Regional Affordable Housing Initiative

A Regional Housing Partnership

July 31, 2018









Regional Affordable Housing Initiative

A Regional Housing Partnership

Outline

- REGIONAL INITIATIVE Background
- THE REGION Challenges & Trends
- FRAMEWORK Goals, Strategies & Tools
- NEXT STEPS Implementation

REGIONAL INITIATIVE Background

Regional Housing Partnership

Seminole | Orange | Osceola | Orlando

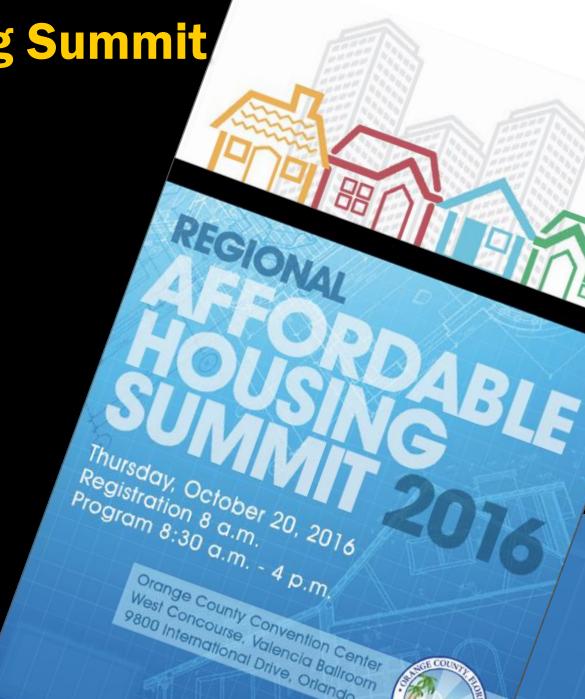
- Cross-jurisdictional workgroup formed to address regional housing need
- Investigated supply and demand of affordable units
- Identified areas of access and opportunities
- Explored housing design and product types
- Analyzed strategies, incentives and partnerships options



Regional Affordable Housing Summit

Program

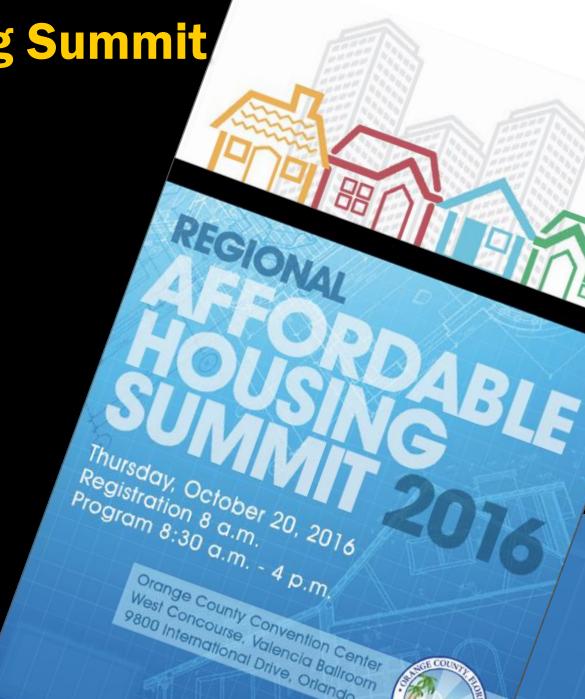
- The National Affordable Housing Crisis
- State of Regional Housing
 - **Economic** Outlook
 - Real Estate Market
 - Affordable Housing Supply & Demand
- Affordable Housing Strategies Tools
- Creative **Solutions**
- What is Affordable Housing and for whom?



Regional Affordable Housing Summit

Program

- The National Affordable Housing Crisis
- State of Regional Housing
 - **Economic** Outlook
 - Real Estate Market
 - Affordable Housing Supply & Demand
- Affordable Housing Strategies Tools
- Creative Solutions
- What is Affordable Housing and for whom?



Background

What is Affordable Housing

AFFORDABLE < 30% **HOUSING**

Household **housing costs**: mortgage or rent & utilities

Background

What is Affordable Housing

HOUSING

mortgage/rent and utilities

> 30% > 50%

Background

Region - Cost Burdened Households

31% **Total Households**

HOUSING

mortgage/rent and utilities

Who Are They?

Regional- Cost Burdened Workers

REGIONAL MEDIAN

HUD Regional Median \$58,400 annually

Average house cost \$286,000

This means that a worker with a **median** salary will spend about 32% of income on housing



BUS DRIVER

EARNS:

\$40,479 annually

PAYS:

about 33% of



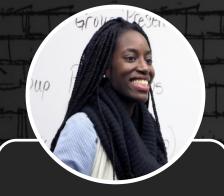
STORE CASHIER

EARNS:

\$22,346 annually

PAYS:

about **56**% of income on housing income on housing income on housing income on housing



SCHOOL TEACHER

EARNS:

\$37,905 annually

PAYS:

about **31**% of



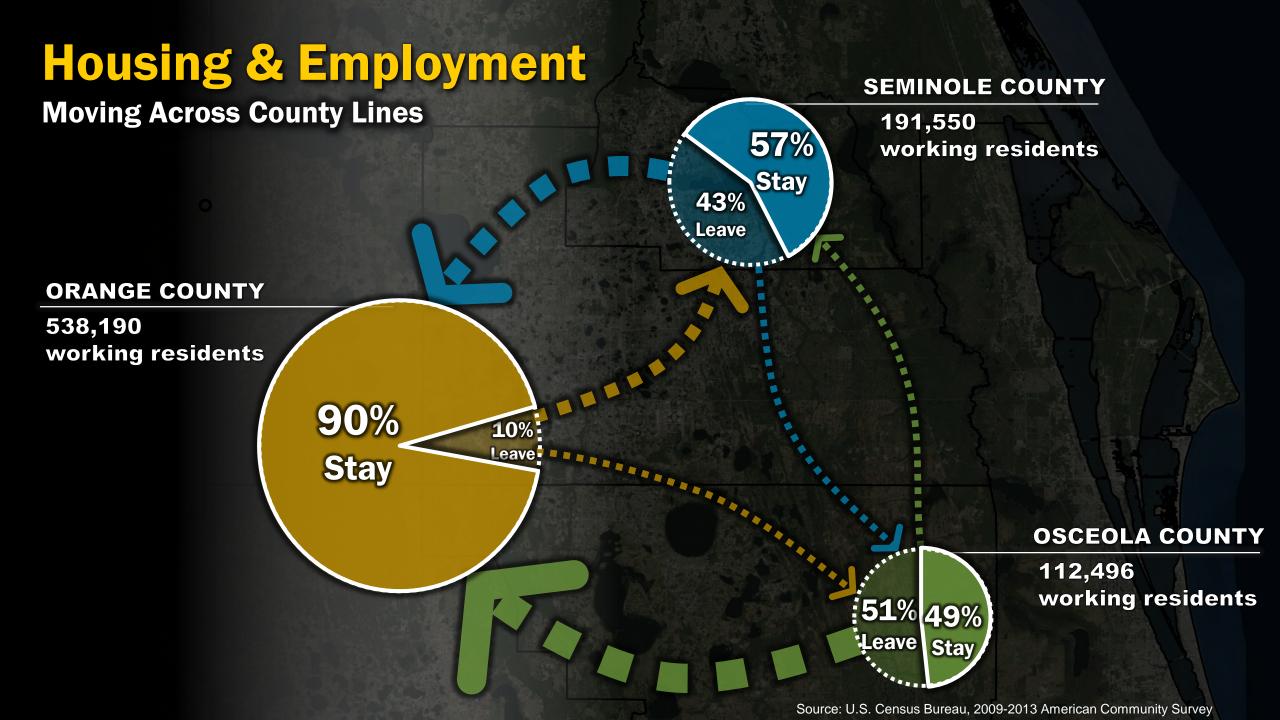
RESTAURANT SERVER

EARNS:

\$22,452 annually

PAYS:

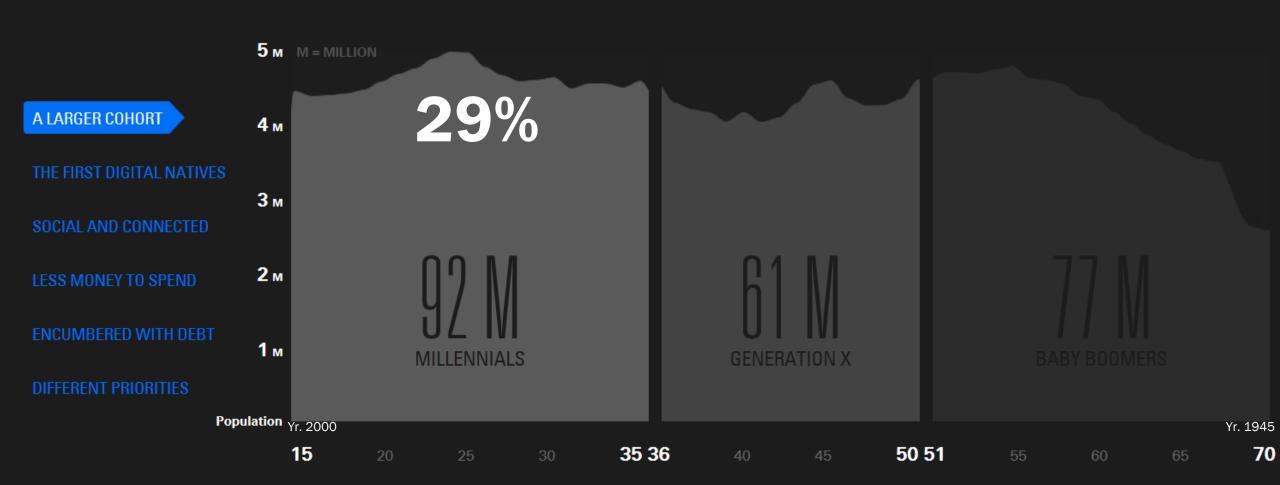
about **57**% of



National Housing Status

A Larger Cohort

The Millennial generation is the biggest in US history—even bigger than the Baby Boom.

