#### **Interoffice Memorandum**

February 7, 2024

TO:

Mayor Jerry L. Demings

-AND-

**County Commissioners** 

FROM:

Joseph C. Kunkel, P.E., Director, Public Works Department

**CONTACT PERSON:** 

Jon V. Weiss, P.E., Chairman

Roadway Agreement Committee

PHONE NUMBER:

(407) 836-5393

SUBJECT: March 5, 2024 - Consent Item

Proportionate Share Agreement for Mavis Tires & Brakes

**Orange Blossom Trail** 

The Roadway Agreement Committee has reviewed a Proportionate Share Agreement for Mavis Tires & Brakes Orange Blossom Trail ("Agreement") by and between Publix Super Markets, Inc. and Orange County for a proportionate share payment in the amount of \$84,840. Pursuant to Section 163.3180(5)(h), Florida Statutes, an applicant may mitigate capacity deficiencies by entering into a proportionate share agreement and contributing a proportionate share payment. The proportionate share payment is due within 90 days of the effective date of this Agreement.

The Agreement follows the recommendation of the Roadway Agreement Committee providing for the mitigation of road impacts for two deficient trips on the road segment of Orange Blossom Trail from Earlwood Avenue to Lake County Line in the amount of \$42,420 per trip.

The Roadway Agreement Committee recommended approval on February 7, 2024. The Specific Project Expenditure Report and Relationship Disclosure Forms are on file with the Transportation Planning Division.

If you have any questions, please feel free to contact me at 407-836-5393.

ACTION REQUESTED: Approval and execution of Proportionate Share

Agreement for Mavis Tires & Brakes Orange Blossom Trail by and between Publix Super Markets, Inc. and Orange County for a proportionate share payment in

the amount of \$84,840. District 2.

JCK/JVW/nc

Attachments

APPROVED BY ORANGE COUNTY BOARD OF COUNTY COMMISSIONERS

BCC Mtg. Date: March 5, 2024

This instrument prepared by and after recording return to:

Bullard Law Group, PLLC 201 Old Country Road, Suite 120 Melville, New York 11747 Attn.: Edward J. Bullard Jr., Esq.

Parcel ID Number: 04-20-27-8437-14-004

-----[SPACE ABOVE THIS LINE FOR RECORDING DATA]-----

## PROPORTIONATE SHARE AGREEMENT FOR MAVIS TIRES & BRAKES

#### ORANGE BLOSSOM TRAIL

This Proportionate Share Agreement (the "Agreement"), effective as of the latest date of execution (the "Effective Date"), is made and entered into by and between PUBLIX SUPER MARKETS, INC., a Florida profit corporation ("Owner"), with a principal place of business at 3300 Publix Corporate Parkway, Lakeland, Florida 33811, and ORANGE COUNTY, a charter county and political subdivision of the State of Florida ("County"), with its principal address at P.O. Box 1393, Orlando, Florida 32802-1393. Owner and County may sometimes be referred to herein individually as "Party" and collectively as "Parties."

WHEREAS, Owner holds fee simple title to certain real property, as generally depicted on Exhibit "A" and more particularly described on Exhibit "B", both of which exhibits are attached hereto and incorporated herein by this reference (the "**Property**"); and

WHEREAS, the Property is located in County Commission District 2, and the proceeds of the PS Payment, as defined herein, will be allocated to Orange Blossom Trail and

WHEREAS, Owner intends to sell the Property to Mavis Southeast LLC (the Contract Purchaser, as defined in the Joinder and Consent to Proportionate Share Agreement attached hereto and made a part hereof), which intends to develop the Property as a 6,730 Sq. Ft. Auto Parts & Service, referred to and known as Mavis Tires & Brakes (the "**Project**"); and

WHEREAS, Owner received a letter from County dated July 11, 2023, stating that Owner's Capacity Encumbrance Letter ("CEL") application #23-02-012 for the Project was denied; and

WHEREAS, the Project will generate 2 deficient PM Peak Hour trips (the "Excess Trips") for the deficient roadway segment on Orange Blossom Trail from Earlwood Avenue to Lake County Line (the "Deficient Segment"), and 0 PM Peak Hour trips were available on the Deficient

Segment on the date the CEL was denied, as further described in Exhibit "C" attached hereto and incorporated herein; and

