VISION 2050 & ORANGE CODE

ADOPTION POLICY, PROCESS & STANDARDS DISCUSSION

BOARD WORK SESSION (3 of 3) December 17, 2024



ORANGE COUNTY

PLANNING, ENVIRONMENTAL & DEVELOPMENT SERVICES DEPARTMENT





- The Charge: Activate Protect Preserve
- 9/10/24 Work Session 1
- 11/19/24 Work Session 2

• ORANGE COUNTY PUBLIC SCHOOLS

- Current Process and OCPS Concerns
- Proposed Policy Amendments
- Urban School Prototype

ENVIRONMENTAL POLICY OVERVIEW

Natural Resources and Conservation

ULI – DEVELOPERS ROUNDTABLE REPORT

- Stress Test- Opportunities & Recommendations
- VISION 2050 POLICY AMENDMENTS
 - Review Text and Map Changes Since Transmittal
- NEXT STEPS
 - Timeline



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- THE CHARGE: Activation, Protection & Preservation

"Our approach seeks to strike a balance between incentivizing growth in targeted areas, protecting existing neighborhoods, while promoting preservation within sensitive rural areas."

Aug 13, 2024, BCC Meeting, Mayor Jerry L. Demings







PRESERVE

ACTIVATE

PROTECT







VISION 2050/ORANGE CODE BCC WORK SESSIONS

VISION 2050/ORANGE CODE BCC: 9/10/24 WORK SESSION 1

- Vision 2050 / Orange Code BCC adoption timeline was extended to June 2025
- Zoning in Progress reopened an application window from Oct 29th to Dec. 11th
- Discussion Summary
 - Concerns with administrative countywide re-fluming and rezoning
 - Applying form-based standards in a limited area vs. countywide
 - Potential Post-Adoption, Administrative Downzoning
 - Further reduction or elimination of parking minimums
 - Vision 2050 increases densities in the Rural Settlements from 4 to 6 du/ac
 - The Vision 2050 map reflects increased densities in the Rural Sector





VISION 2050/ORANGE CODE BCC WORK SESSIONS

- VISION 2050/ORANGE CODE BCC: 11/19/24 WORK SESSION 2
 - Transportation Discussion Summary
 - Results confirm it's a YR 2050 population growth issue NOT Vision 2050 issue
 - Current transportation funding is inadequate to meet all current or 2050 transportation needs
 - A guaranteed funding stream is needed for transportation projects to meet LOS
 - Ped/bicycle/transit facilities needed to support Vision 2050 / Vision Zero Action Plan
 - The 2050 LRTP is ONLY financially feasible with additional revenues
 - Stormwater Management Discussion Summary
 - Summary of Three (May 2nd & 23rd/2023 and June/2024) BCC Stormwater Work Sessions
 - Moving Towards a Resilient Future
 - Stormwater Management GOPs in many chapters of Vision 2050 (Chapters 1, 5, 7, & 9)
 - BCC Presentation on phase 1 of the Stormwater Utility Fee Study Spring 2025
 - BCC Presentation on Rainfall Intensity Study Spring 2025

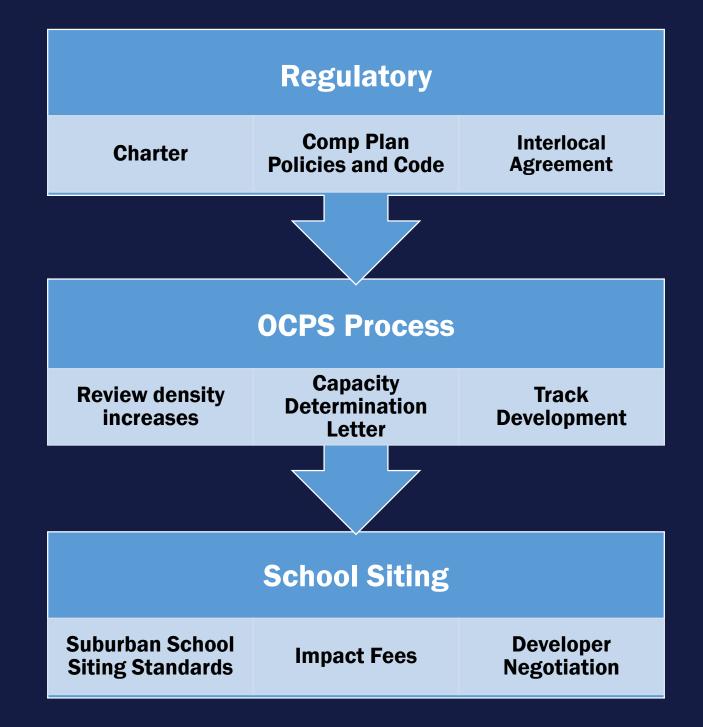


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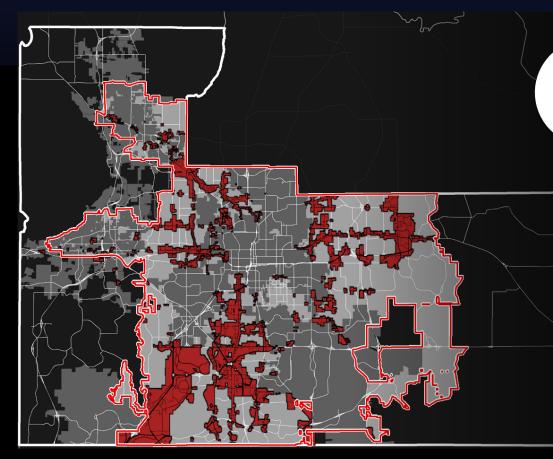
VISION 2050 – CURRENT PROCESS



