



Interoffice Memorandum

September 27, 2023

TO: Mayor Jerry L. Demings
-AND-
County Commissioners

THROUGH: Andres J. Salcedo, P.E., Acting Director *Andres*
Planning, Environmental, and Development Services Department

CONTACT PERSON: Alberto A. Vargas, MArch., Manager, Planning Division
(407) 836-5802

SUBJECT: Adoption Public Hearing – October 10, 2023
2023-2 Regular Cycle Comprehensive Plan Amendment
2023-2-B-TRAN-1
Long Range Transportation Plan Update

2023-2 Regular Cycle Staff-Initiated Map Amendment 2023-2-B-TRAN-1 is scheduled for the Board adoption public hearing on October 10, 2023. The map amendment entails changes to the Long Range Transportation Plan of the Orange County 2010 - 2030 Comprehensive Plan to reflect changes in project status, add the proposed "Sunshine Corridor" rail alignment, and remove the Alternative Mobility Area per the adoption of Ordinance No. 2022-16.

The amendment was heard by the Planning and Zoning Commission (PZC) / Local Planning Agency (LPA) at a transmittal public hearing on June 15, 2023, and by the Board at a transmittal public hearing on July 25, 2023. This amendment was reviewed by the Florida Department of Commerce (Department), as well as other state and regional agencies. On August 25, 2023, the Department issued a comment letter, which did not contain any concerns about the amendment undergoing the State-Expedited Review process. Pursuant to 163.3184, F.S., the proposed amendment must be adopted within 180 days of the comment letter. The Regular Cycle Amendment undergoing the State-Expedited Review process will become effective 31 days after the Department notifies the County that the plan amendment package is complete. Therefore, this amendment is expected to become effective in November 2023, provided no challenges are brought forth for the amendment.

The amendment was heard by the PZC/LPA at an adoption public hearing on September 21, 2023, and recommended to be adopted.

Any questions concerning this document should be directed to Alberto A. Vargas, MArch., Manager, Planning Division, at (407) 836-5802 or Alberto.Vargas@ocfl.net, or Jason Sorensen, AICP, Chief Planner, Planning Division, at (407) 836-5602 or Jason.Sorensen@ocfl.net.

ACTION REQUESTED: Make a finding of consistency with the Comprehensive Plan and Adoption of Amendment 2023-2-B-TRAN-1 and the associated ordinance. All Districts

AV/JS

C: Jon V. Weiss, P.E., Deputy County Administrator
Joel D. Prinsell, Deputy County Attorney
Whitney Evers, Assistant County Attorney
Roberta Alfonso, Assistant County Attorney
Jason Sorensen, AICP, Chief Planner, Planning Division
Olan D. Hill, AICP, Assistant Manager, Planning Division
Nicolas Thalmueller, AICP, Planning Administrator, Planning Division



ORANGE COUNTY PLANNING DIVISION 2023-2 REGULAR CYCLE AMENDMENT 2023-2-B-TRAN-1

2010 - 2030 COMPREHENSIVE PLAN

**BOARD OF COUNTY
COMMISSIONERS**

**October 10, 2023
ADOPTION PUBLIC HEARING**

PREPARED BY:
ORANGE COUNTY PLANNING, ENVIRONMENTAL
AND DEVELOPMENT SERVICES

PLANNING DIVISION
COMPREHENSIVE PLANNING SECTION



2023 SECOND REGULAR CYCLE STAFF-INITIATED MAP AMENDMENT AMENDMENT TO THE 2010-2030 COMPREHENSIVE PLAN BOARD ADOPTION PUBLIC HEARING

INTRODUCTION

This is the Board of County Commissioners (Board) adoption public hearing staff report for the Second Regular Cycle Amendment 2023-2-B-TRAN-1 to the Comprehensive Plan (CP). The adoption public hearings for this amendment were conducted before the Planning and Zoning Commission (PZC)/Local Planning Agency (LPA) on September 21, 2023, and will go before the BCC for an adoption public hearing on October 10, 2023.

