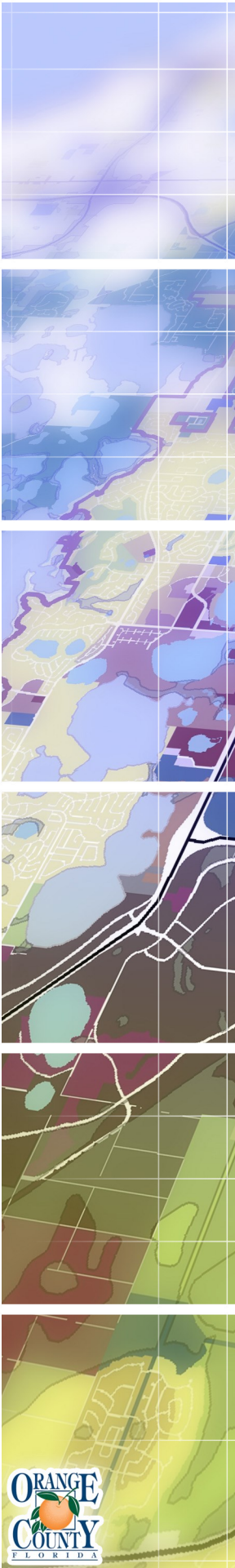
- Amendment 2023-2-B-TRAN-1 (Revision to Map 1: Long-Range Transportation Plan).

Following the BCC transmittal public hearing, the proposed amendment will be transmitted to the Florida Department of Economic Opportunity (DEO) and other State agencies for review and comment. Staff expects to receive comments from DEO and/or the other State agencies in August 2023. Pursuant to 163.3184, Florida Statutes, the proposed amendment must be adopted within 180 days of receipt of the comment letter.

Any questions concerning this document should be directed to Alberto A. Vargas, MArch., Manager, Planning Division, at (407) 836-5802 or Alberto.Vargas@ocfl.net, or Jason Sorensen, AICP, Chief Planner, Planning Division, at (407) 836-5602 or Jason.Sorensen@ocfl.net.

AAV/JS/mdm

c: Jon V. Weiss, P.E., Deputy County Administrator
Joel Prinsell, Deputy County Attorney
Roberta Alfonso, Assistant County Attorney
Whitney Evers, Assistant County Attorney
Jason Sorensen, AICP, Chief Planner, Planning Division
Olan D. Hill, AICP, Assistant Manager, Planning Division
Renzo Nastasi, AICP, Manager, Transportation Planning Division
Nicolas Thalmueller, AICP, Planning Administrator, Planning Division
Read file



ORANGE COUNTY

PLANNING DIVISION

2023-2 REGULAR

CYCLE AMENDMENT

2023-2-B-TRAN-1

2010 - 2030 COMPREHENSIVE PLAN

BOARD OF COUNTY

COMMISSIONERS

JULY 25, 2023
TRANSMITTAL PUBLIC HEARING

PREPARED BY:
ORANGE COUNTY PLANNING, ENVIRONMENTAL
AND DEVELOPMENT SERVICES

PLANNING DIVISION
COMPREHENSIVE PLANNING SECTION



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**2023-2 Regular Cycle Comprehensive Plan Amendment
Staff Initiated Comprehensive Plan Map Amendment**

Amendment Number	Sponsor	Description of Proposed Changes to the 2010-2030 Comprehensive Plan (CP)	Project Planner	Staff Rec	LPA Rec
2023-2-B-TRAN-1 LRTP CP Update	Transportation Planning Division	Map amendment to adopt changes to the Long Range Transportation Plan of the Orange County 2010 - 2030 Comprehensive Plan to reflect changes in project status, add the proposed "Sunshine Corridor" rail alignment, and remove the Alternative Mobility Area per the adoption of Ordinance No. 2022-16.	Alissa Torres, PHD, FAICP, CLTD	Transmit	Recommend Transmittal (6-0)