VISION 2050 – OCPS CONCERNS

OCPS Concerns with Vision 2050

- Increases densities and residential uses in areas where they are not currently allowed (Targeted Sector)
- OCPS needs to provide a determination of capacity availability
- Concerns with impacts to school capacity in Targeted Sector
- Potential increase in land value affecting school siting
- Lack of available land





~37,000 Acres (19% of the USA Area)

Pop. Growth by 2050 = **177,000** Per Year Units to 2050 = **2,723**

9.2% of the Total 2050 Pop. or **42%** Pop. Growth

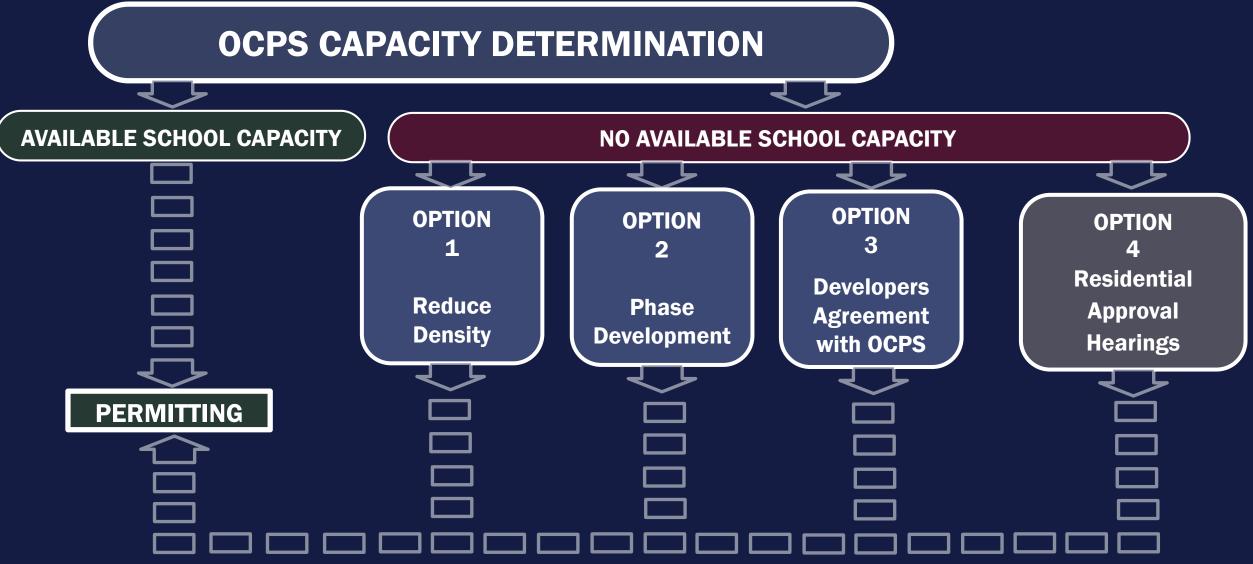
VISION 2050 - PROPOSED POLICY AMENDMENTS

Joint Meeting with OCPS and Orange County Staff:

- **1.** Ongoing Collaboration
 - Quarterly meetings
- Managing Growth within the Targeted Sector (new policies) 2.
- **3.** Additional Funding Alternatives
 - Future Impact Fee updates
 - Land value considered at a pre-V2050 level
 - **CIE1.4.9** supporting the establishment of Educational Facilities Benefit Districts • (F.S. 1013.355)
- **Revisiting Policies Addressing Insufficient Capacity Countywide (existing policies)** 4.
- **5.** School Siting Alternatives

SCHOOL SITING – PROPOSED POLICY AMENDMENTS

Activation Process for Residential Development in the Targeted Sector





SCHOOL SITING – URBAN SCHOOL PROTOTYPE

–OCPS has a consultant under contract:

- **1.** Conceptual Design
- 2. Smaller Site Alternatives
- 3. Integrated in the Community within Mixed-Use Developments
- 4. Possible Opportunities for Public Private Partnerships







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Natural Resources and Conservation - Chapter 5



Environmental Considerations in Other Chapters



Using the Policy to Guide Code



Cypress dome in Orange County



- Replaces the former "Conservation Element"
- Guides rulemaking by providing legislative authority
- Strives for balance between natural and built environments
- Encompasses tasks with a 30 year vision
- Builds on current efforts





