

2026-2027

ANNUAL ACTION PLAN



ORANGE COUNTY FLORIDA
Planning, Environmental, and
Development Services

**Housing and Community
Development Division**



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EXECUTIVE SUMMARY

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

Orange County's Action Plan is the annual operating plan of the County's Consolidated Plan designed to identify specific activities that Orange County intends to pursue. The Action Plan represents an official application to the U.S. Department of Housing and Urban Development (HUD) for the following federal entitlement programs: Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), and the Emergency Solutions Grant (ESG). The 2026-2027 Action Plan will continue to address priorities identified in the 2022-2026 Consolidated Plan, and it is effective starting October 1, 2026, through September 30, 2027.

Orange County anticipates receiving \$10,655,013.79 to pursue community development and housing activities as follows:

- Community Development Block Grant (CDBG) – \$7,290,989
- HOME Investment Partnerships Program (HOME) – \$2,710,187.79
- Emergency Solutions Grants (ESG) – \$653,837

These federal programs, which are part of the 2026-2027 Action Plan, are intended to satisfy a variety of community development and housing needs in Orange County. The CDBG program is utilized for capital improvement projects, affordable housing, public service activities, and grant administration, to include fair housing activities. Under the CDBG funding allocation, the amount spent on public service activities is limited to fifteen percent (15%), while administration costs are limited to twenty percent (20%) of the total allocation.

Under the HOME Investment Partnerships (HOME) Program, Orange County will fund a range of eligible housing activities, including homeowner rehabilitation, affordable rental housing development, tenant-based rental assistance (TBRA), housing initiatives undertaken in partnership with Community Housing Development Organizations (CHDOs), homebuyer down payment assistance, and program administration. HOME funds may also be used to support new housing construction. Administrative costs are capped at 10 percent of the total HOME allocation, while a minimum of 15 percent of the annual allocation must be reserved for CHDO-sponsored activities.

CDBG and HOME grants are designed to assist individuals with very low, and low- to moderate income (income up to 80% of the area's median income). The County, however, designates its allocated funding under these grants primarily to local programs and activities that typically target persons with low-income (income up to 50% of the area's median income).

ESG program funds will be used to assist with emergency shelter operations, including operational expenses and essential services, rapid re-housing of homeless individuals and families, and homelessness prevention (including financial assistance and stabilization services) for households at risk of homelessness.

Additionally, ESG funds will support the administration of the Homeless Management Information System (HMIS), which is used to collect data on individuals experiencing homelessness who are served through ESG-funded programs. Under the ESG funding allocation, the combined amount to be spent on shelter operations and street outreach is limited to 60 percent of the total allocation, while administrative costs are capped at seven-point five percent (7.5%).

ESG activities target individuals and families with extremely low incomes that meet the established HUD definition of “homeless”, including “those at risk of becoming homeless”. Unlike CDBG and HOME, ESG homelessness prevention activities assist individuals and families with gross incomes below 30% of the area’s median income (AMI), as indicated on the HUD income limits in effect at the time of income verification.

On April 16, 2026, Orange County received an additional allocation of \$348,894 in Emergency Solutions Grant (ESG) funds, known as Rapid Unsheltered Survivor Housing (ESG-RUSH) funding, following the initial allocation of \$512,694 announced in January of 2025. This funding is intended to address the needs of individuals and families experiencing or at risk of homelessness in areas impacted by major disasters—Hurricane Helene (DR-4828- FL) and Hurricane Milton (DR-4834-FL). ESG-RUSH funds may be used for a range of eligible activities, including rapid re-housing, homelessness prevention, housing relocation and stabilization services, and street outreach. These efforts are aimed at supporting individuals and households with ongoing needs who have not received assistance through other federal disaster relief programs.

To expedite the distribution of ESG-RUSH funds and quickly deliver assistance, Orange County intends to enter into subrecipient agreements with nonprofit organizations experienced in successfully executing ESG-RUSH-funded programs. The County anticipates entering into such agreements in Summer/Fall of 2026.

Orange County’s Action Plan also explains how federal funds are leveraged and provides information on planned activities, their allocated funding for the grant year, and how these activities will help the County meet the 2022-2026 Consolidated Plan goals. The 2026-2027 Action Plan’s activities are leveraged by other federal and local programs, such as the State Housing Initiatives Partnership (SHIP) Program and local general revenue funds targeted for homeless services and housing activities.

Other major components of the Action Plan include consultation and plan participation processes; identification of annual goals and objectives; projects and activities to be implemented with formula grant funding; activities planned to meet priority needs established by the County; activities related to addressing affordable housing needs; homeless and other special needs activities that will be implemented; and other actions.

This Action Plan also includes required certifications, public comments, and program specific requirements.

2. Summarize the objectives and outcomes identified in the Plan

Orange County’s 2022-2026 Five-Year Consolidated Plan, of which this Annual Action Plan is a part, is centered around these three goals:

- Transform low to moderate-income communities into resilient communities.
- Expand and preserve housing affordability, safety, and stability for low to moderate-income households and vulnerable populations.

- Work in collaboration with local government agencies, nonprofit organizations, and industry partners to eradicate and prevent homelessness.

The U.S. Department of Housing and Urban Development (HUD) requires each of the proposed projects and activities contained in this plan to be linked to a specific outcome, objective, and performance indicator. HUD has established a performance measurement system for formula grant programs to evaluate Orange County's performance under each project and activity through the specific outcomes that have been established in the Action Plan.

Additionally, Orange County utilizes the Integrated Disbursement and Information System (IDIS), a real-time web-based application that provides tracking and reporting on all grant activities. IDIS provides timely performance information regarding established goals and outcomes.

3. Evaluation of past performance

Orange County is required to assess its performance each fiscal year as part of the Consolidated Annual Performance and Evaluation Report (CAPER). The CAPER is the reporting tool that HUD utilizes to monitor and measure performance relating to each Action Plan under the Five-Year Consolidated Plan. The CAPER summarizes accomplishments and outcomes for all activities implemented in the previous program year, as well as the efforts to ensure that the activities were consistent with the program's regulations and federal requirements. Orange County submits the CAPER to HUD for review by December 30th of each year.

In Fiscal year 2024-2025, Orange County received a CDBG allocation of \$7,338,797 of which \$3,370,219 was allocated for capital improvement projects, \$1,561,276 to housing projects, \$939,543 to public services, and the remainder of the funds allocated to general administration of the grant and fair housing activities. CDBG expenditures in FY 2024-2025 totaled \$7,297,612.18. Apart from general administration, one hundred percent (100%) of the activities implemented and funded from the CDBG program benefited individuals and families in the low-to-moderate income category.

Public services funded under CDBG included, but were not limited to, case management and street outreach services for homeless individuals, afterschool programs, childcare for kids residing at a domestic violence shelter, mental health and substance abuse services for homeless and low-income persons, identification services, case management for low-income families experiencing a financial crisis, employment training and placement services for individuals with disabilities, and meal delivery services for low-income seniors. Approximately 2,045 low-to-moderate income and homeless individuals, including 585 individuals with disabilities, seniors and children, were assisted with CDBG public services in FY 2024-2025.

Housing activities funded under CDBG included housing rehabilitation services, rental housing rehabilitation, lead-based paint activities, and housing administration. The total funding allocated for CDBG housing activities in FY 2024-2025 was \$1,561,276, to include funding from prior years and reprogrammed dollars. In addition to CDBG-funded activities, housing rehabilitation staff also oversaw homeowners housing rehabilitation activities paid for by other funding sources, including those funded under HOME, State Housing Initiatives Partnership (SHIP), the local Affordable Housing Trust Fund, and Tangelo Park CRA programs. In the 2024-2025 fiscal year, 105 homeowners benefitted from minor and major repairs, as well as relocation allowance, conducted as part of the Homeowner Housing Rehabilitation Program administered by County staff. Furthermore, Habitat for Humanity Greater Orlando and Osceola County, Inc. continued to offer its CDBG-funded Roof Replacement Program, which assisted eighteen (18) households.

Additionally, a total of \$2,775.12 of prior year's funds was spent on the Lead Based Paint Hazard Program, which includes such activities as testing and abatement in FY 2024-2025. More specifically, ten (10) homes constructed before 1978 were tested for lead-based paint.

There were two Public Facilities rehabilitation projects completed in FY 2024-2025: Center for Independent Living in Central Florida, Inc. was awarded \$260,000 in FY 2023-2024 CDBG funds for various improvements including HVAC replacement, duct work, etc., at the facility where services to persons with disabilities are provided. The project was completed in February of 2025. Aspire Health Partners, Inc. was awarded \$263,538 in FY 2024-2025 to replace the roof on the Kassab Plaza facility where medical detox services to persons with substance use disorders are provided. The project was completed in September of 2025.

Orange County also received \$2,597,142.10 in HOME funds for the FY 2024-2025. The activities funded under HOME totaled \$1,702,343, to include funding from prior years funds. HOME funds were primarily used for the Tenant-Based Rental Assistance (TBRA) Program, which provided rental subsidies to 222 seniors and/or persons with disabilities. Additionally, a total of \$7,000 in HOME funds was expended for relocation allowances associated with homeowner housing rehabilitation and/or rental housing rehabilitation activities.

The ESG program serves homeless individuals and families or those at risk of becoming homeless with incomes up to 30 percent of the Area's Median Income (AMI). In FY 2024-2025, the Emergency Solutions Grant (ESG) provided \$645,988 in funding for activities that included operations of homeless emergency shelters (including shelter for victims of domestic violence and their children), street outreach, and homelessness prevention services.

Shelter operation activities funded under the ESG program include essential services for homeless individuals and families. The shelter operation activity was funded in the amount of \$342,000, close to 53% of the total ESG allocation for FY 2024-2025, with services being implemented by the following agencies: Coalition for the Homeless of Central Florida, Inc., Family Promise of Greater Orlando, Inc., Harbor House of Central Florida, Inc. (shelter for victims of domestic violence and their children), and The Salvation Army. A total of 4,323 homeless individuals, including adults and children, were assisted with shelter and related services over the fiscal year. Covenant House Florida, Inc. was awarded \$45,500 to offer street outreach services to assist homeless youth with basic needs and connections to appropriate homeless services, including shelters. The agency assisted 23 homeless individuals.

In FY 2024-2025, Christian Service Center for Central Florida, Inc. and Family Promise of Greater Orlando, Inc. were awarded \$98,362 and \$100,000 in ESG funds, respectively, to implement homelessness prevention programs. During the fiscal year, these two agencies assisted 96 households (360 individuals) with homelessness prevention services, to include short-and-medium term rental assistance and stabilization, financial assistance, as well as housing stability case management. Additionally, a total of \$20,000 was awarded to Homeless Services Network of Central Florida, Inc., the lead agency for the local Continuum of Care, for the administration and management of the Homeless Management Information System (HMIS) and provision of technical assistance to ESG-funded agencies.

On January 10, 2025, Orange County received a special allocation of \$512,694 in Emergency Solutions Grant (ESG) funds, known as Rapid Unsheltered Survivor Housing (ESG-RUSH) funding to address the needs of individuals and families experiencing or at risk of homelessness in areas impacted by major disasters—Hurricane Helene (DR-4828-FL) and Hurricane Milton (DR-4834-FL). Three agencies were selected to deliver

rapid re-housing, homelessness prevention, and street outreach services to eligible individuals and households, and they began implementation of programs in August of 2026. These programs are still ongoing.

In addition to ESG and ESG-RUSH funds, the County, through the Division of Mental Health and Homelessness, provided \$564,168 in general revenue dollars to Grand Avenue Economic Development Corp. for 40 permanent supportive housing units at the Maxwell Terrace successfully housing 56 individuals; \$1,089,729 in funding to Aspire Health Partners, Inc. for 30 units of transitional housing, resulting in 149 individuals served in FY 2024-2025; \$2,119,560 in funding to Homeless Services Network of Central Florida, Inc. to cover permanent supportive housing for 260 individuals; \$150,000 was awarded to Healthy Start Coalition to fund short-term rental assistance for 30 pregnant and post-partum women; and, finally, \$865,050 was awarded to the ANCHOR program to provide transitional housing for 168 individuals.

Beyond its investments in transitional housing and permanent supportive housing, the County designates over \$1.6 million in general revenue funds each year to support rapid re-housing efforts for homeless families, serving approximately 250 households annually. An additional \$989,665 was allocated to the Diversion Program operated by the Coalition for the Homeless of Central Florida, Inc., which assisted 1,428 individuals in FY 2024– 2025. The County also contributes \$170,696 to help fund operations at the Samaritan Resource Center—a daily drop-in facility for individuals experiencing homelessness in East Orange County—which served 2,831 unduplicated clients during the same fiscal year. The Samaritan Resource Center also receives funding to offer up to 30 units of bridge housing, with over \$1.1 million allocated per year. Moreover, a Rapid Re-housing program is being funded by the local SHIP Program and implemented by the Coalition for the Homeless of Central Florida, Inc. In FY 2024- 2025, a total of 121 households received assistance through the program.

Orange County was awarded \$10,570,774 in HOME funds under the American Rescue Plan (HOME-ARP) to address additional needs for homelessness assistance and supportive services that emerged as a result of the COVID-19 pandemic. The HOME-ARP Allocation Plan was adopted as an amendment to the FY 2021-2022 Annual Action Plan, and it was approved by HUD in April of 2023. In FY 2024-2025, two (2) agencies provided supportive services to qualifying persons and households. Harbor House of Central Florida, Inc. was awarded \$108,150 to provide case management, transportation, client assistance (including deposit assistance, rental assistance, and childcare expenses), and therapy/mental health services. As of September 2025, the agency served 15 households, totaling 27 individuals. Christian Service Center for Central Florida, Inc. was awarded \$455,528 to provide supportive case management services. The agency assisted 43 households, totaling 137 individuals. Additionally, homeless individuals served through these HOME-ARP supportive service activities were issued 50 rental vouchers (HOME-ARP TBRA) to assist in securing and maintaining housing. In FY 2024-2025, 44 vouchers have been utilized.

Other federal programs administered by the Orange County Housing and Community Development Division include two awards under the Neighborhood Stabilization Program (NSP-1 and NSP-3), the Section 8 Housing Choice Voucher Program, Mainstream Voucher Program, the Shelter Plus Care (SPC) Program, and several programs addressing affordable housing needs. The County is currently closing out the NSP Program, with the NSP-3 program closeout completed in Spring of 2026.

Orange County's Section 8 Housing Choice Voucher Program administers rental housing subsidies for low-income households. In FY 2024-2025, rental subsidies were provided to approximately 1,226 households, with an additional 641 out-of-state vouchers for a total of 1,867 vouchers serviced during the past fiscal

year. Additionally, 55 veterans received subsidies under the Veterans Administration Supportive Housing (HUD-VASH) program. Furthermore, Orange County, through a partnership with the local CoC, administers the Shelter Plus Care (SPC) program that provides rental subsidies to chronically homeless individuals with disabilities. A total of 62 clients were assisted in FY 2024-2025 under this program.

The County has also received funds as part of the Mainstream Voucher Program. The Mainstream housing vouchers are targeted for non-elderly, head or co-head of households with disabilities who are at risk of homelessness or were previously homeless. The County utilized 58 vouchers allocated to the County during the fiscal year. In FY 2024-2025, 52 homeless households, including homeless youth ages 18-24, and persons fleeing domestic violence and human trafficking, received rental assistance through the Emergency Housing Voucher program, and an additional 44 qualified households received assistance through the HOME-ARP TBRA program. Due to the HUD mandated close-out of the Emergency Housing Voucher program, the County intends to transfer qualified households to the HOME-ARP Tenant-Based Rental Assistance Program (TBRA) to continue providing housing assistance.

In addition to these entitlement grant programs, Orange County was awarded supplemental federal funds to address a national public health emergency. A total of \$19,344,469 was awarded to Orange County between 2020 and 2022 in CDBG-CV and ESG-CV funds. The County closed out the ESG-CV program in 2025 and is in the process of closing out the CDBG-CV program.

The CAPER also reports on state and local contributions to affordable housing in Orange County. The most important local revenue source is the SHIP program that is utilized as a HOME Program match and used for housing rehabilitation, affordable rental housing development, housing counseling and affordable homeownership activities. The SHIP program funds were used to provide down payment assistance to a total of 267 households. The total amount of assistance provided to qualified households to purchase homes in FY 2024-2025 was \$10,092,517.75. The SHIP funds are also used for the rapid re-housing program, homeowner housing rehabilitation, and rehabilitation and construction of affordable rental units. Additionally, fifteen (15) impact fee subsidies were issued over the 2024-2025 fiscal year under the Impact Fee Subsidy Program funded through SHIP.

To incentivize affordable homeownership development, the County issued a Multifamily Affordable Housing Gap Financing Request for Proposals (RFP Y24-1031-AH) in April of 2024. The five (5) multifamily projects selected are expected to generate 573 affordable rental units. In FY 2024-2025 four of the five selected projects were approved by the Board of County Commissioners, and of these, three (3) began construction in 2025. The remaining projects are expected to begin construction in 2026. Another RFP for affordable housing projects is currently in process.

Finally, Orange County has awarded Housing Trust Fund dollars to two non-profit organizations to assist in the preservation of existing affordable owner-occupied single-family units. Rebuilding Together Greater Florida, Inc. received \$460,000 to repair/rehabilitate at least 15 owner-occupied homes and Habitat for Humanity of Greater Orlando and Osceola County, Inc. was awarded \$1,566,787 to provide roof replacement on approximately 80 owner-occupied homes. In FY 2024-2025, Rebuilding Together Greater Florida, Inc. completed sixteen (16) homeowner housing rehabilitation projects.

Overall, Orange County's record indicates that the County is on track in meeting and exceeding the goals of its Five-Year Consolidated Plan for housing and community development activities. Tracking and evaluation of Orange County's performance is an ongoing process that involves reviewing progress and performance

reports through the Integrated Data Information System (IDIS), and ongoing monitoring of programs and services. Strong internal controls also contribute to executing programs that comply with the Housing and Community Development Act and other applicable laws and regulations.

Additional details about activities and past performance can be obtained from Orange County's 2022-2026 Consolidated Plan and the 2024-2025 CAPER by visiting the County's website at:

<http://www.ocfl.net/NeighborsHousing/CommunityDevelopment.aspx>.

4. Summary of citizen participation process and consultation process

To encourage public participation in community development activities throughout the County, and in keeping with HUD requirements, Orange County established a Citizen Participation Plan, the latest version of which was adopted in November of 2023 (as part of amendments to the CDBG-DR Action Plan). The County utilizes a designated process, based on this plan, to determine community development needs and identify activities that can address these needs through federally funded housing and community development programs. All Orange County citizens, in particular low- and moderate-income persons and those living in slum and blighted areas, are encouraged to participate in the planning, implementation and assessment of its Community Development Block Grant, HOME Investment Partnerships, HOME-ARP, Emergency Solutions Grants program, and ESG-RUSH.

Citizens are encouraged to participate in all stages of the planning process, including funding allocations, and implementation and evaluation of program activities designed to meet high-priority needs. The following steps were taken to broaden citizen participation in the consolidated planning process.

- A public notice announcing the funding opportunities and making an initial announcement of the 2026-2027 Action Plan was published in the local newspaper, *Orlando Sentinel*, on March 1, 2026.
- A Request for Applications (RFA) process for non-profit organizations, community organizations, County Divisions, and participating jurisdictions interested in submitting proposals to address the housing and community development needs in the community was done in March-April of 2026. Four (4) pre-award technical assistance workshops were conducted in-person, on Tuesday, March 10, 2026: 1) HOME-ARP Supportive Services – 9am; 2) CDBG Public Services/ESG Homeless Services – 10:30am; 3) CDBG Capital Improvement Projects and Public Facilities – 12pm; and 4) Housing Projects – 1:30pm. The audience included individuals and representatives from agencies and community groups interested in learning about these funding opportunities and steps for submitting proposals under the CDBG, HOME, HOME-ARP and/or ESG programs, the application process, and associated requirements.
- The second public notice was published in *Orlando Sentinel* on Thursday, June 4, 2026, announcing availability of the draft Action Plan document, the dates for the public comment period, and a date of a public hearing. Public Notices are included in **Appendix A** of the Action Plan.
- Upon the publication of the second notice, the draft plan was made available to the public through the internet, at the local public library, and at the Office of Housing and Community Development. Comments and suggestions were recorded and considered as additions and/or revisions to the plan. The comment period for these documents was from June 4, 2026, through July 6, 2026.
- Orange County residents were provided with another opportunity to comment on the proposed Action Plan at a public hearing held on June 17, 2026, at 6:00 p.m., at the Orange County Internal Operations Center located at 400 E. South Street in Orlando. All comments recorded during the

public review period and public hearings are added to the final 2026-2027 Action Plan. The second public hearing with the Board of County Commissioners (BCC) is scheduled for August 4, 2026.

5. Summary of public comments

The County held a 30-day comment period from June 4, 2026, to July 6, 2026, and invited members of the public to attend a public hearing before the Community Development Advisory Board, which took place on June 17, 2026, to receive input from residents and stakeholders on the draft Annual Action Plan prior to approval by the Board of County Commissioners and submission to HUD. Any comments received during the public hearing or within the 30-day review period, as well as any subsequent responses, are included in **Appendix B** of the Action Plan.

6. Summary of comments or views not accepted and the reasons for not accepting them

All citizen comments received have been accepted by the County and are incorporated into the final plan documents, in accordance with 24 CFR Part 91.

