

Board of County Commissioners

A stylized blue citrus fruit, possibly an orange or grapefruit, is centered in the background. It has several leaves attached to its stem. The fruit and leaves are rendered in various shades of blue, creating a layered effect.

Work Session Mid-Decennial Redistricting

September 16, 2025



Presentation Outline

2

- Background
- Redistricting Principles and Process
- Mid-Decennial Redistricting Advisory Committee
- Recommendations
- Summary
- Board Direction





Presentation Outline

3

- Background
- Redistricting Principles and Process
- Mid-Decennial Redistricting Advisory Committee
- Recommendations
- Summary
- Board Direction



Background

4

- Provide a brief background about the redistricting process and requirements
- Discuss the redistricting public engagement process
- Present the maps recommended by the Advisory Committee
- Highlight significant changes from the current district boundaries
- Board direction and next steps





Background

5

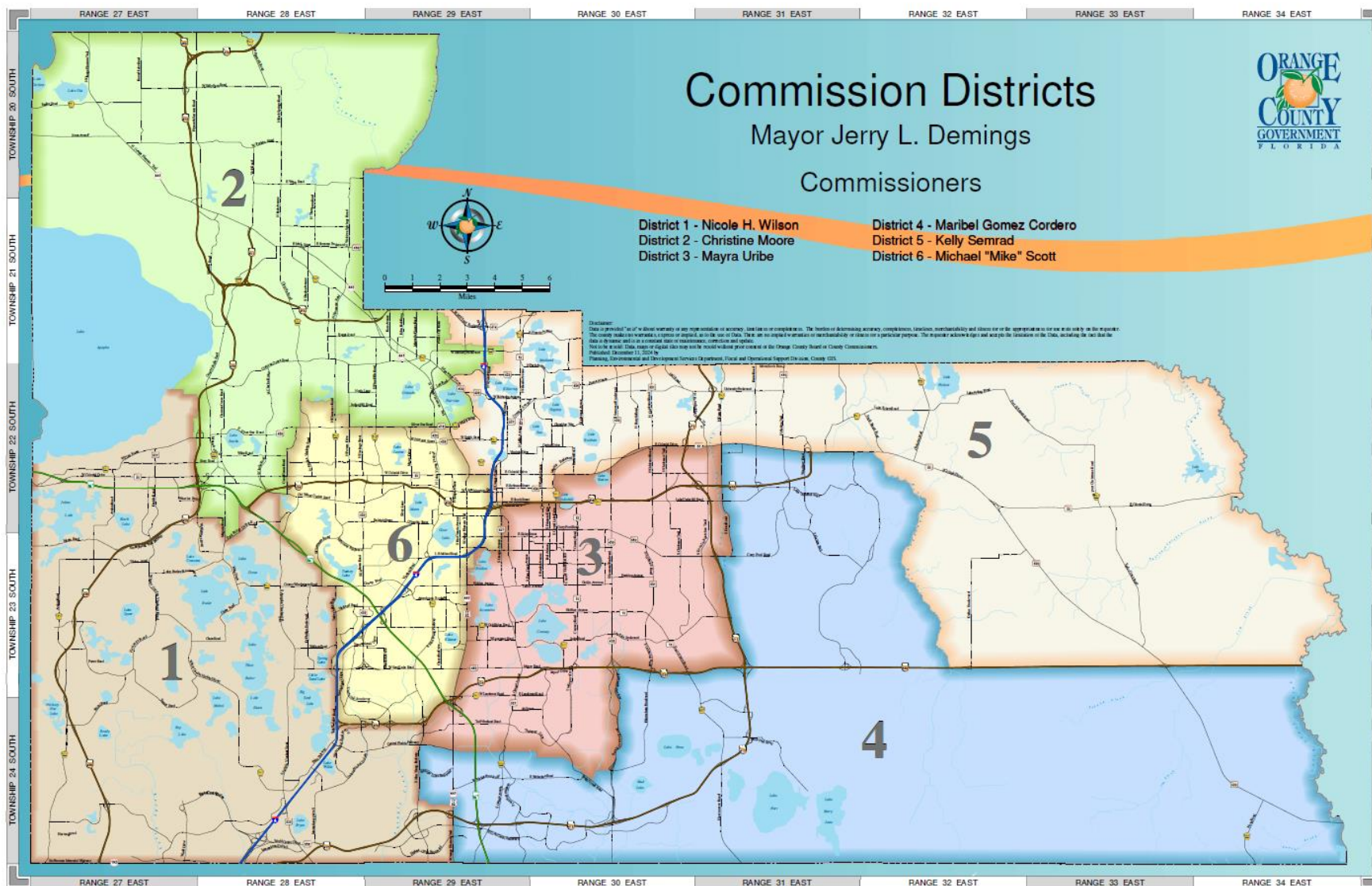
▪ Redistricting

- Required every 10 years under the Florida Constitution and County Charter
- Voter-approved Charter Amendment in November 2024; increased the number of single member districts from six to eight
- District boundaries must now be reconfigured to incorporate the two additional districts
 - So that no Commissioner is representing substantially more residents than other Commissioners
 - Based on the population data collected by the US Census Bureau most recent decennial census (2020)

- **Census data used for redistricting**
 - Initial data released on Aug 12, 2021
 - Additional data released on Sep 20, 2021
- **Orange County's Population 2010 to 2020**
 - Population increased from 1,145,956 to 1,429,908 (25%)
 - Ideal district population is the total county population divided by eight or 178,738 people
 - Additional data such as American Community Survey and UF BEBR estimate considered, but not solely relied upon

Background

7



Current Deviation

District 1 -0.23%

District 2 -1.97%

District 3 +2.24%

District 4 -0.75%

District 5 +1.42%

District 6 -0.71%

■ Current district populations (2020 U.S. Census)

- District 1: 237,173
- District 2: 233,604
- District 3: 243,484
- District 4: 236,602
- District 5: 241,703
- District 6: 237,342





Presentation Outline

9

- Background
- **Redistricting Principles and Process**
- Mid-Decennial Redistricting Advisory Committee
- Recommendations
- Summary
- Board Direction





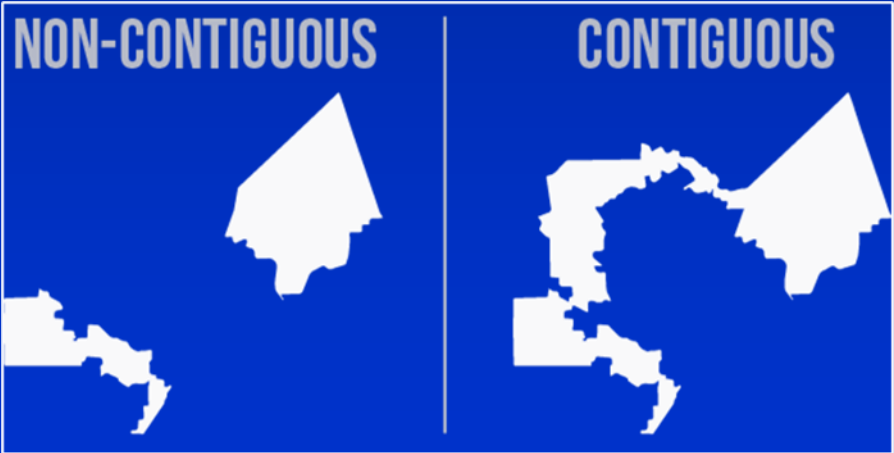
Redistricting Principles and Process

10

■ Federal Equal Protection Law

- One Person = One Vote
- Districts must be divided so they are as nearly equal in population as practicable
 - Ideal district population = total population/eight districts
 - Relative deviation = a district's population percentage deviation from the ideal district population
 - Slight deviations from the ideal district population in the approved districts are permitted in order to address other legal redistricting considerations
 - The maximum deviation (gap between the districts with the largest and the smallest relative deviations) should be no more than 10% to presumptively meet the “one person, one vote” principle

- **State and local contiguity requirements**
 - Pursuant to Article VIII, Section 1(e) of the Florida Constitution and Section 202 of the Orange County Charter, all districts are required to be contiguous
 - Florida Supreme Court has interpreted contiguity in redistricting to mean that all parts of the district must be physically touching at some point





Redistricting Principles and Process

12

- **Traditional redistricting principles**
 - Compactness
 - Preservation of municipal boundaries
 - Maintaining communities of interest
 - Preservation of cores of prior districts
 - Consideration of incumbent interests

- **Overarching question: Does the map proposal successfully balance the race-neutral traditional redistricting principles?**

- **Federal Anti-Discrimination Law**
 - **14th Amendment's Equal Protection Clause** generally prohibits the separating of people into different electoral districts on the basis of race or ethnicity
 - **Voting Rights Act, Section 2**
 - Prohibits governments from denying or abridging any citizen's right to vote on amount of race, color, or status as a member of a language minority group
 - A violation of Section 2 has occurred if as a result of the challenged structure, the minority group in question does not have an equal opportunity to participate in the political process and to elect candidates of their choice



Presentation Outline

14

- Background
- Redistricting Principles and Process
- **Mid-Decennial Redistricting Advisory Committee**
- Recommendations
- Summary
- Board Direction





Mid-Decennial Redistricting Advisory Committee

15

Elected Official

Mayor Demings

District 1 Nicole Wilson

District 2 Christine Moore

District 3 Myra Uribe

District 4 Maribel Gomez Cordero

District 5 Kelly Martinez Semrad

District 6 Michael Scott

Appointee

Camille Evans – Co-Chairman

Tico Perez – Co-Chairman

Coy Jones

Bobby Olszewski

Erica Jackson

Joe Kilsheimer

Angel De la Portilla

Mark Arias

Tom Callan

David Washington

Rishi Bagga

Gordon Spears

James Auffant

Alejandro Pezzini

Jason Henry





Mid-Decennial Redistricting Advisory Committee

16

■ Timeline

- January 2025 advisory committee established by BCC
- March 2025 – May 2025 – Public Meetings in the community
- June – September MRAC Map discussions
- September 16 – Submittal of recommendation to BCC
- BCC must adopt its redistricting plan no later than Nov 1, 2025





Mid-Decennial Redistricting Advisory Committee

17

- **Redistricting Project Team**

- Community and Family Services (CFS)
- Planning, Environmental and Development Services (PEDS)
- County Attorney's Office

- **Activities**

- Coordinate redistricting meeting logistics and operations
- Administrative support for advisory committee
- Manage consultant contract and manage software
- Manage map submittals



Mid-Decennial Redistricting Advisory Committee

18

▪ Extended redistricting project team

Internal

Communications

Orange TV

Information Systems and Services

CFS and PEDS staff

Parks and Recreation

Agenda Development

Office of Management and Budget

External

Orange County Comptroller

Orange County Sheriff's Office

Orange County Supervisor of
Elections

ARCBridge Consultants



Mid-Decennial Redistricting Advisory Committee

19

- Public Engagement
- Advertising and Marketing
- Meetings streamed live on OrangeTV and social media
- Robust and comprehensive webpage with recorded meetings
 - Resources and tools available
 - 17,718 visitors to the County's redistricting website
- Public-facing tool to analyze data and create maps
- Electronic public comment
- Redistricting email and point of contact





Mid-Decennial Redistricting Advisory Committee

20

- 19 Redistricting Advisory Committee Meetings
- March 6 – Sep 3, 2025
 - One meeting in each of six commission districts
- Over 350 total public comment speakers
- 54 electronic public comments as of September 3rd





Mid-Decennial Redistricting Advisory Committee

21

- **Areas of public concern, based on public comment**
 - Orange County's future growth and development patterns
 - Interests of certain racial and ethnic minority communities
 - The interests of the rural communities as compared to urban communities
 - Desire of certain communities of interest to remain in their current district
 - Desire to keep common communities of interest together
- **Race and ethnic origin were discussed by the Committee**
 - Subordinate to the race-neutral redistricting principles
 - Not the predominant factors used by the committee to create the proposed districts



Recommendation

22

- Committee members submitted 28 maps for consideration
- Maps were either removed from consideration or moved for further consideration
- 7 maps were advanced for further discussion and amendment
 - Out of the 7 advanced maps, 7 amendments were proposed and 2 of those amendments were accepted and replaced the original proposal
- 2 maps advanced for recommendation to the BCC





Presentation Outline

23

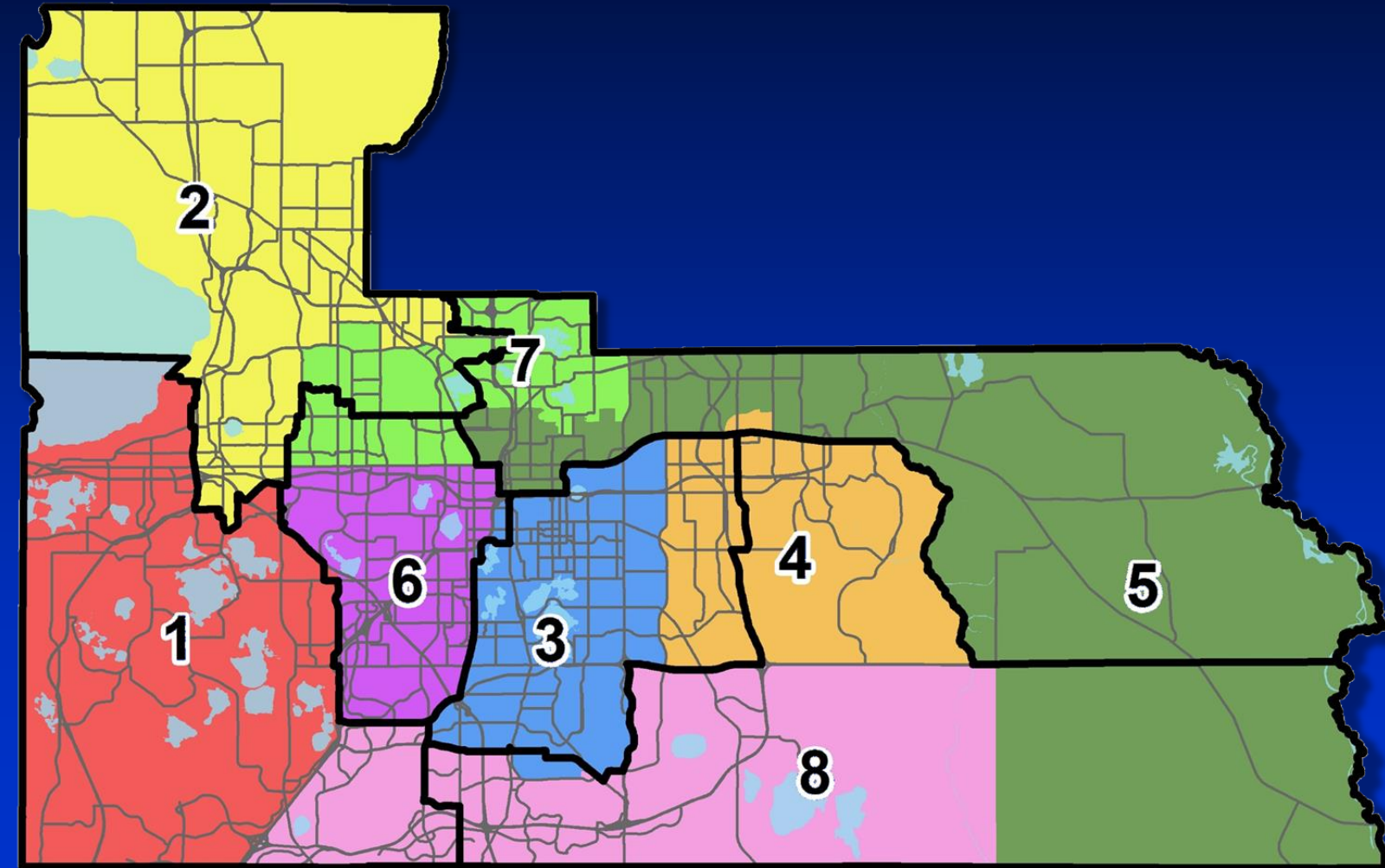
- Background
- Redistricting Principles and Process
- Mid Decennial Advisory Committee's Work
- **Recommendations**
- Summary
- Board Direction





Recommendations – Map 1A

24



Relative Deviation

District 1 +3.01%

District 2 -1.52%

District 3 +0.73%

District 4 -0.32%

District 5 -1.39%

District 6 +0.87%

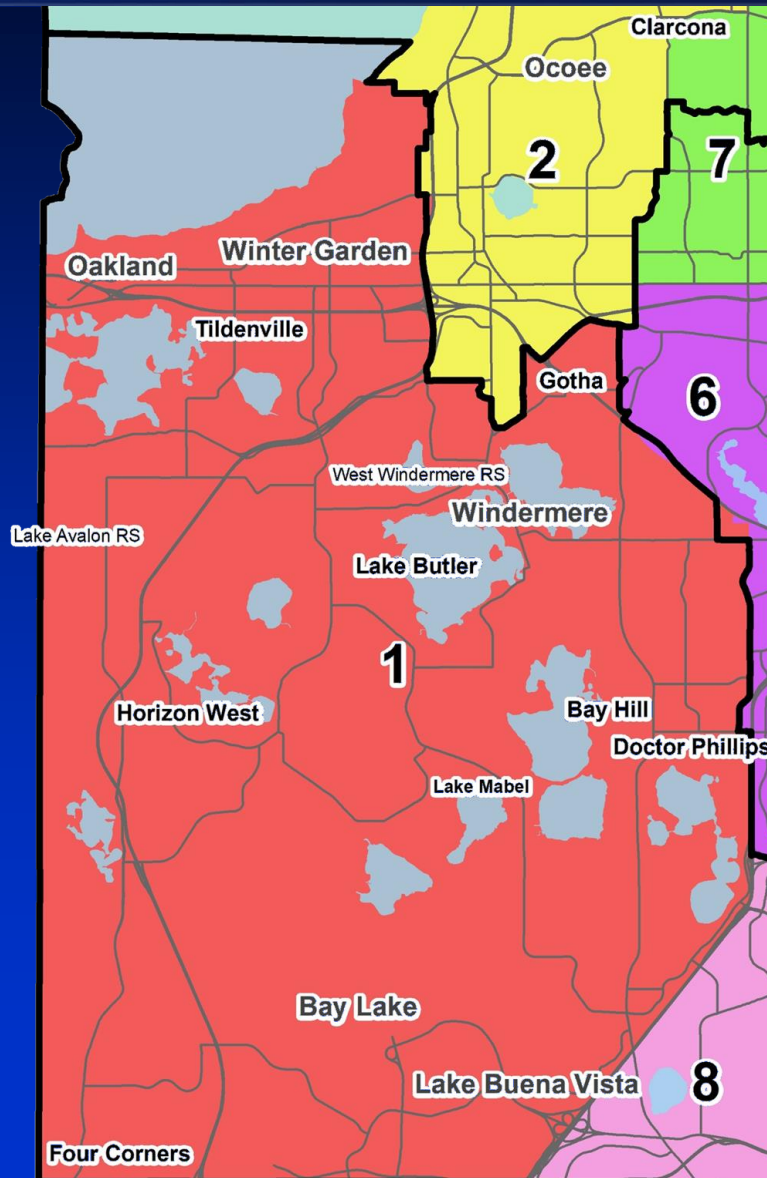
District 7 -2.99%

District 8 +1.62%



Recommendations – Map 1A

25



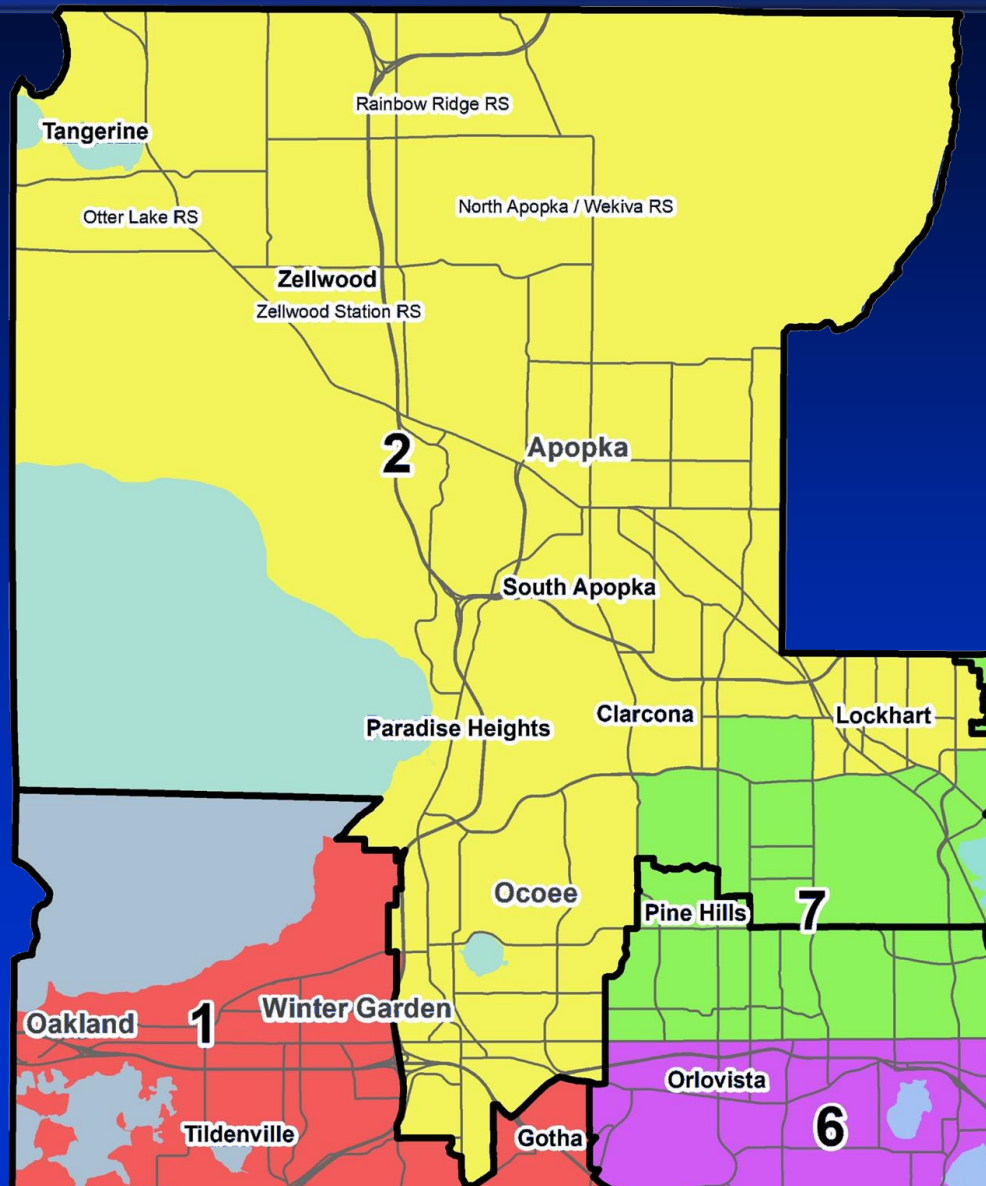
District 1

- Winter Garden
- Oakland
- Windermere
- Bay Hill
- Doctor Phillips
- Horizon West
- Lake Butler
- Tildenville
- Lake Avalon



Recommendations – Map 1A

26



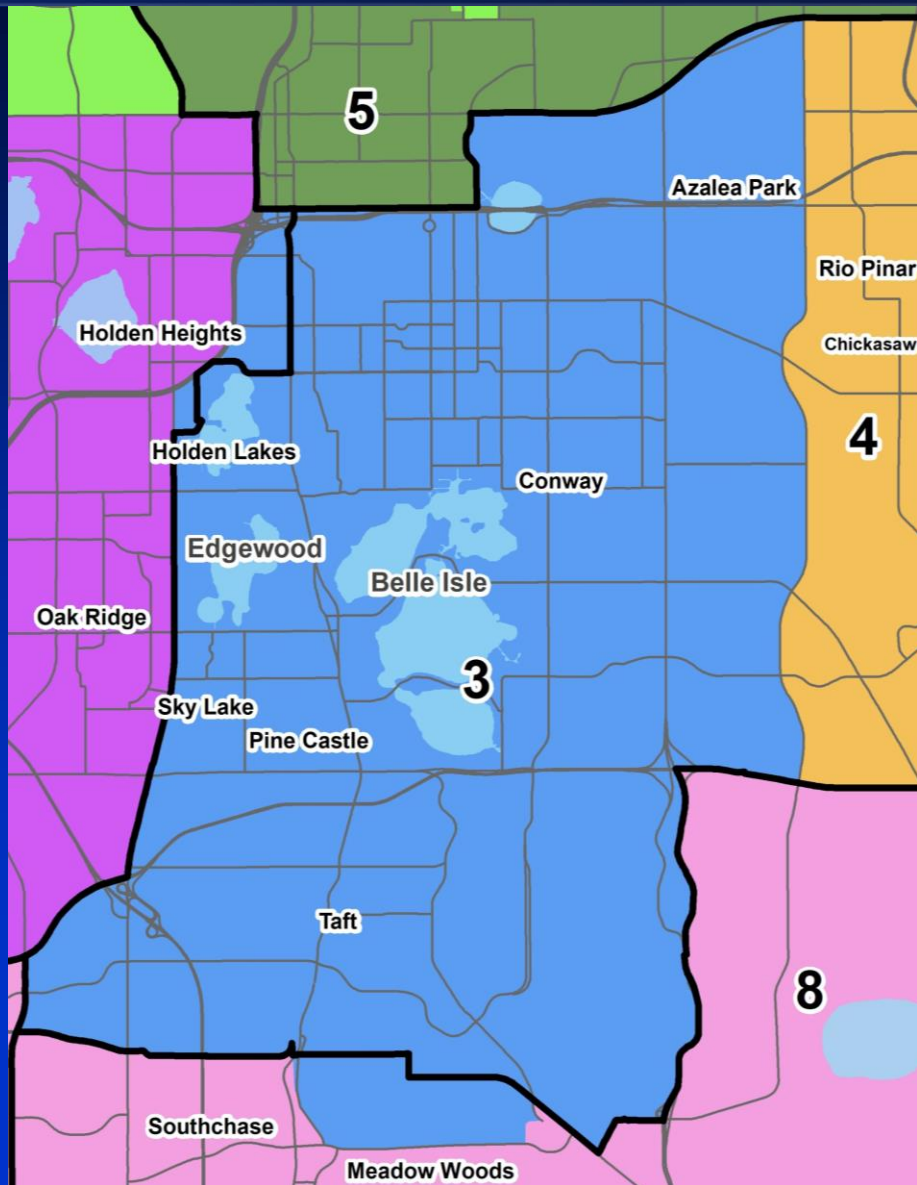
District 2

- Apopka
- Ocoee
- Clarcona
- Lockhart
- South Apopka
- Paradise Heights
- Tangerine
- Zellwood



