

Board of County Commissioners

A stylized blue citrus fruit, possibly an orange or grapefruit, is centered in the background. It has several leaves attached to its stem. The fruit and leaves are rendered in various shades of blue, creating a layered effect.

Work Session Redistricting

January 25, 2022



Presentation Outline

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- Background
- Redistricting Process
- Committee's Work
- Summary





Presentation Outline

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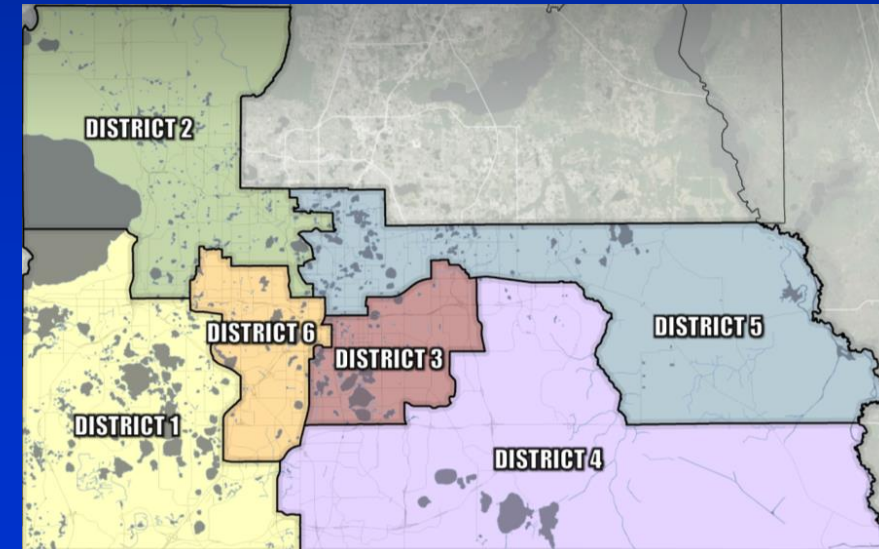
- Background
- Redistricting Process
- Committee's Work
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- Provide a brief background about the redistricting process and requirements
- Discuss the redistricting public engagement process
- Present the two maps recommended by the Advisory Committee for Redistricting
- Highlight significant changes from the current district boundaries
- Lay out next steps

■ Redistricting

- Every 10 years, the Florida Constitution and the County Charter calls for a reconfiguration of the County Commission Districts to account for population growth
 - Adjust the districts so a Commissioner is not representing substantially more residents than the other Commissioners
 - Based on the population data collected by the U.S. Census Bureau's most recent decennial census (2020)

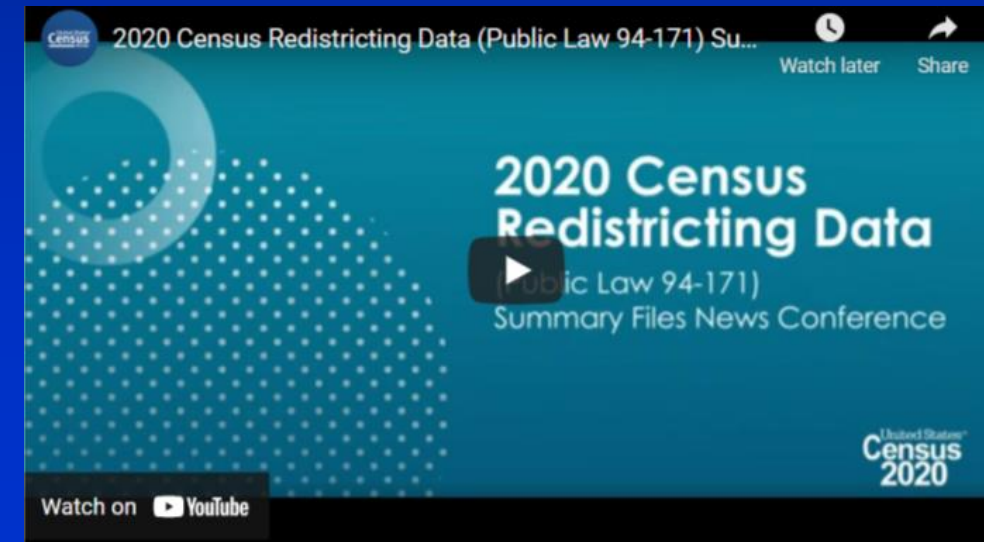




Background

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- **Census data used for redistricting**
 - Initial data released on August 12, 2021
 - Additional data released on September 30, 2021
- **Orange County's population 2010 to 2020**
 - Population increased from 1,145,956 to 1,429,908 (25% increase)
 - Ideal district population is Orange County's population divided by six or 238,318 people



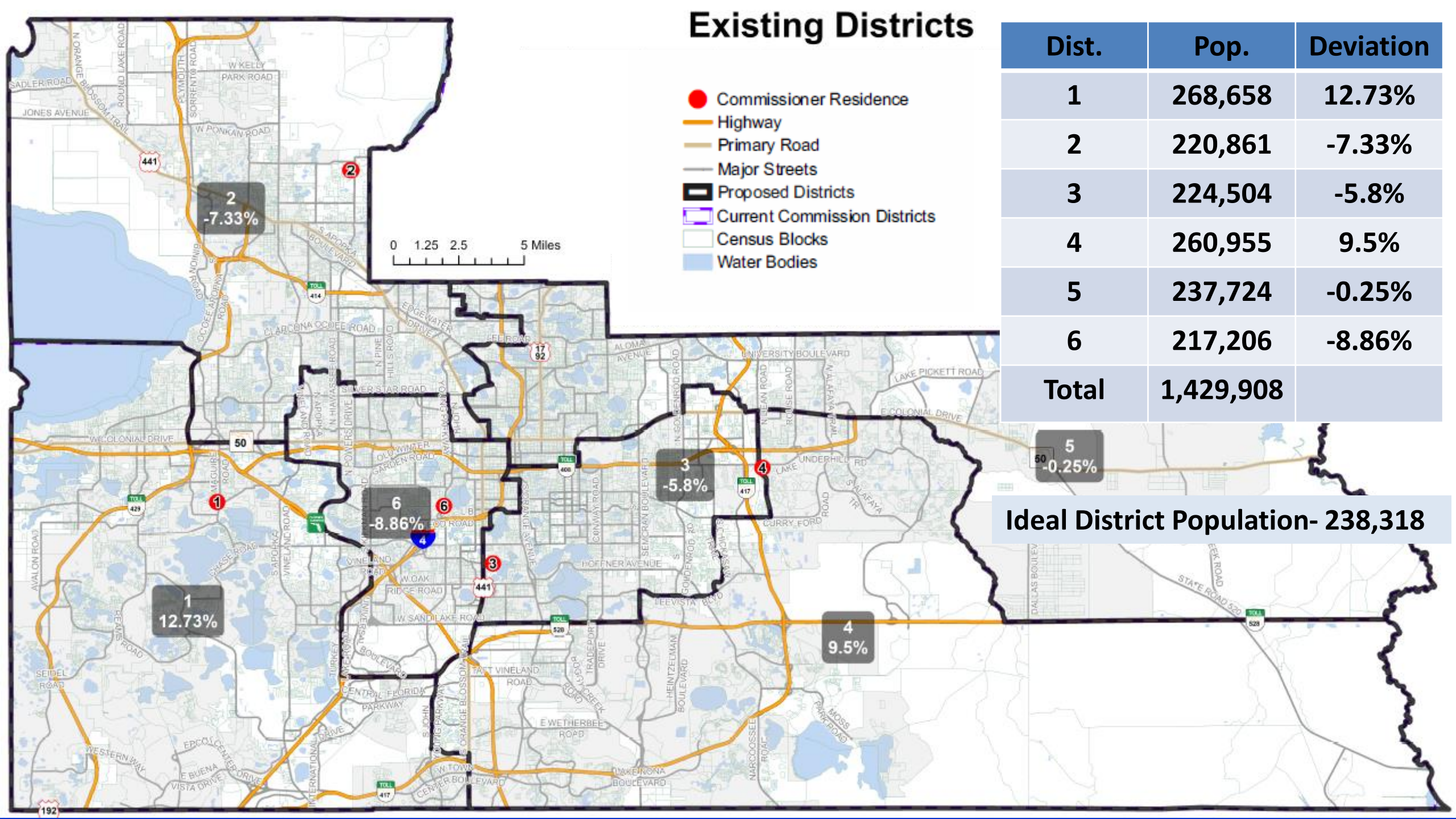
Existing Districts

- Commissioner Residence
- Highway
- Primary Road
- Major Streets
- ▬ Proposed Districts
- ▭ Current Commission Districts
- ▭ Census Blocks
- Water Bodies

0 1.25 2.5 5 Miles

Dist.	Pop.	Deviation
1	268,658	12.73%
2	220,861	-7.33%
3	224,504	-5.8%
4	260,955	9.5%
5	237,724	-0.25%
6	217,206	-8.86%
Total	1,429,908	

Ideal District Population- 238,318





Advisory Committee for Redistricting

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- **Advisory Committee for Redistricting (ACR)**
 - Reviewed the 2020 Census data, facilitated public engagement process, analyzed proposed maps, and made a recommendation to the BCC
 - Consisted of 15 members
 - Mayor appointed three members
 - Each Commissioner appointed two members
 - Established by a resolution
 - Adopted by the Board on August 24, 2021





Advisory Committee for Redistricting

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Advisory Committee for Redistricting Members

Nominating Individual	Nominee Name
Orange County Mayor	Camille Evans (Co-Chair), Tico Perez (Co-Chair), and Garry Jones
District 1 Commissioner	Ruthanne Connor-King and Zach Hoover
District 2 Commissioner	Joe Kilsheimer and Jason Mellen
District 3 Commissioner	Mark Arias and Thomas Callan
District 4 Commissioner	Jimmy Auffant and Julio Rocha
District 5 Commissioner	Wes Hodge and Kelly Semrad
District 6 Commissioner	Homer L. Hartage and Virginia Whittington



Advisory Committee for Redistricting

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- **Duties, responsibilities, and guidelines**
 - Consider applicable federal, state, local law, and traditional redistricting best practices
 - Preserve municipal boundaries and cores of prior districts, compactness, maintain communities of interest, and consider incumbent interests
 - The maximum population difference between the largest and smallest commission districts is less than 10%
 - Orange County Charter requires six commission districts
 - Submit the recommended commission district map(s) to the BCC
 - Recommended two maps to the BCC



Redistricting Principles

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■ Federal Equal Population Law

–One Person = One Vote

–Districts must be divided so they are as nearly equal in population as practicable

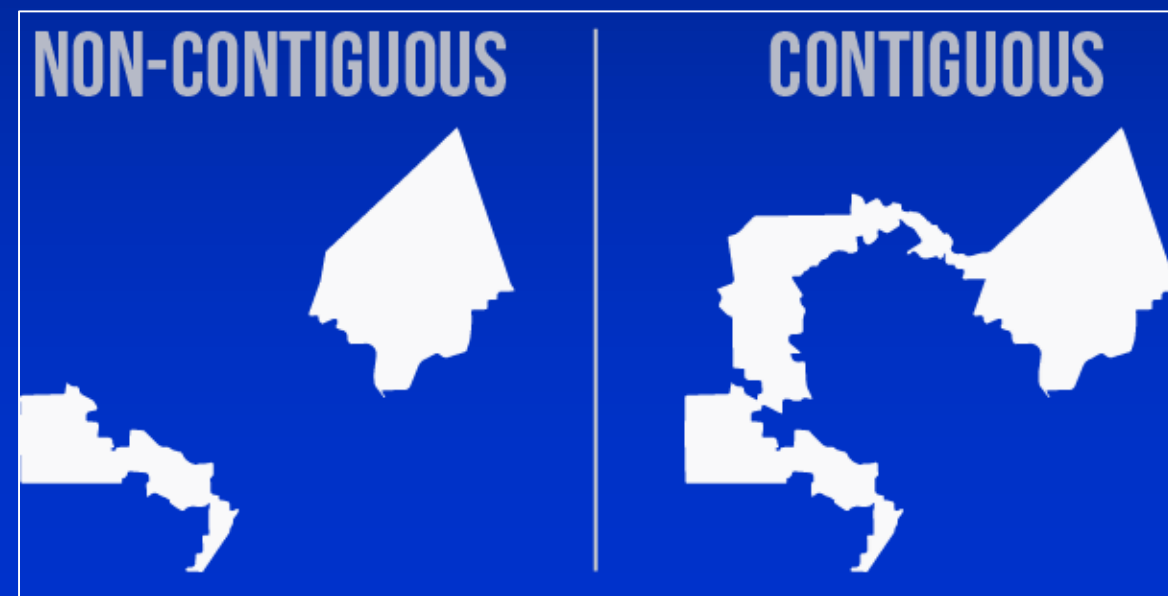
- Ideal district population = total population/6 districts
- Relative deviation = a district's population percentage deviation from the ideal district population
- Slight deviations from the ideal district population in the approved districts are permitted in order to address other legal redistricting considerations
- The maximum deviation (distance between the districts with the largest and smallest relative deviations) should be no more than 10% to presumptively meet the “one person, one vote” principle



Redistricting Principles

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- **State and local contiguity requirements**
 - County is required to comply with contiguity, pursuant to both the Florida Constitution [Article VIII, Section 1(e)] and the Orange County Charter (Section 202)
 - Florida Supreme Court defined “contiguous” as being in actual contact (touching) with a boundary or point





Redistricting Principles

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- **Traditional redistricting principles**
 - Compactness
 - Preservation of municipal boundaries
 - Maintaining communities of interest
 - Preservation of cores of prior districts
 - Consideration of incumbent interests
- **Overarching question: Does the map proposal successfully balance the race-neutral traditional redistricting principles?**



Redistricting Principles

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■ Federal Anti-Discrimination Law

—14th Amendment's Equal Protection Clause generally prohibits the separating of people into different electoral districts on the basis of race or ethnicity

—Voting Rights Act, Section 2

- Prohibits governments from denying or abridging any citizen's right to vote on account of race, color, or status as a member of a language minority group
- A violation of Section 2 has occurred if as a result of the challenged structure, the minority group in question does not have an equal opportunity to participate in the political process and to elect candidates of their choice





Presentation Outline

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- Background
- **Redistricting Process**
- Committee's Work
- Summary





Redistricting Process

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■ Census Data

- COVID-19 lengthened the Census 2020 campaign by six months
- Data from the Census Bureau was not available to local governments for redistricting until August 2021

■ Timeline

- August 2021- staff received the Census data
- August 2021- ACR established by the BCC
- September to December 2021- public meetings
- BCC public hearing no later than March 2022





Redistricting Process

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- **Redistricting Project Team**
 - Neighborhood Services Division
 - County Attorney's Office
 - Fiscal and Operational Support Division, PEDS
- **Activities**
 - Coordinate redistricting operations
 - Support the Committee
 - Meeting logistics
 - Manage the software to create and analyze maps





Redistricting Process

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▪ Extended redistricting project team

Internal Team

- Communications
- Orange TV
- Parks and Recreation
- Agenda Development
- PEDS, Fiscal Section
- Office of Management & Budget
- Information Systems & Services
- Community Action

External Team

- Orange County Sheriff's Office
- Orange County Supervisor of Elections
- Orange County Public Schools
 - Wekiva High School
 - Colonial High School



Redistricting Process

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■ Public Engagement

- Advertising and marketing
- Meetings streamed live
- Robust and comprehensive webpage
 - Resources and tools available
 - 13,000+ unique visitors
- Public-facing tool to analyze data and maps (Maptitude)
- Electronic public comment
- Redistricting email address

REDISTRICTING 2021

Draw the Line for Fair and Equal Representation

Redistricting 2021

View Meetings

Committee Members

Redistricting Resources

Map Proposals

Frequently Asked Questions

Census Data Dashboard

Current District Boundaries

At a Glance

Every 10 years the Florida Constitution and the Orange County Charter calls for a reconfiguration of political boundaries. As the latest census was completed by the U.S. Census Bureau in 2020, Orange County must complete its decennial redistricting process by March 2022.

