



Interoffice Memorandum

AGENDA ITEM

July 16, 2019

TO: Mayor Jerry L. Demings
–AND–
Board of County Commissioners

FROM: Jon V. Weiss, P.E., Director
Planning, Environmental and Development
Services Department

A handwritten signature in black ink, appearing to read "Jon V. Weiss", written over the typed name in the "FROM:" field.

**CONTACT PERSON: Mitchell Glasser, Manager
Housing and Community Development Division
407-836-5190**

SUBJECT: August 6, 2019 – Consent Item
2019-2020 One-Year Action Plan

The Housing and Community Development Division has developed the 2019-2020 One-Year Action Plan for housing and community development programs funded through the United States Department of Housing and Urban Development (HUD). The Consolidated Plan is a strategic plan covering five federal fiscal years that identifies the county's priority housing and community development objectives. The One-Year Action Plan is the annual operating plan designed to identify specific activities that Orange County intends to pursue through the Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), Emergency Solutions Grant (ESG), and other state and local housing and community development programs to address the objectives identified in the 2016-2020 Orange County Consolidated Plan. The Action Plan will cover the period starting October 1, 2019 through September 30, 2020.

A considerable amount of public participation and consultation was solicited in the development of the Action Plan including:

- Two public notices were advertised in local newspapers to inform the public;
- Technical Assistance workshops were conducted to explain the application process;
- A public hearing was conducted on June 19, 2019, to receive public input on the Action Plan;
- The Action Plan Executive Summary was available on the Orange County's website and at the Orange County Public Library and Housing and Community Development Division offices; and
- A 30-day public comment period was provided to solicit comments on the draft One-Year Action Plan.

The Action Plan will provide much needed services to the homeless, disabled, elderly, and low-income residents of Orange County. Attached is the proposed budget for the Action Plan, which includes the projects and activities that will be implemented during Fiscal Year 2019-2020. The Action Plan includes funding from the CDBG Program for the sum of \$6,680,788; ESG for the sum of \$552,240; and HOME for the sum of \$2,565,007. The 2019-2020 Budget has been reviewed by the Community Development Advisory Board and will be submitted to HUD for their approval on or before August 15, 2019.

ACTION REQUESTED: Approval of 2019-2020 One-Year Action Plan and approval and execution of: 1) Application for Federal Assistance SF-424 and Assurances - Construction Programs for Community Development Block Grant (CDBG)/Entitlement Grant, 2) Application for Federal Assistance SF-424 and Assurances – Construction Programs for HOME Investment Partnerships Program (HOME)/Entitlement Grant, 3) Application for Federal Assistance SF-424 and Assurances – Construction Programs for Emergency Solutions Grant (ESG)/Entitlement Grant, 4) Certifications, 5) Specific Community Development Block Grant Certifications, 6) Specific HOME Certifications, and 7) Emergency Solutions Grants Certifications. All Districts.

JVW:MG:ER
Attachment

PROPOSED BUDGET

COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG)

CAPITAL IMPROVEMENT PROJECTS

<i>Construction of Public Facilities</i>	
Community Health Centers, Inc. (<i>Bithlo</i>)	\$ 500,000
<i>Rehabilitation of Public Facilities</i>	
Hope Community Center, Inc. (<i>South Apopka</i>)	\$ 65,000
Life Concepts, Inc. (<i>Laurel Hill Cluster</i>)	\$ 382,020
Orange County Community Action (<i>Pine Hills Cultural Center, Phase I</i>)	\$ 700,000
United Cerebral Palsy of Central Florida, Inc. (<i>Pine Hills Campus</i>)	\$ 63,000
Total Capital Improvement Projects	\$1,710,020

HOUSING PROJECTS

<i>Land Acquisition and Development for Affordable Housing</i>	\$ 430,561
<i>Rental Housing Rehabilitation</i>	
Catholic Charities of Central Florida, Inc. (<i>Monsignor Bishop Manor</i>)	\$ 267,000
Grand Avenue Economic Community Development Corporation (<i>Safe Haven Project</i>)	\$ 171,050
<i>Single Family Rehabilitation</i>	
Habitat for Humanity of Greater Orlando (Roof Replacement Program)	\$ 264,000
Homeowners Single Family Rehabilitation	\$1,000,000
Housing Rehabilitation Administration	\$ 500,000
Total Housing Projects	\$2,632,611

PUBLIC SERVICES

Aspire Health Partners, Inc.	\$ 60,000
Boys and Girls Clubs of Central Florida, Inc.	\$ 40,000
Center for Independent Living in Central Florida, Inc.	\$ 42,000
Coalition for the Homeless of Central Florida, Inc.	\$ 50,000
Community Coordinated Care for Children, Inc.	\$ 186,000
Community Initiatives, Inc.	\$ 35,000
Consumer Credit Counseling Services of Puerto Rico, Inc.	\$ 25,000
Covenant House Florida, Inc.	\$ 35,000
Grand Avenue Economic Community Development Corporation	\$ 35,000
Harbor House of Central Florida, Inc.	\$ 37,000
Health Care Center for the Homeless, Inc.	\$ 50,000
Hispanic Federation, Inc.	\$ 20,000
IMPOWER, Inc.	\$ 35,000
Jewish Family Services of Greater Orlando, Inc.	\$ 52,000
Life Concepts, Inc.	\$ 55,000
Lighthouse Central Florida, Inc.	\$ 50,000
Matthew's Hope Ministries, Inc.	\$ 30,000
Primrose Center, Inc.	\$ 40,000
Seniors First, Inc. (Meals on Wheels)	\$ 125,000
Total Public Services	\$1,002,000

ADMINISTRATION

Community Legal Services of Mid-Florida, Inc. (Fair Housing Training)	\$ 10,000
General Administration	\$1,326,157
Total Administration	\$1,336,157

TOTAL CDBG BUDGET

\$6,680,788

HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME)

Tenant Based Rental Assistance	\$1,300,000
Homeowners Single Family Rehabilitation	\$ 300,000
Rental Housing Rehabilitation	\$ 323,755
Community Housing Development Organizations	\$ 384,752
Administration	<u>\$ 256,500</u>

TOTAL HOME BUDGET **\$2,565,007**

EMERGENCY SOLUTIONS GRANT (ESG)

SHELTER OPERATIONS

Coalition for the Homeless of Central Florida, Inc.	\$ 145,000
Covenant House Florida, Inc.	\$ 66,000
Family Promise of Greater Orlando, Inc.	\$ 50,000
Harbor House of Central Florida, Inc.	<u>\$ 70,000</u>
Total Shelter Operations	\$ 331,000

RAPID REHOUSING AND STABILIZATION SERVICES

Catholic Charities of Central Florida, Inc.	<u>\$ 100,000</u>
Total Rapid Rehousing and Stabilization	\$ 100,000

HOMELESSNESS PREVENTION SERVICES

Southern Territorial Headquarters of the Salvation Army	<u>\$ 60,000</u>
Total Homelessness Prevention	\$ 60,000

HOMELESS MANAGEMENT INFORMATION SYSTEM (HMIS)

Homeless Services Network of Central Florida, Inc.	<u>\$ 20,000</u>
Total HMIS	\$ 20,000

ESG ADMINISTRATION **\$ 41,240**

TOTAL ESG BUDGET **\$ 552,240**

TOTAL 2019-2020 ACTION PLAN BUDGET **\$9,798,035**

REPROGRAMMED CDBG FUNDS

(Residual Funds prior to FY 2019)

Acquisition for Affordable Housing	\$ 300,000
Rental Housing Rehabilitation	<u>\$ 400,000</u>
Total Reprogrammed CDBG Funds	\$ 700,000

TOTAL 2019-2020 BUDGET (including reprogrammed funds) **\$10,498,035**

2019 2020

ORANGE COUNTY HOUSING & COMMUNITY
DEVELOPMENT

ONE-YEAR ACTION PLAN



**Housing and Community
Development Division**
525 East South Street
Orlando, FL 32801

APPROVED BY ORANGE
COUNTY BOARD OF COUNTY
COMMISSIONERS

BCC Mtg. Date: August 06, 2019



Acknowledgements



Orange County Mayor Jerry L. Demings

District 1 Commissioner: Betsy VanderLey

District 2 Commissioner: Christine Moore

District 3 Commissioner: Mayra Uribe

District 4 Commissioner: Maribel Gomez Cordero

District 5 Commissioner: Emily Bonilla

District 6 Commissioner: Victoria P. Siplin

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Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

Orange County's Housing and Community Development Division is the designated Program Administrator for three federal entitlement programs: the Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), and Emergency Solutions Grant (ESG). The statutes mandating the CDBG, HOME, and ESG programs require the submission of a Five-Year Plan and a One-Year Action Plan. The Consolidated Plan provides the direction for housing and community development programs for a period of five years.

The Orange County's 2016-2020 Consolidated Plan was approved by the Board of County Commissioners on August 2, 2016. A copy of the 2016-2020 Consolidated Plan is available at:

<http://www.ocfl.net/NeighborsHousing/CommunityDevelopment.aspx>.

The Consolidated Plan covers three statutory objectives established by the U.S. Department of Housing and Urban Development (HUD):

1. Providing decent and affordable housing,
2. Creating a suitable living environment, and/or
3. Expanding economic opportunities

Orange County developed its 2016-2020 Consolidated Plan through a collaborative community engagement process. Numerous needs were identified relating to the issues of housing affordability, homelessness, and services for special needs populations, job training, and community infrastructure needs. In order to address the identified needs, the County has developed the following goals and objectives, which are aligned with the listed statutory objectives.

Goal 1: Collaborate with local and regional stakeholders on provision of affordable housing for low- to moderate-income households

- **Objective 1.1** – Preserve the existing supply of affordable housing units and ensure sustainable investments in affordable rental housing
- **Objective 1.2** – Support creation of new affordable housing units
- **Objective 1.3** – Continue housing rehabilitation efforts to support preservation and maintain quality of affordable owner-occupied housing units
- **Objective 1.4** – Expand the range of affordable housing choices and ensure access to affordable housing
- **Objective 1.5** – Increase homeownership opportunities for low to moderate income households

Goal 2: Enhance the quality of life of low- to moderate-income residents through a variety of revitalization and sustainability efforts, and social and economic activities

- **Objective 2.1** – Support infrastructure improvements and community revitalization efforts in low to moderate income neighborhoods
- **Objective 2.2** – Prevent housing discrimination in our communities
- **Objective 2.3** – Expand access to public services for low income persons to encourage self-sufficiency
- **Objective 2.4** – Continue to provide adequate access to quality public facilities for low to moderate income residents

Goal 3: Utilize a comprehensive strategy to eliminate and prevent homelessness

- **Objective 3.1** – Support activities to eliminate homelessness, particularly among literally homeless, families with children, and veterans
- **Objective 3.2** – Expand activities that lead to permanent housing and stabilization of homeless households
- **Objective 3.3** – Collaborate with the Continuum of Care (CoC) and other stakeholders to effectively share data and resources to improve delivery of homeless services
- **Objective 3.4** – Support activities that focus on preventing households from becoming homeless

The Action Plan is the annual operating plan designed to identify specific activities that Orange County intends to pursue through the Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), Emergency Solutions Grant (ESG), and other state and local housing and community development programs, to address the objectives identified in the 2016-2020 Orange County Consolidated Plan.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

Orange County’s Action Plan is the annual operating plan of the County’s 2016-2020 Consolidated Plan designed to identify specific activities that Orange County intends to pursue. The Action Plan serves as the official application to the U.S. Department of Housing and Urban Development (HUD) for the following federal entitlement programs: Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), and the Emergency Solutions Grant (ESG). The 2019-2020 Action Plan represents the fourth fiscal year of the 2016-2020 Consolidated Plan, and it is effective starting October 1, 2019 through September 30, 2020.

Orange County anticipates receiving approximately \$9,798,035 to pursue community development and housing activities as follows:

- Community Development Block Grant (CDBG) – \$6,680,788
- HOME Investment Partnerships Program (HOME) – \$2,565,007
- Emergency Solutions Grants (ESG) – \$552,240

The three federal programs that are part of the 2019-2020 Action Plan are intended to satisfy a variety of community development and housing needs in Orange County. CDBG is utilized for capital improvement projects, affordable housing, public service activities, and grant administration (to include fair housing activities). Under the CDBG funding allocation, the amount spent on public service activities is limited to 15 percent, while administration costs are limited to 20 percent of the total allocation.

Under the HOME program, the activities to be implemented include homeowner and rental housing rehabilitation, tenant based rental assistance (TBRA), housing activities under Community Housing Development Organizations (CHDOs), and program administration. The HOME program may also be used for new housing construction activities. Administration costs for the HOME Investment Partnerships Program are limited to 10 percent of the total allocation, while the amount spent on CHDO activities is a minimum of 15 percent of the annual allocation.

CDBG and HOME grants are designed to assist very low and low- to moderate-income persons (income up to 80 percent of the area's median income). The County, however, designates its allocated funding under these grants primarily to local programs and activities that typically target low-income persons (income up to 50% of the area's median income).

ESG program funds will be used to assist with emergency shelter operations (including operational expenses and essential services), homeless prevention (including financial assistance and stabilization services), and rapid re-housing (including relocation and financial assistance and stabilization services) for households at risk of homelessness or those who have recently become homeless. Additionally, ESG funds will be used to conduct collection of data on the homeless individuals served with ESG funds, and to support management of the Homeless Management Information System (HMIS). Under the ESG funding allocation, the amount spent on shelter operations is limited to 60 percent of the total allocation, while administrative costs are capped at 7.5 percent.

ESG activities target individuals and families that meet the established HUD definition of homeless, including those who are at risk of becoming homeless. This funding is designated for individuals and families with extremely low incomes. Unlike CDBG and HOME, ESG prevention activities specifically target individuals and families with gross incomes below 30 percent of the area's median income (AMI) when they seek assistance. For rapid re-housing activities, individuals have to qualify based on the HUD's definition of literally homeless, while their incomes may not exceed 30% of AMI at the time of assessment, which takes place within several month of the program start date.

Orange County's Action Plan explains how federal funds are leveraged and also provides information on planned activities, their allocated funding for the grant year, and how these activities will help the County meet the 2016-2020 Consolidated Plan goals. The 2019-2020 Action Plan is leveraged by other federal and local programs, such the State Housing Initiative Program (SHIP) and local general revenue funds targeted for special housing activities.

The other major components of the Action Plan include: consultation and plan participation process; identification of annual goals and objectives; projects and activities to be implemented with formula grant funding; activities planned to meet priority needs established by the County; activities related to

addressing affordable housing needs; homeless and other special needs activities that will be implemented; and other actions.

This Action Plan also includes required certifications, public comments, and program specific requirements.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

Orange County is required to assess its performance each fiscal year as part of the Consolidated Annual Performance and Evaluation Report (CAPER). The CAPER is the reporting tool that HUD utilizes to monitor and assess performance relating to each Action Plan under the Five-Year Consolidated Plan. Orange County submits the CAPER to HUD for review by December 30th of each year.

The CAPER summarizes accomplishments and outcomes for all activities implemented in the previous program year, as well as the efforts to ensure that the activities were consistent with the program regulations and federal requirements. On February 28, 2019, Orange County received notification from HUD's Community Planning Division in Jacksonville that, after review of the CAPER, it was determined that Orange County has managed its program funds in compliance with the HUD-approved Consolidated Plan and program regulations.

In the Fiscal Year 2017-2018, Orange County received a CDBG grant of \$5,764,672. CDBG is Orange County's principal funding source for revitalization of low-income neighborhoods for a range of capital improvement projects, including acquisition, rehabilitation or construction of public facilities. The program requires that at least 70% of its funding benefits low- to moderate-income persons during each program year. Orange County utilized 99.7% of its CDBG funding to benefit low- and moderate-income persons.

CDBG funds in the amount of \$513,750 were used for acquisition to expand the facility at United Against Poverty, Inc., which resulted in food distribution and social services for a total of 6,282 low-income clients in FY 2017-2018. CDBG was also used for housing activities, including acquisition of land for affordable housing and the preservation of affordable housing stock through housing rehabilitation activities and lead-based paint inspections. CDBG funding for housing activities allowed Habitat for Humanity to complete 8 affordable homes for low-income households, the Winter Park Housing Authority to renovate 130 low-income rental units at the Winter Park Oaks apartment complex, and the Orange County Housing Rehabilitation program to assist 72 low-income households with home repairs and rehabilitation services.

Additionally, CDBG provided funding to address social needs of our community such as services for seniors, persons with disabilities, homeless services, childcare, job training and placement programs, financial literacy, and leadership training for low income youth. Most public service activities conducted under the current Consolidated Plan have generally met or exceeded established goals. A total of 1,322 low-income individuals were assisted with CDBG funded public services in FY 2017-2018.

As a participating jurisdiction for the HOME program, Orange County has utilized HOME funding for Tenant Based Rental Assistance (TBRA); homeowners single family rehabilitation; rental housing

rehabilitation; and housing activities with Community Housing Development Organizations (CHDOs). In FY 2017-2018, a total of 165 households, all of which were elderly and/or disabled, benefitted from HOME activities through the TBRA program.

HOME requires a set-aside for projects implemented by Community Housing Development Organizations (CHDOs). The Forest Edge affordable rental project, implemented by the Orlando Neighborhood Improvement Corporation (ONIC), a certified CHDO, consists of 43 HOME assisted units and was completed in June of 2019. There is also a HOME program match liability requirement of 25% of program disbursements for housing activities, which the County has met every year.

Orange County received an allocation of \$502,071 in Emergency Solutions Grant (ESG) funding. In collaboration with its partner agencies, the County expended ESG funds on activities that increased the availability and accessibility of emergency shelter beds and essential services for homeless persons in support of the local plan to end homelessness. ESG activities included shelter operations, homeless prevention, rapid re-housing, and data collection through the Homeless Management Information System (HMIS). The 2017-2018 CAPER reported that 1,122 homeless individuals, including adults and children, were assisted with shelter and essential services. Additionally, 11 households (89 individuals) received rapid re-housing services and 17 households (67 individuals) received homelessness prevention services. ESG has a match liability requirement of 100% of disbursements, which the County and its subrecipients have met within the program timeline requirements.

The Housing and Community Development Division also administers other federal, state, and local housing programs including the Neighborhood Stabilization Program (NSP-1 and NSP-3), Section 8 Housing Choice Voucher Program, Shelter Plus Care (SPC) Program, and the State-funded State Housing Initiatives Partnership (SHIP) program. Under the Neighborhood Stabilization Program (NSP), Orange County awarded \$3.2 million to Emerald Villas Phase II to redevelop an infill property in the Pine Hills community with 96 affordable rental units for low-income seniors. Orange County's Section 8 Housing Choice Voucher program administered rental housing subsidies to 1,179 low-income households, as well as 613 out-of-state vouchers. Additionally, 62 chronically homeless individuals received rental subsidies under the Shelter Plus Care (S+C) program.

The SHIP Program is the only revenue source from the State of Florida dedicated exclusively for affordable housing. The program has experienced major funding cuts in recent years. Despite this challenge, the program assisted 157 low- to moderate-income households with down payment assistance to purchase homes, and provided 1,093 individuals with homebuyer education training. Orange County also utilizes SHIP funds to provide local contributions to tax credit projects. Last year, assistance was provided to Brixton Landing (80 units) and Wellington Park (120 units) for the development of new affordable rental units.

Orange County's track record indicates that the County is on track to meet the goals of its Five-Year Consolidated Plan for housing and community development activities. Tracking and evaluation of Orange County's performance is an ongoing process that involves reviewing progress and performance reports through the Integrated Data Information System (IDIS), and ongoing monitoring of programs and services. Strong internal controls also contribute to carrying out programs that comply with the Housing and Community Development Act and other applicable laws and regulations.

More details about activities and past performance can be obtained from the Orange County's 2016-2020 Consolidated Plan and the 2017-2018 CAPER by visiting the County's website at:

<http://www.ocfl.net/NeighborsHousing/CommunityDevelopment.aspx>.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

Orange County's Citizen Participation Plan (CPP) establishes procedures and standards for citizen participation. All Orange County citizens, in particular low- and moderate-income persons and those living in slum and blighted areas, are encouraged to participate in the planning, implementation and assessment of its Community Development Block Grant, HOME Investment Partnerships and Emergency Solutions Grants programs.

Citizens are encouraged to participate in all stages of the planning process, including funding allocations, and implementation and evaluation of program activities designed to meet high-priority needs. The following steps were taken to broaden citizen participation in the consolidated planning process.

- A public notice announcing the funding opportunities and making an initial announcement of the 2019-2020 Action Plan was published in the Orlando Sentinel on March 3, 2019, and in El Sentinel, a weekly publication in Spanish, on March 2, 2019.
- A Request for Applications (RFA) process for non-profit organizations, community organizations, County Divisions, and participating jurisdictions interested in submitting proposals to address the housing and community development needs in the community was done in March-April of 2019. Two technical assistance workshops were conducted on March 8, 2019, to assist applicants with the RFA process. A public meeting was held on April 26, 2019, to entertain project proposals. A second public meeting was held on May 15, 2019, to discuss project recommendations and the proposed 2019-2020 One-Year Action Plan budget.
- The second public notice was published on June 9, 2019, in the Orlando Sentinel, and another public notice was published in Spanish in El Sentinel on June 8, 2019, announcing availability of the draft Action Plan document and the dates for the public comment period.
- Upon the publication of the second notice, the draft plan was made available to the public through the internet, at the local public library, and at the Office of Housing and Community Development. Comments and suggestions were recorded and considered as additions and/or revisions to the plan. The comment period for these documents was from June 10, 2019 through July 10, 2019.
- Orange County residents were provided with another opportunity to comment on the proposed Consolidated Plan and the Action Plan at a public hearing held on June 19, 2019, at 6:00 p.m., at the Orange County Internal Operations Center located at 400 E. South Street in Orlando. All comments recorded during the public review period and public hearings are added to the final

Consolidated Plan and the Action Plan. The second public hearing with the Board of County Commissioners (BCC) is scheduled for August 6, 2019.

Finally, it should be noted that the County entertains proposals for affordable housing projects throughout its program year. Once selected utilizing a comprehensive request for proposals (RFP) process in ZoomGrants, the projects are primarily funded with general revenue and/or SHIP funds.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

The public comment period was open from June 10, 2019 to July 10, 2019. Any comments received during the public hearing or within the 30-day review period, as well as any subsequent responses, are included in **Appendix B** of the Action Plan.

6. Summary of comments or views not accepted and the reasons for not accepting them

Any comments or views received but not accepted, and the reasons for not accepting the comments or views, are included in **Appendix B** of the Action Plan.

7. Summary

In Fiscal Year 2019-2020, Orange County will continue focusing on addressing four priority needs identified in the 2016-2020 Consolidated Plan – affordable housing, homelessness, public services, and non-housing community development – while meeting at least one of the three statutory objectives listed below:

- Providing decent and affordable housing,
- Creating a suitable living environment, and/or
- Expanding economic opportunities.