The 2023-2 Regular Cycle Staff-Initiated Map Amendment scheduled for the Board consideration on October 10, 2023, was heard by the PZC/LPA at a transmittal public hearing on June 15, 2023, and by the Board at a transmittal public hearing on July 25, 2023.

The 2023-2 **Regular Cycle–State-Expedited** Review Amendment scheduled for consideration on October 10 entails changes to Long Range Transportation Plan of the Orange County 2010-2030 Comprehensive Plan to reflect changes in project status, add the proposed “Sunshine Corridor” rail alignment, and remove the Alternative Mobility Area per the adoption of Ordinance No. 2022-16.

The 2023-2 **Regular Cycle State-Expedited** Review Amendment was reviewed by the Florida Department of Commerce (Department), as well as other state and regional agencies. On August 25, 2023, the Department issued a comment letter, which did not contain any concerns about the amendment undergoing the State-Expedited Review process. Pursuant to 163.3184, F.S., the proposed amendment must be adopted within 180 days of the comment letter. The Regular Cycle Amendment undergoing the State-Expedited Review process will become effective 31 days after the Department notifies the County that the plan amendment package is complete. This amendment is expected to become effective in November 2023, provided no challenges are brought forth for the amendment.

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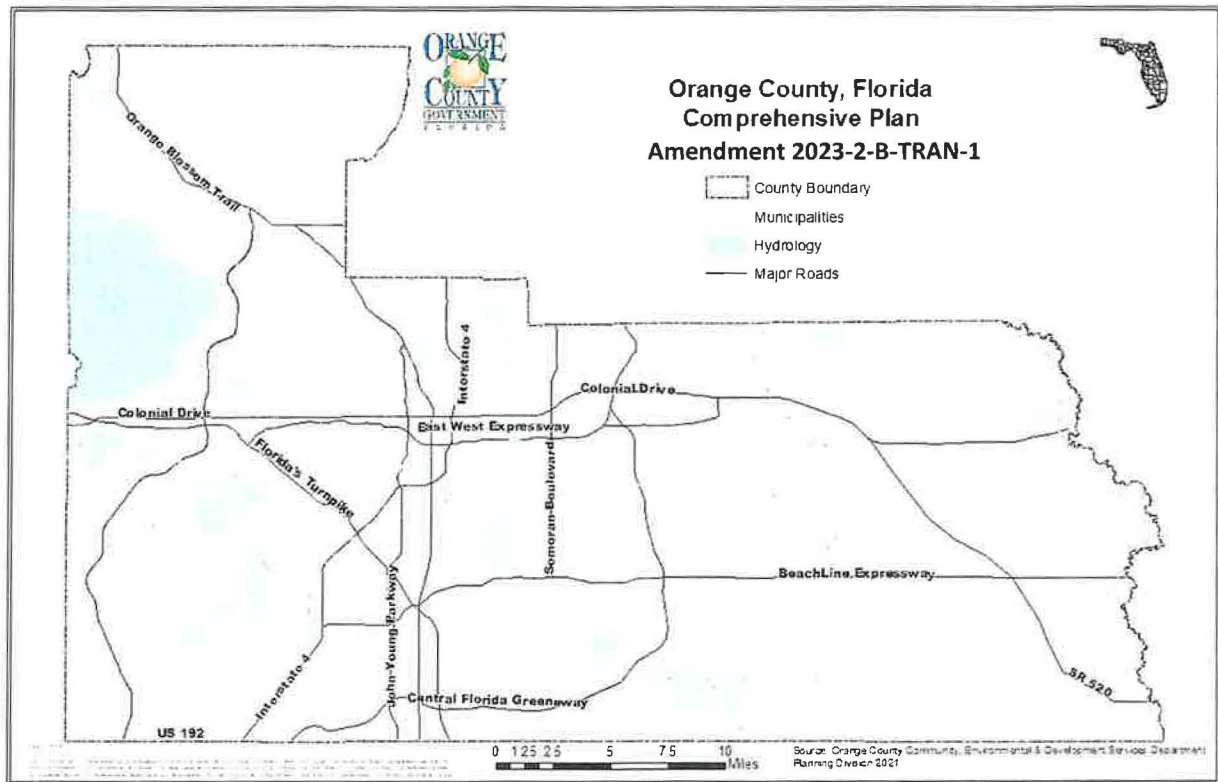
State Agencies Comments/ORC.....Tab 3