The Mission

The goal of redistricting is to readjust the population between commission districts so that no Orange County Commissioner is representing substantially more individual residents than the other commissioners. Redistricting is accomplished by adjusting the boundaries of the County's six commission districts to account for population growth. Decennial redistricting occurs every 10 years and is based on the population data collected by the U.S. Census Bureau's most recent decennial census (2020).

The Process

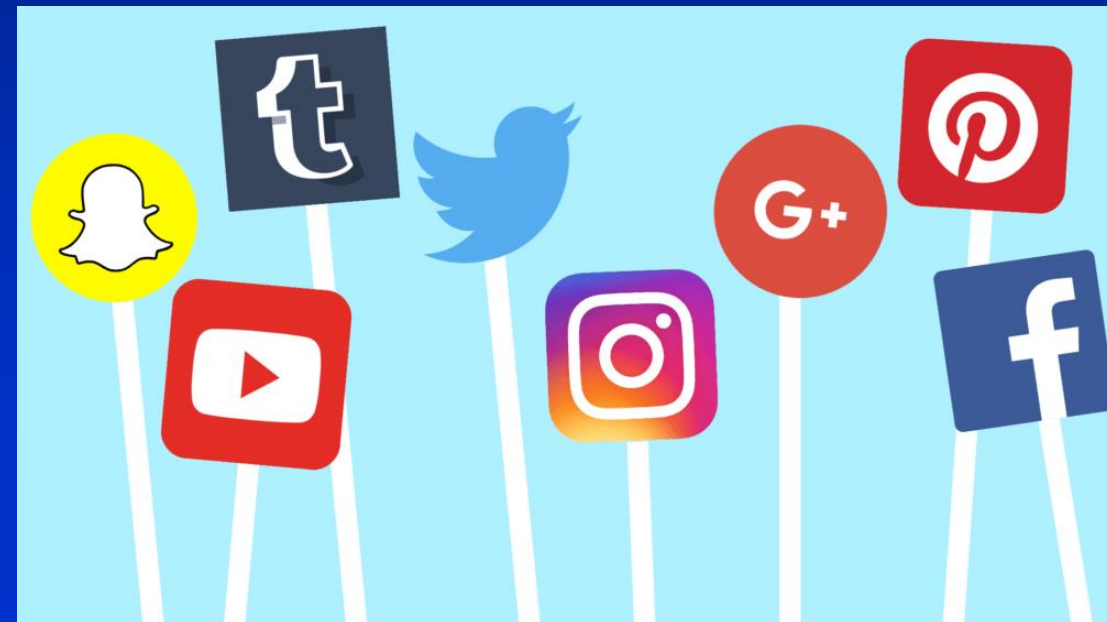
Orange County has already formed a Redistricting Project Team, which consists of personnel from the Neighborhood Services Division, the County Attorney's Office, Fiscal and Operational Support Division (PEDS), Communications Division, and the Supervisor of Elections Office. Ongoing activities include internal coordination meetings, vetting software programs to analyze the Census data, and discussions with stakeholder organizations.



Redistricting Process

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- Digital advertising and marketing data (Sept. 2021 to Dec. 2021)
 - Paid social media advertising (Facebook, Instagram, & Google search)
 - Reach- 1,600,000+
 - Clicks- 8,600+
 - County's social media advertising
 - Posts- 73
 - Engagements- 6,867
 - Facebook live stream of meetings
 - Reach- 1,800 per meeting (average)
 - Engagements- 390 per meeting (average)





Redistricting Process

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■ Maptitude

- Custom software inclusive of Census data and tools
- Moves census blocks between districts
- Calculates district demographics while moving blocks
- Analyzes maps and provide reports
- Confirms maps have contiguity
- Confirms if the incumbent remains in the district





Presentation Outline

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Committee's Work

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▪ 12 Advisory Committee for Redistricting Meetings

–September 12, 2021 to December 13, 2021

- One meeting in each Commission District (6)
- Six meetings at the County Administration Building and Barnett Park

–53 in-person public comment appearances

–33 electronic public comment submissions

–Streamed live on Orange TV and social media

–Meeting recordings and documents available on the redistricting page





Committee's Work

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- **Areas of public concern, based on public comment**
 - Orange County's future growth and development patterns
 - Interests of certain racial and ethnic minority communities
 - Desire of certain communities of interest to have one or multiple commissioners represent them
 - Desire of certain communities of interest to remain in their current district and continue to be represented by their current County Commissioner
- **Race and ethnic origin were discussed by the Committee**
 - Subordinate to the race-neutral redistricting principles
 - Not the predominant factors used by the Committee to create the proposed districts



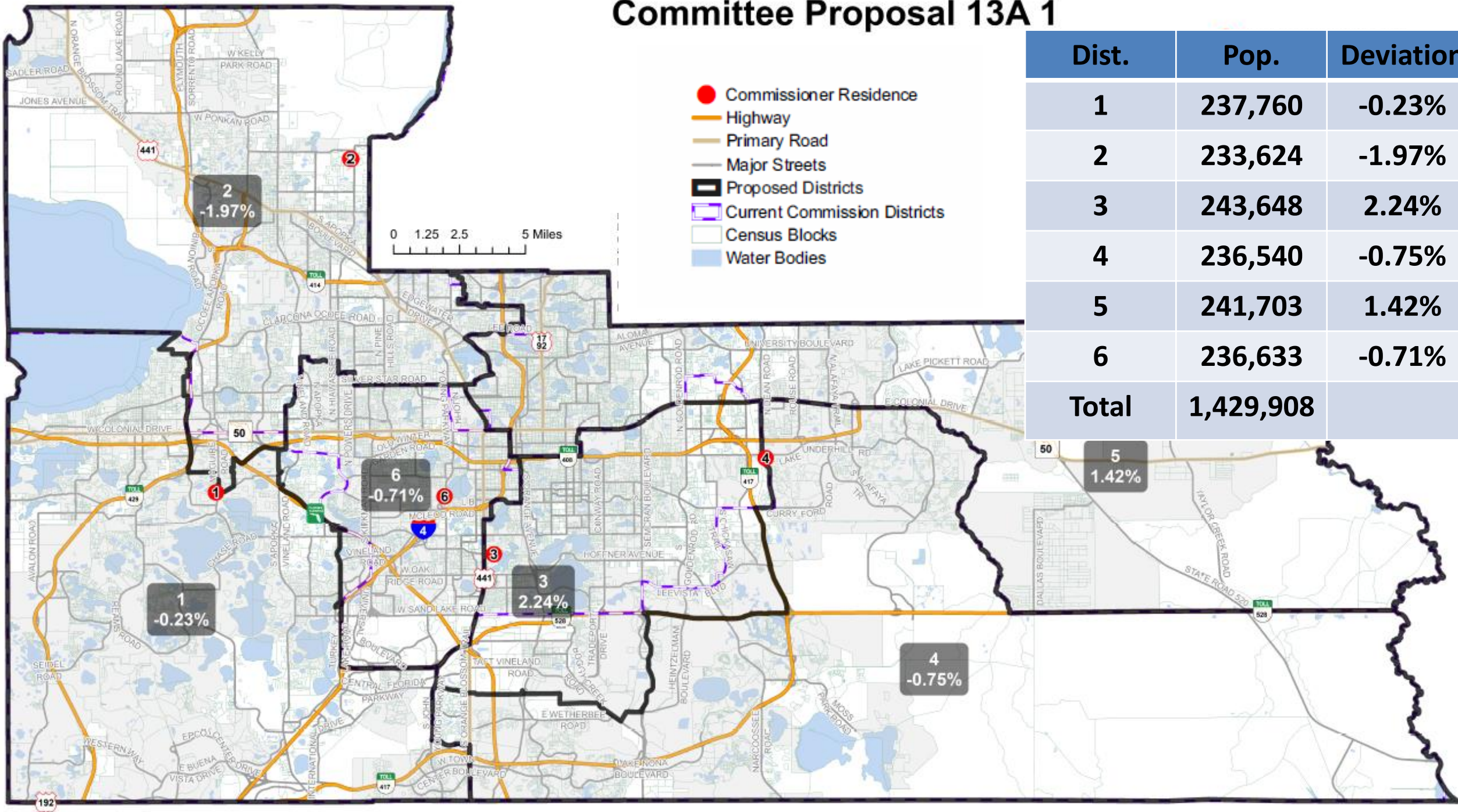
Committee's Work

25

- Committee members submitted 20 maps for consideration
- Maps were either removed from consideration or moved for further consideration (later meeting)
- Eight maps were discussed at the penultimate meeting
 - Committee created a process to select which maps would move forward for final consideration
- One map discussed at last meeting
 - Two maps recommended to the BCC
 - Committee Proposal 13A 1
 - Committee Proposal 13A 2

