



Orange County Government

Orange County
Administration Center
201 S Rosalind Ave.
Orlando, FL 32802-1393

Legislation Text

File #: 25-745, **Version:** 1

Interoffice Memorandum

DATE: April 30, 2025

TO: Mayor Jerry L. Demings and County Commissioners

THROUGH: N/A

FROM: Joseph C. Kunkel, P.E., Director, Public Works Department

CONTACT: Eduardo Avellaneda, P.E., Manager

PHONE: (407) 836-7871

DIVISION: Roads and Drainage Division

ACTION REQUESTED:

Approval and execution of (1) Off System Construction and Maintenance Agreement Between State of Florida, Department of Transportation ("Department") and Orange County ("Local Government") and (2) Resolution of the Orange County Board of County Commissioners regarding the Off System Construction and Maintenance Agreement with the State of Florida Department of Transportation concerning the State Road 500 at Clarcona Ocoee Road Project (FPN Number 445772-1-52-01). District 2. **(Roads and Drainage Division)**

PROJECT: N/A

PURPOSE:

The Florida Department of Transportation (FDOT) wishes to construct Off System improvement along State Road 500 (US 441) at Clarcona Ocoee Road. The Off System Construction and Maintenance Agreement allows the FDOT to reconstruct and resurface County roadway as part of the FDOT project.

The project consists of extending the existing eastbound right turn lane on Clarcona Ocoee Road along with milling and resurfacing. The project will also widen the eastern and western intersection return radii, and reconstruct sidewalks, drainage, signals, and driveway along Clarcona Ocoee Road.

This Off System Construction and Maintenance Agreement with FDOT was reviewed and approved by the County Attorney's Office and the Risk Management Division as to form.

File #: 25-745, Version: 1

BUDGET: N/A

APPROVED BY ORANGE
COUNTY BOARD OF
COUNTY COMMISSIONERS

FPN: 445772-1-52-01

Page 1

BCC Mtg. Date: May 20, 2025

OFF SYSTEM CONSTRUCTION AND MAINTENANCE AGREEMENT

Between

**STATE OF FLORIDA, DEPARTMENT OF TRANSPORTATION
("DEPARTMENT")**

and

**ORANGE COUNTY
("LOCAL GOVERNMENT")**

WHEREAS, this Agreement is entered into 06/16/2025 | 10:56 AM EDT by and between the State of Florida, Department of Transportation, an Executive Agency of the State of Florida, herein "DEPARTMENT" and Orange County, Florida, a political subdivision of the State of Florida, herein "LOCAL GOVERNMENT"; and

WHEREAS, the State of Florida Legislature has approved and mandated the DEPARTMENT to complete the various projects included in the DEPARTMENT'S Work Program; and

WHEREAS, included in the DEPARTMENT'S Work Program is Financial Project Number 445772-1-52-01 (State Road 500 at Clarcona Ocoee Road) located in Orange County, Florida, hereinafter referred to as the "Project", some or all of which is not on the State Highway System; and

WHEREAS, the parties hereto agree that it is in the best interest of the DEPARTMENT and of the LOCAL GOVERNMENT for the DEPARTMENT to act on behalf of the LOCAL GOVERNMENT in completing all aspects of any portion of the Project not on the State Highway System, including, but not necessarily limited to (1) constructing the Project through its completion and (2) providing Construction Engineering Inspection (CEI) as necessary for the Project; and

NOW THEREFORE,

1. The recitals set forth above are hereby incorporated herein as if restated and set forth herein.
2. The parties agree that the DEPARTMENT shall undertake and complete the Project. The Project shall include the tasks described in Exhibit "A" hereto and all other tasks associated with or arising out of the tasks listed therein. The LOCAL GOVERNMENT shall fully cooperate with and shall support the DEPARTMENT'S work efforts in these regards. The LOCAL GOVERNMENT hereby grants to the DEPARTMENT, its Contractors, representatives, employees, and agents the right to enter onto LOCAL GOVERNMENT property to accomplish the tasks required by the Project. This right of entry shall continue in full force and effect throughout the time that the Project is ongoing. The DEPARTMENT shall have final decision-making authority with respect for construction of the Project.
3. The LOCAL GOVERNMENT by virtue of the formal resolution, copy attached hereto as Exhibit "B", approving this agreement, consents to and authorizes the DEPARTMENT to act on behalf of, for the benefit of, and in the name of the LOCAL GOVERNMENT, to

further do all acts necessary, specifically the construction of improvements for the benefit of the LOCAL GOVERNMENT, providing Construction Engineering Inspection (CEI) Services, and securing all environmental and regulatory permits.