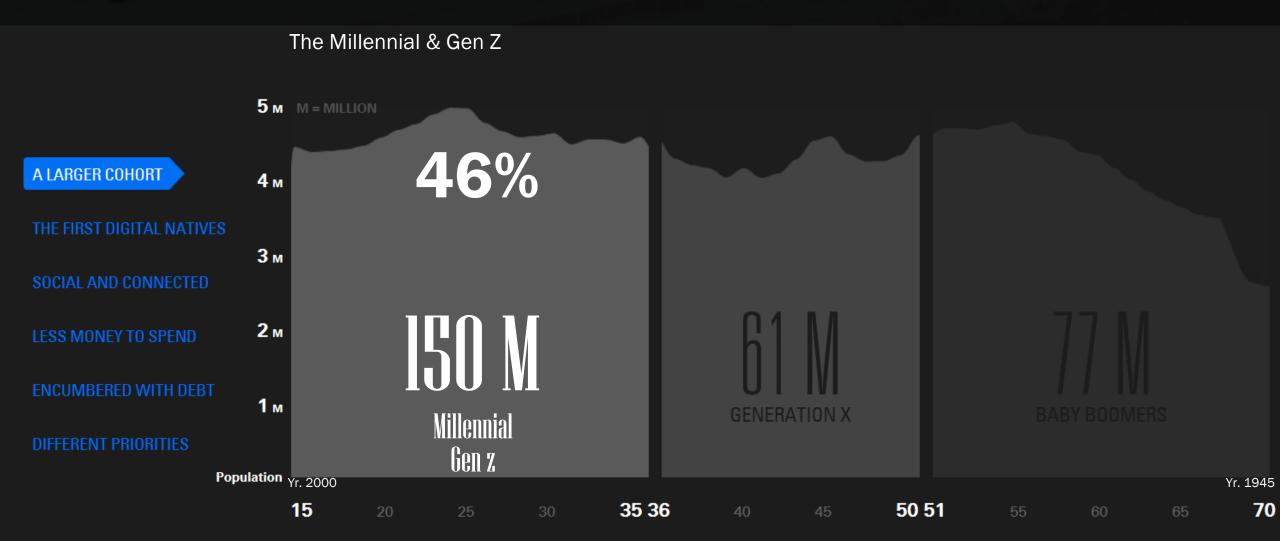


Age in 2015

Source: US Census Bureau

National Housing Status

A Larger Cohort



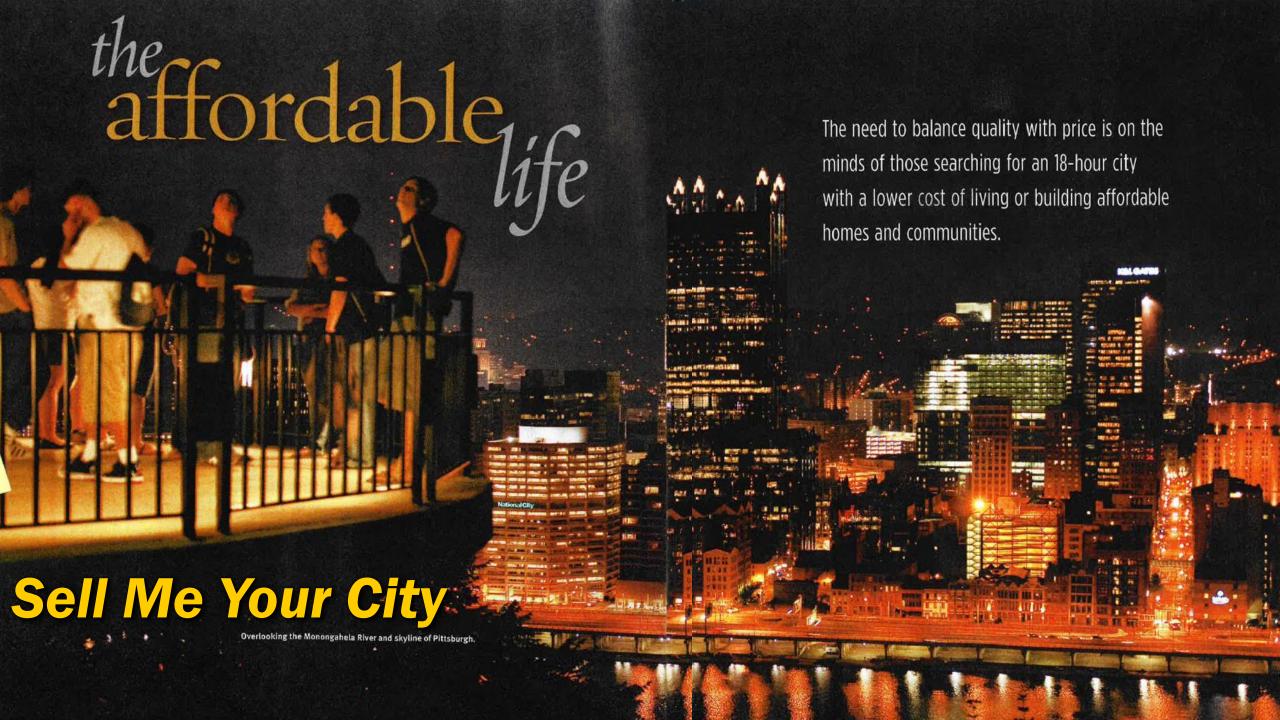
Age in 2015

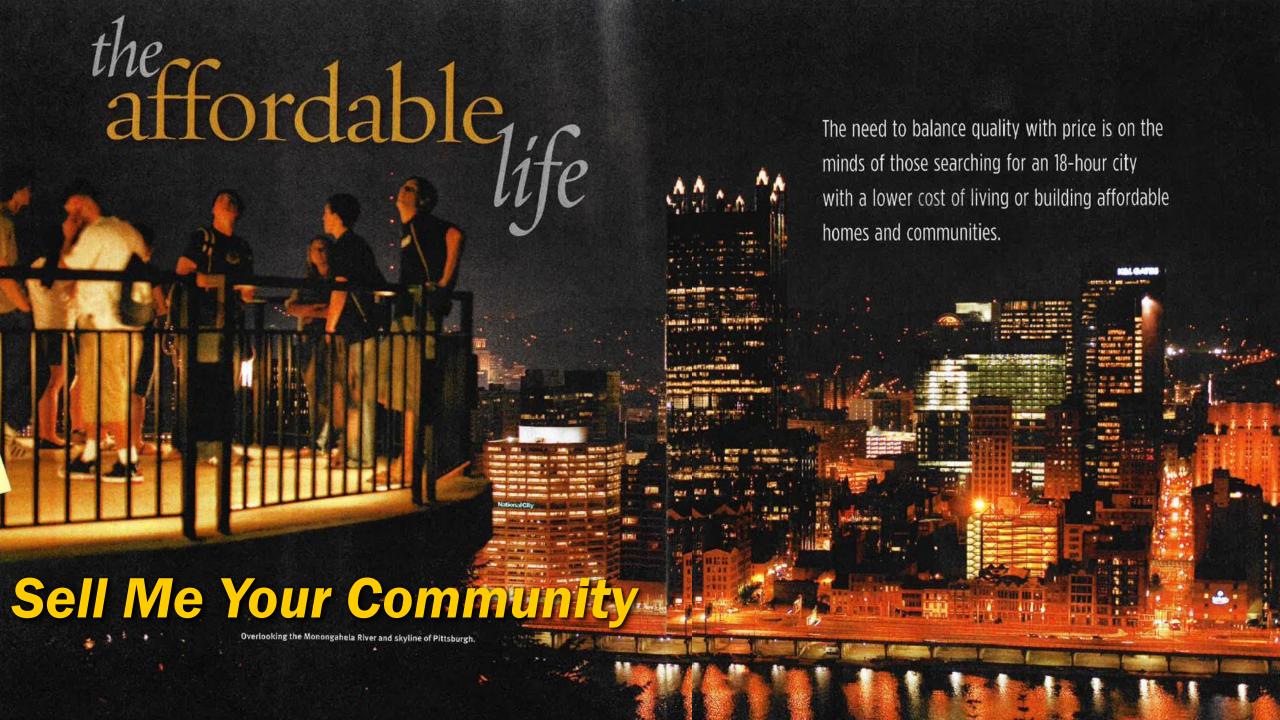
National Housing Status

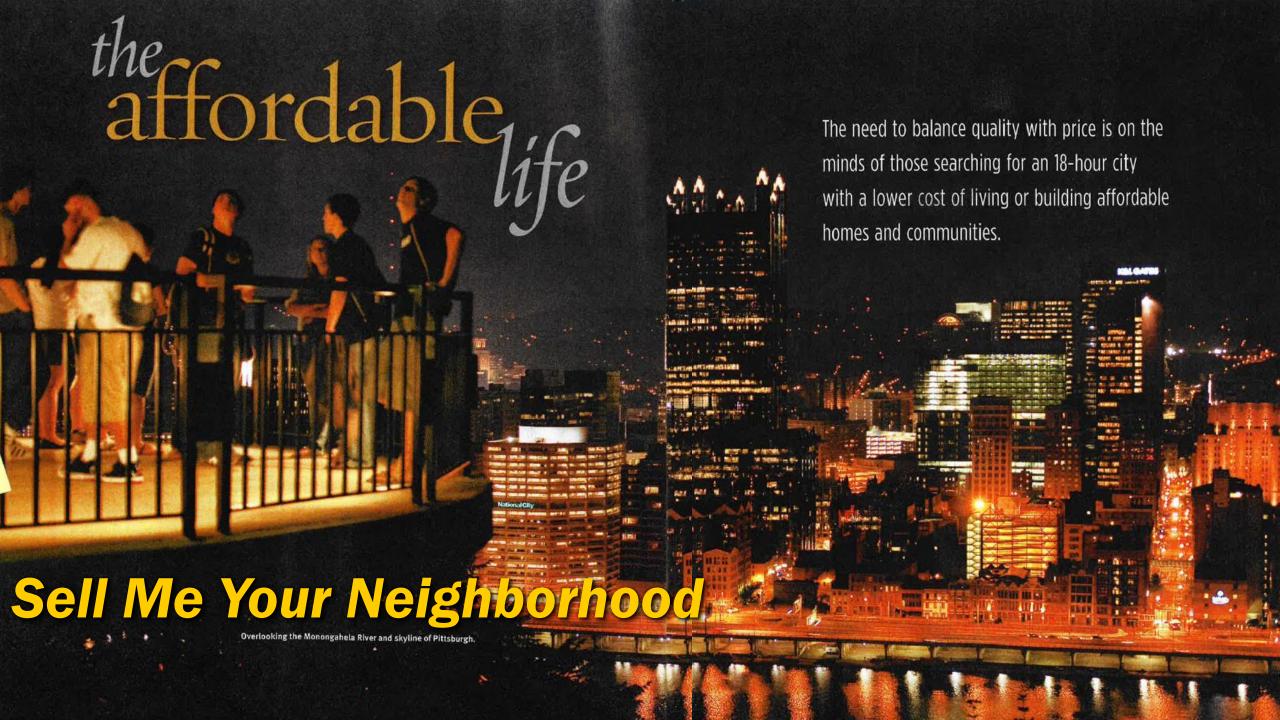
A Larger Cohort – Millennials & Gen Z

- ~71% want to live and work in walkable, mixed-use urban neighborhoods.
- They prefer households with access to multimodal transportation
- Housing shortage, homebuilders willing to develop smaller product types and "affordable" starter homes
- Open to creative living arrangements to make life affordable. Millennials want the "complete package"









Regional Affordable Housing Workshops



WHERE?

May 19, 201

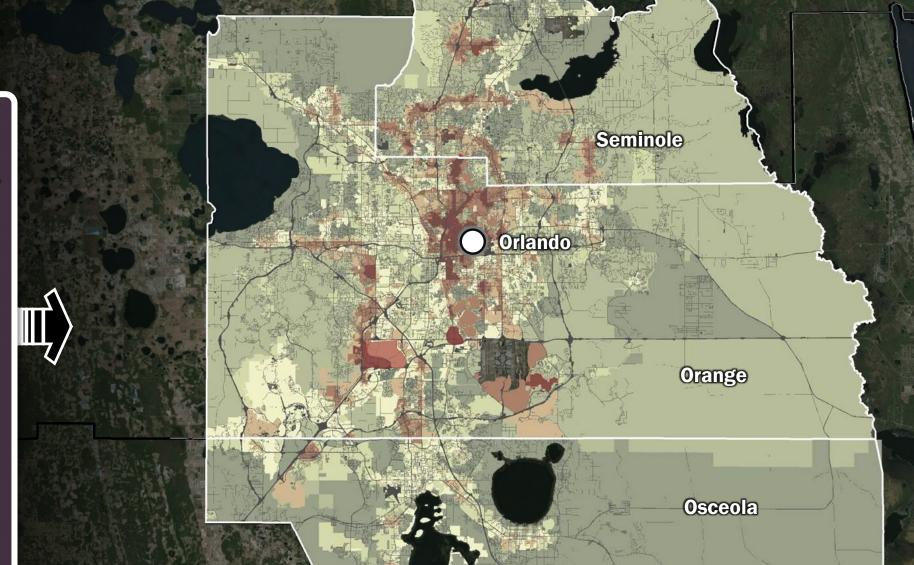
Areas of Access & Opportunities for Affordable Housing

Background

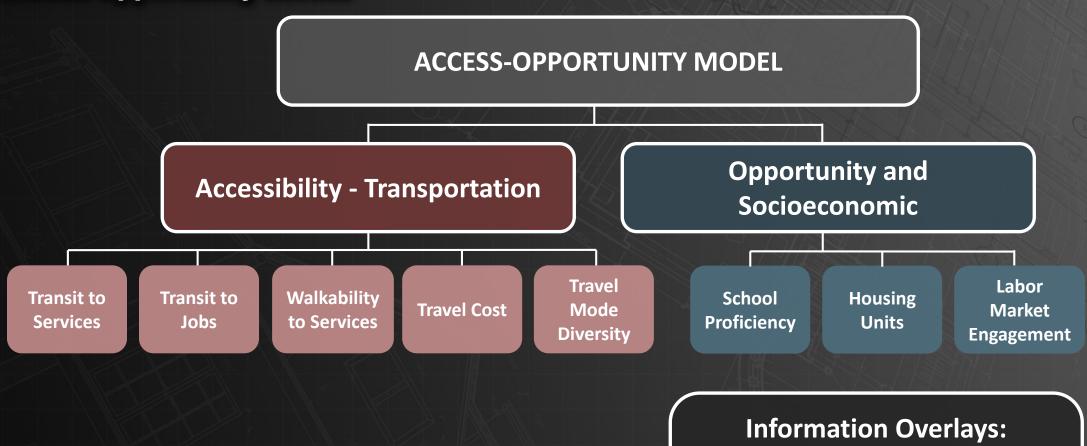
Suitability Analysis

Access and Opportunity Areas Identified

Regional Results

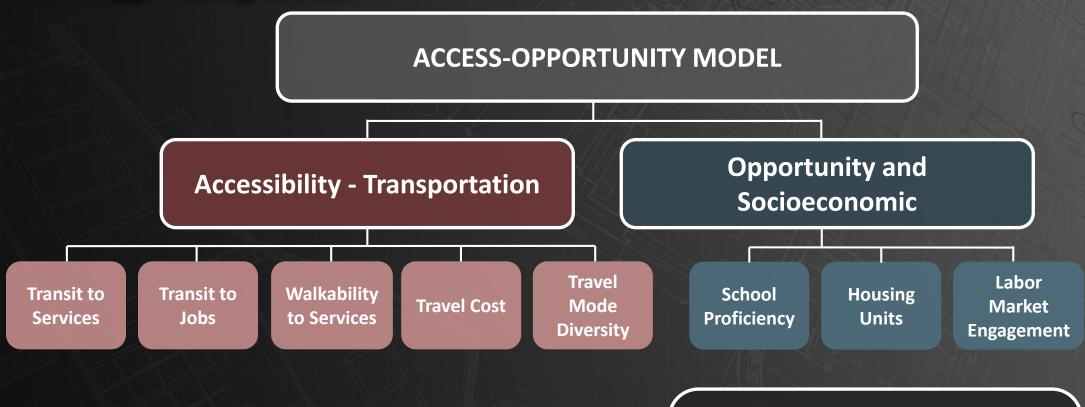


Access-Opportunity Model



Land Use / Place Type
Walkability Index
Incentivized Development Locations
Population Growth

