

# Annual Comprehensive Financial Report

**Phil Diamond, CPA**

Orange County Comptroller



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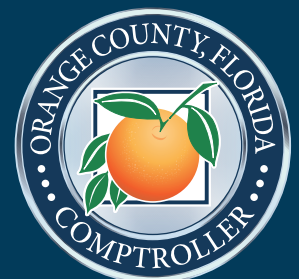


**Orange County, Florida**

**Year Ended  
September 30,**

**2023**

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**ORANGE COUNTY, FLORIDA**

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

**For The Year Ended  
September 30, 2023**

**Prepared by:  
Phil Diamond, CPA  
County Comptroller**

# **ORANGE COUNTY, FLORIDA**

## **BOARD OF COUNTY COMMISSIONERS**

**Jerry L. Demings, County Mayor**

**Nicole H. Wilson, Vice Mayor .....District 1**  
**Christine Moore .....District 2**  
**Mayra Uribe .....District 3**  
**Maribel Gomez Cordero .....District 4**  
**Emily Bonilla .....District 5**  
**Michael Scott .....District 6**

## **ELECTED COUNTY OFFICERS**

**Tiffany Moore Russell ..... Clerk of the Circuit and County Courts**  
**Phil Diamond..... County Comptroller**  
**Amy Mercado ..... Property Appraiser**  
**John W. Mina ..... Sheriff**  
**Glen Gilzean (appointed)..... Supervisor of Elections**  
**Scott Randolph ..... Tax Collector**



**ORANGE COUNTY, FLORIDA**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**for the year ended September 30, 2023**

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for Excellence in Financial Reporting



## OFFICE OF COMPTROLLER

### ORANGE COUNTY FLORIDA

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**County Comptroller**  
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March 25, 2024

To the Citizens of Orange County, Florida:

The Annual Comprehensive Financial Report (ACFR) of Orange County, Florida (County) for the fiscal year ended September 30, 2023 is hereby submitted. This is Orange County's fiscal report. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation (including all disclosures) rests with management. To the best of our knowledge and belief, the information presented herein is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of County operations. All disclosures necessary to enable readers to gain an understanding of the County's financial activities have been included.

Users of this ACFR are the residents and businesses of our community that pay for governmental services. Creditors and investors are equally concerned with the County's financial stability. Recognizing these primary users, we have attempted to provide information to satisfy their need to evaluate the County.

State statutes and the Rules of the Florida Auditor General require that a countywide set of financial statements be published within nine months after fiscal year end. The statements must be presented in conformance with accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental entities. The statements must be audited in accordance with generally accepted auditing standards by licensed independent certified public accountants. This report is intended to fulfill these requirements.

Also, due to the special needs of federal grantor agencies, the County is required to undergo an annual "Single Audit" in conformity with the provisions of the Single Audit Act of 1984, the Single Audit Act Amendments of 1996, and the Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*. Furthermore, with respect to certain grants funded by the State of Florida, the County is required to comply with the requirements of the Florida Single Audit Act and the related Rules of the Florida Auditor General. All schedules and reports required under these federal and state regulations are included in the compliance and internal control section of this report.

Florida law also requires separate audited financial reports for each constitutional officer. In addition, separate audited financial reports are prepared for the Board of County Commissioners (Board) and for the enterprise funds activities operated by the Board. The separate enterprise funds are the Convention Center, Solid Waste System, and Water Utilities System. For conciseness, and to avoid substantial duplication, these financial reports are not presented in their separate forms; instead, their financial data are included in the ACFR. The general operating

funds of each constitutional officer and the Board are combined and reported in the ACFR as one County general fund. This combining effort eliminates amounts that have been transferred between the general operating funds to further prevent duplicate reporting. The County's six discrete component units also prepare separate audited financial reports. All of the separate reports disclose more detail with respect to their respective activities and are available upon request.

Additionally, the Securities and Exchange Commission (SEC) requires governmental debt issuers to provide continuing disclosure information. As an issuer of taxable and tax-exempt debt, the County must annually make financial and other supplemental information available to beneficial owners and potential purchasers of County debt in the secondary market, dealers, security analysts, rating agencies, and other interested parties. Also, this financial and other supplemental information must be electronically filed with the Electronic Municipal Market Access (EMMA) System of the Municipal Securities Rulemaking Board. This ACFR and a companion document, the Orange County Florida Bond Disclosure Supplement, serve to fulfill these continuing disclosure requirements of the SEC.

Management of the County is responsible for establishing and maintaining an internal control system designed to ensure that the assets of the County are protected from loss, theft, or misuse, and to ensure that sufficient reliable accounting data is compiled to allow for the preparation of financial statements in conformity with GAAP. The internal control system is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that (1) the cost of a control should not exceed the benefits likely to be derived and (2) the valuation of costs and benefits require estimates and judgments by management. We believe that the County's internal controls adequately safeguard assets and provide reasonable assurance of properly recorded financial transactions.

As a recipient of federal and state financial assistance, the County also is responsible for establishing an adequate internal control system to ensure compliance with applicable laws and regulations related to those programs. This internal control system is subject to periodic evaluation by management and the audit staff of the County Comptroller, an elected constitutional officer. As part of the County's Single Audit, tests are made to determine the adequacy of the internal control system, including that portion related to federal and state financial assistance programs, as well as to determine that the County has complied with applicable laws and regulations. The results of the County's Single Audit for the fiscal year ended September 30, 2023 provided no instances of material weaknesses in the internal control system or significant violations of applicable laws and regulations related to federal or state financial assistance programs.

Pursuant to the requirements of Florida law, the County uses a competitive process to select the independent audit firm. An audit selection committee composed of one representative of the Board as recommended by the County Mayor, one representative of the County Comptroller, and one representative of each of the other constitutional officers develop the selection of the firm. Firms are ranked and the top three are presented to the Board. The Board selects the highest ranked firm for contract negotiation or must publicly document the reason for selecting a lower ranked firm. This method is designed to meet the County's needs while providing a degree of independence in the selection process.

Pursuant to this process, the County's financial statements have been audited by Cherry Bekaert LLP, a firm of licensed certified public accountants. The audit was performed to provide reasonable assurance that the financial statements are free of material misstatement. The audit



involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions that the County's financial statements for the fiscal year ended September 30, 2023 are fairly presented in conformity with GAAP. The Report of the Independent Auditor is presented as the first component of the ACFR's financial section. Beginning with the 2006 fiscal year, the opinions of the independent auditor were rendered on the financial statements of each individual fund. In previous years, the opinions were rendered on the more highly summarized basic financial statements, with an "in relation to" opinion on the combining fund-level financial statements.

The County Comptroller's Audit Division performs financial, compliance, and operational/performance audits of the Board, the six constitutional officers, and outside organizations receiving significant funding from the Board. Those audits provide greater access and closer scrutiny than the external audit process. Their efforts assist the external auditor in its audit of County financial statements.

This Letter of Transmittal is designed to complement, and should be read in conjunction with, the narrative introduction, overview, and analysis provided in the Management's Discussion and Analysis, which can be found immediately following the Report of the Independent Auditor, within the Financial Section of the ACFR.

## **County Profile**

Orange County is located near the center of the State of Florida and is about 1,000 square miles. Orlando, the County seat, is its principal city. Including Orlando, there are 13 incorporated cities throughout the County. The County's population increased 0.79% in 2023, compared to the State's 1.61% increase. The 2023 population estimate was 1,492,951. Orange County is the fifth most populated county in Florida. Nearly two-thirds of the County's population resides in its unincorporated areas.

The County was established in 1824 and currently operates under a charter that was originally enacted by the voters effective January 1, 1987. The charter was amended by the voters in 1988, 1992, 1996, 1998, 2004, 2008, 2012, 2014, 2016, and 2020. Charter powers address self-government and cannot conflict with general law or special law approved by the voters. The established legislative body of the County is the Board of County Commissioners, which consists of the County Mayor elected at-large and six single-member district Commissioners. Specifically designated governmental functions are performed by separately-elected constitutional officers, who are elected countywide. The constitutional officers are the Clerk of the Courts, County Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector. All elected officials serve four-year terms and the current incumbents are identified at the front of this ACFR. The collective operations of the Board and the constitutional officers comprise the Orange County primary government.

The County provides its citizens with a wide range of services including law enforcement, corrections facilities, civil and criminal justice, fire and EMS services, health and social services, housing assistance, animal services, library and cultural services, parks and recreation operations, children's programs, environmental regulation and protection, road, bridge and drainage maintenance and construction, and other general and administrative support services.

Additionally, the County owns and operates a water and wastewater utility, a solid waste landfill and recycling program, and the Orange County Convention Center. Many services are provided countywide, while others are focused primarily in the unincorporated areas.

The countywide financial reporting entity consists of the primary government and component units. Component units are legally separate organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion from the reporting entity's financial statements would be misleading or incomplete. For purposes of determining whether financial accountability exists, a primary government must appoint a voting majority of the organization's governing body and either be able to impose its will on that organization or have the potential to receive specific financial benefits or burdens from the organization.

Blended component units, although legally separate, function in essence as County departments and their data are therefore included with the primary government's data. The operating funds of the blended component units are treated as special revenue funds, since the respective revenue sources are legally restricted as to purpose of expenditure. The County has six blended component units: the Orange Blossom Trail Local Government Neighborhood Improvement District (NID), Pine Hills Local Government NID, Lake Conway Water and Navigation Control District, Windermere Water and Navigation Control District, International Drive Community Redevelopment Agency (CRA), and the Orange Blossom Trail CRA.

Discrete component units are more distinctly separate from the primary government and are therefore reported in a separate column in the government-wide financial statements. The County has six component units requiring discrete presentation: the Orange County Housing Finance Authority, Orange County Library District, International Drive Master Transit and Improvement District, Orange County Health Facilities Authority, Orange County Industrial Development Authority, and the Orange Blossom Trail Development Board, Inc. Services included in this ACFR due to the inclusion of discretely presented component units are: financing for affordable housing, library services, conduit financing for hospitals and related facilities, economic development and redevelopment, and mass transit. Additional information on the financial reporting entity, including the component units, can be found in Note A of the notes to the financial statements.

Examples of governmental units that do not meet the criteria for inclusion in this report include the Central Florida Regional Transportation Authority, the Greater Orlando Aviation Authority, the Central Florida Expressway Authority, Orange County Schools, the Orange Soil and Water Conservation District, the South Seminole-North Orange County Wastewater Transmission Authority, and the West Orange Healthcare District.

Budgetary controls are maintained by the County. Except for a portion of the Clerk of the Circuit and County Courts (Clerk), each constitutional officer is required by law to file tentative budgets with the Board. In addition, the Board reviews and approves its own proposed budget as prepared by the County Mayor, and then adopts the County's budget as a whole, subject to two public hearings, in the month of September. The Clerk's budget for State court operations is annually submitted for approval to the State Clerk of Courts Operations Corporation. Florida law prohibits the expenditure of public funds in excess of budgetary amounts and requires that budgets be balanced.

The County adopts annual budgets for all governmental funds on a modified accrual basis. Annual budgets for proprietary funds are adopted substantially on an accrual basis. Budgetary

control (i.e., the level at which expenditures cannot legally exceed the appropriated amount) is established at the department level within each fund, with the exception of state and federal grants. Encumbrance accounting (under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded as a reservation of budget) also strengthens budgetary control.

Department heads may make transfers of appropriations within a department. However, transfers of appropriations between funds/departments or to and from reserves, and changes in total appropriations, require Board approval, with the exception of state and federal grants. Budget-to-actual comparisons are provided in the ACFR for each fund for which an appropriated annual budget has been adopted. Original and final budgets for major governmental funds are also provided.

The County also maintains a five-year Capital Improvement Program that is updated annually. Proposed projects are prioritized and available funds are allocated accordingly.

### **Factors Affecting Financial Condition**

***Local Economy.*** A diverse mix of goods-producing and service-providing sectors supports Orange County's economy. Goods-producing industries include construction and manufacturing. Service-providing industries include trade, transportation, and utilities; leisure and hospitality; professional and business; government; and education and healthcare. High technology, health care and social assistance, and leisure and hospitality are considered the major economic engines in the County. According to the Metro Orlando Economic Development Commission, these three industries alone generate annual payroll of more than \$30.96 billion.

***High Technology.*** High technology industries include military defense, space exploration, modeling and simulation, flight training, scientific research, power generation, and biotechnology. During 2023, Lockheed Martin and other high-tech manufacturers announced they had won contracts with a potential value of \$6.54 billion to build and supply military defense systems. The University of Central Florida (UCF) plays a key role in this sector. Adjacent to UCF's main campus in East Orlando is one of the top ten research parks in the nation. The Central Florida Research Park's tenants include UCF's Institute for Simulation and Training, UCF Technology Incubator, Naval Air Warfare Center Training Systems Division, and the U.S. Air Force Agency for Modeling and Simulation. The Research Park houses 125 high-tech companies employing approximately 10,000 individuals.

The Creative Village, in downtown Orlando is a 68-acre transit oriented hub for high-technology companies, educational institutions, retail and commercial businesses, and residential living. The Creative Village is located next to the SunRail and Lynx Station and is a five-minute walk to Orlando's Central Business District. Phase I of this three phase, \$2 billion development plan was completed in 2022. The innovation district is anchored by Electronic Arts, Inc. (EA), as well as UCF Downtown and Valencia College Downtown. Phase II is valued at \$365 million and will consist of offices, multi-family residences, student housing and a hotel. The second phase is scheduled to run from 2024 to 2027. Phase III should begin in 2028 and the development project is scheduled to run through 2031.

***Health Care and Social Assistance.*** The health care industry in Orange County is rapidly growing due in part to the development of "Medical City" in the southeast part of the County. Included in

this research center are the UCF's College of Medicine and Burnett School of Biomedical Sciences, University of Florida Research and Academic Center, Veterans Administration Medical Center, Nemours Children's Hospital, and the UCF Lake Nona Cancer Center.

Orlando Health opened the Jewett Orthopedic Institute Downtown Complex in two phases in 2023. The first phase of this \$341 million, 375,000-square-foot medical complex opened in March and the second phase debuted in August. This medical complex includes an orthopedic specialty hospital, a medical pavilion and a parking garage. The orthopedic hospital houses 75 patient beds, 10 operating suites, a bio-skills lab for research and education, and conference space. The complex is expected to create as many as 400 new health care jobs and serve about 250,000 patients a year.

*Leisure and Hospitality.* The leisure and hospitality industry grew at a more moderate pace in 2023. Tourist development tax collections increased 6.8% to a record high of \$359.3 million in Fiscal year 2023 compared with \$336.3 million in 2022. For calendar year 2023, hotel occupancy rates in the Orlando area of Orange, Seminole, and Osceola Counties fell to 72.7% from 73.4%. However, the average daily room rates increased 3.8%. Orlando has the largest concentration of hotel rooms of any city in Florida and the second largest in the United States.

Walt Disney World, SeaWorld Orlando and Universal Orlando opened new attractions in 2023. On April 4<sup>th</sup>, Disney debuted a new themed rollercoaster in Magic Kingdom based on the *Tron* movie franchise. Tron Lightcycle/Run places riders on two-wheeled lightcycles as they race through a digital frontier, known as the Grid. This launched rollercoaster is semi-enclosed and reaches speeds close to 60 miles per hour. This attraction uses only a virtual queue, and no standby queue is available. On May 27<sup>th</sup>, SeaWorld Orlando had its grand opening for Pipeline, the world's first surf-style rollercoaster. Riders assume a surfing position on a surfboard ride vehicle. The coaster is 110 feet tall and reaches speeds up to 60 miles per hour. In addition, it includes five airtime moments and a wave curl inversion. This is SeaWorld's seventh rollercoaster. On August 11<sup>th</sup>, Universal Orlando opened Minions Land in its Universal Studios theme park. The new attraction includes Villain-Con Minion Blast, a blaster game set in the biggest criminal convention on the planet. Guests compete to become members of The Vicious 6, a supervillain gang from the movie *Minions: The Rise of Gru*.

Subsequent to the fiscal year end, on January 1, 2024, the \$1.5 billion Evermore Orlando Resort at Grand Cypress officially opened. The 1,100-acre luxury resort bordering Walt Disney World is a complete redevelopment of the former Villas at Grand Cypress. Evermore features a 20-acre tropical beach complex, an 8-acre Crystal Lagoon, two golf courses, 15 dining concepts, and 150,000 square feet of indoor/outdoor event space. The resort includes 69 vacation homes with five to 11 bedrooms, 206 four-bedroom apartments, 41 villas and the 443-room Conrad hotel.

In November 2014, the first phase of the Performing Arts Center opened, named the Dr. Phillips Center for Performing Arts. It includes a 2,700-seat Disney Theater for large productions and 300-seat Jim & Alexis Pugh Community Theater for theater, dance and music performances. On March 6, 2017, the Dr. Phillips Center broke ground on the second phase of construction. On January 14, 2022, the Dr. Phillips Center opened the Steinmetz Hall. The multiform theater is among the most technologically advanced concert halls in the world and has four levels of seating that can accommodate 1,700 guests. Phase II also includes the construction of Judson's Green Room, a cabaret-style space where guests can experience intimate performances and events. Judson's opened on February 6, 2024, completing the \$613 million performing arts center.



*Construction.* The construction industry cooled in Central Florida during Fiscal Year 2023 following a strong rebound from the pandemic in 2022. The US Census Bureau reported that approximately 26,775 single and multi-family residential building permits, with an estimated construction value of \$6.41 billion, were issued in the Orlando metropolitan area during the year. The number of building permits issued fell 8.6% from 2022, while the estimated construction value rose marginally to \$6.41 billion. Construction activity slowed as mortgage rates continued to rise throughout the year. The average rate on a 30-year fixed mortgage was 7.31% at the end of the fiscal year, the highest level since 2000.

*Transportation.* Orlando International Airport (OIA) was the busiest airport in the state of Florida, as well as the 8<sup>th</sup> busiest in the United States. Passenger traffic at OIA increased 15.1% to 56 million in Fiscal Year 2023. In September 2023, the Greater Orlando Aviation Authority approved an increase in its capital improvement plan to a total of \$5 billion compared with \$4.61 billion in 2022. The updated capital improvement plan will focus on building renovations, automated people mover system replacements, baggage system upgrades, power system upgrades, ground transportation and a preliminary design for Phase 2 of Terminal C.

Brightline, an intercity rail company, began passenger train service between Orlando and Miami on September 22, 2023. The Brightline Orlando train station is located next to the new South Terminal at OIA. Construction of the 170-mile expansion from West Palm Beach to Orlando started in 2019. The Brightline project was valued at \$6 billion and created 10,000 jobs. The rail system covers 235 miles between Orlando and Miami, and it takes between 3 to 3.5 hours to ride the entire system depending on station stops. Brightline provides 16 round trips per day and has service to stations in West Palm Beach, Boca Raton, Fort Lauderdale and Aventura.

*Employment.* The labor market remained resilient despite the steepest cycle of interest rate hikes by the Federal Reserve in four decades. The pace of job growth in Orange County was close to the statewide rate and exceeded the national rate. Employment in Orange County increased 3.1% to 811,326 persons by the end of the fiscal year, according to the Bureau of Labor Statistics. Comparatively, employment rose 3.2% in the state of Florida and 1.7% in the United States. Service-providing employment increased 2.3% and manufacturing employment rose 2.5% in Metro Orlando. Construction employment declined 1.1% as home construction activity slowed due to higher mortgage rates.

*Forecast.* The local economy will benefit from new construction in the tourism industry, transportation projects, the development of the Orlando Sports & Entertainment District, and growth in health care and technology. The positive outlook for the economy is reflected in employment projections. The Florida Department of Economic Opportunity forecasts employment to rise by 9.7% over the next eight years.

Universal Studios has a new \$1 billion theme park under construction: Epic Universe. The park will anchor a new south campus that covers an estimated 750 acres of land. The park layout will utilize a wheel-and-spoke design with a central hub connecting four themed lands: The Wizarding World of Harry Potter – Ministry of Magic, Super Nintendo World, How to Train Your Dragon – Isle of Berk, and Dark Universe. In addition, Universal has plans to add two 750-room hotels to the south campus and a 500-room hotel inside the park. The site development includes a \$315 million expansion of Kirkman Road. The new park will add about 14,000 jobs and have an estimated economic impact of \$11.5 billion. Epic Universe is scheduled to open in 2025.

Walt Disney World, Universal Orlando and SeaWorld are planning to open new attractions in 2024. Disney is reimagining the former Splash Mountain into a new log-flume attraction in Magic Kingdom based on the animated movie, *The Princess and the Frog*. Tiana's Bayou Adventure will take guests on a musical adventure through the bayou as they prepare for a Mardi Gras celebration. The ride will feature characters and other elements of the movie, and conclude with a steep water drop. This attraction is expected to open in late 2024. Universal Studios is set to unveil a new land with a DreamWorks Animation theme in 2024. The new land will provide guests of all ages with an immersive experience that will include characters from *Shrek*, *Trolls*, *Gabby's Dollhouse* and *Kung Fu Panda*. SeaWorld has a new family launch coaster, Penguin Trek, under construction. Guests will board a snowmobile-themed ride car and race through the vastness of Antarctica. The coaster will reach speeds of up to 43 miles per hour, travel both indoors and outdoors, and end at SeaWorld's penguin habitat. The coaster is scheduled to open in the spring of 2024.

Brightline plans on expanding its rail system with an 85-mile route from Orlando to Tampa. Furthermore, there are proposals to create a shared rail system between Brightline's intercity service and SunRail's local commuter rail. This rail system, the Sunshine Corridor, would run east-west in the International Drive area. Brightline would connect to a station in Tampa and SunRail would provide service to stations on South International Drive near Walt Disney World, the Orange County Convention Center and OIA. The Sunshine Corridor will cost about \$2 billion, up from an original estimate of \$1 billion.

The Florida Department of Transportation (FDOT) continues to work on its I-4 Beyond the Ultimate project. This \$4.4 billion project involves work on 20 miles of road north and 20 miles south of the completed I-4 Ultimate Improvement Project. The project includes the expansion of general-use lanes, auxiliary lanes and special use lanes. A toll lane will be added from where the toll lanes currently end near Kirkman Road to past Epcot Center Drive. The *Tube* will be a single lane toll road running between existing lanes. Separately, the Central Florida Expressway Authority's five-year plan indicates it will expand or improve on approximately 164 miles of roadway at an estimated cost of \$3.24 billion.

The Orlando Magic plan to build a mixed-use project on 8.5 acres of land in the downtown area. The Orlando Sports & Entertainment District will include a 260-room hotel, 270 residential units, 200,000 square feet of class A office space, 125,000 square feet of retail space, a 3,500-seat live event venue, a festival plaza and a parking garage with 1,100 spaces. The site will be adjacent to the Kia Center, home of the Magic, and one block away from Inter&Co Stadium, home of Orlando City Soccer. Construction of the \$500 million project could break ground in late 2024 and will take about 2.5 years to complete.

Orlando Health announced plans to build a \$160 million medical office building to provide healthcare to children. The Orlando Health Children's Pavilion will be a six-story building located across from the Orlando Health Arnold Palmer Hospital for Children. The pavilion will house more than 30 pediatric specialties. The Orlando Health Foundation plans to finance the entire project through fundraising. The facility will open in 2026.

Orange County's economy continues to diversify outside of the leisure and hospitality sector. The metro Orlando area has become a leader in the field of modeling, simulation and training. The simulation-based cluster has attracted an influx of technology-related companies in aerospace, defense, gaming and healthcare. The Innovation Way Corridor is home to many high-value jobs

in fields such as medicine, biotechnology, engineering, electronics, defense, aerospace and research. The corridor extends south from UCF to the International Corporate Park, then west to Lake Nona and finally to OIA.

***Long-term financial planning.*** The County maintains an active program of capital improvements in all phases of its operation. A five-year capital improvements plan and a model for projecting operating expenses five years in advance are maintained and utilized. Capital construction and acquisition planning entails an evaluation and ranking process that begins in advance of the operating budget process, with the operating impact of a proposed project being a required element. It is the County's philosophy that new projects are undertaken only if current and future operating revenues are sufficient to fund the associated operating costs. The current capital improvements plan totals \$2.99 billion over the five fiscal years ending in 2028.

Highlights of current County capital initiatives and their expected operating impacts are as follows:

***Governmental Activities.*** During 2023, the Public Works Department managed the design or construction of numerous major road and bridge widening or extension projects throughout Orange County. These projects include All American Boulevard, Boggy Creek Road, Clapp Simms Duda Road, Econlockhatchee Trail, Ficquette Road, Innovation Way, International Drive, Kennedy Boulevard, Kirkman Road, Lake Underhill Road, Oakridge Road, Pine Hills Road, Richard Crotty Parkway, Taft Vineland Road, and Texas Avenue. Under the oversight of the County's Public Works Department, projects completed in Fiscal Year 2023 include three intersection improvements, two drainage improvements, two bridge projects, and two median landscaping projects. Additionally, 155 miles of roadway were either paved or resurfaced, 40 sidewalk projects totaling about seven miles, and 146 speed cushions were completed during the year. New roads, bridges, road lanes, and sidewalks are new assets and will have some impact on the County's operating budget. The County continues to allocate additional funds in this area to augment dedicated transportation resources.

The Capital Projects Division is continuing the \$8.2 million renovation of a new Multicultural Center, a 60,000 square foot building located in western Orlando. The facility will include a café, multi-purpose room, conference rooms, computer lab, classrooms, offices and an outdoor seating area. During the year, master planning for the next two phases of the remaining 40,000 square feet began. A new \$5 million Senior Center will be added to the center in addition to an Innovation Lab. The Innovation Lab received an additional \$9 million in American Rescue Plan Act (ARPA) funding in 2023 for a revised project budget of \$11 million. This new Center will cause an increase in the overall operating budget due to future maintenance costs as well as personnel and operating costs for the community programs. Additional future projects include a new animal services facility and mosquito control facility. The ongoing animal service project is currently estimated to cost \$95 million, which will include the design and construction of a new modern state-of-the-art fully air-conditioned 50,000 to 80,000 square foot animal care facility. Replacement of the mosquito control facility is projected to cost \$14 million and is currently in under construction. This project received an additional \$1.5 million in ARPA funding for a total APRA contribution of \$11.5 million. The additional funding supports the County sustainability initiative, specifically the installation of a solar panel array. As both facilities will replace existing buildings no impact on the County's operating budget is anticipated.

***Business-type activities.*** The Water Utilities System (System) has several water and wastewater projects in various stages of development. These improvements will provide additional capacity to accommodate future customer growth and allow the system to function more efficiently and

effectively. Construction continues on the \$119 million Hamlin Water Reclamation Facility located in the southwest section of Orange County. The new facility will increase the average daily flow of water to 15.0 million gallons per day. The expansion of the facility is required to provide service for the rapid future customer growth in the Horizon West area. To accommodate growing customer reclaimed water demands, improvements to the Eastern Water Reclamation Facility is expected to begin by the spring of 2024. This project will provide three additional storage tanks, a new high service pump station and six new pumps, new equipment, and other site improvements. Bidding on the construction on a new Utilities Operations Center-East, located adjacent to the Eastern Water Reclamation Facility, is underway with construction anticipated to start in the summer of 2025. This \$58 million project will consist of a combined 126,161 square foot two story building with offices, workshops, equipment storage and a warehouse. The facility will house approximately 200 staff members and will allow for greater efficiencies in conducting field service activities in eastern Orange County.

The System operates solely on user charges and capital contributions from new customers. All capital costs, including their operating expense impacts, are recovered through established rates and fees.

With regards to Solid Waste projects, development of Cell 11 Phase 1 was completed on December 14, 2022, with a Notice to Proceed for Phase 2 expected to be issued in January 2024. In Fiscal Year 2023, the initial planning began for Phase 2 of Cell 9-10 Closure, which will include development of a cost estimate and construction project schedule. Future operating costs related to the new cell or additional closed landfill areas should not significantly change compared to pre-closure conditions.

The Solid Waste System operates solely on user charges from customers. All capital costs, including their operating expense impacts, are recovered through established rates and fees.

The Orange County Convention Center (Center) is a multipurpose building designed for conventions, trade shows, exhibits, meetings, and consumer shows. The Center is the second largest convention center in the U.S. in terms of prime exhibition space. The facility contains approximately seven million gross square feet of enclosed building space, including approximately 2.1 million gross square feet of exhibit space and nearly one-half million square feet of meeting room space. Support facilities include an auditorium of performing arts quality seating 2,643, two multipurpose ballrooms, boardrooms, multiple fully equipped kitchens, concession and administrative spaces, dressing rooms, and storage areas. During Fiscal Year 2023, the Center completed the Campus Remote DMS Signage Upgrades and Campus Diesel Tanks replacement, elevator modernizations, and the West Building Dock joint replacement. The current capital improvement plan, totaling \$523.0 million over the five fiscal years ending 2028, is primarily for renovations to the existing facility. The primary mission of the Center is economic development. Overall, the Center generated a total economic impact of \$2.8 billion, across 172 events with approximately 1.5 million attendees during fiscal year 2023. The Center's operating revenues partially offset its operating expenses. In accordance with the County's tourist development plan, the Center will continue to utilize a portion of the County's tourist development tax revenues as an operating subsidy. Debt service payments for outstanding bond issues used to finance the construction of the Center will continue to come from the tourist development tax as well. Facility renovation costs will be initially funded by reserves on hand.

**Cash management policies and practices.** Cash management is exercised independently by each constitutional officer and the discrete component units. With respect to the Board, the County Comptroller deposits, invests, and disburses funds on their behalf as required by law. Available cash is invested according to investment policies adopted by the Board pursuant to Florida law following four specific objectives. The policies' objectives are safety of principal, provision of sufficient liquidity, maximizing yield, and diversification of the portfolio to control risk. Investment types were relatively conservative in nature (so as to prevent losses occurring from market risks and default) and included U.S. Treasury securities, federal agency securities, money market mutual funds investing only in treasury and agency securities, certificates of deposit, and commercial paper.

The average effective rate of return for Board funds was approximately 3.58% for the fiscal year, and countywide investment income recognized was approximately \$121.1 million, which helped to reduce the tax burden to citizens. Investment income reported includes changes in the fair value of investments. Additional information on the County's investment program can be found in Note B in the notes to financial statements.

**Risk management.** The County maintains a risk management loss prevention and self-insurance program for property, liability, and workers' compensation coverage. Participants include the Board and constitutional officers. However, the Sheriff is enrolled in the Florida Sheriffs' Self-Insurance Fund for all general liability and automobile claims and certain worker's compensation claims.

The County's risk management program covered claims on losses during Fiscal Year 2023 for workers' compensation, property damage, and general liability. Additional insurance coverage in excess of the self-insured retention limits for property damage and general liability is in force to reduce the risk of catastrophic loss. With regard to employee health insurance coverage, the County converted to a self-insured basis in January 2007. Also, the Sheriff is self-insured with respect to employee health insurance coverage. Additional information regarding the County's risk management and insurance programs can be found in Note G in the notes to financial statements.

**Pension and other post-employment benefits.** Substantially all County employees participate in the Florida Retirement System (FRS), administered by the Florida Department of Management Services. Employees elect participation in either the defined benefit plan, a multiple-employer cost-sharing defined benefit retirement plan, or the defined contribution plan. The Plan was substantially changed during Fiscal Year 2011, affecting benefits for new employees hired after June 30, 2011, and requiring Plan members to contribute three percent of their salary. These changes served to significantly reduce the County's required contributions to the FRS. Additional information on this Plan can be found in Note H in the notes to the financial statements.

The Board and each of the constitutional officers provide other postemployment benefits (OPEB) to certain retirees to subsidize their health care insurance costs. The County established a qualifying trust and began funding its OPEB Plan obligation in September 2007, with the Clerk of the Circuit and County Courts following suit by establishing its own trust in June 2009. The County and Clerk combined actuarially determined contribution for Fiscal Year 2023 was \$15.2 million and the actual contribution was \$18.8 million. The most recent actuarial reports were prepared as of September 30, 2023, for both the County and the Clerk. They reflect that the net position as a percentage of OPEB liability is 60.28% and 99.82% for the County and Clerk, respectively.

Funding the actuarially determined OPEB costs of the County and the Clerk has not had a significant impact on operating costs or financial position. Additional information on the County's and the Clerk's OPEB plans can be found in Notes I and J in the notes to financial statements.

### **Awards and Acknowledgments**

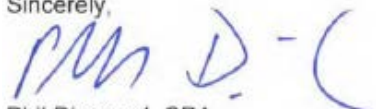
The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Orange County for its annual comprehensive financial report for the fiscal year ended September 30, 2022. This was the 41st consecutive year that the County has earned this prestigious award (fiscal years ended 1982-2022). In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

Orange County also received the GFOA's Award for Distinguished Budget Presentation for its annual appropriated budget dated October 1, 2022. This marks the 33rd consecutive time that the County has received this award, with four of the awards being biennial awards for multi-year budgets for Fiscal Years 2000 through 2007. To qualify for the Distinguished Budget Presentation Award, the government's budget document must be judged proficient in several categories including policy documentation, financial planning, operational guidelines, and public communications.

The GFOA also awarded Orange County an Award for Outstanding Achievement in Popular Annual Financial Reporting for its Popular Annual Financial Report for fiscal year ended September 30, 2022. This was the third year the County has achieved this prestigious award. In order to receive an Award for Outstanding Achievement in Popular Annual Financial Reporting, a government unit must publish a Popular Annual Financial Report, whose contents conform to program standards of creativity, presentation, understandability, and reader appeal. An Award for Outstanding Achievement in Popular Annual Financial Reporting is valid for a period of one year only. We believe that our current popular annual financial report continues to meet the Award requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

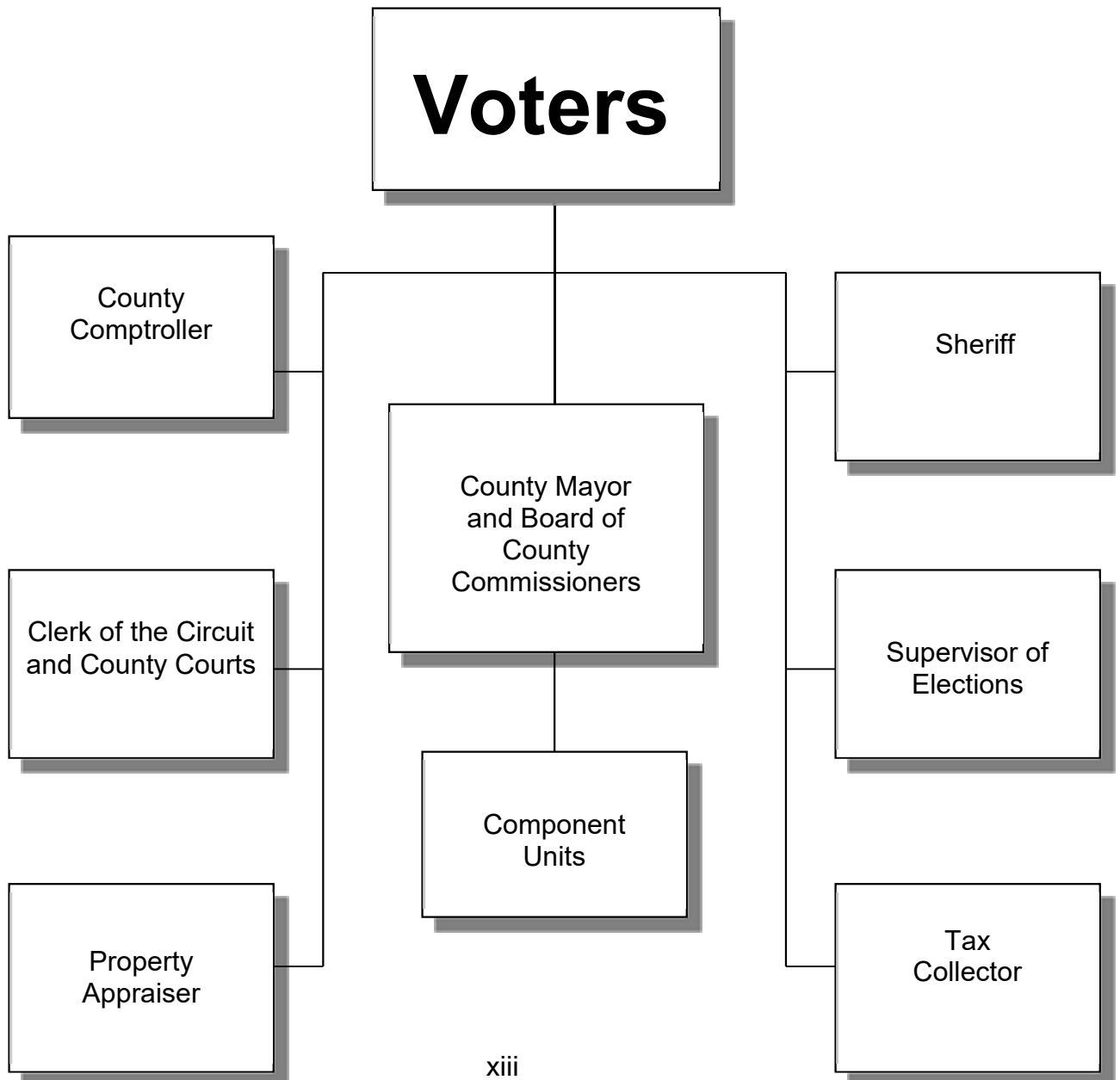
Your elected County officials and their staffs are dedicated to providing responsive, efficient service to the citizens of Orange County. The financial results of one year of those efforts are shown in this report. On behalf of the County Comptroller's Office, we extend our appreciation to the County Mayor, the County Commissioners, the constitutional officers, and their respective staffs for their assistance and cooperation throughout the year. Finally, we extend thanks to the accounting firm of Cherry Bekaert LLP for its cooperation with this report.

Sincerely,



Phil Diamond, CPA  
County Comptroller

# Orange County Organizational Chart





Government Finance Officers Association

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**Orange County  
Florida**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

September 30, 2022

Executive Director/CEO



# FINANCIAL SECTION



Financial Section

- **Report of Independent Auditor**
- **Management's Discussion & Analysis**
- **Basic Financial Statements**
- **Required Supplementary Information**
- **Other Supplementary Information**

## **Report of Independent Auditor**

To the Honorable Mayor and Board of County  
Commissioners of Orange County, Florida

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Orange County, Florida (the "County"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents. We have also audited the financial statements of each of the County's nonmajor governmental, internal service, and fiduciary funds presented as supplementary information in the accompanying combining and individual fund financial statements, as of and for the year ended September 30, 2023, as listed in the table of contents.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County as of September 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund, Fire Protection MSTU Fund, Municipal Service Districts Fund, Grants Fund, and Documentary and Intangible Tax Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each nonmajor governmental, internal service and fiduciary funds of the County as of September 30, 2023 and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., which represent 39%, 27%, and 9%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units as of September 30, 2023. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion on the aggregate discretely presented component units, insofar as it relates to the amounts included for the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., is based solely upon the reports of the other auditors.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance, but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and pension and other postemployment benefits disclosures be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.



We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The other supplementary information, and supplemental schedules, as listed in the foregoing table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedules of expenditures of federal awards and state financial assistance are presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and Chapter 10.550, Rules of the Auditor General, and are also not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit and the reports of the other auditors, the other supplementary information, supplemental schedules, and the schedules of expenditures of federal awards and state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 25, 2024, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

A handwritten signature in dark ink that reads "Cherry Bekaert LLP". The signature is written in a cursive, flowing style.

Orlando, Florida  
March 25, 2024

## Management's Discussion and Analysis

Orange County's discussion and analysis offers readers of the County's financial statements a narrative overview and analysis of the County's financial activities for the fiscal year ended September 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, and in the financial statements and notes to the financial statements.

The government-wide financial statements include not only Orange County and its blended component units (known as the primary government), but also legally separate discrete component units for which the County is financially accountable. Information included in this discussion and analysis focuses on the activities of the primary government. Accordingly, information provided does not include the activities of discretely-presented component units.

### Financial Highlights

- Orange County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at September 30, 2023 by \$8,211.5 million (net position). Of this amount, \$674.2 million (unrestricted net position) may be used to meet the County's ongoing obligations to citizens, creditors and enterprise fund customers.
- The County's total net position increased by \$565.6 million compared to the previous year's amount, with \$404.0 million of the increase resulting from governmental activities and \$161.6 million from business-type activities.
- At September 30, 2023 the County's governmental fund balance sheet reported a combined ending fund balance of \$2,218.9 million, an increase of \$308.6 million compared to the previous fiscal year balance. Of the combined governmental fund balances, \$225.6 million remains in the General fund of the County as unassigned.
- The General fund reported a fund balance of \$344.6 million, an increase of \$56.8 million from last fiscal year. This ending fund balance equates to 28.8% of General fund expenditures and transfers out for the year.
- Total bonded debt decreased by \$91.0 million in Fiscal Year 2023, due to scheduled payments of principal on outstanding bonds.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. The statement of net position presents information on all of the County's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

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The statement of activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes; earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The County's governmental activities include general government, public safety, physical environment, transportation, economic environment, human services, and culture/recreation. The County's business-type activities include a convention center facility, a solid waste system, and a water/wastewater utility system. Financial information in the government-wide financial statements distinguishes discretely-presented component units from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 15 through 17 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Orange County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

*Governmental funds.* Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains 49 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General fund, Fire Protection MSTU fund, Municipal Service Districts fund, Grants fund, Sales Tax Trust fund, Miscellaneous Construction Projects fund and Documentary and Intangible Tax fund, each of which are considered to be major funds for Fiscal Year 2023. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The County adopts an annual appropriated budget for its governmental funds. Budgetary comparison statements have been provided for governmental funds to demonstrate compliance with the budget.

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The basic governmental funds financial statements can be found on pages 18 through 28 of this report.

**Proprietary funds.** The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its convention center facility, solid waste system, and water/wastewater utility system. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its risk management, fleet management, and employee health benefits and insurance services. Because all of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Financial statements of proprietary funds provide the same type of information as the government-wide financial statements, but in greater detail. The proprietary fund financial statements provide separate information for the Orange County Convention Center, Solid Waste System, and Water Utilities System, each of which are considered to be major funds of the County. Individual fund data for the County's five internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 29 through 33 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 34 and 35 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 37 through 122 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's proportionate share of its liability of the Florida Retirement System Pension Plans and changes in net other postemployment benefits and contributions for employees of the County and the Clerk of Circuit and County Courts. Required supplementary information can be found on pages 123 through 134 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds, fiduciary funds, and internal service funds are presented immediately following the notes to the financial statements. Combining and individual fund statements and schedules can be found on pages 135 through 218 of this report.

## **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Orange County's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$8,211.5 million at the close of the most recent

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fiscal year, representing an increase in total net position for the year amounting to \$565.6 million compared to the prior year amount.

The largest portion of the County's net position (80.3%) reflects its investment in capital assets (e.g., land, buildings, infrastructure, machinery and equipment, intangibles and right-to-use leased assets), less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, they are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**Orange County's Net Position**  
(in millions)

|                                 | Governmental<br>Activities |                   | Business-type<br>Activities |                   | Totals            |                   |
|---------------------------------|----------------------------|-------------------|-----------------------------|-------------------|-------------------|-------------------|
|                                 | <u>2023</u>                | <u>2022</u>       | <u>2023</u>                 | <u>2022</u>       | <u>2023</u>       | <u>2022</u>       |
| Assets:                         |                            |                   |                             |                   |                   |                   |
| Current and other assets        | \$ 3,069.8                 | \$ 2,709.3        | \$ 871.5                    | \$ 771.7          | \$ 3,941.3        | \$ 3,481.0        |
| Capital assets                  | <u>4,800.0</u>             | <u>4,563.2</u>    | <u>2,715.0</u>              | <u>2,692.2</u>    | <u>7,515.0</u>    | <u>7,255.4</u>    |
| Total assets                    | <u>7,869.8</u>             | <u>7,272.5</u>    | <u>3,586.5</u>              | <u>3,463.9</u>    | <u>11,456.3</u>   | <u>10,736.4</u>   |
| Deferred outflows of resources: | <u>305.5</u>               | <u>308.8</u>      | <u>33.2</u>                 | <u>34.1</u>       | <u>338.7</u>      | <u>342.9</u>      |
| Liabilities:                    |                            |                   |                             |                   |                   |                   |
| Long-term liabilities           |                            |                   |                             |                   |                   |                   |
| outstanding                     | 1,617.5                    | 1,477.0           | 1,165.0                     | 1,211.3           | 2,782.5           | 2,688.3           |
| Other liabilities               | <u>603.6</u>               | <u>543.6</u>      | <u>119.7</u>                | <u>111.7</u>      | <u>723.3</u>      | <u>655.3</u>      |
| Total liabilities               | <u>2,221.1</u>             | <u>2,020.6</u>    | <u>1,284.7</u>              | <u>1,323.0</u>    | <u>3,505.8</u>    | <u>3,343.6</u>    |
| Deferred inflows of resources:  | <u>70.1</u>                | <u>80.6</u>       | <u>7.6</u>                  | <u>9.2</u>        | <u>77.7</u>       | <u>89.8</u>       |
| Net position:                   |                            |                   |                             |                   |                   |                   |
| Net investment in capital       |                            |                   |                             |                   |                   |                   |
| assets                          | 4,579.1                    | 4,313.9           | 2,012.5                     | 1,922.1           | 6,591.6           | 6,236.0           |
| Restricted                      | 742.4                      | 692.1             | 203.3                       | 194.9             | 945.7             | 887.0             |
| Unrestricted                    | <u>562.6</u>               | <u>474.1</u>      | <u>111.6</u>                | <u>48.8</u>       | <u>674.2</u>      | <u>522.9</u>      |
| Total net position              | <u>\$ 5,884.1</u>          | <u>\$ 5,480.1</u> | <u>\$ 2,327.4</u>           | <u>\$ 2,165.8</u> | <u>\$ 8,211.5</u> | <u>\$ 7,645.9</u> |

An additional portion of the County's net position (11.5%) represents resources that are subject to restrictions on how they may be used, most of which are restrictions imposed from external sources. The remaining 8.2% of total net position (\$674.2 million) represents unrestricted amounts that may be used to meet the government's ongoing obligations to citizens, creditors, and customers within the respective governmental and business-type activities.

At the end of the current fiscal year the County is able to report positive balances in all three categories of net position within the governmental activities and business-type. Overall the County experienced an increase of \$565.6 million (7.4%) in total net position from the prior year. The reasons for this overall increase are discussed in the following sections for governmental activities and business-type activities.

**Governmental activities** accounted for a \$404.0 million increase in the County's net position. This consists of a \$265.2 million increase in the net investment in capital assets, a \$50.3 million increase in restricted net position, and an increase of \$88.5 million in unrestricted net position compared with the prior year. Total revenues increased by \$368.1 million, largely consisting of

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an increase of \$144.0 million in investment earnings, \$144.2 million in Ad valorem property taxes, other taxes and state shared revenues due to an increase in gross taxable property value and consumer spending contributing to a growth in sales tax collected, and \$37.2 million in capital grants and contributions. Expenses increased by \$273.2 million, primarily in the areas of public safety (\$199.1 million) and Human Services (\$79.5), the result of spending on various ongoing capital improvement projects concerning the safety of the public and for the use of funds from multi-year grants, including Head Start and HIV.

**Business-type activities** resulted in an increase to the County's net position of \$161.6 million. Revenue increased \$111.8 million largely due an increase in investment earnings (\$38.1 million) and increases in capital grants and contributions (\$24.4 million) singularly from the Water Utilities fund resulting from capital contributions received during the fiscal year. This increase was offset by increased operating expenses for the Convention Center (\$31.0 million), Solid Waste System (\$4.2 million), and by the Water Utilities (\$44.7 million).

The changes in net position displayed below shows the governmental and business-type activities during the previous two fiscal years. The increase in net position for each year represents the extent to which revenues exceeded expenses during the year.

**Orange County's Change in Net Position**  
(in millions)

|                                         | Governmental<br>Activities |                   | Business-type<br>Activities |                   | Totals            |                   |
|-----------------------------------------|----------------------------|-------------------|-----------------------------|-------------------|-------------------|-------------------|
|                                         | <u>2023</u>                | <u>2022</u>       | <u>2023</u>                 | <u>2022</u>       | <u>2023</u>       | <u>2022</u>       |
| Revenues:                               |                            |                   |                             |                   |                   |                   |
| Program revenues:                       |                            |                   |                             |                   |                   |                   |
| Charges for services                    | \$ 792.7                   | \$ 768.9          | \$ 353.1                    | \$ 327.1          | \$ 1,145.8        | \$ 1,096.0        |
| Operating grants and contributions      | 304.1                      | 281.8             | 3.0                         | 0.9               | 307.1             | 282.7             |
| Capital grants and contributions        | 192.8                      | 155.6             | 125.1                       | 100.7             | 317.9             | 256.3             |
| General revenues:                       |                            |                   |                             |                   |                   |                   |
| Ad valorem property taxes               | 1,163.9                    | 1,034.9           | -                           | -                 | 1,163.9           | 1,034.9           |
| Other taxes                             | 144.2                      | 149.8             | 359.3                       | 336.3             | 503.5             | 486.1             |
| State shared                            | 316.8                      | 296.0             | -                           | -                 | 316.8             | 296.0             |
| Interest                                | 110.2                      | (33.8)            | 29.6                        | (8.5)             | 139.8             | (42.3)            |
| Other                                   | 33.4                       | 36.8              | 12.7                        | 14.5              | 46.1              | 51.3              |
| Total revenues                          | <u>3,058.1</u>             | <u>2,690.0</u>    | <u>882.8</u>                | <u>771.0</u>      | <u>3,940.9</u>    | <u>3,461.0</u>    |
| Expenditures/Expenses:                  |                            |                   |                             |                   |                   |                   |
| General government                      | 649.7                      | 700.9             | -                           | -                 | 649.7             | 700.9             |
| Public safety                           | 1,040.9                    | 841.8             | -                           | -                 | 1,040.9           | 841.8             |
| Physical environment                    | 99.3                       | 88.0              | -                           | -                 | 99.3              | 88.0              |
| Transportation                          | 270.0                      | 250.0             | -                           | -                 | 270.0             | 250.0             |
| Economic environment                    | 71.5                       | 63.5              | -                           | -                 | 71.5              | 63.5              |
| Human services                          | 469.1                      | 389.6             | -                           | -                 | 469.1             | 389.6             |
| Culture and recreation                  | 61.1                       | 53.8              | -                           | -                 | 61.1              | 53.8              |
| Interest on long-term debt              | 5.8                        | 6.6               | -                           | -                 | 5.8               | 6.6               |
| Convention Center                       | -                          | -                 | 352.2                       | 321.2             | 352.2             | 321.2             |
| Solid Waste System                      | -                          | -                 | 47.4                        | 43.2              | 47.4              | 43.2              |
| Water Utilities System                  | -                          | -                 | 308.3                       | 263.6             | 308.3             | 263.6             |
| Total expenditures/expenses             | <u>2,667.4</u>             | <u>2,394.2</u>    | <u>707.9</u>                | <u>628.0</u>      | <u>3,375.3</u>    | <u>3,022.2</u>    |
| Change in net position before transfers | 390.7                      | 295.8             | 174.9                       | 143.0             | 565.6             | 438.8             |
| Transfers in (out)                      | 13.3                       | 13.0              | (13.3)                      | (13.0)            | -                 | -                 |
| Change in net position                  | <u>404.0</u>               | <u>308.8</u>      | <u>161.6</u>                | <u>130.0</u>      | <u>565.6</u>      | <u>438.8</u>      |
| Net position, beginning of year         | 5,480.1                    | 5,171.3           | 2,165.8                     | 2,035.8           | 7,645.9           | 7,207.1           |
| Net position, end of year               | <u>\$ 5,884.1</u>          | <u>\$ 5,480.1</u> | <u>\$ 2,327.4</u>           | <u>\$ 2,165.8</u> | <u>\$ 8,211.5</u> | <u>\$ 7,645.9</u> |

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## Financial Analysis of Orange County's Funds

As noted earlier, Orange County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of September 30, 2023, Orange County governmental funds reported combined fund balances of \$2,218.9 million, an increase of \$308.6 million compared with the prior year. Approximately 10.2% of this total amount (\$225.6 million) constitutes unassigned fund balance, which is available for spending at the County's discretion. The remainder of fund balance falls into the categories of either not in spendable form, restricted, committed or assigned. These categories indicate that the funds are not available for new spending because they have already been designated for a specific purpose either by action of the County, statutory or debt based requirements.

The General fund is the chief operating fund of the County. At September 30, 2023, total fund balance in the General fund was \$344.6 million, of which \$225.6 million was unassigned. As a measure of the General fund's liquidity, the total and unassigned fund balance amounts equate to approximately 28.8% and 18.9% of total fund expenditures and transfers out, respectively. The fund balance of the General fund increased \$56.8 million during the current fiscal year largely due to increases in investment earnings and ad valorem property tax revenue, resulting from a 12.7% increase in the taxable assessed value property taxes are based upon. This was offset by increases in expenditures in the physical environment for expenditures related to the purchase, improvement, creation, restoration, and replacement of the natural habitat within the County; transportation expenditures for the improvement and maintenance of the roadways; and economic environment expenditures related to grant awards to aid the local economy.

The Fire Protection MSTU special revenue fund has a total committed fund balance of \$83.3 million. This fund balance increased \$14.1 million during the current fiscal year, compared to an increase of \$3.6 million in the prior fiscal year. This is primarily due to an increase in ad valorem property taxes, building permits, and charges for EMS transport services collected. This was offset by increases in public safety expenditures related to personal services increases, including salaries and other payroll related charges, and maintenance and improvement to County owned facilities.

The Municipal Service Districts special revenue fund has a total committed fund balance of \$38.5 million, which increased \$2.8 million during the current fiscal year, compared to a decrease of \$26.5 in the prior fiscal year. The increase is primarily due to a growth in the special assessment for the Local Provider Participation plan offset by an increase in human services expenditures related to those same payments to other governments.

The Grants fund has a total restricted fund balance of \$562.8 thousand, a decrease of \$4.5 million over last fiscal year. While there was a slight increase in revenues during the fiscal year, it was offset largely by an increase in the use of funding through the American Rescue Plan Act to provide assistance to individuals and other organizations experiencing financial hardship due to increased inflation and costs related to housing.

The Sales Tax Trust debt service fund has a total fund balance of \$329.2 million, of which \$72.4 million is restricted for payment of debt service. The \$67.1 million increase in fund balance for the year, as compared to a \$52.5 million decrease in Fiscal Year 2022, is the result of \$32.8

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million in increased revenues consisting of \$18.1 million increase in investment earnings and \$14.6 million in intergovernmental revenues due to a continuation of spending and higher prices due to increased inflation which generates additional sales tax revenue.

The Miscellaneous Construction Project fund had a total fund balance of \$508.2 million, of which the majority is classified as committed. This is an increase of 60.3% over the prior fiscal year due to an increase in transfers from the Sales Tax Trust fund.

The Documentary and Intangible Tax special revenue fund does not record a fund balance as all funds collected are remitted to other governments. Charges for services decreased \$110.7 million, or 31.8%, over the prior fiscal year due to a decrease in recorded documents that resulted in lower taxes imposed and collected on those filings.

**Proprietary funds.** The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in greater detail. At September 30, 2023, total net position amounted to \$2,327.4 million for the enterprise funds, as compared to \$2,165.8 million at September 30, 2022. Total net position of the Convention Center fund was \$459.0 million, recognizing a \$93.1 million increase for the year. This was primarily due to a \$17.9 million increase in investment earnings, a \$23.0 million increase in tourist development taxes and in increase in charges for services of \$6.4 million for events held during the fiscal year.

Total net position of the Solid Waste System amounted to \$175.0 million at the end of the fiscal year, an increase of \$5.0 million from the prior fiscal year. This increase is largely due an increase of \$6.0 million in investment earnings, \$4.7 million in charge of services collected for use of landfill stations and a decrease in landfill closure expenses of \$4.3 million. Unrestricted net position stands at \$33.5 million, and the System continues to have no outstanding bonded debt.

The Water Utilities System total net position rose by \$63.5 million during the year, to \$1,693.4 million from \$1,629.9 million. The largest portion of the System's net position (90.7%) reflects its investment in capital assets, less any related outstanding debt used to acquire those assets. Total restricted net position increased by \$4.7 million to reflect amounts set aside for scheduled debt service payments and other contractual obligations. Unrestricted net position of the System decreased to \$94.9 million from \$126.8 million as the result of an increase in personal and contractual services, repairs and maintenances of the County's systems and expenses related to pension and other post-employment benefits offset by an increase in capital contributions received from customer connection fees, capital assets donated by developers, and investment earnings.

### **General Fund Budgetary Highlights**

A budget to actual statement is provided for the General Fund. Columns for both the original budget adopted for Fiscal Year 2023 as well as the final budget are presented. During the year, the budget for fund balance brought forward from the prior year was increased by \$32.3 million to more closely reflect the final actual amount. Current expenditure budgets were increased for contractual services, personal services, reserves for contingencies, and other operating expenditures.

Budgeted taxes revenue represents the full levy of ad valorem property taxes for the year, while actual results reflect early payment discounts allowed by State statute. Negative revenue variances totaling approximately \$27.6 million were offset by the legally-mandated statutory deduction. Expenditures for general government, public safety, economic environment and

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human services were under budget by a sum total of \$173.3 million as the County continued fiscal constraints in an effort to combat high inflation. During the year, overall revenues exceeded the total budgetary estimate and actual expenditures were less than budgetary estimates in every category.

### Capital Asset and Debt Administration

**Capital assets.** The County's investment in capital assets for its governmental and business-type activities as of September 30, 2023 amounts to \$7,515.0 million (net of accumulated depreciation and amortization). This investment in capital assets includes land, buildings and improvements, improvements other than buildings, infrastructure, machinery and equipment, right-to-use leased assets, subscription-based assets and intangible assets. The overall net increase in the County's capital assets for the current fiscal year was 3.6% over last year (increases of 5.2% for governmental activities and an increase of 0.9% for business-type activities for the year). Major capital asset events in the current year included the following:

- Approximately 11 road widening and extension projects were continued or completed at a combined cost of \$43.6 million during the fiscal year.
- Capital assets valued at \$269.9 million were received as capital contributions - \$178.8 million for governmental activities and \$91.1 million for business-type activities.
- At fiscal year-end, the County had outstanding construction contracts for various projects totaling approximately \$384.8 million.

#### Orange County Capital Assets (Net) (in millions)

|                                   | Governmental<br>Activities |                   | Business-type<br>Activities |                   | Total             |                   |
|-----------------------------------|----------------------------|-------------------|-----------------------------|-------------------|-------------------|-------------------|
|                                   | <u>2023</u>                | <u>2022</u>       | <u>2023</u>                 | <u>2022</u>       | <u>2023</u>       | <u>2022</u>       |
| Non depreciable assets:           |                            |                   |                             |                   |                   |                   |
| Land                              | \$ 1,343.5                 | \$ 1,318.9        | \$ 249.0                    | \$ 248.5          | \$ 1,592.5        | \$ 1,567.4        |
| Construction in progress          | 224.6                      | 158.5             | 228.4                       | 313.4             | 453.0             | 471.9             |
| Depreciable assets:               |                            |                   |                             |                   |                   |                   |
| Buildings and improvements        | 406.7                      | 413.5             | 524.2                       | 559.6             | 930.9             | 973.1             |
| Improvements other than buildings | -                          | -                 | 1,411.6                     | 1,308.9           | 1,411.6           | 1,308.9           |
| Infrastructure                    | 1,769.4                    | 1,744.1           | -                           | -                 | 1,769.4           | 1,744.1           |
| Machinery and equipment           | 151.6                      | 118.5             | 51.1                        | 54.0              | 202.7             | 172.5             |
| Right-to-use leased assets        | 84.7                       | 91.1              | -                           | -                 | 84.7              | 91.1              |
| Subscription-based assets         | -                          | -                 | 0.8                         | -                 | 0.8               | -                 |
| Intangible                        | 819.5                      | 718.6             | 249.9                       | 207.7             | 1,069.4           | 926.3             |
| Total capital assets              | <u>\$ 4,800.0</u>          | <u>\$ 4,563.2</u> | <u>\$ 2,715.0</u>           | <u>\$ 2,692.1</u> | <u>\$ 7,515.0</u> | <u>\$ 7,255.3</u> |

Additional information on the County's capital assets can be found in note E on pages 62 and 63 of this report.

Continued

**Long-term debt.** At the end of the current fiscal year, the County had total bonded debt outstanding (net of unamortized costs) of \$1,035.1 million, entirely comprised of debt that is secured by specified revenue sources (i.e., revenue bonds). Of these revenue bonds, \$661.8 million, or 63.9%, is secured by the first five cents of the County's tourist development tax levy for the financing of the various expansion phases of the Orange County Convention Center.

**Orange County Outstanding Debt  
Revenue Bonds  
(in millions)**

|               | Governmental<br>Activities |                 | Business-type<br>Activities |                 | Total             |                   |
|---------------|----------------------------|-----------------|-----------------------------|-----------------|-------------------|-------------------|
|               | <u>2023</u>                | <u>2022</u>     | <u>2023</u>                 | <u>2022</u>     | <u>2023</u>       | <u>2022</u>       |
| Revenue bonds | <u>\$ 133.1</u>            | <u>\$ 156.3</u> | <u>\$ 902.0</u>             | <u>\$ 969.8</u> | <u>\$ 1,035.1</u> | <u>\$ 1,126.1</u> |

The County's total bonded debt decreased by \$91.0 million during the 2023 fiscal year – consisting of a decrease of \$23.2 million for governmental activities bonds and \$67.8 million for the business-type activities. The reduction was associated with scheduled principal payments on maturing debt obligations.

As of September 30, 2023, the County had no outstanding general obligation debt. Capacity for pledging existing revenue sources is still available with respect to public service taxes, sales tax revenue, state revenue sharing revenue, tourist development tax revenue, gas tax revenue, and utility systems revenue, as well as property taxes. Bonds backed by any of these sources, with the exception of property taxes, could still be issued and would not require voter approval. Any property tax bonds would be a general obligation issue requiring voter approval.

Additional information on the County's bonded debt and other long-term liabilities can be found in notes H through P on pages 67 through 113 of this report.

**Economic Factors and Next Year's Budgets and Rates**

- The unemployment rate for Orange County increased to 3.0% from a rate of 2.6% a year ago. This is slightly lower than the state's average unemployment rate of 3.1% and lower than the national average of 3.8% at September 30, 2023.
- Taxable property valuation increased 12.7% from \$160.8 billion in 2022 to \$181.2 billion in 2023.
- Countywide taxable sales increased from \$63.6 billion in 2022 to \$67.7 billion in 2023.
- Countywide motor fuel sales increased from 812 million gallons in 2022 to 821 million gallons in 2023.

All of these factors were considered in preparing the County's budget for Fiscal Year 2024.

Continued

During the year ended September 30, 2023 unassigned fund balance in the General fund increased to \$225.6 million. The County has appropriated this amount in the Fiscal Year 2024 budget in accordance with the requirements of State statute. Ad valorem property tax rates remain unchanged for Fiscal Year 2024, however, they have been affected in recent years as follows.

In 2007, the Florida Legislature adopted property tax limiting legislation that impacted all counties, cities, and special districts. This action imposed statutory changes on how property tax millage rates are adopted, and it resulted in Orange County adopting rates in the 2008 fiscal year that were five percent below the roll-back rate (except for Fire/EMS at three percent). Going forward, annual millage rates may be levied up to the roll-back rate or to a rate approximating the roll-back rate based on certain allowed adjustments. Rate increases beyond such limitations require either a super-majority or unanimous vote of the governing body, depending on the magnitude of the increase.

This legislative action also placed a constitutional amendment on the ballot, which was approved by Florida voters in January 2008. Referred to as "Amendment 1", it made four changes affecting taxable assessed value. First, with respect to homestead property, it increased the current \$25,000 homestead exemption by another \$25,000 (for property values between \$50,000 - \$75,000), except for school district taxes. Second, Amendment 1 allows property owners to transfer (make portable) up to \$500,000 of their "Save Our Homes" benefits to their next homestead when they move. "Save Our Homes", a 1995 amendment to the Florida Constitution, limits the annual increase in assessed value for homestead property to the lesser of three percent or the percentage change in the Consumer Price Index. Third, the amendment limits the annual increase in assessed value for non-homestead property (businesses, industrial property, rental property, second homes, etc.) to 10%, except for school district taxes. And fourth, it provides a \$25,000 exemption for tangible personal property. Amendment 1 was effective for property taxes collected for the 2009 fiscal year, except for the 10% assessment cap on non-homestead property, which became effective for the 2010 fiscal year.

For the 2023 and 2024 fiscal years, the County's property tax millage rate levies remained unchanged from the reduced rates adopted in 2008. For Fiscal Year 2023, taxable assessed values increased by 12.7% from 2022, and taxable assessed values continue to rise for 2024 with a 12.2% increase over 2023. Based on the revised statutory methodology and the Fiscal Year 2023 increase in assessed values, the County's "roll-back" millage rate was nine percent higher than the actual rate adopted, and the maximum rate allowed with a simple majority vote was 80.2% higher than the "roll-back" rate. Under the provisions of the 2007 legislation, the County retains the option for millage rate adjustments in future fiscal years that could mitigate reductions in property tax receipts due to reduced assessed values, without the requirement of a super-majority vote.

As for the County's business-type activities, the Water Utilities System automatic three percent rate increase for all categories of the water and wastewater rate schedules was not repealed for Fiscal Year 2023 or Fiscal Year 2024. In the Solid Waste System, a phased approach for tipping fee increases, which began with 6.5% and 39.5% increases for Class I and Class III refuse in December 2008, respectively, continued with 6.5% increases in Class I and Class III tipping fees in December 2009, and finished with an additional 6.5% increase in Class I tipping fees in December 2010. Effective April 1, 2013, further revisions to the fee schedule were adopted which decreased Class I tipping fees for residential and commercial waste by 9.4% and 15.6%, respectively. The Class III rate remained the same, except that Class III waste delivered to a transfer station would be charged at the Class I rate. Further, this resolution eliminated the provision for automatic rate increases.

Continued

## **Requests for Information**

This financial report is designed to provide a general overview of Orange County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Phil Diamond, County Comptroller, Post Office Box 38, Orlando, Florida 32802-0038. Complete financial statements for each of the individual component units may be obtained at each respective administrative office as reflected in note A on page 41 of this report.





# **BASIC FINANCIAL STATEMENTS**

- **Government-wide Financial Statements**
- **Fund Financial Statements**
- **Notes to Financial Statements**

**ORANGE COUNTY, FLORIDA**  
**STATEMENT OF NET POSITION**  
September 30, 2023

|                                                                           | Primary Government         |                             |                          |                       |
|---------------------------------------------------------------------------|----------------------------|-----------------------------|--------------------------|-----------------------|
|                                                                           | Governmental<br>Activities | Business-type<br>Activities | Total                    | Component<br>Units    |
| <b><u>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</u></b>                   |                            |                             |                          |                       |
| <b>Assets:</b>                                                            |                            |                             |                          |                       |
| Cash and investments                                                      | \$ 2,723,699,317           | \$ 557,294,375              | \$ 3,280,993,692         | \$ 41,137,585         |
| Other investments                                                         | -                          | -                           | -                        | 99,139,898            |
| Receivables, net                                                          | 265,094,516                | 68,500,792                  | 333,595,308              | 1,876,159             |
| Due from other governmental agencies                                      | 77,346,946                 | 3,036,941                   | 80,383,887               | 1,076,583             |
| Inventories and prepaid costs                                             | 3,645,437                  | 7,159,318                   | 10,804,755               | 944,415               |
| Restricted assets                                                         | -                          | 235,498,276                 | 235,498,276              | 57,181,965            |
| Net pension and OPEB assets                                               | -                          | -                           | -                        | 9,363,924             |
| Nondepreciable capital assets                                             | 1,568,044,336              | 477,378,444                 | 2,045,422,780            | 4,411,336             |
| Depreciable capital assets, net                                           | 3,231,949,735              | 2,237,601,059               | 5,469,550,794            | 36,541,384            |
| <b>Total assets</b>                                                       | <b>7,869,780,287</b>       | <b>3,586,469,205</b>        | <b>11,456,249,492</b>    | <b>251,673,249</b>    |
| <b>Deferred outflows of resources:</b>                                    |                            |                             |                          |                       |
| Deferred amount on debt refunding                                         | 4,812,203                  | 9,900,100                   | 14,712,303               | -                     |
| Related to pensions and OPEB                                              | 300,706,856                | 23,303,891                  | 324,010,747              | 6,819,532             |
| <b>Total deferred outflows of resources</b>                               | <b>305,519,059</b>         | <b>33,203,991</b>           | <b>338,723,050</b>       | <b>6,819,532</b>      |
| <b>Total assets and deferred outflows of resources</b>                    | <b>\$ 8,175,299,346</b>    | <b>\$ 3,619,673,196</b>     | <b>\$ 11,794,972,542</b> | <b>\$ 258,492,781</b> |
| <b><u>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION</u></b> |                            |                             |                          |                       |
| <b>Liabilities:</b>                                                       |                            |                             |                          |                       |
| Accounts payable and accrued liabilities                                  | \$ 171,679,954             | \$ 71,991,408               | \$ 243,671,362           | \$ 3,845,241          |
| Due to other governmental agencies                                        | 233,153,406                | 4,483,208                   | 237,636,614              | 124,366               |
| Unearned revenue                                                          | 197,824,135                | 10,889,032                  | 208,713,167              | 31,328                |
| Accrued interest payable                                                  | 1,010,617                  | 19,133,795                  | 20,144,412               | 123,563               |
| Customer deposits                                                         | -                          | 13,158,429                  | 13,158,429               | -                     |
| <b>Long-term liabilities:</b>                                             |                            |                             |                          |                       |
| Portion due within one year                                               | 116,755,301                | 72,787,971                  | 189,543,272              | 3,496,684             |
| Portion due after one year                                                | 1,500,690,868              | 1,092,253,982               | 2,592,944,850            | 51,821,013            |
| <b>Total liabilities</b>                                                  | <b>2,221,114,281</b>       | <b>1,284,697,825</b>        | <b>3,505,812,106</b>     | <b>59,442,195</b>     |
| <b>Deferred inflows of resources:</b>                                     |                            |                             |                          |                       |
| Related to pensions and OPEB                                              | 70,056,477                 | 7,627,445                   | 77,683,922               | 3,788,135             |
| <b>Total deferred inflows of resources</b>                                | <b>70,056,477</b>          | <b>7,627,445</b>            | <b>77,683,922</b>        | <b>3,788,135</b>      |
| <b>Net position:</b>                                                      |                            |                             |                          |                       |
| Net investment in capital assets                                          | 4,579,134,608              | 2,012,520,812               | 6,591,655,420            | 32,745,856            |
| <b>Restricted for:</b>                                                    |                            |                             |                          |                       |
| Debt service                                                              | 79,315,747                 | 162,922,834                 | 242,238,581              | -                     |
| General government                                                        | 34,095,141                 | -                           | 34,095,141               | -                     |
| Public safety                                                             | 123,131,945                | -                           | 123,131,945              | 6,902,638             |
| Physical environment                                                      | 25,655,207                 | 37,759,267                  | 63,414,474               | -                     |
| Transportation                                                            | 390,525,876                | -                           | 390,525,876              | -                     |
| Economic environment                                                      | 29,536,211                 | 2,523,951                   | 32,060,162               | -                     |
| Human services                                                            | 614,248                    | -                           | 614,248                  | -                     |
| Culture and recreation                                                    | 59,530,255                 | -                           | 59,530,255               | -                     |
| Net pension and OPEB asset                                                | -                          | -                           | -                        | 9,363,924             |
| Unrestricted                                                              | 562,589,350                | 111,621,062                 | 674,210,412              | 146,250,033           |
| <b>Total net position</b>                                                 | <b>5,884,128,588</b>       | <b>2,327,347,926</b>        | <b>8,211,476,514</b>     | <b>195,262,451</b>    |
| <b>Total liabilities, deferred inflows of resources and net position</b>  | <b>\$ 8,175,299,346</b>    | <b>\$ 3,619,673,196</b>     | <b>\$ 11,794,972,542</b> | <b>\$ 258,492,781</b> |

See accompanying notes to the financial statements.

**ORANGE COUNTY, FLORIDA**  
**STATEMENT OF ACTIVITIES**  
for the year ended September 30, 2023

| Functions/Programs             | Expenses         | Indirect<br>Expenses<br>Allocation | Program Revenues        |                                          |                                        |
|--------------------------------|------------------|------------------------------------|-------------------------|------------------------------------------|----------------------------------------|
|                                |                  |                                    | Charges for<br>Services | Operating<br>Grants and<br>Contributions | Capital<br>Grants and<br>Contributions |
| Primary government:            |                  |                                    |                         |                                          |                                        |
| Governmental activities:       |                  |                                    |                         |                                          |                                        |
| General government             | \$ 686,690,498   | \$ (36,988,072)                    | \$ 343,432,053          | \$ 5,738,271                             | \$ 21,962,072                          |
| Public safety                  | 1,035,995,615    | 4,914,825                          | 108,773,189             | 28,905,829                               | 5,302,578                              |
| Physical environment           | 98,788,088       | 557,567                            | 69,948,536              | 2,922,311                                | 217,579                                |
| Transportation                 | 262,332,025      | 7,670,306                          | 71,388,889              | 19,323,282                               | 159,218,430                            |
| Economic environment           | 71,529,008       | -                                  | 829,192                 | 59,825,836                               | -                                      |
| Human services                 | 469,082,843      | -                                  | 185,863,525             | 187,403,846                              | 95,770                                 |
| Culture and recreation         | 50,935,369       | 10,163,469                         | 12,508,444              | -                                        | 5,996,808                              |
| Interest on long-term debt     | 5,798,141        | -                                  | -                       | -                                        | -                                      |
| Total governmental activities  | 2,681,151,587    | (13,681,905)                       | 792,743,828             | 304,119,375                              | 192,793,237                            |
| Business-type activities:      |                  |                                    |                         |                                          |                                        |
| Convention Center              | 348,192,355      | 3,988,388                          | 71,591,082              | -                                        | -                                      |
| Solid Waste System             | 46,084,445       | 1,293,456                          | 47,024,878              | -                                        | -                                      |
| Water Utilities System         | 299,942,733      | 8,400,061                          | 234,436,885             | 3,012,996                                | 125,114,326                            |
| Total business-type activities | 694,219,533      | 13,681,905                         | 353,052,845             | 3,012,996                                | 125,114,326                            |
| Total primary government       | \$ 3,375,371,120 | \$ -                               | \$ 1,145,796,673        | \$ 307,132,371                           | \$ 317,907,563                         |
| Component units                | \$ 65,475,786    |                                    | \$ 7,943,410            | \$ 3,318,014                             | \$ -                                   |

General revenues:

Taxes:

Ad valorem tax  
Tourist development tax  
Public service tax  
Communications services tax  
Local option gas tax  
Business tax

Unrestricted state shared revenues:

Sales tax  
Unrestricted investment earnings  
Miscellaneous

Transfers

Total general revenues and transfers

Change in net position

Net position, October 1, 2022

Restatement

Net position, October 1, 2022, restated

Net position, September 30, 2023

| Net (Expense) Revenue and Changes in Net Position |                             |                         |                       |
|---------------------------------------------------|-----------------------------|-------------------------|-----------------------|
| Primary Government                                |                             |                         |                       |
| Governmental<br>Activities                        | Business-type<br>Activities | Total                   | Component<br>Units    |
| \$ (278,570,030)                                  | \$ -                        | \$ (278,570,030)        | \$ -                  |
| (897,928,844)                                     | -                           | (897,928,844)           | -                     |
| (26,257,229)                                      | -                           | (26,257,229)            | -                     |
| (20,071,730)                                      | -                           | (20,071,730)            | -                     |
| (10,873,980)                                      | -                           | (10,873,980)            | -                     |
| (95,719,702)                                      | -                           | (95,719,702)            | -                     |
| (42,593,586)                                      | -                           | (42,593,586)            | -                     |
| (5,798,141)                                       | -                           | (5,798,141)             | -                     |
| <u>(1,377,813,242)</u>                            | <u>-</u>                    | <u>(1,377,813,242)</u>  | <u>-</u>              |
| -                                                 | (280,589,661)               | (280,589,661)           | -                     |
| -                                                 | (353,023)                   | (353,023)               | -                     |
| -                                                 | 54,221,413                  | 54,221,413              | -                     |
| <u>-</u>                                          | <u>(226,721,271)</u>        | <u>(226,721,271)</u>    | <u>-</u>              |
| <u>(1,377,813,242)</u>                            | <u>(226,721,271)</u>        | <u>(1,604,534,513)</u>  | <u>-</u>              |
| <u>-</u>                                          | <u>-</u>                    | <u>-</u>                | <u>(54,214,362)</u>   |
| 1,163,910,792                                     | -                           | 1,163,910,792           | 69,687,834            |
| -                                                 | 359,324,492                 | 359,324,492             | -                     |
| 92,678,986                                        | -                           | 92,678,986              | -                     |
| 18,501,960                                        | -                           | 18,501,960              | -                     |
| 30,411,815                                        | -                           | 30,411,815              | -                     |
| 2,612,102                                         | -                           | 2,612,102               | -                     |
| 316,838,000                                       | -                           | 316,838,000             | -                     |
| 110,220,076                                       | 29,630,774                  | 139,850,850             | 4,372,840             |
| 33,374,325                                        | 12,658,591                  | 46,032,916              | 163,600               |
| 13,300,000                                        | (13,300,000)                | -                       | -                     |
| <u>1,781,848,056</u>                              | <u>388,313,857</u>          | <u>2,170,161,913</u>    | <u>74,224,274</u>     |
| <u>404,034,814</u>                                | <u>161,592,586</u>          | <u>565,627,400</u>      | <u>20,009,912</u>     |
| <u>5,480,093,774</u>                              | <u>2,165,755,340</u>        | <u>7,645,849,114</u>    | <u>147,349,123</u>    |
| <u>-</u>                                          | <u>-</u>                    | <u>-</u>                | <u>27,903,416</u>     |
| <u>5,480,093,774</u>                              | <u>2,165,755,340</u>        | <u>7,645,849,114</u>    | <u>175,252,539</u>    |
| <u>\$ 5,884,128,588</u>                           | <u>\$ 2,327,347,926</u>     | <u>\$ 8,211,476,514</u> | <u>\$ 195,262,451</u> |

See accompanying notes to financial statements.

**ORANGE COUNTY, FLORIDA**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**September 30, 2023**

|                                                                            |                                          | Major Funds           |                       |                             |                       |                       |
|----------------------------------------------------------------------------|------------------------------------------|-----------------------|-----------------------|-----------------------------|-----------------------|-----------------------|
|                                                                            |                                          | General               | Fire Protection MSTU  | Municipal Service Districts | Grants                | Sales Tax Trust       |
| <b><u>ASSETS</u></b>                                                       |                                          |                       |                       |                             |                       |                       |
| 1                                                                          | Cash and investments                     | \$ 397,288,145        | \$ 80,199,891         | \$ 63,443,592               | \$ 224,933,766        | \$ 289,352,495        |
| Receivables:                                                               |                                          |                       |                       |                             |                       |                       |
| 2                                                                          | Taxes                                    | -                     | -                     | -                           | -                     | -                     |
| 3                                                                          | Accounts                                 | 636,209               | 74,516,317            | 185,369,247                 | 33,440                | -                     |
| 4                                                                          | Notes and loans                          | 19,777,500            | -                     | -                           | 37,818,470            | -                     |
| 5                                                                          | Accrued interest                         | 1,696,304             | 426,245               | 172,954                     | -                     | 1,082,312             |
| 6                                                                          | Less allowance for doubtful accounts     | (41,225)              | (56,487,403)          | -                           | (37,850,294)          | -                     |
| 7                                                                          | Due from other funds                     | 6,351,453             | 2,015,413             | 110,713                     | 893,620               | -                     |
| 8                                                                          | Due from other governmental agencies     | 2,669,727             | 623,718               | 100,000                     | 21,671,582            | 38,761,536            |
| 9                                                                          | Deposits and prepaid costs               | 217,955               | -                     | -                           | -                     | -                     |
| 10                                                                         | Advances to other funds                  | 7,700,000             | -                     | -                           | -                     | -                     |
| <b>Total assets</b>                                                        |                                          | <b>\$ 436,296,068</b> | <b>\$ 101,294,181</b> | <b>\$ 249,196,506</b>       | <b>\$ 247,500,584</b> | <b>\$ 329,196,343</b> |
| <b><u>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</u></b> |                                          |                       |                       |                             |                       |                       |
| <b>Liabilities:</b>                                                        |                                          |                       |                       |                             |                       |                       |
| 11                                                                         | Accounts payable and accrued liabilities | \$ 55,636,373         | \$ 13,650,704         | \$ 3,290,904                | \$ 21,471,821         | \$ -                  |
| 12                                                                         | Matured bonds and notes payable          | -                     | -                     | -                           | -                     | -                     |
| 13                                                                         | Matured interest payable                 | -                     | -                     | -                           | -                     | -                     |
| 14                                                                         | Due to other funds                       | 6,948,764             | -                     | -                           | 9,705,279             | -                     |
| 15                                                                         | Due to other governmental agencies       | 5,371,532             | 6,946                 | 207,455,680                 | 7,268,757             | -                     |
| 16                                                                         | Due to individuals                       | 1,722,357             | -                     | -                           | 244,837               | -                     |
| 17                                                                         | Unearned revenue                         | -                     | -                     | -                           | 191,802,957           | -                     |
| 18                                                                         | Advances from other funds                | -                     | -                     | -                           | 7,700,000             | -                     |
| <b>Total liabilities</b>                                                   |                                          | <b>69,679,026</b>     | <b>13,657,650</b>     | <b>210,746,584</b>          | <b>238,193,651</b>    | <b>-</b>              |
| <b>Deferred inflows of resources:</b>                                      |                                          |                       |                       |                             |                       |                       |
| 19                                                                         | Unavailable revenues                     | 22,020,934            | 4,363,446             | -                           | 8,744,113             | -                     |
| <b>Total deferred inflows of resources</b>                                 |                                          | <b>22,020,934</b>     | <b>4,363,446</b>      | <b>-</b>                    | <b>8,744,113</b>      | <b>-</b>              |
| <b>Fund balances:</b>                                                      |                                          |                       |                       |                             |                       |                       |
| 20                                                                         | Nonspendable                             | 7,917,955             | -                     | -                           | -                     | -                     |
| 21                                                                         | Restricted                               | 1,580,884             | -                     | -                           | 562,820               | 72,391,300            |
| 22                                                                         | Committed                                | 53,836,592            | 83,273,085            | 38,449,922                  | -                     | -                     |
| 23                                                                         | Assigned                                 | 55,703,830            | -                     | -                           | -                     | 256,805,043           |
| 24                                                                         | Unassigned                               | 225,556,847           | -                     | -                           | -                     | -                     |
| <b>Total fund balances</b>                                                 |                                          | <b>344,596,108</b>    | <b>83,273,085</b>     | <b>38,449,922</b>           | <b>562,820</b>        | <b>329,196,343</b>    |
| <b>Total liabilities, deferred inflows of resources and fund balances</b>  |                                          | <b>\$ 436,296,068</b> | <b>\$ 101,294,181</b> | <b>\$ 249,196,506</b>       | <b>\$ 247,500,584</b> | <b>\$ 329,196,343</b> |

|    | <b>Miscellaneous<br/>Construction<br/>Projects</b> | <b>Documentary<br/>and Intangible<br/>Tax</b> | <b>Other<br/>Governmental<br/>Funds</b> | <b>Totals</b>           |
|----|----------------------------------------------------|-----------------------------------------------|-----------------------------------------|-------------------------|
| 1  | \$ 518,149,214                                     | \$ 10,111,993                                 | \$ 944,833,130                          | \$ 2,528,312,226        |
| 2  | -                                                  | -                                             | 12,720,890                              | 12,720,890              |
| 3  | -                                                  | 1,690                                         | 538,055                                 | 261,094,958             |
| 4  | 2,000,000                                          | -                                             | 39,002,077                              | 98,598,047              |
| 5  | 1,560,677                                          | -                                             | 3,249,274                               | 8,187,766               |
| 6  | -                                                  | -                                             | (31,682,762)                            | (126,061,684)           |
| 7  | -                                                  | -                                             | 8,431,120                               | 17,802,319              |
| 8  | -                                                  | -                                             | 13,045,618                              | 76,872,181              |
| 9  | -                                                  | -                                             | 548,764                                 | 766,719                 |
| 10 | -                                                  | -                                             | -                                       | 7,700,000               |
|    | <u>\$ 521,709,891</u>                              | <u>\$ 10,113,683</u>                          | <u>\$ 990,686,166</u>                   | <u>\$ 2,885,993,422</u> |

|    |                   |                   |                   |                    |
|----|-------------------|-------------------|-------------------|--------------------|
| 11 | \$ 13,485,954     | \$ 10,113,683     | \$ 47,321,276     | \$ 164,970,715     |
| 12 | -                 | -                 | 2,190,000         | 2,190,000          |
| 13 | -                 | -                 | 148,375           | 148,375            |
| 14 | -                 | -                 | 1,664,389         | 18,318,432         |
| 15 | -                 | -                 | 13,049,554        | 233,152,469        |
| 16 | -                 | -                 | -                 | 1,967,194          |
| 17 | -                 | -                 | 6,021,178         | 197,824,135        |
| 18 | -                 | -                 | -                 | 7,700,000          |
|    | <u>13,485,954</u> | <u>10,113,683</u> | <u>70,394,772</u> | <u>626,271,320</u> |

|    |          |          |                  |                   |
|----|----------|----------|------------------|-------------------|
| 19 | -        | -        | 5,653,587        | 40,782,080        |
|    | <u>-</u> | <u>-</u> | <u>5,653,587</u> | <u>40,782,080</u> |

|    |                    |          |                    |                      |
|----|--------------------|----------|--------------------|----------------------|
| 20 | -                  | -        | 548,764            | 8,466,719            |
| 21 | -                  | -        | 616,648,833        | 691,183,837          |
| 22 | 506,223,937        | -        | 77,574,633         | 759,358,169          |
| 23 | 2,000,000          | -        | 219,865,577        | 534,374,450          |
| 24 | -                  | -        | -                  | 225,556,847          |
|    | <u>508,223,937</u> | <u>-</u> | <u>914,637,807</u> | <u>2,218,940,022</u> |

|  |                       |                      |                       |                         |
|--|-----------------------|----------------------|-----------------------|-------------------------|
|  | <u>\$ 521,709,891</u> | <u>\$ 10,113,683</u> | <u>\$ 990,686,166</u> | <u>\$ 2,885,993,422</u> |
|--|-----------------------|----------------------|-----------------------|-------------------------|

See accompanying notes to financial statements.



**ORANGE COUNTY, FLORIDA**  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF NET POSITION**  
**September 30, 2023**

Total fund balances for governmental funds \$ 2,218,940,022

Total net position reported for governmental activities in the statement of net position is different because:

1. Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:

|                                                                                        |                   |
|----------------------------------------------------------------------------------------|-------------------|
| Land                                                                                   | \$ 1,343,463,832  |
| Construction in progress                                                               | 224,580,504       |
| Buildings and improvements, net of \$437,441,169 accumulated depreciation/amortization | 406,719,307       |
| Infrastructure, net of \$1,323,197,025 accumulated depreciation/amortization           | 1,769,407,813     |
| Machinery and equipment, net of \$388,029,986 accumulated depreciation/amortization    | 151,568,257       |
| Intangibles, net of \$33,221,525 accumulated depreciation/amortization                 | 819,531,737       |
| Right-to-use leased assets, net of \$16,732,292 accumulated depreciation/amortization  | <u>84,722,621</u> |

Total capital assets, net 4,799,994,071

2. Internal service funds are used by management to charge costs associated with risk management, fleet maintenance, and employee medical benefits. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position. This is the internal service fund net position, net of amounts for capital assets accounted for in item 1 above.

109,545,426

3. Amounts to be collected under long-term receivables are not available to pay for the current period's expenditures, and therefore are reported as deferred inflows in the funds.

40,782,080

4. Amounts paid related to subscription-based information technology arrangements are reported as prepaid assets and are not financial resources, and are therefore not reported in the funds.

1,954,123

5. Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities, except for portions payable early in the following year for which sufficient resources have been accumulated in the funds to liquidate the liabilities. These liabilities (net of portions accounted for in internal service funds) consist of:

|                                                                                               |                     |
|-----------------------------------------------------------------------------------------------|---------------------|
| Bonds payable (net of unamortized costs, and net of \$2,190,000 reported as fund liabilities) | (130,886,777)       |
| Deferred loss on debt refunding                                                               | 4,812,203           |
| Obligation for leased assets (net of \$1,667,361 in internal service funds)                   | (83,363,096)        |
| Compensated absences (net of \$809,254 in internal service funds)                             | (87,937,598)        |
| Landfill closure costs payable                                                                | (212,857)           |
| Deferred outflows related to pensions (net of \$1,261,461 in internal service funds)          | 260,465,373         |
| Deferred outflows related to OPEB (net of \$294,870 in internal service funds)                | 38,685,152          |
| Deferred inflows related to pensions (net of \$313,928 in internal service funds)             | (57,532,817)        |
| Deferred inflows related to OPEB (net of \$159,347 in internal service funds)                 | (12,050,385)        |
| Net pension liability (net of \$6,132,716 in internal service funds)                          | (1,144,224,612)     |
| Net OPEB liability (net of \$941,813 in internal service funds)                               | <u>(73,979,477)</u> |

Total long-term liabilities (1,286,224,891)

6. Interest payable on long-term debt is not accrued in governmental funds; rather, it is recognized as an expenditure when due. These liabilities are reported in the statement of net position.

(862,243)

Total net position of governmental activities \$ 5,884,128,588

See accompanying notes to financial statements.



**ORANGE COUNTY, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**for the year ended September 30, 2023**

|                                                           |                                | Major Funds    |                      |                             |             |                 |
|-----------------------------------------------------------|--------------------------------|----------------|----------------------|-----------------------------|-------------|-----------------|
|                                                           |                                | General        | Fire Protection MSTU | Municipal Service Districts | Grants      | Sales Tax Trust |
| Revenues:                                                 |                                |                |                      |                             |             |                 |
| 1                                                         | Taxes                          | \$ 709,815,879 | \$ 207,628,316       | \$ 10,307,408               | \$ -        | \$ -            |
| 2                                                         | Special assessments            | -              | -                    | 185,524,891                 | -           | -               |
| 3                                                         | Licenses and permits           | 1,230,911      | 3,871,961            | -                           | -           | -               |
| 4                                                         | Intergovernmental              | 6,268,452      | 808,618              | -                           | 164,757,084 | 250,836,882     |
| 5                                                         | Charges for services           | 170,353,527    | 46,717,031           | 24,289,036                  | -           | -               |
| 6                                                         | Fines and forfeitures          | 9,671,881      | -                    | -                           | -           | -               |
| 7                                                         | Investment income              | 25,630,623     | 6,326,275            | 2,298,182                   | 1,187,382   | 13,032,669      |
| 8                                                         | Miscellaneous                  | 19,474,625     | 1,385,046            | 28                          | 9,100,033   | -               |
| Total revenues                                            |                                | 942,445,898    | 266,737,247          | 222,419,545                 | 175,044,499 | 263,869,551     |
| Expenditures:                                             |                                |                |                      |                             |             |                 |
| Current:                                                  |                                |                |                      |                             |             |                 |
| 9                                                         | General government             | 361,870,106    | 179,823              | 2,631,300                   | 281,960     | -               |
| 10                                                        | Public safety                  | 579,129,351    | 254,521,299          | -                           | 35,212,533  | -               |
| 11                                                        | Physical environment           | 14,018,194     | -                    | 12,862,291                  | 891,165     | -               |
| 12                                                        | Transportation                 | 64,622,066     | -                    | 19,397,190                  | 7,421,680   | -               |
| 13                                                        | Economic environment           | 7,150,718      | -                    | -                           | 50,101,154  | -               |
| 14                                                        | Human services                 | 121,624,060    | -                    | 184,952,441                 | 83,742,459  | -               |
| 15                                                        | Culture and recreation         | 4,832,060      | -                    | -                           | 844,164     | -               |
| Capital outlay:                                           |                                |                |                      |                             |             |                 |
| 16                                                        | General government             | -              | -                    | -                           | -           | -               |
| 17                                                        | Public safety                  | -              | -                    | -                           | -           | -               |
| 18                                                        | Physical environment           | -              | -                    | -                           | -           | -               |
| 19                                                        | Transportation                 | -              | -                    | -                           | -           | -               |
| 20                                                        | Human services                 | -              | -                    | -                           | -           | -               |
| 21                                                        | Culture and recreation         | -              | -                    | -                           | -           | -               |
| Debt service:                                             |                                |                |                      |                             |             |                 |
| 22                                                        | Principal retirement           | 6,049,389      | 488,363              | -                           | 89,295      | 17,995,000      |
| 23                                                        | Interest and fiscal charges    | 1,249,883      | 24,053               | -                           | 30,659      | 3,841,997       |
| Total expenditures                                        |                                | 1,160,545,827  | 255,213,538          | 219,843,222                 | 178,615,069 | 21,836,997      |
| Excess (deficiency) of revenues over (under) expenditures |                                | (218,099,929)  | 11,523,709           | 2,576,323                   | (3,570,570) | 242,032,554     |
| Other financing sources (uses):                           |                                |                |                      |                             |             |                 |
| 25                                                        | Transfers in                   | 308,138,817    | 2,417,719            | 230,714                     | 1,204,248   | -               |
| 26                                                        | Transfers out                  | (35,302,664)   | -                    | (50,027)                    | (2,142,969) | (174,982,287)   |
| 27                                                        | Issuance of leased asset debt  | 2,070,089      | 179,823              | -                           | -           | -               |
| Total other financing sources (uses)                      |                                | 274,906,242    | 2,597,542            | 180,687                     | (938,721)   | (174,982,287)   |
| 28                                                        | Net change in fund balances    | 56,806,313     | 14,121,251           | 2,757,010                   | (4,509,291) | 67,050,267      |
| 29                                                        | Fund balances, October 1, 2022 | 287,789,795    | 69,151,834           | 35,692,912                  | 5,072,111   | 262,146,076     |
| Fund balances, September 30, 2023                         |                                | \$ 344,596,108 | \$ 83,273,085        | \$ 38,449,922               | \$ 562,820  | \$ 329,196,343  |

|    | Miscellaneous<br>Construction<br>Projects | Documentary<br>and Intangible<br>Tax | Other<br>Governmental<br>Funds | Totals                  |
|----|-------------------------------------------|--------------------------------------|--------------------------------|-------------------------|
| 1  | \$ 39,333,163                             | \$ -                                 | \$ 341,030,889                 | \$ 1,308,115,655        |
| 2  | -                                         | -                                    | 31,284                         | 185,556,175             |
| 3  | -                                         | -                                    | 18,310,372                     | 23,413,244              |
| 4  | 66,001,118                                | -                                    | 40,171,362                     | 528,843,516             |
| 5  | -                                         | 237,468,772                          | 238,125,410                    | 716,953,776             |
| 6  | -                                         | -                                    | 7,926,296                      | 17,598,177              |
| 7  | 15,053,456                                | -                                    | 39,523,020                     | 103,051,607             |
| 8  | 794,956                                   | -                                    | 12,668,122                     | 43,422,810              |
|    | <u>121,182,693</u>                        | <u>237,468,772</u>                   | <u>697,786,755</u>             | <u>2,926,954,960</u>    |
| 9  | -                                         | 236,268,487                          | 25,222,108                     | 626,453,784             |
| 10 | -                                         | -                                    | 52,673,349                     | 921,536,532             |
| 11 | -                                         | -                                    | 70,843,569                     | 98,615,219              |
| 12 | -                                         | -                                    | 153,647,159                    | 245,088,095             |
| 13 | -                                         | -                                    | 13,453,290                     | 70,705,162              |
| 14 | -                                         | -                                    | 89,331,452                     | 479,650,412             |
| 15 | -                                         | -                                    | 51,787,944                     | 57,464,168              |
| 16 | 28,019,733                                | -                                    | -                              | 28,019,733              |
| 17 | 18,211,426                                | -                                    | 6,074,512                      | 24,285,938              |
| 18 | 12,560,745                                | -                                    | -                              | 12,560,745              |
| 19 | 9,234,741                                 | -                                    | 13,479,999                     | 22,714,740              |
| 20 | 4,046,621                                 | -                                    | -                              | 4,046,621               |
| 21 | 3,619,566                                 | -                                    | 6,399,878                      | 10,019,444              |
| 22 | -                                         | -                                    | 2,521,397                      | 27,143,444              |
| 23 | -                                         | -                                    | 458,446                        | 5,605,038               |
|    | <u>75,692,832</u>                         | <u>236,268,487</u>                   | <u>485,893,103</u>             | <u>2,633,909,075</u>    |
| 24 | <u>45,489,861</u>                         | <u>1,200,285</u>                     | <u>211,893,652</u>             | <u>293,045,885</u>      |
| 25 | 144,987,349                               | -                                    | 242,912,571                    | 699,891,418             |
| 26 | -                                         | (1,200,285)                          | (472,913,186)                  | (686,591,418)           |
| 27 | -                                         | -                                    | -                              | 2,249,912               |
|    | <u>144,987,349</u>                        | <u>(1,200,285)</u>                   | <u>(230,000,615)</u>           | <u>15,549,912</u>       |
| 28 | 190,477,210                               | -                                    | (18,106,963)                   | 308,595,797             |
| 29 | <u>317,746,727</u>                        | <u>-</u>                             | <u>932,744,770</u>             | <u>1,910,344,225</u>    |
|    | <u>\$ 508,223,937</u>                     | <u>\$ -</u>                          | <u>\$ 914,637,807</u>          | <u>\$ 2,218,940,022</u> |

See accompanying notes to financial statements.