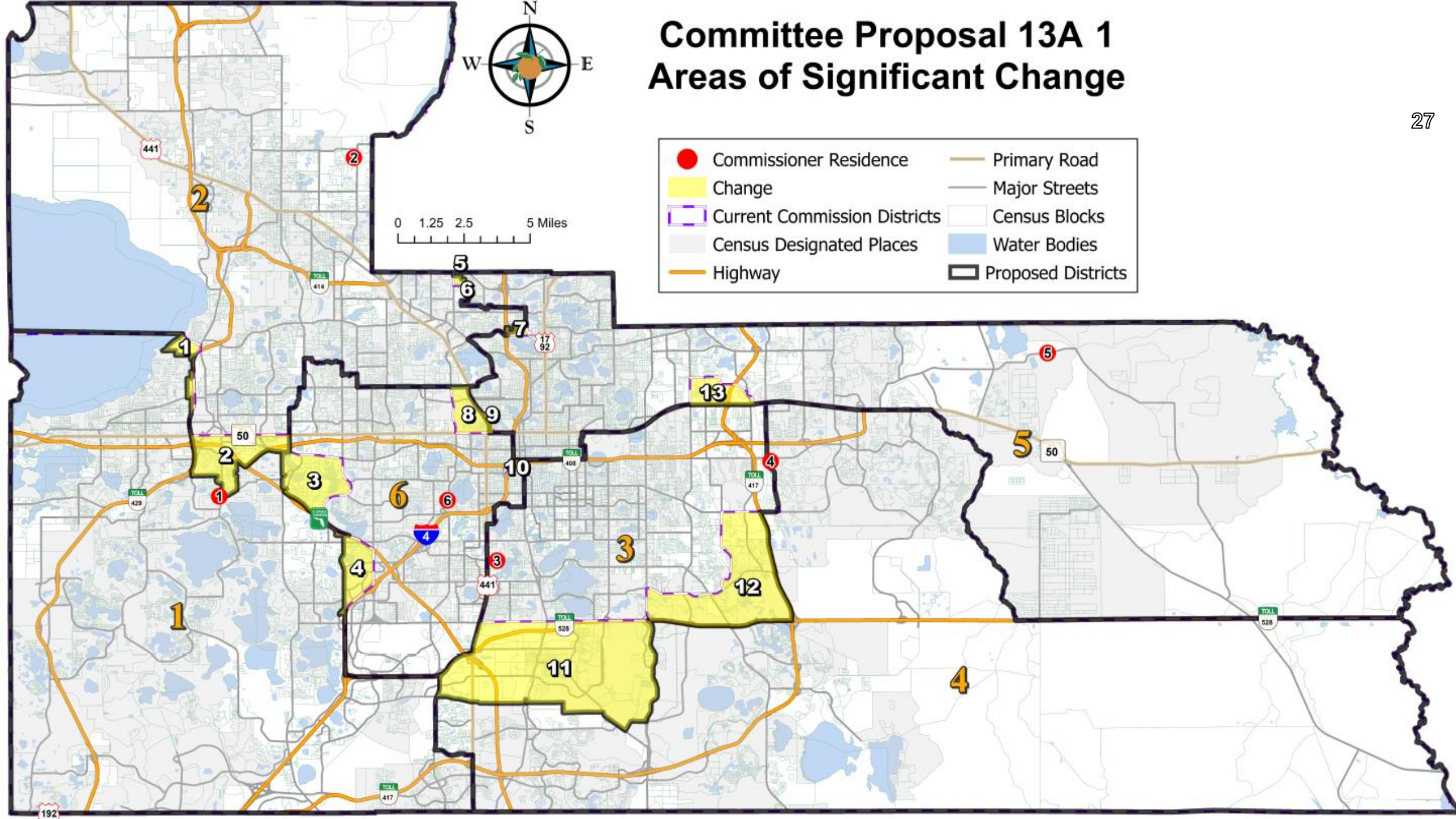


Committee Proposal 13A 1



Committee Proposal 13A 1

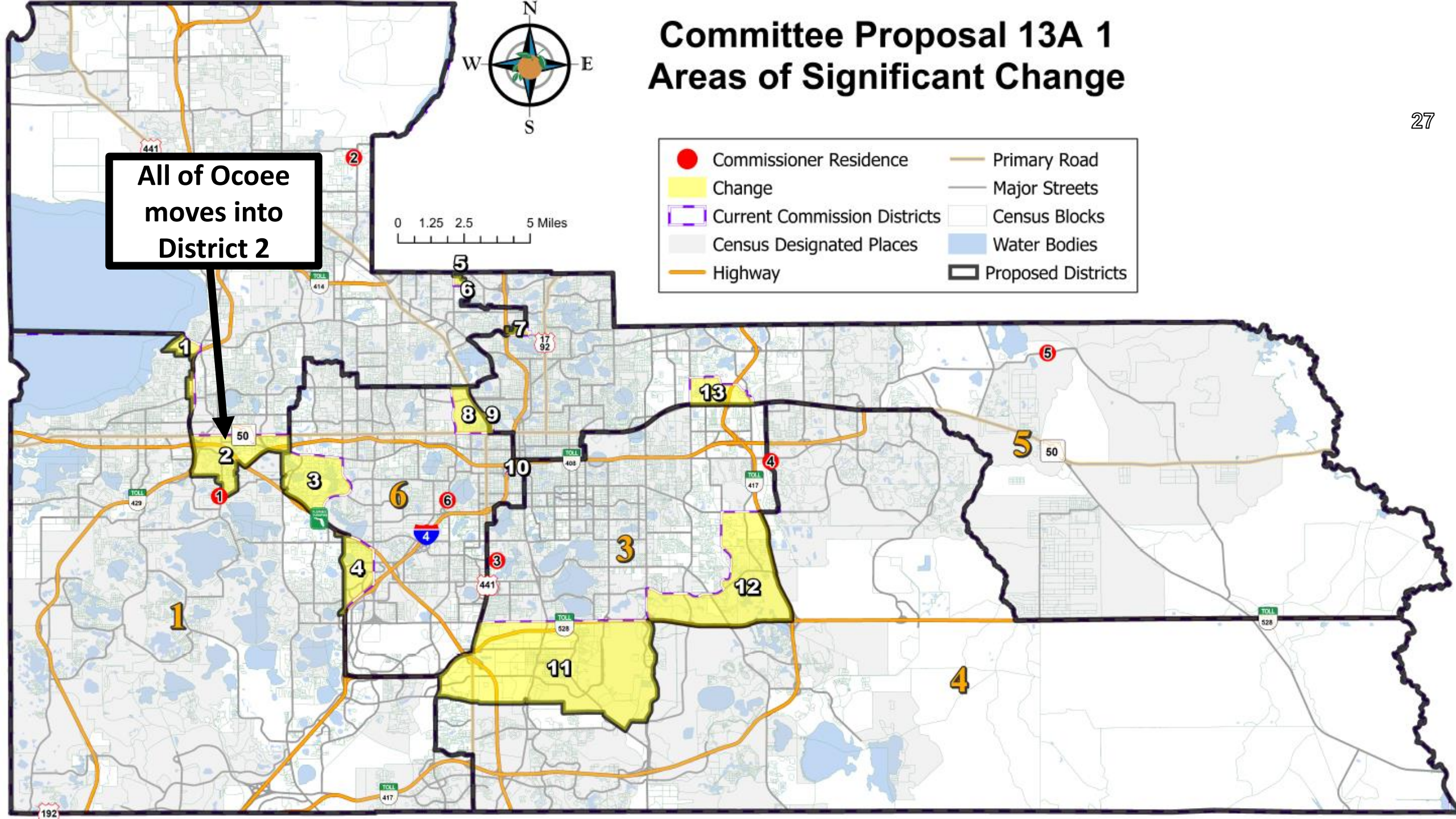
Areas of Significant Change



Committee Proposal 13A 1

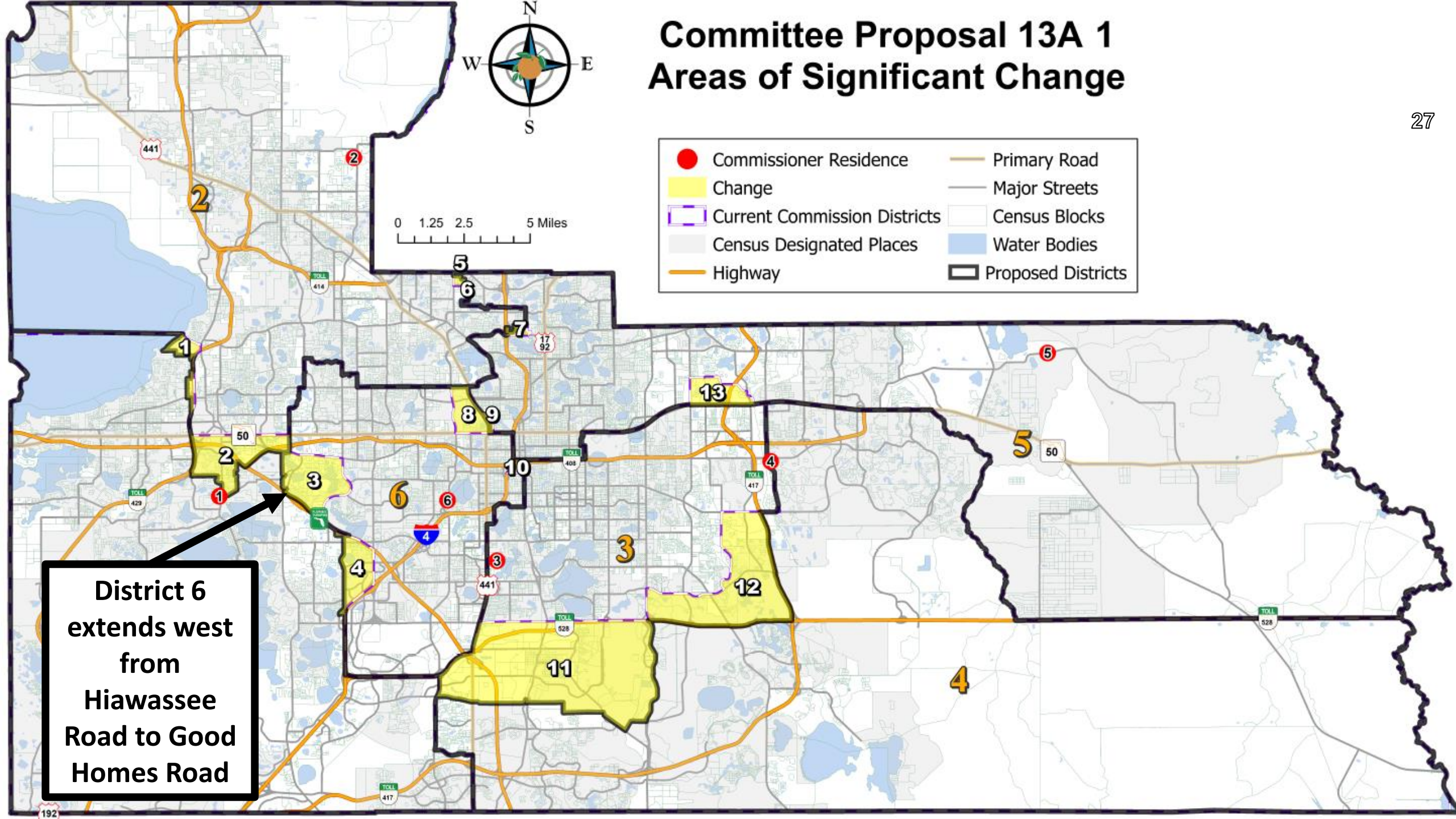
Areas of Significant Change

All of Ocoee
moves into
District 2



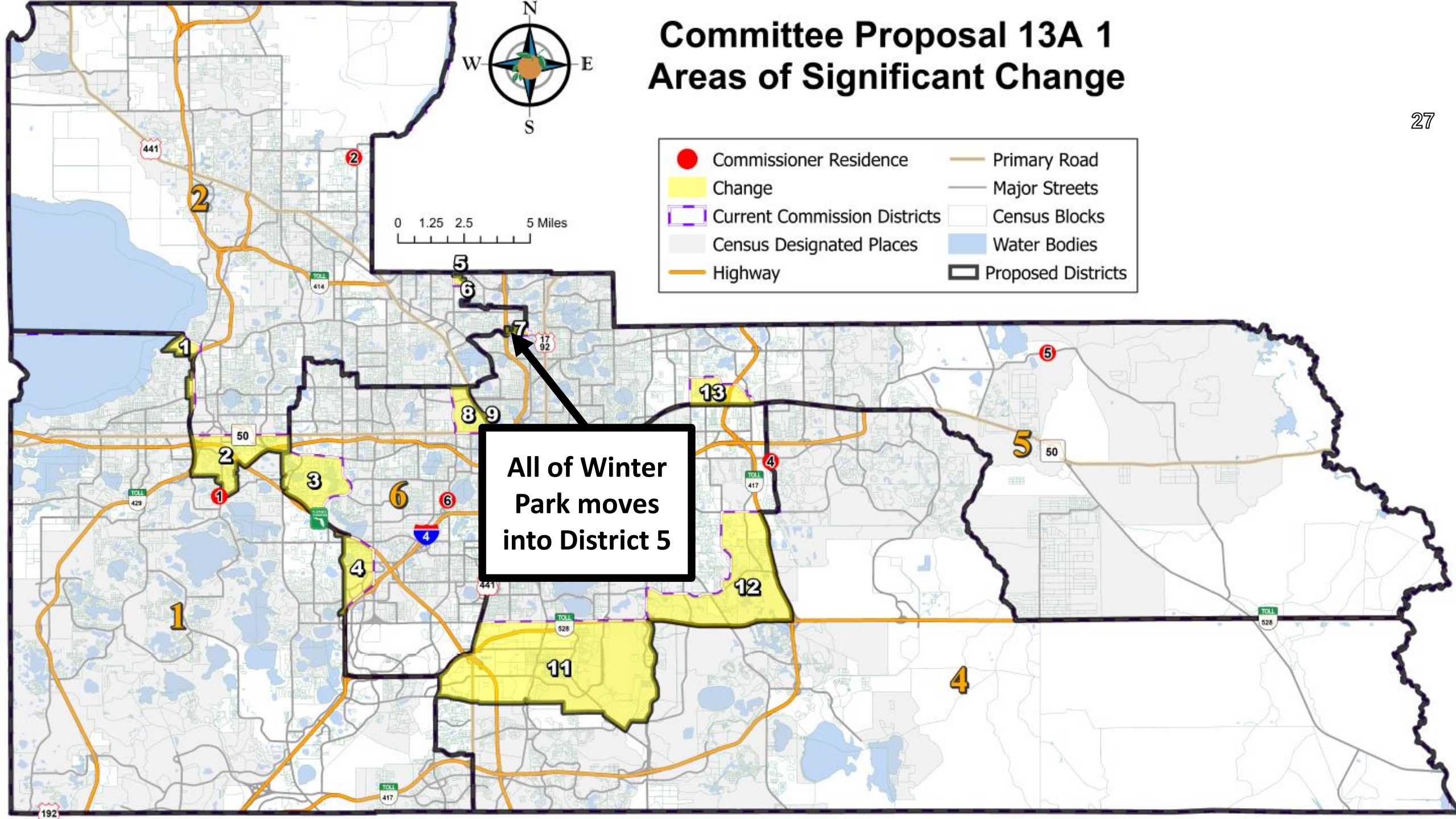
Committee Proposal 13A 1

Areas of Significant Change



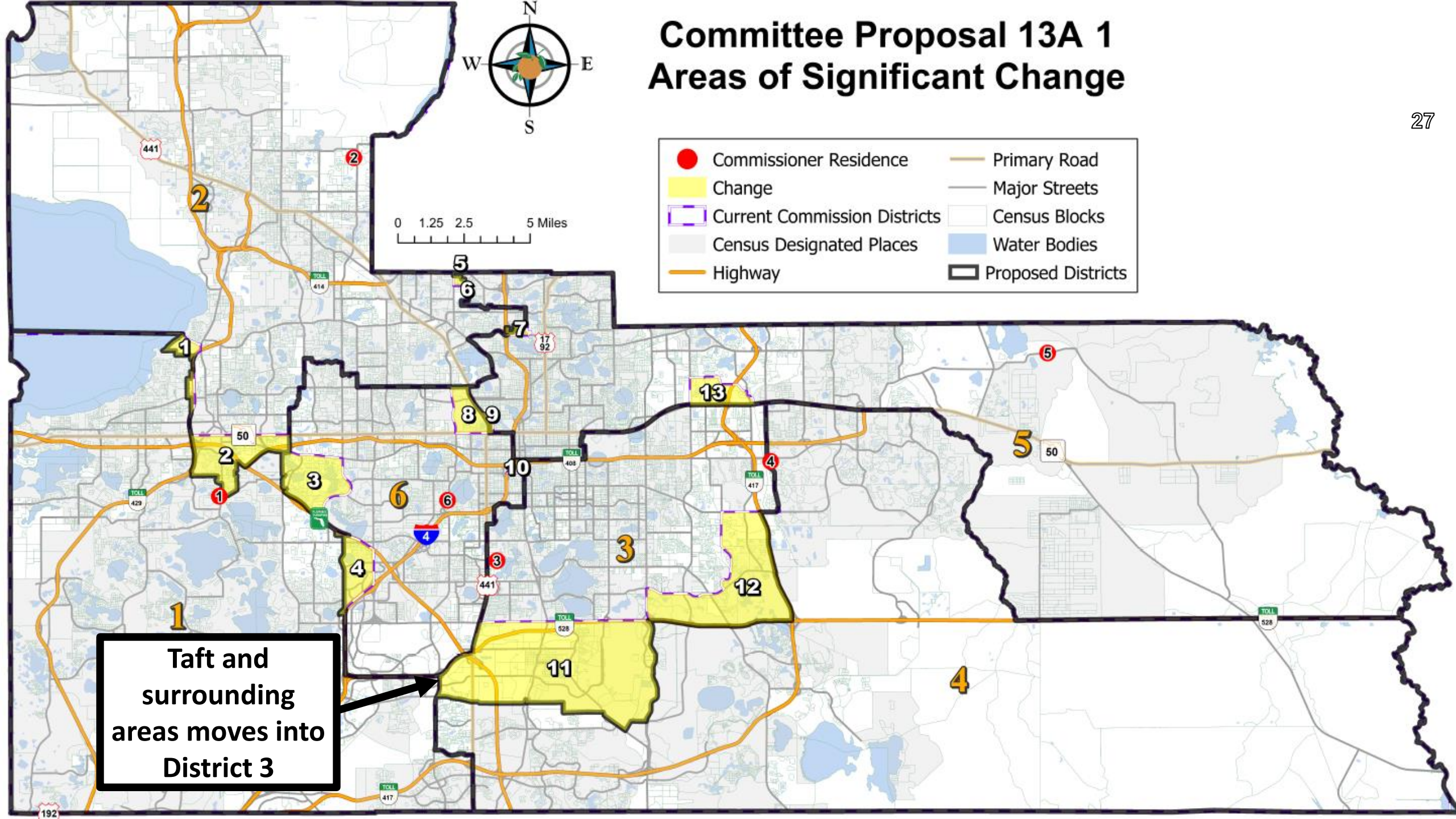
Committee Proposal 13A 1

Areas of Significant Change



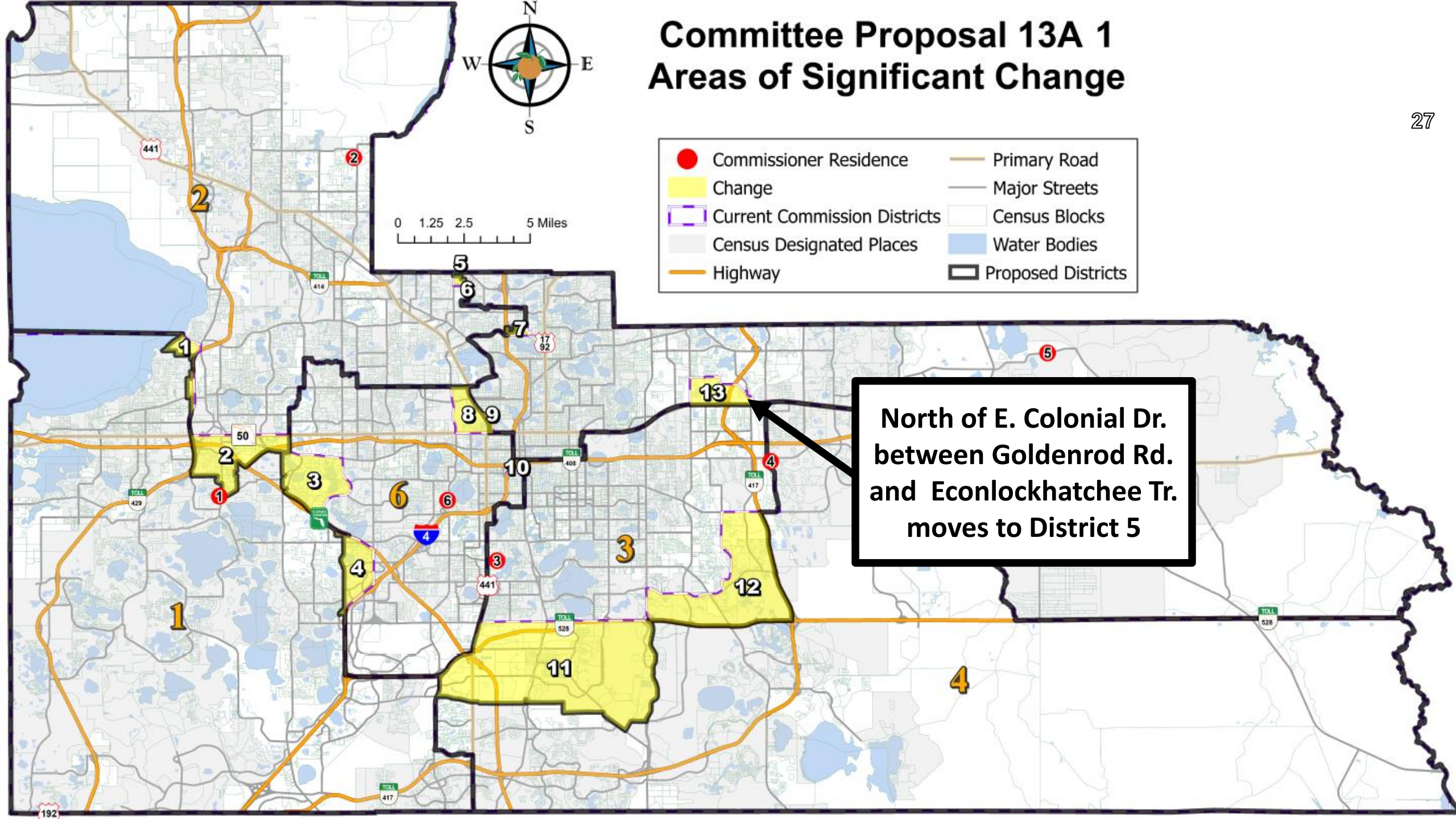