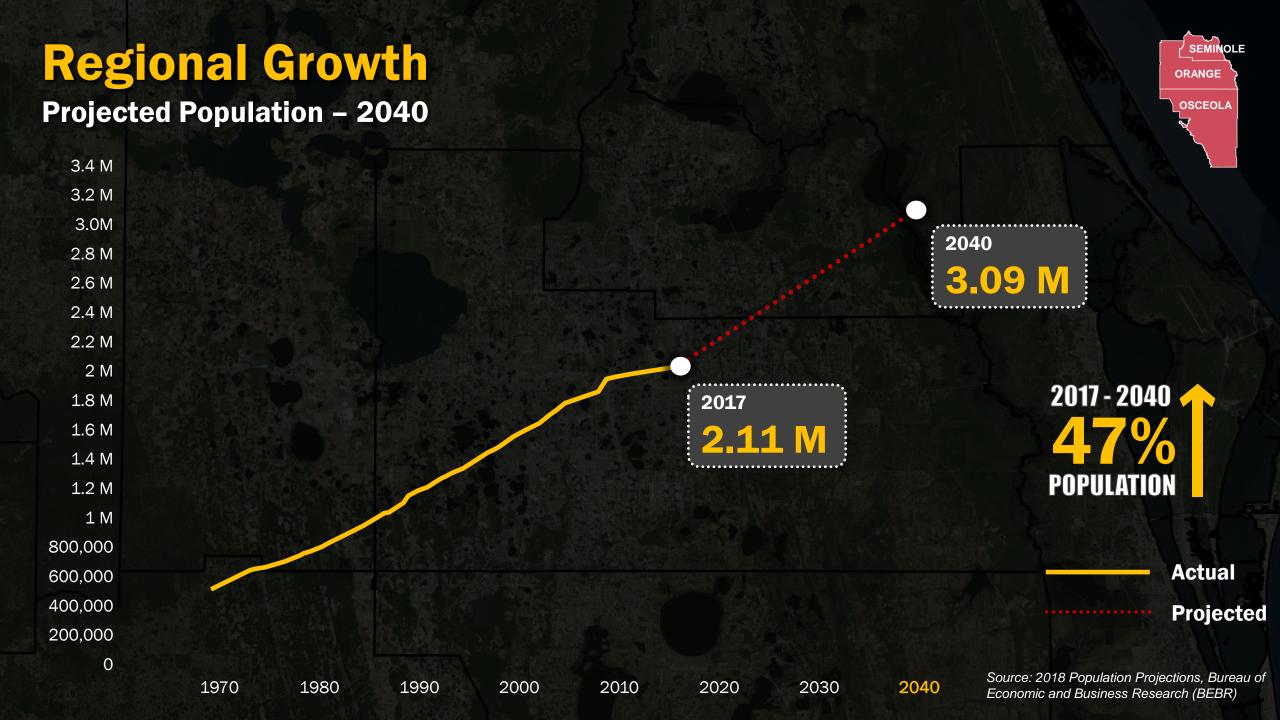
Access-Opportunity Model



Information Overlays:

Land Use / Place Type
Walkability Index
Incentivized Development Locations

Population Growth



Orange County Growth Projected Population – 2040 NORTHWEST Seminole CORE **EAST RURAL EAST** SOUTHWEST SOUTH Osceola

Orange County Growth

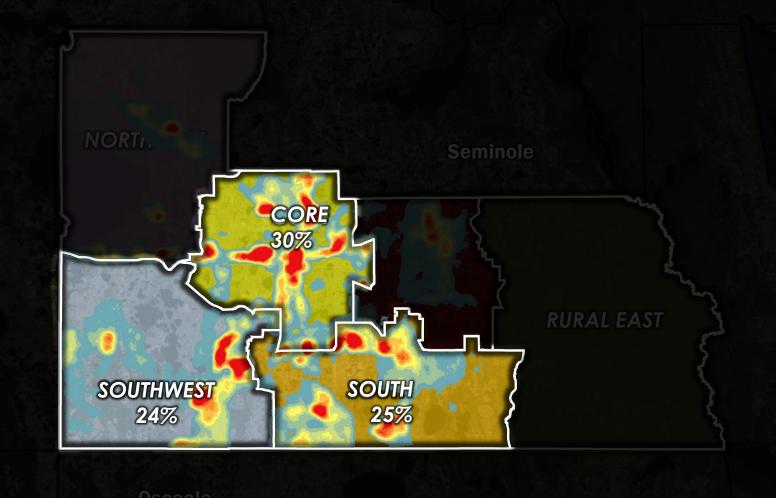
Projected Population – 2040

79%

2040 Pop. Growth %

Higher increase

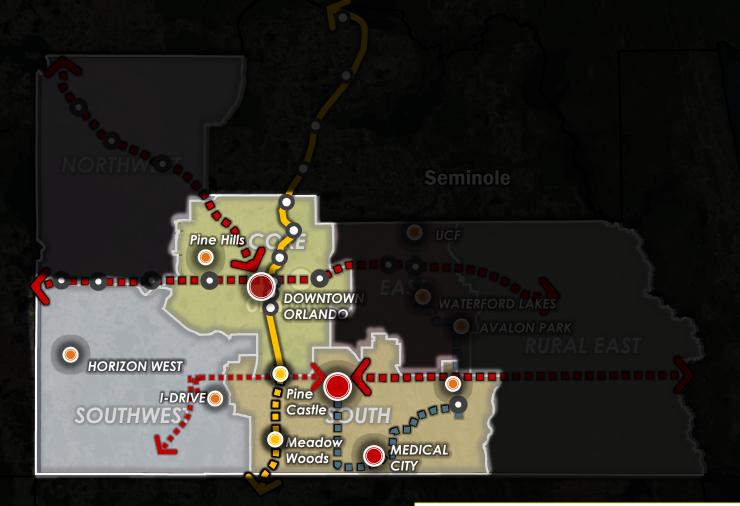
NW	10%
SW	24%
Core	30%
South	25%
East	10%
RE	1%



Lower increase

Access-Opportunity Model

Accessibility - Transportation



Osceola

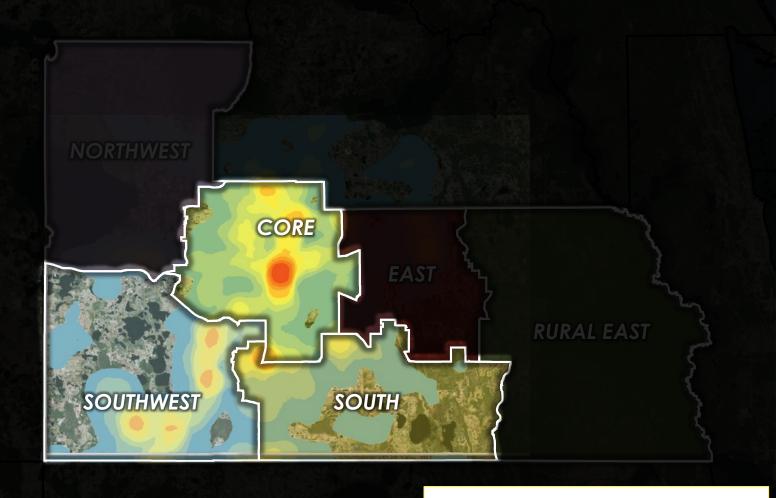


Access-Opportunity Model

Accessibility - Transportation



Opportunity and Socioeconomic



Osceola

ECONOMY

MARKET AREAS SHARE OF TOTAL COUNTY EMPLOYMENT

74%

26

Suitability Layer

Accessibility - Services



Opportunity and Socioeconomic

Ranking



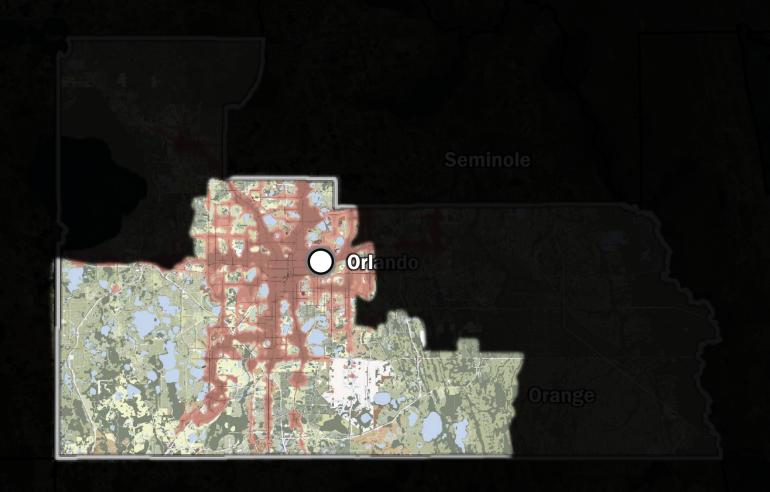












Suitability Layer

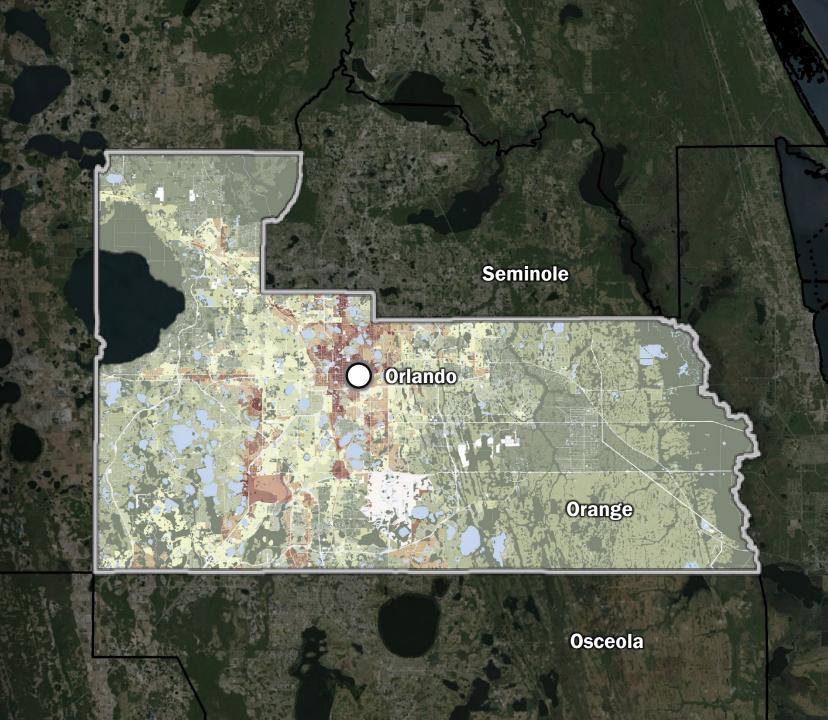
Accessibility - Services



Opportunity and Socioeconomic

Ranking





Public Engagement

Regional Affordable Housing Workshops

Areas of Access & Opportunities for **Affordable Housing**

Background

Suitability Analysis

Access and Opportunity Areas Identified

Regional Results



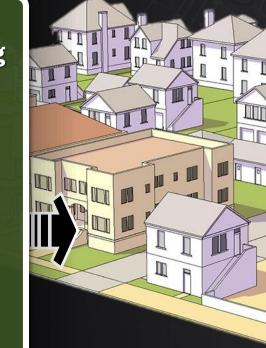
Affordable Housing Design & Product Types

Diverse Housing Types

Affordable Housing Types:

- Mixed Use/Mixed **Income Multi-family**
- Cottage Homes
- **Tandem Housing**
- **Accessory Dwelling Units**
- **Apodments**
- Micro-units
- Missing Middle





Missing Middle Opticos



Diverse Design & Product Types

Inclusive Communities – The Affordable Lifestyle

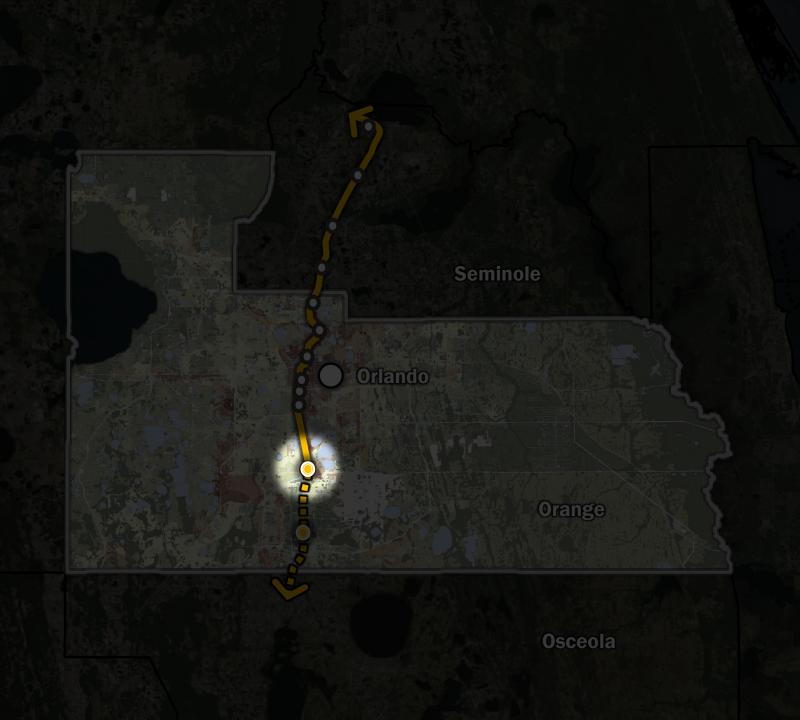
1. Good Design for Product Types

- Determines the success of Affordable Housing
- Increases Acceptance for Inclusive Communities
- Ensures Quality and Compatible Affordable Architecture
- Provides Opportunities for Housing Diversity



