



Interoffice Memorandum

AGENDA ITEM

July 20, 2022

TO: Mayor Jerry L. Demings  
-AND-  
County Commissioners

FROM: Jon V. Weiss, P.E., Chairman  
Roadway Agreement Committee

SUBJECT: August 9, 2022 – Consent Item  
Proportionate Share Agreement for PAC Grande Pines  
Turkey Lake Road

The Roadway Agreement Committee has reviewed a Proportionate Share Agreement for PAC Grande Pines Turkey Lake Road ("Agreement") by and between PAC I-Drive Apartments, LLC and Orange County for a proportionate share payment in the amount of \$324,951. Pursuant to Section 163.3180(5)(h), Florida Statutes, an applicant may mitigate capacity deficiencies by entering into a proportionate share agreement and contributing a proportionate share payment. The proportionate share payment is due within 90 days of the effective date of this Agreement.

The Agreement follows the recommendation of the Roadway Agreement Committee providing for the mitigation of road impacts for 11 deficient trips on the road segments of Turkey Lake Road from Central Florida Parkway to Sand Lake Commons Boulevard in the amount of \$29,541 per trip.

The Roadway Agreement Committee recommended approval on July 20, 2022. The Specific Project Expenditure Report and Relationship Disclosure Forms are on file with the Transportation Planning Division.

If you have any questions, please feel free to contact me at 407-836-5393.

**ACTION REQUESTED: Approval and execution of Proportionate Share Agreement for PAC Grande Pines Turkey Lake Road by and between PAC I-Drive Apartments, LLC and Orange County for a proportionate share payment in the amount of \$324,951. District 1**

JVW/NC/fb  
Attachment

BCC Mtg. Date: August 9, 2022

This instrument prepared by:

Mr. Mohammed Abdallah  
Traffic & Mobility Consultants LLC  
3101 Maguire Blvd, Ste 265  
Orlando, FL 32803

After recording return to:

Mr. Thomas L. Cavanaugh  
PAC I-Drive Apartments, LLC  
730 Bonnie Brae St  
Winter Park, FL 32789

Parcel ID Number:  
I3-24-28-6283-00-110

-----[SPACE ABOVE THIS LINE FOR RECORDING DATA]-----

**PROPORTIONATE SHARE AGREEMENT FOR  
PAC GRANDE PINES**

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**TURKEY LAKE ROAD**

This Proportionate Share Agreement (the “**Agreement**”), effective as of the latest date of execution (the “**Effective Date**”), is made and entered into by and between PAC I-DRIVE APARTMENTS, LLC, a Florida limited liability company (“**Owner**”), with its principal place of business at 730 Bonnie Brae Street, Winter Park, Florida 32789, and ORANGE COUNTY, a charter county and political subdivision of the State of Florida (“**County**”), with a mailing address of P.O. Box 1393, Orlando, Florida 32802-1393. Owner and County may sometimes be referred to herein individually as “**Party**” and collectively as “**Parties**”.

WHEREAS, Owner is the owner of fee simple title to certain real property, as generally depicted on Exhibit “A” and more particularly described on Exhibit “B”, both of which exhibits are attached hereto and incorporated herein by this reference (the “**Property**”); and

WHEREAS, the Property is located in County Commission District 1, and the proceeds of the PS Payment, as defined herein, will be allocated to Turkey Lake Road; and

WHEREAS, Owner intends to develop the Property as 225 multifamily residential units/apartments, referred to and known as PAC Grande Pines (the “**Project**”); and

WHEREAS, Owner received a letter from County dated June 6, 2022, stating that Owner's Capacity Encumbrance Letter ("CEL") application #CEL-22-01-007 for the Project was denied; and

WHEREAS, the Project will generate eleven (11) deficient PM Peak Hour trips (the "**Excess Trips**") for the deficient roadway segment on Turkey Lake Road from Central Florida Parkway to Sand Lake Commons Boulevard (the "**Deficient Segment**"), and zero (0) PM Peak Hour trips were available on the Deficient Segment on the date the CEL was denied, as further described in Exhibit "C" attached hereto and incorporated herein; and

WHEREAS, the Excess Trips will cause the Deficient Segment to operate below adopted Level of Service standards; therefore, pursuant to Section 163.3180(5)(h), Florida Statutes, as amended, the Owner shall provide the County with proportionate share mitigation for the Excess Trips; and

WHEREAS, Owner and County have agreed that the proportionate share payment necessary to mitigate the impact of the Excess Trips on the Deficient Segment through the current anticipated Project buildout is three hundred twenty-four thousand nine hundred fifty-one and 00/100 Dollars (\$324,951.00) (the "**PS Payment**"); and

WHEREAS, County and Owner desire to set forth certain terms, conditions, and agreements between them as to the development of the Property into the Project.