7. Summary

During the development of the 2022-2026 Consolidated Plan, a set of priority needs were identified. These priorities include housing affordability and condition, capital improvements, public services, homeless services, and program administration. This Annual Action Plan outlines a selection of financial resources expected to be available to address these priorities over the 2026-2027 program year and contains goals, measurable objectives, and implementation actions for each of the plan's elements.

THE PROCESS

PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Table 1 – Responsible Agencies

Agency Role	Name	Department/Agency
CDBG Administrator	Orange County	PEDS/Housing and Community Development
HOME Administrator	Orange County	PEDS/Housing and Community Development
ESG Administrator	Orange County	PEDS/Housing and Community Development

Narrative

The Orange County Housing and Community Development Division (HCD), which is part of the Planning, Environmental, and Development Services Department (PEDS), serves as the lead agency responsible for administering the programs and activities outlined in the 2022-2026 Consolidated Plan and the 2026-2027 Annual Action Plan. Orange County also coordinates interlocal participation agreements among eligible municipalities and oversees the administration of Community Development Block Grant (CDBG) funds and related federal housing and community development programs.

In accordance with HUD Community Planning and Development (CPD) Notice 26-08, *Instructions for Urban County Qualification for Participation in the Community Development Block Grant (CDBG) Program*, Orange County is in the process of completing the urban county requalification process for Fiscal Years 2027–2029. Notices were provided to all eligible municipalities on May 29, 2026, requesting preliminary letters indicating whether they wish to participate in the Urban County Program through an interlocal agreement, or to decline participation during the upcoming qualification period. Municipalities currently participating in the Urban County Program through existing interlocal agreements—including the cities of Maitland, Ocoee, Winter Garden, and Winter Park, and the towns of Eatonville, Oakland, and Windermere—were invited to either continue participation in the Urban County Program for the upcoming qualification period, or opt out of participation. Municipalities that are not currently participating in the Urban County Program were also provided the opportunity to join and execute the required agreements for the FY 2027–2029 qualification period.

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

Orange County consulted with various public and private entities when developing its 2026-2027 Annual Action Plan. To ensure success of its community revitalization efforts and quality of services provided in the community, the County routinely solicits input from community organizations, non-profit agencies and service organizations, housing authorities, other jurisdictions, and various entities within the region. The Housing and Community Development Division staff work closely with other Orange County Departments and Divisions, this includes but is not limited to, the Planning Division, Neighborhood Services Division, and the Department of Community and Family Services of Orange County (Mental Health and Homelessness and Community Action Divisions), to ensure services for low-income and homeless individuals are provided in a consistent and efficient manner.

In relation to these collaborative efforts, the County regularly holds focus groups, one-on-one meetings, and other outreach engagements with numerous nonprofit and service organizations, including affordable housing providers, for all HUD-related programs and funding activities. The following section provides a summary of the consultation process, including identification of the agencies that participated in the process. Orange County's efforts to enhance coordination between public and private agencies are specified below.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).

To support the goals and objectives of the 2022–2026 Consolidated Plan, Orange County maintains strong partnerships with public agencies and nonprofit organizations to fund programs and activities that address affordable housing, homelessness, and quality-of-life needs throughout the community. Through these collaborative efforts, the County works with a diverse network of service providers to deliver affordable and supportive housing, as well as essential services, to individuals and families experiencing homelessness and other vulnerable populations. These efforts serve a broad range of residents, including homeless individuals and children, older adults and frail elderly persons, individuals with disabilities, persons requiring mental health or substance use treatment services, and survivors of domestic violence.

The County also coordinates with the Orlando and Winter Park Housing Authorities on the provision of public housing to very low, low, and moderate-income persons, especially the elderly and individuals with disabilities. Both agencies have provided input and information for FY 2026-2027 Action Plan. Additionally, the County collaborates with agencies that provide permanent supportive housing to persons with disabilities (i.e., Primrose Center, Inc. and Life Concepts, Inc.), as well as with other non-profit agencies whose mission it is to develop affordable housing. The majority of those agencies participated in this year's Request for Applications (RFA) process, during which projects were selected for funding as part of the FY 2026-2027 Annual Action Plan. Some projects were selected to be funded with state and local resources, while others were awarded CDBG and/or HOME funds.

The services for persons with HIV/AIDS are coordinated among the City of Orlando, Orange County's Ryan White Care Act Office and HIV Health Services Planning Council. All three agencies work together to find mechanisms to

incorporate HOPWA services with Ryan White benefits to provide housing and support to people with HIV/AIDS and their families.

Since 2016, the County has been closely collaborating with neighboring jurisdictions to address the affordable housing crisis in the region. In 2019, Orange County adopted a Housing for All 10-Year Action Plan, and the following year a local Affordable Housing Trust Fund Plan was adopted to facilitate production and preservation of affordable housing units. The Housing Trust fund dollars can be leveraged with federal and state funds to provide increased affordable housing options that benefit low to moderate-income households in Orange County. The local Affordable Housing Trust Fund Plan outlines strategies for using these dollars, including gap financing for affordable developments, incentives for preservation, land banking, impact fee subsidies, and additional support for housing construction, among other initiatives.

Finally, over the course of the last year, the County's staff has participated in a number of events and meetings related to affordable housing and fair housing issues, to include interviews, roundtable discussions, and presentations to the local community organizations.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Orange County Housing and Community Development Division (HCD) works in conjunction with the Homeless Services Network of Central Florida, Inc. (HSN), the lead agency for the local Continuum of Care (CoC), also known as the Central Florida Commission on Homelessness (CFCH), which encompasses the geographic area of Orange, Osceola, and Seminole counties. HSN performs coordination, planning, and administrative functions for CFCH partner agencies dedicated to providing direct crisis, recovery, and housing services. Its primary functions are to assist CFCH stakeholders in community-wide planning towards the goal of ending homelessness, maintain a Coordinated Entry System (CES), prioritize services to those most in need, operate a Homeless Management Information System (HMIS) to serve clients, provide data to enhance intervention performance, develop a housing pipeline and sustain tenancy for chronically homeless individuals, and maximize the development and utilization of financial resources. Orange County staff continues to be involved in CFCH activities and initiatives by participating in monthly membership meetings and taking part in several subcommittees. Additionally, County staff frequently participate in the review of agency applications for NOFA related projects and assists with the regional Point-In-Time Count. HSN's staff annually participates in the review of applications for the County's ESG dollars and HOME-ARP Supportive Services funds.

Orange County Government continues to be the largest funder of public services for the homeless in Central Florida. Besides funding bridge housing, transitional housing, and permanent supportive housing units, the County annually allocates general revenue dollars for rapid re-housing activities, provides support for the Homelessness Diversion Program offered by the Coalition for the Homeless of Central Florida, Inc., and funds operational expenditures associated with the Samaritan Resource Center (drop-in center for the homeless located in East Orange County).

In FY 2026-2027, along with ESG funds, Orange County will allocate a total of \$143,099 in CDBG funds for services for homeless individuals and families as part of the CDBG public services. The County will also continue to use SHIP dollars for a rapid re-housing program.

Additionally, Orange County will provide 175 households who are homeless or were previously homeless with rental subsidies through the following programs: HUD-VASH (55), Shelter Plus Care (62), and Mainstream Vouchers

program (58). During FY 2026–2027, the County will continue transitioning individuals formally receiving services under the Emergency Housing Voucher (EHV) Program to the HOME-ARP TBRA Program as the EHV Program is being phased out. HOME-ARP TBRA may provide assistance to up to 70 additional households. Supplementary to the above programs and funds, the County allocated \$1.1M in FY 2026-2027 HOME funds to the Tenant-Based Rental Assistance (TBRA) program that will assist an estimated 200 very low- and low-income senior and/or disabled households.

Finally, Orange County serves chronically homeless adults, veterans and vulnerable families and children through a variety of commissions and programs, including the following: Families, Health and Social Services programs; Domestic Violence and Child Abuse Commission; Youth Mental Health Commission; the Belvin Perry Jr. Central Receiving Center (CRC), and the Prescription Drug Task Force.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS.

Orange County advertised its Request for Applications (RFA) for the CDBG public services and ESG homeless services funding on March 1, 2026. The RFA was made available from March 3, 2026, to April 10, 2026. The County asked CoC's lead agency, the Homeless Services Network of Central Florida, Inc. (HSN), to participate in the review and evaluation of homeless project proposals to be funded under the ESG program. A total of twelve (12) proposals were submitted as part of this year's RFA process, with eleven (11) proposals reviewed by the HSN staff (one proposal was submitted by HSN itself for the administration of the Homeless Management Information System (HMIS)). Orange County has also annually provided funding to HSN to support the administration of HMIS training and technical support for ESG-funded agencies, and provision of data and research for the County's Consolidated Annual Performance Evaluation Report (CAPER). Furthermore, Orange County has provided the CFHC with a copy of the draft FY 2026-2027 Annual Action Plan and a public meeting notice, for the purpose of sharing this information with the CoC membership.

Orange County continues to focus on effective approaches that help quickly stabilize and rapidly re-house homeless individuals and families, leading to greater long-term housing stability. The County supports the CFCH's efforts to enhance the system support by improving the data quality in HMIS and expanding the use of the Coordinated Entry System (CES) among providers of homeless services in the Central Florida region. All ESG-funded agencies are required to use HMIS (or a compatible database for DV providers) to submit monthly and annual reports as part of invoicing, and to use CES for program referrals, when an established process is in place.

Additionally, Orange County, through its participation in the CFCH subcommittee meetings, has an opportunity to comment on program policies and procedures that aim to ensure consistency in the delivery of services for homeless individuals and families among the agencies within the Continuum.

2. Describe Agencies, groups, organizations, and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies, and other entities

Table 2 – Agencies, groups, organizations who participated

Agency/Groups/ Organization Name		Type	Section of Plan Addressed	Consultation Method
1	Orange County	• Other government – County • Services – Housing • Services – Children • Services – Elderly Persons • Services – Persons with Disabilities • Services – Persons with HIV/AIDS • Services – Victims of Domestic Violence • Services – Homeless • Services – Education • Services – Employment • Services – Fair Housing • Services – Victims • Planning Organization • Grantee Department	• Housing Need Assessment • Public Housing Needs • Homeless Needs - Chronically Homeless • Homeless Needs - Families with Children • Homeless Needs - Veterans • Homeless Needs - Unaccompanied Youth • Homeless Needs - Chronically Homeless • Non-Homelessness Strategy • Homelessness Strategy • Housing Need Assessment • Market Analysis • Economic Development • Lead-based Paint Strategy • Anti-poverty Strategy	Orange County developed its 2026-2027 Action Plan in consultation with other jurisdictions, the County's Departments and Divisions, the Community Development Advisory Board, the Affordable Housing Advisory Board, local non-profit agencies and advocacy groups, participation in public meetings and community meetings, and data collection. Feedback obtained from these public and community stakeholders helped the County to select activities aimed at advancing the goals and objectives of the 2022-2026 Consolidated Plan. The County has conducted additional outreach on the issues of affordable housing and fair housing. The input received helped Orange County identify projects and activities that best meet the current needs, while meeting the priorities of the adopted 2022-2026 Consolidated Plan.
2	City of Orlando	• Other government – County • Services – Housing • Services – Children • Services – Elderly Persons • Services – Persons with Disabilities • Services – Persons with HIV/AIDS • Services – Victims of Domestic Violence • Services – Homeless • Services – Fair Housing • Grantee Department	• Anti-poverty Strategy • Projects- Capital Improvements	Staff from the Orange County Housing and Community Development Division continue to collaborate with the City of Orlando on affordable housing issues, including housing of homeless individuals and those at risk of becoming homeless. This collaboration is aimed at addressing the region's affordable housing needs identified in the 2022-2026 Consolidated Plan. County staff have also met regularly with City of Orlando's staff to discuss on-going projects that are funded by both agencies, as well as potential projects to be funded, to avoid duplication of services and allow for better coordination of efforts.
3	Orlando Housing Authority	• Housing • PHA • Services – Housing • Services – Fair Housing	• Housing Need Assessment • Public Housing Needs • Market Analysis	The Orlando Housing Authority (OHA) was consulted on the sections of FY 2026-2027 Action Plan related to public housing.
4	Winter Park Housing Authority	• Housing • PHA • Services – Housing • Services – Fair Housing	• Housing Need Assessment • Public Housing Needs • Market Analysis	The Winter Park Housing Authority (WPHA) was consulted on the sections of FY 2026-2027 Action Plan related to public housing.

Agency/Groups/ Organization Name		Type	Section of Plan Addressed	Consultation Method
5	FL-507 Homeless Services Network of Central Florida	• Services - Housing • Services-homeless • Service-Fair Housing • Regional organization	• Homeless Needs - Chronically Homeless • Homeless Needs - Families with Children • Homelessness Needs – Veterans • Homelessness Needs - Youth	Orange County coordinates with the Homeless Services Network of Central Florida, Inc. (HSN), the lead agency for the CoC, in developing and implementing a comprehensive response to homeless issues in the region.
6	Community Legal Services of Mid- Florida	• Services – Housing • Services – Victims of Domestic Violence • Services – Fair Housing • Regional organization	• Affordable Housing • Fair Housing • Anti-poverty Strategy	Orange County continues to partner with Community Legal Services of Mid-Florida, Inc. on issues related to fair housing, as well as legal housing issues. The agency investigates fair housing complaints received in Orange County, and hosts training and events. Orange County staff participated in a fair housing summit hosted by the agency during the month of April 2026.

Identify any Agency Types not consulted and provide rationale for not consulting

Efforts were made to consult a wide variety of community stakeholders throughout Orange County. No agency types were excluded from outreach efforts.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Table 3 – Other local / regional / federal planning efforts

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Housing For All 10-Year Action Plan	Housing For All Task Force	The Housing for All 10-Year Action Plan addresses housing affordability and supply, including specific interventions to remove regulatory barriers, creating new financial resources for housing, targeting areas of access and opportunity, and engaging the community and industry in the effort. These actions significantly overlap FY 2026-2027 Action Plan housing priorities and goals.
Affordable Housing Trust Fund Plan	Orange County Housing and Community Development Division	The local Affordable Housing Trust Fund, a program resulting from the implementation of the Housing For All recommendations, was established by Orange County for the purpose of providing the financial resources and leverage necessary to create and preserve affordable housing units.
Destination 2030 Comprehensive Plan	Orange County Community, Environmental, and Development Services	The Comprehensive Plan represents the adopted goals, objectives, and policies of the County with regard to land use. Included in the plan are long-term goals and strategies for such areas as housing, neighborhoods, recreation, and public infrastructure. Review of the County Plan established goals is helpful in programming CDBG and related funding toward identified needs. The Comprehensive Plan, to include housing and community development policies, is currently being updated as part of the Vision 2050 effort administered by the County.
Orange County Analysis of Impediments to Fair Housing	Orange County Housing and Community Development Division	The Analysis of Impediments to Fair Housing Choice Plan (AI) evaluated barriers to fair housing choice and developed recommendations to overcome these identified impediments. The AI aligns with the FY 2026-2027 Action Plan goals to promote fair housing choice for all persons, including protected classes under the Fair Housing Act.
Sustainable Operations and Resilience Action Plan	Orange County	The Action Plan outlines a strategy to achieve measurable goals within six focus areas including water use, buildings and infrastructure, and energy.
Central Florida Continuum of Care (CoC) Plan: Gaps, Opportunities and Challenges	Homeless Services Network of Central Florida	The goals of the Central Florida CoC are to assess and prioritize the gaps in the homeless service delivery system and establish a budget for programs and projects to overcome those gaps. The FY 2026-2027 Action Plan goal of eradicating and preventing homelessness is consistent with and overlaps those CoC goals.

Narrative (optional)

In addition to the agencies listed above that were consulted on the issues and strategies described in FY 2026-2027 Annual Action Plan, Orange County has had multiple opportunities to participate in discussions related to housing needs of the County's residents, as well as a variety of fair housing issues and their relation to affordable housing.

Orange County also cooperates in Florida's State Housing Initiatives Partnership (SHIP) Program, which provides funding for the County to produce and preserve affordable homeownership and rental housing. The State of Florida's SHIP funds supply a substantial source of funding, in addition to the Consolidated Plan's resources, for qualified housing activities, and County staff are in regular contact and coordination with the State regarding this program. The County uses SHIP funds primarily to provide affordable housing, with a portion designated for a rapid re-housing program administered by Coalition for the Homeless of Central Florida, Inc.

The City of Orlando is located within Orange County; however, it is a separate entitlement jurisdiction which independently manages its own Consolidated Plan and allocation of HUD funds. The County staff recognize the benefit of close coordination and meet regularly with the City of Orlando staff to discuss housing and community development activities, both planned and underway, to ensure efficient delivery of services and avoid duplication of efforts. Staff also consults frequently with the Orlando Housing Authority and the Winter Park Housing Authority, with both entities providing input on the sections of the Annual Action Plan related to public housing.

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/efforts made to broaden citizen participation

Summarize citizen participation process and how it impacted goal-setting

The process for the 2026-2027 Action Plan included input from the Community Development Advisory Board, a Request for Applications (RFA) process for potential projects, four (4) technical assistance workshops, a public notice, and a public comment period from June 4, 2026, to July 6, 2026. Additionally, a public hearing to obtain comments on the proposed 2026-2027 Action Plan was held on June 17, 2026.

Public Notices, Public Hearings and Period of Availability

Orange County citizens have an opportunity to comment on the draft Action Plan prior to its approval by the Board of County Commissioners. A public notice to announce the proposed budget, availability of the draft Action Plan and stating the public comment period and date of the public hearing, is advertised in the local newspaper prior to the public comment period. Public Hearings are conducted by the Community Development Advisory Board (CDAB) during the course of its regular monthly meetings. Additionally, the draft Action Plan is available for a minimum period of 30 days to provide an opportunity for citizen input and clarifications on the Action Plan.

A public notice containing information about the proposed Action Plan budget, announcement of a public hearing, and dates for public review and comment period for the Action Plan was published in *Orlando Sentinel*, a newspaper of general circulation, on Thursday, June 4, 2026. A public hearing was held on Wednesday, June 17, 2026. The public comment period ran from Tuesday, June 4, 2026, to Monday, July 6, 2026.

A draft of the Annual Action Plan was available for public review at the following locations: Orange County Housing and Community Development Division, 525 East South Street, Orlando, FL 32801; Orange County Public Library, Planning and Local Government Section, 101 East Central Avenue, Orlando, FL 32801. The document was also posted on the Division website at: <https://www.ocfl.net/NeighborsHousing/CommunityDevelopment.aspx>. Any comments received during the public hearing, or during the public comment period, as well as subsequent responses, are incorporated into the final Action Plan document.

Non-English Speaking and Handicapped Provisions

The Orange County Housing and Community Development Division has full-time bilingual staff available to assist non-English speakers. Orange County provides opportunity to all interested non-English speaking individuals. Bilingual information and translators for non-English speaking persons are made available to residents that express a desire to participate in the process.

Orange County has developed collaborations and working relationships with numerous organizations serving individuals with disabilities. Should physically disabled, blind, and speaking or hearing-impaired persons express a desire to participate, appropriate measures are undertaken to assist those individuals. Additionally, the County has in place a Limited English Proficiency (LEP) Plan that identifies essential title documents that must be translated into various languages, in accordance with the U.S. Department of Justice regulations. The LEP Plan is reviewed annually.

Non-English Speaking and Handicapped Provisions

The Orange County Housing and Community Development Division has full-time bilingual staff available to assist non-English speakers. Bilingual translators and information for non-English speaking persons are made available to residents that express a desire to participate in the process. Public notices are also published in La Prensa, a Spanish newspaper of general circulation, which is available at no cost to the general public.

Orange County has developed collaborations and partnerships with numerous organizations serving individuals with disabilities. Appropriate measures are undertaken to provide accommodations should individuals who are physically disabled, blind, or speaking or hearing impaired express a desire to participate. Additionally, the County has in place a Limited English Proficiency (LEP) Plan that identifies essential title documents that must be translated into various languages, in accordance with the U.S. Department of Justice regulations. The LEP Plan is reviewed on an annual basis.