Committee Proposal 13A 1

Areas of Significant Change



Committee Proposal 13A 1

Areas of Significant Change





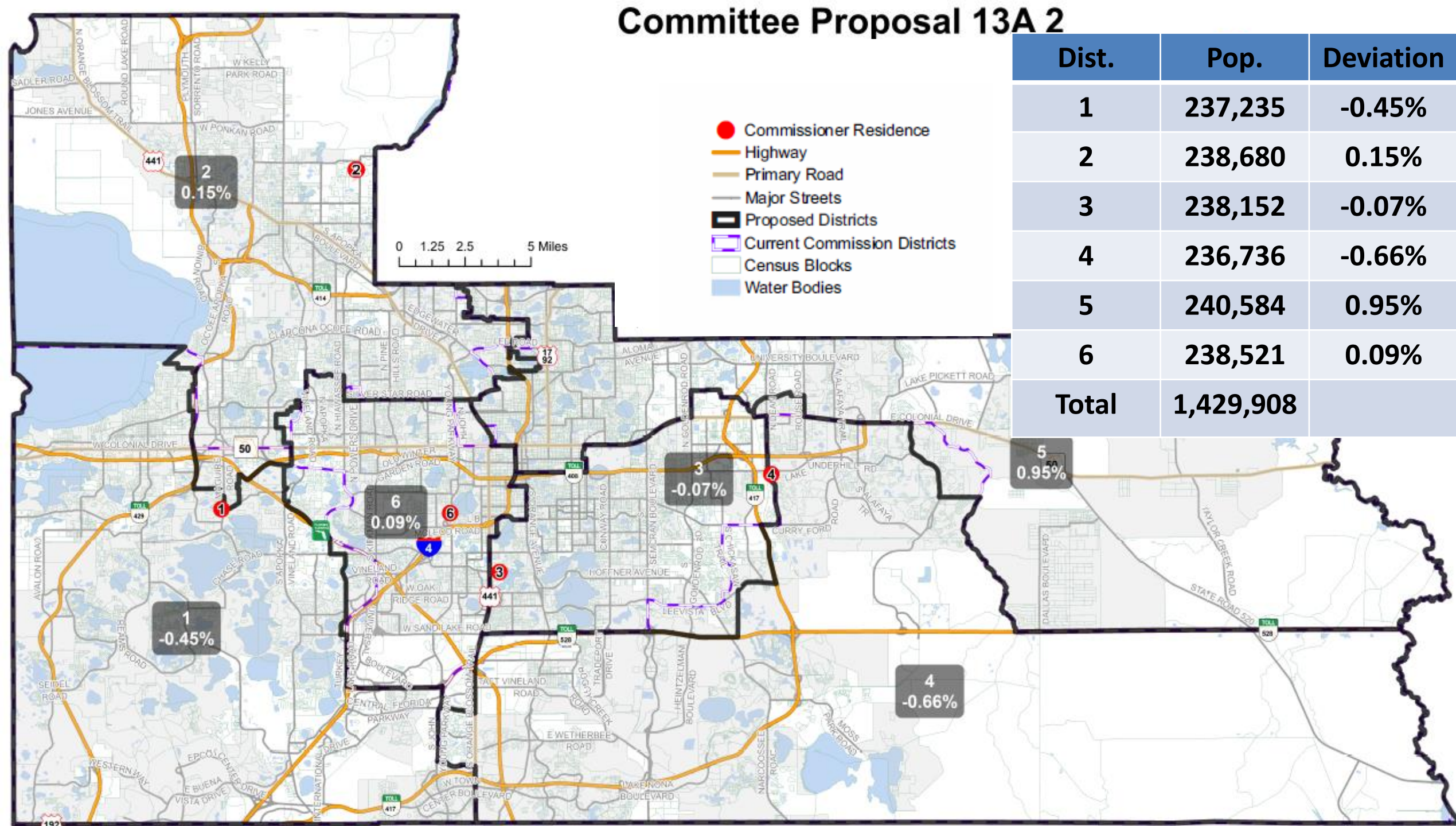
Committee Proposal 13A 1

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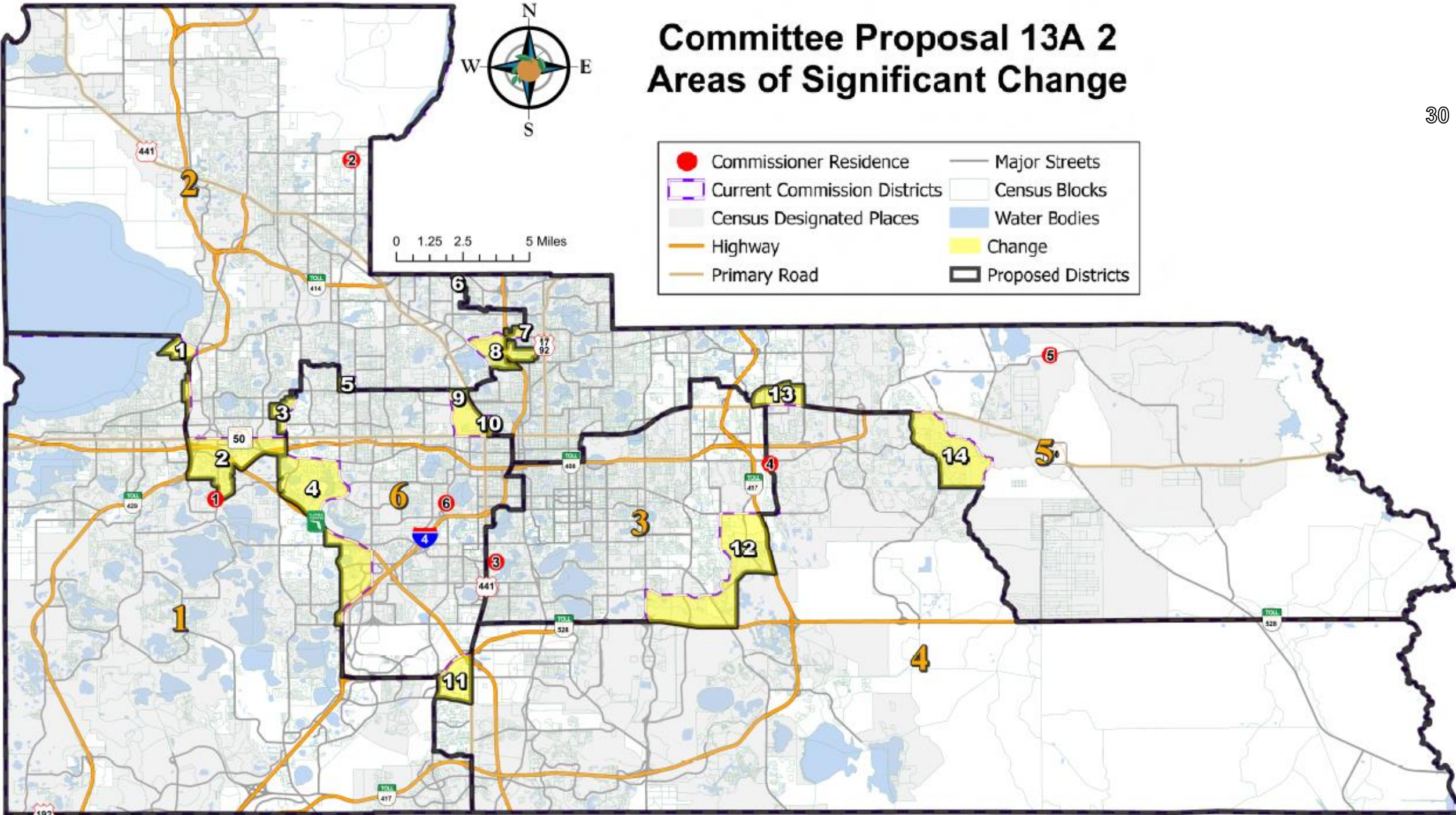
- Legal analysis

- Map proposal meets the federal equal population mandate by having a maximum deviation less than 10% (confirmed by Maptitude)
- Map proposal meets the state and local contiguity requirements (confirmed by Maptitude)