4. To the extent necessary, the LOCAL GOVERNMENT hereby appoints the DEPARTMENT as its agent for purposes of construction, reconstruction, and relocation of utilities under Section 337.403(1), Florida Statutes. The LOCAL GOVERNMENT agrees to fully cooperate with the DEPARTMENT in the construction, reconstruction, and relocation of utilities that may be located within the existing or acquired right-of-way. The parties agree to meet on a periodic basis, as determined to be necessary by the DEPARTMENT, during the planning, design, construction, and post-construction phase to identify, plan, and to relocate utilities. The responsibility for the costs associated with the relocation of utilities shall be based on Florida law as it relates to said matters.
5. The LOCAL GOVERNMENT acknowledges and agrees that the right-of-way and the existing improvements, facilities, and structures on State Road 500 at Clarcona Ocoee Road are and will remain under the ownership of the LOCAL GOVERNMENT. Maintenance of the Project, State Road 500 at Clarcona Ocoee Road, impacted by the Project during construction, shall be the responsibility of the DEPARTMENT and its contractor.
6. The DEPARTMENT and the LOCAL GOVERNMENT shall cooperate with each other and keep each other well informed of the work efforts and progress hereunder. The DEPARTMENT shall have the sole authority with respect to make all decisions relating to, and including the need for, change orders, and supplemental agreements associated with the construction contract for the Project.
7. All payment and performance bonds shall be issued in favor of the DEPARTMENT. All warranties, if any, shall be made in the name of and for the benefit of the LOCAL GOVERNMENT.
8. The DEPARTMENT shall require its Contractor to provide insurance as required by the DEPARTMENT construction contract specifications. The LOCAL GOVERNMENT shall be made an Additional Insured as to such insurance.
9. Upon completion of the Project, the DEPARTMENT, working with the LOCAL GOVERNMENT, shall issue a Notice of Final Acceptance to the contractor with a copy of said notice being provided to the LOCAL GOVERNMENT. Upon issuance of the Notice of Final Acceptance, the LOCAL GOVERNMENT shall be immediately responsible for the perpetual maintenance of those portions of the Project that are located within the right of way limits of County Road 500A. Notwithstanding the issuance of the Notice of Final Acceptance, the DEPARTMENT shall have the right to assure completion of any punch list by the contractor, the LOCAL GOVERNMENT shall have final decision authority for completion, completion of any punch list items and determine if work is acceptable with respect to the work completed per plan within their right-of-way. Additionally, the LOCAL GOVERNMENT understands and agrees that the DEPARTMENT shall transfer all

permits for those portions of the Project that are located within the right-of-way limits of County Road 500A, if any, to the LOCAL GOVERNMENT as the operational maintenance entity and the LOCAL GOVERNMENT agrees to accept said transfer and to become fully responsible to comply with all operational and maintenance conditions of the permits. The LOCAL GOVERNMENT agrees to cooperate and to support the DEPARTMENT'S efforts to secure permits necessary for and associated with the Project.