TOD - Pine Castle







Code Overview

Form Based Standards

Article I. Place Types and Zones

Article II. Block Configuration

Article III. Street Types

Article IV. Open Space Types

Article V. Site and Building Requirements

LEGEND

Article VI. Uses

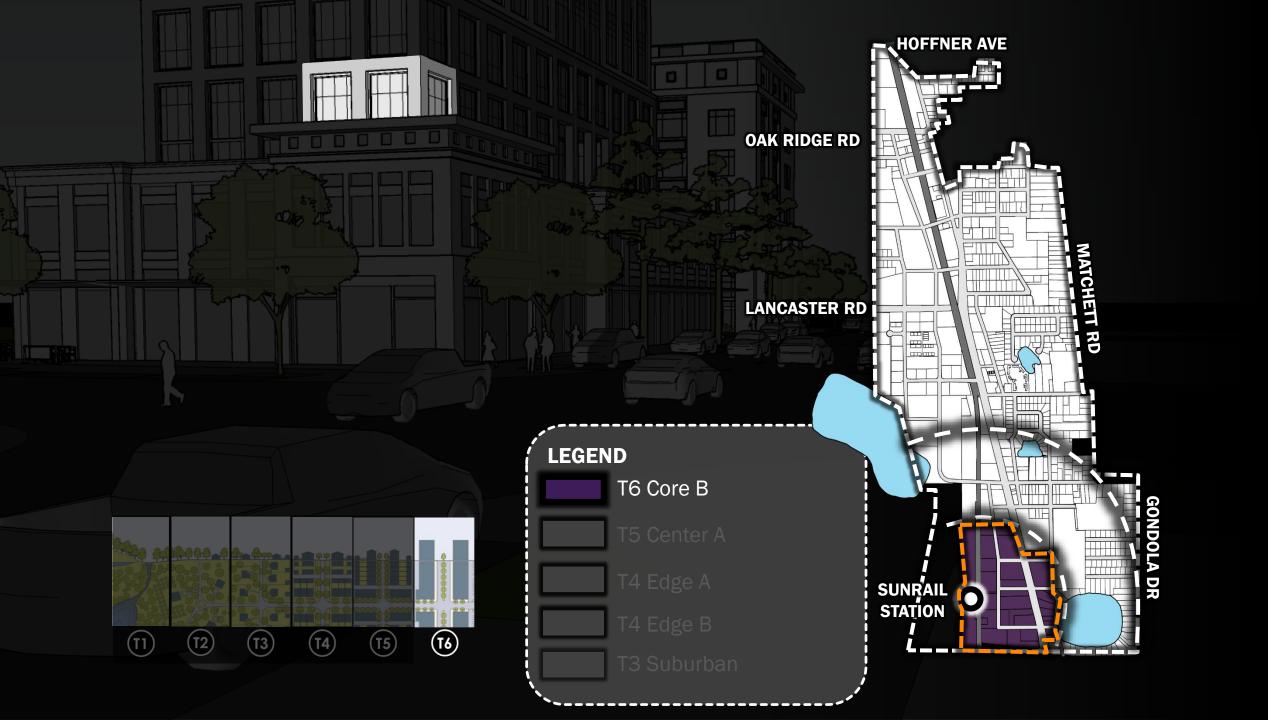
Article VII. Off-street Parking and Load

Article VIII. Landscape

Article IX. Approval Requirements

Article X. Definitions





Strategies

Housing Types

Workshops:

- Workshop #1 WHERE?
- Workshop #2 WHAT?
 - MICRO APARTMENTS



Strategies

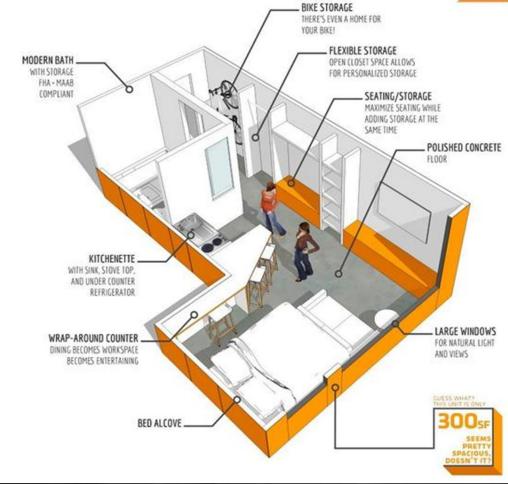
Housing Types

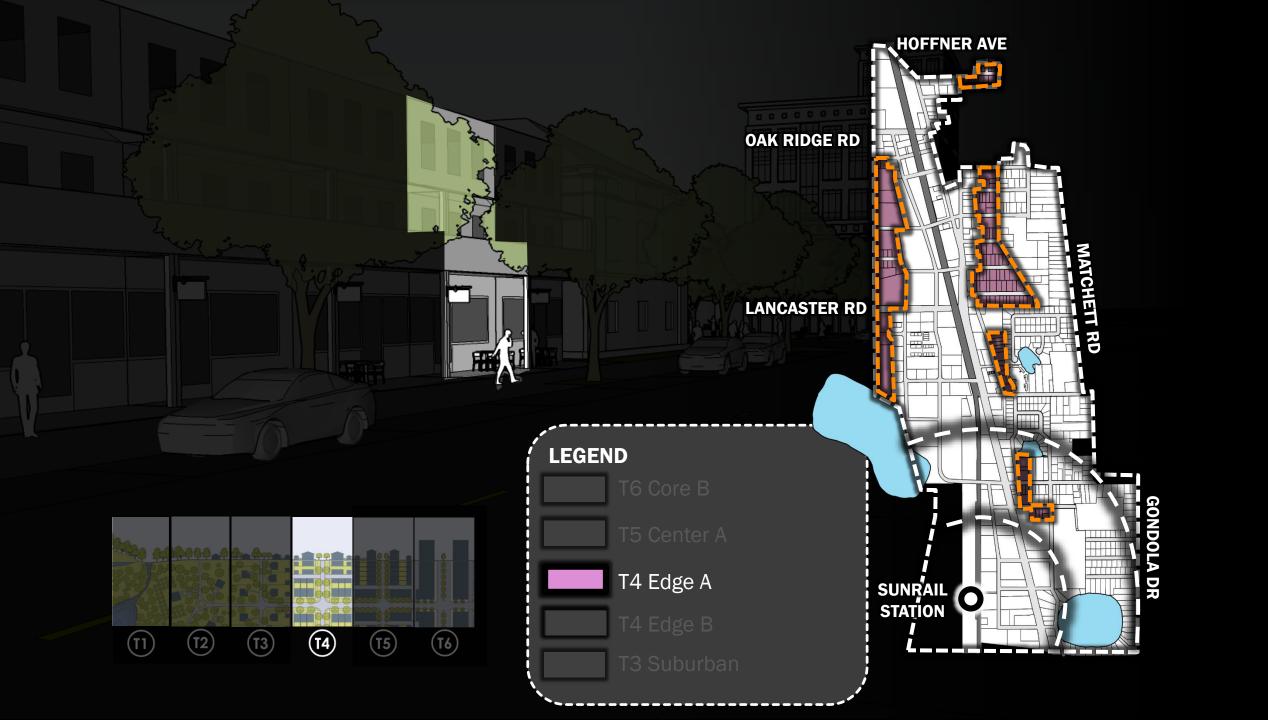
Workshops:

- Workshop #1 WHERE?
- Workshop #2 WHAT?
 - APODMENTS
 - MICRO APARTMENTS
 - 300 SF
 - Kitchenette
 - Bed Alcove
 - Polished Concrete
 - Seating/Storage
 - Large Windows



OK, WHAT'S A MICRO-UNIT? BIKE STORAGE THERE'S EVEN A HOME FOR





Strategies

Housing Types

Workshops:

- Workshop #1 WHERE?
- Workshop #2 WHAT?
 - MICRO APARTMENTS
 - APODMENTS
 - LIVE/WORK UNITS



Strategies

Housing Type

Workshops:

- Workshop #1 WHERE?
- Workshop #2 WHAT?
 - MICRO APARTMENTS
 - APODMENTS
 - LIVE/WORK UNITS
 - o 500 to 1,000 SF
 - $_{\circ}$ 2 or 3 Stories
 - Office Space
 - Studio



Public Engagement

Regional Affordable Housing Workshops



19,

Areas of Access & Opportunities for **Affordable Housing**

Background

Suitability Analysis

Access and Opportunity Areas Identified

Regional Results



Affordable Housing Design & Product Types

Housing Types

Affordable Housing Types:

- Mixed Use/Mixed Income Multi-family
- Cottage Homes
- **Tandem Housing**
- **Accessory Dwelling** Units
- Apodments
- Micro-units
- Missing Middle