WHEREAS, the Excess Trips will cause the Deficient Segment to operate below adopted Level of Service standards; therefore, pursuant to Section 163.3180(5)(h), Florida Statutes, as amended, Owner has offered to provide County with proportionate share mitigation for the Excess Trips; and

WHEREAS, Owner and County have agreed that the proportionate share payment necessary to mitigate the impact of the Excess Trips on the Deficient Segment through the current anticipated Project buildout is eighty-four thousand eight-hundred forty and 00/100 Dollars (\$84,840.00) (the "PS Payment"); and

WHEREAS, County and Owner desire to set forth certain terms, conditions, and agreements between them as to the development of the Property into the Project.

NOW, THEREFORE, in consideration of the premises contained herein and other good and valuable consideration exchanged by and between Owner and County, the receipt and sufficiency of which are hereby acknowledged, the Parties stipulate and agree as follows:

**Section 1. Recitals.** The above recitals are true and correct and are incorporated herein by this reference.

#### Section 2. PS Payment; CEL.

(a) Calculation of PS Payment: The amount of the PS Payment for the Deficient Segment, as described in Exhibit "C", totals eighty-four thousand eight-hundred forty and 00/100 Dollars (\$84,840.00). This PS Payment was calculated in accordance with the methodology outlined in Section 163.3180, Florida Statutes, as may be amended. Owner and County agree that the Excess Trips will constitute the Project's impact on the aforementioned Deficient Segment based upon (i) Owner's Traffic Study titled "Mavis Tire Store - Orange County, Florida" prepared by Walsh Traffic Engineering, LLC, dated March 20, 2023, for MAVIS SOUTHEAST LLC (the "Traffic Study"), which is incorporated herein by this reference, and (ii) upon the calculations described in Exhibit "C". The Traffic Study was accepted by the Orange County Transportation Planning Division on July 3, 2023, and is on file and available for inspection with that division (CMS #2023012). Owner and County further acknowledge and agree that the PS Payment as set forth above shall be the final and binding calculation of the amount the Owner is required to pay through the buildout of the currently approved Project as proportionate share mitigation for impacts of the Project upon roadways within County's jurisdiction, notwithstanding any subsequent variance in the actual cost of any improvement(s) to the Deficient Segment or actual traffic /travel impacts created by the Project; provided, however, that if Owner modifies the Project's development program and/or subsequently increases the number of units and/or square footage, as applicable, of the Project, the Project may then be subject to an additional concurrency evaluation and proportionate share agreement as set forth in Subsection 2(d) below. Owner and County further acknowledge and agree that the calculation of, and agreement regarding, the amount of the PS Payment constitute material inducements for the Parties to enter into this Agreement.

- *(b)* Timing of PS Payment, Issuance of CEL. Not later than ninety (90) days following the Effective Date, Owner shall deliver a check to County in the amount of eighty-four thousand eight-hundred forty and 00/100 Dollars (\$84,840.00) as the PS Payment. The check shall be made payable to "Orange County Board of County Commissioners" and shall be delivered to the Fiscal and Operational Support Division of the Planning, Environmental, and Development Services Department. Within twenty-one (21) days following its receipt of the PS Payment, if the Property's future land use designation and zoning are consistent with the Project's proposed development, County shall issue a CEL sufficient to encumber traffic capacity for the Project, irrespective of any actual traffic deficiency on the Deficient Segment. Within the time frame provided in the CEL, Owner must reserve the encumbered trips by obtaining a Capacity Reservation Certificate as provided in Section 30-591 of the Orange County Code, as may be amended. An amount equal to the PS Payment shall be applied toward the amount of the initial capacity reservation payment (and any subsequent reservation payment(s), if the initial reservation payment does not exceed the amount of the PS Payment) as further set forth in Section 3 below. In the event Owner has not paid the PS Payment within ninety (90) days after the Effective Date, one extension of ninety (90) additional days may be granted by the manager of County's Transportation Planning Division. In the event Owner has not paid the PS Payment to County within one hundred eighty (180) days after the Effective Date, this Agreement shall become null and void.
- (c) Project Development. Recordation of a subdivision plat and/or approval of a commercial site plan for the Project shall not be permitted prior to the issuance of a Capacity Reservation Certificate as contemplated in subparagraph 2(b) above.
- (d) Increase in Project Trips. Any change or modification to the Project that increases the unit count and/or square footage, as applicable, may result in an increase in trips on the Deficient Segment or other segments within the transportation impact area, as defined by County. Owner understands and agrees that any such additional trips are neither vested nor otherwise permitted under this Agreement, and that Owner is precluded from asserting any such vesting. In addition, Owner understands and agrees that any such changes resulting in an increase in trips may cause this Agreement to become null and void, and/or may require application for and execution of an additional Proportionate Share Agreement, along with any other required documentation, for the number of increased trips.
- (e) Satisfaction of Transportation Improvement Requirements. County hereby acknowledges and agrees that upon Owner's payment of the PS Payment as required herein, and absent any change or modification to the Project as set forth in Subsection 2(d) above, Owner shall