- **GOAL C 1: Comprehensive Management of Natural Resources and Systems GOAL C 2: Air Quality**
- **GOAL C 3: Water Resource Management**
- **GOAL C 4: Ecosystems Preservation, Protection and Management**
- **GOAL C 5: Soils, Minerals, Oil and Gas**
- **GOAL C 6: Potential Pollutant Raw Materials and Wastes**
- GOAL C 7: Geographic Regions of Special Concern (Including Wekiva River, Wekiwa) and Rock Springs)
- **GOAL C 8: Environmental Aspects of Resilience, Sustainability, and Quality of Life**





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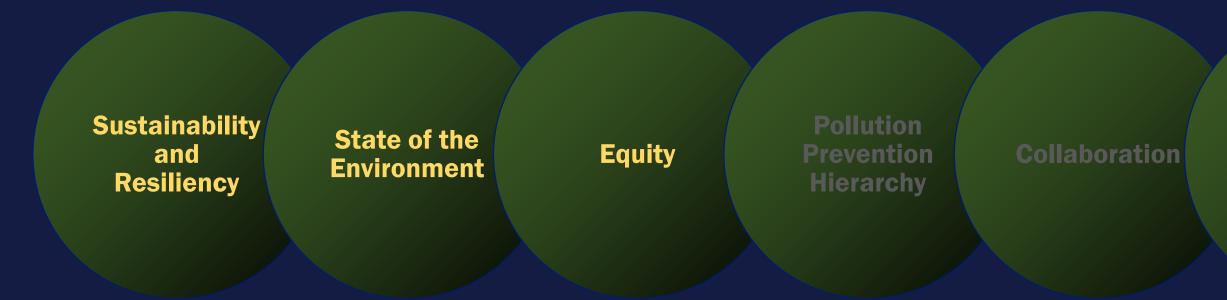






Education and Outreach





Education and Outreach



Sustainability and Resiliency



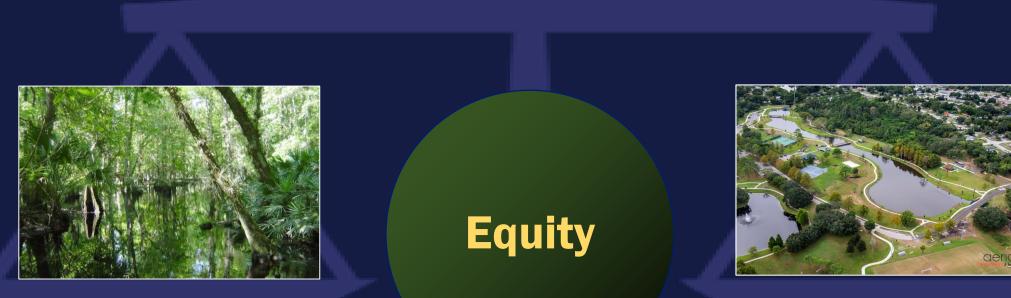




- Communicate status
- Evaluate effectiveness of policies and goals
- Base policy implementation strategies on science and data

s and goals tegies on









Orange County shall promote the functions of natural systems and the overall current level of surface and groundwater quality. Orange County shall improve and restore the quality of waters not presently meeting water quality standards and will take proactive steps to prevent the degradation of natural water resources of all kinds. Orange County will seek to evaluate and manage water resources in an integrated and holistic manner







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Wetlands and Upland Buffers

Shoreline Protection

Floodplain Management

Priority Uplands

Land Acquisition, Partnerships, and Preservation

Agricultural Lands Conservation

Vegetative Resources, Tree Canopy, and Urban Forestry

Imperiled Plants and Wildlife



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Wetlands and Upland Buffers <		
Shoreline Protection	•	County-wide wetla State of the wetla
Floodplain Management	•	Encourages wetla
Priority Uplands		
Land Acquisition, Partnerships, and Preservation		
Agricultural Lands Conservation		
Vegetative Resources, Tree Canopy, and Urban Forestry		
Imperiled Plants and Wildlife		

Imperiled Plants and Wildlife

land map ands assessment ands protection





Minimize adverse impacts to natural



Wetlands and Upland Buffers	
Shoreline Protection	
Floodplain Management	-
Priority Uplands	
Land Acquisition, Partnerships, and Preservation	•

funding sources
 Identifies special

Agricultural Lands Conservation

Vegetative Resources, Tree Canopy, and Urban Forestry

Imperiled Plants and Wildlife

viscourages habitat fragmentation and romotes building wildlife corridors osters collaboration to optimize

Identifies special protection areas



Wekiva River, Wekiwa and Rock Springs

Special Designations = Special Protection:

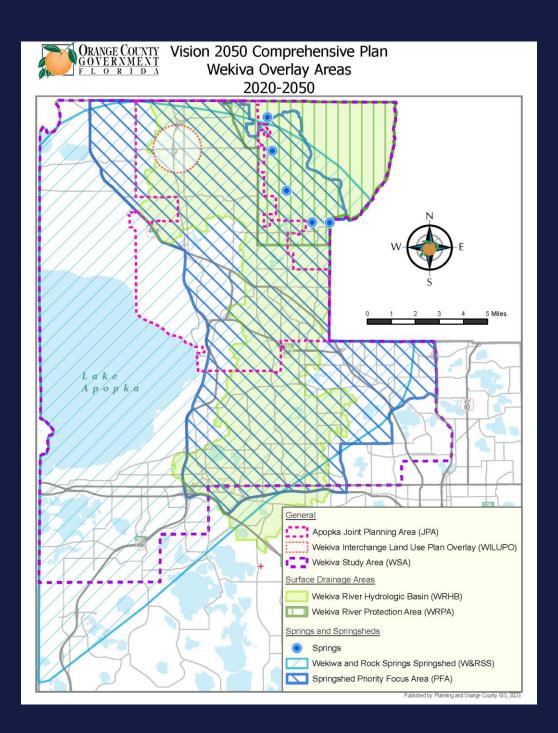
- Outstanding Florida Waters
- Outstanding Florida Springs
- National Wild and Scenic River

What Changed:

- Policies were interspersed throughout the Comp Plan
- V2050 compiles them into one area
- Policies now correlate to locations with multiple overlays

Benefits:

- Provides easier method for identifying applicable policies
- Helps people comprehend how they are regulated



ENVIRONMENTAL CONTENT IN OTHER CHAPTERS

Ch 1 Land Use Mobility Neighborhoods

Additional Vision 2050 areas that contain environmental protections or foster resilience



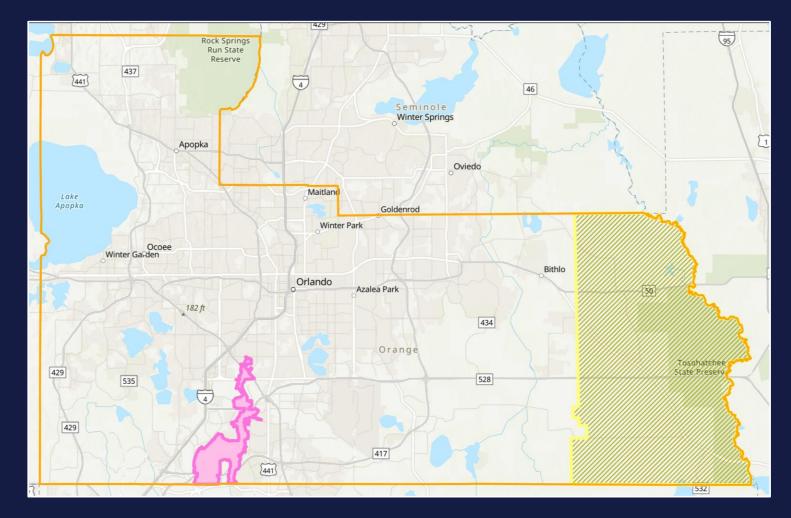
Ch 5 Natural Resources and Conservation

Ch 6 Recreation and Open Space

USING POLICY TO GUIDE CODE CHANGES

New Protection Areas Proposed:

- Shingle Creek Basin
- St. Johns River Basin
- Status of Implementation:
 - Shingle Creek Basin is in V2050
 - St. Johns River language proposed
- Technical Study Will Provide:
 - Recommended boundaries
 - Possible ordinance language
 - Inventory of special and unique resources



Draft boundaries shown, changes are expected



Vision 2050 Goals	Research and Analysis	Plan and I
Protecting special ecological areas	State of the Wetlands Assessment	Wetland and Su Protection Ordin
Innovating stormwater management	LID Review and Practice Selection	Low Impact Dev
Safeguarding regional air quality	Ambient Ozone Monitoring	MetroPlan Orlan Ozone Continge
Mitigating climate change	Greenhouse Gas Inventory	Leading by exan Operations Resi
Addressing water quality impairment	Aquifer Vulnerability Assessment	Septic-to-Sewer
Improving floodplain resiliency	Floodplain Vulnerability Assessment	Floodplain Man
Improving compatibility	Noise Regulatory Study	Noise Ordinance

Implementation

- urface Water
- inance
- velopment Manual
- ando
- ency Plan
- mple Sustainable silience Action Plan
- er Initiatives
- nagement Plan

ce Updates (TBD)



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ULI Developer Roundtable Panel Overview Jeff Reader **ULI Central Florida Governance Chair** Managing Partner, Reader Communities









The Urban Land Institute is a Global, Nonpartisan, Non-lobbying, **Not-for-Profit Organization that Welcomes Members from Every Public—and Private-Sector Industry Connected to Real Estate**



URBAN LAND INSTITUTE MISSION

Shape the Future of the **Built Environment For Transformative Impact In Communities Worldwide**









ULI Real Estate Development Panel to Critique Development Review Process and Vision 2050 & Orange Code Updates. Focused on Factors Deterring Infill, Redevelopment, Affordable & Market Rate Housing Projects.



What are current opportunities/constraints that support/hinder the creation of housing in unincorporated Orange County?

- **Constraints**
 - Fees do not take the affordability of the product into account.
 - The review process is arduous.
 - Entitlement requirements do not always align.
 - Market forces are always in flux.
- **Opportunities**
 - Use a supply-side lens when considering the market.
 - Move affordable housing projects through using an intentionally efficient process.

