



Interoffice Memorandum

Received on August 7, 2025
Deadline: August 12, 2025
Publish: August 13, 2025

August 7, 2025

TO: Jennifer Lara Klimetz, Assistant Manager
Clerk of the Board of County Commissioners
Comptroller Clerk's Office

THRU: Cheryl Gillespie, Agenda Development

FROM: Ed Torres, M.S., P. E., LEED AP Director, Utilities Department

Contact: David Gregory, Manager
Solid Waste Division

RE: Request for Public Hearing - September 4, 2025
To adopt Solid Waste MSBU rate resolution and to consider exemptions
from full solid waste collection service.

Applicant: N/A

Location: District: All

Estimated time required for public hearing: 5 minutes

Hearing controversial? No; could have a few comments from
public on appeals and mandatory
program

Advertising requirements: Publish once in the legal classified
section of the Orlando Sentinel

Advertising timeframes: Place ad at least 20 days prior to
September 4, 2025, not more than 30
days prior.

Applicant/Abutters to be notified: N/A

Hearing required by Fla. Statute # or code: F.S. 197.3632

Spanish Contact Person: Para más información, por favor llame
al Departamento de Servicios Públicos
del Condado de Orange y pida hablar
con un representante en español. El
número de teléfono es 407-836-6601.



Interoffice Memorandum

Request for Public Hearing - September 5, 2024, BCC Budget Hearing
August 7, 2025
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Materials being submitted as backup for public hearing request:

1. Notice of Public Hearing/Sample
2. Mandatory Refuse Rate Resolution
3. Copy of Tentative Rate Approval by BCC, June 3, 2025
5. Mandatory Collection Appeals Service Year 2026 (will be distributed by the Department one (1) week prior to the public hearing).

SPECIAL INSTRUCTIONS TO CLERK (IF ANY):

1. Please contact Marchelle Allen at 407-836-6673 to have the legal notice proofed and approved prior to publication.
2. Please return three (3) executed copies of the resolution to Nicole Robinson, Utilities Department.
3. In the notice of public hearing, the contact information should be as follows:
Orange County Utilities Solid Waste Division
407-836-6601
E-mail: Solid.Waste@ocfl.net

c: Byron W. Brooks, County Administrator
Jon V. Weiss, P.E., Deputy County Administrator
Kerry Kates P. E., LEED AP, Deputy Director, Utilities Department
Marc Cannata, P. E., Deputy Director, Utilities Department
Tim Armstrong, Deputy Director, Utilities Department
Whitney E. Evers, Senior Assistant County Attorney, County Attorney's Office
David Gregory, Manager, Utilities Solid Waste Division
Glenn Kramer, Manager, Utilities Fiscal & Operational Support Division
Marchelle Allen, Section Manager, Utilities Solid Waste Division

RESOLUTION

of the

ORANGE COUNTY BOARD OF COUNTY COMMISSIONERS

regarding

**ESTABLISHING THE CALENDAR YEAR 2026 SPECIAL
ASSESSMENT AT \$400.00 FOR RESIDENTIAL FULL SOLID
WASTE AND RECYCLING COLLECTION, PURSUANT TO
CHAPTER 32 OF THE ORANGE COUNTY CODE**

Resolution No. _____

WHEREAS, Section 32-160(j)(1), Orange County Code, addresses full solid waste and recycling collection service (full service) and requires that all persons owning property entitled to full service shall be obligated to pay a charge established by the Board for such full service; and

WHEREAS, Section 32-160(j)(1), Orange County Code, requires that the assessments necessary to fund the program shall be established by resolution of the Board of County Commissioners after public hearing with public notice in the same manner as for County ordinances; and

WHEREAS, a copy of this resolution has been published in accordance with state law, prior to this September 4, 2025, hearing; and

WHEREAS, the Board of County Commissioners on June 3, 2025, tentatively set the amount for the residential mandatory solid waste and recycling collection service special assessment for calendar year 2026 at \$400.00.

BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF
ORANGE COUNTY:

Section 1. The calendar year 2026 special assessment for the mandatory residential full-service program is hereby established at \$400.00 (the special assessment). The special assessment is necessary to fund the cost of providing solid waste collection and recycling

service to approximately 238,392 residences in 2026 at an annual estimated cost of \$95,356,800.

Section 2. The special assessment shall continue to be imposed upon any parcel of land within unincorporated Orange County on which is located: a mobile home park not exceeding four (4) dwelling units, mobile home subdivisions, single-family residences, and multi-family residences not exceeding four (4) dwelling units under one common roof. Each dwelling unit in a multi-family residence shall constitute a separate benefit unit.

Section 3. The special assessment shall continue through calendar year 2026 in all respects as described in Orange County Resolution 85-SW-06, as amended, and Chapter 32 of the Orange County Code, as amended, providing for the procedure by which solid waste and recycling shall be collected and disposed of in Orange County. The special assessment shall appear on the property tax bill and shall be collected in the same manner as ad valorem taxes, as authorized by state law.

Section 4. The annual rate of compensation paid to the contract haulers for solid waste collection and recycling services provided in calendar year 2026 is set as follows:

ZONE 1	\$297.60 PER RESIDENTIAL UNIT
ZONE 2	\$328.56 PER RESIDENTIAL UNIT
ZONE 3	\$324.00 PER RESIDENTIAL UNIT
ZONE 4	\$275.16 PER RESIDENTIAL UNIT
ZONE 5	\$306.96 PER RESIDENTIAL UNIT
ZONE 6	\$303.48 PER RESIDENTIAL UNIT

Section 5. This resolution shall take effect immediately upon its adoption.

ADOPTED THIS 4th DAY OF September, 2025.