Citizen Participation Outreach

Table 4 – Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Summary of comments received	Summary of comments not accepted and reasons
1	Newspaper Ad (March 1, 2026)	Non-targeted/broad community	A public notice announcing the funding opportunities of the 2026-2027 Action Plan was published in <i>Orlando Sentinel</i> , a publication of general circulation, on Sunday, March 1, 2026.	As a result of the publication, seventy-one (71) applications for CDBG, HOME, and/or ESG funding were submitted for review and consideration.	Applications recommended for funding were incorporated into the 2026-2027 Annual Action Plan
2	Public Meeting (March 10, April 22, and May 20, 2026)	Non-targeted/broad community	Request for Applications (RFA) process for nonprofit agencies, community organizations, County Divisions, and participating jurisdictions interested in submitting proposals to address the housing and community development needs in the community included four (4) pre-award technical assistance workshops held on March 10, 2026, to assist applicants with the RFA process. The audience included individuals and representatives from agencies and community groups interested in learning about these funding opportunities and steps for submitting proposals under the CDBG, HOME and/or ESG programs, the application process, and associated requirements. A public meeting was held on April 22, 2026, to entertain project proposals (via virtual presentations to the Community Development Advisory Board). The second public meeting was held on May 20, 2026, to discuss project recommendations and the proposed 2026-2027 Action plan budget.	During the technical assistance workshops, potential applicants had an opportunity to ask questions and request clarifications about eligibility requirements and the application process. Applicants had further opportunities to provide details of their projects during agency presentations.	Applications recommended for funding were incorporated into the 2026-2027 Annual Action Plan.
3	Newspaper Ad (June 4, 2026)	Non-targeted/broad community	The second public notice was published in <i>Orlando Sentinel</i> , a local newspaper of general circulation, on June 4, 2026, informing the public about the availability of the draft Action Plan document and the public comment period dates and listing recommended funding of activities for FY 2026-2027.	No comments were received.	No comments on the draft document and proposed allocations were received during the comment period.
4	Internet Outreach	Non-targeted/broad community	Once the public notice was advertised, the draft plan was made available to the public through the internet on the Housing and Community Development Division website (https://www.ocfl.net/NeighborsHousing/CommunityDevelopment.aspx). Comments and suggestions are recorded and considered as additions and/or revisions to the plan. The comment period for this document was from June 4, 2026, through July 6, 2026.	No comments were received on the draft document during public comment period.	No comments were received.
5	Public Hearing (June 17, 2026)	Non-targeted/broad community	Orange County residents were provided with another opportunity to comment on the proposed Action Plan at a public hearing of the Community Development Advisory Board (CDAB) held on June 17, 2026, at 6:00 p.m., at the Orange County Internal Operations Center located at 400 E. South Street in Orlando. All comments recorded during the public review period and public hearings are added to the final 2026-2027 Action Plan. No members of the public were in attendance. The second public hearing with the Board of County Commissioners (BCC) is scheduled for August 4, 2026.	No comments were received on the draft Action Plan.	Not applicable.
6	Public Comment Period (June 4 to July 6, 2026)	Non-targeted/broad community	No comments were received.	Not applicable.	Not applicable.

EXPECTED RESOURCES

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

Orange County is eligible to receive funding from three CPD formula grants (CDBG, HOME, and ESG). Combined, the County will receive an anticipated \$10,655,013.79 in HUD formula grant funds for the 2026-2027 program year. Additionally, HUD announced the second allocation of \$348,894 in Emergency Solutions Grant (ESG) funds, known as Rapid Unsheltered Survivor Housing (ESG-RUSH) funding, following the initial allocation of \$512,694 announced in January of 2025. This funding is intended to address the needs of individuals and families experiencing or at risk of homelessness in areas impacted by major disasters—Hurricane Helene (DR-4828- FL) and Hurricane Milton (DR-4834-FL). The County also administers additional federal, state, and local funds that extend or complement the activities funded by CDBG, HOME, and ESG.

The table below outlines anticipated funding levels by program.

Anticipated Resources

Table 5 - Expected Resources – Priority Table

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	Public – Federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	\$7,290,989	\$125,000	\$7,000,000	\$14,415,989	\$0	Anticipated CDBG funding includes entitlement grant funds, program income, and prior year resources. The CDBG program is utilized to address neighborhood revitalization, anti-poverty strategies, housing and other special needs in our community. Orange County uses CDBG funds for capital improvement, infrastructure and housing projects in low to moderate-income neighborhoods, and for public services that benefit low to moderate-income individuals and families.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	Public – Federal	Acquisition Homeowner rehab Homebuyer assistance Multifamily rental new construction Multifamily rental rehab New construction for home Ownership TBRA	\$2,710,187.79	\$200,000	\$9,000,000	\$11,910,187.79	\$0	Anticipated HOME funding includes entitlement grant funds, program income, and prior year resources. The use of HOME funds for affordable housing is an essential element of Orange County's Consolidated Plan for expanding and preserving housing affordability. HOME funds are also used to provide rental subsidies in the form of tenant-based rental assistance, to provide homebuyer assistance, to conduct housing rehabilitation of homeowner and rental units, and to create and rehabilitate affordable housing units in partnership with Community Housing Development Organizations (CHDOs).

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	Public – Federal	Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Street outreach	\$653,837	\$0	\$25,000	\$678,837	\$0	Anticipated ESG funding includes entitlement grant funds and prior year resources. ESG is utilized for operations of homeless shelters, street outreach, rapid re-housing and homeless prevention services, and the general provision of services for homeless individuals and families. The collection of data and reporting must be implemented using the Homeless Management Information System (HMIS) and HUD established standards.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
General Fund	Public – Local	Acquisition	\$19,487,171	\$2,235,370	\$64,830,631	\$86,553,172	\$42,436,758	Orange County's Affordable Housing Trust Fund is capitalized using annual contributions of general revenue dollars. Additionally, general revenue dollars administered by Mental Health and Homelessness Division (\$8M) are spent on a variety of homeless activities.
		Homebuyer assistance						
		Homeowner rehab	\$8,000,000 (homelessness)					
		Housing						
		Multifamily rental new construction						
		Multifamily rental rehab						
		New construction for ownership						
		Rapid re-housing (rental assistance)						

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Section 8	Public – Federal	Admin and Planning Rental Assistance Other	\$20,070,500	\$0	\$0	\$20,070,500	\$0	The County's Section 8 program (to include portable out-of-state vouchers), combined with 55 HUD-VASH vouchers (rental assistance for homeless veterans in need of permanent housing), provides rental assistance covering a total of 1,922 housing units. Funding is utilized for rental assistance and administration.
Shelter Plus Care	Public – Federal	Housing Rental Assistance	\$1,348,953	\$0	\$0	\$1,348,953	\$0	On behalf of the Central Florida Continuum of Care, Orange County administers 62 S+C vouchers providing housing for chronically homeless individuals with disabilities. Anticipated Shelter Plus Care funds include entitlement grant funds.
Other (Mainstream Vouchers)	Public – Federal	Rental Assistance	\$820,000	N/A	N/A	\$820,000	\$0	The County administers 58 Section 8 Mainstream vouchers targeted to non-elderly households with disabilities. The funding is now combined with Section 8 funding.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other (SHIP)	Public – State	Acquisition Admin and Planning Homebuyer assistance Homeowner rehab Housing Multifamily rental new construction Multifamily rental rehab New construction for ownership Rapid re-housing (rental assistance) Other	\$7,800,225	\$1,264,957	\$5,239,296	\$14,304,478	\$877,931	Florida State Housing Initiatives Partnership (SHIP) Program provides funding for the County to produce and preserve affordable homeownership and rental housing. The program serves very low to moderate-income families. The SHIP program provided down payment assistance to 267 households, and pre-purchase counseling and homebuyer education were provided to approximately 1,029 individuals. SHIP funds are also used as a match for HOME and/or to meet other matching requirements.

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The HOME program requires a twenty-five percent (25%) non-federal match of the total grant amount (minus administrative costs) for eligible HOME activities. Orange County will continue to use State Housing Initiatives Partnership (SHIP) Program funds to provide the required match. Orange County expects to receive approximately \$7.8M in SHIP funds in the upcoming fiscal year.

The Emergency Solutions Grant regulations (24 CFR Part 576) require a 100% match for every dollar of ESG funds allocated. ESG match requirements are met by counting non-federal funds and resources contributed by ESG-funded agencies toward programs and activities supported with the ESG funds. The County ensures the matching requirements for all ESG subrecipients are in order prior to the commitment of ESG funds and includes the match requirements as part of the project administration agreements that Orange County enters into with all ESG-funded agencies. The sources of match and necessary backup documentation are reviewed as part of the monthly reimbursement requests submitted by the agencies and further discussed during the annual on-site monitoring visits and technical assistance meetings (scheduled as needed). Agencies awarded ESG funds are made aware of the matching requirements during the post-award technical assistance sessions held by the Housing and Community Development Division staff. Administration funds utilized under ESG (up to 7.5% of the total allocation) will be matched by the County.

Housing affordability is a high-priority need in Orange County, and the County will continue to make use of any significant opportunities to leverage other funding sources in order to meet this need. The State of Florida's SHIP funds supply a substantial source of revenue, in addition to the Consolidated Plan resources, for qualified housing activities. The County uses SHIP funds primarily to provide affordable housing, with a portion designated for a rapid re-housing program administered by Coalition for the Homeless of Central Florida, Inc.

Additionally, the County's local Affordable Housing Trust Fund, which was established in 2020 as an outgrowth of the Housing for All 10-Year Action Plan, will continue to provide general revenue dollars for the production and preservation of affordable housing units in Orange County, and it will offer significant leverage and additional resources to the strategies identified in the Consolidated Plan. A total of \$160M is expected to be contributed over a 10-year period, with over \$19M in general revenue funds to be allocated in FY 2026-2027.

Furthermore, the County remains one of the largest funders of homeless services in the region. Besides funding bridge housing, transitional housing, and permanent supportive housing units, the County allocates general revenue funds annually for rapid re-housing of homeless families, and for the Diversion Program implemented by Coalition for the Homeless of Central Florida, Inc. The County will also provide \$600,000 in general revenue funding to Matthew's Hope Ministries, Inc. to operate 20 bed mobile emergency shelter Sleeper Bus, a new initiative serving primarily West Orange County. The Homeless Services Network of Central Florida, Inc., the lead agency for the Central Florida Continuum of Care (CoC), will receive \$1.6 million in General Revenue funding to support rapid rehousing programs and an additional \$2.1 million to provide housing for persons with disabilities. The County also funds 30 transitional housing beds operated by Aspire Health Partners, Inc. (\$1.09 million); 30 bridge housing units administered by Samaritan Resource Center, Inc. (\$1.45M); 69 transitional housing units managed by Central Florida Community Health Systems (\$1.1M); short-term rental assistance for pregnant and postpartum women through the Healthy Start Coalition (\$150,000); 10 emergency shelter beds, outreach services, and rapid rehousing services (\$1.1M) and 40 units of rental housing for individuals with disabilities administered by Grand Avenue Economic Community Development Corp. (\$592,714). Additionally, the County contributes funds annually to cover operational expenses at the Samaritan Resource Center, a daily drop-in center for homeless individuals located in East Orange

County. Overall, the County's annual contribution of general revenue dollars for various activities to address homelessness is expected to total close to \$8M in FY 2026-2027.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The Housing and Community Development Division (HCD) continue to conduct regular assessments of surplus County-owned properties suitable for residential development. Nearly 50 such properties have been identified since 2020, with close to 40 properties transferred to nonprofits for the development of affordable housing to date. All income-eligible homebuyers of these homes could also qualify for down payment assistance on these properties through Orange County's SHIP program. The Housing and Community development Division staff is working with Real Estate Management Division to identify additional properties to be made available to non-profit agencies for construction of affordable units through a Request for Applications process scheduled to take place in Fall of 2026.

The involvement of the County's Planning, Utilities and Development Engineering Divisions and local Affordable Housing Trust Fund resources have been instrumental in past efforts to use publicly owned land and/or acquired property for affordable housing development. This coordination will help address the housing goal of the County's Consolidated Plan and aid in implementing recommendations of the *Housing for All 10-Year Action Plan*.

Discussion

Formula grants under the Consolidated Plan are noncompetitive awards allocated to the County based on a predetermined HUD formula. These grants include the following three programs, listed here with the amount of federal funding allocated for the 2026 program year, the last of the five years covered by the 2022-2026 Consolidated Plan:

- Community Development Block Grant (CDBG) – \$7,290,989
- HOME Investment Partnerships Program (HOME) – \$2,710,187.79
- Emergency Solutions Grants (ESG) – \$653,837

Orange County also administers the Housing Choice Voucher Program (Section 8) under which almost \$21 million (to include HUD-VASH and Mainstream Vouchers) will be used in FY 2026-2027 to provide rental subsidies to 1,226 low-income households in the County. The Housing and Community Development Division administers 55 HUD-VASH rental vouchers for veterans and 641 out-of-state vouchers from the HUD Section 8 portability program. Another 58 Mainstream Vouchers are administered by the County to provide rental assistance to non-elderly persons with disabilities who are at risk of homelessness or were previously homeless. Furthermore, Shelter Plus Care (S+C) funding in the amount of \$1,348,953 is used to help 62 chronically homeless individuals access permanent housing and supportive services.

Florida's State Housing Initiatives Partnership (SHIP) program allocation funds, along with remaining prior year's funds and program income, are generally targeted to affordable housing development, down payment assistance, affordable housing preservation and pre-purchase housing counseling, as well as a rapid re-housing program and impact fee subsidies for new developments.

Some CDBG and HOME activities generate program income, which is income the County receives as a direct result of its CDBG and HOME-funded investments. All program income received is entered into IDIS and drawn before any program funds.

ANNUAL GOALS AND OBJECTIVES

AP-20 Annual Goals and Objectives

Goals Summary Information

Table 6 – Goals Summary

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Transform low to moderate-income communities into resilient communities	2022	2026	Non-Homeless Special Needs Non-Housing Community Development	Countywide	Capital Improvements Public Services	CDBG: \$1,779,653 SHIP: \$300,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 50 Persons Assisted Public service activity other than low/moderate income housing benefit: 2,310 persons assisted Public service activities for low/moderate-income housing benefit: 1,000 persons assisted Jobs created/retained: 310 jobs Other (public facilities constructed): 1 facility

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
2	Expand and preserve housing affordability, safety and stability for low to moderate-income households and vulnerable populations	2022	2026	Affordable Housing Public Housing Homeless Non-Homeless Special Needs	Countywide	Housing Affordability and Condition Homeless Services	CDBG: \$2,553,139 HOME: \$2,439,170 AHTF: \$19,487,171 SHIP: \$7,300,225 Mainstream: \$820,000 Section 8: \$20,070,500	Homeowner housing rehabilitated: 115 units Homeowner housing added: 17 units Rental housing rehabilitated: 255 units Rental units added: 596 units Tenant-based rental assistance/Rapid Rehousing (TBRA, Mainstream): 258 households assisted Direct financial assistance to homebuyers: 170 households Rental assistance (Section 8): 1,867 households assisted
3	Work in collaboration with local government agencies, nonprofit organizations and industry partners to eradicate and prevent homelessness	2022	2026	Homeless	Countywide	Homeless Services Program Administration	CDBG: \$1,500,000 ESG: \$606,000 SHIP: \$500,000 S+C: \$1,348,953 General Revenue: \$1,628,430 HOME-ARP: \$1,000,000	Public service activities for low/moderate-income housing benefit (HUD-VASH, S+C): 117 households assisted Homelessness prevention: 139 households assisted Homeless person overnight shelter: 1,400 individuals assisted Tenant-based rental assistance/Rapid Rehousing (SHIP + General Revenue RRH): 249 households assisted Other (HMIS training): 5 agencies assisted Other (shelter beds added): 150 beds Tenant-based rental assistance (HOME-ARP): 70 households assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	Program Administration	2022	2026	Non-Homeless Special Needs Non-Housing Community Development Affordable Housing Homeless Public Housing	Countywide	Program Administration	CDBG: \$1,458,197 HOME: \$271,017.79 ESG: \$47,837	Other (fair housing training/ outreach): 100 persons

Goal Descriptions

Goal 1: Transform low to moderate-income communities into resilient communities

Provision of capital improvements and infrastructure improvements to enhance community safety and livability, and to increase accessibility for persons with disabilities; support for services offered by nonprofit organizations, to include services that help increase housing stability and self-sufficiency; provide job training and placement; and meeting the special needs of vulnerable populations such as children, the elderly, and people with disabilities.

Goal 2: Expand and preserve housing affordability, safety and stability for low to moderate-income households and vulnerable populations

Rehabilitation of rental and homeowner housing to benefit extremely low-, low-, and moderate-income households; construction of new affordable housing units for rent and homeownership; provision of tenant-based rental assistance and other rental subsidies; and using CHDO funds to support development of new housing and rehabilitation of existing affordable housing units.

Goal 3: Work in collaboration with local government agencies, nonprofit organizations, and industry partners to eradicate and prevent homelessness

Provision of housing and services for residents experiencing homelessness and those at risk of becoming homeless; support for homelessness prevention, case management, wraparound services, and rapid re-housing; availability of emergency shelter facilities for homeless individuals and families; provision of Homeless Management Information System (HMIS) support; and street outreach for unsheltered individuals and families.

Goal 4: Program Administration

Planning and administration of funding for community development and housing activities; and provision of services to County residents and housing providers to advance fair housing.

PROJECTS

AP-35 Projects – 91.220(d)

Introduction

The projects listed below represent the activities Orange County plans to undertake during the 2023 program year to address the goals of transforming communities, expanding housing affordability, and eradicating homelessness. All proposed projects and associated activities will be implemented on a County-wide geographic distribution basis.

Projects

Table 7 – Project Information

#	Project Name
1	2026 CDBG Capital Improvement Projects
2	2026 CDBG Housing Projects – Homeowners Single Family Rehabilitation
3	2026 CDBG Housing Projects – Lead Based Paint Hazard Program
4	2026 CDBG Housing Projects – Housing Rehabilitation Administration
5	2026 CDBG Public Services
6	2026 CDBG Administration
7	2026 HOME Tenant Based Rental Assistance
8	2026 HOME Homeowners Single Family Rehabilitation
9	2026 HOME Affordable Rental Housing Projects
10	2026 HOME Homebuyer Assistance Program
11	2026 HOME Community Housing Development Organizations
12	2026 HOME Administration
13	2026 Emergency Solutions Grant
14	2026 HOME Reprogrammed Funds

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Annually, the Orange County Housing and Community Development Division establishes its allocation priorities based on factors such as the percentage of low- and moderate-income population, existing substandard housing stock, and the need for other improvements. Additionally, the 2022-2026 Consolidated Plan priorities, determined with extensive input obtained from neighborhood meeting attendees, stakeholder focus groups, and consultation with other jurisdictions and local partners, also influence allocations. This combined information confirms that there are ongoing, unmet needs for public services, homeless services, and capital improvements.

Housing affordability also remains a critical need in Orange County and has only increased in priority over recent years. With ongoing increases in housing prices, and a continuing influx of new residents into the Central Florida region, Orange County ranks as one of the least affordable places to live in the nation. At the same time, low- to moderate-income communities continue to need capital improvement projects and public services to help stabilize neighborhoods, expand economic opportunities for low-income families and individuals, and meet an increased demand for social services.

AP-38 Project Summary

Project Summary Information

1	Project Name	2026 CDBG Capital Improvement Projects
	Target Area	County-wide
	Goals Supported	Transform low to moderate-income communities into resilient communities
	Needs Addressed	Capital Improvements
	Funding	CDBG: \$2,263,554
	Description	Capital improvement projects are implemented according to 24 CFR 570.483(b)(2) of the federal Community Development Block Grant regulations. Capital projects planned for FY 2026-2027 include rehabilitation of a public facility and construction of a new public facility.
	Target Date	9/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	200 low-income individuals.
	Location Description	Projects to be located within the boundaries of Orange County.
	Planned Activities	The planned activities under CDBG Capital Improvement Projects are summarized below: - Orange County Mental Health & Homelessness Division will receive \$1,500,000 for the Goldenrod Village – Housing Navigation Center – a 150-bed facility to provide temporary housing and wraparound services to stabilize individuals experiencing homelessness and connect them to permanent housing solutions. - Special Hearts Farm, Inc. will receive \$763,554 in CDBG funds for rehabilitation of an animal barn used as part of an agriculture-based employment skills training and day habilitation program for adults with significant disabilities. Improvements to include roofing, windows, internal fixtures, electrical and plumbing.
2	Project Name	2026 CDBG Housing Projects – Homeowners Single Family Rehabilitation

Target Area	County-wide
Goals Supported	Expand and preserve housing affordability, safety and stability for low to moderate-income households and vulnerable populations
Needs Addressed	Housing Affordability and Condition
Funding	CDBG: \$1,900,000
Description	Rehabilitation services to provide minor or major home repairs to very low to low-income homeowners in Orange County. The County utilizes CDBG, HOME, state SHIP funds, and local Affordable Housing Trust Fund for the Housing Rehabilitation Program. The program focuses primarily on seniors and individuals with disabilities.
Target Date	9/30/2027
Estimate the number and type of families that will benefit from the proposed activities	75 low-income homeowner households, with priority given to seniors and persons with disabilities.
Location Description	Projects to be located within the boundaries of Orange County.
Planned Activities	Orange County plans to assist 75 low-income homeowners through its Housing Rehabilitation Program, with activities including the following: • Minor home repair assistance – includes repairs up to \$50,000 related to life, health, safety or code violations. • Major rehabilitation – includes electrical, plumbing, roof repairs and other major health hazards. These repairs are limited to \$200,000. • Demolition & Reconstruction – includes costs up to \$345K associated with the demolition of the existing structure and reconstruction of a new home in a similar footprint. • Emergency repairs – Orange County will continue to implement its emergency repairs' grant program for septic system repairs that constitute an urgent safety and health hazard. Up to \$15,000 is provided. Upon completion of repairs/reconstruction, a lien is placed on the property. The duration of a lien is determined based on the funding source/monetary amount of the project.