**ORANGE COUNTY, FLORIDA**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF ACTIVITIES**  
**for the year ended September 30, 2023**

Total net change in fund balances for governmental funds \$ 308,595,797

The change in net position reported for governmental activities in the statement of activities is different because:

1. Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay (\$190,086,253) exceeds depreciation (\$125,030,283) in the current period, excluding amounts recorded in the internal service funds. 65,055,970
2. Donations of capital assets increase net position in the statement of activities, but are not reported in the governmental funds because they are not financial resources. 178,794,654
3. In the statement of activities, a gain or loss on sales, trade-ins, or other dispositions of capital assets is reported, whereas in the governmental funds, the proceeds received from dispositions of capital assets increases financial resources. Thus, the change in net position differs from the change in fund balance by the net book value of capital assets disposed. (7,101,870)
4. Governmental funds report subscription-based information technology arrangements commencing in future periods as current period expenditures when financial resources are used. In the statement of activities, however, which is presented on the accrual basis, expenses are reported when incurred, regardless of when financial resources are used. 1,954,123
5. Proceeds of certain long-term debt including capital lease financings are reported as financing sources in governmental funds and thus contribute to the increase in fund balance. In the statement of net position, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in governmental funds but reduces the liability in the statement of net position. This amount is payment of principal on debt net of proceeds from issuance of new debt.

|                              |    |            |            |
|------------------------------|----|------------|------------|
| Bonds                        | \$ | 18,900,000 |            |
| Notes                        |    | 1,460,000  |            |
| Obligation for leased assets |    | 4,708,532  |            |
|                              |    |            | 25,068,532 |

6. Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are used. The net changes associated with these expenses/expenditures are as follows:

|                            |               |  |               |
|----------------------------|---------------|--|---------------|
| Compensated absences       | (3,519,471)   |  |               |
| Accrued/accreted interest  | 197,728       |  |               |
| Amortization of bond costs | (565,831)     |  |               |
| Closure costs              | 2,816,364     |  |               |
| Net OPEB liabilities       | 3,549,697     |  |               |
| Net Pension liabilities    | (163,046,137) |  |               |
|                            |               |  | (160,567,650) |

7. Under the modified accrual basis of accounting used in the governmental funds, revenues are not recognized until funds are measurable and available to finance current expenditures. In the statement of activities, however, which is presented on the accrual basis, revenues are reported regardless of when financial resources are available. This is the net adjustment to current year revenue in converting to the full accrual basis. (17,536,398)

8. Internal service funds are used by management to charge costs associated with risk management, fleet maintenance, and employee medical benefits. In the statement of activities, the net revenue (expense) of internal service funds is reported with governmental activities. 9,771,656

Change in net position of governmental activities \$ 404,034,814

See accompanying notes to financial statements.

**ORANGE COUNTY, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGE IN FUND BALANCE - BUDGET AND ACTUAL**  
**GENERAL FUND**  
**for the year ended September 30, 2023**

|                                                              | <b>Budget</b>        |                      |                       | <b>Variance with<br/>Final Budget<br/>Positive (Negative)</b> |
|--------------------------------------------------------------|----------------------|----------------------|-----------------------|---------------------------------------------------------------|
|                                                              | <b>Original</b>      | <b>Final</b>         | <b>Actual</b>         |                                                               |
| <b>Revenues:</b>                                             |                      |                      |                       |                                                               |
| Taxes                                                        | \$ 737,463,977       | \$ 737,463,977       | \$ 709,815,879        | \$ (27,648,098)                                               |
| Licenses and permits                                         | 1,156,200            | 1,156,200            | 1,230,911             | 74,711                                                        |
| Intergovernmental                                            | 4,059,620            | 4,059,620            | 6,268,452             | 2,208,832                                                     |
| Charges for services                                         | 168,016,580          | 168,016,580          | 170,353,527           | 2,336,947                                                     |
| Fines and forfeitures                                        | 1,064,225            | 1,064,225            | 9,671,881             | 8,607,656                                                     |
| Investment income                                            | 998,000              | 998,000              | 25,630,623            | 24,632,623                                                    |
| Miscellaneous                                                | 12,446,238           | 12,446,238           | 19,474,625            | 7,028,387                                                     |
| Less statutory deduction                                     | (41,582,727)         | (41,582,727)         | -                     | 41,582,727                                                    |
| <b>Total revenues</b>                                        | <b>883,622,113</b>   | <b>883,622,113</b>   | <b>942,445,898</b>    | <b>58,823,785</b>                                             |
| <b>Expenditures:</b>                                         |                      |                      |                       |                                                               |
| Current:                                                     |                      |                      |                       |                                                               |
| General government                                           | 381,809,963          | 391,283,323          | 361,870,106           | 29,413,217                                                    |
| Public safety                                                | 595,179,071          | 611,940,935          | 579,129,351           | 32,811,584                                                    |
| Physical environment                                         | 18,086,000           | 18,121,000           | 14,018,194            | 4,107,806                                                     |
| Transportation                                               | 66,675,848           | 66,675,848           | 64,622,066            | 2,053,782                                                     |
| Economic environment                                         | 51,278,460           | 60,833,187           | 7,150,718             | 53,682,469                                                    |
| Human services                                               | 176,543,893          | 178,973,468          | 121,624,060           | 57,349,408                                                    |
| Culture and recreation                                       | 5,676,540            | 8,621,587            | 4,832,060             | 3,789,527                                                     |
| Reserve for contingencies                                    | 97,476,688           | 100,842,719          | -                     | 100,842,719                                                   |
| Debt service:                                                |                      |                      |                       |                                                               |
| Principal retirement                                         | 4,529,680            | 6,350,172            | 6,049,389             | 300,783                                                       |
| Interest and fiscal charges                                  | 3,732,391            | 1,704,940            | 1,249,883             | 455,057                                                       |
| <b>Total expenditures</b>                                    | <b>1,400,988,534</b> | <b>1,445,347,179</b> | <b>1,160,545,827</b>  | <b>284,801,352</b>                                            |
| Excess (deficiency) of revenues over<br>(under) expenditures | (517,366,421)        | (561,725,066)        | (218,099,929)         | 343,625,137                                                   |
| <b>Other financing sources (uses):</b>                       |                      |                      |                       |                                                               |
| Transfers in                                                 | 324,049,920          | 332,779,773          | 308,138,817           | (24,640,956)                                                  |
| Transfers out                                                | (62,479,975)         | (62,491,135)         | (35,302,664)          | 27,188,471                                                    |
| Issuance of leased asset debt                                | 123,000              | 3,443,000            | 2,070,089             | (1,372,911)                                                   |
| <b>Total other financing sources (uses)</b>                  | <b>261,692,945</b>   | <b>273,731,638</b>   | <b>274,906,242</b>    | <b>1,174,604</b>                                              |
| Net change in fund balance                                   | (255,673,476)        | (287,993,428)        | 56,806,313            | 344,799,741                                                   |
| <b>Fund balance, October 1, 2022</b>                         | <b>255,673,476</b>   | <b>287,993,428</b>   | <b>287,789,795</b>    | <b>(203,633)</b>                                              |
| <b>Fund balance, September 30, 2023</b>                      | <b>\$ -</b>          | <b>\$ -</b>          | <b>\$ 344,596,108</b> | <b>\$ 344,596,108</b>                                         |

See accompanying notes to financial statements.

**ORANGE COUNTY, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGE IN FUND BALANCE - BUDGET AND ACTUAL**  
**FIRE PROTECTION MSTU FUND**  
**for the year ended September 30, 2023**

|                                                              | <b>Budget</b>      |                    |                      | <b>Variance with<br/>Final Budget<br/>Positive (Negative)</b> |
|--------------------------------------------------------------|--------------------|--------------------|----------------------|---------------------------------------------------------------|
|                                                              | <b>Original</b>    | <b>Final</b>       | <b>Actual</b>        |                                                               |
| <b>Revenues:</b>                                             |                    |                    |                      |                                                               |
| Taxes                                                        | \$ 216,179,919     | \$ 216,179,919     | \$ 207,628,316       | \$ (8,551,603)                                                |
| Licenses and permits                                         | 3,100,000          | 3,100,000          | 3,871,961            | 771,961                                                       |
| Intergovernmental                                            | 510,000            | 510,000            | 808,618              | 298,618                                                       |
| Charges for services                                         | 38,793,449         | 39,352,577         | 46,717,031           | 7,364,454                                                     |
| Investment income                                            | 1,050,000          | 1,050,000          | 6,326,275            | 5,276,275                                                     |
| Miscellaneous                                                | 100,500            | 100,500            | 1,385,046            | 1,284,546                                                     |
| Less statutory deduction                                     | (13,080,693)       | (13,108,650)       | -                    | 13,108,650                                                    |
| <b>Total revenues</b>                                        | <b>246,653,175</b> | <b>247,184,346</b> | <b>266,737,247</b>   | <b>19,552,901</b>                                             |
| <b>Expenditures:</b>                                         |                    |                    |                      |                                                               |
| Current:                                                     |                    |                    |                      |                                                               |
| General government                                           | -                  | 190,000            | 179,823              | 10,177                                                        |
| Public safety                                                | 276,837,280        | 279,270,572        | 254,521,299          | 24,749,273                                                    |
| Reserve for contingencies                                    | 28,063,021         | 38,306,356         | -                    | 38,306,356                                                    |
| Debt service:                                                |                    |                    |                      |                                                               |
| Principal retirement                                         | 349,560            | 559,581            | 488,363              | 71,218                                                        |
| Interest and fiscal charges                                  | 122,171            | 79,671             | 24,053               | 55,618                                                        |
| <b>Total expenditures</b>                                    | <b>305,372,032</b> | <b>318,406,180</b> | <b>255,213,538</b>   | <b>63,192,642</b>                                             |
| Excess (deficiency) of revenues over<br>(under) expenditures | (58,718,857)       | (71,221,834)       | 11,523,709           | 82,745,543                                                    |
| <b>Other financing sources:</b>                              |                    |                    |                      |                                                               |
| Transfers in                                                 | 1,880,000          | 1,880,000          | 2,417,719            | 537,719                                                       |
| Issuance of leased asset debt                                | -                  | 190,000            | 179,823              | (10,177)                                                      |
| <b>Total other financing sources</b>                         | <b>1,880,000</b>   | <b>2,070,000</b>   | <b>2,597,542</b>     | <b>527,542</b>                                                |
| Net change in fund balance                                   | (56,838,857)       | (69,151,834)       | 14,121,251           | 83,273,085                                                    |
| <b>Fund balance, October 1, 2022</b>                         | <b>56,838,857</b>  | <b>69,151,834</b>  | <b>69,151,834</b>    | <b>-</b>                                                      |
| <b>Fund balance, September 30, 2023</b>                      | <b>\$ -</b>        | <b>\$ -</b>        | <b>\$ 83,273,085</b> | <b>\$ 83,273,085</b>                                          |

See accompanying notes to financial statements.

**ORANGE COUNTY, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGE IN FUND BALANCE - BUDGET AND ACTUAL**  
**MUNICIPAL SERVICE DISTRICTS FUND**  
**for the year ended September 30, 2023**

|                                                              | <b>Budget</b>      |                    |                      | <b>Variance with<br/>Final Budget<br/>Positive (Negative)</b> |
|--------------------------------------------------------------|--------------------|--------------------|----------------------|---------------------------------------------------------------|
|                                                              | <b>Original</b>    | <b>Final</b>       | <b>Actual</b>        |                                                               |
| <b>Revenues:</b>                                             |                    |                    |                      |                                                               |
| Taxes                                                        | \$ 10,730,733      | \$ 10,730,733      | \$ 10,307,408        | \$ (423,325)                                                  |
| Special assessments                                          | 150,151,489        | 191,987,621        | 185,524,891          | (6,462,730)                                                   |
| Charges for services                                         | 23,564,446         | 23,564,446         | 24,289,036           | 724,590                                                       |
| Investment income                                            | 305,943            | 305,943            | 2,298,182            | 1,992,239                                                     |
| Miscellaneous                                                | -                  | -                  | 28                   | 28                                                            |
| Less statutory deduction                                     | (9,237,629)        | (9,237,629)        | -                    | 9,237,629                                                     |
| <b>Total revenues</b>                                        | <b>175,514,982</b> | <b>217,351,114</b> | <b>222,419,545</b>   | <b>5,068,431</b>                                              |
| <b>Expenditures:</b>                                         |                    |                    |                      |                                                               |
| Current:                                                     |                    |                    |                      |                                                               |
| General government                                           | 2,614,659          | 2,727,209          | 2,631,300            | 95,909                                                        |
| Physical environment                                         | 16,323,761         | 16,892,481         | 12,862,291           | 4,030,190                                                     |
| Transportation                                               | 18,675,459         | 21,904,943         | 19,397,190           | 2,507,753                                                     |
| Human services                                               | 162,509,500        | 184,952,441        | 184,952,441          | -                                                             |
| Reserve for contingencies                                    | 28,556,599         | 26,636,925         | -                    | 26,636,925                                                    |
| <b>Total expenditures</b>                                    | <b>228,679,978</b> | <b>253,113,999</b> | <b>219,843,222</b>   | <b>33,270,777</b>                                             |
| Excess (deficiency) of revenues over<br>(under) expenditures | (53,164,996)       | (35,762,885)       | 2,576,323            | 38,339,208                                                    |
| <b>Other financing sources (uses):</b>                       |                    |                    |                      |                                                               |
| Transfers in                                                 | 120,000            | 120,000            | 230,714              | 110,714                                                       |
| Transfers out                                                | (50,060)           | (50,027)           | (50,027)             | -                                                             |
| <b>Total other financing sources (uses)</b>                  | <b>69,940</b>      | <b>69,973</b>      | <b>180,687</b>       | <b>110,714</b>                                                |
| Net change in fund balance                                   | (53,095,056)       | (35,692,912)       | 2,757,010            | 38,449,922                                                    |
| <b>Fund balance, October 1, 2022</b>                         | <b>53,095,056</b>  | <b>35,692,912</b>  | <b>35,692,912</b>    | <b>-</b>                                                      |
| <b>Fund balance, September 30, 2023</b>                      | <b>\$ -</b>        | <b>\$ -</b>        | <b>\$ 38,449,922</b> | <b>\$ 38,449,922</b>                                          |

See accompanying notes to financial statements.



**ORANGE COUNTY, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGE IN FUND BALANCE - BUDGET AND ACTUAL**  
**GRANTS FUND**  
**for the year ended September 30, 2023**

|                                             | <b>Budget</b>      |                    |                    | <b>Variance with<br/>Final Budget<br/>Positive (Negative)</b> |
|---------------------------------------------|--------------------|--------------------|--------------------|---------------------------------------------------------------|
|                                             | <b>Original</b>    | <b>Final</b>       | <b>Actual</b>      |                                                               |
| <b>Revenues:</b>                            |                    |                    |                    |                                                               |
| Intergovernmental                           | \$ 455,153,033     | \$ 462,594,207     | \$ 164,757,084     | \$ (297,837,123)                                              |
| Investment income                           | -                  | 225,077            | 1,187,382          | 962,305                                                       |
| Miscellaneous                               | 12,254,613         | 13,208,175         | 9,100,033          | (4,108,142)                                                   |
| Less statutory deduction                    | (6,545,864)        | (6,545,864)        | -                  | 6,545,864                                                     |
| <b>Total revenues</b>                       | <b>460,861,782</b> | <b>469,481,595</b> | <b>175,044,499</b> | <b>(294,437,096)</b>                                          |
| <b>Expenditures:</b>                        |                    |                    |                    |                                                               |
| Current:                                    |                    |                    |                    |                                                               |
| General government                          | 286,960            | 9,281,960          | 281,960            | 9,000,000                                                     |
| Public safety                               | 121,042,120        | 102,830,639        | 35,212,533         | 67,618,106                                                    |
| Physical environment                        | 22,145,709         | 27,226,085         | 891,165            | 26,334,920                                                    |
| Transportation                              | 13,803,376         | 22,784,480         | 7,421,680          | 15,362,800                                                    |
| Economic environment                        | 102,496,717        | 108,080,318        | 50,101,154         | 57,979,164                                                    |
| Human services                              | 192,756,716        | 185,039,818        | 83,742,459         | 101,297,359                                                   |
| Culture and recreation                      | 18,713,471         | 24,527,201         | 844,164            | 23,683,037                                                    |
| Debt service:                               |                    |                    |                    |                                                               |
| Principal retirement                        | 34,434             | 117,238            | 89,295             | 27,943                                                        |
| Interest and fiscal charges                 | 42,552             | 42,506             | 30,659             | 11,847                                                        |
| <b>Total expenditures</b>                   | <b>471,322,055</b> | <b>479,930,245</b> | <b>178,615,069</b> | <b>301,315,176</b>                                            |
| Deficiency of revenues under expenditures   | (10,460,273)       | (10,448,650)       | (3,570,570)        | 6,878,080                                                     |
| <b>Other financing sources (uses):</b>      |                    |                    |                    |                                                               |
| Transfers in                                | 4,909,739          | 4,909,739          | 1,204,248          | (3,705,491)                                                   |
| Transfers out                               | (4,460,272)        | (4,469,175)        | (2,142,969)        | 2,326,206                                                     |
| <b>Total other financing sources (uses)</b> | <b>449,467</b>     | <b>440,564</b>     | <b>(938,721)</b>   | <b>(1,379,285)</b>                                            |
| Net change in fund balance                  | (10,010,806)       | (10,008,086)       | (4,509,291)        | 5,498,795                                                     |
| <b>Fund balance, October 1, 2022</b>        | <b>10,010,806</b>  | <b>10,008,086</b>  | <b>5,072,111</b>   | <b>(4,935,975)</b>                                            |
| <b>Fund balance, September 30, 2023</b>     | <b>\$ -</b>        | <b>\$ -</b>        | <b>\$ 562,820</b>  | <b>\$ 562,820</b>                                             |

See accompanying notes to financial statements.

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGE IN FUND BALANCE - BUDGET AND ACTUAL**  
**DOCUMENTARY AND INTANGIBLE TAX FUND**  
**for the year ended September 30, 2023**

|                                                                  | Budget   |             |              | Variance with<br>Final Budget<br>Positive (Negative) |
|------------------------------------------------------------------|----------|-------------|--------------|------------------------------------------------------|
|                                                                  | Original | Final       | Actual       |                                                      |
| Revenues:                                                        |          |             |              |                                                      |
| Miscellaneous revenues:                                          |          |             |              |                                                      |
| Documentary stamp commissions                                    | \$ -     | \$ -        | \$ 1,043,108 | \$ 1,043,108                                         |
| Other fees and commissions                                       | -        | -           | 157,177      | 157,177                                              |
| Tax collections for other governmental agencies                  | -        | 405,000,000 | 236,268,487  | (168,731,513)                                        |
| Total revenues                                                   | -        | 405,000,000 | 237,468,772  | (167,531,228)                                        |
| Expenditures:                                                    |          |             |              |                                                      |
| Current:                                                         |          |             |              |                                                      |
| Tax payments to other governmental agencies                      | -        | 405,000,000 | 236,268,487  | 168,731,513                                          |
| Total expenditures                                               | -        | 405,000,000 | 236,268,487  | 168,731,513                                          |
| Excess of revenues over expenditures                             | -        | -           | 1,200,285    | 1,200,285                                            |
| Other financing uses:                                            |          |             |              |                                                      |
| Operating transfers out                                          | -        | -           | (1,200,285)  | (1,200,285)                                          |
| Excess of revenues over expenditures<br>and other financing uses | -        | -           | -            | -                                                    |
| Fund balance, October 1, 2022                                    | -        | -           | -            | -                                                    |
| Fund balance, September 30, 2023                                 | \$ -     | \$ -        | \$ -         | \$ -                                                 |

See accompanying notes to the financial statements.

**ORANGE COUNTY, FLORIDA**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**September 30, 2023**

|                                                         | <b>Business-type Activities -- Enterprise Funds</b> |                           |                               |                         | <b>Governmental Activities -- Internal Service Funds</b> |
|---------------------------------------------------------|-----------------------------------------------------|---------------------------|-------------------------------|-------------------------|----------------------------------------------------------|
|                                                         | <b>Convention Center</b>                            | <b>Solid Waste System</b> | <b>Water Utilities System</b> | <b>Totals</b>           |                                                          |
| <b><u>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</u></b> |                                                     |                           |                               |                         |                                                          |
| <b>Current assets:</b>                                  |                                                     |                           |                               |                         |                                                          |
| Cash and investments                                    | \$ 317,782,649                                      | \$ 104,171,897            | \$ 135,339,829                | \$ 557,294,375          | \$ 195,387,091                                           |
| Receivables:                                            |                                                     |                           |                               |                         |                                                          |
| Taxes                                                   | 24,743,398                                          | -                         | -                             | 24,743,398              | -                                                        |
| Accounts                                                | 3,259,307                                           | 6,694,703                 | 26,778,597                    | 36,732,607              | 9,949,148                                                |
| Accrued interest                                        | 1,013,557                                           | 385,941                   | 798,704                       | 2,198,202               | 605,391                                                  |
| Less allowance for doubtful accounts                    | (17,930)                                            | -                         | (155,397)                     | (173,327)               | -                                                        |
| Due from other funds                                    | -                                                   | -                         | -                             | -                       | 482,676                                                  |
| Due from other governmental agencies                    | -                                                   | 782,406                   | 2,254,535                     | 3,036,941               | 474,765                                                  |
| Inventories and prepaid costs                           | -                                                   | 431,604                   | 3,135,339                     | 3,566,943               | 924,595                                                  |
| Cash and investments, restricted                        | 69,115,555                                          | 1,240,971                 | 65,241,176                    | 135,597,702             | -                                                        |
| <b>Total current assets</b>                             | <b>415,896,536</b>                                  | <b>113,707,522</b>        | <b>233,392,783</b>            | <b>762,996,841</b>      | <b>207,823,666</b>                                       |
| <b>Noncurrent assets:</b>                               |                                                     |                           |                               |                         |                                                          |
| Cash and investments, restricted                        | 5,966,792                                           | -                         | 8,509,813                     | 14,476,605              | -                                                        |
| Other investments, restricted                           | 79,508,958                                          | -                         | 5,915,011                     | 85,423,969              | -                                                        |
| Accounts receivable                                     | -                                                   | -                         | 4,999,912                     | 4,999,912               | -                                                        |
| Prepaid costs                                           | -                                                   | -                         | 3,592,375                     | 3,592,375               | -                                                        |
| Nondepreciable capital assets                           | 166,397,534                                         | 35,010,431                | 275,970,479                   | 477,378,444             | -                                                        |
| Depreciable capital assets, net                         | 529,322,482                                         | 107,931,637               | 1,600,346,940                 | 2,237,601,059           | 2,932,369                                                |
| <b>Total noncurrent assets</b>                          | <b>781,195,766</b>                                  | <b>142,942,068</b>        | <b>1,899,334,530</b>          | <b>2,823,472,364</b>    | <b>2,932,369</b>                                         |
| <b>Total assets</b>                                     | <b>1,197,092,302</b>                                | <b>256,649,590</b>        | <b>2,132,727,313</b>          | <b>3,586,469,205</b>    | <b>210,756,035</b>                                       |
| <b>Deferred outflows of resources:</b>                  |                                                     |                           |                               |                         |                                                          |
| Deferred amount on debt refunding                       | 9,900,100                                           | -                         | -                             | 9,900,100               | -                                                        |
| Related to pensions and OPEB                            | 6,568,820                                           | 2,076,162                 | 14,658,909                    | 23,303,891              | 1,556,331                                                |
| <b>Total deferred outflows of resources</b>             | <b>16,468,920</b>                                   | <b>2,076,162</b>          | <b>14,658,909</b>             | <b>33,203,991</b>       | <b>1,556,331</b>                                         |
| <b>Total assets and deferred outflows of resources</b>  | <b>\$ 1,213,561,222</b>                             | <b>\$ 258,725,752</b>     | <b>\$ 2,147,386,222</b>       | <b>\$ 3,619,673,196</b> | <b>\$ 212,312,366</b>                                    |

See accompanying notes to the financial statements.

Continued

**ORANGE COUNTY, FLORIDA**  
**STATEMENT OF NET POSITION, Continued**  
**PROPRIETARY FUNDS**  
**September 30, 2023**

|                                                                           | <b>Business-type Activities -- Enterprise Funds</b> |                           |                               |                         | <b>Governmental Activities -- Internal Service Funds</b> |
|---------------------------------------------------------------------------|-----------------------------------------------------|---------------------------|-------------------------------|-------------------------|----------------------------------------------------------|
|                                                                           | <b>Convention Center</b>                            | <b>Solid Waste System</b> | <b>Water Utilities System</b> | <b>Totals</b>           |                                                          |
| <b><u>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION</u></b> |                                                     |                           |                               |                         |                                                          |
| <b>Current liabilities:</b>                                               |                                                     |                           |                               |                         |                                                          |
| Accounts payable and accrued liabilities                                  | \$ 30,229,637                                       | \$ 6,433,202              | \$ 42,667,769                 | \$ 79,330,608           | \$ 5,188,465                                             |
| Claims payable                                                            | -                                                   | -                         | -                             | -                       | 28,745,431                                               |
| Due to other funds                                                        | -                                                   | -                         | -                             | -                       | 6,563                                                    |
| Due to other governmental agencies                                        | 3,814,610                                           | 2,345                     | 666,253                       | 4,483,208               | 937                                                      |
| Obligation for leased assets                                              | -                                                   | -                         | -                             | -                       | 97,324                                                   |
| Subscription-based information technology                                 | 250,515                                             | -                         | -                             | 250,515                 | -                                                        |
| Unearned revenue                                                          | 10,889,032                                          | -                         | -                             | 10,889,032              | -                                                        |
| Landfill closure costs                                                    | -                                                   | 353,385                   | -                             | 353,385                 | -                                                        |
| Payable from restricted assets:                                           |                                                     |                           |                               |                         |                                                          |
| Accrued interest payable                                                  | 14,506,719                                          | -                         | 4,627,076                     | 19,133,795              | -                                                        |
| Loans payable                                                             | -                                                   | -                         | 5,559,871                     | 5,559,871               | -                                                        |
| Revenue bonds payable                                                     | 50,275,000                                          | -                         | 9,010,000                     | 59,285,000              | -                                                        |
| Customer deposits                                                         | -                                                   | 1,240,971                 | 11,917,458                    | 13,158,429              | -                                                        |
| <b>Total current liabilities</b>                                          | <b>109,965,513</b>                                  | <b>8,029,903</b>          | <b>74,448,427</b>             | <b>192,443,843</b>      | <b>34,038,720</b>                                        |
| <b>Noncurrent liabilities:</b>                                            |                                                     |                           |                               |                         |                                                          |
| Compensated absences payable                                              | 1,109,570                                           | 356,086                   | 3,034,908                     | 4,500,564               | 322,833                                                  |
| Claims payable                                                            | -                                                   | -                         | -                             | -                       | 56,355,177                                               |
| Obligation for leased assets                                              | -                                                   | -                         | -                             | -                       | 1,570,037                                                |
| Subscription-based information technology                                 | 572,849                                             | -                         | -                             | 572,849                 | -                                                        |
| Loans payable                                                             | -                                                   | -                         | 74,076,728                    | 74,076,728              | -                                                        |
| Revenue bonds payable<br>(net of unamortized costs)                       | 611,572,220                                         | -                         | 231,148,092                   | 842,720,312             | -                                                        |
| Landfill closure costs                                                    | -                                                   | 66,018,602                | -                             | 66,018,602              | -                                                        |
| Net pension and OPEB liability                                            | 29,022,984                                          | 8,419,505                 | 66,922,438                    | 104,364,927             | 7,074,529                                                |
| <b>Total noncurrent liabilities</b>                                       | <b>642,277,623</b>                                  | <b>74,794,193</b>         | <b>375,182,166</b>            | <b>1,092,253,982</b>    | <b>65,322,576</b>                                        |
| <b>Total liabilities</b>                                                  | <b>752,243,136</b>                                  | <b>82,824,096</b>         | <b>449,630,593</b>            | <b>1,284,697,825</b>    | <b>99,361,296</b>                                        |
| <b>Deferred inflows of resources:</b>                                     |                                                     |                           |                               |                         |                                                          |
| Related to pensions and OPEB                                              | 2,373,804                                           | 873,846                   | 4,379,795                     | 7,627,445               | 473,275                                                  |
| <b>Total liabilities and deferred inflows of resources</b>                | <b>754,616,940</b>                                  | <b>83,697,942</b>         | <b>454,010,388</b>            | <b>1,292,325,270</b>    | <b>99,834,571</b>                                        |
| <b>Net position:</b>                                                      |                                                     |                           |                               |                         |                                                          |
| Net investment in capital assets                                          | 335,619,627                                         | 141,502,269               | 1,535,398,916                 | 2,012,520,812           | 2,915,569                                                |
| Restricted for:                                                           |                                                     |                           |                               |                         |                                                          |
| Debt service                                                              | 137,560,635                                         | -                         | 25,362,199                    | 162,922,834             | -                                                        |
| Contractual obligations                                                   | 2,523,951                                           | -                         | 37,759,267                    | 40,283,218              | -                                                        |
| Unrestricted (deficit)                                                    | (16,759,931)                                        | 33,525,541                | 94,855,452                    | 111,621,062             | 109,562,226                                              |
| <b>Total net position</b>                                                 | <b>458,944,282</b>                                  | <b>175,027,810</b>        | <b>1,693,375,834</b>          | <b>2,327,347,926</b>    | <b>112,477,795</b>                                       |
| <b>Total liabilities, deferred inflows of resources and net position</b>  | <b>\$ 1,213,561,222</b>                             | <b>\$ 258,725,752</b>     | <b>\$ 2,147,386,222</b>       | <b>\$ 3,619,673,196</b> | <b>\$ 212,312,366</b>                                    |

See accompanying notes to the financial statements.

**ORANGE COUNTY, FLORIDA**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**for the year ended September 30, 2023**

|                                                              | <b>Business-type Activities -- Enterprise Funds</b> |                                   |                                       |                         | <b>Governmental<br/>Activities --<br/>Internal<br/>Service Funds</b> |
|--------------------------------------------------------------|-----------------------------------------------------|-----------------------------------|---------------------------------------|-------------------------|----------------------------------------------------------------------|
|                                                              | <b>Convention<br/>Center</b>                        | <b>Solid<br/>Waste<br/>System</b> | <b>Water<br/>Utilities<br/>System</b> | <b>Totals</b>           |                                                                      |
| <b>Operating revenues:</b>                                   |                                                     |                                   |                                       |                         |                                                                      |
| Charges for services                                         | \$ 71,591,082                                       | \$ 47,024,878                     | \$ 234,436,885                        | \$ 353,052,845          | \$ 230,590,916                                                       |
| Miscellaneous                                                | 2,328,546                                           | 1,275,486                         | 8,905,830                             | 12,509,862              | 10,246,500                                                           |
| <b>Total operating revenues</b>                              | <b>73,919,628</b>                                   | <b>48,300,364</b>                 | <b>243,342,715</b>                    | <b>365,562,707</b>      | <b>240,837,416</b>                                                   |
| <b>Operating and maintenance expenses:</b>                   |                                                     |                                   |                                       |                         |                                                                      |
| Personal services                                            | 41,267,352                                          | 10,871,310                        | 72,459,588                            | 124,598,250             | 7,590,260                                                            |
| Contractual services                                         | 16,342,039                                          | 9,346,438                         | 42,305,221                            | 67,993,698              | 8,622,750                                                            |
| Materials and supplies                                       | 3,290,386                                           | 2,426,516                         | 14,898,226                            | 20,615,128              | 12,577,773                                                           |
| Utilities                                                    | 18,325,548                                          | 456,721                           | 21,727,800                            | 40,510,069              | 107,378                                                              |
| Repairs and maintenance                                      | 12,176,579                                          | 6,618,544                         | 31,953,896                            | 50,749,019              | 272,659                                                              |
| Provision for landfill closure costs                         | -                                                   | 4,765,845                         | -                                     | 4,765,845               | -                                                                    |
| Liability claims and expenses                                | -                                                   | -                                 | -                                     | -                       | 73,562,181                                                           |
| Health and life insurance expenses                           | -                                                   | -                                 | -                                     | -                       | 133,440,015                                                          |
| Other expenses                                               | 8,081,655                                           | 1,977,993                         | 9,684,709                             | 19,744,357              | 323,965                                                              |
| Pension and OPEB adjustment                                  | 5,263,381                                           | 1,844,877                         | 11,379,507                            | 18,487,765              | 1,318,291                                                            |
| <b>Total operating and maintenance expenses</b>              | <b>104,746,940</b>                                  | <b>38,308,244</b>                 | <b>204,408,947</b>                    | <b>347,464,131</b>      | <b>237,815,272</b>                                                   |
| Operating income (loss) before depreciation and amortization | (30,827,312)                                        | 9,992,120                         | 38,933,768                            | 18,098,576              | 3,022,144                                                            |
| Depreciation and amortization                                | 67,271,468                                          | 9,069,657                         | 94,746,823                            | 171,087,948             | 352,094                                                              |
| Operating income (loss)                                      | (98,098,780)                                        | 922,463                           | (55,813,055)                          | (152,989,372)           | 2,670,050                                                            |
| <b>Nonoperating revenues (expenses):</b>                     |                                                     |                                   |                                       |                         |                                                                      |
| Tourist development tax                                      | 359,324,492                                         | -                                 | -                                     | 359,324,492             | -                                                                    |
| Investment income                                            | 15,119,188                                          | 4,300,492                         | 10,211,094                            | 29,630,774              | 7,133,477                                                            |
| Interest expense and fiscal charges                          | (25,450,682)                                        | -                                 | (9,187,024)                           | (34,637,706)            | (31,871)                                                             |
| Gain (loss) on disposal of assets                            | (48,162)                                            | (180,752)                         | 377,643                               | 148,729                 | -                                                                    |
| Payments to other agencies                                   | (154,079,072)                                       | -                                 | -                                     | (154,079,072)           | -                                                                    |
| Tax collection expense                                       | (632,581)                                           | -                                 | -                                     | (632,581)               | -                                                                    |
| Federal and state grants                                     | -                                                   | -                                 | 3,012,996                             | 3,012,996               | -                                                                    |
| <b>Total net nonoperating revenues (expenses)</b>            | <b>194,233,183</b>                                  | <b>4,119,740</b>                  | <b>4,414,709</b>                      | <b>202,767,632</b>      | <b>7,101,606</b>                                                     |
| Income (loss) before contributions and transfers             | 96,134,403                                          | 5,042,203                         | (51,398,346)                          | 49,778,260              | 9,771,656                                                            |
| Capital contributions                                        | -                                                   | -                                 | 125,114,326                           | 125,114,326             | -                                                                    |
| Transfers out                                                | (3,100,000)                                         | -                                 | (10,200,000)                          | (13,300,000)            | -                                                                    |
| Change in net position                                       | 93,034,403                                          | 5,042,203                         | 63,515,980                            | 161,592,586             | 9,771,656                                                            |
| <b>Total net position, October 1, 2022</b>                   | <b>365,909,879</b>                                  | <b>169,985,607</b>                | <b>1,629,859,854</b>                  | <b>2,165,755,340</b>    | <b>102,706,139</b>                                                   |
| <b>Total net position, September 30, 2023</b>                | <b>\$ 458,944,282</b>                               | <b>\$ 175,027,810</b>             | <b>\$ 1,693,375,834</b>               | <b>\$ 2,327,347,926</b> | <b>\$ 112,477,795</b>                                                |

See accompanying notes to the financial statements.



**ORANGE COUNTY, FLORIDA**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
for the year ended September 30, 2023

|                                                                    | <b>Business-type Activities -- Enterprise Funds</b> |                           |                               |                       | <b>Governmental Activities -- Internal Service Funds</b> |
|--------------------------------------------------------------------|-----------------------------------------------------|---------------------------|-------------------------------|-----------------------|----------------------------------------------------------|
|                                                                    | <b>Convention Center</b>                            | <b>Solid Waste System</b> | <b>Water Utilities System</b> | <b>Totals</b>         |                                                          |
| <b>Cash flows from operating activities:</b>                       |                                                     |                           |                               |                       |                                                          |
| Cash received from customers                                       | \$ 73,645,730                                       | \$ 45,162,942             | \$ 241,967,894                | \$ 360,776,566        | \$ -                                                     |
| Cash received from internal customers                              | -                                                   | -                         | -                             | -                     | 227,196,740                                              |
| Cash payments to suppliers for goods and services                  | (56,773,998)                                        | (21,281,823)              | (115,945,760)                 | (194,001,581)         | (180,696,066)                                            |
| Cash payments to employees for services                            | (40,550,440)                                        | (10,700,443)              | (71,280,229)                  | (122,531,112)         | (55,695,613)                                             |
| Other operating receipts                                           | 2,328,546                                           | -                         | -                             | 2,328,546             | 10,255,796                                               |
| <b>Net cash provided (used) by operating activities</b>            | <b>(21,350,162)</b>                                 | <b>13,180,676</b>         | <b>54,741,905</b>             | <b>46,572,419</b>     | <b>1,060,857</b>                                         |
| <b>Cash flows from noncapital financing activities:</b>            |                                                     |                           |                               |                       |                                                          |
| Tourist development tax received                                   | 359,293,210                                         | -                         | -                             | 359,293,210           | -                                                        |
| Payments to other agencies                                         | (153,162,959)                                       | -                         | -                             | (153,162,959)         | -                                                        |
| Transfers out                                                      | (3,100,000)                                         | -                         | (10,200,000)                  | (13,300,000)          | -                                                        |
| Tax collection fees paid                                           | (632,581)                                           | -                         | -                             | (632,581)             | -                                                        |
| Federal and state grants                                           | -                                                   | -                         | 3,012,996                     | 3,012,996             | -                                                        |
| <b>Net cash provided (used) by noncapital financing activities</b> | <b>202,397,670</b>                                  | <b>-</b>                  | <b>(7,187,004)</b>            | <b>195,210,666</b>    | <b>-</b>                                                 |
| <b>Cash flows from capital and related financing activities:</b>   |                                                     |                           |                               |                       |                                                          |
| Acquisition and construction of capital assets                     | (21,525,719)                                        | (5,438,487)               | (84,737,282)                  | (111,701,488)         | (472,238)                                                |
| Principal paid on long-term debt                                   | (48,545,000)                                        | -                         | (14,015,558)                  | (62,560,558)          | -                                                        |
| Interest and fees paid on long-term debt                           | (30,215,147)                                        | -                         | (10,786,873)                  | (41,002,020)          | -                                                        |
| Capital contributions                                              | -                                                   | -                         | 34,682,976                    | 34,682,976            | -                                                        |
| Proceeds from disposition of assets                                | 35,223                                              | 201                       | 649,749                       | 685,173               | -                                                        |
| <b>Net cash used by capital and related financing activities</b>   | <b>(100,250,643)</b>                                | <b>(5,438,286)</b>        | <b>(74,206,988)</b>           | <b>(179,895,917)</b>  | <b>(472,238)</b>                                         |
| <b>Cash flows from investing activities:</b>                       |                                                     |                           |                               |                       |                                                          |
| Purchase of investments                                            | (78,559,119)                                        | -                         | (5,930,657)                   | (84,489,776)          | -                                                        |
| Proceeds from sale of investments                                  | 79,056,272                                          | -                         | 6,145,419                     | 85,201,691            | -                                                        |
| Investment gain                                                    | 15,474,735                                          | 4,089,669                 | 9,846,050                     | 29,410,454            | 6,822,782                                                |
| <b>Net cash provided by investing activities</b>                   | <b>15,971,888</b>                                   | <b>4,089,669</b>          | <b>10,060,812</b>             | <b>30,122,369</b>     | <b>6,822,782</b>                                         |
| Net increase (decrease) in cash and cash equivalents               | 96,768,753                                          | 11,832,059                | (16,591,275)                  | 92,009,537            | 7,411,401                                                |
| <b>Cash and cash equivalents, October 1, 2022</b>                  | <b>296,096,243</b>                                  | <b>93,580,809</b>         | <b>225,682,093</b>            | <b>615,359,145</b>    | <b>187,975,690</b>                                       |
| <b>Cash and cash equivalents, September 30, 2023</b>               | <b>\$ 392,864,996</b>                               | <b>\$ 105,412,868</b>     | <b>\$ 209,090,818</b>         | <b>\$ 707,368,682</b> | <b>\$ 195,387,091</b>                                    |
| <b>Classified as:</b>                                              |                                                     |                           |                               |                       |                                                          |
| Current assets                                                     | \$ 317,782,649                                      | \$ 104,171,897            | \$ 135,339,829                | \$ 557,294,375        | \$ 195,387,091                                           |
| Current assets, restricted                                         | 69,115,555                                          | 1,240,971                 | 65,241,176                    | 135,597,702           | -                                                        |
| Noncurrent assets, restricted                                      | 5,966,792                                           | -                         | 8,509,813                     | 14,476,605            | -                                                        |
| <b>Totals</b>                                                      | <b>\$ 392,864,996</b>                               | <b>\$ 105,412,868</b>     | <b>\$ 209,090,818</b>         | <b>\$ 707,368,682</b> | <b>\$ 195,387,091</b>                                    |

See accompanying notes to the financial statements.

Continued

**ORANGE COUNTY, FLORIDA**  
**STATEMENT OF CASH FLOWS, Continued**  
**PROPRIETARY FUNDS**  
**for the year ended September 30, 2023**

|                                                                                                               | <b>Business-type Activities -- Enterprise Funds</b> |                                   |                                       |                       | <b>Governmental<br/>Activities --<br/>Internal<br/>Service Funds</b> |
|---------------------------------------------------------------------------------------------------------------|-----------------------------------------------------|-----------------------------------|---------------------------------------|-----------------------|----------------------------------------------------------------------|
|                                                                                                               | <b>Convention<br/>Center</b>                        | <b>Solid<br/>Waste<br/>System</b> | <b>Water<br/>Utilities<br/>System</b> | <b>Totals</b>         |                                                                      |
| <b>Reconciliation of operating income<br/>(loss) to net cash provided<br/>by operating activities:</b>        |                                                     |                                   |                                       |                       |                                                                      |
| Operating income (loss)                                                                                       | \$ (98,098,780)                                     | \$ 922,463                        | \$ (55,813,055)                       | \$ (152,989,372)      | \$ 2,670,050                                                         |
| <b>Adjustments to reconcile operating<br/>income (loss) to net cash provided<br/>by operating activities:</b> |                                                     |                                   |                                       |                       |                                                                      |
| Depreciation and amortization                                                                                 | 67,271,468                                          | 9,069,657                         | 94,746,823                            | 171,087,948           | 352,094                                                              |
| Pension and OPEB liability adjustment                                                                         | 5,263,381                                           | 1,844,877                         | 11,379,507                            | 18,487,765            | 1,318,291                                                            |
| <b>Decrease (increase) in assets:</b>                                                                         |                                                     |                                   |                                       |                       |                                                                      |
| Accounts receivable                                                                                           | 1,862,198                                           | (3,416,879)                       | (1,154,562)                           | (2,709,243)           | (3,359,608)                                                          |
| Allowance for doubtful accounts                                                                               | -                                                   | (86,627)                          | 4,556                                 | (82,071)              | -                                                                    |
| Due from other funds                                                                                          | -                                                   | -                                 | -                                     | -                     | (40,862)                                                             |
| Due from other governmental agencies                                                                          | -                                                   | -                                 | (523,116)                             | (523,116)             | 6,294                                                                |
| Inventories and prepaid costs                                                                                 | -                                                   | -                                 | 820,937                               | 820,937               | 121,638                                                              |
| <b>Increase (decrease) in liabilities:</b>                                                                    |                                                     |                                   |                                       |                       |                                                                      |
| Accounts payable and accrued liabilities                                                                      | 1,911,383                                           | 689,455                           | 4,495,593                             | 7,096,431             | (104,820)                                                            |
| Claims payable                                                                                                | -                                                   | -                                 | -                                     | -                     | 93,665                                                               |
| Due to other funds                                                                                            | -                                                   | 710                               | 140,491                               | 141,201               | 3,178                                                                |
| Due to other governmental agencies                                                                            | -                                                   | -                                 | -                                     | -                     | 937                                                                  |
| Unearned revenue                                                                                              | 440,188                                             | -                                 | -                                     | 440,188               | -                                                                    |
| Landfill closure costs                                                                                        | -                                                   | 3,877,563                         | -                                     | 3,877,563             | -                                                                    |
| Customer deposits                                                                                             | -                                                   | 279,457                           | 644,731                               | 924,188               | -                                                                    |
| <b>Total adjustments</b>                                                                                      | <b>76,748,618</b>                                   | <b>12,258,213</b>                 | <b>110,554,960</b>                    | <b>199,561,791</b>    | <b>(1,609,193)</b>                                                   |
| <b>Net cash provided (used)<br/>by operating activities</b>                                                   | <b>\$ (21,350,162)</b>                              | <b>\$ 13,180,676</b>              | <b>\$ 54,741,905</b>                  | <b>\$ 46,572,419</b>  | <b>\$ 1,060,857</b>                                                  |
| <b>Noncash capital activities:</b>                                                                            |                                                     |                                   |                                       |                       |                                                                      |
| Capital asset donations received                                                                              | \$ -                                                | \$ -                              | \$ 91,106,850                         | \$ 91,106,850         | \$ -                                                                 |
| Capital assets acquired through payables                                                                      | 3,321,396                                           | 1,439,799                         | 5,707,842                             | 10,469,037            | -                                                                    |
| <b>Total noncash capital activities</b>                                                                       | <b>\$ 3,321,396</b>                                 | <b>\$ 1,439,799</b>               | <b>\$ 96,814,692</b>                  | <b>\$ 101,575,887</b> | <b>\$ -</b>                                                          |

See accompanying notes to the financial statements.



**ORANGE COUNTY, FLORIDA**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**September 30, 2023**

|                                                  | <b>Other<br/>Postemployment<br/>Benefit Trust</b> | <b>Private<br/>Purpose<br/>Trust</b> | <b>Custodial</b>     |
|--------------------------------------------------|---------------------------------------------------|--------------------------------------|----------------------|
| <b><u>ASSETS</u></b>                             |                                                   |                                      |                      |
| Cash and investments                             | \$ 9,424,263                                      | \$ 519,261                           | \$ 95,687,498        |
| Due from other funds                             | 40,000                                            | -                                    | -                    |
| Other investments:                               |                                                   |                                      |                      |
| Domestic equity securities and mutual funds      | 64,163,935                                        | -                                    | -                    |
| International equity securities and mutual funds | 48,048,016                                        | -                                    | -                    |
| Money market accounts and mutual funds           | 546,557                                           | -                                    | -                    |
| Fixed income mutual funds                        | 15,023,631                                        | -                                    | -                    |
| Total other investments                          | 127,782,139                                       | -                                    | -                    |
| Accounts receivable                              | -                                                 | -                                    | 360                  |
| Due from individuals                             | -                                                 | -                                    | 9,790                |
| <b>Total assets</b>                              | <b>\$ 137,246,402</b>                             | <b>\$ 519,261</b>                    | <b>\$ 95,697,648</b> |
| <b><u>LIABILITIES</u></b>                        |                                                   |                                      |                      |
| Accounts payable                                 | \$ 2,451                                          | \$ -                                 | \$ 99,266            |
| Due to other governmental agencies               | 7,098,879                                         | -                                    | 10,284,293           |
| Due to individuals                               | -                                                 | -                                    | 3,662,394            |
| Deposits                                         | -                                                 | -                                    | 10,107,330           |
| <b>Total liabilities</b>                         | <b>\$ 7,101,330</b>                               | <b>\$ -</b>                          | <b>\$ 24,153,283</b> |
| <b><u>NET POSITION</u></b>                       |                                                   |                                      |                      |
| Restricted for:                                  |                                                   |                                      |                      |
| Other postemployment benefits                    | \$ 130,145,072                                    | \$ -                                 | \$ -                 |
| Individuals, organizations and other governments | -                                                 | 519,261                              | 71,544,365           |
| <b>Total net position</b>                        | <b>\$ 130,145,072</b>                             | <b>\$ 519,261</b>                    | <b>\$ 71,544,365</b> |

See accompanying notes to financial statements.

**ORANGE COUNTY, FLORIDA**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**for the year ended September 30, 2023**

|                                                                            | <b>Other<br/>Postemployment<br/>Benefit Trust</b> | <b>Private<br/>Purpose<br/>Trust</b> | <b>Custodial</b>     |
|----------------------------------------------------------------------------|---------------------------------------------------|--------------------------------------|----------------------|
| <b>Additions:</b>                                                          |                                                   |                                      |                      |
| Employer contributions                                                     | \$ 15,317,617                                     | \$ -                                 | \$ -                 |
| Participant contributions                                                  | 3,919,800                                         | -                                    | -                    |
| Property taxes and fees collected                                          | -                                                 | -                                    | 3,364,620,272        |
| Licenses and tag fees collected                                            | -                                                 | -                                    | 85,138,635           |
| Registry deposits                                                          | -                                                 | -                                    | 44,801,139           |
| Proceeds from court-related activity                                       | -                                                 | -                                    | 105,558,561          |
| Foreclosure sale bidder deposits                                           | -                                                 | -                                    | 21,940,194           |
| Criminal cash bond payments                                                | -                                                 | -                                    | 3,646,389            |
| Restitution payments from defendants                                       | -                                                 | -                                    | 1,485,575            |
| State witness funding                                                      | -                                                 | -                                    | 265,239              |
| Evidence collected                                                         | -                                                 | -                                    | 1,928,645            |
| Suspense refund collected                                                  | -                                                 | -                                    | 540,127              |
| Reimbursements and levies                                                  | -                                                 | -                                    | 80,941               |
| Torch Run/United Way collected                                             | -                                                 | -                                    | 5,531                |
| Abandoned property                                                         | -                                                 | -                                    | 2,262                |
| Payments collected on behalf of others                                     | -                                                 | -                                    | 20,790,719           |
| Payments collected for other governments                                   | -                                                 | -                                    | 4,296,015            |
| Investment income                                                          |                                                   |                                      |                      |
| Net increase in fair value of investments                                  | 14,386,622                                        | -                                    | -                    |
| Interest                                                                   | 3,000,626                                         | 20,861                               | 56,654               |
| Net investment income                                                      | 17,387,248                                        | 20,861                               | 56,654               |
| <b>Total additions</b>                                                     | <b>36,624,665</b>                                 | <b>20,861</b>                        | <b>3,655,156,898</b> |
| <b>Deductions:</b>                                                         |                                                   |                                      |                      |
| Benefits paid to participants                                              | 3,765,443                                         | -                                    | -                    |
| Benefits paid on behalf of participants                                    | 10,921,695                                        | -                                    | -                    |
| Administrative expenses                                                    | 132,608                                           | -                                    | -                    |
| Property taxes and fees collected                                          | -                                                 | -                                    | 3,364,620,272        |
| Licenses and tag fees collected                                            | -                                                 | -                                    | 85,138,635           |
| Registry payments to individuals and governmental agencies                 | -                                                 | -                                    | 39,490,107           |
| Foreclosure sale bidder deposits applied to sales or refunded to depositor | -                                                 | -                                    | 22,177,808           |
| Criminal cash bond payments to individuals and other governmental agencies | -                                                 | -                                    | 3,292,197            |
| Restitution payments to individuals                                        | -                                                 | -                                    | 1,445,148            |
| Witness payments                                                           | -                                                 | -                                    | 239,490              |
| Evidence payments                                                          | -                                                 | -                                    | 1,860,705            |
| Suspense refund payments                                                   | -                                                 | -                                    | 523,379              |
| Sheriffs conference payments                                               | -                                                 | -                                    | 12,860               |
| Torch Run/United Way payments                                              | -                                                 | -                                    | 7,364                |
| Abandoned property payments                                                | -                                                 | -                                    | 2,262                |
| Payments made to other governmental agencies                               | -                                                 | -                                    | 4,391,563            |
| Payments made to individuals                                               | -                                                 | -                                    | 18,577,437           |
| Other payments to individuals and governmental agencies                    | -                                                 | -                                    | 105,953,792          |
| <b>Total deductions</b>                                                    | <b>14,819,746</b>                                 | <b>-</b>                             | <b>3,647,733,019</b> |
| Change in net position                                                     | 21,804,919                                        | 20,861                               | 7,423,879            |
| <b>Net position, October 1, 2022</b>                                       | <b>108,340,153</b>                                | <b>498,400</b>                       | <b>64,120,486</b>    |
| <b>Net position, September 30, 2023</b>                                    | <b>\$ 130,145,072</b>                             | <b>\$ 519,261</b>                    | <b>\$ 71,544,365</b> |

See accompanying notes to financial statements.

**ORANGE COUNTY, FLORIDA**  
**INDEX TO THE NOTES TO FINANCIAL STATEMENTS**  
**for the year ended September 30, 2023**

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**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

These financial statements of Orange County, Florida (County) were prepared in accordance with accounting principles generally accepted in the United States of America for governmental entities (GAAP). The following summary of the more significant accounting policies of the County is presented to assist the reader in interpreting these financial statements, and should be viewed as an integral part of this report.

Reporting Entity:

Entity status for financial reporting purposes is governed by Statement No. 14 of the Governmental Accounting Standards Board (GASB), as amended. The GASB is the standard-setting body for the establishment of GAAP in governmental entities. Determination of the financial reporting entity of the County is founded upon the objective of accountability. Therefore, these financial statements include the County government (the primary government) and two types of legally separate component units (blended and discrete) for which operational or financial responsibility rests with the elected officials of the County or for which the nature and significance of their relationship to the County are such that exclusion would cause the financial statements to be misleading or incomplete.

Operational or financial responsibility is considered to have been met if the primary government appoints a voting majority of the component unit's governing board and it is able to impose its will on the unit or there is potential for the unit to provide specific financial benefits or impose specific financial burdens on the primary government. All component units of the County have a September 30 fiscal year end.

The County is governed under the authority of the County Charter (Charter), which provides for home rule and is derived from the Florida Constitution. Under the Charter, the principal legislative body of the County is the Board of County Commissioners (Board), a seven-member elected body consisting of six Commissioners elected by district and the County Mayor elected at-large. The County Mayor also serves as the principal executive officer. In addition, certain designated governmental functions are performed by constitutional officers who are elected at-large. The constitutional officers are the Clerk of the Circuit and County Courts, County Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector. Although these six officers are operationally autonomous, they do not hold sufficient corporate powers of their own to be considered legally separate component units for financial reporting purposes. Therefore, the operations governed by each officer are reported together with operations governed by the Board of County Commissioners as part of the primary government. For purposes of this report, operations governed by the Board of County Commissioners are referred to as Board.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

Blended component units are legally separate entities that are in substance part of the County's operation, as they either have governing bodies that are substantively the same as the Board of County Commissioners and there is a financial benefit or burden relationship between the County and the component unit, or they provide their services exclusively or almost exclusively to the County. The financial transactions of these component units are merged in with transactions of the County as part of the primary government. The blended component units of the County are as follows:

Orange Blossom Trail (OBT) Local Government Neighborhood Improvement District (NID) – The District serves to provide for improvements in public safety in a designated area adjacent to Orange Blossom Trail. The governing body of the District is the Board of County Commissioners, which provides substantial funding of operations. The District is presented as a special revenue fund.

Pine Hills Local Government Neighborhood Improvement District (NID) – The District serves to provide for improvements in public safety in a designated area within Pine Hills. The governing body of the District is the Board of County Commissioners, which provides substantial funding of operations. The District is presented as a special revenue fund.

Water and Navigation Control Districts (2) – The Lake Conway Water and Navigation Control District and the Windermere Water and Navigation Control District each serve to provide for the regulation of shoreline alteration, aquatic plant management, and lake patrol activities for their designated areas. The governing board of each District is the Board of County Commissioners. The primary revenue source is ad valorem property taxes levied by the Board and the annual budgets of each District must be approved by the Board. These Districts are presented together as a special revenue fund.

International Drive Community Redevelopment Agency (CRA) – The Agency serves to provide improved transportation and roadway conditions in the International Drive corridor. The governing body of the Agency is the Board of County Commissioners, which provides substantial funding of operations. The Agency is presented as a special revenue fund.

Orange Blossom Trail (OBT) Community Redevelopment Agency (CRA) – The Agency serves to renew economic interest and improve the commercial diversity and viability of a redevelopment area adjacent to Orange Blossom Trail. The governing body of the Agency is the Board of County Commissioners, which provides substantial funding of operations. The Agency is presented as a special revenue fund.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

Effective for Fiscal Year 2020, the State of Florida Legislature enacted Chapter 2019-163, Laws of Florida, which amended section 163.387(8), Florida Statutes, to require each CRA that has revenues or a total of expenditures and expenses in excess of \$100,000, to have performed a separate audit. In accordance with Florida Auditor General Rule 10.557(3), the CRA audit report must include basic financial statements, notes to the financial statements, and management's discussion and analysis and other required supplementary information. Both International Drive CRA and Orange Blossom Trail CRA meet the requirements for separate financial statements to be issued. For further information on these two CRAs the contact information is as follows:

International Drive CRA:  
Orange County Office of Management  
And Budget  
201 S. Rosalind Avenue  
Orlando, FL 32801

Orange Blossom Trail CRA:  
Orange Blossom Trail Development  
Board, Inc.  
2800 S Orange Blossom Trail, Suite A  
Orlando, FL 32805

Discretely-presented component units are legally separate entities which do not meet the criteria for blending. They are reported in separate columns to emphasize that they are legally separate from the County. The discrete component units of the County are as follows:

Orange County Housing Finance Authority – The Authority serves to finance dwelling accommodations for low, moderate, and middle income persons in Orange County and three other adjacent counties. Its five-member board is appointed by the Board of County Commissioners. There is no budget approval required by the Board of County Commissioners, although there is an approval requirement for any bonded debt issuance. The County has no obligation to pay the outstanding debt of the Authority; however, the Board of County Commissioners does have the power to remove an Authority board member without cause.

Orange County Library District – The District serves to provide comprehensive library services and serves County residents, except for those within the cities of Winter Park and Maitland. The governing board of the District is composed of the Board of County Commissioners plus one member appointed by the City Council of the City of Orlando. This governing board levies the property taxes necessary to operate the District, adopts the annual budget, and approves debt issuances. However, the County is not legally responsible for funding the operations or repayment of debt of the District and there is no financial benefit or burden relationship between the County and the District.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

International Drive Master Transit and Improvement District – The District serves to administer transportation and capital planning projects along certain segments of International Drive. Two of the three board members are members of the Board of County Commissioners. There is no budget approval required by the Board of County Commissioners; however, a major portion of the District's funding is derived from Municipal Service Taxing Units (MSTUs) of the County. Tax revenues from these MSTUs are committed to the activities of the District. During the 2023 fiscal year, \$8.1 million was paid to the District from the County's MSTUs.

Orange County Health Facilities Authority – The Authority serves to assist health facilities in the acquisition, construction, financing and refinancing of capital projects within the County and, under certain circumstances, outside the geographic limits of the County. Its five-member board is appointed by the Board of County Commissioners. The Authority is not legally required to adopt a budget; however, the Board of County Commissioners must authorize the issuance of bonded debt. Neither the Authority nor the County has any legal obligation for repayment of the revenue bonds issued through the Authority. The Authority is an issuer of "conduit" debt obligations.

Orange County Industrial Development Authority – The Authority serves to assist in financing and refinancing capital projects which will foster economic development in the County. Its five-member board is appointed by the Board of County Commissioners. The Authority is not legally required to adopt a budget; however, the Board of County Commissioners must authorize the issuance of bonded debt. Neither the Authority nor the County has any legal obligation for repayment of the revenue bonds issued through the Authority. As an issuer of "conduit" debt obligations, the Authority has no assets, liabilities, revenues, or expenses.

Orange Blossom Trail Development Board, Inc. – This not-for-profit corporation, established by interlocal agreement between the Board of County Commissioners and the City of Orlando, serves to provide management services for redevelopment of a section of Orange Blossom Trail. Six positions of the nine-member board of directors are appointed by the Board of County Commissioners, and they may be removed without cause. There is no budget approval requirement nor responsibility for deficit funding on the part of the County; however, a major portion of the Corporation's revenues are derived from grants and reimbursements from the County.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

None of the blended component units prepare individual financial statements. Individual audited financial statements for the discretely-presented component units can be obtained directly from their administrative offices as follows:

Orange County Housing Finance Authority  
2211 Hillcrest Street  
Orlando, FL 32803-4905

Orange County Library District  
101 East Central Boulevard  
Orlando, FL 32801

International Drive Master Transit and Improvement District  
7081 Grand National Drive, Suite 105  
Orlando, FL 32819

Orange County Health Facilities Authority  
c/o Lowndes, Drosdick, Doster, Kantor & Reed, P.A.  
215 N. Eola Drive  
Orlando, FL 32801

Orange County Industrial Development Authority  
c/o Orlando Economic Partnership  
301 East Pine Street, Suite 900  
Orlando, FL 32801

Orange Blossom Trail Development Board, Inc.  
2800 S. Orange Blossom Trail, Suite A  
Orlando, FL 32805

The remainder of these notes provides disclosures for both the primary government and discretely-presented component units. In cases essential to fair presentation, GAAP requires special or separate note references for discretely-presented component units. Such disclosures are correspondingly noted and are displayed to the extent disclosed in the individual audited financial statements of the applicable component unit.

Financial Statement Presentation:

**Government-wide financial statements** – The statement of net position and the statement of activities report information about the nonfiduciary activities of the primary government and its discretely-presented component units. With the exception of interfund services provided and used, the effect of interfund activity has been removed through adjustments in order to minimize the double-counting of interfund activity. These statements distinguish between governmental activities and business-type activities. Governmental activities are primarily financed through taxes and intergovernmental revenues, while business-type activities are primarily financed through charges for services to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities, and for each of the business-type activities. Direct expenses are those that are clearly identified with a specific program or segment. Indirect expense allocations are displayed separately from the direct expenses. Program revenues include (a) fees, fines, and charges for service, and (b) grants and contributions that are restricted for the operating or capital requirements of a specific program. All taxes and other revenues not meeting the criteria for classification as program revenues are reported as general revenues.

Continued



**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**Fund financial statements** – The fund financial statements report information about the County's funds, including fiduciary funds. Separate columns are presented for each major governmental and enterprise fund.

The County reports the following major governmental funds:

*General Fund* - This is the County's primary operating fund; it accounts for all financial transactions not required to be accounted for in another fund.

*Fire Protection MSTU* - This fund accounts for fire protection and emergency medical services financed with ad valorem taxes levied in the MSTU, as well as service fee revenues. The MSTU encompasses the unincorporated area of the County.

*Municipal Service Districts* - This fund accounts for minor capital improvements and charges for services providing for streetlighting, right-of-way maintenance, recreation, retention pond maintenance, and the hospital Medicaid directed payment program. The services are financed with both ad valorem and non-ad valorem assessments.

*Grants* - This fund is for projects and programs which are financed in whole or in part by agencies of the Federal Government, State of Florida, and local governments.

*Sales Tax Trust* - This fund accounts for receipt of the County's share of state sales tax, and debt service payments for the County's outstanding sales tax revenue bonds.

*Miscellaneous Construction Projects* – This fund accounts for the acquisition and construction of various minor projects and facilities which are funded by a portion of the countywide ad valorem property tax levy.

*Documentary and Intangible Tax Fund* – This fund accounts for taxes imposed on certain recorded documents that are collected on behalf of and remitted to the State of Florida.

The County reports the following major enterprise funds:

*Convention Center* - This fund accounts for the operation of the Orange County Convention Center, and the payment of debt service on the outstanding tourist development tax revenue bonds. Major revenues are charges for services and tourist development taxes.

*Solid Waste System* - This fund accounts for the County's solid waste disposal (landfill) operation, primarily financed through user charges.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

*Water Utilities System* - This fund accounts for costs associated with residential and commercial sewer and water services provided to various sections of the county, primarily financed through user charges.

Additionally, the County reports the following fund types:

*Internal Service Funds* - These funds account for risk management, fleet management, and employee medical benefits services provided to other County departments on a cost-reimbursement basis, as well as Sheriff's health insurance and workers compensation claims.

*Other Postemployment Benefit Trust Funds* - These funds account for the receipt and disbursement of assets held in trust for participants of other postemployment benefit plans of the County and the Clerk of the Circuit and County Courts.

*Private Purpose Trust Fund* - This fund accounts for assets held in trust for the benefit of the St. Johns River Water Management District, pursuant to a trust agreement dated February 21, 2006.

*Custodial Funds* - These funds account for assets held on behalf of third parties. Examples include developers' escrows held pending satisfactory performance on construction projects, and taxes, fees and fines collected on behalf of other governments.

**Measurement Focus and Basis of Accounting:**

The government-wide, proprietary fund and trust fund financial statements use a flow of economic resources measurement focus to determine net income and financial position. The accounting principles used are similar to those applicable to businesses in the private sector and, thus, these funds are maintained on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

Governmental fund financial statements use a current financial resources measurement focus, and are maintained on the modified accrual basis of accounting. Revenues are recognized when they become susceptible to accrual; that is, when they become both "measurable" and "available to finance expenditures of the current period." The County considers amounts collected on grants within 120 days after year-end, and amounts collected within 60 days after year-end on all other governmental funds, to be available and thus recognizes them as revenues of the current year. As a general rule, expenditures are recognized in the accounting period in which the related fund liability is incurred, if measurable. Exceptions to this general rule are principal and interest on general long-term debt which are recorded as fund liabilities when due or when amounts have been accumulated in the debt service funds for payments to be made early the following year, as

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

well as expenditures related to compensated absences and claims and judgments, which are recognized when due.

Revenues of the County which are susceptible to accrual under the modified accrual basis include property taxes, gas taxes, public service taxes, grant revenues, interest revenue, and charges for services. In applying the "susceptible to accrual" concept to intergovernmental revenues (grants, entitlements and shared revenues), the legal and contractual requirements of the numerous individual programs are used as guidance. There are essentially two types of these revenues. In one, moneys must be expended on the specific purpose or project before any amounts will be earned by the County; therefore, revenues are recognized based upon when the expenditures are made if they meet the criterion of availability. In the other, moneys are essentially unrestricted as to purpose of expenditure and revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if they meet the criterion of availability.

Custodial funds account for assets held on behalf of third parties. Examples include developers' escrows held pending satisfactory performance on construction projects, funds held on behalf of inmates in the County's correctional facilities, and payments collected on behalf of individuals or other governments.

**Fund Balance Presentation:**

Fund balances of the governmental funds are classified as follows:

**Nonspendable:** This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact.

**Restricted:** This classification includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation, or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

**Committed:** This classification includes amounts that can be spent only for specific purposes pursuant to constraints imposed by formal action of the highest level of decision making authority, the Board of County Commissioners. Such formal action may be in the form of an ordinance or resolution which, dependent upon the nature of the matter, may be equally binding and may only be modified or rescinded by a subsequent formal action.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

Assigned: This classification includes amounts that are intended by the Board of County Commissioners to be used for specific purposes, but are neither restricted nor committed. The Board of County Commissioners has not granted any specific individual the authority to assign amounts, thus assignments may be made only by the Board of County Commissioners.

Unassigned: This classification represents the residual positive balance within the General Fund, which has not been restricted, committed or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances.

The County uses restricted amounts first when both restricted and unrestricted fund balances are available. Additionally, the County first uses committed, then assigned, and then unassigned amounts of fund balance when expenditures are made.

Budgets and Budgetary Accounting:

Chapter 129, Florida Statutes, requires that the annual fiscal year budget be legally adopted by the Board at the fund level, and that any expenditures or contract for expenditure in the fiscal year for an amount greater than the total fund budget is unlawful. Pursuant to this legal requirement, an annual appropriated budget is adopted by resolution subject to public hearing. Such resolution sets the budget appropriations in total by fund for each governmental fund and each proprietary fund of the Board. Budgets for the trust funds and custodial funds are not legally required or adopted. Budgetary information presented in this report is in a categorized format by revenue source, expenditure function, and expenditure reserves, which represents a detail level greater than the statutory level of control. At the close of the fiscal year, all budget appropriations lapse to the extent that they have not been expended. Outstanding encumbrances also lapse, but are re-established in the succeeding fiscal year against the newly adopted budget.

In addition to the statutory requirements discussed above, the County has adopted management control and approval guidelines for expenditures and budget amendments. Key components of these management guidelines are as follows:

1. Each fund contains allocations by object of expenditure, and for reserves for various purposes.
2. No expenditure or encumbrance may occur without a sufficient budgetary balance.
3. Allocations within a fund may be transferred within a department by action of the County's budget officer or between departments by action of the Board of County Commissioners, with the exception of state or federal grants, approval shall not be required for funds that are interdepartmental in nature.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

4. Available balances to or from reserves may be used to modify an expenditure allocation in the same fund upon approval of the Board of County Commissioners.
5. A revenue or other financing source which was originally unanticipated may be appropriated by action of the Board of County Commissioners.
6. Increased revenues for proprietary funds may be appropriated by action of the Board of County Commissioners.

Since transfers of budget allocations between departments must be approved by the Board, the department level is deemed the legal level of budgetary control, with the exception of state or federal grants, approval is not required for funds that are interdepartmental in nature, provided that such transfers are contemplated within, or necessary for the completion of the objectives of a federal or state award. Such legal level of budgetary control corresponds to the categorical breakdowns reflected in the financial statements, except for the General Fund and the Miscellaneous Construction Projects capital projects fund. These funds contain multiple operating departments requiring Board of County Commissioners approval for budget transfers. Schedules showing budgeted and actual expenditures at the department level for these two funds are presented as supplementary information at the end of the Financial Section.

In instances where total fund appropriations are amended by revenues or other financing sources unanticipated in the existing budget, an amending budget resolution is adopted which indicates the revised budget appropriation for each affected fund. Amendments to overall appropriations for any other reasons also require a public hearing prior to adoption.

Budget appropriations presented in this report include all legally adopted appropriations as amended during the fiscal year. During the 2023 fiscal year, appropriation increases of approximately \$1.09 billion were approved by the Board of County Commissioners, primarily due to the reappropriation of unexpended grant award balances and encumbrances outstanding at the end of the 2022 fiscal year. The original adopted budget for the 2023 fiscal year totaled \$6.22 billion and the final amended budget totaled \$7.31 billion, representing a 17.5% increase during the year.

All governmental fund budgets are prepared on a basis consistent with GAAP, except that capital outlay expenditures are not budgeted. The budgets for the proprietary funds are prepared on an accrual basis and are consistent with GAAP except that pension liability adjustment and other postemployment benefits (OPEB) adjustment, depreciation, amortization, noncash capital contributions, and gains/losses on the disposal of assets are not budgeted; capital outlays are budgeted as expense; and debt proceeds and principal payments are respectively budgeted as revenue and expense. Insurance liability claims in

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

the Risk Management internal service fund are budgeted according to the loss reserves available for disbursement rather than by new liabilities incurred during the fiscal year.

Annual budgets are prepared according to the following procedures:

During the month of July, the County Mayor, after working with the County's budget officer to establish proposed funding priorities for the ensuing fiscal year, presents a tentative budget for each fund which includes all estimated receipts, taxes to be levied, all other financing sources and all estimated expenditures and reserves.

The Board of County Commissioners examines these tentative budgets in work sessions throughout the month of July. Pursuant to law, the budgets of each fund are balanced (i.e., all revenues and other financing sources equal all expenditures, reserves, and other financing uses). Subject to hearing and notice requirements, the budgets may be revised as deemed necessary provided they remain in balance.

In September, public hearings are held to adopt tentative and final budgets. The hearings are held primarily to explain the budget and obtain public input. In accordance with statutory requirements, the annual budgets are enacted prior to October 1 through passage of a resolution. If for some reason a budget is not enacted by October 1, Florida Statutes provide for continued operation under the previous year's budget subject to any amendments.

Encumbrances:

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of moneys are recorded as a reservation of budget, is employed as an extension of the statutorily required budgetary process. Under Florida Statutes, appropriations, even if encumbered, lapse at fiscal year end. Encumbrances outstanding at September 30, 2023, represented by purchase orders and other executory contracts, were approximately \$570.4 million. It is the County's intention to substantially honor these encumbrances under authority provided in the subsequent year's budget.

Cash and Cash Equivalents:

Cash balances from the majority of funds are pooled for investment purposes. Earnings from such investments are allocated to the respective funds based on applicable cash participation by each fund. The investment pools are managed such that all participating funds have the ability to deposit and withdraw cash as if they were demand deposit accounts, and therefore all balances representing participants' equity in the investment pools are classified as cash equivalents for purposes of the statement of cash flows. For investments which are held separately from the pools, those which are highly liquid (including restricted

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

assets) with an original or remaining maturity of 90 days or less when purchased are also considered to be cash equivalents for the statement of cash flows.

Investments:

All investments are stated at fair value or at amortized cost, which approximates fair value. Investment fair values are based on quoted market prices, except for bankers' acceptances and commercial paper, which are based on amortized cost. Investments in Florida PRIME, a qualifying external investment pool as provided by GASB Statement No. 79, and money market mutual funds are stated at amortized cost, which is substantially the same as fair value.

Accounts Receivable:

Amounts due from private individuals, organizations, or other governments which pertain to charges for services rendered by County departments, or are owed to County departments, are reported as accounts receivable.

Receivables are reviewed periodically to establish or update the provisions for uncollectible amounts. These provisions are estimated based on an analysis of the age of the various accounts. The County records the amount of earned but unbilled service revenues for the Water Utilities System enterprise fund.

Notes and Loans Receivable:

The County has several agreements with other agencies under which cash has been advanced to those agencies for the purpose of financing loans to developers for multi-family affordable housing projects. These interest and noninterest-bearing advances will be repaid to the County over varying terms of up to 30 years. The outstanding principal balance is primarily reported as Notes and Loans Receivable in the Local Housing Assistance (SHIP) special revenue fund, with a corresponding amount in Restricted Fund Balance, as future use of collected proceeds remain restricted. A portion of these advances is also reported in the Miscellaneous Construction Projects, a major fund, as Notes and Loans Receivable, with a corresponding amount reported in Assigned Fund Balance. With the exception of an allowance established for one note to recognize a reduction from the amount due for compliance with conditions of the agreement, no uncollectible allowance has been established for these receivables, based upon management's evaluation of the loans.

Also included in the Local Housing Assistance (SHIP) special revenue fund, and the Grants, a major fund, are loans receivable associated with the County's Down Payment Assistance, Neighborhood Stabilization and Housing Rehabilitation Programs. Loans are collateralized by personal residences and are forgiven over periods up to 20 years, provided that the

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

program participant complies with the terms of the loan. An allowance is also established equal to the value of the loans as the County does not expect to collect on them.

The County, along with the City of Orlando and Lake Nona Land Company, LLC ("Funding Parties"), entered into an agreement with the University of Central Florida Real Estate Foundation, LLC to provide a no interest loan in the amount of \$50 million for the conveyance of the Sanford-Burnham Institute. The Institute was originally constructed through a competitive process that included incentives from the State of Florida, the Funding Parties, and others. In 2016, Sanford Burnham expressed its intent to wind down its operations in Florida. In anticipation of Sanford Burnham's departure, the Funding Parties agreed to convey the property to the University of Central Florida in exchange for a no interest loan. Each Funding Party shares the benefits and liabilities relative to the Property based on each Funding Party's actual contribution to the original incentive transaction with Sanford Burnham, 43.95% of which related to the County. The County's proportionate share of the outstanding principal, \$19,777,500, is reported as a Note Receivable, for which an equal amount is also presented as a deferred inflow of resources in the General Fund. The entire amount is to be repaid over a period of 30 years, with final payment no later than July 1, 2051.

Interfund Balances and Activity:

During the course of normal operations, the County has numerous transactions between funds. Examples of these transactions include providing services, constructing assets or servicing debt. These transactions are generally recorded as interfund transfers, except for internal service fund charges which are reflected as revenues to internal service funds and expenses or expenditures to the funds receiving the services. Additionally, short-term interfund loans are recorded from time to time as cash flow needs arise. As of fiscal year-end, any unpaid amounts related to these transactions are reported as "due from other funds" or "due to other funds" on the fund financial statements. Interfund loans not expected to be repaid within one year are reported as advances. Interfund balances and transfers are consolidated for government-wide financial reporting, and residual balances between governmental activities and business-type activities, if any, are reported on the government-wide financial statements.

Inventories and Prepaid Costs:

Inventories in proprietary fund types consist of materials and supplies held for consumption and are reported at cost. Cost is determined by the Solid Waste System and the Water Utilities System enterprise funds using the weighted average and the moving average methods, respectively. The Fleet Management internal service fund values inventory using the first-in, first-out method.

Continued



**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

Prepaid costs reported in both governmental and proprietary fund types consist of payments for costs applicable to future accounting periods. The cost of these prepaid items is recorded as expenditure or expense when consumed, rather than when purchased. This includes costs related to the initial implementation stages for subscription-based information technology arrangements that will be recorded as an addition to the asset when the subscription term commences.

Restricted Assets:

The use of certain assets of enterprise funds is restricted by specific provisions of bond resolutions and agreements with various parties. Assets so designated are identified as restricted assets on the statement of net position. When both restricted and unrestricted resources are available for use, the County's policy is to use restricted resources first, then unrestricted resources as they are needed. Restricted assets are classified as noncurrent if they are for acquisition or construction of capital assets, for liquidation of long-term debt, or are for other than current operations.

Capital Assets:

Capital assets are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Constructed or purchased assets are recorded at historical cost or estimated historical cost. Intangible right-to-use leased assets are recorded at the present value of payments expected to be made during the lease term adjusted for any payments made at or prior to the lease commencement date and any direct costs. Subscription-based intangible assets are recorded at the present value of payments expected to be made during the subscription term adjusted for any costs recorded as prepaid assets during the initial implementation stages of the project. Donated assets are recorded at acquisition value on the date of donation. The thresholds for capitalization of assets range from \$500 to \$1 million, depending on the asset class. Costs of maintenance and repairs that do not add to the value of assets or extend their useful lives are not capitalized.

All capital assets except land and construction in progress are depreciated or amortized using the straight-line method over the following estimated useful lives:

|                                                      |                |
|------------------------------------------------------|----------------|
| Buildings                                            | 5 to 50 years  |
| Improvements other than buildings                    | 10 to 50 years |
| Machinery and equipment                              | 3 to 15 years  |
| Infrastructure – roadways                            | 20 to 50 years |
| Infrastructure – drainage                            | 20 to 75 years |
| Intangible                                           | 3 to 40 years  |
| Right-to-use leased and<br>Subscription-based assets | 2 to 50 years  |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

Leases:

Lessee: The County is a lessee for various noncancellable leases for land, office space, buildings and equipment. The County recognizes a lease liability and an intangible right-to-use leased asset in the government-wide financial statements. Lease liabilities with an initial, individual present value of \$1 million or more are recognized.

At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term. In subsequent fiscal years, the lease liability is reduced by the principal portion of the payments made. The lease asset is initially measured as the amount of the lease liability, adjusted for any payments made at or prior to the lease commencement date and any direct costs. In subsequent fiscal years, the lease asset is amortized on the straight-line basis over its useful life which is the same as the lease term.

Key estimates and judgments related to leases include how the County determines 1) the discount rate used to discount the expected payments to present value, 2) the lease term and 3) the lease payments. The County uses the interest rate charged by the lessor as the discount rate. When the discount rate is not provided by the lessor, the County uses its estimated incremental borrowing rate. The lease term includes the noncancellable period of the lease. Lease payments included in the initial measurement of the lease liability include fixed payments and any other payments reasonably certain of being required based on an assessment of all relevant factors.

The County monitors changes in circumstances that would require a remeasurement of its leases and will remeasure the lease asset and liability if these changes are expected to significantly affect the amount of the lease liability.

Subscription-Based Information Technology Arrangements:

The County has entered into various noncancellable arrangements for subscription-based information technology programs. The County recognizes a liability and an intangible subscription-based asset in the government-wide and proprietary fund type financial statements. Assets with a value of \$1 million or more are recognized.

At the commencement of the arrangement, the liability is measured at the present value of payments expected to be made during the subscription term. In subsequent fiscal years, the liability is reduced by the principal portion of the payments made. The asset is initially measured as the amount of the liability, adjusted for any payments made during the initial implementation stages previously recorded as a prepaid asset. In subsequent fiscal years, the subscription-based asset is amortized on the straight-line basis over its useful life which is the same as the subscription term.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

Key estimates and judgments related to subscription-based arrangements include how the County determines 1) the discount rate used to discount the expected payments to present value, 2) the subscription term and 3) the subscription payments. The County uses the interest rate charged by the vendor as the discount rate. When the discount rate is not provided by the vendor, the County uses its estimated incremental borrowing rate. The term includes the noncancellable period of the subscription. Payments included in the initial measurement of the liability include fixed payments and any other payments reasonably certain of being required based on an assessment of all relevant factors.

The County monitors changes in circumstances that would require a remeasurement of its subscription-based liabilities and will remeasure the asset and liability if these changes are expected to significantly affect the amount of the liability.

Accounts Payable and Accrued Liabilities:

Liabilities reported as accounts payable and accrued liabilities on the government-wide statement of net position are comprised of the following components:

|                                                   | Governmental<br>Activities | Business-type<br>Activities |
|---------------------------------------------------|----------------------------|-----------------------------|
| Current payables due to vendors                   | \$ 138,927,186             | \$ 61,689,140               |
| Salaries and wages payable                        | 27,325,627                 | 3,339,940                   |
| Retainage on contracts payable                    | <u>5,427,141</u>           | <u>6,962,328</u>            |
| Total accounts payable and<br>accrued liabilities | <u>\$ 171,679,954</u>      | <u>\$ 71,991,408</u>        |

Deferred Outflows/Inflows of Resources and Unearned Revenue:

Deferred outflows of resources represent a consumption of net assets that applies to a future period and therefore will not be recognized as expended until then. The County presents deferred outflows associated with pensions and OPEB, amortized over future periods, and losses charged on the refunding of debt, amortized over the life of the debt.

In instances where assets have been received by the County for services to be rendered in future periods, asset balances have been offset by an unearned revenue liability account in the financial statements. Unearned revenues of the County's business-type activities at September 30, 2023 are associated with cash received to secure future bookings at the Convention Center. Unearned revenue included in governmental activities are deposits held from builders for future building permit issuance, where revenue will be earned in future periods.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

Deferred inflows of resources are reported in governmental funds to offset receivables and deposits that do not meet the availability criterion under the modified accrual basis of accounting. Primary examples of the County's deferred inflows are amounts associated with outstanding loans and receivables for the general fund and grants, EMS transport services and 911 system service provider fees, where payments will be received in cash over future periods. The County also presents amounts associated with pensions and OPEB as deferred inflows of resources.

Landfill Closure Costs:

Under the terms of current state and federal regulations, the County is required to place a final cover on closed landfill areas, and to perform certain monitoring and maintenance functions for a period of up to 30 years after closure. In accordance with GASB Statement No. 18, the County is recognizing these costs of closure and postclosure maintenance over the active life of each landfill area, based on landfill capacity used during the period. Required obligations for these costs are recognized in the governmental activities for internal landfill operations and in the Solid Waste System enterprise fund for public landfill operations.

Obligation for Bond Arbitrage Rebate:

Pursuant to Section 148(f) of the U. S. Internal Revenue Code, the County must rebate to the United States Government the excess of interest earned from the investment of certain debt proceeds and pledged revenues over the yield rate of the applicable debt. Arbitrage rebate, if any, is due and payable on each five-year anniversary of the respective debt issue. As of September 30, 2023, the County had no outstanding arbitrage rebate liability.

Operating and Nonoperating Revenues and Expenses:

The proprietary fund financial statements distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses are those that result from providing services associated with the principal activities of the respective fund. Primary examples of operating revenues are charges for hall and room rentals of the Convention Center, landfill tipping fees of the Solid Waste System, and charges for water and wastewater treatment services of the Water Utilities System. Operating expenses include the cost of sales and services, administrative costs, and depreciation expense. Nonoperating revenues and expenses are all those that do not meet the criteria described above, and include interest and tax revenues and debt service expenses.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

Compensated Absences:

It is the policy of the County to permit employees to accumulate a limited amount of earned but unused leave benefits which will be paid to employees upon separation from service. Unpaid compensated absences are recorded as a liability when the benefits are earned in the proprietary fund financial statements. For governmental funds, there is no legal requirement to accumulate expendable available financial resources to liquidate the obligation; thus expenditures are recognized in the governmental funds when payments are made to employees. The current portion of the accrued compensated absences liability is based on the average annual amount of leave paid over the preceding three years.

Net Position:

The government-wide statement of net position reports a total of \$742,404,630 of restricted net position for governmental activities, of which \$564,492,831 is restricted by enabling legislation, and \$203,206,052 of restricted net position for business-type activities.

Pension Expense:

The County expenses required pension contributions as a component of personal services expense. The remaining portion of pension expense, consisting of the County's proportionate share of the Florida Retirement System's actuarially determined pension expense in excess of amounts contributed is presented as an expense in the statement of activities by function.

Other Postemployment Benefit Expense:

The County expenses OPEB contributions as a component of personal services expense. The remaining portion of OPEB expense, consisting of the actuarially determined proportion of the County's OPEB expense in excess of the amounts contributed is presented as an expense in the statement of activities by function.

Bond Amortization Costs:

In the proprietary fund financial statements, bond premiums are amortized over the life of the bonds using the interest method. The difference between the reacquisition price and the net carrying amount of refunded debt is being amortized over the shorter of the life of the old debt or the life of the new debt using the interest method. Amortization of bond premium and the deferred amounts on refundings are recorded as components of interest expense.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

Indirect Expenses Allocation:

General administrative overhead costs are charged to all County Functions, based on the proportionate benefit to each function, as determined through the County's annually-prepared cost allocation plan. These indirect expenses are identified in a separate column on the government-wide statement of activities.

Property Tax Revenues:

Ad valorem property taxes levied in September 2023 are for the purpose of financing the budget of the 2024 fiscal year. Property tax revenues recognized for the 2023 fiscal year were levied in September 2022. Virtually all unpaid taxes are collected via the sale of tax certificates prior to fiscal year end; thus there is no receivable reported for property taxes in the financial statements.

Key dates in the property tax cycle are as follows:

|                                                              | <u>Revenues for fiscal year<br/>ended September 30, 2023</u> |
|--------------------------------------------------------------|--------------------------------------------------------------|
| Lien date                                                    | January 1, 2022                                              |
| Assessment roll certified                                    | August 18, 2022                                              |
| Property taxes levied                                        | September 22, 2022                                           |
| Beginning of fiscal year for<br>which taxes have been levied | October 1, 2022                                              |
| Tax bills rendered                                           | November 1, 2022                                             |
| Property taxes payable:                                      |                                                              |
| Maximum discount (latest date)                               | November 30, 2022                                            |
| Delinquent                                                   | April 1, 2023                                                |
| Tax certificates sold on<br>unpaid taxes                     | June 1, 2023                                                 |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

Use of Estimates:

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities as of the financial statement date and the reported amounts of revenues and expenses or expenditures during the reporting period. Actual results could differ from those estimates.

New Accounting Pronouncements:

Effective October 1, 2022, the County adopted the provisions of GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. This Statement establishes criteria for the recognition of certain subscription-based technology agreements that results in a right-to-use subscription asset (intangible asset) and the recognition of a corresponding subscription liability. Additionally, the Statement requires the recognition of an outflow of resources for any discount on the subscription liability and for the amortization of capitalized outlays other than subscription payments, to include implementation costs.

**B. DEPOSITS AND INVESTMENTS**

**Primary Government:**

As of September 30, 2023, the carrying values of the County's deposits and investments, with their respective Standard & Poor's (S&P) and Moody's Investors Service credit ratings, was as follows:

| <u>Investment Type</u>         | <u>Fair Value</u>       | <u>Credit Rating</u> |
|--------------------------------|-------------------------|----------------------|
| Demand and time deposits       | \$ 210,623,601          | NA                   |
| Florida PRIME                  | 1,120,805,553           | AAAm                 |
| Florida Class                  | 50,000,000              | AAAm                 |
| U.S. Treasury Notes            | 1,168,222,183           | AA+/Aaa              |
| U.S. Treasury Bills            | 702,392,082             | A-1+                 |
| Federal instrumentalities:     |                         |                      |
| Coupons                        | 24,616,561              | AA+/Aaa              |
| Discount notes                 | 272,140,750             | A-1+/P-1             |
| Money market mutual funds      | 63,897,997              | AAAm/Aaa-mf          |
| Total deposits and investments | <u>\$ 3,612,698,727</u> |                      |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**B. DEPOSITS AND INVESTMENTS, Continued**

The County's investments utilize Level 2 inputs. Fair value measurement is based on pricing received from the County's third party vendor. The County uses the market approach method as a valuation technique which uses prices and other relevant information generated by market transactions involving identical or similar groups of assets. Florida PRIME, time deposits and money market mutual funds are valued at amortized cost. There are no restrictions or limitations on withdrawals; however, Florida PRIME may, on the occurrence of an event that has a material impact on liquidity or operations, impose restrictions on withdrawals for up to 48 hours. The County's investments in the Florida Cooperative Liquid Assets Securities System (Florida Class), a public entity investment trust organized under the laws of the State of Florida, are presented at Net Asset Value (NAV), which reflects fair value. The objectives of the Florida Class are to generate investment income while maintaining safety and liquidity. There are no restrictions or terms and conditions on the County in redeeming the investment and the County has no unfunded commitments related to this investment.

At September 30, 2023, the County's categorizations of investment fair value measurements were as follows:

|                                          | Fair Value<br>9/30/2023 | Significant Other<br>Observable Inputs<br>(Level 2) |
|------------------------------------------|-------------------------|-----------------------------------------------------|
| U.S. Treasury Notes                      | \$ 1,168,222,183        | \$ 1,168,222,183                                    |
| U.S. Treasury Bills                      | 702,392,082             | 702,392,082                                         |
| Federal Instrumentalities:               |                         |                                                     |
| Coupons                                  | 24,616,561              | 24,616,561                                          |
| Discount notes                           | 272,140,750             | 272,140,750                                         |
| Total investments at fair value          | <u>\$ 2,167,371,576</u> | <u>\$ 2,167,371,576</u>                             |
| Investments reported at net asset value: |                         |                                                     |
| Florida Class                            | <u>\$ 50,000,000</u>    |                                                     |
| Total investments at net asset value     | <u>\$ 50,000,000</u>    |                                                     |
| Investments reported at amortized cost:  |                         |                                                     |
| Demand and time deposits                 | \$ 210,623,601          |                                                     |
| Florida PRIME                            | 1,120,805,553           |                                                     |
| Money market mutual funds                | 63,897,997              |                                                     |
| Total investments at amortized cost      | <u>\$ 1,395,327,151</u> |                                                     |
| Total investments                        | <u>\$ 3,612,698,727</u> |                                                     |

Continued



**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**B. DEPOSITS AND INVESTMENTS, Continued**

Credit Risk:

The Board's Investment Policy (Policy), as well as the separate investment policies of the constitutional officers, limits credit risk by restricting authorized investments to the following: obligations issued or explicitly guaranteed by the U.S. Government (Treasuries), obligations of certain U.S. Government-sponsored Federal instrumentalities (Instrumentalities), direct obligations of states and municipalities, repurchase agreements comprised of Treasuries or Instrumentalities, Florida PRIME administered by Florida's State Board of Administration (a qualifying external investment pool), Florida Class, an independent local government investment pool, commercial paper, bankers' acceptances, bank certificates of deposit or savings accounts, and money market mutual funds (Money Markets). The Policy requires that investments in Instrumentality debt be guaranteed by the full faith and credit of the U.S. Government-sponsored agency, and that investments in Money Markets have an S&P rating of AAAm or AAAG, and limits eligible Money Markets to those comprised of Treasuries. For arbitrage compliance only, Money Markets may be comprised of state and local government taxable and tax-exempt debt.

Concentration of Credit Risk:

Except for Treasuries, the Policy establishes limitations on portfolio composition for all permitted investments, both by investment type and by issuer, in order to control concentration of credit risk. The Policy provides that a maximum of 45% of the portfolio may be invested in any of four specified Instrumentalities, with a limit of 15% in any one issuer; and that a maximum of 25% of the portfolio may be invested in Money Markets, with a limit of 10% of the portfolio invested in any one issuer. At September 30, 2023, the County's investment pool portfolio included investments in three authorized Instrumentalities, each of which represented 6.7% or less of the total pool portfolio.

Custodial Credit Risk:

The Policy requires that bank demand and time deposits be secured as provided by Chapter 280, Florida Statutes. This law requires local governments to deposit funds only in financial institutions designated as qualified public depositories by the Chief Financial Officer of the State of Florida. At September 30, 2023, all of the County's bank deposits were in qualified public depositories.

The Policy requires execution of a third-party custodial safekeeping agreement for all purchased securities, and requires that securities be held in the County's name. At September 30, 2023, all of the County's investments were held in a bank's trust department in the County's name.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**B. DEPOSITS AND INVESTMENTS, Continued**

Interest Rate Risk:

For all investment types, the Policy limits the investment of current operating funds to 13 months. To increase returns and provide diversity, the Policy also provides for the investment of noncurrent (13 months) operating funds in investments with maturities no longer than 60 months. Noncurrent operating funds are invested in the intermediate term portfolio with a maximum maturity of 36 months, and a noncurrent operating portfolio with a maximum maturity of 60 months. Bond reserves, construction funds, and other nonoperating funds may be invested for up to 10 years, subject to debt covenant restrictions and liquidity needs.

As of September 30, 2023, the County's investments have the following weighted average maturities by investment type: U.S. Treasury Bills – 3.6 months; U.S. Treasury Notes – 18.9 months; Federal instrumentalities – 3.0 months; Money Markets – not more than 60 days. The portfolio did not contain any callable securities.