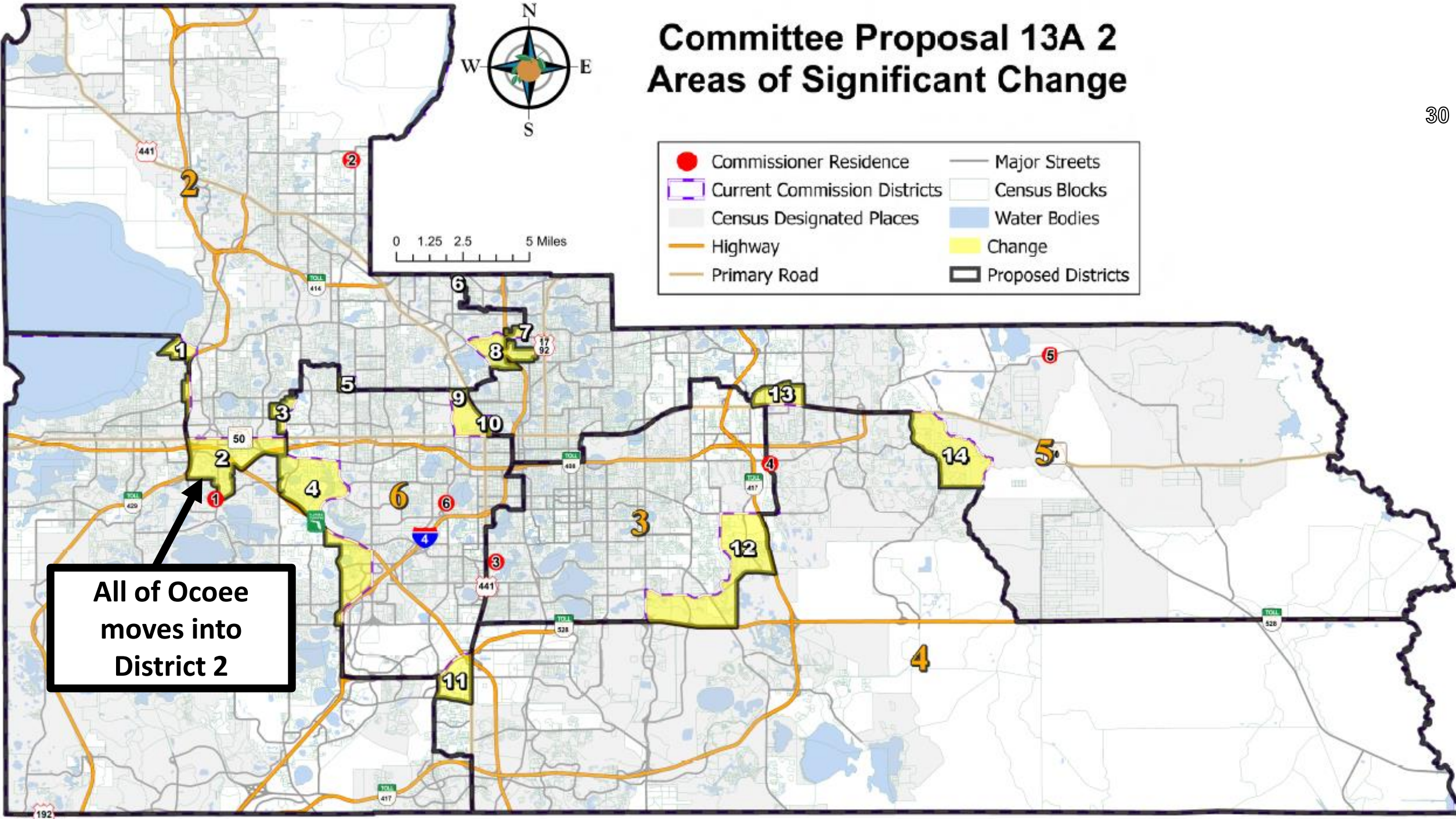
Committee Proposal 13A 2



Committee Proposal 13A 2 Areas of Significant Change

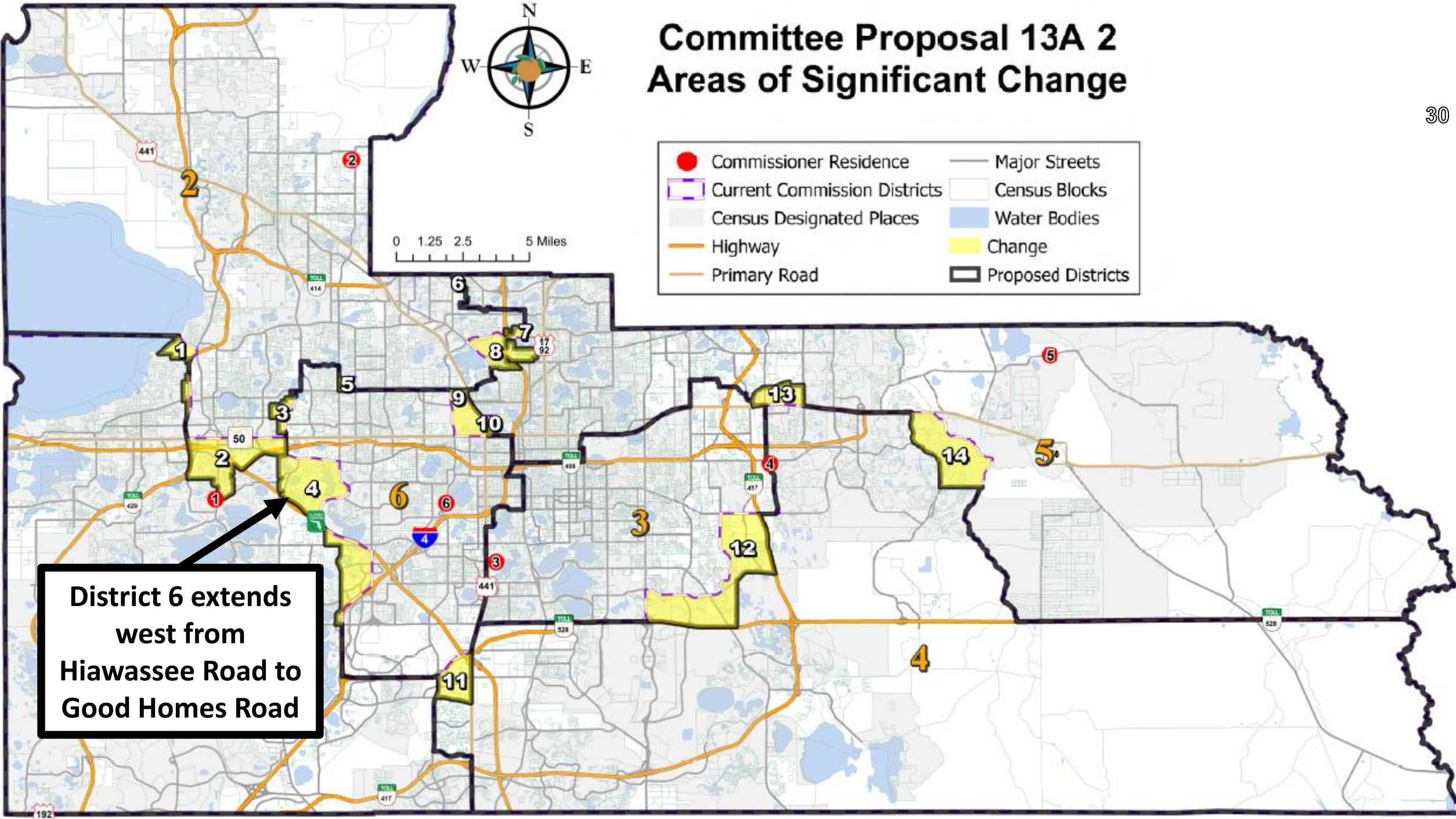


Committee Proposal 13A 2 Areas of Significant Change

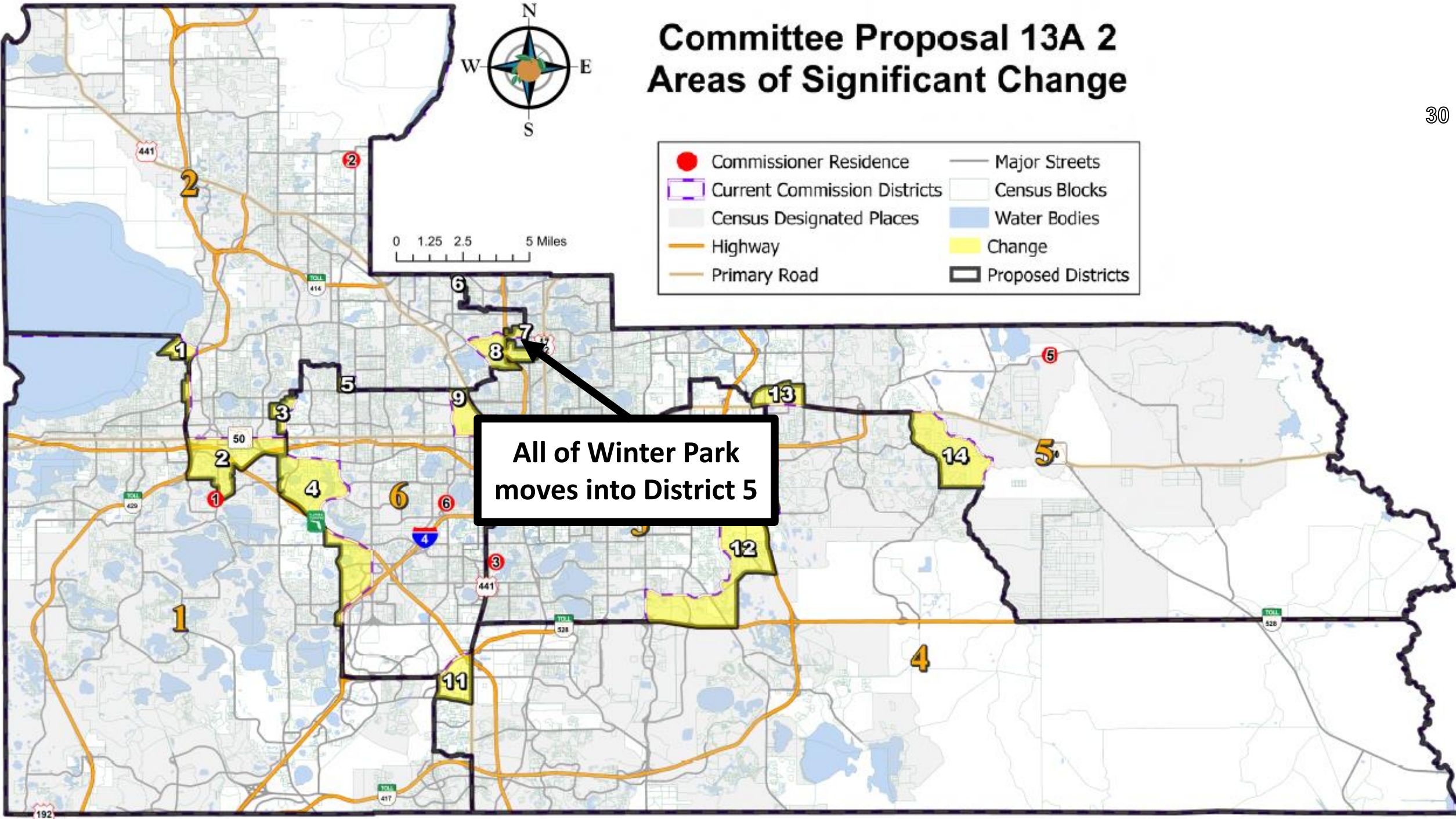


All of Ocoee
moves into
District 2

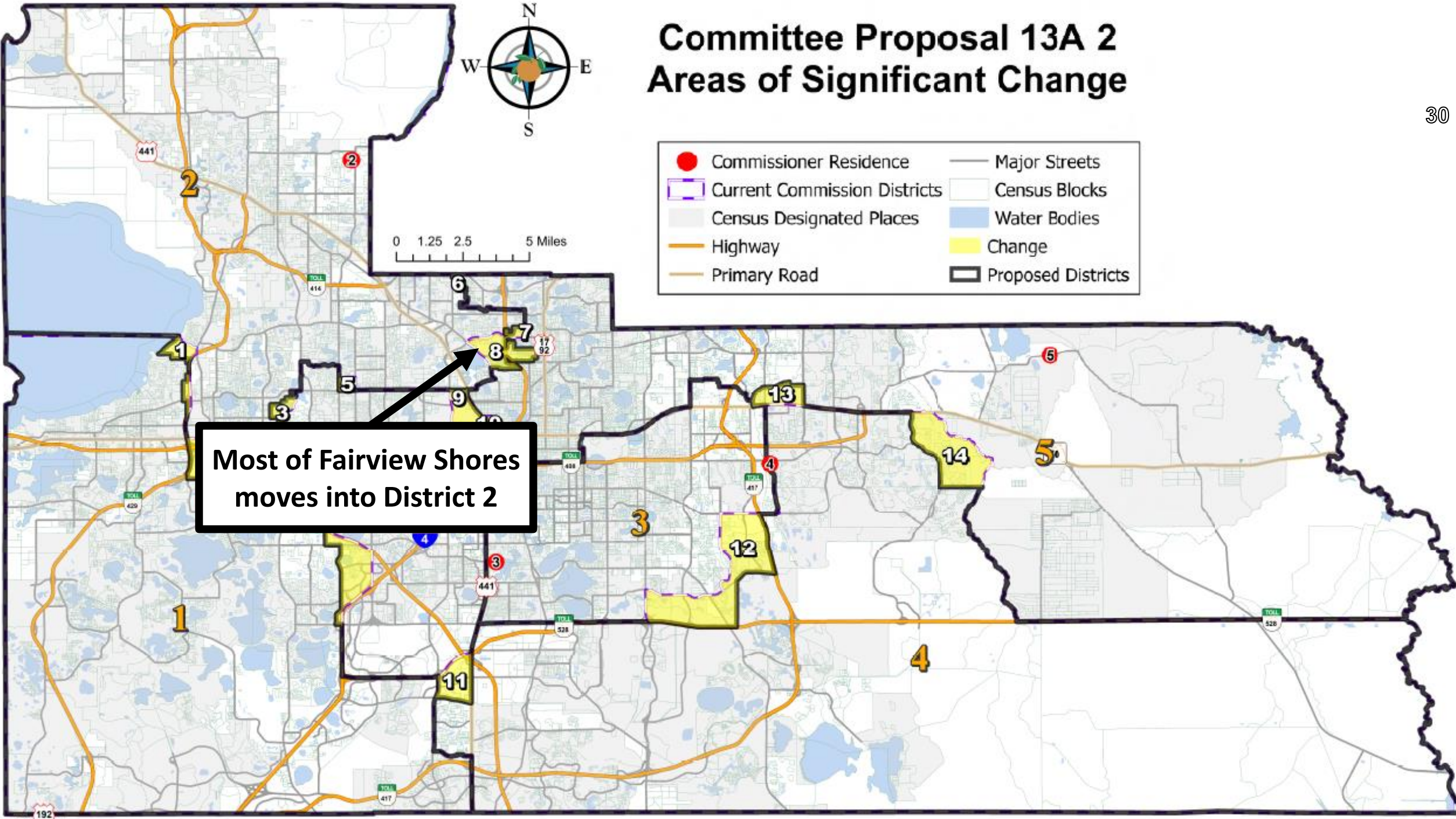
Committee Proposal 13A 2 Areas of Significant Change