NOW, THEREFORE, in consideration of the premises contained herein and other good and valuable consideration exchanged by and between Owner and County, the receipt and sufficiency of which are hereby acknowledged, the parties hereto stipulate and agree as follows:

**Section 1. Recitals.** The above recitals are true and correct and are incorporated herein by this reference.

**Section 2. PS Payment; CEL.**

(a) *Calculation of PS Payment:* The amount of the PS Payment for the Deficient Segment, as described in Exhibit "C", totals three hundred twenty-four thousand nine hundred fifty-one and 00/100 Dollars (\$324,951.00). This PS Payment was calculated in accordance with the methodology outlined in Section 163.3180, Florida Statutes. Owner and County agree that the Excess Trips will constitute the Project's impact on the aforementioned Deficient Segment based upon (i) Owner's Traffic Study titled "GRANDE PINES ORANGEWOOD" prepared by TRAFFIC & MOBILITY CONSULTANTS LLC, dated April 15, 2022 for PAC I-DRIVE APARTMENTS, LLC (the "**Traffic Study**"), which is incorporated herein by this reference, and (ii) upon the calculations described in Exhibit "C". The Traffic Study was accepted by the Orange County Transportation Planning Division on May 24, 2022, and is on file and available for inspection with that division (CMS #2022007). Owner and County further acknowledge and agree that the PS Payment as set forth above shall be the final and binding calculation of the amount the Owner is required to pay through the buildout of the currently approved Project as proportionate share mitigation for impacts of the Project upon roadways within Orange County's jurisdiction, notwithstanding any subsequent variance in the actual cost of improvement to the Deficient Segment or actual traffic impacts created by the Project; provided, however, that if Owner

subsequently increases the number of units and/or square footage, as applicable, of the Project, the Project may then be subject to an additional concurrency evaluation and proportionate share agreement as set forth in Section 2(d) below. Owner and County further acknowledge and agree that the calculation of, and agreement regarding, the amount of the PS Payment constitute material inducements for the parties to enter into this Agreement.

(b) *Timing of PS Payment, Issuance of CEL.* Within ninety (90) days following the Effective Date, Owner shall deliver a check to County in the amount of three hundred twenty-four thousand nine hundred fifty-one and 00/100 Dollars (\$324,951.00) as the PS Payment. The check shall be made payable to "Orange County Board of County Commissioners" and shall be delivered to the Fiscal and Operational Support Division of the Planning, Environmental, and Development Services Department. Within twenty-one (21) days following its receipt of the PS Payment, if the Property's future land use designation and zoning are consistent with the Project's proposed development, County shall issue a CEL sufficient to encumber traffic capacity for the Project, irrespective of any actual traffic deficiency on the Deficient Segments. Within the time frame provided in the CEL, the Owner must reserve the encumbered trips by obtaining a Capacity Reservation Certificate as provided in Section 30-591 of the Orange County Code, as may be amended. An amount equal to the PS Payment shall be applied toward the amount of the initial capacity reservation payment (and any subsequent reservation payment(s), if the initial reservation payment does not exceed the amount of the PS Payment) as further set forth in Section 3 below. In the event Owner has not paid the PS Payment within ninety (90) days of the Effective Date, one extension of ninety (90) days may be granted by the manager of County's Transportation Planning Division. In the event Owner has not paid the PS Payment to County within one hundred eighty (180) days after the Effective Date, this Agreement shall become null and void.

(c) *Project Development.* Recordation of a subdivision plat or approval of a commercial site plan for the Project shall not be permitted prior to the issuance of a Capacity Reservation Certificate as contemplated in subparagraph 2(b) above.

(d) *Increase in Project Trips.* Any change to the Project which increases the unit count and/or square footage, as applicable, may result in an increase in trips on the Deficient Segment or other segments within the transportation impact area, as defined by County. Owner understands and agrees that any such additional trips are neither vested nor otherwise permitted under this Agreement, and that Owner is precluded from asserting any such vesting. In addition, Owner understands and agrees that any such changes resulting in an increase in trips may cause this Agreement to become null and void, and/or may require application for and execution of an additional Proportionate Share Agreement, along with any other required documentation, for the number of increased trips.