**2023-2 Regular Cycle Comprehensive Plan Amendment
Staff-Initiated Comprehensive Plan Map Amendment**

Amendment Number	Sponsor	Description of Proposed Changes to the 2010-2030 Comprehensive Plan (CP)	Project Planner	Staff Rec	LPA Rec
2023-2-B-TRAN-1 LRTP CP Update	Transportation Planning Division	Map amendment to adopt changes to the Long Range Transportation Plan of the Orange County 2010 - 2030 Comprehensive Plan to reflect changes in project status, add the proposed "Sunshine Corridor" rail alignment, and remove the Alternative Mobility Area per the adoption of Ordinance No. 2022-16.	Alissa Torres, PhD, FAICP, CLTD	Adopt	Adopt (B-0)

ABBREVIATIONS INDEX:

ABBREVIATIONS INDEX: CP-Comprehensive Plan; FLUM-Future Land Use Map; FLUE-Future Land Use Element; TRAN-Transportation Element; GOPB-Goals, Objectives, and Policies; OBJ-Objective



The following meetings and hearings have been held for this proposal:			Project Information	
Report/Public Hearing	Outcome		Title: Amendment 2023-2-B-TRAN-1	
✓	Community Meeting	Not required	Division: Transportation Planning	
✓	Staff Report	Recommend Transmittal		
✓	LPA Transmittal June 15, 2023	Recommend Transmittal (6-0)	Request: Amendment to Map 1: Long Range Transportation Plan (LRTP) to reflect changes in project status, add the proposed "Sunshine Corridor" rail alignment, and remove the Alternative Mobility Area per the adoption of Ordinance No. 2022-16.	
✓	BCC Transmittal July 25, 2023	Transmittal (7-0)	Revision: Map 1: Long Range Transportation Plan (LRTP)	
✓	State Agency Comments August 25, 2023	None		
✓	LPA Adoption September 21, 2023	Recommend Adoption (6-0)		
	BCC Adoption	October 10, 2023		

STAFF RECOMMENDATION

Make a finding of consistency with the Comprehensive Plan (see Objective T1.1; Policies T1.3.7, T3.4.2, ICE1.4.2, and CIE1.7.4) and **ADOPT** Amendment 2023-2-B-TRAN-1 to update the Long Range Transportation Plan (LRTP) of the 2010 – 2030 Comprehensive Plan.

LOCAL PLANNING AGENCY ADOPTION PUBLIC HEARING

Staff presented the staff report to the Local Planning Agency (LPA) with the recommendation that they make a finding of consistency with the Comprehensive Plan and recommend ADOPTION of Amendment 2023-2-B-TRAN-1. Discussion ensued regarding the Sunshine Corridor’s potential rail services and alignments, regional rail planning and coordination efforts, and SunRail phases. No members of the public appeared to speak regarding the proposed amendment.

The LPA voted 6-0 to make a finding of consistency with the Comprehensive Plan and to **recommend adoption of Amendment 2023-2-B-TRAN-1.**

<i>Motion/Second</i>	<i>J. Gordon Spears/George J. Wiggins</i>
<i>Voting in Favor</i>	<i>David Boers/ Evelyn M. Cardenas/ Walter A. Pavon Jr /Nelson Pena/J. Gordon Spears/George J. Wiggins</i>
<i>Voting in Opposition</i>	<i>None</i>
<i>Absent</i>	<i>Michael Arrington/ Camille Marie Evans/ Eduardo Fernandez</i>

BOARD OF COUNTY COMMISSIONERS TRANSMITTAL PUBLIC HEARING

Staff presented the staff report to the Board of County Commissioners (BCC) with the recommendation to transmit the amendment to the state reviewing agencies.

Staff noted that if the amendment is transmitted, additional updates will be made at adoption to reflect projects in the recently-adopted MetroPlan Orlando Transportation Improvement Program. Any updates from the transmittal version of the LRTP will be identified in the adoption staff report. Staff also noted a LRTP update to the year 2050 is being processed with the Vision 2050 Comprehensive Plan amendment at this time and additional coordination and updates will be needed for that proposed amendment.