Process Questions

What improvements would you suggest to streamline or improve the efficiency of the development review process?

- **Potential Improvements**
 - Create a faster, more efficient process.
 - Ensure comprehensive comments are delivered during round one.
 - Improve other review functions.
 - Plat review.
 - Title review.
 - Leverage outside contractors.
 - Create a review production line.

Process Questions

What Barriers in OrangeCode and Vision 2050 Might Deter Redevelopment, Infill Development or Might Deter Affordable Housing Development?

- The biggest barrier to infill, redevelopment and affordable housing development is process.
 - Recommendation: Streamline the review processes
- Requiring BCC hearings and approvals for every plan is a barrier to development.
 - Recommendation: Staff Approval Process for Development Plans within the Targeted Area that adhere to code
 - Recommendation: BCC Approval Process for Plans with Waivers and/ or Exceptions

Do the proposed transition standards in OrangeCode provide adequate buffering between more intense commercial/mixed uses and less intense residential uses?

Recommendations:

- Build in a timeframe for adjustments, such as parking ratios.
- Make transitions standards a staff approval item.
- Allow staff-reviewed waivers in the targeted areas
- Require BCC review for waivers in rural areas.
- Provide expedited review for projects in targeted areas.
 - Outsource review process for compliance
 - Staff review for items that require deeper insight and review.
 - These may shorten review process by 60-90 days.

What have we missed in OrangeCode or Vision 2050 that we should address or consider?

- Recommendations
 - Reconsider minimum lot size.
 - Increase landscaping standards.
 - Increase lighting requirements.
 - Revisit recreation requirements.

In Conclusion, The Developer Roundtable Panelists:

- **Recommend Expedited/Streamlined Review Processes.**
- **Recommend Staff Approval Process for Developments in** Compliance and in Target Areas.
- Support the Adoption and Implementation of Vision 2050 and Orange Code.



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45

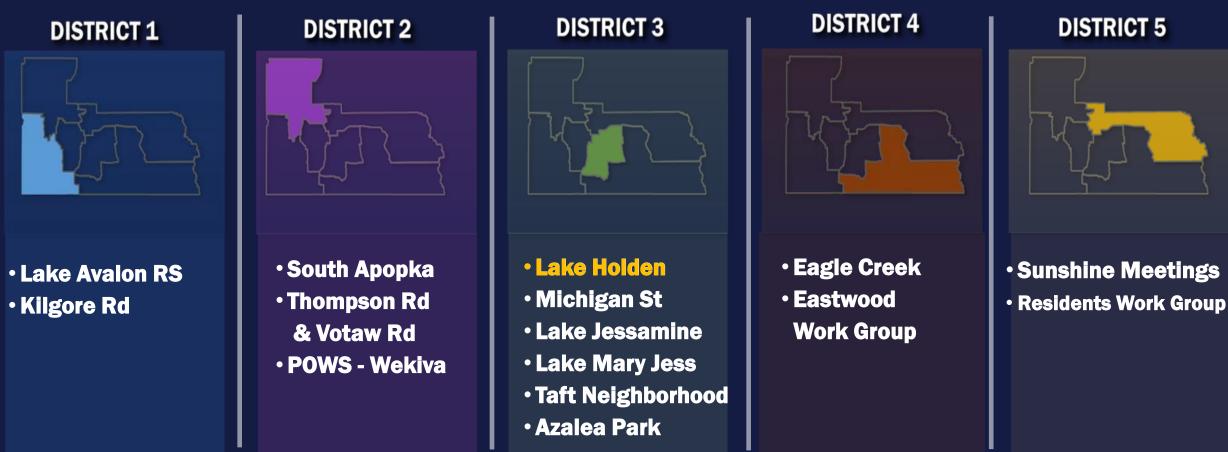
Amendments to Transmittal/Adoption Packet

- **Revisions to Transportation Element policies (Chapters 1, 7, and 10)**
- **Orange Public Schools New and revised policies (Chapter 8)**
- **Natural Resources and Conservation (Chapter 5)**
- **Other Vision 2050 Policy and Map Changes**
 - Typographical corrections to policies and maps
 - **Refinements to Established Sector Density Thresholds**
 - **Creation of Kilgore Road Rural Residential Enclave**
 - **Reduction of Lake Pickett Study Area and related policy edits**
 - **Rural Boundary & Fiscal Sustainability Tool**
 - Map changes to address neighborhood concerns



Vision 2050 Map Changes To Address Neighborhood Concerns

- Market Area Series, Townhall Meetings, Stakeholders Meetings
- Strategic Neighborhood Meetings Sectors, Place Types, & Transects