(e) *Satisfaction of Transportation Improvement Requirements.* County hereby acknowledges and agrees that upon Owner's payment of the PS Payment as required herein, and absent any change in the Project increasing the number of trips as set forth in subparagraph 2(d) above, Owner shall be deemed to have satisfied all requirements for the mitigation of the traffic impacts of the Project on all roads affected by the Project within County's jurisdiction through buildout of the Project. Owner shall be entitled to fully and completely develop the Project, without regard to whether the improvements to the Deficient Segment are actually constructed; provided, however, Owner shall be required to obtain a Capacity Reservation Certificate prior to the

expiration of Owner's Capacity Encumbrance Letter and shall be required to maintain the validity of the Capacity Reservation Certificate in accordance with its terms. Additionally, nothing herein shall be construed to exempt Owner from meeting the requirements of all other applicable laws, regulations, and/or Orange County Code provisions or from making the required payment of transportation impact fees applicable to the Project, subject to credits as set forth in Section 3 below.

**Section 3. Transportation Impact Fee Credits.** County and Owner agree that Owner shall be entitled to receive transportation impact fee credits on a dollar for dollar basis in an amount up to but not exceeding the PS Payment in accordance with Section 163.3180, Florida Statutes, and as specifically described in Exhibit "C". County further agrees that such credits may be applied on a dollar for dollar basis against capacity reservation fees at such time as capacity reservation fees may be required to be paid by Owner in connection with the issuance of a Capacity Reservation Certificate as contemplated in Section 2 above. In no event shall Owner receive credits in excess of the PS Payment and in the event the PS Payment exceeds either the applicable transportation impact fees or capacity reservation fees, as the case may be, Owner shall not be entitled to a refund for the amount of the PS Payment in excess of such transportation impact fees or capacity reservation fees.

**Section 4. No Refund.** The PS Payment (including any capacity reservation fees paid with the PS Payment) is non-refundable.

**Section 5. Notice.** With the exception of the timing of the PS Payment as set forth in Section 2(b) hereof, the parties acknowledge and agree that no party shall be considered in default for failure to perform under this Agreement until such party has received written notice specifying the nature of such default or failure to perform and said party fails to cure said default or fails to perform within thirty (30) days of receipt of written notice. Any notice delivered with respect to this Agreement shall be in writing and be deemed to be delivered (whether or not actually received) (i) when hand delivered to the person(s) hereinafter designated, or (ii) upon deposit of such notice in the United States Mail, postage prepaid, certified mail, return receipt requested, addressed to the person at the address set forth opposite the party's name below, or to such other address or other person as the party shall have specified by written notice to the other party delivered in accordance herewith:

As to Owner: PAC I-Drive Apartments, LLC  
Mr. Thomas L. Cavanaugh  
730 Bonnie Brae Street  
Winter Park, Florida 32789

With copy to: PAC I-Drive Manager, LLC  
Mr. Thomas L. Cavanaugh  
730 Bonnie Brae Street  
Winter Park, Florida 32789

As to County: Orange County Administrator  
P. O. Box 1393  
Orlando, Florida 32802-1393

With copy to: Orange County  
Planning, Environmental, and Development Services Department  
Manager, Fiscal and Operational Support Division  
201 South Rosalind Avenue, 2<sup>nd</sup> Floor  
Orlando, Florida 32801

Orange County  
Planning, Environmental, and Development Services Department  
Manager, Transportation Planning Division  
4200 South John Young Parkway, 2<sup>nd</sup> Floor  
Orlando, Florida 32839

Orange County  
Planning, Environmental, and Development Services Department  
Manager, Planning Division  
201 South Rosalind Avenue, 2<sup>nd</sup> Floor  
Orlando, Florida 32801

**Section 6. Covenants Running with the Property.** This Agreement shall be binding and shall inure to the benefit and burden of the heirs, legal representatives, successors, and assigns of the parties, and shall be a covenant running with the Property and be binding upon the successors and assigns of the Owner and upon any person, firm, corporation, or entity who may become the successor in interest to the Property.

**Section 7. Recordation of Agreement.** The parties hereto agree that Owner shall record this Agreement in the Public Records of Orange County, Florida, at no expense to County, no later than thirty (30) days after the Effective Date.

**Section 8. Applicable Law.** This Agreement and the provisions contained herein shall be construed, controlled, and interpreted according to the laws of the State of Florida and in accordance with the Orange County Code.

**Section 9. Specific Performance.** County and Owner shall each have the right to enforce the terms and conditions of this Agreement only by an action for specific performance. Venue for any action(s) initiated under or in connection with this Agreement shall lie in the Circuit Court of the Ninth Judicial Circuit in and for Orange County, Florida.

**Section 10. Attorney Fees.** In the event either party hereto brings an action or proceeding including any counterclaim, cross-claim, or third-party claim, against the other party arising out of this Agreement, each party in such action or proceeding, including appeals therefrom, shall be responsible for its own attorney and legal fees.

