

Board of County Commissioners

**Community Development Block Grant
Disaster Recovery (CDBG-DR) Action Plan
for Hurricane Milton**

Public Hearing

June 3, 2025

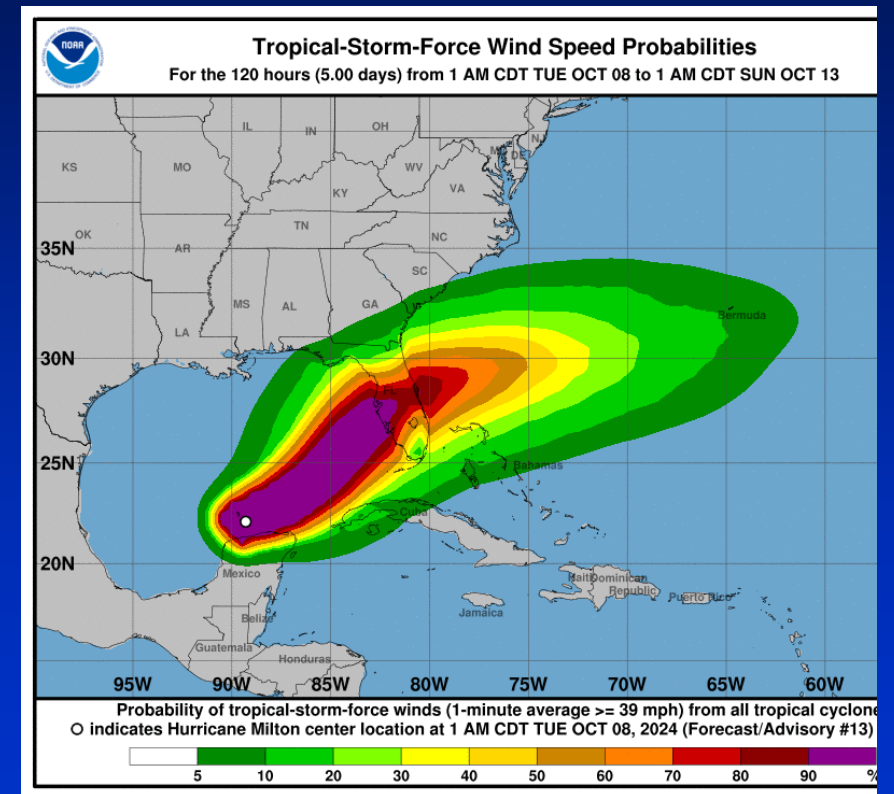


Presentation Outline

- **Background**
- **Timeline**
- **Action Plan Development**
 - **Unmet Needs Analysis**
 - **Citizen Engagement**
 - **Use of Funds**
 - **Program Overview and Project Selection**
- **Next Steps & Action Requested**

Background

- Hurricane Milton (Category 3) – October 9, 2024
 - Effects felt across the State of Florida
 - 10 in of rain, wind gusts up to 87 mph
 - Damages to infrastructure, homes, and economy
 - Localized flooding
 - More than 42 tornado warnings issued





Background

- In January 2025, HUD announced \$12 billion allocation to states and local governments for major disasters that took place in 2023 or 2024.
- HUD awarded Orange County a total of \$33,357,000 for damages caused by Hurricane Milton:
 - \$29,006,000 for unmet needs
 - \$4,351,000 for mitigation



Background

- CDBG-DR is a flexible set of funds intended for disaster recovery
- Major goals of CDBG-DR
 - Address unmet needs relating to:
 - Housing
 - Infrastructure
 - Public Services
 - Improve resiliency through mitigation efforts
 - Ensure funding and programs benefit Low-Moderate Income (LMI) individuals or areas
- Project activities must be directly/indirectly tied to Hurricane Milton

■ Funding guidelines

- At least 70% of the funds must be spent on activities benefitting Low-Moderate Income (LMI) individuals or areas
 - LMI Areas - census tracts with greater than 51% of households designated as LMI (80% of Area Median Income (AMI))
 - Income-qualified individuals/households (ex. \$84,300 for household of 4)
- At least 15% of funds must be spent for mitigation activities that increase resilience to disasters and reduce long-term risk