be deemed to have satisfied all requirements for the mitigation of the traffic impacts of the Project on all roads affected by the Project within County's jurisdiction through buildout of the Project. Owner shall be entitled to fully and completely develop the Project, without regard to whether improvements to the Deficient Segment are actually constructed; provided, however, Owner shall be required to obtain a Capacity Reservation Certificate prior to the expiration of Owner's Capacity Encumbrance Letter and shall be required to maintain the validity of the Capacity Reservation Certificate in accordance with its terms. Additionally, nothing herein shall be construed to exempt Owner from meeting the requirements of all other applicable laws, rules, regulations, and/or Orange County Code provisions or from making the required payment of transportation and other impact fees applicable to the Project, subject to any credits as set forth in Section 3 below. For avoidance of doubt, nothing herein is intended to, nor shall constitute, prepayment of any densities and/or intensities of development or of any development program.

Section 3. Transportation Impact Fee Credits. County and Owner agree that Owner shall be entitled to receive transportation impact fee credits, applicable only toward development of the Project on the Property, on a dollar for dollar basis in an amount up to but not exceeding the PS Payment in accordance with Section 163.3180, Florida Statutes, as may be amended, and as specifically described in Exhibit "C". County further agrees that such credits may be applied on a dollar for dollar basis against capacity reservation fees at such time as capacity reservation fees may be required to be paid by Owner in connection with the issuance of a Capacity Reservation Certificate as contemplated in Section 2 above. In no event shall Owner receive credits in excess of the PS Payment and in the event the PS Payment exceeds either the applicable transportation impact fees or capacity reservation fees, as the case may be, Owner shall not be entitled to a refund for the amount of the PS Payment in excess of such transportation impact fees or capacity reservation fees. For avoidance of doubt, nothing herein is intended to, nor shall constitute, prepayment of any densities and/or intensities of development or of any development program.

**Section 4. No Refund.** The PS Payment (including any capacity reservation fees paid with the PS Payment) is non-refundable and cannot be transferred or applied to another project or property.

Section 5. Notice. Any notice delivered with respect to this Agreement shall be in writing and be deemed to be delivered (whether or not actually received) (i) when hand delivered to the person(s) hereinafter designated, or (ii) upon deposit of such notice in the United States Mail, postage prepaid, certified mail, return receipt requested, addressed to the person at the address set forth opposite the party's name below, or to such other address or other person as the party shall have specified by written notice to the other party delivered in accordance herewith:

As to Owner: Publix Super Markets, Inc.

3300 Publix Corporate Parkway

Lakeland, Florida 33811

Attn: William W. Rayburn, Director of Real Estate Assets

Email: Woody.Rayburn@publix.com

With copies to: Publix Super Markets, Inc.

3300 Publix Corporate Parkway

Lakeland, Florida 33811 Attn: Kimberly Gunn

Email: Kimberly.Gunn@publix.com

Publix Super Markets, Inc.
Office of the General Counsel
3300 Publix Corporate Parkway

Lakeland, Florida 33811 Attn: M. Mark Heekin, Esq.