Recommendations – Map 1A

27



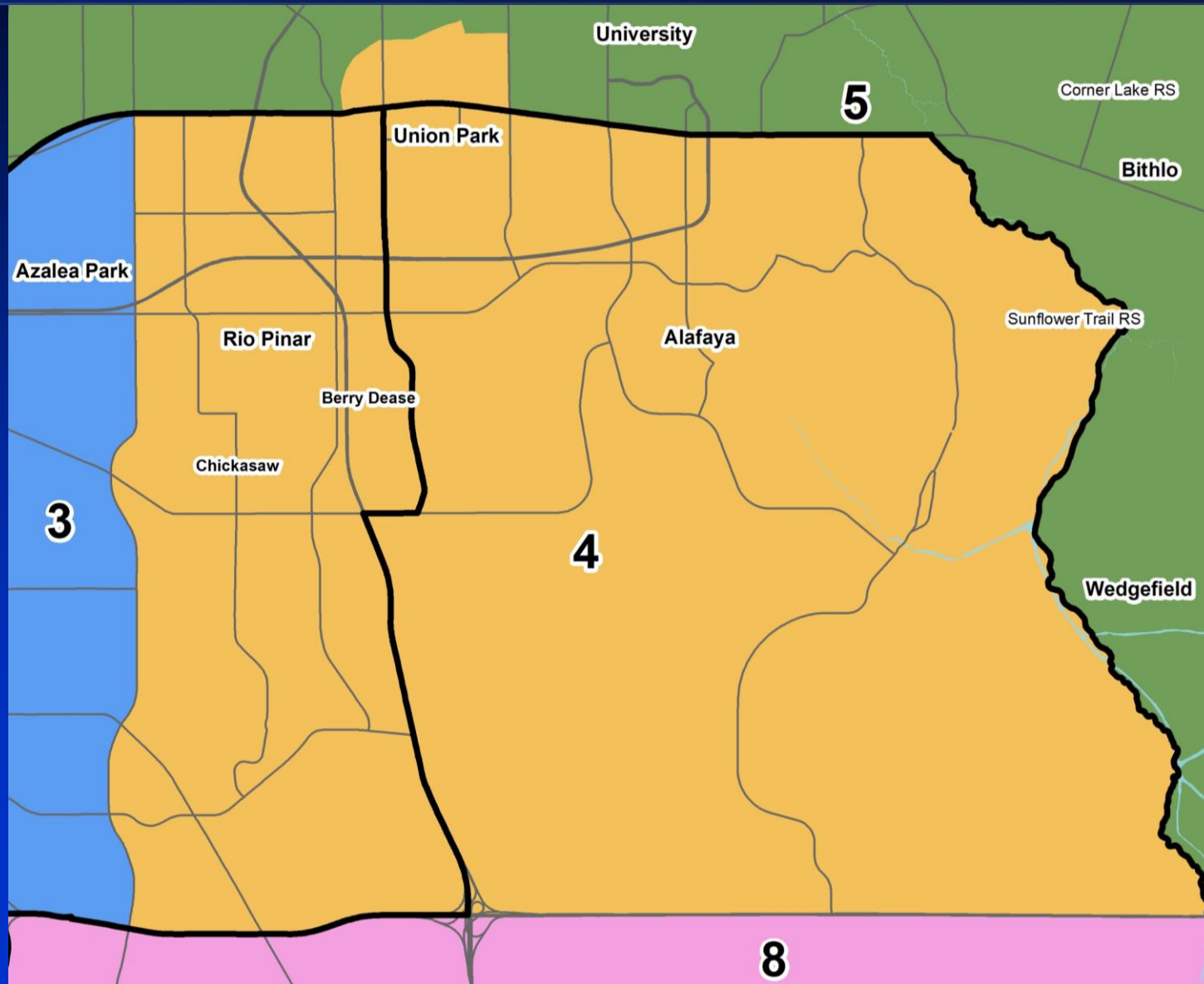
District 3

- Belle Isle
- Edgewood
- Azalea Park
- Conway
- Holden Lakes
- Pine Castle
- Sky Lake
- Taft



Recommendations – Map 1A

28



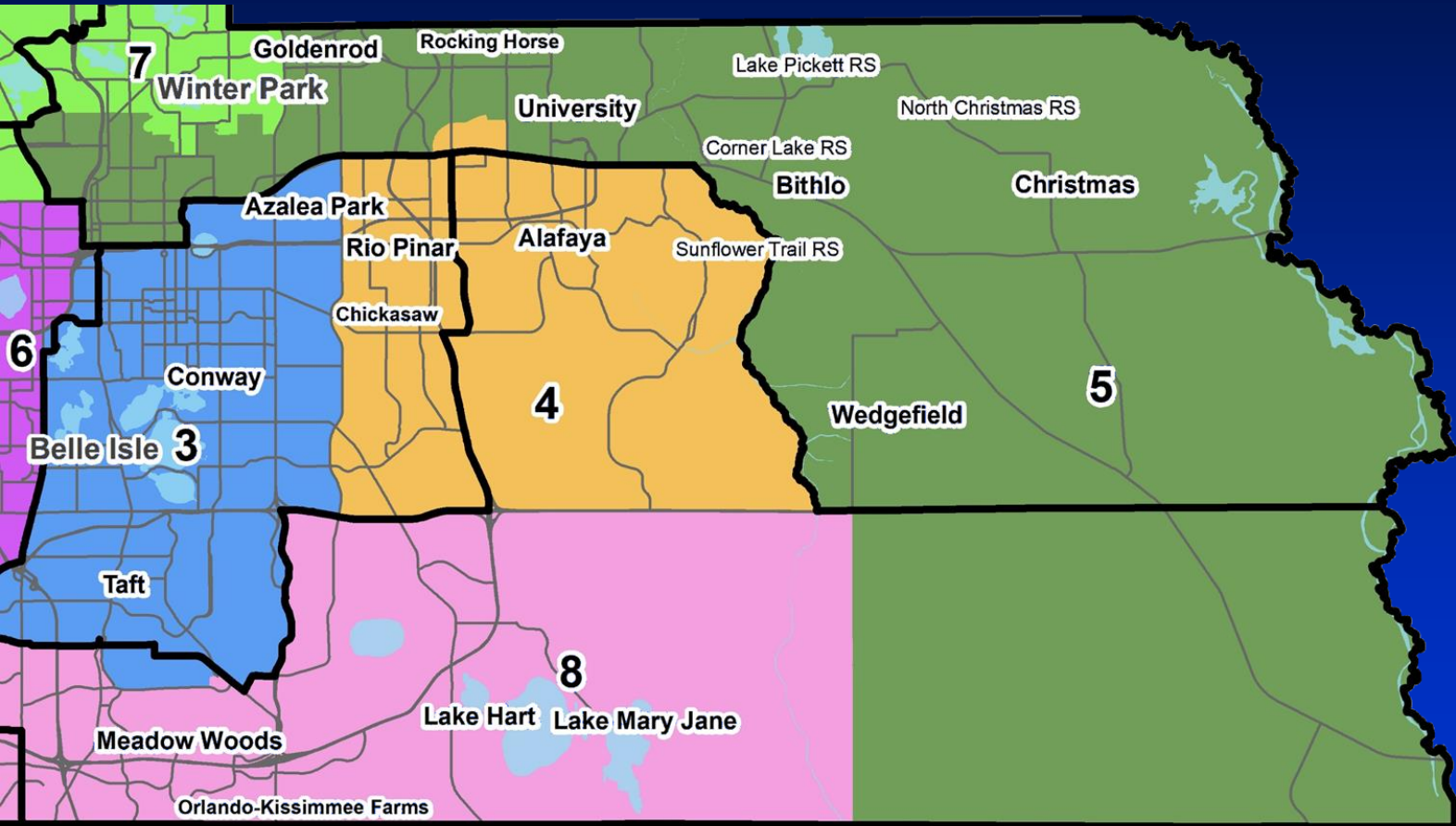
District 4

- Alafaya
- Rio Pinar
- Union Park
- Berry Dease
- Chickasaw
- Avalon Park
- Cypress Springs
- Waterford Lakes



Recommendations – Map 1A

29



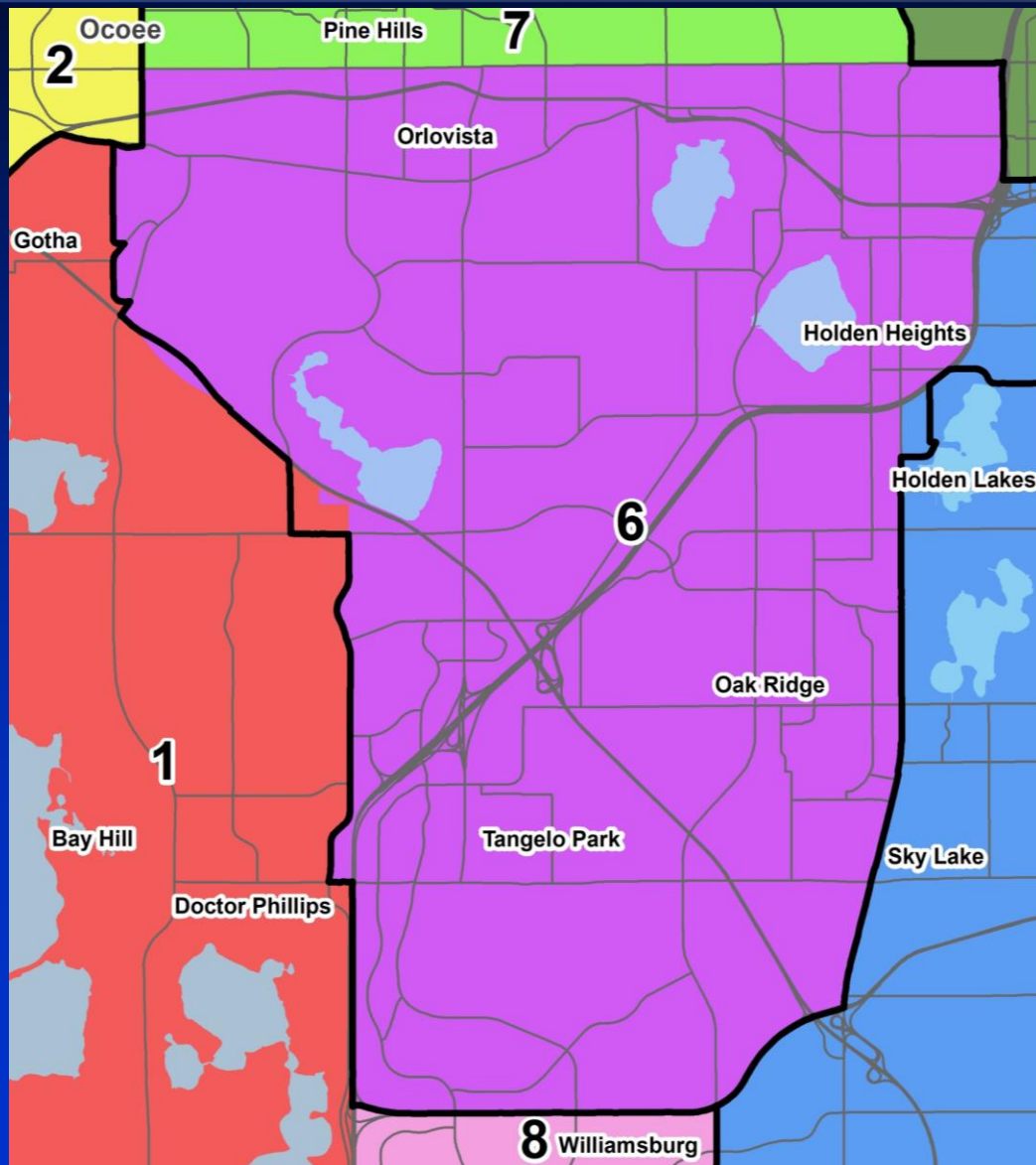
District 5

- Bithlo
- Christmas
- Goldenrod
- University
- Wedgefield
- Corner Lake
- Lake Pickett
- Baldwin Park
- College Park



Recommendations – Map 1A

30



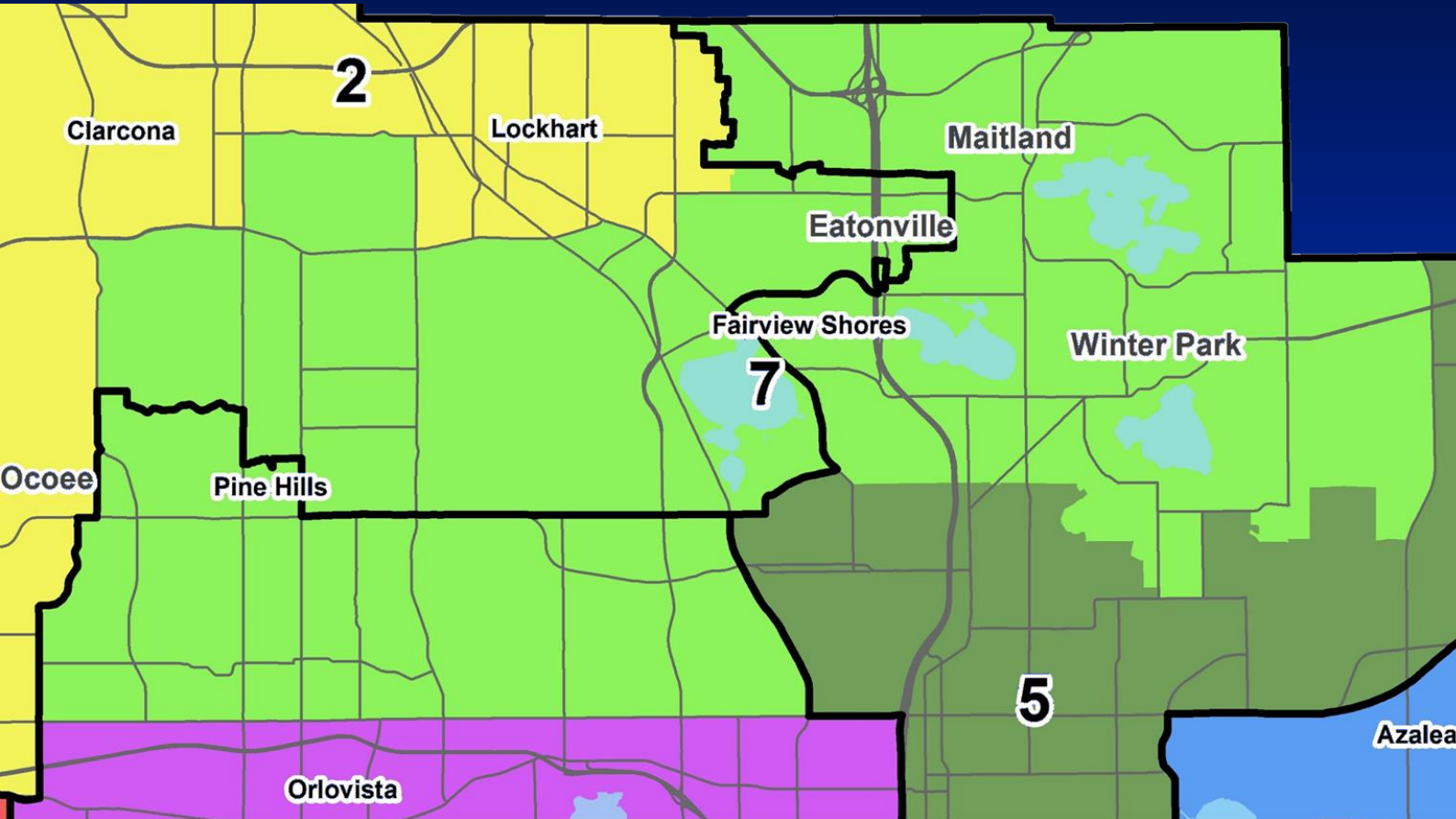
District 6

- Holden Heights
- Oak Ridge
- Orlo Vista
- Tangelo Park
- Metro West
- Parramore
- Washington Shores
- International Drive



Recommendations – Map 1A

31



District 7

- Eatonville
- Maitland
- Winter Park
- Fairview Shores
- Pine Hills
- Mercy Drive
- Spring Lake
- Rosemont

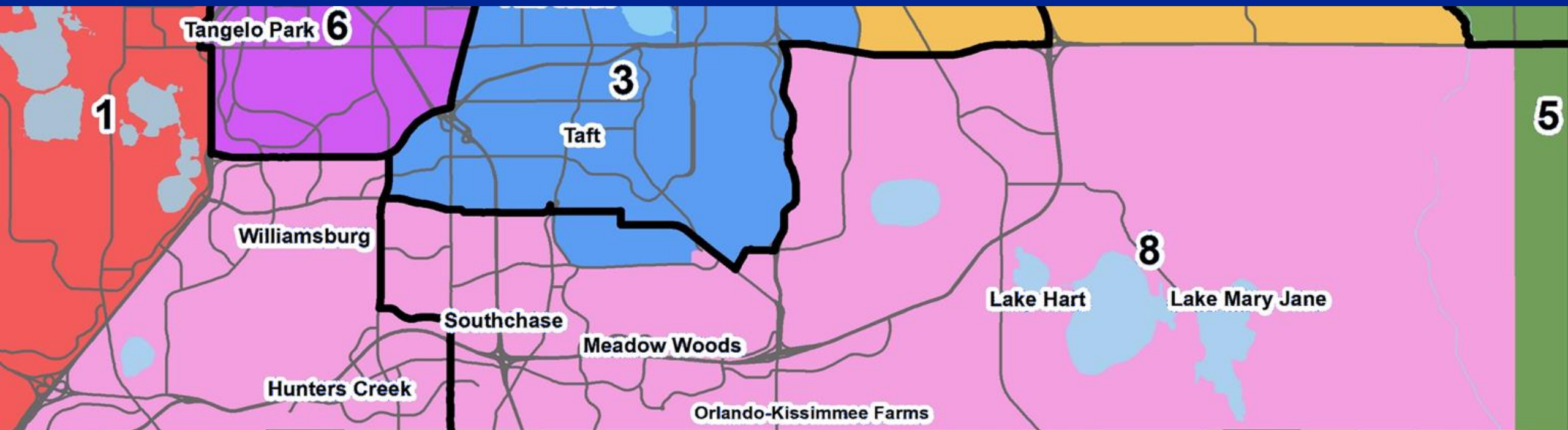


Recommendations – Map 1A

32

District 8

- Hunter's Creek
- Lake Hart
- Lake Mary Jane
- Meadow Woods
- Southchase
- Williamsburg
- Lake Nona
- Orlando-Kissimmee Farms





Recommendations – Map 1A

33

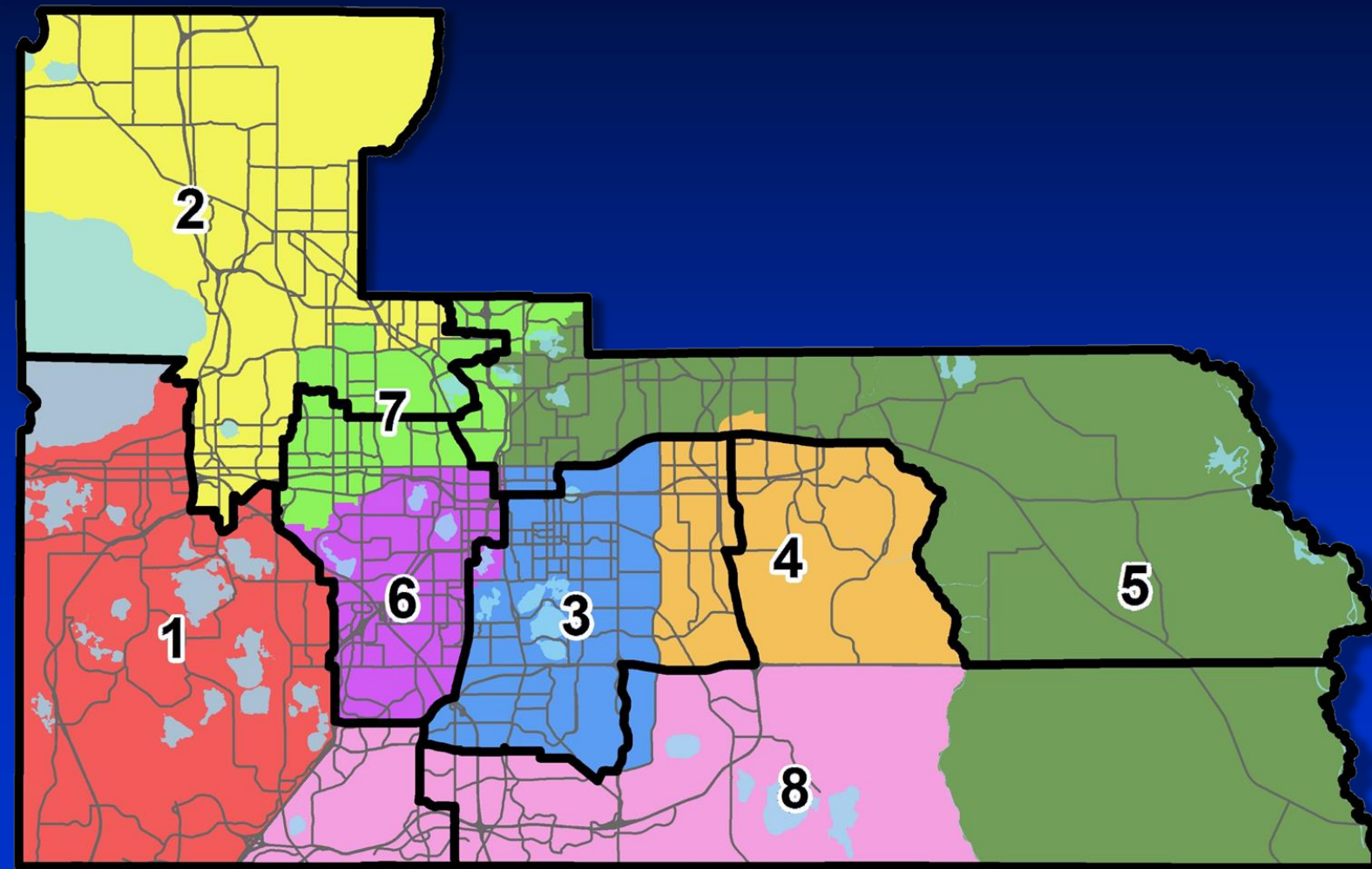
▪ Legal analysis

- Map proposal meets the federal equal population mandate by having a maximum deviation less than 10% (confirmed by ARCBridge) – **6.00%**
- Map proposal meets the state and local contiguity requirements (confirmed by ARCBridge)
- Map proposal meets the Traditional Redistricting Principles for:
 - Compactness – Yes
 - Preservation of Municipal Boundaries – Yes (except Orlando)
 - Maintaining Communities of Interest – Yes
 - Preservation of Cores of Prior Districts – Yes
 - Consideration of Incumbent Interests – Yes