10. This Agreement shall become effective as of the date both parties hereto have executed the Agreement and shall continue in full force and effect until the Project is completed by the DEPARTMENT and the improvements have been turned over to the LOCAL GOVERNMENT by the DEPARTMENT by formal notice from the DEPARTMENT. The DEPARTMENT reserves the right to unilaterally cancel its performance hereunder if it determines that it is in the best interest of the public to do so. This discretion shall include, but shall not be limited to, budgetary and bid cost considerations.
11. Pursuant to Section 287.058, Florida Statutes, the DEPARTMENT may unilaterally cancel this Agreement for refusal by the LOCAL GOVERNMENT to allow public access to all documents, papers, letters, or other material subject to the provisions of Chapter 119, Florida Statutes and made or received by the LOCAL GOVERNMENT in conjunction with this Agreement except for the obligation of the LOCAL GOVERNMENT to maintain the Project and said Agreement shall be perpetual as to that obligation.
12. If any election, referendum, approval or permit, notice or other proceeding or authorization is required to be undertaken by the LOCAL GOVERNMENT to enter into this Agreement or to undertake the Project, the LOCAL GOVERNMENT will expeditiously initiate and consummate, as provided by law, all actions necessary with respect to any such matters with time being of the essence.
13. It is understood that the DEPARTMENT'S participation in said Project is subject to:
 - a.) Legislative approval of the DEPARTMENT'S appropriation request in the work program year that the Project is scheduled;
 - b.) Availability of funds based on the following limitations:
 - i.) The DEPARTMENT'S performance and obligations to pay under this Agreement is contingent upon an annual appropriation by the Florida Legislature. If the DEPARTMENT'S funding for this Project is in multiple years, funds approved from the DEPARTMENT'S Comptroller must be received every year prior to costs being incurred.
 - ii.) In the event this Agreement is in excess of \$25,000.00 and has a term of a period of more than one year, the provisions of §339.135(6)(a), Florida Statutes, are hereby incorporated. The DEPARTMENT, during any fiscal year, shall not expend money, incur any liability, or enter into any contract which, by its terms, involves the expenditure of money in excess of the amounts budgeted as available for expenditure during such fiscal year. Any contract, verbal or written, made in violation of this subsection is null and void, and no money may be paid on

such contract. The DEPARTMENT shall require a statement from the Comptroller of the DEPARTMENT that funds are available prior to entering into any such contract or other binding commitment of funds. Nothing herein contained shall prevent the making of contracts for periods exceeding one (1) year, but any contract so made shall be executor only for the value of the services to be rendered or agreed to be paid in succeeding fiscal years, and this paragraph shall be incorporated verbatim in all contracts of the DEPARTMENT, which are for an amount in excess of \$25,000.00 and which have term for a period of more than one (1) year.

14. This Agreement shall be governed by the laws of the State of Florida. Any provision hereof found to be unlawful or unenforceable shall be severable and shall not affect the validity of the remaining portions hereof.
15. The LOCAL GOVERNMENT shall utilize the U.S. Department of Homeland Security's E-Verify system, in accordance with the terms governing use of the system, to confirm the employment eligibility of:
 - a.) All persons employed by the LOCAL GOVERNMENT during the term of the Contract to perform employment duties within Florida; and
 - b.) All persons, including subcontractors, assigned by the LOCAL GOVERNMENT to perform work pursuant to the contract with the DEPARTMENT.
16. All notices required pursuant to the terms hereof may be sent by first class United States Mail, facsimile transmission, hand delivery, express mail or electronic mail (e-mail) and shall be deemed to have been received by the end of five business days from the proper sending thereof unless proof of prior actual receipt is provided. Each party hereto shall have the continuing obligation to notify each other of the appropriate persons for notices to be sent to pursuant to the terms of this Agreement. Unless otherwise notified in writing, notices shall be sent to the following:

DEPARTMENT

District 5 Local Programs
719 South Woodland Boulevard, M.S. 4-520
DeLand, Florida 32720
386-943-5524

D5-LocalPrograms@dot.state.fl.us

LOCAL GOVERNMENT

Brett W. Blackadar, P.E
Deputy Director
Orange County
4200 South John Young Parkway
Orlando, Florida 32839
(407) 836-7805
brett.blackadar@ocfl.net

17. No modification of this Agreement shall be binding on the Parties unless reduced to writing and signed by a duly authorized representative of the Parties.
18. In the event of any legal action to enforce the terms of this Agreement each party shall bear its own attorney's fees and costs.
19. The individual identified as the person to receive notice hereunder shall have the authority to act on behalf of and to bind the LOCAL GOVERNMENT and the DEPARTMENT, respectively, as to all determinations required to be made under the terms of this Agreement.

LOCAL GOVERNMENT

Brett W. Blackadar, P.E
Deputy Director
Orange County
4200 South John Young Parkway
Orlando, Florida 32839
(407) 836-7805
brett.blackadar@ocfl.net

DEPARTMENT

Charles M. Heffinger, P.E.
Director of Transportation Operations
State of Florida, Department of Transportation
719 South Woodland Boulevard
DeLand, Florida 32720

The remainder of this page intentionally left blank.