ORANGE COUNTY, FLORIDA
By: Board of County Commissioners

By: _____
Jerry L. Demings
County Mayor

ATTEST: Phil Diamond, CPA, County Comptroller
As Clerk to the Board of County Commissioners

By: _____
Deputy Clerk



Interoffice Memorandum

May 12, 2025

TO: Mayor Jerry L. Demings
-AND-
County Commissioners

FROM: Ed Torres, MS, PE, LEED AP, Director
Utilities Department

SUBJECT: **BCC AGENDA ITEM - Discussion Agenda**
June 3, 2025 BCC Meeting
Tentative Mandatory Refuse Collection Program MSBU Rate
Contact Person: David Gregory, Manager
Solid Waste Division
407-254-9622

Orange County contracts with waste hauling companies (Haulers) to provide residential solid waste and recyclable materials collection service through the Mandatory Refuse and Recycling Program (Program). Section 32-183 of the Orange County Code requires that the Board set the annual compensation rate to the contract waste hauling companies for collection of solid waste and recyclable material by July 15th of each year. Additionally, in order to include the Municipal Services Benefit Unit (MSBU) assessment for the Program on the Notice of Proposed Taxes, the Board also needs to set the tentative MSBU rate per household. This memo outlines the Program cost components, the Hauler compensation, and the MSBU rate recommendation for Program Year 2026. The final approval of the MSBU rate will occur during the first budget public hearing in September.

The MSBU rate has six main components: Collection, Disposal, Program Administration, Recycling, Cart, and Reserves/Rate Stabilization.

Collection Component

The collection component reflects the payments to Haulers to provide waste and recycling collection services to Program household. On November 19, 2024, the Board approved the award of contracts for Residential Solid Waste and Recycling Collection Service to FCC Environmental Services of Florida, LLC for Zone 4 and Zone 5, GFL Solid Waste Southeast, LLC for Zone 3, Waste Management Inc. of Florida for Zone 6, and Waste Pro of Florida, Inc. for Zone 1 and Zone 2. In awarding the contracts, the annual compensation rates to the Haulers were determined by the amounts set forth in their proposals for collection service. The compensation to the contract haulers for calendar year 2026 will be as follows:

Zone 1	\$297.60	per Residential Unit
Zone 2	\$328.56	per Residential Unit
Zone 3	\$324.00	per Residential Unit
Zone 4	\$275.16	per Residential Unit
Zone 5	\$306.96	per Residential Unit
Zone 6	\$303.48	per Residential Unit

The system weighted average for the 2026 collection component is \$305.92 per household. This is a \$137.60 or 81.75 percent overall increase from the 2025 collection component.

Disposal Component

The disposal component of the MSBU represents the cost for disposing of residential solid waste material. The projected system average disposal per household is 1.14 tons of Class I and 0.26 tons of yard waste per household. The average system disposal cost is increasing primarily because of an increase in tipping fees. The annual disposal component for 2026 is projected at \$76.30 per household. This represents a \$8.02 or 11.75 percent increase from the 2025 disposal component.

Program Administration Component

The program administration component represents the cost per household for operation and administration of the Program, including customer service support. The principal causes for the increase to this component are the intradepartmental charges for customer service, managerial, fiscal, and administrative support required for program operations. For 2026 program administration costs are \$18.24 per household, an increase of \$4.85 or 36.25 percent from the 2025 cost component.

Recycling Component

The recycling component represents costs associated with processing collected recyclables and the Recycling Quality Improvement Program that provides enhanced education and direct curbside feedback to residents about their setout recyclables. Cost reductions in this component reflect projected recycling expenses. For 2026, program recycling component costs are \$30.22 per household, a decrease of \$5.85 or 16.22 percent from the 2025 cost component.

Cart Component

Historically, the cart component represents the cost per household per year for the purchase of new carts and funding replacement carts over the term of the contract. With the start of the new collection contracts, the haulers will be responsible for maintaining cart inventories, replacing damaged carts, and providing carts to new residences. This component will be removed from future discussions of Program cost components. For 2026, the cart component is \$0 per household, which is a decrease of \$14.62 or 100.00 percent from the 2025 cost component.

Reserves/Rate Stabilization Component

The rate stabilization/reserves component was established to provide funding for reserves that were to be used to replenish the initial \$20 million cart purchase in 2015 and to help smooth out any required future rate increases. Because the cart responsibility will transfer to the haulers in the new contract, reserved funds will be used to smooth the required rate increase. For 2026, the reserves/rate stabilization component costs are (\$30.68) per household.

MSBU Rate Recommendation

The total cost of the program with the reserves/rate stabilization component for 2026 is \$400 per household an increase of \$100.00 or 33.33 percent from 2025. Staff recommends setting the MSBU rate for 2026 at \$400 per household.

A summary of rate components is shown in the table below.

2026 Tentative Mandatory Refuse Collection Program MSBU Rate Components

Component	CY 2025	CY 2026	Change
Collection	\$168.32	\$305.92	\$137.60
Disposal	\$68.28	\$76.30	\$8.02
Administration	\$13.39	\$18.24	\$4.85
Recycling	\$36.07	\$30.22	(\$5.85)
Carts	\$14.62	\$0.00	(\$14.62)
Reserves/Rate Stabilization	-\$0.68	(\$30.68)	(\$30.00)
Total	\$300.00	\$400.00	\$100.00

Action Requested:

Approval to establish the haulers' compensation rates as listed, set the MSBU rate of \$400 for Program Year 2026, and authorization to include the Tentative Mandatory Refuse Collection Program Rate of \$400 on the 2025 Notice of Proposed Taxes.

All Districts.