The 2016-2020 Consolidated Plan outlined three goals and associated objectives to address the identified needs. In Fiscal Year 2019-2020, Orange County will continue to collaborate with community stakeholders, developers of affordable housing, non-profit organizations, and local government agencies to implement activities aimed at advancing these goals and objectives. The Orange County Housing and Community Development Division is the designated Program Administrator of the 2016-2020 Consolidated Plan. The Division has policies and procedures in place related to risk assessment, project selection, monitoring and compliance with federal regulations to ensure transparency and accountability of program funds.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	ORANGE COUNTY	CEDS/Housing and Community Development
CDBG Administration	ORANGE COUNTY	CEDS/Housing and Community Development
HOME Administration	ORANGE COUNTY	CEDS/Housing and Community Development
ESG Administration	ORANGE COUNTY	CEDS/Housing and Community Development

Table 1 – Responsible Agencies

Narrative (optional)

The Orange County Housing and Community Development Division, which is part of the Planning, Environmental, and Development Services Department (PEDS), serves as the lead agency responsible for administering the programs and activities outlined in the 2016-2020 Consolidated Plan and the 2019-2020 Action Plan.

The County also has Community Development Block Grant (CDBG) interlocal agreements with three of its municipalities – City of Winter Park, City of Maitland, and the City of Ocoee. The interlocal agreements were renewed for another 3-year period in 2017.

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

Orange County consulted with various public and private entities when developing the 2018-2019 One-Year Action Plan. To ensure success of its community revitalization efforts and quality of services being provided in the community, the County routinely solicits input from community organizations, non-profit agencies and service providers, and other jurisdictions and various entities within the region. Staff from the Housing and Community Development Division works closely with other County Departments and Divisions to make sure that services for low-income and homeless individuals are provided in a consistent and efficient manner. The following section provides a summary of the consultation process, including identification of the agencies that participated in the process. Orange County's efforts to enhance coordination between public and private agencies are also specified below.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

Orange County regularly enters into partnerships with public agencies and non-profit organizations to fund activities that advance the goals and objectives of the 2016-2020 Consolidated Plan and address issues of affordable housing, quality of life, and homelessness. More specifically, Orange County coordinates with a variety of agencies to provide affordable and supportive housing and services to homeless persons, children, and special needs populations, including elderly/frail elderly, persons with mental and/or physical disabilities, persons in need of mental health and substance abuse services, and victims of domestic violence.

While the County does not own or operate any public housing units, it coordinates with the Orlando Housing Authority and Winter Park Housing Authority on provision of public housing to very low, low and moderate income persons, especially the elderly and persons with disabilities. Both agencies have provided input and information for the FY 2019-2020 Action Plan. The County also partners with agencies that provide permanent supportive housing to persons with disabilities, as well as with other non-profit agencies whose mission is to develop affordable housing. The majority of those agencies participated in this year's Request for Applications (RFA) process, during which projects were selected for funding as part of the FY 2019-2020 Annual Action Plan. Some projects were selected to be funded with state and local resources, while others were awarded CDBG and/or HOME funds.

The services for persons with HIV/AIDS are coordinated between the City of Orlando, Orange County's Ryan White Care Act Office, and HIV Health Services Planning Council. All three agencies work together to find mechanisms to incorporate HOPWA services with Ryan White benefits to provide housing and support to persons with HIV/AIDS and their families. In 2016, Orange County and the City of Orlando entered into an intergovernmental agreement that made the Orange County Health Services Department the administrator of the HOPWA grant for the City of Orlando. Orange County already administers the Ryan White Part A program, which funds medical and supportive services. It was

decided that integrating the two programs was the best way to improve outcomes for clients accessing services.

Furthermore, Orange County recently partnered with Seminole and Osceola counties and the City of Orlando on the Regional Affordable Housing Initiative, with a common goal of addressing the affordable housing crisis in the Central Florida area. Since 2016, the County has hosted an Affordable Housing Summit and partnered with other jurisdictions on hosting three implementation workshops. The partnering jurisdictions have drafted an executive summary report on the Initiative, and Orange County presented the regional affordable housing policy framework and the proposed implementation steps to the Board of County Commissioners in July of 2018.

One of the first initiatives undertaken by the new County administration in 2019 was to assemble the Housing for All Task Force. The Task Force is composed of various industry representatives and stakeholders who are focused on developing an implementation plan intended to jumpstart production and preservation of affordable housing in the Central Florida region. The Task Force will prioritize short and long-term solutions to address the affordable housing crisis in Orange County. The effort aims to take the prior work from Orange County's 2018 Regional Affordable Housing Initiative, analyze the recommendations and put them into action. More specifically, the Task Force will reexamine the current state of housing with specific focus on the needs of Orange County residents and the necessary partnerships of developers, non-profits, financial institutions and jurisdictions to help sustain and accommodate the County's growing population.

Finally, over the course of the last year, the County staff has participated in a number of events and meetings related affordable housing and fair housing issues, to include radio interviews, roundtable discussions, and presentations to the local community organizations.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Central Florida CoC (CoC-507) serves three counties – Orange, Osceola and Seminole, as well as the cities of Orlando, Kissimmee and Sanford. Homeless Services Network of Central Florida (HSN) is the lead agency for the Central Florida Continuum of Care (CoC), and it funds programs that provide permanent supportive housing (rental assistance), rapid re-housing, coordinated assessment services, and support of Homeless Management Information System (HMIS). Orange County staff is consistently engaged in the CoC activities and initiatives by participating in monthly membership meetings, during which on-going issues are discussed and announcements are made, and takes part in several subcommittees. More specifically, the County staff regularly attends the CoC's Planning, Governance, and Resource Allocation & Coordination subcommittee meetings and participates in other activities, such as review of agency applications for projects that later become part of the CoC's NOFA application.

It should be noted that Orange County Government remains the single largest funder of public services for the homeless in Central Florida, annually contributing funds for such activities as housing, supportive services, crisis assistance, eviction prevention, and mental health and substance abuse assessments.

Each year, the County provides \$1.55M in general revenue funds for the rapid re-housing program implemented by local non-profits (Family Promise of Greater Orlando, Inc., Catholic Charities of Central Florida, Inc., Embrace Families, Inc., and Coalition for the Homeless of Central Florida, Inc.); \$400K for the Diversion program implemented by the Coalition for the Homeless of Central Florida, Inc., \$2.3M for supportive services associated with permanent supportive housing programs, \$75K for nine (9) bridge housing units located on the Coalition campus, and \$100K to fund operational expenditures associated with the Samaritan Resource Center (drop-in center). The Diversion program, one of the first in the region, has proven to be very successful in its first operating year.

In FY 2019-2020, in addition to ESG funds, Orange County will allocate a total of \$235,000 in CDBG funds for services for the homeless individuals and families as part of the CDBG public services allocation. Furthermore, the County committed to the development of a pilot rapid re-housing program using State SHIP funds. The initial allocation for this program is \$150,000 per year. The County is currently soliciting proposals for this pilot program. Orange County Housing and Community Development Division also administers 65 HUD-VASH vouchers to provide rental assistance for homeless veterans, and 94 Shelter Plus Care vouchers to provide permanent housing and supportive services to homeless individuals with disabilities.

Finally, Orange County serves chronically homeless adults, veterans, and vulnerable families and children through a variety of commissions and programs, including the following: Families, Health and Social Services programs; Domestic Violence and Child Abuse Commission; Youth Mental Health Commission; the Belvin Perry Jr. Central Receiving Center (CRC), and the Prescription Drug Task Force.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Orange County advertised its Request for Applications (RFA) for the CDBG public services and ESG homeless services funding on March 2, 2019. The CoC's lead agency, the Homeless Services Network of Central Florida (HSN), was once again asked to participate in the review and evaluation of homeless project proposals to be funded under the ESG program. A total of seven proposals were submitted as part of this year's RFA process, with six proposals reviewed by the HSN staff (one proposal was submitted by the HSN itself for the administration of the Homeless Management Information System (HMIS). Orange County also continues to provide funding to the HSN to support administration of HMIS, training and technical support for ESG-funding agencies, and provision of data and research for the County's Consolidated Annual Performance Evaluation Report (CAPER). Furthermore, Orange County has provided the CoC with a copy of the draft FY 2019-2020 Annual Action Plan and a public meeting notice, for the purpose of sharing this information with the CoC membership. As a result, a representative from the HSN was in attendance during the public hearing held on June 19, 2019.

As part of the CoC network, Orange County continues to focus on effectively using the Housing First approach to quickly stabilize and rapidly re-house homeless individuals and families. In that regard,

Orange County supports the CoC's efforts to enhance the system by improving the data quality in the HMIS and expanding the use of the Coordinated Entry System (CES) among providers of homeless services in the Central Florida region. Orange County continues to collaborate with the CoC to advance data collection as part of the community dashboard system that shows the overall CoC progress on several important measures related to homelessness. The dashboard is largely based on the HMIS data, and it indicates a high level of data quality the CoC was able to achieve as a result of the coordinated efforts between various service providers.

In addition, Orange County, through its participation in the CoC subcommittee meetings, has an opportunity to comment on program policies and procedures that aim to ensure the consistency in the delivery of services for homeless individuals and families among the agencies within the Continuum. More recently, the County collaborated with the HSN on updated of the Continuum-wide ESG policies to ensure alignment of the policy framework among participating jurisdictions and recipient of ESG funds. Finally, Orange County continues to collaborate with the CoC to develop fair housing trainings and initiatives for providers of homeless services within the Continuum.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	ORANGE COUNTY
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - County Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy Lead-based Paint Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Orange County developed its FY 2019-2020 Action Plan in consultations with other jurisdictions, the County's Departments and Divisions, the Community Development Advisory Board, the Affordable Housing Advisory Board, local non-profit agencies and advocacy groups; participation in public meetings and community meetings; and data collection. Feedback obtained from these public and community stakeholders helped the County to select activities aimed at advancing goals and objectives of the 2016-2020 Consolidated Plan.
2	Agency/Group/Organization	SEMINOLE COUNTY
	Agency/Group/Organization Type	Housing Services - Housing Other government - County Planning organization
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Affordable Housing
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Staff from the Orange County Housing and Community Development Division continues to collaborate with Seminole County on affordable housing issues and implementation of strategies and tools identified within the framework of the Regional Affordable Housing Initiative. This collaboration is aimed at addressing the affordable housing need identified in the 2016-2020 Consolidated Plan, and Goal 1 of the Consolidated Plan related to provision of affordable housing for low to moderate income households.
3	Agency/Group/Organization	OSCEOLA COUNTY
	Agency/Group/Organization Type	Housing Services - Housing Other government - County
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Affordable Housing

	<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>Staff from the Orange County Housing and Community Development Division continues to collaborate with Osceola County on affordable housing issues and implementation of strategies and tools identified within the framework of the Regional Affordable Housing Initiative. This collaboration is aimed at addressing the affordable housing need identified in the 2016-2020 Consolidated Plan, and Goal 1 of the Consolidated Plan related to provision of affordable housing for low to moderate income households.</p>
4	<p>Agency/Group/Organization</p>	<p>ORLANDO</p>
	<p>Agency/Group/Organization Type</p>	<p>Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Service-Fair Housing Other government - Local</p>
	<p>What section of the Plan was addressed by Consultation?</p>	<p>Anti-poverty Strategy Projects - capital improvements</p>

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Staff from the Orange County Housing and Community Development Division continues to collaborate with the City of Orlando on affordable housing issues and implementation of strategies and tools identified within the framework of the Regional Affordable Housing Initiative and being further discussed by the newly established Housing for All Task Force. This collaboration is aimed at addressing the affordable housing need identified in the 2016-2020 Consolidated Plan, and Goal 1 of the Consolidated Plan related to provision of affordable housing for low to moderate income households. The County staff has also met regularly with the City staff to discuss on-going projects that are funded by both agencies, as well as potential projects to be funded, to avoid duplication of services and allow for better coordination of efforts.
5	Agency/Group/Organization	Housing Authority of City of Winter Park
	Agency/Group/Organization Type	Housing PHA Services - Housing Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Public Housing Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Winter Park Housing Authority (WPHA) was consulted on the sections of the FY 2019-2020 Action Plan related to public housing.
6	Agency/Group/Organization	ORLANDO HOUSING AUTHORITY
	Agency/Group/Organization Type	Housing PHA Services - Housing Service-Fair Housing

	What section of the Plan was addressed by Consultation?	Public Housing Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Orlando Housing Authority (OHA) was consulted on the sections of the FY 2019-2020 Action Plan related to public housing.
7	Agency/Group/Organization	Homeless Services Network of Central Florida
	Agency/Group/Organization Type	Services - Housing Services-homeless Service-Fair Housing Regional organization
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Orange County has coordinated with the Homeless Services Network of Central Florida (HSN), the lead agency for the CoC, in developing sections related to the needs of homeless individuals and special needs persons. The agency has also participated in the review and evaluation of the application proposals for the projects and activities to be funded under the ESG program. Finally, the County continues to collaborate with HSN on development of the continuum-wide ESG policies.

8	Agency/Group/Organization	Orlando Regional Realtor Association
	Agency/Group/Organization Type	Housing Services - Housing Service-Fair Housing Regional organization
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Affordable Housing
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The County staff, along with representative from other local governments, public housing authorities, and non-profit agencies, participated in the roundtable discussion of regional affordable housing issues, including progress updates on the Regional Affordable Housing Initiative and the newly established Housing for All Task Force. Vice President of Government Affairs from the Orlando Regional REALTOR Association also serves as a chair of the Access & Opportunity Subcommittees of the Housing for All Task Force.
9	Agency/Group/Organization	Community Legal Services of Mid-Florida
	Agency/Group/Organization Type	Housing Services - Housing Service-Fair Housing Regional organization
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Fair Housing
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Orange County continues to partner with the Community Legal Services of Mid-Florida on issues related to affirmatively furthering fair housing. The agency investigates fair housing complaints received in Orange County, and hosts trainings and events. The County, together with the agency, continues to participate in planning and sponsorship of the annual Fair Housing Summit and other trainings on fair housing issues offered by the agency.

10	Agency/Group/Organization	FLORIDA HOUSING FINANCE CORPORATION
	Agency/Group/Organization Type	Housing Services - Housing Services-homeless Services-Education Other government - State
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Orange County consults with Florida Housing Finance Corporation in regards to technical assistance related to implementation of the State Housing Initiatives Partnership (SHIP) Program and associated strategies (to include provision of affordable housing, down payment assistance program, application for tax credit projects, homebuyer education, and implementation of a rapid re-housing program, etc.)

Identify any Agency Types not consulted and provide rationale for not consulting

Orange County has consulted with multiple public, private, and non-profit agencies and community advocacy groups when developing the 2019-2020 Action Plan. No agencies were intentionally left out of this consultation process.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Homeless Services Network of Central Florida (HSN)	HSN is the lead agency for the Continuum of Care, which serves Orange, Osceola and Seminole Counties, as well as the Cities of Orlando, Kissimmee and Sanford. Orange County has obtained input from the CoC on the applications for the provision of homeless services under the ESG program. The County continues to support implementation of the Housing First approach and its support systems, the Homeless Management Information System (HMIS) and the Coordinated Entry System (CES), to help with rapid re-housing of homeless individuals and families.
City of Orlando FY 2019-2020 Action Plan	City of Orlando	The County staff regularly meets with the City staff to discuss activities funded and those that are planned to be funded in the upcoming year to ensure efficient delivery of services and avoid duplication of efforts.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

In addition to the agencies listed above and consulted on the issues and strategies described in the FY 2019-2020 Annual Action Plan, Orange County has had multiple opportunities to participate in discussions related to housing needs of the County residents, as well as a variety of fair housing issues and their relation to affordable housing. As part of the fair housing outreach, the County, in collaboration with Community Legal Services of Mid-Florida, Inc. and the local Continuum of Care, participated in radio interviews, presented during community events, and conducted outreach to the Interfaith Community Council, among other efforts.

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Orange County's Citizen Participation Plan (CPP) is intended to establish the procedures and standards for citizen participation. All Orange County citizens, in particular low- and moderate-income persons and those living in slum and blighted areas, are encouraged to participate in the planning, implementation and assessment of its Community Development Block Grant, HOME Investment Partnerships, and Emergency Solutions Grants programs.

Citizens are encouraged to participate in all stages of the planning process, including funding allocations, and implementation and evaluation of program activities designed to meet high-priority needs. The following steps were taken to broaden citizen participation in the consolidated planning process.

- A public notice announcing the funding opportunities and making an initial announcement of the 2019-2020 Action Plan was published in the Orlando Sentinel on March 3, 2019, and in El Sentinel, a weekly publication in Spanish, on March 2, 2019.
- A Request for Applications (RFA) process for nonprofit organizations, community organizations, County Divisions, and participating jurisdictions interested in submitting proposals to address the housing and community development needs in the community was done in March-April of 2019. Two technical assistance workshops were conducted on March 8, 2019, to assist applicants with the RFA process. A public meeting was held on April 26, 2019, to entertain project proposals. A second public meeting was held on May 15, 2019, to discuss project recommendations and the proposed 2019-2020 One-Year Action Plan budget.
- The second public notice was published on June 9, 2019, in the Orlando Sentinel, and another public notice was published in Spanish in El Sentinel on June 8, 2019, announcing availability of the draft Action Plan document and the dates for the public comment period.
- Upon the publication of the second notice, the draft plan was made available to the public through the internet, at the local public library, and at the Office of Housing and Community Development. Comments and suggestions were recorded and considered as additions and/or revisions to the plan. The comment period for these documents was from June 10, 2019 through July 10, 2019.
- Orange County residents were provided with another opportunity to comment on the proposed Consolidated Plan and the Action Plan at a public hearing held on June 19, 2019, at 6:00 p.m., at the Orange County Internal Operations Center located at 400 E. South Street in Orlando. All comments recorded during the public review period and public hearings are added to the final Consolidated Plan and the Action Plan. The second public hearing with the Board of County Commissioners (BCC) is scheduled for August 6, 2019.

Finally, it should be noted that the County entertains proposals for affordable housing projects throughout its program year. Once selected utilizing a comprehensive request for proposals (RFP) process in ZoomGrants, the projects are primarily funded with general revenue and/or SHIP funds.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Newspaper Ad	Minorities Non-English Speaking - Specify other language: Spanish Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Public and Non-profit Agencies	Public notice announcing the funding opportunities and making an initial announcement of the 2019-2020 Action Plan was published in the Orlando Sentinel on March 3, 2019, and in El Sentinel, a weekly publication in Spanish, on March 2, 2019.	As a result of the publications, forty (40) applications for CDBG, HOME and/or ESG funding were submitted for review and consideration.	Applications recommended for funding were incorporated into the 2019-2020 Annual Action Plan.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Public Meeting	Public and Non-Profit Agencies	Request for Applications (RFA) process for non-profit agencies, community organizations, County Divisions, and participating jurisdictions interested in submitting proposals to address the housing and community development needs in the community included two technical assistance workshops, which were held on March 8, 2019, to assist applicants with the RFA process. A public meeting was held on April 26, 2019, to entertain project proposals. The second public meeting was held on May 15, 2019, to discuss project recommendations and the proposed 2019-2020 Action Plan budget.	During the public meetings, each agency had an opportunity to present their proposal(s) and answer questions from staff and members of the Community Development Advisory Board (CDAB).	Applications recommended for funding were incorporated into the 2019-2020 Annual Action Plan.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Newspaper Ad	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p> <p>Public and Non-Profit Agencies</p>	<p>The second public notice was published in local newspapers informing the public about the availability of the draft Action Plan document listing recommended funding of activities for the Fiscal Year 2019-2020.</p> <p>The public notice was published on June 9, 2019, in the Orlando Sentinel, and another public notice was published in Spanish newspaper El Sentinel on June 8, 2019.</p>	<p>Comments received were related to difficulties in finding affordable housing for individuals with criminal backgrounds.</p>	<p>Comments received on the draft document during the established comment period, as well as the County's responses, are included in Appendix B on the Action Plan.</p>	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Public Hearing	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	<p>A public hearing for the 2019-2020 Annual Action Plan was held on June 19, 2019, at 6:00 p.m. at the Orange County Internal Operations Center located at 400 E. South Street in Orlando. All comments recorded during the public review period and public hearings are added to the final Action Plan.</p>	<p>No comments were received on the draft document during the public hearing.</p>	<p>No comments were received.</p>	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
5	Internet Outreach	<p>Minorities</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p> <p>Public and Non-Profit Agencies</p>	<p>Once the public notice was advertised, the draft plan was made available to the public through the internet, at the local public library, and at the Office of Housing and Community Development. Comments and suggestions are recorded and considered as additions and/or revisions to the plan. The comment period for this document was from June 10, 2019 through July 10, 2019.</p>	<p>Comments received were related to difficulties in finding affordable housing for individuals with criminal backgrounds.</p>	<p>Comments received on the draft document during the established comment period, as well as the County's responses, are included in Appendix B on the Action Plan.</p>	<p>http://www.ocfl.net/NeighborsHousing/CommunityDevelopment.aspx</p>

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

Federal resources are critical to addressing local housing and community development needs. All strategies and activities planned under the Consolidated Plan contribute to promoting economic opportunities in our jurisdiction by providing many low- to moderate-income persons and households with access to services and employment opportunities, financial stabilization, and affordable housing. These funds also result in collective efforts that include partnerships with many local non-profit organizations and contracts awarded to private businesses. Many of these strategies and activities cannot be implemented without the anticipated resources listed in this section.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	6,680,788	0	700,000	7,380,788	5,000,000	The CDBG program is utilized to address neighborhood revitalization, anti-poverty strategies, housing and other special needs in our community. This program receives the highest funding allocation of the formula grant entitlement programs for housing and community development in the Consolidated Plan. Orange County uses CDBG funds for capital improvement, infrastructure and housing projects (land acquisition and rehabilitation) in low to moderate-income neighborhoods, and for public services that benefit low to moderate-income individuals and families.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	2,565,007	0	0	2,565,007	2,000,000	The use of HOME funds for affordable housing is an essential element of Orange County's Consolidated Plan for expanding the supply, affordability, and availability of decent, safe, sanitary and affordable housing. Before committing funds to projects, Orange County evaluates the project in accordance with the guidelines of the HOME program. HOME funds are also used to provide rental subsidies in the form of tenant-based rental assistance, to conduct housing rehabilitation of homeowner and rental units, and to create affordable housing units in partnership with Community Housing Development Organizations (CHDOs). The HOME program requires a twenty-five percent (25%) non-Federal match of the total grant amount (minus administration costs) for eligible HOME activities.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	552,240	0	0	552,240	500,000	ESG is utilized for operations of homeless shelters, rapid re-housing and homeless prevention services, and the general provision of services for homeless individuals and families. The program requires that grantees develop and implement procedures to manage client information and ensure the confidentiality of records of any domestic violence shelter under projects assisted with ESG funds. The collection of data and reporting must be implemented using the Homeless Management Information System (HMIS) and HUD established standards. The ESG regulations contain a 100% match requirement, and recipient jurisdictions must ensure that there is a match for all ESG dollars provided.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
General Fund	public - local	Acquisition Homeowner rehab Housing Multifamily rental new construction Multifamily rental rehab New construction for ownership Rapid re-housing (rental assistance)	1,500,000	0	1,191,000	2,691,000	1,000,000	In 2015, Orange County allotted a total of \$5M through the INVEST in our HOME for Life Initiative (General Revenue), to accelerate the availability of affordable rental housing and increase access to those units for families in need. Of those funds, \$2,191,000 still remains available. These funds provide leverage to federal and state housing and homeless programs. An additional \$1.5M from General Revenue was allocated for affordable housing needs for the upcoming fiscal year.
HUD-VASH	public - federal	Rental Assistance	405,000	0	0	405,000	200,000	VASH funds are administered by the Section 8 Program under the Housing and Community Development Division to assist homeless veterans in need of permanent housing. HUD-VASH dollars are now reported as part of the Section 8 allocation. Orange County administers a total of 65 HUD-VASH vouchers.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Section 8	public - federal	Admin and Planning Rental Assistance	10,695,534	0	0	10,695,534	10,000,000	Orange County's Section 8 Program has 1,198 active HCV units. Funding is utilized for rental assistance and administration. In addition, there are currently 640 out-of-state vouchers that are being administered by the Orange County's Housing and Community Development Division.
Shelter Plus Care	public - federal	Admin and Planning Housing Rental Assistance	738,105	0	0	738,105	500,000	Shelter Plus Care (S+C) is part of the Continuum of Care (CoC) Program, and it provides funding for housing of chronically homeless individuals with disabilities. In accordance with the agreement with its local CoC, Orange County administers 94 S+C vouchers.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other	public - state	Acquisition Admin and Planning Homebuyer assistance Homeowner rehab Housing Multifamily rental new construction Multifamily rental rehab New construction for ownership Rapid re-housing (rental assistance) Other	1,475,140	0	0	1,475,140	2,000,000	The State Housing Initiatives Partnership (SHIP) Program provides funds to Orange County as an incentive to create partnerships that produce and preserve affordable homeownership and rental housing. The program serves very low to moderate-income families. For FY 2019-2020 Orange County anticipates receiving new funds in the amount of \$1.4M. SHIP contains a set-aside funding for housing special needs populations and homeless. SHIP funds are used as a match for HOME and/or to meet other matching requirements. A significant amount of SHIP funding is utilized to provide qualified home buyers with down payment assistance.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The HOME program requires a twenty-five percent (25%) non-Federal match of the total grant amount (minus administration costs) for eligible HOME activities. Orange County will continue to use State Housing Initiatives Partnership (SHIP) Program funds to provide the match needed. The Emergency Solutions Grant regulations (24 CFR Part 576) contain a 100% match requirements, and recipient jurisdictions must ensure that there is a match for all ESG dollars provided. Orange County will ensure the provision of the matching requirements for all ESG subrecipients prior to the commitment of ESG funds. Furthermore, matching requirements are included as part of the project administration agreements entered into between Orange County and all ESG-funded agencies. The sources of match and necessary back-up documentation are reviewed as part of monthly reimbursement requests submitted by the agencies and further discussed during the annual on-site monitoring visits and technical assistance meetings (as needed). Newly funded agencies are made aware of the matching requirements during the post-award technical assistance sessions held by the Housing and Community Development Division staff. Administration funds utilized under ESG will be matched by the County.