Email: Mark.Heekin@publix.com

As to Purchaser: Mavis Southeast, LLC

358 Saw Mill River Road Millwood, New York 10546

Attn: Real Estate/Lease Administration

As to County: Orange County Administrator

P. O. Box 1393

Orlando, Florida 32802-1393

With copy to: Orange County Planning, Environmental, and Development

Services Department

Manager, Fiscal and Operational Support Division

201 South Rosalind Avenue, 2<sup>nd</sup> Floor

Orlando, Florida 32801

Orange County Planning, Environmental, and Development

Services Department

Manager, Transportation Planning Division 4200 South John Young Parkway, 2nd Floor

Orlando, Florida 32839

Orange County Planning, Environmental, and Development Services Department Manager, Planning Division 201 South Rosalind Avenue, 2nd Floor Orlando, Florida 32801

- Section 6. Covenants Running with the Property. This Agreement shall be binding upon and shall inure to the benefit and burden of the heirs, legal representatives, successors, and assigns of the Parties, and shall be a covenant running with the Property and be binding upon the successors and assigns of Owner and upon any person, firm, corporation, or entity who may become a successor in interest to the Property.
- **Section 7. Recordation of Agreement.** Owner shall record an original of this Agreement in the Public Records of Orange County, Florida, at no expense to County, not later than thirty (30) days after the Effective Date.
- **Section 8.** Applicable Law. This Agreement and the provisions contained herein shall be construed, controlled, and interpreted according to the laws of the State of Florida and in accordance with the Orange County Code.
- Section 9. Specific Performance. County and Owner shall each have the right to enforce the terms and conditions of this Agreement only by an action for specific performance. Venue for any action(s) initiated under or in connection with this Agreement shall lie in the Circuit Court of the Ninth Judicial Circuit in and for Orange County, Florida. With the exception of the timing of the PS Payment as set forth in Section 2(b) hereof, the parties acknowledge and agree that no party shall be considered in default for failure to perform under this Agreement until such party has received written notice, in accordance with Section 5, specifying the nature of such default or failure to perform and said party fails to cure said default or fails to perform within thirty (30) days of receipt of written notice.
- **Section 10.** Attorney Fees. In the event either Party brings an action or proceeding including any counterclaim, cross-claim, or third-party claim, against the other Party arising out of this Agreement, each Party in such action or proceeding, including appeals therefrom, shall be responsible for its own attorney and legal fees.
- Section 11. Construction of Agreement; Severability. Captions of the Sections and Subsections of this Agreement are for convenience and reference only; any words contained therein shall in no way be held to explain, modify, amplify, or aid in the interpretation, construction, or meaning of the provisions of this Agreement. If any provision of this Agreement, the deletion of which would not adversely affect the receipt of any material benefits by any party hereunder or substantially increase the burden of any party hereunder, shall be held to be invalid or

unenforceable to any extent by a court of competent jurisdiction, the same shall not affect in any respect whatsoever the validity or enforceability of the remainder of this Agreement.

- **Section 12.** Amendments. No amendment, modification, or other change(s) to this Agreement shall be binding upon the parties unless in writing and formally executed by all of the parties.
- **Section 13. Termination.** In the event either (i) Owner has not paid the PS Payment to County within one hundred eighty (180) days after the Effective Date, as contemplated in Subsection 2(b), or (ii) Owner has timely paid the PS Payment to County and the Project has been constructed on the Property and completed, pursuant to a County building permit, this Agreement shall automatically terminate and thereafter be null and void for all purposes.
- **Section 14.** Counterparts. This Agreement may be executed in up to two (2) counterparts, each of which shall be deemed to be an original and both of which together shall constitute one and the same instrument.

[Signatures appear on following pages]

IN WITNESS WHEREOF, the parties have caused this Agreement to be duly executed by their respective duly authorized representatives on the dates set forth below.



"COUNTY"

ORANGE COUNTY, FLORIDA

By: Board of County Commissioners

Grange County Mayor

ATTEST: Phil Diamond, CPA, County Comptroller As Clerk of the Board of County Commissioners

Print Name: Johnifel Lara-Klimete

| WITNESSES:  | "OWNER"   |
|---|---|
| Print Name: Jeseli Moreno  Mailing Address: 3300 Publix Caparate  Parkway, Lakeland, FL 33811  Print Name: Jennifer Lazzara  Mailing Address: 3300 Publix Carparate  Davkway, Lakeland, th. 33811 | Print Name: William W. Rayburn, IV  Title: Vice President of Real Estate Assets |
| or □ online notarization, this <u>(l</u> day of _<br>IV, as Vice President of Real Estate Asse  | wledged before me by means of physical presence                                 |
| as iden   | tification.   |
| (Notary Stamp)  | Signature of Notary Public Print Name: Leah Pauley                              |
| MY COMMISSION # HH 295923   | Notary Public, State of: Florida  Commission Expires: 10/2/2026                 |
| Annu.   | (mm/dd/yyyy)  |