Orange County OPEB Retirement Health Benefit Plan:

Investments in the Orange County OPEB Trust are managed in accordance with the Trustee's Retiree Health Care Benefit Trust Investment Policy. The OPEB Retirement Health Benefit Plan investments, other than \$376,604 of uninvested cash deposits and \$105,844,007 in index funds investing in equity securities, were as follows at September 30, 2023:

| <u>Fund/Investment</u>        | <u>Type</u>  | <u>Credit<br/>Rating</u> | <u>Average<br/>Maturity (years)</u> | <u>Fair Value</u>    |
|-------------------------------|--------------|--------------------------|-------------------------------------|----------------------|
| Prime Money Market Fund       | Money Market | Not rated                | <60 days                            | \$ 546,557           |
| International Bond Index Fund | Fixed Income | Not rated                | 8.7                                 | 6,367,799            |
| Bond Market Index Fund        | Fixed Income | Not rated                | 8.7                                 | 15,023,631           |
| Total Fixed Income            |              |                          |                                     | <u>\$ 21,937,987</u> |

The County's fair value measurement for investments in index funds uses quoted prices in active markets for identical assets (Level 1 inputs); PRIME money market funds maintain stable net asset values and are valued at amortized cost.

Clerk of the Circuit and County Courts OPEB Retirement Health Benefit Plan:

Cash and investments of the Clerk of the Circuit and County Courts OPEB Trust are managed in accordance with Florida Statutes. As of September 30, 2023, \$868,873 was deposited in an interest bearing checking account and \$8,178,931, at net asset value, was held in investments.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**C. RESTRICTED ASSETS**

The use of certain assets is restricted by specific provisions of bond resolutions and agreements with various outside parties. Restricted assets at September 30, 2023 consist of the following:

|                                              | <b>Cash<br/>and Cash<br/>Equivalents</b> | <b>Investments</b>   | <b>Totals</b>        |
|----------------------------------------------|------------------------------------------|----------------------|----------------------|
| <b><u>Convention Center</u></b>              |                                          |                      |                      |
| Bond interest                                | \$ 14,773,843                            | \$ -                 | \$ 14,773,843        |
| Bond principal                               | 50,275,000                               | -                    | 50,275,000           |
| Bond reserve                                 | 3,442,841                                | 79,508,958           | 82,951,799           |
| Sixth cent TDT                               | 4,066,712                                | -                    | 4,066,712            |
| Hotel surcharge                              | 2,523,951                                | -                    | 2,523,951            |
| Fund totals                                  | <u>75,082,347</u>                        | <u>79,508,958</u>    | <u>154,591,305</u>   |
| <b><u>Solid Waste System</u></b>             |                                          |                      |                      |
| Customer deposits                            | <u>1,240,971</u>                         | <u>-</u>             | <u>1,240,971</u>     |
| Fund totals                                  | <u>1,240,971</u>                         | <u>-</u>             | <u>1,240,971</u>     |
| <b><u>Water Utilities System</u></b>         |                                          |                      |                      |
| Operation and maintenance fund               | 37,405,441                               | -                    | 37,405,441           |
| Revenue fund                                 | 353,826                                  | -                    | 353,826              |
| Bond principal account                       | 9,083,971                                | -                    | 9,083,971            |
| Bond interest account                        | 4,440,321                                | -                    | 4,440,321            |
| Bond renewal and replacement fund            | 8,000,000                                | -                    | 8,000,000            |
| Bond reserve account                         | 509,813                                  | 5,915,011            | 6,424,824            |
| Loan debt service                            | 1,280,019                                | -                    | 1,280,019            |
| Loan repayment reserve                       | 760,140                                  | -                    | 760,140              |
| Customer deposits                            | <u>11,917,458</u>                        | <u>-</u>             | <u>11,917,458</u>    |
| Fund totals                                  | <u>73,750,989</u>                        | <u>5,915,011</u>     | <u>79,666,000</u>    |
| <b>Total restricted assets</b>               | 150,074,307                              | 85,423,969           | 235,498,276          |
| <b>Less: Current portion</b>                 | <u>(135,597,702)</u>                     | <u>-</u>             | <u>(135,597,702)</u> |
| <b>Restricted assets, noncurrent portion</b> | <u>\$ 14,476,605</u>                     | <u>\$ 85,423,969</u> | <u>\$ 99,900,574</u> |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**D. NOTES AND LOANS RECEIVABLE**

Notes and loans receivable of the primary government at September 30, 2023 were as follows:

**Governmental Activities:**

|                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |                             |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------|
| County's proportionate share of a promissory note with the University of Central Florida dated August 27, 2018 for conveyance of Sanford-Burnham Institute; noninterest bearing; repayment of principal to begin July 1, 2021 and will be paid quarterly over a 30 year period                                                                                                                                                                                                | \$ 19,777,500               |
| SHIP-Assisted grant loan due from Grand Avenue Economic Community Development Corporation dated 2010; to be reduced annually by 1/20th of the original amount.                                                                                                                                                                                                                                                                                                                | 297,500                     |
| Multi-Family Affordable Housing Agreements with Florida Community Capital Corporation and Neighborhood Lending Partners dated 1999 through 2014. As of November 2020, all Housing Agreements have been transferred to Neighborhood Lending Partners; secured by an equitable ownership of the underlying mortgages; noninterest bearing; repayment of principal is made quarterly over the life of the underlying mortgages, with final maturities ranging from 2027 to 2044. | 5,432,845                   |
| Multi-family Affordable Housing Agreement with Goldenrod Pointe Partners and Neighborhood Lending Partners dated October 2016; secured by an equitable ownership of the underlying mortgage; interest at 1% per annum, payable monthly; repayment of principal is made in the form of a balloon payment due September 2036.                                                                                                                                                   | 2,000,000                   |
| Multi-family Affordable Housing Agreement with Ability WDC, LLC and Neighborhood Lending Partners dated June 2018; secured by an equitable ownership of the underlying mortgage; interest at 1% per annum, payable monthly; repayment of principal is made in the form of a balloon payment due June 2038.                                                                                                                                                                    | 2,000,000                   |
| SHIP-Assisted and Grant Assisted loans due from individual participants in the County's down payment assistance, neighborhood stabilization and rehabilitation programs. Loans are collateralized by liens on personal residences and are forgiven after periods of up to 20 years provided the program participant complies with terms of the loan.                                                                                                                          | <u>69,090,202</u>           |
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 98,598,047                  |
| Less allowance for uncollectible accounts                                                                                                                                                                                                                                                                                                                                                                                                                                     | <u>(69,387,702)</u>         |
| Governmental activities notes and loans receivable, net                                                                                                                                                                                                                                                                                                                                                                                                                       | <u><u>\$ 29,210,345</u></u> |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

**E. CAPITAL ASSETS**

During the year ended September 30, 2023, the following changes in capital assets occurred:

|                                                         | Balance<br>10/1/2022    | Additions             | Reductions              | Balance<br>9/30/2023    |
|---------------------------------------------------------|-------------------------|-----------------------|-------------------------|-------------------------|
| <b>Governmental activities:</b>                         |                         |                       |                         |                         |
| Capital assets, not being depreciated:                  |                         |                       |                         |                         |
| Land                                                    | \$ 1,318,931,329        | \$ 24,532,503         | \$ -                    | \$ 1,343,463,832        |
| Construction in progress                                | 158,505,482             | 104,547,258           | (38,472,236)            | 224,580,504             |
| Total capital assets, not being depreciated             | <u>1,477,436,811</u>    | <u>129,079,761</u>    | <u>(38,472,236)</u>     | <u>1,568,044,336</u>    |
| Capital assets, being depreciated/amortized:            |                         |                       |                         |                         |
| Buildings and improvements                              | 830,716,793             | 13,638,581            | (194,898)               | 844,160,476             |
| Infrastructure                                          | 3,007,986,004           | 84,633,864            | (15,030)                | 3,092,604,838           |
| Machinery and equipment                                 | 488,553,232             | 69,602,036            | (18,557,025)            | 539,598,243             |
| Intangibles                                             | 750,775,574             | 101,977,688           | -                       | 852,753,262             |
| Right-to-use leased assets                              | 99,204,000              | 2,696,424             | (445,511)               | 101,454,913             |
| Total capital assets, being depreciated/amortized       | <u>5,177,235,603</u>    | <u>272,548,593</u>    | <u>(19,212,464)</u>     | <u>5,430,571,732</u>    |
| Less accumulated depreciation/amortization expense for: |                         |                       |                         |                         |
| Buildings and improvements                              | (417,223,974)           | (20,366,369)          | 149,174                 | (437,441,169)           |
| Infrastructure                                          | (1,263,854,203)         | (59,357,852)          | 15,030                  | (1,323,197,025)         |
| Machinery and equipment                                 | (370,030,559)           | (36,018,310)          | 18,018,883              | (388,029,986)           |
| Intangibles                                             | (32,160,632)            | (1,060,893)           | -                       | (33,221,525)            |
| Right-to-use leased assets                              | (8,153,339)             | (8,578,953)           | -                       | (16,732,292)            |
| Total accumulated depreciation and amortization expense | <u>(2,091,422,707)</u>  | <u>(125,382,377)</u>  | <u>18,183,087</u>       | <u>(2,198,621,997)</u>  |
| Total capital assets, being depreciated/amortized, net  | <u>3,085,812,896</u>    | <u>147,166,216</u>    | <u>(1,029,377)</u>      | <u>3,231,949,735</u>    |
| Governmental activities capital assets, net             | <u>\$ 4,563,249,707</u> | <u>\$ 276,245,977</u> | <u>\$ (39,501,613)</u>  | <u>\$ 4,799,994,071</u> |
| <b>Business-type activities:</b>                        |                         |                       |                         |                         |
| Capital assets, not being depreciated:                  |                         |                       |                         |                         |
| Land                                                    | \$ 248,553,238          | \$ 412,889            | \$ -                    | \$ 248,966,127          |
| Construction in progress                                | 313,400,240             | 88,299,043            | (173,286,966)           | 228,412,317             |
| Total capital assets, not being depreciated             | <u>561,953,478</u>      | <u>88,711,932</u>     | <u>(173,286,966)</u>    | <u>477,378,444</u>      |
| Capital assets, being depreciated/amortized:            |                         |                       |                         |                         |
| Buildings                                               | 1,511,438,592           | 28,795,158            | -                       | 1,540,233,750           |
| Improvements other than buildings                       | 2,896,280,796           | 192,926,968           | (98,971)                | 3,089,108,793           |
| Machinery and equipment                                 | 209,749,750             | 13,306,707            | (3,978,894)             | 219,077,563             |
| Subscription-based assets                               | -                       | 1,091,222             | -                       | 1,091,222               |
| Intangibles                                             | 227,955,655             | 42,732,919            | -                       | 270,688,574             |
| Total capital assets, being depreciated/amortized       | <u>4,845,424,793</u>    | <u>278,852,974</u>    | <u>(4,077,865)</u>      | <u>5,120,199,902</u>    |
| Less accumulated depreciation/amortization expense for: |                         |                       |                         |                         |
| Buildings                                               | (951,887,557)           | (64,133,559)          | -                       | (1,016,021,116)         |
| Improvements other than buildings                       | (1,587,410,235)         | (90,099,613)          | 16,088                  | (1,677,493,760)         |
| Machinery and equipment                                 | (155,701,184)           | (16,044,810)          | 3,713,080               | (168,032,914)           |
| Subscription-based assets                               | -                       | (249,314)             | -                       | (249,314)               |
| Intangibles                                             | (20,241,087)            | (560,652)             | -                       | (20,801,739)            |
| Total accumulated depreciation and amortization expense | <u>(2,715,240,063)</u>  | <u>(171,087,948)</u>  | <u>3,729,168</u>        | <u>(2,882,598,843)</u>  |
| Total capital assets, being depreciated/amortized, net  | <u>2,130,184,730</u>    | <u>107,765,026</u>    | <u>(348,697)</u>        | <u>2,237,601,059</u>    |
| Business-type activities capital assets, net            | <u>\$ 2,692,138,208</u> | <u>\$ 196,476,958</u> | <u>\$ (173,635,663)</u> | <u>\$ 2,714,979,503</u> |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**E. CAPITAL ASSETS, Continued**

Depreciation/amortization expense was charged to functions/programs as follows:

Governmental activities:

|                                                      |                  |
|------------------------------------------------------|------------------|
| General government (includes internal service funds) | \$ 24,764,034    |
| Public safety                                        | 31,865,768       |
| Physical environment                                 | 3,830,625        |
| Transportation                                       | 53,513,602       |
| Economic environment                                 | 815,048          |
| Human services                                       | 3,140,331        |
| Culture and recreation                               | <u>7,452,969</u> |

|                                                                      |                              |
|----------------------------------------------------------------------|------------------------------|
| Total depreciation/amortization expense -<br>governmental activities | <u><u>\$ 125,382,377</u></u> |
|----------------------------------------------------------------------|------------------------------|

Business-type activities:

|                        |                   |
|------------------------|-------------------|
| Convention Center      | \$ 67,271,468     |
| Solid Waste System     | 9,069,657         |
| Water Utilities System | <u>94,746,823</u> |

|                                                                       |                              |
|-----------------------------------------------------------------------|------------------------------|
| Total depreciation/amortization expense -<br>business-type activities | <u><u>\$ 171,087,948</u></u> |
|-----------------------------------------------------------------------|------------------------------|

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Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

**F. GOVERNMENTAL FUND BALANCES**

At September 30, 2023, the County's governmental fund balances were classified as follows:

|                                      | Major Funds           |                            |                                   |                   |                       |                                           | Other<br>Governmental<br>Funds |
|--------------------------------------|-----------------------|----------------------------|-----------------------------------|-------------------|-----------------------|-------------------------------------------|--------------------------------|
|                                      | General               | Fire<br>Protection<br>MSTU | Municipal<br>Service<br>Districts | Grants            | Sales Tax<br>Trust    | Miscellaneous<br>Construction<br>Projects |                                |
| Nonspendable:                        |                       |                            |                                   |                   |                       |                                           |                                |
| Deposits and prepaids                | \$ 217,955            | \$ -                       | \$ -                              | \$ -              | \$ -                  | \$ -                                      | \$ 548,764                     |
| Interfund loan                       | 7,700,000             | -                          | -                                 | -                 | -                     | -                                         | -                              |
| Restricted for:                      |                       |                            |                                   |                   |                       |                                           |                                |
| Protection of people<br>and property | -                     | -                          | -                                 | 307,804           | -                     | -                                         | 103,985,333                    |
| Court programs                       | -                     | -                          | -                                 | -                 | -                     | -                                         | 10,493,323                     |
| Physical environment                 | 435,711               | -                          | -                                 | -                 | -                     | -                                         | 24,561,738                     |
| Transportation projects              | -                     | -                          | -                                 | -                 | -                     | -                                         | 379,770,512                    |
| Economic environment                 | -                     | -                          | -                                 | -                 | -                     | -                                         | 28,375,281                     |
| Human services                       | -                     | -                          | -                                 | 255,016           | -                     | -                                         | 8,793,740                      |
| Parks and recreation                 | -                     | -                          | -                                 | -                 | -                     | -                                         | 52,882,216                     |
| Public donations                     | 1,145,173             | -                          | -                                 | -                 | -                     | -                                         | -                              |
| Debt service                         | -                     | -                          | -                                 | -                 | 72,391,300            | -                                         | 7,786,690                      |
| Committed to:                        |                       |                            |                                   |                   |                       |                                           |                                |
| Construction projects                | -                     | -                          | -                                 | -                 | -                     | 233,606,087                               | -                              |
| Protection of people<br>and property | 69,083                | 83,273,085                 | -                                 | -                 | -                     | 64,735,559                                | -                              |
| Physical environment                 | 53,767,509            | -                          | 27,707,062                        | -                 | -                     | -                                         | 45,097,358                     |
| Transportation projects              | -                     | -                          | 9,719,245                         | -                 | -                     | 81,498,034                                | 51,509                         |
| Human services                       | -                     | -                          | 1,023,615                         | -                 | -                     | 22,779,036                                | 24,382                         |
| Parks and recreation                 | -                     | -                          | -                                 | -                 | -                     | 103,605,221                               | 32,401,384                     |
| Assigned to:                         |                       |                            |                                   |                   |                       |                                           |                                |
| Administrative operations            | 13,942,469            | -                          | -                                 | -                 | -                     | -                                         | -                              |
| Court programs                       | -                     | -                          | -                                 | -                 | -                     | -                                         | 165,541                        |
| Protection of people<br>and property | 7,224,732             | -                          | -                                 | -                 | 511,440               | -                                         | 10,061,490                     |
| Physical environment                 | 198,986               | -                          | -                                 | -                 | -                     | -                                         | -                              |
| Transportation projects              | -                     | -                          | -                                 | -                 | 254,873,518           | -                                         | 107,973,325                    |
| Human services                       | 34,337,643            | -                          | -                                 | -                 | -                     | 2,000,000                                 | 114,988                        |
| Debt services                        | -                     | -                          | -                                 | -                 | 1,420,085             | -                                         | 101,550,233                    |
| Unassigned:                          |                       |                            |                                   |                   |                       |                                           |                                |
| General government                   | 225,556,847           | -                          | -                                 | -                 | -                     | -                                         | -                              |
| Total fund balances                  | <u>\$ 344,596,108</u> | <u>\$ 83,273,085</u>       | <u>\$ 38,449,922</u>              | <u>\$ 562,820</u> | <u>\$ 329,196,343</u> | <u>\$ 508,223,937</u>                     | <u>\$ 914,637,807</u>          |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**G. RISK MANAGEMENT AND INSURANCE COVERAGE**

Risk Management Program:

The County maintains the Risk Management internal service fund which reports the costs and benefits of a mutual risk management, loss prevention, and self-insurance program for property, liability, and workers' compensation losses. The self-insurance program covers the operations of the Board and the constitutional officers with the exception of the Sheriff, which elects to assume responsibility for general liability, automobile, and workers' compensation losses related to its operations.

The Risk Management fund covers claims on losses up to the following limits:

| <u>Amount</u><br><u>Per Occurrence</u> | <u>Type of Coverage</u>                  |
|----------------------------------------|------------------------------------------|
| \$1,000,000                            | Public Liability                         |
| 500,000                                | Property                                 |
| 1,000,000                              | Cyber Liability                          |
| 5% of unit value                       | Named Windstorm                          |
| 250,000                                | Environmental and Storage Tank Liability |
| 50,000                                 | Money and Securities Theft               |
| 50,000                                 | Employee Fidelity                        |
| 50,000                                 | Boiler and Machinery Breakdown           |
| 25,000                                 | Sabotage and Terrorism                   |
| 250,000                                | Vehicle and Mobile Equipment             |
| 25,000                                 | Legal Malpractice                        |
| Self-Insured                           | Workers' Compensation                    |

The County's self-insurance program has excess insurance coverage in place for instances where losses exceed the above-stated limits.

With regard to insurance coverages for the Sheriff, all general liability and automobile claims incurred subsequent to September 30, 1996, except for Fiscal Year 2000 claims covered by a commercial insurance carrier, are covered by the Florida Sheriff's Self-Insurance Fund, a risk management pool to which risk is transferred in exchange for annual premium payments. These payments are accounted for as General fund expenditures.

Sheriff's workers' compensation claims since October 1, 1999 are covered by commercial insurance carriers, subject to a \$250,000 per claim deductible. Effective October 1, 2004, the Sheriff became self-insured for workers' compensation, subject to a \$600,000 deductible. The Sheriff has been self-insured for health claims since October 1, 2003. The worker's compensation and health insurance liabilities described here are accounted for through internal service funds.

Continued



**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**G. RISK MANAGEMENT AND INSURANCE COVERAGE, Continued**

In addition, the Sheriff has bank deposits administered by the Sheriff's third-party administrators that include certain contingency reserves, particularly for health care claims.

Overall, there have been no claim settlements in excess of insurance coverage during the three fiscal years ended September 30, 2023. Coverage limits for flood and earthquake damages, damages from named windstorms, and damages from other wind or hail events, are set at \$50 million, \$100 million, and \$500 million, respectively.

The claims liability reported in the Risk Management funds, Sheriff's Health Insurance and Workers' Compensation Internal Service funds at September 30, 2023 and 2022 is based on an actuarial review of claims pending and past experience. The liability is recorded on a present value basis, excluding nonincremental claims adjustment expenses and using a discount factor of three percent. The undiscounted liability as of September 30, 2023 was \$86,867,335. Changes in the fund's claims liability amount during Fiscal Years 2023 and 2022 were:

|                                 | <u>Year ended September 30</u> |                      |
|---------------------------------|--------------------------------|----------------------|
|                                 | <u>2023</u>                    | <u>2022</u>          |
| Liability beginning balance     | \$ 75,069,943                  | \$ 74,792,789        |
| Claims and changes in estimates | 65,253,275                     | 62,167,403           |
| Claim payments                  | <u>(65,967,610)</u>            | <u>(61,890,249)</u>  |
| Liability ending balance        | <u>\$ 74,355,608</u>           | <u>\$ 75,069,943</u> |

Self-Insurance – Employee Medical Benefits:

Effective January 1, 2007, the County converted from a fully-insured to a self-insured plan for employee medical benefits. The plan covers all regular employees and certain retirees and former employees of the Board and their eligible dependents. Pursuant to interlocal agreements, all of the constitutional officers except for the Sheriff, as well as four other small local governmental agencies, are participating in the County's plan. The plan is accounted for through the County's Employee Benefits internal service fund.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**G. RISK MANAGEMENT AND INSURANCE COVERAGE, Continued**

The claims liability reported in the Employee Benefits internal service fund is the actuarially determined undiscounted amount. The change in the fund's claims liability amount during Fiscal Years 2023 and 2022 was:

|                             | Year ended September 30 |                      |
|-----------------------------|-------------------------|----------------------|
|                             | <u>2023</u>             | <u>2022</u>          |
| Liability beginning balance | \$ 9,937,000            | \$ 7,641,000         |
| Claims incurred             | 126,805,186             | 132,791,548          |
| Claim payments              | <u>(125,997,186)</u>    | <u>(130,495,548)</u> |
| Liability ending balance    | <u>\$ 10,745,000</u>    | <u>\$ 9,937,000</u>  |

**H. RETIREMENT PLANS**

Florida Retirement System:

General Information – All of the County's employees of the primary government participate in the Florida Retirement System ("FRS"). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost-sharing, multiple-employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration ("SBA"). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site: [www.dms.myflorida.com/workforce\\_operations/retirement/publications](http://www.dms.myflorida.com/workforce_operations/retirement/publications).

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**H. RETIREMENT PLANS, Continued**

**Pension Plan**

Plan Description – The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (“DROP”) for eligible employees.

Benefits Provided – Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers’ class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Pension Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers’ class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**H. RETIREMENT PLANS, Continued**

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 96 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

Contributions – Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2022 through June 30, 2023 and from July 1, 2023 through September 30, 2023, respectively, were as follows: Regular—11.91% and 13.57%; Special Risk Administrative Support—38.65% and 39.82%; Special Risk—27.83% and 32.67%; Senior Management Service—31.57% and 34.52%; Elected Officers’—57.00% and 58.68%; and DROP participants—18.60% and 21.13%. These employer contribution rates include 1.66% HIS Plan subsidy for the period October 1, 2022 through June 30, 2023 and 2.00% from July 1, 2023 through September 30, 2023.

The County’s contributions to the Pension Plan totaled \$117,483,039 for the fiscal year ended September 30, 2023.

Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2023, the County reported a liability of \$956,344,555 for its proportionate share of the Pension Plan’s net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2023. The County’s proportionate share of the net pension liability was based on the County’s 2022-23 fiscal year contributions relative to the 2021-22 fiscal year contributions of all participating members. At June 30, 2023, the County’s proportionate share was 2.40%, which was an increase of 0.07% from its proportionate share measured as of June 30, 2022.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**H. RETIREMENT PLANS, Continued**

For the fiscal year ended September 30, 2023, the County recognized pension expense of \$198,745,599. In addition, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| Description                                                                                                                    | Deferred Outflows<br>of Resources | Deferred Inflows<br>of Resources |
|--------------------------------------------------------------------------------------------------------------------------------|-----------------------------------|----------------------------------|
| Differences between expected and actual experience                                                                             | \$ 89,792,502                     | \$ -                             |
| Change of assumptions                                                                                                          | 62,342,473                        | -                                |
| Net difference between projected and actual earnings on Pension Plan investments                                               | 39,939,536                        | -                                |
| Changes in proportion and differences between the County's Pension Plan contributions and proportionate share of contributions | 32,591,842                        | 31,095,768                       |
| County Pension Plan contributions subsequent to the measurement date                                                           | <u>30,587,275</u>                 | <u>-</u>                         |
| Total                                                                                                                          | <u>\$ 255,253,628</u>             | <u>\$ 31,095,768</u>             |

The deferred outflows of resources related to the Pension Plan, totaling \$30,587,275, resulting from County contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ending September 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

| Fiscal Year Ending<br>September 30: | Amount        |
|-------------------------------------|---------------|
| 2024                                | \$ 27,957,246 |
| 2025                                | (10,777,552)  |
| 2026                                | 154,674,445   |
| 2027                                | 16,331,752    |
| 2028                                | 5,384,694     |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**H. RETIREMENT PLANS, Continued**

Actuarial Assumptions – The total pension liability in the July 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

|                           |                                                                    |
|---------------------------|--------------------------------------------------------------------|
| Inflation                 | 2.40%                                                              |
| Salary increases          | 3.25%, average, including inflation                                |
| Investment rate of return | 6.70%, net of pension plan investment expense, including inflation |

Mortality rates were based on the PUB-2010 base table varies by member category and sex, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2023 valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

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Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

**H. RETIREMENT PLANS, Continued**

| <u>Asset Class</u>       | <u>Target<br/>Allocation (1)</u> | <u>Annual<br/>Arithmetic<br/>Return</u> | <u>Compound<br/>Annual<br/>(Geometric)<br/>Return</u> | <u>Standard<br/>Deviation</u> |
|--------------------------|----------------------------------|-----------------------------------------|-------------------------------------------------------|-------------------------------|
| Cash                     | 1.0%                             | 2.9%                                    | 2.9%                                                  | 1.1%                          |
| Fixed income             | 19.8%                            | 4.5%                                    | 4.4%                                                  | 3.4%                          |
| Global equity            | 54.0%                            | 8.7%                                    | 7.1%                                                  | 18.1%                         |
| Real estate              | 10.3%                            | 7.6%                                    | 6.6%                                                  | 14.8%                         |
| Private equity           | 11.1%                            | 11.9%                                   | 8.8%                                                  | 26.3%                         |
| Strategic investments    | 3.8%                             | 6.3%                                    | 6.1%                                                  | 7.7%                          |
| Total                    | <u>100.0%</u>                    |                                         |                                                       |                               |
| Assumed Inflation - Mean |                                  | 2.4%                                    |                                                       | 1.4%                          |

(1) As outlined in the Pension Plan's investment policy

Discount Rate – The discount rate used to measure the total pension liability was 6.70%, which was unchanged from the rate used to determine the total pension liability in the prior year. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following represents the County's proportionate share of the net pension liability calculated using the discount rate of 6.70%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

|                                                                                            | <u>1% Decrease<br/>(5.70%)</u> | <u>Current<br/>Discount Rate<br/>(6.70%)</u> | <u>1% Increase<br/>(7.70%)</u> |
|--------------------------------------------------------------------------------------------|--------------------------------|----------------------------------------------|--------------------------------|
| County's proportionate share of<br>the net Pension Plan liability at<br>September 30, 2023 | \$ 1,633,631,235               | \$ 956,344,555                               | \$ 389,713,207                 |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**H. RETIREMENT PLANS, Continued**

Pension Plan Fiduciary Net Position – Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

Payables to the Pension Plan – At September 30, 2023, the County reported de minimis amounts payable for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2023.

**HIS Plan**

Plan Description – The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided – Eligible retirees and beneficiaries received a monthly HIS payment with a minimum and maximum payment as follows:

|                                                                                             | July 1, 2023 -<br>September 30, 2023 | October 1, 2022 -<br>June 30, 2023 |
|---------------------------------------------------------------------------------------------|--------------------------------------|------------------------------------|
| Monthly HIS payment for each year of creditable service completed at the time of retirement | \$ 7.50                              | \$ 5.00                            |
| Minimum HIS payment per month                                                               | 45.00                                | 30.00                              |
| Maximum HIS payment per month                                                               | 225.00                               | 150.00                             |

To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the period from October 1, 2022 through June 30, 2023 and July 1, 2023 through September 30, 2023 the HIS contribution rate was 1.66% and 2.00%, respectively. The County contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

Continued



**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**H. RETIREMENT PLANS, Continued**

The County's contributions to the HIS Plan totaled \$12,592,458 for the fiscal year ended September 30, 2023.

Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2023, the County reported a liability of \$293,508,356 for its proportionate share of the HIS Plan's net pension liability.

The net pension liability was measured as of June 30, 2023, and was estimated and based on the results of the valuation conducted as of July 1, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The County's proportionate share of the net pension liability was based on the County's 2022-23 fiscal year contributions relative to the 2021-22 fiscal year contributions of all participating members. At June 30, 2023, the County's proportionate share was 1.85%, which was an increase of 0.04% from its proportionate share measured as of June 30, 2022.

For the fiscal year ended September 30, 2023, the County's recognized pension expense of \$112,180,947. In addition, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**H. RETIREMENT PLANS, Continued**

| Description                                                                                                                | Deferred Outflows<br>of Resources | Deferred Inflows<br>of Resources |
|----------------------------------------------------------------------------------------------------------------------------|-----------------------------------|----------------------------------|
| Differences between expected and actual experience                                                                         | \$ 4,296,761                      | \$ 688,908                       |
| Change of assumptions                                                                                                      | 7,716,247                         | 25,433,488                       |
| Net difference between projected and actual earnings on HIS Plan investments                                               | 151,572                           | -                                |
| Changes in proportion and differences between the County's HIS Plan contributions and proportionate share of contributions | 11,303,139                        | 5,747,013                        |
| County HIS Plan contributions subsequent to the measurement date                                                           | <u>3,421,046</u>                  | <u>-</u>                         |
| Total                                                                                                                      | <u><u>\$ 26,888,765</u></u>       | <u><u>\$ 31,869,409</u></u>      |

The deferred outflows of resources related to the HIS Plan, totaling \$3,421,046, resulting from the County's contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ending September 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized as pension expense as follows:

| Fiscal Year Ending<br>September 30: | Amount      |
|-------------------------------------|-------------|
| 2024                                | \$ (34,598) |
| 2025                                | 189,030     |
| 2026                                | (1,568,902) |
| 2027                                | (4,717,225) |
| 2028                                | (2,278,229) |
| Thereafter                          | 8,234       |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**H. RETIREMENT PLANS, Continued**

Actuarial Assumptions – The total pension liability in the July 1, 2023 valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

|                     |                                     |
|---------------------|-------------------------------------|
| Inflation           | 2.40%                               |
| Salary increases    | 3.25%, average, including inflation |
| Municipal bond rate | 3.65%                               |

Mortality rates were based on the Generational PUB-2010 with Projection Scale MP-2018.

The actuarial assumptions used to determine the July 1, 2023 valuation, were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

Discount Rate – The discount rate used to measure the total pension liability was 3.65%, which is an increase from 3.54% used to determine the total pension liability in the prior year. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the FRS Actuarial Assumption Conference. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the Board's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following represents the County's proportionate share of the net pension liability calculated using the discount rate of 3.65%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

|                                                                                        | 1% Decrease<br>(2.65%) | Current<br>Discount Rate<br>(3.65%) | 1% Increase<br>(4.65%) |
|----------------------------------------------------------------------------------------|------------------------|-------------------------------------|------------------------|
| County's proportionate share<br>of the net HIS Plan liability<br>at September 30, 2023 | \$ 334,847,225         | \$ 293,508,356                      | \$ 259,241,208         |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**H. RETIREMENT PLANS, Continued**

HIS Plan Fiduciary Net Position – Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

Payables to the HIS Plan – At September 30, 2023, the County reported de minimis amounts payable for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2023.

**Investment Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Board employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution and by forfeited benefits of plan members. The employer contribution for the period from October 1, 2022 through September 30, 2023 was 0.06% of payroll. Allocations to the investment member's accounts during the period covering October 1, 2022 to June 30, 2023 and July 1, 2023 to September 30, 2023, respectively, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class--9.30% and 11.30%, Special Risk Administrative Support class--10.95% and 12.95%, Special Risk class--17.00% and 19.00%, Senior Management Service class--10.67% and 12.67% and County Elected Officers class--14.34% and 16.34%.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**H. RETIREMENT PLANS, Continued**

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2023, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The County's Investment Plan pension expense totaled \$27,300,670 for the fiscal year ended September 30, 2023.

Orange County Housing Finance Authority Defined Benefit Pension Plans:

The Orange County Housing Finance Authority (Authority), a discretely presented component unit of the Board, participates in the cost-sharing, multiple-employer defined benefit pension plans administered by the Florida Retirement System (FRS). Further information on the effect of participation in the FRS plans is included in the Authority's Annual Financial Report and can be obtained from the Authority's administrative office whose address is indicated on page 41 of this report.

Orange County Library District Defined Benefit Pension Plan:

The Orange County Library District (District), a discretely presented component unit of the Board, administers a single employer defined benefit pension plan (Plan). A complete description of the Plan is included in the District's Annual Comprehensive Financial Report and can be obtained from the District's administrative office whose address is indicated on page 41 of this report.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS**

Orange County Other Postemployment Benefit Plan:

Plan Description – The Board and all constitutional officers, except for the Clerk of the Circuit and County Courts, administer a single-employer defined other postemployment benefit plan (OPEB Plan) and can amend the benefit provisions. In accordance with its Personnel Policies and Collective Bargaining Agreements, the Board offers an OPEB Plan that subsidizes the cost of health care for its retirees and eligible dependents. Board employees with at least 10 years of combined service under the Board and/or the Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, or Tax Collector who retire and immediately begin receiving benefits from the Florida Retirement System (FRS) are eligible to receive a monthly health care subsidy payment of five dollars per year of service up to a maximum of \$150 per month. If combined service is at least 20 years and receipt of FRS benefits is deferred to a later date, this monthly benefit may be vested for commencement at such deferral date. Additionally, in accordance with State statute, Board employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan at the same group rate as for active employees. Benefit provisions for the Comptroller and Supervisor of Elections are essentially the same as the Board. Benefit provisions for the Sheriff, Property Appraiser (if employed prior to October 1, 2005) and Tax Collector differ in that the monthly health care subsidy payment is five dollars per year of service up to a maximum of \$150 per month. Also, there are differences in the service reciprocity and vesting features of their respective plans. In September 2021, the Board approved an agreement between the County and Orange County Fire Fighters Association, Local 2057, to increase the monthly benefit for eligible employees from three dollars to four dollars per year of service up to a maximum of \$120 per month, effective October 1, 2022, with an additional increase from four dollars per year to five dollars per year of service up to a maximum of \$150 per month, effective October 1, 2023.

In September 2007, the County established the Orange County Health Care Benefit Trust (Trust), a qualifying irrevocable trust, and began funding its OPEB Plan obligation. The Clerk of the Circuit and County Courts was excluded from participation in the Trust, and benefit provisions of constitutional officers that exceed those of the Board are excluded from the Trust. Separate stand-alone financial statements for the Trust are not prepared.

At September 30, 2023, the date of the latest actuarial valuation, plan participation consisted of:

|                                                 |       |
|-------------------------------------------------|-------|
| Active members                                  | 9,869 |
| Inactive employees currently receiving benefits | 4,185 |
| Inactive employees with deferred benefits       | 99    |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued**

Contributions – The County has the authority to establish and amend the funding policy. For the year ended September 30, 2023, the County contributed \$18,256,703 to the OPEB Plan, including a contribution of \$14,813,037 to the Trust. It is the County's intent to base future Trust contributions on the Actuarially Determined Contribution (ADC) in subsequent annual actuarial reports; however, no Trust contributions are legally or contractually required. Employees do not make contributions to the OPEB Plan.

Net OPEB Liability – The County's net OPEB liability was measured as of September 30, 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions – The total OPEB liability in the September 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

The actuarial assumptions are:

|                                                       |                                                                                                                                            |
|-------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------|
| Investment rate of return                             | 7.0%                                                                                                                                       |
| Discount rate used to<br>measure total OPEB liability | 7.0%                                                                                                                                       |
| Projected annual salaries increase                    | 4.5%                                                                                                                                       |
| Inflation rate                                        | 2.5%                                                                                                                                       |
| Healthcare cost trend rate                            | Pre-65 increase of 8.90%; post 65 increase of<br>8.25% for Fiscal Year 2024, grading to an<br>ultimate rate of 4.50% for Fiscal Year 2033+ |
| Mortality                                             | Pub-2010 Headcount Weighted General and<br>Public Safety tables, projected with Scale MP-<br>2021                                          |

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Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued**

Investment Policy – The Trust’s investment policy is established and may be amended by the County Comptroller. It is the policy of the County Comptroller to invest funds held by or for the benefit of the beneficiaries participating in the Trust in a manner that will provide adequate liquidity to meet cash flow needs and optimize returns while conforming to all federal, state, and local laws governing the investment of public funds. After providing for liquidity in either a money market fund or in a demand deposit bank account, remaining assets shall be invested per the following allocation policy of the Trust, as of September 30, 2023:

| <u>Asset Class</u>                                | <u>Allocation</u> |
|---------------------------------------------------|-------------------|
| Domestic equity securities and money markets      | 50 %              |
| International equity securities and money markets | 33                |
| Fixed income mutual funds                         | 12                |
| International bond index fund                     | 5                 |
|                                                   | <hr/> 100 %       |

Specific investments exceeding five percent of the Plan’s net position consist of the following: Vanguard Total Stock Market Index Fund, Vanguard Total International Stock Index Fund and Vanguard Total Bond Market Index Fund.

For the fiscal year ended September 30, 2023, the annual money-weighted rate of return on the Trust Assets was 16.50%. The money-weighted rate of return expresses investment performance, net of investment expenses, adjusted for the changing amounts actually invested.

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**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued**

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rate of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation as of September 30, 2023 are summarized in the following table:

| <u>Asset Class</u>                 | <u>Expected<br/>Nominal<br/>Rate of Return</u> | <u>Expected Real<br/>Rate of Return</u> | <u>Allocation</u> |
|------------------------------------|------------------------------------------------|-----------------------------------------|-------------------|
| Large Cap U.S. Equity              | 6.80%                                          | 4.40%                                   | 42.90%            |
| Small Cap U.S. Equity              | 7.30%                                          | 4.89%                                   | 7.10%             |
| International Equity               | 7.30%                                          | 4.89%                                   | 24.50%            |
| Emerging Markets Equity            | 7.70%                                          | 5.28%                                   | 8.50%             |
| Non-U.S. Developed Bond            | 3.60%                                          | 1.27%                                   | 5.00%             |
| Intermediate Duration Bonds-Gov't  | 3.40%                                          | 1.08%                                   | 7.90%             |
| Intermediate Duration Bonds-Credit | 4.30%                                          | 1.96%                                   | 4.10%             |
| Total Portfolio                    | 6.93%                                          | 4.53%                                   | 100.00%           |

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Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued**

Changes in the Net OPEB Liability:

|                                                       | Increase (Decrease)            |                                          |                                    |
|-------------------------------------------------------|--------------------------------|------------------------------------------|------------------------------------|
|                                                       | Total OPEB<br>Liability<br>(a) | Plan<br>Fiduciary<br>Net Position<br>(b) | Net OPEB<br>Liability<br>(a) - (b) |
| Balances at 9-30-2022                                 | <u>\$ 180,830,820</u>          | <u>\$ 99,822,289</u>                     | <u>\$ 81,008,531</u>               |
| Changes for the year:                                 |                                |                                          |                                    |
| Service cost                                          | 5,838,703                      | -                                        | 5,838,703                          |
| Interest                                              | 12,559,185                     | -                                        | 12,559,185                         |
| Differences between expected<br>and actual experience | (3,707,930)                    | -                                        | (3,707,930)                        |
| Changes of assumptions                                | 20,065,450                     | -                                        | 20,065,450                         |
| Contribution - employer                               | -                              | 18,256,703                               | (18,256,703)                       |
| Benefit payments                                      | (14,754,719)                   | (14,754,719)                             | -                                  |
| Net Investment Income                                 | -                              | 17,732,995                               | (17,732,995)                       |
| Net changes                                           | <u>20,000,689</u>              | <u>21,234,979</u>                        | <u>(1,234,290)</u>                 |
| Balances at 9-30-2023                                 | <u>\$ 200,831,509</u>          | <u>\$ 121,057,268</u>                    | <u>\$ 79,774,241</u>               |

Plan fiduciary net position as a percentage of  
the total OPEB liability: 60.28%

The discount rate used to measure the total OPEB liability is 7.0%. The projection of cash flows used to determine the discount rate assumed the County would continue to fund the actuarially determined contribution. Only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on these assumptions, the OPEB Fund's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued**

Sensitivity of the net OPEB liability to changes in the discount rate – The following represents the net OPEB liability of the County at its measurement date of September 30, 2023, as well as what it would be if it were calculated using a discount rate that is one percent lower or one percent higher than the current rate:

|                                                      | 1% Decrease<br>(6.00%) | Current<br>Discount Rate<br>(7.00%) | 1% Increase<br>(8.00%) |
|------------------------------------------------------|------------------------|-------------------------------------|------------------------|
| County's net OPEB liability<br>at September 30, 2023 | \$ 100,369,939         | \$ 79,774,241                       | \$ 61,957,974          |

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates – The following represents the net OPEB liability of the County at its measurement date of September 30, 2023, as well as what it would be if it were using calculated health care cost trend rates that are one percent lower or one percent higher than the current healthcare cost trend rates:

|                                                      | 1% Decrease<br>(7.25%) | Current<br>Discount Rate<br>(8.25%) | 1% Increase<br>(9.25%) |
|------------------------------------------------------|------------------------|-------------------------------------|------------------------|
| County's net OPEB liability<br>at September 30, 2023 | \$ 68,225,521          | \$ 79,774,241                       | \$ 93,506,673          |

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – For the fiscal year ended September 30, 2023, the County recognized OPEB expense of \$14,552,668. In addition, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued**

| Description                                                                         | Deferred Outflows<br>of Resources | Deferred Inflows<br>of Resources |
|-------------------------------------------------------------------------------------|-----------------------------------|----------------------------------|
| Differences between expected<br>and actual experience                               | \$ 2,164,020                      | \$ 6,576,619                     |
| Change of assumptions                                                               | 33,983,229                        | 5,760,867                        |
| Net difference between projected<br>and actual earnings on<br>OPEB Plan investments | <u>3,343,528</u>                  | <u>-</u>                         |
| Total                                                                               | <u>\$ 39,490,777</u>              | <u>\$ 12,337,486</u>             |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| Fiscal Year Ending<br>September 30: | Amount       |
|-------------------------------------|--------------|
| 2024                                | \$ 2,695,510 |
| 2025                                | 3,734,814    |
| 2026                                | 7,759,380    |
| 2027                                | 1,927,082    |
| 2028                                | 3,577,287    |
| Thereafter                          | 7,459,218    |

Clerk of the Circuit and County Courts Other Postemployment Benefit Plan:

Plan Description – The Clerk of the Circuit and County Courts (Clerk) administers a single-employer defined other postemployment benefit plan (“OPEB Plan”) that subsidizes the cost of health care for its retirees and eligible dependents. Retirees with at least 10 years of service under the Clerk who are receiving benefits from the FRS are eligible to receive a monthly benefit of five dollars per year of service up to a maximum of \$150 per month. Additionally, Clerk employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan at the same group rate as for active employees.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued**

In June 2009, the Clerk established the Orange County Clerk of the Circuit and County Courts Retiree Health Insurance Subsidy Trust ("Trust"), a qualifying trust, and began funding its OPEB Plan obligation. Separate stand-alone financial statements for the Trust are not prepared.

At September 30, 2023, the date of the last actuarial study, the plan participation consisted of:

|                       |            |
|-----------------------|------------|
| Active Employees      | 396        |
| Inactive Participants | <u>173</u> |
| Total                 | 569        |

Contributions – The Clerk has the authority to establish and amend its funding policy. For the year ended September 30, 2023, the Clerk made a \$504,580 contribution into the Trust. This Trust is to be used to fund current subsidy payments to participants for upcoming fiscal years.

Rate of Return – For the year ended September 30, 2023, the annual money-weighted rate of return on investments, net of investment expense, was 3.50%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Net OPEB Liability – The Clerk's net OPEB liability was \$16,393 at September 30, 2023, measured as of September 30, 2023, based on an actuarial valuation as of that date.

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Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

**I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued**

Changes in Net OPEB Liability:

|                                                      | Increase (Decrease)            |                                          |                                    |
|------------------------------------------------------|--------------------------------|------------------------------------------|------------------------------------|
|                                                      | Total OPEB<br>Liability<br>(a) | Plan<br>Fiduciary<br>Net Position<br>(b) | Net OPEB<br>Liability<br>(a) - (b) |
| Recognized at September 30, 2022                     | \$ 8,642,259                   | \$ 8,517,864                             | \$ 124,395                         |
| Changes for the year:                                |                                |                                          |                                    |
| Service cost                                         | 267,326                        | -                                        | 267,326                            |
| Interest                                             | 349,616                        | -                                        | 349,616                            |
| Difference between expected<br>and actual experience | (514,973)                      | -                                        | (514,973)                          |
| Changes of assumptions                               | 789,561                        | -                                        | 789,561                            |
| Benefit payments                                     | (429,592)                      | (239,098)                                | (190,494)                          |
| Contributions - employer                             | -                              | 504,580                                  | (504,580)                          |
| Net investment income                                | -                              | 304,458                                  | (304,458)                          |
| Net changes                                          | 461,938                        | 569,940                                  | (108,002)                          |
| Recognized at September 30, 2023                     | \$ 9,104,197                   | \$ 9,087,804                             | \$ 16,393                          |

Plan fiduciary net position as a percentage of  
the total OPEB liability: 99.82%

Actuarial Methods and Assumptions – Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Calculations for financial reporting purposes are based on the benefits provided under terms of the substantive plan (the plan as understood by the employer and the plan members) in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued**

The actuarial methods are:

|                        |                  |
|------------------------|------------------|
| Actuarial cost method  | Entry Age normal |
| Asset valuation method | Fair value       |

The actuarial assumptions are:

|                                                    |                                                                                                                                    |
|----------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------|
| Discount rate used to measure total OPEB liability | 4.09%                                                                                                                              |
| Projected annual salaries increase                 | 4.5%                                                                                                                               |
| Inflation rate                                     | 2.5%                                                                                                                               |
| Healthcare cost trend rate                         | Pre-65 increase of 8.90%; post 65 increase of 8.25% for Fiscal Year 2023, grading to an ultimate rate of 4.5% for Fiscal Year 2032 |

Mortality rates were based on the Pub-2010 Headcount Weighted General tables projected with Scale MP-2021 as of the September 30, 2023 measurement date.

The claims and trend used for the Clerk of the Court valuation are the same as those used for Orange County Government and were developed based on the aggregated County population and experience. The assumptions noted above are applicable for the valuation as of September 30, 2023.

Discount Rate – The funds in the trust are not aggressively invested and are assumed to grow at the Bond Buyer General Obligation 20-Bond Municipal Bond Index 20 year municipal bond rate as of the beginning of the year, the same rate at which the liability is expected to grow. Therefore, the discount rate used to determine the total OPEB liability is equal to the expected rate of return applied to the assets in the trust fund. The long-term expected rate of return on OPEB plan investments as of the September 30, 2022 measurement date was 4.02% and increased to 4.09% as of the September 30, 2023 measurement date.

Sensitivity of the Net OPEB Liability (Asset) to Changes in the Discount Rate – The following presents the net OPEB liability of the Clerk, as well as what the Clerk's net OPEB liability (asset) would be if it were calculated using a discount rate that is one percent lower or one percent higher than the current discount rate of 4.09% at September 30, 2023:

|                                                                                       | 1% Decrease<br>(3.09%) | Current Rate<br>(4.09%) | 1% Increase<br>(5.09%) |
|---------------------------------------------------------------------------------------|------------------------|-------------------------|------------------------|
| Clerk's Net OPEB liability (asset)<br>based on September 30, 2023<br>measurement date | \$ 971,606             | \$ 16,393               | \$ (816,765)           |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued**

Sensitivity of the OPEB Liability (Asset) to Changes in the Healthcare Cost Trend Rates – The following presents the net OPEB liability (asset) of the Clerk, as well as what the Clerk's net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percent lower or one percent higher than the current healthcare cost trend rates at September 30, 2023:

|                                                                                       | 1% Decrease<br>(7.25%<br>decreasing to<br>3.5%) | Current Rate<br>(8.25%<br>decreasing to<br>4.5%) | 1% Increase<br>(9.25%<br>decreasing to<br>5.5%) |
|---------------------------------------------------------------------------------------|-------------------------------------------------|--------------------------------------------------|-------------------------------------------------|
| Clerk's Net OPEB liability (asset)<br>based on September 30, 2023<br>measurement date | \$ (354,729)                                    | \$ 16,393                                        | \$ 443,497                                      |

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – For the year ended September 30, 2023, the OPEB expense related to the Clerk was \$390,324. In addition, the County reported deferred outflows of resources and deferred inflows of resources related to the Clerk's OPEB from the following sources:

| Description                                                                      | Deferred Outflows<br>of Resources | Deferred Inflows<br>of Resources |
|----------------------------------------------------------------------------------|-----------------------------------|----------------------------------|
| Differences between expected and<br>actual experience                            | \$ -                              | \$ 865,440                       |
| Change of assumptions                                                            | 1,971,739                         | 1,515,819                        |
| Net difference between projected and<br>actual earnings on OPEB Plan investments | 405,838                           | -                                |
| Total                                                                            | <u>\$ 2,377,577</u>               | <u>\$ 2,381,259</u>              |

Continued



**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued**

Amounts recognized as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

| <u>Fiscal Year Ending<br/>September 30:</u> | <u>Amount</u> |
|---------------------------------------------|---------------|
| 2024                                        | \$ 91,092     |
| 2025                                        | 64,091        |
| 2026                                        | 29,282        |
| 2027                                        | (62,271)      |
| 2028                                        | (61,653)      |
| Thereafter                                  | (64,223)      |

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Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**J. ORANGE COUNTY AND CLERK OF CIRCUIT AND COUNTY COURTS OTHER POSTEMPLOYMENT BENEFIT TRUST FUND FINANCIAL STATEMENTS**

|                                                           |                    |                  |                    |
|-----------------------------------------------------------|--------------------|------------------|--------------------|
| Statement of Net Position:                                | County             | Clerk            |                    |
| <u>at September 30, 2023</u>                              | <u>OPEB</u>        | <u>OPEB</u>      | <u>Totals</u>      |
| <b>Assets</b>                                             |                    |                  |                    |
| Cash and investments                                      | \$ 376,459         | \$ 9,047,804     | \$ 9,424,263       |
| Other investments:                                        |                    |                  |                    |
| Domestic equity securities and mutual funds               | 64,163,935         | -                | 64,163,935         |
| International equity securities and mutual funds          | 48,048,016         | -                | 48,048,016         |
| Money market accounts and mutual funds                    | 546,557            | -                | 546,557            |
| Fixed income mutual funds                                 | 15,023,631         | -                | 15,023,631         |
| Total other investments                                   | 127,782,139        | -                | 127,782,139        |
| Due from general fund                                     | -                  | 40,000           | 40,000             |
| <b>Total assets</b>                                       | <b>128,158,598</b> | <b>9,087,804</b> | <b>137,246,402</b> |
| <b>Liabilities</b>                                        |                    |                  |                    |
| Accounts payable                                          | 2,451              | -                | 2,451              |
| Due to other governmental agencies                        | 7,098,879          | -                | 7,098,879          |
| <b>Total liabilities</b>                                  | <b>7,101,330</b>   | <b>-</b>         | <b>7,101,330</b>   |
| <b>Net position</b>                                       |                    |                  |                    |
| Net position restricted for other postemployment benefits | \$ 121,057,268     | \$ 9,087,804     | \$ 130,145,072     |
| Statement of Changes in Net Position:                     |                    |                  |                    |
| <u>year ended September 30, 2023</u>                      |                    |                  |                    |
| <b>Additions:</b>                                         |                    |                  |                    |
| Employer contributions                                    | \$ 14,813,037      | \$ 504,580       | \$ 15,317,617      |
| Participant contributions                                 | 3,919,800          | -                | 3,919,800          |
| Net investment income                                     | 17,082,790         | 304,458          | 17,387,248         |
| <b>Total additions</b>                                    | <b>35,815,627</b>  | <b>809,038</b>   | <b>36,624,665</b>  |
| <b>Deductions:</b>                                        |                    |                  |                    |
| Benefits paid to participants                             | 3,526,345          | 239,098          | 3,765,443          |
| Benefits paid on behalf of participants                   | 10,921,695         | -                | 10,921,695         |
| Administrative expenses                                   | 132,608            | -                | 132,608            |
| <b>Total deductions</b>                                   | <b>14,580,648</b>  | <b>239,098</b>   | <b>14,819,746</b>  |
| Increase in net position                                  | 21,234,979         | 569,940          | 21,804,919         |
| Net position - beginning of year                          | 99,822,289         | 8,517,864        | 108,340,153        |
| Net position - end of year                                | \$ 121,057,268     | \$ 9,087,804     | \$ 130,145,072     |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**K. AGGREGATE PENSION AND OPEB COMPONENTS**

The aggregate amount of net pension and OPEB liabilities, related deferred outflows of resources and deferred inflows of resources and expense for the defined benefit pension plan, and the County's and the Clerk's OPEB plans are displayed below:

|                                      | Pension<br>Plan | HIS<br>Plan    | County's<br>OPEB | Clerk's<br>OPEB | Total            |
|--------------------------------------|-----------------|----------------|------------------|-----------------|------------------|
| Net liabilities                      | \$ 956,344,555  | \$ 293,508,356 | \$ 79,774,241    | \$ 16,393       | \$ 1,329,643,545 |
| Deferred<br>outflows of<br>resources | 255,253,628     | 26,888,765     | 39,490,777       | 2,377,577       | 324,010,747      |
| Deferred inflows<br>of resources     | 31,095,768      | 31,869,409     | 12,337,486       | 2,381,259       | 77,683,922       |
| Expense                              | 198,745,599     | 112,180,947    | 14,552,668       | 390,324         | 325,869,538      |

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Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

**L. LONG-TERM LIABILITIES**

A summary of the changes in long-term liabilities (current and noncurrent portions) of the County for the year ended September 30, 2023 is as follows:

|                                                               | Balance<br>10/1/2022 | Additions      | Reductions       | Balance<br>9/30/2023 | Due Within<br>One Year |
|---------------------------------------------------------------|----------------------|----------------|------------------|----------------------|------------------------|
| <b>Governmental activities:</b>                               |                      |                |                  |                      |                        |
| Revenue bonds payable                                         |                      |                |                  |                      |                        |
| Public Offerings:                                             | \$ 139,720,000       | \$ -           | \$ (20,225,000)  | \$ 119,495,000       | \$ 16,445,000          |
| Direct placement:                                             | 16,020,000           | -              | (2,530,000)      | 13,490,000           | 2,585,000              |
| Less unamortized costs:                                       |                      |                |                  |                      |                        |
| Bond premium (discount)                                       | 510,237              | -              | (418,460)        | 91,777               | -                      |
| Total revenue bonds payable,<br>net of unamortized costs      | 156,250,237          | -              | (23,173,460)     | 133,076,777          | 19,030,000             |
| Notes payable                                                 | 1,460,000            | -              | (1,460,000)      | -                    | -                      |
| Liability, health and workers' compensation<br>claims payable | 85,006,943           | 191,250,461    | (191,156,796)    | 85,100,608           | 28,745,431             |
| Obligation for leased assets                                  | 89,831,421           | 2,515,601      | (7,316,565)      | 85,030,457           | 7,350,755              |
| Compensated absences payable                                  | 85,113,440           | 69,284,623     | (65,651,211)     | 88,746,852           | 61,607,829             |
| Landfill closure costs payable                                | 3,029,221            | -              | (2,816,364)      | 212,857              | 21,286                 |
| Net pension liability                                         | 979,531,726          | 170,825,602    | -                | 1,150,357,328        | -                      |
| Net OPEB liability                                            | 76,785,030           | 36,378,932     | (38,242,672)     | 74,921,290           | -                      |
| Governmental activity<br>long-term liabilities                | \$ 1,477,008,018     | \$ 470,255,219 | \$ (329,817,068) | \$ 1,617,446,169     | \$ 116,755,301         |
| <b>Business-type activities:</b>                              |                      |                |                  |                      |                        |
| Revenue bonds payable                                         |                      |                |                  |                      |                        |
| Public Offerings:                                             | \$ 900,935,000       | \$ -           | \$ (57,120,000)  | \$ 843,815,000       | \$ 59,285,000          |
| Less unamortized costs:                                       |                      |                |                  |                      |                        |
| Bond premium (discount)                                       | 68,837,530           | -              | (10,647,218)     | 58,190,312           | -                      |
| Total revenue bonds payable,<br>net of unamortized costs      | 969,772,530          | -              | (67,767,218)     | 902,005,312          | 59,285,000             |
| Subscription-based information technology                     | -                    | 1,091,222      | (267,858)        | 823,364              | 250,515                |
| Landfill closure costs payable                                | 62,494,424           | 4,765,845      | (888,282)        | 66,371,987           | 353,385                |
| Compensated absences payable                                  | 10,205,932           | 9,341,457      | (7,707,625)      | 11,839,764           | 7,339,200              |
| Loans payable                                                 | 85,077,157           | -              | (5,440,558)      | 79,636,599           | 5,559,871              |
| Net pension liability                                         | 79,410,094           | 20,085,489     | -                | 99,495,583           | -                      |
| Net OPEB liability (asset)                                    | 4,347,896            | 3,551,826      | (3,030,378)      | 4,869,344            | -                      |
| Business-type activities<br>long-term liabilities             | \$ 1,211,308,033     | \$ 38,835,839  | \$ (85,101,919)  | \$ 1,165,041,953     | \$ 72,787,971          |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**L. LONG-TERM LIABILITIES, Continued**

The compensated absence and net pension and OPEB liabilities are typically liquidated with resources of the same fund that has paid the applicable employee's regular salaries and fringe benefits which include the General, Special Revenue, Internal Service and Enterprise funds.

**M. BONDS PAYABLE**

Summary of Bonded Indebtedness:

The following is a summary of bonded indebtedness of the primary government as of September 30, 2023:

|                                                                      | <u>Amount<br/>Outstanding</u> |
|----------------------------------------------------------------------|-------------------------------|
| <u>Governmental Activities:</u>                                      |                               |
| Sales Tax Revenue Refunding Bonds, Series 2012C                      | \$ 13,050,000                 |
| Sales Tax Revenue Refunding Bond, Series 2015A<br>(Direct Placement) | 13,490,000                    |
| Taxable Sales Tax Revenue Refunding Bonds,<br>Series 2019            | 100,510,000                   |
| Public Service Tax Refunding Revenue Bonds,<br>Series 2013           | <u>5,935,000</u>              |
| Total Governmental Activities Revenue Bonds                          | <u><u>\$ 132,985,000</u></u>  |

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Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**M. BONDS PAYABLE, Continued**

|                                                                  | <u>Amount<br/>Outstanding</u> |
|------------------------------------------------------------------|-------------------------------|
| <u>Business-type Activities:</u>                                 |                               |
| Tourist Development Tax Refunding Revenue<br>Bonds, Series 2010  | \$ 83,530,000                 |
| Tourist Development Tax Refunding Revenue<br>Bonds, Series 2015  | 96,480,000                    |
| Tourist Development Tax Refunding Revenue<br>Bonds, Series 2016  | 63,025,000                    |
| Tourist Development Tax Revenue Bonds,<br>Series 2016A           | 88,940,000                    |
| Tourist Development Tax Refunding Revenue<br>Bonds, Series 2016B | 202,745,000                   |
| Tourist Development Tax Refunding Revenue<br>Bonds, Series 2017  | 101,970,000                   |
| Water and Wastewater Utility Revenue Bonds,<br>Series 2016       | 70,990,000                    |
| Water and Wastewater Utility Revenue Bonds,<br>Series 2020       | <u>136,135,000</u>            |
| Total Business-type Activities Revenue Bonds                     | <u><u>\$ 843,815,000</u></u>  |

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Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

**M. BONDS PAYABLE, Continued**

Principal and Interest Requirements to Maturity:

The following represents the debt service requirements to maturity for primary government bonded indebtedness as of September 30, 2023 (in thousands):

Public Offerings:

| <b>Year Ending<br/>September 30</b> | <b>General Government</b> |                  |                   | <b>Enterprise Funds</b> |                   |                     |
|-------------------------------------|---------------------------|------------------|-------------------|-------------------------|-------------------|---------------------|
|                                     | <b>Principal</b>          | <b>Interest</b>  | <b>Total</b>      | <b>Principal</b>        | <b>Interest</b>   | <b>Total</b>        |
| 2023*                               | \$ 2,190                  | \$ 149           | \$ 2,339          | \$ 59,285               | \$ 18,912         | \$ 78,197           |
| 2024                                | 16,550                    | 3,007            | 19,557            | 62,185                  | 34,860            | 97,045              |
| 2025                                | 11,120                    | 2,449            | 13,569            | 42,515                  | 31,750            | 74,265              |
| 2026                                | 9,880                     | 2,158            | 12,038            | 44,495                  | 29,762            | 74,257              |
| 2027                                | 10,110                    | 1,926            | 12,036            | 46,575                  | 27,679            | 74,254              |
| 2028-2032                           | 69,645                    | 4,877            | 74,522            | 274,050                 | 103,638           | 377,688             |
| 2033-2037                           | -                         | -                | -                 | 282,995                 | 38,494            | 321,489             |
| 2038-2040                           | -                         | -                | -                 | 31,715                  | 3,223             | 34,938              |
| <b>Sub-totals</b>                   | <b>\$ 119,495</b>         | <b>\$ 14,566</b> | <b>\$ 134,061</b> | <b>\$ 843,815</b>       | <b>\$ 288,318</b> | <b>\$ 1,132,133</b> |

Direct Placement:

| <b>Year Ending<br/>September 30</b> | <b>General Government</b> |                  |                   |                   |                   |                     |
|-------------------------------------|---------------------------|------------------|-------------------|-------------------|-------------------|---------------------|
|                                     | <b>Principal</b>          | <b>Interest</b>  | <b>Total</b>      |                   |                   |                     |
| 2023*                               | \$ -                      | \$ -             | \$ -              |                   |                   |                     |
| 2024                                | 2,585                     | 260              | 2,845             |                   |                   |                     |
| 2025                                | 2,640                     | 204              | 2,844             |                   |                   |                     |
| 2026                                | 2,695                     | 147              | 2,842             |                   |                   |                     |
| 2027                                | 2,755                     | 89               | 2,844             |                   |                   |                     |
| 2028-2030                           | 2,815                     | 30               | 2,845             |                   |                   |                     |
| <b>Sub-totals</b>                   | <b>\$ 13,490</b>          | <b>\$ 730</b>    | <b>\$ 14,220</b>  |                   |                   |                     |
| <b>Totals</b>                       | <b>\$ 132,985</b>         | <b>\$ 15,296</b> | <b>\$ 148,281</b> | <b>\$ 843,815</b> | <b>\$ 288,318</b> | <b>\$ 1,132,133</b> |

\*Requirements shown for year ending September 30, 2023 relate to payments due on October 1, 2023.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**M. BONDS PAYABLE, Continued**

Summary of Defeased Debt Outstanding:

There was no defeased debt outstanding as of September 30, 2023.

Summary of Bond Resolutions:

The following is a summary of primary government bond resolutions pertaining to debt reflected in the September 30, 2023 financial statements. Bond covenants of enterprise fund issues require supplemental disclosures in addition to those mentioned below. The supplemental disclosures are found in the separate annual financial reports of each enterprise fund. Also, other required secondary market disclosures for all bonds outstanding are found in the separate Orange County, Florida Bond Disclosure Supplement for the year ended September 30, 2023.

Public Offerings:

\$96,195,000 Sales Tax Revenue Refunding Bonds, Series 2012C

Type: Governmental Activities Revenue Bonds

Dated: October 2012

Final maturity: Year 2024

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rate: 5.00%

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$13,376,250. For the fiscal year, principal and interest paid on this series was \$15,294,625 and total pledged revenue was \$250,836,882.

Purpose: Together with certain funds provided by the County, current refunding of all outstanding Sales Tax Revenue Refunding Bonds, Series 2002A, in the total principal amount of \$120,065,000.

Call provisions: Series 2012C bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

Continued



**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

---

**M. BONDS PAYABLE, Continued**

Consequence of default: All available pledged revenue shall be used to satisfy first any outstanding, reasonable and proper charges of an appointed receiver, next to interest and principal then due on the Bonds, in that order of priority.

**\$103,805,000 Taxable Sales Tax Revenue Refunding Bonds, Series 2019**

Type: Governmental Activities Revenue Bonds

Dated: December 2019

Final maturity: Year 2032

Principal Payment date: January 1

Interest payment dates: January 1 and July 1

Interest rates: 1.93% to 2.70%

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County.

The total principal and interest remaining to be paid on this series is \$114,340,957. For the fiscal year, principal and interest paid on this series was \$3,697,491 and total pledged revenue was \$250,836,882.

Purpose: Together with certain funds provided by the County, advance refunding of all outstanding Sales Tax Revenue Refunding Bonds, Series 2012B, in the total principal amount of \$96,425,000.

Call provisions: Series 2019 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

Consequence of default: All available pledged revenue shall be used to satisfy first any outstanding, reasonable and proper charges of an appointed receiver, next to interest, principal, or redemption price, if applicable, then due on the Bonds, in that order of priority.

**\$25,480,000 Capital Improvement Refunding Revenue Bonds, Series 2009**

Type: Governmental Activities Revenue Bonds

Dated: May 2009

Final maturity: Year 2022

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rates: 5.25%

Reserve requirement: None

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

---

**M. BONDS PAYABLE, Continued**

Revenue pledged: County receipts from the State Revenue Sharing Trust Fund provided by Chapter 218, Florida Statutes in an amount equal to fifty percent (50%) of the revenue received from this source in the immediately preceding fiscal year. The final principal and interest payment, in the amount of \$2,755,481, was made on October 1, 2022.

Purpose: Together with certain funds provided by the County, current refunding of all outstanding Capital Improvement Refunding Revenue Bonds, Series 1998 in the total principal amount of \$27,715,000.

Call provisions: Series 2009 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

Consequence of default: The County must first use the Reserve Account, and next require the Registrar to deliver a demand for payment, or otherwise draw upon all related Reserve Account Facilities in accordance with their terms for the remaining amount needed to prevent default in the payment of such Bonds, with priority to interest payments.

**\$37,895,000 Public Service Tax Refunding Revenue Bonds, Series 2013**

Type: Governmental Activities Revenue Bonds

Dated: July 2013

Final Maturity: Year 2025

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: None

Revenue pledged: All of the Public Service tax levied by the County. The total principal and interest remaining to be paid on this series is \$6,343,125. For the fiscal year, principal and interest paid on this series was \$2,423,625 and total pledged revenue was \$92,678,986.

Purpose: Current refunding of outstanding Public Service Tax Refunding and Improvement Revenue Bonds, Series 2003.

Call provisions: Series 2013 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

Consequence of default: All available pledged revenue shall be used to satisfy first any outstanding, reasonable and proper charges of an appointed receiver, next to interest and principal then due on the Bonds, in that order of priority.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**M. BONDS PAYABLE, Continued**

\$144,395,000 Tourist Development Tax Refunding Revenue Bonds, Series 2010

Type: Business-type Activities Revenue Bonds

Dated: September 2010

Final maturity: Year 2024

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,229,687.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$87,757,250. For the fiscal year, principal and interest paid on this series was \$43,951,625 and total pledged revenue was \$295,535,774.

Purpose: Current refunding \$115,590,000 of the outstanding Tourist Development Tax Refunding Revenue Bonds, Series 1998A, and \$46,775,000 of the outstanding Tourist Development Tax Revenue Bonds, Series 1998B.

Call provisions: Series 2010 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

Consequence of default: The County must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

\$154,195,000 Tourist Development Tax Refunding Revenue Bonds, Series 2015

Type: Business-type Activities Revenue Bonds

Dated: July 2015

Final maturity: Year 2031

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,229,687.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$119,772,750. For the fiscal year, principal and interest paid on this series was \$13,152,125 and total pledged revenue was \$295,535,774.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

---

**M. BONDS PAYABLE, Continued**

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2005, in the total principal amount of \$185,950,000.

Call provisions: Series 2015 bonds maturing on or after October 1, 2026 are subject to redemption prior to their maturity, at the option of the County, in whole or in part by lot on any date after October 1, 2025 with no premium.

Consequence of default: The County must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

**\$63,025,000 Tourist Development Tax Refunding Revenue Bonds, Series 2016**

Type: Business-type Activities Revenue Bonds

Dated: July 2016

Final maturity: Year 2032

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,229,687.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$85,454,100. For the fiscal year, no principal was due and interest paid on this series was \$2,541,000 and total pledged revenue was \$295,535,774.

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2006, in the total principal amount of \$72,635,000.

Call provisions: Series 2016, bonds maturing after October 1, 2026 are subject to redemption prior to their maturity, at the option of the County, in whole or in part by lot on any date on or after October 1, 2026 with no premium.

Consequence of default: The County must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**M. BONDS PAYABLE, Continued**

\$88,940,000 Tourist Development Tax Revenue Bonds, Series 2016A

Type: Business-type Activities Revenue Bonds

Dated: December 2016

Final maturity: Year 2036

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 3.25% to 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,229,687.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investments earnings. The total principal and interest remaining to be paid on this series is \$127,716,719. For the fiscal year, no principal was due and interest paid on this series was \$3,741,137 and total pledged revenue was \$295,535,774.

Purpose: Pay a portion of the cost to complete the Stage II project of the City of Orlando's Performing Arts Center and to fund increases to the debt service reserve.

Call provisions: Series 2016A Bonds maturing on or after October 1, 2027 are subject to redemption prior to their maturity, at the option of the County, in whole or in part on any date on or after October 1, 2026 with no premium.

The Series 2016A Term Bond maturing on October 1, 2036 is subject to mandatory redemption prior to maturity in part by lot at no premium in the following principal amounts on the dates specified:

Term bond maturing October 1, 2036

| <u>Year</u>           | <u>Principal<br/>Amount</u> |
|-----------------------|-----------------------------|
| 2035                  | \$ 16,810,000               |
| 2036 (final maturity) | 17,490,000                  |

Consequence of default: The County must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**M. BONDS PAYABLE, Continued**

\$202,745,000 Tourist Development Tax Refunding Revenue Bonds, Series 2016B

Type: Business-type Activities Revenue Bonds

Dated: December 2016

Final maturity: Year 2036

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,229,687.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investments earnings. The total principal and interest remaining to be paid on this series is \$291,613,050. For the fiscal year, no principal was due and interest paid on this series was \$8,632,300 and total pledged revenue was \$295,535,774.

Purpose: Advance refunding of all \$235,290,000 of outstanding City of Orlando, Florida, Contract Tourist Development Tax Payments Revenue Bonds, Series 2014A.

Call provisions: Series 2016B Bonds maturing on or after October 1, 2027 are subject to redemption prior to their maturity, at the option of the County, in whole or in part on any date on or after October 1, 2026 with no premium.

The Series 2016B Term Bond maturing on October 1, 2036 is subject to mandatory redemption prior to maturity in part by lot at no premium in the following principal amounts on the dates specified:

Term bond maturing October 1, 2036

| <u>Year</u>           | <u>Principal<br/>Amount</u> |
|-----------------------|-----------------------------|
| 2035                  | \$ 38,335,000               |
| 2036 (final maturity) | 39,860,000                  |

Consequence of default: The County must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**M. BONDS PAYABLE, Continued**

\$194,740,000 Tourist Development Tax Refunding Revenue Bonds, Series 2017

Type: Business-type Activities Revenue Bonds

Dated: July 2017

Final maturity: Year 2030

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,229,687.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investments earnings. The total principal and interest remaining to be paid on this series is \$128,202,250. For the fiscal year, no principal was due and interest paid on this series was \$6,753,875 and total pledged revenue was \$295,535,774.

Purpose: Current refunding \$131,950,000 of the outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2007, and \$120,960,000 of the outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2007A.

Call provisions: Series 2017 Bonds are not subject to redemption prior to their stated dates of maturity.

Consequence of default: The County must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

\$89,035,000 Water and Wastewater Utility Revenue Bonds, Series 2016

Type: Business-type Activities Revenue Bonds

Dated: May 2016

Final maturity: Year 2036

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 2.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for the outstanding Series 2016 Bonds, \$6,173,050.

Revenue pledged: All of the Water Utilities System net revenues and investment earnings. The total principal and interest remaining to be paid on this series is \$85,394,385. For the fiscal year, principal and interest paid on this series was \$6,072,893 and total pledged revenue was \$42,369,162.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**M. BONDS PAYABLE, Continued**

Purpose: Finance the acquisition, construction, and equipping of various capital improvements to the System, and to fund a deposit to the Reserve Account.

Call provisions: Series 2016 bonds maturing on or after October 1, 2025 are subject to redemption prior to their maturity, at the option of the County, in whole or in part by lot on any date on or after October 1, 2024 with no premium.

Consequence of default: All available pledged revenue shall be used to pay the interest and principal then due and unpaid upon the Bonds, with interest thereon.

**\$140,740,000 Water and Wastewater Utility Revenue Bonds, Series 2020**

Type: Business-type Activities Revenue Bonds

Dated: December 2020

Final maturity: Year 2040

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 5.00%

Reserve requirement: None

Revenue pledged: All of the Water Utilities System net revenues and investment earnings.

The total principal and interest remaining to be paid on this series is \$206,222,625. For the fiscal year, principal and interest paid on this series was \$11,526,875 and total pledged revenue was \$42,369,162.

Purpose: Finance the acquisition, construction, and equipping of various capital improvements to the System.

Call provisions: Series 2020 bonds maturing on or after October 1, 2031 are subject to redemption prior to their maturity, at the option of the County, in whole or in part by lot on any date on or after October 1, 2030 with no premium.

Consequence of default: All available pledged revenue shall be used to pay the interest and principal then due and unpaid upon the Bonds, with interest thereon.

Continued



**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**M. BONDS PAYABLE, Continued**

Direct Placements:

\$30,110,000 Sales Tax Revenue Refunding Bond, Series 2015A

Type: Governmental Activities Revenue Bond (direct placement)

Dated: December 2015

Final Maturity: Year 2028

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rate: 2.13%

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$14,220,590. For the fiscal year, principal and interest paid on this series was \$2,844,281 and total pledged revenue was \$250,836,882.

Purpose: Together with certain funds provided by the County, current refunding of all outstanding Sales Tax Revenue Refunding Bonds, Series 2006, in the total principal amount of \$31,945,000.

Call provisions: Series 2015A bond is not subject to redemption prior to its stated date of maturity.

Consequence of default: All available pledged revenue shall be used to satisfy first any outstanding, reasonable and proper charges of an appointed receiver, next to interest and principal then due on the Bonds, in that order of priority.

Bonded Indebtedness - Discretely-Presented Component Units:

Orange County Housing Finance Authority:

Bonds and other obligations issued by the Authority are payable, both as to principal and interest, solely from the assets of the various housing programs which are pledged under the resolutions authorizing the particular issues. These issues do not constitute an obligation, either general or special, of the County, the State of Florida or of any local government therein. Neither the faith, credit and revenues nor the taxing power of the County, the State of Florida or any local government therein shall be pledged to the payment of the principal or interest on the obligations. During the year ended September 30, 2023, the Authority issued \$15,450,973 in housing bonds. The aggregate principal amount outstanding is \$374,947,887 at September 30, 2023.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**M. BONDS PAYABLE, Continued**

Orange County Industrial Development Authority and Orange County Health Facilities Authority:

These Authorities serve to assist in the financing and refinancing of certain types of capital projects for third parties. Revenue bonds issued are payable solely from moneys and other assets pledged under the indentures of trust with the bond trustees and do not constitute debt of the Authorities. The Authorities serve only as “conduit” agents for their respective bond issues. The Board also has no financial obligation for bonds issued by the Authorities. Therefore, the bonds outstanding are not reported in the accompanying financial statements since neither the Authorities nor the Board has any commitment for their repayment.

The Industrial Development Authority assists with capital projects which will foster economic development. From inception through the end of Fiscal Year 2023, approximately \$1.2 billion in revenue bonds have been issued by the Authority. The aggregate principal amount outstanding for the bonds issued after October 1, 1996, is approximately \$175 million at September 30, 2023.

The Health Facilities Authority assists with capital projects which serve to improve health-related facilities. At September 30, 2023, the total outstanding principal of revenue bonds issued by the Authority was approximately \$1.7 billion.

**N. NOTES AND LOANS PAYABLE – DIRECT BORROWINGS**

Orange County Promissory Note – Series 2010:

On December 15, 2010, the County entered into a loan agreement with Branch Banking and Trust Company for issuance of the Orange County Promissory Note, Series 2010 (Note), for the purpose of funding upgrades and improvements to the County’s public safety radio system. The total amount of the Note, which matures on October 1, 2022, was \$15,395,000 and the primary pledged revenue for the loan is the locally adopted traffic surcharge revenue authorized by Florida Statutes. As needed, legally available non-ad valorem funds are also pledged. Semi-annual interest payments at the rate of 2.57% began on October 1, 2011 and are due on April 1 and October 1. Note proceeds were accounted for in the County’s 2010 Promissory Note capital project fund and were fully expended during Fiscal Year 2013. The final principal and interest payment, in the amount of \$1,478,761, was made on October 1, 2022.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**N. NOTES AND LOANS PAYABLE - DIRECT BORROWINGS, Continued**

State Revolving Fund Loans – Water Utilities System:

In June 2002, the County began participation in the Clean Water State Revolving Fund Construction Loan Program with the State of Florida Department of Environmental Protection. Loan proceeds are being utilized by the Water Utilities System to finance various construction projects of the water and wastewater system. Pledged revenues are those pledged as security by the County in its bond resolution, after payment of operation and maintenance expenses and satisfaction of the yearly payment obligation for outstanding System revenue bonds. The County has covenanted to maintain rates and charges for System services which will be sufficient in each fiscal year, after payment of senior and parity obligations, to provide pledged revenues of at least 1.15 times the sum of all Loan Program payments due in the fiscal year. Following is a description of each of the loans outstanding as of September 30, 2023.

In June 2002, the initial loan for construction of a central wastewater collection system in the Holden Heights area was approved in the initial amount of \$8,457,900. This was reduced in Fiscal Year 2008 to \$6,241,215 to reflect the final project cost. The principal balance outstanding was \$925,532 as of September 30, 2023. Semiannual payments of \$193,774, including interest at 3.09%, are due on March 15 and September 15 of each year through March 15, 2026.

In August 2006, a loan was approved for a subsequent phase of the Holden Heights project, in the initial amount of \$8,339,312. This was reduced in Fiscal Year 2011 to \$6,540,920 to reflect the final project cost. The principal balance outstanding was \$2,255,535 as of September 30, 2023. Semiannual payments of \$204,412, including interest at 2.63%, are due on January 15 and July 15 of each year through July 15, 2029.

In March 2011, a loan was approved for the Lake Lawne Gravity Sewer Rehabilitation Project in the initial amount of \$1,756,255. This was reduced in Fiscal Year 2013 to \$1,734,755 to reflect the final project cost. The principal balance outstanding was \$832,985 as of September 30, 2023. Semiannual payments of \$54,765, including interest of 2.53%, are due on February 15 and August 15 of each year through February 15, 2032.

In January 2012, a loan was approved for the West Southwood Gravity Sewer and Water System Project in the initial amount of \$2,655,957. This was reduced in Fiscal Year 2013 to \$2,068,169 to reflect the final project cost. The principal balance outstanding was \$1,027,789 as of September 30, 2023. Semiannual payments of \$63,771, including interest of 2.38%, are due March 15 and September 15 of each year through September 15, 2032.

In January 2012, a loan was approved for the Huggins Street Pump Station Project in the initial amount of \$3,981,328. This was increased in Fiscal Year 2014 to \$6,545,876 due to

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**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**N. NOTES AND LOANS PAYABLE - DIRECT BORROWINGS, Continued**

additional approved rehabilitation. This was reduced in Fiscal Year 2017 to the actual amount drawn of \$6,297,137 to reflect the final project cost. The principal balance outstanding was \$3,942,788 as of September 30, 2023. For this loan, semiannual payments of \$196,801, including interest of 2.38%, on the original amount and 2.34% on the additional amount, are due on March 15 and September 15 of each year through March 15, 2035.

In January 2012, a loan was approved for the South and Eastern Area Reclaimed Water Main Project in the initial amount of \$5,064,998. This was reduced in Fiscal Year 2017 to \$2,074,266 to reflect the final project cost. The principal balance outstanding was \$965,219 as of September 30, 2023. Semiannual payments of \$54,517, including interest of 2.38%, are due on March 15 and September 15 of each year through September 15, 2033.

In January 2012, a loan was approved for the East Southwood Gravity Sewer and Water System Project in the initial amount of \$4,360,690. This was reduced in Fiscal Year 2015 to \$2,946,957 to reflect the final project cost. The principal balance outstanding was \$1,562,503 as of September 30, 2023. Semiannual payments of \$88,252, including interest of 2.38%, are due on March 15 and September 15 of each year through September 15, 2033.

In December 2012, a loan was approved for the South and Eastern Area Water Main Project in the initial amount of \$10,807,569. This was reduced in Fiscal Year 2020 to the actual amount drawn of \$8,838,068 to reflect the final cost of the construction project. The principal balance outstanding was \$5,714,997 as of September 30, 2023. Semiannual payments of \$259,339, including interest of 1.99% are due on March 15 and September 15 of each year, through March 15, 2036.

In December 2012, a loan was approved for the Hidden Springs Water Facility Improvements Project in the initial amount of \$4,196,246. This was reduced in Fiscal Year 2019 to \$3,965,087 to reflect the final project cost. The principal balance outstanding was \$2,372,806 as of September 30, 2023. Semiannual payments of \$120,623, including interest of 1.99%, are due on January 15 and July 15 of each year, through July 15, 2034.

In September 2013, a loan was approved for the I-Drive Forcemain and Reclaimed Water Main Improvements Project in the initial amount of \$7,571,449. This was reduced in Fiscal Year 2017 to the actual amount drawn of \$7,122,045 to reflect the final project cost. The principal balance outstanding was \$4,717,254 as of September 30, 2023. Semiannual payments of \$213,138, including interest of 1.92%, are due on April 15 and October 15 of each year, through October 15, 2035.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**N. NOTES AND LOANS PAYABLE - DIRECT BORROWINGS, Continued**

In May 2014, a loan was approved for the Eastern Water Reclamation Facility Phase V Improvements Project in the initial amount of \$30,139,180. This was increased in Fiscal Year 2015 to \$61,985,280 and again in Fiscal Year 2016 to \$73,003,611. In Fiscal Year 2020, this was reduced to the actual amount drawn of \$69,476,053 to reflect the final project cost. The principal balance outstanding was \$55,319,191 as of September 30, 2023. For this loan, semiannual payments of \$2,151,191, including interest of 2.26%, on the original amount, 1.91% on the first additional amount and 1.82% on the second additional amount, are due on February 15 and August 15 of each year, through August 15, 2038.

In the event of default on these loans, the System may be caused to establish rates and collect fees and charges for use of the System in order to fulfill the agreements. The State of Florida Department of Environmental Protection may accelerate the repayment schedule or increase the interest rate on the unpaid principal up to 1.667 times the original interest rate on all loans with the exception of the Holden Heights project loan, which may increase up to 3.333 times the original interest rate.

The total principal and interest remaining to be paid on these loans was \$91,883,836 as of September 30, 2023. For the fiscal year, principal and interest paid was \$7,201,158 and total available pledged revenue was \$23,619,071. Future principal and interest payments (in thousands) required on the State Revolving Loans are as follows as of September 30, 2023:

| Fiscal Year<br>Ending September 30 | Principal        | Interest         | Total            |
|------------------------------------|------------------|------------------|------------------|
| 2024                               | \$ 5,560         | \$ 1,641         | \$ 7,201         |
| 2025                               | 5,682            | 1,519            | 7,201            |
| 2026                               | 5,613            | 1,395            | 7,008            |
| 2027                               | 5,537            | 1,276            | 6,813            |
| 2028                               | 5,656            | 1,158            | 6,814            |
| 2029-2033                          | 28,133           | 4,008            | 32,141           |
| 2034-2038                          | 23,456           | 1,250            | 24,706           |
| Totals                             | <u>\$ 79,637</u> | <u>\$ 12,247</u> | <u>\$ 91,884</u> |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**N. NOTES AND LOANS PAYABLE - DIRECT BORROWINGS, Continued**

Commercial Paper Notes:

The County has established a commercial paper program whereby Commercial Paper Notes issued are secured by a pledge of the County's non-ad valorem tax revenues. Proceeds from Note issuances may be used on various capital projects according to the specific authorizing resolutions. Total active Notes authorized were \$332,000,000 as of September 30, 2023. Of that, Notes in the total amount of \$125,536,000 were issued, all of which were redeemed by the end of Fiscal Year 2008.

The County's commercial paper debt program is administered as follows: The Notes mature within 270 days of issuance, with interest payable at maturity based on market rates not to exceed 10%. The Notes are not subject to redemption prior to maturity. As each block of Notes matures, new Notes are issued to refinance the principal amount, and current eligible revenues of the County are used to pay the interest amount due. The County deactivated use of this program during Fiscal Year 2009 upon the expiration of its broker/dealer and backup line of credit agreements and the termination of its issuance and paying agent agreement.

**O. LEASE COMMITMENTS**

Lease Liabilities:

The County has entered into various leasing agreements for office space and land. The terms of these leases are such that the County capitalized the leases and reported the obligations in the government-wide statement of net position of the County. The terms of the various lease agreements range from approximately 2 to 20 years. As of September 30, 2023, the value of the lease liability was \$85,030,457. The County used the interest rate as listed in the agreement to measure the lease liability. Where no interest rate was listed, the County used its incremental borrowing rate. The value of the leased assets as of the end of the current fiscal year was \$101,454,913 and had accumulated amortization of \$16,732,292.

Several of the lease agreements for office space require the County to pay a proportionate share of the buildings' common area maintenance, insurance, and taxes. These amounts were not included in the initial lease liability, provided the County was able to separate the rate to be paid from the base rental payments, and are recorded as expenditures when paid. The total amount paid for common area maintenance, insurance, and taxes for Fiscal Year 2023 was \$1,427,202.

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**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**O. LEASE COMMITMENTS, Continued**

Future principal and interest payments (in thousands) required for these lease agreements are as follows as of September 30, 2023:

| <u>Year Ending<br/>September 30</u> | <u>Principal</u> | <u>Interest</u>  | <u>Total</u>     |
|-------------------------------------|------------------|------------------|------------------|
| 2024                                | \$ 7,351         | \$ 1,436         | \$ 8,787         |
| 2025                                | 7,716            | 1,309            | 9,025            |
| 2026                                | 8,080            | 1,176            | 9,256            |
| 2027                                | 8,434            | 1,036            | 9,470            |
| 2028                                | 8,182            | 892              | 9,074            |
| 2029-2033                           | 30,058           | 2,678            | 32,736           |
| 2034-2038                           | 11,462           | 676              | 12,138           |
| 2039-2043                           | 1,295            | 228              | 1,523            |
| 2044-2048                           | 48               | 170              | 218              |
| 2049-2053                           | 52               | 167              | 219              |
| 2054-2058                           | 97               | 162              | 259              |
| 2059-2063                           | 178              | 152              | 330              |
| 2064-2068                           | 286              | 136              | 422              |
| 2069-2073                           | 427              | 112              | 539              |
| 2074-2078                           | 611              | 76               | 687              |
| 2079-2083                           | 753              | 25               | 778              |
| Totals                              | <u>\$ 85,030</u> | <u>\$ 10,431</u> | <u>\$ 95,461</u> |

The County also entered into a sublease agreement with the University of Central Florida of Trustees (UCF) for the use of land to build a public park and recreational facility. In exchange, the County provided funding to UCF to support the construction of a Downtown Campus. As this funding was provided in two equal installments paid prior to Fiscal Year 2023, no liability was recorded for this lease agreement. The value of the leased assets as of the end of the current fiscal year was \$3,000,000 and had accumulated amortization of \$124,567. The initial term of the agreement was for 50 years.

As of September 30, 2023, the County had the following right-to-use leased assets under lease agreements:

|                              |                       |
|------------------------------|-----------------------|
| Land                         | \$ 3,000,000          |
| Buildings                    | 95,938,312            |
| Other - Communications Tower | <u>2,516,601</u>      |
| Total                        | <u>\$ 101,454,913</u> |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**P. SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS**

The County has entered into three arrangements for subscription-based information technology programs. The subscription term for two of these arrangements has not commenced yet as of September 30, 2023. Costs related to the initial implementation stages for these arrangements have been recorded as a prepaid asset in the government-wide financial statements in the amount of \$1,954,123.

The term of the third arrangement is such that the County capitalized the subscription-based asset and reported the obligation in the propriety fund statement of net position. The term of the arrangement is four years. On November 1, 2022, the County recorded an initial liability of \$1,091,222 for this arrangement. As of September 30, 2023, the value of the liability was \$823,364. The County used its estimated incremental borrowing rate as no interest rate was provided by the vendor. The value of the subscription-based asset as of the end of the current fiscal year was \$841,908 and had accumulated amortization of \$249,314.

Future principal and interest payments (in thousands) required for this arrangement are as follows as of September 30, 2023:

| <u>Year Ending<br/>September 30</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u>  |
|-------------------------------------|------------------|-----------------|---------------|
| 2024                                | \$ 251           | \$ 31           | \$ 282        |
| 2025                                | 274              | 21              | 295           |
| 2026                                | 298              | 11              | 309           |
| Totals                              | <u>\$ 823</u>    | <u>\$ 63</u>    | <u>\$ 886</u> |

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**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**Q. INTERFUND RECEIVABLE AND PAYABLE BALANCES**

Interfund receivable and payable balances as of September 30, 2023, are detailed below:

Due to/from other funds:

| <u>Receivable fund</u>        | <u>Payable fund</u>         | <u>Amount</u>        |
|-------------------------------|-----------------------------|----------------------|
| General fund                  | Grants                      | \$ 4,680,501         |
| General fund                  | Nonmajor governmental funds | 1,664,389            |
| General fund                  | Internal Service Funds      | 6,563                |
| Fire protection MSTU fund     | General fund                | 2,015,413            |
| Grants                        | General fund                | 893,620              |
| Municipal services districts  | General fund                | 110,713              |
| Nonmajor governmental funds   | General fund                | 3,406,342            |
| Nonmajor governmental funds   | Grants                      | 5,024,778            |
| Internal Service Funds        | General fund                | 482,676              |
| Fiduciary Fund                | General fund                | 40,000               |
| Total due to/from other funds |                             | <u>\$ 18,324,995</u> |

Advances to/from other funds:

| <u>Receivable fund</u> | <u>Payable fund</u>      | <u>Amount</u>       |
|------------------------|--------------------------|---------------------|
| General fund           | Major governmental funds | <u>\$ 7,700,000</u> |

The payable amount in the General Fund includes: \$370,337 in excess fees owed by the Property Appraiser and \$5,162,131 excess fees owed by the Tax Collector to the Fire Protection MSTU, Municipal Service Districts, Custodial funds and other Nonmajor governmental funds; \$893,620 owed to the Grants Fund for matching funds to meet specific grant requirements; and \$522,676 owed by the constitutional officers to the Employees Benefit Internal Service Fund.

The \$9,705,279 in payables owed by the Grants Fund to the General Fund, Fire Protection MSTU and various Nonmajor governmental funds are for temporary loans for cash flow needs.

The \$1,670,952 in payables in the Nonmajor governmental funds and Internal Service funds are for fees owed by the constitutional officers to the General Fund.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

**Q. INTERFUND RECEIVABLE AND PAYABLE BALANCES, Continued**

These outstanding balances between funds is a result of timing differences between when 1) the goods and services are provided and reimbursement occurs, 2) the transactions are recorded in the accounting system and 3) payments between funds are made. These payments are expected to be made within the subsequent year.

The advance in the amount of \$7,700,000 is to provide working capital loans to the Grants Fund and is not scheduled to be collected within the subsequent year.

**R. TRANSFERS TO/FROM OTHER FUNDS**

Significant transfers between funds of the County included excess amounts from debt service funds. Pledged revenues are placed in debt service funds when initially received. After debt service requirements are fulfilled, the excess amounts are then transferred to other funds for operating expenditure purposes. Additionally, the Special Tax Equalization District special revenue fund collects the revenues necessary for certain programs or functions, and then transfers them out for expenditure purposes. The Convention Center enterprise fund records the transfer of available Tourist Development Tax monies to the General Fund for certain cultural tourism functions. The Water Utilities System enterprise fund transfers certain available funds annually to the General fund pursuant to Board resolution.

Interfund transfers for the 2023 fiscal year were as follows:

|                                | Transfers to:         |                      |                             |                     |                            |                             | Totals                |
|--------------------------------|-----------------------|----------------------|-----------------------------|---------------------|----------------------------|-----------------------------|-----------------------|
|                                | General Fund          | Fire Protection MSTU | Municipal Service Districts | Grants              | Misc Construction Projects | Nonmajor Governmental Funds |                       |
| Transfers from:                |                       |                      |                             |                     |                            |                             |                       |
| General fund                   | \$ -                  | \$ 2,417,719         | \$ 110,714                  | \$ 1,204,248        | \$ -                       | \$ 31,569,983               | \$ 35,302,664         |
| Municipal Service Districts    | -                     | -                    | -                           | -                   | -                          | 50,027                      | 50,027                |
| Grants                         | 2,142,969             | -                    | -                           | -                   | -                          | -                           | 2,142,969             |
| Sales Tax Trust                | 9,982,287             | -                    | -                           | -                   | 49,700,000                 | 115,300,000                 | 174,982,287           |
| Documentary and Intangible Tax | 1,200,285             | -                    | -                           | -                   | -                          | -                           | 1,200,285             |
| Nonmajor governmental funds    | 281,513,276           | -                    | 120,000                     | -                   | 95,287,349                 | 95,992,561                  | 472,913,186           |
| Convention Center              | 3,100,000             | -                    | -                           | -                   | -                          | -                           | 3,100,000             |
| Water Utilities System         | 10,200,000            | -                    | -                           | -                   | -                          | -                           | 10,200,000            |
| Totals                         | <u>\$ 308,138,817</u> | <u>\$ 2,417,719</u>  | <u>\$ 230,714</u>           | <u>\$ 1,204,248</u> | <u>\$ 144,987,349</u>      | <u>\$ 242,912,571</u>       | <u>\$ 699,891,418</u> |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**S. COMMUNITY REDEVELOPMENT AGENCIES**

As explained in Note A, the International Drive Community Redevelopment Agency and the Orange Blossom Trail Community Redevelopment Agency (CRA) are blended component units of the County and each is presented as a nonmajor special revenue fund. As required by State statute, additional CRA financial information during Fiscal Year 2023 is as follows:

|                                           | <u>International<br/>Drive CRA</u> | <u>Orange Blossom<br/>Trail CRA</u> |
|-------------------------------------------|------------------------------------|-------------------------------------|
| <u>Source of Deposits</u>                 |                                    |                                     |
| County tax increment                      | \$ 23,481,790                      | \$ 829,699                          |
| City of Orlando tax increment             | 1,136,375                          | 707,902                             |
| Investment income                         | <u>6,033,142</u>                   | <u>150,761</u>                      |
| Total deposits                            | <u>\$ 30,651,307</u>               | <u>\$ 1,688,362</u>                 |
| <u>Purpose of Withdrawals</u>             |                                    |                                     |
| CRA administration                        | \$ 175                             | \$ 205,312                          |
| Residential and commercial<br>development | 1,222,634                          | 248,616                             |
| Roadway improvements                      | 4,843,734                          | 71,115                              |
| Neighborhood enhancements                 | 229,910                            | 5,450                               |
| Transfer to the General Fund              | <u>1,872,983</u>                   | <u>-</u>                            |
| Total withdrawals                         | <u>\$ 8,169,436</u>                | <u>\$ 530,493</u>                   |

CRA Indebtedness

Neither CRA has pledged incremental revenues or incurred any debt to carry out its activities.