Orange County continues to be one of the largest funders of services for homeless individuals and families in the region. Annually, the County provides \$1.55M in general revenue funds for the rapid re-housing program implemented by local non-profits (Family Promise of Greater Orlando, Inc., Catholic Charities of Central Florida, Inc., Embrace Families, Inc., and Coalition for the Homeless of Central Florida, Inc.) to house 120 families with children; \$400K for the Diversion program implemented by the Coalition for the Homeless of Central Florida, Inc., \$2.3M for supportive services associated with permanent supportive housing programs, \$75K for nine (9) bridge housing units located on the Coalition for the Homeless of Central Florida, Inc. campus, and \$100K to fund operational expenditures associated with the Samaritan Resource Center (drop-in center for the homeless located in East Orange County).

Since affordable housing continues to be a high priority in Orange County, HOME funds are usually used to leverage other funding sources. Orange County anticipates receiving a SHIP allocation of \$ 1,475,140 in FY 2019-2020. The former INVEST in our HOME for Life program in Orange County, funded by general revenue sources, will add an additional \$1,191,000 in FY 2019-2020 to help eliminate homelessness and create new affordable housing units. A total of \$5M was designated in 2015, as part of the INVEST Program, to help with housing initiatives. Of those \$5M, almost \$3M has been spent on three projects. An additional \$1.5M from the County's general revenue fund was allocated for affordable housing needs for the upcoming fiscal year. Combined, SHIP and general revenue dollars will add significant leverage and additional resources to the strategies identified in the Consolidated Plan.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Orange County's Real Estate Division will continue to coordinate with the Housing and Community Development Division for the use of publicly-owned land and/or acquired property, to expand federally funded neighborhood revitalization efforts or for the development of affordable housing. This coordination will help address both, the housing and neighborhood revitalization strategies outlined in the County's Consolidated Plan. More specifically, in FY 2019-2020 Orange County plans to donate thirteen (13) vacant residential lots located in Holden Heights and South Apopka and Apopka areas to non-profit agencies for the construction of affordable housing units.

Additionally, the County's Housing and Community Development Division has an ability to transfer (via agreement) any surplus property assessed as suitable for affordable housing to non-profit agencies for construction of affordable homeownership units. The Housing and Community Division works in close collaboration with the Real Estate Management Division to conduct such assessments on a regular basis. An additional fourteen units have been identified as potentially suitable for affordable housing and are available for future transfer(s).

Discussion

Formula grants under the Consolidated Plan are noncompetitive awards based on a predetermined formula. The following HUD entitlement programs are included:

- Community Development Block Grant (CDBG) – \$6,680,788
- HOME Investment Partnerships Program (HOME) – \$2,565,007
- Emergency Solutions Grants (ESG) – \$552,240

Orange County also administers the Housing Choice Voucher Program (Section 8) under which approximately \$10M are utilized annually to provide rental subsidies to 1,198 low income households in the County. In addition, the Housing and Community Development Division administers 65 HUD-VASH rental vouchers for veterans and 640 out-of-state vouchers from the HUD Section 8 portability program. Furthermore, Shelter Plus Care (S+C) funding in the amount of \$738,105 is utilized to help chronically homeless individuals with permanent housing and supportive services.

The State Housing Initiatives Partnership (SHIP) program's allocation for Orange County in FY 2019-2020, as estimated by the Florida Housing Coalition, is \$1,475,140, a continuous significant decrease from the previous years that started last year. This decrease is a result of a large sum of funds shifted to other needs, such as public safety and disaster recovery. The SHIP allocation is generally targeted for affordable housing development, down payment assistance, affordable housing preservation, and pre-purchase housing counseling. New activities under SHIP, which were approved as part of the recent amendments to the Local Housing Assistance Plan, include changes to the impact fee subsidy program, development of a pilot rapid-rehousing program (\$150,000 per year allocated) and establishment of a Revolving Loan Funds in the initial amount of \$1.5M. The Revolving Loan Fund will be available at the very low interest rate to non-profit housing developers to be used for land acquisition, development costs, and vertical construction. The County, as part of the actions identified within the Housing for All

task force subcommittees, is currently working with non-profit agencies and partnering jurisdictions on the implementation of the Fund.

To further its commitment to providing affordable housing for the County residents, in 2015, Orange County has allocated \$5M in general revenue funds (originally as part of the INVEST in Our Home for Life initiative) for the development of affordable housing, as well as additional funds for rapid re-housing and diversion activities for homeless families. In the past two years, the former INVEST funds were used to complete start three housing projects, with \$2,191,000 still not committed and being available to spend during the consolidated planning period. Furthermore, an additional \$1.5M from the County's general revenue fund was allocated for affordable housing needs for the upcoming fiscal year.

Finally, in relation to program income, HOME and CDBG program income received is entered into IDIS and drawn before any program funds. The County also anticipates undertaking the NSP program closeout once all the program funds have been expended. Orange County continues to partner with Habitat for Humanity of Greater Orlando and Osceola County to purchase and renovate foreclosed and/or abandoned property homes with NSP funds to be rehabilitated and sold to qualified homebuyers. Subsequently, all of the NSP program income will be transferred to the CDBG program in IDIS and used for eligible CDBG activities, including, but not limited to, provision of affordable housing.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Provide Affordable Housing	2016	2020	Affordable Housing Public Housing Homeless Non-Homeless Special Needs	County-wide	Affordable Housing	CDBG: \$2,832,611 HOME: \$2,308,507 Section 8: \$10,695,534 SHIP: \$3,067,000 General Fund: \$2,691,000	Rental units constructed: 120 Household Housing Unit Rental units rehabilitated: 177 Household Housing Unit Homeowner Housing Added: 13 Household Housing Unit Homeowner Housing Rehabilitated: 130 Household Housing Unit Direct Financial Assistance to Homebuyers: 160 Households Assisted Tenant-based rental assistance / Rapid Rehousing: 2,038 Households Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
2	Enhance the Quality of Life	2016	2020	Non-Homeless Special Needs Non-Housing Community Development	County-wide	Non-Housing Community Development Public Services	CDBG: \$2,722,020	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1,700 Persons Assisted Public service activities other than Low/Moderate Income Housing Benefit: 1,500 Persons Assisted
3	Eliminate Homelessness	2016	2020	Homeless	County-wide	Homelessness	ESG: \$552,240 HUD-VASH: \$405,000 Shelter Plus Care: \$738,105 SHIP: \$150,000 General Fund: \$1,550,000	Tenant-based rental assistance / Rapid Rehousing: 299 Households Assisted Homeless Person Overnight Shelter: 1,040 Persons Assisted Homelessness Prevention: 35 Persons Assisted

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Provide Affordable Housing
	Goal Description	<p>The production and preservation of affordable, safe and decent housing continues to be a top priority for Orange County, as evidenced by the recent creation of the Housing for All Task Force. All housing activities are supported by a combination of federal, state and local funding, and used strategically to maximize the leverage of resources. Planned activities include rental housing rehabilitation, rental subsidies, financial incentives for new housing development, projects completed in partnership with Community Housing Development Organizations (CHDOs) and other non-profits, regulatory incentives, rehabilitation of single-family homes, and financial incentives for the first-time home buyers.</p> <p>FY 2019-2020 funding investments into affordable housing goal will have the following outcome indicators:</p> <ul style="list-style-type: none"> • 143 rental housing units will be rehabilitated at the Monsignor Bishop Manor apartment complex, which provides housing to low-income individuals and families; • 34 rental housing units will be rehabilitated at the Maxwell Garden Safe Haven project that provides stable and safe housing to chronically homeless individuals; • 120 rental units will be constructed for low income seniors at the Hawthorn Park redevelopment project located in the Pine Hills area (SHIP funds, tax credit – local contribution); • 13 County-owned lots will be donated to non-profit agencies for construction of affordable housing in the Holden Heights and Apopka areas; • 100 low-income homeowners will be assisted with housing rehabilitation services (including lead-based paint testing and abatement, when necessary), with an additional 30 low-income homeowners assisted through the Roof Replacement Program (to be carried out by the Habitat for Humanity of Greater Orlando and Osceola County, Inc.), for a total of 130 households assisted; • 200 households will be assisted with HOME Tenant Based Rental Assistance subsidies; 1,198 households will be assisted with Orange County's Section 8 Housing Choice Vouchers; and 640 out-of-state vouchers will administered by the Section 8 program; • 160 first-time home buyers will be assisted with down payment under the State Housing Initiatives Program (SHIP).

2	Goal Name	Enhance the Quality of Life
	Goal Description	<p>In FY 2019-2020 Orange County intends to implement a variety of activities aimed at improving the quality of life of low- to moderate-income households. These activities include a number of capital improvement projects and public service activities. Capital improvement projects are primarily funded by CDBG dollars, and they address a variety of public facility needs in low- to moderate-income communities. The implementation of capital projects also provides economic opportunities in low-income neighborhoods by encouraging the creation and/or retention of jobs. Capital projects funded by CDBG in FY 2019-2020 will benefit approximately 1,700 low- to moderate-income individuals and will consist of the following activities:</p> <ul style="list-style-type: none"> • Construction of a new 8,500 sq. ft. health center, which will offer an array of comprehensive medical services, in the traditionally underserved Bithlo community; • Roof replacement on the Hope Community Center building located in South Apopka, which is used to provide a variety of services to low- and moderate-income individuals; • Laurel Hill Cluster renovations – rehabilitation of three buildings, to include upgrades to the kitchen and bathroom facilities, among other improvements, at the facility that provides residential services to low-income adults with severe developmental disabilities who are non-ambulatory; • Pine Hills Community Cultural Center – first phase of the renovations that will aid in the conversion of a former commercial shopping center into a multi-cultural and senior community center; • United Cerebral Palsy of Central Florida (UCP) Pine Hills Campus – ADA & Accessibility improvements, to include construction of an ADA walkway, shaded pavilion, and addition of ADA-friendly playground elements to the facility. <p>Additionally, in FY 2019-2020, Orange County will continue funding public service agencies, with the funding expected to benefit close to 1,500 low-income individuals through the following variety of activities:</p> <ul style="list-style-type: none"> • Case management and crisis intervention; • Job training and placement; • Services for the homeless; • Services for elderly; • Services for persons with severe disabilities; • Child care assistance; and • Self-sufficiency skills training.

3	Goal Name	Eliminate Homelessness
	Goal Description	<p>To continue moving towards its five-year goal of effectively eliminating homelessness, in FY 2019-2020 Orange County will be supporting activities that help shelter, stabilize, and rapidly re-house homeless individuals and families. By working closely with other stakeholders in the community, such as government agencies, non-profit organizations, and the local Continuum of Care (CoC), the County hopes to improve the delivery of services for homeless households and to avoid any duplication in service delivery. The following activities are planned for FY 2019-2020:</p> <ul style="list-style-type: none"> • 120 homeless families will receive financial and rental assistance within the rapid re-housing program funded with general revenue dollars; 20 households will receive rapid re-housing services through the Catholic Charities of Central Florida, Inc. funded by ESG, for a total of 140 households assisted; • 35 individuals will receive homeless prevention services under the ESG program (implemented by Southern Territorial Headquarters of Salvation Army); • 1,040 homeless individuals, including victims of domestic violence and their children, will be provided with overnight emergency shelter (ESG funds will be distributed to four agencies – Coalition for the Homeless of Central Florida, Inc., Covenant House Florida, Inc., Family Promise of Greater Orlando, Inc., and Harbor House of Central Florida, Inc.); • Additionally, ESG is also utilized to fund the Homeless Management Information System (HMIS) for data collection and technical training and support; • The HUD-VASH program will assist 65 homeless veterans with rental assistance; • 94 homeless individuals with disabilities will receive permanent housing and supportive services under the Shelter Plus Care (S+C) program.

Projects

AP-35 Projects – 91.220(d)

Introduction

The following section outlines the proposed projects and activities to be accomplished in FY 2019-2020. Each project includes Consolidated Plan goal(s) to be supported and priority needs to be addressed by the proposed project and associated activities, as well as its funding source, target completion date, and estimated number of persons or households to benefit from the proposed activities. All proposed projects and associated activities will be implemented on the county-wide geographic distribution basis.

Projects

#	Project Name
1	2019 CDBG Capital Improvement Projects
2	2019 CDBG Housing Projects - Land Acquisition and Development for Affordable Housing
3	2019 CDBG Housing Projects - Rental Housing Rehabilitation
4	2019 CDBG Housing Projects - Homeowners Single Family Rehabilitation
5	2019 CDBG Housing Projects - Housing Rehabilitation Administration
6	2019 CDBG Public Services
7	2019 CDBG Administration
8	2019 HOME Tenant Based Rental Assistance
9	2019 HOME Homeowners Single Family Rehabilitation
10	2019 HOME Rental Housing Rehabilitation
11	2019 HOME Community Housing Development Organizations
12	2019 HOME Administration
13	2019 Emergency Solutions Grant
14	2019 CDBG Reprogrammed Funds

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The Orange County Housing and Community Development Division sets its allocation priorities based on research, input obtained from a community and neighborhood organization and non-profit agencies, and consultation with other jurisdictions and local partners. This collective information confirms that the current social and economic environment shows similar obstacles to addressing underserved needs from those obstacles observed during the first three years of the 2016-2020 Consolidated Plan. However, as real estate market continues to stabilize, a lack of affordable housing in the Central Florida region becomes more and more apparent, with Orange County ranking as one of the least affordable

places to live in the nation. At the same time, low- to moderate-income communities are still in need of capital improvement projects and public services to help stabilize neighborhoods and expand economic opportunities for low-income families and individuals.

Affordable housing development has continued to grow in importance, especially with housing prices and rents continuing to increase at a rapid rate. In addition to strategies planned for FY 2019-2020 under CDBG and HOME programs (such as rental housing rehabilitation and homeowner single-family rehabilitation activities), the County will continue to invest general revenue funds to aid in development of affordable housing units. To date, three projects funded with general revenue dollars have been completed (Goldenrod Pointe apartments, New Horizons subdivision in the South Apopka area, and the Wayne Densch Center). The County entertains proposals for affordable housing projects throughout its program year. Once selected utilizing a comprehensive request for proposals (RFP) process in ZoomGrants, the projects are primarily funded with general revenue and/or SHIP funds. Furthermore, the County recently amended its Local Housing Assistance Plan (SHIP funds) to implement a Revolving Loan Fund for non-profit agencies to aid in construction of affordable housing, and increase impact fee subsidies, which now include multi-family units. Orange County will collaborate with non-profit agencies and partnering jurisdictions in an effort to increase availability of capital for construction of affordable housing units.

Highlighting the importance of the affordable housing issues to the County is establishment of the Housing for All Task Force by the new County administration. The Task Force will prioritize short and long-term solutions to address the affordable housing crisis in Orange County. The effort aims to take the prior work from Orange County's 2018 Regional Affordable Housing Initiative, analyze the recommendations and put them into action. It is anticipated that the Task Force will have the final action plan, which will propose code and policy changes as well as incentives to support a greater diversity of housing products in Orange County, completed by the fall of 2019.

Finally, in recognition of the Housing First concept and a growing need for housing among very low-income and homeless individuals and families, the County approved a pilot rapid re-housing program to be implemented with SHIP funds. Over the course of the past three years, general revenue funds in the amount of \$1.55M per year have also been used to rapidly re-house homeless families qualified for services through a Coordinated Entry System. The County has partnered with the Homeless Services Network, a lead agency for the local Continuum of Care, to implement the program. The County also funds the Diversion program implemented by the Coalition for the Homeless of Central Florida, Inc.

Projects for the FY 2019-2020 Action Plan are determined based on the eligibility and funding feasibility of each individual project. Orange County's ability to meet the housing and community needs also depends on our capacity and financial resources to address the emerging needs in a timely manner.

AP-38 Project Summary

Project Summary Information

1	Project Name	2019 CDBG Capital Improvement Projects
	Target Area	County-wide
	Goals Supported	Enhance the Quality of Life
	Needs Addressed	Non-Housing Community Development
	Funding	CDBG: \$1,710,020
	Description	Capital improvement projects are implemented in accordance to 24 CFR 570.483(b)(2) of the federal Community Development Block Grant regulations. Capital projects planned for FY 2019-2020 include a variety of improvements to five (5) public facilities.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	1,700 low-income individuals
	Location Description	

	Planned Activities	<p>The planned activities under CDBG Capital Improvement Projects are summarized below:</p> <ul style="list-style-type: none"> • Community Health Centers, Inc. will be awarded \$500,000 for the construction of a new 8,500 sq. ft. health center, which will offer an array of comprehensive medical services, in the traditionally underserved Bithlo community. • Hope Community Centers, Inc. will receive \$65,000 for a roof replacement on its building located in South Apopka. The facility is used to provide a variety of services to low- and moderate-income individuals. • Life Concepts, Inc. will be awarded \$382,020 to conduct renovations to the Laurel Hill Cluster facility where residential services to low-income adults with severe developmental disabilities who are non-ambulatory are provided. Renovations will consist of rehabilitation of three buildings, to include upgrades to the kitchen and bathroom facilities, among other improvements. • Orange County Community Action Division will receive \$700,000 for the first phase of the renovations at the Pine Hills Community Cultural Center. These renovations will aid in the conversion of a former commercial shopping center into a multi-cultural and senior community center. • United Cerebral Palsy (UCP) of Central Florida, Inc. will be awarded \$63,000 to carry out ADA & Accessibility improvements, to include construction of an ADA walkway, shaded pavilion, and addition of ADA-friendly playground elements, at its Pine Hills Campus facility.
4	Project Name	2019 CDBG Housing Projects - Land Acquisition and Development for Affordable Housing
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$430,561

	Description	A total of \$430,561 in CDBG funds will be used to fund acquisition of land/property for construction and development of affordable housing projects.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	TBD
	Location Description	
	Planned Activities	The project applications will be accepted for review and evaluation throughout the Fiscal Year.
3	Project Name	2019 CDBG Housing Projects - Rental Housing Rehabilitation
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$438,050
	Description	A total of \$438,050 is designated to preserve affordable rental housing in Orange County. Activities to include renovations to, and rehabilitation of affordable rental housing units for low-income individuals and families.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	177 low-income individuals; with additional beneficiaries - to be determined.
	Location Description	

	Planned Activities	<p>Planned rental housing rehabilitation activities include the following:</p> <ul style="list-style-type: none"> • Grand Avenue Economic Comm. Dev. Corp. will receive \$171,050 in CDBG funds to conduct renovations at the Maxwell Garden Safe Haven project, to include roof replacement on the facility that provides stable and safe housing to chronically homeless individuals. • Catholic Charities of Central Florida, Inc. will utilize \$267,000 in CDBG funds to conduct Improvements on Monsignor Bishop Manor, which provides affordable housing to low-income individuals and families. The improvements will include replacing roofs on seven (7) buildings.
4	Project Name	2019 CDBG Housing Projects - Homeowners Single Family Rehabilitation
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$1,264,000 SHIP: \$500,000
	Description	Rehabilitation assistance to provide minor or major home repairs to very low to low-income homeowners in Orange County. The County utilizes CDBG, HOME and local SHIP funds for the Housing Rehabilitation Program. The program focuses primarily on seniors and individuals with disabilities.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	125 low-income homeowner households, with priority given to seniors and persons with disabilities
	Location Description	

	Planned Activities	<p>Orange County plans to assist 95 low-income homeowners through its Housing Rehabilitation Program, with activities including the following:</p> <ul style="list-style-type: none"> • Minor home repair assistance – includes repairs up to \$25,000 related to life, health, safety or code violations. CDBG and SHIP remain the main funding source for this program. • Major rehabilitation – includes electrical, plumbing, roof repairs and other major health hazards. These repairs are limited to \$75,000 and may be funded by CDBG, HOME or local SHIP funds. • Emergency repairs – Orange County will continue to implement an emergency repairs' program for roof repairs, septic system repairs or similar repairs that constitute an urgent safety and health hazard. <p>Additionally, Orange County will award \$264,000 to Habitat for Humanity of Greater Orlando and Osceola County, Inc. for the Roof Replacement Program – to replace deteriorating roofs on thirty (30) existing homes that are owned by very low and low-income households.</p>
5	Project Name	2019 CDBG Housing Projects - Housing Rehabilitation Administration
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing Enhance the Quality of Life
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$500,000
	Description	Costs associated with service delivery and administration of housing rehabilitation projects.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	

	Planned Activities	This project involves administration and service delivery of minor, major and emergency rehabilitation programs and the Lead Based Paint Hazard program operated by Orange County.
6	Project Name	2019 CDBG Public Services
	Target Area	County-wide
	Goals Supported	Enhance the Quality of Life
	Needs Addressed	Public Services
	Funding	CDBG: \$1,002,000
	Description	Orange County will fund public services for low-to-moderate income persons to encourage self-sufficiency, provide stabilization and crisis intervention, job training, educational programs and services for youth, homeless and persons with severe disabilities.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	1,500 low-income individuals
	Location Description	