ABBREVIATIONS INDEX:

ABBREVIATIONS INDEX: CP-Comprehensive Plan; FLUM-Future Land Use Map; FLUE-Future Land Use Element; TRAN-Transportation Element; GOPS-Goals, Objectives, and Policies; OBJ-Objective

2023 SECOND REGULAR CYCLE STAFF-INITIATED MAP AMENDMENT

AMENDMENT TO THE 2010-2030 COMPREHENSIVE PLAN BOARD OF COUNTY COMMISSIONERS TRANSMITTAL BOOK

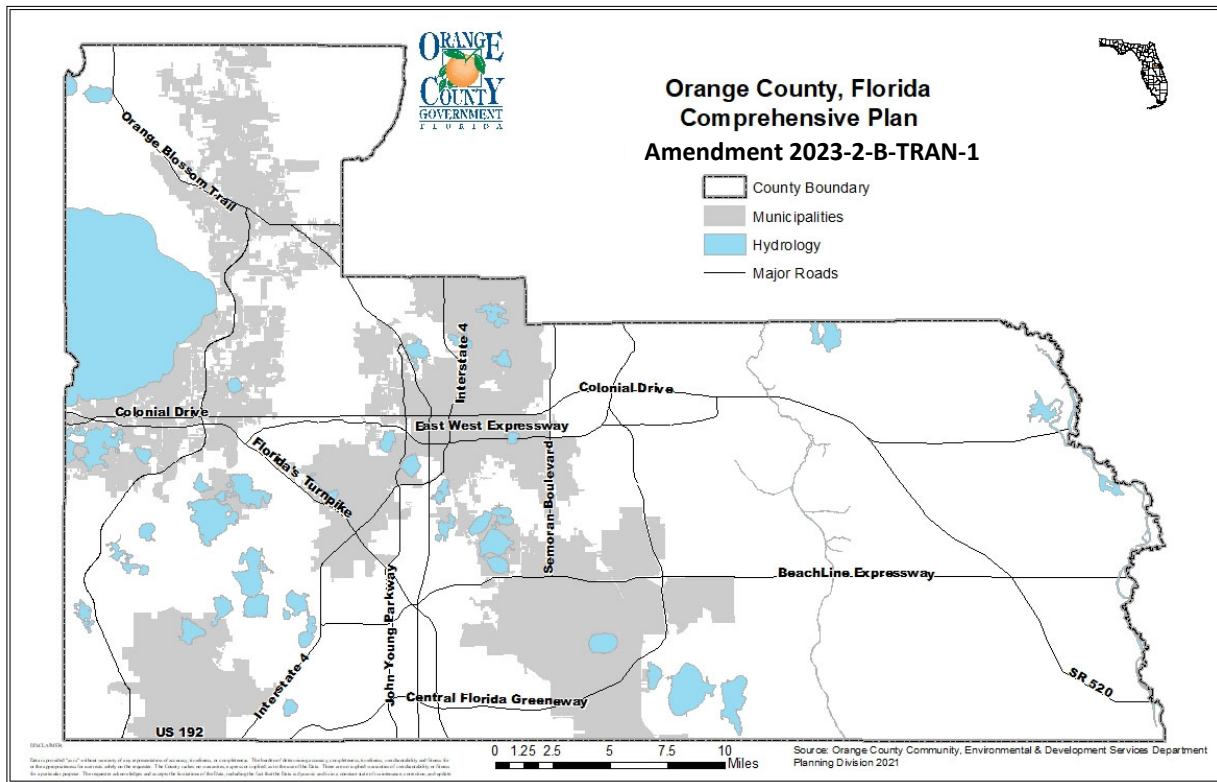
INTRODUCTION

This is the Board of County Commissioners (BCC) transmittal public hearing staff report for the Second Regular Cycle Amendment 22023-2-B-TRAN-1 to the Transportation Map Series, Map 1. The transmittal public hearing for this amendment was conducted before the Planning and Zoning Commission (PZC)/Local Planning Agency (LPA) on June 15, 2023.