DISTRICT 6

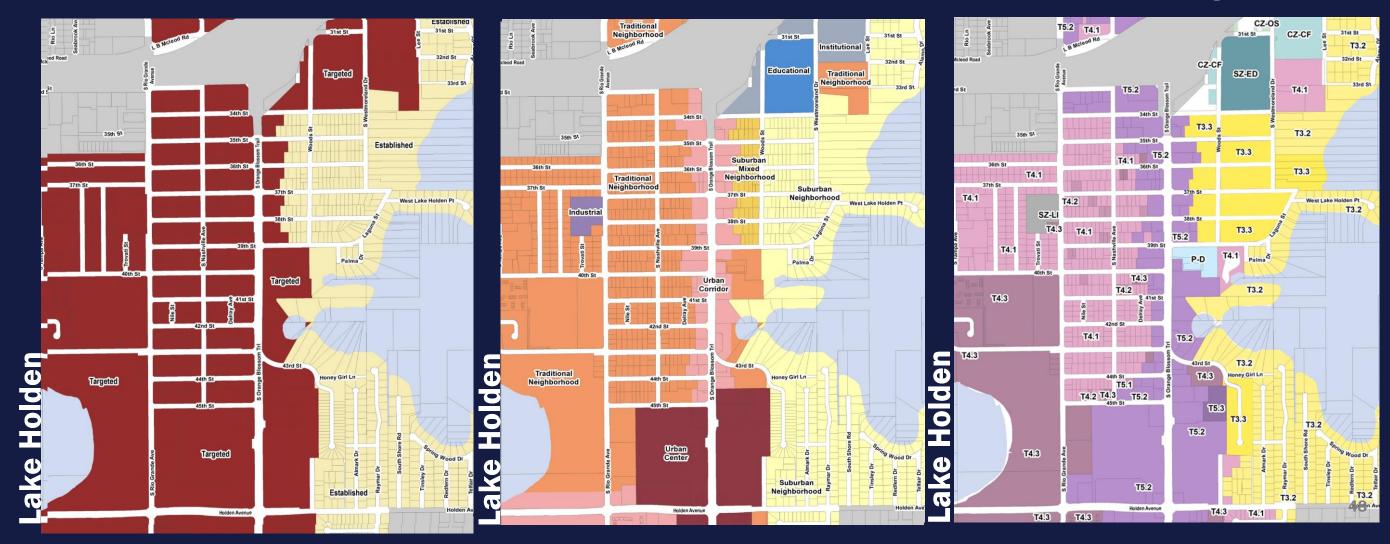


Pine Hills Community Council

Vision 2050 Map Changes To Address Neighborhood Concerns

Sectors, Place Types, and Transects

Sectors - Reigisted



Place Types - Beigissed



Transects Beigissed

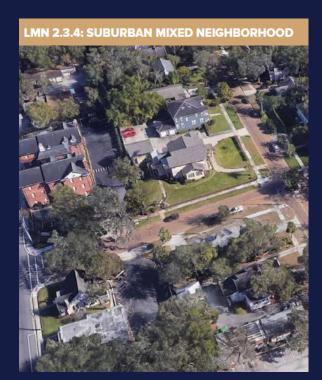
Refinements To Established Sector Density Thresholds

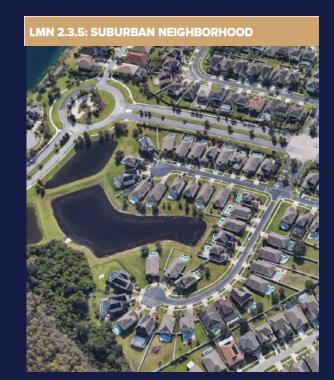
Suburban Mixed Neighborhood

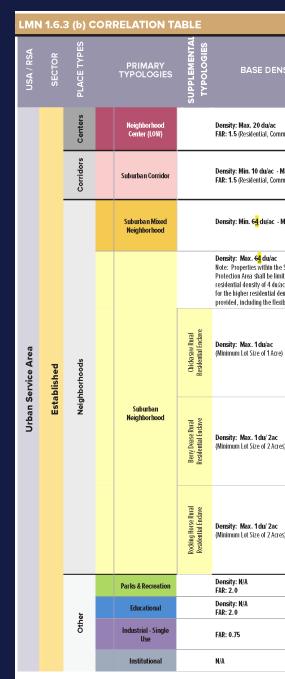
-Minimum density reduced from 6 du/ac to 4 du/ac

Suburban Neighborhood

-Maximum density reduced from 6 du/ac to 4 du/ac







E DENSITY / FAR	FLEXIBLE DENSITY	ZONING / TRANSECTS
9 du/ac ttial, Commercial, Office & Mixed Use)	Max. 50 du/ac if the Housing Division's certified Affor dable/ Attainable criteria is met.	<mark>14.2, 1</mark> 5.1, 15.2, PD (existing prior to Code adoption), Civic Zone
du/ac - Max. 20 du/ac Itial, Commercial, Office & Mixed Use)	Max. 40 du/ac if the Housing Division's certified Affordable/ Attainable criteria is met.	T3.2, T3.3, <mark>T4.2,</mark> 14.3, T5.1, T5.2, PD (existing prior to Code adoption), Civic Zone
dwac - Max. 12 dwac	Max. 20 du/ac if the Housing Division's certified Affor dable/ Attainable criteria is met.	T3.2, T3.3, T41, T4.2, T4.3 PD (existing prior to Code adoption), Special Zone - Mobile Home Parks, Civic Zone
d du/ac within the Shingle Creek nall be limited to a maximum y of 4 du/ac and are not eligible idential density as otherwise ng the flexible density.	Max. 8 <mark>6</mark> du/ac for "Missing Middle Housing" in the 14.1 Transect Zone Only, <u>and if the Housing</u> <u>Division 's certified Affordable/</u> Attainable criteria is met.	131, 13.2, 13.3, 141, PD (existing prior to Code adoption), Special Zone - Mobile Home Parks, Civic Zone
du/ac		