<p>Planned Activities</p>	<p>The planned Public Services activities are described below.</p> <ul style="list-style-type: none"> • Case management and crisis intervention – A total of \$112,000 in CDBG funds will be allocated as follows: \$60,000 for Aspire Health Partners, Inc. to provide comprehensive substance abuse treatment & behavioral health care services for homeless and low- income women; \$52,000 for Jewish Family Services, Inc. to conduct case management, financial counseling and crisis intervention for individuals and families on the blink of homelessness. • Job training and placement – A total of \$55,000 in CDBG funds will be allocated as follows: \$35,000 for Embrace Families, Inc. to fund case management and apprenticeship at non-profit agencies for low income individuals; \$20,000 for Hispanic Federation, Inc. to teach English as a Second Language (ESL) classes to low-income individuals, with an emphasis on job training and placement. • Services for the homeless – Orange County will allocate a total of \$235,000 in CDBG funds for services for the homeless to be distributed as follows: \$50,000 for Coalition for the Homeless of Central Florida, Inc. to fund shelter and support services; \$35,000 for Covenant House Florida, Inc. for parenting education and support for homeless youth; \$50,000 in funds for Health Care Center for the Homeless, Inc. to provide mental health and substance abuse services; \$35,000 for Grand Avenue Econ. Comm. Dev. Corp. to fund wraparound case management and support services for formerly homeless individuals; \$35,000 for IMPOWER, Inc. to support transitional housing and case management program for former foster care youth; and \$30,000 for Matthew’s Hope Ministries, Inc. to provide basic medical care, mental health counseling and case management for homeless individuals. • Services for elderly – Orange County will allocate a total of \$150,000 for services for elderly to be distributed as follows: \$125,000 will be allocated to Seniors First, Inc. to provide in-home meal delivery for homebound low income seniors; and \$25,000 for Consumer Credit Counseling Services of Puerto Rico, Inc. to fund financial education and credit counseling program for low income elderly. • Services for persons with severe disabilities – Orange County will provide a total of \$145,000 in CDBG funds for services for persons with severe disabilities to be distributed as follows: \$55,000 for Life Concepts, Inc. to fund supportive and transitional living program for individuals with developmental disabilities; \$50,000 for Lighthouse Central Florida, Inc. to fund visual rehabilitation services to older blind persons; and \$40,000 in funds for Primrose Center, Inc. to provide employment training and placement for persons with developmental disabilities. • Children services – Orange County will allocate \$186,000 in CDBG funds to the Community Coordinated Care for Children, Inc. to provide childcare subsidies for children of low income families; \$40,000 in CDBG funds for Boys and Girls Clubs of Central Florida, Inc. to support childcare and afterschool program for homeless and low income children; and \$37,000 for Harbor House of Central Florida, Inc. to fund child care and case management services for homeless children staying at the domestic violence shelter. • Self-sufficiency skills training – Orange County will provide \$42,000 in CDBG funds to Center for Independent Living, Inc. for its employment and self-sufficiency program for individuals with disabilities.
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7	Project Name	2019 CDBG Administration
	Target Area	County-wide
	Goals Supported	Enhance the Quality of Life Eliminate Homelessness
	Needs Addressed	Non-Housing Community Development Homelessness Public Services
	Funding	CDBG: \$1,336,157
	Description	Activities related to the administration of grant programs.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	130 low-income individuals to benefit from fair housing activities
	Location Description	
	Planned Activities	Costs associated with planning and administration of grant funds including, but not limited to, salaries, supplies, rent, travel, training, etc. The County will also award \$10,000 from CDBG Administration funds to Community Legal Services of Mid-Florida, Inc. to carry out fair housing activities, such as educational workshops and data collection on fair housing complaints.
8	Project Name	2019 HOME Tenant Based Rental Assistance
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$1,300,000

	Description	The project provides rental subsidies for seniors and persons with disabilities, including formerly homeless individuals.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	200 low-income senior households or households of persons with disabilities, including those who were formerly homeless
	Location Description	
	Planned Activities	This project under the HOME Program will provide rental subsidies to serve approximately 200 households.
9	Project Name	2019 HOME Homeowners Single Family Rehabilitation
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$300,000
	Description	Orange County has designated \$300,000 in HOME funds to provide very low and low-income homeowners with housing rehabilitation assistance. CDBG funds and local SHIP funds are also used for this purpose.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	5 low-income households are expected to benefit from homeowner single-family rehabilitation activities funded with HOME funds.
	Location Description	
	Planned Activities	Rehabilitation activities include major repairs necessary to ensure the health and safety of the residents.

10	Project Name	2019 HOME Rental Housing Rehabilitation
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$323,755
	Description	HOME funds will be used to renovate and preserve affordable rental units for very low, low-income and homeless households.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	TBD
	Location Description	
Planned Activities	In FY 2019-2020, various projects will receive financial assistance to aid in the preservation of affordable rental housing units. HOME funds will be used to leverage funding for these projects. The long-term goal of the Consolidated Plan is to create 500 units of new affordable rental housing between 2016 and 2020.	
11	Project Name	2019 HOME Community Housing Development Organizations
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$384,752
	Description	HOME funds require a minimum 15% set-aside for activities with Community Housing Development Organizations (CHDOs).
	Target Date	9/30/2020

	Estimate the number and type of families that will benefit from the proposed activities	TBD
	Location Description	
	Planned Activities	Orange County plans to utilize this set-aside for the creation of new affordable rental and/or homeownership units. These projects must meet HOME eligibility criteria, including CHDO qualification status and a risk assessment of the project. The project applications will be accepted for review and evaluation throughout the Fiscal Year.
12	Project Name	2019 HOME Administration
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$256,500
	Description	The HOME program allows up to 10% of the total allocation for planning and administration activities.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	
	Planned Activities	Planning and administration of HOME funded activities, such as tenant-based rental assistance, and rental and homeowner rehabilitation.
13	Project Name	2019 Emergency Solutions Grant

Target Area	County-wide
Goals Supported	Eliminate Homelessness
Needs Addressed	Homelessness
Funding	ESG: \$552,240
Description	In FY 2019-2020, Orange County will receive \$511,000 in Emergency Solutions Grants funds (ESG) to support activities aimed at eliminating homelessness. The remainder of funds will be used to fund ESG administration.
Target Date	9/30/2021
Estimate the number and type of families that will benefit from the proposed activities	1,095 very low, low-income and homeless individuals and families are expected to benefit from the ESG-funded activities in FY 2019-2020.
Location Description	

	<p>Planned Activities</p>	<p>The planned activities under the Emergency Solutions Grants are as follows:</p> <ul style="list-style-type: none"> • Shelter operations – Orange County will provide \$331,000 or close to 60% of the Emergency Solutions Grant (ESG) allocation, to maintain operations and services at existing homeless shelter facilities. This funding will be distributed among four agencies: Coalition for the Homeless of Central Florida, Inc. will receive \$145,000 in funds to support shelter operation expenses at two facilities serving the homeless; Covenant House Florida, Inc. will be funded in the amount of \$66,000 to support operational expenses and provision of essential services at the shelter facility for homeless unaccompanied youth ages 18-20; \$50,000 for Family Promise of Greater Orlando, Inc. to support operational expenses and essential services (case management) at the shelter facilities for homeless families; and Harbor House of Central Florida, Inc. will be funded in the amount of \$70,000 to assist with operating costs of the shelter facility for victims of domestic violence and their children. • Rapid re-housing and stabilization services – A total of \$100,000 in ESG funding will be designated to Catholic Charities of Central Florida, Inc. for rapid re-housing assistance, including case management, housing location and relocation services to eligible individuals and families who have recently become homeless. • Homelessness prevention services – Orange County will fund the Southern Territorial Headquarters of the Salvation Army in the amount of \$60,000 to provide homelessness prevention services, to include financial assistance and case management to eligible households who are at risk of becoming homeless. • Homeless Management Information System (HMIS) – A total of \$20,000 will be provided to Homeless Services Network of Central Florida, Inc. to administer the HMIS, and to support data collection, data maintenance and provision of technical assistance. • ESG Administration – A total of \$41,240, or close to 7.5% of the total ESG allocation for FY 2019-2020, will be used for administration, to include review of reimbursement request, monitoring of ESG-funded agencies, and provision of technical assistance.
14	<p>Project Name</p>	<p>2019 CDBG Reprogrammed Funds</p>

Target Area	County-wide
Goals Supported	Provide Affordable Housing
Needs Addressed	Affordable Housing
Funding	CDBG: \$700,000
Description	Acquisition for affordable housing and rental housing rehabilitation activities to be accomplished using reprogrammed CDBG funds from previous year(s).
Target Date	9/30/2020
Estimate the number and type of families that will benefit from the proposed activities	TBD
Location Description	
Planned Activities	Proposals for the activities are accepted throughout the program year.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Federal funds will be allocated on the county-wide basis and will not be restricted to specific areas. Projects located in unincorporated Orange County and within the three participating jurisdictions (cities of Maitland, Ocoee and Winter Park) will be given priority.

The Orange County Housing and Community Development Division ensures that federal funding is directed to address the needs of the County’s extremely low, low and moderate-income individuals and families, as well as the needs of the special needs populations such as Elderly/Frail Elderly, persons with disabilities, persons with alcohol or drug addictions, persons with HIV/AIDS and their families, and victims of domestic violence. The identified needs of these populations include the need for affordable housing, quality public facilities, and public services, as well as specific needs of the homeless population.

Geographic Distribution

Target Area	Percentage of Funds
County-wide	100

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Orange County covers an area of approximately 1,000 square miles, which encompasses thirteen municipalities and various established communities. Due to the constant population increase resulting from the influx of new residents, the County’s physical and demographic characteristics are continuously fluctuating. The geographic allocation of federal investments within the jurisdiction will not be restricted to specific areas but rather will be implemented in qualified areas throughout the county. Orange County does not use geography as a basis for allocating investments; however, projects located in unincorporated areas of Orange County and cities that are part of the CDBG urban county qualification program with valid interlocal agreements (cities of Winter Park, Maitland and Ocoee) will be considered first when opportunities arise. Orange County has completed the urban county requalification process in 2017, with all three participating jurisdictions renewing their interlocal cooperation agreements with the County. Additionally, the Housing and Community Development Division will continue to support local economic development efforts in such areas as Pine Hills, Holden Heights, and South Apopka, among others.

All CDBG, HOME and ESG activities will be addressing the priorities set in the 2016-2020 Consolidated Plan. In addition to the project eligibility, the rationale for allocating investments is centered on a feasibility assessment of each individual project. This assessment includes such factors as public value of the investment and risks associated with individual projects, among others.

Ryan White funds are allocated to provide services within the four-county area of the Orlando Eligible

Metropolitan Statistical Area (EMSA), including Lake, Orange, Osceola, and Seminole counties. While the City of Orlando is the recipient of HOPWA funds, they are administered by the Orange County Health Services Department based on the interlocal agreement with the City of Orlando that was executed in August of 2016. The integration of two programs, Ryan White and HOPWA, was intended to improve outcomes for clients accessing services by allowing them to move seamlessly between two programs. These funds are made available throughout the EMSA to benefit low-income households suffering from HIV/AIDS, irrespective of specific geographic areas.

Discussion

In FY 2019-2020, all of the CDBG, ESG and HOME funds will be allocated on the county-wide basis. Such funding allocation is based on the diversity of Orange County’s communities and the rapid population growth throughout the County, both of which result in constantly changing economic and demographic characteristics of the County’s census tracts.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The 2016-2020 Orange County Consolidated Plan identifies affordable housing as one of the priority needs for the County; and provision of affordable housing for low to moderate-income households is one of the Consolidated Plan goals for the five-year period. Objectives listed under this goal are related to preservation of the existing supply of affordable housing units, creation of new affordable housing units, and continued housing rehabilitation efforts.

The importance of affordable housing to Orange County is further highlighted by the establishment of the Housing for All Task Force by the new administration. The goal of the Taskforce is to analyze the prior work from Orange County’s 2018 Regional Affordable Housing Initiative, develop recommendations and put them into action in order to jumpstart production of affordable housing units in the County and to continue housing preservation efforts.

One Year Goals for the Number of Households to be Supported	
Homeless	299
Non-Homeless	1,528
Special-Needs	0
Total	1,827

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	2,232
Production of New Units	133
Rehab of Existing Units	307
Acquisition of Existing Units	160
Total	2,832

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

The detailed explanation of FY 2019-2020 activities aimed at creation and preservation of affordable housing units in Orange County is presented below. All activities are grouped by support requirement and by support type.

By support requirement:

Homeless – 299

- Rapid re-housing – 140 households (ESG funds and General Revenue Funds)
- HUD-VASH – 65
- Shelter Plus Care – 94

Non-Homeless – 1,528

- Single family rehabilitation – 100 units
- Single family rehabilitation/Roofing project – 30 units (Habitat for Humanity of Greater Orlando)
- Section 8 – 1,198
- HOME TBRA – 200

Special Needs – 0

Orange County will continue to fund rehabilitation of single-family homeowner occupied housing with a special focus on elderly and persons with disabilities.

TOTAL – 1,827

By support type:

Rental Assistance – 2,232

- HOME TBRA – 200
- Section 8 – 1,198
- Out-of-state vouchers – 640
- Shelter Plus Care – 94
- HUD-VASH – 65
- Homelessness Prevention – 35 (ESG funds)

Production of New Units – 133

- Hawthorn Park (senior housing) – 120 units (tax credit – local contribution, SHIP funds)
- Transfer of lots to non-profit agencies for new construction – 13 units

Rehab of Existing Units – 307

- Single family rehabilitation – 100 units
- Habitat for Humanity of Greater Orlando Roofing Project – 30 units

- Maxwell Garden Safe Haven Project (rental rehabilitation) – 34 units
- Monsignor Bishop Manor Apartments (rental rehabilitation) – 143 units

Acquisition of Existing Units – 160

- Down Payment Assistance – 160 (SHIP funds)

TOTAL – 2,832

AP-60 Public Housing – 91.220(h)

Introduction

Orange County does not own or manage any public housing units within the County, but it administers the Housing Choice Voucher Program (Section 8). There are, however, two public housing agencies in Orange County providing public housing rentals to low and very low-income persons. These are the Winter Park Housing Authority (WPHA) and the Orlando Housing Authority (OHA).

The Orlando Housing Authority (OHA), established in 1938, owns and manages 1,409 public housing units (including 94 public housing/tax credit units) in 13 complexes throughout the City of Orlando and Orange County, Florida. The OHA also owns 543 affordable, non-public housing units. As of May 2019, 59% of public housing residents have incomes at or below 30% of the area median income; 31% are very low-income, and 9% are low-income. The average gross income for public housing residents is \$16,859. Of all public housing residents, 55% are disabled (non-specified), and 32% are elderly. There are 13,619 applicants on the public housing waiting list. The OHA also administers 4,391 housing choice Section 8 vouchers, including 619 Veterans Affairs Supportive Housing (VASH) vouchers. As of May 2019, there are 4,018 vouchers leased. 66% of current voucher participants are categorized as extremely low-income; 25% very low-income and 9% low income. The average earned income for voucher households is \$17,987.36 annually. 54% of voucher participants are disabled (non-specified), and 30 % are elderly. There are 5,823 applicants on the housing choice voucher waiting list.

In 2012, the Orlando Housing Authority conducted a comprehensive assessment of its public housing inventory to determine the current level of physical accessibility and compliance with Uniform Federal Accessibility Standards (UFAS). The report identified obstacles that may limit accessibility by individuals with disabilities. The resulting report provided a comprehensive assessment of the OHA's public housing properties concerning UFAS compliance and recommended courses of action to ensure that programs and activities offered by the OHA are readily accessible to persons with disabilities. Under a Voluntary Compliance Agreement with the United States Department of Housing and Urban Development (HUD), the Orlando Housing Authority is implementing a comprehensive modification plan to bring its public housing inventory into full compliance with Federal accessibility guidelines.

The Winter Park Housing Authority (WPHA) provides 171 public housing rentals to very low-income residents within the City of Winter Park. The Authority was established in 1970 by a city ordinance. Rent is calculated on a 30 percent adjusted gross income basis, and most families are under the poverty level guidelines. The average occupancy rate is 100%. In addition to public housing units, the Authority owns 536 affordable housing units in four complexes. Residents of those complexes are typically below 80% AMI household income level. The WPHA does not offer Section 8 or vouchers, but it is a participating landlord, and it accepts vouchers at the Winter Park Oaks, Railroad Avenue, Tuscany at Aloma, and the Plymouth Apartments.

Both housing authorities were consulted in regards to the following questions.

Actions planned during the next year to address the needs to public housing

Orlando Housing Authority. The Orlando Housing Authority (OHA) is the only public housing agency within the City of Orlando providing public housing rentals to low and very low-income persons. The OHA also administers the HUD Housing Choice Voucher Program (referred to as Section 8). For 2019-2020, OHA anticipates receiving \$37,007,304. The anticipated allocations from primary funding sources are as follows:

- Housing Choice Voucher Program: \$30,605,950;
- Public Housing Operating Subsidy: \$3,157,760; and
- Capital Fund Program – Replacement Housing: \$3,243,594

The OHA acknowledges the unmet capital needs within its public housing inventory due to dwindling HUD funding. HUD is redirecting its focus on repositioning public housing by allowing housing authorities the flexibility to preserve affordable housing within their communities. HUD proposes four (4) options to assist housing authorities in repositioning its public housing:

- Rental Assistance Demonstration (RAD) Program;
- Section 18 Demolition and Disposition;
- Voluntary Conversion; and
- Retention of Assets after Declaration of Trust (DOT) release.

The OHA has recently evaluated its public housing inventory and identified six (6) sites for future demolition and redevelopment. HUD pledges to provide Tenant Protection Vouchers (Section 8) for families that must be relocated to facilitate demolition. Families may also be relocated to other public housing. The OHA submitted the demolition applications and proposed schedule in June of 2019.

Winter Park Housing Authority. The Winter Park Housing Authority (WPHA) plans the following in FY 2019-2020 to address the identified needs: conducting sidewalk improvements, soil erosion containment, and continuing replacement of all refrigerators, stoves and cabinetry. Camera system was upgraded to include license plate readers at 3 entrances/exits. Two (2) properties are in need of total roof replacements, stair replacements, and stucco repair.

Long-term redevelopment is being actively pursued with consideration given to HUD's most recent Voluntary Conversion option. Other avenues of additional funding are being pursued as WPHA has partnered with a co-developer and additional industry partners.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The Orlando Housing Authority has active Resident Associations at its public housing complexes. Resident Association presidents meet monthly with the OHA's President/CEO and staff to discuss programs and policies, upcoming activities, and resident concerns. Residents may pursue homeownership opportunities through coordinated information, referral and counseling services provided at the Moving to Work (MTW) Resource Center, and OHA's Resident Opportunities and Self Sufficiency and Family Self-Sufficiency Programs.

The City's Down Payment Assistance Program is available to all income-qualified residents, including public housing residents, to encourage homeownership. In addition, the City funds workshops and individual homeowner credit counseling; all of which are important on the path to homeownership.

In 2010, the United States Department of Housing and Urban Development (HUD) awarded the Orlando Housing Authority the Moving to Work (MTW) designation that allows housing authorities to implement innovative programs (normally not permitted) to encourage self-sufficiency. One of the initial activities under the MTW Program was an increase of the OHA's rent floor to \$225 per month. The rent floor does not apply to the elderly or disabled. Residents unable to pay the \$225 must participate in the MTW Resource Center. Through the services provided at the Resource Center, residents develop individual action plans and set goals in order to move toward self-sufficiency. The MTW Resource Center offers job readiness training, job recruiting services, childcare, and transportation assistance, if needed.

As an MTW Demonstration Agency, the OHA can move beyond the boundaries of traditional public housing and Section 8 to address critical needs within the community. The OHA developed a program to provide transitional housing, in the form of project-based housing choice voucher (Section 8) assistance to homeless individuals for up to 18 months at West Oaks Apartments (OHA owned, non-public housing). The OHA partners with local homeless service agencies to provide case management support to participants.

The Winter Park Housing Authority (WPHA) plans the following to encourage public housing residents' involvement and their participation in homeownership:

- Re-establish the Meadows Resident Association and provide capacity-building assistance to them in the way of education that includes credit counseling, budgeting skills and how to obtain down payment assistance.
- Continue to provide notices of Board meetings to residents and advertise activities and opportunities for resident involvement in the local newspaper and on the WPHA's website. Hold annual public hearings for the capital fund program and to review budgets.
- Continue to build relationships with our community partners through our Resident Services coordinator to ensure a variety of needed services is offered. The primary role of the ROSS Coordinator is to link residents with existing services and identify gaps in services that promote self-sufficiency. To that end, 40 residents have participated in at least one session of financial literacy activities, including credit repair, increasing income and savings, and homeownership preparation.
- Continue to work with the Winter Park-Maitland Habitat for Humanity and the Orlando Habitat organizations, as well as the Central Florida Urban League, to offer informational sessions on homeownership. Provide information on the Orange County's down payment assistance program. Continue Executive Director's participation on the County's Affordable Housing Advisory Board and the City of Orlando Affordable Housing Board.
- Bring in speakers, such as the Winter Park Police Department (WPPD), to encourage resident involvement in the community. Offer safety classes through Winter Park Police Department.

- Continue the Second Harvest Food Bank program for Tranquil Terrace and the Meadows family complex and add emergency food pantry services, as well as continue a partnership with the University of Florida Cooperative Extension Program
- Expand transportation options for public housing residents by offering limited shopping shuttles.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Both, OHA and WPHA, were recognized as “High Performers” under the Public Housing Assessment System (PHAS) scoring system. The agencies are not designated as "troubled" by HUD.

Discussion

The City of Orlando is working closely with the Orlando Housing Authority to address the needs of the chronically homeless individuals, including veterans.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The Homeless Services Network (HSN) is the lead agency for the local Continuum of Care (CoC FL-507). The CoC serves a tri-county area (Orange, Osceola and Seminole counties) and neighboring municipalities (cities of Orlando, Kissimmee and Sanford). On an annual basis, the CoC is responsible for the collection of data in order to generate a system performance measures report known as the Point-in-Time (PIT) Count. The PIT Count evaluates the number of individuals experiencing homelessness on a single day. The data outcomes ensure that key-stakeholders and government entities are continuously adjusting their homelessness prevention initiatives and other activities to accommodate current trends.

According to the 2019 PIT Count conducted on January 23, 2019, there was 1,544 identified homeless persons in Orange County on one single night. Of those identified as homeless, 15.54% are unsheltered, 27.59% are in transitional housing, and 58.87% are in emergency shelters. In comparison to the 2018 statistics, there was a slight increase of 1% in the homeless population (1,544 from 1,539). Furthermore, Orange County Public Schools (OCPS) publishes an annual report, which analyses the services rendered to enrolled students identified as displaced under the McKinney Vento Act. The 2018-2019 preliminary report indicates that there are 6,226 students registered as homeless. Of those displaced students, 30% (1,993) reported a car, park, public space, or bus/train as their primary nighttime residence. In addition, 62% of homeless students are sharing housing due to an economic hardship and/or loss of permanent residence. It should be noted, however, that the OCPS' definition of homeless is different from that of HUD.