The 2023-2 Regular Cycle Amendment entails one staff-initiated map amendment. Since this is the transmittal stage for the amendment, there will be a second round of public hearings for adoption after the Florida Department of Economic Opportunity (DEO) and other State agencies complete their review of the proposed amendment and provide comments, expected in August 2023. Adoption public hearings are tentatively scheduled for the LPA on September 21, 2023, and the BCC on October 10, 2023.

Once the Regular Cycle Amendment has been adopted by the BCC, the amendment will become effective 31 days after DEO notifies the County that the plan amendment package is complete, provided no challenges are brought forth for the amendment. The amendment is, therefore, expected to become effective in November 2023.

Any questions concerning this document should be directed to Alberto A. Vargas, MArch, Manager, Planning Division, at (407) 836-5802 or Alberto.Vargas@ocfl.net or Jason Sorensen, AICP, Chief Planner, Current Planning Section, at (407) 836-5602 or Jason.Sorensen@ocfl.net.



The following meetings and hearings have been held for this proposal:			Project Information	
Report/Public Hearing	Outcome		Title: Amendment 2023-2-B-TRAN-1	
✓	Community Meeting	Not required	Division: Transportation Planning	
✓	Staff Report	Recommend Transmittal		
	LPA Transmittal June 15, 2023	Recommend Transmittal (6-0)	Request: Amendment to Map 1: Long Range Transportation Plan (LRTP) to reflect changes in project status, add the proposed "Sunshine Corridor" rail alignment, and remove the Alternative Mobility Area per the adoption of Ordinance No. 2022-16.	
	BCC Transmittal	July 25, 2023		
	State Comments	August 2023	Revision: Map 1: Long Range Transportation Plan (LRTP)	
	LPA Adoption	September 21, 2023		
	BCC Adoption	October 10, 2023		

STAFF RECOMMENDATION

Make a finding of consistency with the Comprehensive Plan (see Objective T1.1; Policies T1.3.7, T3.4.2, ICE1.4.2, and CIE1.7.4), determine that the proposed amendment is in compliance, and recommend **TRANSMITTAL** of Amendment 2023-2-B-TRAN-1 to update the Long Range Transportation Plan (LRTP) of the Comprehensive Plan.

LOCAL PLANNING AGENCY TRANSMITTAL PUBLIC HEARING

Staff presented the staff report to the Local Planning Agency (LPA) with the recommendation to transmit the amendment to the state reviewing agencies and answered various questions. No members of the public appeared to speak regarding the proposed amendment.

The LPA voted 6-0 to **recommend transmittal of Amendment 2023-2-B-TRAN-1.**

<i>Motion/Second</i>	<i>Camille Marie Evans/George J. Wiggins</i>
<i>Voting in Favor</i>	<i>Michael Arrington/Camille Marie Evans/Evelyn M. Cardenas/Eduardo Fernandez/J. Gordon Spears/George J. Wiggins</i>
<i>Voting in Opposition</i>	<i>None</i>
<i>Absent</i>	<i>David Boers/Walter A. Pavon Jr/Nelson Pena</i>

ANALYSIS

1. Background

As required by Transportation Objective T1.1, the Orange County Comprehensive Plan's Transportation Element contains an adopted Long Range Transportation Plan (LRTP) for the County's transportation network to promote coordinated planning of transportation and land use, recognize public-private partnerships, and meet existing and future mobility needs of population and employment. The Orange County LRTP, adopted as Map 1 of the Transportation Element, is consistent with the requirements of s. 163.3177(6)(b)(1), Florida Statutes, which requires that the Transportation Element of the Comprehensive Plan include a map of existing and proposed transportation system features that is coordinated with the Plan's Future Land Use Map.