Recommendations – Map 7B

34



Relative Deviation

District 1 +3.01%

District 2 -1.52%

District 3 +1.51%

District 4 -0.32%

District 5 +3.11%

District 6 -4.21%

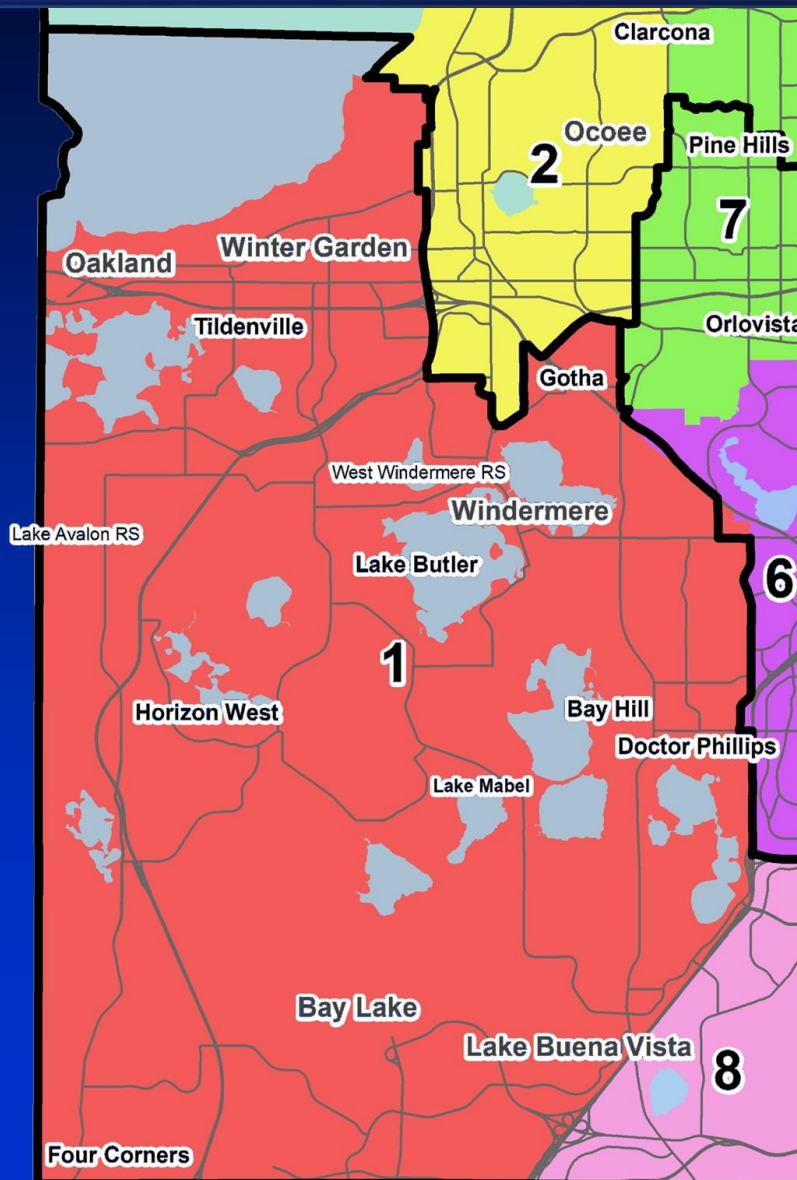
District 7 -4.97%

District 8 +3.39%



Recommendations – Map 7B

35



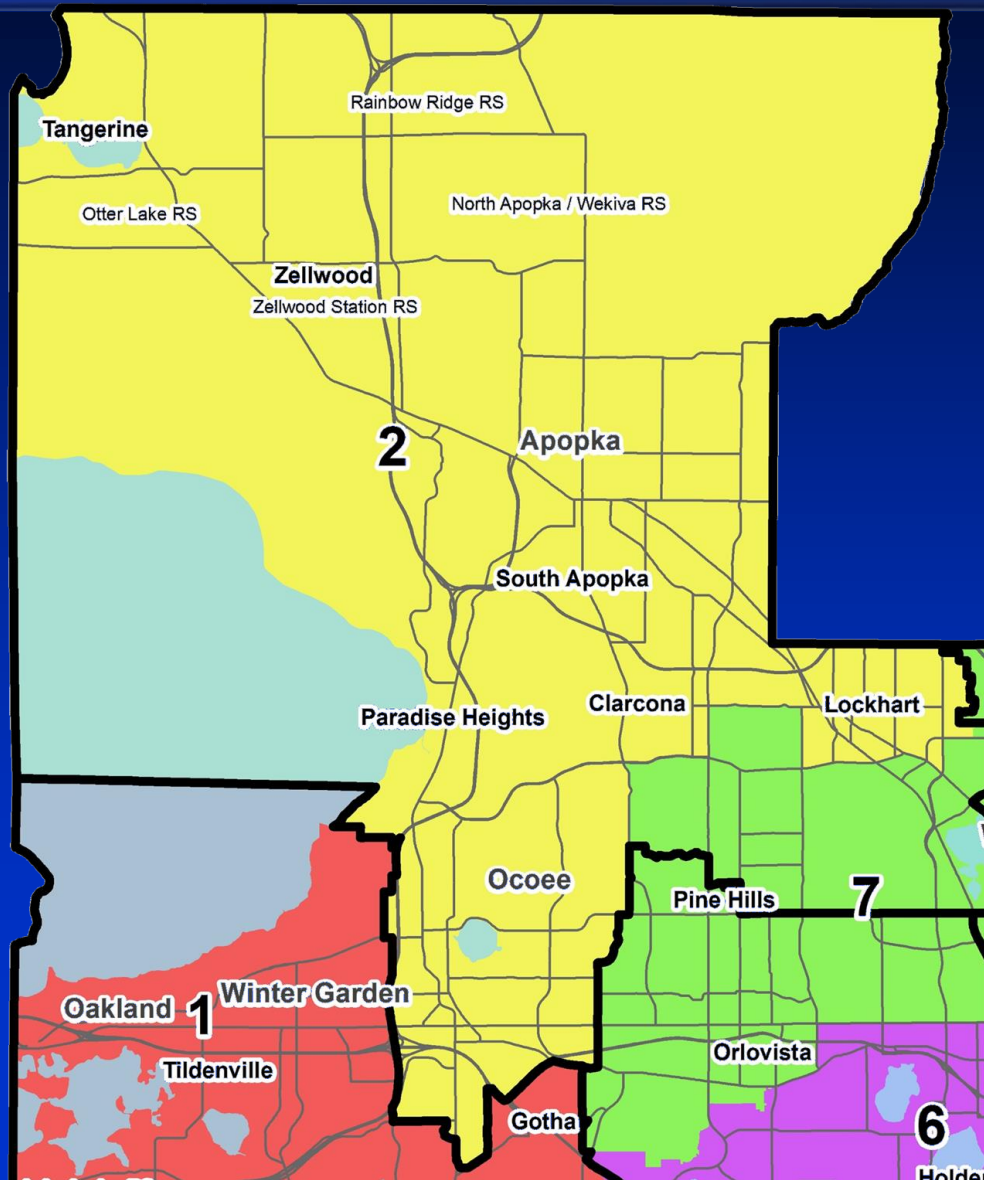
District 1

- Winter Garden
- Oakland
- Windermere
- Bay Hill
- Doctor Phillips
- Horizon West
- Lake Butler
- Tildenville
- Lake Avalon RS



Recommendations – Map 7B

36



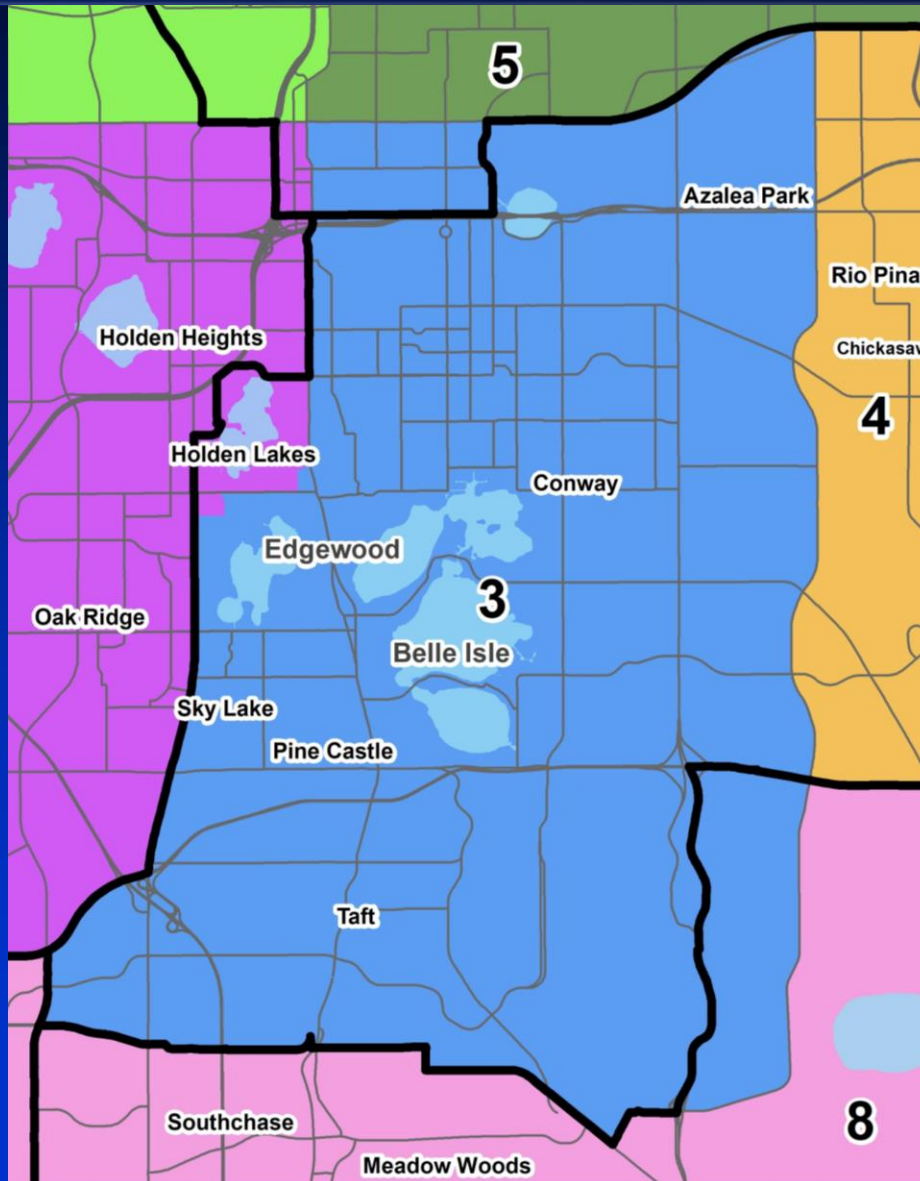
District 2

- Apopka
- Ocoee
- Clarcona
- Lockhart
- South Apopka
- Paradise Heights
- Tangerine
- Zellwood



Recommendations – Map 7B

37



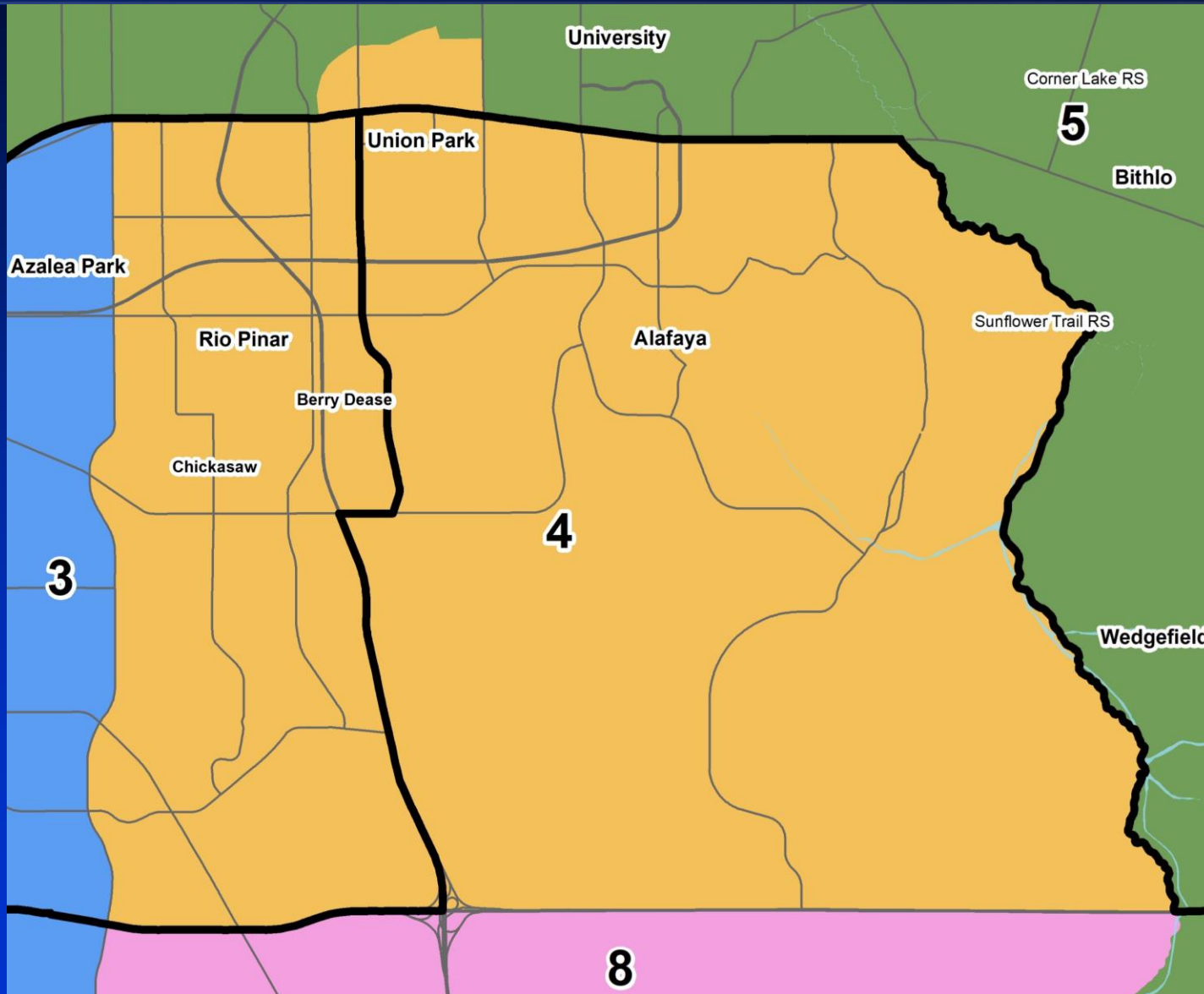
District 3

- Belle Isle
- Edgewood
- Azalea Park
- Conway
- Pine Castle
- Sky Lake
- Taft
- Orlando CBD



Recommendations – Map 7B

38



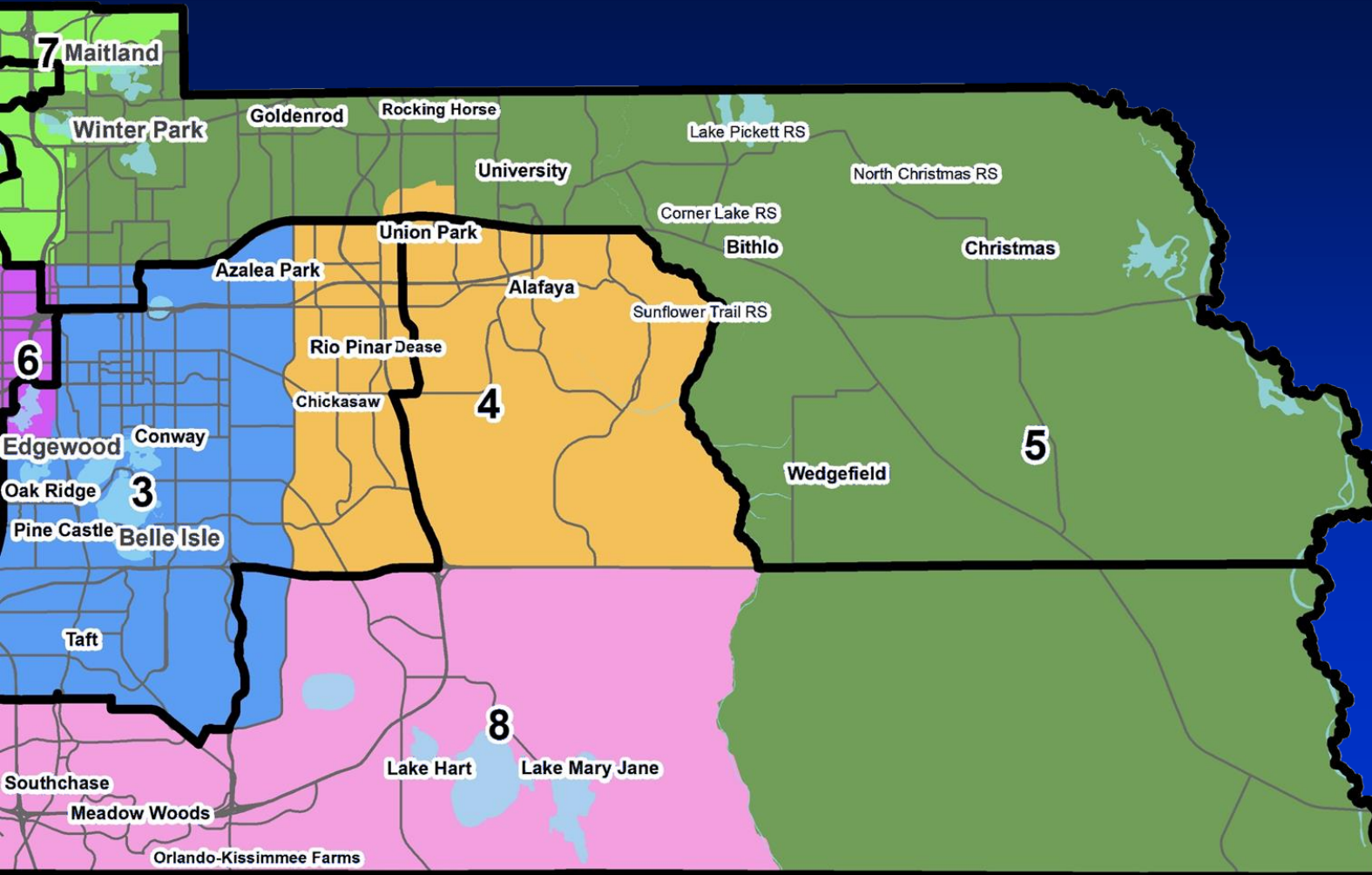
District 4

- Alafaya
- Rio Pinar
- Union Park
- Berry Dease
- Chickasaw
- Avalon Park
- Cypress Springs
- Waterford Lakes



Recommendations – Map 7B

39



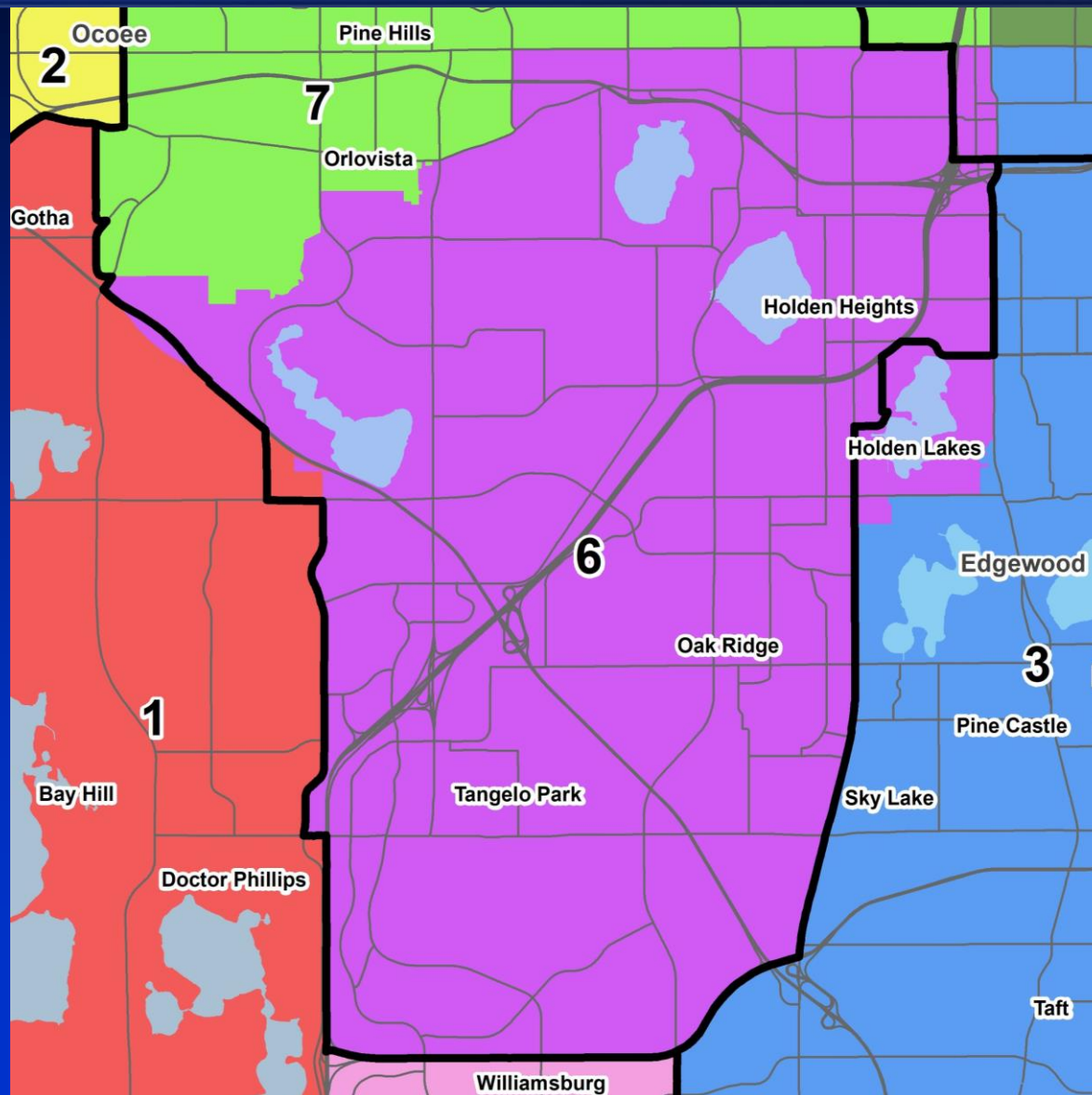
District 5

- Winter Park
- Bithlo
- Christmas
- Goldenrod
- University
- Wedgefield
- Corner Lake
- Lake Pickett
- Baldwin Park



Recommendations – Map 7B

40



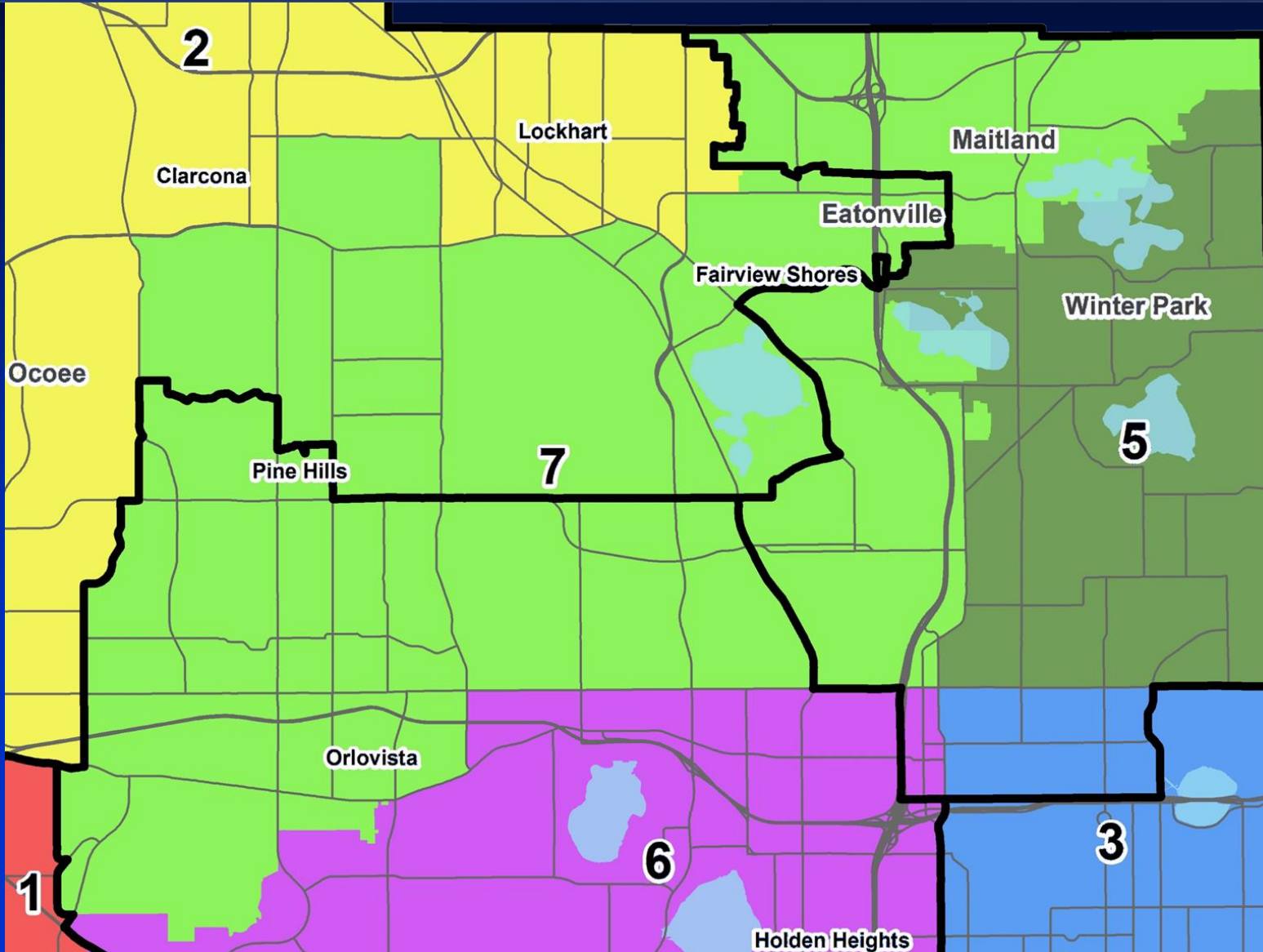
District 6

- Holden Heights
- Holden Lakes (Split)
- Oak Ridge
- Tangelo Park
- Metro West
- Parramore
- Washington Shores
- International Drive