One member of the public spoke with questions about the proposed amendment’s removal of the Alternative Mobility Area boundary relative to the rail lines designated, and staff responded to this inquiry.

The BCC voted 7-0 to **transmit Amendment 2023-2-B-TRAN-1.**

<i>Motion/Second</i>	<i>Cmsr. Nicole H. Wilson/ Cmsr. Maribel Gomez Cordero</i>
<i>Voting in Favor</i>	<i>Mayor Jerry L. Demings/Cmsr. Christine Moore/ Cmsr. Mayra Uribe/ Cmsr. Emily Bonilla/ Cmsr. Michael “Mike” Scott</i>
<i>Voting in Opposition</i>	<i>None</i>
<i>Absent</i>	<i>None</i>

ANALYSIS

1. Background

As required by Transportation Objective T1.1, the Orange County Comprehensive Plan's Transportation Element contains an adopted Long Range Transportation Plan (LRTP) for the County's transportation network to promote coordinated planning of transportation and land use, recognize public-private partnerships, and meet existing and future mobility needs of population and employment. The Orange County LRTP, adopted as Map 1 of the Transportation Element, is consistent with the requirements of s. 163.3177(6)(b)(1), Florida Statutes, which requires that the Transportation Element of the Comprehensive Plan include a map of existing and proposed transportation system features that is coordinated with the Plan's Future Land Use Map.

Orange County updates the LRTP in response to completed construction projects, new County projects and public-private partnership projects, changes to depicted projects' status or alignments, roadway name changes, and other factors. The LRTP identifies various types of projects, primarily based on their status and responsible agency or entity. The LRTP does not include intersection and interchange projects. State roadway and transit projects are included within the FDOT Five-Year Work Program or have Alternative Analyses underway or completed.

After transmittal of the proposed amendment, the LRTP was updated with additional state projects, based on a MetroPlan Orlando TIP update approved in July 2023. The projects are for improvements to SR 528, Florida's Turnpike, and SR 15.

2. Amendment Analysis

If approved, the proposed amendment would make the following changes to the Comprehensive Plan's Map 1: Long Range Transportation Plan (LRTP):

- Remove the Alternative Mobility Area (AMA) boundary consistent with the adoption of Ord. No. 2022-16, which deleted all references to the AMA in Comprehensive Plan policies as part of various regulatory updates to the County's transportation impact fees.
- Designate the proposed "Sunshine Corridor" alignment for both public commuter rail and private intercity rail projects. Commuter rail and intercity rail are planned to be co-located for the segment between the Orlando International Airport and the International Drive area. The private intercity project within Orange County further extends to the Orange/Osceola County line. The designation of the corridor is intended to reflect the County's regional/state coordination on this project, to seek state and federal funds, and to replace the current "OIA Connector" and "Intermodal Center" designations on the LRTP. East of the Sunshine Corridor alignment, the proposed amendment would rename the previous "Transit Multi-Use Corridor" designation to "Intercity Rail to OIA (Existing)" to reflect the construction of that project segment. West of the

Sunshine Corridor alignment, the proposed amendment adds a “Intercity Rail to Tampa” designation and segment to reflect proposed future service to Tampa.