Overall, homeless programs are greatly affected by the regional affordable housing crisis and low wages associated with the hospitality and tourism industry. Orange County will continue to collaborate with the CoC and stakeholders to accelerate affordable housing initiatives and strengthen target goals identified in the FY 2016-2020 Consolidated Plan. The following section describes the County's goals and specific actions it will undertake in FY 2019-2020.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

During FY 2019-2020 Request for Applications (RFA) process, no agencies applied for street outreach programs. However, some of the agencies funded with CDBG public service and/or ESG funds conduct outreach activities as part of their day-to-day operations. These agencies are listed below:

- Health Care Center for the Homeless, Inc., which annually receives CDBG funds for their mental health counseling and substance abuse services program and was recently awarded \$1M in CDBG funds for the construction of a new medical facility, conducts street outreach efforts as part of their Homeless Outreach Partnership Effort (H.O.P.E. team). The team is composed of staff outreach specialists and volunteers working where the homeless live. The team's main goal

is to connect clients in the homeless camps or living on the streets of Downtown Orlando with the health services that the agency provides. Among the many services the HOPE Team provides are transportation for medical appointments; obtaining identification cards and birth certificates; referrals for treatment programs and transitional housing; and assistance in accessing mainstream benefits. The team also has a registered nurse, who helps address some medical needs in the field, and a veteran's outreach case manager.

- Matthew's Hope Ministries, Inc. (MHM) was awarded CDBG funds to provide basic medical care, mental health counseling, and case management for homeless individuals. MHM conducts their own street outreach and receive referrals from local churches, Orange County Public School Homeless and Migrant Education Division, local police departments, and the Heart of Florida United Way 2-1-1 hot line. MHM offers an array of wraparound services, such as medical adherence, nutrition, shower and laundry service, haircuts, and meals. Furthermore, eligible program participants are assisted with transitional and permanent housing. In addition, MHM provides clients with job skills training and work opportunities through their Harvest of Hope Garden program (agriculture), The Mathew's Hope Chest (furniture restoration) and the Garden of Eating Pantry (grocery store).
- Finally, Covenant House Florida, Inc. was awarded ESG funds for shelter operation. Covenant House Florida, Inc. primarily recruits clients through its robust street outreach program. The outreach is conducted by a two-person team canvassing the tri-county area (Orange, Seminole and Osceola counties) and offering assistance to any youth between ages of 18 and 21. Street Outreach Case Managers offer food, blankets, hygiene supplies, basic first aid, crisis counseling, information about agency services, and bus tickets to local resources, as well as transportation of their youth shelter.

The County, through its participation in the Continuum of Care (CoC) monthly membership meetings and various subcommittee meetings, will continue to collaborate with the CoC in its efforts to determine gaps in housing and service needs of the homeless population, improve the data quality and ensure use of HMIS for recordkeeping and reporting related to the homeless and services provided, promote utilization of the Housing First approach, the Coordinated Entry System, and Housing Navigators to enhance access to appropriate services and speed up the re-housing process.

Addressing the emergency shelter and transitional housing needs of homeless persons

In FY 2019-2020, Orange County will spend close to 60 percent of its allocated ESG funding for shelter operations and essential services. The \$331,000 in emergency shelter funding will be divided among the following organizations: Coalition for the Homeless of Central Florida, Inc. (\$145,000 for two facilities located on its main campus – men, and women and families); Covenant House Florida, Inc. (\$66,000 for a homeless youth shelter); Family Promise of Greater Orlando, Inc. (\$50,000 for a scattered site family shelter program); and Harbor House of Central Florida, Inc., (\$70,000 for a domestic violence shelter). These four agencies are expected to assist a total of 1,040 individuals with overnight shelter accommodations and supportive services. In addition, the County will provide \$35,000 in CDBG funds for IMPOWER, Inc. to support transitional housing and case management program for former foster care youth, and \$35,000 for Grand Avenue Economic Community Development Corp. to fund wraparound

case management and support services for formerly homeless individuals to help them stabilize and stay housed.

It should also be noted that Orange County general revenue funds are utilized by the Coalition for the Homeless of Central Florida, Inc. for their recently established Diversion Program to ensure that shelter beds are utilized by those most in need. Housing counselors within the diversion program help homeless individuals and families find housing options outside the homeless services system. Since February 2018, approximately 7,742 homeless people entered the Triage process, which pre-screens clients, with 1,403 people entering into the diversion program, and 1,162 individuals (622 households) being successfully diverted from shelter. In addition to improving the quality of life for unsheltered persons, Coalition for the Homeless of Central Florida, Inc. provides free showers, laundry, and clothing services as part of the Community Health Initiative Program. As of April, the program has served 1,243 unduplicated unsheltered individuals with 15,752 services. All clients served and all service transactions are documented into the HMIS.

Furthermore, Community Coordinated Care for Children, Inc. will receive CDBG monies for their School Readiness program to provide childcare subsidies for children of low-income working families. Eligible program participants have the opportunity to be awarded rapid re-housing assistance through the Orange County general revenue fund. The County's general revenue funds in the amount of \$1.55M are also used to rapidly re-house 120 families with children, with the program being implemented by four providers, in collaboration with the HSN. Referrals for the program come from the Coordinated Entry System, while the HSN's housing locator team assists in finding appropriate housing units. Additionally, Orange County funds nine (9) bridge housing units located on the main campus of the Coalition for the Homeless of Central Florida, Inc., and it provides \$2.3M in general revenue to cover supportive services associated with various permanent supportive housing programs.

According to *The Gap: A Shortage of Affordable Homes Report* released on March 2019 by the National Low Income Housing Coalition, the metropolitan area of Orlando-Kissimmee-Sanford, FL is the least affordable in the nation with an extreme shortage of available rental units for extremely low-income households (13 affordable units per 100 households). The 2019 PIT Count reported that 77% of the homeless population in the tri-county region (Orange, Osceola and Seminole) resides in Orange County, thus reducing the available permanent supportive housing beds. The Continuum of Care continues to support, promote and obtain funding to expand this activity and keep households from possibly becoming homeless for an extended period of time. Similar to the last year, in this year's NOFA application HUD will allow transitional housing as a component of a rapid re-housing project, with an intent of providing a low-barrier, temporary housing while individuals and families quickly move to permanent housing, with the appropriate program design.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were

recently homeless from becoming homeless again

Orange County will continue to collaborate with the local CoC to help house chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth, who might need additional assistance if they are to make the transition to permanent housing. The utilization of the Housing First approach, expanded use of the Coordinated Entry System (CES), and improvements to the quality of HMIS are all meant to provide higher system efficiencies and improved services for the homeless population.

The County seeks to support activities to eliminate homelessness, particularly among literally homeless, families with children, and veterans. According to the 2019 PIT Count, 83% of the regions chronic homeless subpopulation resides in Orange County, and 8% are veterans. Data released by Heart of Florida United Way 2-1-1 hotline reports that 61% of veterans that qualified for housing assistance obtained a permanent home, and 209 individuals recovered from homelessness through the veterans assistance program. The HUD-Veteran Affairs Supportive Housing (HUD-VASH) program will allocate 65 rental assistance vouchers to Orange County. Participants of the HUD-VASH program will have an opportunity to engage in wraparound case management and clinical services. In addition, 94 homeless individuals with disabilities will receive permanent housing and supportive services under the Shelter Plus Care program.

The 2019 PIT Count also shows that unaccompanied youth account for 5% of the homeless population in Orange County; therefore, measures will be taken during FY 2019-2020 to ensure that services are strategically provided to eliminate homelessness among youth. Orange County will also continue to use funds and resources to assist with case management for various individuals, including families, victims of domestic violence and youth, to shorten the period of homelessness and guide them towards independent living. Covenant House Florida, Inc. will receive \$35,000 for their Child Development and Parenting Education (CDPS) program. Homeless youth (18-20) staying at the shelter will participate in parenting and independent life skills classes. IMPOWER, Inc. will receive \$35,000 to continue to enhance their transitional housing and homelessness prevention program for former foster care youth that are on the verge of homelessness. In addition, Harbor House of Central Florida, Inc. will be awarded \$37,000 in CDBG funds for its Children's Services Program, which provides trauma informed childcare and intensive case management services for homeless children (0-18) staying at the domestic violence shelter. The Boys & Girls Clubs of Central Florida, Inc. will also receive \$40,000 in CDBG funds for their childcare and afterschool program for homeless and low-income children. While no longer located on the main campus of the Coalition for the Homeless of Central Florida, Inc., the agency is still serving many children of the homeless families residing at the Coalition. Finally, the Coalition for the Homeless of Central Florida, Inc. will receive \$50,000 in CDBG funds for case management and support services at the Center for Women and Families and the Men's Service Center.

The FY 2019-2020 Action Plan will provide Catholic Charities of Central Florida, Inc. with \$100,000 to assist 20 homeless households that are eligible for rapid re-housing. The County is also working on establishing a rapid re-housing program with state SHIP funds. The program will initially be funded in the amount of \$150,000 per year.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

According to the National Alliance to End Homelessness (NAEH), people experiencing chronic homelessness have complex and long-term health conditions that become barriers in acquiring or maintaining a permanent home. The NAEH also recognized that individuals with chronic health conditions are disproportionately living in unsheltered locations and have more than one disability. The 2019 PIT Count reports that persons with mental illnesses are the second leading homeless subpopulation in Orange County, followed by individuals with substance use disorder, HIV/AIDS and victims of domestic violence. In 2018, Harbor House of Central Florida (Orange County's only certified domestic violence agency) received 7,140 hotline calls, provided 36,055 shelter nights to families and children fleeing domestic violence, rendered 63,887 services, and 10,991 hours of mental health counseling. Annual data released by the National Coalition Against Domestic Violence indicates that domestic victimization correlates with higher rates of depression and suicidal behavior. Survivors of domestic abuse require supportive services beyond addressing their immediate safety and housing needs in order to improve economic security to achieve self-sufficiency.

In FY 2019-2020, Orange County will fund Southern Territorial Headquarters of The Salvation Army for a total of \$60,000 in ESG funds to provide homelessness prevention services, including rental and financial assistance to approximately 35 individuals. In addition, to enhance health equity, increase the quality of life for low-income individuals and families, and to prevent households from becoming homeless, Orange County will fund the following CDBG public services activities.

- Aspire Health Partners, Inc. will be awarded \$60,000 for its Women & Children's Residential Program to provide comprehensive substance abuse treatment and behavioral healthcare services for pregnant and postpartum homeless and low-income women;
- Community Coordinated Care for Children, Inc. will receive \$186,000 to provide childcare subsidies for children of low-income working families to help those families remain in the workforce;
- Harbor House of Central Florida, Inc. will receive \$37,000 to provide trauma informed child care and intensive case management services for homeless children (0-18) staying at the domestic violence shelter;
- Health Care Center for the Homeless, Inc. will receive \$50,000 to provide mental health and substance abuse services to low-income, homeless persons within their outpatient counseling program;
- Jewish Family Services of Greater Orlando, Inc. will receive \$52,000 for their Family Stabilization Program (FSP) that provides comprehensive case management, financial counseling and crisis intervention for at-risk individuals and families to help them gain financial stability and self-sufficiency; and

- Matthew’s Hope Ministries, Inc. will receive \$30,000 to provide medical services, mental health counseling, and case management for homeless individuals.

Discussion

A number of objectives in the Orange County’s 2016-2020 Consolidated Plan, as well as activities planned for FY 2019-2020, address the needs of special needs population. Individuals with disabilities are the nation’s largest special needs population, and they have the highest unemployment rate of more than 40%. Individuals of all ages with various impairments have significantly more difficulties in finding work than people without disabilities, despite their ability, desire, and willingness to work in the community. People with disabilities suffer the highest joblessness rate of any group in the nation. According to the Bureau of Labor Statistics Report, in 2018, about 80% of people with disability were not in the labor force. On average, workers with disabilities face significant gaps in pay and compensation, compared to workers with no disability. Furthermore, workers with a disability are more likely to work in production, transportation, and material moving occupations. In Orange County, 15% of the population is considered disabled, according to the 2013 report from the University of Central Florida Institute for Social and Behavioral Sciences. This report also states that 76% of people with disabilities are low-income, and the vast majority of them are renters.

Another special needs group that faces severe neglect and financial hardship are the senior citizens. The U.S. Bureau of Labor Statistics stated in their October 2018 report that the prevalence of disability increases with age. According to a report released by the Florida Department of Elder Affairs in January of 2019, Florida leads the nation with the highest population percentage of residents age 65 and older. Furthermore, data released by the United States Census Bureau projects that seniors would outnumber children for the first time in history by 2030. In 2017, the Florida Department of Elder Affairs clarified that, in Orange County, there are over 216,000 seniors aged 60 and up, the majority being women who live alone (67%). Of those Orange County seniors, about 23,000 live in poverty and almost 25% spend more than one-third of their income on housing, leaving them just one unplanned expense away from a crisis. Additionally, 35,000 elderly persons live with two or more disabilities.

Orange County utilizes CDBG, HOME and SHIP allocations to fund activities for special needs individuals. More specifically, the County will allocate \$1,300,000 in HOME funds for the Tenant-Based Rental Assistance (TBRA) program. The program will provide rental subsidies to 200 elderly and disabled households, including those who were formerly homeless. In addition, approximately 100 low income homeowners, who are primarily seniors and persons with disabilities, will be assisted with housing rehabilitation services. Grand Avenue Economic Development Corporation will receive \$171,050 for roof replacement on a building containing 34 units housing chronically homeless individuals.

Furthermore, the following agencies will receive CDBG funding for FY 2019-2020 to assist them in providing services to the special needs populations.

- **Services for the homeless** – Orange County will allocate a total of \$235,000 in CDBG funds for services for the homeless to be distributed as follows: \$50,000 for Coalition for the Homeless of Central Florida, Inc. to fund shelter and support services; \$35,000 for Covenant House Florida, Inc. for parenting education and support for homeless youth; \$50,000 in funds for Health Care

Center for the Homeless, Inc. to provide mental health and substance abuse services; \$35,000 for Grand Avenue Econ. Comm. Dev. Corp. to fund wraparound case management and support services for formerly homeless individuals; \$35,000 for IMPOWER, Inc. to support transitional housing and case management program for former foster care youth; and \$30,000 to Matthews's Hope Ministries, Inc. to provide medical services, mental health counseling, and case management for homeless individuals.

- **Services for elderly** – Orange County will allocate a total of \$150,000 for services for elderly to be distributed as follows: \$125,000 will be allocated to Seniors First, Inc. to provide in-home meal delivery for homebound low-income seniors; and \$25,000 for Consumer Credit Counseling Services of Puerto Rico, Inc. to fund financial education and credit counseling program for low-income elderly.
- **Services for persons with severe disabilities** – Orange County will provide a total of \$187,000 in CDBG funds for services for persons with severe disabilities to be distributed as follows: \$42,000 for Center for Independent Living in Central Florida, Inc. to fund job skills training and mentoring for individuals with disabilities; \$55,000 for Life Concepts, Inc. to fund supportive and transitional living program for individuals with developmental disabilities; \$50,000 for Lighthouse Central Florida, Inc. to fund visual rehabilitation services to older blind persons; and \$40,000 in funds for Primrose Center, Inc. to provide employment training and placement for persons with developmental disabilities.

Finally, Orange County will fund a variety of capital improvement projects that provide or improve access to public facilities for low-income residents, including homeless individuals and persons with special needs. In FY 2019-2020, a total of \$1,710,020 in CDBG funds will be used to rehabilitate five public facilities, including: \$382,020 in funding for Life Concepts, Inc. to rehabilitate three buildings at the facility that provides residential services to 24 low-income adults with severe developmental disabilities who are non-ambulatory; \$700,000 for Phase 1 of renovations at the Pine Hills Cultural Center to aid in the conversion of a former commercial shopping center into a multi-cultural and senior community center; and \$63,000 for United Cerebral Palsy of Central Florida, Inc. (Pine Hills Campus) for ADA and Accessibility improvements at their Pine Hills Campus.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

Affordable housing solutions continue to be a chief priority in Orange County, as identified in the 2016-2020 Consolidated Plan. However, Orange County's rental and homeownership markets remain among the nation's most competitive. According to data from the Orlando Regional Realtors Association (ORRA), the region has seen 93 months of consecutive year-over-year increases in median home sale prices. In Orange County, the 2018 median sale price for an existing single family home was \$245,000 and \$375,850 for new construction. Additionally, while there was impressive growth in the supply of multifamily rental units, Costar reports the region's apartment occupancies averaged over 94% at the end of April 2019. In December of 2018, Zillow reported that, due to population growth and the demand for rental housing, Orlando-area average rents grew faster over the past year (4.4%) than any other major metropolitan area in the country.

The barriers to affordable housing identified in the 2016-2020 Consolidated Plan continue to exist and include the following:

- **Affordable housing inventory** – In May 2018, ORRA reported that the region had a meager 2.38 months of housing supply available for sale. This balance heavily disfavors homebuyers. Meanwhile, *The Gap: A Shortage of Affordable Homes Report* released in March of 2019, stated that the Orlando-Kissimmee-Sanford metropolitan area only has 13 units that are affordable and available per 100 renter households (compared to 17 units reported in 2018). Low-income neighborhoods are demonstrably the most vulnerable for rapidly increasing rents and home sale prices. The 32805 zip code has the highest rate of poverty in the region, and is among the communities leading home price appreciation county-wide. Within the last 5 years, home sale prices in 32805 have more than doubled.
- **Low wages** – Due to a local economy heavily based in tourism and hospitality, Orange County and the Central Florida region suffer from relatively low wages. Thus, household incomes are a major challenge for many working families and affect their ability to afford rent or buy housing. According to the *Out of Reach 2019 Report* produced by the National Low Income Housing Coalition, an Orange County household must earn \$22.88 per hour in order to afford the current level of rent and utilities for a two-bedroom apartment. That requires working 2.7 full-time jobs at a minimum wage to afford housing. The U.S. Census and American Community Survey data indicates that 110,199 (31%) of Orange County households, including renter and owner households, are cost-burdened, or paying more than 30% of their income towards housing costs.
- **Credit history** – Despite low unemployment, working families still repairing their credit following the economic recession, or residents with a lack of credit history face challenges in obtaining home financing or accessing affordable rentals.
- **Change in demographics** – According to the December 2018 report from the US Census Bureau, Florida is the fifth-fastest growing state in the country. The Central Florida region is expected to grow by 51% by 2040. While a traditionally appealing home for retirees, the state is also

attracting young households seeking job opportunities. Moreover, following the devastation of Hurricane Maria in 2018, Central Florida experienced an influx of Puerto Rican families seeking relief from the disaster. Together, these increasingly diverse demographic trends are demanding more diverse housing types. Therefore, the traditional development model that predominately produces detached single-family homes and multi-story apartments must evolve. There is a rising need to introduce more housing types necessary to satisfy the requirements of this growing and shifting population.

In summary, existing inventory and new development falls short of meeting the current and future needs of the Orange County. The regional housing trends are closely mirroring national trends and include the following:

- Overall housing production is down;
- Demand for housing exceeds supply;
- There is a substantial shift to renting, while the ownership rate is declining; and
- Housing units are getting larger and more expensive, while the average household size is getting smaller.

Understanding these trends, the Regional Affordable Housing Initiative (RAHI) took thoughtful steps to explore new affordable housing solutions. Started in 2016, the RAHI is a partnership between Orange, Seminole, and Osceola counties, and the City of Orlando aimed at finding collective solutions for the shortage of affordable housing in the region. Following a series of workshops that brought together elected officials, local government staff, non-profit agencies, developers, builders, and industry leaders, the RAHI published their Executive Summary Report in 2018. Since then, Orange County has launched the Housing for All Task Force. This 40-member committee will reexamine the strategies and tools outlined in the report with a specific focus on the needs of Orange County residents and the necessary partnerships to help sustain and accommodate the County's growing population.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

Objective 1.2 of the Consolidated Plan suggests that offering regulatory incentives might help support creation of affordable housing units within the County. Orange County continues to offer expedited permitting to certified affordable housing projects. Additionally, an impact-fee subsidy program already available to affordable housing projects aimed at very low and low-income households is being considered for expansion to serve moderate income households as well. With recent changes to the Local Housing Assistance Plan (under SHIP) that allow for the creation of an Affordable Housing Revolving Loan Fund (RLF), Orange County has already committed \$1.5M toward the creation of such a fund. A revolving loan from this fund will be available at the very low interest rate to non-profit housing developers to be used for land acquisition, development costs, and vertical construction. The County is currently building the framework for this Fund and plans to engage other local jurisdictions and funding partners for their participation.

The Housing for All Task Force, a continuation of the Regional Affordable Housing Initiative, is seeking solutions to the affordable housing crisis by identifying areas suitable for affordable housing projects, providing examples of affordable housing products, and outlining regulatory and financial incentives for development of affordable units. The Executive Summary of the Initiative, which was finalized in summer of 2018, is being used by the Task Force and its subcommittees to develop an action plan that outlines short-term and long-term implementation steps and activities aimed at jumpstarting productions and preservation of affordable units in the County. The Housing For All Task Force is composed of the following subcommittees:

- **Accessibility & Opportunity** – This group will focus on recommendations of the Regional Affordable Housing Initiative (RAHI) report related to providing an easy access to housing by encouraging development of affordable units near employment centers, transit, and essential services, as well as evaluation opportunities for adaptive reuse of existing buildings. The group is also charged with assessing tools and potential partnerships to increase awareness of affordable housing needs and developing a public outreach portion of the Housing for All action plan.
- **Innovation & Sustainability** – This group will focus on reviewing creative partnerships and innovative funding mechanisms needed to jump start an increase in the supply of affordable housing units in Orange County. The group will also discuss incentives and resources needed for preservation of affordable housing and identify sustainable building and infrastructure standards necessary to assist with energy-efficient housing efforts throughout Orange County.
- **Design & Infrastructure** – This group will focus on policy and land development code changes necessary to incentivize affordable housing development and to encourage diversity of housing types in established neighborhood and targeted areas of Orange County. The group will also have the opportunity to “stress test” development scenarios and discuss housing prototypes associated with the “missing middle”, and recommend regulatory changes and incentives necessary to implement Mixed-Use and Mixed-Income development that further promote neighborhood integration.

The Task Force will have the final action plan completed by the fall of 2019. The goal of the Housing for All Task Force is to promote a transparent system that encourages community engagement. It will also educate and inform local residents, and will ultimately provide practical and lasting solutions to the affordable housing crisis in Orange County.

Discussion:

Orange County will continue to engage the Affordable Housing Advisory Board (AHAB) and participate in regional roundtable discussions in order to find additional incentives and promote the development of affordable housing units within the County and in the region. Additionally, Orange County’s Housing for All Task Force will provide a final action plan by the fall of 2019. This plan will propose code and policy changes, incentives, and partnerships to support greater affordable housing solutions. Upon approval of the action plan, next steps will be developed to allow for implementation of these tools and strategies. Orange County will continue to refine its affordable housing framework, share resources and lessons, and work regionally with the members of the Regional Affordable Housing Initiative.

AP-85 Other Actions – 91.220(k)

Introduction:

The following section of the Annual Plan provides a summary of actions and activities Orange County plans to undertake in FY 2019-2020 to address certain issues, such as meeting underserved needs, maintaining affordable housing, reducing lead-based paint hazards, reducing the number of poverty-level families, developing institutional structure, and enhancing coordination between public and private housing and social service agencies.