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**T. COMMITMENTS AND CONTINGENCIES**

Encumbrances:

As of September 30, 2023, the County had significant encumbrance commitments in the Governmental Funds as follows:

Encumbrances: (in thousands)

Major Funds

|                                     |                |
|-------------------------------------|----------------|
| General Fund                        | \$ 55,704      |
| Fire Protection MSTU                | 15,157         |
| Municipal Service Districts         | 686            |
| Grants                              | 92,379         |
| Miscellaneous Construction Projects | 121,405        |
| Total Major Funds                   | <u>285,331</u> |

Non-Major Funds

|                                                    |                   |
|----------------------------------------------------|-------------------|
| Court Facilities                                   | 1,392             |
| Court Technology                                   | 344               |
| Building Safety                                    | 539               |
| Crime Prevention                                   | 20                |
| Law Enforcement Education                          | 56                |
| 911 Fee                                            | 4,186             |
| Inmate Commissary                                  | 513               |
| Radio Communication Program                        | 330               |
| Mandatory Refuse Collection                        | 517               |
| Air Pollution Control                              | 100               |
| Water and Navigation Control Districts             | 899               |
| Aquatic Weed Taxing District                       | 725               |
| Conservation Trust                                 | 583               |
| Local Option Gas Tax                               | 48,448            |
| Constitutional Gas Tax                             | 13,167            |
| Transportation Trust                               | 24,122            |
| International Drive Community Redevelopment Agency | 6,198             |
| Local Housing Assistance (SHIP)                    | 1,351             |
| Opioid Settlements                                 | 169               |
| Animal Services Trust                              | 68                |
| Parks                                              | 5,031             |
| Boating Improvement Program                        | 75                |
| Law Enforcement Impact Fees                        | 18                |
| Fire Impact Fees                                   | 621               |
| Transportation Impact Fees                         | 19,035            |
| Parks and Recreation Impact Fees                   | 8,258             |
| Total Non-Major Funds                              | <u>136,765</u>    |
| Total Encumbrances                                 | <u>\$ 422,096</u> |

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**T. COMMITMENTS AND CONTINGENCIES, Continued**

Commitments Under Construction Contracts:

At September 30, 2023, the County had outstanding construction and operating contracts for various projects totaling approximately \$1.44 billion.

Grants:

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. If any expenditures are disallowed as a result of these audits, the claims for reimbursement to the grantor agency would reduce receivables and/or become a liability of the County. In the opinion of management, any such adjustments would not be material to the County's operating results or fund balances.

Litigation:

The County is a party in various lawsuits and other claims incidental to the ordinary course of its operation, some of which are covered by the County's risk management program (see Note G). While the results of litigation and claims cannot be predicted with certainty, management believes the final outcome will not have a material adverse impact on the County's financial position.

Community Redevelopment Agencies:

Pursuant to State statute, various local jurisdictions have created 13 Community Redevelopment Agencies (CRAs) within the County, including two formed by the County and reported as blended component units. Funding for these agencies is derived from incremental ad valorem tax proceeds generated by improvements made within the CRA. The County is obligated to pay to each CRA from its current year's ad valorem tax the increment related to taxable property improvements made since the designated "base year." Other jurisdictions which have created CRAs are the Cities of Orlando, Winter Park, Ocoee, Maitland, Eatonville, Apopka, and Winter Garden. The total amount paid to CRAs by the Board amounted to \$65,295,389 for Fiscal Year 2023.

Orange Blossom Trail Improvements:

In 1987, the County created two municipal service taxing units (MSTUs) for properties situated on and in the immediate environs of South Orange Blossom Trail (US 441), from Interstate 4 to the Beach Line Expressway. These MSTUs are reported as a part of the Municipal Service Districts fund, presented as a major fund. The purpose of the MSTUs was to fund capital costs and ongoing maintenance for enhanced improvements to a US 441 road widening project by the State of Florida, and thereby stimulate economic

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**T. COMMITMENTS AND CONTINGENCIES, Continued**

revitalization. The enhanced improvements consisted of streetscape/landscape features and undergrounding of utilities for the segment of US 441 noted above. When the State initiated the widening project in 1993, the MSTUs had not raised sufficient funds to pay for all of the planned enhancements. At that time, the County elected to use Local Option Gas Taxes and Public Service Taxes in the combined amount of \$8.8 million to cover the difference, with an understanding that the MSTUs would be able to reimburse this amount in subsequent fiscal years.

Due to the ongoing maintenance costs of the completed project, less than expected growth in MSTU revenues and property tax reform, actual project reimbursements from the MSTUs have totaled only \$630 thousand. Reimbursements from unspent project funds totaled an additional \$759 thousand, leaving an unreimbursed total of approximately \$7.4 million as of the end of Fiscal Year 2023. Reimbursements from the MSTUs in subsequent fiscal years will be made as funds are available; however, management's current expectation is that most of the amount outstanding will remain unreimbursed at the time the MSTUs are scheduled to sunset in Fiscal Year 2036. There is no repayment schedule, and the unreimbursed amounts are not shown in the financial statements.

Transportation Impact Fee Credits:

The County has entered into a number of agreements with developers under which the developer donates transportation infrastructure improvements or rights of way to the County and receives credit for future transportation impact fee payments. As of September 30, 2023, credit balances for future impact fees total approximately \$63.4 million.

Tax Refunds and Abatements:

The County has entered into property tax refund agreements with new and expanding local businesses as authorized under Florida's Qualified Target Industry Tax Refund Program (QTI) for economic development. Under this program, the County may grant refunds in amounts up to 20% of the annual property tax refund awarded under the QTI program. Amounts to be refunded are determined by the number of new jobs created. The amount of taxes refunded for QTI programs, during Fiscal Year 2023, amounted to \$188,922.

Additionally, in accordance with Florida Statute 196.1995 and County Ordinance 12-05, the County has the authority to grant economic development ad valorem tax exemptions in amounts up to 100% of the assessed value of improvements of new or expanding businesses located within the County. The County shall not grant exemptions of forgone ad

Continued

**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**T. COMMITMENTS AND CONTINGENCIES, Continued**

valorem tax revenues exceeding \$2,000,000 in a fiscal year and retains the authority to revoke an exemption and recover all taxes not paid for years deemed ineligible. The amount of property tax exempted in Fiscal Year 2023 was \$1,187,774.

Economic Conditions:

In order to address the adverse effects of COVID-19, the United States Department of the Treasury provided funding in the amount of \$135.0 million through the American Rescue Plan Act of 2021 (ARPA) during the year ended September 30, 2021, and an additional funding amount of \$135.0 million during the year ended September 30, 2022, for a total ARPA funding of \$270.0 million. The County has expended the following on allowable costs and recognized revenue as follows:

| Fiscal Year<br>Ended | Total<br>(in millions) |
|----------------------|------------------------|
| 2021                 | \$ 20.0                |
| 2022                 | 13.1                   |
| 2023                 | 53.7                   |
|                      | \$ 86.8                |

The remainder of the funding received from ARPA is presented as unearned revenue and is subject to spending requirements that expire December 31, 2026.

**U. BUDGETARY LEGAL COMPLIANCE AND FUND DEFICITS**

For the fiscal year ended September 30, 2023, no excess of expenditures over appropriations at the legal level of budgetary control occurred. The Sheriff's Workers' Compensation internal service fund had a deficit balance of \$8,258,487. The Sheriff intends to eliminate the deficit balance in this fund through effective claims management, charges to the General fund, and to the extent necessary, funding from future excess fees.

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**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**V. PROVISION FOR CLOSURE COSTS**

As explained in Note A, current regulations of the U.S. Environmental Protection Agency (EPA) and the Florida Department of Environmental Protection (FDEP) require municipal solid waste landfills to place a final cover on closed landfill areas, and to maintain those areas for up to 30 years after closure. The County periodically obtains updated and revised estimates of total future closure and postclosure costs from its consulting engineers. All amounts recognized are based on what it would cost to perform closure and postclosure functions in current dollars. Actual costs may be different due to inflation, changes in technology, or changes in laws and regulations.

The internal landfills have ceased operation. Required closure work is complete and the entire estimated \$213 thousand future cost for postclosure maintenance is reported as a long-term liability of the governmental activities on the government-wide statement of net position. These costs are recognized as governmental fund expenditures as they become obligations to be liquidated with available financial resources, using resources in the Transportation Trust and the Miscellaneous Construction Projects funds.

For the public landfill, accounted for in the Solid Waste System (System) enterprise fund, expenses associated with final closure and postclosure maintenance of landfill areas are recognized over the active life of those areas. These costs are recognized in each operating period based on the amount of waste received during that period, regardless of when cash disbursements are made for these costs. The cumulative effect of updated and revised estimates of closure-related costs is recognized in the period of the change to the extent it relates to current and past operations.

The total unrecognized closure and postclosure costs attributable to the currently active areas of the public landfill are approximately \$173 million. These costs will be recognized in future periods as the remaining capacity of approximately 38 million tons is filled. As of September 30, 2023, the active landfill areas were filled to approximately 11% and 45% of capacity for subbasins 2A-cell 2, and 9-12, respectively. The current landfill facilities are expected to provide the needed capacity through 2084.

The County is required by FDEP annually to show proof of ability to finance closure and postclosure costs, and has done so for the internal landfills by providing a standby letter of credit and trust account. For the public landfill, the County has fulfilled the requirements of the financial test provision of the regulation. In addition, the County maintains a closure costs account in the System enterprise fund to provide for the financing of future closure activities of the public landfill. The balance in this account as of September 30, 2023 was approximately \$60.1 million. The liability for closure and post-closure activities reported on the System's statement of net position, was approximately \$66.4 million as of September 30, 2023.

Continued



**ORANGE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS, Continued**  
**for the year ended September 30, 2023**

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**W. SUBSEQUENT EVENTS**

Orange County Housing Finance Authority

During the period October 1, 2023 through January 15, 2024, pursuant to various trust indentures, the Orange County Housing Finance Authority called for redemptions of bonds in the aggregate amount of \$340,853. The bonds were called at the redemption price equal to par value plus accrued interest.

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**ORANGE COUNTY, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**for the year ended September 30, 2023**

**Schedule of the County's Proportionate Share of Net Pension Plan Liability**  
**Florida Retirement System Pension Plan**

|   |                                                                                                  | Year ended June 30 |                |                |                  |
|---|--------------------------------------------------------------------------------------------------|--------------------|----------------|----------------|------------------|
|   |                                                                                                  | <u>2023</u>        | <u>2022</u>    | <u>2021</u>    | <u>2020</u>      |
| 1 | County's proportion of the net pension liability                                                 | 2.40%              | 2.33%          | 2.42%          | 2.46%            |
| 2 | County's proportionate share of the net pension liability                                        | \$ 956,344,555     | \$ 867,255,644 | \$ 183,027,304 | \$ 1,067,238,039 |
| 3 | County's covered payroll                                                                         | \$ 575,499,417     | \$ 531,690,557 | \$ 522,491,609 | \$ 507,244,326   |
| 4 | County's proportionate share of the net pension liability as a percentage of its covered payroll | 166.18%            | 163.11%        | 35.03%         | 210.40%          |
| 5 | Plan fiduciary net position as a percentage of the total pension liability                       | 82%                | 96%            | 96%            | 79%              |

**Schedule of the County's Contributions to the Florida Retirement System Pension Plan**

|   |                                                                      | Year ended September 30 |                |                |                |
|---|----------------------------------------------------------------------|-------------------------|----------------|----------------|----------------|
|   |                                                                      | <u>2023</u>             | <u>2022</u>    | <u>2021</u>    | <u>2020</u>    |
| 1 | Contractually required contribution                                  | \$ 117,483,039          | \$ 101,980,635 | \$ 94,878,640  | \$ 83,833,489  |
| 2 | Contributions in relation to the contractually required contribution | 117,483,039             | 101,980,635    | 94,878,640     | 83,833,489     |
| 3 | Contribution (excess)                                                | <u>\$ -</u>             | <u>\$ -</u>    | <u>\$ -</u>    | <u>\$ -</u>    |
| 4 | County's covered payroll                                             | \$ 589,494,750          | \$ 533,513,413 | \$ 526,221,988 | \$ 511,300,464 |
| 5 | Contributions as a percentage of covered payroll                     | 19.9%                   | 19.1%          | 18.0%          | 16.4%          |

*Note: Information not available for years prior to 2015.*

Continued

|   | <u>2019</u>    | <u>2018</u>    | <u>2017</u>    | <u>2016</u>    | <u>2015</u>      | <u>2014</u>    |
|---|----------------|----------------|----------------|----------------|------------------|----------------|
| 1 | 2.42%          | 2.34%          | 2.30%          | 2.27%          | 2.12%            | 2.11%          |
| 2 | \$ 834,180,663 | \$ 703,686,869 | \$ 680,728,548 | \$ 572,354,121 | \$ 273,968,826   | \$ 129,054,334 |
| 3 | \$ 489,894,190 | \$ 479,404,659 | \$ 490,536,383 | \$ 487,856,620 | \$ 4,277,813,912 | \$ 409,719,037 |
| 4 | 170.28%        | 146.78%        | 138.77%        | 117.32%        | 64.04%           | 31.50%         |
| 5 | 83%            | 84%            | 84%            | 85%            | 92%              | 96%            |

|   | <u>2019</u>       | <u>2018</u>       | <u>2017</u>       | <u>2016</u>       | <u>2015</u>       |
|---|-------------------|-------------------|-------------------|-------------------|-------------------|
| 1 | \$ 77,123,971     | \$ 68,827,542     | \$ 59,964,051     | \$ 59,465,980     | \$ 52,688,667     |
| 2 | <u>77,123,971</u> | <u>68,827,542</u> | <u>59,964,051</u> | <u>59,465,980</u> | <u>52,688,667</u> |
| 3 | <u>\$ -</u>       | <u>\$ -</u>       | <u>\$ -</u>       | <u>\$ -</u>       | <u>\$ -</u>       |
| 4 | \$ 495,075,910    | \$ 473,934,316    | \$ 495,815,680    | \$ 474,698,486    | \$ 433,044,229    |
| 5 | 15.6%             | 13.1%             | 12.1%             | 12.5%             | 12.2%             |

Continued

**ORANGE COUNTY, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION, Continued**  
**for the year ended September 30, 2023**

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**Schedule of the County's Proportionate Share of Net Pension Plan Liability**  
**Health Insurance Subsidy Plan**

|   |                                                                                                  | <b>Year Ended June 30</b> |                |                |                |
|---|--------------------------------------------------------------------------------------------------|---------------------------|----------------|----------------|----------------|
|   |                                                                                                  | <u>2023</u>               | <u>2022</u>    | <u>2021</u>    | <u>2020</u>    |
| 1 | County's proportion of the net pension liability                                                 | 1.85%                     | 1.81%          | 1.87%          | 1.80%          |
| 2 | County's proportionate share of the net pension liability                                        | \$ 293,508,356            | \$ 191,686,176 | \$ 229,094,688 | \$ 220,155,141 |
| 3 | County's covered payroll                                                                         | \$ 685,036,671            | \$ 627,588,138 | \$ 626,117,382 | \$ 625,913,355 |
| 4 | County's proportionate share of the net pension liability as a percentage of its covered payroll | 42.85%                    | 30.54%         | 36.59%         | 35.17%         |
| 5 | Plan fiduciary net position as a percentage of the total pension liability                       | 4.12%                     | 4.81%          | 3.56%          | 3.00%          |

**Schedule of the County's Contributions to the Health Insurance Subsidy Plan**

|   |                                                                      | <b>Year ended September 30</b> |                   |                   |                   |
|---|----------------------------------------------------------------------|--------------------------------|-------------------|-------------------|-------------------|
|   |                                                                      | <u>2023</u>                    | <u>2022</u>       | <u>2021</u>       | <u>2020</u>       |
| 1 | Contractually required contribution                                  | \$ 12,592,458                  | \$ 11,083,084     | \$ 11,003,234     | \$ 10,505,423     |
| 2 | Contributions in relation to the contractually required contribution | <u>12,592,458</u>              | <u>11,083,084</u> | <u>11,003,234</u> | <u>10,505,423</u> |
| 3 | Contribution deficiency (excess)                                     | <u>\$ -</u>                    | <u>\$ -</u>       | <u>\$ -</u>       | <u>\$ -</u>       |
| 4 | County's covered payroll                                             | \$ 703,810,920                 | \$ 628,713,921    | \$ 624,210,784    | \$ 631,837,166    |
| 5 | Contributions as a percentage of covered payroll                     | 1.79%                          | 1.76%             | 1.76%             | 1.67%             |

*Note: Information not available for years prior to 2015.*

Continued

|   | <u>2019</u>    | <u>2018</u>    | <u>2017</u>    | <u>2016</u>    | <u>2015</u>    | <u>2014</u>    |
|---|----------------|----------------|----------------|----------------|----------------|----------------|
| 1 | 1.80%          | 1.75%          | 1.70%          | 1.69%          | 1.67%          | 1.65%          |
| 2 | \$ 201,051,161 | \$ 185,316,952 | \$ 181,911,919 | \$ 196,926,370 | \$ 170,532,577 | \$ 154,519,346 |
| 3 | \$ 600,969,854 | \$ 573,366,417 | \$ 548,731,889 | \$ 529,042,980 | \$ 520,961,900 | \$ 498,927,226 |
| 4 | 33.45%         | 32.32%         | 33.15%         | 37.22%         | 32.73%         | 30.97%         |
| 5 | 2.63%          | 2.15%          | 1.64%          | 0.97%          | 0.50%          | 0.99%          |

|   | <u>2019</u>       | <u>2018</u>      | <u>2017</u>      | <u>2016</u>      | <u>2015</u>      |
|---|-------------------|------------------|------------------|------------------|------------------|
| 1 | \$ 10,114,596     | \$ 9,607,389     | \$ 9,161,880     | \$ 8,986,389     | \$ 6,925,587     |
| 2 | <u>10,114,596</u> | <u>9,607,389</u> | <u>9,161,880</u> | <u>8,986,389</u> | <u>6,925,587</u> |
| 3 | <u>\$ -</u>       | <u>\$ -</u>      | <u>\$ -</u>      | <u>\$ -</u>      | <u>\$ -</u>      |
| 4 | \$ 60,814,191     | \$ 579,453,672   | \$ 529,042,980   | \$ 529,613,633   | \$ 527,331,014   |
| 5 | 1.66%             | 1.66%            | 1.73%            | 1.69%            | 1.31%            |

Continued

**ORANGE COUNTY, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION, Continued**  
**for the year ended September 30, 2023**

**County's Other Postemployment Benefit Plan**

**Schedule of Changes in the Net OPEB Liability and Related Ratios**

|    |                                                | 2023                  | 2022                  | 2021                  | 2020                  |
|----|------------------------------------------------|-----------------------|-----------------------|-----------------------|-----------------------|
|    | <b>Total OPEB liability</b>                    |                       |                       |                       |                       |
| 1  | Service cost                                   | \$ 5,838,703          | \$ 5,267,223          | \$ 4,591,272          | \$ 4,288,863          |
| 2  | Interest cost                                  | 12,559,185            | 10,990,105            | 9,495,049             | 9,210,038             |
| 3  | Changes of benefit terms                       | -                     | 18,191,927            | 3,772,796             | -                     |
|    | Differences between expected and               |                       |                       |                       |                       |
| 4  | actual experiences                             | (3,707,930)           | (3,729,663)           | 146,380               | 2,173,852             |
| 5  | Changes of assumptions                         | 20,065,450            | 4,181,612             | 13,633,694            | (2,157,599)           |
| 6  | Benefit payments                               | <u>(14,754,719)</u>   | <u>(11,416,216)</u>   | <u>(10,513,467)</u>   | <u>(9,004,029)</u>    |
| 7  | Net change in total OPEB liability             | 20,000,689            | 23,484,988            | 21,125,724            | 4,511,125             |
| 8  | Total OPEB liability-beginning                 | <u>180,830,820</u>    | <u>157,345,832</u>    | <u>136,220,108</u>    | <u>131,708,983</u>    |
| 9  | Total OPEB liability-ending [a]                | <u>\$ 200,831,509</u> | <u>\$ 180,830,820</u> | <u>\$ 157,345,832</u> | <u>\$ 136,220,108</u> |
|    | <b>Plan fiduciary net position</b>             |                       |                       |                       |                       |
| 10 | Employer contributions                         | \$ 18,256,703         | \$ 13,928,754         | \$ 13,165,739         | \$ 11,988,923         |
| 11 | Net investment income (loss)                   | 17,732,995            | (24,151,901)          | 23,704,178            | 10,868,040            |
| 12 | Benefit payments                               | <u>(14,754,719)</u>   | <u>(11,416,216)</u>   | <u>(10,513,467)</u>   | <u>(9,004,029)</u>    |
| 13 | Net change in plan fiduciary net position      | 21,234,979            | (21,639,363)          | 26,356,450            | 13,852,934            |
| 14 | Plan fiduciary net position-beginning          | <u>99,822,289</u>     | <u>121,461,652</u>    | <u>95,105,202</u>     | <u>81,252,268</u>     |
| 15 | Plan fiduciary net position-ending [b]         | <u>\$ 121,057,268</u> | <u>\$ 99,822,289</u>  | <u>\$ 121,461,652</u> | <u>\$ 95,105,202</u>  |
| 16 | Net OPEB liability-ending [a-b]                | \$ 79,774,241         | \$ 81,008,531         | \$ 35,884,180         | \$ 41,114,906         |
| 17 | Net position as a percentage of OPEB liability | 60.28%                | 55.20%                | 77.19%                | 69.82%                |
| 18 | Covered-employee payroll                       | \$ 717,193,565        | \$ 646,028,484        | \$ 643,360,489        | \$ 609,896,819        |
| 19 | Net OPEB liability as a percentage of payroll  | 11.12%                | 12.54%                | 5.58%                 | 6.74%                 |

**Notes to Schedule:**

Changes of assumptions: In Fiscal Years 2022 and 2023, medical claim and premium percentages, participation rates, and retirement rates were adjusted to more closely reflect actual experience.

Plan change: Effective October 1, 2022, retired employees of Orange County recognized under the I.A.F.F. Local 2057 contracts will receive \$4.00 per month for each year of service up to 30 years. Starting October 1, 2023, this group will receive \$5.00 per month for each year of service up to 30 years toward their medical premium.

*Note: Information not available for years prior to 2017.*

Continued

|    | 2019                  | 2018                  | 2017                  |
|----|-----------------------|-----------------------|-----------------------|
| 1  | \$ 4,684,702          | \$ 3,943,017          | \$ 4,284,828          |
| 2  | 9,513,145             | 7,416,141             | 6,945,420             |
| 3  | -                     | -                     | -                     |
| 4  | (508,606)             | 1,960,841             | 4,743,726             |
| 5  | (10,843,254)          | 6,500,261             | (6,668,625)           |
| 6  | <u>(8,113,376)</u>    | <u>(9,066,423)</u>    | <u>(8,222,319)</u>    |
| 7  | (5,267,389)           | 10,753,837            | 1,083,030             |
| 8  | <u>136,976,372</u>    | <u>126,222,535</u>    | <u>125,139,505</u>    |
| 9  | <u>\$ 131,708,983</u> | <u>\$ 136,976,372</u> | <u>\$ 126,222,535</u> |
| 10 | \$ 11,953,012         | \$ 9,302,935          | \$ 10,298,062         |
| 11 | 2,544,961             | 6,481,296             | 9,377,609             |
| 12 | <u>(8,113,376)</u>    | <u>(9,066,423)</u>    | <u>(8,229,921)</u>    |
| 13 | 6,384,597             | 6,717,808             | 11,445,750            |
| 14 | <u>74,867,671</u>     | <u>68,149,863</u>     | <u>56,704,113</u>     |
| 15 | <u>\$ 81,252,268</u>  | <u>\$ 74,867,671</u>  | <u>\$ 68,149,863</u>  |
| 16 | \$ 50,456,715         | \$ 62,108,701         | \$ 58,072,672         |
| 17 | 61.69%                | 54.66%                | 53.99%                |
| 18 | \$ 586,744,978        | \$ 559,231,180        | \$ 541,130,401        |
| 19 | 8.60%                 | 11.11%                | 10.73%                |

Continued



**ORANGE COUNTY, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION, Continued**  
**for the year ended September 30, 2023**

**County's Other Postemployment Benefit Plan, Continued**

**Schedule of Contributions**

|   |                                                                      | Year ended September 30 |                       |                       |                       |                       |
|---|----------------------------------------------------------------------|-------------------------|-----------------------|-----------------------|-----------------------|-----------------------|
|   |                                                                      | <u>2023</u>             | <u>2022</u>           | <u>2021</u>           | <u>2020</u>           | <u>2019</u>           |
| 1 | Actuarially determined contribution                                  | \$ 14,813,037           | \$ 10,384,860         | \$ 9,912,165          | \$ 9,113,246          | \$ 9,824,975          |
| 2 | Contributions in relation to the actuarially determined contribution | 18,256,703              | 13,928,754            | 13,165,739            | 11,988,923            | 11,953,012            |
| 3 | Contribution deficiency (excess)                                     | <u>\$ (3,443,666)</u>   | <u>\$ (3,543,894)</u> | <u>\$ (3,253,574)</u> | <u>\$ (2,875,677)</u> | <u>\$ (2,128,037)</u> |
| 4 | Covered-employee payroll                                             | \$ 717,193,565          | \$ 646,028,484        | \$ 643,360,489        | \$ 609,896,819        | \$ 586,744,978        |
| 5 | Contributions as a percentage of covered payroll                     | 2.55%                   | 2.16%                 | 2.05%                 | 1.49%                 | 2.04%                 |

*Note: Information not available for years prior to 2017.*

**Notes to Schedule:**

|                            |                                                                                                                             |
|----------------------------|-----------------------------------------------------------------------------------------------------------------------------|
| Valuation date:            | September 30, 2023                                                                                                          |
| Actuarial cost method      | Entry age cost method                                                                                                       |
| Amortization method        | Level percent of payroll, closed period                                                                                     |
| Amortization period        | Closed 30 year period                                                                                                       |
| Asset valuation method     | Fair Value                                                                                                                  |
| Inflation                  | 2.50%                                                                                                                       |
| Healthcare cost trend rate | Pre-65 increase of 8.90% and post-65 increase of 8.25% for 2024, grading to an ultimate rate of 4.50% for Fiscal Year 2033+ |
| Salary increases           | 4.50%                                                                                                                       |
| Investment rate of return  | 7.00%, net of OPEB plan investment expense, including inflation                                                             |
| Retirement age             | Varies by age and service                                                                                                   |
| Mortality                  | Pub-2010 Headcount Weighted General and Public Safety tables, projected with Scale MP-2021                                  |

**Schedule of Investment Returns**

|   |                                                                  | Year ended September 30 |             |             |             |             |
|---|------------------------------------------------------------------|-------------------------|-------------|-------------|-------------|-------------|
|   |                                                                  | <u>2023</u>             | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> |
| 1 | Annual money-weighted rate of return, net of investment expenses | 16.50%                  | (19.58%)    | 23.16%      | 12.01%      | 2.34%       |

*Note: Information not available for years prior to 2017.*

Continued

|   | <u>2018</u>           | <u>2017</u>           |
|---|-----------------------|-----------------------|
| 1 | \$ 7,190,876          | \$ 8,099,154          |
| 2 | <u>9,302,935</u>      | <u>10,298,062</u>     |
| 3 | <u>\$ (2,112,059)</u> | <u>\$ (2,198,908)</u> |
| 4 | \$ 559,231,180        | \$ 541,130,401        |
| 5 | 1.66%                 | 1.90%                 |

|   | <u>2017</u> |
|---|-------------|
| 1 | 15.30%      |

Continued

**ORANGE COUNTY, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION, Continued**  
**for the year ended September 30, 2023**

**Clerk of the Circuit and County Courts**  
**Other Postemployment Benefit Plan**

**Schedule of Changes in the Net OPEB Liability and Related Ratios**

|                                                   | 2023                | 2022                | 2021                 | 2020                |
|---------------------------------------------------|---------------------|---------------------|----------------------|---------------------|
| <b>Total OPEB liability</b>                       |                     |                     |                      |                     |
| 1 Service cost                                    | \$ 267,326          | \$ 388,245          | \$ 363,737           | \$ 337,770          |
| 2 Interest cost                                   | 349,616             | 240,762             | 220,747              | 257,529             |
| Differences between expected and                  |                     |                     |                      |                     |
| 3 actual experiences                              | (514,973)           | (246,424)           | (168,580)            | (48,030)            |
| 4 Changes of assumptions                          | 789,561             | (1,808,995)         | 601,322              | 103,611             |
| 5 Benefit payments                                | (429,592)           | (390,418)           | (363,832)            | (375,410)           |
| 6 Net change in total OPEB liability              | 461,938             | (1,816,830)         | 653,394              | 275,470             |
| 7 Total OPEB liability-beginning                  | 8,642,259           | 10,459,089          | 9,805,695            | 9,530,225           |
| 8 Total OPEB liability-ending [a]                 | <u>\$ 9,104,197</u> | <u>\$ 8,642,259</u> | <u>\$ 10,459,089</u> | <u>\$ 9,805,695</u> |
| <b>Plan fiduciary net position</b>                |                     |                     |                      |                     |
| 9 Employer contributions                          | \$ 504,580          | \$ 500,000          | \$ 360,460           | \$ -                |
| 10 Net investment income (loss)                   | 304,458             | (262,469)           | 11,988               | 87,382              |
| 11 Benefit payments                               | (239,098)           | (225,480)           | (210,460)            | (207,705)           |
| 12 Net change in plan fiduciary net position      | 569,940             | 12,051              | 161,988              | (120,323)           |
| 13 Plan fiduciary net position-beginning          | 8,517,864           | 8,505,813           | 8,343,825            | 8,464,148           |
| 14 Plan fiduciary net position-ending [b]         | <u>\$ 9,087,804</u> | <u>\$ 8,517,864</u> | <u>\$ 8,505,813</u>  | <u>\$ 8,343,825</u> |
| 15 Net OPEB liability-ending [a-b]                | \$ 16,393           | \$ 124,395          | \$ 1,953,276         | \$ 1,461,870        |
| 16 Net position as a percentage of OPEB liability | 99.82%              | 98.56%              | 81.32%               | 85.09%              |
| 17 Covered-employee payroll                       | \$ 22,063,580       | \$ 22,304,653       | \$ 20,513,984        | \$ 20,481,239       |
| 18 Net OPEB liability as a percentage of payroll  | 0.07%               | 0.56%               | 9.52%                | 7.14%               |

*Note 1: Information not available for years prior to 2017.*

Continued

|    | <u>2019</u>         | <u>2018</u>         | <u>2017</u>         |
|----|---------------------|---------------------|---------------------|
| 1  | \$ 236,990          | \$ 255,038          | \$ 316,591          |
| 2  | 332,013             | 295,395             | 279,383             |
| 3  | (194,254)           | -                   | (168,975)           |
| 4  | 1,610,125           | (391,026)           | (1,072,831)         |
| 5  | <u>(317,848)</u>    | <u>(310,067)</u>    | <u>(305,490)</u>    |
| 6  | 1,667,026           | (150,660)           | (951,322)           |
| 7  | <u>7,863,199</u>    | <u>8,013,859</u>    | <u>8,965,181</u>    |
| 8  | <u>\$ 9,530,225</u> | <u>\$ 7,863,199</u> | <u>\$ 8,013,859</u> |
| 9  | \$ 1,090,745        | \$ 535,067          | \$ 730,490          |
| 10 | 177,830             | 87,302              | 11,326              |
| 11 | <u>(200,745)</u>    | <u>(310,067)</u>    | <u>(305,490)</u>    |
| 12 | 1,067,830           | 312,302             | 436,326             |
| 13 | <u>7,396,318</u>    | <u>7,084,016</u>    | <u>6,647,690</u>    |
| 14 | <u>\$ 8,464,148</u> | <u>\$ 7,396,318</u> | <u>\$ 7,084,016</u> |
| 15 | \$ 1,066,077        | \$ 466,881          | \$ 929,843          |
| 16 | 88.81%              | 94.06%              | 88.40%              |
| 17 | \$ 20,488,703       | \$ 19,848,166       | \$ 20,348,289       |
| 18 | 5.20%               | 2.35%               | 4.57%               |

Continued

**ORANGE COUNTY, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION, Continued**  
**for the year ended September 30, 2023**

**Clerk of the Circuit and County Courts**  
**Other Postemployment Benefit Plan, Continued**

**Schedule of Contributions**

|   |                                                                      | Year ended September 30 |                  |                   |                   |                     |
|---|----------------------------------------------------------------------|-------------------------|------------------|-------------------|-------------------|---------------------|
|   |                                                                      | <u>2023</u>             | <u>2022</u>      | <u>2021</u>       | <u>2020</u>       | <u>2019</u>         |
| 1 | Actuarially determined contribution                                  | \$ 390,324              | \$ 545,561       | \$ 681,589        | \$ 568,010        | \$ 306,208          |
| 2 | Contributions in relation to the actuarially determined contribution | <u>504,580</u>          | <u>500,000</u>   | <u>360,460</u>    | <u>-</u>          | <u>1,090,745</u>    |
| 3 | Contribution deficiency (excess)                                     | <u>\$ (114,256)</u>     | <u>\$ 45,561</u> | <u>\$ 321,129</u> | <u>\$ 568,010</u> | <u>\$ (784,537)</u> |

Note 1: Information not available for years prior to 2017

Note 2: The Clerk does not utilize a measurement of pay to determine its contributions to the OPEB Trust; therefore, covered-employee payroll information is not included above.

**Notes to Schedule:**

|                            |                                                                                                                           |
|----------------------------|---------------------------------------------------------------------------------------------------------------------------|
| Valuation date:            | September 30, 2023                                                                                                        |
| Actuarial cost method      | Entry age normal                                                                                                          |
| Amortization method        | Level percent of payroll, closed period                                                                                   |
| Amortization period        | Closed 30 year period                                                                                                     |
| Asset valuation method     | Fair Value                                                                                                                |
| Inflation                  | 2.50%                                                                                                                     |
| Discount Rate              | 4.09%                                                                                                                     |
| Healthcare cost trend rate | Pre-65 increase of 8.90% and post-65 increase of 8.25% for 2023, grading to an ultimate rate of 4.5% for Fiscal Year 2032 |
| Salary increases           | 4.50%                                                                                                                     |
| Mortality                  | Pub-2010 Headcount Weighted General and Public Safety tables, projected with Scale MP-2021                                |

**Schedule of Investment Returns**

|   |                                                                  | Year ended September 30 |             |             |             |             |             |
|---|------------------------------------------------------------------|-------------------------|-------------|-------------|-------------|-------------|-------------|
|   |                                                                  | <u>2023</u>             | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> |
| 1 | Annual money-weighted rate of return, net of investment expenses | 3.50%                   | (3.13%)     | 0.14%       | 1.03%       | 2.31%       | 1.23%       |

*Note: Information not available for years prior to 2017*

Continued

|   | <u>2018</u>         | <u>2017</u>         |
|---|---------------------|---------------------|
| 1 | \$ 211,676          | \$ 311,213          |
| 2 | <u>416,475</u>      | <u>613,515</u>      |
| 3 | <u>\$ (204,799)</u> | <u>\$ (302,302)</u> |

|   | <u>2017</u> |
|---|-------------|
| 1 | 0.17%       |

Continued

# **OTHER SUPPLEMENTARY INFORMATION**

**Combining and Individual Fund  
Financial Statements and Schedules**

**ORANGE COUNTY, FLORIDA  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
September 30, 2023**

|                                                                                | <b>Special<br/>Revenue<br/>Funds</b> | <b>Debt<br/>Service<br/>Funds</b> | <b>Capital<br/>Projects<br/>Funds</b> | <b>Totals</b>                |
|--------------------------------------------------------------------------------|--------------------------------------|-----------------------------------|---------------------------------------|------------------------------|
| <b><u>ASSETS</u></b>                                                           |                                      |                                   |                                       |                              |
| Cash and investments                                                           | \$ 562,648,427                       | \$ 103,633,468                    | \$ 278,551,235                        | \$ 944,833,130               |
| Receivables:                                                                   |                                      |                                   |                                       |                              |
| Taxes                                                                          | 4,956,228                            | 7,764,662                         | -                                     | 12,720,890                   |
| Accounts                                                                       | 524,276                              | -                                 | 13,779                                | 538,055                      |
| Notes and loans                                                                | 39,002,077                           | -                                 | -                                     | 39,002,077                   |
| Accrued interest                                                               | 1,962,592                            | 277,168                           | 1,009,514                             | 3,249,274                    |
| Less allowance for doubtful accounts                                           | (31,682,762)                         | -                                 | -                                     | (31,682,762)                 |
| Due from other funds                                                           | 8,431,120                            | -                                 | -                                     | 8,431,120                    |
| Due from other governmental agencies                                           | 13,005,575                           | -                                 | 40,043                                | 13,045,618                   |
| Deposits and prepaid costs                                                     | 548,764                              | -                                 | -                                     | 548,764                      |
| <b>Total assets</b>                                                            | <b><u>\$ 599,396,297</u></b>         | <b><u>\$ 111,675,298</u></b>      | <b><u>\$ 279,614,571</u></b>          | <b><u>\$ 990,686,166</u></b> |
| <b><u>LIABILITIES, DEFERRED INFLOWS OF<br/>RESOURCES AND FUND BALANCES</u></b> |                                      |                                   |                                       |                              |
| <b>Liabilities:</b>                                                            |                                      |                                   |                                       |                              |
| Accounts payable and accrued liabilities                                       | \$ 42,316,375                        | \$ -                              | \$ 5,004,901                          | \$ 47,321,276                |
| Matured bonds and notes payable                                                | -                                    | 2,190,000                         | -                                     | 2,190,000                    |
| Matured interest payable                                                       | -                                    | 148,375                           | -                                     | 148,375                      |
| Due to other funds                                                             | 1,664,389                            | -                                 | -                                     | 1,664,389                    |
| Due to other governmental agencies                                             | 13,049,554                           | -                                 | -                                     | 13,049,554                   |
| Unearned revenue                                                               | 6,021,178                            | -                                 | -                                     | 6,021,178                    |
| <b>Total liabilities</b>                                                       | <b><u>63,051,496</u></b>             | <b><u>2,338,375</u></b>           | <b><u>5,004,901</u></b>               | <b><u>70,394,772</u></b>     |
| <b>Deferred inflows of resources:</b>                                          |                                      |                                   |                                       |                              |
| Unavailable revenues                                                           | 5,653,587                            | -                                 | -                                     | 5,653,587                    |
| <b>Total deferred inflows of resources</b>                                     | <b><u>5,653,587</u></b>              | <b><u>-</u></b>                   | <b><u>-</u></b>                       | <b><u>5,653,587</u></b>      |
| <b>Fund balances:</b>                                                          |                                      |                                   |                                       |                              |
| Nonspendable                                                                   | 548,764                              | -                                 | -                                     | 548,764                      |
| Restricted                                                                     | 334,252,473                          | 7,786,690                         | 274,609,670                           | 616,648,833                  |
| Committed                                                                      | 77,574,633                           | -                                 | -                                     | 77,574,633                   |
| Assigned                                                                       | 118,315,344                          | 101,550,233                       | -                                     | 219,865,577                  |
| <b>Total fund balances</b>                                                     | <b><u>530,691,214</u></b>            | <b><u>109,336,923</u></b>         | <b><u>274,609,670</u></b>             | <b><u>914,637,807</u></b>    |
| <b>Total liabilities, deferred inflows of<br/>resources and fund balances</b>  | <b><u>\$ 599,396,297</u></b>         | <b><u>\$ 111,675,298</u></b>      | <b><u>\$ 279,614,571</u></b>          | <b><u>\$ 990,686,166</u></b> |



**ORANGE COUNTY, FLORIDA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**for the year ended September 30, 2023**

|                                             | <b>Special<br/>Revenue<br/>Funds</b> | <b>Debt<br/>Service<br/>Funds</b> | <b>Capital<br/>Projects<br/>Funds</b> | <b>Totals</b>         |
|---------------------------------------------|--------------------------------------|-----------------------------------|---------------------------------------|-----------------------|
| <b>Revenues:</b>                            |                                      |                                   |                                       |                       |
| Taxes                                       | \$ 248,351,903                       | \$ 92,678,986                     | \$ -                                  | \$ 341,030,889        |
| Special assessments                         | 31,284                               | -                                 | -                                     | 31,284                |
| Licenses and permits                        | 18,310,372                           | -                                 | -                                     | 18,310,372            |
| Intergovernmental                           | 40,171,362                           | -                                 | -                                     | 40,171,362            |
| Charges for services                        | 174,308,980                          | -                                 | 63,816,430                            | 238,125,410           |
| Fines and forfeitures                       | 7,926,296                            | -                                 | -                                     | 7,926,296             |
| Investment income                           | 24,811,587                           | 3,459,577                         | 11,251,856                            | 39,523,020            |
| Miscellaneous                               | 12,626,818                           | -                                 | 41,304                                | 12,668,122            |
| <b>Total revenues</b>                       | <b>526,538,602</b>                   | <b>96,138,563</b>                 | <b>75,109,590</b>                     | <b>697,786,755</b>    |
| <b>Expenditures:</b>                        |                                      |                                   |                                       |                       |
| Current:                                    |                                      |                                   |                                       |                       |
| General government                          | 24,906,833                           | 315,275                           | -                                     | 25,222,108            |
| Public safety                               | 52,673,349                           | -                                 | -                                     | 52,673,349            |
| Physical environment                        | 70,843,569                           | -                                 | -                                     | 70,843,569            |
| Transportation                              | 153,647,159                          | -                                 | -                                     | 153,647,159           |
| Economic environment                        | 13,453,290                           | -                                 | -                                     | 13,453,290            |
| Human services                              | 89,331,452                           | -                                 | -                                     | 89,331,452            |
| Culture and recreation                      | 51,787,944                           | -                                 | -                                     | 51,787,944            |
| Capital outlay:                             |                                      |                                   |                                       |                       |
| Public safety                               | -                                    | -                                 | 6,074,512                             | 6,074,512             |
| Transportation                              | -                                    | -                                 | 13,479,999                            | 13,479,999            |
| Culture and recreation                      | -                                    | -                                 | 6,399,878                             | 6,399,878             |
| Debt service:                               |                                      |                                   |                                       |                       |
| Principal retirement                        | 331,397                              | 2,190,000                         | -                                     | 2,521,397             |
| Interest and fiscal charges                 | 161,696                              | 296,750                           | -                                     | 458,446               |
| <b>Total expenditures</b>                   | <b>457,136,689</b>                   | <b>2,802,025</b>                  | <b>25,954,389</b>                     | <b>485,893,103</b>    |
| Excess of revenues over expenditures        | 69,401,913                           | 93,336,538                        | 49,155,201                            | 211,893,652           |
| <b>Other financing sources (uses):</b>      |                                      |                                   |                                       |                       |
| Transfers in                                | 242,912,571                          | -                                 | -                                     | 242,912,571           |
| Transfers out                               | (257,461,737)                        | (215,451,449)                     | -                                     | (472,913,186)         |
| <b>Total other financing sources (uses)</b> | <b>(14,549,166)</b>                  | <b>(215,451,449)</b>              | <b>-</b>                              | <b>(230,000,615)</b>  |
| Net change in fund balances                 | 54,852,747                           | (122,114,911)                     | 49,155,201                            | (18,106,963)          |
| <b>Fund balances, October 1, 2022</b>       | <b>475,838,467</b>                   | <b>231,451,834</b>                | <b>225,454,469</b>                    | <b>932,744,770</b>    |
| <b>Fund balances, September 30, 2023</b>    | <b>\$ 530,691,214</b>                | <b>\$ 109,336,923</b>             | <b>\$ 274,609,670</b>                 | <b>\$ 914,637,807</b> |



# **SPECIAL REVENUE FUNDS**

**Special Revenue Funds account for the proceeds of certain revenue sources that are restricted or committed to finance particular functions or activities.**

## SPECIAL REVENUE FUNDS

**Special Tax Equalization District** is for public safety services financed with revenues generated from ad valorem property taxes levied in the Municipal Service Taxing Unit (MSTU) which encompasses the unincorporated area of the County, the County's communications services tax and operating transfers from other funds.

**Court Facilities Fee** is for certain court service fees and surcharges earmarked to be used for court facilities.

**Teen Court** is for certain court fees and fines to be used for operating costs of the Teen Court program.

**Court Technology** is for a portion of the service fees for recording documents in the County's Official Records, to be used for court-related technology needs.

**Local Court Programs** is for certain court fees to be used to fund various court-related programs including legal aid programs, a law library, juvenile court programs, and other local court programs.

**Building Safety** is to ensure public safety through the enforcement of construction codes, financed primarily from building permits and inspections.

**Crime Prevention** is for court fines collected which are dedicated for the use of crime prevention programs within the County.

**Law Enforcement Education** is for statutorily defined law enforcement education expenditures financed by fines levied in accordance with State statute and local ordinance.

**Law Enforcement Trust** is for law enforcement expenditures financed with forfeited funds originating from illegal activities.

**911 Fee** is for fees collected on telephone lines in the County, and for fees distributed from the State as collected from wireless telephone subscribers within the County. The funds are used for 911 emergency telephone systems.

**OBT Local Government Neighborhood Improvement District (NID)** is for specified revenues used for public safety improvements in a designated area adjacent to Orange Blossom Trail (OBT). The District is a blended component unit of the County.

**Pine Hills Local Government Neighborhood Improvement District (NID)** is for specified revenues used for public safety improvements in a designated area within Pine Hills. The District is a blended component unit of the County.

**Inmate Commissary** is for funds generated by the County's jail commissary operation, held and expended for the benefit of inmates, pursuant to the requirements of State statute.

**Radio Communication Program** is for revenue which funds an intergovernmental radio communication program for the purpose of facilitating radio communication between participating law enforcement and fire rescue agencies throughout the County.

Continued

## **SPECIAL REVENUE FUNDS, Continued**

**Mandatory Refuse Collection** is for collection of assessments for charges for services and expenditures of funds relating to the refuse collection and recycling for specified residential units in the unincorporated areas of the County.

**Air Pollution Control** is for funds received by the County from the 50-cent fee charged on the sale of each vehicle registration, and 80% of the inspection fees charged by the State for asbestos removal projects. The funds are used for local air pollution control and asbestos removal programs.

**Water and Navigation Control Districts** are for boating regulation and control of lakes Conway and Windermere, financed by special ad valorem property taxes levied on properties surrounding these lakes. These Districts are blended component units of the County.

**Aquatic Weed Taxing Districts** are for lake weed control financed by special ad valorem property taxes levied on properties surrounding certain lakes.

**Aquatic Weed Non-tax Districts** are for lake weed control projects operated on a contributory basis.

**Conservation Trust** is for moneys collected as compensation for habitat loss in conjunction with land development and used for the purchase, improvement, creation, restoration and replacement of natural habitats within the County.

**Pollutant Storage Tank** is for penalties collected from violators of regulations relating to above ground and below ground storage tanks. The funds are used for administration of the program.

**Local Option Gas Tax** is for specific road improvements and maintenance utilizing the County's portion of the six-cent local option gas tax.

**Constitutional Gas Tax** is for acquisition, construction, and maintenance of roads, utilizing the 80% portion of constitutional gas tax proceeds.

**Transportation Trust** is for road system expenditures which are financed by the 20% portion of constitutional gas tax, the county gas tax allocated to the County, a portion of the County's half-cent sales tax revenues, and other designated revenues.

**International Drive Community Redevelopment Agency** is for incremental ad valorem property tax revenues generated by new or expanded development within the International Drive redevelopment area. Moneys are designated to be used for revitalization projects in the area. The Agency is a blended component unit of the County.

**Local Housing Assistance (SHIP)** is for funds distributed from the State under the State Housing Initiatives Partnership Act. The purpose of this program is to provide for the creation and preservation of affordable housing and to assist with affordable housing recovery efforts needed as a result of hurricane damage.

Continued

## **SPECIAL REVENUE FUNDS, Continued**

**OBT Community Redevelopment Agency** is for incremental ad valorem property tax revenues generated by new or expanded development within the redevelopment area surrounding the Orange Blossom Trail. Moneys are designated to be used for revitalization projects in the area. The Agency is a blended component unit of the County.

**School Impact Fees** is for fees collected countywide for growth-related capital improvements to the public school system. The public school system is not a part of the County government entity.

**Drug Abuse Trust** is for court fees from cases involving drug-related misdemeanor crimes, to be used for drug abuse treatment and education programs.

**Opioid Settlement** is for funds paid on behalf of the settlement between the State of Florida, local Cities and Counties against TEVA Pharmaceutical Industries LTD to be paid out over a 15 year period. With the intent of the State of Florida, through its Attorney General and certain Local Governments, the funds are to be used solely for the abatement of the opioid problem in the community.

**Driver Education Safety** is for certain fines collected from civil traffic violations. The funds are used to support driver education programs in schools within the County.

**Animal Services Trust** is for public and private donations, and collections from a \$2 surcharge on civil penalties imposed by the courts, used respectively for providing for the welfare of animals and the training of animal services officers.

**Parks** is for certain countywide ad valorem property tax revenues and a portion of public service tax revenues dedicated for parks improvements and programs pursuant to the requirements established by the County in the ad valorem property tax levy resolution and public service tax ordinance.

**Boating Improvement Program** is for boat registration fees collected by the State and distributed to the County for the purpose of providing recreational channel marking, public launching facilities and other boating-related improvements.

**Public Records Modernization** is for specified portions of Official Records recording fees collected by the County Comptroller which are earmarked for modernization of the recording service systems of the County Comptroller and the Clerk of the Circuit and County Courts (Clerk), and for technology needs of the Clerk's Office.

**Fire Protection MSTU** is presented as a major fund in the governmental fund financial statements and, as such, is not included in these supplementary combining statements and schedules. The fund accounts for expenditures for fire protection and emergency medical services financed with revenues generated from ad valorem property taxes levied in the MSTU, as well as service fee revenues.

**Municipal Service Districts** is presented as a major fund in the governmental fund financial statements and, as such, is not included in these supplementary combining statements and schedules. This fund accounts for assessments for minor capital improvements, and for charges for services providing for streetlighting, right-of-way maintenance, recreation, retention pond maintenance, and the hospital Medicaid directed payment program. The services are financed with both ad valorem and non-ad valorem assessments.

Continued

## **SPECIAL REVENUE FUNDS, Continued**

**Grants** is presented as a major fund in the governmental fund financial statements and, as such, is not included in these supplementary combining statements and schedules. This fund is for projects and programs which are financed in whole or in part by agencies of the Federal Government, State of Florida, and local governments.

**Documentary and Intangible Tax** is presented as a major fund in the governmental fund financial statements and, as such, is not included in these supplementary combining statements and schedules. This fund is for taxes imposed on certain recorded documents that are collected by the County Comptroller on behalf of and remitted to the State of Florida.

Continued





**ORANGE COUNTY, FLORIDA  
COMBINING BALANCE SHEET  
NONMAJOR SPECIAL REVENUE FUNDS  
September 30, 2023**

|                                                                                | <b>Special Tax<br/>Equalization<br/>District</b> | <b>Court<br/>Facilities Fee</b> | <b>Teen<br/>Court</b> | <b>Court<br/>Technology</b> |
|--------------------------------------------------------------------------------|--------------------------------------------------|---------------------------------|-----------------------|-----------------------------|
| <b><u>ASSETS</u></b>                                                           |                                                  |                                 |                       |                             |
| 1 Cash and investments                                                         | \$ 4,679,290                                     | \$ 4,572,476                    | \$ 385,691            | \$ 379,649                  |
| Receivables:                                                                   |                                                  |                                 |                       |                             |
| 2 Taxes                                                                        | -                                                | -                               | -                     | -                           |
| 3 Accounts                                                                     | -                                                | -                               | -                     | 13,199                      |
| 4 Notes and loans                                                              | -                                                | -                               | -                     | -                           |
| 5 Accrued interest                                                             | 46,715                                           | 15,215                          | 1,223                 | 931                         |
| 6 Less allowance for doubtful accounts                                         | -                                                | -                               | -                     | -                           |
| 7 Due from other funds                                                         | 2,057,121                                        | -                               | -                     | -                           |
| 8 Due from other governmental agencies                                         | 3,183,814                                        | -                               | -                     | -                           |
| 9 Deposits and prepaid costs                                                   | -                                                | -                               | -                     | -                           |
| <b>Total assets</b>                                                            | <b>\$ 9,966,940</b>                              | <b>\$ 4,587,691</b>             | <b>\$ 386,914</b>     | <b>\$ 393,779</b>           |
| <b><u>LIABILITIES, DEFERRED INFLOWS OF<br/>RESOURCES AND FUND BALANCES</u></b> |                                                  |                                 |                       |                             |
| <b>Liabilities:</b>                                                            |                                                  |                                 |                       |                             |
| 10 Accounts payable and accrued liabilities                                    | \$ -                                             | \$ 577,796                      | \$ 18,535             | \$ 284,127                  |
| 11 Due to other funds                                                          | -                                                | 1,250                           | -                     | -                           |
| 12 Due to other governmental agencies                                          | -                                                | -                               | -                     | 12,387                      |
| 13 Unearned revenue                                                            | -                                                | -                               | -                     | -                           |
| <b>Total liabilities</b>                                                       | <b>-</b>                                         | <b>579,046</b>                  | <b>18,535</b>         | <b>296,514</b>              |
| <b>Deferred inflows of resources:</b>                                          |                                                  |                                 |                       |                             |
| 14 Unavailable revenues                                                        | -                                                | -                               | -                     | -                           |
| <b>Total deferred inflows of resources</b>                                     | <b>-</b>                                         | <b>-</b>                        | <b>-</b>              | <b>-</b>                    |
| <b>Fund balances:</b>                                                          |                                                  |                                 |                       |                             |
| 15 Nonspendable                                                                | -                                                | -                               | -                     | -                           |
| 16 Restricted                                                                  | -                                                | 4,008,645                       | 368,379               | -                           |
| 17 Committed                                                                   | -                                                | -                               | -                     | -                           |
| 18 Assigned                                                                    | 9,966,940                                        | -                               | -                     | 97,265                      |
| <b>Total fund balances</b>                                                     | <b>9,966,940</b>                                 | <b>4,008,645</b>                | <b>368,379</b>        | <b>97,265</b>               |
| <b>Total liabilities, deferred inflows of<br/>resources and fund balances</b>  | <b>\$ 9,966,940</b>                              | <b>\$ 4,587,691</b>             | <b>\$ 386,914</b>     | <b>\$ 393,779</b>           |

|    | <b>Local<br/>Court<br/>Programs</b> | <b>Building<br/>Safety</b> | <b>Crime<br/>Prevention</b> | <b>Law<br/>Enforcement<br/>Education</b> | <b>Law<br/>Enforcement<br/>Trust</b> | <b>911 Fee</b>       | <b>OBT<br/>Local<br/>Government<br/>NID</b> |
|----|-------------------------------------|----------------------------|-----------------------------|------------------------------------------|--------------------------------------|----------------------|---------------------------------------------|
| 1  | \$ 577,910                          | \$ 54,103,313              | \$ 114,200                  | \$ 1,428,089                             | \$ 5,299,360                         | \$ 24,467,100        | \$ 157,701                                  |
| 2  | -                                   | -                          | -                           | -                                        | -                                    | -                    | -                                           |
| 3  | -                                   | 50,254                     | -                           | 83                                       | -                                    | -                    | -                                           |
| 4  | -                                   | -                          | -                           | -                                        | -                                    | -                    | -                                           |
| 5  | 1,270                               | 225,775                    | 997                         | 5,538                                    | 22,288                               | -                    | 441                                         |
| 6  | -                                   | -                          | -                           | -                                        | -                                    | -                    | -                                           |
| 7  | -                                   | -                          | -                           | -                                        | -                                    | -                    | -                                           |
| 8  | -                                   | -                          | -                           | -                                        | -                                    | 2,120,637            | 24,366                                      |
| 9  | -                                   | -                          | -                           | -                                        | -                                    | -                    | -                                           |
|    | <u>\$ 579,180</u>                   | <u>\$ 54,379,342</u>       | <u>\$ 115,197</u>           | <u>\$ 1,433,710</u>                      | <u>\$ 5,321,648</u>                  | <u>\$ 26,587,737</u> | <u>\$ 182,508</u>                           |
| 10 | \$ 510,904                          | \$ 1,590,274               | \$ 112                      | \$ 38,005                                | \$ -                                 | \$ 487,675           | \$ 27,316                                   |
| 11 | -                                   | 27                         | -                           | -                                        | -                                    | 1,663,112            | -                                           |
| 12 | -                                   | 107,338                    | -                           | -                                        | -                                    | 1,571,591            | -                                           |
| 13 | -                                   | 6,021,178                  | -                           | -                                        | -                                    | -                    | -                                           |
|    | <u>510,904</u>                      | <u>7,718,817</u>           | <u>112</u>                  | <u>38,005</u>                            | <u>-</u>                             | <u>3,722,378</u>     | <u>27,316</u>                               |
| 14 | -                                   | -                          | -                           | -                                        | -                                    | 1,435,967            | -                                           |
|    | -                                   | -                          | -                           | -                                        | -                                    | 1,435,967            | -                                           |
| 15 | -                                   | -                          | -                           | -                                        | -                                    | -                    | -                                           |
| 16 | -                                   | 46,660,525                 | 115,085                     | 1,395,705                                | 5,321,648                            | 21,429,392           | 155,192                                     |
| 17 | -                                   | -                          | -                           | -                                        | -                                    | -                    | -                                           |
| 18 | 68,276                              | -                          | -                           | -                                        | -                                    | -                    | -                                           |
|    | <u>68,276</u>                       | <u>46,660,525</u>          | <u>115,085</u>              | <u>1,395,705</u>                         | <u>5,321,648</u>                     | <u>21,429,392</u>    | <u>155,192</u>                              |
|    | <u>\$ 579,180</u>                   | <u>\$ 54,379,342</u>       | <u>\$ 115,197</u>           | <u>\$ 1,433,710</u>                      | <u>\$ 5,321,648</u>                  | <u>\$ 26,587,737</u> | <u>\$ 182,508</u>                           |

Continued

**ORANGE COUNTY, FLORIDA**  
**COMBINING BALANCE SHEET, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**September 30, 2023**

|    |                                                                                | <b>Pine Hills<br/>Local<br/>Government<br/>NID</b> | <b>Inmate<br/>Commissary</b> | <b>Radio<br/>Communication<br/>Program</b> | <b>Mandatory<br/>Refuse<br/>Collection</b> |
|----|--------------------------------------------------------------------------------|----------------------------------------------------|------------------------------|--------------------------------------------|--------------------------------------------|
|    | <b><u>ASSETS</u></b>                                                           |                                                    |                              |                                            |                                            |
| 1  | Cash and investments                                                           | \$ 417,274                                         | \$ 6,114,654                 | \$ 1,344,937                               | \$ 46,030,663                              |
|    | Receivables:                                                                   |                                                    |                              |                                            |                                            |
| 2  | Taxes                                                                          | -                                                  | -                            | -                                          | -                                          |
| 3  | Accounts                                                                       | -                                                  | 61,945                       | -                                          | 257,286                                    |
| 4  | Notes and loans                                                                | -                                                  | -                            | -                                          | -                                          |
| 5  | Accrued interest                                                               | 1,166                                              | 22,336                       | 1,904                                      | 201,707                                    |
| 6  | Less allowance for doubtful accounts                                           | -                                                  | -                            | -                                          | (107,988)                                  |
| 7  | Due from other funds                                                           | -                                                  | -                            | -                                          | -                                          |
| 8  | Due from other governmental agencies                                           | -                                                  | -                            | -                                          | -                                          |
| 9  | Deposits and prepaid costs                                                     | -                                                  | -                            | -                                          | -                                          |
|    | <b>Total assets</b>                                                            | <b>\$ 418,440</b>                                  | <b>\$ 6,198,935</b>          | <b>\$ 1,346,841</b>                        | <b>\$ 46,381,668</b>                       |
|    | <b><u>LIABILITIES, DEFERRED INFLOWS OF<br/>RESOURCES AND FUND BALANCES</u></b> |                                                    |                              |                                            |                                            |
|    | <b>Liabilities:</b>                                                            |                                                    |                              |                                            |                                            |
| 10 | Accounts payable and accrued liabilities                                       | \$ 2,748                                           | \$ 130,033                   | \$ -                                       | \$ 6,735,181                               |
| 11 | Due to other funds                                                             | -                                                  | -                            | -                                          | -                                          |
| 12 | Due to other governmental agencies                                             | -                                                  | -                            | -                                          | -                                          |
| 13 | Unearned revenue                                                               | -                                                  | -                            | -                                          | -                                          |
|    | <b>Total liabilities</b>                                                       | <b>2,748</b>                                       | <b>130,033</b>               | <b>-</b>                                   | <b>6,735,181</b>                           |
|    | <b>Deferred inflows of resources:</b>                                          |                                                    |                              |                                            |                                            |
| 14 | Unavailable revenues                                                           | -                                                  | -                            | -                                          | 71,822                                     |
|    | <b>Total deferred inflows of resources</b>                                     | <b>-</b>                                           | <b>-</b>                     | <b>-</b>                                   | <b>71,822</b>                              |
|    | <b>Fund balances:</b>                                                          |                                                    |                              |                                            |                                            |
| 15 | Nonspendable                                                                   | -                                                  | -                            | -                                          | -                                          |
| 16 | Restricted                                                                     | 415,692                                            | 6,068,902                    | 1,252,291                                  | -                                          |
| 17 | Committed                                                                      | -                                                  | -                            | -                                          | 39,574,665                                 |
| 18 | Assigned                                                                       | -                                                  | -                            | 94,550                                     | -                                          |
|    | <b>Total fund balances</b>                                                     | <b>415,692</b>                                     | <b>6,068,902</b>             | <b>1,346,841</b>                           | <b>39,574,665</b>                          |
|    | <b>Total liabilities, deferred inflows of<br/>resources and fund balances</b>  | <b>\$ 418,440</b>                                  | <b>\$ 6,198,935</b>          | <b>\$ 1,346,841</b>                        | <b>\$ 46,381,668</b>                       |

|    | <b>Air<br/>Pollution<br/>Control</b> | <b>Water and<br/>Navigation<br/>Control<br/>Districts</b> | <b>Aquatic<br/>Weed<br/>Taxing<br/>Districts</b> | <b>Aquatic<br/>Weed<br/>Non-tax<br/>Districts</b> | <b>Conservation<br/>Trust</b> | <b>Pollutant<br/>Storage<br/>Tank</b> | <b>Local<br/>Option<br/>Gas Tax</b> |
|----|--------------------------------------|-----------------------------------------------------------|--------------------------------------------------|---------------------------------------------------|-------------------------------|---------------------------------------|-------------------------------------|
| 1  | \$ 1,011,063                         | \$ 16,448,623                                             | \$ 6,656,868                                     | \$ 489,727                                        | \$ 5,531,095                  | \$ 37,584                             | \$ 71,144,502                       |
| 2  | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | 4,956,228                           |
| 3  | 50                                   | -                                                         | -                                                | -                                                 | 4,999                         | -                                     | -                                   |
| 4  | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
| 5  | 4,249                                | 63,221                                                    | 26,648                                           | 1,920                                             | 21,697                        | 127                                   | 213,453                             |
| 6  | -                                    | -                                                         | -                                                | -                                                 | (4,999)                       | -                                     | -                                   |
| 7  | -                                    | 3,957                                                     | 15,128                                           | -                                                 | -                             | -                                     | -                                   |
| 8  | 51,262                               | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
| 9  | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
|    | <u>\$ 1,066,624</u>                  | <u>\$ 16,515,801</u>                                      | <u>\$ 6,698,644</u>                              | <u>\$ 491,647</u>                                 | <u>\$ 5,552,792</u>           | <u>\$ 37,711</u>                      | <u>\$ 76,314,183</u>                |
|    |                                      |                                                           |                                                  |                                                   |                               |                                       |                                     |
| 10 | \$ 73,002                            | \$ 115,480                                                | \$ 21,433                                        | \$ 1,063                                          | \$ 67,810                     | \$ -                                  | \$ 12,918,565                       |
| 11 | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
| 12 | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
| 13 | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
|    | <u>73,002</u>                        | <u>115,480</u>                                            | <u>21,433</u>                                    | <u>1,063</u>                                      | <u>67,810</u>                 | <u>-</u>                              | <u>12,918,565</u>                   |
|    |                                      |                                                           |                                                  |                                                   |                               |                                       |                                     |
| 14 | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
|    | <u>-</u>                             | <u>-</u>                                                  | <u>-</u>                                         | <u>-</u>                                          | <u>-</u>                      | <u>-</u>                              | <u>-</u>                            |
|    |                                      |                                                           |                                                  |                                                   |                               |                                       |                                     |
| 15 | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
| 16 | 993,622                              | 16,400,321                                                | 6,677,211                                        | 490,584                                           | -                             | -                                     | 1,608,369                           |
| 17 | -                                    | -                                                         | -                                                | -                                                 | 5,484,982                     | 37,711                                | 51,509                              |
| 18 | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | 61,735,740                          |
|    | <u>993,622</u>                       | <u>16,400,321</u>                                         | <u>6,677,211</u>                                 | <u>490,584</u>                                    | <u>5,484,982</u>              | <u>37,711</u>                         | <u>63,395,618</u>                   |
|    | <u>\$ 1,066,624</u>                  | <u>\$ 16,515,801</u>                                      | <u>\$ 6,698,644</u>                              | <u>\$ 491,647</u>                                 | <u>\$ 5,552,792</u>           | <u>\$ 37,711</u>                      | <u>\$ 76,314,183</u>                |

Continued

**ORANGE COUNTY, FLORIDA**  
**COMBINING BALANCE SHEET, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**September 30, 2023**

|    |                                                                                | <b>Constitutional<br/>Gas Tax</b> | <b>Transportation<br/>Trust</b> | <b>International<br/>Drive Community<br/>Redevelopment<br/>Agency</b> | <b>Local<br/>Housing<br/>Assistance<br/>(SHIP)</b> |
|----|--------------------------------------------------------------------------------|-----------------------------------|---------------------------------|-----------------------------------------------------------------------|----------------------------------------------------|
|    | <b><u>ASSETS</u></b>                                                           |                                   |                                 |                                                                       |                                                    |
| 1  | Cash and investments                                                           | \$ 39,632,009                     | \$ 47,745,821                   | \$ 140,841,237                                                        | \$ 17,492,940                                      |
|    | Receivables:                                                                   |                                   |                                 |                                                                       |                                                    |
| 2  | Taxes                                                                          | -                                 | -                               | -                                                                     | -                                                  |
| 3  | Accounts                                                                       | -                                 | 61,304                          | 38,099                                                                | -                                                  |
| 4  | Notes and loans                                                                | -                                 | -                               | -                                                                     | 39,002,077                                         |
| 5  | Accrued interest                                                               | 160,323                           | 149,743                         | 538,690                                                               | 66,936                                             |
| 6  | Less allowance for doubtful accounts                                           | -                                 | (543)                           | -                                                                     | (31,569,232)                                       |
| 7  | Due from other funds                                                           | -                                 | 4,816,805                       | -                                                                     | -                                                  |
| 8  | Due from other governmental agencies                                           | 1,794,307                         | 5,821,436                       | -                                                                     | -                                                  |
| 9  | Deposits and prepaid costs                                                     | -                                 | -                               | -                                                                     | -                                                  |
|    | <b>Total assets</b>                                                            | <b>\$ 41,586,639</b>              | <b>\$ 58,594,566</b>            | <b>\$ 141,418,026</b>                                                 | <b>\$ 24,992,721</b>                               |
|    | <b><u>LIABILITIES, DEFERRED INFLOWS OF<br/>RESOURCES AND FUND BALANCES</u></b> |                                   |                                 |                                                                       |                                                    |
|    | <b>Liabilities:</b>                                                            |                                   |                                 |                                                                       |                                                    |
| 10 | Accounts payable and accrued liabilities                                       | \$ 5,521,776                      | \$ 9,220,937                    | \$ 576,634                                                            | \$ 448,630                                         |
| 11 | Due to other funds                                                             | -                                 | -                               | -                                                                     | -                                                  |
| 12 | Due to other governmental agencies                                             | -                                 | -                               | -                                                                     | -                                                  |
| 13 | Unearned revenue                                                               | -                                 | -                               | -                                                                     | -                                                  |
|    | <b>Total liabilities</b>                                                       | <b>5,521,776</b>                  | <b>9,220,937</b>                | <b>576,634</b>                                                        | <b>448,630</b>                                     |
|    | <b>Deferred inflows of resources:</b>                                          |                                   |                                 |                                                                       |                                                    |
| 14 | Unavailable revenues                                                           | -                                 | 4,136,044                       | -                                                                     | -                                                  |
|    | <b>Total deferred inflows of resources</b>                                     | <b>-</b>                          | <b>4,136,044</b>                | <b>-</b>                                                              | <b>-</b>                                           |
|    | <b>Fund balances:</b>                                                          |                                   |                                 |                                                                       |                                                    |
| 15 | Nonspendable                                                                   | -                                 | -                               | -                                                                     | -                                                  |
| 16 | Restricted                                                                     | 35,064,863                        | -                               | 140,841,392                                                           | 24,544,091                                         |
| 17 | Committed                                                                      | -                                 | -                               | -                                                                     | -                                                  |
| 18 | Assigned                                                                       | 1,000,000                         | 45,237,585                      | -                                                                     | -                                                  |
|    | <b>Total fund balances</b>                                                     | <b>36,064,863</b>                 | <b>45,237,585</b>               | <b>140,841,392</b>                                                    | <b>24,544,091</b>                                  |
|    | <b>Total liabilities, deferred inflows of<br/>resources and fund balances</b>  | <b>\$ 41,586,639</b>              | <b>\$ 58,594,566</b>            | <b>\$ 141,418,026</b>                                                 | <b>\$ 24,992,721</b>                               |

|    | <b>OBT<br/>Community<br/>Redevelopment<br/>Agency</b> | <b>School<br/>Impact<br/>Fees</b> | <b>Drug Abuse<br/>Trust</b> | <b>Opioid<br/>Settlement</b> | <b>Driver<br/>Education<br/>Safety</b> | <b>Animal<br/>Services<br/>Trust</b> | <b>Parks</b>         |
|----|-------------------------------------------------------|-----------------------------------|-----------------------------|------------------------------|----------------------------------------|--------------------------------------|----------------------|
| 1  | \$ 3,851,807                                          | \$ 11,327,886                     | \$ 114,355                  | \$ 8,548,826                 | \$ 532,837                             | \$ 253,006                           | \$ 34,390,920        |
| 2  | -                                                     | -                                 | -                           | -                            | -                                      | -                                    | -                    |
| 3  | -                                                     | 7,610                             | -                           | -                            | -                                      | 110                                  | 21,082               |
| 4  | -                                                     | -                                 | -                           | -                            | -                                      | -                                    | -                    |
| 5  | 14,736                                                | -                                 | 633                         | 17,358                       | 945                                    | 1,163                                | 127,041              |
| 6  | -                                                     | -                                 | -                           | -                            | -                                      | -                                    | -                    |
| 7  | -                                                     | -                                 | -                           | -                            | -                                      | -                                    | 207,973              |
| 8  | -                                                     | -                                 | -                           | -                            | -                                      | -                                    | 9,753                |
| 9  | -                                                     | -                                 | -                           | -                            | -                                      | -                                    | -                    |
|    | <u>\$ 3,866,543</u>                                   | <u>\$ 11,335,496</u>              | <u>\$ 114,988</u>           | <u>\$ 8,566,184</u>          | <u>\$ 533,782</u>                      | <u>\$ 254,279</u>                    | <u>\$ 34,756,769</u> |
| 10 | \$ 35,353                                             | \$ -                              | \$ -                        | \$ 29,942                    | \$ 491,962                             | \$ 14,219                            | \$ 2,322,889         |
| 11 | -                                                     | -                                 | -                           | -                            | -                                      | -                                    | -                    |
| 12 | -                                                     | 11,335,496                        | -                           | -                            | -                                      | -                                    | 22,742               |
| 13 | -                                                     | -                                 | -                           | -                            | -                                      | -                                    | -                    |
|    | <u>35,353</u>                                         | <u>11,335,496</u>                 | <u>-</u>                    | <u>29,942</u>                | <u>491,962</u>                         | <u>14,219</u>                        | <u>2,345,631</u>     |
| 14 | -                                                     | -                                 | -                           | -                            | -                                      | -                                    | 9,754                |
|    | <u>-</u>                                              | <u>-</u>                          | <u>-</u>                    | <u>-</u>                     | <u>-</u>                               | <u>-</u>                             | <u>9,754</u>         |
| 15 | -                                                     | -                                 | -                           | -                            | -                                      | -                                    | -                    |
| 16 | 3,831,190                                             | -                                 | -                           | 8,536,242                    | 41,820                                 | 215,678                              | -                    |
| 17 | -                                                     | -                                 | -                           | -                            | -                                      | 24,382                               | 32,401,384           |
| 18 | -                                                     | -                                 | 114,988                     | -                            | -                                      | -                                    | -                    |
|    | <u>3,831,190</u>                                      | <u>-</u>                          | <u>114,988</u>              | <u>8,536,242</u>             | <u>41,820</u>                          | <u>240,060</u>                       | <u>32,401,384</u>    |
|    | <u>\$ 3,866,543</u>                                   | <u>\$ 11,335,496</u>              | <u>\$ 114,988</u>           | <u>\$ 8,566,184</u>          | <u>\$ 533,782</u>                      | <u>\$ 254,279</u>                    | <u>\$ 34,756,769</u> |

Continued

**ORANGE COUNTY, FLORIDA**  
**COMBINING BALANCE SHEET, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**September 30, 2023**

|                                                                                | <b>Boating<br/>Improvement<br/>Program</b> | <b>Public<br/>Records<br/>Modernization</b> | <b>Totals</b>         |
|--------------------------------------------------------------------------------|--------------------------------------------|---------------------------------------------|-----------------------|
| <b><u>ASSETS</u></b>                                                           |                                            |                                             |                       |
| Cash and investments                                                           | \$ 1,685,142                               | \$ 4,839,872                                | \$ 562,648,427        |
| Receivables:                                                                   |                                            |                                             |                       |
| Taxes                                                                          | -                                          | -                                           | 4,956,228             |
| Accounts                                                                       | 7,990                                      | 265                                         | 524,276               |
| Notes and loans                                                                | -                                          | -                                           | 39,002,077            |
| Accrued interest                                                               | 6,203                                      | -                                           | 1,962,592             |
| Less allowance for doubtful accounts                                           | -                                          | -                                           | (31,682,762)          |
| Due from other funds                                                           | -                                          | 1,330,136                                   | 8,431,120             |
| Due from other governmental agencies                                           | -                                          | -                                           | 13,005,575            |
| Deposits and prepaid costs                                                     | -                                          | 548,764                                     | 548,764               |
| <b>Total assets</b>                                                            | <b>\$ 1,699,335</b>                        | <b>\$ 6,719,037</b>                         | <b>\$ 599,396,297</b> |
| <b><u>LIABILITIES, DEFERRED INFLOWS OF<br/>RESOURCES AND FUND BALANCES</u></b> |                                            |                                             |                       |
| <b>Liabilities:</b>                                                            |                                            |                                             |                       |
| Accounts payable and accrued liabilities                                       | \$ -                                       | \$ 53,974                                   | \$ 42,316,375         |
| Due to other funds                                                             | -                                          | -                                           | 1,664,389             |
| Due to other governmental agencies                                             | -                                          | -                                           | 13,049,554            |
| Unearned revenue                                                               | -                                          | -                                           | 6,021,178             |
| <b>Total liabilities</b>                                                       | <b>-</b>                                   | <b>53,974</b>                               | <b>63,051,496</b>     |
| <b>Deferred inflows of resources:</b>                                          |                                            |                                             |                       |
| Unavailable revenues                                                           | -                                          | -                                           | 5,653,587             |
| <b>Total deferred inflows of resources</b>                                     | <b>-</b>                                   | <b>-</b>                                    | <b>5,653,587</b>      |
| <b>Fund balances:</b>                                                          |                                            |                                             |                       |
| Nonspendable                                                                   | -                                          | 548,764                                     | 548,764               |
| Restricted                                                                     | 1,699,335                                  | 6,116,299                                   | 334,252,473           |
| Committed                                                                      | -                                          | -                                           | 77,574,633            |
| Assigned                                                                       | -                                          | -                                           | 118,315,344           |
| <b>Total fund balances</b>                                                     | <b>1,699,335</b>                           | <b>6,665,063</b>                            | <b>530,691,214</b>    |
| <b>Total liabilities, deferred inflows of<br/>resources and fund balances</b>  | <b>\$ 1,699,335</b>                        | <b>\$ 6,719,037</b>                         | <b>\$ 599,396,297</b> |





**ORANGE COUNTY, FLORIDA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

|                                             | <b>Special Tax<br/>Equalization<br/>District</b> | <b>Court<br/>Facilities Fee</b> | <b>Teen<br/>Court</b> | <b>Court<br/>Technology</b> |
|---------------------------------------------|--------------------------------------------------|---------------------------------|-----------------------|-----------------------------|
| <b>Revenues:</b>                            |                                                  |                                 |                       |                             |
| 1 Taxes                                     | \$ 185,524,159                                   | \$ -                            | \$ -                  | \$ -                        |
| 2 Special assessments                       | -                                                | -                               | -                     | -                           |
| 3 Licenses and permits                      | -                                                | -                               | -                     | -                           |
| 4 Intergovernmental                         | -                                                | -                               | -                     | -                           |
| 5 Charges for services                      | -                                                | 5,043,708                       | 492,885               | 9,123,084                   |
| 6 Fines and forfeitures                     | -                                                | -                               | -                     | -                           |
| 7 Investment income                         | 1,607,058                                        | 186,052                         | 13,036                | 43,674                      |
| 8 Miscellaneous                             | -                                                | -                               | -                     | 5,503                       |
| <b>Total revenues</b>                       | <b>187,131,217</b>                               | <b>5,229,760</b>                | <b>505,921</b>        | <b>9,172,261</b>            |
| <b>Expenditures:</b>                        |                                                  |                                 |                       |                             |
| Current:                                    |                                                  |                                 |                       |                             |
| 9 General government                        | -                                                | 4,428,726                       | 448,694               | 12,661,707                  |
| 10 Public safety                            | -                                                | -                               | -                     | -                           |
| 11 Physical environment                     | -                                                | -                               | -                     | -                           |
| 12 Transportation                           | -                                                | -                               | -                     | -                           |
| 13 Economic environment                     | -                                                | -                               | -                     | -                           |
| 14 Human services                           | -                                                | -                               | -                     | -                           |
| 15 Culture and recreation                   | -                                                | -                               | -                     | -                           |
| Debt service:                               |                                                  |                                 |                       |                             |
| 16 Principal retirement                     | -                                                | 286,749                         | -                     | -                           |
| 17 Interest and fiscal charges              | -                                                | 146,367                         | -                     | -                           |
| <b>Total expenditures</b>                   | <b>-</b>                                         | <b>4,861,842</b>                | <b>448,694</b>        | <b>12,661,707</b>           |
| Excess (deficiency) of revenues over        |                                                  |                                 |                       |                             |
| 18 (under) expenditures                     | 187,131,217                                      | 367,918                         | 57,227                | (3,489,446)                 |
| <b>Other financing sources (uses):</b>      |                                                  |                                 |                       |                             |
| 19 Transfers in                             | 70,952,825                                       | -                               | -                     | 3,000,000                   |
| 20 Transfers out                            | (254,808,148)                                    | -                               | -                     | -                           |
| <b>Total other financing sources (uses)</b> | <b>(183,855,323)</b>                             | <b>-</b>                        | <b>-</b>              | <b>3,000,000</b>            |
| 21 Net change in fund balances              | 3,275,894                                        | 367,918                         | 57,227                | (489,446)                   |
| 22 <b>Fund balances, October 1, 2022</b>    | <b>6,691,046</b>                                 | <b>3,640,727</b>                | <b>311,152</b>        | <b>586,711</b>              |
| <b>Fund balances, September 30, 2023</b>    | <b>\$ 9,966,940</b>                              | <b>\$ 4,008,645</b>             | <b>\$ 368,379</b>     | <b>\$ 97,265</b>            |

|    | <b>Local<br/>Court<br/>Programs</b> | <b>Building<br/>Safety</b> | <b>Crime<br/>Prevention</b> | <b>Law<br/>Enforcement<br/>Education</b> | <b>Law<br/>Enforcement<br/>Trust</b> | <b>911 Fee</b>       | <b>OBT<br/>Local<br/>Government<br/>NID</b> |
|----|-------------------------------------|----------------------------|-----------------------------|------------------------------------------|--------------------------------------|----------------------|---------------------------------------------|
| 1  | \$ -                                | \$ 88,295                  | \$ -                        | \$ -                                     | \$ -                                 | \$ -                 | \$ -                                        |
| 2  | -                                   | -                          | -                           | -                                        | -                                    | -                    | -                                           |
| 3  | -                                   | 15,790,749                 | -                           | -                                        | -                                    | -                    | -                                           |
| 4  | -                                   | -                          | -                           | -                                        | -                                    | 8,186,536            | -                                           |
| 5  | 615,620                             | 541,472                    | -                           | -                                        | -                                    | -                    | -                                           |
| 6  | 5,120                               | -                          | 348                         | 550,124                                  | 695,655                              | -                    | 119,700                                     |
| 7  | 17,773                              | 2,721,325                  | 13,391                      | 65,115                                   | 180,399                              | 680,797              | 5,284                                       |
| 8  | 685                                 | 41,186                     | -                           | 715                                      | -                                    | 2,200                | -                                           |
|    | <u>639,198</u>                      | <u>19,183,027</u>          | <u>13,739</u>               | <u>615,954</u>                           | <u>876,054</u>                       | <u>8,869,533</u>     | <u>124,984</u>                              |
| 9  | 3,174,724                           | -                          | -                           | -                                        | -                                    | -                    | -                                           |
| 10 | -                                   | 28,302,712                 | 65,778                      | 491,794                                  | 1,272,871                            | 8,791,029            | 144,151                                     |
| 11 | -                                   | -                          | -                           | -                                        | -                                    | -                    | -                                           |
| 12 | -                                   | -                          | -                           | -                                        | -                                    | -                    | -                                           |
| 13 | -                                   | -                          | -                           | -                                        | -                                    | -                    | -                                           |
| 14 | 95,418                              | -                          | -                           | -                                        | -                                    | -                    | -                                           |
| 15 | -                                   | -                          | -                           | -                                        | -                                    | -                    | -                                           |
| 16 | -                                   | -                          | -                           | -                                        | -                                    | -                    | -                                           |
| 17 | -                                   | -                          | -                           | -                                        | -                                    | -                    | -                                           |
|    | <u>3,270,142</u>                    | <u>28,302,712</u>          | <u>65,778</u>               | <u>491,794</u>                           | <u>1,272,871</u>                     | <u>8,791,029</u>     | <u>144,151</u>                              |
| 18 | <u>(2,630,944)</u>                  | <u>(9,119,685)</u>         | <u>(52,039)</u>             | <u>124,160</u>                           | <u>(396,817)</u>                     | <u>78,504</u>        | <u>(19,167)</u>                             |
| 19 | 2,463,695                           | -                          | -                           | -                                        | -                                    | -                    | -                                           |
| 20 | -                                   | -                          | -                           | -                                        | -                                    | -                    | -                                           |
|    | <u>2,463,695</u>                    | <u>-</u>                   | <u>-</u>                    | <u>-</u>                                 | <u>-</u>                             | <u>-</u>             | <u>-</u>                                    |
| 21 | (167,249)                           | (9,119,685)                | (52,039)                    | 124,160                                  | (396,817)                            | 78,504               | (19,167)                                    |
| 22 | <u>235,525</u>                      | <u>55,780,210</u>          | <u>167,124</u>              | <u>1,271,545</u>                         | <u>5,718,465</u>                     | <u>21,350,888</u>    | <u>174,359</u>                              |
|    | <u>\$ 68,276</u>                    | <u>\$ 46,660,525</u>       | <u>\$ 115,085</u>           | <u>\$ 1,395,705</u>                      | <u>\$ 5,321,648</u>                  | <u>\$ 21,429,392</u> | <u>\$ 155,192</u>                           |

Continued

**ORANGE COUNTY, FLORIDA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

|                                             | <b>Pine Hills<br/>Local<br/>Government<br/>NID</b> | <b>Inmate<br/>Commissary</b> | <b>Radio<br/>Communication<br/>Program</b> | <b>Mandatory<br/>Refuse<br/>Collection</b> |
|---------------------------------------------|----------------------------------------------------|------------------------------|--------------------------------------------|--------------------------------------------|
| <b>Revenues:</b>                            |                                                    |                              |                                            |                                            |
| 1 Taxes                                     | \$ -                                               | \$ -                         | \$ -                                       | \$ -                                       |
| 2 Special assessments                       | -                                                  | -                            | -                                          | -                                          |
| 3 Licenses and permits                      | -                                                  | -                            | -                                          | -                                          |
| 4 Intergovernmental                         | -                                                  | -                            | -                                          | -                                          |
| 5 Charges for services                      | -                                                  | 1,879,959                    | -                                          | 58,047,896                                 |
| 6 Fines and forfeitures                     | 119,700                                            | -                            | 1,295,093                                  | -                                          |
| 7 Investment income                         | 11,973                                             | 255,703                      | 9,002                                      | 2,674,871                                  |
| 8 Miscellaneous                             | -                                                  | -                            | -                                          | 501,391                                    |
| <b>Total revenues</b>                       | <b>131,673</b>                                     | <b>2,135,662</b>             | <b>1,304,095</b>                           | <b>61,224,158</b>                          |
| <b>Expenditures:</b>                        |                                                    |                              |                                            |                                            |
| Current:                                    |                                                    |                              |                                            |                                            |
| 9 General government                        | -                                                  | -                            | -                                          | -                                          |
| 10 Public safety                            | 13,798                                             | 1,278,492                    | 51,804                                     | -                                          |
| 11 Physical environment                     | -                                                  | -                            | -                                          | 53,429,605                                 |
| 12 Transportation                           | -                                                  | -                            | -                                          | -                                          |
| 13 Economic environment                     | -                                                  | -                            | -                                          | -                                          |
| 14 Human services                           | -                                                  | -                            | -                                          | -                                          |
| 15 Culture and recreation                   | -                                                  | -                            | -                                          | -                                          |
| Debt service:                               |                                                    |                              |                                            |                                            |
| 16 Principal retirement                     | -                                                  | -                            | -                                          | -                                          |
| 17 Interest and fiscal charges              | -                                                  | -                            | -                                          | -                                          |
| <b>Total expenditures</b>                   | <b>13,798</b>                                      | <b>1,278,492</b>             | <b>51,804</b>                              | <b>53,429,605</b>                          |
| Excess (deficiency) of revenues over        |                                                    |                              |                                            |                                            |
| 18 (under) expenditures                     | 117,875                                            | 857,170                      | 1,252,291                                  | 7,794,553                                  |
| <b>Other financing sources (uses):</b>      |                                                    |                              |                                            |                                            |
| 19 Transfers in                             | -                                                  | -                            | 94,550                                     | -                                          |
| 20 Transfers out                            | -                                                  | -                            | -                                          | -                                          |
| <b>Total other financing sources (uses)</b> | <b>-</b>                                           | <b>-</b>                     | <b>94,550</b>                              | <b>-</b>                                   |
| 21 Net change in fund balances              | 117,875                                            | 857,170                      | 1,346,841                                  | 7,794,553                                  |
| 22 <b>Fund balances, October 1, 2022</b>    | <b>297,817</b>                                     | <b>5,211,732</b>             | <b>-</b>                                   | <b>31,780,112</b>                          |
| <b>Fund balances, September 30, 2023</b>    | <b>\$ 415,692</b>                                  | <b>\$ 6,068,902</b>          | <b>\$ 1,346,841</b>                        | <b>\$ 39,574,665</b>                       |

|    | <b>Air<br/>Pollution<br/>Control</b> | <b>Water and<br/>Navigation<br/>Control<br/>Districts</b> | <b>Aquatic<br/>Weed<br/>Taxing<br/>Districts</b> | <b>Aquatic<br/>Weed<br/>Non-tax<br/>Districts</b> | <b>Conservation<br/>Trust</b> | <b>Pollutant<br/>Storage<br/>Tank</b> | <b>Local<br/>Option<br/>Gas Tax</b> |
|----|--------------------------------------|-----------------------------------------------------------|--------------------------------------------------|---------------------------------------------------|-------------------------------|---------------------------------------|-------------------------------------|
| 1  | \$ -                                 | \$ 2,209,379                                              | \$ 1,168,338                                     | \$ -                                              | \$ -                          | \$ -                                  | \$ 29,005,011                       |
| 2  | -                                    | -                                                         | -                                                | 31,284                                            | -                             | -                                     | -                                   |
| 3  | 29,150                               | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
| 4  | 903,250                              | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
| 5  | -                                    | 27,186                                                    | 1,360                                            | 11,000                                            | 708,581                       | 1,000                                 | -                                   |
| 6  | -                                    | -                                                         | -                                                | -                                                 | -                             | 9,000                                 | -                                   |
| 7  | 50,552                               | 747,630                                                   | 320,901                                          | 23,513                                            | 260,823                       | 1,382                                 | 2,004,036                           |
| 8  | 16                                   | -                                                         | -                                                | -                                                 | -                             | -                                     | 10,379                              |
|    | <u>982,968</u>                       | <u>2,984,195</u>                                          | <u>1,490,599</u>                                 | <u>65,797</u>                                     | <u>969,404</u>                | <u>11,382</u>                         | <u>31,019,426</u>                   |
| 9  | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
| 10 | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
| 11 | 1,268,778                            | 1,350,291                                                 | 1,170,695                                        | 54,649                                            | 587,813                       | -                                     | 2,870,075                           |
| 12 | -                                    | -                                                         | -                                                | -                                                 | 232,469                       | -                                     | 26,539,500                          |
| 13 | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
| 14 | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
| 15 | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
| 16 | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
| 17 | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
|    | <u>1,268,778</u>                     | <u>1,350,291</u>                                          | <u>1,170,695</u>                                 | <u>54,649</u>                                     | <u>820,282</u>                | <u>-</u>                              | <u>29,409,575</u>                   |
| 18 | <u>(285,810)</u>                     | <u>1,633,904</u>                                          | <u>319,904</u>                                   | <u>11,148</u>                                     | <u>149,122</u>                | <u>11,382</u>                         | <u>1,609,851</u>                    |
| 19 | -                                    | 3,957                                                     | 15,128                                           | -                                                 | -                             | -                                     | 15,350,027                          |
| 20 | -                                    | -                                                         | -                                                | -                                                 | -                             | -                                     | -                                   |
|    | <u>-</u>                             | <u>3,957</u>                                              | <u>15,128</u>                                    | <u>-</u>                                          | <u>-</u>                      | <u>-</u>                              | <u>15,350,027</u>                   |
| 21 | (285,810)                            | 1,637,861                                                 | 335,032                                          | 11,148                                            | 149,122                       | 11,382                                | 16,959,878                          |
| 22 | <u>1,279,432</u>                     | <u>14,762,460</u>                                         | <u>6,342,179</u>                                 | <u>479,436</u>                                    | <u>5,335,860</u>              | <u>26,329</u>                         | <u>46,435,740</u>                   |
|    | <u>\$ 993,622</u>                    | <u>\$ 16,400,321</u>                                      | <u>\$ 6,677,211</u>                              | <u>\$ 490,584</u>                                 | <u>\$ 5,484,982</u>           | <u>\$ 37,711</u>                      | <u>\$ 63,395,618</u>                |