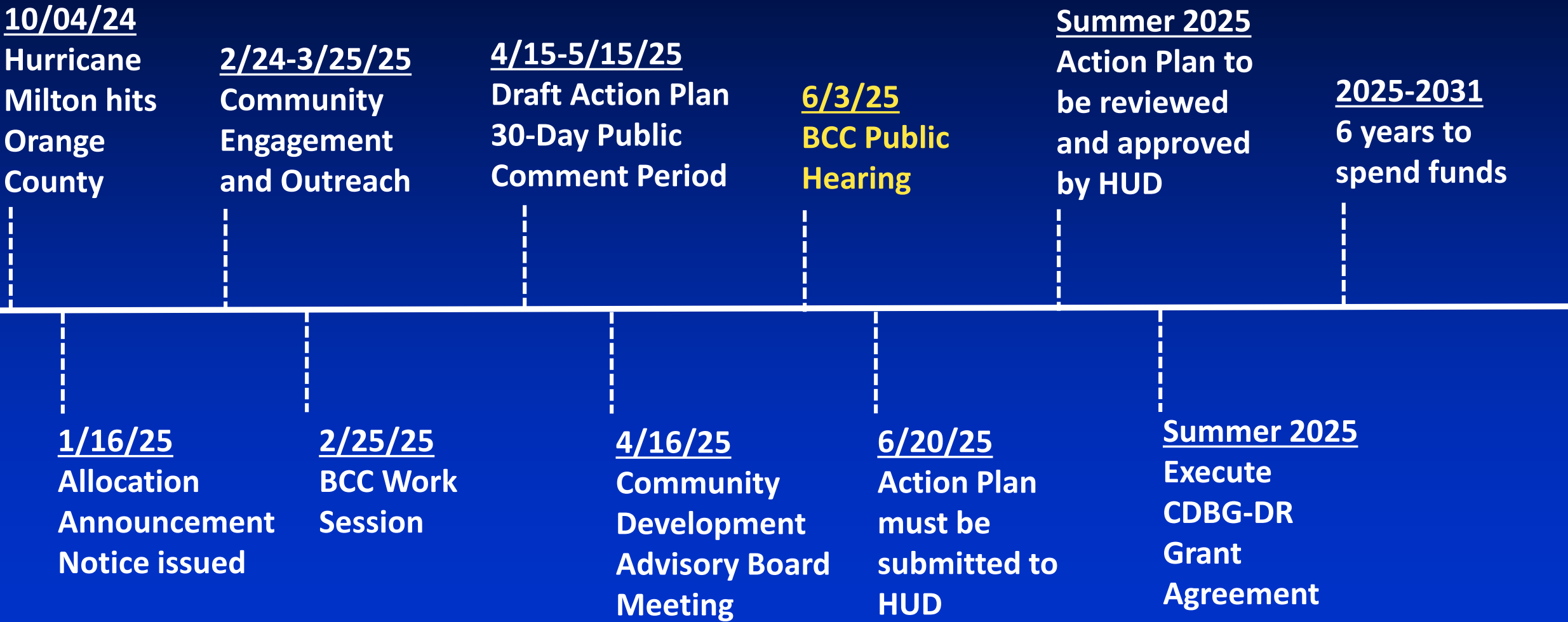


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Timeline





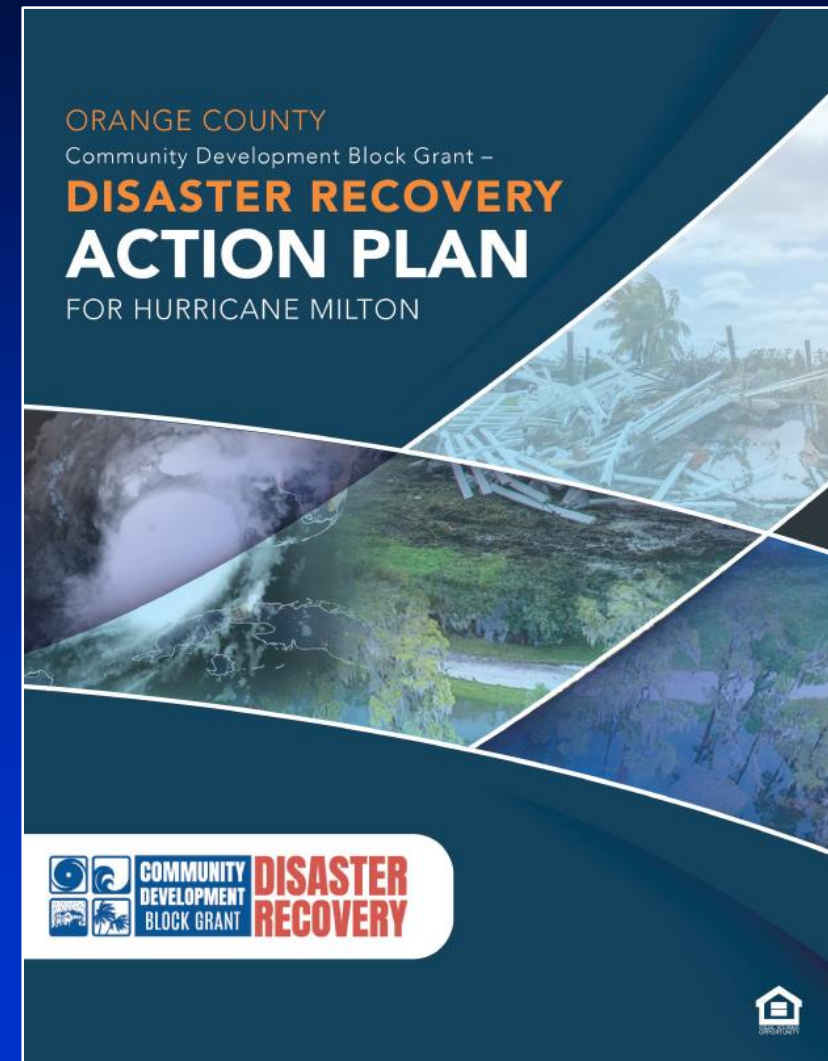
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Action Plan Development

- HUD requires all recipients to develop an Action Plan outlining how funds will be used.
- The submittal process for an action plan was simplified but the timeframe was shortened.
- June 20, 2025 – the deadline to submit the Action Plan to HUD for review and approval.
- Upon approval by HUD, a grant agreement for Milton funds will be provided to Orange County for execution.