- Update state projects to reflect their status:
 - Completion of Wekiva Parkway, Florida’s Turnpike, SR 528/Beachline Expressway, and I-4 Ultimate (Seminole County Line to Kirkman Road) projects.
 - Completion of East SR 50, West SR 50, SR 15, and Maitland Boulevard projects.
 - Addition of SR 528, Florida’s Turnpike, SR 15, Goldenrod Road, and SR 535 projects.
 - Revision from “Limited Access Collocated Toll Facility” to “State Roadway Project” for East SR 50 to reflect project changes.
 - Removal of three LRTP categories that identified SunRail’s proposed stations/project phasing and replacement with “SunRail Stations (Existing)” and “SunRail Corridor (Existing),” as well as appropriate designation of facilities in the LRTP, to depict SunRail’s status as a constructed project.
- Update Central Florida Expressway Authority projects to reflect their status:
 - Addition of the Osceola Parkway Extension’s Preferred Alternative as approved by the Board of County Commissioners via resolution.
 - Addition of the SR 516 project as a new US 27 and SR 429 connector.
 - Completion of SR 417 projects.
- Update various County project LRTP designations to consolidate to two, “Planned County Road Projects” and “County Partnership Road Projects.”
- Update the LRTP for County projects as follows:
 - Northwest Orange County: Addition of Welch Road and an adjustment of the project limits of Ocoee-Apopka Road as partnerships with the City of Apopka (added subsequent to the advertisement for the Local Planning Agency Transmittal Public Hearing).
 - Horizon West: Removal of Seidel Road (Segments 2A and 3A), Avalon Road (Segments 2, 3, and 4), Hamlin Groves Trail Extension, Horizon Boulevard/Porter Road (Avalon Road to Hamlin Groves Trail), Horizon West Adequate Public Facilities (APF) Roads B and C, and portions of Hartzog Road as completed projects and renaming of Horizon Boulevard to Porter Road to align with development approvals.
 - International Drive Area: Removal of International Drive (Westwood Boulevard to Westwood Boulevard), Daryl Carter Parkway (Apopka-Vineland Road to Palm Parkway), and Destination Parkway (Tradeshow Boulevard to John Young Parkway) as completed projects; revisions to the Kirkman Road Extension segment identified as a partnership project; and removal of Mandarin Drive and adjustment of the project limits of Lake Bryan Beach Boulevard currently identified as partnership projects.

- Innovation Way Area: Revision to several roadway segments in the City of Orlando to reflect their construction status, including Dowden Road, and the renaming of portions of the proposed Innovation Way alignment to Sunbridge Parkway.
- Other Constructed Projects: Removal of Boggy Creek Road North (Jeff Fuqua Boulevard to Wetherbee Road), Econlockhatchee Trail (South of Lake Underhill Road to north of SR 408), Holden Avenue (Orange Blossom Trail to John Young Parkway), and Pine Hills Road (North Lane to West SR 50).
- Other New Projects: Addition of Hancock Lone Palm Road (SR 50 to Waterford Chase Boulevard) as a County project.

Transportation Objective T1.1 identifies the LRTP as the County’s long-term transportation improvement program, designated as Map 1 of the Transportation Element, to include County projects, state roadway projects, and other needed County transportation improvement projects, including partnerships, as a cost feasible project plan that addresses current and future roadway deficiencies within the planning horizon. The proposed amendment facilitates that objective by identifying the current status of projects and partnerships.

Transportation Policy T1.3.7 requires the County to pursue coordinated funding efforts with other local jurisdictions and public/private partnerships with private developers as a means of funding necessary transportation projects identified in the LRTP. The proposed amendment assists in policy implementation by identifying the County’s current needs and goals for transportation projects for enhanced agency and private coordination.

Transportation Policy T3.4.2 and Intergovernmental Coordination Element Policy ICE1.4.2 state the County will coordinate with FDOT, MetroPlan Orlando, Central Florida Expressway Authority, local governments, and private entities to identify needed transportation projects, consistent with several applicable state and regional plans and programs. The proposed amendment provides an update to the LRTP for consistency with these plans and programs.

Capital Improvements Element Policy 1.7.4 designates the LRTP as a long-term schedule of cost-feasible roadway improvements to address current and future roadway deficiencies. The proposed amendment will update the LRTP consistent with this policy.