Continued

**ORANGE COUNTY, FLORIDA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

|                                             | <b>Constitutional<br/>Gas Tax</b> | <b>Transportation<br/>Trust</b> | <b>International<br/>Drive Community<br/>Redevelopment<br/>Agency</b> | <b>Local<br/>Housing<br/>Assistance<br/>(SHIP)</b> |
|---------------------------------------------|-----------------------------------|---------------------------------|-----------------------------------------------------------------------|----------------------------------------------------|
| <b>Revenues:</b>                            |                                   |                                 |                                                                       |                                                    |
| 1 Taxes                                     | \$ -                              | \$ 1,406,804                    | \$ -                                                                  | \$ -                                               |
| 2 Special assessments                       | -                                 | -                               | -                                                                     | -                                                  |
| 3 Licenses and permits                      | -                                 | 2,490,473                       | -                                                                     | -                                                  |
| 4 Intergovernmental                         | 10,553,176                        | 9,835,267                       | -                                                                     | 10,167,642                                         |
| 5 Charges for services                      | -                                 | 1,759,339                       | -                                                                     | -                                                  |
| 6 Fines and forfeitures                     | -                                 | 5,131,556                       | -                                                                     | -                                                  |
| 7 Investment income                         | 1,880,754                         | 1,851,573                       | 6,033,142                                                             | 762,146                                            |
| 8 Miscellaneous                             | -                                 | 483,617                         | 1,136,375                                                             | 791,755                                            |
| <b>Total revenues</b>                       | <b>12,433,930</b>                 | <b>22,958,629</b>               | <b>7,169,517</b>                                                      | <b>11,721,543</b>                                  |
| <b>Expenditures:</b>                        |                                   |                                 |                                                                       |                                                    |
| Current:                                    |                                   |                                 |                                                                       |                                                    |
| 9 General government                        | -                                 | -                               | -                                                                     | -                                                  |
| 10 Public safety                            | -                                 | 11,882,809                      | -                                                                     | -                                                  |
| 11 Physical environment                     | -                                 | 10,111,663                      | -                                                                     | -                                                  |
| 12 Transportation                           | 15,877,888                        | 106,153,393                     | 4,843,909                                                             | -                                                  |
| 13 Economic environment                     | -                                 | -                               | 1,239,042                                                             | 11,683,755                                         |
| 14 Human services                           | -                                 | -                               | 213,502                                                               | -                                                  |
| 15 Culture and recreation                   | -                                 | -                               | -                                                                     | -                                                  |
| Debt service:                               |                                   |                                 |                                                                       |                                                    |
| 16 Principal retirement                     | -                                 | -                               | -                                                                     | 44,648                                             |
| 17 Interest and fiscal charges              | -                                 | -                               | -                                                                     | 15,329                                             |
| <b>Total expenditures</b>                   | <b>15,877,888</b>                 | <b>128,147,865</b>              | <b>6,296,453</b>                                                      | <b>11,743,732</b>                                  |
| Excess (deficiency) of revenues over        |                                   |                                 |                                                                       |                                                    |
| 18 (under) expenditures                     | (3,443,958)                       | (105,189,236)                   | 873,064                                                               | (22,189)                                           |
| <b>Other financing sources (uses):</b>      |                                   |                                 |                                                                       |                                                    |
| 19 Transfers in                             | -                                 | 100,000,000                     | 23,481,790                                                            | -                                                  |
| 20 Transfers out                            | -                                 | (120,000)                       | (1,872,983)                                                           | -                                                  |
| <b>Total other financing sources (uses)</b> | <b>-</b>                          | <b>99,880,000</b>               | <b>21,608,807</b>                                                     | <b>-</b>                                           |
| 21 Net change in fund balances              | (3,443,958)                       | (5,309,236)                     | 22,481,871                                                            | (22,189)                                           |
| 22 <b>Fund balances, October 1, 2022</b>    | <b>39,508,821</b>                 | <b>50,546,821</b>               | <b>118,359,521</b>                                                    | <b>24,566,280</b>                                  |
| <b>Fund balances, September 30, 2023</b>    | <b>\$ 36,064,863</b>              | <b>\$ 45,237,585</b>            | <b>\$ 140,841,392</b>                                                 | <b>\$ 24,544,091</b>                               |

|    | OBT<br>Community<br>Redevelopment<br>Agency | School<br>Impact<br>Fees | Drug Abuse<br>Trust | Opioid<br>Settlement | Driver<br>Education<br>Safety | Animal<br>Services<br>Trust | Parks                |
|----|---------------------------------------------|--------------------------|---------------------|----------------------|-------------------------------|-----------------------------|----------------------|
| 1  | \$ -                                        | \$ -                     | \$ -                | \$ -                 | \$ -                          | \$ -                        | \$ 28,949,917        |
| 2  | -                                           | -                        | -                   | -                    | -                             | -                           | -                    |
| 3  | -                                           | -                        | -                   | -                    | -                             | -                           | -                    |
| 4  | -                                           | -                        | -                   | -                    | -                             | -                           | -                    |
| 5  | -                                           | 88,533,245               | 69,662              | -                    | 490,899                       | 3,379                       | 2,972,300            |
| 6  | -                                           | -                        | -                   | -                    | -                             | -                           | -                    |
| 7  | 150,761                                     | 250,432                  | 6,457               | 86,641               | 10,935                        | 14,634                      | 1,634,404            |
| 8  | 707,902                                     | -                        | -                   | 8,581,252            | -                             | 84,968                      | 278,874              |
|    | <u>858,663</u>                              | <u>88,783,677</u>        | <u>76,119</u>       | <u>8,667,893</u>     | <u>501,834</u>                | <u>102,981</u>              | <u>33,835,495</u>    |
| 9  | -                                           | -                        | -                   | -                    | -                             | -                           | -                    |
| 10 | -                                           | -                        | -                   | 131,651              | -                             | -                           | 246,460              |
| 11 | -                                           | -                        | -                   | -                    | -                             | -                           | -                    |
| 12 | -                                           | -                        | -                   | -                    | -                             | -                           | -                    |
| 13 | 530,493                                     | -                        | -                   | -                    | -                             | -                           | -                    |
| 14 | -                                           | 88,123,071               | 232,291             | -                    | 491,962                       | 175,208                     | -                    |
| 15 | -                                           | -                        | -                   | -                    | -                             | -                           | 51,785,191           |
| 16 | -                                           | -                        | -                   | -                    | -                             | -                           | -                    |
| 17 | -                                           | -                        | -                   | -                    | -                             | -                           | -                    |
|    | <u>530,493</u>                              | <u>88,123,071</u>        | <u>232,291</u>      | <u>131,651</u>       | <u>491,962</u>                | <u>175,208</u>              | <u>52,031,651</u>    |
| 18 | <u>328,170</u>                              | <u>660,606</u>           | <u>(156,172)</u>    | <u>8,536,242</u>     | <u>9,872</u>                  | <u>(72,227)</u>             | <u>(18,196,156)</u>  |
| 19 | 829,699                                     | -                        | 120,900             | -                    | -                             | -                           | 26,600,000           |
| 20 | -                                           | (660,606)                | -                   | -                    | -                             | -                           | -                    |
|    | <u>829,699</u>                              | <u>(660,606)</u>         | <u>120,900</u>      | <u>-</u>             | <u>-</u>                      | <u>-</u>                    | <u>26,600,000</u>    |
| 21 | 1,157,869                                   | -                        | (35,272)            | 8,536,242            | 9,872                         | (72,227)                    | 8,403,844            |
| 22 | 2,673,321                                   | -                        | 150,260             | -                    | 31,948                        | 312,287                     | 23,997,540           |
|    | <u>\$ 3,831,190</u>                         | <u>\$ -</u>              | <u>\$ 114,988</u>   | <u>\$ 8,536,242</u>  | <u>\$ 41,820</u>              | <u>\$ 240,060</u>           | <u>\$ 32,401,384</u> |

Continued

**ORANGE COUNTY, FLORIDA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

|                                                              | <b>Boating<br/>Improvement<br/>Program</b> | <b>Public<br/>Records<br/>Modernization</b> | <b>Totals</b>         |
|--------------------------------------------------------------|--------------------------------------------|---------------------------------------------|-----------------------|
| <b>Revenues:</b>                                             |                                            |                                             |                       |
| Taxes                                                        | \$ -                                       | \$ -                                        | \$ 248,351,903        |
| Special assessments                                          | -                                          | -                                           | 31,284                |
| Licenses and permits                                         | -                                          | -                                           | 18,310,372            |
| Intergovernmental                                            | -                                          | 525,491                                     | 40,171,362            |
| Charges for services                                         | 152,799                                    | 3,833,606                                   | 174,308,980           |
| Fines and forfeitures                                        | -                                          | -                                           | 7,926,296             |
| Investment income                                            | 71,070                                     | 164,348                                     | 24,811,587            |
| Miscellaneous                                                | -                                          | -                                           | 12,626,818            |
| <b>Total revenues</b>                                        | <u>223,869</u>                             | <u>4,523,445</u>                            | <u>526,538,602</u>    |
| <b>Expenditures:</b>                                         |                                            |                                             |                       |
| Current:                                                     |                                            |                                             |                       |
| General government                                           | -                                          | 4,192,982                                   | 24,906,833            |
| Public safety                                                | -                                          | -                                           | 52,673,349            |
| Physical environment                                         | -                                          | -                                           | 70,843,569            |
| Transportation                                               | -                                          | -                                           | 153,647,159           |
| Economic environment                                         | -                                          | -                                           | 13,453,290            |
| Human services                                               | -                                          | -                                           | 89,331,452            |
| Culture and recreation                                       | 2,753                                      | -                                           | 51,787,944            |
| Debt service:                                                |                                            |                                             |                       |
| Principal retirement                                         | -                                          | -                                           | 331,397               |
| Interest and fiscal charges                                  | -                                          | -                                           | 161,696               |
| <b>Total expenditures</b>                                    | <u>2,753</u>                               | <u>4,192,982</u>                            | <u>457,136,689</u>    |
| Excess (deficiency) of revenues over<br>(under) expenditures | <u>221,116</u>                             | <u>330,463</u>                              | <u>69,401,913</u>     |
| <b>Other financing sources (uses):</b>                       |                                            |                                             |                       |
| Transfers in                                                 | -                                          | -                                           | 242,912,571           |
| Transfers out                                                | -                                          | -                                           | (257,461,737)         |
| <b>Total other financing sources (uses)</b>                  | <u>-</u>                                   | <u>-</u>                                    | <u>(14,549,166)</u>   |
| Net change in fund balances                                  | 221,116                                    | 330,463                                     | 54,852,747            |
| <b>Fund balances, October 1, 2022</b>                        | <u>1,478,219</u>                           | <u>6,334,600</u>                            | <u>475,838,467</u>    |
| <b>Fund balances, September 30, 2023</b>                     | <u>\$ 1,699,335</u>                        | <u>\$ 6,665,063</u>                         | <u>\$ 530,691,214</u> |





**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

| Special Tax Equalization District           |                      |                      |                                    |
|---------------------------------------------|----------------------|----------------------|------------------------------------|
|                                             | Final<br>Budget      | Actual               | Variance<br>Positive<br>(Negative) |
| <b>Revenues:</b>                            |                      |                      |                                    |
| 1 Taxes                                     | \$ 190,911,253       | \$ 185,524,159       | \$ (5,387,094)                     |
| 2 Special assessments                       | -                    | -                    | -                                  |
| 3 Licenses and permits                      | -                    | -                    | -                                  |
| 4 Intergovernmental                         | -                    | -                    | -                                  |
| 5 Charges for services                      | -                    | -                    | -                                  |
| 6 Fines and forfeitures                     | -                    | -                    | -                                  |
| 7 Investment income                         | 20,000               | 1,607,058            | 1,587,058                          |
| 8 Miscellaneous                             | -                    | -                    | -                                  |
| 9 Less statutory deduction                  | (9,579,063)          | -                    | 9,579,063                          |
| <b>Total revenues</b>                       | <u>181,352,190</u>   | <u>187,131,217</u>   | <u>5,779,027</u>                   |
| <b>Expenditures:</b>                        |                      |                      |                                    |
| Current:                                    |                      |                      |                                    |
| 10 General government                       | -                    | -                    | -                                  |
| 11 Public safety                            | -                    | -                    | -                                  |
| 12 Physical environment                     | -                    | -                    | -                                  |
| 13 Transportation                           | -                    | -                    | -                                  |
| 14 Economic environment                     | -                    | -                    | -                                  |
| 15 Human services                           | -                    | -                    | -                                  |
| 16 Culture and recreation                   | -                    | -                    | -                                  |
| 17 Reserve for contingencies                | 3,183,099            | -                    | 3,183,099                          |
| Debt service:                               |                      |                      |                                    |
| 18 Principal retirement                     | -                    | -                    | -                                  |
| 19 Interest and fiscal charges              | -                    | -                    | -                                  |
| <b>Total expenditures</b>                   | <u>3,183,099</u>     | <u>-</u>             | <u>3,183,099</u>                   |
| Excess (deficiency) of revenues over        |                      |                      |                                    |
| 20 (under) expenditures                     | <u>178,169,091</u>   | <u>187,131,217</u>   | <u>8,962,126</u>                   |
| <b>Other financing sources (uses):</b>      |                      |                      |                                    |
| 21 Transfers in                             | 69,948,011           | 70,952,825           | 1,004,814                          |
| 22 Transfers out                            | (254,808,148)        | (254,808,148)        | -                                  |
| <b>Total other financing sources (uses)</b> | <u>(184,860,137)</u> | <u>(183,855,323)</u> | <u>1,004,814</u>                   |
| 23 Net change in fund balances              | (6,691,046)          | 3,275,894            | 9,966,940                          |
| 24 <b>Fund balances, October 1, 2022</b>    | <u>6,691,046</u>     | <u>6,691,046</u>     | <u>-</u>                           |
| <b>Fund balances, September 30, 2023</b>    | <u>\$ -</u>          | <u>\$ 9,966,940</u>  | <u>\$ 9,966,940</u>                |

| Court Facilities Fee |                 |              | Teen Court                         |                 |            |                                    |
|----------------------|-----------------|--------------|------------------------------------|-----------------|------------|------------------------------------|
|                      | Final<br>Budget | Actual       | Variance<br>Positive<br>(Negative) | Final<br>Budget | Actual     | Variance<br>Positive<br>(Negative) |
| 1                    | \$ -            | \$ -         | \$ -                               | \$ -            | \$ -       | \$ -                               |
| 2                    | -               | -            | -                                  | -               | -          | -                                  |
| 3                    | -               | -            | -                                  | -               | -          | -                                  |
| 4                    | -               | -            | -                                  | -               | -          | -                                  |
| 5                    | 4,750,000       | 5,043,708    | 293,708                            | 470,000         | 492,885    | 22,885                             |
| 6                    | -               | -            | -                                  | -               | -          | -                                  |
| 7                    | 40,000          | 186,052      | 146,052                            | 5,000           | 13,036     | 8,036                              |
| 8                    | -               | -            | -                                  | -               | -          | -                                  |
| 9                    | (239,500)       | -            | 239,500                            | (23,750)        | -          | 23,750                             |
|                      | 4,550,500       | 5,229,760    | 679,260                            | 451,250         | 505,921    | 54,671                             |
| 10                   | 6,375,453       | 4,428,726    | 1,946,727                          | 529,984         | 448,694    | 81,290                             |
| 11                   | -               | -            | -                                  | -               | -          | -                                  |
| 12                   | -               | -            | -                                  | -               | -          | -                                  |
| 13                   | -               | -            | -                                  | -               | -          | -                                  |
| 14                   | -               | -            | -                                  | -               | -          | -                                  |
| 15                   | -               | -            | -                                  | -               | -          | -                                  |
| 16                   | -               | -            | -                                  | -               | -          | -                                  |
| 17                   | 939,177         | -            | 939,177                            | 232,418         | -          | 232,418                            |
| 18                   | 558,852         | 286,749      | 272,103                            | -               | -          | -                                  |
| 19                   | 317,745         | 146,367      | 171,378                            | -               | -          | -                                  |
|                      | 8,191,227       | 4,861,842    | 3,329,385                          | 762,402         | 448,694    | 313,708                            |
| 20                   | (3,640,727)     | 367,918      | 4,008,645                          | (311,152)       | 57,227     | 368,379                            |
| 21                   | -               | -            | -                                  | -               | -          | -                                  |
| 22                   | -               | -            | -                                  | -               | -          | -                                  |
|                      | -               | -            | -                                  | -               | -          | -                                  |
| 23                   | (3,640,727)     | 367,918      | 4,008,645                          | (311,152)       | 57,227     | 368,379                            |
| 24                   | 3,640,727       | 3,640,727    | -                                  | 311,152         | 311,152    | -                                  |
|                      | \$ -            | \$ 4,008,645 | \$ 4,008,645                       | \$ -            | \$ 368,379 | \$ 368,379                         |

Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

| <b>Court Technology</b>                     |                         |                         |                                             |
|---------------------------------------------|-------------------------|-------------------------|---------------------------------------------|
|                                             | <b>Final<br/>Budget</b> | <b>Actual</b>           | <b>Variance<br/>Positive<br/>(Negative)</b> |
| <b>Revenues:</b>                            |                         |                         |                                             |
| 1 Taxes                                     | \$ -                    | \$ -                    | \$ -                                        |
| 2 Special assessments                       | -                       | -                       | -                                           |
| 3 Licenses and permits                      | -                       | -                       | -                                           |
| 4 Intergovernmental                         | -                       | -                       | -                                           |
| 5 Charges for services                      | 13,520,000              | 9,123,084               | (4,396,916)                                 |
| 6 Fines and forfeitures                     | -                       | -                       | -                                           |
| 7 Investment income                         | 5,000                   | 43,674                  | 38,674                                      |
| 8 Miscellaneous                             | -                       | 5,503                   | 5,503                                       |
| 9 Less statutory deduction                  | (170,250)               | -                       | 170,250                                     |
| <b>Total revenues</b>                       | <u>13,354,750</u>       | <u>9,172,261</u>        | <u>(4,182,489)</u>                          |
| <b>Expenditures:</b>                        |                         |                         |                                             |
| Current:                                    |                         |                         |                                             |
| 10 General government                       | 17,844,856              | 12,661,707              | 5,183,149                                   |
| 11 Public safety                            | -                       | -                       | -                                           |
| 12 Physical environment                     | -                       | -                       | -                                           |
| 13 Transportation                           | -                       | -                       | -                                           |
| 14 Economic environment                     | -                       | -                       | -                                           |
| 15 Human services                           | -                       | -                       | -                                           |
| 16 Culture and recreation                   | -                       | -                       | -                                           |
| 17 Reserve for contingencies                | -                       | -                       | -                                           |
| Debt service:                               |                         |                         |                                             |
| 18 Principal retirement                     | -                       | -                       | -                                           |
| 19 Interest and fiscal charges              | -                       | -                       | -                                           |
| <b>Total expenditures</b>                   | <u>17,844,856</u>       | <u>12,661,707</u>       | <u>5,183,149</u>                            |
| Excess (deficiency) of revenues over        |                         |                         |                                             |
| 20 (under) expenditures                     | <u>(4,490,106)</u>      | <u>(3,489,446)</u>      | <u>1,000,660</u>                            |
| <b>Other financing sources (uses):</b>      |                         |                         |                                             |
| 21 Transfers in                             | 3,903,395               | 3,000,000               | (903,395)                                   |
| 22 Transfers out                            | -                       | -                       | -                                           |
| <b>Total other financing sources (uses)</b> | <u>3,903,395</u>        | <u>3,000,000</u>        | <u>(903,395)</u>                            |
| 23 Net change in fund balances              | (586,711)               | (489,446)               | 97,265                                      |
| 24 <b>Fund balances, October 1, 2022</b>    | <u>586,711</u>          | <u>586,711</u>          | <u>-</u>                                    |
| <b>Fund balances, September 30, 2023</b>    | <u><u>\$ -</u></u>      | <u><u>\$ 97,265</u></u> | <u><u>\$ 97,265</u></u>                     |

| Local Court Programs |                 |             | Building Safety                    |                 |               |                                    |
|----------------------|-----------------|-------------|------------------------------------|-----------------|---------------|------------------------------------|
|                      | Final<br>Budget | Actual      | Variance<br>Positive<br>(Negative) | Final<br>Budget | Actual        | Variance<br>Positive<br>(Negative) |
| 1                    | \$ -            | \$ -        | \$ -                               | \$ 100,000      | \$ 88,295     | \$ (11,705)                        |
| 2                    | -               | -           | -                                  | -               | -             | -                                  |
| 3                    | -               | -           | -                                  | 20,000,000      | 15,790,749    | (4,209,251)                        |
| 4                    | -               | -           | -                                  | -               | -             | -                                  |
| 5                    | 900,000         | 615,620     | (284,380)                          | 525,000         | 541,472       | 16,472                             |
| 6                    | -               | 5,120       | 5,120                              | -               | -             | -                                  |
| 7                    | 2,900           | 17,773      | 14,873                             | 200,000         | 2,721,325     | 2,521,325                          |
| 8                    | -               | 685         | 685                                | 2,900           | 41,186        | 38,286                             |
| 9                    | (45,145)        | -           | 45,145                             | (1,041,395)     | -             | 1,041,395                          |
|                      | 857,755         | 639,198     | (218,557)                          | 19,786,505      | 19,183,027    | (603,478)                          |
| 10                   | 3,559,462       | 3,174,724   | 384,738                            | -               | -             | -                                  |
| 11                   | -               | -           | -                                  | 34,323,210      | 28,302,712    | 6,020,498                          |
| 12                   | -               | -           | -                                  | -               | -             | -                                  |
| 13                   | -               | -           | -                                  | -               | -             | -                                  |
| 14                   | -               | -           | -                                  | -               | -             | -                                  |
| 15                   | 95,418          | 95,418      | -                                  | -               | -             | -                                  |
| 16                   | -               | -           | -                                  | -               | -             | -                                  |
| 17                   | 153,712         | -           | 153,712                            | 41,243,505      | -             | 41,243,505                         |
| 18                   | -               | -           | -                                  | -               | -             | -                                  |
| 19                   | -               | -           | -                                  | -               | -             | -                                  |
|                      | 3,808,592       | 3,270,142   | 538,450                            | 75,566,715      | 28,302,712    | 47,264,003                         |
| 20                   | (2,950,837)     | (2,630,944) | 319,893                            | (55,780,210)    | (9,119,685)   | 46,660,525                         |
| 21                   | 2,713,833       | 2,463,695   | (250,138)                          | -               | -             | -                                  |
| 22                   | -               | -           | -                                  | -               | -             | -                                  |
|                      | 2,713,833       | 2,463,695   | (250,138)                          | -               | -             | -                                  |
| 23                   | (237,004)       | (167,249)   | 69,755                             | (55,780,210)    | (9,119,685)   | 46,660,525                         |
| 24                   | 237,004         | 235,525     | (1,479)                            | 55,780,210      | 55,780,210    | -                                  |
|                      | \$ -            | \$ 68,276   | \$ 68,276                          | \$ -            | \$ 46,660,525 | \$ 46,660,525                      |

Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

| <b>Crime Prevention</b>                     |                         |                   |                                             |
|---------------------------------------------|-------------------------|-------------------|---------------------------------------------|
|                                             | <b>Final<br/>Budget</b> | <b>Actual</b>     | <b>Variance<br/>Positive<br/>(Negative)</b> |
| <b>Revenues:</b>                            |                         |                   |                                             |
| 1 Taxes                                     | \$ -                    | \$ -              | \$ -                                        |
| 2 Special assessments                       | -                       | -                 | -                                           |
| 3 Licenses and permits                      | -                       | -                 | -                                           |
| 4 Intergovernmental                         | -                       | -                 | -                                           |
| 5 Charges for services                      | -                       | -                 | -                                           |
| 6 Fines and forfeitures                     | 94,100                  | 348               | (93,752)                                    |
| 7 Investment income                         | -                       | 13,391            | 13,391                                      |
| 8 Miscellaneous                             | -                       | -                 | -                                           |
| 9 Less statutory deduction                  | (4,705)                 | -                 | 4,705                                       |
| <b>Total revenues</b>                       | <b>89,395</b>           | <b>13,739</b>     | <b>(75,656)</b>                             |
| <b>Expenditures:</b>                        |                         |                   |                                             |
| Current:                                    |                         |                   |                                             |
| 10 General government                       | -                       | -                 | -                                           |
| 11 Public safety                            | 256,519                 | 65,778            | 190,741                                     |
| 12 Physical environment                     | -                       | -                 | -                                           |
| 13 Transportation                           | -                       | -                 | -                                           |
| 14 Economic environment                     | -                       | -                 | -                                           |
| 15 Human services                           | -                       | -                 | -                                           |
| 16 Culture and recreation                   | -                       | -                 | -                                           |
| 17 Reserve for contingencies                | -                       | -                 | -                                           |
| Debt service:                               |                         |                   |                                             |
| 18 Principal retirement                     | -                       | -                 | -                                           |
| 19 Interest and fiscal charges              | -                       | -                 | -                                           |
| <b>Total expenditures</b>                   | <b>256,519</b>          | <b>65,778</b>     | <b>190,741</b>                              |
| Excess (deficiency) of revenues over        |                         |                   |                                             |
| 20 (under) expenditures                     | (167,124)               | (52,039)          | 115,085                                     |
| <b>Other financing sources (uses):</b>      |                         |                   |                                             |
| 21 Transfers in                             | -                       | -                 | -                                           |
| 22 Transfers out                            | -                       | -                 | -                                           |
| <b>Total other financing sources (uses)</b> | <b>-</b>                | <b>-</b>          | <b>-</b>                                    |
| 23 Net change in fund balances              | (167,124)               | (52,039)          | 115,085                                     |
| 24 <b>Fund balances, October 1, 2022</b>    | <b>167,124</b>          | <b>167,124</b>    | <b>-</b>                                    |
| <b>Fund balances, September 30, 2023</b>    | <b>\$ -</b>             | <b>\$ 115,085</b> | <b>\$ 115,085</b>                           |

| Law Enforcement Education |                 |              | Law Enforcement Trust              |                 |              |                                    |
|---------------------------|-----------------|--------------|------------------------------------|-----------------|--------------|------------------------------------|
|                           | Final<br>Budget | Actual       | Variance<br>Positive<br>(Negative) | Final<br>Budget | Actual       | Variance<br>Positive<br>(Negative) |
| 1                         | \$ -            | \$ -         | \$ -                               | \$ -            | \$ -         | \$ -                               |
| 2                         | -               | -            | -                                  | -               | -            | -                                  |
| 3                         | -               | -            | -                                  | -               | -            | -                                  |
| 4                         | -               | -            | -                                  | -               | -            | -                                  |
| 5                         | -               | -            | -                                  | -               | -            | -                                  |
| 6                         | 525,000         | 550,124      | 25,124                             | 3,000,000       | 695,655      | (2,304,345)                        |
| 7                         | 7,000           | 65,115       | 58,115                             | 35,000          | 180,399      | 145,399                            |
| 8                         | -               | 715          | 715                                | -               | -            | -                                  |
| 9                         | (26,600)        | -            | 26,600                             | (151,750)       | -            | 151,750                            |
|                           | 505,400         | 615,954      | 110,554                            | 2,883,250       | 876,054      | (2,007,196)                        |
| 10                        | -               | -            | -                                  | -               | -            | -                                  |
| 11                        | 1,776,945       | 491,794      | 1,285,151                          | 8,601,715       | 1,272,871    | 7,328,844                          |
| 12                        | -               | -            | -                                  | -               | -            | -                                  |
| 13                        | -               | -            | -                                  | -               | -            | -                                  |
| 14                        | -               | -            | -                                  | -               | -            | -                                  |
| 15                        | -               | -            | -                                  | -               | -            | -                                  |
| 16                        | -               | -            | -                                  | -               | -            | -                                  |
| 17                        | -               | -            | -                                  | -               | -            | -                                  |
| 18                        | -               | -            | -                                  | -               | -            | -                                  |
| 19                        | -               | -            | -                                  | -               | -            | -                                  |
|                           | 1,776,945       | 491,794      | 1,285,151                          | 8,601,715       | 1,272,871    | 7,328,844                          |
| 20                        | (1,271,545)     | 124,160      | 1,395,705                          | (5,718,465)     | (396,817)    | 5,321,648                          |
| 21                        | -               | -            | -                                  | -               | -            | -                                  |
| 22                        | -               | -            | -                                  | -               | -            | -                                  |
|                           | -               | -            | -                                  | -               | -            | -                                  |
| 23                        | (1,271,545)     | 124,160      | 1,395,705                          | (5,718,465)     | (396,817)    | 5,321,648                          |
| 24                        | 1,271,545       | 1,271,545    | -                                  | 5,718,465       | 5,718,465    | -                                  |
|                           | \$ -            | \$ 1,395,705 | \$ 1,395,705                       | \$ -            | \$ 5,321,648 | \$ 5,321,648                       |

Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

|                                             |                                       | 911 Fee             |                      |                                    |
|---------------------------------------------|---------------------------------------|---------------------|----------------------|------------------------------------|
|                                             |                                       | Final<br>Budget     | Actual               | Variance<br>Positive<br>(Negative) |
| <b>Revenues:</b>                            |                                       |                     |                      |                                    |
| 1                                           | Taxes                                 | \$ -                | \$ -                 | \$ -                               |
| 2                                           | Special assessments                   | -                   | -                    | -                                  |
| 3                                           | Licenses and permits                  | -                   | -                    | -                                  |
| 4                                           | Intergovernmental                     | 7,250,000           | 8,186,536            | 936,536                            |
| 5                                           | Charges for services                  | -                   | -                    | -                                  |
| 6                                           | Fines and forfeitures                 | -                   | -                    | -                                  |
| 7                                           | Investment income                     | 175,000             | 680,797              | 505,797                            |
| 8                                           | Miscellaneous                         | -                   | 2,200                | 2,200                              |
| 9                                           | Less statutory deduction              | (371,250)           | -                    | 371,250                            |
| <b>Total revenues</b>                       |                                       | <u>7,053,750</u>    | <u>8,869,533</u>     | <u>1,815,783</u>                   |
| <b>Expenditures:</b>                        |                                       |                     |                      |                                    |
| Current:                                    |                                       |                     |                      |                                    |
| 10                                          | General government                    | -                   | -                    | -                                  |
| 11                                          | Public safety                         | 28,404,638          | 8,791,029            | 19,613,609                         |
| 12                                          | Physical environment                  | -                   | -                    | -                                  |
| 13                                          | Transportation                        | -                   | -                    | -                                  |
| 14                                          | Economic environment                  | -                   | -                    | -                                  |
| 15                                          | Human services                        | -                   | -                    | -                                  |
| 16                                          | Culture and recreation                | -                   | -                    | -                                  |
| 17                                          | Reserve for contingencies             | -                   | -                    | -                                  |
| Debt service:                               |                                       |                     |                      |                                    |
| 18                                          | Principal retirement                  | -                   | -                    | -                                  |
| 19                                          | Interest and fiscal charges           | -                   | -                    | -                                  |
| <b>Total expenditures</b>                   |                                       | <u>28,404,638</u>   | <u>8,791,029</u>     | <u>19,613,609</u>                  |
| Excess (deficiency) of revenues over        |                                       |                     |                      |                                    |
| 20                                          | (under) expenditures                  | <u>(21,350,888)</u> | <u>78,504</u>        | <u>21,429,392</u>                  |
| <b>Other financing sources (uses):</b>      |                                       |                     |                      |                                    |
| 21                                          | Transfers in                          | -                   | -                    | -                                  |
| 22                                          | Transfers out                         | -                   | -                    | -                                  |
| <b>Total other financing sources (uses)</b> |                                       | <u>-</u>            | <u>-</u>             | <u>-</u>                           |
| 23                                          | Net change in fund balances           | (21,350,888)        | 78,504               | 21,429,392                         |
| 24                                          | <b>Fund balances, October 1, 2022</b> | <u>21,350,888</u>   | <u>21,350,888</u>    | <u>-</u>                           |
| <b>Fund balances, September 30, 2023</b>    |                                       | <u>\$ -</u>         | <u>\$ 21,429,392</u> | <u>\$ 21,429,392</u>               |

| OBT Local Government NID |                 |            | Pine Hills Local Government NID    |  |                 |            |                                    |
|--------------------------|-----------------|------------|------------------------------------|--|-----------------|------------|------------------------------------|
|                          | Final<br>Budget | Actual     | Variance<br>Positive<br>(Negative) |  | Final<br>Budget | Actual     | Variance<br>Positive<br>(Negative) |
| 1                        | \$ -            | \$ -       | \$ -                               |  | \$ -            | \$ -       | \$ -                               |
| 2                        | -               | -          | -                                  |  | -               | -          | -                                  |
| 3                        | -               | -          | -                                  |  | -               | -          | -                                  |
| 4                        | -               | -          | -                                  |  | -               | -          | -                                  |
| 5                        | -               | -          | -                                  |  | -               | -          | -                                  |
| 6                        | 128,000         | 119,700    | (8,300)                            |  | 125,000         | 119,700    | (5,300)                            |
| 7                        | -               | 5,284      | 5,284                              |  | -               | 11,973     | 11,973                             |
| 8                        | -               | -          | -                                  |  | -               | -          | -                                  |
| 9                        | (6,400)         | -          | 6,400                              |  | (6,250)         | -          | 6,250                              |
|                          | 121,600         | 124,984    | 3,384                              |  | 118,750         | 131,673    | 12,923                             |
|                          |                 |            |                                    |  |                 |            |                                    |
| 10                       | -               | -          | -                                  |  | -               | -          | -                                  |
| 11                       | 295,959         | 144,151    | 151,808                            |  | 338,791         | 13,798     | 324,993                            |
| 12                       | -               | -          | -                                  |  | -               | -          | -                                  |
| 13                       | -               | -          | -                                  |  | -               | -          | -                                  |
| 14                       | -               | -          | -                                  |  | -               | -          | -                                  |
| 15                       | -               | -          | -                                  |  | -               | -          | -                                  |
| 16                       | -               | -          | -                                  |  | -               | -          | -                                  |
| 17                       | -               | -          | -                                  |  | 77,776          | -          | 77,776                             |
| 18                       | -               | -          | -                                  |  | -               | -          | -                                  |
| 19                       | -               | -          | -                                  |  | -               | -          | -                                  |
|                          | 295,959         | 144,151    | 151,808                            |  | 416,567         | 13,798     | 402,769                            |
| 20                       | (174,359)       | (19,167)   | 155,192                            |  | (297,817)       | 117,875    | 415,692                            |
| 21                       | -               | -          | -                                  |  | -               | -          | -                                  |
| 22                       | -               | -          | -                                  |  | -               | -          | -                                  |
|                          | -               | -          | -                                  |  | -               | -          | -                                  |
| 23                       | (174,359)       | (19,167)   | 155,192                            |  | (297,817)       | 117,875    | 415,692                            |
| 24                       | 174,359         | 174,359    | -                                  |  | 297,817         | 297,817    | -                                  |
|                          | \$ -            | \$ 155,192 | \$ 155,192                         |  | \$ -            | \$ 415,692 | \$ 415,692                         |

Continued



**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

| <b>Inmate Commissary</b>                    |                         |                     |                                             |
|---------------------------------------------|-------------------------|---------------------|---------------------------------------------|
|                                             | <b>Final<br/>Budget</b> | <b>Actual</b>       | <b>Variance<br/>Positive<br/>(Negative)</b> |
| <b>Revenues:</b>                            |                         |                     |                                             |
| 1 Taxes                                     | \$ -                    | \$ -                | \$ -                                        |
| 2 Special assessments                       | -                       | -                   | -                                           |
| 3 Licenses and permits                      | -                       | -                   | -                                           |
| 4 Intergovernmental                         | -                       | -                   | -                                           |
| 5 Charges for services                      | 1,985,100               | 1,879,959           | (105,141)                                   |
| 6 Fines and forfeitures                     | -                       | -                   | -                                           |
| 7 Investment income                         | -                       | 255,703             | 255,703                                     |
| 8 Miscellaneous                             | -                       | -                   | -                                           |
| 9 Less statutory deduction                  | (99,255)                | -                   | 99,255                                      |
| <b>Total revenues</b>                       | <u>1,885,845</u>        | <u>2,135,662</u>    | <u>249,817</u>                              |
| <b>Expenditures:</b>                        |                         |                     |                                             |
| Current:                                    |                         |                     |                                             |
| 10 General government                       | -                       | -                   | -                                           |
| 11 Public safety                            | 7,097,577               | 1,278,492           | 5,819,085                                   |
| 12 Physical environment                     | -                       | -                   | -                                           |
| 13 Transportation                           | -                       | -                   | -                                           |
| 14 Economic environment                     | -                       | -                   | -                                           |
| 15 Human services                           | -                       | -                   | -                                           |
| 16 Culture and recreation                   | -                       | -                   | -                                           |
| 17 Reserve for contingencies                | -                       | -                   | -                                           |
| Debt service:                               |                         |                     |                                             |
| 18 Principal retirement                     | -                       | -                   | -                                           |
| 19 Interest and fiscal charges              | -                       | -                   | -                                           |
| <b>Total expenditures</b>                   | <u>7,097,577</u>        | <u>1,278,492</u>    | <u>5,819,085</u>                            |
| Excess (deficiency) of revenues over        |                         |                     |                                             |
| 20 (under) expenditures                     | <u>(5,211,732)</u>      | <u>857,170</u>      | <u>6,068,902</u>                            |
| <b>Other financing sources (uses):</b>      |                         |                     |                                             |
| 21 Transfers in                             | -                       | -                   | -                                           |
| 22 Transfers out                            | -                       | -                   | -                                           |
| <b>Total other financing sources (uses)</b> | <u>-</u>                | <u>-</u>            | <u>-</u>                                    |
| 23 Net change in fund balances              | (5,211,732)             | 857,170             | 6,068,902                                   |
| 24 <b>Fund balances, October 1, 2022</b>    | <u>5,211,732</u>        | <u>5,211,732</u>    | <u>-</u>                                    |
| <b>Fund balances, September 30, 2023</b>    | <u>\$ -</u>             | <u>\$ 6,068,902</u> | <u>\$ 6,068,902</u>                         |

| Radio Communication Program |                  |                     | Mandatory Refuse Collection        |                     |                      |                                    |
|-----------------------------|------------------|---------------------|------------------------------------|---------------------|----------------------|------------------------------------|
|                             | Final<br>Budget  | Actual              | Variance<br>Positive<br>(Negative) | Final<br>Budget     | Actual               | Variance<br>Positive<br>(Negative) |
| 1                           | \$ -             | \$ -                | \$ -                               | \$ -                | \$ -                 | \$ -                               |
| 2                           | -                | -                   | -                                  | -                   | -                    | -                                  |
| 3                           | -                | -                   | -                                  | -                   | -                    | -                                  |
| 4                           | -                | -                   | -                                  | -                   | -                    | -                                  |
| 5                           | -                | -                   | -                                  | 58,489,538          | 58,047,896           | (441,642)                          |
| 6                           | 1,195,000        | 1,295,093           | 100,093                            | -                   | -                    | -                                  |
| 7                           | 5,000            | 9,002               | 4,002                              | 510,899             | 2,674,871            | 2,163,972                          |
| 8                           | -                | -                   | -                                  | 58,000              | 501,391              | 443,391                            |
| 9                           | (60,000)         | -                   | 60,000                             | (2,952,922)         | -                    | 2,952,922                          |
|                             | <u>1,140,000</u> | <u>1,304,095</u>    | <u>164,095</u>                     | <u>56,105,515</u>   | <u>61,224,158</u>    | <u>5,118,643</u>                   |
| 10                          | -                | -                   | -                                  | -                   | -                    | -                                  |
| 11                          | 1,234,550        | 51,804              | 1,182,746                          | -                   | -                    | -                                  |
| 12                          | -                | -                   | -                                  | 59,139,519          | 53,429,605           | 5,709,914                          |
| 13                          | -                | -                   | -                                  | -                   | -                    | -                                  |
| 14                          | -                | -                   | -                                  | -                   | -                    | -                                  |
| 15                          | -                | -                   | -                                  | -                   | -                    | -                                  |
| 16                          | -                | -                   | -                                  | -                   | -                    | -                                  |
| 17                          | -                | -                   | -                                  | 28,746,108          | -                    | 28,746,108                         |
| 18                          | -                | -                   | -                                  | -                   | -                    | -                                  |
| 19                          | -                | -                   | -                                  | -                   | -                    | -                                  |
|                             | <u>1,234,550</u> | <u>51,804</u>       | <u>1,182,746</u>                   | <u>87,885,627</u>   | <u>53,429,605</u>    | <u>34,456,022</u>                  |
| 20                          | <u>(94,550)</u>  | <u>1,252,291</u>    | <u>1,346,841</u>                   | <u>(31,780,112)</u> | <u>7,794,553</u>     | <u>39,574,665</u>                  |
| 21                          | 94,550           | 94,550              | -                                  | -                   | -                    | -                                  |
| 22                          | -                | -                   | -                                  | -                   | -                    | -                                  |
|                             | <u>94,550</u>    | <u>94,550</u>       | <u>-</u>                           | <u>-</u>            | <u>-</u>             | <u>-</u>                           |
| 23                          | -                | 1,346,841           | 1,346,841                          | (31,780,112)        | 7,794,553            | 39,574,665                         |
| 24                          | -                | -                   | -                                  | 31,780,112          | 31,780,112           | -                                  |
|                             | <u>\$ -</u>      | <u>\$ 1,346,841</u> | <u>\$ 1,346,841</u>                | <u>\$ -</u>         | <u>\$ 39,574,665</u> | <u>\$ 39,574,665</u>               |

Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

| <b>Air Pollution Control</b>                |                         |                   |                                             |
|---------------------------------------------|-------------------------|-------------------|---------------------------------------------|
|                                             | <b>Final<br/>Budget</b> | <b>Actual</b>     | <b>Variance<br/>Positive<br/>(Negative)</b> |
| <b>Revenues:</b>                            |                         |                   |                                             |
| 1 Taxes                                     | \$ -                    | \$ -              | \$ -                                        |
| 2 Special assessments                       | -                       | -                 | -                                           |
| 3 Licenses and permits                      | 29,000                  | 29,150            | 150                                         |
| 4 Intergovernmental                         | 1,254,000               | 903,250           | (350,750)                                   |
| 5 Charges for services                      | -                       | -                 | -                                           |
| 6 Fines and forfeitures                     | -                       | -                 | -                                           |
| 7 Investment income                         | 2,103                   | 50,552            | 48,449                                      |
| 8 Miscellaneous                             | -                       | 16                | 16                                          |
| 9 Less statutory deduction                  | (64,256)                | -                 | 64,256                                      |
| <b>Total revenues</b>                       | <u>1,220,847</u>        | <u>982,968</u>    | <u>(237,879)</u>                            |
| <b>Expenditures:</b>                        |                         |                   |                                             |
| Current:                                    |                         |                   |                                             |
| 10 General government                       | -                       | -                 | -                                           |
| 11 Public safety                            | -                       | -                 | -                                           |
| 12 Physical environment                     | 2,087,892               | 1,268,778         | 819,114                                     |
| 13 Transportation                           | -                       | -                 | -                                           |
| 14 Economic environment                     | -                       | -                 | -                                           |
| 15 Human services                           | -                       | -                 | -                                           |
| 16 Culture and recreation                   | -                       | -                 | -                                           |
| 17 Reserve for contingencies                | 412,387                 | -                 | 412,387                                     |
| Debt service:                               |                         |                   |                                             |
| 18 Principal retirement                     | -                       | -                 | -                                           |
| 19 Interest and fiscal charges              | -                       | -                 | -                                           |
| <b>Total expenditures</b>                   | <u>2,500,279</u>        | <u>1,268,778</u>  | <u>1,231,501</u>                            |
| Excess (deficiency) of revenues over        |                         |                   |                                             |
| 20 (under) expenditures                     | <u>(1,279,432)</u>      | <u>(285,810)</u>  | <u>993,622</u>                              |
| <b>Other financing sources (uses):</b>      |                         |                   |                                             |
| 21 Transfers in                             | -                       | -                 | -                                           |
| 22 Transfers out                            | -                       | -                 | -                                           |
| <b>Total other financing sources (uses)</b> | <u>-</u>                | <u>-</u>          | <u>-</u>                                    |
| 23 Net change in fund balances              | (1,279,432)             | (285,810)         | 993,622                                     |
| 24 <b>Fund balances, October 1, 2022</b>    | <u>1,279,432</u>        | <u>1,279,432</u>  | <u>-</u>                                    |
| <b>Fund balances, September 30, 2023</b>    | <u>\$ -</u>             | <u>\$ 993,622</u> | <u>\$ 993,622</u>                           |

| Water and Navigation Control Districts |                     |                      |                                    | Aquatic Weed Taxing Districts |                     |                                    |
|----------------------------------------|---------------------|----------------------|------------------------------------|-------------------------------|---------------------|------------------------------------|
|                                        | Final<br>Budget     | Actual               | Variance<br>Positive<br>(Negative) | Final<br>Budget               | Actual              | Variance<br>Positive<br>(Negative) |
| 1                                      | \$ 2,313,907        | \$ 2,209,379         | \$ (104,528)                       | \$ 1,213,940                  | \$ 1,168,338        | \$ (45,602)                        |
| 2                                      | -                   | -                    | -                                  | -                             | -                   | -                                  |
| 3                                      | -                   | -                    | -                                  | -                             | -                   | -                                  |
| 4                                      | -                   | -                    | -                                  | -                             | -                   | -                                  |
| 5                                      | 25,000              | 27,186               | 2,186                              | 800                           | 1,360               | 560                                |
| 6                                      | -                   | -                    | -                                  | -                             | -                   | -                                  |
| 7                                      | 48,350              | 747,630              | 699,280                            | 33,110                        | 320,901             | 287,791                            |
| 8                                      | 600                 | -                    | (600)                              | -                             | -                   | -                                  |
| 9                                      | (119,458)           | -                    | 119,458                            | (62,747)                      | -                   | 62,747                             |
|                                        | <u>2,268,399</u>    | <u>2,984,195</u>     | <u>715,796</u>                     | <u>1,185,103</u>              | <u>1,490,599</u>    | <u>305,496</u>                     |
|                                        |                     |                      |                                    |                               |                     |                                    |
| 10                                     | -                   | -                    | -                                  | -                             | -                   | -                                  |
| 11                                     | -                   | -                    | -                                  | -                             | -                   | -                                  |
| 12                                     | 7,160,070           | 1,350,291            | 5,809,779                          | 3,566,134                     | 1,170,695           | 2,395,439                          |
| 13                                     | -                   | -                    | -                                  | -                             | -                   | -                                  |
| 14                                     | -                   | -                    | -                                  | -                             | -                   | -                                  |
| 15                                     | -                   | -                    | -                                  | -                             | -                   | -                                  |
| 16                                     | -                   | -                    | -                                  | -                             | -                   | -                                  |
| 17                                     | 9,872,089           | -                    | 9,872,089                          | 3,968,241                     | -                   | 3,968,241                          |
| 18                                     | -                   | -                    | -                                  | -                             | -                   | -                                  |
| 19                                     | -                   | -                    | -                                  | -                             | -                   | -                                  |
|                                        | <u>17,032,159</u>   | <u>1,350,291</u>     | <u>15,681,868</u>                  | <u>7,534,375</u>              | <u>1,170,695</u>    | <u>6,363,680</u>                   |
| 20                                     | <u>(14,763,760)</u> | <u>1,633,904</u>     | <u>16,397,664</u>                  | <u>(6,349,272)</u>            | <u>319,904</u>      | <u>6,669,176</u>                   |
| 21                                     | 1,300               | 3,957                | 2,657                              | 7,093                         | 15,128              | 8,035                              |
| 22                                     | -                   | -                    | -                                  | -                             | -                   | -                                  |
|                                        | <u>1,300</u>        | <u>3,957</u>         | <u>2,657</u>                       | <u>7,093</u>                  | <u>15,128</u>       | <u>8,035</u>                       |
| 23                                     | (14,762,460)        | 1,637,861            | 16,400,321                         | (6,342,179)                   | 335,032             | 6,677,211                          |
| 24                                     | <u>14,762,460</u>   | <u>14,762,460</u>    | <u>-</u>                           | <u>6,342,179</u>              | <u>6,342,179</u>    | <u>-</u>                           |
|                                        | <u>\$ -</u>         | <u>\$ 16,400,321</u> | <u>\$ 16,400,321</u>               | <u>\$ -</u>                   | <u>\$ 6,677,211</u> | <u>\$ 6,677,211</u>                |

Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

| <b>Aquatic Weed Non-tax Districts</b>       |                         |                   |                                             |
|---------------------------------------------|-------------------------|-------------------|---------------------------------------------|
|                                             | <b>Final<br/>Budget</b> | <b>Actual</b>     | <b>Variance<br/>Positive<br/>(Negative)</b> |
| <b>Revenues:</b>                            |                         |                   |                                             |
| 1 Taxes                                     | \$ -                    | \$ -              | \$ -                                        |
| 2 Special assessments                       | 37,813                  | 31,284            | (6,529)                                     |
| 3 Licenses and permits                      | -                       | -                 | -                                           |
| 4 Intergovernmental                         | -                       | -                 | -                                           |
| 5 Charges for services                      | 15,000                  | 11,000            | (4,000)                                     |
| 6 Fines and forfeitures                     | -                       | -                 | -                                           |
| 7 Investment income                         | 2,350                   | 23,513            | 21,163                                      |
| 8 Miscellaneous                             | -                       | -                 | -                                           |
| 9 Less statutory deduction                  | (2,758)                 | -                 | 2,758                                       |
| <b>Total revenues</b>                       | <b>52,405</b>           | <b>65,797</b>     | <b>13,392</b>                               |
| <b>Expenditures:</b>                        |                         |                   |                                             |
| Current:                                    |                         |                   |                                             |
| 10 General government                       | -                       | -                 | -                                           |
| 11 Public safety                            | -                       | -                 | -                                           |
| 12 Physical environment                     | 180,992                 | 54,649            | 126,343                                     |
| 13 Transportation                           | -                       | -                 | -                                           |
| 14 Economic environment                     | -                       | -                 | -                                           |
| 15 Human services                           | -                       | -                 | -                                           |
| 16 Culture and recreation                   | -                       | -                 | -                                           |
| 17 Reserve for contingencies                | 350,849                 | -                 | 350,849                                     |
| Debt service:                               |                         |                   |                                             |
| 18 Principal retirement                     | -                       | -                 | -                                           |
| 19 Interest and fiscal charges              | -                       | -                 | -                                           |
| <b>Total expenditures</b>                   | <b>531,841</b>          | <b>54,649</b>     | <b>477,192</b>                              |
| Excess (deficiency) of revenues over        |                         |                   |                                             |
| 20 (under) expenditures                     | (479,436)               | 11,148            | 490,584                                     |
| <b>Other financing sources (uses):</b>      |                         |                   |                                             |
| 21 Transfers in                             | -                       | -                 | -                                           |
| 22 Transfers out                            | -                       | -                 | -                                           |
| <b>Total other financing sources (uses)</b> | <b>-</b>                | <b>-</b>          | <b>-</b>                                    |
| 23 Net change in fund balances              | (479,436)               | 11,148            | 490,584                                     |
| 24 <b>Fund balances, October 1, 2022</b>    | <b>479,436</b>          | <b>479,436</b>    | <b>-</b>                                    |
| <b>Fund balances, September 30, 2023</b>    | <b>\$ -</b>             | <b>\$ 490,584</b> | <b>\$ 490,584</b>                           |

| Conservation Trust |                 |              | Pollutant Storage Tank             |                 |           |                                    |
|--------------------|-----------------|--------------|------------------------------------|-----------------|-----------|------------------------------------|
|                    | Final<br>Budget | Actual       | Variance<br>Positive<br>(Negative) | Final<br>Budget | Actual    | Variance<br>Positive<br>(Negative) |
| 1                  | \$ -            | \$ -         | \$ -                               | \$ -            | \$ -      | \$ -                               |
| 2                  | -               | -            | -                                  | -               | -         | -                                  |
| 3                  | -               | -            | -                                  | -               | -         | -                                  |
| 4                  | -               | -            | -                                  | -               | -         | -                                  |
| 5                  | 450,000         | 708,581      | 258,581                            | 100             | 1,000     | 900                                |
| 6                  | -               | -            | -                                  | 5,000           | 9,000     | 4,000                              |
| 7                  | 25,210          | 260,823      | 235,613                            | 100             | 1,382     | 1,282                              |
| 8                  | -               | -            | -                                  | -               | -         | -                                  |
| 9                  | (23,761)        | -            | 23,761                             | (260)           | -         | 260                                |
|                    | 451,449         | 969,404      | 517,955                            | 4,940           | 11,382    | 6,442                              |
| 10                 | -               | -            | -                                  | -               | -         | -                                  |
| 11                 | -               | -            | -                                  | -               | -         | -                                  |
| 12                 | 3,268,477       | 587,813      | 2,680,664                          | 31,269          | -         | 31,269                             |
| 13                 | 761,290         | 232,469      | 528,821                            | -               | -         | -                                  |
| 14                 | -               | -            | -                                  | -               | -         | -                                  |
| 15                 | -               | -            | -                                  | -               | -         | -                                  |
| 16                 | -               | -            | -                                  | -               | -         | -                                  |
| 17                 | 1,757,542       | -            | 1,757,542                          | -               | -         | -                                  |
| 18                 | -               | -            | -                                  | -               | -         | -                                  |
| 19                 | -               | -            | -                                  | -               | -         | -                                  |
|                    | 5,787,309       | 820,282      | 4,967,027                          | 31,269          | -         | 31,269                             |
| 20                 | (5,335,860)     | 149,122      | 5,484,982                          | (26,329)        | 11,382    | 37,711                             |
| 21                 | -               | -            | -                                  | -               | -         | -                                  |
| 22                 | -               | -            | -                                  | -               | -         | -                                  |
|                    | -               | -            | -                                  | -               | -         | -                                  |
| 23                 | (5,335,860)     | 149,122      | 5,484,982                          | (26,329)        | 11,382    | 37,711                             |
| 24                 | 5,335,860       | 5,335,860    | -                                  | 26,329          | 26,329    | -                                  |
|                    | \$ -            | \$ 5,484,982 | \$ 5,484,982                       | \$ -            | \$ 37,711 | \$ 37,711                          |

Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

| <b>Local Option Gas Tax</b>                 |                         |                      |                                             |
|---------------------------------------------|-------------------------|----------------------|---------------------------------------------|
|                                             | <b>Final<br/>Budget</b> | <b>Actual</b>        | <b>Variance<br/>Positive<br/>(Negative)</b> |
| <b>Revenues:</b>                            |                         |                      |                                             |
| 1 Taxes                                     | \$ 26,500,000           | \$ 29,005,011        | \$ 2,505,011                                |
| 2 Special assessments                       | -                       | -                    | -                                           |
| 3 Licenses and permits                      | -                       | -                    | -                                           |
| 4 Intergovernmental                         | -                       | -                    | -                                           |
| 5 Charges for services                      | -                       | -                    | -                                           |
| 6 Fines and forfeitures                     | -                       | -                    | -                                           |
| 7 Investment income                         | 35,000                  | 2,004,036            | 1,969,036                                   |
| 8 Miscellaneous                             | -                       | 10,379               | 10,379                                      |
| 9 Less statutory deduction                  | (1,326,750)             | -                    | 1,326,750                                   |
| <b>Total revenues</b>                       | <b>25,208,250</b>       | <b>31,019,426</b>    | <b>5,811,176</b>                            |
| <b>Expenditures:</b>                        |                         |                      |                                             |
| Current:                                    |                         |                      |                                             |
| 10 General government                       | -                       | -                    | -                                           |
| 11 Public safety                            | -                       | -                    | -                                           |
| 12 Physical environment                     | 8,888,197               | 2,870,075            | 6,018,122                                   |
| 13 Transportation                           | 74,370,679              | 26,539,500           | 47,831,179                                  |
| 14 Economic environment                     | -                       | -                    | -                                           |
| 15 Human services                           | -                       | -                    | -                                           |
| 16 Culture and recreation                   | -                       | -                    | -                                           |
| 17 Reserve for contingencies                | 3,747,644               | -                    | 3,747,644                                   |
| Debt service:                               |                         |                      |                                             |
| 18 Principal retirement                     | -                       | -                    | -                                           |
| 19 Interest and fiscal charges              | -                       | -                    | -                                           |
| <b>Total expenditures</b>                   | <b>87,006,520</b>       | <b>29,409,575</b>    | <b>57,596,945</b>                           |
| Excess (deficiency) of revenues over        |                         |                      |                                             |
| 20 (under) expenditures                     | (61,798,270)            | 1,609,851            | 63,408,121                                  |
| <b>Other financing sources (uses):</b>      |                         |                      |                                             |
| 21 Transfers in                             | 15,350,027              | 15,350,027           | -                                           |
| 22 Transfers out                            | -                       | -                    | -                                           |
| <b>Total other financing sources (uses)</b> | <b>15,350,027</b>       | <b>15,350,027</b>    | <b>-</b>                                    |
| 23 Net change in fund balances              | (46,448,243)            | 16,959,878           | 63,408,121                                  |
| 24 <b>Fund balances, October 1, 2022</b>    | <b>46,448,243</b>       | <b>46,435,740</b>    | <b>(12,503)</b>                             |
| <b>Fund balances, September 30, 2023</b>    | <b>\$ -</b>             | <b>\$ 63,395,618</b> | <b>\$ 63,395,618</b>                        |

| Constitutional Gas Tax |                 |               |                                    | Transportation Trust |               |                                    |
|------------------------|-----------------|---------------|------------------------------------|----------------------|---------------|------------------------------------|
|                        | Final<br>Budget | Actual        | Variance<br>Positive<br>(Negative) | Final<br>Budget      | Actual        | Variance<br>Positive<br>(Negative) |
| 1                      | \$ -            | \$ -          | \$ -                               | \$ 1,200,000         | \$ 1,406,804  | \$ 206,804                         |
| 2                      | -               | -             | -                                  | -                    | -             | -                                  |
| 3                      | -               | -             | -                                  | 2,000,000            | 2,490,473     | 490,473                            |
| 4                      | 9,700,000       | 10,553,176    | 853,176                            | 7,625,000            | 9,835,267     | 2,210,267                          |
| 5                      | -               | -             | -                                  | 1,105,500            | 1,759,339     | 653,839                            |
| 6                      | -               | -             | -                                  | 4,200,000            | 5,131,556     | 931,556                            |
| 7                      | 80,250          | 1,880,754     | 1,800,504                          | 101,050              | 1,851,573     | 1,750,523                          |
| 8                      | -               | -             | -                                  | 30,500               | 483,617       | 453,117                            |
| 9                      | (489,013)       | -             | 489,013                            | (813,103)            | -             | 813,103                            |
|                        | 9,291,237       | 12,433,930    | 3,142,693                          | 15,448,947           | 22,958,629    | 7,509,682                          |
| 10                     | -               | -             | -                                  | -                    | -             | -                                  |
| 11                     | -               | -             | -                                  | 20,096,737           | 11,882,809    | 8,213,928                          |
| 12                     | -               | -             | -                                  | 12,335,961           | 10,111,663    | 2,224,298                          |
| 13                     | 43,856,784      | 15,877,888    | 27,978,896                         | 149,389,132          | 106,153,393   | 43,235,739                         |
| 14                     | -               | -             | -                                  | -                    | -             | -                                  |
| 15                     | -               | -             | -                                  | -                    | -             | -                                  |
| 16                     | -               | -             | -                                  | -                    | -             | -                                  |
| 17                     | 4,106,295       | -             | 4,106,295                          | 6,444,794            | -             | 6,444,794                          |
| 18                     | -               | -             | -                                  | -                    | -             | -                                  |
| 19                     | -               | -             | -                                  | -                    | -             | -                                  |
|                        | 47,963,079      | 15,877,888    | 32,085,191                         | 188,266,624          | 128,147,865   | 60,118,759                         |
| 20                     | (38,671,842)    | (3,443,958)   | 35,227,884                         | (172,817,677)        | (105,189,236) | 67,628,441                         |
| 21                     | -               | -             | -                                  | 122,600,000          | 100,000,000   | (22,600,000)                       |
| 22                     | -               | -             | -                                  | (120,000)            | (120,000)     | -                                  |
|                        | -               | -             | -                                  | 122,480,000          | 99,880,000    | (22,600,000)                       |
| 23                     | (38,671,842)    | (3,443,958)   | 35,227,884                         | (50,337,677)         | (5,309,236)   | 45,028,441                         |
| 24                     | 38,671,842      | 39,508,821    | 836,979                            | 50,337,677           | 50,546,821    | 209,144                            |
|                        | \$ -            | \$ 36,064,863 | \$ 36,064,863                      | \$ -                 | \$ 45,237,585 | \$ 45,237,585                      |

Continued



**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

|                                             |                                       |    |                    | International Drive<br>Community Redevelopment Agency |                       |                                    |
|---------------------------------------------|---------------------------------------|----|--------------------|-------------------------------------------------------|-----------------------|------------------------------------|
|                                             |                                       |    |                    | Final<br>Budget                                       | Actual                | Variance<br>Positive<br>(Negative) |
| <b>Revenues:</b>                            |                                       |    |                    |                                                       |                       |                                    |
| 1                                           | Taxes                                 | \$ | -                  | \$                                                    | -                     | \$ -                               |
| 2                                           | Special assessments                   |    | -                  |                                                       | -                     | -                                  |
| 3                                           | Licenses and permits                  |    | -                  |                                                       | -                     | -                                  |
| 4                                           | Intergovernmental                     |    | -                  |                                                       | -                     | -                                  |
| 5                                           | Charges for services                  |    | -                  |                                                       | -                     | -                                  |
| 6                                           | Fines and forfeitures                 |    | -                  |                                                       | -                     | -                                  |
| 7                                           | Investment income                     |    | 100,000            |                                                       | 6,033,142             | 5,933,142                          |
| 8                                           | Miscellaneous                         |    | 1,152,000          |                                                       | 1,136,375             | (15,625)                           |
| 9                                           | Less statutory deduction              |    | (62,600)           |                                                       | -                     | 62,600                             |
| <b>Total revenues</b>                       |                                       |    |                    | <u>1,189,400</u>                                      | <u>7,169,517</u>      | <u>5,980,117</u>                   |
| <b>Expenditures:</b>                        |                                       |    |                    |                                                       |                       |                                    |
| Current:                                    |                                       |    |                    |                                                       |                       |                                    |
| 10                                          | General government                    |    | -                  |                                                       | -                     | -                                  |
| 11                                          | Public safety                         |    | -                  |                                                       | -                     | -                                  |
| 12                                          | Physical environment                  |    | -                  |                                                       | -                     | -                                  |
| 13                                          | Transportation                        |    | 17,839,924         |                                                       | 4,843,909             | 12,996,015                         |
| 14                                          | Economic environment                  |    | 3,010,639          |                                                       | 1,239,042             | 1,771,597                          |
| 15                                          | Human services                        |    | 3,696,765          |                                                       | 213,502               | 3,483,263                          |
| 16                                          | Culture and recreation                |    | -                  |                                                       | -                     | -                                  |
| 17                                          | Reserve for contingencies             |    | 116,810,830        |                                                       | -                     | 116,810,830                        |
| Debt service:                               |                                       |    |                    |                                                       |                       |                                    |
| 18                                          | Principal retirement                  |    | -                  |                                                       | -                     | -                                  |
| 19                                          | Interest and fiscal charges           |    | -                  |                                                       | -                     | -                                  |
| <b>Total expenditures</b>                   |                                       |    |                    | <u>141,358,158</u>                                    | <u>6,296,453</u>      | <u>135,061,705</u>                 |
| Excess (deficiency) of revenues over        |                                       |    |                    |                                                       |                       |                                    |
| 20                                          | (under) expenditures                  |    | (140,168,758)      |                                                       | 873,064               | 141,041,822                        |
| <b>Other financing sources (uses):</b>      |                                       |    |                    |                                                       |                       |                                    |
| 21                                          | Transfers in                          |    | 24,232,200         |                                                       | 23,481,790            | (750,410)                          |
| 22                                          | Transfers out                         |    | (2,422,963)        |                                                       | (1,872,983)           | 549,980                            |
| <b>Total other financing sources (uses)</b> |                                       |    |                    | <u>21,809,237</u>                                     | <u>21,608,807</u>     | <u>(200,430)</u>                   |
| 23                                          | Net change in fund balances           |    | (118,359,521)      |                                                       | 22,481,871            | 140,841,392                        |
| 24                                          | <b>Fund balances, October 1, 2022</b> |    | <u>118,359,521</u> |                                                       | <u>118,359,521</u>    | <u>-</u>                           |
| <b>Fund balances, September 30, 2023</b>    |                                       |    |                    | <u>\$ -</u>                                           | <u>\$ 140,841,392</u> | <u>\$ 140,841,392</u>              |

| Local Housing Assistance (SHIP) |                 |               | OBT Community Redevelopment Agency |                 |              |                                    |
|---------------------------------|-----------------|---------------|------------------------------------|-----------------|--------------|------------------------------------|
|                                 | Final<br>Budget | Actual        | Variance<br>Positive<br>(Negative) | Final<br>Budget | Actual       | Variance<br>Positive<br>(Negative) |
| 1                               | \$ -            | \$ -          | \$ -                               | \$ -            | \$ -         | \$ -                               |
| 2                               | -               | -             | -                                  | -               | -            | -                                  |
| 3                               | -               | -             | -                                  | -               | -            | -                                  |
| 4                               | 6,000,000       | 10,167,642    | 4,167,642                          | -               | -            | -                                  |
| 5                               | -               | -             | -                                  | -               | -            | -                                  |
| 6                               | -               | -             | -                                  | -               | -            | -                                  |
| 7                               | 205,000         | 762,146       | 557,146                            | 16,000          | 150,761      | 134,761                            |
| 8                               | 1,300,000       | 791,755       | (508,245)                          | 642,751         | 707,902      | 65,151                             |
| 9                               | (375,250)       | -             | 375,250                            | (32,938)        | -            | 32,938                             |
|                                 | -               |               |                                    |                 |              |                                    |
|                                 | 7,129,750       | 11,721,543    | 4,591,793                          | 625,813         | 858,663      | 232,850                            |
|                                 |                 |               |                                    |                 |              |                                    |
| 10                              | -               | -             | -                                  | -               | -            | -                                  |
| 11                              | -               | -             | -                                  | -               | -            | -                                  |
| 12                              | -               | -             | -                                  | -               | -            | -                                  |
| 13                              | -               | -             | -                                  | -               | -            | -                                  |
| 14                              | 23,391,958      | 11,683,755    | 11,708,203                         | 4,131,034       | 530,493      | 3,600,541                          |
| 15                              | -               | -             | -                                  | -               | -            | -                                  |
| 16                              | -               | -             | -                                  | -               | -            | -                                  |
| 17                              | -               | -             | -                                  | -               | -            | -                                  |
| 18                              | 80,234          | 44,648        | 35,586                             | -               | -            | -                                  |
| 19                              | 27,342          | 15,329        | 12,013                             | -               | -            | -                                  |
|                                 | 23,499,534      | 11,743,732    | 11,755,802                         | 4,131,034       | 530,493      | 3,600,541                          |
| 20                              | (16,369,784)    | (22,189)      | 16,347,595                         | (3,505,221)     | 328,170      | 3,833,391                          |
| 21                              | -               | -             | -                                  | 831,900         | 829,699      | (2,201)                            |
| 22                              | -               | -             | -                                  | -               | -            | -                                  |
|                                 | -               | -             | -                                  | 831,900         | 829,699      | (2,201)                            |
| 23                              | (16,369,784)    | (22,189)      | 16,347,595                         | (2,673,321)     | 1,157,869    | 3,831,190                          |
| 24                              | 16,369,784      | 24,566,280    | 8,196,496                          | 2,673,321       | 2,673,321    | -                                  |
|                                 | \$ -            | \$ 24,544,091 | \$ 24,544,091                      | \$ -            | \$ 3,831,190 | \$ 3,831,190                       |

Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

| <b>School Impact Fees</b>                   |                         |                   |                                             |
|---------------------------------------------|-------------------------|-------------------|---------------------------------------------|
|                                             | <b>Final<br/>Budget</b> | <b>Actual</b>     | <b>Variance<br/>Positive<br/>(Negative)</b> |
| <b>Revenues:</b>                            |                         |                   |                                             |
| 1 Taxes                                     | \$ -                    | \$ -              | \$ -                                        |
| 2 Special assessments                       | -                       | -                 | -                                           |
| 3 Licenses and permits                      | -                       | -                 | -                                           |
| 4 Intergovernmental                         | -                       | -                 | -                                           |
| 5 Charges for services                      | 130,000,000             | 88,533,245        | (41,466,755)                                |
| 6 Fines and forfeitures                     | -                       | -                 | -                                           |
| 7 Investment income                         | 50,000                  | 250,432           | 200,432                                     |
| 8 Miscellaneous                             | -                       | -                 | -                                           |
| 9 Less statutory deduction                  | (6,502,500)             | -                 | 6,502,500                                   |
| <b>Total revenues</b>                       | <u>123,547,500</u>      | <u>88,783,677</u> | <u>(34,763,823)</u>                         |
| <b>Expenditures:</b>                        |                         |                   |                                             |
| Current:                                    |                         |                   |                                             |
| 10 General government                       | -                       | -                 | -                                           |
| 11 Public safety                            | -                       | -                 | -                                           |
| 12 Physical environment                     | -                       | -                 | -                                           |
| 13 Transportation                           | -                       | -                 | -                                           |
| 14 Economic environment                     | -                       | -                 | -                                           |
| 15 Human services                           | 122,622,500             | 88,123,071        | 34,499,429                                  |
| 16 Culture and recreation                   | -                       | -                 | -                                           |
| 17 Reserve for contingencies                | -                       | -                 | -                                           |
| Debt service:                               |                         |                   |                                             |
| 18 Principal retirement                     | -                       | -                 | -                                           |
| 19 Interest and fiscal charges              | -                       | -                 | -                                           |
| <b>Total expenditures</b>                   | <u>122,622,500</u>      | <u>88,123,071</u> | <u>34,499,429</u>                           |
| Excess (deficiency) of revenues over        |                         |                   |                                             |
| 20 (under) expenditures                     | <u>925,000</u>          | <u>660,606</u>    | <u>(264,394)</u>                            |
| <b>Other financing sources (uses):</b>      |                         |                   |                                             |
| 21 Transfers in                             | -                       | -                 | -                                           |
| 22 Transfers out                            | (925,000)               | (660,606)         | 264,394                                     |
| <b>Total other financing sources (uses)</b> | <u>(925,000)</u>        | <u>(660,606)</u>  | <u>264,394</u>                              |
| 23 Net change in fund balances              | -                       | -                 | -                                           |
| 24 <b>Fund balances, October 1, 2022</b>    | <u>-</u>                | <u>-</u>          | <u>-</u>                                    |
| <b>Fund balances, September 30, 2023</b>    | <u>\$ -</u>             | <u>\$ -</u>       | <u>\$ -</u>                                 |

| Drug Abuse Trust |                 |            | Opioid Settlement                  |  |                 |              |                                    |
|------------------|-----------------|------------|------------------------------------|--|-----------------|--------------|------------------------------------|
|                  | Final<br>Budget | Actual     | Variance<br>Positive<br>(Negative) |  | Final<br>Budget | Actual       | Variance<br>Positive<br>(Negative) |
| 1                | \$ -            | \$ -       | \$ -                               |  | \$ -            | \$ -         | \$ -                               |
| 2                | -               | -          | -                                  |  | -               | -            | -                                  |
| 3                | -               | -          | -                                  |  | -               | -            | -                                  |
| 4                | -               | -          | -                                  |  | -               | -            | -                                  |
| 5                | 90,000          | 69,662     | (20,338)                           |  | -               | -            | -                                  |
| 6                | -               | -          | -                                  |  | -               | -            | -                                  |
| 7                | 1,500           | 6,457      | 4,957                              |  | -               | 86,641       | 86,641                             |
| 8                | -               | -          | -                                  |  | 6,421,374       | 8,581,252    | 2,159,878                          |
| 9                | (4,575)         | -          | 4,575                              |  | (321,069)       | -            | 321,069                            |
|                  | 86,925          | 76,119     | (10,806)                           |  | 6,100,305       | 8,667,893    | 2,567,588                          |
|                  |                 |            |                                    |  |                 |              |                                    |
| 10               | -               | -          | -                                  |  | -               | -            | -                                  |
| 11               | -               | -          | -                                  |  | 6,100,305       | 131,651      | 5,968,654                          |
| 12               | -               | -          | -                                  |  | -               | -            | -                                  |
| 13               | -               | -          | -                                  |  | -               | -            | -                                  |
| 14               | -               | -          | -                                  |  | -               | -            | -                                  |
| 15               | 358,085         | 232,291    | 125,794                            |  | -               | -            | -                                  |
| 16               | -               | -          | -                                  |  | -               | -            | -                                  |
| 17               | -               | -          | -                                  |  | -               | -            | -                                  |
| 18               | -               | -          | -                                  |  | -               | -            | -                                  |
| 19               | -               | -          | -                                  |  | -               | -            | -                                  |
|                  | 358,085         | 232,291    | 125,794                            |  | 6,100,305       | 131,651      | 5,968,654                          |
|                  |                 |            |                                    |  |                 |              |                                    |
| 20               | (271,160)       | (156,172)  | 114,988                            |  | -               | 8,536,242    | 8,536,242                          |
|                  |                 |            |                                    |  |                 |              |                                    |
| 21               | 120,900         | 120,900    | -                                  |  | -               | -            | -                                  |
| 22               | -               | -          | -                                  |  | -               | -            | -                                  |
|                  | 120,900         | 120,900    | -                                  |  | -               | -            | -                                  |
| 23               | (150,260)       | (35,272)   | 114,988                            |  | -               | 8,536,242    | 8,536,242                          |
| 24               | 150,260         | 150,260    | -                                  |  | -               | -            | -                                  |
|                  | \$ -            | \$ 114,988 | \$ 114,988                         |  | \$ -            | \$ 8,536,242 | \$ 8,536,242                       |

Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

| <b>Driver Education Safety</b>              |                         |                  |                                             |
|---------------------------------------------|-------------------------|------------------|---------------------------------------------|
|                                             | <b>Final<br/>Budget</b> | <b>Actual</b>    | <b>Variance<br/>Positive<br/>(Negative)</b> |
| <b>Revenues:</b>                            |                         |                  |                                             |
| 1 Taxes                                     | \$ -                    | \$ -             | \$ -                                        |
| 2 Special assessments                       | -                       | -                | -                                           |
| 3 Licenses and permits                      | -                       | -                | -                                           |
| 4 Intergovernmental                         | -                       | -                | -                                           |
| 5 Charges for services                      | 550,000                 | 490,899          | (59,101)                                    |
| 6 Fines and forfeitures                     | -                       | -                | -                                           |
| 7 Investment income                         | 500                     | 10,935           | 10,435                                      |
| 8 Miscellaneous                             | -                       | -                | -                                           |
| 9 Less statutory deduction                  | (27,525)                | -                | 27,525                                      |
| <b>Total revenues</b>                       | <b>522,975</b>          | <b>501,834</b>   | <b>(21,141)</b>                             |
| <b>Expenditures:</b>                        |                         |                  |                                             |
| Current:                                    |                         |                  |                                             |
| 10 General government                       | -                       | -                | -                                           |
| 11 Public safety                            | -                       | -                | -                                           |
| 12 Physical environment                     | -                       | -                | -                                           |
| 13 Transportation                           | -                       | -                | -                                           |
| 14 Economic environment                     | -                       | -                | -                                           |
| 15 Human services                           | 554,923                 | 491,962          | 62,961                                      |
| 16 Culture and recreation                   | -                       | -                | -                                           |
| 17 Reserve for contingencies                | -                       | -                | -                                           |
| Debt service:                               |                         |                  |                                             |
| 18 Principal retirement                     | -                       | -                | -                                           |
| 19 Interest and fiscal charges              | -                       | -                | -                                           |
| <b>Total expenditures</b>                   | <b>554,923</b>          | <b>491,962</b>   | <b>62,961</b>                               |
| Excess (deficiency) of revenues over        |                         |                  |                                             |
| 20 (under) expenditures                     | (31,948)                | 9,872            | 41,820                                      |
| <b>Other financing sources (uses):</b>      |                         |                  |                                             |
| 21 Transfers in                             | -                       | -                | -                                           |
| 22 Transfers out                            | -                       | -                | -                                           |
| <b>Total other financing sources (uses)</b> | <b>-</b>                | <b>-</b>         | <b>-</b>                                    |
| 23 Net change in fund balances              | (31,948)                | 9,872            | 41,820                                      |
| 24 <b>Fund balances, October 1, 2022</b>    | <b>31,948</b>           | <b>31,948</b>    | <b>-</b>                                    |
| <b>Fund balances, September 30, 2023</b>    | <b>\$ -</b>             | <b>\$ 41,820</b> | <b>\$ 41,820</b>                            |

| Animal Services Trust |                 |            |                                    | Parks |                 |               |                                    |
|-----------------------|-----------------|------------|------------------------------------|-------|-----------------|---------------|------------------------------------|
|                       | Final<br>Budget | Actual     | Variance<br>Positive<br>(Negative) |       | Final<br>Budget | Actual        | Variance<br>Positive<br>(Negative) |
| 1                     | \$ -            | \$ -       | \$ -                               | \$    | 30,095,335      | \$ 28,949,917 | \$ (1,145,418)                     |
| 2                     | -               | -          | -                                  |       | -               | -             | -                                  |
| 3                     | -               | -          | -                                  |       | -               | -             | -                                  |
| 4                     | -               | -          | -                                  |       | -               | -             | -                                  |
| 5                     | 1,800           | 3,379      | 1,579                              |       | 3,827,160       | 2,972,300     | (854,860)                          |
| 6                     | -               | -          | -                                  |       | -               | -             | -                                  |
| 7                     | 1,550           | 14,634     | 13,084                             |       | 220,000         | 1,634,404     | 1,414,404                          |
| 8                     | 35,000          | 84,968     | 49,968                             |       | 3,000           | 278,874       | 275,874                            |
| 9                     | (1,918)         | -          | 1,918                              |       | (1,707,275)     | -             | 1,707,275                          |
|                       | 36,432          | 102,981    | 66,549                             |       | 32,438,220      | 33,835,495    | 1,397,275                          |
|                       |                 |            |                                    |       |                 |               |                                    |
| 10                    | -               | -          | -                                  |       | -               | -             | -                                  |
| 11                    | -               | -          | -                                  |       | 254,150         | 246,460       | 7,690                              |
| 12                    | -               | -          | -                                  |       | -               | -             | -                                  |
| 13                    | -               | -          | -                                  |       | -               | -             | -                                  |
| 14                    | -               | -          | -                                  |       | -               | -             | -                                  |
| 15                    | 348,719         | 175,208    | 173,511                            |       | -               | -             | -                                  |
| 16                    | -               | -          | -                                  |       | 76,957,215      | 51,785,191    | 25,172,024                         |
| 17                    | -               | -          | -                                  |       | 5,824,395       | -             | 5,824,395                          |
| 18                    | -               | -          | -                                  |       | -               | -             | -                                  |
| 19                    | -               | -          | -                                  |       | -               | -             | -                                  |
|                       | 348,719         | 175,208    | 173,511                            |       | 83,035,760      | 52,031,651    | 31,004,109                         |
| 20                    | (312,287)       | (72,227)   | 240,060                            |       | (50,597,540)    | (18,196,156)  | 32,401,384                         |
| 21                    | -               | -          | -                                  |       | 26,600,000      | 26,600,000    | -                                  |
| 22                    | -               | -          | -                                  |       | -               | -             | -                                  |
|                       | -               | -          | -                                  |       | 26,600,000      | 26,600,000    | -                                  |
| 23                    | (312,287)       | (72,227)   | 240,060                            |       | (23,997,540)    | 8,403,844     | 32,401,384                         |
| 24                    | 312,287         | 312,287    | -                                  |       | 23,997,540      | 23,997,540    | -                                  |
|                       | \$ -            | \$ 240,060 | \$ 240,060                         | \$    | -               | \$ 32,401,384 | \$ 32,401,384                      |

Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**for the year ended September 30, 2023**

| <b>Boating Improvement Program</b>          |                         |                     |                                             |
|---------------------------------------------|-------------------------|---------------------|---------------------------------------------|
|                                             | <b>Final<br/>Budget</b> | <b>Actual</b>       | <b>Variance<br/>Positive<br/>(Negative)</b> |
| <b>Revenues:</b>                            |                         |                     |                                             |
| 1 Taxes                                     | \$ -                    | \$ -                | \$ -                                        |
| 2 Special assessments                       | -                       | -                   | -                                           |
| 3 Licenses and permits                      | -                       | -                   | -                                           |
| 4 Intergovernmental                         | -                       | -                   | -                                           |
| 5 Charges for services                      | 164,762                 | 152,799             | (11,963)                                    |
| 6 Fines and forfeitures                     | -                       | -                   | -                                           |
| 7 Interest                                  | 20,000                  | 71,070              | 51,070                                      |
| 8 Miscellaneous                             | -                       | -                   | -                                           |
| 9 Less statutory deduction                  | (9,238)                 | -                   | 9,238                                       |
| <b>Total revenues</b>                       | <b>175,524</b>          | <b>223,869</b>      | <b>48,345</b>                               |
| <b>Expenditures:</b>                        |                         |                     |                                             |
| Current:                                    |                         |                     |                                             |
| 10 General government                       | -                       | -                   | -                                           |
| 11 Public safety                            | -                       | -                   | -                                           |
| 12 Physical environment                     | -                       | -                   | -                                           |
| 13 Transportation                           | -                       | -                   | -                                           |
| 14 Economic environment                     | -                       | -                   | -                                           |
| 15 Human services                           | -                       | -                   | -                                           |
| 16 Culture and recreation                   | 1,653,743               | 2,753               | 1,650,990                                   |
| 17 Reserve for contingencies                | -                       | -                   | -                                           |
| Debt service:                               |                         |                     |                                             |
| 18 Principal retirement                     | -                       | -                   | -                                           |
| 19 Interest and fiscal charges              | -                       | -                   | -                                           |
| <b>Total expenditures</b>                   | <b>1,653,743</b>        | <b>2,753</b>        | <b>1,650,990</b>                            |
| Excess (deficiency) of revenues over        |                         |                     |                                             |
| 20 (under) expenditures                     | (1,478,219)             | 221,116             | 1,699,335                                   |
| <b>Other financing sources (uses):</b>      |                         |                     |                                             |
| 21 Transfers in                             | -                       | -                   | -                                           |
| 22 Transfers out                            | -                       | -                   | -                                           |
| <b>Total other financing sources (uses)</b> | <b>-</b>                | <b>-</b>            | <b>-</b>                                    |
| 23 Net change in fund balances              | (1,478,219)             | 221,116             | 1,699,335                                   |
| 24 <b>Fund balances, October 1, 2022</b>    | <b>1,478,219</b>        | <b>1,478,219</b>    | <b>-</b>                                    |
| <b>Fund balances, September 30, 2023</b>    | <b>\$ -</b>             | <b>\$ 1,699,335</b> | <b>\$ 1,699,335</b>                         |

| Public Records Modernization |                    |                     |                                    |
|------------------------------|--------------------|---------------------|------------------------------------|
|                              | Final<br>Budget    | Actual              | Variance<br>Positive<br>(Negative) |
| 1                            | \$ -               | \$ -                | \$ -                               |
| 2                            | -                  | -                   | -                                  |
| 3                            | -                  | -                   | -                                  |
| 4                            | -                  | 525,491             | 525,491                            |
| 5                            | 4,750,000          | 3,833,606           | (916,394)                          |
| 6                            | -                  | -                   | -                                  |
| 7                            | 12,000             | 164,348             | 152,348                            |
| 8                            | -                  | -                   | -                                  |
| 9                            | -                  | -                   | -                                  |
|                              | <u>4,762,000</u>   | <u>4,523,445</u>    | <u>(238,555)</u>                   |
| 10                           | 6,463,367          | 4,192,982           | 2,270,385                          |
| 11                           | -                  | -                   | -                                  |
| 12                           | -                  | -                   | -                                  |
| 13                           | -                  | -                   | -                                  |
| 14                           | -                  | -                   | -                                  |
| 15                           | -                  | -                   | -                                  |
| 16                           | -                  | -                   | -                                  |
| 17                           | -                  | -                   | -                                  |
| 18                           | -                  | -                   | -                                  |
| 19                           | -                  | -                   | -                                  |
|                              | <u>6,463,367</u>   | <u>4,192,982</u>    | <u>2,270,385</u>                   |
| 20                           | <u>(1,701,367)</u> | <u>330,463</u>      | <u>2,031,830</u>                   |
| 21                           | -                  | -                   | -                                  |
| 22                           | -                  | -                   | -                                  |
|                              | <u>-</u>           | <u>-</u>            | <u>-</u>                           |
| 23                           | (1,701,367)        | 330,463             | 2,031,830                          |
| 24                           | <u>1,701,367</u>   | <u>6,334,600</u>    | <u>4,633,233</u>                   |
|                              | <u>\$ -</u>        | <u>\$ 6,665,063</u> | <u>\$ 6,665,063</u>                |



# **DEBT SERVICE FUNDS**

**Debt Service Funds account for the accumulation of resources for, and the payment of, general government long-term debt principal and interest.**

## DEBT SERVICE FUNDS

**Capital Improvement Bonds** is for debt service payments on the Capital Improvement Refunding Revenue Bonds, Series 2009. Pledged revenue for debt service on the bonds is County receipts from the State Revenue Sharing Trust Fund provided by Chapter 218, Florida Statutes, in an amount equal to 50% of revenue received from this source in the immediately preceding fiscal year. The final debt service payment was made during Fiscal Year 2023, and the remaining balance in the fund was transferred to the general fund and this fund was closed out.

**Public Service Tax Bonds** is for debt service payments on the Public Service Tax Refunding Revenue Bonds, Series 2013. The primary revenue source is the public service tax levied by the County on utilities services sold or consumed in the unincorporated area.

**Orange County Promissory Note** is for debt service payments on the Series 2010 Promissory Note. The primary revenue source is from a surcharge on traffic violations within the County. The final debt service payment was made during Fiscal Year 2023, and the remaining balance in the fund was transferred to the Radio Communication Program special revenue fund and this fund was closed out.

**Sales Tax Trust** is presented as a major fund in the governmental fund financial statements and, as such, is not included in these supplementary combining statements. The budgetary comparison schedule is included in this section to demonstrate compliance with budgetary restrictions. The fund accounts for debt service payments on the Sales Tax Revenue Refunding Bonds, Series 2012C and Series 2015A; and the Taxable Sales Tax Revenue Refunding Bonds, Series 2019. The primary revenue source is the County's one-half cent share of the State sales tax collected in Orange County.

**ORANGE COUNTY, FLORIDA  
COMBINING BALANCE SHEET  
NONMAJOR DEBT SERVICE FUNDS  
September 30, 2023**

---

|                                             | <b>Capital<br/>Improvement<br/>Bonds</b> | <b>Public<br/>Service<br/>Tax Bonds</b> | <b>Orange<br/>County<br/>Promissory<br/>Note</b> |
|---------------------------------------------|------------------------------------------|-----------------------------------------|--------------------------------------------------|
|                                             | <u>                    </u>              | <u>                    </u>             | <u>                    </u>                      |
| <b><u>ASSETS</u></b>                        |                                          |                                         |                                                  |
| 1 Cash and investments                      | \$ -                                     | \$ 103,633,468                          | \$ -                                             |
| Receivables:                                |                                          |                                         |                                                  |
| 2 Taxes                                     | -                                        | 7,764,662                               | -                                                |
| 3 Accrued interest                          | <u>-</u>                                 | <u>277,168</u>                          | <u>-</u>                                         |
| <b>Total assets</b>                         | <u><u>\$ -</u></u>                       | <u><u>\$ 111,675,298</u></u>            | <u><u>\$ -</u></u>                               |
| <b><u>LIABILITIES AND FUND BALANCES</u></b> |                                          |                                         |                                                  |
| <b>Liabilities:</b>                         |                                          |                                         |                                                  |
| 4 Matured bonds and notes payable           | \$ -                                     | \$ 2,190,000                            | \$ -                                             |
| 5 Matured interest payable                  | <u>-</u>                                 | <u>148,375</u>                          | <u>-</u>                                         |
| <b>Total liabilities</b>                    | <u>-</u>                                 | <u>2,338,375</u>                        | <u>-</u>                                         |
| <b>Fund balances:</b>                       |                                          |                                         |                                                  |
| 6 Restricted                                | -                                        | 7,786,690                               | -                                                |
| 7 Assigned                                  | <u>-</u>                                 | <u>101,550,233</u>                      | <u>-</u>                                         |
| <b>Total fund balances</b>                  | <u>-</u>                                 | <u>109,336,923</u>                      | <u>-</u>                                         |
| <b>Total liabilities and fund balances</b>  | <u><u>\$ -</u></u>                       | <u><u>\$ 111,675,298</u></u>            | <u><u>\$ -</u></u>                               |

**Totals**

1 \$ 103,633,468

2 7,764,662

3 277,168

\$ 111,675,298

4 \$ 2,190,000

5 148,375

2,338,375

6 7,786,690

7 101,550,233

109,336,923

\$ 111,675,298

**ORANGE COUNTY, FLORIDA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES**  
**NONMAJOR DEBT SERVICE FUNDS**  
**for the year ended September 30, 2023**

|                                          | <b>Capital<br/>Improvement<br/>Bonds</b> | <b>Public<br/>Service<br/>Tax Bonds</b> | <b>Orange<br/>County<br/>Promissory<br/>Note</b> |
|------------------------------------------|------------------------------------------|-----------------------------------------|--------------------------------------------------|
| <b>Revenues:</b>                         |                                          |                                         |                                                  |
| 1 Taxes                                  | \$ -                                     | \$ 92,678,986                           | \$ -                                             |
| 2 Investment income                      | 250,794                                  | 3,208,783                               | -                                                |
| <b>Total revenues</b>                    | 250,794                                  | 95,887,769                              | -                                                |
| <b>Expenditures:</b>                     |                                          |                                         |                                                  |
| Current:                                 |                                          |                                         |                                                  |
| 3 General government                     | -                                        | 315,275                                 | -                                                |
| Debt service:                            |                                          |                                         |                                                  |
| 4 Principal retirement                   | -                                        | 2,190,000                               | -                                                |
| 5 Interest and fiscal charges            | -                                        | 296,750                                 | -                                                |
| <b>Total expenditures</b>                | -                                        | 2,802,025                               | -                                                |
| 6 Excess of revenues over expenditures   | 250,794                                  | 93,085,744                              | -                                                |
| <b>Other financing uses:</b>             |                                          |                                         |                                                  |
| 7 Transfers out                          | (119,458,888)                            | (95,898,011)                            | (94,550)                                         |
| <b>Total other financing uses</b>        | (119,458,888)                            | (95,898,011)                            | (94,550)                                         |
| 8 Net change in fund balances            | (119,208,094)                            | (2,812,267)                             | (94,550)                                         |
| 9 Fund balances, October 1, 2022         | 119,208,094                              | 112,149,190                             | 94,550                                           |
| <b>Fund balances, September 30, 2023</b> | <b>\$ -</b>                              | <b>\$ 109,336,923</b>                   | <b>\$ -</b>                                      |

**Totals**

<sup>1</sup> \$ 92,678,986  
<sup>2</sup> 3,459,577  
  
96,138,563

<sup>3</sup> 315,275  
  
<sup>4</sup> 2,190,000  
<sup>5</sup> 296,750  
  
2,802,025  
  
<sup>6</sup> 93,336,538

<sup>7</sup> (215,451,449)  
  
(215,451,449)

<sup>8</sup> (122,114,911)  
  
<sup>9</sup> 231,451,834  
  
\$ 109,336,923

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL**  
**NONMAJOR DEBT SERVICE FUNDS**  
**for the year ended September 30, 2023**

| <b>Capital Improvement Bonds</b>         |                         |                      |                                             |
|------------------------------------------|-------------------------|----------------------|---------------------------------------------|
|                                          | <b>Final<br/>Budget</b> | <b>Actual</b>        | <b>Variance<br/>Positive<br/>(Negative)</b> |
| <b>Revenues:</b>                         |                         |                      |                                             |
| 1 Taxes                                  | \$ -                    | \$ -                 | \$ -                                        |
| 2 Intergovernmental                      | 50,203,594              | -                    | (50,203,594)                                |
| 3 Investment income                      | 2,000                   | 250,794              | 248,794                                     |
| 4 Less statutory deduction               | (2,510,280)             | -                    | 2,510,280                                   |
| <b>Total revenues</b>                    | <u>47,695,314</u>       | <u>250,794</u>       | <u>(47,444,520)</u>                         |
| <b>Expenditures:</b>                     |                         |                      |                                             |
| Current:                                 |                         |                      |                                             |
| 5 General government                     | -                       | -                    | -                                           |
| Debt service:                            |                         |                      |                                             |
| 6 Principal retirement                   | -                       | -                    | -                                           |
| 7 Interest and fiscal charges            | -                       | -                    | -                                           |
| 8 Sinking fund reserve                   | 47,444,520              | -                    | 47,444,520                                  |
| <b>Total expenditures</b>                | <u>47,444,520</u>       | <u>-</u>             | <u>47,444,520</u>                           |
| Excess (deficiency) of revenues over     |                         |                      |                                             |
| 9 (under) expenditures                   | <u>250,794</u>          | <u>250,794</u>       | <u>-</u>                                    |
| <b>Other financing uses:</b>             |                         |                      |                                             |
| 10 Transfers out                         | (119,458,888)           | (119,458,888)        | -                                           |
| <b>Total other financing uses</b>        | <u>(119,458,888)</u>    | <u>(119,458,888)</u> | <u>-</u>                                    |
| 11 Net change in fund balances           | (119,208,094)           | (119,208,094)        | -                                           |
| 12 <b>Fund balances, October 1, 2022</b> | <u>119,208,094</u>      | <u>119,208,094</u>   | <u>-</u>                                    |
| <b>Fund balances, September 30, 2023</b> | <u>\$ -</u>             | <u>\$ -</u>          | <u>\$ -</u>                                 |

| Public Service Tax Bonds |                 |                |                                    | Orange County Promissory Note |          |                                    |
|--------------------------|-----------------|----------------|------------------------------------|-------------------------------|----------|------------------------------------|
|                          | Final<br>Budget | Actual         | Variance<br>Positive<br>(Negative) | Final<br>Budget               | Actual   | Variance<br>Positive<br>(Negative) |
| 1                        | \$ 87,003,399   | \$ 92,678,986  | \$ 5,675,587                       | \$ -                          | \$ -     | \$ -                               |
| 2                        | -               | -              | -                                  | -                             | -        | -                                  |
| 3                        | 16,000          | 3,208,783      | 3,192,783                          | -                             | -        | -                                  |
| 4                        | (4,350,970)     | -              | 4,350,970                          | -                             | -        | -                                  |
|                          | 82,668,429      | 95,887,769     | 13,219,340                         | -                             | -        | -                                  |
| 5                        | 315,275         | 315,275        | -                                  | -                             | -        | -                                  |
| 6                        | 2,200,000       | 2,190,000      | 10,000                             | -                             | -        | -                                  |
| 7                        | 316,750         | 296,750        | 20,000                             | -                             | -        | -                                  |
| 8                        | 96,087,583      | -              | 96,087,583                         | -                             | -        | -                                  |
|                          | 98,919,608      | 2,802,025      | 96,117,583                         | -                             | -        | -                                  |
| 9                        | (16,251,179)    | 93,085,744     | 109,336,923                        | -                             | -        | -                                  |
| 10                       | (95,898,011)    | (95,898,011)   | -                                  | (94,550)                      | (94,550) | -                                  |
|                          | (95,898,011)    | (95,898,011)   | -                                  | (94,550)                      | (94,550) | -                                  |
| 11                       | (112,149,190)   | (2,812,267)    | 109,336,923                        | (94,550)                      | (94,550) | -                                  |
| 12                       | 112,149,190     | 112,149,190    | -                                  | 94,550                        | 94,550   | -                                  |
|                          | \$ -            | \$ 109,336,923 | \$ 109,336,923                     | \$ -                          | \$ -     | \$ -                               |



**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGE IN FUND BALANCE - BUDGET AND ACTUAL**  
**SALES TAX TRUST FUND**  
**for the year ended September 30, 2023**

|                                                              | <b>Budget</b>        |                      |                       | <b>Variance with<br/>Final Budget<br/>Positive (Negative)</b> |
|--------------------------------------------------------------|----------------------|----------------------|-----------------------|---------------------------------------------------------------|
|                                                              | <b>Original</b>      | <b>Final</b>         | <b>Actual</b>         |                                                               |
| <b>Revenues:</b>                                             |                      |                      |                       |                                                               |
| Intergovernmental                                            | \$ 219,887,000       | \$ 219,887,000       | \$ 250,836,882        | \$ 30,949,882                                                 |
| Investment income                                            | 102,000              | 102,000              | 13,032,669            | 12,930,669                                                    |
| Less statutory deduction                                     | (10,999,450)         | (10,999,450)         | -                     | 10,999,450                                                    |
| <b>Total revenues</b>                                        | <b>208,989,550</b>   | <b>208,989,550</b>   | <b>263,869,551</b>    | <b>54,880,001</b>                                             |
| <b>Expenditures:</b>                                         |                      |                      |                       |                                                               |
| Current:                                                     |                      |                      |                       |                                                               |
| Reserve for contingencies                                    | 248,642,825          | 137,526,941          | -                     | 137,526,941                                                   |
| Debt service:                                                |                      |                      |                       |                                                               |
| Principal retirement                                         | 32,005,000           | 32,005,000           | 17,995,000            | 14,010,000                                                    |
| Interest and fiscal charges                                  | 4,021,398            | 4,021,398            | 3,841,997             | 179,401                                                       |
| <b>Total expenditures</b>                                    | <b>284,669,223</b>   | <b>173,553,339</b>   | <b>21,836,997</b>     | <b>151,716,342</b>                                            |
| Excess (deficiency) of revenues<br>over (under) expenditures | (75,679,673)         | 35,436,211           | 242,032,554           | 206,596,343                                                   |
| <b>Other financing uses:</b>                                 |                      |                      |                       |                                                               |
| Transfers out                                                | (265,482,287)        | (297,582,287)        | (174,982,287)         | 122,600,000                                                   |
| <b>Total other financing uses</b>                            | <b>(265,482,287)</b> | <b>(297,582,287)</b> | <b>(174,982,287)</b>  | <b>122,600,000</b>                                            |
| Net change in fund balance                                   | (341,161,960)        | (262,146,076)        | 67,050,267            | 329,196,343                                                   |
| <b>Fund balance, October 1, 2022</b>                         | <b>341,161,960</b>   | <b>262,146,076</b>   | <b>262,146,076</b>    | <b>-</b>                                                      |
| <b>Fund balance, September 30, 2023</b>                      | <b>\$ -</b>          | <b>\$ -</b>          | <b>\$ 329,196,343</b> | <b>\$ 329,196,343</b>                                         |



# **CAPITAL PROJECTS FUNDS**

**Capital Projects Funds account for the financial resources used for the acquisition or construction of capital facilities and other capital assets.**

## CAPITAL PROJECTS FUNDS

**Law Enforcement Impact Fees** is for fees collected in the unincorporated areas of the County to be used for growth-related law enforcement capital expenditures.