**Section 11. Construction of Agreement; Severability.** Captions of the Sections and Subsections of this Agreement are for convenience and reference only; any words contained therein shall in no way be held to explain, modify, amplify, or aid in the interpretation, construction, or meaning of the provisions of this Agreement. If any provision of this Agreement, the deletion of which would not adversely affect the receipt of any material benefits by any party hereunder or substantially increase the burden of any party hereunder, shall be held to be invalid or unenforceable to any extent by a court of competent jurisdiction, the same shall not affect in any respect whatsoever the validity or enforceability of the remainder of this Agreement.

**Section 12. Amendments.** No amendment, modification, or other change(s) to this Agreement shall be binding upon the parties unless in writing and formally executed by all of the parties.

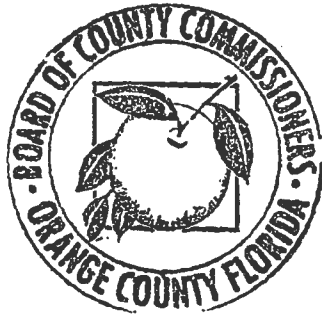
**Section 13. Termination.** In the event either (i) Owner has not paid the PS Payment to County within one hundred eighty (180) days after the Effective Date, as contemplated in Subsection 2(b), or (ii) Owner has timely paid the PS Payment to County and the Project has been constructed on the Property pursuant to a County building permit, this Agreement shall automatically terminate and thereafter be null and void for all purposes.

**Section 14. Counterparts.** This Agreement may be executed in up to two (2) counterparts, each of which shall be deemed to be an original and all of which together shall constitute one and the same instrument.

[Signatures appear on following pages]

Proportionate Share Agreement, PAC Grande Pines  
PAC I-Drive Apartments, LLC for Turkey Lake Road, 2022

IN WITNESS WHEREOF, the parties have caused this Agreement to be duly executed by  
their respective duly authorized representatives on the dates set forth below.



“COUNTY”

ORANGE COUNTY, FLORIDA

By: Board of County Commissioners

By: *Ramona B. Brown*  
for Jerry L. Demings  
Orange County Mayor

Date: August 9, 2022

ATTEST: Phil Diamond, CPA, County Comptroller  
As Clerk of the Board of County Commissioners

By: *Katie Smith*  
Deputy Clerk

Print Name: **Katie Smith**

**WITNESSES:**

*Regina Rossini*  
Print Name: Regina Rossini

*Lea Ann Smith*  
Print Name: Lea Ann Smith

**"OWNER"**

PAC I-DRIVE APARTMENTS, LLC, a  
Florida limited liability company

By PAC I-DRIVE MANAGER, LLC, a  
Florida limited liability company, its  
Manager

By: \_\_\_\_\_

Print Name: Thomas L. Cavanaugh

Title: Manager

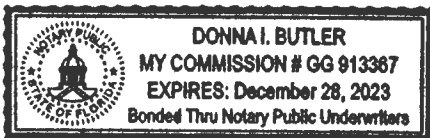
Date: 7/5/22

STATE OF: FLORIDA  
COUNTY OF: ORANGE

The foregoing instrument was acknowledged before me by means of ☒ physical presence  
or ☐ online notarization, this 5<sup>TH</sup> day of JULY, 2022, by Thomas L. Cavanaugh, as  
Manager of PAC I-DRIVE MANAGER, LLC, a Florida limited liability company, as Manager of  
PAC I-DRIVE APARTMENTS, LLC, a Florida limited liability company, on behalf of such  
company, who ☒ is personally known to me or ☐ has produced N/A as  
identification.

WITNESS my hand and official seal in the County and State last aforesaid this 5<sup>th</sup> day  
of JULY, 2022.

(Notary Stamp)



*Donna I. Butler*  
Signature of Notary Public  
Print Name: DONNA I. BUTLER  
Notary Public, State of: FLORIDA  
Commission Expires: 12/28/23

Exhibit "A"

"PAC GRANDE PINES"

Project Location Map



**Exhibit "B"**

**"PAC GRANDE PINES"**

Parcel ID:13-24-28-6283-00-110

**Legal Description:**

The land referred to herein below is situated in the County of ORANGE, State of Florida, and described as follows:

**Commercial Parcel South**

A parcel of land comprising a portion of Golf Course Parcel 11, Orangewood Neighborhood 2, as recorded in Plat Book 17, Pages 81 through 87, Public Records of Orange County, Florida.