3. Policy References

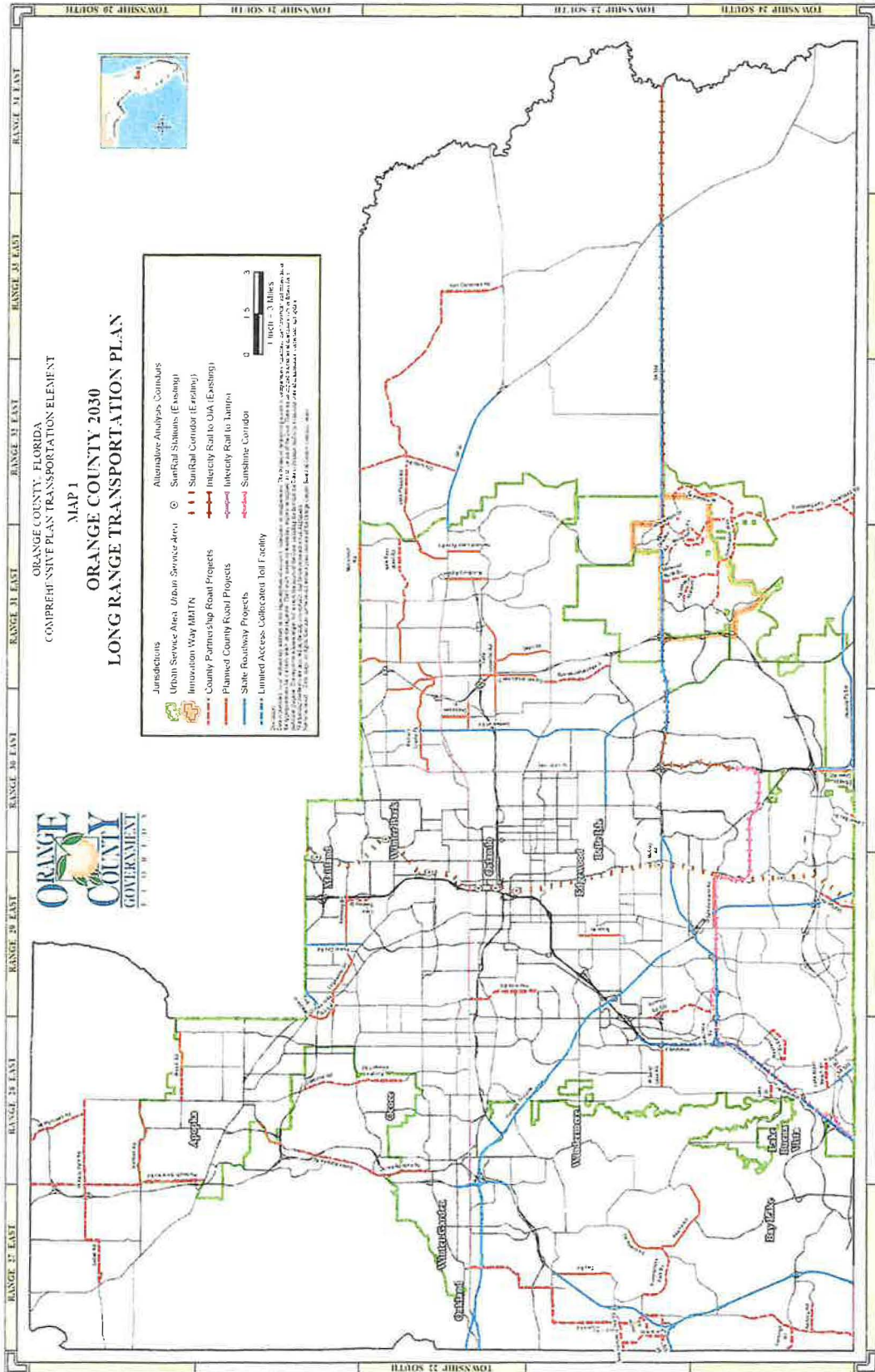
OBJ T1.1 The County adopts the Long-Range Transportation Plan (LRTP), the County’s long-term transportation improvement program, as Map 1 of the Transportation Element. This plan includes the 10-year Capital Improvement Schedule, a 5-year Capital Improvement Program, state roadway projects, and other needed County transportation improvement projects inclusive of proposed partnership projects. This annually-updated plan represents a cost feasible project plan that addresses current and future roadway deficiencies within the planning horizon.