2018

11,

Regulatory & Financial Strategies for Increasing Affordable Housing Supply

Regulatory Alternatives

Financial & Development Incentives

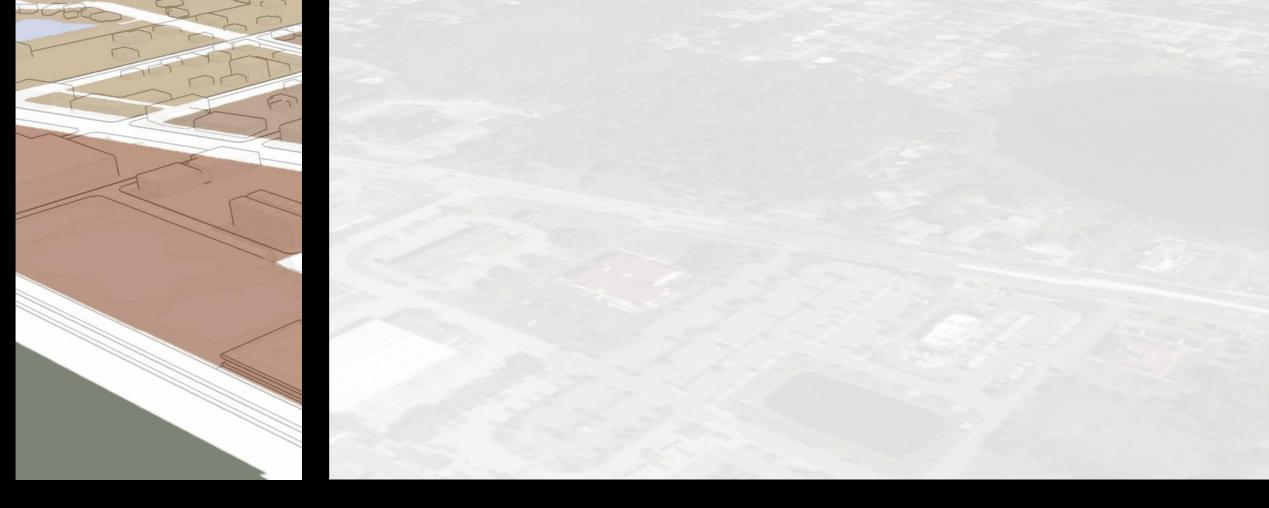
Funding Sources

Partnership Opportunities

W3



AFFORDABLE Life Style Formula for Implementation



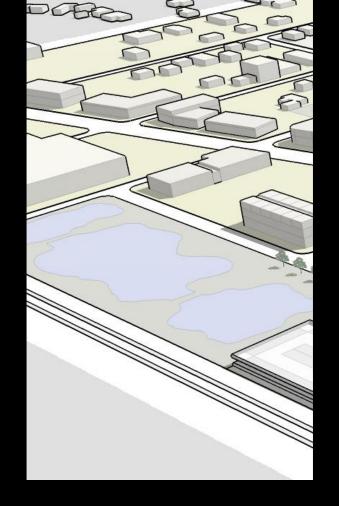
WHERE





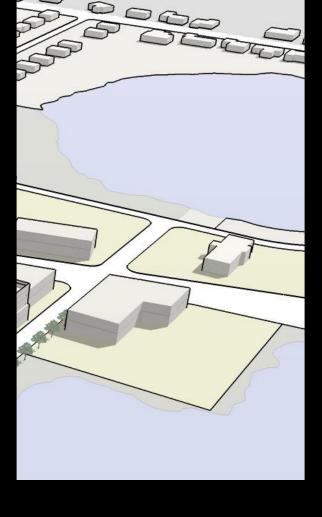








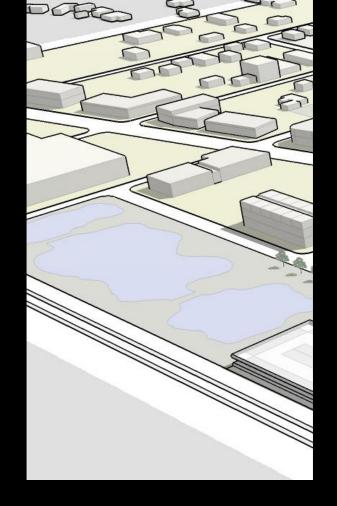






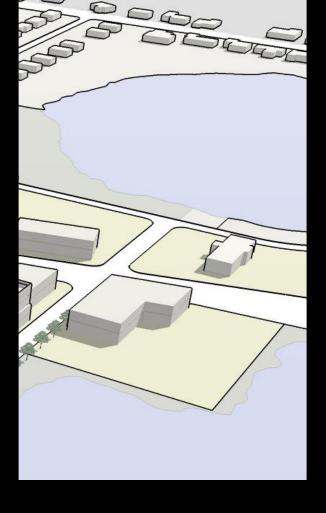
SUSTAINABLE

Life Style



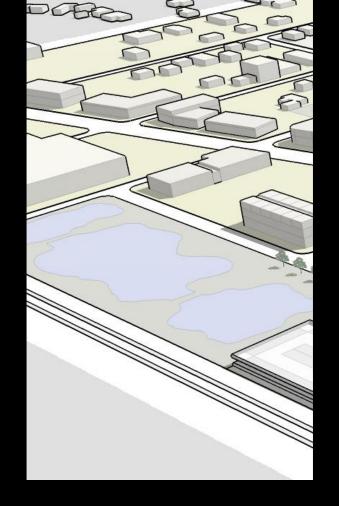






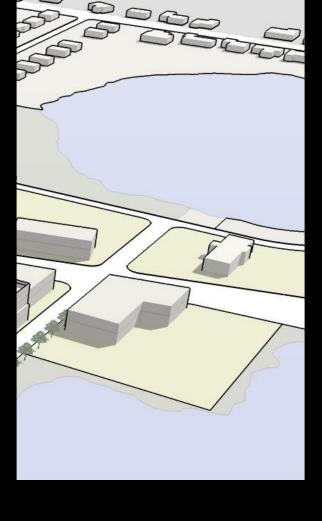


COMPLETE
Life Style







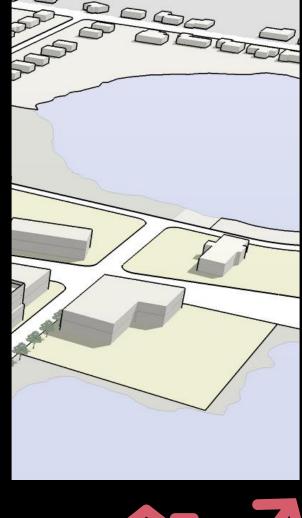




AFFORDABLE
Life Style









THE REGION Challenges & Trends



Regional Housing Need

Area Median Income





80% AMI (Low Income)

Earns \$46,720 annually

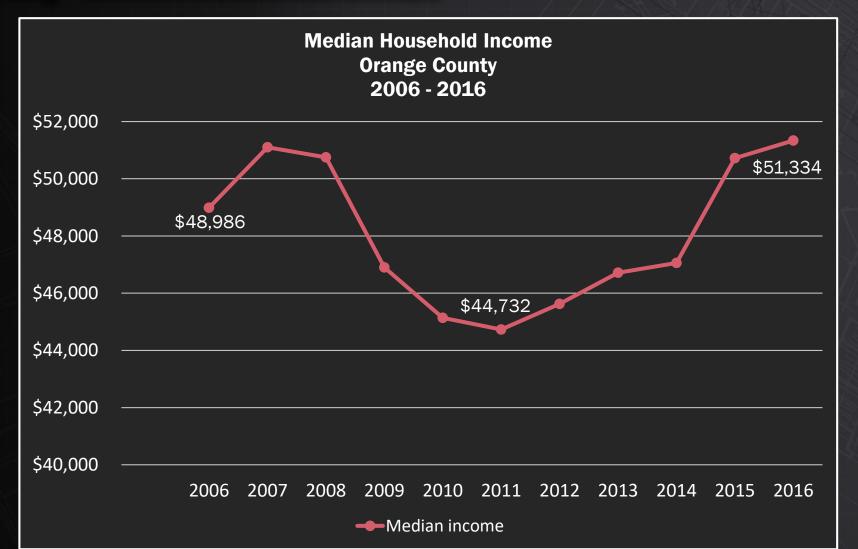
= +/- \$1,168 Rent/Mortgage & Utilities

50% AMI (Very Low Income)

Earns \$29,200 annually

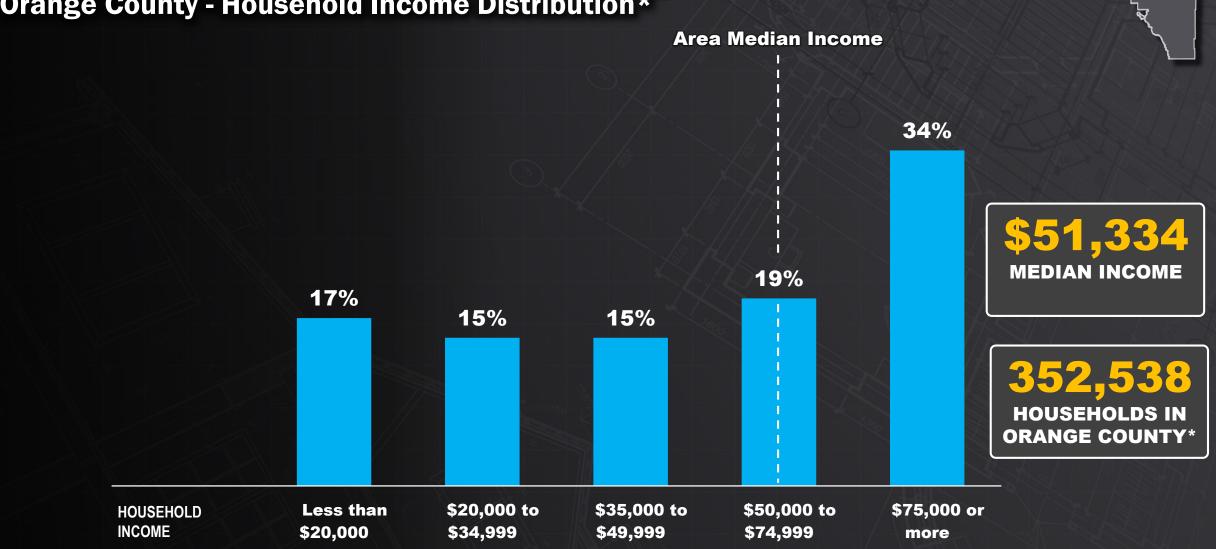
= +/- \$730
Rent/Mortgage & Utilities

Orange County - Median Household Income

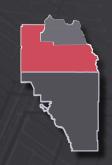


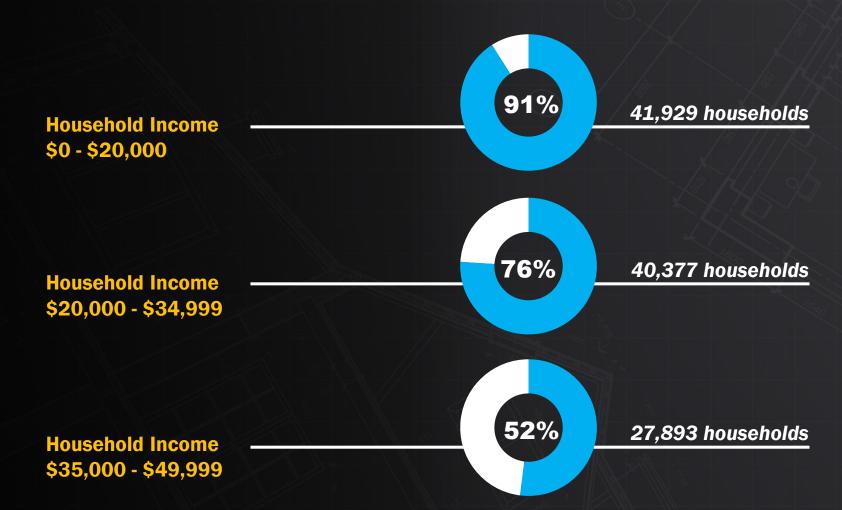


Orange County - Household Income Distribution*



Orange County - Percentage of Income Groups Cost-Burdened*





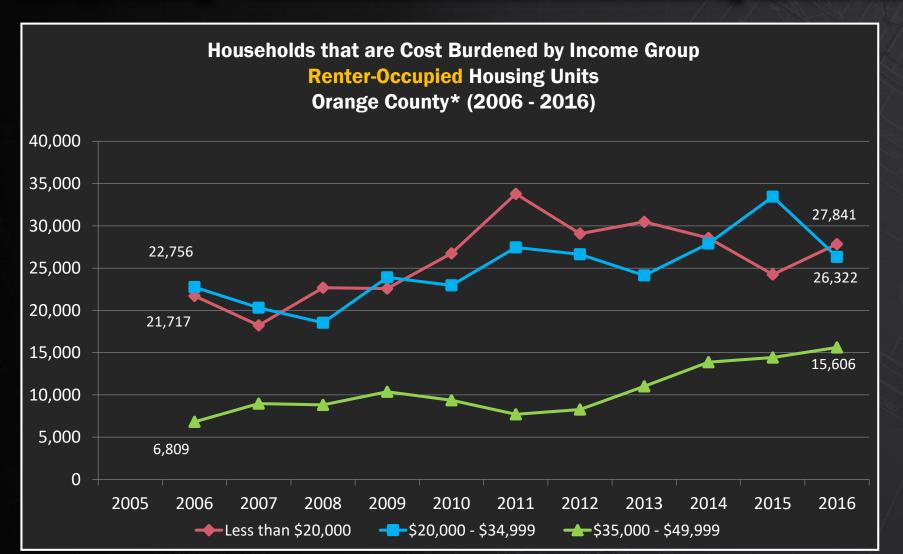
31%

110,199
COST-BURDENED
HOUSEHOLDS

352,538
HOUSEHOLDS IN ORANGE COUNTY*

Orange County - Cost Burdened Renter Households by Income Group*





between 2006 and 2016
18,487 additional renter
households became
cost burdened



69,769 total costburdened renter households

*Data excludes City of Orlando

National – Cost Burdened Renter & Homeowner Households

- 31% of all homeowners with a mortgage spent more than 30% of their income on housing cost
- 50% of renters spend more than 30% of their income on housing cost

Housing Affordability is a major concern across most regions of the U.S.

National & Regional Scale

- Overall housing production is down
- Demand for housing exceeds supply
- There is a substantial shift to renting
 - Ownership rate is declining
- Housing units are getting larger, more expensive
 - Average household size is getting smaller

Orange County



HOMEOWNERSHIP declining

2010* 2016* 60%

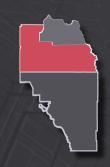
HOUSEHOLD SIZE getting smaller

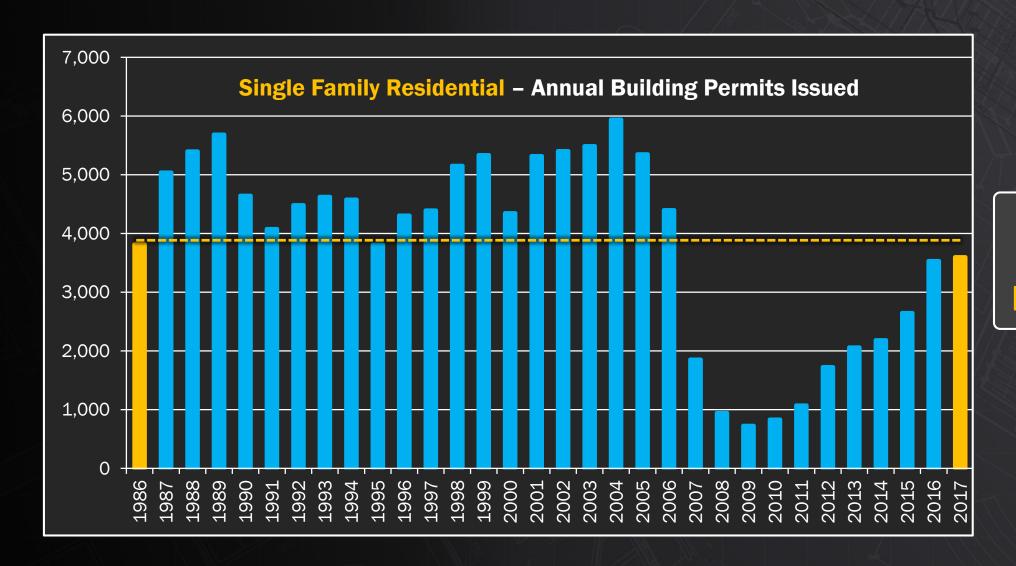
or = 53%

HOUSING UNIT SIZE getting larger



Orange County – Single Family Housing Production

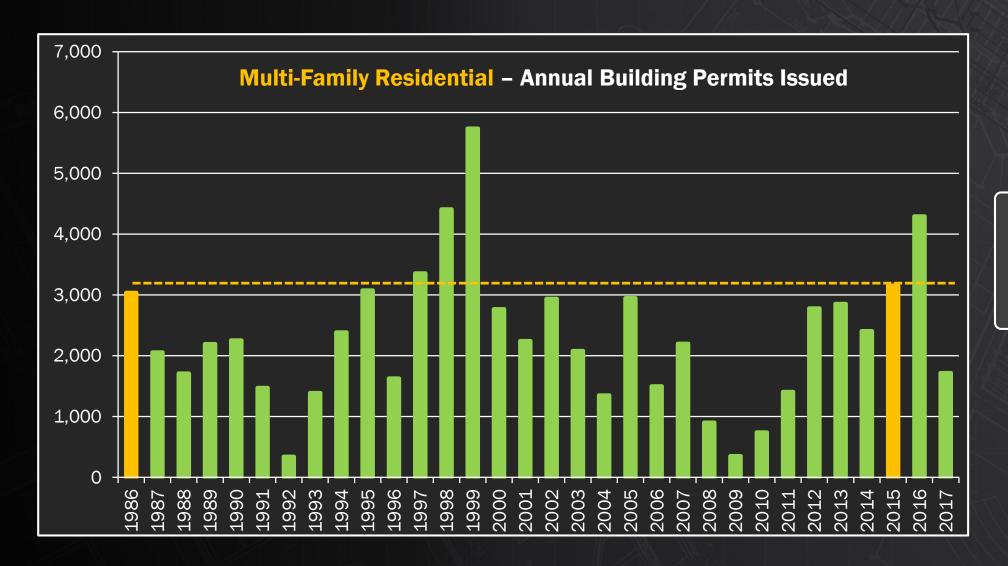




Single-family production is lower than 1986

Orange County – Multi-Family Housing Production





Multi-family production is staying constant

Orange County – Multi-Family Housing Trends

AVERAGE OCCUPANCY

95-97%

ANNUAL RENT GROWTH (2014-2018)
4-7%



Orange County - Multi-Family Housing Trends

AFFORDABLE OCCUPANCY

98-99%

ANNUAL RENT GROWTH (2010-2017)