**Fire Impact Fees** is for fees collected in the unincorporated areas of the County to be used for growth-related improvements to fire protection facilities and equipment.

**Transportation Impact Fees** is for fees collected in the unincorporated areas of the County to be expended on the acquisition or expansion of growth-related transportation capital assets.

**Parks and Recreation Impact Fees** is for fees collected countywide for growth-related capital improvements to the parks and recreation facilities throughout the County.

**Miscellaneous Construction Projects** is presented as a major fund in the governmental fund financial statements and, as such, is not included in these supplementary combining statements. The budgetary comparison schedule is included in this section to demonstrate compliance with budgetary restrictions. This fund is for the acquisition and construction of various minor projects and facilities which are funded by a portion of the countywide ad valorem property tax levy.

**ORANGE COUNTY, FLORIDA**  
**COMBINING BALANCE SHEET**  
**NONMAJOR CAPITAL PROJECTS FUNDS**  
**September 30, 2023**

---

|                                                 | <b>Law<br/>Enforcement<br/>Impact<br/>Fees</b> | <b>Fire<br/>Impact<br/>Fees</b> | <b>Transportation<br/>Impact<br/>Fees</b> | <b>Parks and<br/>Recreation<br/>Impact<br/>Fees</b> |
|-------------------------------------------------|------------------------------------------------|---------------------------------|-------------------------------------------|-----------------------------------------------------|
|                                                 | <hr/>                                          | <hr/>                           | <hr/>                                     | <hr/>                                               |
| <b><u>ASSETS</u></b>                            |                                                |                                 |                                           |                                                     |
| 1 Cash and investments                          | \$ 10,378,135                                  | \$ 11,104,804                   | \$ 205,078,729                            | \$ 51,989,567                                       |
| Receivables:                                    |                                                |                                 |                                           |                                                     |
| 2   Accounts                                    | 866                                            | 685                             | 9,113                                     | 3,115                                               |
| 3   Accrued interest                            | 38,865                                         | 48,459                          | 723,451                                   | 198,739                                             |
| 4   Due from other governmental agencies        | -                                              | -                               | 40,043                                    | -                                                   |
|                                                 | <hr/>                                          | <hr/>                           | <hr/>                                     | <hr/>                                               |
| <b>Total assets</b>                             | <b><u>\$ 10,417,866</u></b>                    | <b><u>\$ 11,153,948</u></b>     | <b><u>\$ 205,851,336</u></b>              | <b><u>\$ 52,191,421</u></b>                         |
| <br><b><u>LIABILITIES AND FUND BALANCES</u></b> |                                                |                                 |                                           |                                                     |
| <b>Liabilities:</b>                             |                                                |                                 |                                           |                                                     |
| 5   Accounts payable and accrued liabilities    | \$ 12,374                                      | \$ 388,539                      | \$ 3,595,448                              | \$ 1,008,540                                        |
|                                                 | <hr/>                                          | <hr/>                           | <hr/>                                     | <hr/>                                               |
| <b>Total liabilities</b>                        | <b><u>12,374</u></b>                           | <b><u>388,539</u></b>           | <b><u>3,595,448</u></b>                   | <b><u>1,008,540</u></b>                             |
| <br><b>Fund balances:</b>                       |                                                |                                 |                                           |                                                     |
| 6   Restricted                                  | <u>10,405,492</u>                              | <u>10,765,409</u>               | <u>202,255,888</u>                        | <u>51,182,881</u>                                   |
|                                                 | <hr/>                                          | <hr/>                           | <hr/>                                     | <hr/>                                               |
| <b>Total fund balances</b>                      | <b><u>10,405,492</u></b>                       | <b><u>10,765,409</u></b>        | <b><u>202,255,888</u></b>                 | <b><u>51,182,881</u></b>                            |
|                                                 | <hr/>                                          | <hr/>                           | <hr/>                                     | <hr/>                                               |
| <b>Total liabilities and fund balances</b>      | <b><u>\$ 10,417,866</u></b>                    | <b><u>\$ 11,153,948</u></b>     | <b><u>\$ 205,851,336</u></b>              | <b><u>\$ 52,191,421</u></b>                         |

**Totals**

---

1 \$ 278,551,235

2 13,779

3 1,009,514

4 40,043

\$ 279,614,571

5 \$ 5,004,901

5,004,901

6 274,609,670

274,609,670

\$ 279,614,571

**ORANGE COUNTY, FLORIDA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE**  
**NONMAJOR CAPITAL PROJECTS FUNDS**  
**for the year ended September 30, 2023**

|                                                        | <b>Law<br/>Enforcement<br/>Impact<br/>Fees</b> | <b>Fire<br/>Impact<br/>Fees</b> | <b>Transportation<br/>Impact<br/>Fees</b> | <b>Parks and<br/>Recreation<br/>Impact<br/>Fees</b> |
|--------------------------------------------------------|------------------------------------------------|---------------------------------|-------------------------------------------|-----------------------------------------------------|
| <b>Revenues:</b>                                       |                                                |                                 |                                           |                                                     |
| <sup>1</sup> Charges for services                      | \$ 2,814,103                                   | \$ 2,267,590                    | \$ 49,351,392                             | \$ 9,383,345                                        |
| <sup>2</sup> Investment income                         | 402,690                                        | 634,497                         | 7,929,034                                 | 2,285,635                                           |
| <sup>3</sup> Miscellaneous                             | <u>-</u>                                       | <u>1,181</u>                    | <u>40,042</u>                             | <u>81</u>                                           |
| <b>Total revenues</b>                                  | <u>3,216,793</u>                               | <u>2,903,268</u>                | <u>57,320,468</u>                         | <u>11,669,061</u>                                   |
| <b>Expenditures:</b>                                   |                                                |                                 |                                           |                                                     |
| Capital outlay:                                        |                                                |                                 |                                           |                                                     |
| <sup>4</sup> Public safety                             | 1,118,915                                      | 4,955,597                       | -                                         | -                                                   |
| <sup>5</sup> Transportation                            | -                                              | -                               | 13,479,999                                | -                                                   |
| <sup>6</sup> Culture and recreation                    | <u>-</u>                                       | <u>-</u>                        | <u>-</u>                                  | <u>6,399,878</u>                                    |
| <b>Total expenditures</b>                              | <u>1,118,915</u>                               | <u>4,955,597</u>                | <u>13,479,999</u>                         | <u>6,399,878</u>                                    |
| Excess (deficiency) of revenues over                   |                                                |                                 |                                           |                                                     |
| <sup>7</sup> (under) expenditures                      | <u>2,097,878</u>                               | <u>(2,052,329)</u>              | <u>43,840,469</u>                         | <u>5,269,183</u>                                    |
| <sup>8</sup> Net change in fund balances               | 2,097,878                                      | (2,052,329)                     | 43,840,469                                | 5,269,183                                           |
| <sup>9</sup> <b>Fund balances, October 1, 2022</b>     | <u>8,307,614</u>                               | <u>12,817,738</u>               | <u>158,415,419</u>                        | <u>45,913,698</u>                                   |
| <sup>10</sup> <b>Fund balances, September 30, 2023</b> | <u><u>\$ 10,405,492</u></u>                    | <u><u>\$ 10,765,409</u></u>     | <u><u>\$ 202,255,888</u></u>              | <u><u>\$ 51,182,881</u></u>                         |

**Totals**

1 \$ 63,816,430  
2 11,251,856  
3 41,304

75,109,590

4 6,074,512  
5 13,479,999  
6 6,399,878

25,954,389

7 49,155,201

8 49,155,201

9 225,454,469

10 \$ 274,609,670



**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**NONMAJOR CAPITAL PROJECTS FUNDS**  
**for the year ended September 30, 2023**

| <b>Law Enforcement Impact Fees</b>                     |                         |                      |                                             |
|--------------------------------------------------------|-------------------------|----------------------|---------------------------------------------|
|                                                        | <b>Final<br/>Budget</b> | <b>Actual</b>        | <b>Variance<br/>Positive<br/>(Negative)</b> |
| <b>Revenues:</b>                                       |                         |                      |                                             |
| <sup>1</sup> Charges for services                      | \$ 2,800,000            | \$ 2,814,103         | \$ 14,103                                   |
| <sup>2</sup> Investment income                         | 100,000                 | 402,690              | 302,690                                     |
| <sup>3</sup> Miscellaneous                             | -                       | -                    | -                                           |
| <sup>4</sup> Less statutory deduction                  | (145,000)               | -                    | 145,000                                     |
| <b>Total revenues</b>                                  | <u>2,755,000</u>        | <u>3,216,793</u>     | <u>461,793</u>                              |
| <b>Expenditures:</b>                                   |                         |                      |                                             |
| Capital outlay:                                        |                         |                      |                                             |
| <sup>5</sup> Public safety                             | 11,062,614              | 1,118,915            | 9,943,699                                   |
| <sup>6</sup> Transportation                            | -                       | -                    | -                                           |
| <sup>7</sup> Culture and recreation                    | -                       | -                    | -                                           |
| <sup>8</sup> Reserve for contingencies                 | -                       | -                    | -                                           |
| <b>Total expenditures</b>                              | <u>11,062,614</u>       | <u>1,118,915</u>     | <u>9,943,699</u>                            |
| Excess (deficiency) of revenues over                   |                         |                      |                                             |
| <sup>9</sup> (under) expenditures                      | <u>(8,307,614)</u>      | <u>2,097,878</u>     | <u>10,405,492</u>                           |
| <sup>10</sup> Net change in fund balances              | (8,307,614)             | 2,097,878            | 10,405,492                                  |
| <sup>11</sup> <b>Fund balances, October 1, 2022</b>    | <u>8,307,614</u>        | <u>8,307,614</u>     | <u>-</u>                                    |
| <sup>12</sup> <b>Fund balances, September 30, 2023</b> | <u>\$ -</u>             | <u>\$ 10,405,492</u> | <u>\$ 10,405,492</u>                        |

| Fire Impact Fees |                 |               | Transportation Impact Fees         |                 |                |                                    |
|------------------|-----------------|---------------|------------------------------------|-----------------|----------------|------------------------------------|
|                  | Final<br>Budget | Actual        | Variance<br>Positive<br>(Negative) | Final<br>Budget | Actual         | Variance<br>Positive<br>(Negative) |
| 1                | \$ 2,450,000    | \$ 2,267,590  | \$ (182,410)                       | \$ 30,231,000   | \$ 49,351,392  | \$ 19,120,392                      |
| 2                | 150,000         | 634,497       | 484,497                            | 758,302         | 7,929,034      | 7,170,732                          |
| 3                | -               | 1,181         | 1,181                              | -               | 40,042         | 40,042                             |
| 4                | (130,000)       | -             | 130,000                            | (1,549,466)     | -              | 1,549,466                          |
|                  | 2,470,000       | 2,903,268     | 433,268                            | 29,439,836      | 57,320,468     | 27,880,632                         |
|                  |                 |               |                                    |                 |                |                                    |
| 5                | 15,245,808      | 4,955,597     | 10,290,211                         | -               | -              | -                                  |
| 6                | -               | -             | -                                  | 94,591,559      | 13,479,999     | 81,111,560                         |
| 7                | -               | -             | -                                  | -               | -              | -                                  |
| 8                | 41,930          | -             | 41,930                             | 93,263,696      | -              | 93,263,696                         |
|                  | 15,287,738      | 4,955,597     | 10,332,141                         | 187,855,255     | 13,479,999     | 174,375,256                        |
|                  |                 |               |                                    |                 |                |                                    |
| 9                | (12,817,738)    | (2,052,329)   | 10,765,409                         | (158,415,419)   | 43,840,469     | 202,255,888                        |
| 10               | (12,817,738)    | (2,052,329)   | 10,765,409                         | (158,415,419)   | 43,840,469     | 202,255,888                        |
| 11               | 12,817,738      | 12,817,738    | -                                  | 158,415,419     | 158,415,419    | -                                  |
| 12               | \$ -            | \$ 10,765,409 | \$ 10,765,409                      | \$ -            | \$ 202,255,888 | \$ 202,255,888                     |

Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued**  
**NONMAJOR CAPITAL PROJECTS FUNDS**  
**for the year ended September 30, 2023**

|                                                              | <b>Parks and Recreation Impact Fees</b> |                      |                                             |
|--------------------------------------------------------------|-----------------------------------------|----------------------|---------------------------------------------|
|                                                              | <b>Final<br/>Budget</b>                 | <b>Actual</b>        | <b>Variance<br/>Positive<br/>(Negative)</b> |
| <b>Revenues:</b>                                             |                                         |                      |                                             |
| Charges for services                                         | \$ 7,074,577                            | \$ 9,383,345         | \$ 2,308,768                                |
| Investment income                                            | 300,000                                 | 2,285,635            | 1,985,635                                   |
| Miscellaneous                                                | -                                       | 81                   | 81                                          |
| Less statutory deduction                                     | (368,729)                               | -                    | 368,729                                     |
| <b>Total revenues</b>                                        | <b>7,005,848</b>                        | <b>11,669,061</b>    | <b>4,663,213</b>                            |
| <b>Expenditures:</b>                                         |                                         |                      |                                             |
| Capital outlay:                                              |                                         |                      |                                             |
| Public safety                                                | -                                       | -                    | -                                           |
| Transportation                                               | -                                       | -                    | -                                           |
| Culture and recreation                                       | 40,011,878                              | 6,399,878            | 33,612,000                                  |
| Reserve for contingencies                                    | 12,907,668                              | -                    | 12,907,668                                  |
| <b>Total expenditures</b>                                    | <b>52,919,546</b>                       | <b>6,399,878</b>     | <b>46,519,668</b>                           |
| Excess (deficiency) of revenues over<br>(under) expenditures | (45,913,698)                            | 5,269,183            | 51,182,881                                  |
| Net change in fund balances                                  | (45,913,698)                            | 5,269,183            | 51,182,881                                  |
| <b>Fund balances, October 1, 2022</b>                        | <b>45,913,698</b>                       | <b>45,913,698</b>    | <b>-</b>                                    |
| <b>Fund balances, September 30, 2023</b>                     | <b>\$ -</b>                             | <b>\$ 51,182,881</b> | <b>\$ 51,182,881</b>                        |

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGE IN FUND BALANCE - BUDGET AND ACTUAL**  
**MISCELLANEOUS CONSTRUCTION PROJECTS FUND**  
**for the year ended September 30, 2023**

|                                                              | <b>Budget</b>      |                    |                       | <b>Variance with<br/>Final Budget<br/>Positive (Negative)</b> |
|--------------------------------------------------------------|--------------------|--------------------|-----------------------|---------------------------------------------------------------|
|                                                              | <b>Original</b>    | <b>Final</b>       | <b>Actual</b>         |                                                               |
| <b>Revenues:</b>                                             |                    |                    |                       |                                                               |
| Taxes                                                        | \$ 40,890,401      | \$ 40,890,401      | \$ 39,333,163         | \$ (1,557,238)                                                |
| Intergovernmental                                            | -                  | -                  | 66,001,118            | 66,001,118                                                    |
| Investment income                                            | 300,000            | 300,000            | 15,053,456            | 14,753,456                                                    |
| Miscellaneous                                                | -                  | -                  | 794,956               | 794,956                                                       |
| Less statutory deduction                                     | (2,059,520)        | (2,059,520)        | -                     | 2,059,520                                                     |
| <b>Total revenues</b>                                        | <b>39,130,881</b>  | <b>39,130,881</b>  | <b>121,182,693</b>    | <b>82,051,812</b>                                             |
| <b>Expenditures:</b>                                         |                    |                    |                       |                                                               |
| Capital outlay:                                              |                    |                    |                       |                                                               |
| General government                                           | 96,822,381         | 142,484,355        | 28,019,733            | 114,464,622                                                   |
| Public safety                                                | 74,996,084         | 109,667,027        | 18,211,426            | 91,455,601                                                    |
| Physical environment                                         | 9,754,631          | 74,661,605         | 12,560,745            | 62,100,860                                                    |
| Transportation                                               | 51,872,746         | 55,440,844         | 9,234,741             | 46,206,103                                                    |
| Human services                                               | 8,934,528          | 17,266,362         | 4,046,621             | 13,219,741                                                    |
| Culture and recreation                                       | 4,784,849          | 7,229,310          | 3,619,566             | 3,609,744                                                     |
| Reserve for contingencies                                    | 211,100,351        | 196,436,199        | -                     | 196,436,199                                                   |
| <b>Total expenditures</b>                                    | <b>458,265,570</b> | <b>603,185,702</b> | <b>75,692,832</b>     | <b>527,492,870</b>                                            |
| Excess (deficiency) of revenues<br>over (under) expenditures | (419,134,689)      | (564,054,821)      | 45,489,861            | 609,544,682                                                   |
| <b>Other financing sources:</b>                              |                    |                    |                       |                                                               |
| Transfers in                                                 | 149,700,000        | 244,708,094        | 144,987,349           | (99,720,745)                                                  |
| Issuance of refunding debt                                   | -                  | 1,600,000          | -                     | (1,600,000)                                                   |
| <b>Total other financing sources</b>                         | <b>149,700,000</b> | <b>246,308,094</b> | <b>144,987,349</b>    | <b>(101,320,745)</b>                                          |
| Net change in fund balance                                   | (269,434,689)      | (317,746,727)      | 190,477,210           | 508,223,937                                                   |
| <b>Fund balance, October 1, 2022</b>                         | <b>269,434,689</b> | <b>317,746,727</b> | <b>317,746,727</b>    | <b>-</b>                                                      |
| <b>Fund balance, September 30, 2023</b>                      | <b>\$ -</b>        | <b>\$ -</b>        | <b>\$ 508,223,937</b> | <b>\$ 508,223,937</b>                                         |

# **ENTERPRISE FUNDS**

**Enterprise Funds account for operations that are financed and operated in a manner similar to private business enterprises, where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.**

## ENTERPRISE FUNDS

**Convention Center** is for the operation of the Orange County Convention Center and its functions. It also serves to administer debt service payments on all outstanding Tourist Development Tax Revenue and Refunding Revenue Bonds, which were issued to construct and expand the Center and to finance sports and cultural venues owned by the City of Orlando. The primary revenue sources are Center operating revenues and pledged tourist development taxes.

**Solid Waste System** is for the facilities and administration relating to the sanitary disposal of solid waste (refuse). The primary revenue source is System operating revenues.

**Water Utilities System** is for the facilities and administration relating to residential and commercial water and wastewater services provided to various sections of the County, including debt service payments on all outstanding Water and Wastewater Utility Revenue Bonds and the State Revolving Loans. Bond and loan proceeds have been used to construct system assets. The primary revenue source is System operating revenues.

The three enterprise funds are presented as major funds of the County; thus, the Statements of Net Position, Statements of Revenues, Expenses, and Changes in Fund Net Position, and the Statements of Cash Flows are included in the basic financial statements. The budgetary comparisons for these funds are presented as supplementary information in this sub-section to demonstrate compliance with budgetary restrictions.

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES AND EXPENSES-**  
**BUDGET AND ACTUAL (BUDGETARY BASIS\*)**  
**ENTERPRISE FUNDS**  
**for the year ended September 30, 2023**

|                                            |                                                                | <b>Convention Center</b> |                       |                                             |
|--------------------------------------------|----------------------------------------------------------------|--------------------------|-----------------------|---------------------------------------------|
|                                            |                                                                | <b>Final<br/>Budget</b>  | <b>Actual</b>         | <b>Variance<br/>Positive<br/>(Negative)</b> |
| <b>Operating revenues:</b>                 |                                                                |                          |                       |                                             |
| 1                                          | Charges for services                                           | \$ 69,289,119            | \$ 71,591,082         | \$ 2,301,963                                |
| 2                                          | Miscellaneous                                                  | 929,220                  | 2,328,546             | 1,399,326                                   |
|                                            | <b>Total operating revenues</b>                                | <b>70,218,339</b>        | <b>73,919,628</b>     | <b>3,701,289</b>                            |
| <b>Operating and maintenance expenses:</b> |                                                                |                          |                       |                                             |
| 3                                          | Personal services                                              | 42,939,412               | 41,267,352            | 1,672,060                                   |
| 4                                          | Contractual services                                           | 18,009,862               | 16,342,039            | 1,667,823                                   |
| 5                                          | Materials and supplies                                         | 3,293,342                | 3,290,386             | 2,956                                       |
| 6                                          | Utilities                                                      | 18,346,296               | 18,325,548            | 20,748                                      |
| 7                                          | Repairs and maintenance                                        | 12,187,025               | 12,176,579            | 10,446                                      |
| 8                                          | Provision for landfill closure costs                           | -                        | -                     | -                                           |
| 9                                          | Other expenses                                                 | 10,428,783               | 8,081,655             | 2,347,128                                   |
|                                            | <b>Total operating and maintenance expenses</b>                | <b>105,204,720</b>       | <b>99,483,559</b>     | <b>5,721,161</b>                            |
| 10                                         | Operating income (loss), budgetary basis*                      | (34,986,381)             | (25,563,931)          | 9,422,450                                   |
| <b>Nonoperating revenues (expenses):</b>   |                                                                |                          |                       |                                             |
| 11                                         | Tourist development tax                                        | 355,000,000              | 359,324,492           | 4,324,492                                   |
| 12                                         | Investment income                                              | 1,150,000                | 15,119,188            | 13,969,188                                  |
| 13                                         | Interest expense and fiscal charges                            | (29,025,431)             | (29,025,431)          | -                                           |
| 14                                         | Payments to other agencies                                     | (160,845,544)            | (154,079,072)         | 6,766,472                                   |
| 15                                         | Tax collection expense                                         | (632,581)                | (632,581)             | -                                           |
| 16                                         | Federal and state grants                                       | -                        | -                     | -                                           |
|                                            | <b>Total net nonoperating revenues (expenses)</b>              | <b>165,646,444</b>       | <b>190,706,596</b>    | <b>25,060,152</b>                           |
| 17                                         | Income before contributions and transfers,<br>budgetary basis* | 130,660,063              | 165,142,665           | 34,482,602                                  |
| 18                                         | Capital contributions                                          | -                        | -                     | -                                           |
| 19                                         | Transfers out                                                  | (3,100,000)              | (3,100,000)           | -                                           |
|                                            | <b>Change in net position, budgetary basis*</b>                | <b>\$ 127,560,063</b>    | <b>\$ 162,042,665</b> | <b>\$ 34,482,602</b>                        |

\*Budgetary basis, for purposes of this schedule, includes all budgeted items except for capital and landfill closure cost outlays, debt principal and other non-expense transactions, beginning net position, non-cash developer donations, and expense reserves.

| Solid Waste System |                 |               | Water Utilities System             |                 |                |                                    |
|--------------------|-----------------|---------------|------------------------------------|-----------------|----------------|------------------------------------|
|                    | Final<br>Budget | Actual        | Variance<br>Positive<br>(Negative) | Final<br>Budget | Actual         | Variance<br>Positive<br>(Negative) |
| 1                  | \$ 47,455,060   | \$ 47,024,878 | \$ (430,182)                       | \$ 225,315,978  | \$ 234,436,885 | \$ 9,120,907                       |
| 2                  | 1,542,730       | 1,275,486     | (267,244)                          | 7,634,015       | 8,905,830      | 1,271,815                          |
|                    | 48,997,790      | 48,300,364    | (697,426)                          | 232,949,993     | 243,342,715    | 10,392,722                         |
| 3                  | 10,883,270      | 10,871,310    | 11,960                             | 72,931,809      | 72,459,588     | 472,221                            |
| 4                  | 10,487,512      | 9,346,438     | 1,141,074                          | 52,682,948      | 42,305,221     | 10,377,727                         |
| 5                  | 2,492,596       | 2,426,516     | 66,080                             | 15,294,796      | 14,898,226     | 396,570                            |
| 6                  | 483,255         | 456,721       | 26,534                             | 22,212,080      | 21,727,800     | 484,280                            |
| 7                  | 6,744,811       | 6,618,544     | 126,267                            | 44,974,918      | 31,953,896     | 13,021,022                         |
| 8                  | 10,736,713      | 4,765,845     | 5,970,868                          | -               | -              | -                                  |
| 9                  | 2,174,561       | 1,977,993     | 196,568                            | 11,036,444      | 9,684,709      | 1,351,735                          |
|                    | 44,002,718      | 36,463,367    | 7,539,351                          | 219,132,995     | 193,029,440    | 26,103,555                         |
| 10                 | 4,995,072       | 11,836,997    | 6,841,925                          | 13,816,998      | 50,313,275     | 36,496,277                         |
| 11                 | -               | -             | -                                  | -               | -              | -                                  |
| 12                 | 1,398,105       | 4,300,492     | 2,902,387                          | 3,319,647       | 10,211,094     | 6,891,447                          |
| 13                 | -               | -             | -                                  | (17,622,600)    | (9,187,024)    | 8,435,576                          |
| 14                 | -               | -             | -                                  | -               | -              | -                                  |
| 15                 | -               | -             | -                                  | -               | -              | -                                  |
| 16                 | -               | -             | -                                  | 47,523,973      | 3,012,996      | (44,510,977)                       |
|                    | 1,398,105       | 4,300,492     | 2,902,387                          | 33,221,020      | 4,037,066      | (29,183,954)                       |
| 17                 | 6,393,177       | 16,137,489    | 9,744,312                          | 47,038,018      | 54,350,341     | 7,312,323                          |
| 18                 | -               | -             | -                                  | 36,892,506      | 34,682,976     | (2,209,530)                        |
| 19                 | -               | -             | -                                  | (10,200,000)    | (10,200,000)   | -                                  |
|                    | \$ 6,393,177    | \$ 16,137,489 | \$ 9,744,312                       | \$ 73,730,524   | \$ 78,833,317  | \$ 5,102,793                       |



# **INTERNAL SERVICE FUNDS**

**Internal Service Funds account for the financing of goods or other services provided by one department or agency to other departments or agencies of the governmental unit, or to other governmental units, on a cost reimbursement basis.**

## INTERNAL SERVICE FUNDS

**Risk Management** is for self-insured workers' compensation, public liability, and comprehensive property coverage for the Board and all constitutional officers, except for the Sheriff. Revenues are generated from user fees and charges.

**Fleet Management** is for services relating to a scheduled preventive maintenance program and the repair of vehicles with revenues generated from user fees and charges.

**Employee Benefits** is for medical, life, and disability insurance for employees and qualified retirees of the Board, four other small local governmental agencies, and all constitutional officers except for the Sheriff. The cost of group insurance is jointly paid by employees, employers, and retirees. Health insurance claims incurred since January 1, 2007 are on a self-insurance basis.

**Sheriff Health Insurance** is for health self-insurance claims activities for employees of the Sheriff, for claims incurred since October 1, 2003.

**Sheriff Workers' Compensation** is for workers' compensation claims activities for employees of the Sheriff. Claims incurred since October 1, 2005 are on a self-insurance basis.

**ORANGE COUNTY, FLORIDA**  
**COMBINING STATEMENT OF NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**September 30, 2023**

|                                                                                    | <u>Risk<br/>Management</u> | <u>Fleet<br/>Management</u> | <u>Employee<br/>Benefits</u> |
|------------------------------------------------------------------------------------|----------------------------|-----------------------------|------------------------------|
| <b><u>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</u></b>                            |                            |                             |                              |
| <b>Current assets:</b>                                                             |                            |                             |                              |
| 1 Cash and investments                                                             | \$ 75,319,437              | \$ 8,401,506                | \$ 78,862,185                |
| Receivables:                                                                       |                            |                             |                              |
| 2 Accounts                                                                         | 37,951                     | 117,669                     | 9,793,528                    |
| 3 Accrued interest                                                                 | 315,251                    | 19,040                      | 271,100                      |
| 4 Due from other funds                                                             | -                          | 605                         | 482,071                      |
| 5 Due from other governmental agencies                                             | 456,589                    | -                           | 18,176                       |
| 6 Inventories and prepaid costs                                                    | -                          | 924,595                     | -                            |
| <b>Total current assets</b>                                                        | <u>76,129,228</u>          | <u>9,463,415</u>            | <u>89,427,060</u>            |
| <b>Noncurrent assets:</b>                                                          |                            |                             |                              |
| 7 Depreciable capital assets, net                                                  | <u>1,630,004</u>           | <u>1,302,365</u>            | <u>-</u>                     |
| <b>Total assets</b>                                                                | <u>77,759,232</u>          | <u>10,765,780</u>           | <u>89,427,060</u>            |
| <b>Deferred outflows of resources:</b>                                             |                            |                             |                              |
| 8 Related to pensions and OPEB                                                     | <u>542,860</u>             | <u>1,013,471</u>            | <u>-</u>                     |
| <b>Total assets and deferred outflows of resources</b>                             | <u>\$ 78,302,092</u>       | <u>\$ 11,779,251</u>        | <u>\$ 89,427,060</u>         |
| <b><u>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION</u></b>          |                            |                             |                              |
| <b>Current liabilities:</b>                                                        |                            |                             |                              |
| 9 Accounts payable and accrued liabilities                                         | \$ 896,829                 | \$ 1,434,761                | \$ 2,856,875                 |
| 10 Claims payable                                                                  | 10,886,223                 | -                           | 10,745,000                   |
| 11 Due to other funds                                                              | -                          | -                           | 6,563                        |
| 12 Due to other governmental agencies                                              | -                          | -                           | 937                          |
| 13 Obligation for leased assets                                                    | <u>97,324</u>              | <u>-</u>                    | <u>-</u>                     |
| <b>Total current liabilities</b>                                                   | <u>11,880,376</u>          | <u>1,434,761</u>            | <u>13,609,375</u>            |
| <b>Noncurrent liabilities:</b>                                                     |                            |                             |                              |
| 14 Compensated absences payable                                                    | 116,255                    | 206,578                     | -                            |
| 15 Claims payable                                                                  | 45,146,197                 | -                           | -                            |
| 16 Obligation for leased assets                                                    | 1,570,037                  | -                           | -                            |
| 17 Net pension and OPEB liability                                                  | <u>2,374,762</u>           | <u>4,699,767</u>            | <u>-</u>                     |
| <b>Total noncurrent liabilities</b>                                                | <u>49,207,251</u>          | <u>4,906,345</u>            | <u>-</u>                     |
| <b>Total liabilities</b>                                                           | <u>61,087,627</u>          | <u>6,341,106</u>            | <u>13,609,375</u>            |
| <b>Deferred inflows of resources:</b>                                              |                            |                             |                              |
| 18 Related to pensions and OPEB                                                    | <u>145,030</u>             | <u>328,245</u>              | <u>-</u>                     |
| <b>Net position (deficit):</b>                                                     |                            |                             |                              |
| 19 Net investment in capital assets                                                | 1,630,004                  | 1,285,565                   | -                            |
| 20 Unrestricted                                                                    | <u>15,439,431</u>          | <u>3,824,335</u>            | <u>75,817,685</u>            |
| <b>Total net position (deficit)</b>                                                | <u>17,069,435</u>          | <u>5,109,900</u>            | <u>75,817,685</u>            |
| <b>Total liabilities, deferred inflows of resources and net position (deficit)</b> | <u>\$ 78,302,092</u>       | <u>\$ 11,779,251</u>        | <u>\$ 89,427,060</u>         |

|    | <b>Sheriff<br/>Health<br/>Insurance</b> | <b>Sheriff<br/>Workers'<br/>Compensation</b> | <b>Totals</b>         |
|----|-----------------------------------------|----------------------------------------------|-----------------------|
| 1  | \$ 25,786,450                           | \$ 7,017,513                                 | \$ 195,387,091        |
| 2  | -                                       | -                                            | 9,949,148             |
| 3  | -                                       | -                                            | 605,391               |
| 4  | -                                       | -                                            | 482,676               |
| 5  | -                                       | -                                            | 474,765               |
| 6  | -                                       | -                                            | 924,595               |
|    | <u>25,786,450</u>                       | <u>7,017,513</u>                             | <u>207,823,666</u>    |
| 7  | -                                       | -                                            | 2,932,369             |
|    | <u>25,786,450</u>                       | <u>7,017,513</u>                             | <u>210,756,035</u>    |
| 8  | -                                       | -                                            | 1,556,331             |
|    | <u>\$ 25,786,450</u>                    | <u>\$ 7,017,513</u>                          | <u>\$ 212,312,366</u> |
| 9  | \$ -                                    | \$ -                                         | \$ 5,188,465          |
| 10 | 3,047,188                               | 4,067,020                                    | 28,745,431            |
| 11 | -                                       | -                                            | 6,563                 |
| 12 | -                                       | -                                            | 937                   |
| 13 | -                                       | -                                            | 97,324                |
|    | <u>3,047,188</u>                        | <u>4,067,020</u>                             | <u>34,038,720</u>     |
| 14 | -                                       | -                                            | 322,833               |
| 15 | -                                       | 11,208,980                                   | 56,355,177            |
| 16 | -                                       | -                                            | 1,570,037             |
| 17 | -                                       | -                                            | 7,074,529             |
|    | <u>-</u>                                | <u>11,208,980</u>                            | <u>65,322,576</u>     |
|    | <u>3,047,188</u>                        | <u>15,276,000</u>                            | <u>99,361,296</u>     |
| 18 | -                                       | -                                            | 473,275               |
| 19 | -                                       | -                                            | 2,915,569             |
| 20 | <u>22,739,262</u>                       | <u>(8,258,487)</u>                           | <u>109,562,226</u>    |
|    | <u>22,739,262</u>                       | <u>(8,258,487)</u>                           | <u>112,477,795</u>    |
|    | <u>\$ 25,786,450</u>                    | <u>\$ 7,017,513</u>                          | <u>\$ 212,312,366</u> |

**ORANGE COUNTY, FLORIDA**  
**COMBINING STATEMENT OF REVENUES, EXPENSES**  
**AND CHANGES IN FUND NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**for the year ended September 30, 2023**

|                                                                       | <u>Risk<br/>Management</u>  | <u>Fleet<br/>Management</u> | <u>Employee<br/>Benefits</u> |
|-----------------------------------------------------------------------|-----------------------------|-----------------------------|------------------------------|
| <b>Operating revenues:</b>                                            |                             |                             |                              |
| <sup>1</sup> Charges for services                                     | \$ 35,285,470               | \$ 20,973,288               | \$ 129,528,541               |
| <sup>2</sup> Miscellaneous                                            | <u>550,475</u>              | <u>119,655</u>              | <u>9,576,370</u>             |
| <b>Total operating revenues</b>                                       | <u>35,835,945</u>           | <u>21,092,943</u>           | <u>139,104,911</u>           |
| <b>Operating and maintenance expenses:</b>                            |                             |                             |                              |
| <sup>3</sup> Personal services                                        | 2,398,034                   | 5,192,226                   | -                            |
| <sup>4</sup> Contractual services                                     | 4,555,410                   | 197,028                     | 3,870,312                    |
| <sup>5</sup> Materials and supplies                                   | 36,868                      | 12,524,961                  | 15,944                       |
| <sup>6</sup> Utilities                                                | 5,361                       | 102,017                     | -                            |
| <sup>7</sup> Repairs and maintenance                                  | 51,297                      | 221,362                     | -                            |
| <sup>8</sup> Liability claims and expenses                            | 24,743,189                  | -                           | -                            |
| <sup>9</sup> Health and life insurance expenses                       | -                           | -                           | 133,440,015                  |
| <sup>10</sup> Other expenses                                          | 102,454                     | 208,339                     | 13,172                       |
| <sup>11</sup> Pension and OPEB liability adjustment expense           | <u>355,021</u>              | <u>963,270</u>              | <u>-</u>                     |
| <b>Total operating and maintenance expenses</b>                       | <u>32,247,634</u>           | <u>19,409,203</u>           | <u>137,339,443</u>           |
| <sup>12</sup> Operating income (loss) before depreciation             | 3,588,311                   | 1,683,740                   | 1,765,468                    |
| <sup>13</sup> Depreciation                                            | <u>132,057</u>              | <u>220,037</u>              | <u>-</u>                     |
| <sup>14</sup> Operating income (loss)                                 | <u>3,456,254</u>            | <u>1,463,703</u>            | <u>1,765,468</u>             |
| <b>Nonoperating revenues (expenses):</b>                              |                             |                             |                              |
| <sup>15</sup> Investment income                                       | 3,725,401                   | 179,170                     | 3,178,216                    |
| <sup>16</sup> Interest expense and fiscal charges                     | <u>(31,871)</u>             | <u>-</u>                    | <u>-</u>                     |
| <b>Total nonoperating revenues (expenses)</b>                         | <u>3,693,530</u>            | <u>179,170</u>              | <u>3,178,216</u>             |
| <sup>17</sup> Change in net position                                  | 7,149,784                   | 1,642,873                   | 4,943,684                    |
| <sup>18</sup> <b>Total net position (deficit), October 1, 2022</b>    | <u>9,919,651</u>            | <u>3,467,027</u>            | <u>70,874,001</u>            |
| <sup>19</sup> <b>Total net position (deficit), September 30, 2023</b> | <u><u>\$ 17,069,435</u></u> | <u><u>\$ 5,109,900</u></u>  | <u><u>\$ 75,817,685</u></u>  |

|               | <b>Sheriff<br/>Health<br/>Insurance</b> | <b>Sheriff<br/>Workers'<br/>Compensation</b> | <b>Totals</b>         |
|---------------|-----------------------------------------|----------------------------------------------|-----------------------|
| <sup>1</sup>  | \$ 40,795,318                           | \$ 4,008,299                                 | \$ 230,590,916        |
| <sup>2</sup>  | <u>-</u>                                | <u>-</u>                                     | <u>10,246,500</u>     |
|               | <u>40,795,318</u>                       | <u>4,008,299</u>                             | <u>240,837,416</u>    |
| <sup>3</sup>  | -                                       | -                                            | 7,590,260             |
| <sup>4</sup>  | -                                       | -                                            | 8,622,750             |
| <sup>5</sup>  | -                                       | -                                            | 12,577,773            |
| <sup>6</sup>  | -                                       | -                                            | 107,378               |
| <sup>7</sup>  | -                                       | -                                            | 272,659               |
| <sup>8</sup>  | 44,103,268                              | 4,715,724                                    | 73,562,181            |
| <sup>9</sup>  | -                                       | -                                            | 133,440,015           |
| <sup>10</sup> | -                                       | -                                            | 323,965               |
| <sup>11</sup> | <u>-</u>                                | <u>-</u>                                     | <u>1,318,291</u>      |
|               | <u>44,103,268</u>                       | <u>4,715,724</u>                             | <u>237,815,272</u>    |
| <sup>12</sup> | (3,307,950)                             | (707,425)                                    | 3,022,144             |
| <sup>13</sup> | <u>-</u>                                | <u>-</u>                                     | <u>352,094</u>        |
| <sup>14</sup> | <u>(3,307,950)</u>                      | <u>(707,425)</u>                             | <u>2,670,050</u>      |
| <sup>15</sup> | -                                       | 50,690                                       | 7,133,477             |
| <sup>16</sup> | <u>-</u>                                | <u>-</u>                                     | <u>(31,871)</u>       |
|               | <u>-</u>                                | <u>50,690</u>                                | <u>7,101,606</u>      |
| <sup>17</sup> | (3,307,950)                             | (656,735)                                    | 9,771,656             |
| <sup>18</sup> | <u>26,047,212</u>                       | <u>(7,601,752)</u>                           | <u>102,706,139</u>    |
| <sup>19</sup> | <u>\$ 22,739,262</u>                    | <u>\$ (8,258,487)</u>                        | <u>\$ 112,477,795</u> |

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF REVENUES AND EXPENSES-**  
**BUDGET AND ACTUAL (BUDGETARY BASIS\*)**  
**INTERNAL SERVICE FUNDS**  
**for the year ended September 30, 2023**

|                                           |                                     | Risk Management |               |                                    |
|-------------------------------------------|-------------------------------------|-----------------|---------------|------------------------------------|
|                                           |                                     | Final<br>Budget | Actual        | Variance<br>Positive<br>(Negative) |
| Operating revenues:                       |                                     |                 |               |                                    |
| 1                                         | Charges for services                | \$ 36,330,576   | \$ 35,285,470 | \$ (1,045,106)                     |
| 2                                         | Miscellaneous                       | 600,000         | 550,475       | (49,525)                           |
| Total operating revenues                  |                                     | 36,930,576      | 35,835,945    | (1,094,631)                        |
| Operating and maintenance expenses:       |                                     |                 |               |                                    |
| 3                                         | Personal services                   | 2,427,227       | 2,398,034     | 29,193                             |
| 4                                         | Contractual services                | 7,360,809       | 4,555,410     | 2,805,399                          |
| 5                                         | Materials and supplies              | 1,212,354       | 36,868        | 1,175,486                          |
| 6                                         | Utilities                           | 7,200           | 5,361         | 1,839                              |
| 7                                         | Repairs and maintenance             | 142,511         | 51,297        | 91,214                             |
| 8                                         | Liability claims and expenses       | 90,008,256      | 24,743,189    | 65,265,067                         |
| 9                                         | Health and life insurance expenses  | -               | -             | -                                  |
| 10                                        | Other expenses                      | 116,601         | 102,454       | 14,147                             |
| Total operating and maintenance expenses  |                                     | 101,274,958     | 31,892,613    | 69,382,345                         |
| Operating income (loss), budgetary basis* |                                     | (64,344,382)    | 3,943,332     | 68,287,714                         |
| Nonoperating revenues (expenses):         |                                     |                 |               |                                    |
| 11                                        | Investment income                   | 650,000         | 3,725,401     | 3,075,401                          |
| 12                                        | Interest expense and fiscal charges | (34,913)        | (31,871)      | 3,042                              |
| Total nonoperating revenues (expenses)    |                                     | 615,087         | 3,693,530     | 3,078,443                          |
| Change in net position, budgetary basis*  |                                     | \$ (63,729,295) | \$ 7,636,862  | \$ 71,366,157                      |

\* Budgetary basis, for purposes of this schedule, includes all budgeted items except for capital outlay, debt principal transactions, beginning net position, and expense reserves.

| Fleet Management |                 |               | Employee Benefits                  |  |                 |                |                                    |
|------------------|-----------------|---------------|------------------------------------|--|-----------------|----------------|------------------------------------|
|                  | Final<br>Budget | Actual        | Variance<br>Positive<br>(Negative) |  | Final<br>Budget | Actual         | Variance<br>Positive<br>(Negative) |
| 1                | \$ 21,321,316   | \$ 20,973,288 | \$ (348,028)                       |  | \$ 147,605,000  | \$ 129,528,541 | \$ (18,076,459)                    |
| 2                | 100             | 119,655       | 119,555                            |  | 5,100,000       | 9,576,370      | 4,476,370                          |
|                  | 21,321,416      | 21,092,943    | (228,473)                          |  | 152,705,000     | 139,104,911    | (13,600,089)                       |
| 3                | 5,575,704       | 5,192,226     | 383,478                            |  | -               | -              | -                                  |
| 4                | 226,177         | 197,028       | 29,149                             |  | 4,188,805       | 3,870,312      | 318,493                            |
| 5                | 13,356,562      | 12,524,961    | 831,601                            |  | 39,875          | 15,944         | 23,931                             |
| 6                | 136,000         | 102,017       | 33,983                             |  | -               | -              | -                                  |
| 7                | 1,709,789       | 221,362       | 1,488,427                          |  | -               | -              | -                                  |
| 8                | -               | -             | -                                  |  | -               | -              | -                                  |
| 9                | -               | -             | -                                  |  | 157,235,000     | 133,440,015    | 23,794,985                         |
| 10               | 243,525         | 208,339       | 35,186                             |  | 13,225          | 13,172         | 53                                 |
|                  | 21,247,757      | 18,445,933    | 2,801,824                          |  | 161,476,905     | 137,339,443    | 24,137,462                         |
|                  | 73,659          | 2,647,010     | 2,573,351                          |  | (8,771,905)     | 1,765,468      | 10,537,373                         |
| 11               | 1,000           | 179,170       | 178,170                            |  | 1,000,000       | 3,178,216      | 2,178,216                          |
| 12               | -               | -             | -                                  |  | -               | -              | -                                  |
|                  | 1,000           | 179,170       | 178,170                            |  | 1,000,000       | 3,178,216      | 2,178,216                          |
|                  | \$ 74,659       | \$ 2,826,180  | \$ 2,751,521                       |  | \$ (7,771,905)  | \$ 4,943,684   | \$ 12,715,589                      |



**ORANGE COUNTY, FLORIDA**  
**COMBINING STATEMENT OF CASH FLOWS**  
**INTERNAL SERVICE FUNDS**  
**for the year ended September 30, 2023**

|                                                                      | <u>Risk<br/>Management</u>  | <u>Fleet<br/>Management</u> | <u>Employee<br/>Benefits</u> |
|----------------------------------------------------------------------|-----------------------------|-----------------------------|------------------------------|
| <b>Cash flows from operating activities:</b>                         |                             |                             |                              |
| 1 Cash received from internal customers                              | \$ 35,247,819               | \$ 21,099,977               | \$ 126,045,327               |
| 2 Cash payments to suppliers for goods and services                  | (30,715,407)                | (13,234,654)                | (136,746,005)                |
| 3 Cash payments to employees for services                            | (2,381,129)                 | (5,119,857)                 | -                            |
| 4 Other operating receipts                                           | <u>550,475</u>              | <u>119,655</u>              | <u>9,576,370</u>             |
| <b>Net cash provided (used) by operating activities</b>              | <u>2,701,758</u>            | <u>2,865,121</u>            | <u>(1,124,308)</u>           |
| <b>Cash flows from capital and related<br/>financing activities:</b> |                             |                             |                              |
| 5 Acquisition and construction of capital assets                     | <u>(124,304)</u>            | <u>(347,934)</u>            | <u>-</u>                     |
| <b>Net cash used by capital<br/>and related financing activities</b> | <u>(124,304)</u>            | <u>(347,934)</u>            | <u>-</u>                     |
| <b>Cash flows from investing activities:</b>                         |                             |                             |                              |
| 6 Investment Income                                                  | <u>3,565,667</u>            | <u>166,475</u>              | <u>3,039,950</u>             |
| <b>Net cash provided by investing activities</b>                     | <u>3,565,667</u>            | <u>166,475</u>              | <u>3,039,950</u>             |
| 7 Net increase in cash and cash equivalents                          | 6,143,121                   | 2,683,662                   | 1,915,642                    |
| <b>Cash and cash equivalents, October 1, 2022</b>                    | <u>69,176,316</u>           | <u>5,717,844</u>            | <u>76,946,543</u>            |
| <b>Cash and cash equivalents, September 30, 2023</b>                 | <u><u>\$ 75,319,437</u></u> | <u><u>\$ 8,401,506</u></u>  | <u><u>\$ 78,862,185</u></u>  |

|   | <b>Sheriff<br/>Health<br/>Insurance</b> | <b>Sheriff<br/>Workers'<br/>Compensation</b> | <b>Totals</b>         |
|---|-----------------------------------------|----------------------------------------------|-----------------------|
| 1 | \$ 40,795,318                           | \$ 4,008,299                                 | \$ 227,196,740        |
| 2 | -                                       | -                                            | (180,696,066)         |
| 3 | (44,127,607)                            | (4,067,020)                                  | (55,695,613)          |
| 4 | <u>-</u>                                | <u>9,296</u>                                 | <u>10,255,796</u>     |
|   | <u>(3,332,289)</u>                      | <u>(49,425)</u>                              | <u>1,060,857</u>      |
| 5 | <u>-</u>                                | <u>-</u>                                     | <u>(472,238)</u>      |
|   | <u>-</u>                                | <u>-</u>                                     | <u>(472,238)</u>      |
| 6 | <u>-</u>                                | <u>50,690</u>                                | <u>6,822,782</u>      |
|   | <u>-</u>                                | <u>50,690</u>                                | <u>6,822,782</u>      |
| 7 | (3,332,289)                             | 1,265                                        | 7,411,401             |
|   | <u>29,118,739</u>                       | <u>7,016,248</u>                             | <u>187,975,690</u>    |
|   | <u>\$ 25,786,450</u>                    | <u>\$ 7,017,513</u>                          | <u>\$ 195,387,091</u> |

Continued

**ORANGE COUNTY, FLORIDA**  
**COMBINING STATEMENT OF CASH FLOWS, Continued**  
**INTERNAL SERVICE FUNDS**  
**for the year ended September 30, 2023**

|                                                                                                       | <u>Risk<br/>Management</u> | <u>Fleet<br/>Management</u> | <u>Employee<br/>Benefits</u> |
|-------------------------------------------------------------------------------------------------------|----------------------------|-----------------------------|------------------------------|
| <b>Reconciliation of operating income (loss) to net cash provided by operating activities:</b>        |                            |                             |                              |
| Operating income (loss)                                                                               | \$ 3,456,254               | \$ 1,463,703                | \$ 1,765,468                 |
| <b>Adjustments to reconcile operating income (loss) to net cash provided by operating activities:</b> |                            |                             |                              |
| 1 Depreciation                                                                                        | 132,057                    | 220,037                     | -                            |
| 2 Pension and OPEB liability adjustment                                                               | 355,021                    | 963,270                     | -                            |
| <b>Decrease (increase) in assets:</b>                                                                 |                            |                             |                              |
| 3 Accounts receivable                                                                                 | (37,651)                   | 126,800                     | (3,448,757)                  |
| 4 Due from other funds                                                                                | -                          | (111)                       | (40,751)                     |
| 5 Due from other governmental agencies                                                                | -                          | -                           | 6,294                        |
| 6 Inventories and prepaid costs                                                                       | -                          | 121,638                     | -                            |
| <b>Increase (decrease) in liabilities:</b>                                                            |                            |                             |                              |
| 7 Accounts payable and accrued liabilities                                                            | 144,073                    | (26,831)                    | (222,062)                    |
| 8 Claims payable                                                                                      | (1,347,996)                | -                           | 808,000                      |
| 9 Due to other governmental agencies                                                                  | -                          | -                           | 937                          |
| 10 Due to other funds                                                                                 | -                          | (3,385)                     | 6,563                        |
| <b>Total adjustments</b>                                                                              | <u>(754,496)</u>           | <u>1,401,418</u>            | <u>(2,889,776)</u>           |
| <b>Net cash provided (used) by operating activities</b>                                               | <u>\$ 2,701,758</u>        | <u>\$ 2,865,121</u>         | <u>\$ (1,124,308)</u>        |

|    | <u>Sheriff<br/>Health<br/>Insurance</u> | <u>Sheriff<br/>Workers'<br/>Compensation</u> | <u>Totals</u>              |
|----|-----------------------------------------|----------------------------------------------|----------------------------|
|    | <u>\$ (3,307,950)</u>                   | <u>\$ (707,425)</u>                          | <u>\$ 2,670,050</u>        |
| 1  | -                                       | -                                            | 352,094                    |
| 2  | -                                       | -                                            | 1,318,291                  |
| 3  | -                                       | -                                            | (3,359,608)                |
| 4  | -                                       | -                                            | (40,862)                   |
| 5  | -                                       | -                                            | 6,294                      |
| 6  | -                                       | -                                            | 121,638                    |
| 7  | -                                       | -                                            | (104,820)                  |
| 8  | (24,339)                                | 658,000                                      | 93,665                     |
| 9  | -                                       | -                                            | 937                        |
| 10 | -                                       | -                                            | 3,178                      |
|    | <u>(24,339)</u>                         | <u>658,000</u>                               | <u>(1,609,193)</u>         |
|    | <u><u>\$ (3,332,289)</u></u>            | <u><u>\$ (49,425)</u></u>                    | <u><u>\$ 1,060,857</u></u> |

# **FIDUCIARY FUNDS**

**Fiduciary Funds account for assets held by the County as agent for individuals or other governmental units.**

## CUSTODIAL FUNDS

**Board of County Commissioners** is for amounts held in a fiduciary or escrow capacity on behalf of third parties, such as deposits from developers held pending satisfactory performance on specific construction projects, reserve funds held for the Community Venues and personal funds of inmates in County correctional programs.

**Tax Collector** is for property taxes and fees for licenses collected by the Tax Collector and distributed during the fiscal year to taxing authorities.

**Sheriff** accounts for funds received and disbursed for writs, sales, and auctions.

**Clerk of the Circuit and County Courts** is for assets collected and held by the Clerk as agent for other governmental agencies from the collection of fines and forfeitures and various filing fees, and for individuals from the collection of support payments, jury and witness services, and bail bond deposits.

**Comptroller** is for amounts held by the Comptroller as an agent for individuals or other governmental agencies, such as lien escrow deposits and tax deed auction proceeds.

**ORANGE COUNTY, FLORIDA**  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION**  
**ALL CUSTODIAL FUNDS**  
**September 30, 2023**

|                                                    | <u>Board<br/>of County<br/>Commissioners</u> | <u>Tax<br/>Collector</u> | <u>Sheriff</u>      | <u>Clerk of the<br/>Circuit and<br/>County Courts</u> |
|----------------------------------------------------|----------------------------------------------|--------------------------|---------------------|-------------------------------------------------------|
| <b><u>ASSETS</u></b>                               |                                              |                          |                     |                                                       |
| 1 Cash and investments                             | \$ 19,514,779                                | \$ 19,502,786            | \$ 5,808,622        | \$ 43,524,935                                         |
| 2 Accounts receivable                              | 360                                          | -                        | -                   | -                                                     |
| 3 Due from individuals                             | -                                            | -                        | -                   | 9,790                                                 |
|                                                    | <u>19,515,139</u>                            | <u>19,502,786</u>        | <u>5,808,622</u>    | <u>43,534,725</u>                                     |
| <b>Total assets</b>                                |                                              |                          |                     |                                                       |
| <b><u>LIABILITIES</u></b>                          |                                              |                          |                     |                                                       |
| 4 Accounts payable                                 | 99,266                                       | -                        | -                   | -                                                     |
| 5 Due to other governmental agencies               | 138,566                                      | 6,443,736                | -                   | 3,701,959                                             |
| 6 Due to individuals                               | 197,907                                      | 2,951,720                | -                   | 362,139                                               |
| 7 Deposits - installment taxes                     | -                                            | 9,854,676                | -                   | -                                                     |
| 8 Other deposits                                   | -                                            | 252,654                  | -                   | -                                                     |
|                                                    | <u>435,739</u>                               | <u>19,502,786</u>        | <u>-</u>            | <u>4,064,098</u>                                      |
| <b>Total liabilities</b>                           |                                              |                          |                     |                                                       |
| <b><u>NET POSITION</u></b>                         |                                              |                          |                     |                                                       |
| Restricted for:                                    |                                              |                          |                     |                                                       |
| 9 Individuals, organizations and other governments | 19,079,400                                   | -                        | 5,808,622           | 39,470,627                                            |
| <b>Total net position</b>                          | <u>\$ 19,079,400</u>                         | <u>\$ -</u>              | <u>\$ 5,808,622</u> | <u>\$ 39,470,627</u>                                  |

|   | <u>Comptroller</u>  | <u>Total</u>         |
|---|---------------------|----------------------|
| 1 | \$ 7,336,376        | \$ 95,687,498        |
| 2 | -                   | 360                  |
| 3 | <u>-</u>            | <u>9,790</u>         |
|   | <u>7,336,376</u>    | <u>95,697,648</u>    |
| 4 | -                   | 99,266               |
| 5 | 32                  | 10,284,293           |
| 6 | 150,628             | 3,662,394            |
| 7 | -                   | 9,854,676            |
| 8 | <u>-</u>            | <u>252,654</u>       |
|   | <u>150,660</u>      | <u>24,153,283</u>    |
| 9 | <u>7,185,716</u>    | <u>71,544,365</u>    |
|   | <u>\$ 7,185,716</u> | <u>\$ 71,544,365</u> |



**ORANGE COUNTY, FLORIDA**  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**ALL CUSTODIAL FUNDS**  
**for the year ended September 30, 2023**

|                                                                                  | <u>Board<br/>of County<br/>Commissioners</u> | <u>Tax<br/>Collector</u> | <u>Sheriff</u>      | <u>Clerk of the<br/>Circuit and<br/>County Courts</u> |
|----------------------------------------------------------------------------------|----------------------------------------------|--------------------------|---------------------|-------------------------------------------------------|
| <b>Additions:</b>                                                                |                                              |                          |                     |                                                       |
| 1 Property taxes and fees collected                                              | \$ -                                         | \$ 3,364,620,272         | \$ -                | \$ -                                                  |
| 2 Licenses and tag fees collected                                                | -                                            | 85,138,635               | -                   | -                                                     |
| 3 Registry deposits                                                              | -                                            | -                        | -                   | 44,801,139                                            |
| 4 Proceeds from court-related activity                                           | -                                            | -                        | -                   | 105,558,561                                           |
| 5 Foreclosure sale bidder deposits                                               | -                                            | -                        | -                   | 21,940,194                                            |
| 6 Criminal cash bond payments                                                    | -                                            | -                        | -                   | 3,646,389                                             |
| 7 Restitution payments from defendants                                           | -                                            | -                        | -                   | 1,485,575                                             |
| 8 State witness funding                                                          | -                                            | -                        | -                   | 265,239                                               |
| 9 Evidence collected                                                             | -                                            | -                        | 1,928,645           | -                                                     |
| 10 Suspense refund collected                                                     | -                                            | -                        | 540,127             | -                                                     |
| 11 Reimbursements and levies                                                     | -                                            | -                        | 80,941              | -                                                     |
| 12 Torch Run/United Way collected                                                | -                                            | -                        | 5,531               | -                                                     |
| 13 Abandoned property                                                            | -                                            | -                        | 2,262               | -                                                     |
| 14 Payments collected on behalf of others                                        | 11,017,127                                   | -                        | -                   | -                                                     |
| 15 Payments collected for other governments                                      | 4,295,923                                    | -                        | -                   | -                                                     |
| 16 Net investment income                                                         | 56,654                                       | -                        | -                   | -                                                     |
|                                                                                  | <u>15,369,704</u>                            | <u>3,449,758,907</u>     | <u>2,557,506</u>    | <u>177,697,097</u>                                    |
| <b>Total additions</b>                                                           | <u>15,369,704</u>                            | <u>3,449,758,907</u>     | <u>2,557,506</u>    | <u>177,697,097</u>                                    |
| <b>Deductions:</b>                                                               |                                              |                          |                     |                                                       |
| 17 Property taxes and fees collected                                             | -                                            | 3,364,620,272            | -                   | -                                                     |
| 18 Licenses and tag fees collected                                               | -                                            | 85,138,635               | -                   | -                                                     |
| 19 Registry payments to individuals and<br>governmental agencies                 | -                                            | -                        | -                   | 39,490,107                                            |
| 20 Foreclosure sale bidder deposits applied to sales<br>or refunded to depositor | -                                            | -                        | -                   | 22,177,808                                            |
| 21 Criminal cash bond payments to individuals and<br>other governmental agencies | -                                            | -                        | -                   | 3,292,197                                             |
| 22 Restitution payments to individuals                                           | -                                            | -                        | -                   | 1,445,148                                             |
| 23 Witness payments                                                              | -                                            | -                        | -                   | 239,490                                               |
| 24 Evidence payments                                                             | -                                            | -                        | 1,860,705           | -                                                     |
| 25 Suspense refund payments                                                      | -                                            | -                        | 523,379             | -                                                     |
| 26 Sheriffs conference payments                                                  | -                                            | -                        | 12,860              | -                                                     |
| 27 Torch Run/United Way payments                                                 | -                                            | -                        | 7,364               | -                                                     |
| 28 Abandoned property payments                                                   | -                                            | -                        | 2,262               | -                                                     |
| 29 Payments made to other governmental agencies                                  | 4,391,471                                    | -                        | -                   | -                                                     |
| 30 Payments made to individuals                                                  | 8,438,240                                    | -                        | -                   | -                                                     |
| 31 Other payments to individuals and<br>governmental agencies                    | -                                            | -                        | -                   | 105,951,189                                           |
|                                                                                  | <u>12,829,711</u>                            | <u>3,449,758,907</u>     | <u>2,406,570</u>    | <u>172,595,939</u>                                    |
| <b>Total deductions</b>                                                          | <u>12,829,711</u>                            | <u>3,449,758,907</u>     | <u>2,406,570</u>    | <u>172,595,939</u>                                    |
| 32 Change in net position                                                        | <u>2,539,993</u>                             | <u>-</u>                 | <u>150,936</u>      | <u>5,101,158</u>                                      |
| 33 <b>Net position, October 1, 2022</b>                                          | <u>16,539,407</u>                            | <u>-</u>                 | <u>5,657,686</u>    | <u>34,369,469</u>                                     |
| 34 <b>Net position, September 30, 2023</b>                                       | <u>\$ 19,079,400</u>                         | <u>\$ -</u>              | <u>\$ 5,808,622</u> | <u>\$ 39,470,627</u>                                  |

|    | <u>Comptroller</u>  | <u>Total</u>         |
|----|---------------------|----------------------|
| 1  | \$ -                | \$ 3,364,620,272     |
| 2  | -                   | 85,138,635           |
| 3  | -                   | 44,801,139           |
| 4  | -                   | 105,558,561          |
| 5  | -                   | 21,940,194           |
| 6  | -                   | 3,646,389            |
| 7  | -                   | 1,485,575            |
| 8  | -                   | 265,239              |
| 9  | -                   | 1,928,645            |
| 10 | -                   | 540,127              |
| 11 | -                   | 80,941               |
| 12 | -                   | 5,531                |
| 13 | -                   | 2,262                |
| 14 | 9,773,592           | 20,790,719           |
| 15 | 92                  | 4,296,015            |
| 16 | -                   | 56,654               |
|    | <u>9,773,684</u>    | <u>3,655,156,898</u> |
| 17 | -                   | 3,364,620,272        |
| 18 | -                   | 85,138,635           |
| 19 | -                   | 39,490,107           |
| 20 | -                   | 22,177,808           |
| 21 | -                   | 3,292,197            |
| 22 | -                   | 1,445,148            |
| 23 | -                   | 239,490              |
| 24 | -                   | 1,860,705            |
| 25 | -                   | 523,379              |
| 26 | -                   | 12,860               |
| 27 | -                   | 7,364                |
| 28 | -                   | 2,262                |
| 29 | 92                  | 4,391,563            |
| 30 | 10,139,197          | 18,577,437           |
| 31 | <u>2,603</u>        | <u>105,953,792</u>   |
|    | <u>10,141,892</u>   | <u>3,647,733,019</u> |
| 32 | <u>(368,208)</u>    | <u>7,423,879</u>     |
| 33 | <u>7,553,924</u>    | <u>64,120,486</u>    |
| 34 | <u>\$ 7,185,716</u> | <u>\$ 71,544,365</u> |



# **COMPONENT UNITS**

**ORANGE COUNTY, FLORIDA**  
**COMBINING STATEMENT OF NET POSITION**  
**NONMAJOR COMPONENT UNITS**  
**September 30, 2023**

|                                                          | Orange County<br>Housing<br>Finance Authority | Orange County<br>Library<br>District | International Drive<br>Master Transit<br>and Improvement<br>District | Orange County<br>Health<br>Facilities<br>Authority |
|----------------------------------------------------------|-----------------------------------------------|--------------------------------------|----------------------------------------------------------------------|----------------------------------------------------|
| <b><u>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</u></b>  |                                               |                                      |                                                                      |                                                    |
| <b>Current assets:</b>                                   |                                               |                                      |                                                                      |                                                    |
| 1 Cash and investments                                   | \$ 24,779,101                                 | \$ 8,593,474                         | \$ 7,481,140                                                         | \$ 281,292                                         |
| 2 Other investments                                      | -                                             | 83,725,172                           | -                                                                    | -                                                  |
| 3 Accounts receivable                                    | 273,279                                       | 210,062                              | 1,292,801                                                            | -                                                  |
| 4 Accrued interest receivable                            | 100,017                                       | -                                    | -                                                                    | -                                                  |
| 5 Due from other governmental agencies                   | -                                             | 722,295                              | -                                                                    | -                                                  |
| 6 Inventories                                            | -                                             | 104,877                              | -                                                                    | -                                                  |
| 7 Deposits and prepaid costs                             | 45,236                                        | 728,254                              | 60,043                                                               | -                                                  |
| 8 Restricted cash and cash equivalents                   | 1,893,929                                     | -                                    | -                                                                    | -                                                  |
| 9 Restricted accrued interest receivable                 | 216,885                                       | -                                    | -                                                                    | -                                                  |
| <b>Total current assets</b>                              | <b>27,308,447</b>                             | <b>94,084,134</b>                    | <b>8,833,984</b>                                                     | <b>281,292</b>                                     |
| <b>Noncurrent assets:</b>                                |                                               |                                      |                                                                      |                                                    |
| 10 Restricted cash and investments                       | 55,071,151                                    | -                                    | -                                                                    | -                                                  |
| 11 Other investments                                     | 10,684,400                                    | -                                    | -                                                                    | -                                                  |
| 12 Notes and loans receivable, net                       | 4,730,326                                     | -                                    | -                                                                    | -                                                  |
| 13 Net pension and OPEB assets                           | -                                             | 9,363,924                            | -                                                                    | -                                                  |
| 14 Nondepreciable capital assets                         | -                                             | 4,411,336                            | -                                                                    | -                                                  |
| 15 Depreciable capital assets, net                       | 233,705                                       | 35,630,899                           | 670,753                                                              | -                                                  |
| <b>Total noncurrent assets</b>                           | <b>70,719,582</b>                             | <b>49,406,159</b>                    | <b>670,753</b>                                                       | <b>-</b>                                           |
| <b>Deferred outflows of resources:</b>                   |                                               |                                      |                                                                      |                                                    |
| 16 Related to pensions and OPEB                          | 123,624                                       | 6,695,908                            | -                                                                    | -                                                  |
| <b>Total assets and deferred outflows of resources</b>   | <b>\$ 98,151,653</b>                          | <b>\$ 150,186,201</b>                | <b>\$ 9,504,737</b>                                                  | <b>\$ 281,292</b>                                  |
| <b><u>LIABILITIES, DEFERRED INFLOWS OF RESOURCES</u></b> |                                               |                                      |                                                                      |                                                    |
| <b><u>AND NET POSITION (DEFICIT)</u></b>                 |                                               |                                      |                                                                      |                                                    |
| <b>Current liabilities:</b>                              |                                               |                                      |                                                                      |                                                    |
| 17 Accounts payable and accrued liabilities              | \$ 684,994                                    | \$ 2,286,580                         | \$ 590,940                                                           | \$ -                                               |
| 18 Due to other governmental agencies                    | -                                             | -                                    | -                                                                    | -                                                  |
| 19 Current portion of long-term liabilities              | -                                             | 2,965,643                            | 116,041                                                              | -                                                  |
| 20 Unearned revenue                                      | -                                             | -                                    | 31,328                                                               | -                                                  |
| Payable from restricted assets:                          |                                               |                                      |                                                                      |                                                    |
| 21 Accounts payable and accrued liabilities              | 16,898                                        | -                                    | -                                                                    | -                                                  |
| 22 Accrued interest payable                              | 123,563                                       | -                                    | -                                                                    | -                                                  |
| 23 Revenue bonds payable                                 | 415,000                                       | -                                    | -                                                                    | -                                                  |
| <b>Total current liabilities</b>                         | <b>1,240,455</b>                              | <b>5,252,223</b>                     | <b>738,309</b>                                                       | <b>-</b>                                           |
| <b>Noncurrent liabilities:</b>                           |                                               |                                      |                                                                      |                                                    |
| 24 Revenue bonds payable (net of unamortized costs)      | 43,138,120                                    | -                                    | -                                                                    | -                                                  |
| 25 Accrued compensated absences                          | -                                             | 1,005,796                            | -                                                                    | -                                                  |
| 26 Obligation for leases                                 | -                                             | 6,377,231                            | -                                                                    | -                                                  |
| 27 Subscription liabilities                              | -                                             | 81,085                               | -                                                                    | -                                                  |
| 28 Notes and loans payable                               | -                                             | -                                    | 332,709                                                              | -                                                  |
| 29 Net pension liability                                 | 886,072                                       | -                                    | -                                                                    | -                                                  |
| <b>Total noncurrent liabilities</b>                      | <b>44,024,192</b>                             | <b>7,464,112</b>                     | <b>332,709</b>                                                       | <b>-</b>                                           |
| <b>Total liabilities</b>                                 | <b>45,264,647</b>                             | <b>12,716,335</b>                    | <b>1,071,018</b>                                                     | <b>-</b>                                           |
| <b>Deferred inflows of resources:</b>                    |                                               |                                      |                                                                      |                                                    |
| 30 Related to pensions and OPEB                          | 92,294                                        | 3,695,841                            | -                                                                    | -                                                  |
| <b>Total deferred inflows of resources</b>               | <b>92,294</b>                                 | <b>3,695,841</b>                     | <b>-</b>                                                             | <b>-</b>                                           |
| <b>Net Position (Deficit):</b>                           |                                               |                                      |                                                                      |                                                    |
| 31 Net investment in capital assets                      | 233,705                                       | 32,290,148                           | 222,003                                                              | -                                                  |
| 32 Restricted for net pension and OPEB assets            | -                                             | 9,363,924                            | -                                                                    | -                                                  |
| 33 Restricted for other purposes                         | -                                             | 3,169,299                            | 3,733,339                                                            | -                                                  |
| 34 Unrestricted                                          | 52,561,007                                    | 88,950,654                           | 4,478,377                                                            | 281,292                                            |
| <b>Total net position (deficit)</b>                      | <b>52,794,712</b>                             | <b>133,774,025</b>                   | <b>8,433,719</b>                                                     | <b>281,292</b>                                     |
| <b>Total liabilities, deferred inflows of resources</b>  |                                               |                                      |                                                                      |                                                    |
| <b>and net position (deficit)</b>                        | <b>\$ 98,151,653</b>                          | <b>\$ 150,186,201</b>                | <b>\$ 9,504,737</b>                                                  | <b>\$ 281,292</b>                                  |

|    | Orange County<br>Industrial<br>Development<br>Authority | Orange<br>Blossom Trail<br>Development<br>Board, Inc | Totals                |
|----|---------------------------------------------------------|------------------------------------------------------|-----------------------|
| 1  | \$ -                                                    | \$ 2,578                                             | \$ 41,137,585         |
| 2  | -                                                       | -                                                    | 83,725,172            |
| 3  | -                                                       | -                                                    | 1,776,142             |
| 4  | -                                                       | -                                                    | 100,017               |
| 5  | -                                                       | 354,288                                              | 1,076,583             |
| 6  | -                                                       | -                                                    | 104,877               |
| 7  | -                                                       | 6,005                                                | 839,538               |
| 8  | -                                                       | -                                                    | 1,893,929             |
| 9  | -                                                       | -                                                    | 216,885               |
|    | <u>-</u>                                                | <u>362,871</u>                                       | <u>130,870,728</u>    |
| 10 | -                                                       | -                                                    | 55,071,151            |
| 11 | -                                                       | -                                                    | 10,684,400            |
| 12 | -                                                       | -                                                    | 4,730,326             |
| 13 | -                                                       | -                                                    | 9,363,924             |
| 14 | -                                                       | -                                                    | 4,411,336             |
| 15 | -                                                       | 6,027                                                | 36,541,384            |
|    | <u>-</u>                                                | <u>6,027</u>                                         | <u>120,802,521</u>    |
| 16 | -                                                       | -                                                    | 6,819,532             |
|    | <u>\$ -</u>                                             | <u>\$ 368,898</u>                                    | <u>\$ 258,492,781</u> |
| 17 | \$ -                                                    | \$ 265,829                                           | \$ 3,828,343          |
| 18 | -                                                       | 124,366                                              | 124,366               |
| 19 | -                                                       | -                                                    | 3,081,684             |
| 20 | -                                                       | -                                                    | 31,328                |
| 21 | -                                                       | -                                                    | 16,898                |
| 22 | -                                                       | -                                                    | 123,563               |
| 23 | -                                                       | -                                                    | 415,000               |
|    | <u>-</u>                                                | <u>390,195</u>                                       | <u>7,621,182</u>      |
| 24 | -                                                       | -                                                    | 43,138,120            |
| 25 | -                                                       | -                                                    | 1,005,796             |
| 26 | -                                                       | -                                                    | 6,377,231             |
| 27 | -                                                       | -                                                    | 81,085                |
| 28 | -                                                       | -                                                    | 332,709               |
| 29 | -                                                       | -                                                    | 886,072               |
|    | <u>-</u>                                                | <u>-</u>                                             | <u>51,821,013</u>     |
|    | <u>-</u>                                                | <u>390,195</u>                                       | <u>59,442,195</u>     |
| 30 | -                                                       | -                                                    | 3,788,135             |
|    | <u>-</u>                                                | <u>-</u>                                             | <u>3,788,135</u>      |
| 31 | -                                                       | -                                                    | 32,745,856            |
| 32 | -                                                       | -                                                    | 9,363,924             |
| 33 | -                                                       | -                                                    | 6,902,638             |
| 34 | -                                                       | (21,297)                                             | 146,250,033           |
|    | <u>-</u>                                                | <u>(21,297)</u>                                      | <u>195,262,451</u>    |
|    | <u>\$ -</u>                                             | <u>\$ 368,898</u>                                    | <u>\$ 258,492,781</u> |

**ORANGE COUNTY, FLORIDA**  
**COMBINING STATEMENT OF ACTIVITIES**  
**NONMAJOR COMPONENT UNITS**  
**for the year ended September 30, 2023**

|                                                                    |                      | <b>Program Revenues</b>     |                                           |                                         |
|--------------------------------------------------------------------|----------------------|-----------------------------|-------------------------------------------|-----------------------------------------|
|                                                                    | <b>Expenses</b>      | <b>Charges for Services</b> | <b>Operating Grants and Contributions</b> | <b>Capital Grants and Contributions</b> |
| <b>Orange County Housing Finance Authority</b>                     |                      |                             |                                           |                                         |
| Economic environment                                               | \$ 6,841,411         | \$ 6,252,237                | \$ -                                      | \$ -                                    |
| <b>Orange County Library District</b>                              |                      |                             |                                           |                                         |
| Culture and recreation                                             | 47,815,467           | 556,289                     | 1,565,831                                 | -                                       |
| <b>International Drive Master Transit and Improvement District</b> |                      |                             |                                           |                                         |
| General government                                                 | 3,896,894            | -                           | -                                         | -                                       |
| Transportation                                                     | 5,108,018            | 1,020,159                   | -                                         | -                                       |
| <b>Total I-Drive Master Transit and Improvement District</b>       | <u>9,004,912</u>     | <u>1,020,159</u>            | <u>-</u>                                  | <u>-</u>                                |
| <b>Orange County Health Facilities Authority</b>                   |                      |                             |                                           |                                         |
| Economic environment                                               | 25,196               | 60,225                      | -                                         | -                                       |
| <b>Orange County Industrial Development Authority</b>              |                      |                             |                                           |                                         |
| Economic environment                                               | 54,500               | 54,500                      | -                                         | -                                       |
| <b>Orange Blossom Trail Development Board, Inc.</b>                |                      |                             |                                           |                                         |
| Economic environment                                               | 1,734,300            | -                           | 1,752,183                                 | -                                       |
| <b>Total nonmajor component units</b>                              | <u>\$ 65,475,786</u> | <u>\$ 7,943,410</u>         | <u>\$ 3,318,014</u>                       | <u>\$ -</u>                             |

General revenues:

Ad valorem tax  
Unrestricted investment earnings  
Miscellaneous

Total general revenues

Change in net position

Net position (deficit), October 1, 2022

Restatement

Net position (deficit), October 1, 2022, as restated

Net position (deficit), September 30, 2023

| Net (Expense) Revenue and Changes in Net Position   |                                         |                                                                         |                                                       |                                                            |                                                          |                |
|-----------------------------------------------------|-----------------------------------------|-------------------------------------------------------------------------|-------------------------------------------------------|------------------------------------------------------------|----------------------------------------------------------|----------------|
| Orange<br>County<br>Housing<br>Finance<br>Authority | Orange<br>County<br>Library<br>District | International<br>Drive Master<br>Transit and<br>Improvement<br>District | Orange<br>County<br>Health<br>Facilities<br>Authority | Orange<br>County<br>Industrial<br>Development<br>Authority | Orange<br>Blossom<br>Trail<br>Development<br>Board, Inc. | Totals         |
| \$ (589,174)                                        | \$ -                                    | \$ -                                                                    | \$ -                                                  | \$ -                                                       | \$ -                                                     | \$ (589,174)   |
| -                                                   | (45,693,347)                            | -                                                                       | -                                                     | -                                                          | -                                                        | (45,693,347)   |
| -                                                   | -                                       | (3,896,894)                                                             | -                                                     | -                                                          | -                                                        | (3,896,894)    |
| -                                                   | -                                       | (4,087,859)                                                             | -                                                     | -                                                          | -                                                        | (4,087,859)    |
| -                                                   | -                                       | (7,984,753)                                                             | -                                                     | -                                                          | -                                                        | (7,984,753)    |
| -                                                   | -                                       | -                                                                       | 35,029                                                | -                                                          | -                                                        | 35,029         |
| -                                                   | -                                       | -                                                                       | -                                                     | -                                                          | -                                                        | -              |
| -                                                   | -                                       | -                                                                       | -                                                     | -                                                          | 17,883                                                   | 17,883         |
| (589,174)                                           | (45,693,347)                            | (7,984,753)                                                             | 35,029                                                | -                                                          | 17,883                                                   | (54,214,362)   |
| -                                                   | 61,604,263                              | 8,083,571                                                               | -                                                     | -                                                          | -                                                        | 69,687,834     |
| -                                                   | 4,372,167                               | 673                                                                     | -                                                     | -                                                          | -                                                        | 4,372,840      |
| -                                                   | 163,600                                 | -                                                                       | -                                                     | -                                                          | -                                                        | 163,600        |
| -                                                   | 66,140,030                              | 8,084,244                                                               | -                                                     | -                                                          | -                                                        | 74,224,274     |
| (589,174)                                           | 20,446,683                              | 99,491                                                                  | 35,029                                                | -                                                          | 17,883                                                   | 20,009,912     |
| 25,480,470                                          | 113,327,342                             | 8,334,228                                                               | 246,263                                               | -                                                          | (39,180)                                                 | 147,349,123    |
| 27,903,416                                          | -                                       | -                                                                       | -                                                     | -                                                          | -                                                        | 27,903,416     |
| 53,383,886                                          | 113,327,342                             | 8,334,228                                                               | 246,263                                               | -                                                          | (39,180)                                                 | 175,252,539    |
| \$ 52,794,712                                       | \$ 133,774,025                          | \$ 8,433,719                                                            | \$ 281,292                                            | \$ -                                                       | \$ (21,297)                                              | \$ 195,262,451 |



# **SUPPLEMENTAL SCHEDULES**

**Supplemental schedules, although not necessary for fair presentation in conformity with generally accepted accounting principles, are presented to provide greater detail information.**

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF EXPENDITURES BY DEPARTMENT**  
**-- BUDGET AND ACTUAL (BUDGETARY BASIS)**  
**GENERAL FUND**  
**for the year ended September 30, 2023**

| <b>Department</b>                                   | <b>Original<br/>Budget</b> | <b>Final<br/>Budget</b> | <b>Actual</b>           | <b>Variance<br/>with Final<br/>Budget</b> |
|-----------------------------------------------------|----------------------------|-------------------------|-------------------------|-------------------------------------------|
| <b>COUNTY DEPARTMENTS:</b>                          |                            |                         |                         |                                           |
| Administrative Services                             | \$ 133,987,715             | \$ 140,863,040          | \$ 121,761,037          | \$ 19,102,003                             |
| Planning, Environmental and<br>Development Services | 93,812,807                 | 103,032,986             | 36,642,706              | 66,390,280                                |
| Corrections                                         | 206,001,949                | 212,287,368             | 194,213,444             | 18,073,924                                |
| Fire Rescue                                         | 1,721,342                  | 1,740,424               | 1,469,609               | 270,815                                   |
| Health Services                                     | 196,896,143                | 202,166,369             | 139,032,846             | 63,133,523                                |
| <b>OTHER BUDGETS:</b>                               |                            |                         |                         |                                           |
| Fiscal and Business Services                        | 552,550                    | 570,669                 | 541,999                 | 28,670                                    |
| Office of Management and Budget                     | 1,755,274                  | 1,801,676               | 1,456,223               | 345,453                                   |
| Government Call Center                              | 2,306,054                  | 2,301,054               | 1,970,659               | 330,395                                   |
| Public Safety Office                                | 7,543,717                  | 6,743,717               | 5,513,256               | 1,230,461                                 |
| Agenda Development                                  | 307,161                    | 317,833                 | 297,726                 | 20,107                                    |
| Communications                                      | 4,111,604                  | 4,151,604               | 3,671,980               | 479,624                                   |
| County Administrator                                | 3,196,844                  | 3,196,844               | 2,661,336               | 535,508                                   |
| County Attorney                                     | 5,560,200                  | 5,560,200               | 5,040,957               | 519,243                                   |
| Economic Trade and Tourism Development              | 7,239,829                  | 7,334,829               | 6,840,205               | 494,624                                   |
| Human Resources and Labor Relations                 | 12,411,944                 | 12,745,174              | 11,221,825              | 1,523,349                                 |
| Office of Professional Standards                    | 1,769,824                  | 1,804,932               | 1,347,888               | 457,044                                   |
| Intergovernmental Affairs                           | 806,478                    | 806,478                 | 652,442                 | 154,036                                   |
| Graphic Reproduction                                | 1,581,372                  | 1,541,372               | 1,347,006               | 194,366                                   |
| <b>OTHER APPROPRIATIONS:</b>                        |                            |                         |                         |                                           |
| East Central Florida Regional Planning Council      | 304,564                    | 304,564                 | 304,564                 | -                                         |
| LYNX / Transit Authority                            | 62,113,600                 | 62,113,600              | 62,113,600              | -                                         |
| Metropolitan Planning Organization                  | 543,354                    | 543,354                 | 543,354                 | -                                         |
| Non-Departmental Expenditures                       | 56,215,979                 | 58,044,439              | 56,358,073              | 1,686,366                                 |
| Human Services Agencies                             | 3,003,255                  | 3,003,255               | 2,109,333               | 893,922                                   |
| Reserve for Contingencies                           | 97,476,688                 | 100,842,719             | -                       | 100,842,719                               |
| <b>ELECTED OFFICIALS:</b>                           |                            |                         |                         |                                           |
| County Mayor                                        | 2,531,480                  | 2,381,480               | 1,859,276               | 522,204                                   |
| Board of County Commissioners                       | 2,775,032                  | 3,354,739               | 2,820,824               | 533,915                                   |
| Constitutional Officers                             | 493,226,845                | 504,521,811             | 497,817,949             | 6,703,862                                 |
| Court Administration                                | 1,084,185                  | 1,119,904               | 824,810                 | 295,094                                   |
| Public Defender                                     | 75,586                     | 75,586                  | 57,026                  | 18,560                                    |
| State Attorney                                      | 75,159                     | 75,159                  | 53,874                  | 21,285                                    |
| <b>Totals</b>                                       | <b>\$ 1,400,988,534</b>    | <b>\$ 1,445,347,179</b> | <b>\$ 1,160,545,827</b> | <b>\$ 284,801,352</b>                     |

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF EXPENDITURES BY DEPARTMENT**  
**-- BUDGET AND ACTUAL**  
**GRANTS SPECIAL REVENUE FUND**  
**for the year ended September 30, 2023**

| <b>Department</b>                                   | <b>Final<br/>Budget</b> | <b>Actual</b>         | <b>Variance</b>       |
|-----------------------------------------------------|-------------------------|-----------------------|-----------------------|
| Health Services                                     | \$ 33,048,363           | \$ 21,627,121         | \$ 11,421,242         |
| Family Services                                     | 95,743,237              | 46,101,126            | 49,642,111            |
| Public Works                                        | 19,006,495              | 7,443,836             | 11,562,659            |
| Sheriff                                             | 7,044,151               | 6,747,351             | 296,800               |
| Planning, Environmental and<br>Development Services | 80,075,680              | 39,946,478            | 40,129,202            |
| Administrative Services                             | 2,805,612               | 1,009,581             | 1,796,031             |
| Fire Rescue                                         | 4,234,252               | 1,707,062             | 2,527,190             |
| Corrections                                         | 109,932                 | 27,695                | 82,237                |
| Other                                               | 237,862,523             | 54,004,819            | 183,857,704           |
| <b>Totals</b>                                       | <b>\$ 479,930,245</b>   | <b>\$ 178,615,069</b> | <b>\$ 301,315,176</b> |

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF EXPENDITURES BY DEPARTMENT**  
**-- BUDGET AND ACTUAL**  
**MISCELLANEOUS CONSTRUCTION PROJECTS CAPITAL PROJECTS FUND**  
**for the year ended September 30, 2023**

| <u>Department</u>                                   | <u>Final<br/>Budget</u>      | <u>Actual</u>               | <u>Variance</u>              |
|-----------------------------------------------------|------------------------------|-----------------------------|------------------------------|
| Board of County Commissioners                       | \$ 15,478,714                | \$ 6,173,937                | \$ 9,304,777                 |
| Corrections                                         | 36,073,558                   | 5,241,541                   | 30,832,017                   |
| Administrative Services                             | 175,600,645                  | 37,756,585                  | 137,844,060                  |
| Public Works                                        | 55,440,844                   | 9,234,741                   | 46,206,103                   |
| Planning, Environmental and<br>Development Services | 70,005,005                   | 9,360,166                   | 60,644,839                   |
| Health Services                                     | 9,650,580                    | 638,739                     | 9,011,841                    |
| Family Services                                     | 8,142,952                    | 1,196,322                   | 6,946,630                    |
| County Administration                               | 24,577,657                   | 3,175,875                   | 21,401,782                   |
| Fire Rescue                                         | 11,779,548                   | 2,914,926                   | 8,864,622                    |
| Reserve for Contingencies                           | 196,436,199                  | -                           | 196,436,199                  |
| <b>Totals</b>                                       | <u><u>\$ 603,185,702</u></u> | <u><u>\$ 75,692,832</u></u> | <u><u>\$ 527,492,870</u></u> |

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF INTERFUND TRANSFERS**  
**for the year ended September 30, 2023**

| <u>TRANSFERS IN</u>                                 |                | <u>TRANSFERS OUT</u>                      |              |
|-----------------------------------------------------|----------------|-------------------------------------------|--------------|
| <b>GENERAL FUND:</b>                                |                |                                           |              |
| from Special Tax Equalization District              | \$ 254,808,148 | to Fire Protection MSTU                   | \$ 2,417,719 |
| from School Impact Fees                             | 660,606        | to Grants                                 | 1,204,248    |
| from Grants                                         | 2,142,969      | to Municipal Service Districts            | 110,714      |
| from Sales Tax Trust                                | 9,982,287      | to Special Tax Equalization District      | 1,654,814    |
| from Capital Improvement Bonds                      | 24,171,539     | to Court Technology                       | 3,000,000    |
| from International Drive CRA                        | 1,872,983      | to Local Court Programs                   | 2,463,695    |
| from Documentary and Intangible Tax                 | 1,200,285      | to Water and Navigation Control Districts | 3,957        |
| from Convention Center                              | 3,100,000      | to Aquatic Weed Taxing Districts          | 15,128       |
| from Water Utilities System                         | 10,200,000     | to International Drive CRA                | 23,481,790   |
|                                                     |                | to OBT Community Redevelopment Agency     | 829,699      |
|                                                     |                | to Drug Abuse Trust                       | 120,900      |
|                                                     |                |                                           |              |
| Total General Fund                                  | 308,138,817    |                                           | 35,302,664   |
| <b>SPECIAL REVENUE FUNDS:</b>                       |                |                                           |              |
| Fire Protection MSTU:                               |                |                                           |              |
| from General Fund                                   | 2,417,719      |                                           |              |
| Municipal Service Districts:                        |                |                                           |              |
| from General Fund                                   | 110,714        |                                           |              |
| from Transportation Trust                           | 120,000        | to Local Option Gas Tax                   | 50,027       |
| Grants:                                             |                |                                           |              |
| from General Fund                                   | 1,204,248      | to General Fund                           | 2,142,969    |
| Special Tax Equalization District:                  |                |                                           |              |
| from General Fund                                   | 1,654,814      | to General Fund                           | 254,808,148  |
| from Public Service Tax Bonds                       | 69,298,011     |                                           |              |
| Court Technology:                                   |                |                                           |              |
| from General Fund                                   | 3,000,000      |                                           |              |
| Local Court Programs:                               |                |                                           |              |
| from General Fund                                   | 2,463,695      |                                           |              |
| Radio Communication Program                         |                |                                           |              |
| from Promissory Note                                | 94,550         |                                           |              |
| Water and Navigation Control Districts:             |                |                                           |              |
| from General Fund                                   | 3,957          |                                           |              |
| Aquatic Weed Taxing Districts:                      |                |                                           |              |
| from General Fund                                   | 15,128         |                                           |              |
| Local Option Gas Tax:                               |                |                                           |              |
| from Municipal Service Districts                    | 50,027         |                                           |              |
| from Sales Tax Trust                                | 15,300,000     |                                           |              |
| Transportation Trust:                               |                |                                           |              |
| from Sales Tax Trust                                | 100,000,000    | to Municipal Service Districts            | 120,000      |
| International Drive Community Redevelopment Agency: |                |                                           |              |
| from General Fund                                   | 23,481,790     | to General Fund                           | 1,872,983    |
| OBT Community Redevelopment Agency:                 |                |                                           |              |
| from General Fund                                   | 829,699        |                                           |              |
| School Impact Fees:                                 |                | to General Fund                           | 660,606      |
| Drug Abuse Trust:                                   |                |                                           |              |
| from General Fund                                   | 120,900        |                                           |              |

Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF INTERFUND TRANSFERS, Continued**  
**for the year ended September 30, 2023**

| <u>TRANSFERS IN</u>                      |                              | <u>TRANSFERS OUT</u>                             |
|------------------------------------------|------------------------------|--------------------------------------------------|
| <b>SPECIAL REVENUE FUNDS, Continued:</b> |                              |                                                  |
| Parks:                                   |                              |                                                  |
| from Public Service Tax Bonds            | \$ 26,600,000                | \$                                               |
| Documentary and Intangible Tax:          |                              |                                                  |
|                                          |                              | to General Fund 1,200,285                        |
|                                          | <u>246,765,252</u>           | <u>260,855,018</u>                               |
| Total Special Revenue Funds              |                              |                                                  |
| <b>DEBT SERVICE FUNDS:</b>               |                              |                                                  |
| Sales Tax Trust:                         |                              |                                                  |
|                                          |                              | to General Fund 9,982,287                        |
|                                          |                              | to Local Option Gas Tax 15,300,000               |
|                                          |                              | to Transportation Trust 100,000,000              |
|                                          |                              | to Misc Construction Projects 49,700,000         |
| Capital Improvement Bonds:               |                              |                                                  |
|                                          |                              | to General Fund 24,171,539                       |
|                                          |                              | to Misc Construction Projects 95,287,349         |
| Public Service Tax Bonds:                |                              |                                                  |
|                                          |                              | to Special Tax Equalization District 69,298,011  |
|                                          |                              | to Parks 26,600,000                              |
| Orange County Promissory Note:           |                              |                                                  |
|                                          |                              | to Radio Communication Fund 94,550               |
|                                          | <u>-</u>                     | <u>390,433,736</u>                               |
| Total Debt Service Funds                 |                              |                                                  |
| <b>CAPITAL PROJECTS FUNDS:</b>           |                              |                                                  |
| Miscellaneous Construction Projects:     |                              |                                                  |
| from Sales Tax Trust                     | 49,700,000                   |                                                  |
| from Capital Improvement Bonds           | 95,287,349                   |                                                  |
|                                          | <u>144,987,349</u>           |                                                  |
| Total Capital Projects Funds             |                              |                                                  |
| <b>ENTERPRISE FUNDS:</b>                 |                              |                                                  |
| Convention Center:                       |                              |                                                  |
|                                          |                              | to General Fund 3,100,000                        |
| Water Utilities System:                  |                              |                                                  |
|                                          |                              | to General Fund 10,200,000                       |
|                                          | <u>-</u>                     | <u>13,300,000</u>                                |
| Total Enterprise Funds                   |                              |                                                  |
| <b>Total Transfers In</b>                | <u><b>\$ 699,891,418</b></u> | <u><b>Total Transfers Out \$ 699,891,418</b></u> |

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF LONG-TERM DEBT**  
**PRIMARY GOVERNMENT**  
**September 30, 2023**

| Issue Date            | Issue Title                                                                | Amount Issued    | Final Maturity Date | Amount to be Paid Over Remaining Life |                | Source of Funds Pledged for Payment                                |
|-----------------------|----------------------------------------------------------------------------|------------------|---------------------|---------------------------------------|----------------|--------------------------------------------------------------------|
|                       |                                                                            |                  |                     | Principal                             | Interest       |                                                                    |
| BONDS:                |                                                                            |                  |                     |                                       |                |                                                                    |
| 09/28/10              | Tourist Development Tax Refunding Revenue Bonds, Series 2010               | 144,395,000      | 10/01/24            | 83,530,000                            | 4,227,250      | First five cents of Tourist Development Tax and Operating Revenues |
| 10/03/12              | Sales Tax Revenue Refunding Bonds, Series 2012C                            | 96,195,000       | 01/01/24            | 13,050,000                            | 326,250        | Local Government Half-Cent Sales Tax                               |
| 07/09/13              | Public Service Tax Refunding Revenue Bonds, Series 2013                    | 37,895,000       | 10/01/25            | 5,935,000                             | 408,125        | Public Service Tax                                                 |
| 07/07/15              | Tourist Development Tax Refunding Revenue Bonds, Series 2015               | 154,195,000      | 10/01/31            | 96,480,000                            | 23,292,750     | First five cents of Tourist Development Tax and Operating Revenues |
| 12/10/15              | Sales Tax Revenue Refunding Bond, Series 2015A                             | 30,110,000       | 01/01/28            | 13,490,000                            | 730,590        | Local Government Half-Cent Sales Tax                               |
| 05/26/16              | Water and Wastewater Utility Revenue Bonds, Series 2016                    | 89,035,000       | 10/01/36            | 70,990,000                            | 14,404,385     | System operations                                                  |
| 07/14/16              | Tourist Development Tax Refunding Revenue Bonds, Series 2016               | 63,025,000       | 10/01/32            | 63,025,000                            | 22,429,100     | First five cents of Tourist Development Tax and Operating Revenues |
| 12/21/16              | Tourist Development Tax Revenue Bonds, Series 2016A                        | 88,940,000       | 10/01/36            | 88,940,000                            | 38,776,719     | First five cents of Tourist Development Tax and Operating Revenues |
| 12/21/16              | Tourist Development Tax Refunding Revenue Bonds, Series 2016B              | 202,745,000      | 10/01/36            | 202,745,000                           | 88,868,050     | First five cents of Tourist Development Tax and Operating Revenues |
| 07/06/17              | Tourist Development Tax Refunding Revenue Bonds, Series 2017               | 194,740,000      | 10/01/30            | 101,970,000                           | 26,232,250     | First five cents of Tourist Development Tax and Operating Revenues |
| 12/05/19              | Taxable Sales Tax Revenue Refunding Bonds, Series 2019                     | 103,805,000      | 01/01/32            | 100,510,000                           | 13,830,957     | Local Government Half-Cent Sales Tax                               |
| 12/10/20              | Water and Wastewater Utility Revenue Bonds, Series 2020                    | 140,740,000      | 10/01/40            | 136,135,000                           | 70,087,625     | System operations                                                  |
| Total bonds           |                                                                            | \$ 1,345,820,000 |                     | \$ 976,800,000                        | \$ 303,614,051 |                                                                    |
| NOTES AND LOANS:      |                                                                            |                  |                     |                                       |                |                                                                    |
| 06/01/02              | State Revolving Fund Construction Loan Agreements - Water Utilities System | \$ 117,304,672   | 08/15/38            | \$ 79,636,599                         | \$ 12,247,237  | System Operations                                                  |
| Total notes and loans |                                                                            | \$ 117,304,672   |                     | \$ 79,636,599                         | \$ 12,247,237  |                                                                    |

Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF LONG-TERM DEBT, Continued**  
**PRIMARY GOVERNMENT**  
**September 30, 2023**

| Issue Date                                                    | Issue Title                                      | Amount Issued | Final Maturity Date | Amount to be Paid Over Remaining Life |               | Source of Funds Pledged for Payment |
|---------------------------------------------------------------|--------------------------------------------------|---------------|---------------------|---------------------------------------|---------------|-------------------------------------|
|                                                               |                                                  |               |                     | Principal                             | Interest      |                                     |
| OBLIGATION FOR LEASED ASSETS:                                 |                                                  |               |                     |                                       |               |                                     |
| 10/01/21                                                      | Sheriff Mounted Patrol Facility                  | \$ 1,181,515  | 07/31/29            | \$ 921,385                            | \$ 39,583     | Operating Revenues                  |
| 10/01/21                                                      | Property Appraiser & Tax Collector Office Space  | 12,950,206    | 01/31/30            | 10,345,944                            | 479,195       | Operating Revenues                  |
| 10/01/21                                                      | Property Appraiser & Tax Collector Parking       | 1,620,241     | 01/31/30            | 906,089                               | 103,951       | Operating Revenues                  |
| 10/01/21                                                      | Environmental Protection Department Office Space | 5,162,185     | 12/31/30            | 4,221,267                             | 237,252       | Operating Revenues                  |
| 10/01/21                                                      | Cypress Park Warehouse                           | 6,173,209     | 05/31/31            | 5,052,728                             | 306,637       | Operating Revenues                  |
| 10/01/21                                                      | Supervisor of Elections Faciliites               | 10,439,892    | 04/30/34            | 9,142,452                             | 908,344       | Operating Revenues                  |
| 10/01/21                                                      | Parkway Center III Office Space                  | 7,685,633     | 12/31/34            | 6,826,224                             | 730,709       | Operating Revenues                  |
| 10/01/21                                                      | Parkway Center VI Office Space                   | 6,403,346     | 06/30/35            | 5,727,546                             | 668,584       | Operating Revenues                  |
| 10/01/21                                                      | Golden Moss Warehouse                            | 1,538,197     | 07/31/35            | 1,377,329                             | 162,015       | Operating Revenues                  |
| 10/01/21                                                      | Church Street Office Space                       | 20,333,913    | 09/30/36            | 18,322,639                            | 2,432,789     | Operating Revenues                  |
| 10/01/21                                                      | Housing and Community Development Office Space   | 3,541,436     | 10/31/36            | 3,192,372                             | 426,440       | Operating Revenues                  |
| 10/01/21                                                      | Corrections Storage                              | 1,998,073     | 04/30/37            | 1,833,892                             | 273,606       | Operating Revenues                  |
| 10/21/21                                                      | Fire Training                                    | 1,949,166     | 09/20/28            | 1,446,732                             | 57,600        | Operating Revenues                  |
| 10/26/21                                                      | Metropolitan Bureau of Investigtions             | 4,174,321     | 05/25/34            | 3,645,693                             | 381,970       | Operating Revenues                  |
| 12/08/21                                                      | Court Dispute Resolution Office Space            | 5,231,539     | 12/07/41            | 4,980,528                             | 1,320,151     | Operating Revenues                  |
| 01/01/22                                                      | Orlo Vista Fire Control                          | 1,100,616     | 12/31/27            | 857,640                               | 74,760        | Operating Revenues                  |
| 02/01/22                                                      | Central Florida Family Health Center             | 2,998,666     | 01/31/28            | 2,239,142                             | 65,410        | Operating Revenues                  |
| 03/11/22                                                      | Fire Marshall Office Space                       | 1,721,846     | 03/10/28            | 1,477,583                             | 63,137        | Operating Revenues                  |
| 04/01/23                                                      | Communications Tower - Beck                      | 2,515,601     | 03/30/87            | 2,513,272                             | 1,699,108     | Operating Revenues                  |
| Total obligation for leased assets                            |                                                  | \$ 98,719,601 |                     | \$ 85,030,457                         | \$ 10,431,241 |                                     |
| Subscription-Based Information Technology Arrangements        |                                                  |               |                     |                                       |               |                                     |
| 11/01/22                                                      | Event Management Program - Ungerboeck            | \$ 1,091,222  | 10/31/26            | \$ 823,364                            | \$ 63,279     | Operating Revenues                  |
| Total Subscription-Based Information Technology Arrangements: |                                                  | \$ 1,091,222  |                     | \$ 823,364                            | \$ 63,279     |                                     |



**ORANGE COUNTY, FLORIDA  
SCHEDULE OF BONDED DEBT AND INTEREST  
PRIMARY GOVERNMENT  
September 30, 2023**

| <u>Year Ending<br/>September 30</u>                                         | <u>Interest<br/>Rate (%)</u> | <u>Principal</u>     | <u>Interest</u>      | <u>Total<br/>Debt Service</u> |
|-----------------------------------------------------------------------------|------------------------------|----------------------|----------------------|-------------------------------|
| <b><u>Tourist Development Tax Refunding Revenue Bonds, Series 2010:</u></b> |                              |                      |                      |                               |
| 2023                                                                        | 5.00                         | \$ 40,750,000        | \$ 2,088,250         | \$ 42,838,250                 |
| 2024                                                                        | 5.00                         | 42,780,000           | 2,139,000            | 44,919,000                    |
| <b>Totals</b>                                                               |                              | <b>\$ 83,530,000</b> | <b>\$ 4,227,250</b>  | <b>\$ 87,757,250</b>          |
| <b><u>Sales Tax Revenue Refunding Bonds, Series 2012C:</u></b>              |                              |                      |                      |                               |
| 2024                                                                        | 5.00                         | \$ 13,050,000        | \$ 326,250           | \$ 13,376,250                 |
| <b>Totals</b>                                                               |                              | <b>\$ 13,050,000</b> | <b>\$ 326,250</b>    | <b>\$ 13,376,250</b>          |
| <b><u>Public Service Tax Refunding Revenue Bonds, Series 2013:</u></b>      |                              |                      |                      |                               |
| 2023                                                                        | 5.00                         | \$ 2,190,000         | \$ 148,375           | \$ 2,338,375                  |
| 2024                                                                        | 5.00                         | 2,295,000            | 187,250              | 2,482,250                     |
| 2025                                                                        | 5.00                         | 1,450,000            | 72,500               | 1,522,500                     |
| <b>Totals</b>                                                               |                              | <b>\$ 5,935,000</b>  | <b>\$ 408,125</b>    | <b>\$ 6,343,125</b>           |
| <b><u>Tourist Development Tax Refunding Revenue Bonds, Series 2015:</u></b> |                              |                      |                      |                               |
| 2023                                                                        | 5.00                         | \$ 8,525,000         | \$ 2,412,000         | \$ 10,937,000                 |
| 2024                                                                        | 5.00                         | 8,950,000            | 4,397,750            | 13,347,750                    |
| 2025                                                                        | 5.00                         | 9,820,000            | 3,950,250            | 13,770,250                    |
| 2026                                                                        | 5.00                         | 10,280,000           | 3,459,250            | 13,739,250                    |
| 2027                                                                        | 5.00                         | 10,810,000           | 2,945,250            | 13,755,250                    |
| 2028                                                                        | 5.00                         | 11,250,000           | 2,404,750            | 13,654,750                    |
| 2029                                                                        | 5.00                         | 11,815,000           | 1,842,250            | 13,657,250                    |
| 2030                                                                        | 5.00                         | 12,435,000           | 1,251,500            | 13,686,500                    |
| 2031                                                                        | 5.00                         | 12,595,000           | 629,750              | 13,224,750                    |
| <b>Totals</b>                                                               |                              | <b>\$ 96,480,000</b> | <b>\$ 23,292,750</b> | <b>\$ 119,772,750</b>         |
| <b><u>Sales Tax Revenue Refunding Bond, Series 2015A:</u></b>               |                              |                      |                      |                               |
| 2024                                                                        | 2.13                         | \$ 2,585,000 *       | \$ 259,807           | \$ 2,844,807                  |
| 2025                                                                        | 2.13                         | 2,640,000 *          | 204,160              | 2,844,160                     |
| 2026                                                                        | 2.13                         | 2,695,000 *          | 147,343              | 2,842,343                     |
| 2027                                                                        | 2.13                         | 2,755,000 *          | 89,300               | 2,844,300                     |
| 2028                                                                        | 2.13                         | 2,815,000 *          | 29,980               | 2,844,980                     |
| <b>Totals</b>                                                               |                              | <b>\$ 13,490,000</b> | <b>\$ 730,590</b>    | <b>\$ 14,220,590</b>          |
| * Mandatory redemption of \$30,110,000 Bond due January 1, 2028.            |                              |                      |                      |                               |
| <b><u>Water and Wastewater Utility Revenue Bonds, Series 2016:</u></b>      |                              |                      |                      |                               |
| 2023                                                                        | 5.00                         | \$ 4,170,000         | \$ 1,001,822         | \$ 5,171,822                  |
| 2024                                                                        | 5.00                         | 4,375,000            | 1,795,144            | 6,170,144                     |
| 2025                                                                        | 2.00                         | 4,595,000            | 1,576,394            | 6,171,394                     |
| 2026                                                                        | 2.00                         | 4,685,000            | 1,484,494            | 6,169,494                     |
| 2027                                                                        | 2.00                         | 4,780,000            | 1,390,794            | 6,170,794                     |
| 2028                                                                        | 2.00                         | 4,875,000            | 1,295,193            | 6,170,193                     |
| 2029                                                                        | 2.125                        | 4,975,000            | 1,197,694            | 6,172,694                     |
| 2030                                                                        | 2.250                        | 5,080,000            | 1,091,975            | 6,171,975                     |
| 2031                                                                        | 2.50                         | 5,195,000            | 977,675              | 6,172,675                     |
| 2032                                                                        | 3.00                         | 5,325,000            | 847,800              | 6,172,800                     |
| 2033                                                                        | 3.00                         | 5,485,000            | 688,050              | 6,173,050                     |
| 2034                                                                        | 3.00                         | 5,645,000            | 523,500              | 6,168,500                     |
| 2035                                                                        | 3.00                         | 5,815,000            | 354,150              | 6,169,150                     |
| 2036                                                                        | 3.00                         | 5,990,000            | 179,700              | 6,169,700                     |
| <b>Totals</b>                                                               |                              | <b>\$ 70,990,000</b> | <b>\$ 14,404,385</b> | <b>\$ 85,394,385</b>          |

Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF BONDED DEBT AND INTEREST, Continued**  
**PRIMARY GOVERNMENT**  
**September 30, 2023**

| <u>Year Ending</u><br><u>September 30</u>                                   | <u>Interest</u><br><u>Rate (%)</u> | <u>Principal</u>     | <u>Interest</u>      | <u>Total</u><br><u>Debt Service</u> |
|-----------------------------------------------------------------------------|------------------------------------|----------------------|----------------------|-------------------------------------|
| <b><u>Tourist Development Tax Refunding Revenue Bonds, Series 2016:</u></b> |                                    |                      |                      |                                     |
| 2023                                                                        | 5.00                               | \$ 1,000,000         | \$ 1,270,500         | \$ 2,270,500                        |
| 2024                                                                        | 5.00                               | 1,000,000            | 2,491,000            | 3,491,000                           |
| 2025                                                                        | -                                  | -                    | 2,441,000            | 2,441,000                           |
| 2026                                                                        | -                                  | -                    | 2,441,000            | 2,441,000                           |
| 2027                                                                        | -                                  | -                    | 2,441,000            | 2,441,000                           |
| 2028                                                                        | -                                  | -                    | 2,441,000            | 2,441,000                           |
| 2029                                                                        | -                                  | -                    | 2,441,000            | 2,441,000                           |
| 2030                                                                        | -                                  | -                    | 2,441,000            | 2,441,000                           |
| 2031                                                                        | 4.00                               | 21,510,000           | 2,441,000            | 23,951,000                          |
| 2032                                                                        | 4.00                               | 39,515,000           | 1,580,600            | 41,095,600                          |
| <b>Totals</b>                                                               |                                    | <u>\$ 63,025,000</u> | <u>\$ 22,429,100</u> | <u>\$ 85,454,100</u>                |

**Tourist Development Tax Revenue Bonds, Series 2016A:**

|               |      |                      |                      |                       |
|---------------|------|----------------------|----------------------|-----------------------|
| 2023          | -    | \$ -                 | \$ 1,870,569         | \$ 1,870,569          |
| 2024          | -    | -                    | 3,741,137            | 3,741,137             |
| 2025          | 5.00 | 2,385,000            | 3,741,137            | 6,126,137             |
| 2026          | 5.00 | 2,510,000            | 3,621,888            | 6,131,888             |
| 2027          | 3.25 | 2,615,000            | 3,496,388            | 6,111,388             |
| 2028          | 5.00 | 2,760,000            | 3,411,400            | 6,171,400             |
| 2029          | 5.00 | 2,895,000            | 3,273,400            | 6,168,400             |
| 2030          | 5.00 | 3,020,000            | 3,128,650            | 6,148,650             |
| 2031          | 5.00 | 3,875,000            | 2,977,650            | 6,852,650             |
| 2032          | 5.00 | 2,870,000            | 2,783,900            | 5,653,900             |
| 2033          | 4.00 | 15,545,000           | 2,640,400            | 18,185,400            |
| 2034          | 4.00 | 16,165,000           | 2,018,600            | 18,183,600            |
| 2035          | 4.00 | 16,810,000 *         | 1,372,000            | 18,182,000            |
| 2036          | 4.00 | 17,490,000 *         | 699,600              | 18,189,600            |
| <b>Totals</b> |      | <u>\$ 88,940,000</u> | <u>\$ 38,776,719</u> | <u>\$ 127,716,719</u> |

\* Mandatory redemption of \$34,300,000 Term Bond due October 1, 2036.