3	Project Name	2026 CDBG Housing Projects – Lead Based Paint Hazard Program
	Target Area	County-wide
	Goals Supported	Expand and preserve housing affordability, safety and stability for low to moderate-income households and vulnerable populations
	Needs Addressed	Housing Affordability and Condition
	Funding	CDBG: \$100,000
	Description	This project will be funded with CDBG in the amount of \$100,000. All housing rehabilitation activities must comply with Title X of the Housing and Community Development Act, Lead-based paint regulations.
	Target Date	9/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	20 low-income households
	Location Description	Projects to be located within the boundaries of Orange County.
	Planned Activities	This project includes incorporating the approved Lead-Based Paint Hazard Reduction regulations into all housing programs operated by the Housing and Community Development Division and federally funded housing programs implemented by subrecipients. The program will assist with the testing, detection and abatement of lead-based paint hazards during housing rehabilitation activities for the purpose of providing safe and decent housing for low-income income households.
4	Project Name	2026 CDBG Housing Projects – Housing Rehabilitation Administration
	Target Area	County-wide
	Goals Supported	Expand and preserve housing affordability, safety and stability for low to moderate-income households and vulnerable populations
	Needs Addressed	Housing Affordability and Condition
	Funding	CDBG: \$553,139
	Description	Costs associated with service delivery and administration of housing rehabilitation projects.
	Target Date	9/30/2027

	Estimate the number and type of families that will benefit from the proposed activities	N/A - program administration. Beneficiary data will be recorded at activity level.
	Location Description	Projects to be located within the boundaries of Orange County.
	Planned Activities	This project involves administration and service delivery of minor, major and emergency rehabilitation programs and the Lead Based Paint Hazard program operated by Orange County.
5	Project Name	2026 CDBG Public Services
	Target Area	County-wide
	Goals Supported	Transform low to moderate-income communities into resilient communities
	Needs Addressed	Public Services
	Funding	CDBG: \$1,016,099
	Description	Public service activities proposed for Fiscal Year 2026-2027 generally fall under one of the following categories: health services; services for children; services for homeless individuals and families; services for elderly and persons with severe disabilities; and economic stability and self-sufficiency services.
	Target Date	9/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	2,310 low- to moderate-income individuals
	Location Description	Location of projects is within Orange County boundaries.
	Planned Activities	The planned FY 2026-2027 Public Services activities are described below. • Health Services: \$70,000 in CDBG funds for Health Care Center for the Homeless, Inc. to provide mental health and substance abuse services. • Services for the homeless (\$143,099 in CDBG funds): \$46,630 for IMPOWER, Inc. for transitional housing and extended support services for former foster care youth; \$46,469 for Grand Ave. Econ. Comm. Dev. Corp. to provide wraparound case management services at the Pathways Drop-In Center facility for mentally ill and homeless individuals; and \$50,000 for Samaritan Resource Center, Inc. to

		provide housing stability and self-sufficiency case management to low- to moderate-income individuals and families at risk of homelessness. • Children services (\$110,000 in CDBG funds): \$55,000 in CDBG funds for Boys and Girls Clubs of Central Florida, Inc. to support childcare and afterschool program for children from homeless and low-income families; and \$55,000 for Harbor House of Central Florida, Inc. to fund childcare and case management services for homeless children staying at the domestic violence shelter. • Services for elderly and persons with disabilities (\$470,000 in CDBG funds): \$50,000 for Center for Independent Living in Central Florida, Inc. to provide case management services for individuals with disabilities; \$185,000 for Seniors First, Inc. to provide in-home meal delivery for homebound low-income seniors; \$70,000 for Life Concepts, Inc. to fund self-sufficiency services for persons with disabilities; \$60,000 for Lighthouse Central Florida, Inc. to provide Independent living skills to seniors who are visually impaired; \$55,000 for Special Hearts Farm, Inc. to provide agriculture-based learning to improve employment and health outcomes of individuals with developmental disabilities; and \$50,000 for Primrose Center, Inc. to provide employment training and placement for persons with severe developmental disabilities. • Economic stability and self-sufficiency services (\$223,000 in CDBG funds): \$55,000 for IDignity, Inc. to offer identification services for homeless and precariously housed/low-income individuals; \$63,000 for Jewish Family Services of Greater Orlando, Inc. to conduct case management, financial counseling, and crisis intervention for at-risk individuals and families; \$50,000 for Per Scholas, Inc. to provide low-income jobseekers with basic digital skills training, career coaching, and job placement services; and \$55,000 for United Against Poverty Inc. to provide the Success Training and Employment Program (STEP) to increase employability and career development.
6	Project Name	2026 CDBG Administration
	Target Area	County-wide
	Goals Supported	Program Administration
	Needs Addressed	Program Administration
	Funding	CDBG: \$1,458,197
	Description	Activities related to the administration of grant programs.

	Target Date	9/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	100 low-income individuals to benefit from fair housing activities.
	Location Description	Location of projects is within Orange County boundaries.
	Planned Activities	Costs associated with planning and administration of grant funds including, but not limited to, salaries, supplies, rent, travel, training, etc. The County will also allocate \$20,000 from CDBG Administration funds for various fair housing activities, such as educational workshops, training, and development of fair housing materials for distribution.
7	Project Name	2026 HOME Tenant Based Rental Assistance
	Target Area	County-wide
	Goals Supported	Expand and preserve housing affordability, safety and stability for low to moderate-income households and vulnerable populations
	Needs Addressed	Housing Affordability and Condition
	Funding	HOME: \$1,100,000
	Description	The project provides rental subsidies for seniors and persons with disabilities, including formerly homeless individuals.
	Target Date	9/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	200 low-income senior households or households of persons with disabilities, including those who were formerly homeless.
	Location Description	Location of projects is within Orange County boundaries.
	Planned Activities	This project under the HOME Program will provide rental subsidies to serve approximately 200 households.
8	Project Name	2026 HOME Homeowners Single Family Rehabilitation
	Target Area	County-wide

	Goals Supported	Expand and preserve housing affordability, safety and stability for low to moderate-income households and vulnerable populations
	Needs Addressed	Housing Affordability and Condition
	Funding	HOME: \$291,291
	Description	Orange County has designated \$291,291 in HOME funds to provide very low and low-income homeowners with housing rehabilitation assistance. CDBG funds, state SHIP funds, and local Affordable Housing Trust Fund are also used for this purpose.
	Target Date	9/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	2-4 low-income households are expected to benefit from home-owner single-family rehabilitation activities funded with HOME funds.
	Location Description	Location of projects is within Orange County boundary.
	Planned Activities	This project will involve rehabilitation activities, including as major repairs necessary to ensure the health and safety of the residents, as well as the complete rebuilding of properties no longer suitable for habitation.
9	Project Name	2026 HOME Affordable Rental Housing Projects
	Target Area	County-wide
	Goals Supported	Expand and preserve housing affordability, safety, and stability for low to moderate-income households and vulnerable populations; Transform low to moderate-income communities into resilient communities.
	Needs Addressed	Housing Affordability and Condition
	Funding	HOME: \$141,350
	Description	HOME funds will be used to support the development and preservation of affordable rental housing projects for low-income households. Project to be selected through targeted outreach and/or an RFA process.
	Target Date	9/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	24 low-income persons with disabilities are expected to benefit from the HOME-funded rental housing rehabilitation activities.

	Location Description	Location of projects is within Orange County boundaries.
	Planned Activities	HOME funds may be used to leverage additional financing for these projects, including resources from the Local Housing Trust Fund and State Housing Initiatives Partnership (SHIP) program. Primrose Center, Inc. (Cypress & Civitan – Group Home Renovation) was awarded \$141,350 for rehabilitation of the Cypress Civitan group home facility that provides housing to 24 individuals with intellectual and developmental disabilities (another \$149,792 in FY 2025-2026 HOME funds was awarded for the same project, for a total of \$291,142 in project costs).
10	Project Name	2026 HOME Homebuyer Assistance Program
	Target Area	County-wide
	Goals Supported	Expand and preserve housing affordability, safety and stability for low to moderate-income households and vulnerable populations
	Needs Addressed	Housing Affordability and Condition
	Funding	HOME: \$500,000
	Description	Orange County will allocate \$500,000 in HOME funds for the Down Payment Assistance (DPA) program. State SHIP funds are used as a primary funding source for the program.
	Target Date	9/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	Approximately 20 very low and low-income households are expected to benefit from the HOME-funded homebuyer assistance in FY 2026-2027.
	Location Description	Location of projects is within Orange County boundaries.
	Planned Activities	Funding will be used to cover all or a portion of the down payment and/or closing costs. The total amount of assistance available will vary based upon the applicant's annual household income. An additional \$500,000 in HOME reprogrammed funds are allocated to the same activity, for a total of \$1,000,000 in HOME funds.
11	Project Name	2026 HOME Community Housing Development Organizations
	Target Area	County-wide
	Goals Supported	Expand and preserve housing affordability, safety and stability for low to moderate-income households and vulnerable populations

	Needs Addressed	Housing Affordability and Condition
	Funding	HOME: \$406,529
	Description	The County will continue to solicit project proposals through a bi-annual RFA process to ensure compliance with the requirement that a minimum of 15% of HOME funds be set aside for activities involving certified Community Housing Development Organizations (CHDOs).
	Target Date	9/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	Up to six (6) very low- to low-income households are expected to benefit from CHDO activities funded with HOME funds.
	Location Description	Location of projects is within Orange County boundaries.
	Planned Activities	Funding will be used for activities eligible under the CHDO set-aside. HOME CHDO funds may be used to construct or acquire affordable housing, and to rehabilitate, refinance, or cover project-related costs that result in new affordable housing units. All projects funded with CHDO set-aside must meet HOME eligibility criteria, including CHDO qualification status and a risk assessment of the project. In 2025, Orange County certified nine (9) qualified non-profit agencies as CHDOs. As part of the CHDO projects RFA, four (4) proposals have been submitted and are being evaluated by the County, with three projects getting close to the implementation stage.
12	Project Name	2026 HOME Administration
	Target Area	County-wide
	Goals Supported	Program Administration
	Needs Addressed	Program Administration
	Funding	HOME: \$271,017.79
	Description	The HOME program allows up to 10% of the total allocation for planning and administration activities.
	Target Date	9/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	N/A

	Location Description	N/A
	Planned Activities	Planning and administration of HOME funded activities, such as tenant-based rental assistance, rental and homeowner housing rehabilitation, and CHDO projects (to include training and capacity building).
13	Project Name	2026 Emergency Solutions Grant
	Target Area	County-wide
	Goals Supported	Work in collaboration with local government agencies, nonprofit organizations, and industry partners to eradicate and prevent homelessness
	Needs Addressed	Homeless Services Program Administration
	Funding	ESG: \$653,837
	Description	In FY 2026-2027, Orange County will receive \$653,837 in Emergency Solutions Grant funds (ESG) to support activities aimed at preventing and eliminating homelessness. A portion of the funds will be used to support ESG administration and the Homeless Management Information System (HMIS) platform.
	Target Date	9/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	1,539 very low, low-income and homeless households are expected to benefit from the ESG-funded activities in FY 2026-2027.
	Location Description	Location of projects is within Orange County boundaries.
	Planned Activities	The planned activities under the Emergency Solutions Grant are as follows: • Shelter operations – Orange County will provide \$386,000 of the Emergency Solutions Grant (ESG) allocation to maintain operations and services at existing homeless shelter facilities. This funding will be distributed among four (4) agencies: Coalition for the Homeless of Central Florida, Inc. will receive \$150,000 to support shelter operation expenses at two facilities serving the homeless; \$71,000 for Family Promise of Greater Orlando, Inc. to support operational expenses and essential services (case management) at the shelter facilities for homeless families; Harbor House of Central Florida, Inc. will be funded in the amount of \$90,000 to assist with operating costs of the shelter facility for victims of domestic violence and their children; and The Salvation Army will receive \$75,000 to support Shelter Operations for homeless individuals at the Women and Children’s shelter facility.

		• Homelessness prevention services – Orange County will allocate \$200,000 of ESG funds towards homelessness prevention services. The funding will be distributed between two agencies: Christian Service Center for Central Florida, Inc. and Family Promise of Greater Orlando, Inc. will each receive \$100,000 to cover personnel expenses and rental and financial assistance, including case management, for eligible households who are at risk of becoming homeless. • Homeless Management Information System (HMIS) – A total of \$20,000 will be provided to Homeless Services Network of Central Florida, Inc. to administer the HMIS, and to support data collection, data maintenance and provision of technical assistance. • ESG Administration – A total of \$47,837, or approximately 7.3% of the ESG allocation for FY 2026-2027, will be used for administration, to include review of reimbursement requests, monitoring of ESG-funded agencies, and provision of technical assistance.
14	Project Name	2026 HOME Reprogrammed Funds
	Target Area	County-wide
	Goals Supported	Expand and preserve housing affordability, safety and stability for low to moderate-income households and vulnerable populations
	Needs Addressed	Housing Affordability and Condition
	Funding	HOME: \$500,000
	Description	The County will reallocate a total of \$500,000 in reprogrammed HOME funds from prior years for homebuyer assistance activities. The state SHIP funds are the primary funding source for the County's Downpayment Assistance Program.
	Target Date	9/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	20 very low-to low-income households
	Location Description	Location will be within Orange County boundaries.
	Planned Activities	Funding will be used to cover all or a portion of the down payment and/or closing costs. The total amount of assistance available will vary based upon the applicant's annual household income. An additional \$500,000 in HOME funds is allocated to the same activity, for a total of \$1,000,000 in HOME funds.

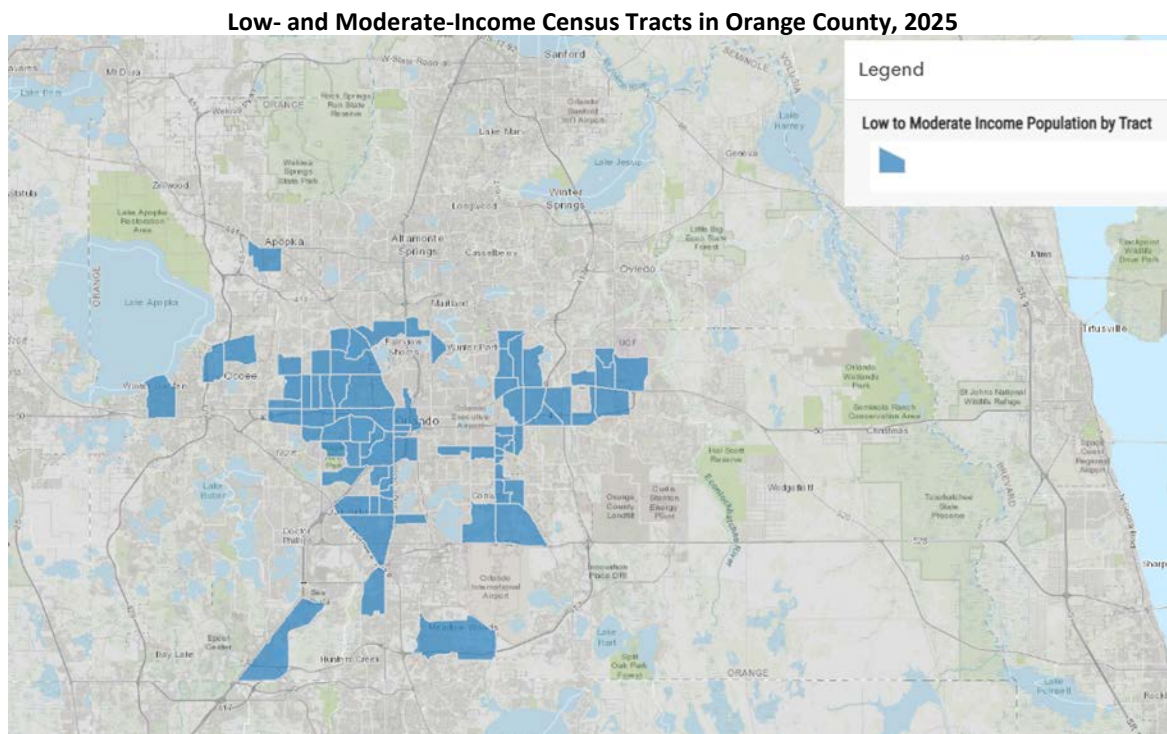
AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Under HUD's grant program regulations, the Orange County entitlement jurisdiction includes block groups within Orange County, excluding the City of Orlando. This means Orange County may use its CDBG, HOME and ESG grant funds in unincorporated areas of the County, as well as the cities of Winter Park, Maitland, Ocoee, Winter Garden, and the towns of Eatonville, Oakland and Windermere, which are considered participating jurisdictions and have interlocal agreements in place with Orange County to share in the HUD-funded programs.

Orange County is currently in the requalification process for the Urban County Program for FYs 2027-2029. To date, all seven (7) participated jurisdictions expressed their desire to renew existing interlocal cooperation agreements for the new 3-year period, and two (2) additional jurisdictions – City of Apopka and City of Edgewood – expressed their desire to join the County's program. The requalification process will be finalized in Fall of 2026.

The map below identifies low- and moderate-income block groups (51% or more low- and moderate-income population) in Orange County. Each year, the County strives to fund projects that serve areas with the greatest need, as determined by factors such as percentage of low- and moderate-income population, substandard housing stock, and need for other improvements. Additionally, the County funds projects that address priority needs of income-eligible households and special needs populations living throughout Orange County.



Source: HUD User, Office of Policy Development and Research

<https://hudgis-hud.opendata.arcgis.com/datasets/HUD::low-to-moderate-income-population-by-tract/about>

Geographic Distribution

Table 8 - Geographic Distribution

Target Area	Percentage of Funds
Countywide	100%

Rationale for the priorities for allocating investments geographically

Each year, the County will select projects and activities that meet the priorities and goals identified in the Consolidated Plan. This process will utilize a variety of methods to select projects, such as consultation with County staff and current subrecipients, implementation of other standing County plans, and formal Requests for Proposals/Applications. Projects and activities must best meet priority needs based on project eligibility, availability of funds, number of anticipated beneficiaries served, and readiness to proceed. The County does not identify target areas for the use of HUD grant funds.

AFFORDABLE HOUSING

AP-55 Affordable Housing – 91.220(g)

Introduction

Orange County's 2022-2026 Consolidated Plan lists affordable housing as one of its main goals. More specifically, the Consolidated Plan states that the County will expand and preserve housing affordability, safety and stability for low to moderate-income households and vulnerable population through construction of new affordable housing units, rehabilitation activities, and provision of tenant-based rental assistance and other rental subsidies. Orange County will continue focusing on addressing affordable housing as a goal through this FY 2026-2027 Annual Action Plan.

Orange County is deeply committed to increasing its supply of affordable housing through implementation of the Housing For All 10-Year Action Plan. The goal of the 10-Year Action Plan is to produce or preserve 33,300 housing units in the County, of which at least 11,000 will be affordable to very low, low, and moderate-income households. As part of the 10-Year Action Plan, the County established its own Affordable Housing Trust Fund in 2020. Resources from the Trust Fund provide financial leverage for affordable housing production and preservation activities. Through its various Consolidated Plan housing activities, Orange County expects to provide affordable housing for the following numbers of extremely low-income, low-income, and moderate-income families over the 2026 Program Year.

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households to be Supported	
Homeless	436
Non-Homeless	2,550
Special-Needs	82
Total	3,068

Table 10 - One Year Goals for Affordable Housing by Support Type

One Year Goals for the Number of Households Supported Through	
Rental Assistance	2,451
The Production of New Units	113
Rehab of Existing Units	370
Acquisition of Existing Units	170
Total	3,104

Discussion

A detailed explanation of FY 2026-2027 activities aimed at creation and preservation of affordable housing units in Orange County is presented below. All activities are grouped by support requirement and by support type.

By Support Requirement:

Homeless – 436

- Rapid re-housing – 249 (100 – SHIP funds, and 149 – general revenue)
- HUD-VASH – 55
- Shelter Plus Care – 62
- HOME-ARP TBRA – 70 (for qualified homeless populations)

Non-Homeless – 2,550

- Single family homeowner rehabilitation – 115 (75 – County’s Program; 40 – Habitat for Humanity Greater Orlando and Osceola County, Inc./Roof Replacement Program – AHTF)
- Homeowner housing added – 17 (6 – HELP CDC new housing construction – HOME/AHTF; 11 – Surplus Lot Program)
- Rental housing added – 96 (Ability Housing – Village of Pine Hills – AHTF)
- Rental housing rehabilitation – 255 (159 units – Winter Park Housing Authority – Winter Park Oaks (129 units) and Railroad Avenue (30 units)/AHTF; 96 units – Grand Ave. Economic Community Development Corp. – Maxwell Garden/SHIP)
- Section 8 – 1,867 (including out-of-state vouchers)
- HOME TBRA – 200

Special Needs – 82

- Mainstream Vouchers – 58 (for persons under 62 years and disabled who are at risk for homelessness or were previously homeless)
- Primrose Center, Inc. (Cypress-Civitan group home facility) – 24 (HOME funds)

Orange County will continue to fund the rehabilitation of single-family homeowner occupied housing with a special focus on the elderly and persons with disabilities, and on the rehabilitation of group homes for persons with disabilities.

TOTAL – 3,068

By Support Type:

Rental Assistance – 2,451

- HOME TBRA – 200
- HOME-ARP TBRA – 70
- Section 8 – 1,867 (including out-of-state vouchers)
- Shelter Plus Care – 62
- HUD-VASH – 55
- Mainstream Vouchers – 58
- Homelessness Prevention – 139 (ESG funds)

Production of New Units – 113

- HELP CDC new housing construction (HOME/AHTF) – 6 units
- Surplus Lot Program (AHTF) – 11 units
- Ability Housing – Village of Pine Hills (AHTF) – 96 units

Rehab of Existing Units – 370

- Single family homeowner rehabilitation (County's Program/CDBG, HOME, SHIP, AHTF) – 75 units
- Habitat for Humanity Greater Orlando and Osceola County, Inc. (Roof Replacement Program/AHTF funds) – 40 units
- Winter Park Housing Authority – Winter Park Oaks (129 units) and Railroad Avenue (30 units)/AHTF – 159 units
- Grand Ave. Economic Community Development Corp. – Maxwell Garden (SHIP) – 96 units

Acquisition of Existing Units – 170

- Down Payment Assistance Program – 170 (150 – SHIP funds and 20 – HOME funds)

TOTAL – 3,104

AP-60 Public Housing – 91.220(h)

Introduction

Orange County, excluding the City of Orlando, offers 171 public housing units located in the City of Winter Park and 204 public housing units through the Orlando Housing Authority. The Orange County Housing and Community Development Division also provides 1,279 Section 8 housing choice vouchers (to include HUD-VASH). When the City of Orlando is included in these counts, Orange County offers a total of more than 4,000 housing choice vouchers. The Orlando Housing Authority offers 2,481 of these vouchers, which may be located within the City of Orlando or in other locations in Orange County.