Orange County updates the LRTP in response to completed construction projects, new County projects and public-private partnership projects, changes to depicted projects' status or alignments, roadway name changes, and other factors. The LRTP identifies various types of projects, primarily based on their status and responsible agency or entity. The LRTP does not include intersection and interchange projects. State roadway and transit projects are included within the FDOT Five-Year Work Program or have Alternative Analyses underway or completed.

2. Amendment Analysis

If approved, the proposed amendment would make the following changes to the Comprehensive Plan's Map 1: Long Range Transportation Plan (LRTP):

- Remove the Alternative Mobility Area (AMA) boundary consistent with the adoption of Ord. No. 2022-16, which deleted all references to the AMA in Comprehensive Plan policies as part of various regulatory updates to the County's transportation impact fees.
- Designate the proposed "Sunshine Corridor" alignment for both public commuter rail and private intercity rail projects. Commuter rail and intercity rail are planned to be co-located for the segment between the Orlando International Airport and the International Drive area. The private intercity project within Orange County further extends to the Orange/Osceola County line. The designation of the corridor is intended to reflect the County's regional/state coordination on this project, to seek state and federal funds, and to replace the current "OIA Connector" and "Intermodal Center" designations on the LRTP. East of the Sunshine Corridor alignment, the proposed amendment would rename the previous "Transit Multi-Use Corridor" designation to "Intercity Rail to OIA (Existing)" to reflect the construction of that project segment. West of the Sunshine Corridor alignment, the proposed amendment adds a "Intercity Rail to Tampa" designation and segment to reflect proposed future service to Tampa.
- Update state projects to reflect their status:
 - Completion of Wekiva Parkway, Florida's Turnpike, SR 528/Beachline Expressway, and I-4 Ultimate (Seminole County Line to Kirkman Road) projects.
 - Completion of East SR 50, West SR 50, SR 15, and Maitland Boulevard projects.
 - Addition of Goldenrod Road and SR 535 projects.
 - Revision from "Limited Access Collocated Toll Facility" to "State Roadway Project" for East SR 50 to reflect project changes.
 - Removal of three LRTP categories that identified SunRail's proposed stations/project phasing and replacement with "SunRail Stations (Existing)" and "SunRail Corridor (Existing)," as well as appropriate designation of facilities in the LRTP, to depict SunRail's status as a constructed project.
- Update Central Florida Expressway Authority projects to reflect their status:
 - Addition of the Osceola Parkway Extension's Preferred Alternative as approved by the Board of County Commissioners via resolution.
 - Addition of the SR 516 project as a new US 27 and SR 429 connector.
 - Completion of SR 417 projects.
- Update various County project LRTP designations to consolidate to two, "Planned County Road Projects" and "County Partnership Road Projects."

- Update the LRTP for County projects as follows:
 - Northwest Orange County: Addition of Welch Road and an adjustment of the project limits of Ocoee-Apopka Road as partnerships with the City of Apopka (added subsequent to the advertisement for the Local Planning Agency Transmittal Public Hearing).
 - Horizon West: Removal of Seidel Road (Segments 2A and 3A), Avalon Road (Segments 2, 3, and 4), Hamlin Groves Trail Extension, Horizon Boulevard/Porter Road (Avalon Road to Hamlin Groves Trail), Horizon West Adequate Public Facilities (APF) Roads B and C, and portions of Hartzog Road as completed projects and renaming of Horizon Boulevard to Porter Road to align with development approvals.
 - International Drive Area: Removal of International Drive (Westwood Boulevard to Westwood Boulevard), Daryl Carter Parkway (Apopka-Vineland Road to Palm Parkway), and Destination Parkway (Tradeshow Boulevard to John Young Parkway) as completed projects; revisions to the Kirkman Road Extension segment identified as a partnership project; and removal of Mandarin Drive and adjustment of the project limits of Lake Bryan Beach Boulevard currently identified as partnership projects.
 - Innovation Way Area: Revision to several roadway segments in the City of Orlando to reflect their construction status, including Dowden Road, and the renaming of portions of the proposed Innovation Way alignment to Sunbridge Parkway.
 - Other Constructed Projects: Removal of Boggy Creek Road North (Jeff Fuqua Boulevard to Wetherbee Road), Econlockhatchee Trail (South of Lake Underhill Road to north of SR 408), Holden Avenue (Orange Blossom Trail to John Young Parkway), and Pine Hills Road (North Lane to West SR 50).
 - Other New Projects: Addition of Hancock Lone Palm Road (SR 50 to Waterford Chase Boulevard) as a County project.