Recommendations – Map 7B

41



District 7

- Eatonville
- Maitland
- Fairview Shores
- Pine Hills
- Orlo Vista
- College Park
- Mercy Drive
- Spring Lake
- Rosemont

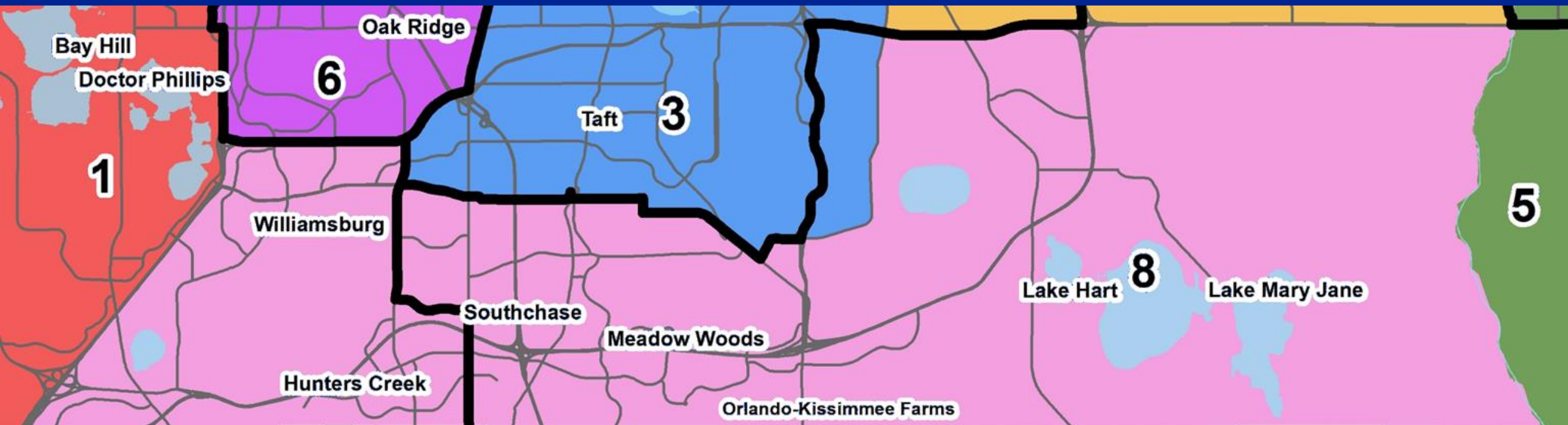


Recommendations – Map 7B

42

District 8

- Hunter's Creek
- Lake Hart
- Lake Mary Jane
- Meadow Woods
- Southchase
- Williamsburg
- Lake Nona
- Orlando-Kissimmee Farms





Recommendations – Map 7B

43

▪ Legal analysis

- Map proposal meets the federal equal population mandate by having a maximum deviation less than 10% (confirmed by ARCBridge) – **8.36%**
- Map proposal meets the state and local contiguity requirements (confirmed by ARCBridge)
- Map proposal meets the Traditional Redistricting Principles for:
 - Compactness – Yes
 - Preservation of Municipal Boundaries – Yes (except Orlando)
 - Maintaining Communities of Interest – Yes (except Holden Lakes)
 - Preservation of Cores of Prior Districts – Yes
 - Consideration of Incumbent Interests – Yes



Recommendations – Map Comparison

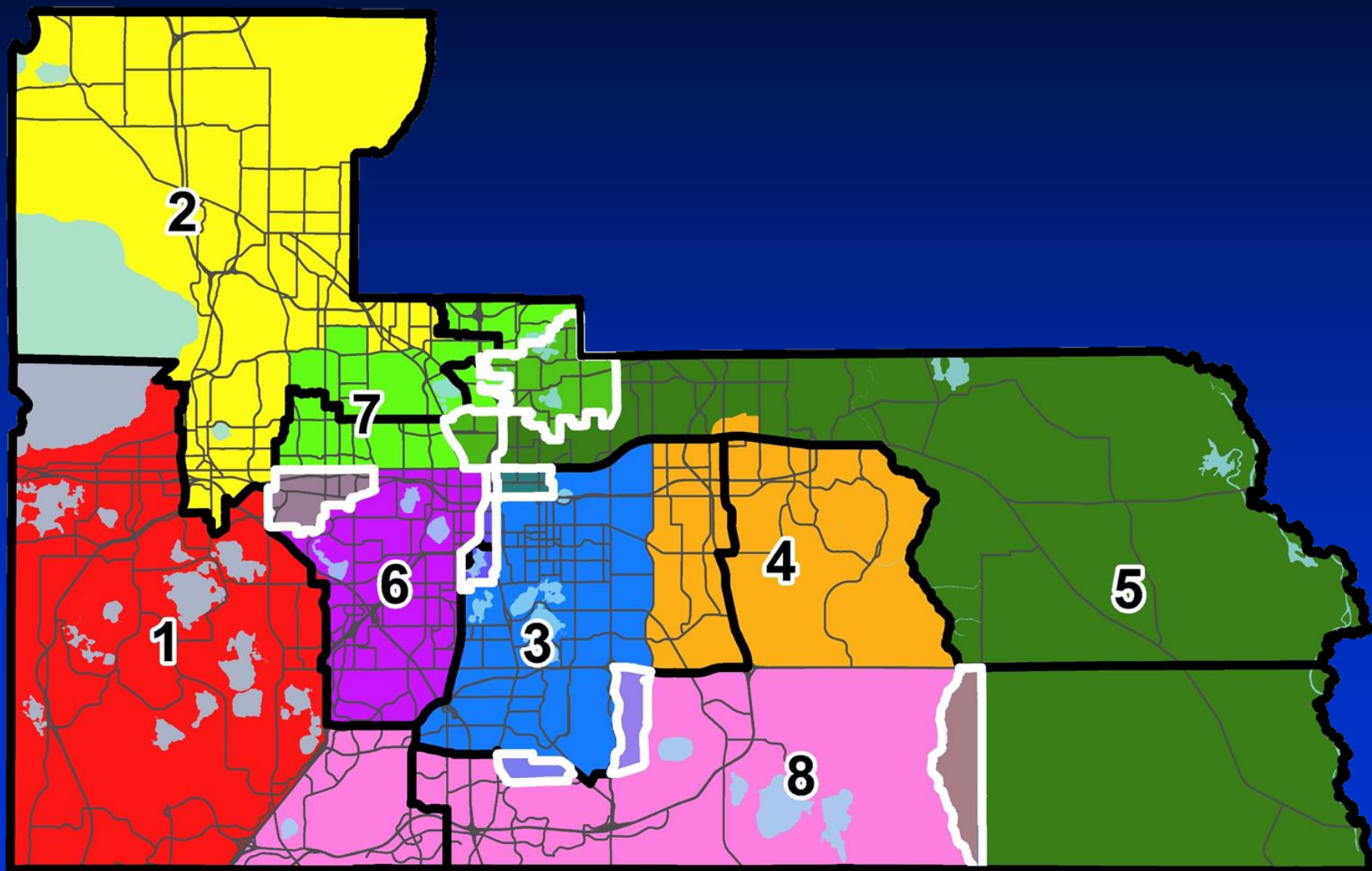
44

	Map 1A	Map 7B	Population
Winter Park	D7	D5	36,744
Orlo Vista	D6	D7	19,037
Holden Lakes	D3	D6	6,610
Orlando CBD	D5	D3\D6	11,174\3,346
College Park	D5	D7	14,176
Wetherbee Estates\ Woodland Park	D3	D8	3,169
Airport (MCO)	D8	D3	0
Econ River	D8	D5	0



Recommendations – Map Comparison

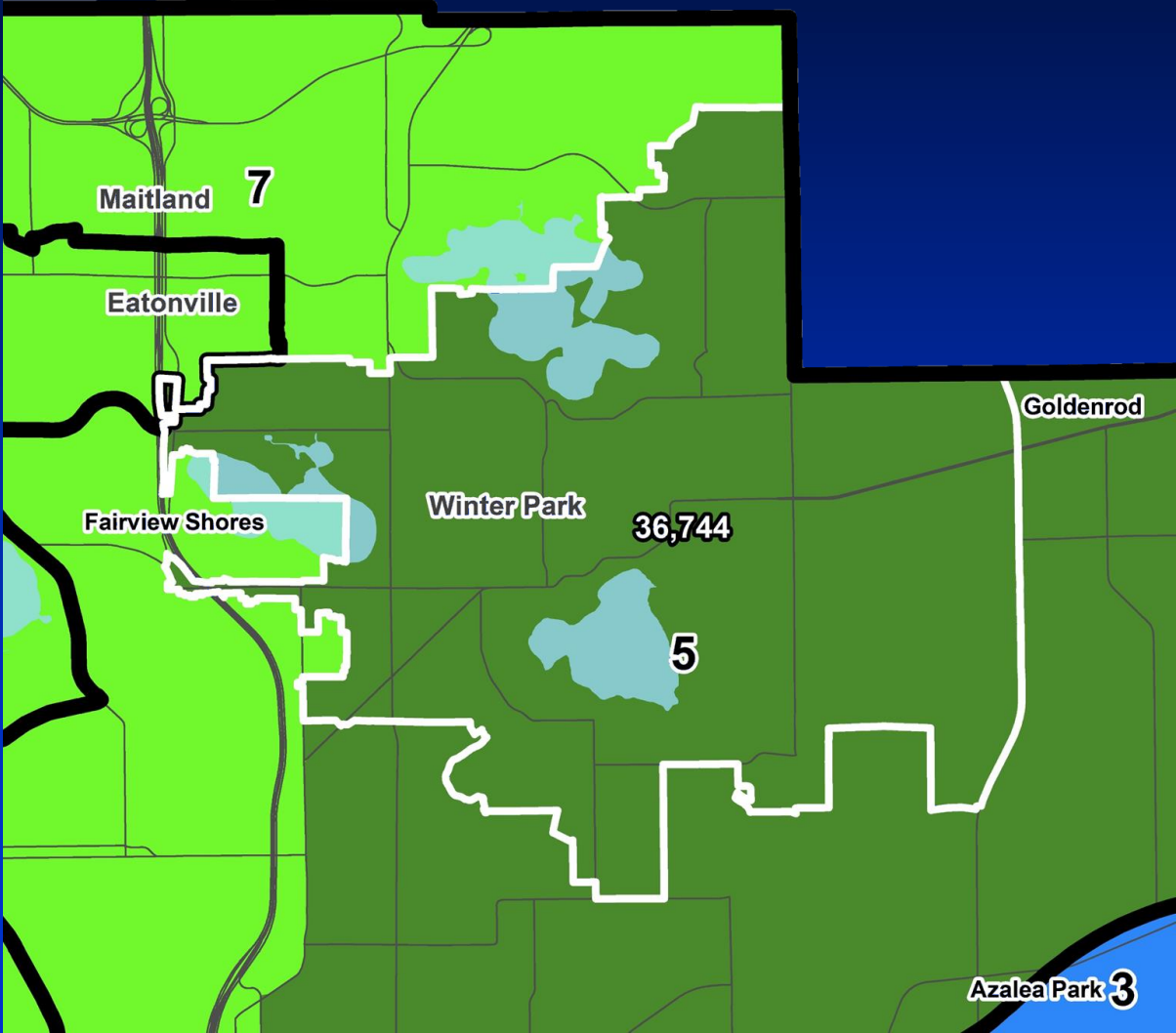
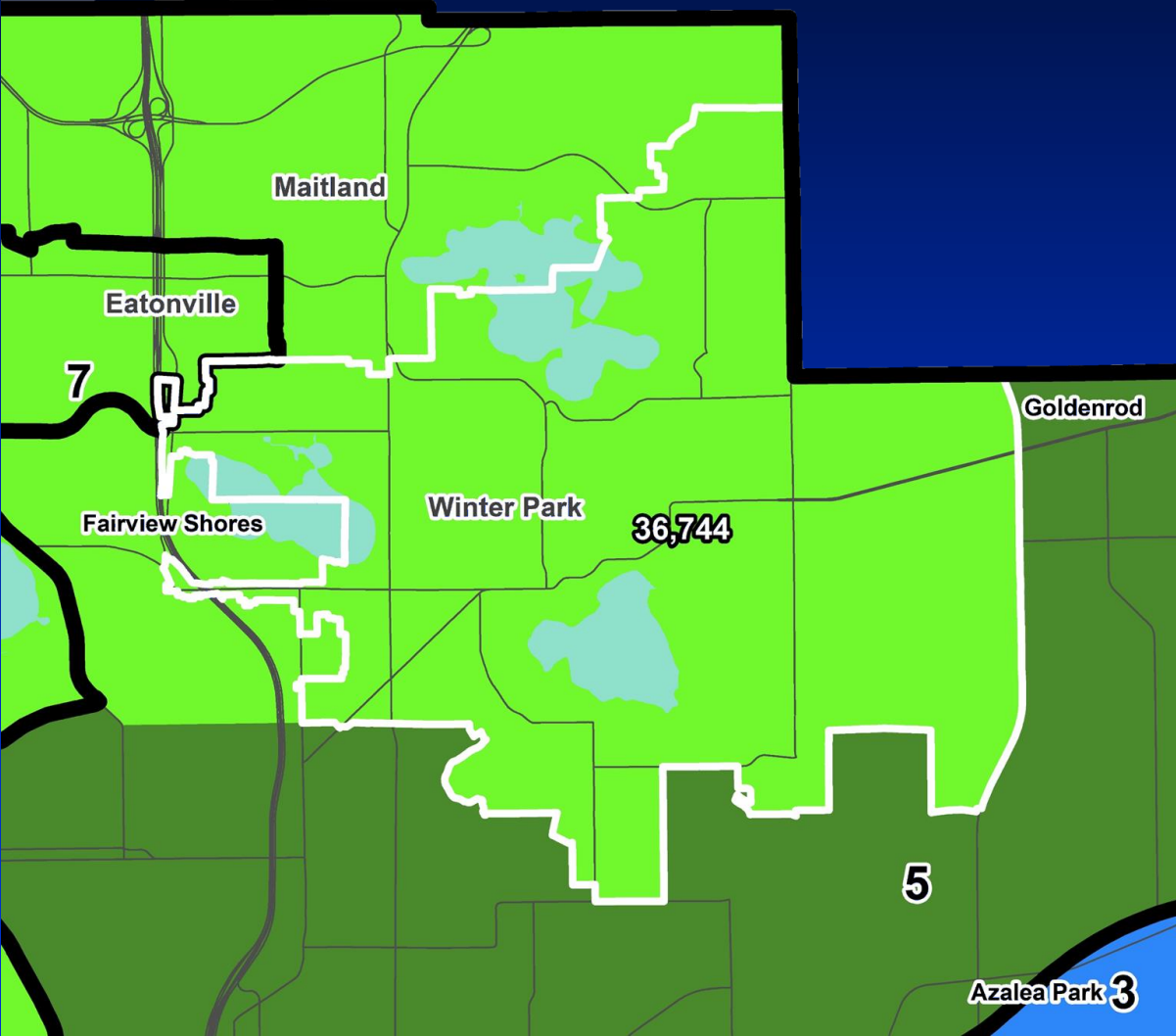
45