Actions planned to address obstacles to meeting underserved needs

The 2016-2020 Consolidated Plan identifies the following priority needs in Orange County: (1) Affordable Housing; (2) Homelessness; (3) Public Services, and (4) Non-Housing Community Development. With the funding available in FY 2019-2020 through the CDBG, ESG, HOME, local revenue funds, and other resources, the County plans to implement the following activities geared towards meeting its underserved needs.

- **Affordable Housing** – Several activities are planned for the next fiscal year that are geared towards creation of the new units: 120 rental units will be constructed for very low and low income seniors as part of the Hawthorn Park project (SHIP funds, local contribution); thirteen (13) County-owned lots will be donated to local non-profits to construct affordable homes; Orange County will rehabilitate 177 rental housing units at two apartment complexes and provide 130 low-income homeowners with housing rehabilitation services. 160 new homebuyers will be assisted with direct financial assistance under the State Housing Initiatives Program (SHIP). Finally, the County will provide rental subsidies to 2,038 households under the TBRA and Section 8 Housing Choice Voucher programs.
- **Homelessness** – The County will spend \$511,000 in ESG funding on activities that include emergency shelter operations, rapid re-housing, homelessness prevention and administration of the HMIS. Orange County will use HUD-VASH vouchers to secure funding for 65 homeless veterans in need of housing; and Shelter Plus Care funding to assist 94 homeless individuals with disabilities in getting permanent housing and supportive services. The County will also continue to utilize \$1.55M in general revenue funds to provide rapid re-housing services to 120 families through four participating agencies and HSN. Orange County will also provide CDBG public services funding to three (3) agencies to ensure provision of medical and mental health and substance abuse services to homeless and very low income individuals; and it will fund the transitional housing and homelessness prevention program for former foster care youth. Furthermore, Orange County will fund provision of the wraparound case management and support services for formerly homeless individuals offered by Grand Avenue Economic Community Development Corp.
- **Public Services** – Orange County will strive to address obstacles to meeting underserved needs in a number of public service areas. The CDBG funding for public services is expected to benefit 1,500 low income individuals with such activities as case management and crisis intervention; job training and placement; various services for the homeless individuals and families, frail

elderly, and persons with severe disabilities; childcare assistance and subsidies; and self-sufficiency skills training.

- **Non-Housing Community Development** – The County will use CDBG capital improvement funds for rehabilitation of five (5) public facilities, including those providing services to limited clientele.

Actions planned to foster and maintain affordable housing

In FY 2019-2020, Orange County has planned a number of activities to help preserve the existing supply of affordable housing units and ensure sustainable investments in affordable rental housing. A list of planned activities is included below:

- **New housing development** – Orange County will donate thirteen (13) County-owned properties to non-profit agencies to develop affordable housing. In addition, 120 rental units will be constructed for low income seniors at the Hawthorn Park redevelopment project located in the Pine Hills area (SHIP funds, tax credit – local contribution). Finally, the County anticipates receiving close to \$1.4M in local SHIP allocation for affordable housing activities that will include investments in new housing development.
- **Rehabilitation of existing units** – The County has designated a total of \$438,050 in CDBG funds for two rental housing rehabilitation projects – Monsignor Bishop Manor apartments (143 units) and Maxwell Garden Safe Haven (34 units). Additional proposals for rental housing rehabilitation might be accepted and evaluated throughout the fiscal year. The County will continue to use CDBG (\$1,000,000), HOME (\$300,000) and local SHIP funds (\$500,000) to conduct homeowner housing rehabilitation activities for qualified low income households, with the priority given to seniors and persons with disabilities. It is anticipated that approximately 100 low-income homeowners will benefit from the Homeowner Single-Family Rehabilitation Program. Additionally, Orange County will award \$264,000 to Habitat for Humanity of Greater Orlando and Osceola County, Inc. to implement the Roof Replacement Program – to replace deteriorating roofs on thirty (30) existing homes that are owned by very low and low-income households.
- **CHDO projects** – HOME funds require a minimum 15 percent set-aside for activities with Community Housing Development Organizations (CHDOs), with \$384,752 allocated for CHDO projects in FY 2019-2020. Orange County plans to utilize this set-aside for the creation of new affordable rental and/or homeownership units. Each project must meet HOME eligibility criteria, including CHDO qualification status and a risk assessment of the project.
- **Rental subsidies** – The rental assistance subsidies are funded under the HOME Program for Tenant Based Rental Assistance (TBRA), Section 8 Housing Choice Voucher Program, HUD-VASH program and Shelter Plus Care, as well as rental subsidies paid as part of the homelessness prevention programs funded under the ESG. The TBRA allocation under HOME is \$1,300,000 to serve 200 low-income seniors and/or individuals with severe disabilities. With Section 8 allocation of \$10,695,534, HUD-VASH allocation of \$405,000, and Shelter Plus Care allocation of \$738,105, and ESG homeless prevention allocation of \$60,000, Orange County plans to provide rental assistance to a total of 2,232 households.

- **Homeownership** – The County utilizes the down payment assistance program funded under SHIP to provide homeownership opportunities to low income residents of Orange County. A total of \$2M in SHIP funds will be used to assist approximately 160 qualified first-time homebuyers with down payment and closing costs.

Actions planned to reduce lead-based paint hazards

Orange County will use the Lead-Based Paint Hazard Program, which is included under Objective 1.3, to address lead-based paint hazards in the County. While no funding is dedicated to the program in FY 2019-2020, CDBG funds from prior years are still available for this project. All housing activities supported by funding administered by HUD's Office of Community Planning and Development must comply with Title X of the Housing and Community Development Act of 1992, Lead-Based Paint Regulation. This regulation expands the requirements to protect occupants and workers from lead-based paint hazards. In addition, it requires testing for lead, stabilization, control or abatement in the event that lead is found on the property. Orange County will continue to implement HUD's Lead-Based Paint Hazard Reduction strategy through its Lead-Based Paint Hazard Program. This strategy includes incorporating the approved Lead-Based Paint Hazard Reduction regulations into all housing programs operated by the Housing and Community Development Division and federally funded housing programs implemented by subrecipients. The program will assist in the detection and abatement of lead based paint hazards during the housing rehabilitation activities for the purpose of providing safe and decent housing for low to moderate-income households. The program funding can also be used to conduct lead-based inspections of emergency shelters funded under the ESG program.

In addition to the Lead-Based Paint Hazard program administered by Orange County, all capital improvement and housing projects that involve renovations to the buildings constructed prior to 1978 are required to submit results of the lead-based paint testing as part of the Request for Applications (RFA) process. If such test results are not available, the agency is made aware of its responsibility to conduct testing and submit the results of it prior to execution of a project administration agreement with the agency. The funding might be contingent upon the results of the testing.

Actions planned to reduce the number of poverty-level families

Preserving the existing affordable housing stock and adding more units are important activities contributing to reducing the number of poverty-level families and helping them to avoid homelessness. Additional activities aimed at reducing the number of poverty-level families include job training and placement services and self-sufficiency skills training, both of which help with family stabilization needs, as well as renovation of public facilities that provide services to low and moderate-income individuals and households. For instance, Life Concepts, Inc. will receive \$55,000 to provide independent living skills training for low-income individuals with disabilities. As of 2019, the agency inaugurated the Blossoms program, a social entrepreneurship initiative that helps participants with developmental disabilities create artisanal soaps from wildflowers to sale them and earn a livable wage. Participants learn how to cultivate their organic soap products and market their inventory and budget, while generating a profit.

The affordable housing activities funded in the FY 2019-2020 include rehabilitation of rental units and homeowner-occupied housing, construction of rental units for low-income seniors, construction of

affordable single-family units, and financial assistance for the first-time homebuyers. The County will also fund activities related to homelessness prevention and crisis intervention. The Southern Territorial Headquarters of the Salvation Army will receive ESG funding in the amount of \$60,000 to provide homelessness prevention services to approximately 35 individuals.

In order to expand access to public services and encourage self-sufficiency among low-income persons and their families, Orange County will provide \$112,000 in CDBG funding for case management and crisis intervention services; \$55,000 for job training and placement activities; \$235,000 for services for the homeless, to include vocational rehabilitation services and wraparound case management; \$150,000 for services for elderly, including financial education and credit counseling; \$145,000 for services for persons with severe disabilities; \$263,000 for subsidized childcare assistance and afterschool programs for homeless children and children from low-income families, as well as childcare and case management services for children residing at the domestic violence shelter; and \$42,000 for employment and youth transition program that will provide jobs skills training and ongoing support to individuals with disabilities to help them become more self-sufficient.

Additionally, similar to prior years, in FY 2019-2020 Orange County plans to utilize CDBG funding for the construction, rehabilitation and improvements to community and/or social service facilities serving limited clientele.

Community Health Centers, Inc. will receive \$500,000 for the construction a new health care facility to service 1,350 low-income individuals with limited access to healthcare. Hope CommUnity Center, Inc. will receive \$65,000 for the rehabilitation of their roof in order to provide a variety of services to nearly 250 low to moderate-income individuals. Life Concepts, Inc. will receive \$382,020 for rehabilitation of three existing buildings at the facility that provides residential services to 24 low-income adults with severe developmental disabilities who are non-ambulatory. Orange County Community Action will receive \$700,000 for the first phase of renovations that will aid in the conversion of former commercial shopping center into a multi-cultural and senior center. United Cerebral Palsy of Central Florida, Inc. will receive \$63,000 for ADA & Accessibility improvements, to include the construction of an ADA walkway, shaded pavilion, and addition of ADA-friendly playground elements to the facility.

Finally, FY 2019-2020 CDBG funds will be utilized for the following housing projects: Catholic Charities of Central Florida, Inc. will receive \$267,000 for improvements on Monsignor Bishop Manor, which provides affordable housing to low-income individuals and families, to include replacing roofs on seven buildings. Grand Avenue Economic Community Development Corp. will receive \$171,050 for roof replacement on the Safe Haven Project facility at Maxwell Garden, which provides safe housing to chronically homeless individuals.

Actions planned to develop institutional structure

The institutional structure for implementation of activities and projects under the Consolidated Plan and Annual Action Plans consists of numerous partnerships involving public and non-profit agencies and private organizations. Orange County is currently focused on production and preservation of affordable housing and improving its institutional delivery system. Investments in this goal have led to developing regional approaches aimed at resolving the housing situation of the most vulnerable populations and

setting the foundation for creating new solutions to housing problems in the region.

More specifically, Goal 1 of the Consolidated Plan speaks of collaboration with local and regional stakeholders on provision of affordable housing for low to moderate-income households. The following actions are planned for FY 2019-2020 to enhance this goal.

- **Regional Affordable Housing Initiative** – Orange County will continue to partner with neighboring jurisdictions – Osceola and Seminole Counties and the City of Orlando, to implement recommendations of the Initiative, share progress and discuss any issues. More specifically, the partners will meet on a quarterly basis, and the regional policy framework developed as a result of the Initiative might be adjusted to accommodate any new findings and changes in the demographic and housing trends within the Central Florida region.
- **Housing for All Task Force** – The Task Force, which includes three sub-committees consisting of representatives from all six Orange County districts, leaders from a diverse group of non-profit organizations and major employers, local builders, real estate developer associations, community partners and financial institutions, is expected to have the final action plan outlining code and policy changes, as well as incentives to support a greater diversity of housing products in Orange County, completed by the fall of 2019.
- **Revolving Loan Fund** – The County will proceed with implementation of a revolving loan fund available to local non-profit agencies to cover land acquisition, pre-development and/or construction costs of affordable housing. Orange County has initially designated \$1.5M in SHIP funds for this purpose. Additionally, the County will continue to work with partner jurisdictions on implementing a regional revolving loan fund to help finance production of affordable housing units in the region and improve the capacity of local non-profit agencies for developing housing.
- **Policy and Code Changes** – Based on the recommendations and action items approved by the Housing for All Task Force, Orange County will proceed with initiating policy and code changes to incentivize production of affordable housing. These changes will allow for more flexibility and diversity of housing stock, and they will also guide development of new units into the locations more suitable for affordable housing developments (those located in close proximity to transit routes, services, and employment centers).
- **Alternative Funding Sources** – Orange County will continue to explore alternative resources/funding sources for affordable housing development at the regional level, such as linkage fees. The County also plans to continue researching alternative approaches to reducing impact fees for affordable housing developments (in addition to subsidies).
- **Local and Regional Partnerships** – The County understands the importance of developing partnerships and collaborations with other jurisdictions, community and neighborhood organizations, non-profit agencies, and private developers and housing providers that is needed to develop and implement solutions to addressing affordable housing crisis in the Central Florida region. Orange County will continue to actively seek out new partnerships and establish relationships needed to preserve and expand the supply of affordable housing in the region.

Actions planned to enhance coordination between public and private housing and social service agencies

The Orange County Housing and Community Development Division continues to seek and maintain successful partnerships with local public, private, and nonprofit agencies that share the same commitment to community development and provision of services. To enhance coordination between the agencies involved, the County will participate with and/or support the following organizations and actions.

- **Affordable Housing Advisory Board (AHAB)** meets quarterly to review existing and proposed policies and procedures, ordinances, land development regulations, affordable housing incentives, and programs that influence the affordability of housing. Composition of the AHAB comes from volunteer housing professionals, advocates with experience and active roles in the affordable housing field, very low and low-income persons, and at-large representatives.
- **Community Development Advisory Board (CDAB)** serves as a liaison between the Board of County Commissioners, the Housing and Community Development Division, and Orange County residents. The County's six district commissioners appoint the CDAB members, who are all volunteers, and the Orange County Mayor appoints one at-large member.
- **Homeless Services Network of Central Florida (HSN)** is the lead agency for the Continuum of Care (CoC) in the area. HUD requires consultation between each CoC and local jurisdictions on homelessness and ESG needs. The Division staff attends monthly CoC general membership meetings, as well as subcommittee meetings, to monitor homelessness trends and ensure collaboration among service providers. The HSN also administers the Homeless Management Information System (HMIS), and it has a Housing Locator Team, whose services are available to local providers.
- **Regional CDBG Grantees** are consulted when working on Annual Action Plans to ensure coordination on issues requiring a regional approach, such as affordable housing challenges. In FY 2019-2020, Orange, Osceola and Seminole counties and the City of Orlando will continue to collaborate on advancing recommendations of the Regional Affordable Housing Initiative and making regulatory changes to address the region's affordable housing crisis.
- **Homebuyer Education Counseling** – The County contracts with three (3) agencies (Housing and Neighborhood Development Services of Central Florida, Inc., Consumer Credit Counseling, Inc., and Housing and Education Alliance, Inc.) to provide mandatory pre-purchase counseling for the County's down payment assistance program using SHIP.
- **County Departments and Divisions** – The Housing and Community Development Division works collaboratively with the Planning Division on such activities as the Housing and Future Land Use Elements of the Comprehensive Plan, Land Development Code (affordable and workforce housing standards), impact fees research, affordable housing strategies, and the Regional Affordable Housing Initiative. The Housing and Community Development Division plans to continue working with other County departments/divisions to implement community development and revitalization initiatives that benefit low income neighborhoods.
- **Public Housing Authorities** – Orange County coordinates with the Orlando Housing Authority (OHA) and Winter Park Housing Authority (WPHA) on issues related to maintaining and developing affordable housing for low-income and moderate-income residents. Both agencies have provided information for the 2019-2020 Annual Action Plan.

- **Community Housing Development Organizations (CHDOs)** – Under the HOME program, the County encourages private and nonprofit organizations to apply for certification as a CHDO. A minimum of 15% of the annual HOME allocation is set aside for use by CHDOs in the development of affordable housing.

Discussion:

Additional actions planned for FY 2019-2020 are related to fair housing issues identified in the 2016-2020 Analysis of Impediments to Fair Housing Choice. The analysis concluded that a number of impediments still exist in both, public and private sectors, and recommended a list of actions to address the identified impediments. The recommended actions included outreach activities, continued support of affordable housing projects, expanded fair housing training, and collaborations with consumer advocacy groups aimed at raising awareness about predatory lending and housing practices.

Orange County is the 5th largest county in Florida. Population growth and discrimination often happen simultaneously. According to Community Legal Services of Mid-Florida, Inc. 75% of fair housing complaints in the Central Florida region originate in Orange County. To prevent housing discrimination and adhere to fair housing regulations, Orange County will award a total of \$10,000 from CDBG Administration to Community Legal Services of Mid-Florida, Inc. to conduct fair housing workshops geared towards landlords, property owners, renters and residents, and to collect data on fair housing complaints to better identify target areas for outreach and enforcement efforts within the County.

Consistent with the recommended course of actions, in FY 2019-2020 Orange County will continue to undertake the following fair housing activities recommended in prior years: fair housing education; training of CDBG, ESG and HOME program sub-recipients involved in the provision of shelter and housing on fair housing issues; technical assistance; conciliation; referrals for fair housing compliance; and exploring partnerships with the private sector and other jurisdictions to promote reinvestment in housing and neighborhood revitalization, particularly in disadvantaged communities.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

In addition to federal guidelines, there are specific program requirements that a jurisdiction must comply with for projects planned with CDBG, HOME and ESG funds. This section of the Action Plan addresses special conditions and provisions applicable to projects funded under these programs.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	95.00%

HOME Investment Partnership Program (HOME)

Reference 24 CFR 91.220(l)(2)

- 1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:**

Orange County does not intend to use other forms of investment for the HOME program that are not described in the United States Code of Federal Regulations Title 24, Part 92 Section 92.205(b).

- 2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:**

Pursuant to 24 CFR 92.254 Orange County shall recapture HOME funds if the assisted housing does not continue to be the principal residence of the family for duration of the Period of Affordability. If all or any part of the property or any interest in it is sold, rented, refinanced, conveyed, or transferred, the HOME investment in the property shall be recaptured. The amount to be recaptured shall be subject to the available net sales proceeds. Recapture provisions for single family homeownership and rehabilitation assistance are enforced in the deed and through a promissory note.

Orange County utilizes local SHIP funds for down payment assistance and is not planning to utilize HOME funds for this activity in FY 2018-2019. Under SHIP funds, if the assistance is between \$10,000 and \$30,000, there is a ten (10) year lien on the property. When HOME funds are used for down payment assistance, the amount of HOME funds subject to recapture is based on the amount of assistance identified in the note and deed that enabled the homebuyer to purchase the property. The amount of assistance provided shall be recaptured by Orange County in full upon default. In the event of a foreclosure or short sale, or transfer in lieu of foreclosure, recapture provisions will be recovered based on the net proceeds available from the sale as established by the written agreement. In the event that there are no net proceeds from the foreclosure, repayment is not required and HOME requirements are considered satisfied. For all federal, state and local funds, Manager of the Housing and Community Development Division has the authority to sign mortgage subordinations and satisfactions of mortgage.

- 3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:**

There are no plans for FY 2018-2019 to utilize HOME funds to acquire affordable units. If HOME funds are used to acquire affordable units, the amount of HOME funds subject to recapture will be based on the amount of assistance identified in the note and deed of the purchased property. The amount of HOME assistance provided shall be recaptured by Orange County in full upon resale, transfer of ownership, abandonment or as established by the written agreement.

- 4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:**

There are no plans to utilize HOME funds to refinance existing debt secured by multifamily housing.

Emergency Solutions Grant (ESG)

Reference 91.220(l)(4)

1. Include written standards for providing ESG assistance (may include as attachment)

Additional ESG policies and procedures for Subrecipients engaged in Rapid Re-housing and/or Homelessness Prevention are described below.

Income Limits

The “Extremely Low Income (ELI) families” limits do NOT apply to ESG. ESG does not use the ELI measure to establish income limits, but instead uses the 30% of Area Median Income (AMI) income limits. Subrecipients must use the 30% AMI table (provided annually by Orange County) to avoid incorrect determination of eligibility for some applicants.

ESG income eligibility is based on the HUD income limits in effect at the time of income verification, and not on the HUD income limits that correspond with the grant year under which ESG funds were awarded.

Rapid Re-housing Income Requirements: – An income assessment is not required at initial evaluation. At re-evaluation, (not less than once annually), the participant’s household annual income must not exceed 30% of area median family income, as determined by HUD, with adjustments for family size.

Homelessness Prevention Income Requirements: ESG limits eligibility for homelessness prevention assistance to individuals and families with incomes below 30 percent of AMI at intake, and incomes that do not exceed 30 percent of AMI at re-evaluation (not less than once every 3 months).

General Requirements:

- All client files must contain documentation on the current housing status at intake and determination of a client meeting one of the established HUD definitions of “homelessness” to help determine the type of assistance to be provided.
- Re-assessments (or re-evaluations) are required for program participants receiving assistance.
- Case management is required at least once per month.
- Duration of rental assistance :
 1. Short Term - up to 3 months;
 2. Medium term: An additional 9 months (total of 12 months including short-term assistance, and after re-evaluation).
- Maximum Level of Assistance* - There is a maximum level of assistance and a minimum required payment from the client.
 1. Financial Assistance: Max of \$3,000 per household for rent deposits, moving costs, storage, utility and rent arrears;
 2. Rental Assistance: Max of \$1,300 per household per month in combined rent and utilities;

3. Total max: Up to \$10,000 (not including financial assistance) over 12 months.
4. Minimum client contribution to rent: \$25, with subsequent increases to establish stability.

NOTE: * These levels are specific to the County, as permitted by HUD, and are subject to change.

- Landlord/Vendor Payments (rents, utilities and other payments) will be paid directly to the landlord/vendor.
- Housing Inspections are required prior to clients receiving this type of ESG assistance.
- Fair Housing market rates apply.
- Lead-based paint remediation and disclosure applies to all ESG funded housing.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

Local participating homeless agencies and organizations have recently began accessing the Coordinated Entry (CES), a client-centered system that, through a data driven and real time process, streamlines access to the most appropriate intervention for each person experiencing a housing crisis. This system is accessed by all participating agencies and administered by the Homeless Services Network of Central Florida (HSN), a designated agency of the Continuum of Care. Clients are assessed using evidence-based tools and a standard intake process. They are entered into a Registry and are assigned a Housing Navigator. Clients are then prioritized based on vulnerability and matched to the most appropriate intervention or project type. These options may include rapid re-housing, supportive housing, homeless prevention, etc. Clients are then referred to CES for housing services. This coordinated system helps eliminates duplicate referrals, moves clients through the system faster by prioritizing the most vulnerable, and delivers better results.

Another advantage of this system is that it allows for better use of resources and evidence-based practices. HSN works with ESG funded agencies by providing training and extended participation in the Coordinated Entry System.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The process for making sub-awards under ESG is performed on a competitive basis. Once Orange County receives HUD's funding notification, the Request for Applications (RFA) process begins with a public notice that is published in the local newspapers announcing the expected ESG award and dates for the technical assistance workshops for prospective applicants. The RFA process lasts approximately 45 to 60 days. Once the applications are received, staff from the Housing and Community Development Division will review the applications and make recommendations for funding to the members of the Community Development Advisory Board (CDAB).

With many aspects that must be considered in selecting the projects that will be funded with federal funds under the Action Plan, including the Emergency Solutions Grant (ESG), Orange County utilized the following process to determine if federal funds will be used to fund an activity with ESG:

Step #1: Determine if the activity is eligible in accordance to federal statutes.

Step #2: Determine if any of the proposed activities fall within a category explicitly ineligible (such as

assistance for the general conduct of government, political or religious activities paid with HUD funds or others identified in the statutes).