0%



Source: Apartment Association of Greater Orlando; www.axiometrics.com

Orange County - Multi-Family Housing Trends

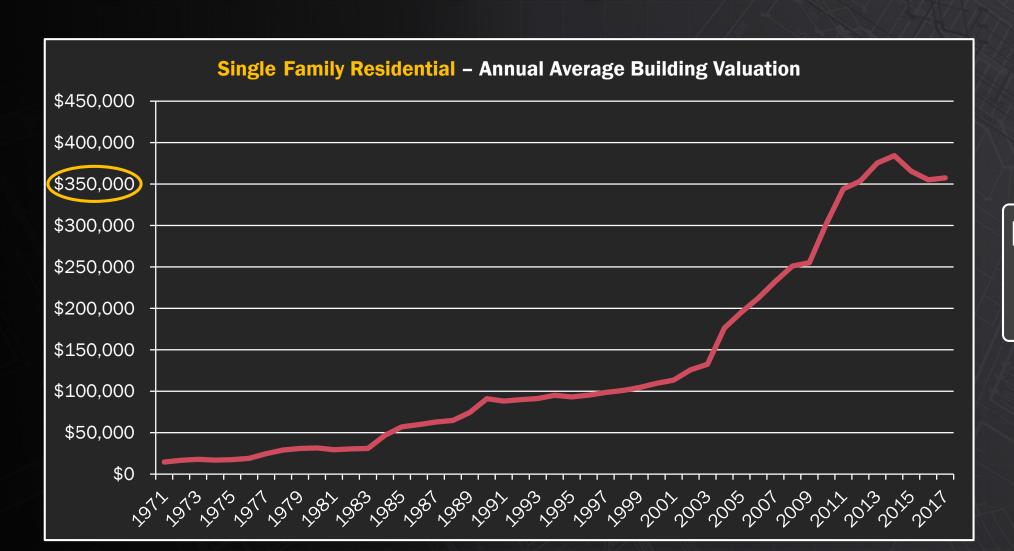
AFFORDABLE OCCUPANCY

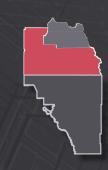
98-99%

ANNUAL RENT GROWTH (2018)
3.5%



Orange County - Annual Average Building Valuation

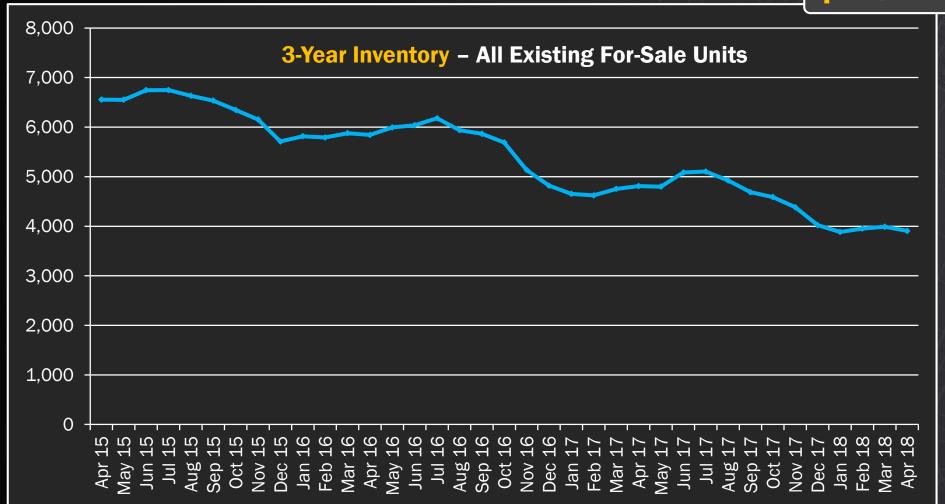




housing units are becoming more expensive

Orange County – Existing Residential Inventory

\$286K AVERAGE SALES PRICE*
\$237K MEDIAN SALES PRICE*



existing housing supply is low

Summary

- Overall housing production is still low, with single-family production closely tracking the 1986 level
- The housing inventory is the lowest in the past decade
- Single-family units being produced are larger and more expensive than before
- Multi-family units produced are primarily market-rate
- Overall, there is not enough diversity in the housing stock to meet the needs of the community

REGIONAL FRAMEWORK

Goals, Strategies & Tools

An Action Plan



adaptable



An Action Plan



MISSION

Establish a regional framework for addressing the housing needs in the Central Florida region



An Action Plan



- **MISSION**
- **GOALS** B)
 - CREATE

more housing supply DIVERSIFY

housing types in focus areas

PRESERVE 3

> & protect existing affordable housing stock

mixed - income neighborhoods

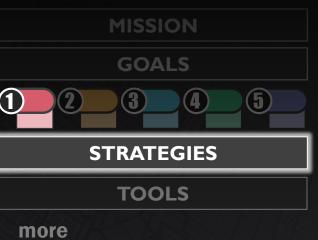
INTEGRATE

EDUCATE

renters & buyers of housing affordability resources

An Action Plan

- (A) MISSION
- **B** GOALS
- 1 CREATE
- © STRATEGIES
 - Review & modify development regulations
 - Promote Adaptive Reuse of sites and structures
 - Encourage mixed-income development
 - Facilitate partnerships to develop diverse housing types
 - Promote State housing legislation



more housing supply

An Action Plan

- **MISSION**
- **GOALS** B)

- DIVERSIFY
- **STRATEGIES**
 - **Explore and support "Missing Middle" & mixed-income development**
 - **Encourage diverse live-work unit types**
 - **Establish or expand mixed-use zoning districts**
 - Promote sustainable building & infrastructure techniques



in focus areas

An Action Plan

- (A) MISSION
- **B** GOALS
- 1 CREATE

- **2** DIVERSIFY
- 3 PRESERVE

- © STRATEGIES
 - Encourage rehabilitation of existing units
 - Identify & preserve expiring affordability covenants
 - Build capacity for local nonprofit housing developers
 - Incentivize affordability contract extensions
 - Establish regional and local gap financing sources



& protect existing affordable housing stock

An Action Plan

- (A) MISSION
- **B** GOALS
- 1 CREATE

- 2 DIVERSIFY
- (3) PRESERVE
- 4 INTEGRATE

© STRATEGIES

- Promote mixed-income communities
- Encourage affordable housing near jobs, transit & services
- Support mixed-use, walkable neighborhoods
- Work with local colleges and universities to refine planning curriculum and encourage "Missing Middle" housing types



mixed – income neighborhoods

An Action Plan

- (A) MISSION
- **B** GOALS
- 1 CREATE

- 2 DIVERSIFY
- (3) PRESERVE
- 4 INTEGRATE
- 5 EDUCATE

MISSION

GOALS

STRATEGIES

TOOLS

renters & buyers of

resources

housing affordability

(5)

© STRATEGIES

- Increase awareness of affordability resources
- Educate community on factors that affect housing affordability
- Expand pre-purchase education and training
- Support investments in workforce education and training

An Action Plan

MISSION

GOALS & STRATEGIES

STRATEGIES

TOOLS

- (A) MISSION
- **B** GOALS
- © STRATEGIES
- (D) TOOLS

Transformative Tools

Progressive Tools

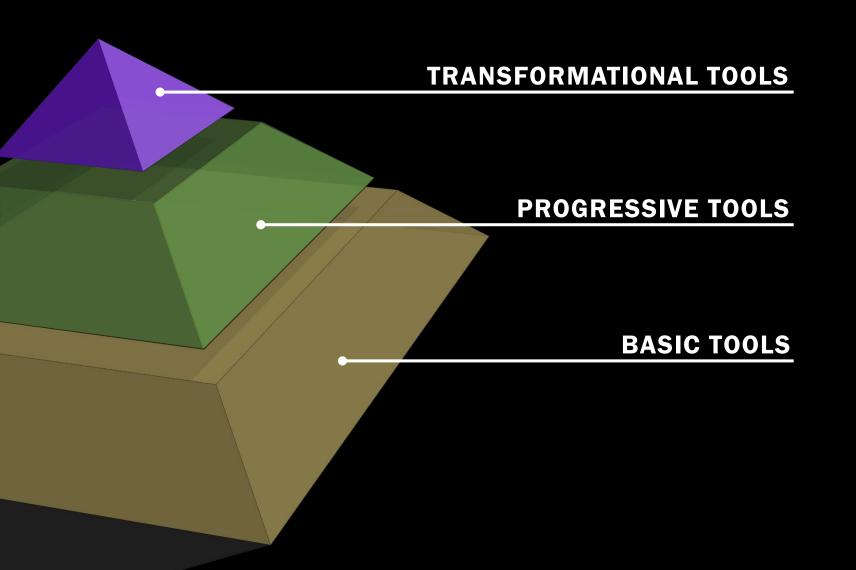
Basic Tools

1 REGULATORY TOOLS

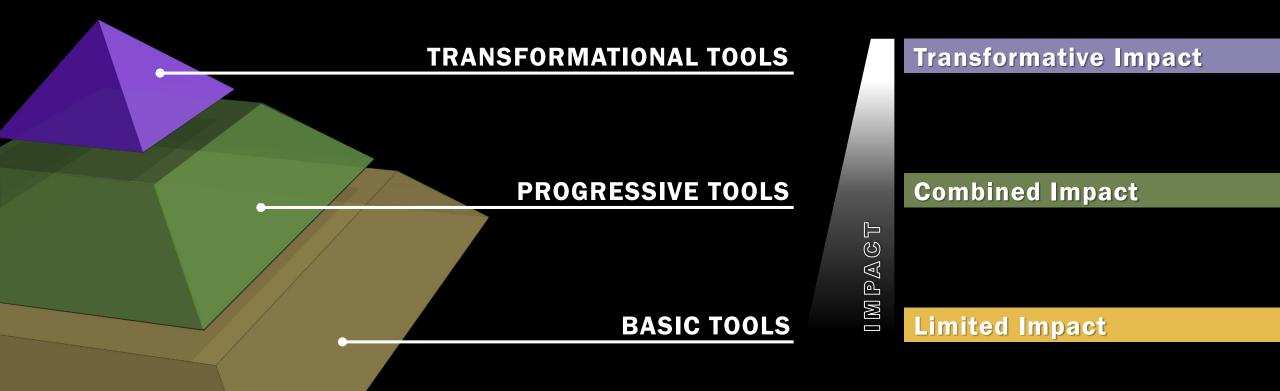
- FUNDING SOURCES
- PARTNERSHIP OPPORTUNITIES