T1.3.7 The County shall continue to participate in interlocal agreements, Joint Participation

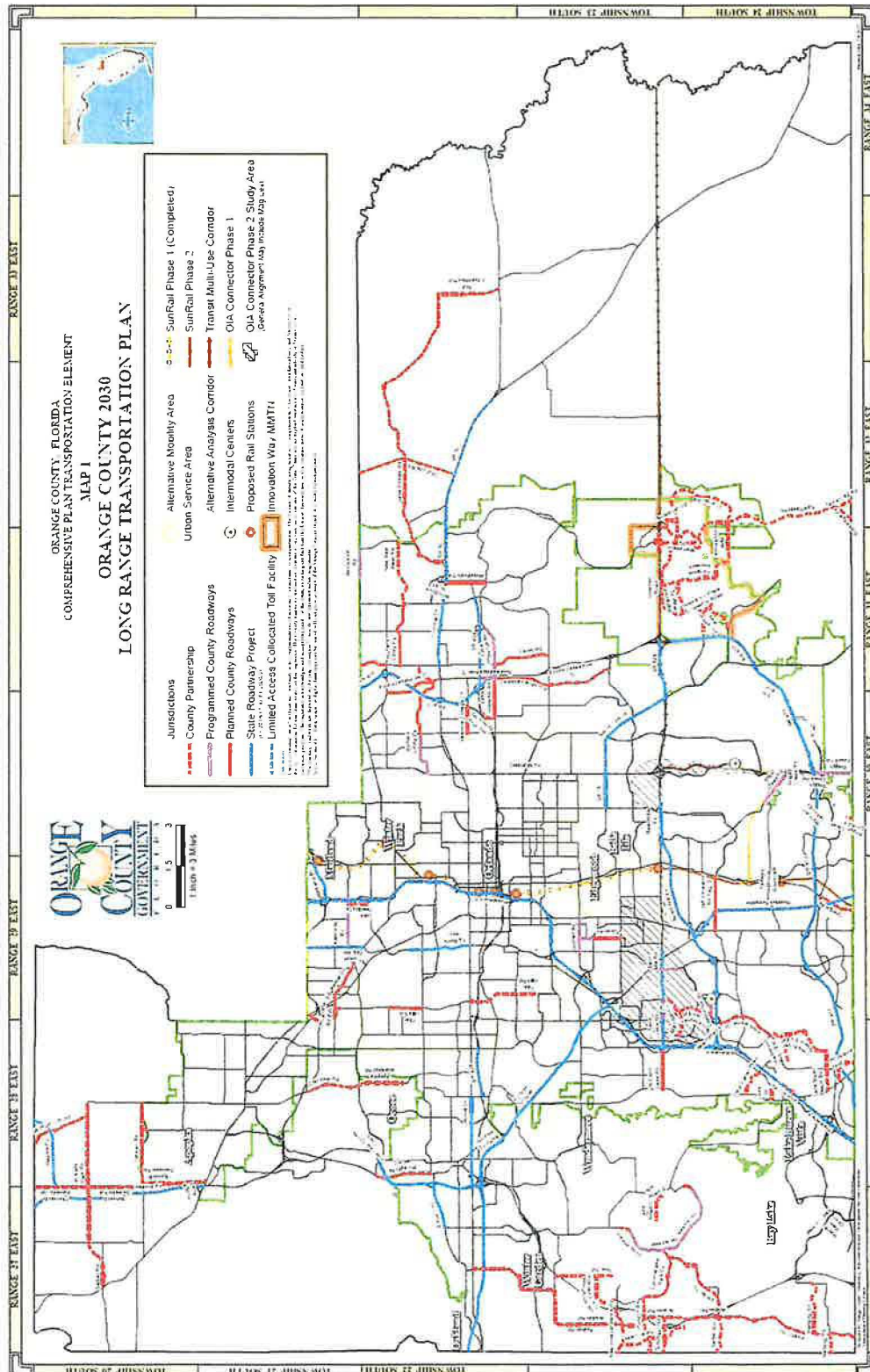
Agreements, and other coordinated funding efforts with other local jurisdictions and public/private partnerships with private developers as a means of funding necessary transportation projects identified in the Long Range Transportation Plan (LRTP) that are consistent with the County's adopted comprehensive plan and coordinated with MetroPlan Orlando's LRTP and Transportation Improvement Program and the Florida Department of Transportation's adopted work program.