IN WITNESS WHEREOF, the parties hereto have executed this Agreement on the dates exhibited, by the signatures below.

**ORANGE COUNTY,
FLORIDA**

By: *Bryan W. Brooks*

JB Name: Jerry L. Demings

Title: Orange County Mayor

Date: 20 May 2025

Attest: *[Signature]*

By: DAVID ROONEY

Title: MANAGER, CLERK OF THE BOARD



**STATE OF FLORIDA
DEPARTMENT OF TRANSPORTATION**

By: DocuSigned by: Charles Heffinger Jr. P.E.
74FCFAC895A24C0...

Name: Charles M. Heffinger, P.E

Title: Director of Transportation Operations

Date: 06/16/2025 | 10:56 AM EDT

LOCAL GOVERNMENT Legal Review:

DEPARTMENT Legal Review:

[Signature]
By: Andrew Mee
Attorney

DocuSigned by: Chris Indelicato
4EF2CB4503A64A7...
By: _____
Attorney

**EXHIBIT “A”
SCOPE OF SERVICES**

The DEPARTMENT will undertake and complete the construction of the Project for the benefit of the LOCAL GOVERNMENT including CEI.

Scope of Services:

This project will extend the existing eastbound right turn lane on Clarcona Ocoee Road along with milling and resurfacing. The project will also widen the eastern and western intersection return radii, and reconstruction sidewalks, drainage, signals, and a driveway along Clarcona Ocoee Road.

The DEPARTMENT’S plans for the above-described Project are identified as plans prepared by Protean dated March 20, 2023, for Financial Project Number 445772-1-52-01. A copy of the coversheet of the Roadway plans is attached hereto as Exhibit “A-1”. A copy of the coversheet of the Signalization plans is attached hereto as Exhibit “A-2”. The Project will be built in conformance with the final plans as developed and as completed.

The remainder of this page intentionally left blank.

EXHIBIT “A-1”
ROADWAY PLANS

The Roadway Plans are attached and incorporated into this Agreement.

COMPONENTS OF CONTRACT PLANS SET

ROADWAY PLANS
SIGNING AND PAVEMENT MARKING PLANS
SIGNALIZATION PLANS

A DETAILED INDEX APPEARS ON THE
KEY SHEET OF EACH COMPONENT

INDEX OF ROADWAY PLANS

SHEET NO.	SHEET DESCRIPTION
1	KEY SHEET
2	SIGNATURE SHEET
3 - 6	TYPICAL SECTIONS
7 - 8	TYPICAL SECTION DETAILS
9 - 10	PROJECT CONTROL
11	GENERAL NOTES
12 - 14	ROADWAY PLANS
15 - 18	SPECIAL DETAILS
19 - 22	DRAINAGE STRUCTURES
23	ROADWAY SOIL SURVEY
24	AUGER BORING RESULTS
25 - 26	CROSS SECTIONS
27 - 45	TEMPORARY TRAFFIC CONTROL PLANS
46 - 50	UTILITY ADJUSTMENTS
UTV-1 - UTV-2 *	VERIFIED UTILITY LOCATE

* This sheet is included in the Index of Roadway Plans
only to indicate that it is part of the Roadway Plans.
This sheet is contained in a separate digitally
signed and sealed document.

STATE OF FLORIDA
DEPARTMENT OF TRANSPORTATION

ROADWAY PLANS

FINANCIAL PROJECT ID 445772-1-52-01
(FEDERAL FUNDS)
ORANGE COUNTY (75020)
STATE ROAD NO. SR 500
AT CLARCONA-OCOE RD. INTERSECTION IMPROVEMENTS

PROJECT LOCATION URL: <https://tinyurl.com/r98mzye4>

PROJECT LIMITS: BEGIN HP 4.798 TO END HP 4.873

EXCEPTIONS: N/A

BRIDGE LIMITS: N/A

RAILROAD CROSSING: N/A

FINAL (PHASE III)
PLANS SUBMITTAL
3/20/2023

ROADWAY PLANS
ENGINEER OF RECORD:

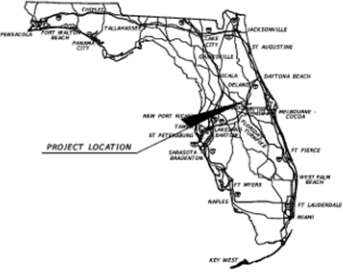
EMILY J. WIGLE, P.E. NO.: 87447
PROTEAN DESIGN GROUP
100 EAST PINE STREET, SUITE 600
ORLANDO, FL 32801
(407) 246-0044
CONTRACT NO.: CA971
VENDOR NO.: F59-3473441

FDOT PROJECT MANAGER:
SAMUEL JUMBER, PE

CONSTRUCTION CONTRACT NO.	FISCAL YEAR	SHEET NO.
TBD	26	1

GOVERNING STANDARD PLANS:
Florida Department of Transportation, FY23-24 Standard Plans for Road and
Bridge Construction and applicable Interim Revisions (IRs).
Standard Plans for Road Construction and associated IRs are available at the
following website: <http://www.fdot.gov/design/standardplans>
APPLICABLE IRs: N/A

GOVERNING STANDARD SPECIFICATIONS:
Florida Department of Transportation, FY 23-24 Standard Specifications
for Road and Bridge Construction at the following website:
<http://www.fdot.gov/programmanagement/implemented/SpecBooks>



NOTICE: THE OFFICIAL RECORD OF THIS SHEET IS THE ELECTRONIC FILE SIGNED AND SEALED UNDER RULE 61E15-23.001, F.A.C.

EXHIBIT “A-2”
SIGNALIZATION PLANS

The Signalization Plans are attached and incorporated into this Agreement.

STATE OF FLORIDA
DEPARTMENT OF TRANSPORTATION

SIGNALIZATION PLANS

FINANCIAL PROJECT ID 445772-1-52-01
(FEDERAL FUNDS)

ORANGE COUNTY (75020)

STATE ROAD NO. SR 500

AT CLARCONA-OCOE RD. INTERSECTION IMPROVEMENTS

PROJECT LOCATION URL: <https://tinyurl.com/r98mze4>

PROJECT LIMITS: BEGIN MP 4.798 TO END MP 4.873

EXCEPTIONS: N/A

BRIDGE LIMITS: N/A

RAILROAD CROSSING: N/A

INDEX OF SIGNALIZATION PLANS

SHEET NO.	SHEET DESCRIPTION
T-1	KEY SHEET
T-2	SIGNATURE SHEET
T-3	GENERAL NOTES
T-4 - T-6	SIGNALIZATION PLAN
T-7 - T-9	INTERCONNECT PLAN
T-10	MAINTENANCE OF COMMUNICATION PLAN
T-11	UTILITY ADJUSTMENT SHEET
T-12	GUIDE SIGN WORKSHEET
T-13	STRAIN POLE TABULATION
T-14	CABINET DETAIL
T-15	CABINET WIRING DIAGRAM
T-16	CCTV INSTALLATION DETAIL
T-17	SPLICING DIAGRAM
T-18	STRAIN POLE SCHEDULE
T-19	STANDARD PENETRATION TEST (SPT)
T-20	BORINGS FOR SIGNALIZATION

FINAL (PHASE III)
PLANS SUBMITTAL
3/20/2023

SIGNALIZATION PLANS
ENGINEER OF RECORD:

ALEX W. HINKLE, P.E. NO.: 82354
PROTEAN DESIGN GROUP
100 EAST PINE STREET, SUITE 600
ORLANDO, FL 32801
(407) 246-0044
CONTRACT NO.: CA973
VENDOR NO.: F59-3473441

FDOT PROJECT MANAGER:

SAM JUMBER, P.E.

CONSTRUCTION CONTRACT NO.	FISCAL YEAR	SHEET NO.
TBD	26	T-1

PROJECT LOCATION

THE OFFICIAL RECORD OF THIS SHEET IS THE ELECTRONIC FILE DIGITALLY SIGNED AND SEALED UNDER RULE 61G15-23.004, F.A.C.

**EXHIBIT “B”
RESOLUTION**

The Local Government Resolution, or other official authorization, authorizing entry into this Agreement is attached and incorporated into this Agreement.