Winter Park

Map 1A

Map 7B



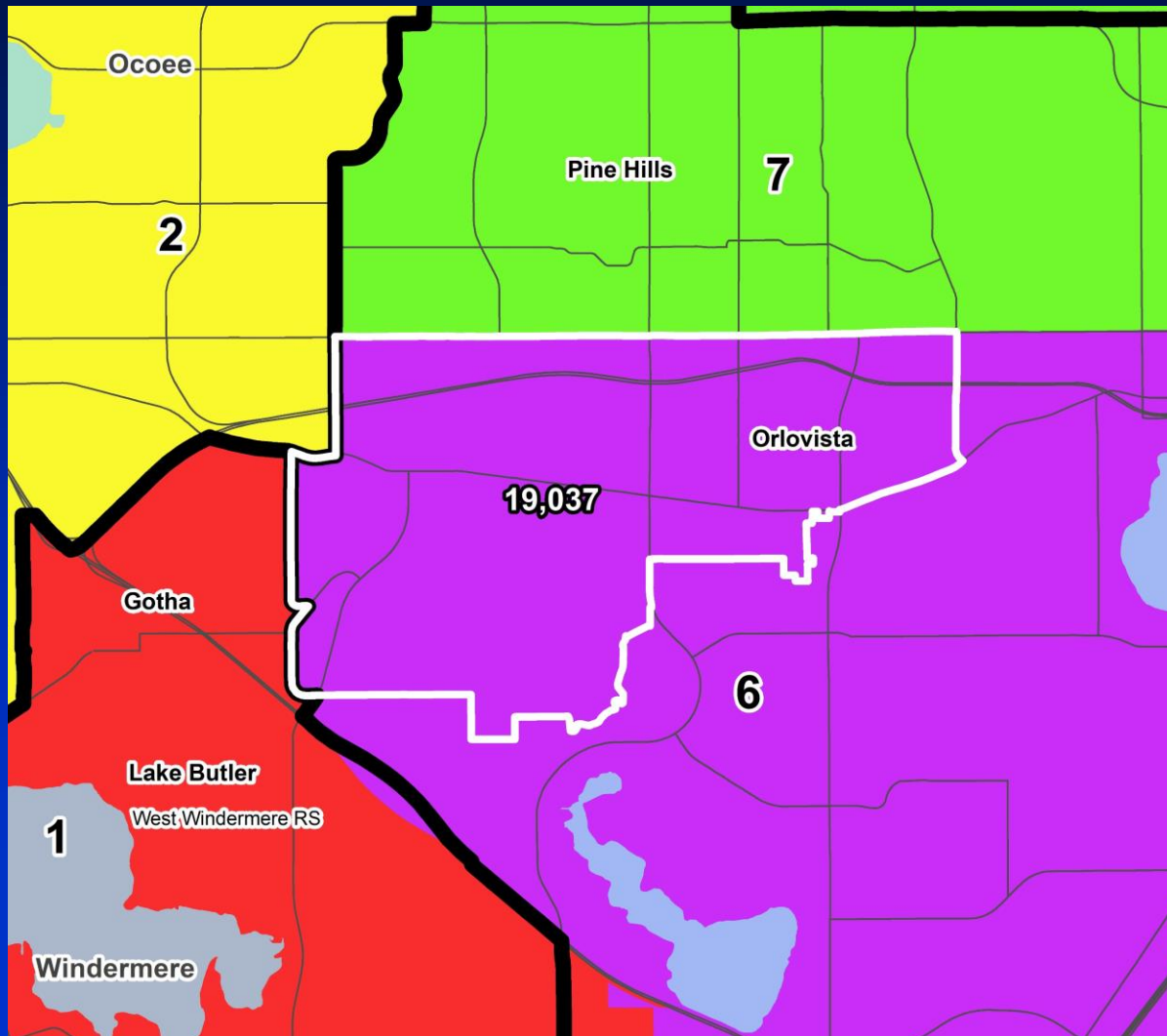


Recommendations – Map Comparison

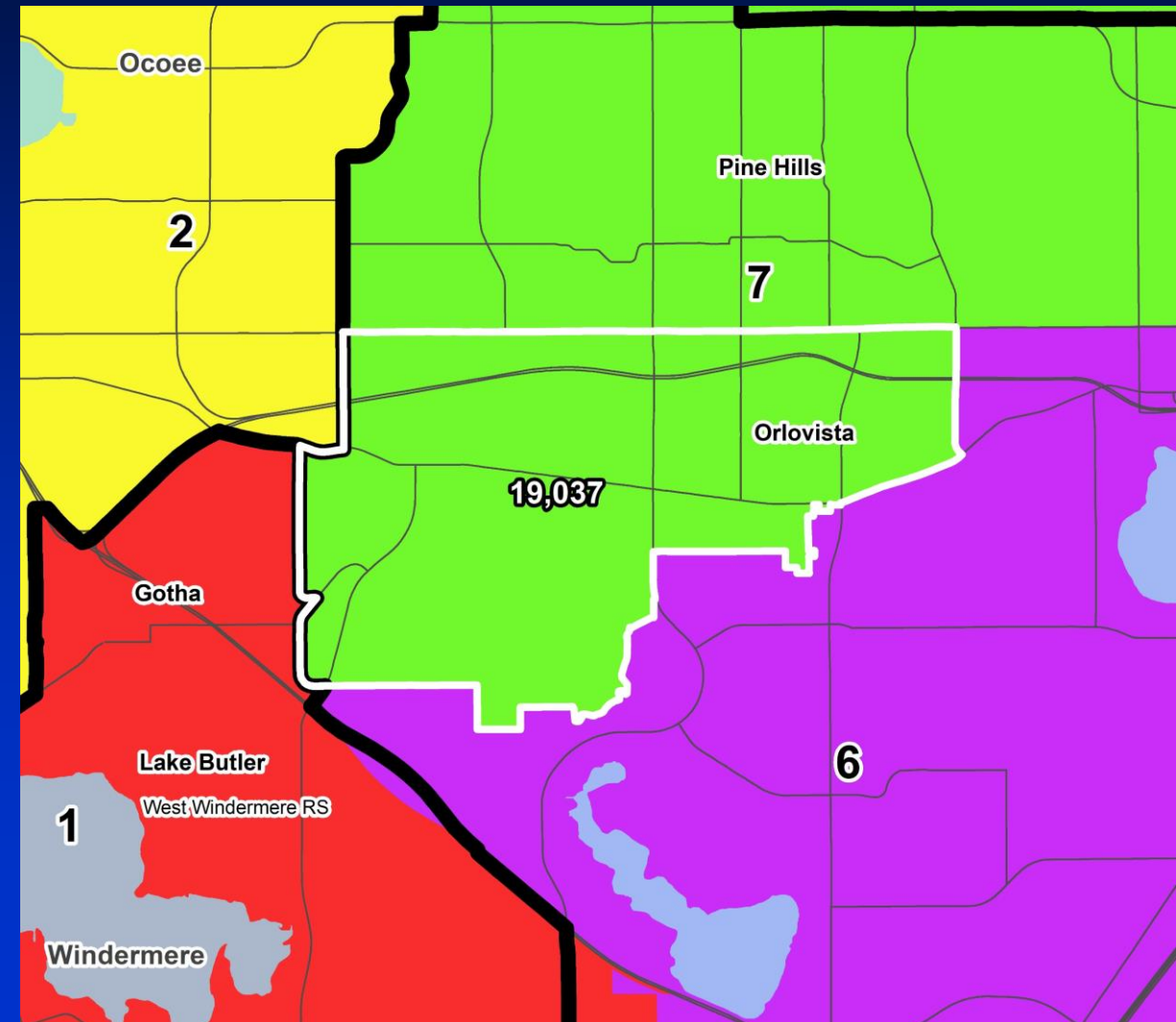
47

Orlo Vista

Map 1A

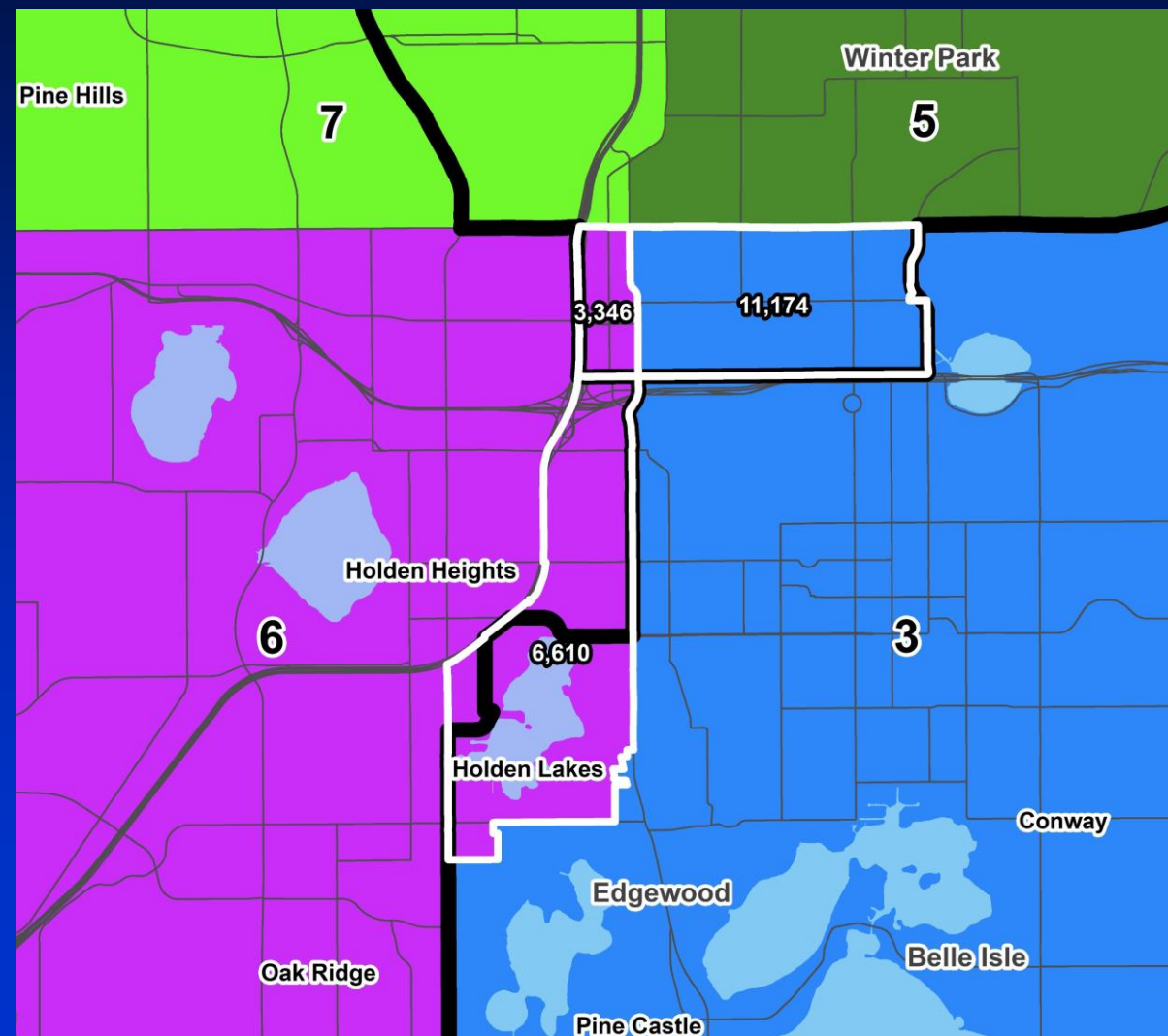


Map 7B





Map 1A



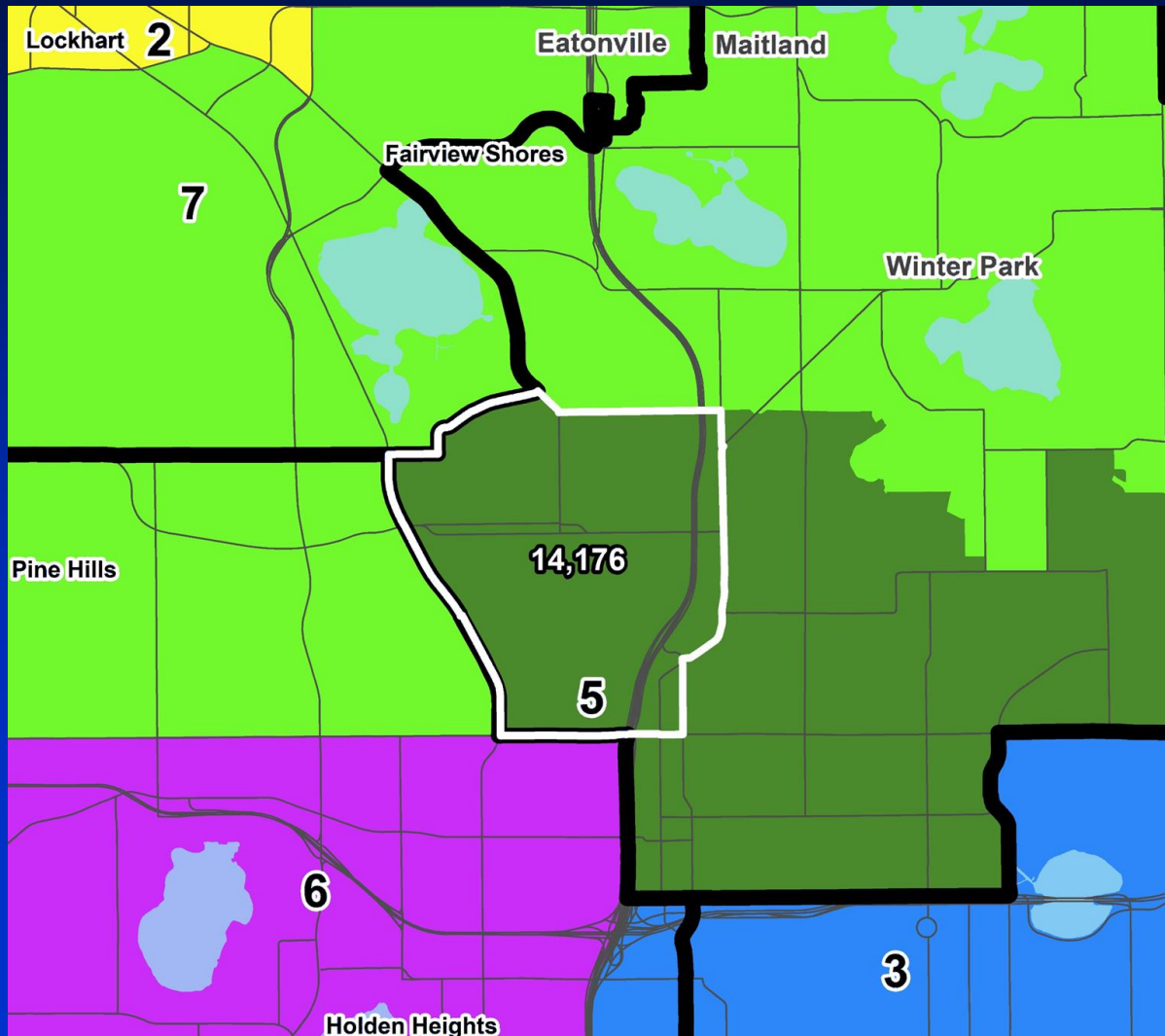


Recommendations – Map Comparison

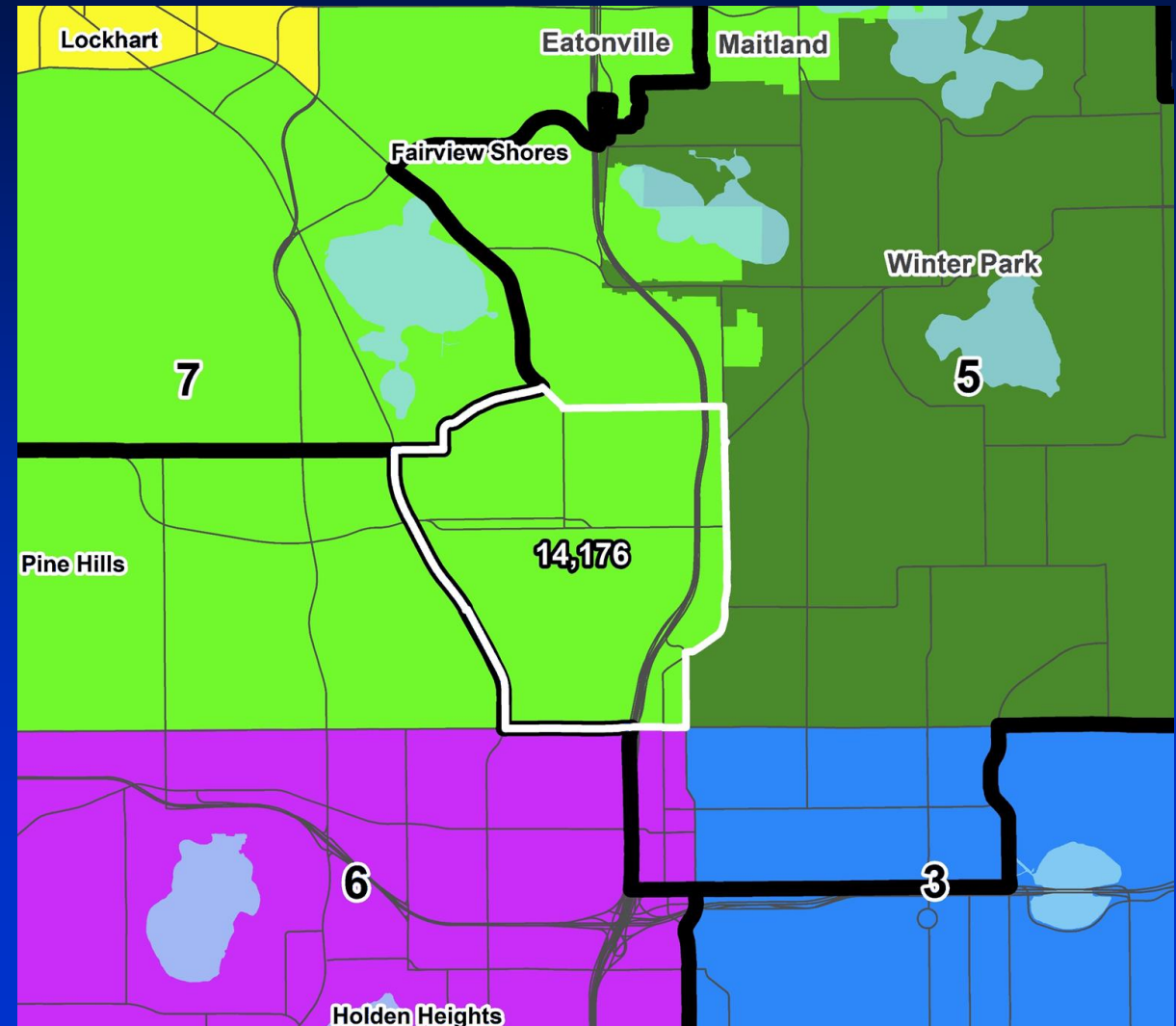
49

College Park

Map 1A



Map 7B



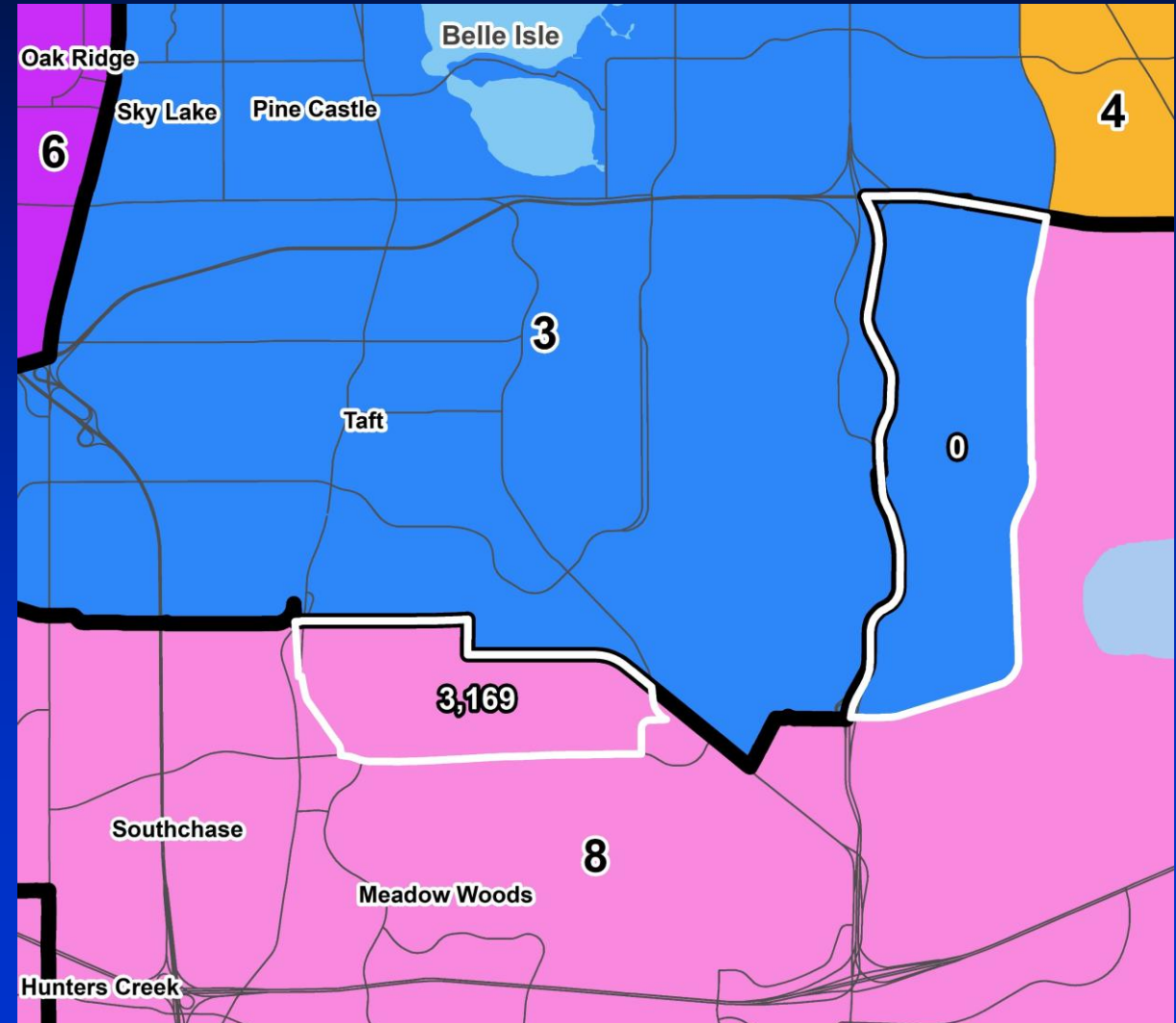
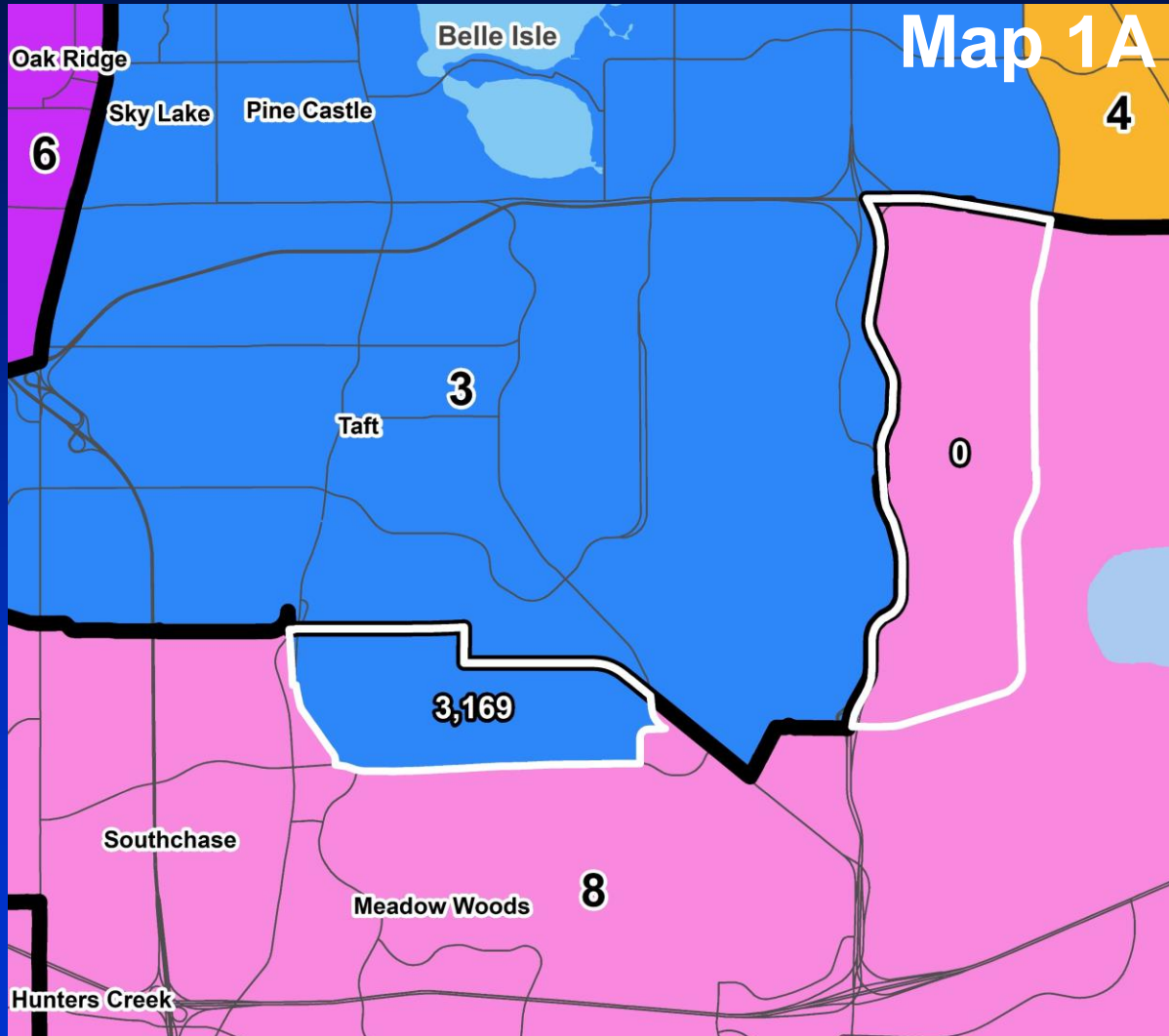


Recommendations – Map Comparison

50

▪ Wetherbee Estates\Woodland Park\Airport

Map 7B



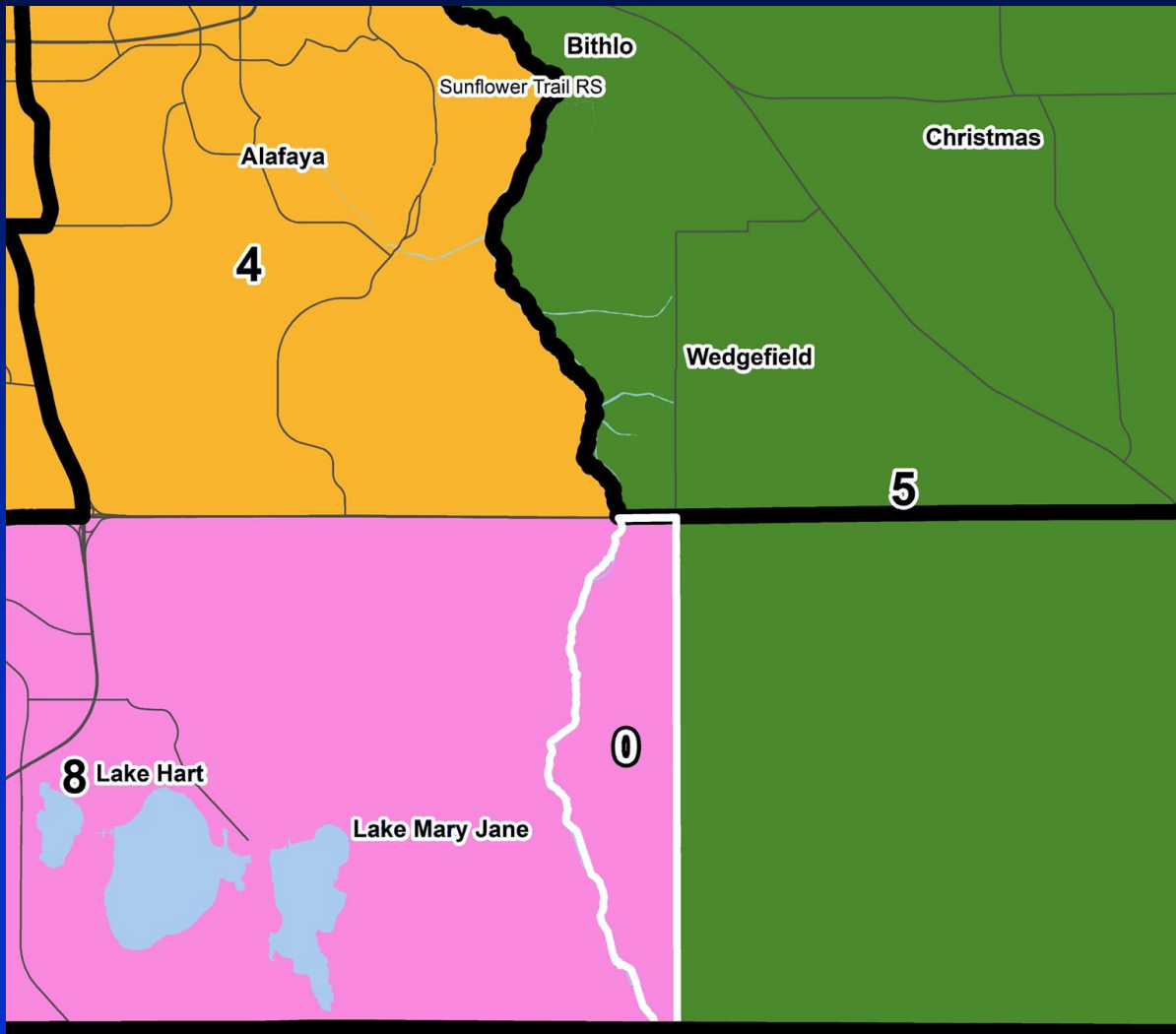


Recommendations – Map Comparison

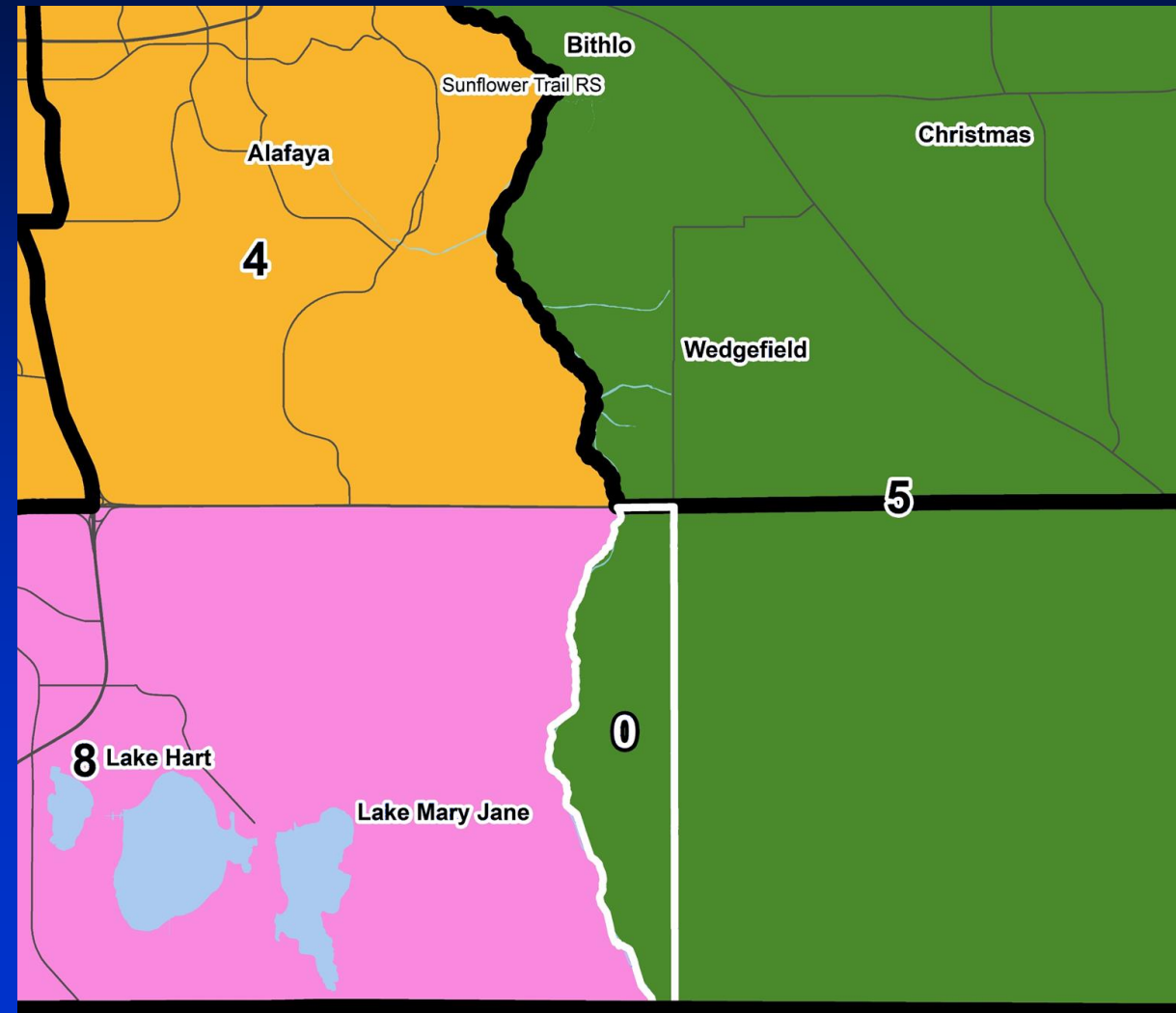
51

■ Econ River

Map 1A



Map 7B





Recommendations – Map Comparison

52

	1	2	3	4	5	6	7	8
Unincorporated % - Map 1A	70.03%	41.93%	47.03%	93.32%	72.24%	42.09%	56.26%	82.59%
Unincorporated % - Map 7B	70.03%	41.93%	42.67%	93.32%	72.79%	35.59%	64.61%	82.89%
<i>Difference</i>	<i>0</i>	<i>0</i>	<i>4.36%</i>	<i>0</i>	<i>0.55%</i>	<i>6.5%</i>	<i>8.35%</i>	<i>0.30%</i>
Total Land Area – Map 1A	125.88	149.82	61.89	77.85	273.35	46.21	43.63	132.50
Total Land Area – Map 7B	125.88	149.82	63.33	77.85	286.53	43.76	41.80	122.19
<i>Difference</i>	<i>0</i>	<i>0</i>	<i>1.44</i>	<i>0</i>	<i>13.18</i>	<i>2.45</i>	<i>1.83</i>	<i>10.31</i>
Total Population – Map 1A	184,110	176,025	180,039	178,163	176,251	180,302	173,388	181,630
Total Population – Map 7B	184,110	176,025	181,434	178,163	184,299	171,221	169,857	184,799
<i>Difference</i>	<i>0</i>	<i>0</i>	<i>1,395</i>	<i>0</i>	<i>8,048</i>	<i>9,081</i>	<i>3,531</i>	<i>3,169</i>