Committee Proposal 13A 2 Areas of Significant Change

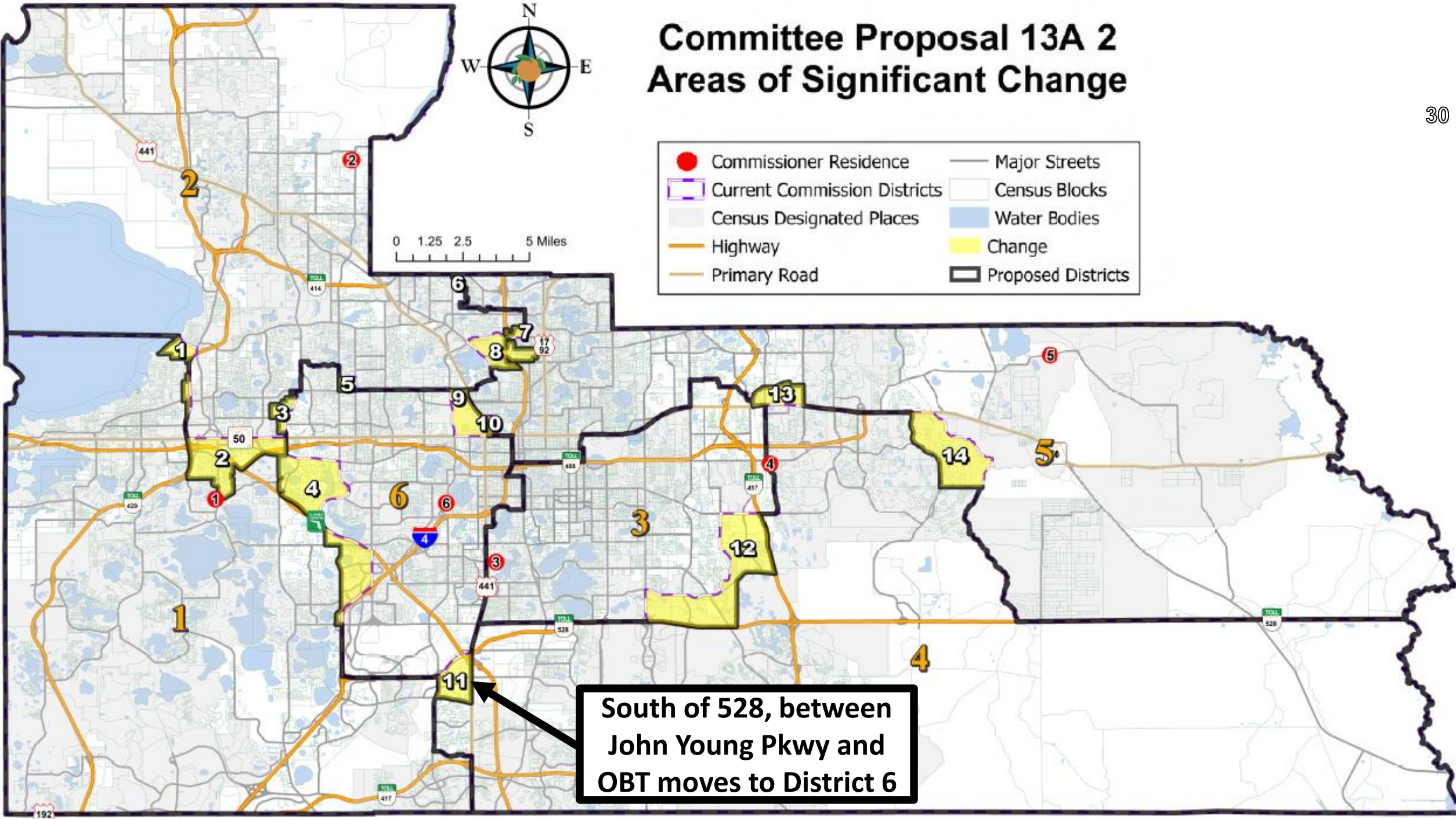


Committee Proposal 13A 2 Areas of Significant Change

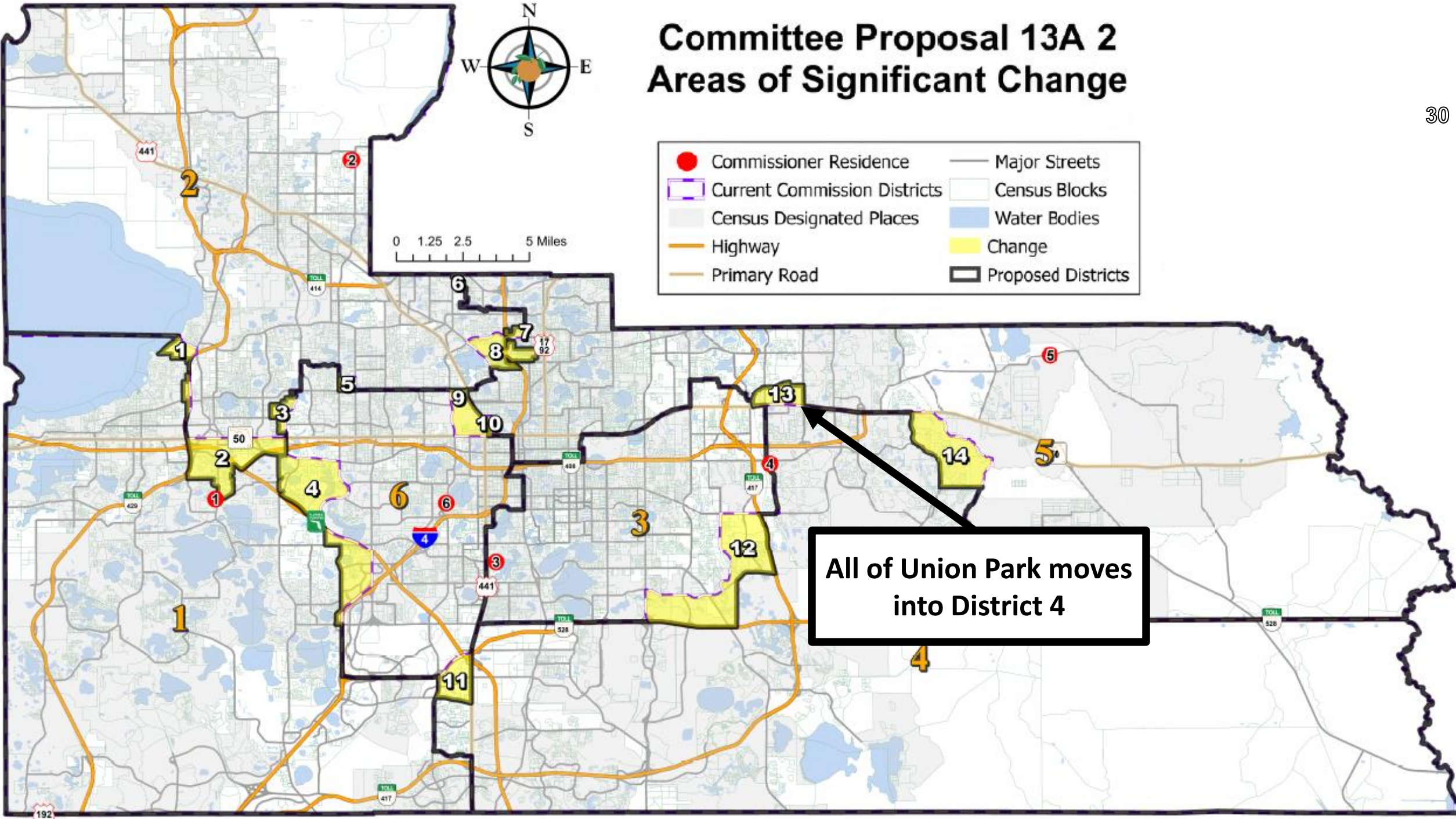


Most of Fairview Shores
moves into District 2

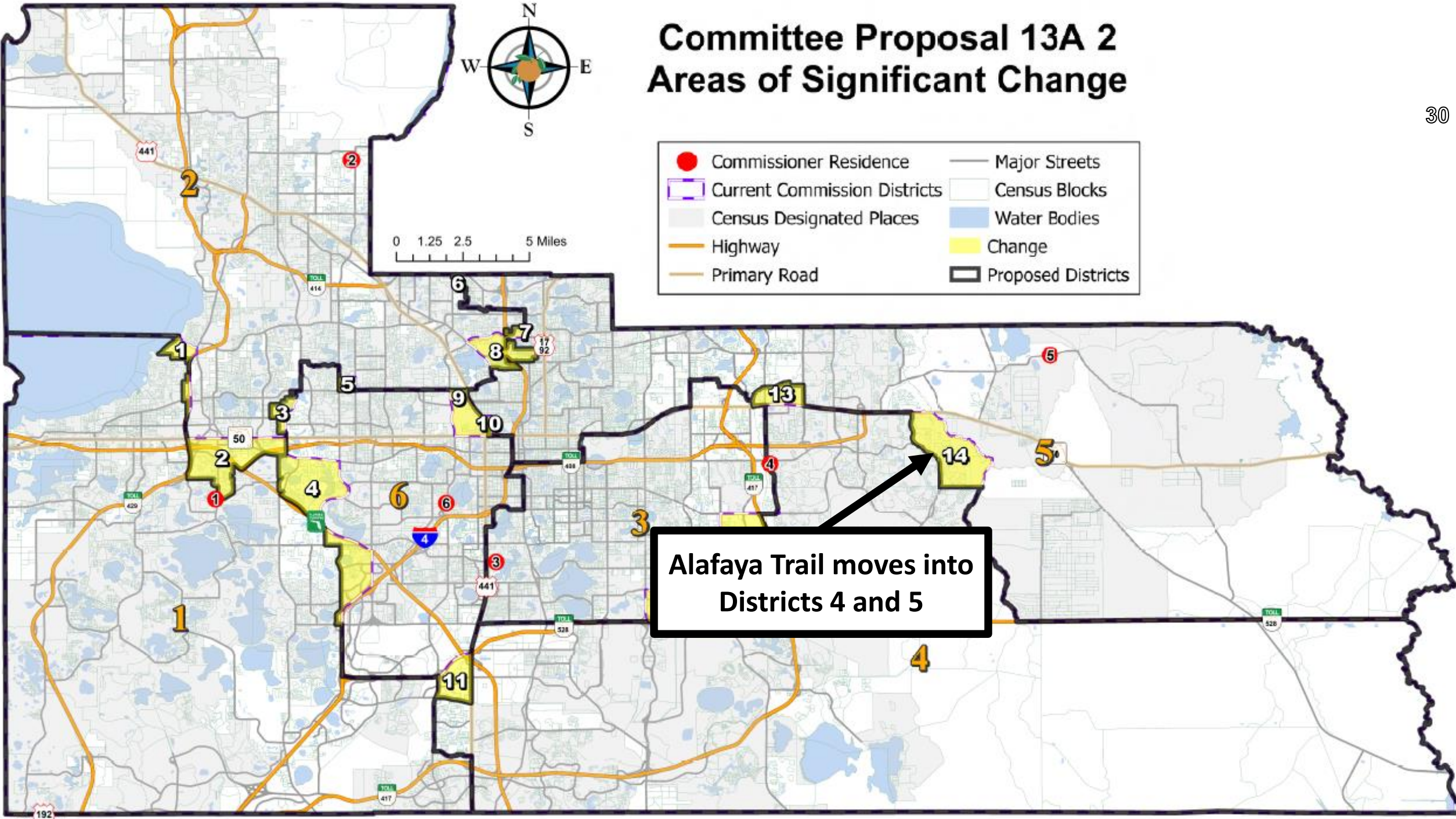
Committee Proposal 13A 2 Areas of Significant Change



Committee Proposal 13A 2 Areas of Significant Change



Committee Proposal 13A 2 Areas of Significant Change



Alafaya Trail moves into
Districts 4 and 5



Committee Proposal 13A 2

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- Legal analysis

- Map proposal meets the federal equal population mandate by having a maximum deviation less than 10% (confirmed by Maptitude)
- Map proposal meets the state and local contiguity requirements (confirmed by Maptitude)



Committee's Work

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Committee Proposal 13A 1

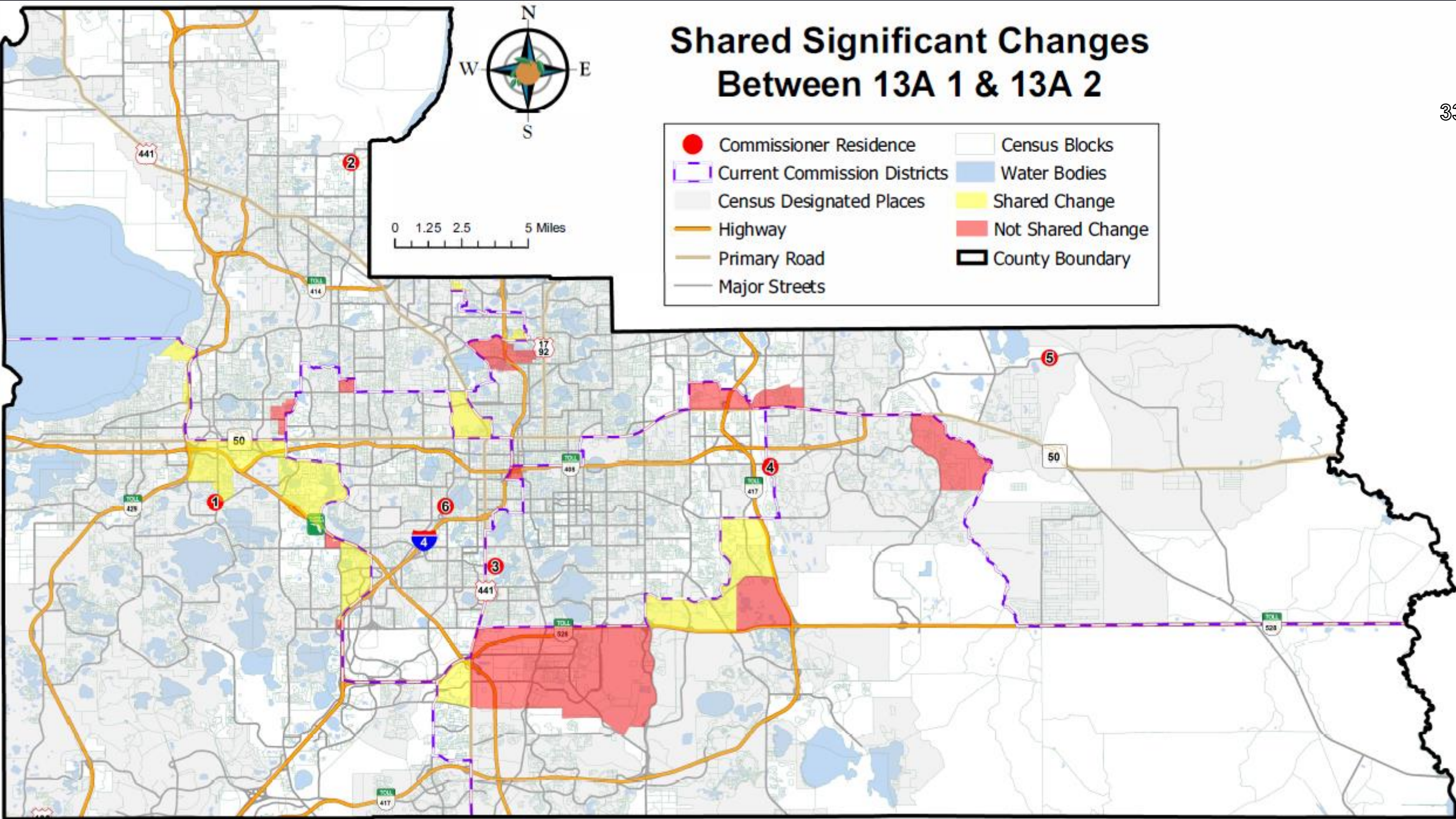
- All of Ocoee moves to Dist. 2
- Dist. 6 moves west to Good Homes Rd.
- All of Winter Park moves to Dist. 5
- Taft moves to Dist. 3
- North of E. Colonial Dr., between Goldenrod Rd. and Econ Tr. moves to Dist. 5