Step #3: Determine if beneficiaries of the project are eligible. The ESG activity benefits eligible homeless persons in accordance to the provisions established in Part 576.2 .

Step #4: Review the proposed costs of the activity to determine if they appear to be necessary and reasonable. Conduct a financial risk analysis in accordance to 2 CFR Part 200 Uniform Administrative Requirements, Cost Principles and Audit Requirements.

Step #5: Determine if there is a need to fund the project with ESG funds.

Step #6: Determine the organization's experience and capacity to carry out the project.

Step #7: Determine funding availability for the project.

A public hearing is held in the month of June to solicit comments from the public about the recommendations for funding. The Orange County Board of County Commissioners must approve all funding recommendations prior to final submission to HUD, on or before August 15 of any given fiscal year.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

Consultation with the Continuum of Care is critical for the development of homeless strategies for the Annual Action Plan. The CoC's lead agency, the Homeless Services Network of Central Florida, also participates in the evaluation of project proposals. Additionally, recommendations are received from homeless agencies and community networks through our citizen participation process. Other consultations include the Affordable Housing Advisory Board and the Community Development Advisory Board. Both boards are composed of representatives from each district in Orange County, and an at-large member appointed by the Mayor.

Orange County is an active participant of the Central Florida Commission on Homelessness and CoC, and the County staff regularly participates in regional meetings, subcommittees and focus groups to discuss homeless issues that are used in considering policies and funding decisions.

5. Describe performance standards for evaluating ESG.

Listed below are Orange County's standards for providing ESG assistance.

The ESG funds may be used for the following:

- **Street Outreach** – Funds are intended to meet the immediate needs of unsheltered homeless persons by connecting them with emergency shelter, housing, and/or critical health services. Eligible costs and program requirements are provided at 24 CFR 576.101.
- **Emergency Shelter** – Funds may be used for renovation of existing shelters or conversion of buildings to shelters, paying for operating costs, and providing essential services. Eligible costs

and program requirements are provided at 24 CFR 576.102.

- **Rapid Re-Housing** – Funds are used to quickly move homeless persons into permanent housing through housing relocation and stabilization services and short- and/or medium term rental assistance. Eligible costs and program requirements are provided at 24 CFR 576.104.
- **Homelessness Prevention** – Funds are used to prevent a person or family from moving into an emergency shelter or living in place not meant for human habitation by relocation and stabilization services and short- and/or medium-term rental assistance. Eligible costs and program requirements are provided at 24 CFR 576.103.

ESG written policies and procedures require the following standards for Subrecipients:

- Evaluation of Eligibility – an initial evaluation for all persons/households is required. Client/household must meet ESG definition for “homeless” or “at risk of homelessness”.
- Targeting and Provision of Essential Services – including, in the case of emergency shelters and street outreach activities, outreach conducted directly or in partnership with other agencies
- Specific Exit and/or Termination process – subrecipients must have an Exit process and a Termination process (written notice to participant, etc.) that meet ESG guidelines.
- Program Policies and Procedures – subrecipients providing emergency shelter must have policies in place for assessment, prioritization, and reassessment of need for essential services. Additionally, the policies on admission, diversion, referral and discharge procedures, to include standards regarding the length of stay, if any, and safety and shelter needs of special populations, such as victims of domestic violence and individuals and families with the highest barriers to housing who may be likely to be homeless for longer periods, must be clearly described.
- Coordination among Service Providers – subrecipients must assist each client in obtaining the needed access to mainstream and other resources to help them in obtaining housing stability (24 CFR 576.400(b) and (c)).
- Documentation and Recordkeeping – agencies must follow verification and recordkeeping guidelines pertaining to applications for assistance, to include procedures ensuring record confidentiality.
- Affirmatively Furthering Fair Housing – agencies have a duty to affirmatively further fair housing opportunities for classes protected under the Fair Housing Act, and agency staff must be aware of Fair Housing rules that can affect clients.
- Conflict of Interest Rules – these apply to all employees, landlords, clients, agents, etc. (for example, clients cannot rent from housing owned by grant subrecipients or relatives.)
- Use of HMIS – HUD requirement for all ESG-funded subrecipients for data collection; providers of services to victims of domestic violence can utilize a comparable system.
- Continuum of Care (CoC) participation.
- Coordinated Entry System (CES) participation – for efficient assessment and placement of individuals and families.

Orange County evaluates ESG performance by funded agencies based on the following standards:

- Subrecipient's use of an appropriate intake process and screening tools (to include utilization of the Coordinated Entry System and income and residency verification, when applicable);
- Length of time (days) program participants stay in the program and length of time agency takes to re-house households (for rapid re-housing programs);
- Frequency and quality of case management;
- Recertification (re-evaluation) of program participants, as required; and
- Compliance with requirement to input data into HMIS (or a comparable system used by providers of services for victims of domestic violence) and submit monthly reports.

Grantee SF-424's, SF-424D's and Certifications

Application for Federal Assistance SF-424	
* 1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application	
* 2. Type of Application: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision	
* If Revision, select appropriate letter(s): _____ * Other (Specify): _____	
* 3. Date Received: 08/15/2019	4. Applicant Identifier: 200206122180C
5a. Federal Entity Identifier: _____	5b. Federal Award Identifier: _____
State Use Only:	
6. Date Received by State: _____	7. State Application Identifier: _____
8. APPLICANT INFORMATION:	
* a. Legal Name: Orange County Board of County Commissioners	
* b. Employer/Taxpayer Identification Number (EIN/TIN): 59-6000773	* c. Organizational DUNS: 0647972510000
d. Address:	
* Street1: 525 E. South Street	
Street2: _____	
* City: Orlando	
County/Parish: _____	
* State: FL: Florida	
Province: _____	
* Country: USA: UNITED STATES	
* Zip / Postal Code: 32801-1393	
e. Organizational Unit:	
Department Name: Planning, Env and Dev Services	Division Name: Housing and Community Developm
f. Name and contact information of person to be contacted on matters involving this application:	
Prefix: Mr.	* First Name: Mitchell
Middle Name: L.	
* Last Name: Glasser	
Suffix: _____	
Title: Division Manager	
Organizational Affiliation: County Division	
* Telephone Number: 407-836-5190	Fax Number: 407-836-5193
* Email: Mitchell.Glasser@ocfl.net	

Application for Federal Assistance SF-424

*** 9. Type of Applicant 1: Select Applicant Type:**

B: County Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

*** 10. Name of Federal Agency:**

U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14.218

CFDA Title:

Community Development Block Grant (CDBG)/Entitlement Grant

*** 12. Funding Opportunity Number:**

B19UC120003

* Title:

Community Development Block Grant (CDBG)

13. Competition Identification Number:

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

*** 15. Descriptive Title of Applicant's Project:**

Capital Improvement Projects, Public Services, Housing Projects, Acquisition of Real Property and Administration

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

Application for Federal Assistance SF-424

16. Congressional Districts Of:

* a. Applicant

* b. Program/Project

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

Delete Attachment

View Attachment

17. Proposed Project:

* a. Start Date:

* b. End Date:

18. Estimated Funding (\$):

* a. Federal	<input type="text" value="6,680,788.00"/>
* b. Applicant	<input type="text" value="0.00"/>
* c. State	<input type="text" value="0.00"/>
* d. Local	<input type="text" value="2,691,000.00"/>
* e. Other	<input type="text" value="0.00"/>
* f. Program Income	<input type="text" value="0.00"/>
* g. TOTAL	<input type="text" value="9,371,788.00"/>

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

a. This application was made available to the State under the Executive Order 12372 Process for review on

b. Program is subject to E.O. 12372 but has not been selected by the State for review.

c. Program is not covered by E.O. 12372.

*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**

Yes No

If "Yes", provide explanation and attach

Add Attachment

Delete Attachment

View Attachment

21. *By signing this application, I certify (1) to the statements contained in the list of certifications and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:

Prefix:

* First Name:

Middle Name:

* Last Name:

Suffix:

* Title:

* Telephone Number:

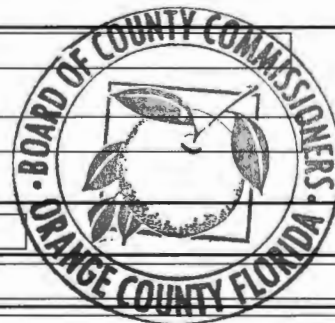
Fax Number:

* Email:

* Signature of Authorized Representative:

Bryan Brubbs

* Date Signed:



Application for Federal Assistance SF-424	
* 1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application	
* 2. Type of Application: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision	
* If Revision, select appropriate letter(s): _____ * Other (Specify): _____	
* 3. Date Received: 08/15/2019	4. Applicant Identifier: 200206122180C
5a. Federal Entity Identifier: _____	5b. Federal Award Identifier: _____
State Use Only:	
6. Date Received by State: _____	7. State Application Identifier: _____
8. APPLICANT INFORMATION:	
* a. Legal Name: Orange County Board of County Commissioners	
* b. Employer/Taxpayer Identification Number (EIN/TIN): 59-6000773	* c. Organizational DUNS: 0647972510000
d. Address:	
* Street1: 525 E. South Street	
Street2: _____	
* City: Orlando	
County/Parish: _____	
* State: FL: Florida	
Province: _____	
* Country: USA: UNITED STATES	
* Zip / Postal Code: 32801-1393	
e. Organizational Unit:	
Department Name: Planning, Env and Dev Services	Division Name: Housing and Community Developm
f. Name and contact information of person to be contacted on matters involving this application:	
Prefix: Mr.	* First Name: Mitchell
Middle Name: L.	
* Last Name: Glasser	
Suffix: _____	
Title: Division Manager	
Organizational Affiliation: County Division	
* Telephone Number: 407-836-5190	Fax Number: _____
* Email: Mitchell.Glasser@ocfl.net	

Application for Federal Assistance SF-424

*** 9. Type of Applicant 1: Select Applicant Type:**

B: County Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

*** 10. Name of Federal Agency:**

U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14.239

CFDA Title:

HOME Investment Partnerships Program (HOME)/Entitlement Grant

*** 12. Funding Opportunity Number:**

M19UC120213

* Title:

Home Investment Partnerships Program (HOME)

13. Competition Identification Number:

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

*** 15. Descriptive Title of Applicant's Project:**

Affordable housing (Tenant Based Rental Assistance, Homeowners Single Family Rehabilitation, Rental Housing Rehabilitation, Community Housing Development Organizations) and Administration

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

Application for Federal Assistance SF-424

16. Congressional Districts Of:

* a. Applicant

* b. Program/Project

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

Delete Attachment

View Attachment

17. Proposed Project:

* a. Start Date:

* b. End Date:

18. Estimated Funding (\$):

* a. Federal	<input type="text" value="2,565,007.00"/>
* b. Applicant	<input type="text" value="0.00"/>
* c. State	<input type="text" value="3,067,000.00"/>
* d. Local	<input type="text" value="0.00"/>
* e. Other	<input type="text" value="0.00"/>
* f. Program Income	<input type="text" value="0.00"/>
* g. TOTAL	<input type="text" value="5,632,007.00"/>

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*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**

- Yes
- No

If "Yes", provide explanation and attach

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** I AGREE

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Authorized Representative:

Prefix:

* First Name:

Middle Name:

* Last Name:

Suffix:

* Title:

* Telephone Number:

Fax Number:

* Email:

* Signature of Authorized Representative: 

* Date Signed:



Application for Federal Assistance SF-424	
* 1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application	
* 2. Type of Application: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision	
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* Telephone Number: 407-836-5190	Fax Number: 407-836-5193
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Application for Federal Assistance SF-424

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Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

*** 10. Name of Federal Agency:**

U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14.218

CFDA Title:

Community Development Block Grant (CDBG)/Entitlement Grant

*** 12. Funding Opportunity Number:**

B19UC120003

* Title:

Community Development Block Grant (CDBG)

13. Competition Identification Number:

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

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Capital Improvement Projects, Public Services, Housing Projects, Acquisition of Real Property and Administration

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Application for Federal Assistance SF-424

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* a. Applicant

* b. Program/Project

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

Delete Attachment

View Attachment

17. Proposed Project:

* a. Start Date:

* b. End Date:

18. Estimated Funding (\$):

* a. Federal	<input type="text" value="552,240.00"/>
* b. Applicant	<input type="text" value="0.00"/>
* c. State	<input type="text" value="150,000.00"/>
* d. Local	<input type="text" value="1,550,000.00"/>
* e. Other	<input type="text" value="0.00"/>
* f. Program Income	<input type="text" value="0.00"/>
* g. TOTAL	<input type="text" value="2,252,240.00"/>

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* Last Name:

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* Title:

* Telephone Number:

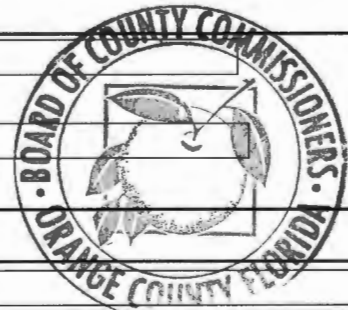
Fax Number:

* Email:

* Signature of Authorized Representative:

Bryan Brooks

* Date Signed:



Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.

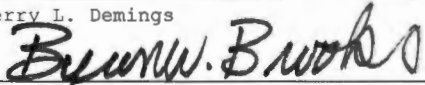
PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
9. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
10. Will comply with all Federal statutes relating to non-discrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681 1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.

11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
12. Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
13. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
16. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
17. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
18. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE
<i>for</i> Jerry L. Demings 	Orange County Mayor
APPLICANT ORGANIZATION	DATE SUBMITTED
Orange County, Florida	8/1/19

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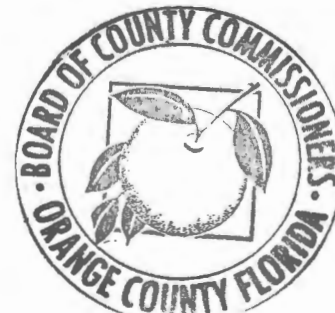
As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
9. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
10. Will comply with all Federal statutes relating to non-discrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681 1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.

11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
12. Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
13. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
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20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL Jerry L. Demings <i>for Byron W. Brooks</i>	TITLE Orange County Mayor
APPLICANT ORGANIZATION Orange County, Florida	DATE SUBMITTED 8/15/19

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As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
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SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL

Jerry L. Demings

for *Jerry L. Demings*

TITLE

Orange County Mayor

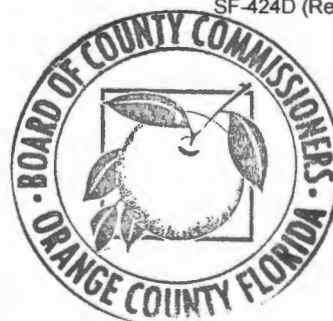
APPLICANT ORGANIZATION

Orange County, Florida

DATE SUBMITTED

2/6/19

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APPROVED
BY ORANGE COUNTY BOARD
OF COUNTY COMMISSIONERS
AUG 06 2019

CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing --The jurisdiction will affirmatively further fair housing.

Uniform Relocation Act and Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Grant or HOME programs.

Anti-Lobbying --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

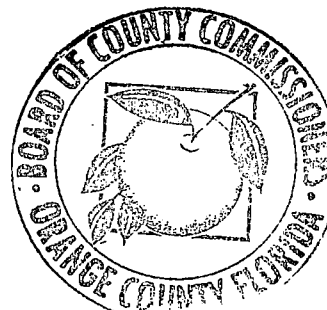
Consistency with plan --The housing activities to be undertaken with Community Development Block Grant, HOME, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the jurisdiction's consolidated plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 135.

Bryan W. Brooks
Signature of Authorized Official

6 Aug 19
Date

fn Orange County Mayor
Title



Specific Community Development Block Grant Certifications

BCC Mtg. Date: August 06, 2019

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding economic opportunities, primarily for persons of low and moderate income) and requirements of 24 CFR Parts 91 and 570.

Following a Plan -- It is following a current consolidated plan that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low- and moderate-income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include CDBG-assisted activities which the grantee certifies are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available (see Optional CDBG Certification).

2. Overall Benefit. The aggregate use of CDBG funds, including Section 108 guaranteed loans, during program year(s) _____ [a period specified by the grantee of one, two, or three specific consecutive program years], shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period.

3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

In addition, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction.

Specific Community Development Block Grant Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding economic opportunities, primarily for persons of low and moderate income) and requirements of 24 CFR Parts 91 and 570.

Following a Plan -- It is following a current consolidated plan that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low- and moderate-income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include CDBG-assisted activities which the grantee certifies are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available (see Optional CDBG Certification).

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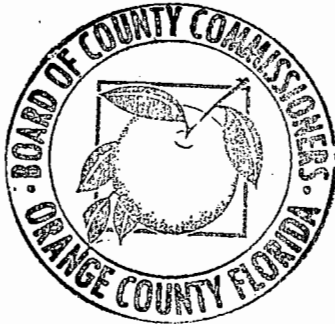
Compliance with Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601-3619) and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, Subparts A, B, J, K and R.

Compliance with Laws -- It will comply with applicable laws.

Byron W. Brooks
Signature of Authorized Official

6 Aug 19
Date



By Orange County Mayor
Title

APPROVED
BY ORANGE COUNTY BOARD
OF COUNTY COMMISSIONERS
AUG 06 2019

Specific HOME Certifications

The HOME participating jurisdiction certifies that:

Tenant Based Rental Assistance -- If it plans to provide tenant-based rental assistance, the tenant-based rental assistance is an essential element of its consolidated plan.

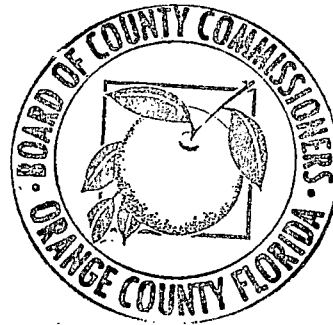
Eligible Activities and Costs -- It is using and will use HOME funds for eligible activities and costs, as described in 24 CFR §§92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in §92.214.

Subsidy layering -- Before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

Byron W. Brooks
Signature of Authorized Official

6 Aug 19
Date

At Orange County Mayor
Title



Emergency Solutions Grants Certifications

BCC Mtg. Date: August 06, 2019

The Emergency Solutions Grants Program recipient certifies that:

Major rehabilitation/conversion/renovation – If an emergency shelter’s rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation.

If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion.

In all other cases where ESG funds are used for renovation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.

Essential Services and Operating Costs – In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the recipient will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long the recipient serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

Renovation – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

Supportive Services – The recipient will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counseling, supervision, and other services essential for achieving independent living), and other Federal State, local, and private assistance available for these individuals.

Matching Funds – The recipient will obtain matching amounts required under 24 CFR 576.201.

Confidentiality – The recipient has established and is implementing procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement – To the maximum extent practicable, the recipient will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

Consolidated Plan – All activities the recipient undertakes with assistance under ESG are consistent with its consolidated plan.

Emergency Solutions Grants Certifications

The Emergency Solutions Grants Program recipient certifies that:

Major rehabilitation/conversion/renovation – If an emergency shelter’s rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation.

If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion.

In all other cases where ESG funds are used for renovation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.

Essential Services and Operating Costs – In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the recipient will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long the recipient serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

Renovation – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

Supportive Services – The recipient will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counseling, supervision, and other services essential for achieving independent living), and other Federal State, local, and private assistance available for these individuals.

Matching Funds – The recipient will obtain matching amounts required under 24 CFR 576.201.

Confidentiality – The recipient has established and is implementing procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement – To the maximum extent practicable, the recipient will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

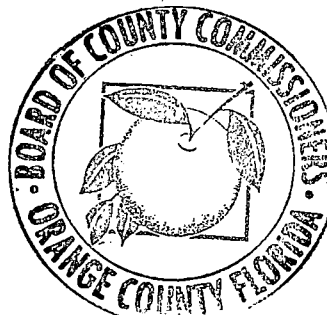
Consolidated Plan – All activities the recipient undertakes with assistance under ESG are consistent with its consolidated plan.

Discharge Policy – The recipient will establish and implement, to the maximum extent practicable and where appropriate, policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.

Bryan B. Brooks
Signature of Authorized Official

6 Aug 19
Date

for Orange County Mayor
Title



APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING CERTIFICATION:

Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Grantee Unique Appendices

Appendix A – Public Notices

Appendix B – Citizen Participation Comments and Response

Appendix C – FY 2019-2020 Action Plan Budget

Appendix D – 2019 PIT Count

Appendix A – Public Notices

PUBLIC HEARING NOTICE 2019-2020 ONE-YEAR ACTION PLAN

A public hearing will be conducted on June 18, 2019, at 6:00 p.m. at the Large Training Room located on the First Floor of the Orange County Internal Operations Center, 1501 S. Orange Blvd., Orlando, Florida 32811. Representatives from the Orange County Housing and Community Development Council and the Community Development Advisory Board will conduct the Public Hearing to receive citizen comments on the priority needs and proposed activities to be included in the 2019-2020 One Year Action Plan. All citizen comments received will be incorporated into the final document in accordance to 24 CFR Part 81, and submitted to the U.S. Department of Housing and Urban Development on or about August 15, 2019.

The Action Plan is the primary planning tool designed to identify specific activities that Orange County intends to pursue through the Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), Emergency Solutions Grant (ESG), and other state and local housing and community development programs. It outlines the objectives identified in the 2018-2019 Orange County Consolidated Plan. The Action Plan will cover the period starting October 1, 2019 through September 30, 2020. A list of proposed activities and anticipated funding sources included in the 2019-2020 One Year Action Plan are presented below.

COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) HOME	
CAPITAL IMPROVEMENT PROJECTS	
Contractor of Public Facilities	
Community Health Centers, Inc. (Bella Health Centers)	\$ 335,000
Association of Public Facilities	
Home Community Center, Inc. (South Orange)	\$ 42,000
Life Concepts, Inc. (Central Hill Center)	\$ 285,000
Orange County Community Action (The Plaza Mills Cultural Center Phase C)	\$ 100,000
United Catholic Family of Central Florida, Inc. (The Villa Campus)	\$ 45,000
Total Capital Improvement Programs	\$1,716,000
HOUSING	
Local Acquisition and Development of Affordable Housing	\$ 430,561
Affordable Housing Rehabilitation Project	\$ 363,000
Catholic Charities of Central Florida, Inc. (Shirleyway Ridge Manor)	\$ 363,000
Grand Avenue Economic Community Development Corp. (Gale Haven Project)	\$ 171,000
Single Family Rehabilitation	
Real Neighborhood Program (United for Community of Greater Orlando, Inc.)	\$ 364,000
Homeownership Program - Family Reunification	\$1,000,000
Housing Rehabilitation Administration	\$ 1,800,000
Total Housing	\$2,228,561
PUBLIC SERVICES	
Aplica Health Partners, Inc.	\$ 42,000
Best and Care Child of Central Florida, Inc.	\$ 42,000
Center for Intergovernmental Law and Central Florida, Inc.	\$ 42,000
Coalition for the Homeless of Central Florida, Inc.	\$ 24,000
Community-Centered Care for Children, Inc.	\$ 48,000
Community Solutions, Inc.	\$ 24,000
Consumer Council Counseling Service of Florida, Inc. Inc.	\$ 24,000
Correspondence Therapy, Inc.	\$ 24,000
Grand Avenue Economic Community Development Corp.	\$ 24,000
Health Access of Central Florida, Inc.	\$ 24,000
Health Care Center for the Homeless, Inc.	\$ 24,000
Homeless Prevention, Inc.	\$ 24,000
IMPACT, Inc.	\$ 24,000
Jewish Family Services of Greater Orlando, Inc.	\$ 42,000
Life Concepts, Inc.	\$ 42,000
Lighthouse Central Florida, Inc.	\$ 42,000
Matthew's House Ministries, Inc.	\$ 24,000
Practical Guides, Inc.	\$ 42,000
Support Plus, Inc. (Bella Health Centers)	\$ 42,000
Total Public Services	\$1,176,000
CASE ADMINISTRATION	
For Housing Hearing Community Legal Services of BNA Florida, Inc.	\$ 10,000
General Administration	\$1,200,000
Total Administration	\$1,210,000
TOTAL CDBG	\$2,864,561
HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME) CDBG	
United Jewish Family Services	\$ 200,000
Homeownership Program - Family Reunification	\$ 200,000
Real Housing Rehabilitation	\$ 200,000
Community Housing Development - Supportive Housing	\$ 200,000
Administration	\$ 200,000
TOTAL HOME	\$1,000,000
EMERGENCY SOLUTIONS GRANT (ESG) CDBG	
ESG/ESG OPERATIONS	
Coalition for the Homeless of Central Florida, Inc.	\$ 140,000
Grand Avenue Florida, Inc.	\$ 42,000
Family Promise of Greater Orlando, Inc.	\$ 42,000
Health Access of Central Florida, Inc.	\$ 42,000
United Shelter Operations	\$ 216,000
Total Shelter Operations	\$ 480,000
ESG/ESG SERVICES AND SHELTERATION SERVICES	
Catholic Charities of Central Florida, Inc.	\$ 120,000
Total Real Housing Rehabilitation	\$ 180,000
TOTAL ESG/ESG OPERATIONS AND SERVICES	\$660,000
EMERGENCY SOLUTIONS GRANT (ESG) CDBG	
ESG/ESG HOUSING AND SHELTERATION SERVICES	
Shelter Services Providers of Central Florida, Inc.	\$ 24,000
Total ESG/ESG	\$ 24,000
TOTAL ESG	\$684,000
TOTAL 2019-2020 ONE-YEAR ACTION PLAN BUDGET	\$4,548,561
2019-2020 ONE-YEAR BUDGET (including appropriations funds)	
Appropriation for Affordable Housing	\$ 250,000
Homelessness Rehabilitation	\$ 250,000
Total Appropriation CDBG Funds	\$ 500,000
TOTAL 2019-2020 BUDGET (including appropriations funds)	\$5,048,561

The public will have the opportunity to review and comment on the proposed Action Plan beginning Monday, June 10, 2019 through Wednesday, July 11, 2019. The draft document will be available for review at the following locations and online:

- Orange County Housing and Community Development Director
1501 S. Orange Blvd., Orlando, FL 32811
(407) 836-5214
 - Orange County Public Library
Planning and Local Government Services Third Floor
191 E. Central Ave.
Orlando, FL 32801
 - Orange County Housing and Community Development web page:
<http://www.ocfd.net/PlanningandCommunityDevelopment.aspx>
- All comments regarding these documents should be submitted to:

Juan Sotomayor, P.L., AICP Chief Planner
Housing and Community Development Director
1501 S. Orange Blvd., Orlando, FL 32811
Phone: (407) 836-5202
E-mail: Juan.Sotomayor@ocfd.net

Section 218.01 of the Florida Statutes states that if a person desires to request any document under a limited agency or contractor with respect to any matter connected with a meeting or hearing, he or she will need a record of the proceedings, and that for each request he or she must ensure that a complete record of the proceedings in which such record is needed is maintained and retained upon which the request is to be based.

In accordance with the American with Disabilities Act (ADA), if any person with a disability is unable to attend the public hearing, please contact the Orange County Communications Center at (407) 836-2111.

Para mayor información en español, por favor llame al (407) 836-2111.



AVISO DE AUDIENCIA PÚBLICA PLAN DE ACCIÓN DE UN AÑO PARA 2019-2020

Se convocará a todas las entidades interesadas el 18 de junio de 2019, a las 6:00 p.m. en una Gran Sala de Capacitación ubicada en el primer piso del Centro Operativo Interno del Condado de Orange, 1501 Calle S. Orange, Orlando, Florida 32811. Los representantes del Consejo de Desarrollo Comunitario, el Consejo de Casos de Grupo y el Junta de Asesoramiento de Desarrollo Comunitario recibirán a todas las entidades interesadas para recibir comentarios y proporcionar información sobre el plan de acción de un año para 2019-2020. Toda la información recibida será incorporada al documento final de acuerdo con 24 CFR Parte 81, y se presentará al Departamento de Vivienda y Desarrollo Urbano de los Estados Unidos el 15 de agosto de 2019.

El Plan de Acción es el principal instrumento de planificación diseñado para identificar actividades que el Condado de Orange pretende realizar a través del Programa de Inversión de Compañerismo (HOME), el Programa de Soluciones de Emergencia (ESG) y otros programas de vivienda y desarrollo comunitario estatales y locales. El Plan de Acción detallará los objetivos y actividades identificadas en el Plan Consolidado del Condado de Orange del 2018-2019. El Plan de Acción cubrirá el período que comienza el 1 de octubre de 2019 hasta el 30 de septiembre de 2020. Una lista de actividades y fuentes de financiamiento anticipadas incluidas en el Plan de Acción de un año para 2019-2020 se presentan a continuación.

COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) HOME	
PROYECTOS DE MEJORA DE INFRAESTRUCTURA	
Contratista de Instalaciones Públicas	
Community Health Centers, Inc. (Bella Health Centers)	\$ 335,000
Asociación de Instalaciones Públicas	
Home Community Center, Inc. (South Orange)	\$ 42,000
Life Concepts, Inc. (Central Hill Center)	\$ 285,000
Orange County Community Action (The Plaza Mills Cultural Center Phase C)	\$ 100,000
United Catholic Family of Central Florida, Inc. (The Villa Campus)	\$ 45,000
Total Proyectos de Mejora de Capital	\$1,716,000
PROTECCIÓN DE VIVIENDAS	
Adquisición y Desarrollo de Vivienda Asequible	\$ 430,561
Programa de Rehabilitación de Vivienda en Alquiler	\$ 363,000
Catholic Charities of Central Florida, Inc. (Shirleyway Ridge Manor)	\$ 363,000
Grand Avenue Economic Community Development Corp. (Gale Haven Project)	\$ 171,000
Rehabilitación de Vivienda Familiar	
Programa de Vivienda en Sección Subvención de Alquiler de Greater Orlando, Inc. Inc.	\$ 364,000
Rehabilitación de Vivienda en Sección Subvención de Alquiler	\$1,000,000
Total de Proyectos de Vivienda	\$2,228,561
SERVICIOS PÚBLICOS	
Aplica Health Partners, Inc.	\$ 42,000
Best and Care Child of Central Florida, Inc.	\$ 42,000
Center for Intergovernmental Law and Central Florida, Inc.	\$ 42,000
Coalition for the Homeless of Central Florida, Inc.	\$ 24,000
Community-Centered Care for Children, Inc.	\$ 48,000
Community Solutions, Inc.	\$ 24,000
Consumer Council Counseling Service of Florida, Inc. Inc.	\$ 24,000
Correspondence Therapy, Inc.	\$ 24,000
Grand Avenue Economic Community Development Corp.	\$ 24,000
Health Access of Central Florida, Inc.	\$ 24,000
Health Care Center for the Homeless, Inc.	\$ 24,000
Homeless Prevention, Inc.	\$ 24,000
IMPACT, Inc.	\$ 24,000
Jewish Family Services of Greater Orlando, Inc.	\$ 42,000
Life Concepts, Inc.	\$ 42,000
Lighthouse Central Florida, Inc.	\$ 42,000
Matthew's House Ministries, Inc.	\$ 24,000
Practical Guides, Inc.	\$ 42,000
Support Plus, Inc. (Bella Health Centers)	\$ 42,000
Total de Servicios Públicos	\$1,176,000
ADMINISTRACIÓN DE LA OBRERA	
Para las Audiencias de Vivienda Comunitaria Legal Services of BNA Florida, Inc.	\$ 10,000
Administración General	\$1,200,000
Total de Administración	\$1,210,000
TOTAL de la CDBG	\$2,864,561
PROGRAMA DE COMPARTICIÓN DE FINANCIAMIENTO (HOME) CDBG	
United Jewish Family Services	\$ 200,000
Rehabilitación de Vivienda en Sección Subvención de Alquiler	\$ 200,000
Rehabilitación de Vivienda en Sección Subvención de Alquiler	\$ 200,000
Operaciones de Rehabilitación de Vivienda Comunitaria	\$ 200,000
Administración	\$ 200,000
TOTAL de HOME	\$1,000,000
PROGRAMA DE SOLUCIONES DE EMERGENCIA (ESG) CDBG	
ESG/ESG OPERACIONES	
Coalition for the Homeless of Central Florida, Inc.	\$ 140,000
Grand Avenue Florida, Inc.	\$ 42,000
Family Promise of Greater Orlando, Inc.	\$ 42,000
Health Access of Central Florida, Inc.	\$ 42,000
Total de Operaciones de Alojamiento	\$ 366,000
SERVICIOS DE ALOJAMIENTO Y ESTABILIZACIÓN TEMPORAL	
Catholic Charities of Central Florida, Inc.	\$ 120,000
Total de Rehabilitación y Reconstrucción de Vivienda	\$ 180,000
TOTAL de ESG/ESG OPERACIONES Y SERVICIOS DE ALOJAMIENTO Y ESTABILIZACIÓN TEMPORAL	\$552,000
ESG/ESG SERVICIOS Y SERVICIOS DE ALOJAMIENTO Y ESTABILIZACIÓN TEMPORAL	
Servicios de Proveedores de Vivienda de Central Florida, Inc.	\$ 24,000
Total ESG/ESG	\$ 24,000
TOTAL de la CDBG	\$604,000
TOTAL del PRESUPUESTO DE LA OBRERA DE ACCIÓN DEL AÑO 2019-2020	\$4,548,561
FINANCIAMIENTO DE LA OBRERA (Fuentes de recursos adicionales de AIC 1500 21-1)	
Asignación de Vivienda Asequible	\$ 200,000
Rehabilitación de Vivienda en Alquiler	\$ 200,000
Total de Recursos Adicionales de la OBRERA	\$ 400,000
TOTAL del PRESUPUESTO 2019-2020 (excepto los recursos recuperados)	\$4,948,561

El público tendrá la oportunidad de revisar y comentar el Plan de Acción propuesto a partir del lunes 10 de junio hasta el miércoles 11 de julio de 2019. El documento borrador estará disponible para revisión en las siguientes ubicaciones y en línea:

- Orange County Housing and Community Development Director
1501 S. Orange Blvd., Orlando, FL 32811
(407) 836-5214
 - Orange County Public Library
Planning and Local Government Services Third Floor
191 E. Central Ave.
Orlando, FL 32801
 - Orange County Housing and Community Development web page:
<http://www.ocfd.net/PlanningandCommunityDevelopment.aspx>
- Todos los comentarios sobre estos documentos deben enviarse a:

Juan Sotomayor, P.L., AICP Chief Planner
Housing and Community Development Director
1501 S. Orange Blvd., Orlando, FL 32811
Phone: (407) 836-5202
E-mail: Juan.Sotomayor@ocfd.net

La Sección 218.01 de la Constitución de la Florida establece que si una persona desea solicitar cualquier documento bajo una agencia o contratista con respecto a cualquier asunto relacionado con una reunión o audiencia, dicha persona necesitará asegurarse de que se mantenga un registro de las transacciones, y que cada parte de dicho registro debe mantenerse y conservarse para que sea accesible.

De acuerdo con la Ley de Estadísticas de Estadísticas ADA, si una persona con una discapacidad es incapaz de asistir a la audiencia pública, por favor llame al (407) 836-2111 para obtener más información.

Para mayor información en español, por favor llame al (407) 836-2111.



Orlando Sentinel

MEDIA GROUP

633 North Orange Avenue
MP 130
Orlando, FL 32801

Account Name: Orange County Office of Community
Development
Account Number: CU00121820
Attn: Elizabeth Rico

To Whom It May Concern:

This is to confirm that the advertisement for Orange County Office of
Community Development published in *The Orlando Sentinel* on the
following dates.

Publication Date: Jun 09, 2019;

Ad Caption: 19-20 Action Plan

Section: Orange Zone

Size: 1/2V (3 x 21)

Order ID: 6313454

Cost: \$1695.79

Should you need further information, please feel free to contact me.

Sincerely,

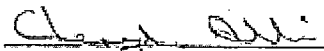


Aracelis Crespo
Account Representative Assistant
The Orlando Sentinel

/mdu

State of Florida
County of Orange

The foregoing instrument was acknowledged before me this
10 day of June, 2019, by Aracelis Crespo,
who is personally known to me.



Notary Public
State of Florida at Large



Orlando Sentinel

MEDIA GROUP

633 North Orange Avenue
MP 130
Orlando, FL 32801

Account Name: Orange County Office of Community
Development
Account Number: CU00121820
Attn: Elizabeth Rico

To Whom It May Concern:

This is to confirm that the advertisement for Orange County Office of
Community Development published in *The Orlando Sentinel* on the
following dates.

Publication Date: Jun 08, 2019;

Ad Caption: 19-20 Action Plan

Section: Orange Zone

Size: L2V (3 x 21)

Order ID: 6313454

Cost: \$850.33

Should you need further information, please feel free to contact me.

Sincerely,




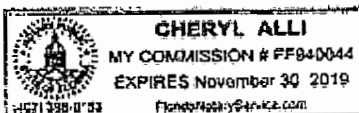
Aracelis Crespo
Account Representative Assistant
The Orlando Sentinel

/s/du

State of Florida
County of Orange

The foregoing instrument was acknowledged before me this
10 day of June, 2019, by Aracelis Crespo,
who is personally known to me.


Notary Public
State of Florida at Large



Appendix B – Citizen Participation Comments and Response

Comment # 1:

From: Marquis McKenzie [mailto:marquis@floridarrc.org]

Sent: Tuesday, July 09, 2019 4:05 PM

To: Souvorova, Janna

Subject: Public Comment

Tax break for property owners who do rent to those with criminal background, a program similar to NSP but just with renting or home buyer options, Ban the Box on housing applications, also start a task force to educate the community and bring more awareness around this issue, and lastly funding that help those with criminal backgrounds go straight into home buying if policy couldn't be changed.

--

In Solidarity,

Marquis Mckenzie

Central Florida Regional Organizer

p.407-906-2532

Marquis@Floridarrc.org

www.Floridarrc.com

FRC

Florida Rights Restoration Coalition

Find a local chapter and become a member!

Hotline: 877-MY-VOTE-0 (877-698-6830)

FRC is a grassroots, membership organization run by Returning Citizens (Formerly Convicted Persons) who are dedicated to ending the disenfranchisement and discrimination against people with convictions and creating a more comprehensive and humane reentry system that will enhance successful reentry into society, reduce recidivism, and increase community safety.

Response to Comment #1:

From: Souvorova, Janna

Sent: Monday, July 15, 2019 3:32 PM

To: 'Marquis McKenzie'

Subject: RE: Public Comment

Good afternoon,

Thank you for your input. Please be advised that your comments will be included under the Public Comments section of the FY 2019-2020 Annual Action Plan that will be submitted to the U.S. Department of Housing and Urban Development (HUD) in August.

Thank you again, and

Have a great day!

Janna

*Janna Souvorova, Ph.D., AICP
Chief Planner, Planning & Development
Housing and Community Development Division
Orange County Government
Phone: (407) 836-0963
Fax: (407) 836-0904*

From: Marquis McKenzie [mailto:marquis@floridarrc.org]
Sent: Tuesday, July 09, 2019 4:05 PM
To: Souvorova, Janna
Subject: Public Comment

Tax break for property owners who do rent to those with criminal background, a program similar to NSP but just with renting or home buyer options, Ban the Box on housing applications, also start a task force to educate the community and bring more awareness around this issue, and lastly funding that help those with criminal backgrounds go straight into home buying if policy couldn't be changed.

--

In Solidarity,

Marquis Mckenzie
Central Florida Regional Organizer
p.407-906-2532
Marquis@Floridarrc.org
www.Floridarrc.com

FRC

Florida Rights Restoration Coalition

[Find a local chapter and become a member!](#)

Hotline: 877-MY-VOTE-0 (877-698-6830)

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Appendix C – FY 2019-2020 Action Plan Budget

COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG)

CAPITAL IMPROVEMENT PROJECTS

Construction of Public Facilities

Community Health Centers, Inc. (Bithlo) \$ 500,000

Rehabilitation of Public Facilities

Hope Community Center, Inc. (South Apopka) \$ 65,000

Life Concepts, Inc. (Laurel Hill Cluster) \$ 382,020

Orange County Community Action (Pine Hills Cultural Center, Phase I) \$ 700,000

United Cerebral Palsy of Central Florida, Inc. (Pine Hills Campus) \$ 63,000

Total Capital Improvement Projects \$1,710,020

HOUSING PROJECTS

Land Acquisition and Development for Affordable Housing \$ 430,561

Rental Housing Rehabilitation

Catholic Charities of Central Florida, Inc. (Monsignor Bishop Manor) \$ 267,000

Grand Avenue Economic Community
Development Corporation (Safe Haven Project) \$ 171,050

Single Family Rehabilitation

Habitat for Humanity of Greater Orlando (Roof Replacement Program) \$ 264,000

Homeowners Single Family Rehabilitation \$1,000,000

Housing Rehabilitation Administration \$ 500,000

Total Housing Projects \$2,632,611

PUBLIC SERVICES

Aspire Health Partners, Inc. \$ 60,000

Boys and Girls Clubs of Central Florida, Inc. \$ 40,000

Center for Independent Living in Central Florida, Inc. \$ 42,000

Coalition for the Homeless of Central Florida, Inc. \$ 50,000

Community Coordinated Care for Children, Inc. \$ 186,000

Community Initiatives, Inc. \$ 35,000

Consumer Credit Counseling Service of Puerto Rico, Inc. \$ 25,000

Covenant House Florida, Inc. \$ 35,000

Grand Avenue Economic Community Development Corporation \$ 35,000

Harbor House of Central Florida, Inc. \$ 37,000

Health Care Center for the Homeless, Inc. \$ 50,000

Hispanic Federation, Inc. \$ 20,000

IMPOWER, Inc. \$ 35,000

Jewish Family Services of Greater Orlando, Inc. \$ 52,000

Life Concepts, Inc. \$ 55,000

Lighthouse Central Florida, Inc. \$ 50,000

Matthew's Hope Ministries, Inc. \$ 30,000

Primrose Center, Inc. \$ 40,000

Seniors First, Inc. (Meals on Wheels) \$ 125,000

Total Public Services \$1,002,000

ADMINISTRATION

Community Legal Services of Mid-Florida, Inc. (Fair Housing Training) \$ 10,000

General Administration \$1,326,157

Total Administration \$1,336,157

TOTAL CDBG BUDGET

\$6,680,788

HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME)

Tenant Based Rental Assistance	\$1,300,000
Homeowners Single Family Rehabilitation	\$ 300,000
Rental Housing Rehabilitation	\$ 323,755
Community Housing Development Organizations	\$ 384,752
Administration	<u>\$ 256,500</u>
TOTAL HOME BUDGET	\$2,565,007

EMERGENCY SOLUTIONS GRANT (ESG)

SHELTER OPERATIONS

Coalition for the Homeless of Central Florida, Inc.	\$ 145,000
Covenant House Florida, Inc.	\$ 66,000
Family Promise of Greater Orlando, Inc.	\$ 50,000
Harbor House of Central Florida, Inc.	<u>\$ 70,000</u>
Total Shelter Operations	\$ 331,000

RAPID REHOUSING AND STABILIZATION SERVICES

Catholic Charities of Central Florida, Inc.	<u>\$ 100,000</u>
Total Rapid Rehousing and Stabilization	\$ 100,000

HOMELESSNESS PREVENTION SERVICES

Southern Territorial Headquarters of the Salvation Army	<u>\$ 60,000</u>
Total Homelessness Prevention	\$ 60,000

HOMELESS MANAGEMENT INFORMATION SYSTEM (HMIS)

Homeless Services Network of Central Florida, Inc.	<u>\$ 20,000</u>
Total HMIS	\$ 20,000

ESG ADMINISTRATION

\$ 41,240

TOTAL ESG BUDGET

\$ 552,240

TOTAL 2019-2020 ACTION PLAN BUDGET

\$9,798,035

REPROGRAMMED CDBG FUNDS

(Residual Funds prior to FY 2019)

Acquisition for Affordable Housing	\$ 300,000
Rental Housing Rehabilitation	<u>\$ 400,000</u>
Total Reprogrammed CDBG Funds	\$ 700,000

TOTAL 2019-2020 BUDGET (including reprogrammed funds)

\$10,498,035

Appendix D – 2019 PIT Count

POINT IN TIME COUNT 2019: Orange County

Total Count of Homeless
Individuals:

Orange County (100%)

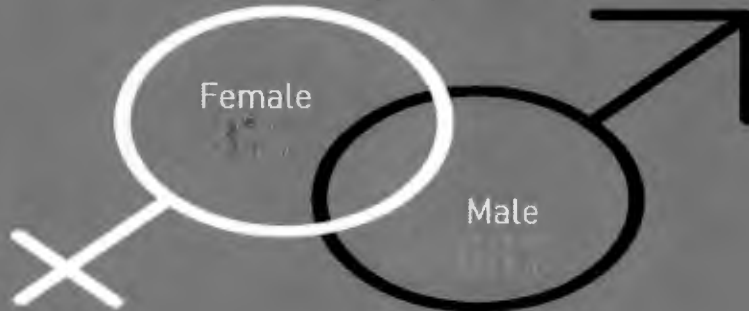
1544

On January 23th, 2019, with the help of 200+ volunteers and partner agencies, the Homeless Services Network of Central Florida conducted a survey to better understand homelessness in Central Florida.

In the 2019 Point in Time Count, we identified 1,544 homeless persons in Orange County.



Demographics



PIT 2019: Housing Type & Orange County Percentages

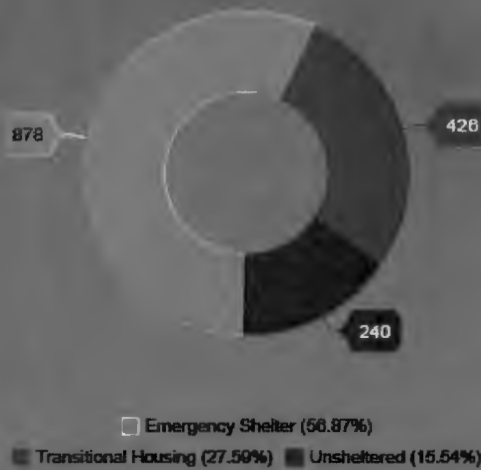
Orange County Breakdown by ES, TH, Unsheltered

Emergency Shelter = 878

Transitional Housing = 426

Unsheltered = 240

Orange County



Homeless Subpopulations

■ Sheltered ■ Unsheltered