Presentation Outline

53

- Background
- Redistricting Principles and Process
- Mid Decennial Advisory Committee's Work
- Recommendations
- **Summary**
- Board Direction



■ Impact on Incumbents

Commissioner	Term	Term Ends
District 1 Nicole Wilson	2	2028
District 2 Christine Moore	2	2026
District 3 Myra Uribe	2	2028
District 4 Maribel Gomez Cordero	2	2026
District 5 Kelly Martinez Semrad	1	2028
District 6 Michael Scott	1	2026

- Voters approved 2 additional single member districts
- Mid-Decennial Advisory Committee for Redistricting was established to review the 2020 Census data and analyze proposed maps for 2 additional commission districts
- 19 in-person public meetings for residents to attend and opportunities for residents to participate from a distance
- Two maps recommended by the Committee
 - Committee Proposal 1A and Committee Proposal 7B
- Public hearing is Tuesday, October 14, 2025
 - Adopt an ordinance with the redistricting plan





Presentation Outline

56

- Background
- Redistricting Principles and Process
- Mid Decennial Advisory Committee's Work
- Recommendations
- Summary
- **Board Direction**



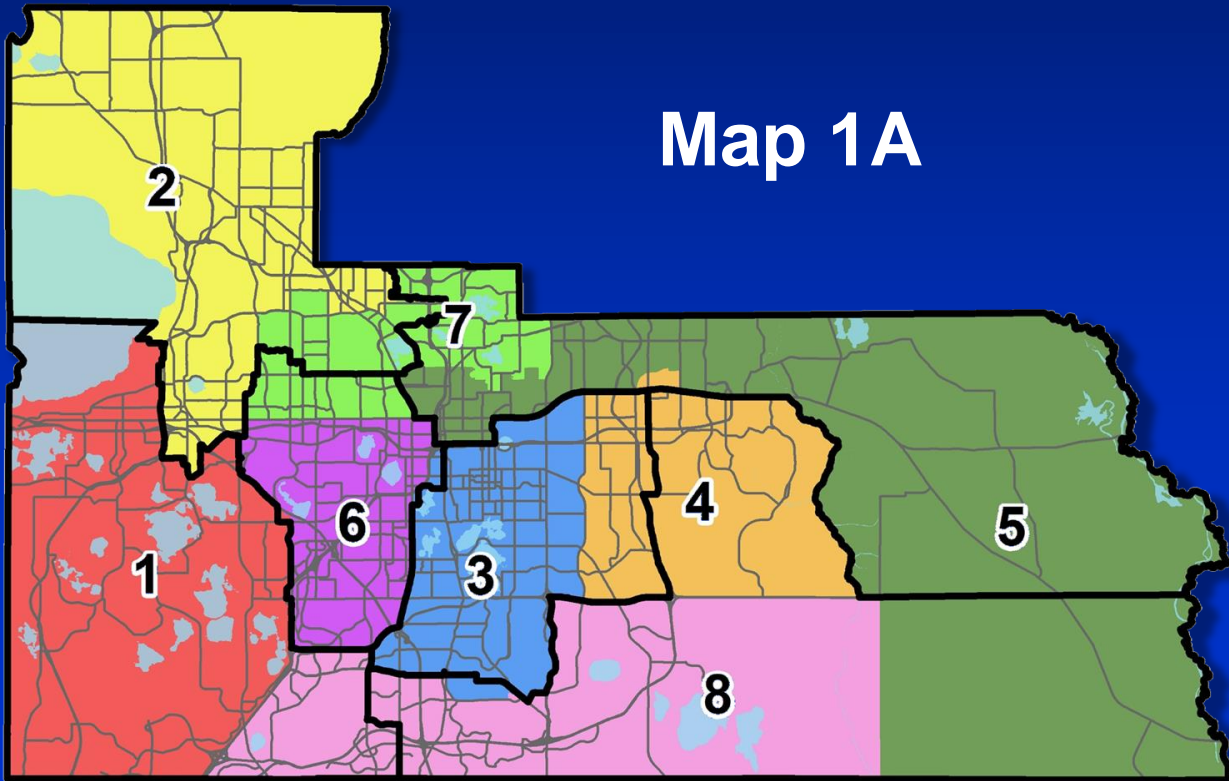


Board Direction

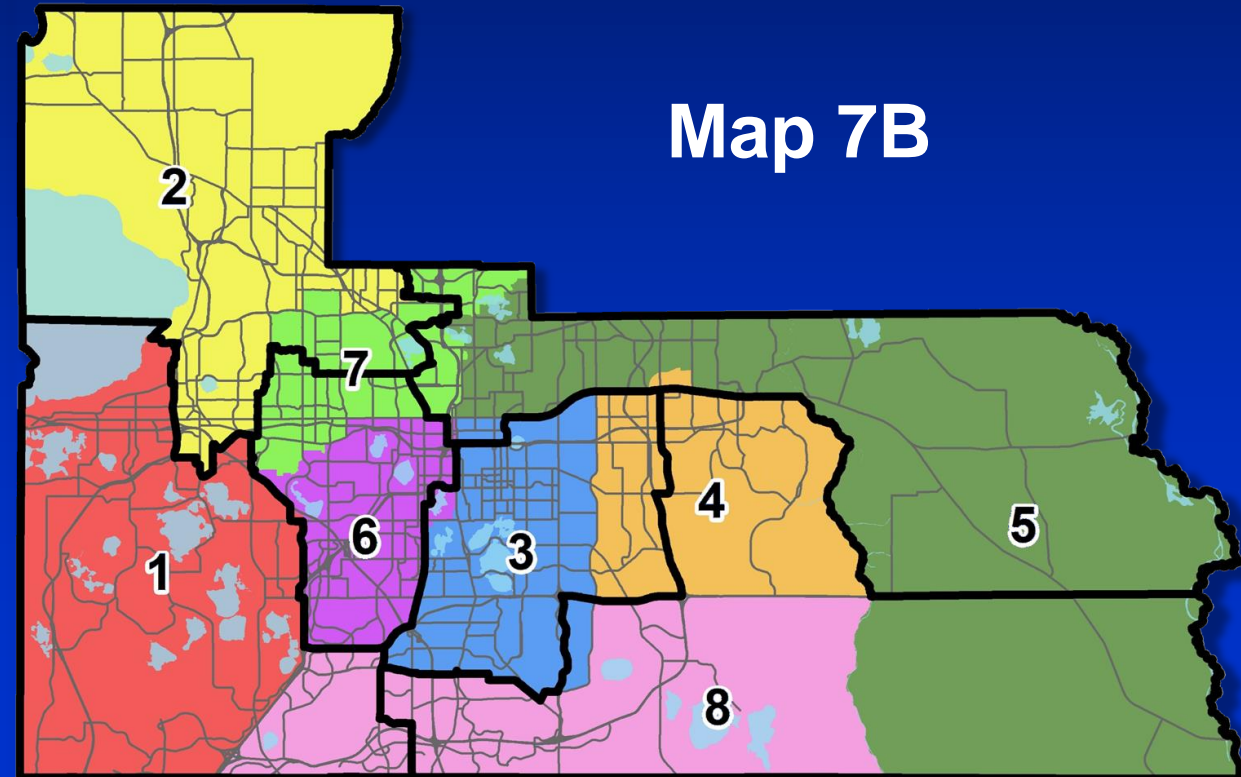
57

- Accept recommendations of MRAC
- Select a map to adopt

Map 1A

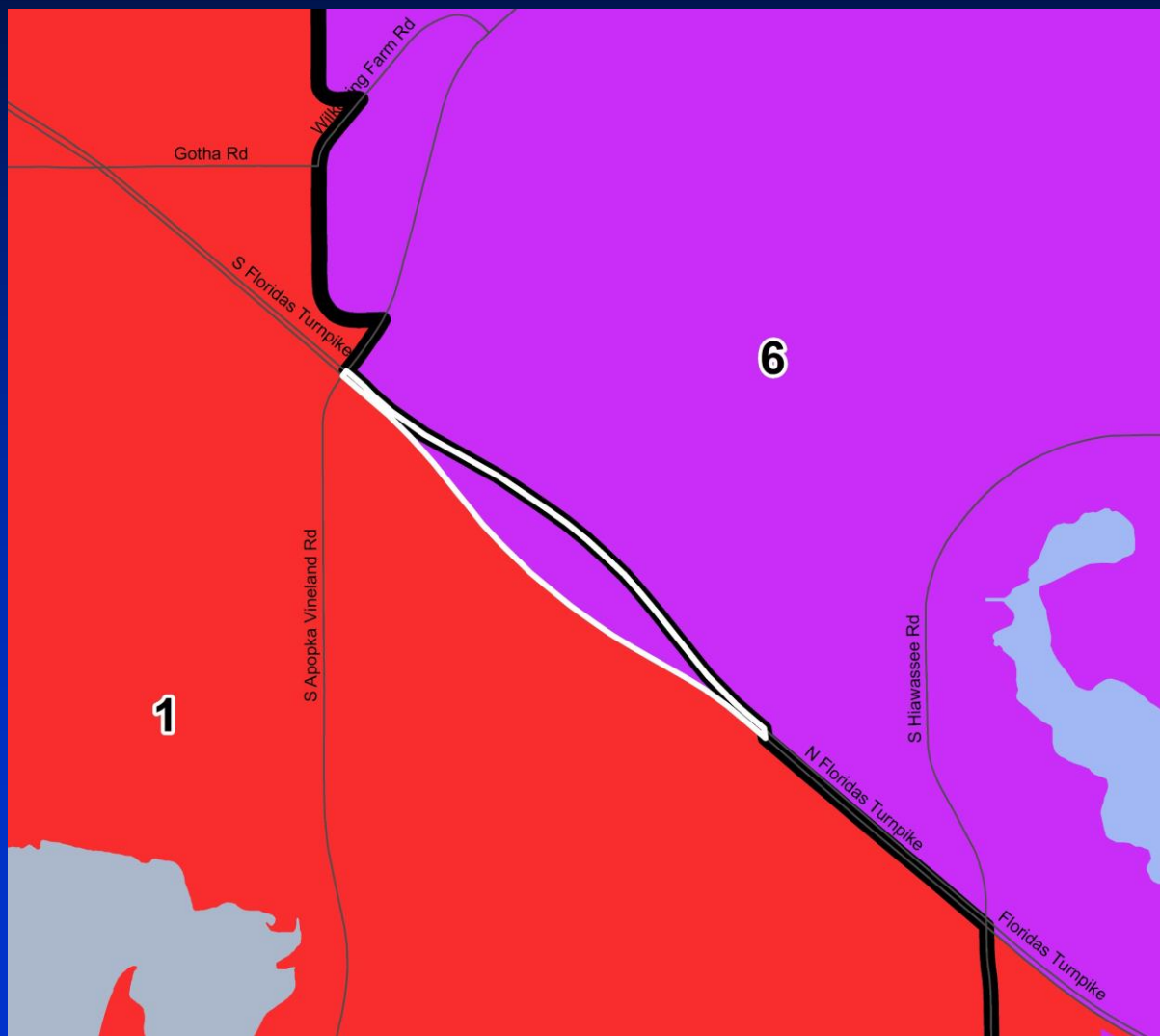


Map 7B

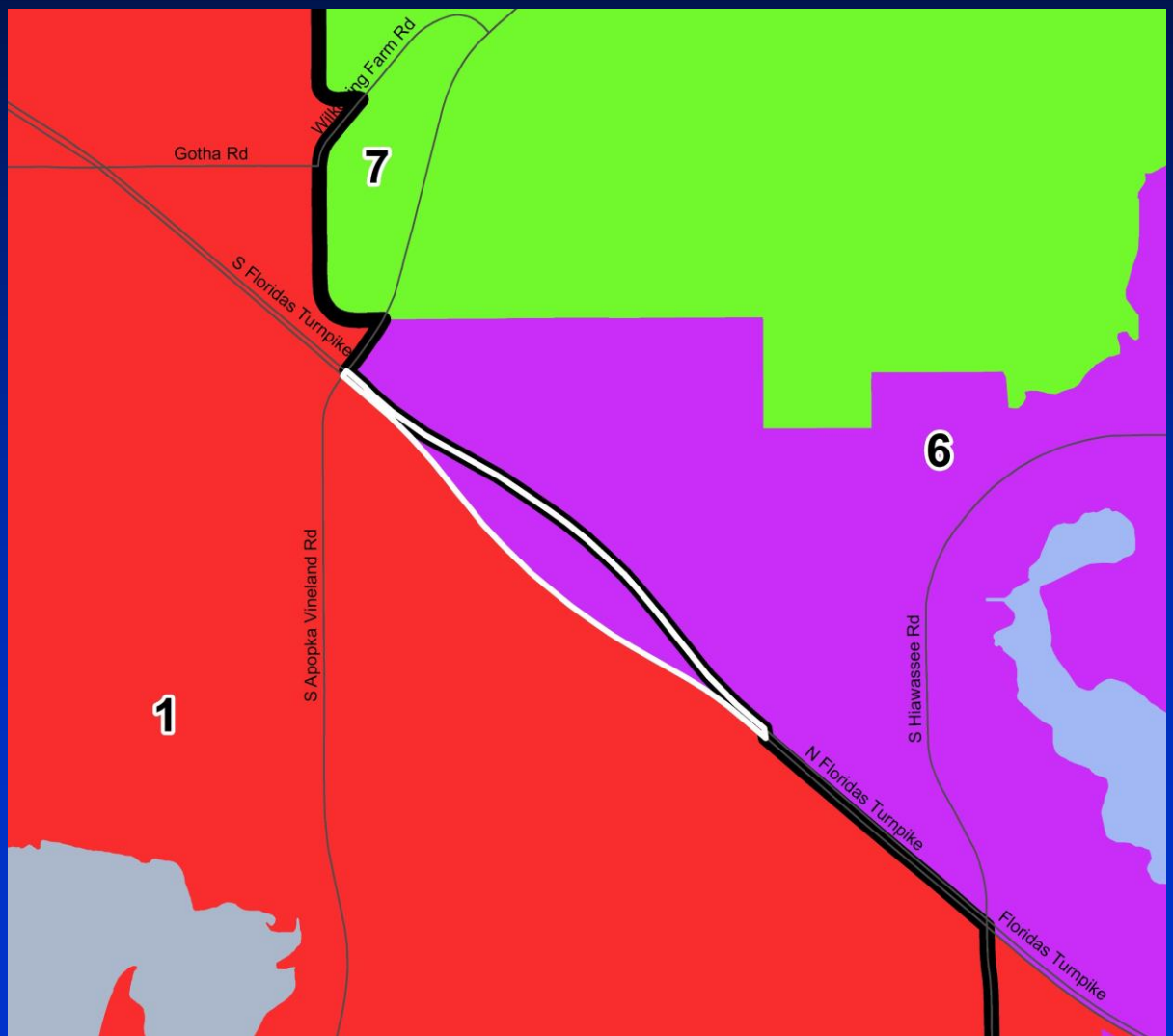


▪ Turnpike to D1

Map 1A



Map 7B

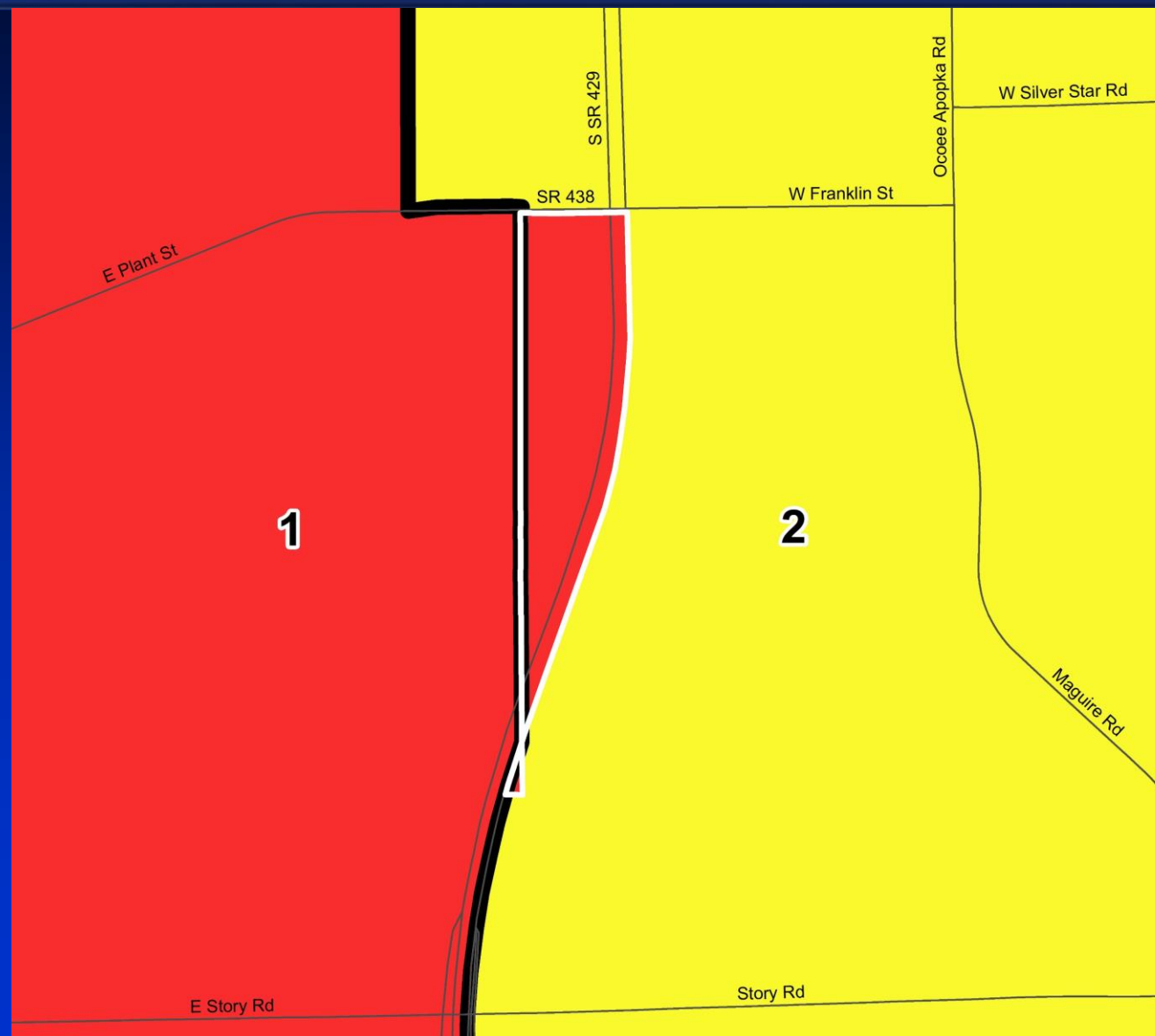




Board Direction – Supervisor of Elections Analysis

60

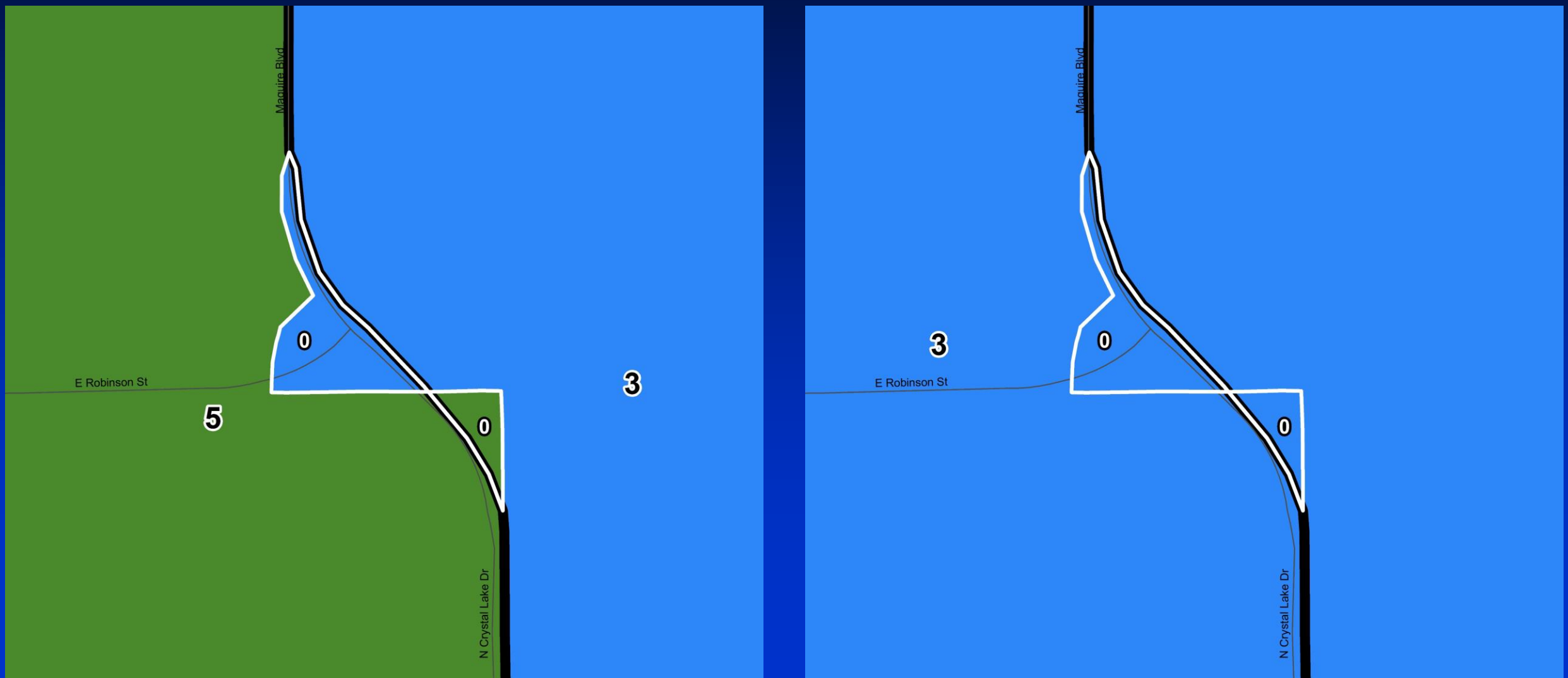
- Ocoee SR429 to District 2



■ Maguire & Robinson

Map 1A

Map 7B

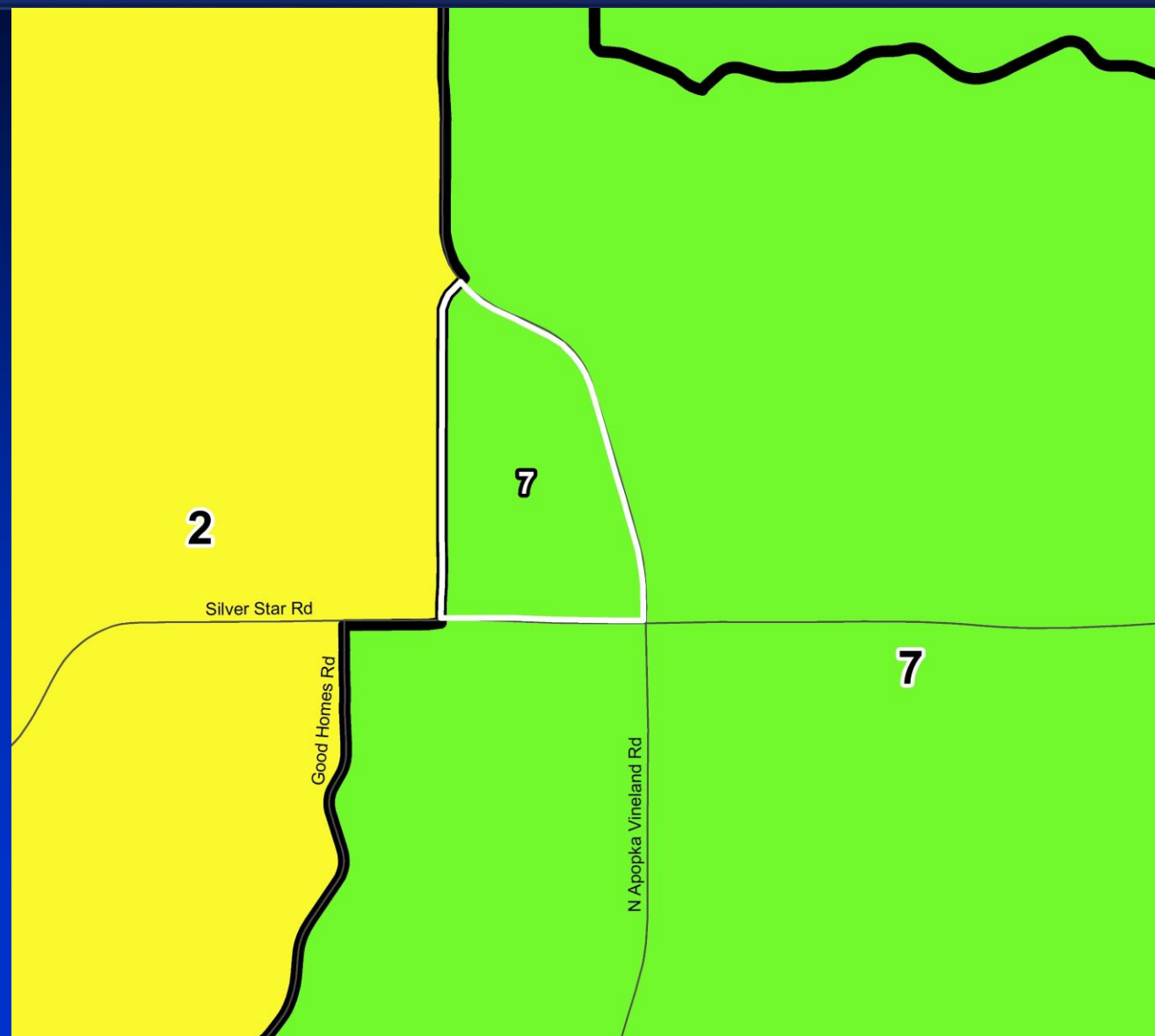




Board Direction – Supervisor of Elections Analysis

62

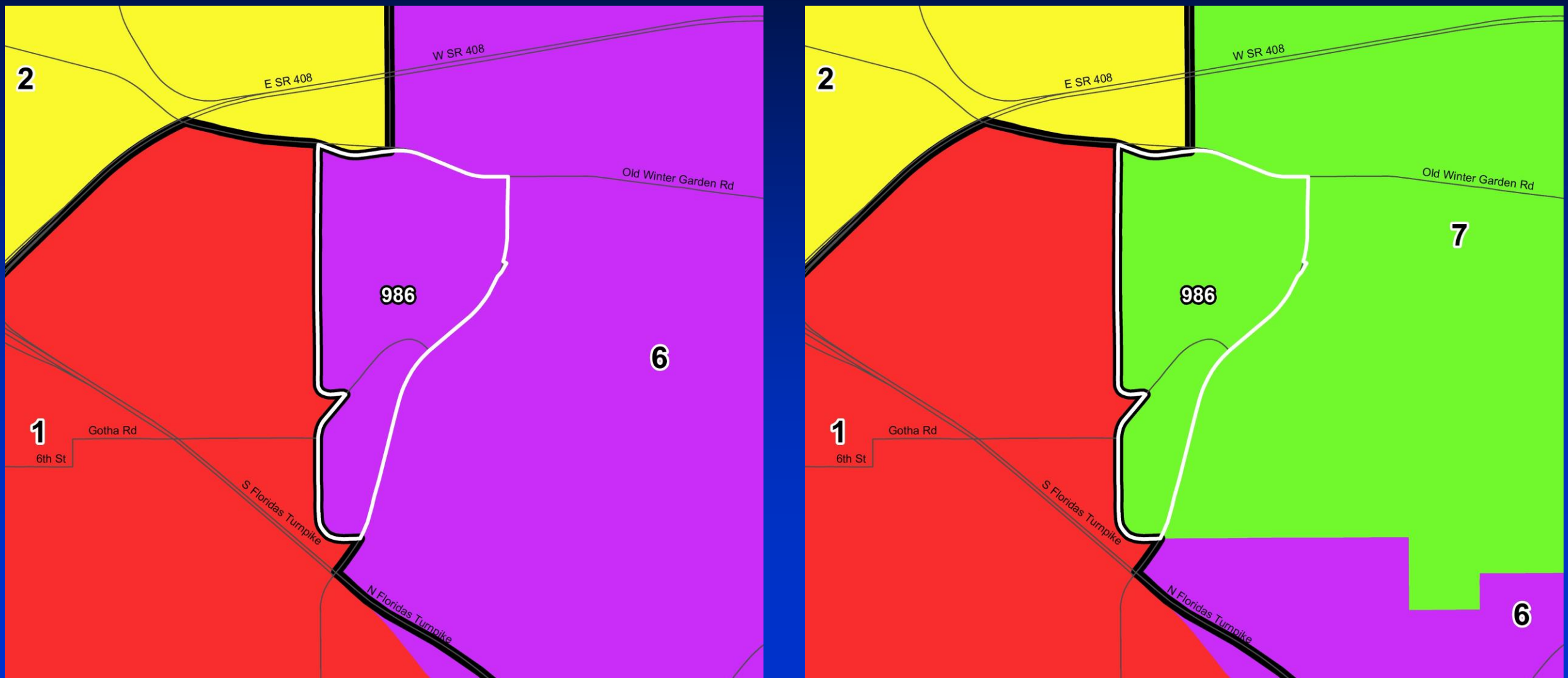
- Silver Star\
Apopka-Vineland
to District 2