The Orlando Housing Authority (OHA) owns and manages 1,235 public housing units (including 94 public housing/low-income housing tax credit units) in 12 complexes throughout Orlando and Orange County, Florida. OHA owns and manages two public housing communities in unincorporated Orlando: Meadow Lake Apartments, which provides 87 units for households with disabilities, and Omega Apartments, which offers 72 multifamily units. OHA also owns and manages Marden Meadows Apartments in Apopka, a public housing community with 45 multifamily units.

The OHA also administers 4,860 Housing Choice Vouchers (Section 8), including special-purpose vouchers such as Veterans Affairs Supportive Housing (VASH) vouchers (619) and Emergency Housing Vouchers (110). As of June 2026, 4,474 vouchers are leased. Within the OHA's regular voucher inventory (non-special purpose), 72% of current voucher participants are extremely low-income, 21% are very low-income, and 7% are low-income. Fifty-four percent of voucher participants are disabled (non-specified), and 48% are elderly. There are 14,584 applicants on the Housing Choice Voucher pre-application waiting list. The average gross income for voucher holders is \$21,685. The Housing Choice Voucher (Section 8) waiting list is closed.

Actions planned during the next year to address the needs to public housing

The Orlando Housing Authority (OHA) is the only public housing agency within the City of Orlando that provides public housing rentals to low- and very low-income persons. For FY 2026–2027, the OHA anticipates receiving \$87,022,431 in federal funding. The anticipated allocations from primary funding sources are as follows:

- Housing Choice Voucher Program: \$77,032,804
- Public Housing Operating Subsidy: \$4,074,872
- Capital Fund Program: \$5,915,755

The OHA acknowledges the unmet capital needs within its public housing inventory due to dwindling HUD funding. HUD is redirecting its focus toward repositioning public housing by allowing housing authorities greater flexibility to preserve affordable housing within their communities.

Griffin Park: The United States Department of Housing and Urban Development (HUD) approved the demolition of Griffin Park, the OHA's oldest public housing site, in February of 2023. The OHA relocated Griffin Park residents into other OHA-owned public housing utilizing HUD issued Tenant Protection Vouchers (Section 8), which provided expanded relocation options for interested and eligible families seeking to move to private housing.

The OHA will redevelop Griffin Park into a new, vibrant, mixed-income community with up to 1,000 housing units (affordable and market-rate), state-of-the-art amenities, new infrastructure, and integrated parks and green space.

The first project scheduled for development is a 160-unit affordable housing complex for seniors. Construction is anticipated to begin in the fourth quarter of 2027.

Carver Park: The OHA will develop the remaining vacant land at the Carver Park HOPE VI site in two phases: Carver Park East, comprising approximately 50 affordable housing units, and Carver Park West, comprising approximately 50 affordable housing units. Construction of Carver Park East is expected to begin in the first quarter of 2027.

Winter Park Housing Authority (WPHA). During FY 2026-2027, the Winter Park Housing Authority (WPHA) will continue to improve housing quality, resident services, and community engagement within its public housing communities. Efforts will focus on preventive maintenance, capital improvements, improved unit conditions, continued safety and security measures, and partnerships that provide supportive services, youth programming, senior services, and self-sufficiency opportunities for residents.

WPHA will also continue to support residents through case management, wraparound services, referrals, and community-based resources. The Resident Opportunities & Self-Sufficiency (ROSS) Program will continue to assist public housing residents by connecting them with services that support housing stability, independence, and long-term self-sufficiency.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The Orlando Housing Authority (OHA). The Orlando Housing Authority has active Resident Associations at several of its public housing complexes. Additionally, Resident Association presidents meet monthly with the OHA's President/CEO and staff to discuss programs and policies, upcoming activities, and resident concerns.

Residents may obtain information and referrals for supportive services at the OHA's Moving to Work (MTW) Resource Center, and through the OHA's Resident Opportunities and Self-Sufficiency (ROSS) and Family Self-Sufficiency (FSS) programs. The Orlando Housing Authority is a HUD Moving to Work (MTW) agency. The MTW designation allows the OHA to implement innovative programs and activities that encourage self-sufficiency. The goals, objectives, and activities of the MTW Program are grounded in three statutory objectives established by HUD:

- Reduce costs and achieve greater cost-effectiveness in federal expenditures.
- Provide incentives to families with children whose head of household is working, seeking work, or preparing for work through participation in employment support programs and training designed to improve self-sufficiency.
- Increase housing choices for low-income families.

One of the initial activities under the MTW Program was to increase the OHA's rent floor to \$225 per month. Residents unable to pay the \$225 rent floor must participate in services available through the Moving to Work (MTW) Resource Center. Elderly and disabled residents are exempt from this requirement.

Through the Resource Center, residents develop individual action plans and establish goals to move toward self-sufficiency. The MTW Resource Center offers job-readiness training, job recruitment services, childcare assistance, and transportation assistance, as needed.

Winter Park Housing Authority (WPHA). TWPHA will continue encouraging public housing residents to take an active role in their communities through community meetings, resident surveys, resident leadership opportunities, and participation in Resident Advisory Boards. These opportunities allow residents to provide feedback, share concerns,

and remain involved in the management and improvement of their communities.

WPHA will also continue to support resident engagement through representation on the Board of Commissioners by a Resident Commissioner. To encourage pathways toward homeownership, WPHA will continue to partner with local organizations to provide financial literacy, credit counseling, homebuyer education, savings strategies, and information on available homeownership resources and down payment assistance programs.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not applicable.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The Central Florida Commission on Homelessness serves as the organizing entity for the Continuum of Care (CoC) for Orange, Osceola, and Seminole counties. The CoC brings together housing and service providers to meet the needs of individuals and families experiencing homelessness. Over the next year, the County will continue to partner with the CoC to address homelessness and the essential needs of homeless individuals and families, including homeless sub-populations.

Describe the jurisdiction's one-year goals and actions for reducing and ending homelessness including: Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The County continues to work in partnership with the Continuum of Care (CoC), through its participation in monthly membership meetings and various subcommittee meetings, to determine gaps in housing and service needs of the homeless population. As the lead agency for the Orlando/Orange, Osceola, and Seminole Counties CoC, the Homeless Services Network of Central Florida, Inc. (HSN) maintains a Coordinated Entry System (CES) to prioritize services to those most in need. In addition to outreach and assessment on an individual or family level, the County and HSN also work to understand homeless needs throughout Orange County. Each year, HSN conducts a single-day Point-in-Time (PIT) count for sheltered and unsheltered persons and works to ensure the Homeless Management Information System (HMIS) delivers data needed for HUD and local government reporting.

Various homeless service organizations provide outreach services in Orange County. The Homeless Outreach Partnership Effort (H.O.P.E.) team operated by Health Care Center for the Homeless, Inc. is made up of outreach specialists, mental health and medical providers, and others who work to build trust with residents experiencing homelessness, assess their needs and eligibility, and connect residents with services such as transportation assistance and housing navigation. Health Care Center for the Homeless, Inc. will receive CDBG funds for its mental health counseling program in FY 2026-2027.

Orange County awarded \$175,000 in ESG funds to the Coalition for the Homeless of Central Florida, Inc. for operations of an emergency shelter; \$71,000 to Family Promise of Greater Orlando, Inc. for case management services and a portion of shelter operational expenses; \$90,000 to Harbor House of Central Florida, Inc. for emergency domestic violence shelter operational expenses, and 75,000 to The Salvation Army's Women's and Children's shelter facility. Orange County awarded \$50,000 to Samaritan Resource Center, Inc. to fund case management services to homeless individuals. The County also utilizes general revenue funds to support operations and programming at the center, where services to unsheltered homeless persons and families are offered.

During the 2026-2027 program year, the County will provide a total of \$143,099 in CDBG funding for services for homeless individuals and families, to include housing stability, self-sufficiency. Additionally, identification and mental health and substance abuse services for homeless individuals are being funded using CDBG public services funds. Finally, with the 2nd allocation of ESG-RUSH funding, the County intends to boost funding for street outreach programs in the area.

Addressing the emergency shelter and transitional housing needs of homeless persons

ESG funds are awarded annually to eligible nonprofit agencies that provide emergency shelter and transitional

housing services. The County has traditionally used local and federal funding to support operations, maintenance, and programming at local emergency shelters and transitional housing facilities. The County will allocate \$386,000 to shelter operations in partnership with the following agencies: Coalition for the Homeless of Central Florida, Inc., Family Promise of Greater Orlando, Inc., Harbor House of Central Florida, Inc., and The Salvation Army. These four agencies are expected to assist a total of 1,400 individuals with overnight shelter accommodation and supportive services.

The County will provide CDBG federal funding for supportive services to assist individuals who are homeless or precariously housed with securing or maintaining housing. IMPOWER, Inc. was awarded \$46,630 to support transitional housing and a case management program for former foster care youth who are unstably housed and/or at risk of becoming homeless; and \$46,469 was awarded to Grand Avenue Economic Comm. Dev. Corp. to fund wraparound case management and support services for homeless individuals diagnosed with mental illness to help them secure and stabilize in housing. Finally, \$50,000 was awarded to Samaritan Resource Center, Inc. to provide housing stability, self-sufficiency case management to low- to moderate-income individuals and families at risk of homelessness.

Orange County has expanded its investments in emergency shelter, housing, and supportive services to provide safe alternatives for individuals experiencing homelessness. These initiatives reflect the County's commitment to ensuring that individuals have access to emergency accommodations, housing assistance, and case management services that promote long-term housing stability. The County has allocated general revenue funds (in the amount of \$989K) to Coalition for the Homeless of Central Florida, Inc. for their Diversion Program to ensure that shelter beds are utilized by those most in need. Housing counselors within the diversion program help homeless individuals and families find housing options outside the homeless services system. The County will also provide \$600,000 in general revenue funding to Matthew's Hope Ministries, Inc. to operate 20 bed mobile emergency shelter Sleeper Bus, a new initiative serving primarily West Orange County. The sleeper bus offers a safe and secure overnight sleeping option, providing a dignified alternative to unsheltered homelessness. Each morning, guests may be transported to the Matthew's Hope service location to receive case management and supportive services or returned to their designated pickup locations.

To further expand housing opportunities, Homeless Services Network of Central Florida, Inc., the lead agency for the Central Florida Continuum of Care (CoC), will receive \$1.6 million in General Revenue funding to support rapid rehousing programs and an additional \$2.1 million to provide housing for persons with disabilities. The County also funds 30 transitional housing beds operated by Aspire Health Partners, Inc. (\$1.09 million); 30 bridge housing units administered by Samaritan Resource Center, Inc. (\$1.45M); 69 transitional housing units managed by Central Florida Community Health Systems (\$1.1M); short-term rental assistance for pregnant and postpartum women through the Healthy Start Coalition (\$150,000); 10 emergency shelter beds, outreach services, and rapid rehousing services (\$1.1M) and 40 units of rental housing for individuals with disabilities administered by Grand Avenue Economic Community Development Corp. (\$592,714).

Finally, a total of \$1.5M in FY 2026-2027 CDBG funds will be used for construction of the Goldenrod Village – Housing Navigation Center – a 150-bed facility to provide temporary housing and wraparound services to stabilize individuals experiencing homelessness and connect them to permanent housing solutions. The County's Mental Health and Homelessness Division will serve as a lead for this project. Collectively, these investments expand emergency shelter capacity and increase access to permanent and transitional housing.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent

housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The Continuum of Care (CoC) uses the Housing First approach to ending homelessness, which prioritizes providing permanent housing to people experiencing homelessness before attending to less critical needs, such as getting a job, budgeting, or addressing substance abuse issues. The Continuum of Care's permanent supportive housing (PSH) programs, which include wraparound services, are key to keeping formerly homeless persons housed.

The County utilizes federal Shelter Plus Care (S+C) funding to provide permanent supportive housing for elderly people with disabilities. A total of 62 vouchers will be used in FY 2026-2027. The HUD-VASH program will allocate 55 rental assistance vouchers to Orange County. Participants will have an opportunity to engage in wraparound case management and clinical services. A total of 58 Mainstream Vouchers will be available to assist non-elderly persons with disabilities with rental subsidies. These vouchers target those individuals who might be at risk of becoming homeless. The current recipients of Emergency Housing Vouchers (EHV) are being transferred into the HOME-ARP TBRA program prior to the EHV program closeout, resulting in a total of 70 HOME-ARP vouchers being allocated to the program in FY 2026-2027.

Orange County will continue to use funds and resources to assist with case management for various individuals, including families, victims of domestic violence, and youth, to shorten the period of homelessness and guide them towards independent living. Harbor House of Central Florida, Inc., the County's only certified domestic violence shelter, will be awarded \$55,000 in CDBG funds for its Children's Services Program, which provides childcare and intensive case management services for homeless children (0-18) staying at the shelter. Boys & Girls Clubs of Central Florida, Inc., will also receive \$55,000 in CDBG funds for their MAGIC of Literacy afterschool and tutoring program for low-income children, to include children from homeless families. IDignity, Inc. will be funded in the amount of \$55,000 to provide legal identification services for homeless and precariously housed/low-income individuals, which, in turn, can help them obtain jobs and housing. Furthermore, Jewish Family Services of Greater Orlando, Inc. will receive \$63,000 in CDBG funds for crisis intervention, comprehensive case management, and financial counseling for at-risk individuals to help them gain self-sufficiency.

The County expects to assist 149 households with rapid re-housing services funded with general revenue dollars (through Homeless Services Network of Central Florida, Inc.), and another 100 households funded by SHIP funds (administered by Coalition for the Homeless of Central Florida, Inc), for a total of 249 households expecting to benefit from County-funded rapid re-housing services in the 2026-2027 program year.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

Orange County utilizes Emergency Solutions Grant funds to assist individuals and families at risk of homelessness. The County will provide a total of \$200,000 in ESG funds to two agencies (Christian Service Center for Central Florida, Inc., and Family Promise of Greater Orlando, Inc.) to serve about 139 families through homelessness prevention programs during the 2026-2027 program year. This funding includes costs to cover rental assistance, arrears, and personnel expenses.

Additionally, preserving the existing affordable housing stock and adding more units are also important activities contributing to helping families avoid homelessness. CDBG dollars, as well as state and local funds, will be used to fund rehabilitation of units owned by very low and low-income households, who are primarily elderly and persons with disabilities. It is estimated that a total of 115 homeowners will benefit from rehabilitation activities administered by the County and its partner agencies.

Discussion:

To enhance health equity, increase the quality of life for low-income individuals and families, and to prevent households from becoming homeless, Orange County will fund the following CDBG public service activities.

- **Health Services:** \$70,000 in CDBG funds for Health Care Center for the Homeless, Inc. to provide mental health and substance abuse services.
- **Services for the homeless** (\$143,099 in CDBG funds): \$46,630 for IMPOWER, Inc. for transitional housing and extended support services for former foster care youth; \$46,469 for Grand Ave. Econ. Comm. Dev. Corp. to provide wraparound case management services at the Pathways Drop-In Center facility for mentally ill and homeless individuals; and \$50,000 for Samaritan Resource Center, Inc. to provide housing stability and self-sufficiency case management to low- to moderate-income individuals and families at risk of homelessness.
- **Children services** (\$110,000 in CDBG funds): \$55,000 in CDBG funds for Boys and Girls Clubs of Central Florida, Inc. to support childcare and afterschool program for children from homeless and low-income families; and \$55,000 for Harbor House of Central Florida, Inc. to fund childcare and case management services for homeless children staying at the domestic violence shelter.
- **Services for elderly and persons with disabilities** (\$470,000 in CDBG funds): \$50,000 for Center for Independent Living in Central Florida, Inc. to provide case management services for individuals with disabilities; \$185,000 for Seniors First, Inc. to provide in-home meal delivery for homebound low-income seniors; \$70,000 for Life Concepts, Inc. to fund self-sufficiency services for persons with disabilities; \$60,000 for Lighthouse Central Florida, Inc. to provide Independent living skills to seniors who are visually impaired; \$55,000 for Special Hearts Farm, Inc. to provide agriculture-based learning to improve employment and health outcomes of individuals with developmental disabilities; and \$50,000 for Primrose Center, Inc. to provide employment training and placement for persons with severe developmental disabilities.
- **Economic stability and self-sufficiency services** (\$223,000 in CDBG funds): \$55,000 for IDignity, Inc. to offer identification services for homeless and precariously housed/low-income individuals; \$63,000 for Jewish Family Services of Greater Orlando, Inc. to conduct case management, financial counseling, and crisis intervention for at-risk individuals and families; \$50,000 for Per Scholas, Inc. to provide low-income jobseekers with basic digital skills training, career coaching, and job placement services; and \$55,000 for United Against Poverty Inc. to provide the Success Training and Employment Program (STEP) to increase employability and career development.

AP-75 Barriers to Affordable Housing – 91.220(j)

Introduction:

Orange County's 2022-2026 Consolidated Plan lists affordable housing as one of its main goals. More specifically, the Consolidated Plan states that the County will expand and preserve housing affordability, safety and stability for low to moderate-income households and vulnerable populations through construction of new affordable housing units, rehabilitation activities, and provision of tenant-based rental assistance and other rental subsidies. Orange County will continue focusing on addressing affordable housing needs, to include barriers to affordable housing, as a goal in this FY 2026-2027 Action Plan.

Orange County, like other counties in Central Florida and across the country, is experiencing an affordable housing crisis that can be attributed to the continuous population increase, changing demographics, historically lower wages associated with the predominance of the tourism industry, and a lack of affordable housing units in the region for both – rent and homeownership. In addition, the long-term effects of the COVID-19 pandemic are still being felt in the Central Florida housing market. The National Low Income Housing Coalition's *The Gap: A Shortage of Affordable Homes 2026* report identified the Orlando-Kissimmee-Sanford Metropolitan Statistical Area as tied for the worst affordable housing market in the nation for extremely low-income renters. The report found that only 13 affordable and available rental homes exist for every 100 extremely low-income renter households (approximately 30% AMI), a significant decline from the 19 units reported in 2025. This finding underscores the worsening shortage of affordable housing available to the region's lowest-income households.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

In its 2019 Housing for All 10-Year Action Plan, Orange County's Housing for All Task Force identified several regulatory barriers to affordable housing and residential investment. These regulatory barriers found the zoning code included restrictions on accessory dwelling units, and a need to reduce minimum living area requirements, increase or eliminate household occupancy limits, reduce parking requirements, and allow flexible lot configurations. Since the creation of the plan, the County has amended its zoning code to allow accessory dwelling units by right in all residential zoning districts. In March of 2026, the Orange County Board of County Commissioners adopted the Affordable Housing on Religious Institutional Lands Program, which allows for the development of certified affordable housing on underutilized religious institutional lands. The County is also currently updating its eligibility for the Live Local program to allow for the development of affordable housing on religious institutional lands and lands owned by municipalities and school districts.

Through the local AHTF, the Orange County Board of County Commissioners plans to allocate \$19,487,171 in FY 2026-2027 toward the creation and preservation of affordable housing stock (at the discretion of the Commission). The AHTF continues to be the County's primary tool for advancing its housing goals, including affordable rental unit creation and missing middle housing creation. Planned initiatives include the award of \$35M in gap financing to support the development of an estimated total of 500 multifamily affordable housing units; and a Request for Applications for the donation of an estimated 11 County-owned surplus properties to qualified nonprofit organizations. In FY 2026-2027, the AHTF will also provide \$1,250,000 in funding to the Village of Pine Hills, a 96-unit affordable rental housing complex being developed by Ability Housing, Inc.

Discussion:

In 2026, to support the retention and recruitment of qualified CHDOs, Orange County Housing and Community Development Division, in partnership with the Florida Housing Coalition, developed “Building Affordable Orange”, a five-part virtual training and certification program designed to strengthen the capacity of local nonprofit organizations, faith-based institutions, and other mission-driven entities interested in developing and managing affordable housing projects.

The program is intended to expand affordable housing opportunities throughout the region by equipping participating and potential CHDOs with practical training, technical expertise, and organizational development strategies needed to successfully plan and implement affordable housing developments. Individualized technical assistance is also available through scheduled office hours provided by Housing and Community Development staff.

The program is scheduled to run through Fall of 2026, and the County staff intends to expand the program after its initial phase to continue educating local nonprofits, smaller developers, and religious institutions on the topics of the development process in Orange County and other applicable requirements and opportunities.

AP-85 Other Actions – 91.220(k)

Introduction:

This section details the County's plans to identify and ensure access to safe and affordable housing for its residents, meet necessities, decrease poverty, cultivate institutional structure, and heighten coordination between public and private sector housing and community development agencies.