Being more particularly described as follows:

COMMENCE at the Southeast corner of aforesaid Parcel 11, also being a point on the Westerly right-of-way line of International Drive; thence run North 52° 53' 14" East along said Westerly right-of-way line for a distance of 50.06 feet to the POINT OF BEGINNING; thence departing said Westerly right-of-way line run the following courses North 50° 36' 35" West for a distance of 16.89 feet; thence run South 52° 53' 17" West for a distance of 9.63 feet; thence run South 37° 06' 43" East for a distance of 5.12 feet; thence run South 52° 53' 14" West for a distance of 2.03 feet; thence run North 40° 05' 58" West for a distance of 24.55 feet to the point of curvature of a curve, concave Southwesterly having a radius of 83.00 feet, with a chord bearing of North 53° 59' 09" West, and a chord distance of 39.84 feet; thence run Northwesterly along the arc of said curve through a central angle of 27° 46' 21" for an arc distance of 40.23 feet to a point of tangency; thence run North 67° 52' 19" West for a distance of 189.74 feet; thence run North 22° 07' 41" East for a distance of 123.20 feet; thence run North 52° 53' 14" East for a distance of 600.38 feet to a point on a non-tangent curve, concave Southwesterly having a radius of 271.33 feet, with a chord bearing of South 41° 17' 25" East, and a chord distance of 19.60 feet; thence run Southeasterly along the arc of said curve through a central angle of 04° 08' 24" for an arc distance of 19.61 feet to a point of tangency; thence run South 39° 13' 13" East for a distance of 280.59 feet to a point on aforesaid Westerly right-of-way line of International Drive also being a point on a non-tangent curve concave Northwesterly having a radius of 1904.61 feet, with a chord bearing of South 52° 40' 03" West, and a chord distance of 14.38 feet; thence run the following courses along said Westerly right-of-way line; Southwesterly along the arc of said curve through a central angle of 00° 25' 57" for an arc distance of 14.38 feet to a point on a non-tangent line; thence run South 52° 53' 14" West a distance of 578.13 feet to the POINT OF BEGINNING

Together with a non-exclusive drainage easement; a temporary, non-exclusive utility and pedestrian and vehicular access easement and a non-exclusive, temporary construction easement as set forth in in Site Work, Easement and Notice of Escrow Agreement recorded in Official Record Instrument No. 20190335745, also together with a temporary nonexclusive utility, pedestrian and vehicular access easement upon, over, across and under the property depicted on Exhibit D of that certain First Amendment to Site Work Easement and Notice Agreement recorded in Official Record Instrument No. 20210735505, Public Records of Orange County, Florida.

Exhibit "C"

"PAC GRANDE PINES"

DEFICIENT SEGMENT

Log of Project Contributions

Turkey Lake Road (Central Florida Parkway to Sand Lake Commons Boulevard)

Roadway Improvement Project Information

Planned Improvement Roadway(s)	Limits of Improvement (From - To)		Segment Length	Adopted LOS	Existing Generalized Capacity	Type of Improvement	Improved Generalized Capacity	Capacity Increase	Total Project Cost	Cost / Trip
Turkey Lake Rd	Central Florida Parkway	Sand Lake Commons Blvd	1.36	E	2000	Widen from 4 to 6 lanes	3020	1020	\$30,131,273	\$29,541

County Share of Improvement

Planned Improvement Roadway(s)	Limits of Improvement (From - To)		Segment Length	Adopted LOS	Existing Generalized Capacity	Backlogged Trips	Improved Generalized Capacity	Capacity Increase	County (Backlog) Responsibility
Turkey Lake Rd	Central Florida Parkway	Sand Lake Commons Blvd	1.36	E	2000	599	3020	1020	\$17,684,738

Developer Share of Improvement

Planned Improvement Roadway(s)	Limits of Improvement (From - To)		Segment Length	Adopted LOS	Existing Generalized Capacity	Improved Generalized Capacity	Capacity Increase	Backlogged Trips	Capacity Increase for New Development	Remaining Project Cost	Cost / Trip
Turkey Lake Rd	Central Florida Parkway	Sand Lake Commons Blvd	1.36	E	2000	3020	1020	599	421	\$12,436,535	\$29,541

Updated: 6/1/22

Log of Project Contributions

	Date	Project	Project Trips	Prop Share
Existing	Mar-19	Existing plus Committed	597	\$14,533,965
	Mar-19	Chedders Scratch kitchen	2	\$48,690
				\$0
				\$0
				\$0
	Backlogged Totals:		599	\$14,582,655
Proposed	Jun-22	PAC Grande Pines	11	\$324,951
				\$0
				\$0
				\$0
				\$0
	Totals:		610	\$14,907,606