<u>PD (existing prior to Code</u> adoption), Civic Zone
<u>PD (existing prior to Code adoption)</u> , Special Zone - Education
<u>PD (existing prior to Code adoption)</u> , Special Zone - Craft and Light Industrial, Special Zone - Heavy Industrial
Any 49

Kilgore Road Rural Residential Enclave

LMN 2.3.9: The following Rural Residential Enclaves are hereby established, with boundaries defined on Maps 25(a) through 25(f)of the Future Land Use Map Series:

- A. Lake Mabel Rural Residential Enclave
- **B. B. Berry Dease Rural Residential Enclave**
- **C. C. Chickasaw Rural Residential Enclave**
- **D. D. Rocking Horse Rural Residential Enclave**
- E. E. Orlando- Kissimmee Farms Enclave
- F. Kilgore Road Rural Residential Enclave

Table LMN 2.3.11 (a) RRE- DEVELOPMENT REQUIREMENTS

- Rural Residential Enclave : Kilgore Road
- Minimum Developable Area: XX Ac. Min.
- Identified Rural Residential Corridors: Kilgore Road
- Market Area: Southwest



Maps 25 F

50

Revision Of Lake Pickett Study Area

PARCELS INCLUDED:

Lake Pickett North	Lake Pickett South	6
04-22-32-0000-00-004	18-22-32-0000-00-061	
	18-22-32-0000-00-046	No.
05-22-32-0000-00-001	18-22-32-0000-00-008	
05-22-32-0000-00-002	18-22-32-0000-00-006	
05-22-32-0000-00-003		15
05-22-32-0000-00-004	08-22-32-0000-00-002	
05-22-32-0000-00-005	08-22-32-0000-00-003	k Maryk
05-22-32-0000-00-006	08-22-32-0000-00-004	
05-22-32-0000-00-007	08-22-32-0000-00-006	
05-22-32-0000-00-008	08-22-32-0000-00-007	
05-22-32-0000-00-009	08-22-32-0000-00-009	
05-22-32-0000-00-011	08-22-32-0000-00-010	
05-22-32-0000-00-012	08-22-32-0000-00-011	
05-22-32-0000-00-013	08-22-32-0000-00-012	
05-22-32-0000-00-014	08-22-32-0000-00-013	
05-22-32-0000-00-015	08-22-32-0000-00-014	
05-22-32-0000-00-016	08-22-32-0000-00-015	
05-22-32-0000-00-017	08-22-32-0000-00-019	
06-22-32-0000-00-002	09-22-32-0000-00-017	
	09-22-22-0000-00-018	
07-22-32-0000-00-001	09-22-32-0000-00-037	
07-22-32-0000-00-020		
07-22-32-0000-00-026	32-22-19-0000-00-001	1
07-22-32-0000-00-027	32-22-17-0000-00-002	
08-22-32-0000-00-018	32-22-18-0000-00-025	
	32-22-18-0000-00-001	and the second
	32-22-08-0000-00-005	
	32-22-20-0000-00-002	ann Mar
Total # of Parc	els = 49	

2,605 Acres

ECONLOCKHATCHEE SANDHILLS CONSERVATION AREA

> Lake Pickett North Community

LAKE PICKETT RD

Lake Pickett South Community

> CORNER LAKE RURAL SETTLEMENT

LAKE PICKETT

RURAL SETTLEMENT

CHULUOTA RD

COLONIAL DR

ECON AUER

URBAN SERVICE

BITHLO RURAL SETTLEMENT

kett Souti

00-00-001

00-00-002

00-00-025

00-00-005

Revision Of Lake Pickett Study Area

PARCELS LEFT:

	Lake Pic
04-22-32-0000-00-004	18-32-22-00
	18-32-22-00
05-22-32-0000-00-001	18-32-22-00
05-22-32-0000-00-002	18-32-22-00
05-22-32-0000-00-003	
05-22-32-0000-00-004	08-32-22-00
05-22-32-0000-00-005	08-32-22-00
05-22-32-0000-00-006	
05-22-32-0000-00-007	
05-22-32-0000-00-008	
05-22-32-0000-00-009	
05-22-32-0000-00-011	08-32-22-00
05-22-32-0000-00-012	
05-22-32-0000-00-013	
05-22-32-0000-00-014	08-32-22-00
05-22-32-0000-00-015	08-32-22-00
05-22-32-0000-00-016	08-32-22-00
05-22-32-0000-00-017	08-32-22-00
06-22-32-0000-00-002	
	09-32-22-00
07-22-32-0000-00-001	
07-22-32-0000-00-020	
07-22-32-0000-00-026	32-22-19-00
07-22-32-0000-00-027	32-22-17-00
08-22-32-0000-00-018	32-22-18-00
	32-22-18-00
	32-22-08-00
	32-22-20-00