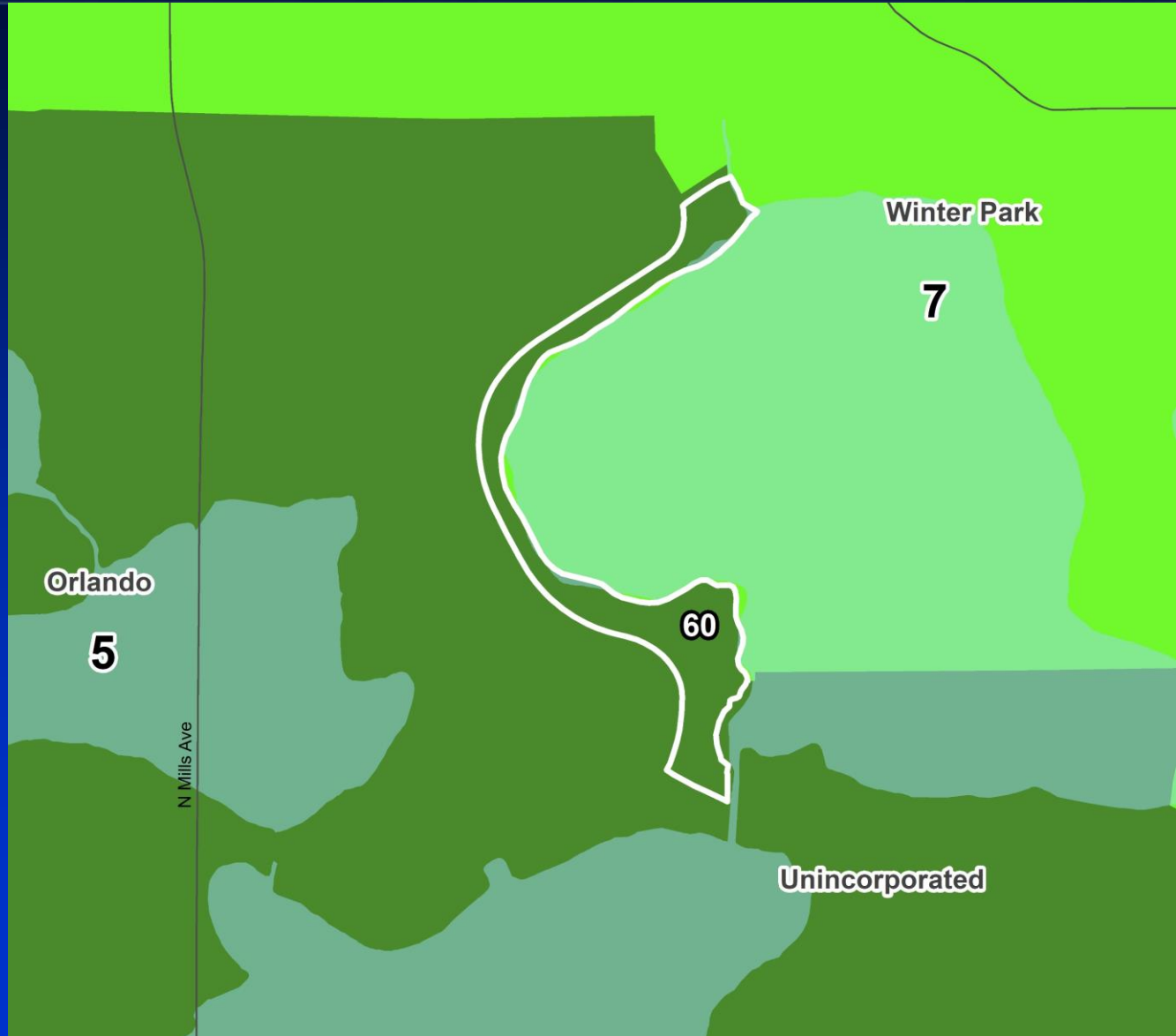
▪ Gotha Area to D1

Map 1A

Map 7B



▪ Rose Isle to D5

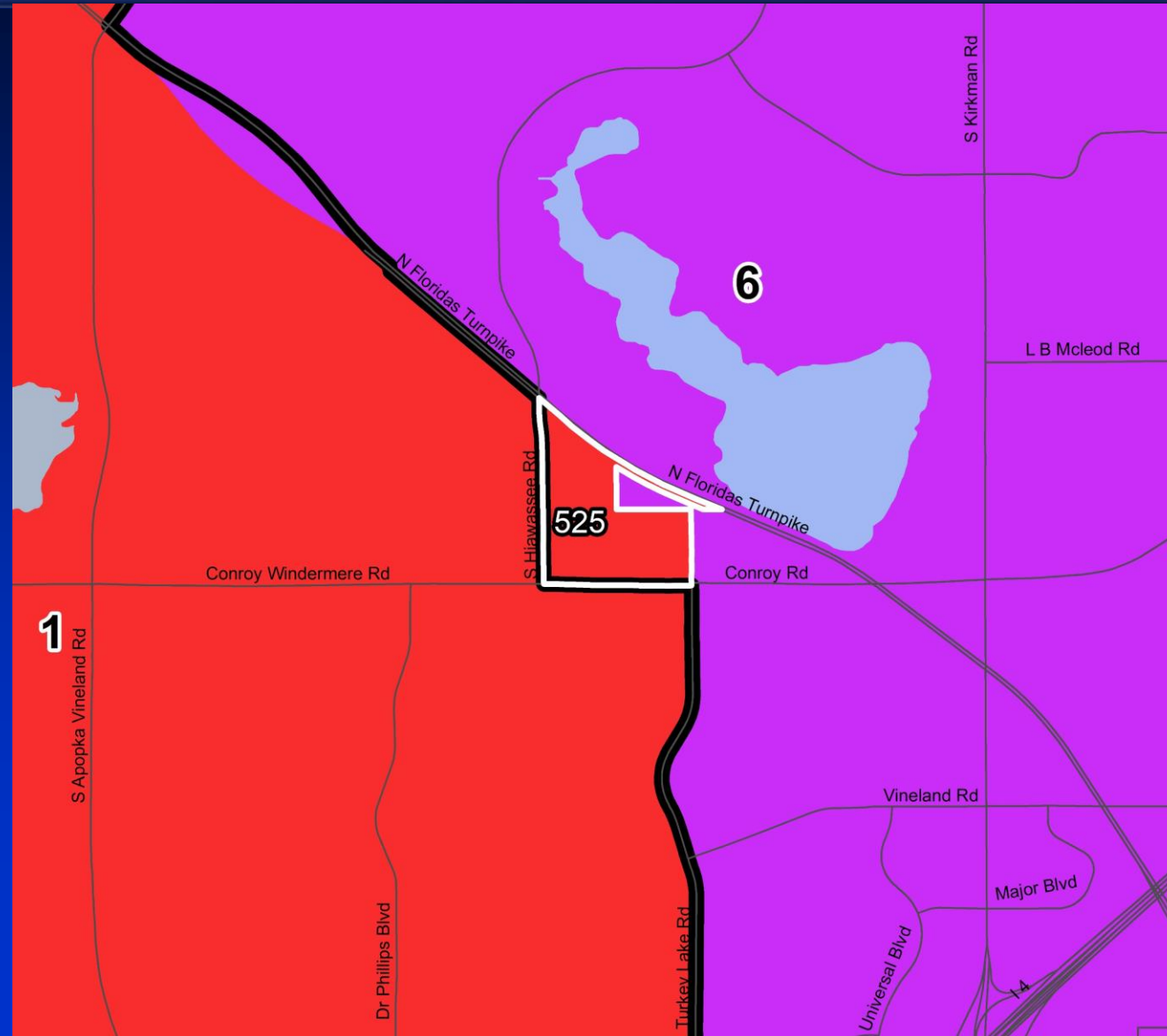




Board Direction

66

- Woodlands of Windermere\ Woodlands Village

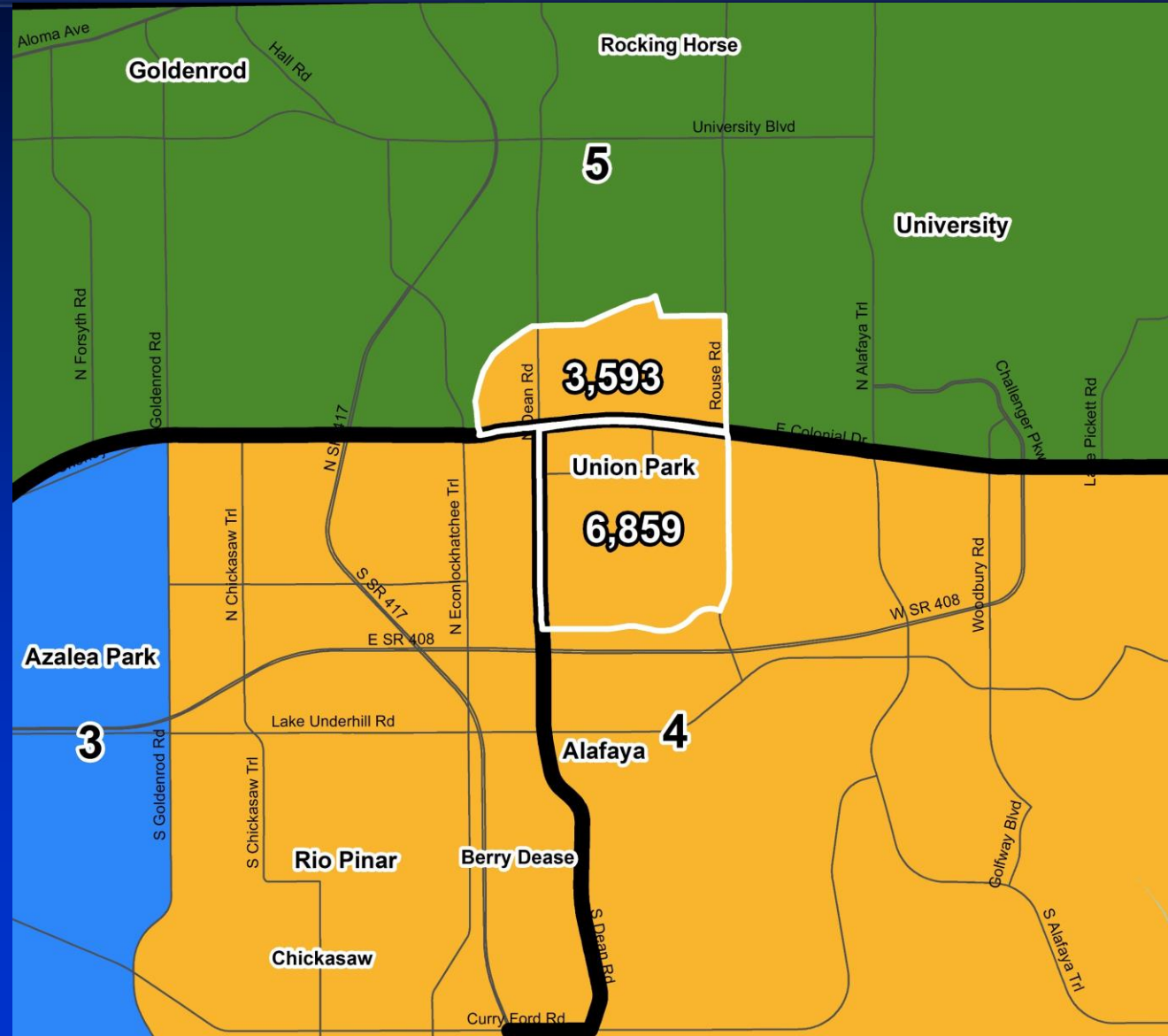




Board Direction

67

■ Union Park North

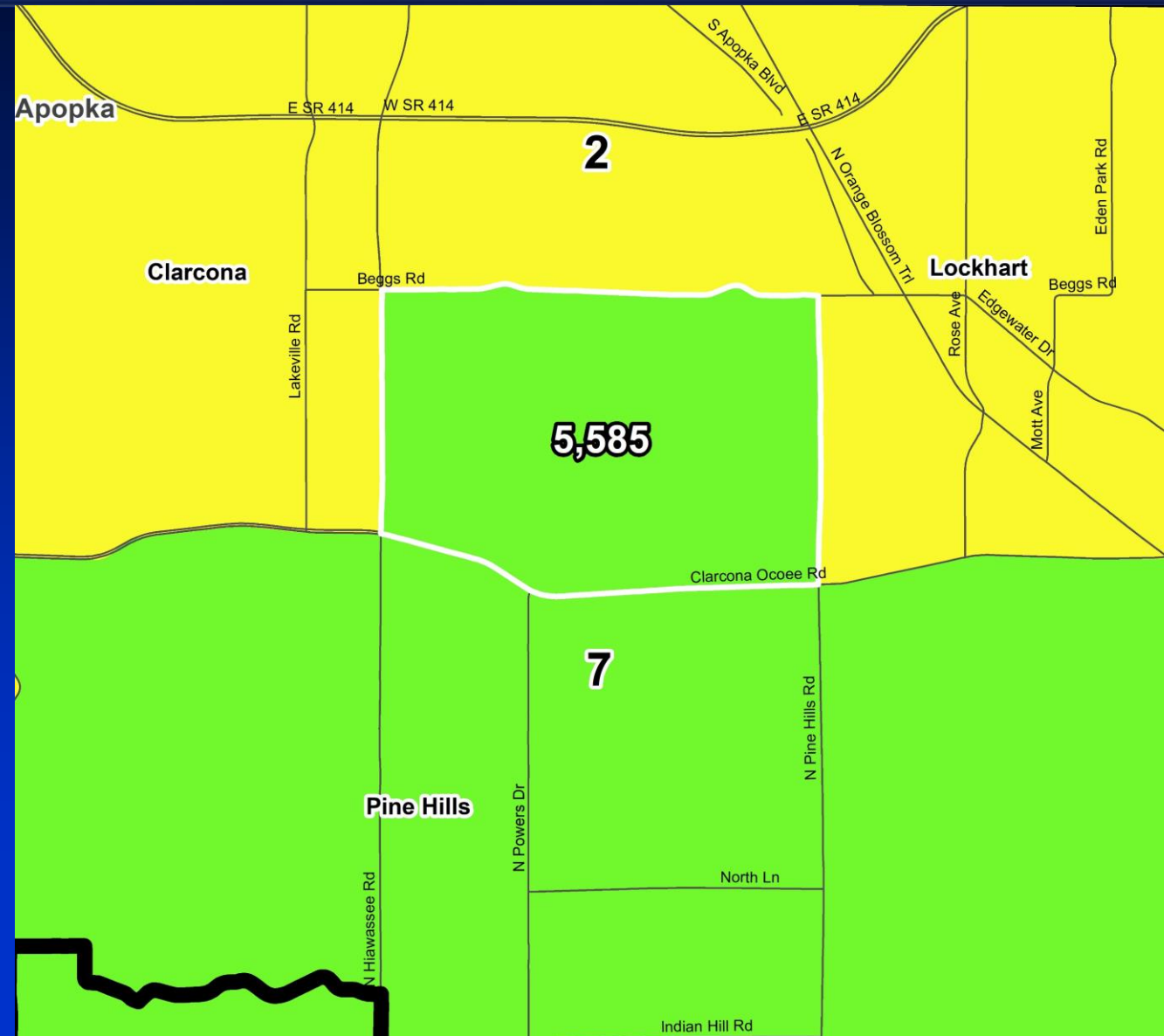


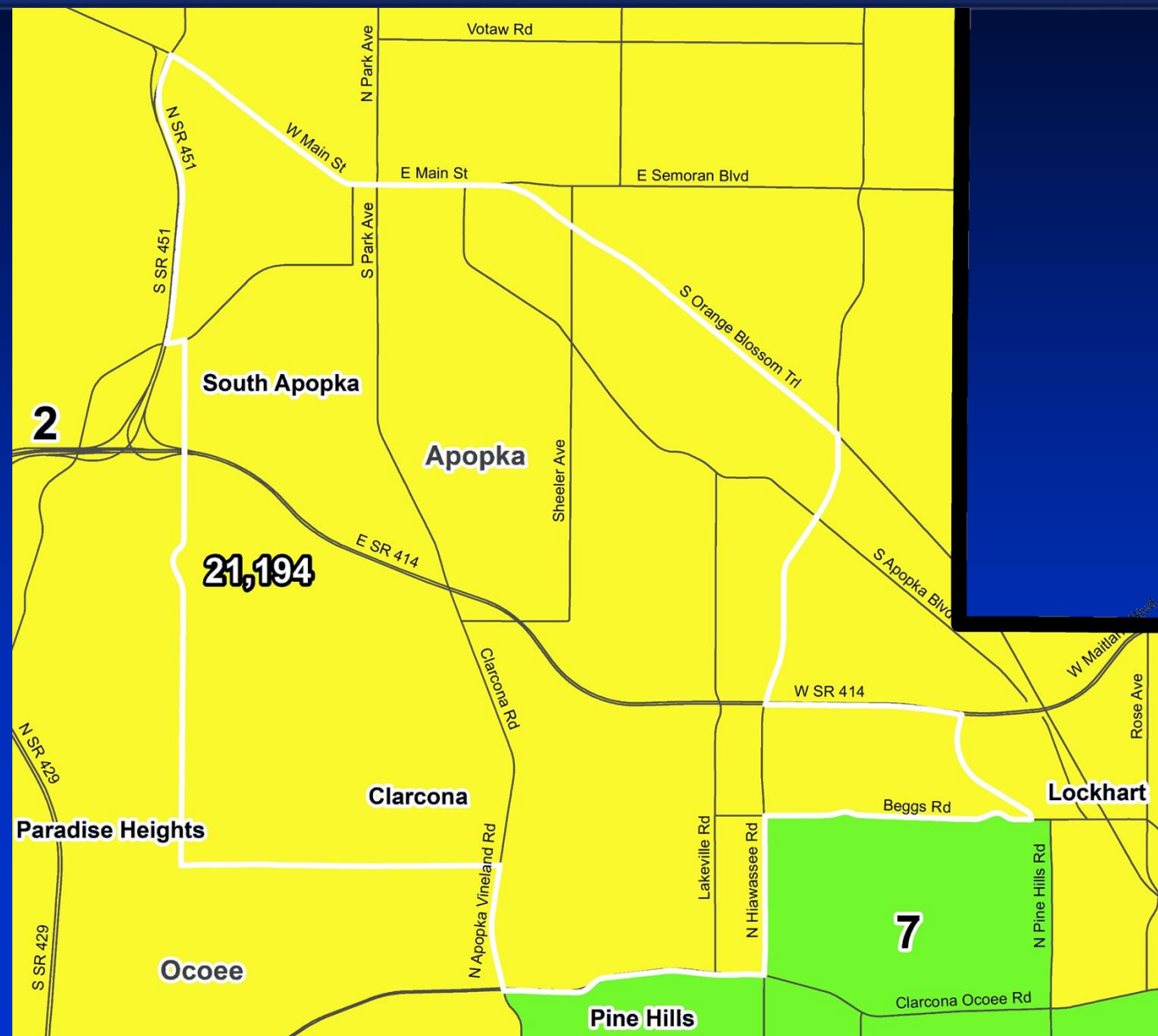


Board Direction

68

■ Long Lake







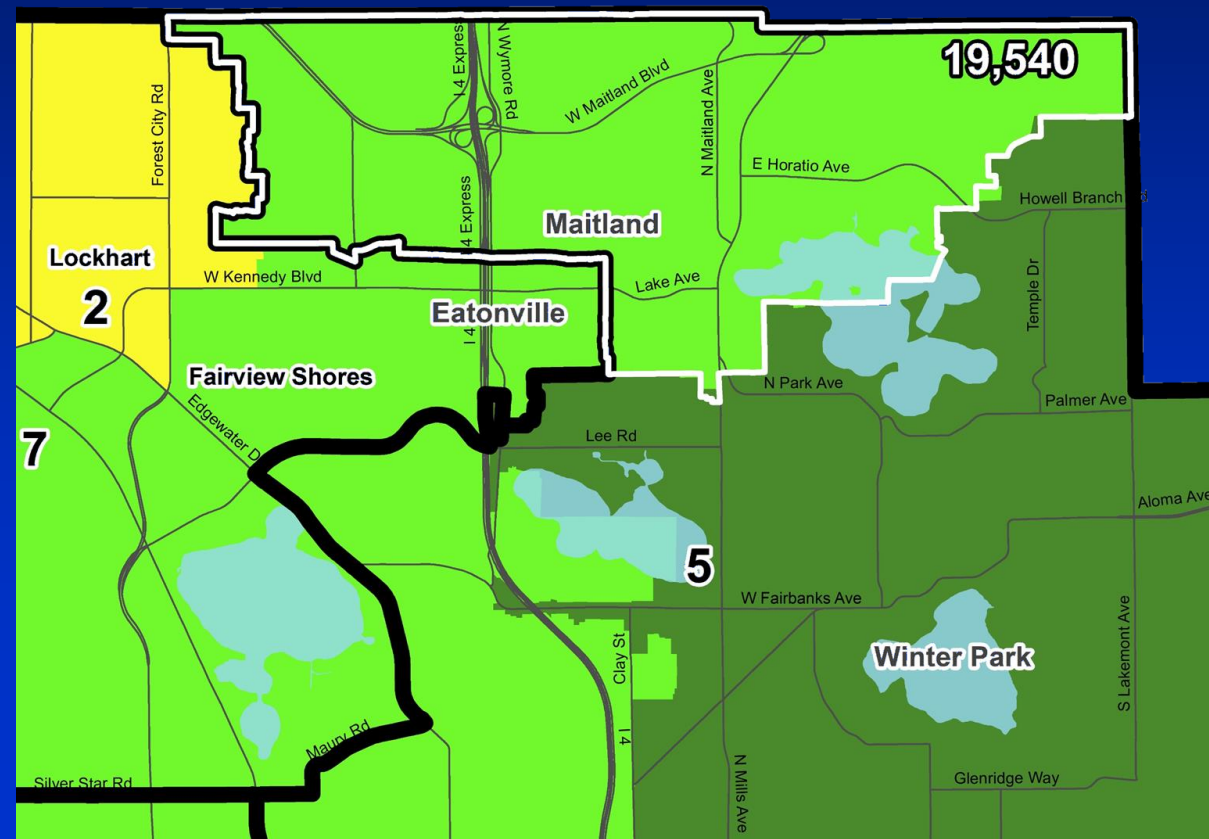
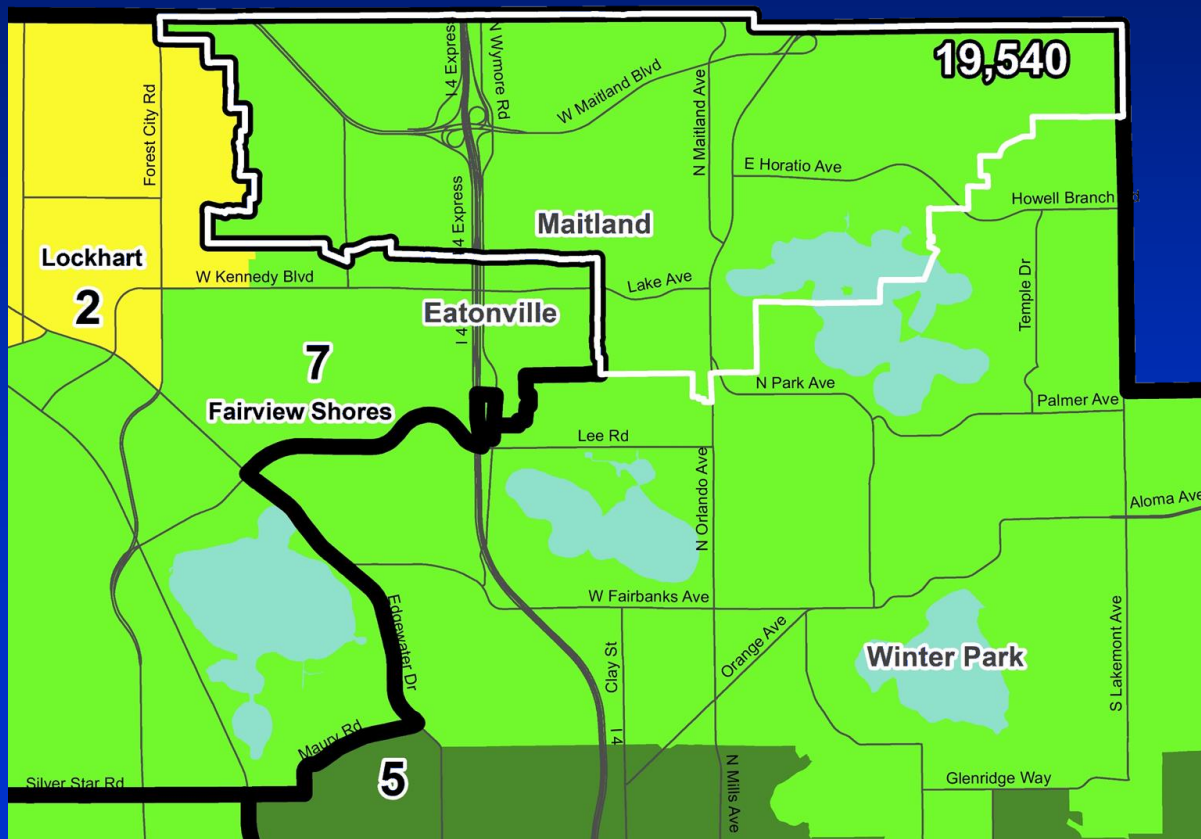
Board Direction

70