**Tourist Development Tax Refunding Revenue Bonds, Series 2016B:**

|               |      |                       |                      |                       |
|---------------|------|-----------------------|----------------------|-----------------------|
| 2023          | -    | \$ -                  | \$ 4,316,150         | \$ 4,316,150          |
| 2024          | -    | -                     | 8,632,300            | 8,632,300             |
| 2025          | 5.00 | 5,430,000             | 8,632,300            | 14,062,300            |
| 2026          | 5.00 | 5,705,000             | 8,360,800            | 14,065,800            |
| 2027          | 5.00 | 5,975,000             | 8,075,550            | 14,050,550            |
| 2028          | 5.00 | 6,295,000             | 7,776,800            | 14,071,800            |
| 2029          | 5.00 | 6,590,000             | 7,462,050            | 14,052,050            |
| 2030          | 5.00 | 6,885,000             | 7,132,550            | 14,017,550            |
| 2031          | 5.00 | 8,825,000             | 6,788,300            | 15,613,300            |
| 2032          | 5.00 | 6,545,000             | 6,347,050            | 12,892,050            |
| 2033          | 4.00 | 35,440,000            | 6,019,800            | 41,459,800            |
| 2034          | 4.00 | 36,860,000            | 4,602,200            | 41,462,200            |
| 2035          | 4.00 | 38,335,000 *          | 3,127,800            | 41,462,800            |
| 2036          | 4.00 | 39,860,000 *          | 1,594,400            | 41,454,400            |
| <b>Totals</b> |      | <u>\$ 202,745,000</u> | <u>\$ 88,868,050</u> | <u>\$ 291,613,050</u> |

\* Mandatory redemption of \$78,195,000 Term Bond due October 1, 2036.

**Tourist Development Tax Refunding Revenue Bonds, Series 2017:**

|               |      |                       |                      |                       |
|---------------|------|-----------------------|----------------------|-----------------------|
| 2023          | -    | \$ -                  | \$ 2,549,250         | \$ 2,549,250          |
| 2024          | -    | -                     | 5,098,500            | 5,098,500             |
| 2025          | 5.00 | 14,950,000            | 5,098,500            | 20,048,500            |
| 2026          | 5.00 | 15,715,000            | 4,351,000            | 20,066,000            |
| 2027          | 5.00 | 16,515,000            | 3,565,250            | 20,080,250            |
| 2028          | 5.00 | 17,365,000            | 2,739,500            | 20,104,500            |
| 2029          | 5.00 | 18,245,000            | 1,871,250            | 20,116,250            |
| 2030          | 5.00 | 19,180,000            | 959,000              | 20,139,000            |
| <b>Totals</b> |      | <u>\$ 101,970,000</u> | <u>\$ 26,232,250</u> | <u>\$ 128,202,250</u> |

Continued

ORANGE COUNTY, FLORIDA  
SCHEDULE OF BONDED DEBT AND INTEREST, Continued  
PRIMARY GOVERNMENT  
September 30, 2023

| <u>Year Ending<br/>September 30</u>                                    | <u>Interest<br/>Rate (%)</u> | <u>Principal</u>      | <u>Interest</u>      | <u>Total<br/>Debt Service</u> |
|------------------------------------------------------------------------|------------------------------|-----------------------|----------------------|-------------------------------|
| <b><u>Taxable Sales Tax Revenue Refunding Bonds, Series 2019</u></b>   |                              |                       |                      |                               |
| 2024                                                                   | 2.03                         | \$ 1,205,000          | \$ 2,493,873         | \$ 3,698,873                  |
| 2025                                                                   | 2.18                         | 9,670,000             | 2,376,240            | 12,046,240                    |
| 2026                                                                   | 2.28                         | 9,880,000             | 2,158,205            | 12,038,205                    |
| 2027                                                                   | 2.37                         | 10,110,000            | 1,925,769            | 12,035,769                    |
| 2028                                                                   | 2.47                         | 10,340,000            | 1,678,266            | 12,018,266                    |
| 2029                                                                   | 2.50                         | 14,270,000            | 1,372,192            | 15,642,192                    |
| 2030                                                                   | 2.60                         | 14,625,000            | 1,003,693            | 15,628,693                    |
| 2031                                                                   | 2.65                         | 15,005,000            | 614,751              | 15,619,751                    |
| 2032                                                                   | 2.70                         | 15,405,000            | 207,968              | 15,612,968                    |
| <b>Totals</b>                                                          |                              | <b>\$ 100,510,000</b> | <b>\$ 13,830,957</b> | <b>\$ 114,340,957</b>         |
| <b><u>Water and Wastewater Utility Revenue Bonds, Series 2020:</u></b> |                              |                       |                      |                               |
| 2023                                                                   | 5.00                         | \$ 4,840,000          | \$ 3,403,375         | \$ 8,243,375                  |
| 2024                                                                   | 5.00                         | 5,080,000             | 6,564,750            | 11,644,750                    |
| 2025                                                                   | 5.00                         | 5,335,000             | 6,310,750            | 11,645,750                    |
| 2026                                                                   | 5.00                         | 5,600,000             | 6,044,000            | 11,644,000                    |
| 2027                                                                   | 5.00                         | 5,880,000             | 5,764,000            | 11,644,000                    |
| 2028                                                                   | 5.00                         | 6,175,000             | 5,470,000            | 11,645,000                    |
| 2029                                                                   | 5.00                         | 6,485,000             | 5,161,250            | 11,646,250                    |
| 2030                                                                   | 5.00                         | 6,810,000             | 4,837,000            | 11,647,000                    |
| 2031                                                                   | 5.00                         | 7,150,000             | 4,496,500            | 11,646,500                    |
| 2032                                                                   | 5.00                         | 7,510,000             | 4,139,000            | 11,649,000                    |
| 2033                                                                   | 5.00                         | 7,885,000             | 3,763,500            | 11,648,500                    |
| 2034                                                                   | 5.00                         | 8,275,000             | 3,369,250            | 11,644,250                    |
| 2035                                                                   | 5.00                         | 8,690,000             | 2,955,500            | 11,645,500                    |
| 2036                                                                   | 5.00                         | 9,125,000             | 2,521,000            | 11,646,000                    |
| 2037                                                                   | 5.00                         | 9,580,000             | 2,064,750            | 11,644,750                    |
| 2038                                                                   | 5.00                         | 10,060,000            | 1,585,750            | 11,645,750                    |
| 2039                                                                   | 5.00                         | 10,565,000            | 1,082,750            | 11,647,750                    |
| 2040                                                                   | 5.00                         | 11,090,000            | 554,500              | 11,644,500                    |
| <b>Totals</b>                                                          |                              | <b>\$ 136,135,000</b> | <b>\$ 70,087,625</b> | <b>\$ 206,222,625</b>         |

**ORANGE COUNTY, FLORIDA**  
**Affordable Housing Trust Fund**  
**Financial Statements**

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On March 24, 2020, the County approved Ordinance number 2020-09, establishing the Affordable Housing Trust Fund. The Ordinance requires the fund be a separately stated individual revenue fund in the County's audited financial statements. In the County's government-wide Financial Statements, the activity of this Affordable Housing Trust Fund is comingled with the General Fund, but is separately stated here in order to comply with Section 2-293 of the Ordinance.

**BALANCE SHEET**  
**AFFORDABLE HOUSING TRUST FUND**  
**September 30, 2023**

**ASSETS**

|                      |                      |
|----------------------|----------------------|
| Cash and investments | \$ 53,767,509        |
| <b>Total assets</b>  | <b>\$ 53,767,509</b> |

**FUND BALANCES**

|                            |                      |
|----------------------------|----------------------|
| <b>Fund balances:</b>      |                      |
| Committed                  | 53,767,509           |
| <b>Total fund balances</b> | <b>\$ 53,767,509</b> |

**STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE**  
**AFFORDABLE HOUSING TRUST FUND**  
**for the year ended September 30, 2023**

|                                          |                      |
|------------------------------------------|----------------------|
| <b>Revenues:</b>                         |                      |
| Investment income                        | \$ 1,329,591         |
| Miscellaneous                            | 3,500                |
| <b>Total revenues</b>                    | <b>1,333,091</b>     |
| <b>Expenditures:</b>                     |                      |
| Economic environment                     | 590,182              |
| <b>Total expenditures</b>                | <b>590,182</b>       |
| Excess of revenues over expenditures     | 742,909              |
| <b>Other financing sources:</b>          |                      |
| Transfers in                             | 20,000,000           |
| <b>Total other financing sources</b>     | <b>20,000,000</b>    |
| Net change in fund balances              | 20,742,909           |
| <b>Fund balances, October 1, 2022</b>    | <b>33,024,600</b>    |
| <b>Fund balances, September 30, 2023</b> | <b>\$ 53,767,509</b> |

# STATISTICAL SECTION



**ORANGE COUNTY, FLORIDA  
STATISTICAL SECTION CONTENTS  
for the year ended September 30, 2023**

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The Statistical Section of the Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information indicates about Orange County's overall financial health. Below is a summary of the components and purpose for the tables provided herein.

Pages

**Financial Trends**

231-240

These schedules contain trend information to help the reader understand how Orange County's financial performance and financial position have changed over time.

**Revenue Capacity**

241-245

These schedules contain information to help the reader assess Orange County's most significant local revenue source – the property tax.

**Debt Capacity**

246-258

These schedules present information to help the reader assess the affordability of Orange County's current levels of outstanding debt, the County's ability to issue additional debt in the future, and related historical trend data.

**Demographic and Economic Information**

259-262

These schedules contain demographic and economic indicators to help the reader understand the environment within which Orange County's financial activities take place.

**Operating Information**

263-267

These schedules contain service levels and capital asset data to help the reader understand how the information in the County's financial report relates to the services the County provides to its citizens and visitors.

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**NET POSITION BY COMPONENT - LAST TEN FISCAL YEARS  
(Unaudited)**

|                                             |                                  | As of September 30,     |                         |                         |                         |
|---------------------------------------------|----------------------------------|-------------------------|-------------------------|-------------------------|-------------------------|
|                                             |                                  | <u>2023</u>             | <u>2022</u>             | <u>2021</u>             | <u>2020</u>             |
| <b>Governmental activities</b>              |                                  |                         |                         |                         |                         |
| 1                                           | Net investment in capital assets | \$ 4,579,134,608        | \$ 4,313,953,126        | \$ 4,199,098,330        | \$ 4,109,436,965        |
| 2                                           | Restricted                       | 742,404,630             | 692,060,975             | 646,292,128             | 583,683,080             |
| 3                                           | Unrestricted                     | <u>562,589,350</u>      | <u>474,079,673</u>      | <u>325,927,686</u>      | <u>95,582,653</u>       |
| Total governmental activities net position  |                                  | <u>\$ 5,884,128,588</u> | <u>\$ 5,480,093,774</u> | <u>\$ 5,171,318,144</u> | <u>\$ 4,788,702,698</u> |
| <b>Business-type activities</b>             |                                  |                         |                         |                         |                         |
| 4                                           | Net investment in capital assets | \$ 2,012,520,812        | \$ 1,922,093,558        | \$ 1,893,473,142        | \$ 1,942,514,293        |
| 5                                           | Restricted                       | 203,206,052             | 194,863,780             | 176,917,721             | 173,070,340             |
| 6                                           | Unrestricted (deficit)           | <u>111,621,062</u>      | <u>48,798,002</u>       | <u>(34,552,325)</u>     | <u>(76,081,131)</u>     |
| Total business-type activities net position |                                  | <u>\$ 2,327,347,926</u> | <u>\$ 2,165,755,340</u> | <u>\$ 2,035,838,538</u> | <u>\$ 2,039,503,502</u> |
| <b>Primary government</b>                   |                                  |                         |                         |                         |                         |
| 7                                           | Net investment in capital assets | \$ 6,591,655,420        | \$ 6,236,046,684        | \$ 6,092,571,472        | \$ 6,051,951,258        |
| 8                                           | Restricted                       | 945,610,682             | 886,924,755             | 823,209,849             | 756,753,420             |
| 9                                           | Unrestricted                     | <u>674,210,412</u>      | <u>522,877,675</u>      | <u>291,375,361</u>      | <u>19,501,522</u>       |
| Total primary government net position       |                                  | <u>\$ 8,211,476,514</u> | <u>\$ 7,645,849,114</u> | <u>\$ 7,207,156,682</u> | <u>\$ 6,828,206,200</u> |

Notes: This data is presented on the accrual basis of accounting.

With the implementation of GASB Statement No. 68 and Statement No. 71 in Fiscal Year 2015, Fiscal Year 2014 was restated.

With the implementation of GASB Statement No. 74 and Statement No. 75 in Fiscal Year 2018, Fiscal Year 2017 was restated, Fiscal Years 2014 through 2016 were not.

|   | <u>2019</u>             | <u>2018</u>             | <u>2017</u>             | <u>2016</u>             | <u>2015</u>             | <u>2014</u>             |
|---|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|
| 1 | \$ 3,967,850,604        | \$ 3,841,692,703        | \$ 3,734,696,063        | \$ 3,597,825,262        | \$ 3,470,795,997        | \$ 3,297,965,017        |
| 2 | 579,821,990             | 525,947,932             | 444,567,340             | 407,602,419             | 380,131,402             | 342,326,657             |
| 3 | <u>123,620,130</u>      | <u>91,372,596</u>       | <u>74,889,334</u>       | <u>152,700,388</u>      | <u>129,498,433</u>      | <u>94,479,017</u>       |
|   | <u>\$ 4,671,292,724</u> | <u>\$ 4,459,013,231</u> | <u>\$ 4,254,152,737</u> | <u>\$ 4,158,128,069</u> | <u>\$ 3,980,425,832</u> | <u>\$ 3,734,770,691</u> |
| 4 | \$ 1,778,278,943        | \$ 1,691,570,347        | \$ 1,675,570,361        | \$ 1,734,652,758        | \$ 1,729,101,373        | \$ 1,583,274,525        |
| 5 | 172,028,177             | 168,989,213             | 146,141,656             | 168,428,124             | 124,453,619             | 170,695,574             |
| 6 | <u>127,937,558</u>      | <u>79,806,715</u>       | <u>(8,842,843)</u>      | <u>212,950,231</u>      | <u>170,579,588</u>      | <u>171,781,265</u>      |
|   | <u>\$ 2,078,244,678</u> | <u>\$ 1,940,366,275</u> | <u>\$ 1,812,869,174</u> | <u>\$ 2,116,031,113</u> | <u>\$ 2,024,134,580</u> | <u>\$ 1,925,751,364</u> |
| 7 | \$ 5,746,129,547        | \$ 5,533,263,050        | \$ 5,410,266,424        | \$ 5,332,478,020        | \$ 5,199,897,370        | \$ 4,881,239,542        |
| 8 | 751,850,167             | 694,937,145             | 590,708,996             | 576,030,543             | 504,585,021             | 513,022,231             |
| 9 | <u>251,557,688</u>      | <u>171,179,311</u>      | <u>66,046,491</u>       | <u>365,650,619</u>      | <u>300,078,021</u>      | <u>266,260,282</u>      |
|   | <u>\$ 6,749,537,402</u> | <u>\$ 6,399,379,506</u> | <u>\$ 6,067,021,911</u> | <u>\$ 6,274,159,182</u> | <u>\$ 6,004,560,412</u> | <u>\$ 5,660,522,055</u> |



**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**CHANGES IN NET POSITION - LAST TEN FISCAL YEARS  
(Unaudited)**

|                           |                                      | <b>Fiscal Year Ended September 30,</b> |                           |                           |                           |
|---------------------------|--------------------------------------|----------------------------------------|---------------------------|---------------------------|---------------------------|
|                           |                                      | <b><u>2023</u></b>                     | <b><u>2022</u></b>        | <b><u>2021</u></b>        | <b><u>2020</u></b>        |
| <b>Expenses</b>           |                                      |                                        |                           |                           |                           |
| Governmental activities:  |                                      |                                        |                           |                           |                           |
| 1                         | General government                   | \$ 649,702,426                         | \$ 700,909,278            | \$ 631,311,717            | \$ 330,753,697            |
| 2                         | Public safety                        | 1,040,910,440                          | 841,756,153               | 732,009,939               | 853,889,330               |
| 3                         | Physical environment                 | 99,345,655                             | 87,961,735                | 82,195,708                | 83,984,219                |
| 4                         | Transportation                       | 270,002,331                            | 249,965,972               | 266,122,329               | 258,206,294               |
| 5                         | Economic environment                 | 71,529,008                             | 63,522,006                | 59,504,623                | 48,724,848                |
| 6                         | Human services                       | 469,082,843                            | 389,572,271               | 425,907,031               | 336,343,478               |
| 7                         | Culture and recreation               | 61,098,838                             | 53,831,516                | 48,958,467                | 49,231,973                |
| 8                         | Interest on long-term debt           | 5,798,141                              | 6,628,197                 | 5,450,285                 | 2,420,634                 |
|                           | Total governmental activities        | <u>2,667,469,682</u>                   | <u>2,394,147,128</u>      | <u>2,251,460,099</u>      | <u>1,963,554,473</u>      |
| Business-type activities: |                                      |                                        |                           |                           |                           |
| 9                         | Convention Center                    | 352,180,743                            | 321,263,671               | 257,358,101               | 303,350,883               |
| 10                        | Solid Waste System                   | 47,377,901                             | 43,169,828                | 33,441,149                | 34,190,118                |
| 11                        | Water Utilities System               | 308,342,794                            | 263,598,988               | 240,492,866               | 244,017,060               |
|                           | Total business-type activities       | <u>707,901,438</u>                     | <u>628,032,487</u>        | <u>531,292,116</u>        | <u>581,558,061</u>        |
|                           | Total primary government             | <u>\$ 3,375,371,120</u>                | <u>\$ 3,022,179,615</u>   | <u>\$ 2,782,752,215</u>   | <u>\$ 2,545,112,534</u>   |
| <b>Program Revenues</b>   |                                      |                                        |                           |                           |                           |
| Governmental activities:  |                                      |                                        |                           |                           |                           |
| Charges for services:     |                                      |                                        |                           |                           |                           |
| 12                        | General government                   | \$ 343,432,053                         | \$ 447,834,259            | \$ 416,826,106            | \$ 87,768,851             |
| 13                        | Public safety                        | 108,773,189                            | 115,262,683               | 123,149,374               | 105,037,759               |
| 14                        | Physical environment                 | 69,948,536                             | 67,333,043                | 65,582,232                | 60,975,316                |
| 15                        | Transportation                       | 71,388,889                             | 29,031,663                | 23,136,584                | 20,750,392                |
| 16                        | Economic environment                 | 829,192                                | 917,746                   | 887,365                   | -                         |
| 17                        | Human services                       | 185,863,525                            | 105,519,101               | 149,381,704               | 1,257,349                 |
| 18                        | Culture and recreation               | 12,508,444                             | 2,977,319                 | 2,193,822                 | 1,789,416                 |
| 19                        | Operating grants and contributions   | 304,119,375                            | 281,751,002               | 334,381,686               | 324,931,526               |
| 20                        | Capital grants and contributions     | 192,793,237                            | 155,606,290               | 126,818,320               | 157,847,886               |
|                           | Total governmental activities        | <u>1,289,656,440</u>                   | <u>1,206,233,106</u>      | <u>1,242,357,193</u>      | <u>760,358,495</u>        |
| Business-type activities: |                                      |                                        |                           |                           |                           |
| Charges for services:     |                                      |                                        |                           |                           |                           |
| 21                        | Convention Center                    | 71,591,082                             | 65,206,026                | 17,143,875                | 41,343,598                |
| 22                        | Solid Waste System                   | 47,024,878                             | 42,268,343                | 40,359,378                | 33,961,298                |
| 23                        | Water Utilities System               | 234,436,885                            | 219,633,159               | 207,762,211               | 206,043,895               |
| 24                        | Operating grants and contributions   | 3,012,996                              | 909,876                   | 1,841,506                 | 655,413                   |
| 25                        | Capital grants and contributions     | 125,114,326                            | 100,691,388               | 87,234,185                | 84,807,046                |
|                           | Total business-type activities       | <u>481,180,167</u>                     | <u>428,708,792</u>        | <u>354,341,155</u>        | <u>366,811,250</u>        |
|                           | Total primary government             | <u>\$ 1,770,836,607</u>                | <u>\$ 1,634,941,898</u>   | <u>\$ 1,596,698,348</u>   | <u>\$ 1,127,169,745</u>   |
| <b>Net Expense</b>        |                                      |                                        |                           |                           |                           |
| 26                        | Governmental activities              | \$ (1,377,813,242)                     | \$ (1,187,914,022)        | \$ (1,009,102,906)        | \$ (1,203,195,978)        |
| 27                        | Business-type activities             | <u>(226,721,271)</u>                   | <u>(199,323,695)</u>      | <u>(176,950,961)</u>      | <u>(214,746,811)</u>      |
|                           | Total primary government net expense | <u>\$ (1,604,534,513)</u>              | <u>\$ (1,387,237,717)</u> | <u>\$ (1,186,053,867)</u> | <u>\$ (1,417,942,789)</u> |

|    | <u>2019</u>               | <u>2018</u>               | <u>2017</u>               | <u>2016</u>             | <u>2015</u>             | <u>2014</u>             |
|----|---------------------------|---------------------------|---------------------------|-------------------------|-------------------------|-------------------------|
| 1  | \$ 307,331,004            | \$ 281,158,905            | \$ 270,767,294            | \$ 239,703,652          | \$ 222,203,751          | \$ 209,367,687          |
| 2  | 790,308,951               | 723,239,012               | 652,031,364               | 596,175,547             | 516,465,618             | 524,973,413             |
| 3  | 82,423,891                | 77,138,672                | 71,883,572                | 94,096,668              | 76,690,629              | 72,723,532              |
| 4  | 238,992,462               | 225,636,335               | 217,151,817               | 203,058,544             | 198,996,526             | 184,156,097             |
| 5  | 45,685,445                | 41,423,381                | 37,719,387                | 39,424,706              | 37,891,068              | 35,996,905              |
| 6  | 200,253,370               | 199,568,919               | 202,129,019               | 172,425,985             | 165,620,205             | 160,061,851             |
| 7  | 50,813,025                | 44,705,383                | 42,446,857                | 40,010,647              | 36,485,981              | 36,738,267              |
| 8  | 8,862,383                 | 9,607,427                 | 10,351,828                | 12,568,570              | 11,098,158              | 10,659,900              |
|    | <u>1,724,670,533</u>      | <u>1,602,478,034</u>      | <u>1,504,481,138</u>      | <u>1,397,464,319</u>    | <u>1,265,451,936</u>    | <u>1,234,677,652</u>    |
| 9  | 307,578,710               | 288,688,112               | 359,407,783               | 261,269,738             | 251,615,185             | 222,438,362             |
| 10 | 35,973,535                | 30,556,971                | 28,931,472                | 27,978,257              | 27,529,434              | 19,825,209              |
| 11 | 239,420,876               | 218,670,956               | 214,743,450               | 203,194,734             | 185,900,049             | 181,004,903             |
|    | <u>582,973,121</u>        | <u>537,916,039</u>        | <u>603,082,705</u>        | <u>492,442,729</u>      | <u>465,044,668</u>      | <u>423,268,474</u>      |
|    | <u>\$ 2,307,643,654</u>   | <u>\$ 2,140,394,073</u>   | <u>\$ 2,107,563,843</u>   | <u>\$ 1,889,907,048</u> | <u>\$ 1,730,496,604</u> | <u>\$ 1,657,946,126</u> |
| 12 | \$ 89,838,165             | \$ 109,383,778            | \$ 81,710,115             | \$ 79,948,932           | \$ 78,752,604           | \$ 79,785,749           |
| 13 | 109,996,785               | 112,342,316               | 99,860,608                | 94,178,308              | 72,697,593              | 64,626,471              |
| 14 | 60,280,801                | 56,506,498                | 51,337,804                | 50,374,814              | 55,670,751              | 54,520,751              |
| 15 | 21,207,494                | 20,348,187                | 19,370,280                | 18,933,106              | 16,835,436              | 15,475,765              |
| 16 | 24                        | 57                        | 836,835                   | -                       | -                       | 240                     |
| 17 | 1,445,873                 | 1,335,767                 | 443,879                   | 1,226,479               | 1,256,825               | 1,205,346               |
| 18 | 3,736,390                 | 3,676,099                 | 3,473,567                 | 3,601,467               | 3,843,704               | 3,492,052               |
| 19 | 181,527,489               | 190,433,260               | 185,397,218               | 163,970,874             | 156,577,381             | 148,968,085             |
| 20 | 170,355,655               | 141,010,503               | 174,358,737               | 151,246,951             | 187,089,374             | 139,110,203             |
|    | <u>638,388,676</u>        | <u>635,036,465</u>        | <u>616,789,043</u>        | <u>563,480,931</u>      | <u>572,723,668</u>      | <u>507,184,662</u>      |
| 21 | 73,156,045                | 76,019,825                | 77,709,234                | 58,995,753              | 57,928,626              | 47,544,989              |
| 22 | 36,107,581                | 36,784,550                | 32,889,062                | 31,488,458              | 32,619,946              | 30,462,743              |
| 23 | 201,020,693               | 191,779,953               | 183,480,558               | 170,731,611             | 160,638,162             | 155,042,258             |
| 24 | 436,167                   | -                         | -                         | -                       | -                       | -                       |
| 25 | 106,434,750               | 79,686,161                | 80,023,832                | 83,401,984              | 84,435,380              | 57,444,970              |
|    | <u>417,155,236</u>        | <u>384,270,489</u>        | <u>374,102,686</u>        | <u>344,617,806</u>      | <u>335,622,114</u>      | <u>290,494,960</u>      |
|    | <u>\$ 1,055,543,912</u>   | <u>\$ 1,019,306,954</u>   | <u>\$ 990,891,729</u>     | <u>\$ 908,098,737</u>   | <u>\$ 908,345,782</u>   | <u>\$ 797,679,622</u>   |
| 26 | \$ (1,086,281,857)        | \$ (967,441,569)          | \$ (887,692,095)          | \$ (833,983,388)        | \$ (692,728,268)        | \$ (727,492,990)        |
| 27 | (165,817,885)             | (153,645,550)             | (228,980,019)             | (147,824,923)           | (129,422,554)           | (132,773,514)           |
|    | <u>\$ (1,252,099,742)</u> | <u>\$ (1,121,087,119)</u> | <u>\$ (1,116,672,114)</u> | <u>\$ (981,808,311)</u> | <u>\$ (822,150,822)</u> | <u>\$ (860,266,504)</u> |

Continued

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**CHANGES IN NET POSITION - LAST TEN FISCAL YEARS, Continued  
(Unaudited)**

|                                                               |                                  | Fiscal Year Ended September 30, |                         |                         |                         |
|---------------------------------------------------------------|----------------------------------|---------------------------------|-------------------------|-------------------------|-------------------------|
|                                                               |                                  | <u>2023</u>                     | <u>2022</u>             | <u>2021</u>             | <u>2020</u>             |
| <b>General Revenues and Other<br/>Changes in Net Position</b> |                                  |                                 |                         |                         |                         |
| Governmental activities:                                      |                                  |                                 |                         |                         |                         |
| Taxes:                                                        |                                  |                                 |                         |                         |                         |
| 1                                                             | Ad valorem tax                   | \$ 1,163,910,792                | \$ 1,034,868,721        | \$ 992,267,636          | \$ 916,712,015          |
| 2                                                             | Public service tax               | 92,678,986                      | 99,864,301              | 87,134,739              | 85,253,060              |
| 3                                                             | Communications services tax      | 18,501,960                      | 18,074,651              | 17,334,486              | 17,566,050              |
| 4                                                             | Local option gas tax             | 30,411,815                      | 29,443,994              | 27,839,337              | 26,533,555              |
| 5                                                             | Business tax                     | 2,612,102                       | 2,401,364               | 2,673,858               | 2,735,933               |
| Unrestricted state shared revenues:                           |                                  |                                 |                         |                         |                         |
| 6                                                             | Sales tax                        | 316,838,000                     | 236,196,255             | 177,710,044             | 154,570,577             |
| 7                                                             | Revenue sharing                  | -                               | 59,822,162              | 50,635,274              | 44,433,773              |
| 8                                                             | Unrestricted investment earnings | 110,220,076                     | (33,752,106)            | 1,106,727               | 38,743,519              |
| 9                                                             | Miscellaneous                    | 33,374,325                      | 36,770,310              | 22,216,251              | 19,958,248              |
| 10                                                            | Transfers                        | 13,300,000                      | 13,000,000              | 12,800,000              | 14,099,222              |
| Total governmental activities                                 |                                  | <u>1,781,848,056</u>            | <u>1,496,689,652</u>    | <u>1,391,718,352</u>    | <u>1,320,605,952</u>    |
| Business-type activities:                                     |                                  |                                 |                         |                         |                         |
| 11                                                            | Tourist development tax          | 359,324,492                     | 336,319,237             | 176,872,123             | 167,386,036             |
| 12                                                            | Unrestricted investment earnings | 29,630,774                      | (8,544,447)             | (837,688)               | 12,336,421              |
| 13                                                            | Miscellaneous                    | 12,658,591                      | 14,465,707              | 10,051,562              | 10,382,400              |
| 14                                                            | Transfers                        | (13,300,000)                    | (13,000,000)            | (12,800,000)            | (14,099,222)            |
| Total business-type activities                                |                                  | <u>388,313,857</u>              | <u>329,240,497</u>      | <u>173,285,997</u>      | <u>176,005,635</u>      |
| Total primary government                                      |                                  | <u>\$ 2,170,161,913</u>         | <u>\$ 1,825,930,149</u> | <u>\$ 1,565,004,349</u> | <u>\$ 1,496,611,587</u> |
| <b>Change in Net Position</b>                                 |                                  |                                 |                         |                         |                         |
| 15                                                            | Governmental activities          | \$ 404,034,814                  | \$ 308,775,630          | \$ 382,615,446          | \$ 117,409,974          |
| 16                                                            | Business-type activities         | <u>161,592,586</u>              | <u>129,916,802</u>      | <u>(3,664,964)</u>      | <u>(38,741,176)</u>     |
| Total primary government                                      |                                  | <u>\$ 565,627,400</u>           | <u>\$ 438,692,432</u>   | <u>\$ 378,950,482</u>   | <u>\$ 78,668,798</u>    |

Notes: This data is presented on the accrual basis of accounting.

|    | <u>2019</u>             | <u>2018</u>             | <u>2017</u>             | <u>2016</u>             | <u>2015</u>             | <u>2014</u>             |
|----|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|
| 1  | \$ 839,572,459          | \$ 765,716,433          | \$ 701,828,656          | \$ 645,409,628          | \$ 583,818,182          | \$ 544,008,763          |
| 2  | 81,909,272              | 75,923,372              | 74,016,173              | 73,186,128              | 70,017,620              | 70,091,457              |
| 3  | 17,144,895              | 19,043,820              | 19,490,296              | 20,376,762              | 22,554,764              | 24,033,314              |
| 4  | 30,490,126              | 29,977,438              | 29,337,906              | 28,529,121              | 27,243,237              | 26,329,713              |
| 5  | 2,877,597               | 2,709,948               | 2,700,364               | 2,879,527               | 2,809,951               | 2,662,906               |
| 6  | 197,116,992             | 190,487,596             | 174,610,976             | 166,337,860             | 160,187,901             | 150,154,118             |
| 7  | 46,546,505              | 43,483,985              | 41,274,292              | 39,343,563              | 37,922,381              | 34,508,790              |
| 8  | 53,728,661              | 16,300,379              | 5,306,193               | 11,095,023              | 13,321,474              | 4,818,106               |
| 9  | 17,153,651              | 16,975,889              | 12,540,805              | 14,749,166              | 11,271,132              | 12,128,418              |
| 10 | 12,021,192              | 11,683,203              | 10,253,267              | 9,778,847               | 9,236,767               | 9,734,822               |
|    | <u>1,298,561,350</u>    | <u>1,172,302,063</u>    | <u>1,071,358,928</u>    | <u>1,011,685,625</u>    | <u>938,383,409</u>      | <u>878,470,407</u>      |
| 11 | 283,998,382             | 276,847,383             | 254,942,009             | 239,528,483             | 226,178,591             | 201,400,252             |
| 12 | 21,523,502              | 7,180,959               | 2,753,657               | 3,897,644               | 4,242,334               | 1,404,474               |
| 13 | 10,195,596              | 8,797,512               | 7,316,941               | 6,074,176               | 6,621,612               | 7,923,511               |
| 14 | (12,021,192)            | (11,683,203)            | (10,253,267)            | (9,778,847)             | (9,236,767)             | (9,734,822)             |
|    | <u>303,696,288</u>      | <u>281,142,651</u>      | <u>254,759,340</u>      | <u>239,721,456</u>      | <u>227,805,770</u>      | <u>200,993,415</u>      |
|    | <u>\$ 1,602,257,638</u> | <u>\$ 1,453,444,714</u> | <u>\$ 1,326,118,268</u> | <u>\$ 1,251,407,081</u> | <u>\$ 1,166,189,179</u> | <u>\$ 1,079,463,822</u> |
| 15 | \$ 212,279,493          | \$ 204,860,494          | \$ 183,666,833          | \$ 177,702,237          | \$ 245,655,141          | \$ 150,977,417          |
| 16 | <u>137,878,403</u>      | <u>127,497,101</u>      | <u>(261,806,072)</u>    | <u>91,896,533</u>       | <u>98,383,216</u>       | <u>68,219,901</u>       |
|    | <u>\$ 350,157,896</u>   | <u>\$ 332,357,595</u>   | <u>\$ (78,139,239)</u>  | <u>\$ 269,598,770</u>   | <u>\$ 344,038,357</u>   | <u>\$ 219,197,318</u>   |

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**FUND BALANCES, GOVERNMENTAL FUNDS - LAST 10 FISCAL YEARS  
(Unaudited)**

|                                     |                                    | As of September 30,     |                         |                         |                         |
|-------------------------------------|------------------------------------|-------------------------|-------------------------|-------------------------|-------------------------|
|                                     |                                    | <u>2023</u>             | <u>2022</u>             | <u>2021</u>             | <u>2020</u>             |
| <b>General Fund</b>                 |                                    |                         |                         |                         |                         |
| 1                                   | Nonspendable                       | \$ 7,917,955            | \$ 5,816,786            | \$ 7,159,911            | \$ 4,662,851            |
| 2                                   | Restricted                         | 1,580,884               | 1,493,657               | 1,749,273               | 1,830,416               |
| 3                                   | Committed                          | 53,836,592              | 33,086,716              | 21,095,785              | 10,055,265              |
| 4                                   | Assigned                           | 55,703,830              | 48,273,964              | 43,355,304              | 28,750,935              |
| 5                                   | Unassigned                         | 225,556,847             | 199,118,672             | 193,660,884             | 163,395,971             |
|                                     | Total General Fund                 | <u>\$ 344,596,108</u>   | <u>\$ 287,789,795</u>   | <u>\$ 267,021,157</u>   | <u>\$ 208,695,438</u>   |
| <b>All Other Governmental Funds</b> |                                    |                         |                         |                         |                         |
| 6                                   | Nonspendable                       | \$ 548,764              | \$ 776,603              | \$ 688,669              | \$ 514,000              |
| 7                                   | Restricted                         | 689,602,953             | 619,565,938             | 551,852,143             | 499,630,337             |
| 8                                   | Committed                          | 705,521,577             | 481,751,796             | 360,378,866             | 345,549,924             |
| 9                                   | Assigned                           | 478,670,620             | 520,460,093             | 495,731,641             | 429,176,365             |
|                                     | Total all other governmental funds | <u>\$ 1,874,343,914</u> | <u>\$ 1,622,554,430</u> | <u>\$ 1,408,651,319</u> | <u>\$ 1,274,870,626</u> |

|      | <u>2019</u>             | <u>2018</u>             | <u>2017</u>           | <u>2016</u>           | <u>2015</u>           | <u>2014</u>           |
|------|-------------------------|-------------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| 1 \$ | 4,526,405               | \$ 4,562,785            | \$ 4,496,231          | \$ 4,525,903          | \$ 4,063,022          | \$ 3,642,881          |
| 2    | 1,960,754               | 1,525,194               | 1,300,386             | 1,166,822             | 1,155,935             | 1,187,951             |
| 3    | 51,567                  | 41,083                  | 34,013                | 27,863                | 20,107                | 18,956                |
| 4    | 21,665,175              | 16,227,872              | 14,656,763            | 13,881,417            | 11,525,818            | 11,404,335            |
| 5    | 150,059,598             | 123,673,057             | 124,933,974           | 122,746,917           | 95,072,063            | 99,920,932            |
|      | <u>\$ 178,263,499</u>   | <u>\$ 146,029,991</u>   | <u>\$ 145,421,367</u> | <u>\$ 142,348,922</u> | <u>\$ 111,836,945</u> | <u>\$ 116,175,055</u> |
| 6 \$ | 2,502,703               | \$ 2,553,862            | \$ 1,337,568          | \$ 317,625            | \$ 419,003            | \$ 391,466            |
| 7    | 494,423,101             | 438,632,053             | 383,798,851           | 352,852,662           | 331,233,208           | 307,699,340           |
| 8    | 323,068,750             | 280,016,757             | 222,542,308           | 185,495,684           | 150,734,430           | 160,382,601           |
| 9    | 372,050,971             | 297,626,442             | 284,848,617           | 265,341,905           | 280,969,211           | 256,074,397           |
|      | <u>\$ 1,192,045,525</u> | <u>\$ 1,018,829,114</u> | <u>\$ 892,527,344</u> | <u>\$ 804,007,876</u> | <u>\$ 763,355,852</u> | <u>\$ 724,547,804</u> |

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS - LAST 10 FISCAL YEARS  
(Unaudited)**

|                                        |                                      | Fiscal Year Ended September 30, |                  |                  |                  |
|----------------------------------------|--------------------------------------|---------------------------------|------------------|------------------|------------------|
|                                        |                                      | 2023                            | 2022             | 2021             | 2020             |
| <b>Revenues:</b>                       |                                      |                                 |                  |                  |                  |
| 1                                      | Taxes                                | \$ 1,308,115,655                | \$ 1,184,653,031 | \$ 1,127,250,055 | \$ 1,048,800,613 |
| 2                                      | Special assessments                  | 185,556,175                     | 105,236,631      | 149,101,595      | 206,391          |
| 3                                      | Licenses and permits                 | 23,413,244                      | 40,892,528       | 32,524,162       | 28,380,513       |
| 4                                      | Intergovernmental                    | 528,843,516                     | 504,780,563      | 504,326,467      | 455,735,978      |
| 5                                      | Charges for services                 | 716,953,776                     | 790,447,995      | 697,255,054      | 361,732,721      |
| 6                                      | Fines and forfeitures                | 17,598,177                      | 17,831,161       | 17,418,526       | 14,109,689       |
| 7                                      | Investment income (loss)             | 103,051,607                     | (31,001,827)     | 1,004,696        | 36,057,701       |
| 8                                      | Miscellaneous                        | 43,422,810                      | 37,217,919       | 31,463,511       | 25,686,417       |
|                                        | Total revenues                       | 2,926,954,960                   | 2,650,058,001    | 2,560,344,066    | 1,970,710,023    |
| <b>Expenditures:</b>                   |                                      |                                 |                  |                  |                  |
| Current:                               |                                      |                                 |                  |                  |                  |
| 9                                      | General government                   | 626,453,784                     | 787,513,008      | 648,027,941      | 320,851,915      |
| 10                                     | Public safety                        | 921,536,532                     | 820,781,720      | 777,720,627      | 724,870,698      |
| 11                                     | Physical environment                 | 98,615,219                      | 91,312,587       | 84,659,737       | 85,047,558       |
| 12                                     | Transportation                       | 245,088,095                     | 214,379,477      | 214,236,253      | 212,610,937      |
| 13                                     | Economic environment                 | 70,705,162                      | 63,885,129       | 59,726,871       | 48,370,880       |
| 14                                     | Human services                       | 479,650,412                     | 388,724,361      | 435,838,993      | 335,227,035      |
| 15                                     | Culture and recreation               | 57,464,168                      | 51,098,651       | 48,025,275       | 46,414,572       |
| 16                                     | Capital outlay                       | 101,647,221                     | 67,462,672       | 82,486,290       | 67,644,674       |
| Debt service:                          |                                      |                                 |                  |                  |                  |
| 17                                     | Principal retirement                 | 27,143,444                      | 31,010,792       | 24,271,809       | 22,580,046       |
| 18                                     | Interest and fiscal charges          | 5,605,038                       | 6,571,469        | 6,253,490        | 7,132,202        |
| 19                                     | Payment to refunding escrow agent    | -                               | -                | -                | 1,941,667        |
|                                        | Total expenditures                   | 2,633,909,075                   | 2,522,739,866    | 2,381,247,286    | 1,872,692,184    |
| Excess (deficiency) of revenues        |                                      |                                 |                  |                  |                  |
| 20                                     | over (under) expenditures            | 293,045,885                     | 127,318,135      | 179,096,780      | 98,017,839       |
| <b>Other financing sources (uses):</b> |                                      |                                 |                  |                  |                  |
| 21                                     | Transfers in                         | 699,891,418                     | 645,999,735      | 499,187,169      | 469,067,531      |
| 22                                     | Transfers out                        | (686,591,418)                   | (632,999,735)    | (486,387,169)    | (454,968,309)    |
| 23                                     | Issuance of leased asset debt (1)    | 2,249,912                       | 94,353,614       | 209,632          | 141,648          |
| 24                                     | Long-term debt issued                | -                               | -                | -                | 103,805,000      |
| 25                                     | Payment to refunding escrow agent    | -                               | -                | -                | (102,806,669)    |
|                                        | Total other financing sources (uses) | 15,549,912                      | 107,353,614      | 13,009,632       | 15,239,201       |
|                                        | Net change in fund balances          | \$ 308,595,797                  | \$ 234,671,749   | \$ 192,106,412   | \$ 113,257,040   |
| Debt service as a percentage           |                                      |                                 |                  |                  |                  |
|                                        | of noncapital expenditures           | 1.4%                            | 1.7%             | 1.4%             | 1.8%             |

Notes: This data is presented on the modified accrual basis of accounting.

- (1) In Fiscal Year 2022, GASB Statement No. 87, Leases was implemented. This standard changed the reporting of leased asset debt.

|    | <u>2019</u>           | <u>2018</u>           | <u>2017</u>          | <u>2016</u>          | <u>2015</u>          | <u>2014</u>           |
|----|-----------------------|-----------------------|----------------------|----------------------|----------------------|-----------------------|
| 1  | \$ 971,994,349        | \$ 893,371,011        | \$ 827,373,396       | \$ 770,381,166       | \$ 706,443,754       | \$ 667,126,153        |
| 2  | 223,943               | 220,809               | 195,337              | 180,151              | 181,878              | 177,694               |
| 3  | 32,138,460            | 30,516,284            | 27,210,211           | 27,648,162           | 19,415,554           | 19,440,426            |
| 4  | 351,633,466           | 348,131,430           | 322,093,994          | 308,814,604          | 302,511,529          | 283,427,560           |
| 5  | 374,003,007           | 363,655,085           | 344,407,944          | 316,736,081          | 283,929,476          | 277,571,811           |
| 6  | 17,188,750            | 17,448,253            | 16,344,936           | 18,390,654           | 17,438,079           | 15,147,497            |
| 7  | 49,585,431            | 15,070,924            | 4,968,889            | 10,075,379           | 11,856,862           | 4,321,824             |
| 8  | 25,390,398            | 26,038,445            | 21,423,950           | 21,262,707           | 16,449,927           | 16,848,759            |
|    | <u>1,822,157,804</u>  | <u>1,694,452,241</u>  | <u>1,564,018,657</u> | <u>1,473,488,904</u> | <u>1,358,227,059</u> | <u>1,284,061,724</u>  |
| 9  | 298,654,317           | 278,134,848           | 258,034,981          | 253,592,293          | 240,915,118          | 233,541,417           |
| 10 | 677,514,454           | 660,133,228           | 587,958,900          | 559,957,656          | 523,579,486          | 512,420,361           |
| 11 | 81,248,600            | 79,594,896            | 74,433,059           | 94,476,388           | 80,152,192           | 74,140,762            |
| 12 | 190,808,809           | 186,968,860           | 188,669,850          | 187,798,953          | 172,878,228          | 159,552,096           |
| 13 | 44,825,256            | 40,238,812            | 37,039,655           | 38,420,149           | 37,255,873           | 35,440,170            |
| 14 | 194,450,674           | 195,744,341           | 199,140,644          | 170,062,471          | 166,918,433          | 159,741,716           |
| 15 | 46,219,746            | 39,631,329            | 40,724,812           | 36,288,305           | 33,038,353           | 31,558,489            |
| 16 | 57,256,075            | 63,595,360            | 56,384,464           | 41,669,842           | 51,141,760           | 61,860,984            |
| 17 | 24,021,303            | 20,734,622            | 25,098,536           | 23,843,142           | 24,425,354           | 19,155,747            |
| 18 | 13,812,923            | 14,606,553            | 15,376,679           | 15,769,502           | 17,166,102           | 17,524,538            |
| 19 | -                     | -                     | -                    | -                    | -                    | -                     |
|    | <u>1,628,812,157</u>  | <u>1,579,382,849</u>  | <u>1,482,861,580</u> | <u>1,421,878,701</u> | <u>1,347,470,899</u> | <u>1,304,936,280</u>  |
| 20 | <u>193,345,647</u>    | <u>115,069,392</u>    | <u>81,157,077</u>    | <u>51,610,203</u>    | <u>10,756,160</u>    | <u>(20,874,556)</u>   |
| 21 | 486,856,905           | 477,625,968           | 463,835,515          | 470,905,156          | 400,055,669          | 381,313,293           |
| 22 | (474,835,713)         | (465,942,765)         | (453,582,248)        | (461,126,309)        | (390,818,902)        | (371,578,471)         |
| 23 | 83,080                | 157,799               | 181,569              | 12,271,169           | 6,512,240            | 3,044,640             |
| 24 | -                     | -                     | -                    | 30,110,000           | 5,465,000            | -                     |
| 25 | -                     | -                     | -                    | (32,606,218)         | -                    | -                     |
|    | <u>12,104,272</u>     | <u>11,841,002</u>     | <u>10,434,836</u>    | <u>19,553,798</u>    | <u>21,214,007</u>    | <u>12,779,462</u>     |
|    | <u>\$ 205,449,919</u> | <u>\$ 126,910,394</u> | <u>\$ 91,591,913</u> | <u>\$ 71,164,001</u> | <u>\$ 31,970,167</u> | <u>\$ (8,095,094)</u> |
|    | 2.5%                  | 2.4%                  | 2.9%                 | 3.0%                 | 3.3%                 | 3.0%                  |



**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**TAXABLE ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY  
LAST 10 FISCAL YEARS  
(Unaudited)**

|                            |  | <b>Real Property</b>                  |                                       |                                       |                                       |                                       |                                       |
|----------------------------|--|---------------------------------------|---------------------------------------|---------------------------------------|---------------------------------------|---------------------------------------|---------------------------------------|
|                            |  | <b>Residential</b>                    |                                       | <b>Commercial</b>                     |                                       | <b>Other</b>                          |                                       |
| <b>Fiscal<br/>Year (1)</b> |  | <b>Taxable<br/>Assessed<br/>Value</b> | <b>Estimated<br/>Actual<br/>Value</b> | <b>Taxable<br/>Assessed<br/>Value</b> | <b>Estimated<br/>Actual<br/>Value</b> | <b>Taxable<br/>Assessed<br/>Value</b> | <b>Estimated<br/>Actual<br/>Value</b> |
| <sup>1</sup> 2023          |  | \$ 82,825,966,274                     | \$ 127,195,397,781                    | \$ 69,036,593,166                     | \$ 79,775,210,144                     | \$ 17,404,812,621                     | \$ 51,286,689,097                     |
| <sup>2</sup> 2022          |  | 73,256,938,913                        | 104,973,204,708                       | 60,582,767,509                        | 64,775,988,573                        | 14,864,476,778                        | 41,324,183,762                        |
| <sup>3</sup> 2021          |  | 68,235,906,519                        | 98,322,502,058                        | 61,347,601,969                        | 67,105,633,058                        | 13,824,142,800                        | 40,161,166,973                        |
| <sup>4</sup> 2020          |  | 63,511,576,322                        | 93,180,354,467                        | 56,370,132,386                        | 62,471,161,923                        | 12,022,299,516                        | 36,884,692,567                        |
| <sup>5</sup> 2019          |  | 57,835,750,755                        | 84,161,091,930                        | 51,154,216,907                        | 57,308,874,336                        | 10,799,616,250                        | 32,454,448,488                        |
| <sup>6</sup> 2018          |  | 52,947,700,248                        | 76,568,264,199                        | 46,939,036,182                        | 53,236,967,417                        | 9,614,142,855                         | 28,184,759,255                        |
| <sup>7</sup> 2017          |  | 48,472,996,040                        | 70,288,345,508                        | 42,921,117,108                        | 49,208,520,389                        | 8,722,607,145                         | 26,164,856,626                        |
| <sup>8</sup> 2016          |  | 44,665,683,354                        | 64,863,031,306                        | 38,238,470,188                        | 44,868,812,545                        | 8,046,996,183                         | 24,158,283,540                        |
| <sup>9</sup> 2015          |  | 47,366,886,826                        | 63,620,456,259                        | 26,760,649,920                        | 27,796,768,176                        | 7,371,751,956                         | 21,905,162,813                        |
| <sup>10</sup> 2014         |  | 43,172,817,555                        | 55,404,730,307                        | 25,499,392,367                        | 26,330,814,255                        | 7,162,598,086                         | 20,913,623,664                        |

(1) Information is reported based on the fiscal year in which associated tax revenue is recognized - e.g., the 2022 tax roll data is reported here for Fiscal Year 2023, as that is the period of collection and revenue recognition.

(2) Centrally Assessed Property consists of railroad property assessed by the State of Florida.

(3) Direct countywide tax rate excludes rates for non-countywide special taxing districts. The rate as stated is imposed per \$1,000 of taxable assessed value.

Source: Orange County Property Appraiser

| Personal Property            |                              | Centrally<br>Assessed<br>Property (2) |                              | Totals                       |                              | Ratio of<br>Total<br>Taxable<br>Assessed<br>Value to<br>Total<br>Estimated<br>Actual<br>Value | Direct Rate /<br>Countywide (3) |
|------------------------------|------------------------------|---------------------------------------|------------------------------|------------------------------|------------------------------|-----------------------------------------------------------------------------------------------|---------------------------------|
| Taxable<br>Assessed<br>Value | Estimated<br>Actual<br>Value | Taxable<br>Assessed<br>Value          | Estimated<br>Actual<br>Value | Taxable<br>Assessed<br>Value | Estimated<br>Actual<br>Value |                                                                                               |                                 |
| 1 \$ 11,910,447,492          | \$ 16,623,974,587            | \$ 50,145,134                         | \$ 51,894,007                | \$ 181,227,964,687           | \$ 274,933,165,616           | 0.66                                                                                          | 4.4347                          |
| 2 12,081,695,424             | 16,722,467,605               | 58,083,371                            | 59,815,275                   | 160,843,961,995              | 227,855,659,923              | 0.71                                                                                          | 4.4347                          |
| 3 12,044,029,807             | 16,445,890,976               | 29,434,098                            | 34,188,078                   | 155,481,115,193              | 222,069,381,143              | 0.70                                                                                          | 4.4347                          |
| 4 11,430,866,262             | 15,838,496,780               | 27,403,128                            | 31,000,470                   | 143,362,277,614              | 208,405,706,207              | 0.69                                                                                          | 4.4347                          |
| 5 10,706,112,454             | 14,796,530,060               | 27,367,445                            | 30,295,995                   | 130,523,063,811              | 188,751,240,809              | 0.69                                                                                          | 4.4347                          |
| 6 9,869,028,098              | 13,926,279,231               | 26,097,552                            | 28,970,781                   | 119,396,004,935              | 171,945,240,883              | 0.68                                                                                          | 4.4347                          |
| 7 9,115,396,832              | 13,134,446,444               | 17,223,118                            | 19,067,616                   | 109,249,340,243              | 158,815,236,583              | 0.69                                                                                          | 4.4347                          |
| 8 9,278,525,759              | 13,352,808,260               | 25,232,027                            | 26,860,613                   | 100,254,907,511              | 147,269,796,264              | 0.68                                                                                          | 4.4347                          |
| 9 8,623,319,056              | 12,712,213,762               | 23,632,177                            | 25,198,204                   | 90,146,239,935               | 126,059,799,214              | 0.72                                                                                          | 4.4347                          |
| 10 8,234,617,790             | 12,329,007,421               | 23,361,435                            | 24,961,688                   | 84,092,787,233               | 115,003,137,335              | 0.73                                                                                          | 4.4347                          |

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**PROPERTY TAX RATES FOR DIRECT AND OVERLAPPING GOVERNMENTS  
LAST 10 FISCAL YEARS (1)  
(rate per \$1,000 of assessed value)  
(Unaudited)**

|                                    | <u>2023</u>        | <u>2022</u>        | <u>2021</u>        | <u>2020</u>        | <u>2019</u>        | <u>2018</u>        | <u>2017</u>        | <u>2016</u>        | <u>2015</u>        | <u>2014</u>        |
|------------------------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
| <b>DIRECT RATES-Countywide</b>     |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |
| General                            | 4.0441             | 4.0441             | 4.0441             | 4.0441             | 4.0441             | 4.0441             | 4.0441             | 4.0441             | 4.0441             | 4.0441             |
| Capital Projects                   | 0.2250             | 0.2250             | 0.2250             | 0.2250             | 0.2250             | 0.2250             | 0.2250             | 0.2250             | 0.2250             | 0.2250             |
| Parks                              | <u>0.1656</u>      | <u>0.1656</u>      | <u>0.1656</u>      | <u>0.1656</u>      | <u>0.1656</u>      | <u>0.1656</u>      | <u>0.1656</u>      | <u>0.1656</u>      | <u>0.1656</u>      | <u>0.1656</u>      |
| Total Direct Rates-<br>Countywide  | <u>4.4347</u>      | <u>4.4347</u>      | <u>4.4347</u>      | <u>4.4347</u>      | <u>4.4347</u>      | <u>4.4347</u>      | <u>4.4347</u>      | <u>4.4347</u>      | <u>4.4347</u>      | <u>4.4347</u>      |
| <b>DIRECT RATES/Non-countywide</b> |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |
| Unincorporated Area (2):           |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |
| Special Tax Equalization           |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |
| District (3)                       | 1.8043             | 1.8043             | 1.8043             | 1.8043             | 1.8043             | 1.8043             | 1.8043             | 1.8043             | 1.8043             | 1.8043             |
| Fire Protection & EMS              | <u>2.2437</u>      | <u>2.2437</u>      | <u>2.2437</u>      | <u>2.2437</u>      | <u>2.2437</u>      | <u>2.2437</u>      | <u>2.2437</u>      | <u>2.2437</u>      | <u>2.2437</u>      | <u>2.2437</u>      |
| Total Unincorporated Area          | <u>4.0480</u>      | <u>4.0480</u>      | <u>4.0480</u>      | <u>4.0480</u>      | <u>4.0480</u>      | <u>4.0480</u>      | <u>4.0480</u>      | <u>4.0480</u>      | <u>4.0480</u>      | <u>4.0480</u>      |
| Orange County Library District(4)  | 0.3748             | 0.3748             | 0.3748             | 0.3748             | 0.3748             | 0.3748             | 0.3748             | 0.3748             | 0.3748             | 0.3748             |
| Other Special Districts            | .0819 to<br>3.0000 | .1378 to<br>3.0000 | .1378 to<br>3.0000 | .1378 to<br>3.0000 | .1378 to<br>3.0000 | .1378 to<br>2.5337 | .1378 to<br>2.5337 | .1378 to<br>2.5337 | .1378 to<br>2.5337 | .1378 to<br>2.5337 |
| <b>OVERLAPPING</b>                 |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |
| Orange County School Board         | 6.4620             | 6.7370             | 6.8570             | 7.1090             | 7.2990             | 7.4700             | 7.8110             | 8.2180             | 8.3620             | 8.3620             |
| Municipalities:                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |
| Apopka                             | 4.1876             | 4.2876             | 4.2876             | 4.0376             | 4.0376             | 3.7876             | 3.7876             | 3.2876             | 3.2876             | 3.4727             |
| Bay Lake                           | 2.1279             | 2.0936             | 1.6237             | 1.7256             | 1.8384             | 1.9469             | 1.1035             | 1.0111             | 1.0779             | 1.0200             |
| Belle Isle                         | 4.4018             | 4.4018             | 4.4018             | 4.4018             | 4.4018             | 4.4018             | 4.4018             | 4.4018             | 4.4018             | 4.4018             |
| Eatonville                         | 7.2938             | 7.2938             | 7.2938             | 7.2938             | 7.2938             | 7.2938             | 7.2938             | 7.2938             | 7.2938             | 7.2938             |
| Edgewood                           | 5.2500             | 5.3500             | 5.2500             | 5.2500             | 4.9500             | 4.9500             | 4.9500             | 4.9500             | 4.7000             | 4.7000             |
| Lake Buena Vista                   | 2.0991             | 2.1366             | 1.5915             | 1.6690             | 1.7018             | 1.7558             | 1.1933             | 1.1179             | 1.2482             | 1.2821             |
| Maitland                           | 4.5633             | 4.8413             | 4.5983             | 4.6223             | 4.6603             | 4.6753             | 4.5150             | 4.5400             | 4.5400             | 4.3600             |
| Oakland                            | 6.3000             | 6.5000             | 6.5000             | 6.5000             | 6.6500             | 6.7500             | 6.7500             | 6.7500             | 6.7500             | 6.7500             |
| Ocoee                              | 4.9500             | 5.1500             | 5.1500             | 5.2500             | 5.5000             | 5.6546             | 5.8291             | 5.9104             | 5.6371             | 5.7855             |
| Orlando                            | 6.6500             | 6.6500             | 6.6500             | 6.6500             | 6.6500             | 6.6500             | 6.6500             | 6.6500             | 6.6500             | 5.6500             |
| Windermere                         | 3.7425             | 3.7425             | 3.7425             | 3.7425             | 3.7425             | 3.2500             | 3.2500             | 3.2500             | 3.7896             | 3.7896             |
| Winter Garden                      | 4.5000             | 4.5000             | 4.5000             | 4.5000             | 4.5000             | 4.2500             | 4.2500             | 4.2500             | 4.2500             | 4.2500             |
| Winter Park                        | 4.3570             | 4.3814             | 4.5211             | 4.5305             | 4.5672             | 4.6056             | 4.2638             | 4.3673             | 4.3907             | 4.4019             |
| Water Management Districts:        |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |
| South Florida                      | 0.2301             | 0.2675             | 0.2675             | 0.2795             | 0.2936             | 0.3100             | 0.3307             | 0.3551             | 0.3842             | 0.4110             |
| St. Johns River                    | 0.1974             | 0.2287             | 0.2287             | 0.2414             | 0.2562             | 0.2724             | 0.2885             | 0.3023             | 0.3164             | 0.3283             |
| Other Special Districts            | 1.0000             | 1.0000             | 1.0000             | 1.0000             | 1.0000             | 1.0000             | 1.0000             | 1.0000             | 1.0000             | 1.0000             |

(1) Information is reported based on the fiscal year in which associated tax revenue is recognized - e.g., the 2022 tax roll data is reported here for Fiscal Year 2023, as that is the period of collection and revenue recognition.

(2) Includes only millages assessed throughout entire unincorporated area.

(3) Created by County Ordinance #79-4 for funding of law enforcement services.

(4) The Library District is an independent special district and is reported as a discrete nonmajor component unit in the Financial Section.

Source: Orange County Property Appraiser

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**PRINCIPAL TAXPAYERS**

**CURRENT YEAR AND NINE YEARS AGO  
(Unaudited)**

| Taxpayer                                             | Type of Business   | Fiscal Year 2023                         |      |                                            |  | Fiscal Year 2014                         |      |                                            |  |
|------------------------------------------------------|--------------------|------------------------------------------|------|--------------------------------------------|--|------------------------------------------|------|--------------------------------------------|--|
|                                                      |                    | Taxable Assessed Value (1)<br>(millions) | Rank | Percentage of Total Taxable Assessed Value |  | Taxable Assessed Value (1)<br>(millions) | Rank | Percentage of Total Taxable Assessed Value |  |
| Walt Disney World                                    | Tourism            | \$ 12,000                                | 1    | 6.62 %                                     |  | \$ 6,950                                 | 1    | 8.27 %                                     |  |
| Universal Studios                                    | Tourism            | 3,200                                    | 2    | 1.77                                       |  | 1,380                                    | 2    | 1.64                                       |  |
| Marriott Corporation                                 | Tourism            | 3,100                                    | 3    | 1.71                                       |  | 1,080                                    | 3    | 1.28                                       |  |
| Hilton Resorts                                       | Tourism            | 2,400                                    | 4    | 1.32                                       |  | 793                                      | 4    | 0.94                                       |  |
| Duke Energy/Progress Energy                          | Electric Utility   | 1,150                                    | 5    | 0.64                                       |  | 604                                      | 6    | 0.72                                       |  |
| Orange Lake Country Club                             | Tourism            | 1,100                                    | 6    | 0.61                                       |  | 643                                      | 5    | 0.77                                       |  |
| Vistana Resorts                                      | Tourism            | 1,040                                    | 7    | 0.57                                       |  | 443                                      | 10   | 0.53                                       |  |
| Westgate Resorts                                     | Tourism            | 801                                      | 8    | 0.44                                       |  | 480                                      | 8    | 0.57                                       |  |
| Lockheed Martin                                      | Defense Contractor | 742                                      | 9    | 0.41                                       |  | -                                        |      | -                                          |  |
| Wyndham Resorts                                      | Tourism            | 665                                      | 10   | 0.37                                       |  | 483                                      | 7    | 0.57                                       |  |
| Rosen Hotels                                         | Tourism            | -                                        |      | -                                          |  | 454                                      | 9    | 0.54                                       |  |
| Total taxable assessed value of 10 largest taxpayers |                    | 26,198                                   |      | 14.46                                      |  | 13,310                                   |      | 15.83                                      |  |
| Total taxable assessed value of all other taxpayers  |                    | 155,030                                  |      | 85.54                                      |  | 70,783                                   |      | 84.17                                      |  |
| Total taxable assessed value of all taxpayers        |                    | \$ 181,228                               |      | 100.00 %                                   |  | \$ 84,093                                |      | 100.00 %                                   |  |

(1) Information is reported based on the fiscal year in which associated tax revenue is recognized - e.g., the 2022 tax roll data is reported here for Fiscal Year 2023, as that is the period of collection and revenue recognition.

Source: Orange County Property Appraiser

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**PROPERTY TAXES LEVIED AND COLLECTED - LAST 10 FISCAL YEARS  
(Unaudited)**

| Fiscal<br>Year (1) | Real Estate<br>Tax Levy |               | Tangible<br>Tax Levy |            | Total<br>Tax Levy |               | Collected within the<br>Fiscal Year of the Levy | Collections<br>in<br>Subsequent<br>Years (2) | Total Collections to Date |                         |
|--------------------|-------------------------|---------------|----------------------|------------|-------------------|---------------|-------------------------------------------------|----------------------------------------------|---------------------------|-------------------------|
|                    |                         |               |                      |            |                   |               | Amount                                          |                                              | Amount                    | Percentage<br>of Levy   |
| 2023               | \$                      | 1,155,050,585 | \$                   | 68,098,766 | \$                | 1,223,149,351 | \$ 1,175,399,344                                | 96.10%                                       | -                         | \$ 1,175,399,344 96.10% |
| 2022               |                         | 1,022,438,094 |                      | 69,755,019 |                   | 1,092,193,113 | 1,050,250,705                                   | 96.16                                        | 17,658,485                | 1,067,909,190 97.78     |
| 2021               |                         | 1,041,962,581 |                      | 75,009,967 |                   | 1,116,972,547 | 1,021,991,699                                   | 91.50                                        | 24,272,903                | 1,046,264,602 93.67     |
| 2020               |                         | 960,694,257   |                      | 71,835,879 |                   | 1,032,530,136 | 984,147,010                                     | 95.31                                        | 7,564,274                 | 991,711,284 96.05       |
| 2019               |                         | 877,909,775   |                      | 67,022,539 |                   | 944,932,314   | 907,036,253                                     | 95.99                                        | (427,261)                 | 906,608,992 95.94       |
| 2018               |                         | 803,321,892   |                      | 62,970,416 |                   | 866,292,308   | 830,758,284                                     | 95.90                                        | (60,428)                  | 830,697,856 95.89       |
| 2017               |                         | 736,155,549   |                      | 58,481,048 |                   | 794,636,597   | 761,280,947                                     | 95.80                                        | 973,473                   | 762,254,420 95.92       |
| 2016               |                         | 675,775,513   |                      | 59,059,345 |                   | 734,834,858   | 702,283,020                                     | 95.57                                        | 254,539                   | 702,537,559 95.60       |
| 2015               |                         | 616,072,394   |                      | 55,155,155 |                   | 671,227,549   | 645,615,578                                     | 96.18                                        | 568,510                   | 646,184,088 96.27       |
| 2014               |                         | 577,503,518   |                      | 53,272,862 |                   | 630,776,380   | 605,637,417                                     | 96.01                                        | 1,293,383                 | 606,930,800 96.22       |

Note: Tax levy and collection data includes all amounts appearing on property tax bills, which includes ad valorem and non-ad valorem assessments.

(1) Information is reported based on the fiscal year in which associated tax revenue is recognized - e.g., the 2022 tax roll data is reported here for Fiscal Year 2023, as that is the period of collection and revenue recognition.

(2) Information for Fiscal Years 2014 through 2022 has been updated from that previously reported.

Source: Orange County Tax Collector



**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**RATIOS OF OUTSTANDING DEBT BY TYPE - LAST 10 FISCAL YEARS  
(Unaudited)**

| <b>Governmental Activities</b> |                          |              |                                             |                |  |
|--------------------------------|--------------------------|--------------|---------------------------------------------|----------------|--|
| <b>Fiscal<br/>Year</b>         | <b>Revenue<br/>Bonds</b> | <b>Notes</b> | <b>Obligation for<br/>Leased Assets (2)</b> | <b>Totals</b>  |  |
| <sup>1</sup> 2023              | \$ 133,076,777           | \$ -         | \$ 85,030,457                               | \$ 218,107,234 |  |
| <sup>2</sup> 2022              | 156,250,237              | 1,460,000    | 89,831,421                                  | 247,541,658    |  |
| <sup>3</sup> 2021              | 178,958,904              | 2,885,000    | 1,521,811                                   | 183,365,715    |  |
| <sup>4</sup> 2020              | 202,365,142              | 4,275,000    | 2,068,986                                   | 208,709,128    |  |
| <sup>5</sup> 2019              | 224,428,442              | 5,630,000    | 2,637,385                                   | 232,695,827    |  |
| <sup>6</sup> 2018              | 249,182,820              | 6,950,000    | 3,224,794                                   | 259,357,614    |  |
| <sup>7</sup> 2017              | 271,328,324              | 8,235,000    | 3,722,241                                   | 283,285,565    |  |
| <sup>8</sup> 2016              | 294,596,704              | 9,490,000    | 9,220,501                                   | 313,307,205    |  |
| <sup>9</sup> 2015              | 316,663,954              | 10,715,000   | 3,642,423                                   | 331,021,377    |  |
| <sup>10</sup> 2014             | 332,161,000              | 11,910,000   | 4,691,024                                   | 348,762,024    |  |

(1) See Demographic and Economic Statistics table, elsewhere in this section, for population and personal income data. Percentage of personal income changed for 2014 through 2022 from that previously presented. Total per capita changed for 2020 from that previously presented.

(2) In Fiscal Year 2022, GASB Statement No. 87, Leases was implemented. This standard changed the reporting of obligations for leased assets.

Note: Details regarding outstanding debt can be found in the notes to the financial statements.

| <b>Business-type Activities</b> |                          |               |                | <b>Total<br/>Primary<br/>Government</b> | <b>Percentage<br/>of<br/>Personal<br/>Income (1)</b> | <b>Per<br/>Capita (1)</b> |
|---------------------------------|--------------------------|---------------|----------------|-----------------------------------------|------------------------------------------------------|---------------------------|
|                                 | <b>Revenue<br/>Bonds</b> | <b>Loans</b>  | <b>Totals</b>  |                                         |                                                      |                           |
| 1                               | \$ 902,005,312           | \$ 79,636,599 | \$ 981,641,911 | \$ 1,199,749,145                        | N/A                                                  | \$804                     |
| 2                               | 969,772,530              | 85,077,157    | 1,054,849,687  | 1,302,391,345                           | 1.62%                                                | 879                       |
| 3                               | 1,027,833,051            | 90,401,022    | 1,118,234,073  | 1,301,599,788                           | 1.67%                                                | 893                       |
| 4                               | 898,615,065              | 95,610,751    | 994,225,816    | 1,202,934,944                           | 1.72%                                                | 841                       |
| 5                               | 950,961,663              | 93,531,604    | 1,044,493,267  | 1,277,189,094                           | 1.96%                                                | 921                       |
| 6                               | 1,002,849,184            | 94,300,419    | 1,097,149,603  | 1,356,507,217                           | 2.19%                                                | 1,005                     |
| 7                               | 1,031,022,703            | 76,391,573    | 1,107,414,276  | 1,390,699,841                           | 2.38%                                                | 1,058                     |
| 8                               | 800,243,788              | 57,107,143    | 857,350,931    | 1,170,658,136                           | 2.16%                                                | 914                       |
| 9                               | 740,898,909              | 44,100,816    | 784,999,725    | 1,116,021,102                           | 2.14%                                                | 891                       |
| 10                              | 796,597,445              | 23,825,151    | 820,422,596    | 1,169,184,620                           | 2.42%                                                | 952                       |



**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**RATIO OF NET GENERAL OBLIGATION BONDED DEBT TO TAXABLE ESTIMATED ACTUAL VALUE  
AND NET BONDED DEBT PER CAPITA - LAST 10 FISCAL YEARS  
(Unaudited)**

The County has had no outstanding General Obligation debt for the Fiscal Years 2014 through 2023.

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**

**September 30, 2023  
(Unaudited)**

| <u>Jurisdiction</u>                            | <u>Debt<br/>Outstanding</u>                               | <u>Estimated<br/>Percentage<br/>Applicable to<br/>Orange County (3)</u> | <u>Amount<br/>Applicable to<br/>Orange County</u> |
|------------------------------------------------|-----------------------------------------------------------|-------------------------------------------------------------------------|---------------------------------------------------|
| County Direct Debt:                            |                                                           |                                                                         |                                                   |
| Revenue bonds                                  |                                                           |                                                                         | \$133,076,777                                     |
| Obligation for Leased Assets                   |                                                           |                                                                         | <u>85,030,457</u>                                 |
|                                                |                                                           | Total County Direct Debt                                                | <u>218,107,234</u>                                |
| Overlapping:                                   |                                                           |                                                                         |                                                   |
| Central Florida Tourism Oversight District (1) | \$652,170,000                                             | 94.80%                                                                  | 618,257,160                                       |
| City of Winter Park (2)                        | 21,785,000                                                | 100%                                                                    | <u>21,785,000</u>                                 |
|                                                |                                                           | Total Overlapping Debt                                                  | <u>640,042,160</u>                                |
|                                                | Total Direct and Overlapping Governmental Activities Debt |                                                                         | <u><u>\$858,149,394</u></u>                       |

Notes: (1) Bond issues of 2015A, 2016A, 2017A and 2020A.

Assessed value data used to estimate the applicable percentage was provided by the Central Florida Tourism Oversight District.

(2) General Obligation Bonds, Series 2017 and 2020.

The City of Winter Park lies completely within the boundaries of Orange County.

(3) The percentage of applicable overlapping debt is estimated using taxable assessed property values, by determining the amount of the overlapping government's taxable assessed value that is within the County's boundaries and dividing by the total taxable assessed value of the overlapping government.

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**LEGAL DEBT MARGIN  
(Unaudited)**

Neither the Orange County Board of County Commissioners nor the Florida Statutes provide for a limit on the amount of ad valorem taxes Orange County may levy for voted bonds.

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS  
SALES TAX REVENUE BONDS,  
SALES TAX REVENUE REFUNDING BONDS, AND  
TAXABLE SALES TAX REVENUE REFUNDING BONDS  
ALL OUTSTANDING SERIES  
(Unaudited)**

| <b>Fiscal<br/>Year</b> | <b>Pledged Revenue</b> |                                         |                                                   | <b>Debt Service Requirements</b> |                 |              | <b>Coverage</b> |
|------------------------|------------------------|-----------------------------------------|---------------------------------------------------|----------------------------------|-----------------|--------------|-----------------|
|                        | <b>Source (1)</b>      | <b>Investment<br/>Income<br/>(Loss)</b> | <b>Revenue<br/>Available for<br/>Debt Service</b> | <b>Principal</b>                 | <b>Interest</b> | <b>Total</b> |                 |
| 2023                   | \$250,836,882          | \$13,032,669                            | \$263,869,551                                     | \$17,995,000                     | \$3,841,997     | \$21,836,997 | 12.08           |
| 2022                   | 236,196,255            | (5,104,539)                             | 231,091,716                                       | 17,245,000                       | 4,614,779       | 21,859,779   | 10.57           |
| 2021                   | 177,710,044            | 333,049                                 | 178,043,093                                       | 17,470,000                       | 5,359,399       | 22,829,399   | 7.80            |
| 2020                   | 154,570,577            | 4,832,225                               | 159,402,802                                       | 15,825,000                       | 4,968,507       | 20,793,507   | 7.67            |
| 2019                   | 197,116,992            | 4,561,873                               | 201,678,865                                       | 15,180,000                       | 8,827,989       | 24,007,989   | 8.40            |
| 2018                   | 190,487,596            | 1,783,948                               | 192,271,544                                       | 12,055,000                       | 9,368,110       | 21,423,110   | 8.97            |
| 2017                   | 174,610,976            | 487,873                                 | 175,098,849                                       | 11,445,000                       | 9,806,761       | 21,251,761   | 8.24            |
| 2016                   | 166,337,860            | 1,203,646                               | 167,541,506                                       | 7,865,000                        | 9,898,931       | 17,763,931   | 9.43            |
| 2015                   | 160,187,901            | 1,649,949                               | 161,837,850                                       | 7,300,000                        | 11,097,349      | 18,397,349   | 8.80            |
| 2014                   | 150,154,118            | 595,508                                 | 150,749,626                                       | 6,965,000                        | 11,361,565      | 18,326,565   | 8.23            |

(1) Source of revenue: Proceeds of the Local Government Half-Cent Sales Tax Program.  
Chapter 218, Part IV, Florida Statutes.

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS  
CAPITAL IMPROVEMENT REFUNDING REVENUE BONDS, SERIES 1998 AND 2009  
(Unaudited)**

| <b>Pledged Revenue</b>     |                   |                                              |                              |                                                   |
|----------------------------|-------------------|----------------------------------------------|------------------------------|---------------------------------------------------|
| <b>Fiscal<br/>Year (1)</b> | <b>Source (2)</b> | <b>Less Non-<br/>Pledged<br/>Portion (2)</b> | <b>Investment<br/>Income</b> | <b>Revenue<br/>Available for<br/>Debt Service</b> |
| <sup>1</sup> 2023          | \$ -              | \$ -                                         | \$250,794                    | \$ -                                              |
| <sup>2</sup> 2022          | 59,822,162        | 34,504,526                                   | 698,707                      | 26,016,343                                        |
| <sup>3</sup> 2021          | 50,635,274        | 28,418,412                                   | 5,000                        | 22,221,862                                        |
| <sup>4</sup> 2020          | 44,433,773        | 21,160,520                                   | 177,572                      | 23,450,825                                        |
| <sup>5</sup> 2019          | 46,546,505        | 24,804,513                                   | 344,156                      | 22,086,148                                        |
| <sup>6</sup> 2018          | 43,483,985        | 22,846,838                                   | 97,409                       | 20,734,556                                        |
| <sup>7</sup> 2017          | 41,274,292        | 21,602,511                                   | 21,458                       | 19,693,239                                        |
| <sup>8</sup> 2016          | 39,343,563        | 20,382,372                                   | 5,916                        | 18,967,107                                        |
| <sup>9</sup> 2015          | 37,922,381        | 20,667,986                                   | 986                          | 17,255,381                                        |
| <sup>10</sup> 2014         | 34,508,790        | 18,485,742                                   | 364                          | 16,023,412                                        |

(1) Final principal and interest payment was made on October 1, 2022.

(2) Source of pledged revenue: Pursuant to the amended bond resolution associated with the issuance of the Series 2009 bonds, an amount equal to 50% of State Revenue Sharing received under Section 218.215, Florida Statutes, in the immediately preceding fiscal year.

### Debt Service Requirements

|           | <u>Principal</u> | <u>Interest</u> | <u>Total</u> | <u>Coverage</u> |
|-----------|------------------|-----------------|--------------|-----------------|
| <i>1</i>  | \$ -             | \$ -            | \$ -         | -               |
| <i>2</i>  | 2,685,000        | 140,963         | 2,825,963    | 9.21            |
| <i>3</i>  | 2,550,000        | 268,462         | 2,818,462    | 7.88            |
| <i>4</i>  | 2,435,000        | 390,213         | 2,825,213    | 8.30            |
| <i>5</i>  | 2,335,000        | 483,613         | 2,818,613    | 7.84            |
| <i>6</i>  | 2,240,000        | 578,813         | 2,818,813    | 7.36            |
| <i>7</i>  | 2,330,000        | 672,012         | 3,002,012    | 6.56            |
| <i>8</i>  | 2,360,000        | 766,413         | 3,126,413    | 6.07            |
| <i>9</i>  | 2,300,000        | 829,663         | 3,129,663    | 5.51            |
| <i>10</i> | 2,240,000        | 885,663         | 3,125,663    | 5.13            |

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS  
PUBLIC FACILITIES REVENUE BONDS, SERIES 1994A  
(Unaudited)**

| <b>Fiscal<br/>Year (1)</b> | <b>Pledged Revenue</b> |                 |                                                   | <b>Debt Service Requirements</b> |                 |              | <b>Coverage</b> |
|----------------------------|------------------------|-----------------|---------------------------------------------------|----------------------------------|-----------------|--------------|-----------------|
|                            | <b>Source (2)</b>      | <b>Interest</b> | <b>Revenue<br/>Available for<br/>Debt Service</b> | <b>Principal</b>                 | <b>Interest</b> | <b>Total</b> |                 |
| 2019                       | \$55,039,803           | \$111,036       | \$55,150,839                                      | \$865,556                        | \$3,489,444     | \$4,355,000  | 12.66           |
| 2018                       | 51,834,684             | 59,076          | 51,893,760                                        | 922,737                          | 3,432,263       | 4,355,000    | 11.92           |
| 2017                       | 46,064,315             | 27,082          | 46,091,397                                        | 983,707                          | 3,371,293       | 4,355,000    | 10.58           |
| 2016                       | 46,838,942             | 17,412          | 46,856,354                                        | 1,060,051                        | 3,294,949       | 4,355,000    | 10.76           |
| 2015                       | 39,756,669             | 10,443          | 39,767,112                                        | 1,129,513                        | 3,225,487       | 4,355,000    | 8.82            |
| 2014                       | 39,303,316             | 2,860           | 39,306,176                                        | 1,215,393                        | 3,139,607       | 4,355,000    | 9.03            |

(1) Final principal and interest payment was made on October 1, 2019.

(2) Source of revenue: Specified non-ad valorem revenues of the County derived from state sources, local sources, and charges for services.

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS  
PUBLIC SERVICE TAX REFUNDING REVENUE BONDS, SERIES 2013  
(Unaudited)**

| <b>Fiscal<br/>Year</b> | <b>Pledged Revenue</b> |                                     |                                                   | <b>Debt Service Requirements</b> |                 |              | <b>Coverage</b> |
|------------------------|------------------------|-------------------------------------|---------------------------------------------------|----------------------------------|-----------------|--------------|-----------------|
|                        | <b>Source (1)</b>      | <b>Investment<br/>Income (Loss)</b> | <b>Revenue<br/>Available for<br/>Debt Service</b> | <b>Principal</b>                 | <b>Interest</b> | <b>Total</b> |                 |
| 2023                   | \$92,678,986           | \$3,208,783                         | \$95,887,769                                      | \$2,190,000                      | \$296,750       | \$2,486,750  | 38.56           |
| 2022                   | 99,864,301             | (1,187,666)                         | 98,676,635                                        | 2,075,000                        | 400,500         | 2,475,500    | 39.86           |
| 2021                   | 87,134,739             | (119,337)                           | 87,015,402                                        | 2,070,000                        | 504,000         | 2,574,000    | 33.81           |
| 2020                   | 85,253,060             | 1,461,723                           | 86,714,783                                        | 2,220,000                        | 615,000         | 2,835,000    | 30.59           |
| 2019                   | 81,909,272             | 2,145,950                           | 84,055,222                                        | 3,615,000                        | 795,750         | 4,410,750    | 19.06           |
| 2018                   | 75,923,372             | 577,315                             | 76,500,687                                        | 3,545,000                        | 973,000         | 4,518,000    | 16.93           |
| 2017                   | 74,016,173             | 193,258                             | 74,209,431                                        | 3,375,000                        | 1,141,750       | 4,516,750    | 16.43           |
| 2016                   | 73,186,128             | 285,965                             | 73,472,093                                        | 4,610,000                        | 1,372,250       | 5,982,250    | 12.28           |
| 2015                   | 70,017,620             | 281,595                             | 70,299,215                                        | 4,910,000                        | 1,568,650       | 6,478,650    | 10.85           |
| 2014                   | 70,091,457             | 56,593                              | 70,148,050                                        | 5,540,000                        | 1,734,850       | 7,274,850    | 9.64            |

(1) Source of revenue: Public Service Tax levied by the County pursuant to Section 166.231, Florida Statutes.