Transportation Objective T1.1 identifies the LRTP as the County's long-term transportation improvement program, designated as Map 1 of the Transportation Element, to include County projects, state roadway projects, and other needed County transportation improvement projects, including partnerships, as a cost feasible project plan that addresses current and future roadway deficiencies within the planning horizon. The proposed amendment facilitates that objective by identifying the current status of projects and partnerships.

Transportation Policy T1.3.7 requires the County to pursue coordinated funding efforts with other local jurisdictions and public/private partnerships with private developers as a means of funding necessary transportation projects identified in the LRTP. The proposed amendment assists in policy implementation by identifying the County's current needs and goals for transportation projects for enhanced agency and private coordination.

Transportation Policy T3.4.2 and Intergovernmental Coordination Element Policy ICE1.4.2 state the County will coordinate with FDOT, MetroPlan Orlando, Central Florida Expressway Authority, local

governments, and private entities to identify needed transportation projects, consistent with several applicable state and regional plans and programs. The proposed amendment provides an update to the LRTP for consistency with these plans and programs.

Capital Improvements Element Policy 1.7.4 designates the LRTP as a long-term schedule of cost-feasible roadway improvements to address current and future roadway deficiencies. The proposed amendment will update the LRTP consistent with this policy.

3. Policy References

- OBJ T1.1** The County adopts the Long-Range Transportation Plan (LRTP), the County’s long-term transportation improvement program, as Map 1 of the Transportation Element. This plan includes the 10-year Capital Improvement Schedule, a 5-year Capital Improvement Program, state roadway projects, and other needed County transportation improvement projects inclusive of proposed partnership projects. This annually-updated plan represents a cost feasible project plan that addresses current and future roadway deficiencies within the planning horizon.
- T1.3.7** The County shall continue to participate in interlocal agreements, Joint Participation Agreements, and other coordinated funding efforts with other local jurisdictions and public/private partnerships with private developers as a means of funding necessary transportation projects identified in the Long Range Transportation Plan (LRTP) that are consistent with the County’s adopted comprehensive plan and coordinated with MetroPlan Orlando’s LRTP and Transportation Improvement Program and the Florida Department of Transportation’s adopted work program.
- T3.4.2** The County will continue to coordinate with Florida Department of Transportation (FDOT), MetroPlan Orlando, Central Florida Expressway Authority, local governments, and private entities to identify needed transportation projects. These include projects named on the Orange County Five-Year Capital Improvements Program and Ten-Year Capital Improvements Schedule, MetroPlan Orlando Transportation Improvement Program, State Transportation Improvement Program, and MetroPlan Orlando Long Range Transportation Plan.
- ICE1.4.2** Orange County will continue to coordinate with LYNX MetroPlan Orlando, Central Florida Expressway Authority, local governments, and private entities to identify needed transportation projects. These include projects named on the Orange County Five-Year Capital Improvements Program and Ten-Year Capital Improvements Schedule, MetroPlan Orlando Transportation Improvement Program, State Transportation Improvement Program, and MetroPlan Orlando Long Range Transportation Plan.
- CIE1.7.4** Orange County shall use the Long Range Transportation Plan, adopted as part of the Transportation Element, as a long-term schedule of cost-feasible roadway improvements to address current and future roadway deficiencies and will update it annually.

Proposed Map 1: 2030 Long Range Transportation Plan