Committee Proposal 13A 2

- All of Ocoee in Dist. 2
- Dist. 6 moves west to Good Homes Rd.
- All of Winter Park moves to Dist. 5
- Most of Fairview Shores moves to Dist. 2
- Area between 528 and Central FL. Pkwy moves to Dist. 6
- All of Union Park moves to Dist. 4
- Alafaya moves to Dist. 4 and 5

Shared Significant Changes Between 13A 1 & 13A 2

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Current Districts Compared to Proposed Maps

Current Districts

Dist.	Pop.	Deviation
1	268,658	12.73%
2	220,861	-7.33%
3	224,504	-5.8%
4	260,955	9.5%
5	237,724	-0.25%
6	217,206	-8.86%
Total	1,429,908	

Proposal 13 A1

Dist.	Pop.	Deviation
1	237,760	-0.23%
2	233,624	-1.97%
3	243,648	2.24%
4	236,540	-0.75%
5	241,703	1.42%
6	236,633	-0.71%
Total	1,429,908	

Proposal 13 A2

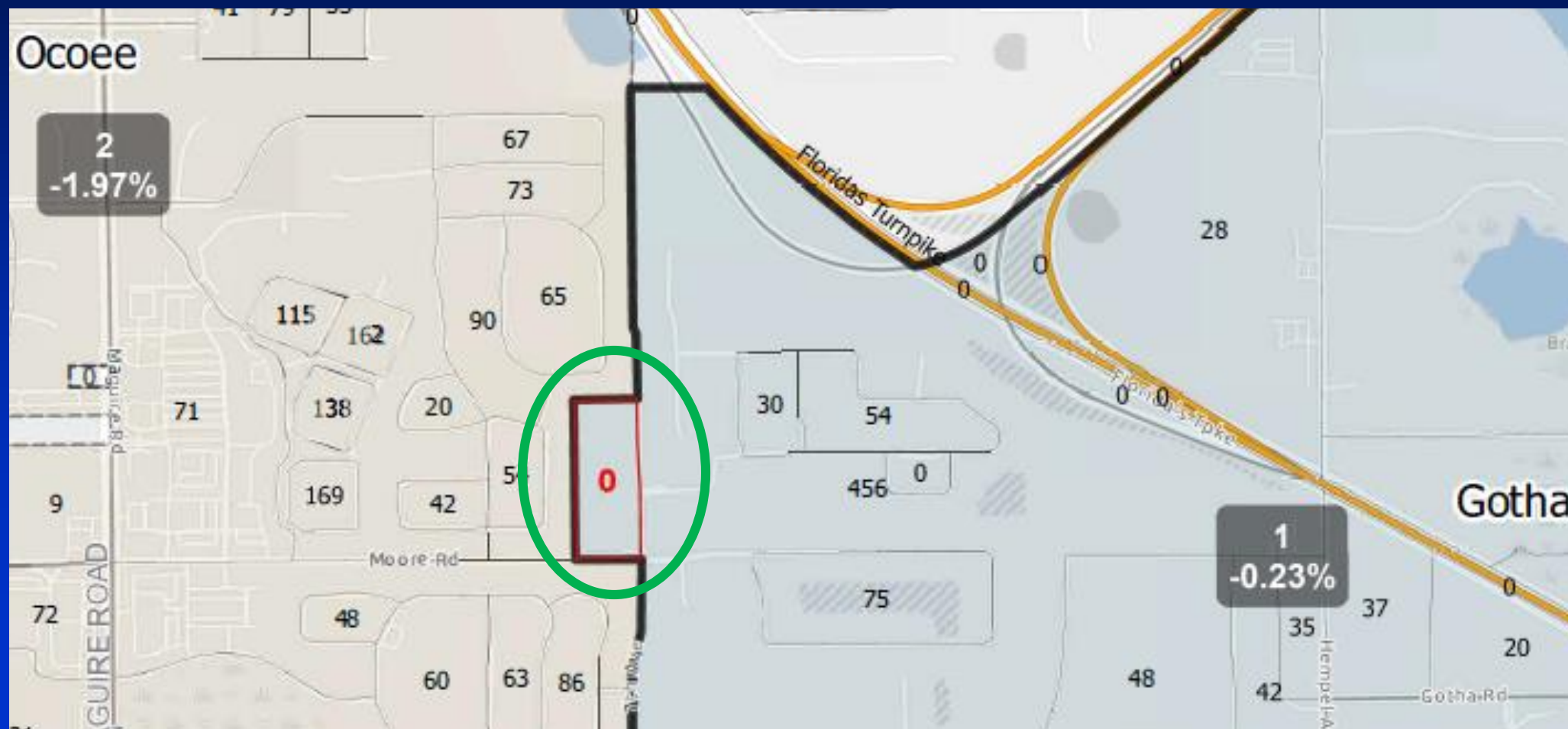
Dist.	Pop.	Deviation
1	237,235	-0.45%
2	238,680	0.15%
3	238,152	-0.07%
4	236,736	-0.66%
5	240,584	0.95%
6	238,521	0.09%
Total	1,429,908	

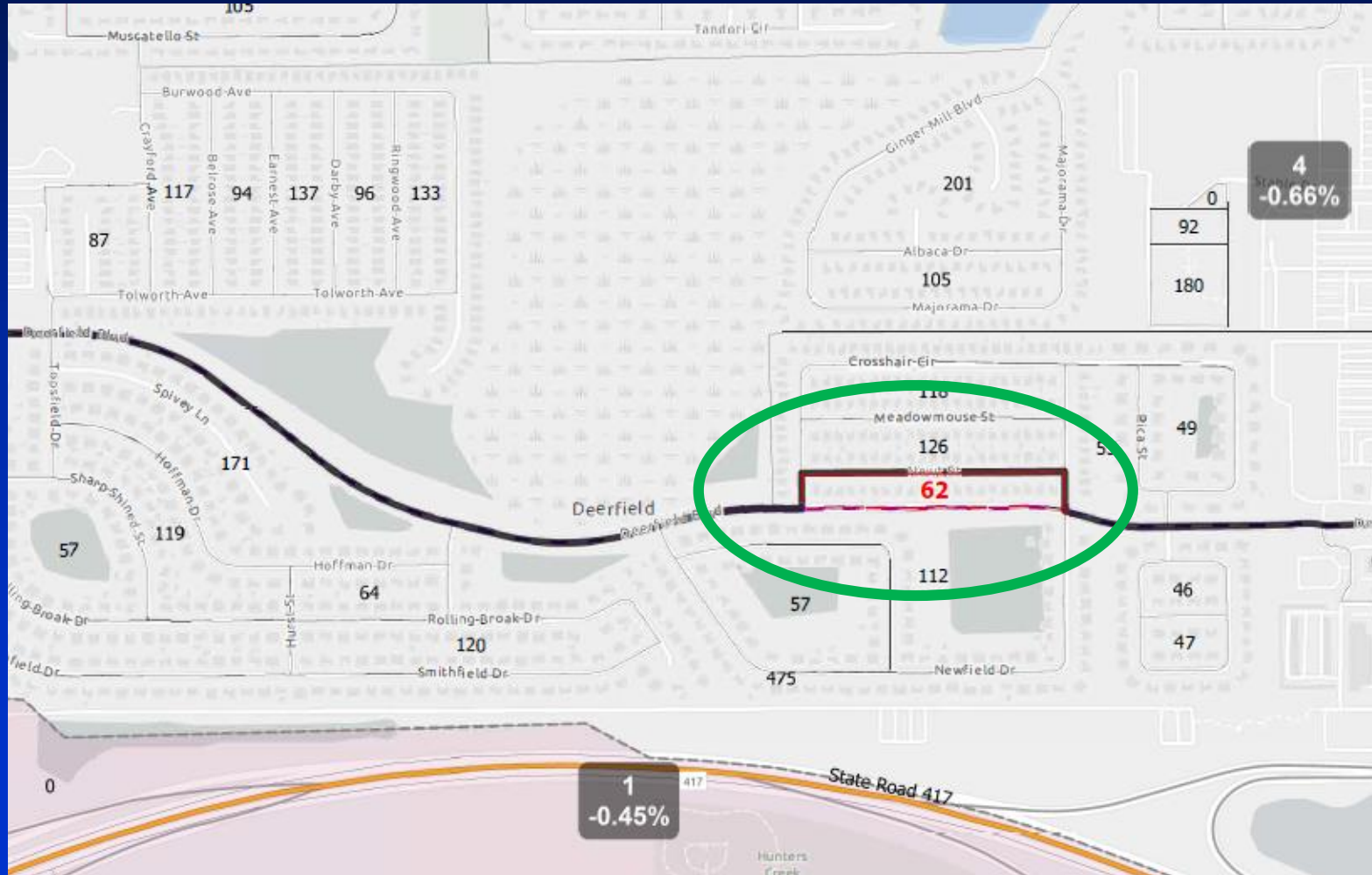


Committee's Work

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- **Reanalyzing maps**
 - After the maps were approved by the Committee, staff conducted additional analyses and found some irregular commission district lines
 - Census blocks with no population left out of the adjacent district
 - At the following meeting, the Committee would approve the revised map
 - Census blocks with population left out of the adjacent district
 - Brought it to the Committee's attention
- **BCC can consider changing the district lines because the Committee concluded its work**







Presentation Outline

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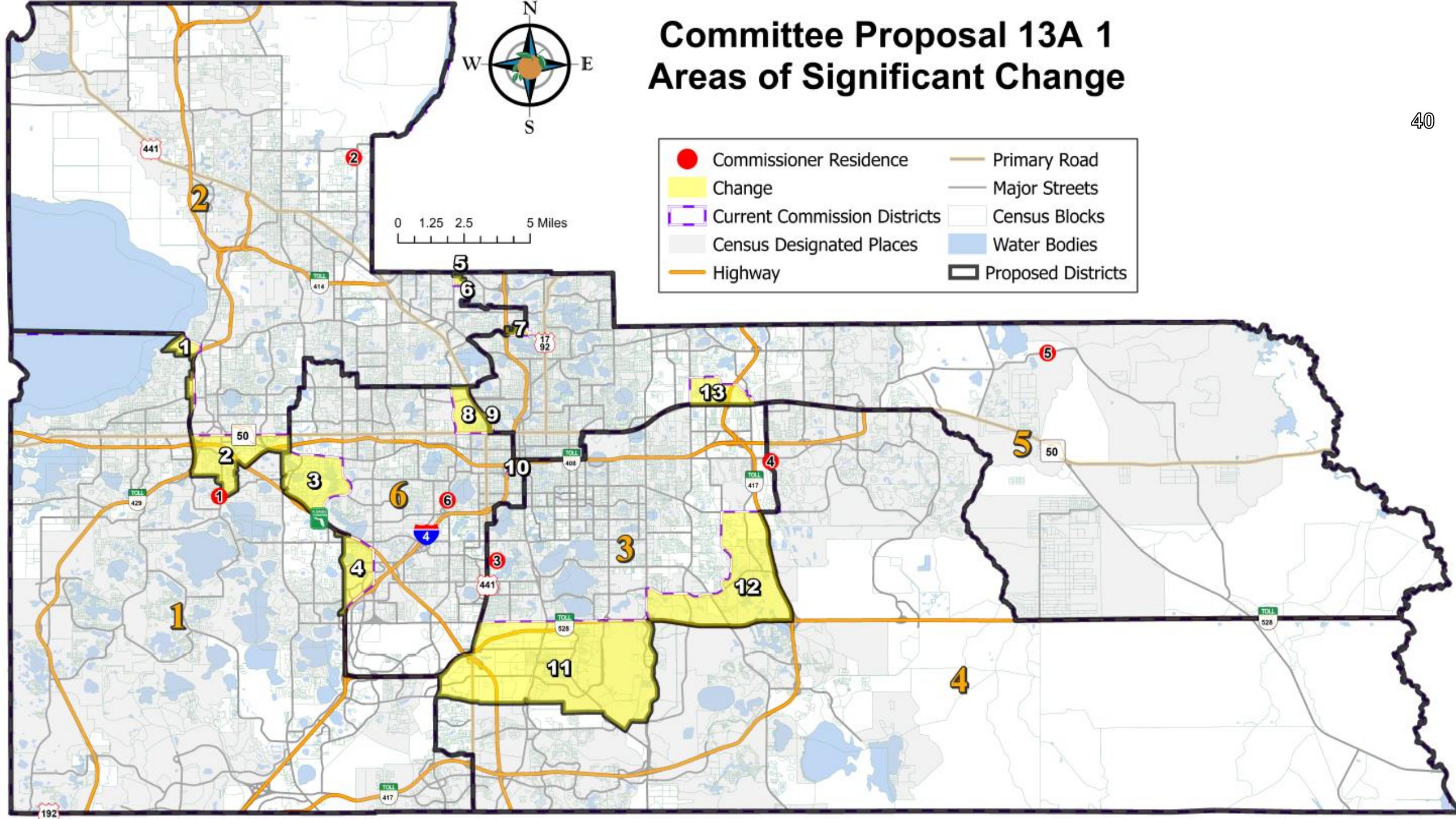
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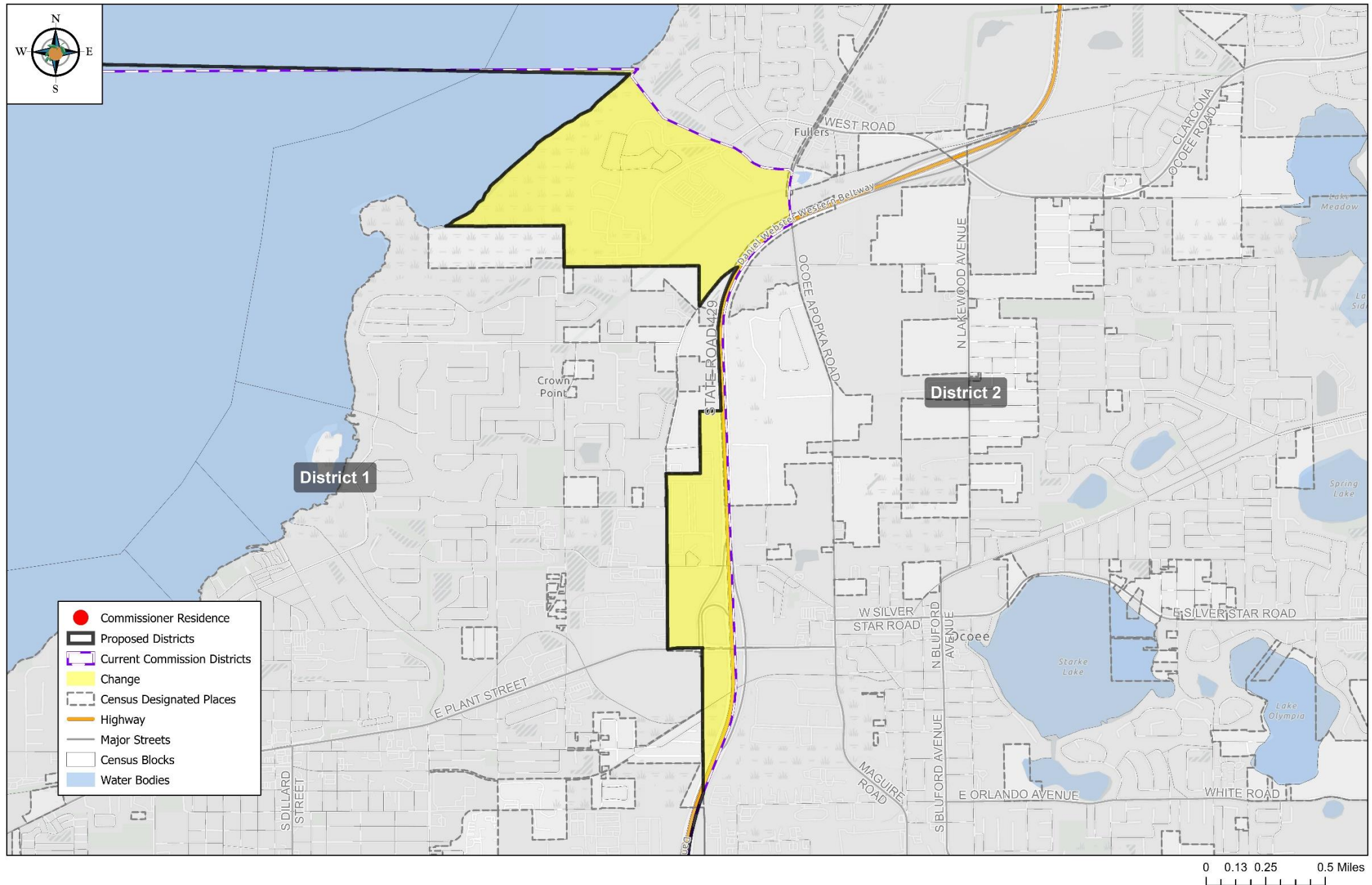
- Every 10 years, redistricting occurs to adjust the County's six commission districts to account for population growth
- Advisory Committee for Redistricting was established to review the 2020 Census data and analyze proposed maps for commission districts
- 12 in-person public meetings for residents to attend and opportunities for residents to participate from a distance
- Two maps recommended by the Committee
 - Committee Proposal 13A 1 and Committee Proposal 13A 2
- Public hearing is Tuesday, February 22, 2022
 - Adopt an ordinance with the redistricting plan