Actions planned to address obstacles to meeting underserved needs

The County continually undertakes efforts to build community capacity to meet the needs of the County's residents through partner agencies within the community. However, limited staff capacity and financial resources among these agencies remain a primary obstacle. Taking into consideration these limitations, the careful analysis and detailed community engagement represented by the Consolidated Plan process are key to allocating the County's federal funding to the highest-priority needs. The County will continue to use its resources carefully and strategically with a focus on serving the community's priority and critical needs. Additionally, some organizations are reluctant to administer federally funded programs using CDBG, HOME, or ESG funds due to the complex requirements attached to these grant funds. The County will continue to periodically offer training and technical assistance to current and prospective sub-recipient organizations to strengthen their ability to responsibly manage federal funding.

The County will continue to leverage federal, state, and local funds to meet critical needs by creating and preserving affordable housing units, providing public services and homeless services, and funding capital projects and infrastructure enhancements to improve the quality of life for low to moderate-income residents of Orange County.

Actions planned to foster and maintain affordable housing

A lack of affordable housing is a primary obstacle to addressing unmet housing needs. The County will continue to support its goal of improving housing opportunities by creating and preserving decent, safe, affordable rental and homeownership housing. Through its annual CDBG allocation, the County will fund single-family and rental housing rehabilitation activities. To further foster the development of affordable housing, the County's annual HOME allocation will be directed to developers and sub-recipients, including certified Community Housing Development Organizations (CHDOs), proposing to rehabilitate or build new housing that meets HUD affordability guidelines. The HOME allocation will also continue to provide Tenant-Based Rental Assistance and support single-family and rental housing rehabilitation.

The County's local Affordable Housing Trust Fund, established in 2020, is intended to incentivize the construction and preservation of affordable and attainable housing, encourage missing middle housing types, and meet other housing needs identified by the 10-Year Action Plan. The County projects that a minimum of 6,500 certified affordable units will be produced or preserved in Orange County by 2030 as a result of the Housing Trust Fund.

The County will also provide Affordable Housing Trust Fund dollars, in the amount of \$750,000, to Habitat for Humanity Greater Orlando and Osceola County, Inc. to continue offering its Roof Replacement Program (40 homeowners to benefit). The County's own Homeowner Housing Rehabilitation Program, administered by the Housing and Community Development Division and funded with CDBG, HOME, AHTF and SHIP funds, will offer minor, major, and emergency repairs to up to 75 income-qualified Orange County residents. A total of 255 rental units

owned by Grand Ave. Economic Community Development Corp and Winter Park Housing Authority are to be rehabilitated in FY 2026-2027. Additionally, 11 affordable homeownership units are expected to be built on the surplus lot properties currently being transferred to non-profit agencies, 6 homeownership units are to be produced by HELP CDC, 96 units of affordable rental housing are to be built by Ability Housing, Inc. (Village of Pine Hills), and 170 households are projected to benefit from the Down Payment Assistance Program funded with SHIP and HOME dollars.

The County has recently certified nine (9) Community Housing Development Organizations (CHDOs) and received four proposals for CHDO projects, which are currently being reviewed. Selected projects will be funded using FY 2025-2026 and prior years CHDO set-asides. Orange County also plans to fund rehabilitation of one group home facility in FY 2026-2027, owned and operated by Primrose Center, Inc., using FY 2025-2026 and 2026-2027 HOME funds.

Finally, the County will provide rental assistance to up to 2,451 households in 2026-2027 program year through the following programs: HOME TBRA, HOME-ARP TBRA, Section 8, Shelter Plus Care, HUD-VASH, Mainstream vouchers, and homelessness prevention programs.

Actions planned to reduce lead-based paint hazards

An important initiative emanating from HUD in the last decade is the reduction of lead-based paint hazards, and many jurisdictions around the country have focused on reaching this goal. The federal Residential Lead-Based Paint Hazard Reduction Act of 1992 (Title X of the Housing and Community Development Act of 1992) amends the Lead-Based Paint Poisoning Prevention Act of 1971, which is the law covering lead-based paint in federally funded housing. These laws and subsequent regulations issued by the U.S. Department of Housing and Urban Development (24 CFR part 35) protect young children from lead-based paint hazards in housing that is financially assisted or being sold by the federal government.

In FY 2026-2027, Orange County set aside \$100,000 in CDBG funds for the Lead-Based Paint Hazard Program. Through this program, the County will continue to implement HUD's Lead-Based Paint Hazard Reduction strategy, which includes incorporating appropriate regulations into all federally funded housing programs operated by the Housing and Community Development Division and implemented by subrecipients of funds. The program will assist in the detection and abatement of lead-based paint hazards during housing rehabilitation activities for the purpose of providing safe and decent housing for low- to moderate-income households. Should the County undertake any property rehabilitation projects, it will assess whether lead-based paint might be present and, if so, follow the guidelines set forth in the Residential Lead-Based Paint Hazard Reduction Act of 1992. The County is committed to testing and abating lead in all pre-1978 housing units assisted with federal grant funds in any of the housing programs it implements. The program funding can also be used to conduct lead-based inspections of emergency shelters funded under the ESG program.

In addition to the Lead-Based Paint Hazard program administered by Orange County, all capital improvement and housing projects that involve renovations to the structures constructed prior to 1978 are required to submit results of the lead-based paint testing as part of the annual Request for Applications (RFA) process. If such test results are not available, the agency is made aware of its responsibility to conduct testing and submit the results of it prior to execution of a project administration agreement with the agency. The funding might be contingent upon the results of the testing.

Furthermore, as appropriate, public service and housing rehab sub-recipient agencies are required to provide information concerning lead hazards to their beneficiaries. The County's CDBG and HOME program staff are trained regarding the implementation of the Lead-Based Paint Rule and implementation of the rule in conjunction with all CDBG and HOME funded rehabilitation projects, as required.

Actions planned to reduce the number of poverty-level families

CDBG, HOME, and ESG funds are integrated into existing programs that address poverty and homelessness through participating agencies and sub-recipients. ESG funding is directed toward agencies participating in the Central Florida Commission on Homelessness (CFCH), and it funds vital services to assist residents living in poverty, including those at risk of becoming homeless and those who are currently homeless and residing in emergency shelters or living on the streets. In FY 2026-2027, two (2) agencies will be funded to offer homelessness prevention services. Additionally, the County will use CDBG dollars to fund public services related to provision of health and mental health services; services for homeless individuals and families; children services to include children living in a domestic violence shelter; services for elderly and persons with disabilities; and economic stability and self-sufficiency services, to include identification, crisis intervention, and job training and placement. Combined, these services will help reduce the impact of poverty and provide income growth for families living in poverty.

Similar to the prior years, in FY 2026-2027, Orange County plans to utilize CDBG funding for the rehabilitation and improvements to community and/or social service facilities serving limited clientele. Special Hearts Farm, Inc. will receive \$763,554 in CDBG funds for rehabilitation of an animal barn used as part of an agriculture-based employment skills training and day habilitation program for adults with significant disabilities. The County will also lead construction of a 150-bed facility to provide temporary housing and wraparound services to stabilize individuals experiencing homelessness and connect them to permanent housing solutions.

Preserving the existing affordable housing stock and expanding the supply of affordable units are critical strategies for reducing poverty and preventing homelessness among low-income households. Community Development Block Grant (CDBG) funds, along with State and local resources, will support the rehabilitation of homes owned by very low- and low-income households, primarily serving elderly residents and persons with disabilities. It is estimated that a total of 115 homeowners will benefit from rehabilitation activities administered by the County and its partner agencies.

Finally, 159 rental units owned and operated by the Winter Park Housing Authority will be renovated using Housing Trust Fund (AHTF) resources. HOME funding will support the renovation of the 24-bed Cypress Civitan group home facility owned and operated by Primrose Center, Inc., the agency that provides housing and a variety of services for adults with disabilities. The County will utilize SHIP and dollars to renovate 96 units at Maxwell garden apartments, owned and operated by Grand Ave. Economic Community Development Corp. These investments will help preserve affordable housing opportunities, improve living conditions for vulnerable populations, and strengthen housing stability throughout the community.

Actions planned to develop institutional structure

The Orange County Housing and Community Development Division works in conjunction with community stakeholders, local and regional public service agencies, neighborhood revitalization organizations, and area housing partners who have a mutual interest in CDBG and HOME program goals and objectives. The Division partners with these stakeholders on a wide range of programs including the Consolidated Planning process and the annual Request for Applications (RFA) process.

These community partnerships are part of an effort to assess community and regional needs and to enhance the coordination of community projects and programs. The Housing and Community Development Division continually seeks to broaden these partnerships and identify opportunities to partner with new organizations that further deepen the County's community reach and strengthen the community's social service network.

Furthermore, partnerships between various divisions of Orange County help advance goals related to the production and preservation of affordable housing through the implementation of strategies and initiatives outlined in the Housing for All 10-Year Action Plan and local Affordable Housing Trust Fund Plan, and by making changes to the County's Comprehensive Plan and Land Development Code. The Division also partners with the local Continuum of Care, known as the Central Florida Commission on Homelessness, and the County's Mental Health and Homelessness Division to address the Consolidated Plan goal related to homelessness and help advance county-wide and regional initiatives.

Actions planned to enhance coordination between public and private housing and social service agencies

Public agencies, for-profit, and non-profit private organizations all play a part in the provision of affordable housing, social services, capital improvements, and economic development. However, the lack of financial resources for development, operations, and support services is a significant gap to overcome. By coordinating between agencies and local organizations, the County helps to create a more comprehensive network of services and programs for its residents while reducing duplication and making efficient use of limited financial resources.

The County's Housing and Community Development Division will continue to regularly host and attend meetings with community stakeholders. The County plans to continue to attend monthly general membership meetings and subcommittee meetings with the Central Florida Commission on Homelessness (local Continuum of Care), which helps coordinate services between homeless individuals, homeless providers, health and mental health organizations. As consultations between each CoC and local jurisdictions on homelessness and Emergency Solutions Grant (ESG)-related needs are required by HUD, the Division continues to solicit feedback from the CoC on applications received under the ESG and HOME-ARP funding opportunity(ies). This type of collaboration will continue in FY 2026-2027.

Orange County coordinates annually with regional CDBG grantees and public housing authorities when developing its annual action plan. Additionally, the County continues to engage its Community Development Advisory Board (CDAB) and Affordable Housing Advisory Board (AHAB) regarding the implementation of community housing initiatives and affordable housing projects, to include projects funded by the local Affordable Housing Trust Fund.

To improve efficiency and ensure compliance with the 15% Community Housing Development Organization (CHDO) set-aside requirement, Orange County has implemented a bi-annual Request for Applications (RFA) process for CHDOs. The County currently has nine certified CHDOs that are eligible to apply for funding during the upcoming RFA cycle, with the next CHDO RFA scheduled for 2027.

Additionally, County Housing and Community Development Division, in partnership with the Florida Housing Coalition, developed "Building Affordable Orange", a five-part virtual training and certification program designed to strengthen the capacity of local nonprofit organizations, faith-based institutions, and other mission-driven entities interested in developing and managing affordable housing projects.

The program is intended to expand affordable housing opportunities throughout the region by equipping participating and potential CHDOs with practical training, technical expertise, and organizational development strategies needed to successfully plan and implement affordable housing developments. Individualized technical assistance is also available through scheduled office hours provided by Housing and Community Development staff.

The County recently included Downpayment assistance for first time homebuyers under the HOME Program strategies/activities. Orange County allocated \$500,000 of HOME funds for the Downpayment Assistance (DPA) program in FY 2026-2027, with an additional \$500,000 of reprogrammed HOME funds from prior years, for a total of \$1,000,000. This assistance will support approximately 20 very low and low-income first-time home buyers in purchasing a new or existing home. Funds may be used to cover all or a portion of the down payment and/or closing costs. The total amount of assistance available (up to \$95,000) will vary based upon the applicant's annual household income.

Additionally, to increase affordable homeownership, the County partners with four (4) non-profit credit counseling agencies – Housing and Neighborhood Development Services (HANDS) of Central Florida, Housing and Education Alliance, HELP CDC, and Habitat for Humanity of Greater Orlando and Osceola County, Inc. to provide pre-purchase counseling and homebuyer education through the SHIP program to first-time homebuyers receiving down payment assistance through the County.

Finally, the internal coordination between the County's Housing and Community Development Division and Planning and Neighborhood Services Divisions will enable CDBG and HOME Program funding to advance goals and strategies outlined for eligible LMI areas.

Discussion:

In addition to pursuing goals listed in the 2026-2027 Annual Action Plan, the County will advance the strategies described within this section to further improve community conditions for Orange County residents by increasing the capacity of service providers, reducing poverty conditions, addressing lead-based paint hazards, and generally strengthening the structure within which these actions are administered.

PROGRAM SPECIFIC REQUIREMENTS

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

In addition to federal guidelines, there are specific program requirements that a jurisdiction must comply with for projects planned with CDBG, HOME and ESG funds. This section of the Action Plan addresses special conditions and provisions applicable to projects funded under these programs.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

Program Income	
1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan	\$0
3. The amount of surplus funds from urban renewal settlements	\$0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.	\$0
5. The amount of income from float-funded activities	\$0
Total Program Income	\$0

Other CDBG Requirements	
1. The amount of urgent need activities	\$0
2a. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit – A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	95%
2b. Specify the years covered that include this Annual Action Plan.	2026 Program Year

HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

Orange County does not intend to use other forms of investment for the HOME program that are not described in the United States Code of Federal Regulations Title 24, Part 92 Section 92.205(b).

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Pursuant to 24 CFR 92.254 Orange County shall recapture HOME funds if the assisted housing no longer serves as the principal residence of the family for duration of the Period of Affordability. If all or any part of the property or any interest therein is sold, rented, refinanced, conveyed, or transferred, the HOME investment in the property shall be recaptured. The amount to be recaptured shall be subject to the available net sales proceeds. Recapture provisions for single-family homeownership and rehabilitation assistance are enforced in the deed and through a promissory note.

HOME funds may be forgiven contingent upon the per unit subsidy amount received, with a minimum affordability period of five (5) years. In the event of default, Orange County will recapture the full amount of assistance provided. The total amount of HOME funds subject to be recaptured will solely be based on the assistance identified in the promissory note and deed used to finance the purchase of the unit.

While the County prioritizes the use of SHIP funds for DPA, the HOME program may be utilized in limited capacity/under urgent circumstances when SHIP funds are depleted or otherwise unavailable, or if there is a surplus of HOME funds. In such cases, HOME funds would serve as a backup funding source to ensure continued support for eligible homebuyers in need. HOME program policies and procedures will be updated with DPA program requirements prior to the utilization of HOME funds for down payment assistance.

Under SHIP guidelines, any assistance exceeding \$10,000 results in a fifteen (15) year lien on the property. When HOME funds are used for down payment assistance, the amount of HOME funds subject to recapture is based on the amount of assistance identified in the promissory note and deed that enabled the homebuyer to purchase the property. Orange County will recapture the full amount of assistance upon default. In the event of a foreclosure, short sale, or transfer in lieu of foreclosure, recapture provisions will be recovered based on the

net proceeds available from the sale as established by the written agreement. If no net proceeds from the foreclosure are available, repayment is not required, and HOME requirements are considered satisfied.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds. See 24 CFR 92.254(a)(4) are as follows:

If HOME funds are used to acquire affordable units, the amount of HOME funds subject to recapture will be based on the amount of assistance identified in the promissory note and deed of the purchased property. The amount of HOME assistance provided shall be recaptured by Orange County in full upon resale, transfer of ownership, abandonment or as established by the written agreement.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

There are no plans to utilize HOME funds to refinance existing debt secured by multifamily housing.

**Emergency Solutions Grant (ESG)
Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

The purpose of the ESG program is to assist with the provision of emergency shelter, housing stabilization and essential services for homeless individuals and households and those at risk of becoming homeless, to provide street outreach, and to assist with data collection through the Homeless Management Information System (HMIS). Eligible projects and/or activities selected to be funded must be consistent with priorities and needs within Orange County identified in the Consolidated Plan, and, if funded, will become part of an Annual Action Plan.

Eligible Activities and Costs

ESG funds may be used for five program components: street outreach, emergency shelter, homelessness prevention, rapid re-housing assistance, and HMIS; as well as administrative activities (up to 7.5% of a recipient's allocation can be used for administrative activities). More specifically, ESG funds may be used for the following:

- **Street Outreach** – Funds are intended to meet the immediate needs of unsheltered homeless persons by connecting them with emergency shelter, housing, and/or critical health services. Eligible costs and program requirements are provided at 24 CFR 576.101.
- **Emergency Shelter** – Funds may be used for renovation of existing shelters or conversion of buildings to shelters, paying for operating costs, and providing essential services. Eligible costs and program requirements are provided at 24 CFR 576.102.
- **Homelessness Prevention** – Funds are used to prevent a person or family from moving into an emergency shelter or living in a place not meant for human habitation by relocation and stabilization services and short-and/medium-term rental assistance. Eligible costs and program requirements are provided at 24 CFR 576.103.

- **Rapid Re-Housing** – Funds are used to quickly move homeless persons into permanent housing through housing relocation and stabilization services and short- and/or medium-term rental assistance. Eligible costs and program requirements are provided at 24 CFR 576.104. The rapid re-housing assistance must be provided in accordance with the housing relocation and stabilization services requirements in § 576.105, the short- and medium-term rental assistance requirements in § 576.106, and the written standards and procedures established under § 576.400.
- **Homeless Management Information System (HMIS)** – Funds are used to cover costs associated with management and/or administration of the HMIS and comparable database costs, as specified at 24 CFR 576.107.

Program Eligibility

The minimum eligibility criteria for ESG beneficiaries are as follows: For essential services related to street outreach, beneficiaries must meet the criteria under paragraph (1)(i) of the “homeless” definition under § 576.2. For emergency shelter, beneficiaries must meet the “homeless” definition in 24 CFR 576.2. For essential services related to emergency shelter, beneficiaries must be “homeless” and staying in an emergency shelter (which could include a day shelter). For homelessness prevention assistance, beneficiaries must meet the requirements described in 24 CFR 576.103par. For rapid re-housing assistance, beneficiaries must meet the requirements described in 24 CFR 576.104. Further eligibility criteria may be established at the local level in accordance with 24 CFR 576.400(e).

Income Limits

The “Extremely Low Income (ELI) families” limits do NOT apply to ESG. ESG does not use the ELI measure to establish income limits but instead uses the 30% of Area Median Income (AMI) income limits. Subrecipients must use the 30% AMI table (provided annually by Orange County) to avoid incorrect determination of eligibility for some applicants.

- ESG income eligibility is based on the HUD income limits in effect at the time of income verification, and not on the HUD income limits that correspond with the grant year under which ESG funds were awarded.
- **Rapid Re-housing Income Requirements:** An income assessment is not required during the initial evaluation. At re-evaluation, (not less than once annually), the participant’s household annual income must not exceed 30% of area median family income, as determined by HUD, with adjustments for family size.
- **Homelessness Prevention Income Requirements:** ESG limits eligibility for homelessness prevention assistance to individuals and families with incomes below 30 percent of AMI at intake, and incomes that do not exceed 30 percent of AMI at re-evaluation (not less than once every 3 months).

Recordkeeping and Reporting Requirements

Acceptance into an ESG-funded program and/or activity should be based upon meeting program eligibility, to include meeting the definition of homeless, and, when applicable, ESG income limits. All subrecipients are required to document homeless status of program participants at intake. The priority of obtaining such evidence is as follows: third-party documentation first, intake worker observations second, and certification from the person seeking assistance third. However, lack of third-party documentation must not prevent an individual or

family from being immediately admitted to emergency shelter, receiving street outreach services, or being immediately admitted to shelter or receiving services provided by a victim service provider.

HMIS records, or comparable database used by victim service or legal service providers, are acceptable evidence of third-party documentation and intake worker observations when the HMIS retains an auditable history of all entries, including the person who entered the data, the date of entry, and the change made.

Summary of Policies and Procedures for Rapid Re-housing and/or Homelessness Prevention

The homelessness prevention and rapid re-housing assistance must be provided in accordance with the housing relocation and stabilization services requirements in §576.105, the short- and medium-term rental assistance requirements in §576.106, and the written standards and procedures established under §576.400.

The following requirements apply to **housing relocation and stabilization services**:

- a) **Financial assistance costs:** ESG funds may be used to pay rental application fees, security deposits, last month's rent, utility deposits, utility payments, moving costs, and amounts owed for breaking a lease to ensure an emergency transfer.
- b) **Services costs:** ESG funds may be used to pay for housing search and placement, housing stability case management, mediation, legal services, and credit repair.
- c) **Maximum amounts and periods of assistance:** except for housing stability case management, the total period for which any program participant may receive the services must not exceed 24 months during any 3-year period. The limits on the assistance under this section apply to the total assistance an individual receives, either as an individual or as part of a family.
- d) **Use with other subsidies:** financial assistance cannot be provided to a program participant who is receiving the same type of assistance through other public sources or to a program participant who has been provided with replacement housing payments under the URA, during the period of time covered by the URA payments.

The following requirements apply to **rental assistance** provided with ESG funds:

- a) A program participant might be provided with up to 24 months of rental assistance during any 3-year period. This assistance may be short-term rental assistance, medium-term rental assistance, payment of rental arrears, or any combination of this assistance.
 - Short-term rental assistance is assistance for up to 3 months of rent.
 - Medium-term rental assistance is assistance for more than 3 months but not more than 24 months of rent.
 - Payment of rental arrears consists of a one-time payment for up to 6 months of rent in arrears, including any late fees on those arrears.
 - Rental assistance may be tenant-based or project-based.
- b) Orange County reserves the right to establish the maximum levels of assistance. Should the County choose to do so, the maximum levels of assistance and any additional information pertaining to the

provision of rental assistance under the rapid re-housing and homelessness prevention programs will be specified in the County's ESG Program Policies and Procedures Manual that is updated regularly.