**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS  
TOURIST DEVELOPMENT TAX REVENUE BONDS AND  
TOURIST DEVELOPMENT TAX REFUNDING REVENUE BONDS  
ALL OUTSTANDING SERIES  
(Unaudited)**

| Fiscal<br>Year | Pledged Revenue      |                               |                                          | Debt Service Requirements |              |              |              |
|----------------|----------------------|-------------------------------|------------------------------------------|---------------------------|--------------|--------------|--------------|
|                | Gross<br>Revenue (1) | Less<br>Operating<br>Expenses | Revenue<br>Available for<br>Debt Service | Principal                 | Interest     | Total        | Coverage (2) |
| 2023           | \$388,700,027        | \$104,746,940                 | \$283,953,087                            | \$50,275,000              | \$29,013,438 | \$79,288,438 | 3.58         |
| 2022           | 343,906,831          | 82,033,976                    | 261,872,855                              | 48,545,000                | 31,440,688   | 79,985,688   | 3.27         |
| 2021           | 164,315,683          | 50,217,166                    | 114,098,517                              | 42,575,000                | 33,569,438   | 76,144,438   | 1.50         |
| 2020           | 189,850,244          | 73,176,031                    | 116,674,213                              | 40,545,000                | 35,596,688   | 76,141,688   | 1.53         |
| 2019           | 322,956,050          | 79,663,386                    | 243,292,664                              | 38,725,000                | 37,420,044   | 76,145,044   | 3.20         |
| 2018           | 312,279,858          | 77,225,880                    | 235,053,978                              | 37,045,000                | 39,098,631   | 76,143,631   | 3.09         |
| 2017           | 292,460,926          | 74,097,503                    | 218,363,423                              | 15,305,000                | 35,549,360   | 50,854,360   | 4.29         |
| 2016           | 261,318,795          | 68,300,331                    | 193,018,464                              | 37,580,000                | 30,860,757   | 68,440,757   | 2.82         |
| 2015           | 249,325,478          | 70,351,804                    | 178,973,674                              | 28,635,000                | 32,324,437   | 60,959,437   | 2.94         |
| 2014           | 217,019,614          | 64,237,816                    | 152,781,798                              | 35,475,000                | 36,952,026   | 72,427,026   | 2.11         |

(1) Includes Convention Center gross operating revenue, pledged tourist development taxes, and interest income (loss) stated at gross, prior to reduction of amounts for capitalization.

(2) Intended to demonstrate historic trends only. Refer to the Orange County Bond Disclosure Supplement for further information.



**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS  
WATER UTILITIES SYSTEM REFUNDING REVENUE BONDS, SERIES 1998 AND  
WATER AND WASTEWATER UTILITY REVENUE BONDS  
ALL OUTSTANDING SERIES  
(Unaudited)**

| <b>Pledged Revenue</b> |                                         |                                        |                                       |                                       |                                                       |
|------------------------|-----------------------------------------|----------------------------------------|---------------------------------------|---------------------------------------|-------------------------------------------------------|
| <b>Fiscal<br/>Year</b> | <b>Gross<br/>Operating<br/>Revenues</b> | <b>Less<br/>Operating<br/>Expenses</b> | <b>Net<br/>Operating<br/>Revenues</b> | <b>Interest<br/>Income (Loss) (1)</b> | <b>Revenue<br/>Available<br/>For Debt<br/>Service</b> |
| <sup>1</sup> 2023      | \$243,342,715                           | \$204,408,947                          | \$38,933,768                          | \$7,353,576                           | \$46,287,344                                          |
| <sup>2</sup> 2022      | 231,633,514                             | 167,121,452                            | 64,512,062                            | (4,048,753)                           | 60,463,309                                            |
| <sup>3</sup> 2021      | 216,559,479                             | 149,263,828                            | 67,295,651                            | 378,221                               | 67,673,872                                            |
| <sup>4</sup> 2020      | 214,360,229                             | 151,245,109                            | 63,115,120                            | 1,996,430                             | 65,111,550                                            |
| <sup>5</sup> 2019      | 209,337,718                             | 151,768,560                            | 57,569,158                            | 5,158,476                             | 62,727,634                                            |
| <sup>6</sup> 2018      | 199,021,062                             | 141,772,487                            | 57,248,575                            | 1,374,488                             | 58,623,063                                            |
| <sup>7</sup> 2017      | 189,403,100                             | 127,919,712                            | 61,483,388                            | 852,927                               | 62,336,315                                            |
| <sup>8</sup> 2016      | 175,414,291                             | 124,867,859                            | 50,546,432                            | 1,004,354                             | 51,550,786                                            |
| <sup>9</sup> 2014      | 161,220,387                             | 113,275,838                            | 47,944,549                            | 381,260                               | 48,325,809                                            |

(1) Stated at gross, prior to reduction of amounts for capitalization, and excludes connection fee earnings.

(2) Intended to demonstrate historic trends only, and does not represent the complete test of bond coverage as prescribed by the bond resolution.

Note: There was no Water Utilities System bonded debt outstanding at September 30, 2015.

| <b>Debt Service Requirements</b> |                  |                 |              |                                              |                                           |
|----------------------------------|------------------|-----------------|--------------|----------------------------------------------|-------------------------------------------|
|                                  | <b>Principal</b> | <b>Interest</b> | <b>Total</b> | <b>Coverage<br/>Without<br/>Interest (2)</b> | <b>Coverage<br/>With<br/>Interest (2)</b> |
| 1                                | \$9,010,000      | \$8,810,394     | \$17,820,394 | 2.18                                         | 2.60                                      |
| 2                                | 8,575,000        | 9,239,144       | 17,814,144   | 3.62                                         | 3.39                                      |
| 3                                | 3,780,000        | 8,079,385       | 11,859,385   | 5.67                                         | 5.71                                      |
| 4                                | 3,600,000        | 2,571,144       | 6,171,144    | 10.23                                        | 10.55                                     |
| 5                                | 3,430,000        | 2,742,644       | 6,172,644    | 9.33                                         | 10.16                                     |
| 6                                | 3,265,000        | 2,905,894       | 6,170,894    | 9.28                                         | 9.50                                      |
| 7                                | -                | 2,905,894       | 2,905,894    | 21.16                                        | 21.45                                     |
| 8                                | -                | 1,008,991       | 1,008,991    | 50.10                                        | 51.09                                     |
| 9                                | 3,800,000        | 180,500         | 3,980,500    | 12.04                                        | 12.14                                     |

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**DEMOGRAPHIC AND ECONOMIC STATISTICS - LAST 10 YEARS  
(Unaudited)**

| <u>Year</u> | <u>Estimated<br/>Population<br/>of Orange<br/>County (1)</u> | <u>Personal<br/>Income * (2)</u> | <u>Per<br/>Capita<br/>Personal<br/>Income (2)</u> | <u>Labor Force (Estimated) (3)</u> |                 |                   | <u>Unemployment<br/>Rate (4)</u> |
|-------------|--------------------------------------------------------------|----------------------------------|---------------------------------------------------|------------------------------------|-----------------|-------------------|----------------------------------|
|             |                                                              |                                  |                                                   | <u>Civilian<br/>Labor Force</u>    | <u>Employed</u> | <u>Unemployed</u> |                                  |
| 2023        | 1,492,951                                                    | \$ N/A                           | \$ N/A                                            | 836,006                            | 811,326         | 24,680            | 3.0%                             |
| 2022        | 1,481,321                                                    | 80,442,532                       | 55,374                                            | 807,456                            | 786,591         | 20,865            | 2.6                              |
| 2021        | 1,457,940                                                    | 78,145,165                       | 54,726                                            | 763,158                            | 728,877         | 34,281            | 4.5                              |
| 2020        | 1,429,908                                                    | 69,902,737                       | 48,829                                            | 734,193                            | 652,164         | 82,029            | 11.2                             |
| 2019        | 1,386,080                                                    | 65,087,615                       | 46,645                                            | 765,857                            | 743,331         | 22,526            | 2.9                              |
| 2018        | 1,349,597                                                    | 61,920,511                       | 44,751                                            | 750,002                            | 726,457         | 23,545            | 3.1                              |
| 2017        | 1,313,880                                                    | 58,409,750                       | 43,020                                            | 733,739                            | 706,375         | 27,364            | 3.7                              |
| 2016        | 1,280,387                                                    | 54,286,750                       | 40,886                                            | 721,236                            | 688,784         | 32,452            | 4.5                              |
| 2015        | 1,252,396                                                    | 52,157,961                       | 40,375                                            | 697,533                            | 663,491         | 34,042            | 4.9                              |
| 2014        | 1,227,995                                                    | 48,236,723                       | 38,374                                            | 684,278                            | 644,280         | 39,998            | 5.8                              |

\* Stated in thousands of dollars.

(1) Source: Florida Office of Economic and Demographic Research

(2) Source: Florida Office of Economic and Demographic Research  
Information for Fiscal Years 2020, 2021, and 2022 have been updated from that previously reported.  
Data is not available for the most recent year.

(3) Source: Florida Department of Economic Opportunity, Labor Market Statistics,  
Local Area Unemployment Statistics Program, in cooperation with  
the U. S. Department of Labor, Bureau of Labor Statistics  
Information for Fiscal Years 2018 through 2022 have been updated from that previously reported.

(4) Source: Information for Fiscal Years 2020 and 2021 have been updated from that previously reported.

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**PRINCIPAL EMPLOYERS  
CURRENT YEAR AND NINE YEARS AGO  
(Unaudited)**

| <b>Employer</b>                   | <b>2023</b>          |             |                                                              | <b>2014</b>          |             |                                                              |
|-----------------------------------|----------------------|-------------|--------------------------------------------------------------|----------------------|-------------|--------------------------------------------------------------|
|                                   | <b>Employees (1)</b> | <b>Rank</b> | <b>Percentage<br/>of Total<br/>County<br/>Employment (2)</b> | <b>Employees (3)</b> | <b>Rank</b> | <b>Percentage<br/>of Total<br/>County<br/>Employment (2)</b> |
| Walt Disney World Co.             | 75,000               | 1           | 8.98 %                                                       | 70,000               | 1           | 10.23 %                                                      |
| Advent Health/Florida Hospital    | 35,938               | 2           | 4.30                                                         | 18,668               | 4           | 2.73                                                         |
| Universal Orlando Resort          | 28,000               | 3           | 3.35                                                         | 19,000               | 3           | 2.78                                                         |
| Orlando Health                    | 26,397               | 4           | 3.16                                                         | -                    |             | -                                                            |
| Orange County Public Schools      | 24,718               | 5           | 2.96                                                         | 22,347               | 2           | 3.26                                                         |
| Lockheed Martin                   | 14,547               | 6           | 1.74                                                         | 7,000                | 8           | 1.02                                                         |
| University of Central Florida     | 13,078               | 7           | 1.57                                                         | 10,854               | 6           | 1.59                                                         |
| Orange County Government (4)      | 12,025               | 8           | 1.44                                                         | 10,416               | 7           | 1.52                                                         |
| Westgate Resorts                  | 4,760                | 9           | 0.57                                                         | -                    |             | -                                                            |
| Marriott Vacations Worldwide, Inc | 4,700                | 10          | 0.57                                                         | -                    |             | -                                                            |
| Orlando International Airport     | -                    |             | -                                                            | 18,000               | 5           | 2.63                                                         |
| Darden Restaurants, Inc           | -                    |             | -                                                            | 6,419                | 9           | 0.94                                                         |
| Consulate Health Care             | -                    |             | -                                                            | 5,000                | 10          | 0.73                                                         |
| Totals                            | <u>239,163</u>       |             | <u>28.64 %</u>                                               | <u>187,704</u>       |             | <u>27.43 %</u>                                               |

(1) Source: Orlando Business Journal: 2023 Book of Lists, Central Florida

(2) This calculation uses the Employed Labor Force numbers reported for Orange County in the Demographic and Economic Statistics Table.

(3) Source: Orlando Business Journal: 2014 Book of Lists, Central Florida

(4) Orange County Government numbers are adjusted upwards from original source information to include employees of the six constitutional officers, which are included in the primary government.

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**MISCELLANEOUS STATISTICS**

**ECONOMIC STATISTICS - LAST 10 YEARS  
(Unaudited)**

| <b>Fiscal<br/>Year</b> | <b>Consumer<br/>Price Index<br/>(1982-84=100) (1)</b> | <b>Avg Wk Earn<br/>(Seasonally Adj)<br/>1982 Dollars (1)(3)</b> | <b>Countywide<br/>Gross Retail<br/>Sales (2)</b> | <b>Countywide<br/>Taxable Fuel Sales<br/>in Gallons (2)</b> |
|------------------------|-------------------------------------------------------|-----------------------------------------------------------------|--------------------------------------------------|-------------------------------------------------------------|
| 2023                   | 307.8                                                 | \$327                                                           | \$147,802,769                                    | 821,186                                                     |
| 2022                   | 296.8                                                 | 325                                                             | 140,247,692                                      | 811,653                                                     |
| 2021                   | 274.3                                                 | 335                                                             | 117,698,017                                      | 728,778                                                     |
| 2020                   | 260.3                                                 | 334                                                             | 103,527,219                                      | 774,630                                                     |
| 2019                   | 256.8                                                 | 319                                                             | 116,728,603                                      | 834,874                                                     |
| 2018                   | 252.4                                                 | 313                                                             | 112,910,318                                      | 815,070                                                     |
| 2017                   | 246.8                                                 | 310                                                             | 103,827,570                                      | 797,632                                                     |
| 2016                   | 241.4                                                 | 309                                                             | 95,346,787                                       | 769,380                                                     |
| 2015                   | 237.9                                                 | 306                                                             | 91,548,888                                       | 729,704                                                     |
| 2014                   | 238.0                                                 | 298                                                             | 84,940,260                                       | 725,835                                                     |

(1) Source: U. S. Department of Labor, Bureau of Labor Statistics  
Based on fiscal years ending September 30

(2) Source: Florida Department of Revenue, Office of Tax Research  
Based on fiscal years ending June 30  
Valuations in 1,000's.

(3) Information for Fiscal Year 2015, 2019, and 2022 have been updated from  
that previously reported.

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**MISCELLANEOUS STATISTICS**

**TOURISM FOR ORANGE COUNTY  
ESTIMATED NUMBER OF ARRIVING AIR VISITORS AND HOTELS / MOTELS - LAST 10 YEARS  
(Unaudited)**

| <u>Year</u> | <u>Total<br/>Disembarked<br/>Air Visitors (1)</u> | <u>Licensed<br/>Hotels and<br/>Motels (2)</u> | <u>Total<br/>Hotel and<br/>Motel Units (2)</u> |
|-------------|---------------------------------------------------|-----------------------------------------------|------------------------------------------------|
| 2023        | 28,078,671                                        | 340                                           | 100,599                                        |
| 2022        | 24,424,704                                        | 340                                           | 100,482                                        |
| 2021        | 17,138,032                                        | 328                                           | 98,568                                         |
| 2020        | 14,529,861                                        | 320                                           | 96,490                                         |
| 2019        | 24,962,079                                        | 308                                           | 93,792                                         |
| 2018        | 23,475,683                                        | 303                                           | 91,627                                         |
| 2017        | 21,872,810                                        | 301                                           | 91,170                                         |
| 2016        | 20,825,649                                        | 294                                           | 89,333                                         |
| 2015        | 18,981,831                                        | 286                                           | 87,717                                         |
| 2014        | 17,704,897                                        | 282                                           | 87,662                                         |

Source: (1) Greater Orlando Aviation Authority, Office of Community Relations  
Based on fiscal years ending September 30.

(2) State of Florida, Department of Business and Professional Regulation;  
as of June 30 each year.



**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**EMPLOYEES BY FUNCTION - LAST 10 FISCAL YEARS  
(Unaudited)**

| <b>Fiscal<br/>Year</b> | <b>General<br/>Government</b> | <b>Public<br/>Safety</b> | <b>Physical<br/>Environment</b> | <b>Transportation</b> | <b>Economic<br/>Environment</b> | <b>Human<br/>Services</b> | <b>Culture and<br/>Recreation</b> | <b>Totals</b> |
|------------------------|-------------------------------|--------------------------|---------------------------------|-----------------------|---------------------------------|---------------------------|-----------------------------------|---------------|
| 2023                   | 2,118                         | 6,549                    | 1,275                           | 467                   | 530                             | 761                       | 325                               | 12,025        |
| 2022                   | 2,269                         | 6,977                    | 1,272                           | 466                   | 524                             | 761                       | 320                               | 12,589        |
| 2021                   | 2,037                         | 6,286                    | 1,237                           | 466                   | 516                             | 741                       | 316                               | 11,599        |
| 2020                   | 2,054                         | 6,221                    | 1,229                           | 466                   | 511                             | 751                       | 316                               | 11,548        |
| 2019                   | 1,998                         | 5,926                    | 1,203                           | 454                   | 481                             | 727                       | 315                               | 11,104        |
| 2018                   | 1,984                         | 5,776                    | 1,185                           | 452                   | 475                             | 725                       | 308                               | 10,905        |
| 2017                   | 1,945                         | 5,700                    | 1,191                           | 456                   | 480                             | 723                       | 309                               | 10,804        |
| 2016                   | 1,934                         | 5,506                    | 1,146                           | 449                   | 471                             | 718                       | 308                               | 10,532        |
| 2015                   | 1,934                         | 5,370                    | 1,126                           | 437                   | 516                             | 701                       | 308                               | 10,392        |
| 2014                   | 1,934                         | 5,469                    | 1,117                           | 431                   | 465                             | 693                       | 307                               | 10,416        |

Sources: Orange County Comptroller/Payroll Department  
Orange County Annual Adopted Budget Document  
Orange County Clerk of Courts  
Orange County Sheriff



**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**OPERATING INDICATORS BY FUNCTION - LAST 10 FISCAL YEARS  
(Unaudited)**

| <b>Function</b>               |                                                       | <b>Fiscal Year</b> |                    |                    |                    |
|-------------------------------|-------------------------------------------------------|--------------------|--------------------|--------------------|--------------------|
|                               |                                                       | <b><u>2023</u></b> | <b><u>2022</u></b> | <b><u>2021</u></b> | <b><u>2020</u></b> |
| <b>General Government</b>     |                                                       |                    |                    |                    |                    |
| 1                             | Labor hours spent on general facilities maintenance   | 155,973            | 153,858            | 146,389            | 155,686            |
| <b>Public Safety</b>          |                                                       |                    |                    |                    |                    |
| 2                             | Code Enforcement inspections                          | 36,786             | 32,502             | 74,696             | 87,852             |
| 3                             | Arrestees booked                                      | 32,763             | 30,114             | 30,059             | 29,726             |
| 4                             | Average daily inmate population                       | 2,625              | 2,302              | 2,467              | 2,264              |
| 5                             | Fire and rescue dispatch calls processed              | 139,361            | 142,240            | 133,716            | 120,510            |
| 6                             | Emergency medical services (EMS) transports           | 78,756             | 78,009             | 74,556             | 66,794             |
| 7                             | Emergency medical services (EMS) alarms               | 114,775            | 115,936            | 110,635            | 99,611             |
| 8                             | Fire-related responses                                | 18,684             | 18,900             | 16,923             | 16,430             |
| 9                             | Fire and Rescue Department service related responses  | 5,902              | 7,404              | 6,158              | 4,469              |
| 10                            | Calls for Sheriff's Office assistance                 | 1,169,432          | 1,169,189          | 1,169,260          | 1,169,846          |
| <b>Physical Environment</b>   |                                                       |                    |                    |                    |                    |
| 11                            | Hazardous waste and storage tank facilities inspected | 5,323              | 5,718              | 4,800              | 6,051              |
| 12                            | Tonnage delivered to the landfill                     | 1,317,399          | 1,224,418          | 1,177,430          | 1,010,709          |
| 13                            | Recycling processed (tons)                            | 36,034             | 32,587             | 18,237             | 2,347              |
| 14                            | Water production (billions of gallons)                | 26.1               | 25.1               | 23.3               | 23.0               |
| 15                            | Wastewater treatment (billions of gallons)            | 22.1               | 20.8               | 18.0               | 18.1               |
| <b>Transportation</b>         |                                                       |                    |                    |                    |                    |
| 16                            | Arterial lane miles maintained                        | 1,748              | 1,694              | 1,697              | 1,775              |
| 17                            | Subdivision lane miles maintained                     | 4,170              | 4,146              | 4,117              | 4,069              |
| <b>Economic Environment</b>   |                                                       |                    |                    |                    |                    |
| Convention Center:            |                                                       |                    |                    |                    |                    |
| 18                            | Number of events                                      | 48                 | 54                 | 50                 | 33                 |
| 19                            | Number of event attendees                             | 131,548            | 228,242            | 92,225             | 41,713             |
| 20                            | Number of conventions and trade shows                 | 124                | 107                | 69                 | 46                 |
| 21                            | Number of convention and trade show delegates         | 1,450,913          | 1,213,590          | 646,887            | 624,961            |
| <b>Human Services</b>         |                                                       |                    |                    |                    |                    |
| 22                            | Number of patient visits                              | 85,197             | 115,560            | 32,959             | 178,959            |
| 23                            | Children served by Head Start programs                | 1,536              | 1,536              | 1,026              | 1,183              |
| 24                            | Acres sprayed for mosquitoes                          | 435,669            | 323,385            | 321,444            | 293,605            |
| <b>Culture and Recreation</b> |                                                       |                    |                    |                    |                    |
| 25                            | Park sites maintained                                 | 110                | 109                | 109                | 107                |
| 26                            | Regional History Center - number of visitors          | 34,410             | 17,053             | 22,688             | 38,300             |

Sources: Orange County Annual Adopted Budget Document  
Orange County Office of Management and Budget; Performance Management System Data  
Orange County Convention Center  
Orange County Utilities Department  
Orange County Sheriff's Office  
Orange County Library District

|    | <b>Fiscal Year</b> |                    |                    |                    |                    |                    |
|----|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
|    | <b><u>2019</u></b> | <b><u>2018</u></b> | <b><u>2017</u></b> | <b><u>2016</u></b> | <b><u>2015</u></b> | <b><u>2014</u></b> |
| 1  | 156,336            | 152,254            | 156,129            | 137,728            | 126,711            | 136,678            |
| 2  | 119,056            | 105,752            | 107,416            | 101,204            | 97,916             | 103,700            |
| 3  | 37,977             | 38,925             | 36,720             | 39,077             | 44,460             | 45,881             |
| 4  | 2,555              | 2,600              | 2,488              | 2,688              | 2,805              | 2,983              |
| 5  | 126,693            | 126,545            | 124,006            | 119,101            | 111,607            | 103,919            |
| 6  | 71,630             | 68,830             | 64,039             | 62,399             | 59,654             | 56,368             |
| 7  | 91,320             | 90,721             | 87,111             | 84,162             | 80,770             | 87,144             |
| 8  | 30,920             | 31,435             | 31,477             | 28,902             | 27,313             | 14,610             |
| 9  | 4,453              | 4,389              | 5,418              | 6,037              | 3,524              | 2,165              |
| 10 | 1,310,963          | 1,338,066          | 1,292,554          | 1,309,512          | 1,317,908          | 1,259,910          |
| 11 | 5,890              | 6,713              | 7,237              | 9,147              | 8,525              | 10,340             |
| 12 | 1,081,074          | 1,104,624          | 997,871            | 939,135            | 961,333            | 903,167            |
| 13 | 3,018              | 10,317             | 18,935             | 29,190             | 37,880             | 37,312             |
| 14 | 23.5               | 22.8               | 23.2               | 21.6               | 21.1               | 21.0               |
| 15 | 19.7               | 18.9               | 19.8               | 22.5               | 21.6               | 19.9               |
| 16 | 1,768              | 1,764              | 1,677              | 1,677              | 1,670              | 1,670              |
| 17 | 4,050              | 4,038              | 4,044              | 4,044              | 4,000              | 3,976              |
| 18 | 51                 | 83                 | 75                 | 114                | 84                 | 86                 |
| 19 | 215,121            | 231,023            | 136,417            | 217,598            | 270,096            | 252,694            |
| 20 | 119                | 109                | 109                | 119                | 92                 | 110                |
| 21 | 1,220,271          | 1,255,813          | 1,369,098          | 1,198,314          | 1,126,295          | 1,104,893          |
| 22 | 73,506             | 94,766             | 145,817            | 104,232            | 101,453            | 125,066            |
| 23 | 1,536              | 1,536              | 1,536              | 1,536              | 1,536              | 1,536              |
| 24 | 466,855            | 105,036            | 206,484            | 128,432            | 123,481            | 135,117            |
| 25 | 103                | 102                | 101                | 100                | 100                | 100                |
| 26 | 104,330            | 90,132             | 91,344             | 80,066             | 65,437             | 77,924             |

**ORANGE COUNTY, FLORIDA  
STATISTICAL DATA**

**CAPITAL ASSETS BY FUNCTION - LAST 10 FISCAL YEARS  
(Unaudited)**

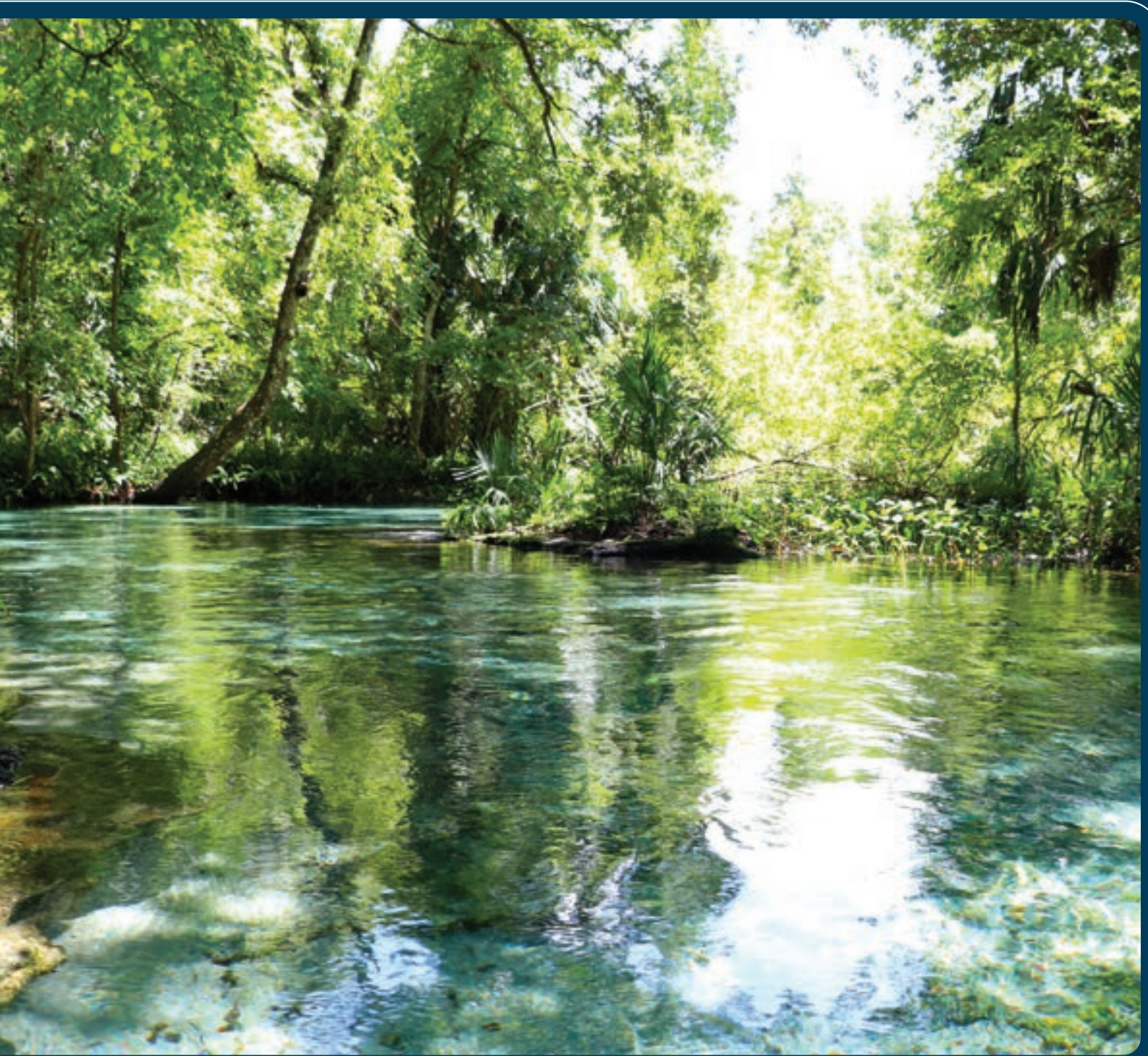
| <b>Function</b>               |                                    | <b>Fiscal Year</b> |                    |                    |                    |                    |
|-------------------------------|------------------------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
|                               |                                    | <b><u>2023</u></b> | <b><u>2022</u></b> | <b><u>2021</u></b> | <b><u>2020</u></b> | <b><u>2019</u></b> |
| <b>Public Safety</b>          |                                    |                    |                    |                    |                    |                    |
|                               | Fire Department:                   |                    |                    |                    |                    |                    |
| 1                             | Fire stations                      | 41                 | 41                 | 39                 | 39                 | 38                 |
|                               | Emergency equipment:               |                    |                    |                    |                    |                    |
| 2                             | Fire trucks                        | 106                | 102                | 96                 | 95                 | 94                 |
| 3                             | Ambulances                         | 84                 | 80                 | 79                 | 78                 | 73                 |
|                               | Sheriff's Office:                  |                    |                    |                    |                    |                    |
| 4                             | Vehicles                           | 3,034              | 2,565              | 2,382              | 2,263              | 2,435              |
| 5                             | Computers                          | 5,521              | 5,527              | 5,531              | 4,765              | 3,912              |
| <b>Physical Environment</b>   |                                    |                    |                    |                    |                    |                    |
| 6                             | Stormwater retention ponds         | 2,004              | 1,925              | 1,942              | 1,925              | 1,899              |
|                               | Water Utilities System:            |                    |                    |                    |                    |                    |
| 7                             | Water mains (miles)                | 2,006              | 1,976              | 1,967              | 1,945              | 1,922              |
| 8                             | Wastewater mains (miles)           | 2,101              | 2,066              | 2,043              | 2,028              | 1,998              |
| 9                             | Reclaimed water mains (miles)      | 678                | 660                | 645                | 629                | 602                |
| <b>Transportation</b>         |                                    |                    |                    |                    |                    |                    |
| 10                            | Arterial roadways (lane miles)     | 1,748              | 1,694              | 1,697              | 1,775              | 1,768              |
| 11                            | Subdivision roadways (lane miles)  | 4,170              | 4,146              | 4,117              | 4,069              | 4,050              |
| <b>Economic Environment</b>   |                                    |                    |                    |                    |                    |                    |
|                               | Convention Center:                 |                    |                    |                    |                    |                    |
| 12                            | Exhibit space (1,000 sq. ft.)      | 2,054              | 2,055              | 2,055              | 2,054              | 2,054              |
| 13                            | Meeting room space (1,000 sq. ft.) | 479                | 471                | 471                | 479                | 479                |
| <b>Human Services</b>         |                                    |                    |                    |                    |                    |                    |
| 14                            | Head Start facilities              | 10                 | 9                  | 10                 | 9                  | 9                  |
| 15                            | Community centers                  | 14                 | 15                 | 13                 | 11                 | 11                 |
| <b>Culture and Recreation</b> |                                    |                    |                    |                    |                    |                    |
| 16                            | Ballfields                         | 102                | 102                | 102                | 102                | 102                |
| 17                            | Playgrounds                        | 108                | 118                | 113                | 113                | 118                |
| 18                            | Parks                              | 110                | 109                | 109                | 107                | 103                |

Note: No capital asset indicators are available for the general government function.

Orange County Comptroller/Property Accounting Department  
Orange County Sheriff's Office  
Source: Orange County Convention Center  
Orange County Public Works Department  
Orange County Utilities Department

|    | <b>Fiscal Year</b> |                    |                    |                    |                    |
|----|--------------------|--------------------|--------------------|--------------------|--------------------|
|    | <b><u>2018</u></b> | <b><u>2017</u></b> | <b><u>2016</u></b> | <b><u>2015</u></b> | <b><u>2014</u></b> |
| 1  | 39                 | 39                 | 38                 | 38                 | 38                 |
| 2  | 87                 | 85                 | 90                 | 88                 | 83                 |
| 3  | 66                 | 60                 | 60                 | 58                 | 58                 |
| 4  | 2,220              | 2,267              | 2,110              | 1,864              | 1,824              |
| 5  | 4,146              | 3,844              | 3,539              | 3,556              | 3,607              |
| 6  | 1,864              | 1,831              | 1,831              | 1,723              | 1,723              |
| 7  | 1,895              | 1,868              | 1,840              | 1,800              | 1,762              |
| 8  | 1,965              | 1,928              | 1,908              | 1,868              | 1,827              |
| 9  | 582                | 556                | 532                | 495                | 458                |
| 10 | 1,764              | 1,677              | 1,677              | 1,670              | 1,670              |
| 11 | 4,038              | 4,044              | 4,044              | 4,000              | 3,976              |
| 12 | 2,054              | 2,054              | 2,054              | 2,054              | 2,054              |
| 13 | 479                | 479                | 479                | 479                | 479                |
| 14 | 9                  | 9                  | 8                  | 8                  | 8                  |
| 15 | 11                 | 11                 | 11                 | 11                 | 11                 |
| 16 | 102                | 102                | 102                | 102                | 102                |
| 17 | 121                | 119                | 118                | 118                | 118                |
| 18 | 103                | 103                | 102                | 101                | 100                |

# COMPLIANCE & INTERNAL CONTROL SECTION





**Report of Independent Auditor on Internal Control over Financial Reporting  
and on Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with Government Auditing Standards**

To the Honorable Mayor and Board of County Commissioners  
Orange County, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Orange County, Florida (the "County"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated March 25, 2024. We have also audited the financial statements of each of the County's nonmajor governmental, internal service and fiduciary funds presented as supplementary information in the accompanying combining and individual fund financial statements, as of and for the year ended September 30, 2023. Our report includes a reference to other auditors who audited the financial statements of the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., whose statements reflect 39%, 27%, and 9%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units, as described in our report on the County's financial statements. This report does not include the results of other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.



## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Cherry Bekaert LLP*

Orlando, Florida  
March 25, 2024

**Report of Independent Auditor on Compliance for Each Major  
Federal Awards Program and State Financial Assistance Project  
and on Internal Control over Compliance Required by the  
Uniform Guidance and Chapter 10.550, Rules of the Auditor General**

To the Honorable Mayor and Board of County Commissioners  
Orange County, Florida

**Report on Compliance for Each Major Federal Program and State Financial Assistance Project**

***Opinion on Each Major Federal Program and State Financial Assistance Project***

We have audited Orange County, Florida's (the "County") compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* and the requirements described in the State of Florida Department of Financial Services' State Projects Compliance Supplement, that could have a direct and material effect on each of the County's major federal programs and state financial assistance projects for the year ended September 30, 2023. The County's major federal programs and state financial assistance projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal awards programs and state financial assistance projects for the year ended September 30, 2023.

***Basis of Opinion on Each Major Federal Program and State Financial Assistance Project***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"), and Chapter 10.550, Rules of the Auditor General. Our responsibilities under those standards and the Uniform Guidance and Chapter 10.550, Rules of the Auditor General are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program and state financial assistance projects. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs and state financial assistance projects.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance, but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance and Chapter 10.550, Rules of the Auditor General will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program and state financial assistance project as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of the County's Example Entity's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state financial assistance project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state financial assistance project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state financial assistance project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

*Cherry Bekaert LLP*

Orlando, Florida  
March 25, 2024

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS –**  
**FEDERAL AWARDS PROGRAMS AND STATE FINANCIAL ASSISTANCE PROJECTS**

*YEAR ENDED SEPTEMBER 30, 2023*

**Part I – Summary of Auditor's Results**

**Financial Statement Section**

Type of auditor's report issued:

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiency(ies) identified?

Unmodified

|       |     |               |               |
|-------|-----|---------------|---------------|
| _____ | yes | _____ x _____ | no            |
| _____ | yes | _____ x _____ | none reported |

Noncompliance material to financial  
statements noted?

|       |     |               |    |
|-------|-----|---------------|----|
| _____ | yes | _____ x _____ | no |
|-------|-----|---------------|----|

**Federal Awards and State Projects Section**

Internal control over major programs:

Material weakness(es) identified?

Significant deficiency(ies) identified?

|       |     |               |               |
|-------|-----|---------------|---------------|
| _____ | yes | _____ x _____ | no            |
| _____ | yes | _____ x _____ | none reported |

Type of auditor's report on compliance for  
major federal programs and state projects:

Unmodified

Any audit findings disclosed that are  
required to be reported in accordance with  
2CFR 200.516(a) and/or Chapter 10.550

|       |     |               |    |
|-------|-----|---------------|----|
| _____ | yes | _____ x _____ | no |
|-------|-----|---------------|----|

**ORANGE COUNTY, FLORIDA****SCHEDULE OF FINDINGS AND QUESTIONED COSTS –****FEDERAL AWARDS PROGRAMS AND STATE FINANCIAL ASSISTANCE PROJECTS***YEAR ENDED SEPTEMBER 30, 2023***Part I - Summary of Auditor's Results (continued)****Federal Awards and State Projects Section (continued)**

Identification of major federal programs and state projects:

Federal Programs:

| <b>Name of Program or Cluster</b>                                                          | <b>Assistance Listing Numbers</b> |
|--------------------------------------------------------------------------------------------|-----------------------------------|
| Department of Housing and Urban Development<br>Emergency Solutions Grant Program (ESG)     | 14.231                            |
| Department of Housing and Urban Development<br>Housing Opportunities for Persons with AIDS | 14.241                            |
| Department of Treasury<br>Coronavirus State and Local Fiscal Recovery Funds                | 21.027                            |
| Department of Treasury<br>Emergency Rental Assistance Program                              | 21.023                            |
| Department of Homeland Security<br>Hazard Mitigation Grant                                 | 97.039                            |

State Projects:

| <b>Name of Project</b>                                                                      | <b>CSFA Numbers</b> |
|---------------------------------------------------------------------------------------------|---------------------|
| Department of Education<br>Voluntary Pre-kindergarten Education Program                     | 48.108              |
| Florida Housing Finance Corporation<br>State Housing Initiatives Partnership Program (SHIP) | 40.901              |

Dollar threshold used to determine Type A programs:

|         |              |
|---------|--------------|
| Federal | \$ 3,000,000 |
| State   | \$ 750,000   |

Auditee qualified as low-risk auditee for federal purposes?

☐ yes ☒ x ☐ no

## **ORANGE COUNTY, FLORIDA**

### **SCHEDULE OF FINDINGS AND QUESTIONED COSTS –**

### **FEDERAL AWARDS PROGRAMS AND STATE FINANCIAL ASSISTANCE PROJECTS**

*YEAR ENDED SEPTEMBER 30, 2023*

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#### **Part II – Schedule of Financial Statement Findings**

This section identifies the significant deficiencies, material weaknesses, fraud, illegal acts, violations of provisions of contracts and grant agreements, and abuse related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

There were no financial statement findings required to be reported in accordance with *Government Auditing Standards*.

#### **Part III – Federal Award Findings and Questioned Costs**

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major federal programs, as required to be reported by 2 CFR 200.516(a).

There were no findings required to be reported by 2 CFR 200.516(a).

#### **Part IV – State Project Findings and Questioned Costs**

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major state projects, as required to be reported by Chapter 10.550, *Rules of the Auditor General - Local Governmental Entity Audits*.

There were no findings required to be reported by Chapter 10.550, *Rules of the Auditor General - Local Governmental Entity Audits*.

**ORANGE COUNTY, FLORIDA**  
**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
**FEDERAL AWARDS PROGRAMS AND STATE FINANCIAL ASSISTANCE PROJECTS**

*YEAR ENDED SEPTEMBER 30, 2023*

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**FINANCIAL STATEMENTS**

There were no financial statement findings required to be reported in accordance with *Government Auditing Standards* in the prior year.

**FEDERAL AWARD PROGRAMS**

There were no findings required to be reported by 2 CFR 200.516(a) in the prior year.

**STATE FINANCIAL ASSISTANCE PROJECTS**

There were no findings required to be reported in by Chapter 10.550, Rules of the Auditor General – Local Governmental Entity Audits in the prior year.



**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**for the year ended September 30, 2023**

| Agency//Grant Name/Contract Number                                                                                                                                                                                                                                  | Assistance Listing No. | Expenditures                        |              |                                     |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------|-------------------------------------|--------------|-------------------------------------|
|                                                                                                                                                                                                                                                                     |                        | County                              | Subrecipient | Total                               |
| <b><u>Department of Health and Human Services</u></b>                                                                                                                                                                                                               |                        |                                     |              |                                     |
| Comprehensive Community Mental Health Services for Children with Emotional Disturbances<br>SAMHSA Breakthrough Project/6H79SM084165-01M001                                                                                                                          | 93.104                 | \$ -                                | \$ 857,342   | \$ 857,342                          |
| Substance Abuse and Mental Health Services Projects of Regional and National Significance<br>SAMHSA HIV Prevention Navigator Program/1H79SP082221-01                                                                                                                | 93.243                 | 78,810                              | 290,248      | 369,058                             |
| Passed Through National Association of County and City Health Officials (NACHO):<br>Strengthening Public Health Systems and Services Through National Partnerships to Improve and Protect the Nation's Health<br>Overdose Prevention Strategies (NACHO)/2022-121201 | 93.421                 | 97,809                              | -            | 97,809                              |
| Congressional Directives<br>CAA Community Project Funding Upstream Model with Mental Health<br>Congressional Directed Spending-Non Construction/1GE1HS45830-01-00                                                                                                   | 93.493                 | -                                   | 291,690      | 291,690                             |
| Passed Through Florida Department of Children and Families and<br>Passed Through Lead Agency Embrace Families Community Based Care:<br>Promoting Safe and Stable Families<br>Family Preservation Stabilization Program/SEMORS016-2122                               | 93.556                 | 115,338                             | -            | 115,338                             |
| Passed Through Florida Department of Revenue:<br>Child Support Enforcement<br>Clerk of the Court Cooperative Agreement/C0C48                                                                                                                                        | 93.563                 | 1,689,087                           | -            | 1,689,087                           |
| Passed Through Florida Department of Economic Opportunity:<br>Low-Income Household Water Assistance Program<br>COVID-19 ARPA LIHWA/E2015 NOFA-041273<br>COVID-19 CAA LIHWA/E2015 NOFA-041303                                                                        | 93.499                 | 795,443<br>326,040<br>1,121,483     | -<br>-<br>-  | 795,443<br>326,040<br>1,121,483     |
| Passed Through Florida Department of Economic Opportunity:<br>Low-Income Home Energy Assistance<br>COVID-19 ARPA LIHEAP/E2015 NOFA-040036<br>LIHEAP/E2015                                                                                                           | 93.568                 | 43,275<br>7,948,030<br>7,991,305    | -<br>-<br>-  | 43,275<br>7,948,030<br>7,991,305    |
| Passed Through Florida Department of Children and Families and<br>Passed Through Lead Agency Embrace Families Community Based Care:<br>Temporary Assistance for Needy Families<br>Family Preservation Stabilization Program/SEMORS016-2122                          | 93.558                 | 87,328                              | -            | 87,328                              |
| Passed Through Florida Department of Economic Opportunity:<br>Community Services Block Grant<br>CSGB/E2015                                                                                                                                                          | 93.569                 | 1,209,688                           | -            | 1,209,688                           |
| <b><u>Head Start Cluster</u></b>                                                                                                                                                                                                                                    |                        |                                     |              |                                     |
| Head Start Disaster Recovery from Hurricanes Harvey/Irma/Maria<br>Head Start Disaster Assistance/04TD000150-01-00                                                                                                                                                   | 93.356                 | 76,711                              | -            | 76,711                              |
| Head Start<br>COVID-19/04HE000258-01-01<br>04CH011834-03-00                                                                                                                                                                                                         | 93.600                 | 730,914<br>15,921,825<br>16,652,739 | -<br>-<br>-  | 730,914<br>15,921,825<br>16,652,739 |
| Total Head Start Cluster                                                                                                                                                                                                                                            |                        | 16,729,450                          | -            | 16,729,450                          |

See accompanying notes to this schedule  
Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS, Continued**  
**for the year ended September 30, 2023**

| Agency//Grant Name/Contract Number                                                                                                                                                                                        | Assistance Listing No. | Expenditures |              |            |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------|--------------|--------------|------------|
|                                                                                                                                                                                                                           |                        | County       | Subrecipient | Total      |
| <b><u>Department of Health and Human Services, Continued</u></b>                                                                                                                                                          |                        |              |              |            |
| Passed Through Florida Department of Children and Families and Passed Through Lead Agency Embrace Families Community Based Care: Foster Care Title IV E Recovery Family Preservation Stabilization Program/SEMORS016-2122 | 93.658                 | \$ 158,009   | \$ -         | \$ 158,009 |
| Passed Through Florida Department of Children and Families: To Be Pursuant To OCA Activity Emergency Shelter Residential Group Care/GJ506                                                                                 | 93.U02                 | 1,722,745    | -            | 1,722,745  |
| Passed Through Florida Department of Children and Families: Social Services Block Grant Emergency Shelter Residential Group Care/GJ506                                                                                    | 93.667                 | 736,623      | 167,768      | 904,391    |
| Ending the HIV Epidemic: A Plan for America- Ryan White HIV/AIDS Program Part A and B UT8HA33952-04-02                                                                                                                    | 93.686                 | 592,693      | 956,627      | 1,549,320  |
| HIV Emergency Relief Project Grants 6H89HA00030-29-04                                                                                                                                                                     | 93.914                 | 5,280,809    | 3,563,791    | 8,844,600  |
| 6H89HA00030-30-02                                                                                                                                                                                                         |                        | 2,999,895    | 2,499,987    | 5,499,882  |
|                                                                                                                                                                                                                           |                        | 8,280,704    | 6,063,778    | 14,344,482 |
| <b>Total-Department of Health and Human Services</b>                                                                                                                                                                      |                        | 40,611,072   | 8,627,453    | 49,238,525 |
| <b><u>Department of Housing and Urban Development</u></b>                                                                                                                                                                 |                        |              |              |            |
| <u>Housing Voucher Cluster</u>                                                                                                                                                                                            |                        |              |              |            |
| Section 8 Housing Choice Vouchers                                                                                                                                                                                         | 14.871                 |              |              |            |
| COVID-19 ARPA Emergency Housing Voucher (EHV) Section 8                                                                                                                                                                   | 14.EHV                 | 858,434      | -            | 858,434    |
| FL093VO FY22                                                                                                                                                                                                              |                        | (32)         | -            | (32)       |
| FL093VO FY23                                                                                                                                                                                                              |                        | 15,327,653   | -            | 15,327,653 |
| Passed through other Governmental Agencies                                                                                                                                                                                |                        | 8,270,104    | -            | 8,270,104  |
|                                                                                                                                                                                                                           |                        | 24,456,159   | -            | 24,456,159 |
| Mainstream Vouchers                                                                                                                                                                                                       | 14.879                 |              |              |            |
| Mainstream Section 8 Voucher                                                                                                                                                                                              |                        | 690,593      | -            | 690,593    |
| Total Housing Voucher Cluster                                                                                                                                                                                             |                        | 25,146,752   | -            | 25,146,752 |
| <u>CDBG- Entitlement Grants Cluster</u>                                                                                                                                                                                   |                        |              |              |            |
| Community Development Block Grant-Entitlement Grants                                                                                                                                                                      | 14.218                 |              |              |            |
| COVID-19/B20-UW-12-0003                                                                                                                                                                                                   |                        | 1,327,805    | 229,243      | 1,557,048  |
| B16-UC-12-0003                                                                                                                                                                                                            |                        | 2,681        | -            | 2,681      |
| B17-UC-12-0003                                                                                                                                                                                                            |                        | 23,610       | -            | 23,610     |
| B18-UC-12-0003                                                                                                                                                                                                            |                        | 21,614       | -            | 21,614     |
| B19-UC-12-0003                                                                                                                                                                                                            |                        | 105,868      | -            | 105,868    |
| B20-UC-12-0003                                                                                                                                                                                                            |                        | 1,275,729    | -            | 1,275,729  |
| B21-UC-12-0003                                                                                                                                                                                                            |                        | 2,523,460    | 319,792      | 2,843,252  |
| B22-UC-12-0003                                                                                                                                                                                                            |                        | 2,087,628    | 623,176      | 2,710,804  |
| B08-UN-12-0012- Escrow (Program Income)                                                                                                                                                                                   |                        | 4,974        | -            | 4,974      |
|                                                                                                                                                                                                                           |                        | 7,373,369    | 1,172,211    | 8,545,580  |
| Total CDBG- Entitlement Grants Cluster                                                                                                                                                                                    |                        | 7,373,369    | 1,172,211    | 8,545,580  |
| Emergency Solutions Grant Program (ESG)                                                                                                                                                                                   | 14.231                 |              |              |            |
| COVID-19/E20-UW-12-0003                                                                                                                                                                                                   |                        | 811,944      | 2,133,537    | 2,945,481  |
| E21-UC-12-0003                                                                                                                                                                                                            |                        | -            | 180,146      | 180,146    |
| E22-UC-12-0003                                                                                                                                                                                                            |                        | 31,773       | 120,767      | 152,540    |
|                                                                                                                                                                                                                           |                        | 843,717      | 2,434,450    | 3,278,167  |

See accompanying notes to this schedule  
Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS, Continued**  
**for the year ended September 30, 2023**

| Agency//Grant Name/Contract Number                                            | Assistance Listing No. | Expenditures      |                  |                   |
|-------------------------------------------------------------------------------|------------------------|-------------------|------------------|-------------------|
|                                                                               |                        | County            | Subrecipient     | Total             |
| <b><u>Department of Housing and Urban Development, Continued</u></b>          |                        |                   |                  |                   |
| Continuum of Care Program                                                     | 14.267                 |                   |                  |                   |
| Special Needs Assistance Program (SNAP)/FL0106L4H072114                       |                        | \$ 367,456        | \$ -             | \$ 367,456        |
| Special Needs Assistance Program (SNAP)/FL0106L4H072215                       |                        | 298,893           | -                | 298,893           |
|                                                                               |                        | <u>666,349</u>    | <u>-</u>         | <u>666,349</u>    |
| HOME Investment Partnerships Program (HOME Program)                           | 14.239                 |                   |                  |                   |
| M17-UC-12-0213                                                                |                        | 242,283           | -                | 242,283           |
| M18-UC-12-0213                                                                |                        | 486,758           | -                | 486,758           |
| M19-UC-12-0213                                                                |                        | 951,439           | -                | 951,439           |
| M20-UC-12-0213                                                                |                        | 206,678           | -                | 206,678           |
| M21-UC-12-0213                                                                |                        | 49,050            | -                | 49,050            |
| M21-UP-12-0213                                                                |                        | 6,579             | -                | 6,579             |
| M22-UC-12-0213                                                                |                        | (12,972)          | -                | (12,972)          |
|                                                                               |                        | <u>1,929,815</u>  | <u>-</u>         | <u>1,929,815</u>  |
| Family Self-Sufficiency Program                                               | 14.896                 |                   |                  |                   |
| FSS22FL4458                                                                   |                        | 23,917            | -                | 23,917            |
| FSS23FL5495                                                                   |                        | 74,268            | -                | 74,268            |
|                                                                               |                        | <u>98,185</u>     | <u>-</u>         | <u>98,185</u>     |
| Passed Through City of Orlando:                                               |                        |                   |                  |                   |
| Housing Opportunities for Persons with AIDS                                   | 14.241                 |                   |                  |                   |
| Housing Opportunity for Persons with AIDS (HOPWA)/FY22                        |                        | 429,592           | -                | 429,592           |
| Housing Opportunity for Persons with AIDS (HOPWA)/FY23                        |                        | 113,051           | 4,255,679        | 4,368,730         |
|                                                                               |                        | <u>542,643</u>    | <u>4,255,679</u> | <u>4,798,322</u>  |
| <b>Total-Department of Housing and Urban Development</b>                      |                        | <u>36,600,830</u> | <u>7,862,340</u> | <u>44,463,170</u> |
| <b><u>Department of Justice</u></b>                                           |                        |                   |                  |                   |
| Comprehensive Opioid, Stimulant, and Substance Abuse Program                  | 16.838                 |                   |                  |                   |
| SCSO Overdose Detection Mapping (FL ODMAP)                                    |                        | 5,119             | -                | 5,119             |
| OPIOID Stimulant & Substance Abuse/15PBJA-22-GG-04396-COAP                    |                        | 97,270            | -                | 97,270            |
|                                                                               |                        | <u>102,389</u>    | <u>-</u>         | <u>102,389</u>    |
| State Criminal Alien Assistance Program                                       | 16.606                 |                   |                  |                   |
| SCAAP/15-PBJA-21-RR05119-SCAA                                                 |                        | 126,366           | -                | 126,366           |
| Public Safety Partnership and Community Policing Grants                       | 16.710                 |                   |                  |                   |
| FY20 COPS Hiring Program                                                      |                        | 259,091           | -                | 259,091           |
| Edward Byrne Memorial Justice Assistance Grant Program                        | 16.738                 |                   |                  |                   |
| 15PBJA-21-GG-01332-JAGX                                                       |                        | 205,182           | -                | 205,182           |
| 15PBJA-22-GG-02066-JAGX                                                       |                        | 20,705            | -                | 20,705            |
| 2020-DJ-BX-0529                                                               |                        | 56,854            | -                | 56,854            |
|                                                                               |                        | <u>282,741</u>    | <u>-</u>         | <u>282,741</u>    |
| Passed Through Florida Department of Law Enforcement:                         |                        |                   |                  |                   |
| Edward Byrne Memorial Justice Assistance Grant Program                        | 16.738                 |                   |                  |                   |
| Emergency Response Team Mobile Field Force Operation/2021-JAGC-ORAN-14-3B-012 |                        | 18,470            | -                | 18,470            |
|                                                                               |                        | <u>301,211</u>    | <u>-</u>         | <u>301,211</u>    |
| Total Assistance Listing 16.738                                               |                        | <u>301,211</u>    | <u>-</u>         | <u>301,211</u>    |
| Equitable Sharing Program                                                     | 16.922                 |                   |                  |                   |
| Equitable Sharing Program                                                     |                        | 297,212           | -                | 297,212           |

See accompanying notes to this schedule  
Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS, Continued**  
**for the year ended September 30, 2023**

| Agency//Grant Name/Contract Number                                            | Assistance<br>Listing No. | Expenditures |              |           |
|-------------------------------------------------------------------------------|---------------------------|--------------|--------------|-----------|
|                                                                               |                           | County       | Subrecipient | Total     |
| <b><u>Department of Justice, Continued</u></b>                                |                           |              |              |           |
| Passed Through Florida Office of Attorney General:                            |                           |              |              |           |
| Crime Victim Assistance                                                       | 16.575                    |              |              |           |
| Victims of Crime Assistance/2021 OCSO O-00680                                 |                           | \$ 2,098     | \$ -         | \$ 2,098  |
| Victims of Crime Assistance/2022-832                                          |                           | 84,398       | -            | 84,398    |
|                                                                               |                           | 86,496       | -            | 86,496    |
| <b>Total-Department of Justice</b>                                            |                           | 1,172,765    | -            | 1,172,765 |
| <b><u>Department of Transportation</u></b>                                    |                           |              |              |           |
| Passed Through Florida Department of Transportation:                          |                           |              |              |           |
| Highway Planning and Construction                                             | 20.205                    |              |              |           |
| LAP Shingle Creek Trail Pre-construction/430225-2-38-01-4043-123-C,AQ022      |                           | 12,900       | -            | 12,900    |
| LAP Shingle Creek Trail Phase 2/439878-2-58-01-D519-015-B-G1L08               |                           | 29,053       | -            | 29,053    |
| LAP Oakland Ave/444899-1-58-01,D520-067-B-G1W76                               |                           | 2,060,351    | -            | 2,060,351 |
| LAP University Blvd and Dean Rd Acquisition/441490-1-48-01,D520-048-B-G1M12   |                           | 32,363       | -            | 32,363    |
| LAP Lake Apopka Trail Connector-Design/441447-1-38-01-G1Y96                   |                           | 361,629      | -            | 361,629   |
| LAP Traffic Signal Upgrade/448728-1-38-01-G2389                               |                           | 277,454      | -            | 277,454   |
| LAP Little Econ Trail Phase 3/444993-1-38-01-G2960                            |                           | 16,222       | -            | 16,222    |
| Florida's Bicycle Pedestrian Focused Initiative/FY23 FDOT-G2A92/433144-1-8404 |                           | 318,402      | -            | 318,402   |
|                                                                               |                           | 3,108,374    | -            | 3,108,374 |
| <b><u>Highway Safety Cluster</u></b>                                          |                           |              |              |           |
| Passed Through Florida Department of Transportation:                          |                           |              |              |           |
| State Community Highway Safety                                                | 20.600                    |              |              |           |
| Speeding and Aggressive Driving Project/FY23 FDOT G2F22/SC-2023-00052         |                           | 270,534      | -            | 270,534   |
| Passed Through Florida Department of Transportation:                          |                           |              |              |           |
| National Priority Safety Programs                                             | 20.616                    |              |              |           |
| Impaired Driving Enforcement/FY23-FDOT G2G07-M5HVE-2023-00053                 |                           | 16,013       | -            | 16,013    |
|                                                                               |                           | 286,547      | -            | 286,547   |
| <b>Total-Department of Transportation</b>                                     |                           | 3,394,921    | -            | 3,394,921 |
| <b><u>Department of Education</u></b>                                         |                           |              |              |           |
| Passed Through Florida Department of Education:                               |                           |              |              |           |
| Education Stabilization Fund                                                  | 84.425                    |              |              |           |
| 98Y-90210-2D001                                                               |                           | 65,790       | -            | 65,790    |
| <b>Total-Department of Education</b>                                          |                           | 65,790       | -            | 65,790    |
| <b><u>Department of Agriculture</u></b>                                       |                           |              |              |           |
| Passed Through Florida Department of Health:                                  |                           |              |              |           |
| Child and Adult Care Food Program                                             | 10.558                    |              |              |           |
| COVID-19 CAA USDA/S734                                                        |                           | 146,769      | -            | 146,769   |
| USDA S734                                                                     |                           | 1,455,155    | -            | 1,455,155 |
|                                                                               |                           | 1,601,924    | -            | 1,601,924 |
| <b>Total-Department of Agriculture</b>                                        |                           | 1,601,924    | -            | 1,601,924 |
| <b><u>Department of Treasury</u></b>                                          |                           |              |              |           |
| Equitable Sharing                                                             |                           |              |              |           |
| DOJ Equitable Sharing Program                                                 | 21.016                    | 557,717      | -            | 557,717   |

See accompanying notes to this schedule  
Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS, Continued**  
**for the year ended September 30, 2023**

| Agency//Grant Name/Contract Number                                                                                                                                                          | Assistance Listing No. | Expenditures      |                   |                   |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------|-------------------|-------------------|-------------------|
|                                                                                                                                                                                             |                        | County            | Subrecipient      | Total             |
| <b><u>Department of Treasury, Continued</u></b>                                                                                                                                             |                        |                   |                   |                   |
| Coronavirus State and Local Fiscal Recovery Funds                                                                                                                                           | 21.027                 |                   |                   |                   |
| COVID-19 American Recovery Plan Coronavirus Local Fiscal Recovery                                                                                                                           |                        | \$ 37,109,583     | \$ 17,416,167     | \$ 54,525,750     |
| Emergency Rental Assistance Program                                                                                                                                                         | 21.023                 |                   |                   |                   |
| COVID-19 ARPA Emergency Rental Assistance Program 2 (ERA 2)                                                                                                                                 |                        | 10,017,919        | -                 | 10,017,919        |
| COVID-19 CARES ACT Emergency Rental Assistance Program (ERA 1)                                                                                                                              |                        | (29,188)          | -                 | (29,188)          |
|                                                                                                                                                                                             |                        | 9,988,731         | -                 | 9,988,731         |
| <b>Total-Department of Treasury</b>                                                                                                                                                         |                        | <b>47,656,031</b> | <b>17,416,167</b> | <b>65,072,198</b> |
| <b><u>Department of Homeland Security</u></b>                                                                                                                                               |                        |                   |                   |                   |
| Passed Through Florida Department of Emergency Management:<br>Staffing for Adequate Fire and Emergency Response (SAFER)<br>EMW-2018-FH-00598                                                | 97.083                 | 756,315           | -                 | 756,315           |
| Passed Through Florida Department of Emergency Management:<br>Hazard Mitigation Grant                                                                                                       | 97.039                 |                   |                   |                   |
| Silver Star Recreation Center Generator/H0397-4337-314-R                                                                                                                                    |                        | 95,093            | -                 | 95,093            |
| S. Econ Recreation Center Generator/H0398-4337-315-R                                                                                                                                        |                        | 92,620            | -                 | 92,620            |
| Goldenrod Recreation Center Generator/H0411-4337-313-R                                                                                                                                      |                        | 95,037            | -                 | 95,037            |
| West Orange County Recreation Center Generator/H0412-4337-318-R                                                                                                                             |                        | 80,703            | -                 | 80,703            |
| Meadow Woods Recreation Center Generator/H0437-4337-317-R                                                                                                                                   |                        | 60,905            | -                 | 60,905            |
| Orlo Vista Neighborhood Phase2/H0816-4337-023-A                                                                                                                                             |                        | 4,927,661         | -                 | 4,927,661         |
| Bithlo Water Treatment Plant/H0253-4337-163-R                                                                                                                                               |                        | 54,394            | -                 | 54,394            |
| Bithlo Community Center/H0196-4337-106-R                                                                                                                                                    |                        | 95,770            | -                 | 95,770            |
| Lake Underhill Road/H0197-4337-107-R                                                                                                                                                        |                        | 22,156            | -                 | 22,156            |
| Bumby Ave/H0288-4337-210-R                                                                                                                                                                  |                        | 48,278            | -                 | 48,278            |
| Balboa/H0289-4337-211-R                                                                                                                                                                     |                        | 44,763            | -                 | 44,763            |
| Gatlin Ave/H0287-4337-206-R                                                                                                                                                                 |                        | 8,262             | -                 | 8,262             |
| Clay Street/H0285-4337-204-R                                                                                                                                                                |                        | 678               | -                 | 678               |
| Edgewater Drive/H0286-4337-205-R                                                                                                                                                            |                        | 927               | -                 | 927               |
| Powers Drive/H0282-4337-202-R                                                                                                                                                               |                        | 20,468            | -                 | 20,468            |
| Westmoreland Drive/H0281-4337-200-R                                                                                                                                                         |                        | 475               | -                 | 475               |
|                                                                                                                                                                                             |                        | 5,648,190         | -                 | 5,648,190         |
| Passed Through Florida Department of Emergency Management:<br>Disaster Grants- Public Assistance Presidential Declared Disaster<br>Hurricane Ian/4673DR-FL                                  | 97.036                 | 417,424           | -                 | 417,424           |
| Passed Through Florida Department of Emergency Management:<br>Emergency Management Performance Grants<br>EMPG- Performance Grant/G0374                                                      | 97.042                 | 246,948           | -                 | 246,948           |
| Passed Through Florida Department of Emergency Management and<br>Passed Through Volunteer Florida:<br>Emergency Management Performance Grants<br>Citizen Emergency Response Team/CERT 22-12 | 97.042                 | 4,987             | -                 | 4,987             |
| Total Assistance Listing 97.042                                                                                                                                                             |                        | 251,935           | -                 | 251,935           |
| Passed Through Florida Department of Emergency Management:<br>Homeland Security Grant Program                                                                                               | 97.067                 |                   |                   |                   |
| State Homeland Security Grant HazMat Issue #18, 19MARC/R0174                                                                                                                                |                        | 1,920             | -                 | 1,920             |
| FY2020 SHSGP Issues 1,2,3,20\R0294                                                                                                                                                          |                        | 8,412             | -                 | 8,412             |
| FY2021 SHSGP Issues 1,2,3,18\R0483                                                                                                                                                          |                        | 153,057           | -                 | 153,057           |
| FY2022 SHSGP Issues 1,2,3,18\R0595                                                                                                                                                          |                        | 375,201           | -                 | 375,201           |
|                                                                                                                                                                                             |                        | 538,590           | -                 | 538,590           |

See accompanying notes to this schedule  
Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS, Continued**  
**for the year ended September 30, 2023**

| Agency//Grant Name/Contract Number                              | Assistance Listing No.          | Expenditures      |               |                   |
|-----------------------------------------------------------------|---------------------------------|-------------------|---------------|-------------------|
|                                                                 |                                 | County            | Subrecipient  | Total             |
| <b><u>Department of Homeland Security, Continued</u></b>        |                                 |                   |               |                   |
| Passed Through Florida Department of Emergency Management:      |                                 |                   |               |                   |
| Homeland Security Grant Program                                 | 97.067                          |                   |               |                   |
| Urban Area Security Initiative FY19 UASI/ R0024                 |                                 | \$ 795,604        | \$ -          | \$ 795,604        |
| Urban Area Security Initiative FY20 UASI/ R0316                 |                                 | 466,646           | -             | 466,646           |
| Urban Area Security Initiative FY21 UASI/ R0500                 |                                 | 2,123,621         | -             | 2,123,621         |
| Urban Area Security Initiative FY22 UASI/ R0591                 |                                 | 316,986           | -             | 316,986           |
|                                                                 |                                 | <u>3,702,857</u>  | <u>-</u>      | <u>3,702,857</u>  |
|                                                                 | Total Assistance Listing 97.067 | <u>4,241,447</u>  | <u>-</u>      | <u>4,241,447</u>  |
| <b>Total-Department of Homeland Security</b>                    |                                 | <u>11,315,311</u> | <u>-</u>      | <u>11,315,311</u> |
| <b><u>Environmental Protection Agency</u></b>                   |                                 |                   |               |                   |
| Air Pollution Control Program Support                           | 66.001                          |                   |               |                   |
| EPA 105 YEAR 6/A-95450420-6                                     |                                 | <u>272,408</u>    | <u>-</u>      | <u>272,408</u>    |
| Surveys, Studies, Research, Investigations, Demonstrations, and |                                 |                   |               |                   |
| Special Purpose Activities Relating to the Clean Air Act        | 66.034                          |                   |               |                   |
| Ambient Air EPA 103/PM-01D05820-4                               |                                 | 41,566            | -             | 41,566            |
| EPA 103 Near Road Site Monitoring/XA-00D96319-4                 |                                 | 48,354            | -             | 48,354            |
| EPA 103 Monitoring Equipment /OP-02D27822                       |                                 | 44,382            | -             | 44,382            |
|                                                                 |                                 | <u>134,302</u>    | <u>-</u>      | <u>134,302</u>    |
| <b>Total-Environmental Protection Agency</b>                    |                                 | <u>406,710</u>    | <u>-</u>      | <u>406,710</u>    |
| <b><u>Department of Election Assistance Commission</u></b>      |                                 |                   |               |                   |
| HAVA Election Security Grants                                   | 90.404                          |                   |               |                   |
| Election Security Enhancement Grant/23.e.es.100.048             |                                 | <u>281,960</u>    | <u>-</u>      | <u>281,960</u>    |
| <b>Total-Department of Election Assistance Commission</b>       |                                 | <u>281,960</u>    | <u>-</u>      | <u>281,960</u>    |
| <b><u>Executive Office of the President</u></b>                 |                                 |                   |               |                   |
| High Intensity Drug Trafficking Areas Programs                  | 95.001                          |                   |               |                   |
| G21CF0001A                                                      |                                 | 91,238            | -             | 91,238            |
| G22CF0001A                                                      |                                 | 789,375           | -             | 789,375           |
| G23CF0001A                                                      |                                 | 629,517           | -             | 629,517           |
|                                                                 |                                 | <u>1,510,130</u>  | <u>-</u>      | <u>1,510,130</u>  |
| <b>Total-Executive Office of the President</b>                  |                                 | <u>1,510,130</u>  | <u>-</u>      | <u>1,510,130</u>  |
| <b><u>U.S. Marshall Services</u></b>                            |                                 |                   |               |                   |
| District Fugitive Task Force (MOU)                              | 16.U01                          |                   |               |                   |
| US Marshall/#JLEO-23-0275                                       |                                 | <u>31,239</u>     | <u>-</u>      | <u>31,239</u>     |
| <b>Total-U.S. Marshals Services</b>                             |                                 | <u>31,239</u>     | <u>-</u>      | <u>31,239</u>     |
| <b>Total Expenditures of Federal Awards</b>                     |                                 | \$ 144,648,683    | \$ 33,905,960 | \$ 178,554,643    |

See accompanying notes to this schedule

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE**  
for the year ended September 30, 2023

| Agency//Grant Name/Contract Number                                | State<br>CSFA # | Expenditures     |                |                  |
|-------------------------------------------------------------------|-----------------|------------------|----------------|------------------|
|                                                                   |                 | County           | Subrecipient   | Total            |
| <b><u>Executive Office of the Governor</u></b>                    |                 |                  |                |                  |
| Emergency Management Programs                                     | 31.063          |                  |                |                  |
| EMPA Base/A0240                                                   |                 | \$ 86,604        | \$ -           | \$ 86,604        |
| EMPA Base/A0373                                                   |                 | 20,020           | -              | 20,020           |
|                                                                   |                 | <u>106,624</u>   | <u>-</u>       | <u>106,624</u>   |
| Urban Search and Rescue Sustainment Program                       | 31.078          |                  |                |                  |
| Urban Search & Rescue (USAR)/T0229                                |                 | <u>590,267</u>   | <u>-</u>       | <u>590,267</u>   |
| Hurricane Shelter Retrofit Project                                | 31.068          |                  |                |                  |
| Orange County Recreational Gym/F0005-DEM-SR00005                  |                 | <u>435,059</u>   | <u>-</u>       | <u>435,059</u>   |
| <b>Total-Executive Office of the Governor</b>                     |                 | <u>1,131,950</u> | <u>-</u>       | <u>1,131,950</u> |
| <b><u>Florida Department of Juvenile Justice</u></b>              |                 |                  |                |                  |
| Contracted Intensive Probation                                    | 80.019          |                  |                |                  |
| Oaks Community-Based Supervision Program/10346                    |                 | <u>712,630</u>   | <u>-</u>       | <u>712,630</u>   |
| Passed Through Florida Network of Youth and Family Services:      |                 |                  |                |                  |
| Children and Families in Need of Services (CINS/FINS)             | 80.005          |                  |                |                  |
| CINS/FINS/No Number                                               |                 | <u>1,603,092</u> | <u>-</u>       | <u>1,603,092</u> |
| <b>Total-Florida Department of Juvenile Justice</b>               |                 | <u>2,315,722</u> | <u>-</u>       | <u>2,315,722</u> |
| <b><u>Florida Department of Environmental Protection</u></b>      |                 |                  |                |                  |
| Delegated Title V Air Pollution Control Activities                | 37.043          |                  |                |                  |
| Title V Air Pollution FY20-21/TV022                               |                 | <u>40,453</u>    | <u>-</u>       | <u>40,453</u>    |
| Statewide Water Quality Restoration Projects                      | 37.039          |                  |                |                  |
| Pine Hills Neighborhood Improvement Septic to Sewer/WG016         |                 | 86,760           | -              | 86,760           |
| Water Treatment Feasibility Analysis/LP4803O                      |                 | 102,085          | -              | 102,085          |
| Lake Gandy Magnolia Village/NS091                                 |                 | 3,596            | -              | 3,596            |
| Wekiwa Spring Septic to Sewer Phase 2 to 6/WG015                  |                 | 729,368          | -              | 729,368          |
|                                                                   |                 | <u>921,809</u>   | <u>-</u>       | <u>921,809</u>   |
| Florida Springs Grant Program                                     | 37.052          |                  |                |                  |
| SJRWMD Wekiwa Spring Septic Retrofit Phase1/35782                 |                 | <u>2,129,291</u> | <u>-</u>       | <u>2,129,291</u> |
| <b>Total-Florida Department of Environmental Protection</b>       |                 | <u>3,091,553</u> | <u>-</u>       | <u>3,091,553</u> |
| <b><u>Florida Department of Children and Families</u></b>         |                 |                  |                |                  |
| Criminal Justice, Mental Health, and Substance Abuse Reinvestment |                 |                  |                |                  |
| Grant Program                                                     | 60.115          |                  |                |                  |
| CJ Mental Health Substance Abuse Reinvestment/LH818               |                 | <u>-</u>         | <u>176,436</u> | <u>176,436</u>   |
| <b>Total-Florida Department of Children and Families</b>          |                 | <u>-</u>         | <u>176,436</u> | <u>176,436</u>   |
| <b><u>Florida Department of Health</u></b>                        |                 |                  |                |                  |
| County Grant Awards                                               | 64.005          |                  |                |                  |
| Emergency Medical Services/C1048                                  |                 | <u>68,935</u>    | <u>-</u>       | <u>68,935</u>    |
| <b>Total-Florida Department of Health</b>                         |                 | <u>68,935</u>    | <u>-</u>       | <u>68,935</u>    |

See accompanying notes to this schedule  
Continued

**ORANGE COUNTY, FLORIDA**  
**SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE, Continued**  
**for the year ended September 30, 2023**

| Agency//Grant Name/Contract Number                                                                       | State<br>CSFA # | Expenditures      |              |                   |
|----------------------------------------------------------------------------------------------------------|-----------------|-------------------|--------------|-------------------|
|                                                                                                          |                 | County            | Subrecipient | Total             |
| <b><u>Florida Department of Education and Commissioner of Education</u></b>                              |                 |                   |              |                   |
| Passed Through Early Learning Coalition of Orange County<br>Voluntary Pre-Kindergarten Education Program | 48.108          |                   |              |                   |
| 2021-22 Fiscal Year/No Number                                                                            |                 | \$ 210,739        | \$ -         | \$ 210,739        |
| 2022-23 Fiscal Year/No Number                                                                            |                 | 447,720           | -            | 447,720           |
| 2023-24 Fiscal Year/No Number                                                                            |                 | 143,447           | -            | 143,447           |
|                                                                                                          |                 | <u>801,906</u>    | <u>-</u>     | <u>801,906</u>    |
| <b>Total-Florida Department of Education and Commissioner of Education</b>                               |                 | <u>801,906</u>    | <u>-</u>     | <u>801,906</u>    |
| <b><u>Florida Department of Agriculture and Consumer Services</u></b>                                    |                 |                   |              |                   |
| Mosquito Control                                                                                         | 42.003          |                   |              |                   |
| FY20-21/027305                                                                                           |                 | 49,698            | -            | 49,698            |
| FY21-22/028325                                                                                           |                 | 50,520            | -            | 50,520            |
|                                                                                                          |                 | <u>100,218</u>    | <u>-</u>     | <u>100,218</u>    |
| <b>Total-Florida Department of Agriculture and Consumer Services</b>                                     |                 | <u>100,218</u>    | <u>-</u>     | <u>100,218</u>    |
| <b><u>Florida Housing Finance Corporation</u></b>                                                        |                 |                   |              |                   |
| State Housing Initiatives Partnership Program (SHIP)                                                     | 40.901          | 11,743,732        | -            | 11,743,732        |
| <b>Total-Florida Housing Finance Corporation</b>                                                         |                 | <u>11,743,732</u> | <u>-</u>     | <u>11,743,732</u> |
| <b><u>Florida Department of Law Enforcement</u></b>                                                      |                 |                   |              |                   |
| Assistance with Investigative Operations                                                                 | 71.010          |                   |              |                   |
| FY22 ESST/Z4005                                                                                          |                 | 99,917            | -            | 99,917            |
| FY23 ESST/4C009                                                                                          |                 | 25,381            | -            | 25,381            |
|                                                                                                          |                 | <u>125,298</u>    | <u>-</u>     | <u>125,298</u>    |
| <b>Total-Florida Department of Law Enforcement</b>                                                       |                 | <u>125,298</u>    | <u>-</u>     | <u>125,298</u>    |
| <b><u>Florida Fish and Wildlife Conservation Commission</u></b>                                          |                 |                   |              |                   |
| Florida Boating Improvement Program                                                                      | 77.006          | 2,753             | -            | 2,753             |
| <b>Total-Florida Fish and Wildlife Conservation Commission</b>                                           |                 | <u>2,753</u>      | <u>-</u>     | <u>2,753</u>      |
| <b>Total State Financial Assistance</b>                                                                  |                 | \$ 19,382,067     | \$ 176,436   | \$ 19,558,503     |

See accompanying notes to this schedule



## **ORANGE COUNTY, FLORIDA**

### **NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND THE SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE**

**for the year ended September 30, 2023**

#### **BASIS OF ACCOUNTING**

The Schedule of Expenditures of Federal Awards and the Schedule of Expenditures of State Financial Assistance (SEFA) are prepared on the modified accrual or accrual basis of accounting, depending on the type of fund in which the grant is reported, in accordance with accounting principles generally accepted in the United States of America. Subrecipient expenditures are reported on the cash basis in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*.

#### **REPORTING ENTITY**

For purposes of reporting, the SEFA includes only the activities of the primary government and thus excludes discretely presented component units.

#### **INDIRECT COST RATE**

The County did not elect to utilize the 10% de minimis indirect cost rate.

#### **DISASTER GRANTS – PUBLIC ASSISTANCE PRESIDENTIAL DECLARED DISASTER (Hurricane Ian) (CFDA #97.036)**

Stafford Act funds are reported when the funds are obligated by the Department of Homeland Security (DHS)/Federal Emergency Management Agency (FEMA). Accordingly, \$417,424 included in the SEFA were costs which were incurred in a previous fiscal year.



OFFICE OF THE COMPTROLLER

ORANGE  
COUNTY  
FLORIDA

PHIL DIAMOND, CPA  
County Comptroller  
201 S. Rosalind Avenue  
P.O. Box 38  
Orlando, FL 32802  
Telephone: (407) 836-5690  
Fax: (407) 836-5599  
Web page: [www.occompt.com](http://www.occompt.com)

IMPACT FEE AFFIDAVIT

BEFORE ME, the undersigned authority, personally appeared Phil Diamond, who being duly sworn, deposes and says on oath that:


1. I am the Chief Financial Officer of Orange County which is a local governmental entity of the State of Florida;
2. The governing body of Orange County adopted the attached list of Ordinances implementing various impact fees; and
3. To the best of my knowledge, Orange County has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.

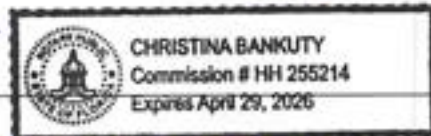
FURTHER AFFIANT SAYETH NAUGHT.

  
 (Chief Financial Officer of the Entity)

STATE OF FLORIDA  
COUNTY OF Orange

SWORN TO AND SUBSCRIBED before me this 27 day of February 2024

  
 NOTARY PUBLIC  
 Print Name Christina Bankuty



Personally known ☒ or produced identification \_\_\_\_\_

Type of identification produced: \_\_\_\_\_

My Commission Expires:

April 29, 2024

Law Enforcement Impact Fee:

|                       |                       |
|-----------------------|-----------------------|
| Ordinance No. 85-34   | Ordinance No. 2009-32 |
| Ordinance No. 86-11   | Ordinance No. 2009-33 |
| Ordinance No. 87-43   | Ordinance No. 2010-14 |
| Ordinance No. 92-10   | Ordinance No. 2011-02 |
| Ordinance No. 95-22   | Ordinance No. 2011-04 |
| Ordinance No. 96-35   | Ordinance No. 2012-07 |
| Ordinance No. 98-07   | Ordinance No. 2012-19 |
| Ordinance No. 98-21   | Ordinance No. 2013-01 |
| Ordinance No. 98-29   | Ordinance No. 2018-01 |
| Ordinance No. 99-02   | Ordinance No. 2020-16 |
| Ordinance No. 2006-02 | Ordinance No. 2023-02 |
| Ordinance No. 2009-09 |                       |

Fire/Rescue Services Impact Fee:

|                       |                       |
|-----------------------|-----------------------|
| Ordinance No. 85-2    | Ordinance No. 2009-33 |
| Ordinance No. 85-20   | Ordinance No. 2011-02 |
| Ordinance No. 87-41   | Ordinance No. 2011-04 |
| Ordinance No. 95-22   | Ordinance No. 2012-07 |
| Ordinance No. 98-07   | Ordinance No. 2012-18 |
| Ordinance No. 99-02   | Ordinance No. 2012-19 |
| Ordinance No. 99-11   | Ordinance No. 2018-02 |
| Ordinance No. 2006-01 | Ordinance No. 2020-16 |
| Ordinance No. 2009-09 | Ordinance No. 2023-01 |
| Ordinance No. 2009-32 |                       |

Transportation Impact Fee:

|                       |                       |
|-----------------------|-----------------------|
| Ordinance No. 2012-22 | Ordinance No. 2020-31 |
| Ordinance No. 2013-05 | Ordinance No. 2021-16 |
| Ordinance No. 2014-26 | Ordinance No. 2021-29 |
| Ordinance No. 2020-16 | Ordinance No. 2021-36 |

School Impact Fee:

Ordinance No. 92-28  
Ordinance No. 96-35  
Ordinance No. 98-31  
Ordinance No. 99-02  
Ordinance No. 2005-03  
Ordinance No. 2007-12  
Ordinance No. 2009-09  
Ordinance No. 2009-33  
Ordinance No. 2010-14

Ordinance No. 2011-01  
Ordinance No. 2011-04  
Ordinance No. 2011-05  
Ordinance No. 2016-08  
Ordinance No. 2020-16  
Ordinance No. 2020-35  
Ordinance No. 2021-15  
Ordinance No. 2021-28

Parks and Recreation Impact Fee:

Ordinance No. 2006-03  
Ordinance No. 2009-09  
Ordinance No. 2009-32  
Ordinance No. 2009-33  
Ordinance No. 2010-14  
Ordinance No. 2011-02

Ordinance No. 2011-04  
Ordinance No. 2012-17  
Ordinance No. 2018-03  
Ordinance No. 2020-16  
Ordinance No. 2023-03

## **Independent Auditor's Management Letter**

To the Honorable Mayor and Board of County Commissioners  
Orange County, Florida

### **Report on the Financial Statements**

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Orange County, Florida (the "County"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, and have issued our report thereon dated March 25, 2024. We also have audited the financial statements of each of the County's nonmajor governmental, internal service, and fiduciary funds presented as supplementary information in the accompanying combining and individual fund financial statements, as of and for the year ended September 30, 2023. Our report includes a reference to other auditors who audited the financial statements of the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., whose statements reflect 39%, 27%, and 9%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units, as described in our report on the County's financial statements. This report does not include the results of other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* ("Uniform Guidance"); and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Report of Independent Auditor on Compliance for Each Major Federal Awards Program and State Financial Assistance Project and on Internal Control over Compliance Required by Uniform Guidance and Chapter 10.550, Rules of the Auditor General; Schedule of Findings and Questioned Costs; and Report of Independent Accountant on Compliance with Local Government Investment Policies and E911 Requirements of Sections 365.172 and 365.173, Florida Statutes. Disclosures in those reports and schedule, which are dated March 28, 2023, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Reference to whether corrective actions have been taken is provided in separate management letters for each County agency, where applicable.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the Primary Government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Such disclosure is included in notes to the financial statements.

## **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit of the financial statements of the County, the results of our tests did not indicate the County met any of the specified conditions of a financial emergency contained in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the County. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. Reference to such matters is provided in separate management letters for each County agency, where applicable.

## **Specific Information**

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Lake Conway Water and Navigation Control District ("Lake Conway District"), Orange Blossom Trail Local Government NID ("OBT NID"), Pine Hills Local Government Neighborhood Improvement District ("Pine Hills NID"), and Windermere Water and Navigation Control District ("Windermere District"), discretely presented component units of Orange County, Florida, reported:

- a. The total number of Lake Conway District, OBT NID, Pine Hills NID and Windermere District employees compensated in the last pay period of the district's fiscal year as zero.
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the Lake Conway District's, OBT NID's, Pine Hills NID's, and Windermere District's fiscal year as 10, 1, 1, and 16, respectively.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as zero for the Lake Conway District, OBT NID, Pine Hills NID, and Windermere District.
- d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$422,664.78 for Lake Conway District, \$95,159.20 for OBT NID, \$12,628.82 for Pine Hills NID, and \$503,767.61 for Windermere District.
- e. Each construction project with a total cost of at least \$65,000 approved by the County that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project as none for Lake Conway District, OBT NID, Pine Hills NID, and Windermere District.
- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the County amends a final adopted budget under Section 189.016(6), Florida Statutes, as \$71,728 for the Lake Conway District, \$46,475 for OBT NID, \$32,026 for Pine Hills NID, and \$1,833,329 for Windermere District.

The required information for the International Drive Community Redevelopment Agency, Orange Blossom Trail Community Redevelopment Agency, Orange County Housing Finance Authority, Orange County Industrial Development Authority, Orange County Health Facilities Authority is fulfilled by inclusion in separately presented stand-alone audit reports.

**Additional Matters**  
Section 10.554(1)(i)3, Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

**Purpose of this Letter**

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

*Cherry Bokant LLP*

Orlando, Florida  
March 25, 2024

**Report of Independent Accountant on Compliance with  
Local Government Investment Policies and E911 Requirements of  
Sections 365.172 and 365.173, Florida Statutes**

To the Honorable Mayor and Board of County Commissioners  
Orange County, Florida

We have examined the Orange County, Florida's (the "County") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, and E911 requirements of Sections 365.172 and 365.173, Florida Statutes, during the year ended September 30, 2023. Management of the County is responsible for the County's compliance with the specified requirements. Our responsibility is to express an opinion on the County's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the County's compliance with the specified requirements.

The purpose of this report is to comply with the audit requirements of Sections 218.415, 365.172, and 365.173, Florida Statutes, and Rules of the Auditor General.

In our opinion, the County complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, and E911 requirements of Sections 365.172 and 365.173, Florida Statutes, during the year ended September 30, 2023.

*Cherry Bekaert LLP*

Orlando, Florida  
March 25, 2024



## **Independent Auditor's Management Letter**

To the Honorable Mayor and Board of County Commissioners  
Orange County, Florida

### **Report on the Financial Statements**

We have audited the financial statements of each major fund and aggregate remaining fund information of the Orange County, Florida Board of County Commissioners (the "Board"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, and have issued our report thereon dated March 25, 2024. We also have audited the financial statements of each of the Board's nonmajor governmental, internal service, and fiduciary funds and the aggregate discretely presented component units presented as supplementary information in the accompanying combining and individual fund financial statements, as of and for the year ended September 30, 2023. We did not audit the financial statements of the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., whose statements reflect 39%, 27%, and 9%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion on the aggregate discretely presented component units, insofar as it relates to the amounts included for the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., is based solely upon the reports of the other auditors.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations (CFR)* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* ("Uniform Guidance"); and Chapter 10.550, Rules of Auditor General.

### **Other Reporting Requirements**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Report of Independent Auditor on Compliance for Each Major Federal Awards Program and State Financial Assistance Project and on Internal Control over Compliance Required by Uniform Guidance and Chapter 10.550, Rules of the Auditor General; Schedule of Findings and Questioned Costs; and Report of Independent Accountant on Compliance with Local Government Investment Policies. Disclosures in those reports and schedule, which are dated March 25, 2024, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Such disclosure is included in notes to the financial statements.

## **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Board has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined the Board did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Board. It is management's responsibility to monitor the Board's financial condition and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

## **Additional Matters**

Section 10.554(1)(i)3, Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

## **Purpose of this Letter**

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.



Orlando, Florida  
March 25, 2024

**Report of Independent Accountant on Compliance  
with Local Government Investment Policies**

To the Honorable Mayor and Board of County Commissioners  
Orange County, Florida

We have examined the Orange County, Florida Board of County Commissioners (the "Board") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2023. Management of the Board is responsible for the Board's compliance with the specified requirements. Our responsibility is to express an opinion on the Board's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Board complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Board complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Board's compliance with the specified requirements.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

In our opinion, the Board complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2023.

*Cherry Bekaert LLP*

Orlando, Florida  
March 25, 2024

## **Independent Auditor's Management Letter**

To the Honorable Phil Diamond  
Comptroller of Orange County, Florida

### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Comptroller (the "Comptroller") as of and for the fiscal year ended September 30, 2023, and have issued our report thereon dated January 31, 2024.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 31, 2024, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Comptroller is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Comptroller.

### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

**Purpose of this Letter**  
The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

*Cherry Bokant LLP*

Orlando, Florida  
January 31, 2024

**Independent Accountant's Report on Compliance  
with Local Government Investment Policies**

To the Honorable Phil Diamond  
Comptroller of Orange County, Florida

We have examined the Orange County, Florida Comptroller's (the "Comptroller") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2023. Management of the Comptroller is responsible for the Comptroller's compliance with the specified requirements. Our responsibility is to express an opinion on the Comptroller's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Comptroller complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Comptroller complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Comptroller's compliance with the specified requirements.

In our opinion, the Comptroller complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2023.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

*Cherry Bekaert LLP*

Orlando, Florida  
January 31, 2024

## **Independent Auditor's Management Letter**

To the Honorable Amy Mercado  
Property Appraiser of Orange County, Florida

### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Property Appraiser (the "Property Appraiser"), as of and for the fiscal year ended September 30, 2023, and have issued our report thereon dated February 6, 2024.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 6, 2024, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Property Appraiser is a separately elected County official established pursuant to the Constitution of the state of Florida. There are no component units related to the Property Appraiser.

### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

**Purpose of this Letter**

The purpose of this management letter is solely to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

*Cherry Bekaert LLP*

Orlando, Florida  
February 6, 2024



**Independent Accountant's Report on Compliance  
with Local Government Investment Policies**

To the Honorable Amy Mercado  
Property Appraiser of Orange County, Florida

We have examined the Orange County, Florida Property Appraiser's (the "Property Appraiser's") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the fiscal year ended September 30, 2023. Management of the Property Appraiser is responsible for the Property Appraiser's compliance with the specific requirements. Our responsibility is to express an opinion on the Property Appraiser's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Property Appraiser complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Property Appraiser complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Property Appraiser's compliance with the specified requirements.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

In our opinion, the Property Appraiser complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the fiscal year ended September 30, 2023.

*Cherry Bekaert LLP*

Orlando, Florida  
February 6, 2024

## Independent Auditor's Management Letter

To the Honorable John W. Mina  
Sheriff of Orange County, Florida

### Report on the Financial Statements

We have audited the financial statements of the Orange County, Florida Sheriff (the "Sheriff"), as of and for the fiscal year ended September 30, 2023, and have issued our report thereon dated February 14, 2024.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 14, 2024, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Sheriff is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Sheriff.

### Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

**Purpose of this Letter**

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

*Cherry Bekaert LLP*

Orlando, Florida  
February 14, 2024

**Independent Accountant's Report on Compliance  
with Local Government Investment Policies**

To the Honorable John W. Mina  
Sheriff of Orange County, Florida

We have examined the Orange County, Florida Sheriff's (the "Sheriff") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2023. Management of the Sheriff is responsible for the Sheriff's compliance with the specified requirements. Our responsibility is to express an opinion on the Sheriff's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Sheriff complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Sheriff complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Sheriff's compliance with the specified requirements.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

In our opinion, the Sheriff complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2023.

*Cherry Bekaert LLP*

Orlando, Florida  
February 14, 2024

## **Independent Auditor's Management Letter**

To the Supervisor of Elections of Orange County, Florida

### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Supervisor of Elections (the "Supervisor of Elections") as of and for the fiscal year ended September 30, 2023 and have issued our report thereon dated February 20, 2024.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 20, 2024, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Supervisor of Elections is a separately elected county official established pursuant to the Constitution of the state of Florida. There are no component units related to the Supervisor of Elections.

### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

**Purpose of this Letter**

The purpose of this management letter is solely to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

*Cherry Bekaert LLP*

Orlando, Florida  
February 20, 2024

**Independent Accountant's Report on Compliance  
with Local Government Investment Policies**

To the Supervisor of Elections of Orange County, Florida

We have examined the Orange County, Florida Supervisor of Elections' (the "Supervisor of Elections") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2023. Management of the Supervisor of Elections' is responsible for the Supervisor of Elections' compliance with the specific requirements. Our responsibility is to express an opinion on the Supervisor of Elections' compliance with the specific requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Supervisor of Elections complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Supervisor of Elections complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Supervisor of Elections' compliance with the specified requirements.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

In our opinion, the Supervisor of Elections complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2023.

*Cherry Bekaert LLP*

Orlando, Florida  
February 20, 2024

## **Independent Auditor's Management Letter**

To the Honorable Scott Randolph  
Tax Collector of Orange County, Florida

### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Tax Collector (the "Tax Collector") and each of the Tax Collector's Custodial Funds as of and for the fiscal year ended September 30, 2023 and have issued our report thereon dated February 8, 2024.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 8, 2024, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Tax Collector is a separately elected County official established pursuant to the Constitution of the state of Florida. There are no component units related to the Tax Collector.

### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.



**Purpose of this Letter**  
The purpose of this management letter is solely to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

*Cherry Bokant LLP*

Orlando, Florida  
February 8, 2024

**Independent Accountant's Report on Compliance  
with Local Government Investment Policies**

To the Honorable Scott Randolph  
Tax Collector of Orange County, Florida

We have examined the Orange County, Florida Tax Collector's (the "Tax Collector's") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the fiscal year ended September 30, 2023. Management of the Tax Collector is responsible for the Tax Collector's compliance with the specified requirements. Our responsibility is to express an opinion on the Tax Collector's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Tax Collector complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Tax Collector complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Tax Collector's compliance with the specified requirements.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

In our opinion, the Tax Collector complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the fiscal year ended September 30, 2023.

*Cherry Bekaert LLP*

Orlando, Florida  
February 8, 2024

## **Independent Auditor's Management Letter**

To the Honorable Tiffany Moore Russell  
Clerk of the Circuit and County Courts of Orange County, Florida

### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Clerk of the Circuit and County Courts (the "Clerk") as of and for the fiscal year ended September 30, 2023 and have issued our report thereon dated February 12, 2024.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on Compliance with Local Government Investment Policies, Article V Requirements, and Depository Requirements of Sections 218.415, 28.35, 28.36, and 61.181, Florida Statutes, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 12, 2024, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Clerk is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Clerk.

### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

**Purpose of this Letter**

The purpose of this management letter is solely to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

*Cherry Bekaert LLP*

Orlando, Florida  
February 12, 2024

**Independent Accountant's Report on Compliance with Local Government  
Investment Policies, Article V Requirements, and Depository Requirements of  
Sections 218.415, 28.35, 28.36, and 61.181, Florida Statutes**

To the Honorable Tiffany Moore Russell  
Clerk of the Circuit and County Courts of Orange County, Florida

We have examined the Orange County, Florida Clerk of the Circuit and County Courts' (the "Clerk's") compliance with the local government investment policy requirements of 218.415, Florida Statutes, Article V requirements of Sections 28.35 and 28.36, Florida Statutes, and requirements of Section 61.181, Florida Statutes, during the year ended September 30, 2023. Management of the Clerk is responsible for the Clerk's compliance with those specific requirements. Our responsibility is to express an opinion on the Clerk's compliance with these specific requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Clerk's compliance with the specified requirements.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, Article V requirements of Sections 28.35 and 28.36, Florida Statutes, requirements of Section 61.181, Florida Statutes, and Rules of the Auditor General.

In our opinion, the Clerk complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, Article V requirements of Section 28.35 and 28.36, Florida Statutes, and requirements of Section 61.181, Florida Statutes, during the year ended September 30, 2023.

*Cherry Bekaert LLP*

Orlando, Florida  
February 12, 2024

# Annual Comprehensive Financial Report

Year Ended  
September 30, 2023



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