4 ADDITIONAL RESOURCES

An Action Plan - Tools



An Action Plan - Tools

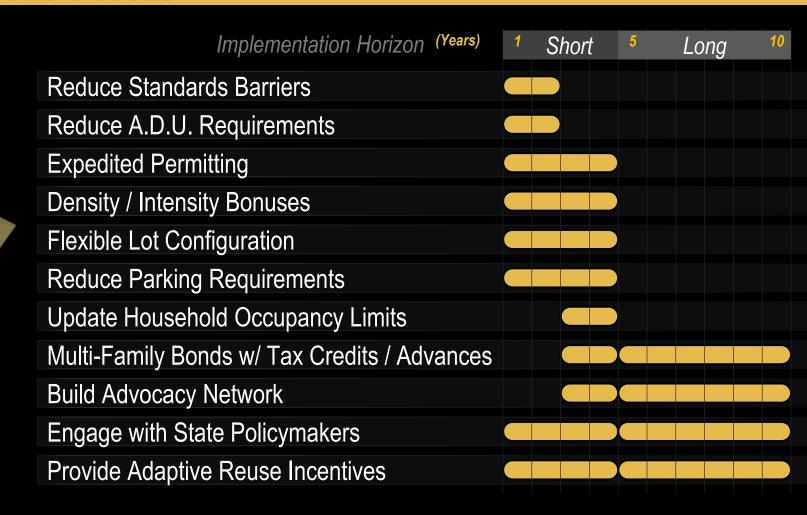


An Action Plan - Tools



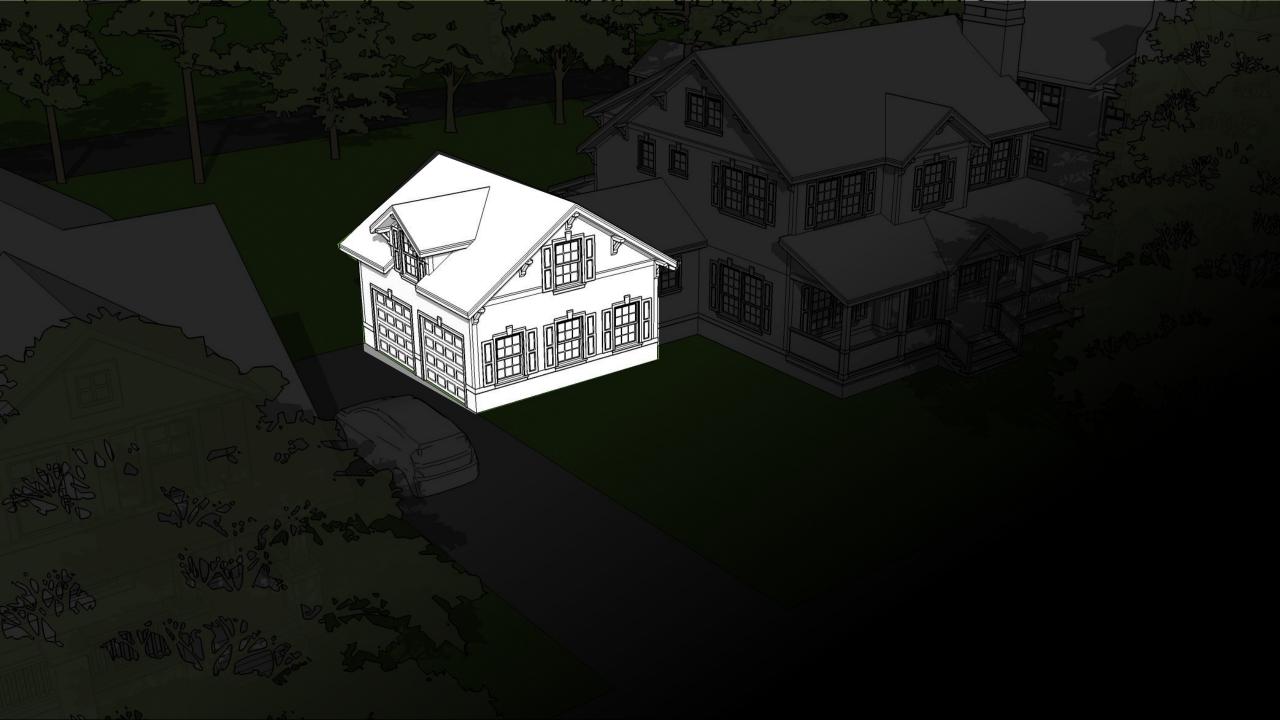
- Incentivize housing development
- Respond to industry needs
- **Expedite** targeted **housing** development

An Action Plan -Tools



An Action Plan - Tools





Strategies

Housing Type

Workshops:

Workshop #1 – WHERE?

- Workshop #2 WHAT?
 - MICRO APARTMENTS
 - APODMENTS
 - LIVE/WORK UNITS
 - POCKET NEIGHBORHOODS
 - ADUs



Strategies

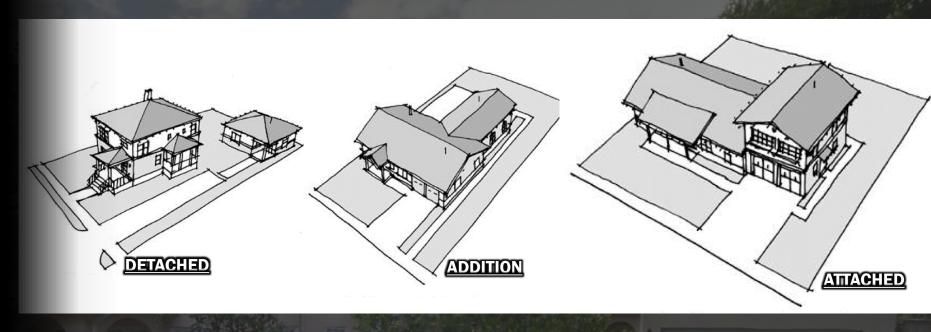
Housing Type

Workshops:

• Workshop #1 – WHERE?



- MICRO APARTMENTS
- APODMENTS
- LIVE/WORK UNITS
- POCKET NEIGHBORHOOD
- ADUs
 - 400 SF
 - Rental Income
 - Grannie Flats
 - Detached/Attached
 - Garage Apartments







An Action Plan





Strategies

Housing Type

Workshops:

Workshop #1 – WHERE?

- Workshop #2 WHAT?
 - MICRO APARTMENTS
 - APODMENTS
 - LIVE/WORK UNITS
 - POCKET NEIGHBORHOODS



Strategies

Housing Type

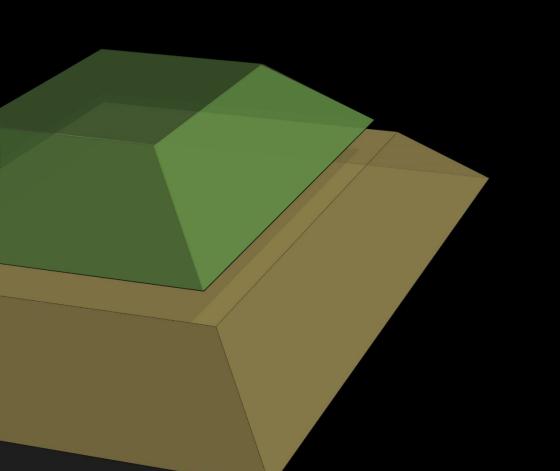
Workshops:

• Workshop #1 – WHERE?

- Workshop #2 WHAT?
 - MICRO APARTMENTS
 - APODMENTS
 - LIVE/WORK UNITS
 - POCKET NEIGHBORHOODS
 - o 1,000 to 1,200 SF
 - Shared Amenities
 - Private Back Yards
 - Families & Seniors



An Action Plan



- Reach well beyond the BASIC TOOLSET
- Coordinated housing development alternatives
- Major impacts on housing products delivery
- Diverse implementation methods (where & how)
- Create new housing delivery systems

An Action Plan



An Action Plan



Model Structure

Suitability Layer

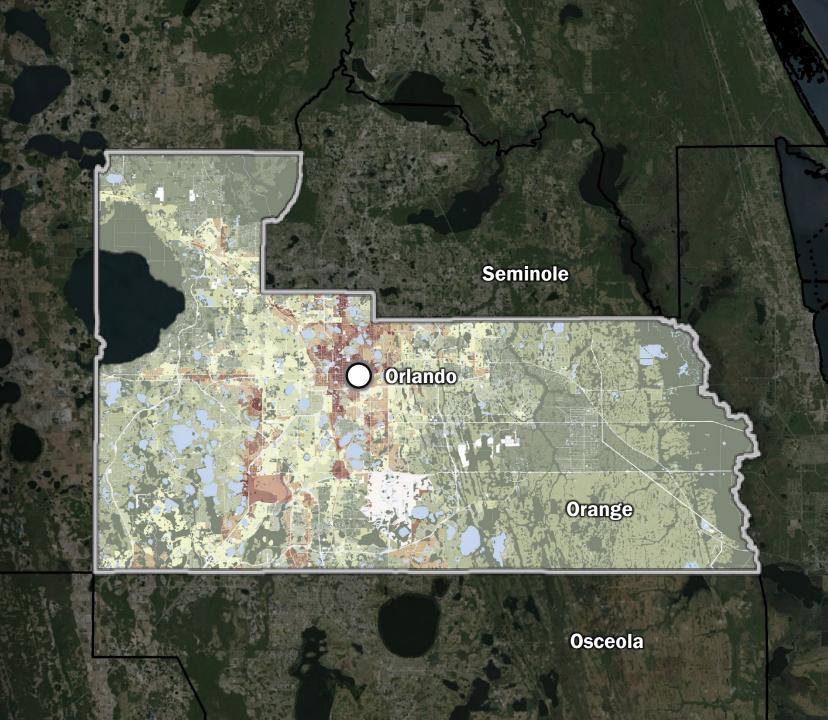
Accessibility - Services



Opportunity and Socioeconomic

Ranking

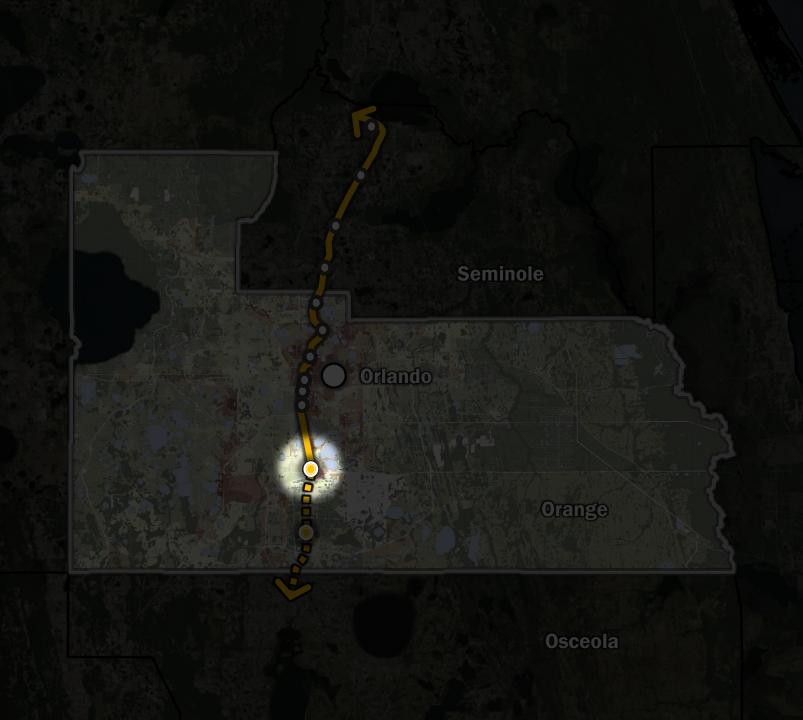




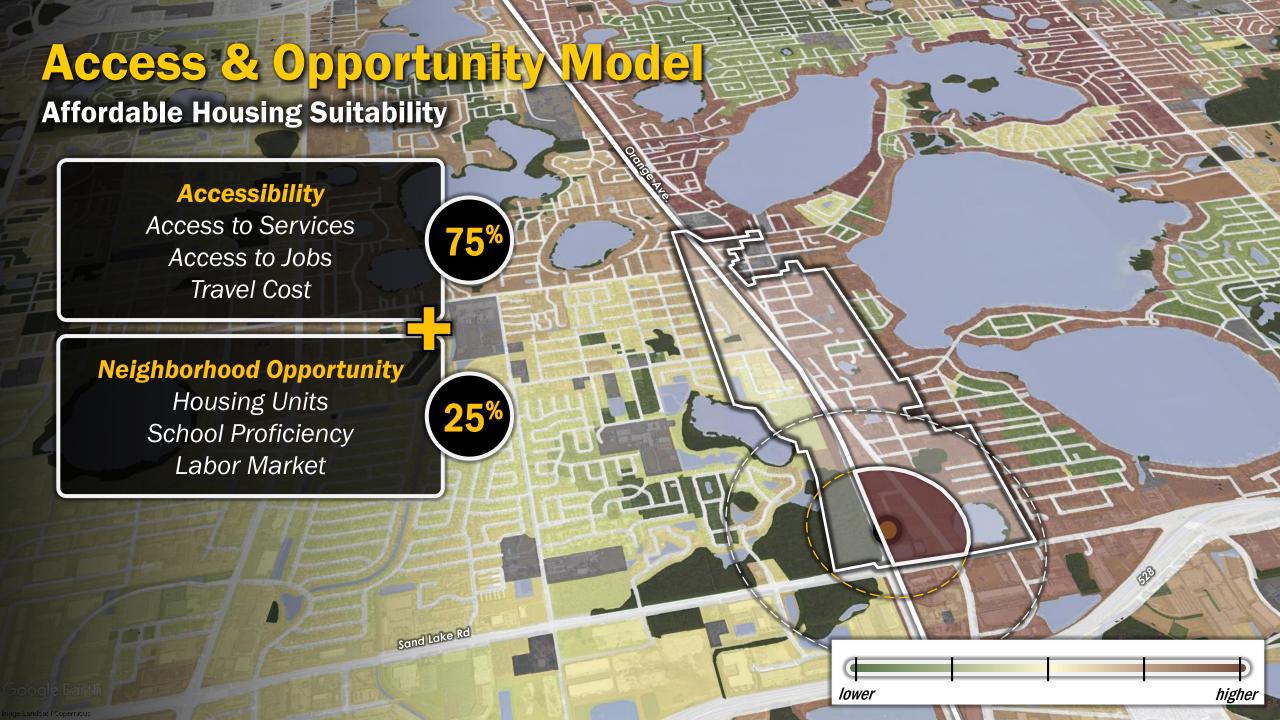
Model Structure

Pine Castle









An Action Plan



Housing Trust Fund

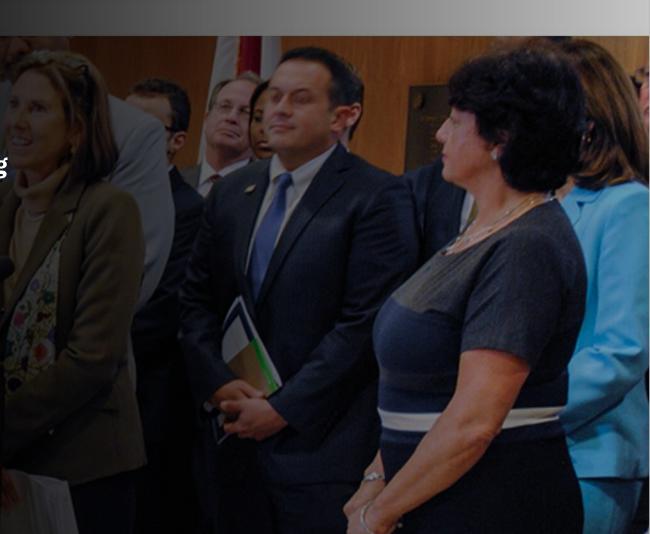
Financial Incentive



Sadowski Trust Fund:

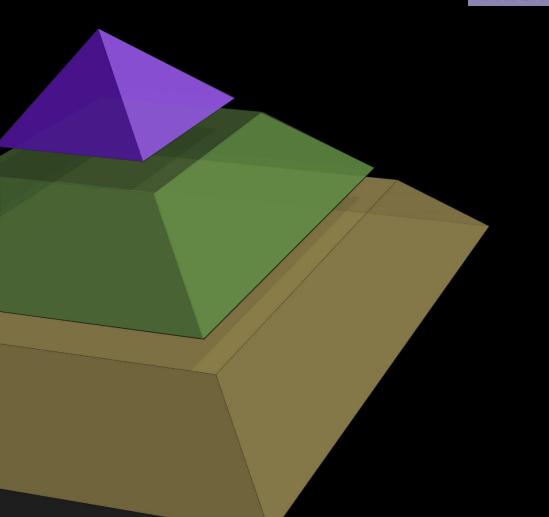
Utilizes a **portion of** collected **document Stamps** to provide **funding** for affordable housing throughout Florida

- Money is not fully appropriated each year
- There is a need for advocacy at the state level
- Every housing resource needs to be utilized to achieve a meaningful solution



An Action Plan

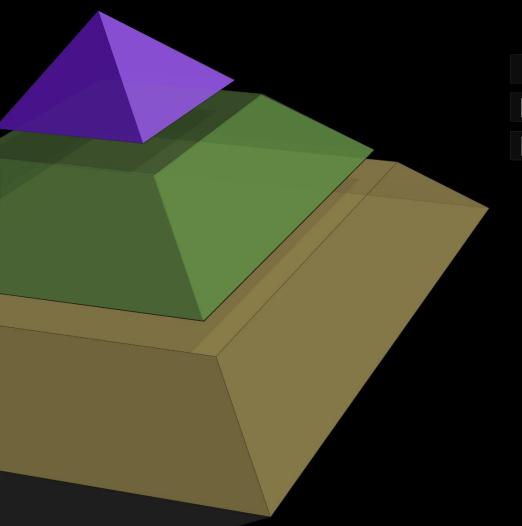
TRANSFORMATIONAL TOOLS



- Can be benchmarked against targeted numbers
- They are **more likely** to **'move the needle'**
- Create long-lasting, systemic impacts
 - **Depend** on the successful **implementation** of **BASIC** and **PROGRESSIVE TOOLS**

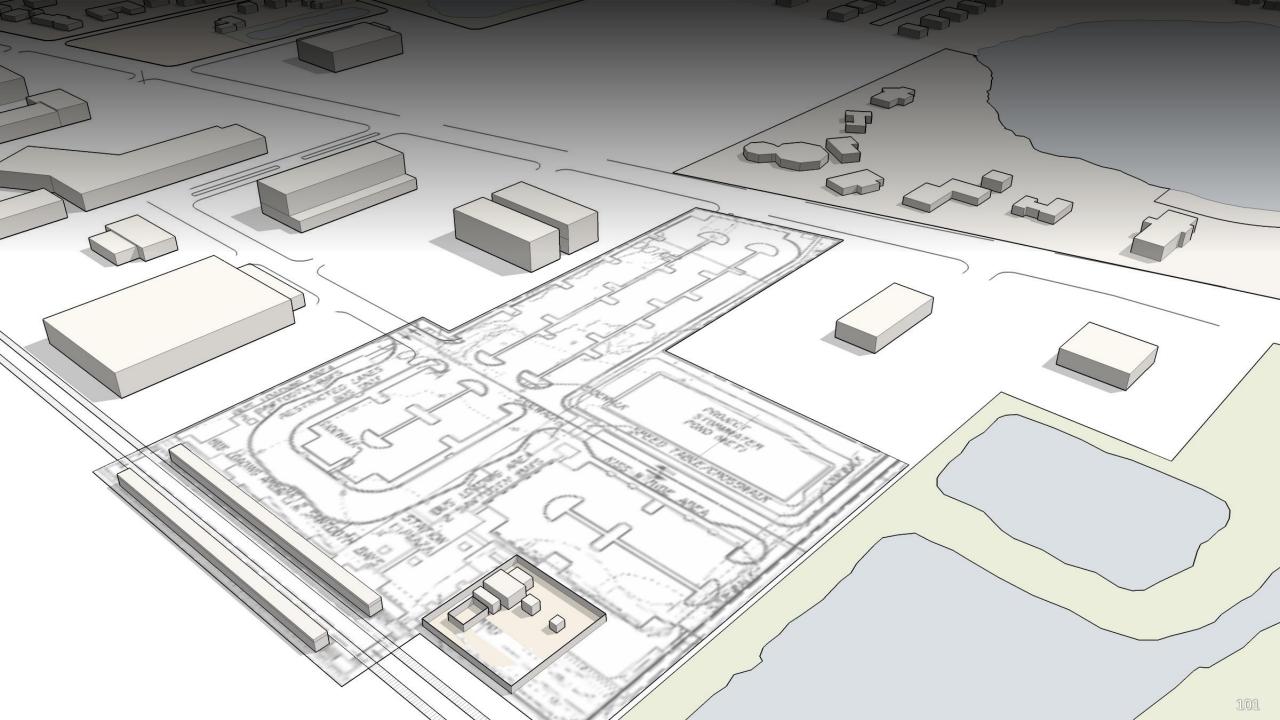
An Action Plan

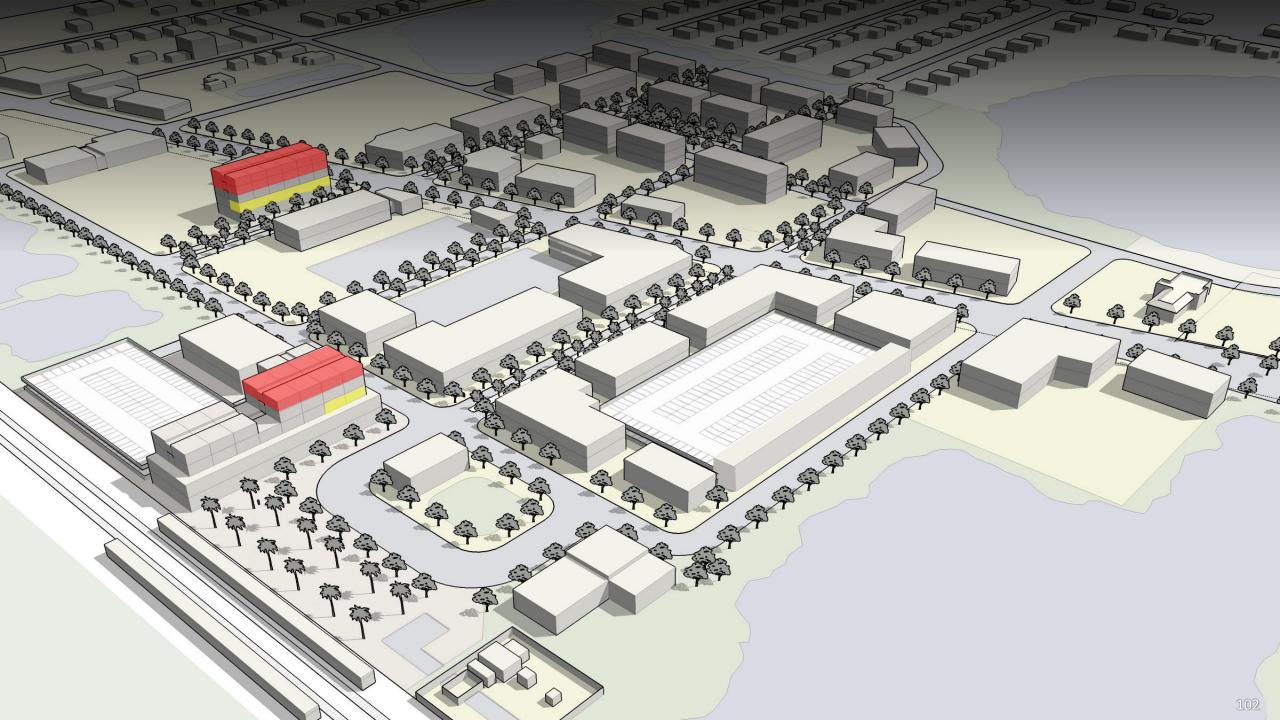




Implementation Horizon (Years)	1	Short	5	Long	10
Inclusionary Housing Program					
Linkage Fees					
Regional Revolving Loan Pool (SHIP Funds)					





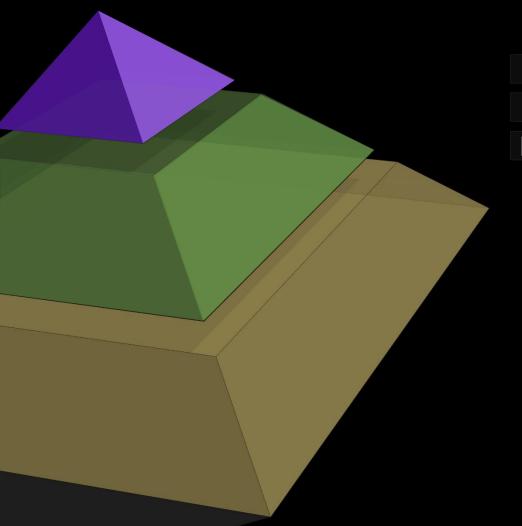






An Action Plan





Implementation Horizon (Years)	1	Short	5	Long	10
Inclusionary Housing Program					
Linkage Fees					
Regional Revolving Loan Pool (SHIP Funds)					

Linkage Fees

Regulatory Alternative

Linkage Fees:

Commercial development, which is deposited into an affordable housing trust fund and used to facilitate construction of affordable housing

- Can be a major source of continued capital funding for a variety of affordable housing initiatives
- A Nexus Study needed for the tri-county area to determine a link between new commercial developments and increased demand for affordable housing
- A fee that mitigates impact of housing development but does not impedes new commercial investment



REGIONAL FRAMEWORK



REGIONAL FRAMEWORK



REGIONAL FRAMEWORK

Implementation



Items Completed/In Progress

Regional Partners



Osceola County

- Adopted **Code amendments** to allow rental Accessory Dwelling Units **(ADUS)** in **all residential districts**
- Dedicated a funding source to pay down impact fees for affordable housing developments
- Working on Comp Plan amendments to designate more land for higher density housing
- Working on Code amendments to include standards for a variety of missing middle housing types

Items Completed/In Progress

Regional Partners



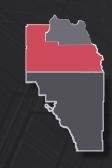
City of Orlando

- Amending the code to allow for ADUS in all single family zoning districts

- Streamlining the review process
- Amending the code to update the standards for building small apartment buildings, or small/micro units, in multi-family housing developments

Items Completed

Orange County



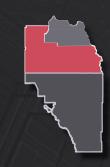
Orange County

- Amended Local Housing Assistance Plans (LHAP) to allow for establishment of the Revolving Loan Fund
 - \$1.5M in SHIP funds (1% interest rate) for non-profit developers to acquire land and/or fund pre-development and construction costs

- Updated the Impact Fee Subsidy Program
 - Increased subsidies for single-family (up to 100% or \$15,000)
 - Introduced subsidies for multi-family (up to 25% or \$5,000)

Items In Progress

Orange County



Orange County

- Access and Opportunity Model Integration
 - Enhancing the model to integrate into the development review process
 - Assessing how strategies can be paired with the model to incentivize development in high priority areas

- Land Development Code Update
 - Reviewing ADU regulations for potential changes
 - Pine Castle Overlay District

Where Do We Go From Here?

Next Steps

Local Review & Implementation

2016 - 2018

July - 2018

Thru-Dec - 2018

2016 Summit

Workshop #1

Workshop #2

Workshop #3

INITIATIVE &
EXECUTIVE SUMMARY

REPORT

LOCAL IMPLEMENTATION STRATEGIES

REGIONAL WORKGROUP QUARTERLY PROGRESS UPDATE MEETINGS

Next Steps

Local Implementation Strategies

- Work with partner jurisdictions on implementing a Regional Revolving Loan Fund
- Proceed with the Land Development Code Update to allow for more flexibility and diversity of housing stock
- Research alternative approaches to reduce impact fees for affordable housing developments (in addition to subsidies)
- Explore alternative resources/funding sources for affordable housing development at the regional level, such as linkage fees

Requested Action

Regional Affordable Housing Framework

1. Accept the Regional Affordable Housing Framework and direct staff to coordinate with the regional partners, the development community and stakeholders towards achieving the Regional Affordable Housing Initiative Mission and Shared Goals

2. Direct staff to move forward with local implementation strategies