# Joinder and Consent to Proportionate Share Agreement by and between Orange County, Florida ("Orange County") and Publix Super Markets Inc., a Florida Corporation ("Publix") (the "Agreement")

As the contract purchaser of the Property, Mavis Southeast LLC ("Contract Purchaser"), by executing this Joinder and Consent indicated below, joins in and consents to the Agreement and the terms and conditions thereof, and the recording of same against the Property. Furthermore, at such time that Mavis Southeast LLC acquires the Property, Contract Purchaser shall be deemed a Developer/Owner under the Agreement and shall assume any and all obligations and shall acquire all rights of Publix under said Agreement and Contract Purchaser shall indemnify and hold harmless Publix for any claims or liabilities that arise pursuant to said Agreement.

| a Developer/Owner under the Agreement          | and shall assume any and all obligations and shall         |
|--|--|
| acquire all rights of Publix under said Agree  | ement and Contract Purchaser shall indemnify and hold      |
| harmless Publix for any claims or liabilities  | that arise pursuant to said Agreement.                     |
| 11   |  |
| Mayny  | MAVIS SOUTHEAST/LLC, a Delaware                            |
| Signature of Witness                           | limited liability company                                  |
| Marilyn Mejia                                  | 7 / //   |
| Printed Name of Witness                        | By:  |
| 358 Saw Mill River Rd Millwood                 | , NY   |
| Mailing Address of Witness 105                 | Print Name: David J. Sorbaro                               |
|  | <del> </del>   |
|  | Title: Co-CEO  |
| Signature of Witness                           |  |
| Vichelle Rondinelli                            |  |
| Printed Name of Witness                        |  |
| 358 SAW MILL RIVER ROAD MILLINGO NO            | 1 10547  |
|  | 1 100 14   |
| Mailing Address of Witness                     |  |
|  |  |
| STATE OF NEW YORK                              |  |
| STATE OF NEW YORK                              |  |
| COUNTY OF WESTCHESTER                          |  |
| The foregoing instrument was acknown           | owledged before me by means of physical presence           |
| • •  | f January, 2024, by <u>David J. Sorbaro</u> , as Co-CEO of |
|  | · · · · · · · · · · · · · · · · · · ·                      |
|  | l liability company, on behalf of such limited liability   |
| company, who $\square$ is personally           | <del>-</del>   |
| Orivers License as ide                         | entification.  |
| (Notary Stamp)                                 | Charter O. O'lon   |
| (Trotaly Sump)                                 | Signature of Notary Public                                 |
|  | Print Name: Charity Dillon                                 |
| CHARITY DILLON NOTARY PUBLIC-STATE OF NEW YORK | Notary Public, State of: New York                          |
| No. 01D16295664                                | · · · · · · · · · · · · · · · · · · ·                      |
| Qualified in Dutchess County                   | Commission Expires: 01 06 8086                             |
| My Commission Expires 01-06-2026               | (mm/dd/yyyy)   |

#### Exhibit "A"

#### "MAVIS TIRES & BRAKES"

### **Project Location Map**



#### Exhibit "B"

#### "MAVIS TIRES & BRAKES"

Parcel ID: 04-20-27-8437-14-004

#### **Legal Description:**

That part of Tracts 14 and 31, said Tracts 14 and 31 as shown on the plat of STONEYBROOK HILLS UNIT 1, said plat as recorded in Plat Book 62, Pages 56 through 63, inclusive, in the Public Records of Orange County, Florida, described as follows:

Commence at the Southeast corner of said Tract 14; thence S89°30'29"W along the South line of said Tract 14, 353.82 feet to the POINT OF BEGINNING; thence, departing said South line, run N01°43'19"W, 320.62 feet; thence S87°38'17"W, 89.51 feet to a non-tangent curve concave Northerly having a radius of 118.00 feet and a chord bearing of N75°15'17"W; thence Westerly along the arc of said curve through a central angle of 32°56'04" for a distance of 67.83 feet to the point of tangency; thence N58°47'15"W, 33.38 feet; thence S88°16'41"W, 92.43 feet; thence S77°08'22"W, 45.86 feet to the Easterly right-of-way line of U.S. Highway No. 441 (r/w varies); thence S01°43'19"E along said Easterly right-of-way line, 23.25 feet; thence N88°16'41"E along said Easterly right-of-way line, 15.00 feet; thence S01°43'19"E along said Easterly right-of-way line, 718.10 feet; thence, departing said Easterly right-of-way line, run N89°30'29"E along the South line of the aforesaid Tracts 14 and 31, 304.19 feet of the POINT OF BEGINNING.