- c) **Use with other subsidies:** Except for a one-time payment of rental arrears on the tenant's portion of the rental payment, rental assistance cannot be provided to a program participant who is receiving tenant-based rental assistance or living in a housing unit receiving project-based rental assistance or operating assistance, through other public sources.
- d) **Rent restrictions:** rental assistance cannot exceed the Fair Market Rent established by HUD, and it should comply with HUD's standard of rent reasonableness.
- e) **Late payments:** subrecipients must make timely payments to each owner in accordance with the rental assistance agreement. The subrecipient is solely responsible for paying late payment penalties that it incurs with non-ESG funds.
- f) **Lease:** each program participant receiving rental assistance must have a legally binding, written lease for the rental unit, unless the assistance is solely for rental arrears.
- g) **Changes in household composition:** the limits on assistance under this section apply to the total assistance an individual receives, either as an individual or as part of a family.

Additional Requirements

- **Match:** Urban county recipients must match grant funds with an equal amount of contributions, which may include cash, donated buildings or materials, and volunteer services. For the specific match requirements, see 24 CFR 576.201.
- **Expenditure Limits and Deadlines:** The total amount of the recipient's fiscal year grant that may be used for street outreach and emergency shelter activities cannot exceed the greater of: (1) 60 percent of the recipient's fiscal year grant; or (2) the amount of Fiscal Year 2010 grant funds committed for homeless assistance activities. The total amount of ESG funds that may be used for administrative activities cannot exceed 7.5 percent of the recipient's fiscal year grant. All grant funds must be expended within 24 months after HUD signs the grant agreement with the recipient. Further obligation and expenditure requirements are specified at 24 CFR 576.203.
- **Data Collection and Reporting:** It is a requirement of the ESG that data on all persons served and all activities assisted under ESG are entered into the applicable community-wide HMIS in the area in which those persons and activities are located, or a comparable database, in accordance with HUD's standards on participation, data collection, and reporting under a local HMIS. If the subrecipient is a victim service provider or a legal services provider, it may use a comparable database that collects client-level data over time (i.e., longitudinal data) and generates unduplicated aggregate reports based on the data.
- **Use of the Coordinated Entry System (CES):** ESG regulations require use of a coordinated assessment tool to determine program eligibility and to ensure prioritization of services to those most in need. The local Continuum of Care has developed a Coordinated Entry System (CES) to conduct screening, assessment and referral of program participants consistent with written requirements of various programs being implemented by agencies within the Continuum.
- **Coordination between Service Providers:** On an annual basis, Orange County consults with the Homeless Services Network of Central Florida (HSN), a lead agency for the local Continuum of Care (CoC), in determining allocation of ESG funds and developing performance standards and outcomes for projects and

activities assisted under ESG program. The County also solicits input from HSN in reviewing applications for ESG funds received during the annual Request for Applications process, which takes place in March-April of each year. Additionally, all ESG-funded subrecipients are encouraged to participate in relevant CoC meetings and attend subcommittees to ensure coordination of services, avoid duplication, and to provide services in the most efficient manner.

- **Access to Mainstream Services:** Subrecipients receiving ESG funds for emergency shelter, homeless prevention and rapid rehousing should provide program participants with information and assist in accessing the following services if it aids in meeting identified needs of program participants: 211 local information hotline for social services; social security benefits; food stamps assistance; affordable housing database; job training programs; health services; education programs; services for victims of domestic violence; veteran services; etc.
- **Written Standards for Provision of Assistance:** Orange County will require all subrecipients of ESG funds to create agency-level ESG policies and procedures.
- **Protection for Victims of Domestic Violence:** ESG assistance cannot be denied or terminated solely because an applicant or tenant is a victim of domestic violence, dating violence, sexual assault, or stalking applied upon enactment of VAWA 2013 on March 7, 2013.
- **Conflict of Interest:** Subrecipients must avoid any conflict of interest in carrying out activities funded by ESG, to include organizational and individual conflicts of interest. Orange County and subrecipients of ESG funds must comply with 2 CFR Parts 200.317 and 200.318 for the procurement of goods and services.
- **Monitoring of Subrecipients:** During the year, the County conducts site-specific monitoring of its ESG-funded agencies and provides technical assistance. Sub-recipients are monitored through desk monitoring, annual reviews, site visits, and contacts by various means, including meetings, correspondence, telephone and e-mail contact. Subrecipients are also required to provide their most recent annual external audit reports and copies of current insurance coverage. To supplement routine desk monitoring procedures, the County's Division conducts formal annual performance reviews of subrecipients of the ESG program.
- **Other Requirements:** All projects by subrecipients will require a project administration agreement that delineates the specific project requirements, including but not limited to, project budget, timelines, payment procedures, project outcomes and records of beneficiaries served within the term of the project agreement. Projects implemented by subrecipients are also subject to all federal requirements including but not limited to ESG regulations, fair housing laws, HUD issued certifications, and standards under 2 CFR Part 200.

During natural disasters, health emergencies, or other unpredicted events, HUD might issue additional waivers for programs administered by the Housing and Community Development Division of Orange County, to include the ESG Program. Should such waivers become available through notices issued by HUD, the County staff will evaluate their potential applicability to projects and activities funded through the ESG Program and apply for such waivers if needed. The subsequent changes to ESG Program Policies and Procedures document will be made to reflect such waivers or uncommon situations, and they are incorporated here by reference. Please refer to the latest copy of the ESG Program Policies and Procedures, on file with Orange County Housing and Community Development Division.

The ESG Program Policies and Procedures Manual is updated regularly by the Housing and Community Development Division's staff, in consultation with the Continuum of Care, and it is available to potential

applicants for ESG funds during the application process, and to community partners and stakeholders providing services to homeless individuals and families and those at risk of homelessness. Orange County requires all of the subrecipients of ESG funds to become familiar with the County's ESG Program Policies and Procedures and to update their agency's policies for ESG-funded program and activities for consistency.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

ESG regulations require the use of a coordinated assessment tool to determine program eligibility and to ensure prioritization of services to those most in need. The local Continuum of Care has developed a Coordinated Entry System (CES) to conduct screening, assessment and referral of program participants consistent with written requirements of various programs being implemented by agencies within the Continuum. The CES currently effectively conducts referrals into family shelters (using the Shelter Prioritization Tool) and rapid re-housing programs for families. The local Domestic Violence shelter has a different entry process, and the CoC is working with the ESG-funded youth shelter to figure out a more coordinated referral process. There is not a developed and centralized process to rapidly re-house individuals and to conduct referrals into homelessness prevention programs.

Additionally, it is a requirement of the ESG that data on all persons served and all activities assisted under ESG are entered into the applicable community-wide Homeless Management Information System (HMIS) in the area in which those persons and activities are located, or a comparable database, in accordance with HUD's standards on participation, data collection, and reporting under a local HMIS. If the subrecipient is a victim service provider or a legal services provider, it may use a comparable database that collects client-level data over time (i.e., longitudinal data) and generates unduplicated aggregate reports based on the data. Information entered into a comparable database must not be entered directly into or provided to an HMIS.

For all ESG funded providers of emergency shelter, homelessness prevention and rapid rehousing services, Orange County requires monthly HMIS (or compatible database) reports to be submitted as part of the reimbursement requests. Annual performance reporting for all ESG-funded agencies is done using the Sage HMIS Reporting Repository.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The process of making sub-awards under ESG is performed on a competitive basis. Once Orange County receives HUD's funding notification, the Request for Applications (RFA) process begins with a public notice that is published in the local newspapers announcing the expected ESG award and dates for the technical assistance workshops for prospective applicants. The RFA process, which is open for state certified 501(c)(3) organizations who have been in operation for a minimum of two (2) years, lasts approximately 45 to 60 days. Once the applications are received, staff from the Housing and Community Development Division will review the applications and make recommendations for funding to the members of the Community Development Advisory Board (CDAB). It is a general practice to solicit input from the Homeless Services Network of Central Florida, Inc. (HSN), the lead agency for the local CoC, in review of the ESG applications received. HSN is also informed of all of the public hearings and provided with a copy of the draft Action Plan for review and comments, and to distribute the copy to its network of homeless providers and stakeholders.

With many aspects that must be considered in selecting the projects that will be funded with federal funds under the Action Plan, including the Emergency Solutions Grant (ESG), Orange County utilized the following process to determine if federal funds will be used to fund an activity with ESG:

Step #1: Determine if the activity is eligible in accordance with federal statutes.

Step #2: Determine if any of the proposed activities fall within a category explicitly ineligible (such as assistance for the general conduct of government, political or religious activities paid with HUD funds or others identified in the statutes).

Step #3: Determine if beneficiaries of the project are eligible. The ESG activity benefits eligible homeless persons in accordance with the provisions established in Part 576.2.

Step #4: Review the proposed costs of the activity to determine if they appear to be necessary and reasonable. Conduct a financial risk analysis in accordance with 2 CFR Part 200 Uniform Administrative Requirements, Cost Principles and Audit Requirements.

Step #5: Determine if there is a need to fund the project with ESG funds.

Step #6: Determine the organization's experience and capacity to carry out the project.

Step #7: Determine funding availability for the project.

A public hearing is held in the month of June to solicit comments from the public about the recommendations for funding. The Orange County Board of County Commissioners must approve all funding recommendations prior to final submission to HUD, on or before August 15 of any given fiscal year.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

Consultation with the Continuum of Care is critical for the development of homeless strategies for the Consolidated Plan and Annual Action Plan. The CoC's lead agency, the Homeless Services Network of Central Florida, Inc., also participates in the evaluation of project proposals. Additionally, recommendations are received from homeless agencies and community networks through our citizen participation process. Other consultations include the Affordable Housing Advisory Board and the Community Development Advisory Board. Both boards are comprised of representatives from each district in Orange County, and an at-large member appointed by the mayor.

Orange County is an active participant of the local CoC, currently known as the Central Florida Commission on Homelessness, and County staff regularly participate in its monthly membership meetings, regional meetings pertaining to homelessness and affordable housing, subcommittees and focus groups to discuss homeless issues that are used in considering policies and funding decisions. Finally, County staff participates reviews of the Continuum-wide ESG policies and standards for a variety of homeless programs and activities.

5. Describe performance standards for evaluating ESG.

Orange County consults with the Homeless Services Network of Central Florida, Inc., the lead CoC agency, in creating performance standards for evaluating the proposed ESG programs and activities, to ensure that the

funds are spent in the most effective and efficient manner. Additionally, the performance standards aid in determining the subrecipients' success in achieving the following:

- Targeting individuals and families in most need of services and assistance (measured by using the prioritization tools developed by the CoC);
- Reducing the number of individuals and families living on the streets, in places not meant for human habitation, and in emergency shelters (measured by annual Point-in-Time counts of shelters and unsheltered populations);
- Shortening the time individuals and families spent homeless (measured by using HMIS at intake, and the CES tool to prioritize placing qualified individuals and families who are most vulnerable into housing); and
- Reducing housing barriers and improving housing stability of individuals and families (emphasized by the Housing First approach; measured by HMIS/connecting persons to mainstream resources, increasing their income while in the programs, improving self-sufficiency).

These performance standards are intended to complement and contribute to the Continuum of Care program performance measures detailed in Section 427 of the McKinney-Vento Act, as amended by the HEARTH Act, which generally include the following:

- The length of time individuals and families remain homeless;
- The length of time individuals exiting homelessness experience additional spells of homelessness;
- The thoroughness of grantees in the geographic area in reaching homeless individuals and families;
- Overall reduction in the number of homeless individuals and families;
- Jobs and income growth for homeless individuals and families;
- Success at reducing the number of individuals and families who become homeless; and
- Other accomplishments by the recipient related to reducing homelessness.

Grantee Unique Appendices

Appendix A – Public Notices

Appendix B – Citizen Participation Comments and Response

Appendix C – FY 2026-2027 Annual Action Plan Budget

Appendix D – 2026 Point-in-Time (PIT) Count – Orange County, FL

APPENDIX A: PUBLIC NOTICES

**NOTICE OF FUNDING OPPORTUNITIES – INITIAL ANNOUNCEMENT
TO ALL INTERESTED ORGANIZATIONS, AGENCIES AND PERSONS**

ANNUAL ACTION PLAN FISCAL YEAR 2026-2027

FOR FEDERAL GRANT PROGRAMS:

COMMUNITY DEVELOPMENT BLOCK GRANT (B26-UC-12-0003) (CFDA 14.218)

EMERGENCY SOLUTIONS GRANT (E26-UC-12-0003) (CFDA 14.231)

HOME INVESTMENT PARTNERSHIPS PROGRAM (M26-UC-12-0213) (CFDA14.239)

HOME INVESTMENT PARTNERSHIPS –

AMERICAN RESCUE PLAN PROGRAM (M21-UP-12-0213) (CFDA14.239)

Orange County, through its Housing and Community Development Division, is in the process of developing an Annual Action Plan for the Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG), and the HOME Investment Partnerships Program (HOME) funded by the U.S. Department of Housing and Urban Development (HUD). The Action Plan lists the activities Orange County intends to pursue through the CDBG, ESG and HOME programs to address the needs that were identified in the 2022-2026 Consolidated Plan, a five-year strategic plan for housing and community development activities in Orange County, Florida. Additionally, Orange County will solicit applications for the continuation of supportive services under the HOME Investment Partnerships Program– American Rescue Plan (HOME-ARP) Program.

The primary objective of the CDBG program is the development of viable urban communities by providing decent housing and suitable living environment, and expanding economic opportunities for persons of low-to-moderate-income. The primary objective of the ESG program is the provision of housing stabilization and services to homeless individuals and families. The primary objective of the HOME program is the provision of decent affordable housing to low-income households and leveraging efforts to preserve and expand affordable housing stock.

Orange County anticipates receiving the following formula allocations for eligible activities and grant administration: CDBG – \$7,439,307, ESG – \$644,990, and HOME – \$2,673,793.48. Approximately \$400,000 in HOME-ARP funds will be available for supportive services for qualified individuals and households. A Request for Applications (RFA) process will begin on Tuesday, **March 3, 2026**, and will end on Friday, **April 10, 2026, at 5:00 p.m.** for state certified 501(c)(3) organizations, public entities, jurisdictions participating in Orange County's Urban County program, and neighborhood organizations. Proposals will be reviewed for consistency with federal regulations, priority needs, feasibility of the project(s), and other criteria outlined in the RFA.

The priorities for FY 2026-2027 are aligned with the 2022-2026 Consolidated Plan goals and include the following: 1) Expand and preserve housing affordability, safety, and stability for low to moderate-income households and vulnerable populations; 2) Transform low to moderate-income communities into resilient communities; and 3) Work in collaboration with local government agencies, nonprofit organizations, and industry partners to eradicate and prevent homelessness. Please note that priority consideration will be given to multi-year projects already in implementation, projects that can be implemented in the least amount of time or "shovel ready", and projects that prove to provide a direct benefit to limited clientele (presumed low-income populations in accordance with HUD) and low-income populations.

The American Rescue Plan Act, which was signed into law on March 11, 2021, provided federal funding to address the continued impact of the COVID-19 pandemic. A portion of funds, known as the HOME-ARP, were specifically set aside to address the need for homeless assistance and supportive services. The Orange County HOME-ARP Allocation Plan (approved in 2023) allocated a portion of funds for provision of supportive services to qualifying populations. Proposals for such services will be solicited as part of this RFA process.

As required by federal guidelines, Orange County has in place a framework for evaluating the risks posed by applicants before they receive federal awards. This evaluation incorporates capacity of the applicant to carry out the project, financial stability of the organization, quality of management systems, applicant's record in managing federal awards, reports and findings from audits and the quality of the application.

Proposals are specifically requested for, but are not limited to the following categories:

1. **HOME-ARP Supportive Services** – To include provision of case management, on-on-one housing counseling and placements, budget counseling and financial education to qualified populations (those who are homeless; those at-risk of homelessness; persons fleeing or attempting to flee domestic violence, human trafficking, etc.; veterans and families with a veteran family member; and other populations with the greatest risk of housing instability).
2. **CDBG Public Services** – To include services for limited clientele such as seniors and disabled individuals, and services that contribute to the safety and stability of low-income individuals and households.
3. **ESG Homeless Services** – To include funding for the operation of homeless shelters, street outreach, homeless prevention and rapid re-housing services.
4. **CDBG Capital Improvement Projects** – To include capital improvement projects in low-income neighborhoods and rehabilitation and/or construction of public facilities serving low-income populations. Priority will be given to Orange County's multi-year projects and projects ready for implementation.
5. **CDBG/HOME Housing Projects** – To include funding for experienced non-profit organizations for projects that create or preserve affordable housing, and housing projects for individuals with special needs.

The pre-award technical assistance workshops will be conducted in person on **Tuesday, March 10, 2026**, at the Holden Heights Community Center located at 1201 20th St., Orlando, FL 32805. The workshops will be conducted as follows:

- HOME-ARP Supportive Services – 9:00 a.m. to 10:00 a.m.
- CDBG Public Services/ESG Homeless Services – 10:30 a.m. to 11:30 a.m.
- CDBG Capital Improvements Projects and Public Facilities – 12:00 p.m. to 1:00 p.m.
- Housing Projects – 1:30 p.m. to 2:30 p.m.

The workshops will provide technical assistance and information about funding criteria for project submissions and details about the application process. Organizations interested in submitting proposals are strongly encouraged to attend the workshop(s). Attendance is required for all first-time applicants. To confirm attendance, please e-mail Carmen.Perez@ocfl.net.

Request for Applications (RFA) may be accessed at:

<http://www.ocfl.net/NeighborhoodHousing/CommunityDevelopment.aspx>, and must be completed and submitted online through ZoomGrants™. No paper copies will be accepted. If you experience difficulty finding the RFA, you may contact Inabert.Ramos@ocfl.net for additional information and assistance.

All funding recommendations are contingent upon the Board of County Commissioner's approval and HUD's final approval of the Annual Action Plan. Orange County reserves the right to accept or reject any or all applications, and to fund applications that best serve the interest of Orange County. If you have additional questions about the RFA process and requirements, please contact Janna Souvorova, Chief Planner, at (407) 836-0963, or via email at Janna.Souvorova@ocfl.net.

Section 286.0105, Florida Statutes, states that if a person decides to appeal any decision made by a board, agency, or commission with respect to any matter considered at a meeting or hearing, he or she will need a record of the proceedings, and that, for such purpose, he or she may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.

Housing available to all, without discrimination.

If you are hearing or speech impaired, you may reach the phone numbers above by dialing 711.

Published Daily in
Orange, Seminole, Lake, Osceola & Volusia Counties, Florida

Sold To:

Orange County Office of Community Development - 105971
525 E South St
Orlando, FL 32801-2817

Bill To:

Orange County Office of Community Development - 105971
525 E South St
Orlando, FL 32801-2817

State Of Florida
County Of Orange

Before the undersigned authority personally appeared Rose Williams, who on oath says that he or she is a duly authorized representative of the ORLANDO SENTINEL, a DAILY newspaper published in Orange/Seminole-Lake-Osceola-Volusia County, Florida; that the attached copy of advertisement, being a Legal Notice in:

The matter of NOFA Ad - Annual Action Plan 26-27 Was published in said newspaper by print in the issues of, or by publication on the newspaper's website, if authorized on 1 Mar 2026.

Affiant further says that the newspaper complies with all legal requirements for publication in Chapter 50, Florida Statutes.

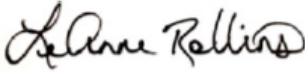


Signature of Affiant

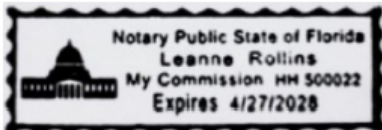
Rose Williams

Name of Affiant

Sworn to and subscribed before me on 1 Mar 2026,
by above Affiant, who is personally known to me (X) or who has produced identification ().



Signature of Notary Public



Name of Notary, Typed, Printed, or Stamped

PUBLIC HEARING NOTICE 2026-2027 ANNUAL ACTION PLAN

A public hearing will be conducted on June 17, 2026, at 6:00 p.m., at the Largo Training Room located on the First Floor of the Orange County Internal Operations Centre I (450 E. South St. Orlando, Florida 32801). Representatives from the Orange County Housing and Community Development Division and the Community Development Advisory Board will conduct the public hearing to receive citizen comments on the priority needs and proposed activities to be included in the 2026-2027 Annual Action Plan. All citizen comments received will be incorporated into the final document in accordance to 24 CFR Part 91 and submitted to the U.S. Department of Housing and Urban Development (HUD) on or about August 15, 2026.

The Action Plan is the annual operating plan designed to identify specific activities that Orange County intends to pursue through the Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), Emergency Solutions Grant (ESG), and other state and local housing and community development programs, to address the objectives identified in the 2022-2026 Orange County Consolidated Plan. The Action Plan will cover the period starting October 1, 2026, through September 30, 2027. A list of proposed activities and anticipated funding sources included in the 2025-2026 Annual Action Plan is provided below.

COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) (B26UC120003) CAPITAL IMPROVEMENT PROJECTS

Construction of Public Facilities
Orange County Mental Health & Homelessness Division
(Goldenrod Village – Housing Navigation Center) \$ 1,500,000.00
Rehabilitation of Public Facilities
Special Hearts Farm, Inc.
(Forever Home Project – Animal Barn Facility) \$ 763,554.00
Total Capital Improvement Projects \$ 2,263,554.00

HOUSING PROJECTS

Lead Based Paint Hazard Program \$ 100,000.00
Homeowners Single Family Rehabilitation \$ 1,900,000.00
Housing Rehabilitation Administration \$ 553,139.00
Total Housing Projects \$ 2,553,139.00

PUBLIC SERVICES

Boys and Girls Clubs of Central Florida, Inc. \$ 55,000.00
Center for Independent Living in Central Florida, Inc. \$ 50,000.00
Grand Avenue Econ. Comm. Dev. Corp. (dba Pathways Drop-In Center) \$ 46,469.00
Harbor House of Central Florida, Inc. \$ 55,000.00
Health Care Center for the Homeless, Inc. \$ 70,000.00
IDignity, Inc. \$ 55,000.00
IMPOWER, Inc. \$ 46,630.00
Jewish Family Services of Greater Orlando, Inc. \$ 63,000.00
Life Concepts (dba Quest), Inc. \$ 70,000.00
Lighthouse Central Florida, Inc. \$ 60,000.00
Per Scholas, Inc. \$ 50,000.00
Primrose Center, Inc. \$ 50,000.00
Samaritan Resource Center, Inc. \$ 50,000.00
Seniors First, Inc. (Meals on Wheels) \$ 185,000.00
Special Hearts Farm, Inc. \$ 55,000.00
United Against Poverty, Inc. \$ 55,000.00
Total Public Services \$ 1,016,099.00

ADMINISTRATION

Fair Housing Activities and Training \$ 20,000.00
General Administration \$ 1,438,197.00
Total Administration \$ 1,458,197.00
TOTAL CDBG BUDGET \$ 7,290,989.00

HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME) (M26UC120213)

Tenant Based Rental Assistance \$ 1,100,000.00

Homeowners Single Family Rehabilitation \$ 291,291.00
Affordable Rental Housing Projects
Primrose Center, Inc.
(Cypress & Civitan – Group Home Renovation) \$ 141,350.00
Homebuyer Assistance Program \$ 500,000.00
Community Housing Development Organizations \$ 406,529.00
Administration \$ 271,017.79
TOTAL HOME BUDGET \$ 2,710,187.79

EMERGENCY SOLUTIONS GRANT (ESG) (E26UC120003)

SHELTER OPERATIONS

Coalition for the Homeless of Central Florida, Inc. \$ 150,000.00
Family Promise of Greater Orlando, Inc. \$ 71,000.00
Harbor House of Central Florida, Inc. \$ 90,000.00
The Salvation Army \$ 75,000.00
Total Shelter Operations \$ 386,000.00

HOMELESSNESS PREVENTION SERVICES

Christian Service Center for Central Florida, Inc. \$ 100,000.00
Family Promise of Greater Orlando, Inc. \$ 100,000.00
Total Homelessness Prevention \$ 200,000.00

HOMELESS MANAGEMENT INFORMATION SYSTEM (HMIS)

Homeless Services Network of Central Florida, Inc. \$ 20,000.00
Total HMIS \$ 20,000.00

ESG ADMINISTRATION (~7.3%)

TOTAL ESG BUDGET \$ 47,837.00
TOTAL ESG BUDGET \$ 653,837.00

TOTAL 2026-2027 ACTION PLAN BUDGET \$10,655,013.79

REPROGRAMMED HOME FUNDS (prior to 2026)

Homebuyer Assistance Program \$ 500,000.00

FINAL 2026-2027 ACTION PLAN BUDGET

(Including reprogrammed funds) **\$11,155,013.79**

The public will have the opportunity to review and comment on the proposed Action Plan beginning Thursday, June 4, 2026, through Monday, July 6, 2026. The draft document will be available for review at the following locations and online:

Orange County Housing and Community Development Division
525 E. South Street, Orlando, FL 32801
(407) 836-5150

Orange County Public Library
Planning and Local Government Section, Third Floor
101 E. Central Ave.
Orlando, FL 32801

Orange County Housing and Community Development web page:
<http://www.ocfl.net/NeighborsHousing/CommunityDevelopment.aspx>

All comments regarding these documents should be submitted to:
Janna Souvorova, Ph.D., AICP, Chief Planner
Housing and Community Development Division
525 E. South Street, Orlando, FL 32801
Phone: (407) 836-0963
E-mail: Janna.Souvorova@ocfl.net

Section 286.0106, Florida Statutes, states that if a person decides to appeal any decision made by a board, agency, or commission with respect to any matter considered at a meeting or hearing, he or she will need a record of the proceedings, and that, for such purpose, he or she may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.

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Orlando, FL 32801-28177

State Of Florida
County Of Orange

Before the undersigned authority personally appeared Rose Williams, who on oath says that he or she is a duly authorized representative of the ORLANDO SENTINEL, a DAILY newspaper published in Orange/Seminole-Lake-Osceola-Volusia County, Florida; that the attached copy of advertisement, being a Legal Notice in:

The matter of PUBLIC HEARING NOTICE 2026-2027 ANNUAL ACTION PLAN Was published in said newspaper by print in the issues of, or by publication on the newspaper's website, if authorized on 4 Jun 2026.

Affiant further says that the newspaper complies with all legal requirements for publication in Chapter 50, Florida Statutes.

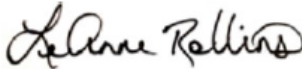


Rose Williams

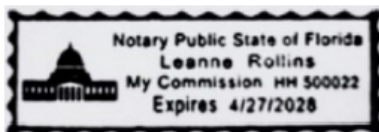
Signature of Affiant

Name of Affiant

Sworn to and subscribed before me on 4 Jun 2026,
by above Affiant, who is personally known to me (X) or who has produced identification ().



Signature of Notary Public



Name of Notary, Typed, Printed, or Stamped

APPENDIX B: CITIZEN PARTICIPATION

COMMENTS AND RESPONSE

To encourage public participation in community development activities throughout Orange County, and in keeping with HUD requirements, Orange County established a Citizen Participation Plan, the latest version of which was adopted in November of 2023. The County utilizes a designated process based on this plan to determine community development needs and identify activities that can address these needs through federally funded housing and community development programs.

The County held a 30-day comment period from June 4, 2026, to July 6, 2026, and invited members of the public to attend a public hearing before the Community Development Advisory Board on June 17, 2026, to receive input from the residents and stakeholders on the draft Annual Action Plan prior to approval by the Board of County Commissioners and submission to HUD.

No comments were received on the proposed Annual Action Plan during the public comment period.

APPENDIX C: FY 2026-2027 ANNUAL ACTION PLAN BUDGET

COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) (B26UC120003)

CAPITAL IMPROVEMENT PROJECTS

Construction of Public Facilities

Orange County Mental Health & Homelessness Division (Goldenrod Village – Housing Navigation Center)	\$1,500,000.00
--	----------------

Rehabilitation of Public Facilities

Special Hearts Farm, Inc. (Forever Home Project – Animal Barn Facility)	\$ 763,554.00
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Total Capital Improvement Projects	\$2,263,554.00
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HOUSING PROJECTS

Lead Based Paint Hazard Program	\$ 100,000.00
---------------------------------	---------------

Homeowners Single Family Rehabilitation	\$1,900,000.00
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Housing Rehabilitation Administration	\$ 553,139.00
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Total Housing Projects	\$2,553,139.00
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Boys and Girls Clubs of Central Florida, Inc.	\$ 55,000.00
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Center for Independent Living in Central Florida, Inc.	\$ 50,000.00
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Grand Avenue Econ. Comm. Dev. Corp.(dba Pathways Drop-In Center)	\$ 46,469.00
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Harbor House of Central Florida, Inc.	\$ 55,000.00
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Health Care Center for the Homeless, Inc.	\$ 70,000.00
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IDignity, Inc.	\$ 55,000.00
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IMPOWER, Inc.	\$ 46,630.00
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Life Concepts (dba Quest), Inc.	\$ 70,000.00
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Lighthouse Central Florida, Inc.	\$ 60,000.00
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Per Scholas, Inc.	\$ 50,000.00
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Primrose Center, Inc.	\$ 50,000.00
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Samaritan Resource Center, Inc.	\$ 50,000.00
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Seniors First, Inc. (Meals on Wheels)	\$ 185,000.00
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Special Hearts Farm, Inc.	\$ 55,000.00
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United Against Poverty, Inc.	\$ 55,000.00
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Total Public Services	\$1,016,099.00
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ADMINISTRATION

Fair Housing Activities and Training	\$ 20,000.00
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General Administration	\$1,438,197.00
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Total Administration	\$ 1,458,197.00
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Christian Service Center for Central Florida, Inc.	\$ 100,000.00
Family Promise of Greater Orlando, Inc.	<u>\$ 100,000.00</u>
Total Homelessness Prevention	\$ 200,000.00

HOMELESS MANAGEMENT INFORMATION SYSTEM (HMIS)

Homeless Services Network of Central Florida, Inc.	<u>\$ 20,000.00</u>
Total HMIS	\$ 20,000.00

ESG ADMINISTRATION (~7.3%)	<u>\$ 47,837.00</u>
-----------------------------------	----------------------------

TOTAL ESG BUDGET	\$ 653,837.00
-------------------------	----------------------

TOTAL 2026-2027 ACTION PLAN BUDGET	\$10,655,013.79
---	------------------------

REPROGRAMMED HOME FUNDS (prior to 2026)

Homebuyer Assistance Program	\$ 500,000.00
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FINAL 2026-2027 ACTION PLAN BUDGET (including reprogrammed funds) \$11,155,013.79

APPENDIX D: 2026 POINT-IN-TIME COUNT – ORANGE COUNTY, FL

As the lead agency for the Orange, Osceola, and Seminole counties Continuum of Care, the Homeless Services Network of Central Florida, Inc. conducts a single-day Point-in-Time (PIT) count for sheltered and unsheltered persons and works to ensure the Homeless Management Information System (HMIS) delivers data needed for HUD and local government reporting.



The banner features a background image of tents and a chain-link fence. At the top center is the logo for the Homeless Services Network of Central Florida, Inc., which includes a stylized house icon with a person inside. Below the logo, the text "ORANGE COUNTY" is written in white. The main title "POINT-IN-TIME COUNT 2026" is prominently displayed in large, bold, white letters. Below the title, the subtitle "Orange County Sheltered/Unsheltered Count" is written in a smaller font.



300+
Volunteers
Helped with
the Count



January 25th, 2026

The Point-in-Time (PIT) Count is a survey that collects estimates on the number of people experiencing homelessness on a single night in January.

Trained volunteers and outreach workers go out into the community and count the number of people who are unsheltered. Shelter providers count the number of people in emergency shelter and transitional housing. The data collected is used to better understand the scope of homelessness in Central Florida.



The weather was colder than usual:

Jan 26th	Jan 27th	Jan 28th
73° / 46°	52° / 35°	61° / 37°

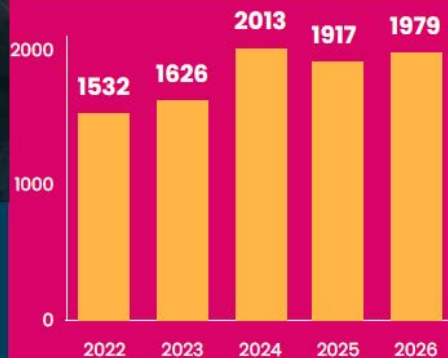
PIT Totals – Orange County



1979

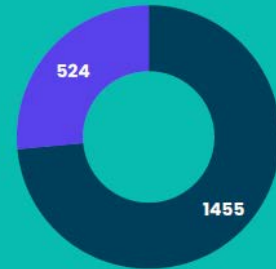
Total People Counted

- ▲ Increase of 3% since 2025
- ▲ Increase of 29% since 2022



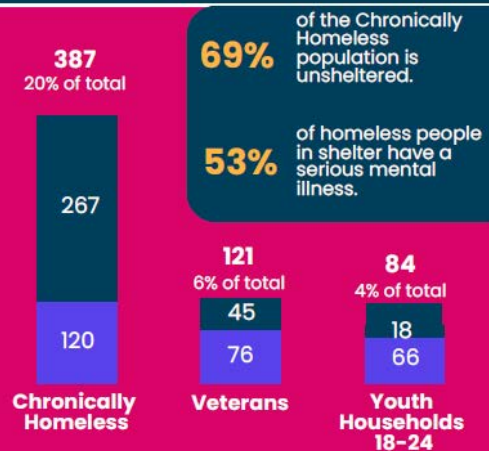
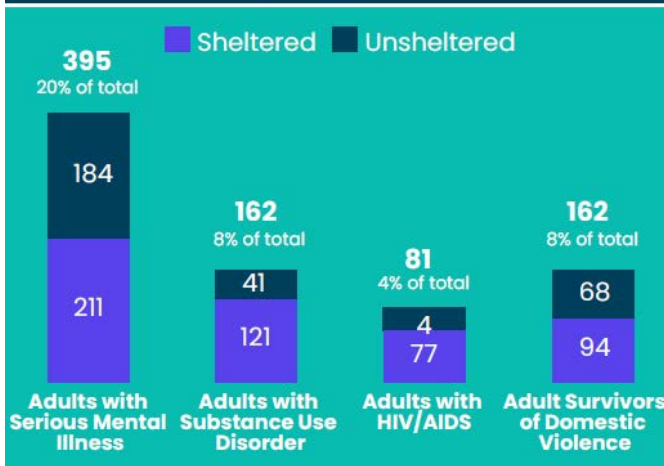
PIT Count Last 5 Years

Household Types



- Single Adults (73.52%)
- Persons in Families (26.48%)

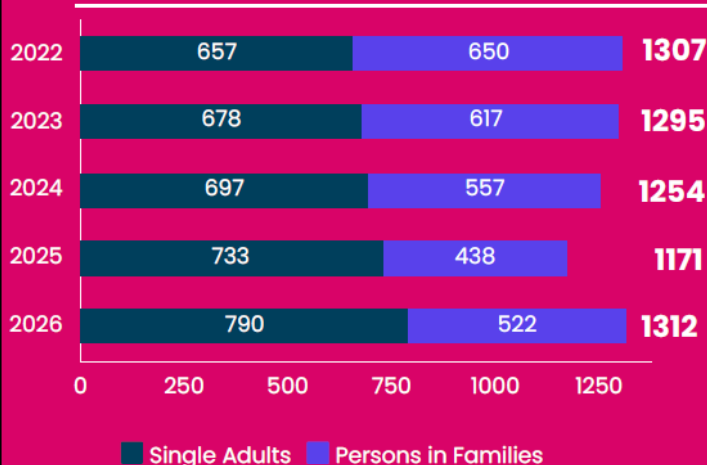
PIT Subpopulations – Orange County



69% of the Chronically Homeless population is unsheltered.

53% of homeless people in shelter have a serious mental illness.

Sheltered Count



The Sheltered Count includes people in emergency shelters (**63%**) and people in transitional housing (**37%**).

Shelter capacity has been growing the last few years, with the addition of voucher-based shelter options driving the majority of capacity gains.

Adult-only households in shelter has increased by 20% since 2022.

PIT Demographics – Orange County

Homeless Population



Black (50.48%) White (29.71%)
All Other Races (19.81%)

General Population



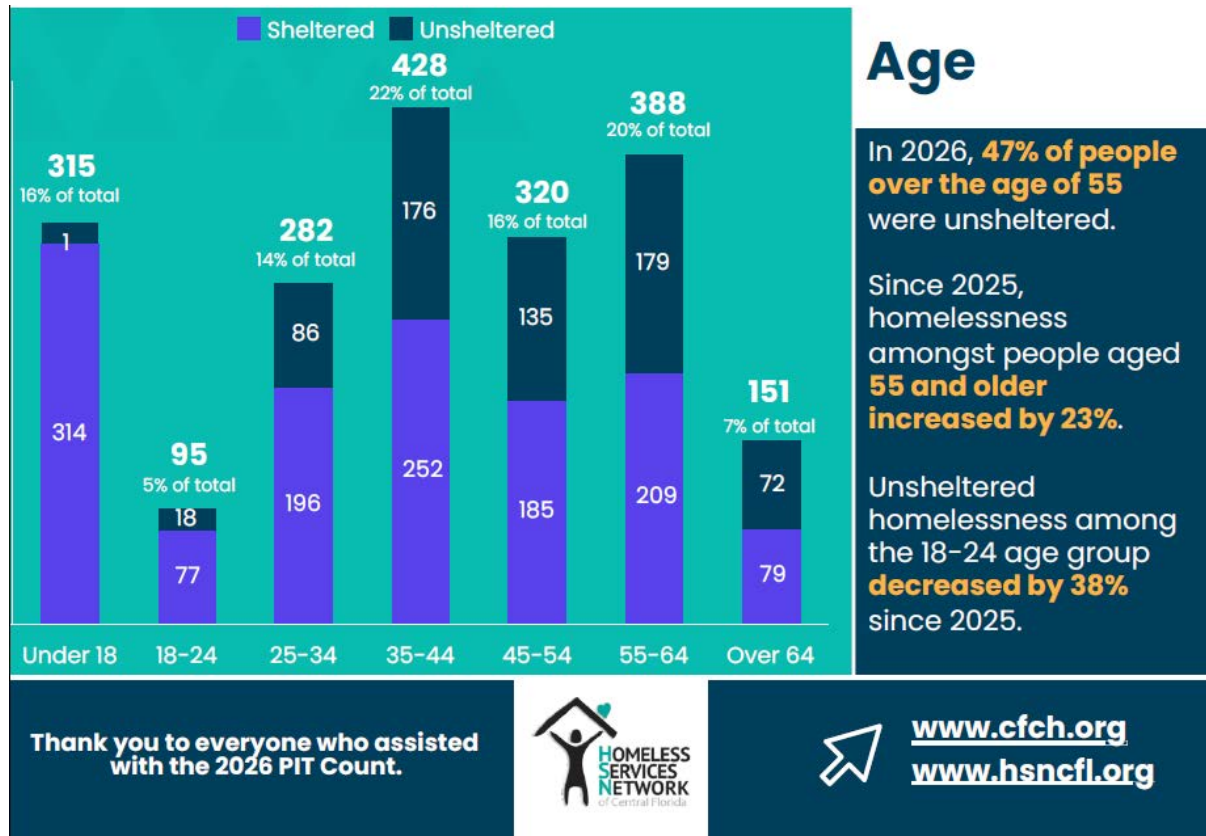
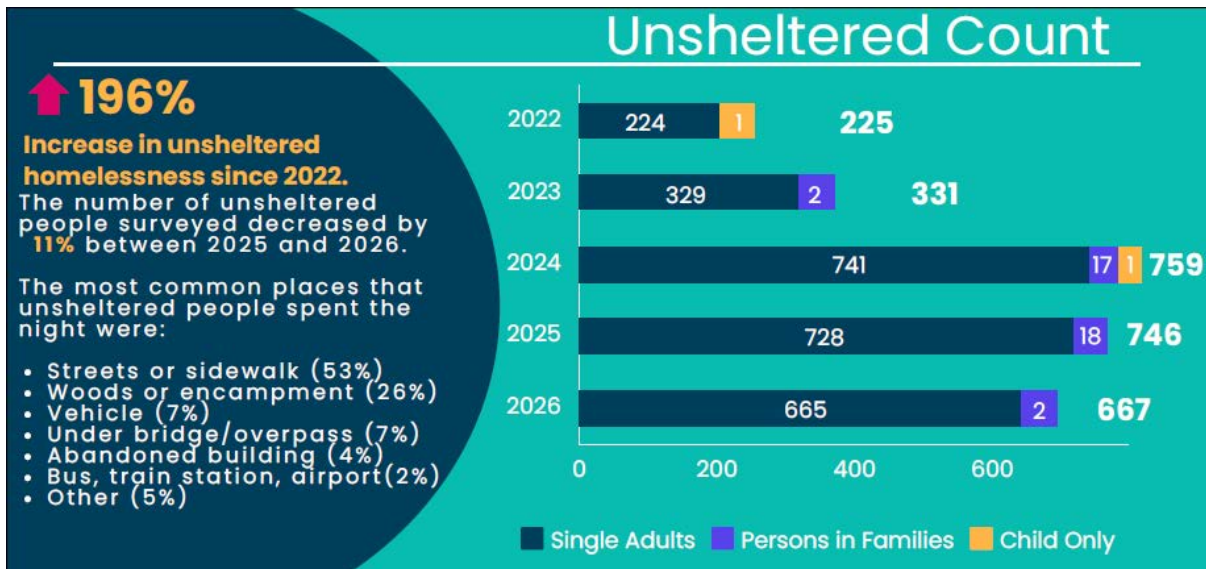
Black (17.03%) White (74.47%)
All Other Races (8.5%)

Race

Racial and Ethnic disparities continue to be present amongst those experiencing homelessness in Central Florida, compared to the general population.

People who identify as Black, African-American, or African make up 50% of the homeless population in Orange County and 17% of the general population in Florida.

	Sheltered	Unsheltered	Total	Percent
Black, African American, or African	755	244	999	50% of total
White	280	308	588	30% of total
Hispanic or Latino/a	108	74	182	9% of total
White & Hispanic or Latino/a	62	6	68	4% of total
Multi-Racial	33	11	44	2% of total
Black & Hispanic or Latino/a	33	4	37	2% of total
Other Races	41	20	61	3% of total



(Source: Homeless Services Network of Central Florida, Inc.; received May 27, 2026)

GRANTEE CERTIFICATIONS AND SF-424 FORMS