Action Plan Development

■ Key Components

—Unmet Needs and Mitigation Assessment

- Data gathering and analysis
- Disaster impact on housing

—Citizen Input and Engagement

- Key component of the plan to address unmet needs
- Helps to determine most appropriate activities to fund

—Proposed use of funds based on the unmet/mitigation needs and citizen input



Unmet Needs Analysis

- HUD requires data on unmet needs for:
 - Housing
 - Infrastructure and Public Facilities
 - Businesses
- Data Sources
 - Federal: FEMA/SBA/NFIP/U.S. Census Bureau
 - Local: County Departments/Jurisdictions/Public Housing Authorities
 - Community Partners: Advocacy Groups/Continuum of Care Providers of Homeless Services
 - Affected County Residents



Unmet Needs Analysis

■ Unmet Needs and Mitigation Assessment

Estimated Impact, Support and Unmet Needs				
Summary of Impacts/Support	Housing	Infrastructure	Economy	Total
Amount of Estimated Impact	\$157,123,775	\$36,551,008	\$85,545,954	\$279,220,737
Amount of Funds Available	\$5,228,919	\$29,257,637	\$48,539,092	\$83,025,648
Unmet Needs (Impact - Available Funds) + Resiliency Costs	\$151,894,856	\$7,293,371	\$37,006,862	\$196,195,089
Percent of Total Unmet Needs	77%	4%	19%	100.00%



Citizen Engagement

- Focus groups with community partners/organizations
- 4 community meetings held March 2025
 - Orlo Vista Elementary School
 - Barnett Park
 - Bithlo Community Center
 - Sadler Elementary School
- Priorities identified
 - Housing (homeowner rehab/new construction)
 - Infrastructure (stormwater/drainage, water/wastewater improvements)
 - Public services (housing counseling, mental health, and job training)



Use of Funds

<u>Category</u>	<u>Remaining Unmet Needs</u>	<u>% of Unmet Needs</u>	<u>Program Allocation</u>	<u>% of Program Funds</u>
Housing (rehab & new housing construction)	\$151,894,856	77%	\$20,000,000	60%
Infrastructure & Public Facilities	\$7,293,371	4%	\$3,138,150	9%
Mitigation	\$0	N/A	\$4,351,000	13%
Economic Revitalization	\$37,006,862	19%	\$0	0%
Public Services (includes economic recovery activities)	-	N/A	\$4,000,000	12%
Administration	-	N/A	\$1,667,850	5%
Planning (studies)	-	N/A	\$200,000	1%
TOTAL	\$196,195,089	100%	\$33,357,000	100%



Program Overview and Project Selection

- **Homeowner housing rehabilitation and reconstruction**
 - Implemented county-wide
 - Administered through Orange County with support from key vendors
 - Applicants will apply directly through our CDBG-DR website when program opens
- **Rental housing rehabilitation and new affordable housing construction**
 - Recipients selected through a competitive application process
 - Program will be open to private and non-profit organizations and Public Housing Authorities



Program Overview and Project Selection

- **Infrastructure and public facilities**

- Recipients selected through a competitive application process
- Open to municipalities, non-profit organizations, and County departments and divisions

- **Public service activities**

- Recipients selected through a competitive application process
- Open to non-profit organizations

- **Planning Studies**

- Recipients selected through a competitive application process
- Open to municipalities, County departments and divisions, and quasi-governmental entities



Program Overview and Project Selection

- **Mitigation projects** to increase resilience to future natural disasters
 - Recipients selected through a competitive application process
 - Open to municipalities and County departments and divisions
 - Mitigation measures are also to be included as part of housing and infrastructure projects



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Next Steps & Action Requested

- **June 20, 2025** – Deadline to submit CDBG-DR Action Plan for Hurricane Milton to HUD for review and approval
- **Summer 2025** – Execution of the CDBG-DR grant agreement upon the Action Plan approval by HUD
- **Fall 2025** – Program implementation to begin



Action Requested

- **Approval of the Community Development Block Grant – Disaster Recovery Action Plan for Hurricane Milton, and approval and execution of:**
 - 1) Certifications;**
 - 2) Application for Federal Assistance SF-424 and Assurances – Construction Programs for Community Development Block Grant-Disaster Recovery; and**
 - 3) Delegation of limited authority for the County Administrator to execute the CDBG-DR grant agreement with the Department of Housing and Urban Development.**