#### Exhibit "C"

### "MAVIS TIRES & BRAKES"

#### **DEFICIENT SEGMENT**

Log of Project Contributions
Orange Blossom Trail (Earlwood Avenue to Lake County Line)

|          |                                   |                         | Ros                                | dway             | Roadway improvement Project Information | ant Project                         | t Informat   | non                                  |                     |   |                           |            |
|----------|-----------------------------------|-------------------------|------------------------------------|------------------|---|-------------------------------------|--|--------------------------------------|---------------------|---|---------------------------|------------|
|          | Planned Improvement<br>Roadway(s) | Limits of Impro         | Limits of Improvement (From - To)  | Segment          | Adopted LOS                             | Existing<br>Generalized<br>Capacity | Type of<br>Improvement   | Improved<br>Generalized<br>Capacity  | Capacity            | Total Project Cost                          | Cost / Trip               |            |
|          | Orange Blossom Trail              | Earland Ave.            | Lake County Line                   | 157              | ш                                       | 1,580                               | Widen from 4 to<br>6 lares   | 2,400                                | 83                  | \$24 783,800                                | \$42,420                  |            |
|          |                                   |                         | 3                                  | ounty            | County Share of Improvement             | Iproventi                           | Ħ  |                                      |                     |   |                           |            |
|          | Planned Improvement<br>Roadway(s) | Limits of Impro         | Linuts of Improvement (From - To). | Segment          | Adopted LOS                             | Existing<br>Generalized<br>Capacity | Backlogged<br>Trips  | Exercised<br>Generalized<br>Capacity | Capacity            | County (Backlog)<br>Responsibility          | 0                         |            |
|          | Orange Blossom Trail              | Earland Ave             | Lake County Line                   | 1.57             | щ                                       | 1,580                               | 52   | 2,400                                | 23                  | 22.2元(138                                   |                           |            |
|          |                                   |                         |                                    |                  | Developer Share of Improvement          | Share of                            | THE STATE OF THE S | THE STATE OF                         |                     |   |                           |            |
|          | Planned Improvement<br>Roadway(s) | 12                      | Limits of Improvement (From - To)  | Separat          | Adopted LOS                             | Existing<br>Generalized<br>Capacity | Emproved<br>Generalized<br>Capacity  | Capacity                             | Backlogged<br>Trips | Capacity Increase<br>for New<br>Development | Remaining<br>Project Cost | Costu Trip |
|          | Orange Blossom Trail              | Earlsood Ave            | Lake County Line                   | 1.57             | В                                       | 1 580                               | 2,400  | 820                                  | 929                 | 200   | \$12,513,719              | 024,214    |
|          |                                   | Log of Pro              | Log of Project Contributions       | ions             |   |                                     |  |                                      |                     |   | Updated. S/1723           | 221172     |
|          | Date                              | Project                 |                                    | Project<br>Trips | Prop<br>Skare                           |                                     |  |                                      |                     |   |                           |            |
| Existing | Mar-21                            | Existing plus Committed | ifted                              | 487              | \$20,658,540                            |                                     |  |                                      |                     |   |                           |            |
|          | 27-In                             | Holly Creek Phase II B  | 88                                 | 8 00             | \$127,280                               |                                     |  |                                      |                     |   |                           |            |
|          |                                   |                         | Backlogged Totals:                 | 23               | \$22,278,500                            |                                     |  |                                      |                     |   |                           |            |
| Proposed | CZ-fey                            | Mans Tires and Braks    | ş42                                | 2                | \$84.540                                |                                     |  |                                      |                     |   |                           |            |
|          |                                   |                         |                                    |                  | 225                                     |                                     |  |                                      |                     |   |                           |            |
|          |                                   |                         | Totals                             | 725              | \$22,335,340                            |                                     |  |                                      |                     |   |                           |            |