Total # of Parcels = 6

1,188 Acres (-1,417 ac)

88% Parcels Removed

ECONLOCKHATCHEE SANDHILLS CONSERVATION AREA

FCON RIVER

URBAN SERVICE

COLONIAL DR

LAKE PICKETT RURAL SETTLEMENT

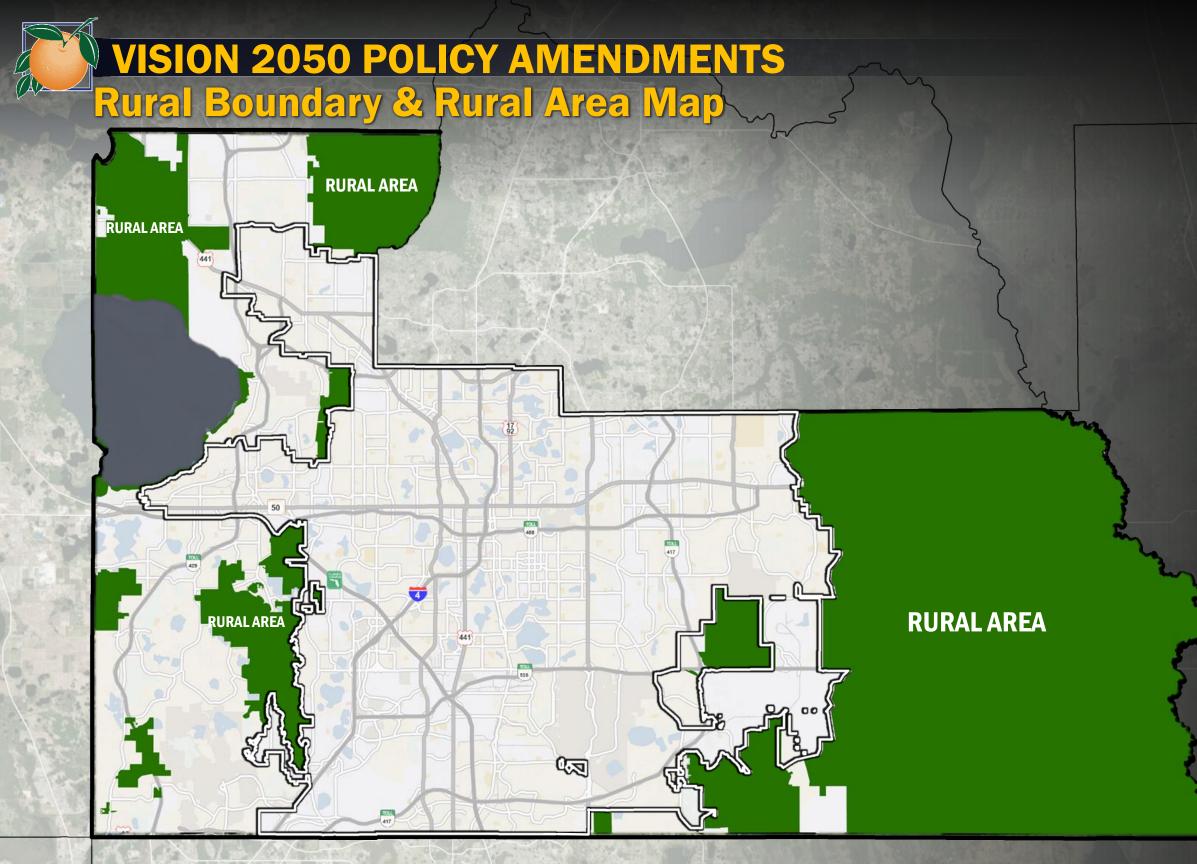
LAKE PICKETT RD.

Lake Pickett South Community



CORNER LAKE RURAL SETTLEMENT

BITHLO RURAL SETTLEMENT





Post Transmittal Vision 2050 Policy and Map Edits

Typographical and Formatting

- *i.e., punctuation, grammar, word omissions, etc..*
- **Cross Reference Updates**
 - Renumbered references to policies and/or ordinances
- **Orange Code Related Updates**
 - Correlation Table & Cut Sheets (density, building heights, etc.)
- **Policy Enhancements & Clarifications**
 - Transportation and Mobility, Natural Resources & Conservation, and Public Schools
 - 10-Year Capital Improvement Schedule
- **Board-Directed Policy and Map Changes**
 - Sector, Place Type and Transect Zone map refinements; Lake Pickett Study Area; Established Sector density reductions; Kilgore Road Rural Residential Enclave; etc.





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VISION 2050 ADOPTION WITH CHANGES





- Requested Direction:
 - Board's direction to move forward to prepare Public Hearings Adoption with the Changes