■ Maitland

Map 1A

Map 7B



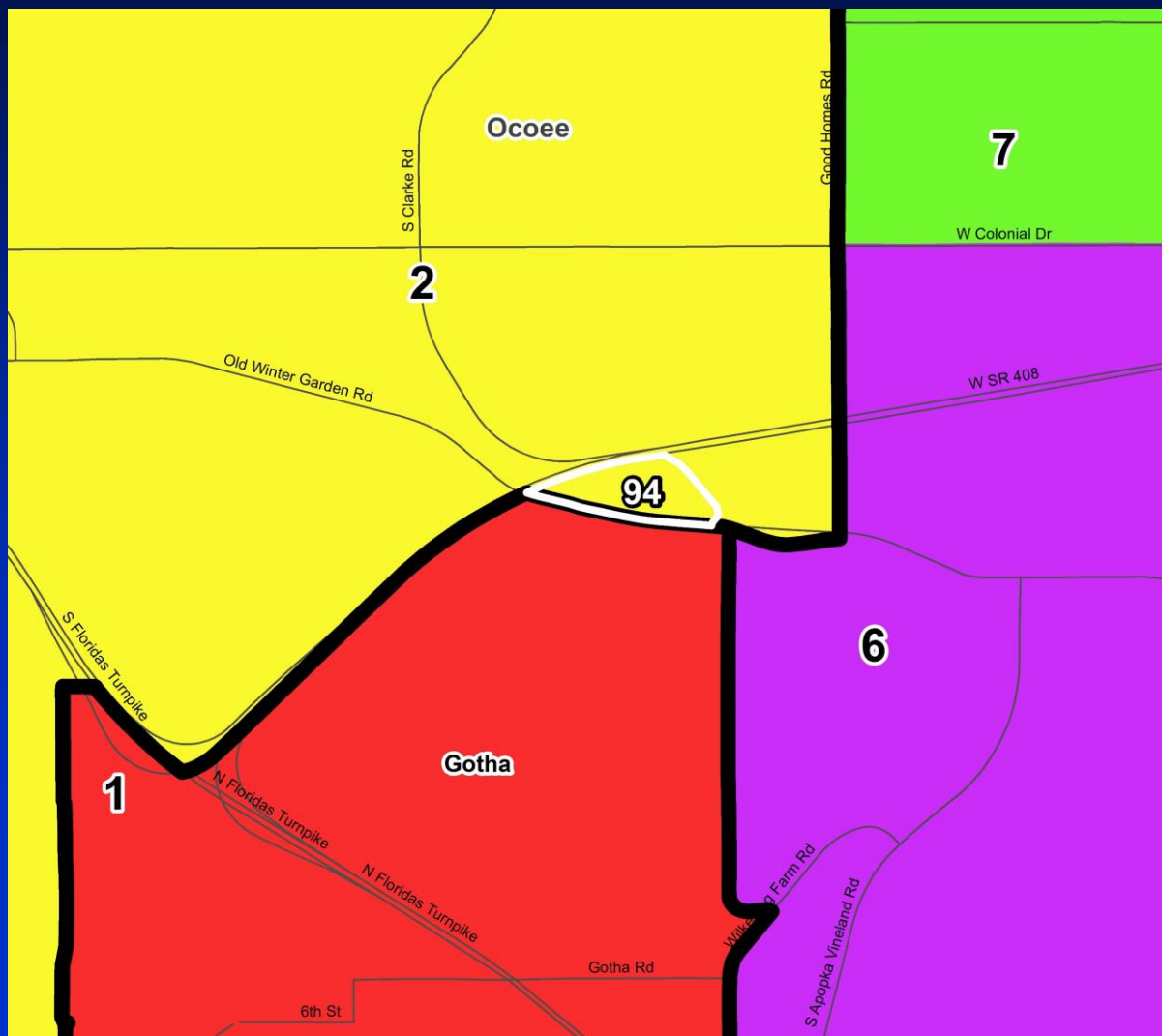


Board Direction

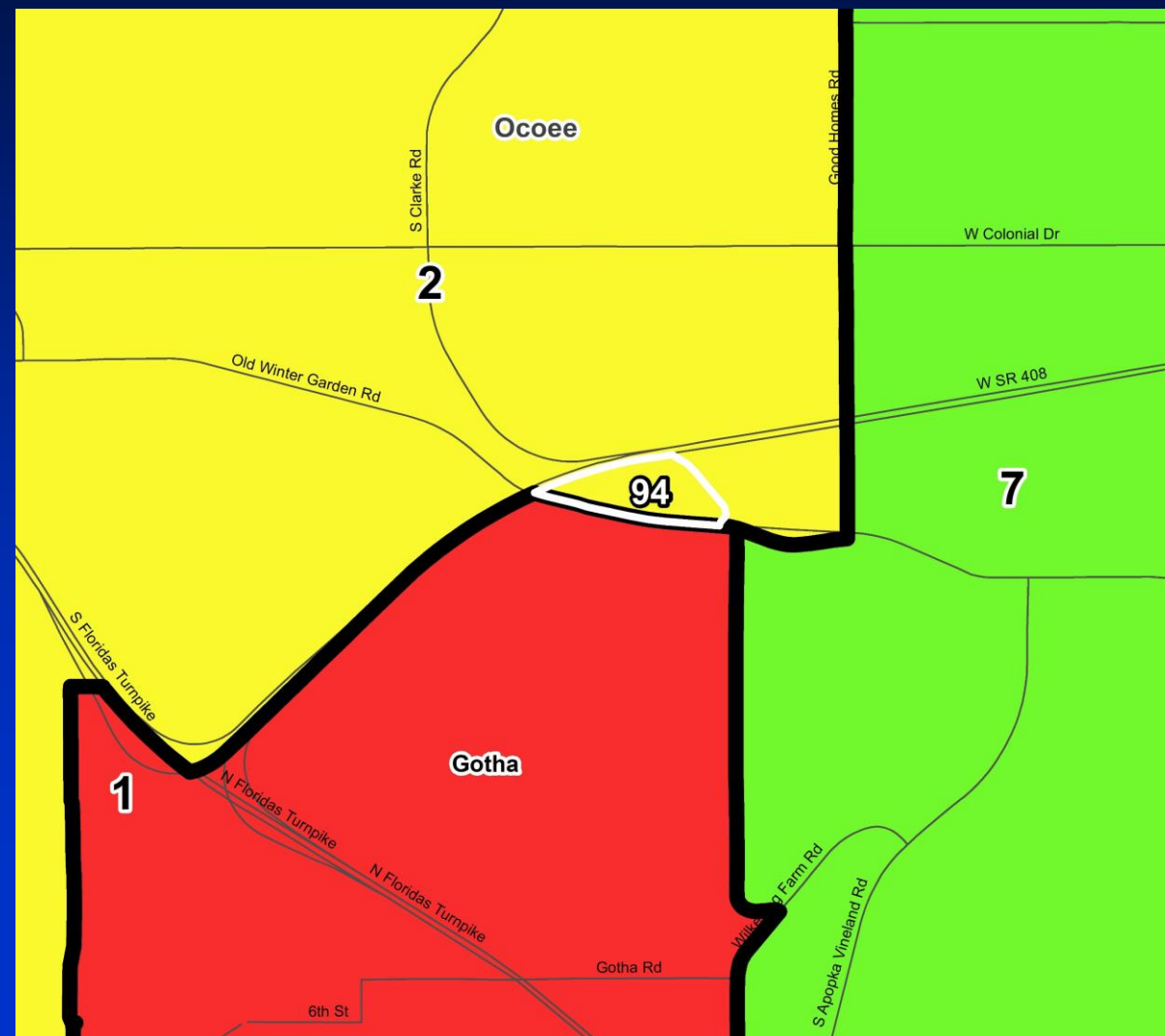
71

Aliso Ridge

Map 1A



Map 7B



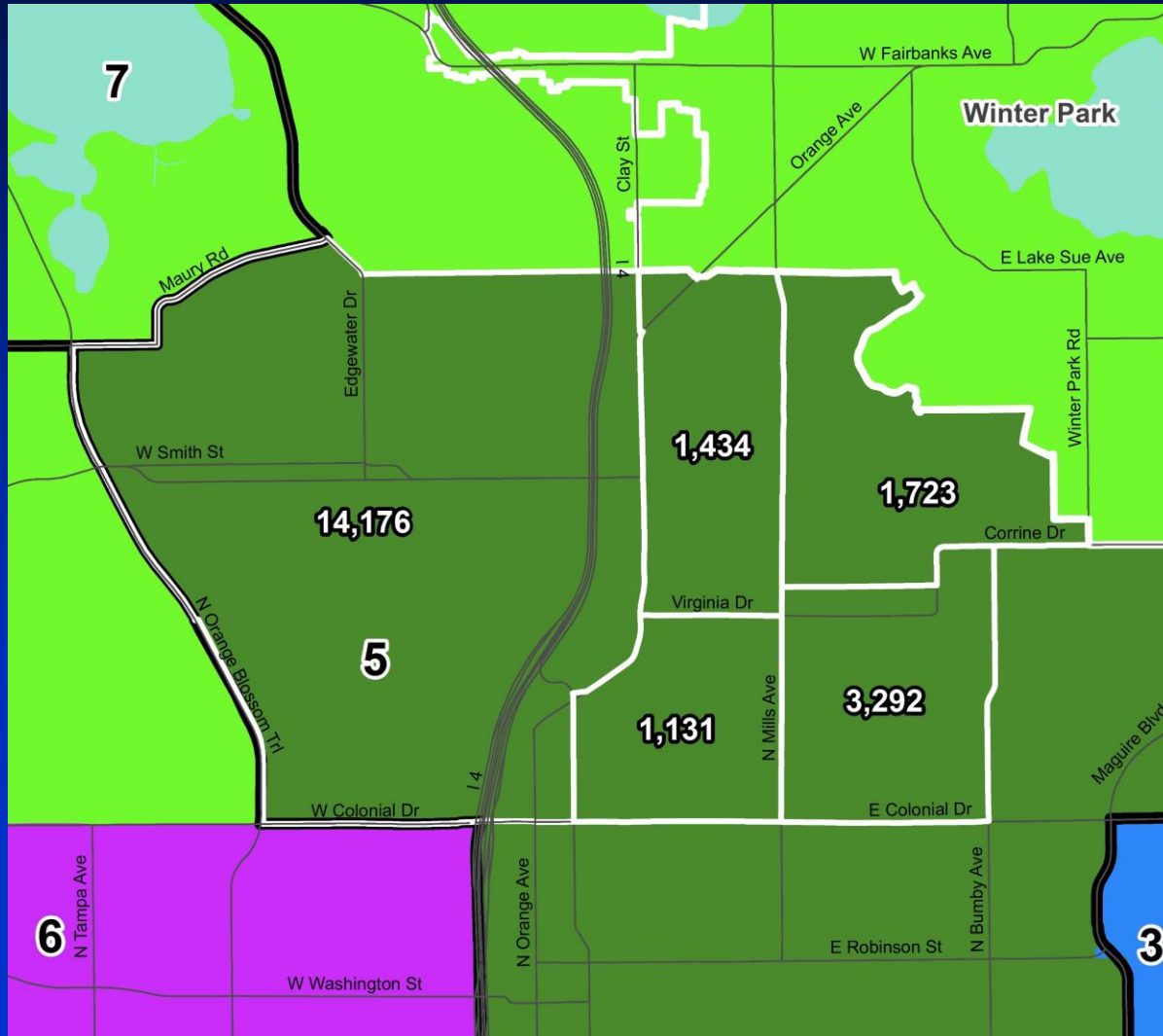


Board Direction

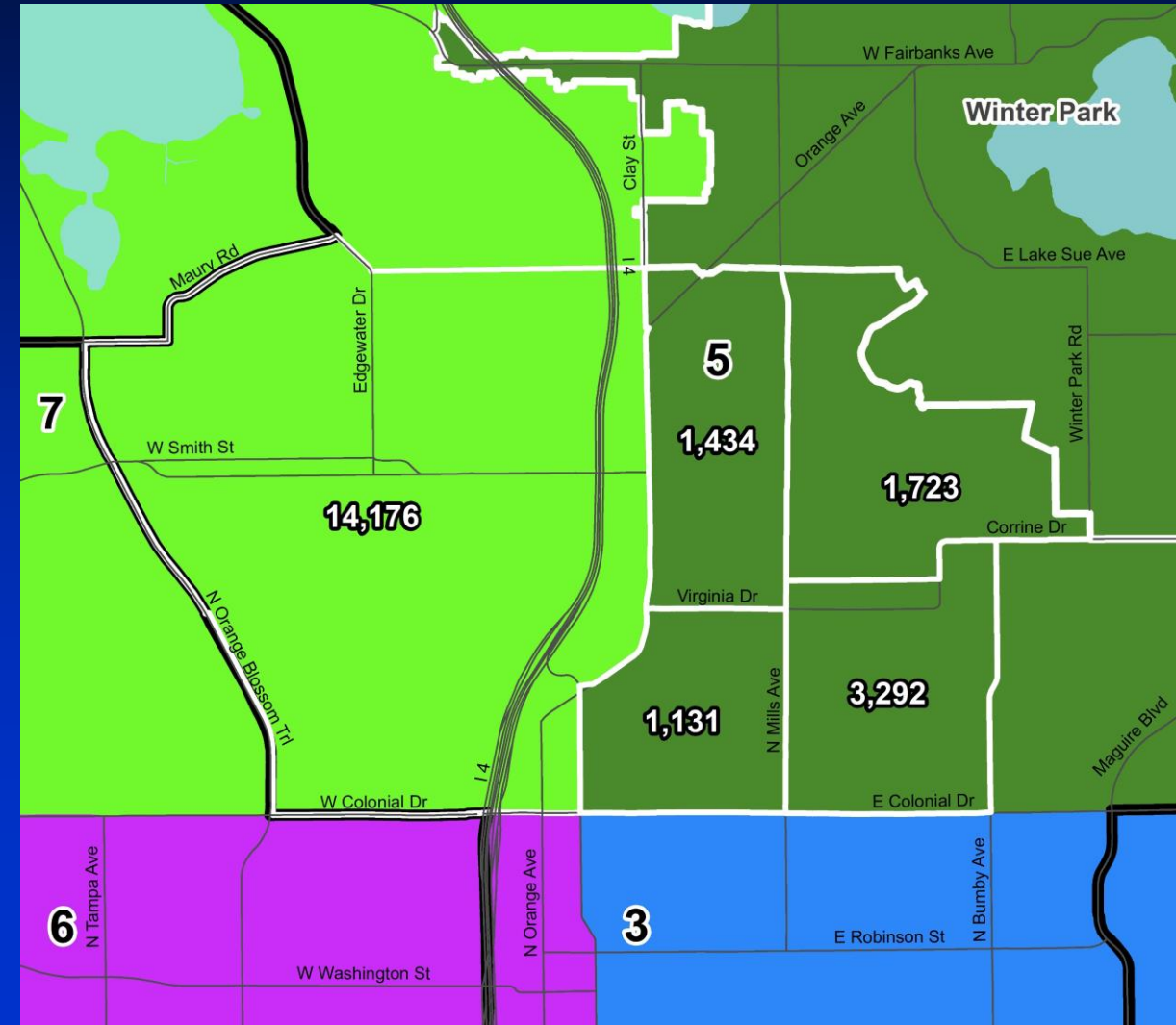
72

North Orlando

Map 1A



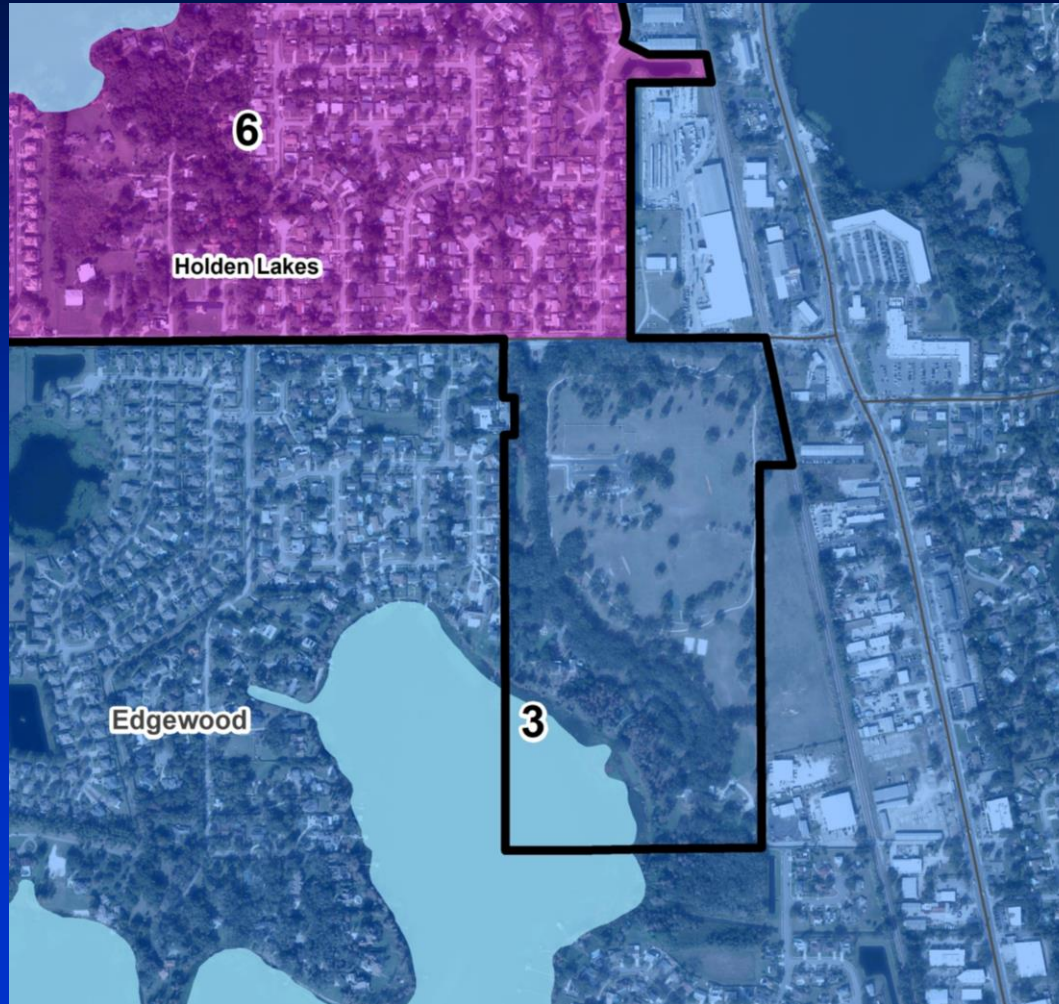
Map 7B





Recommendations – Map 7B

73



District 6

- Holden Heights
- Holden Lakes (Split)
- Oak Ridge
- Tangelo Park
- Metro West
- Parramore
- Washington Shores
- International Drive