- T3.4.2** The County will continue to coordinate with Florida Department of Transportation (FDOT), MetroPlan Orlando, Central Florida Expressway Authority, local governments, and private entities to identify needed transportation projects. These include projects named on the Orange County Five-Year Capital Improvements Program and Ten-Year Capital Improvements Schedule, MetroPlan Orlando Transportation Improvement Program, State Transportation Improvement Program, and MetroPlan Orlando Long Range Transportation Plan.
- ICE1.4.2** Orange County will continue to coordinate with LYNX MetroPlan Orlando, Central Florida Expressway Authority, local governments, and private entities to identify needed transportation projects. These include projects named on the Orange County Five-Year Capital Improvements Program and Ten-Year Capital Improvements Schedule, MetroPlan Orlando Transportation Improvement Program, State Transportation Improvement Program, and MetroPlan Orlando Long Range Transportation Plan.
- CIE1.7.4** Orange County shall use the Long Range Transportation Plan, adopted as part of the Transportation Element, as a long-term schedule of cost-feasible roadway improvements to address current and future roadway deficiencies and will update it annually.

Proposed Map 1: 2030 Long Range Transportation Plan



Currently-Adopted Map 1: 2030 Long Range Transportation Plan



ORDINANCE NO. 2023-_____

AN ORDINANCE PERTAINING TO COMPREHENSIVE PLANNING IN ORANGE COUNTY, FLORIDA; AMENDING THE ORANGE COUNTY COMPREHENSIVE PLAN, COMMONLY KNOWN AS THE “2010-2030 COMPREHENSIVE PLAN,” AS AMENDED, BY ADOPTING AN AMENDMENT PURSUANT TO SECTION 163.3184(3), FLORIDA STATUTES, FOR THE 2023 CALENDAR YEAR (SECOND CYCLE); AND PROVIDING AN EFFECTIVE DATE.

BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF ORANGE COUNTY:

Section 1. Legislative Findings, Purpose, and Intent.

a. Part II of Chapter 163, Florida Statutes, sets forth procedures and requirements for a local government in the State of Florida to adopt a comprehensive plan and amendments to a comprehensive plan;

b. Orange County has complied with the applicable procedures and requirements of Part II of Chapter 163, Florida Statutes, for amending Orange County’s 2010-2030 Comprehensive Plan;

c. On October 10, 2023, the Board of County Commissioners held a public hearing on the adoption of the proposed amendment to the Comprehensive Plan, as described in this ordinance, and decided to adopt it.

Section 2. Authority. This ordinance is adopted in compliance with and pursuant to Part II of Chapter 163, Florida Statutes.

Section 3. Amendment to Transportation Map Series. The Transportation Map Series of the Comprehensive Plan is hereby amended to replace Map 1, the Transportation Element

32 Orange County 2030 Long Range Plan, as illustrated in **Appendix “A,”** attached hereto and
33 incorporated herein.

34 * * *

35
36 ***Section 4. Effective Dates for Ordinance and Amendment.***

37 (a) This ordinance shall become effective as provided by general law.

38 (b) In accordance with Section 163.3184(3)(c)4., Florida Statutes, no plan amendment
39 adopted under this ordinance becomes effective until 31 days after the Department of Commerce
40 notifies the County that the plan amendment package is complete. However, if an amendment is
41 timely challenged, the amendment shall not become effective until the Department of Commerce
42 or the Administration Commission issues a final order determining the challenged amendment to
43 be in compliance.

44 (c) No development orders, development permits, or land uses dependent on this
45 amendment may be issued or commence before the amendment has become effective.

46 ADOPTED THIS 10TH DAY OF OCTOBER, 2023.

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ORANGE COUNTY, FLORIDA

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By: Board of County Commissioners

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By: _____

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Jerry L. Demings

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Orange County Mayor

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57 ATTEST: Phil Diamond, CPA, County Comptroller

58 As Clerk to the Board of County Commissioners

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62 By: _____

63 Deputy Clerk

APPENDIX "A"

MAP 1 OF THE TRANSPORTATION MAP SERIES: TRANSPORTATION ELEMENT ORANGE COUNTY 2030 LONG RANGE PLAN