Committee Proposal 13A 1

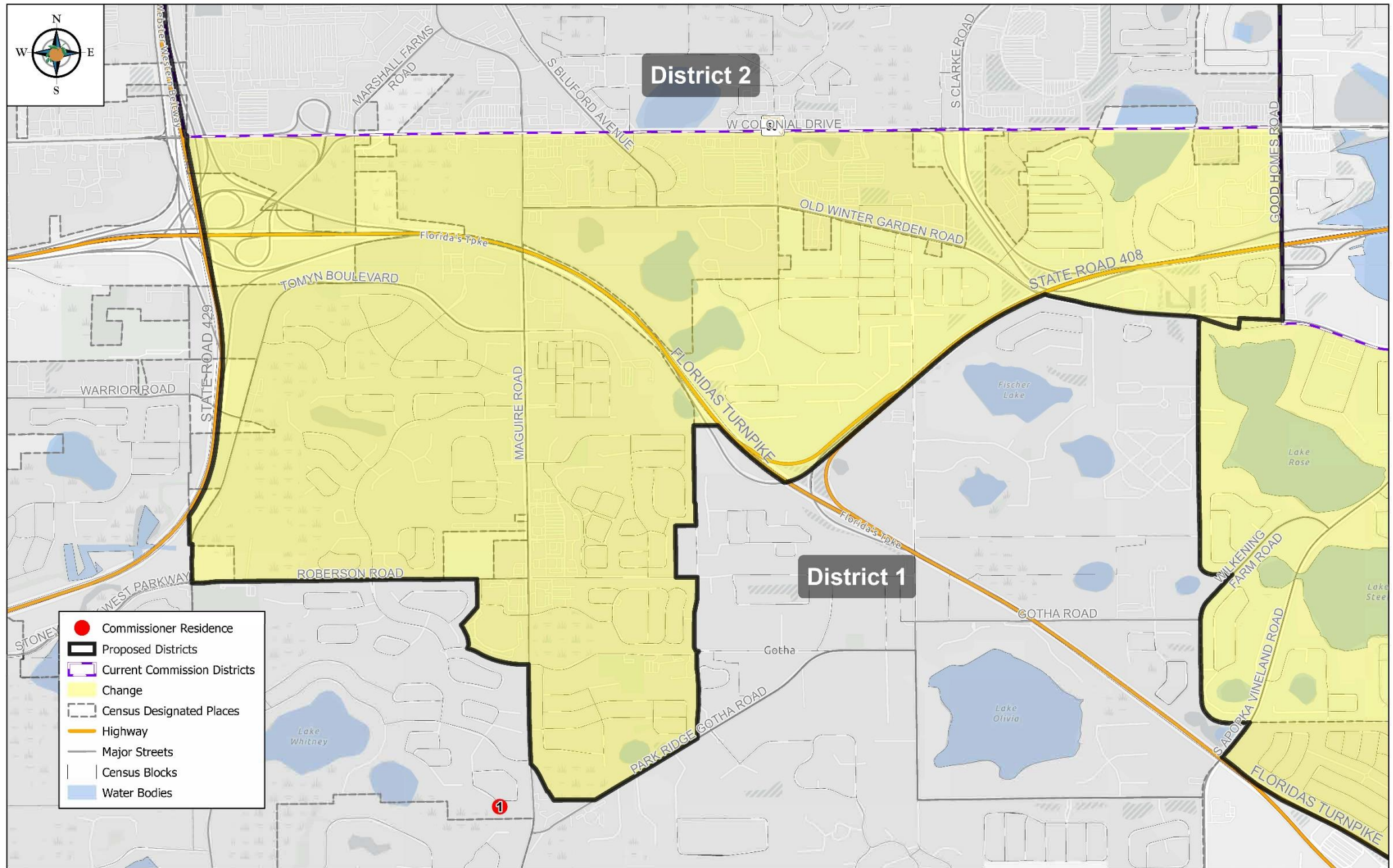
Areas of Significant Change



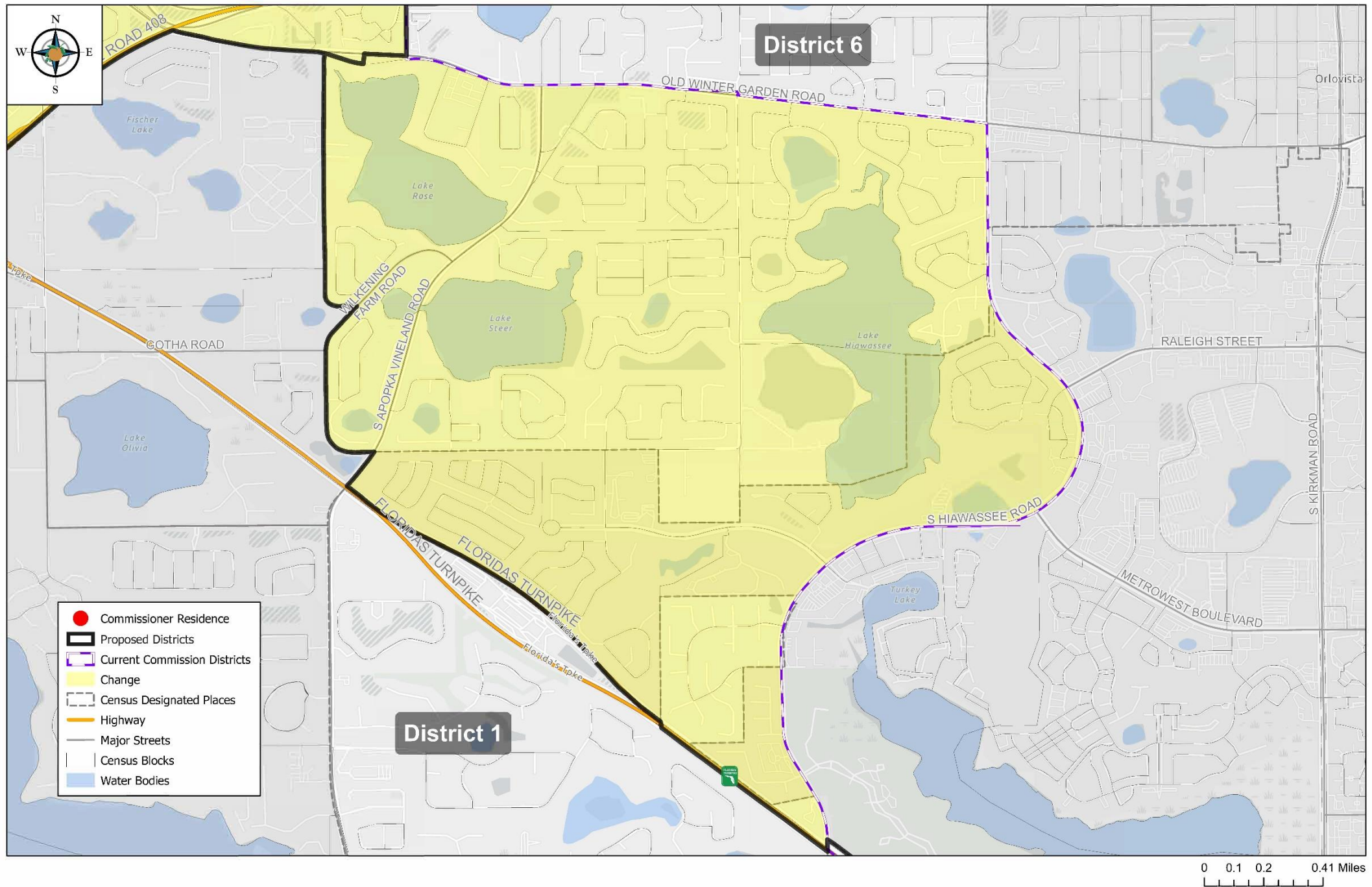
Committee Proposal 13A 1 Area 1



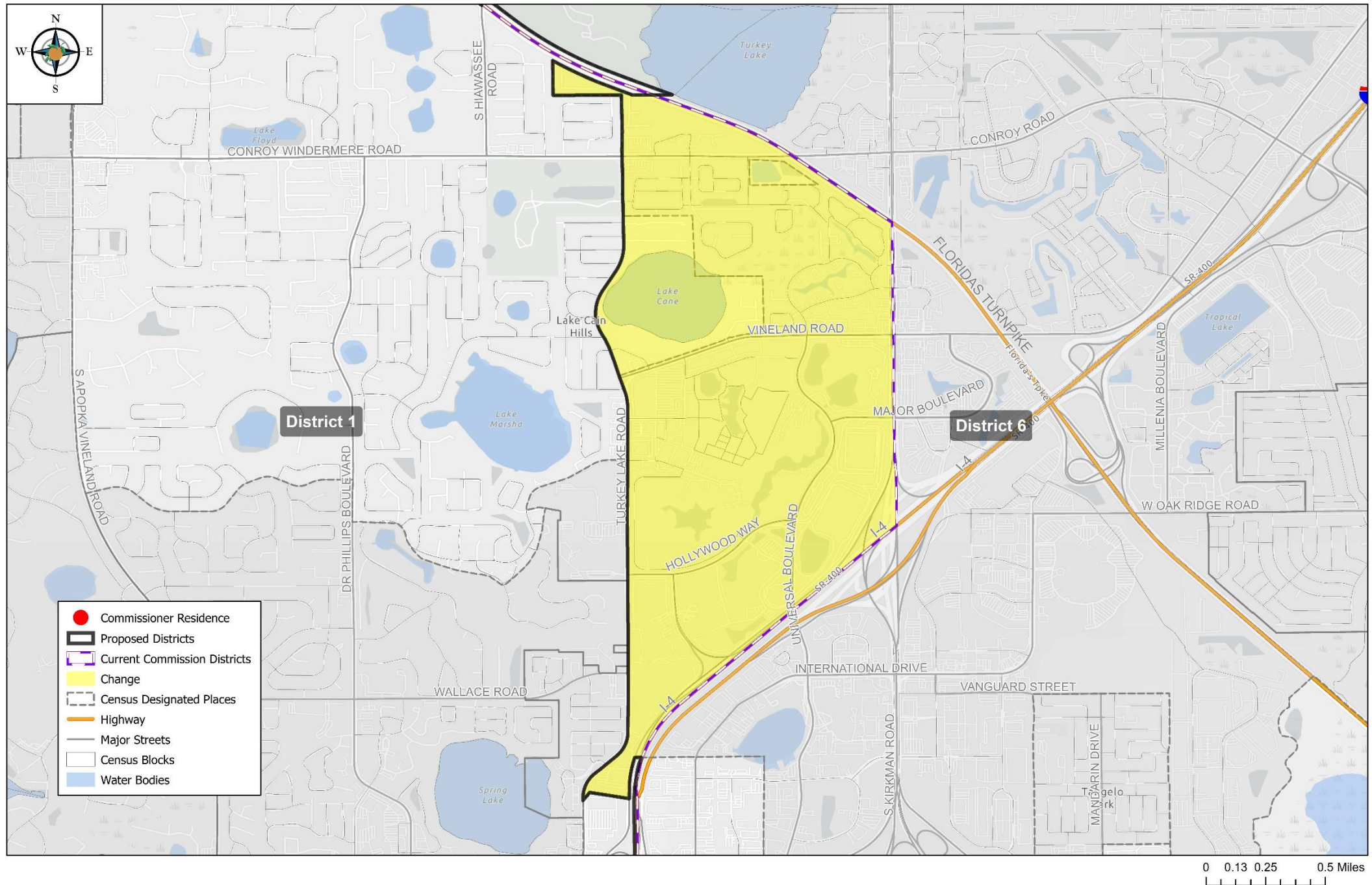
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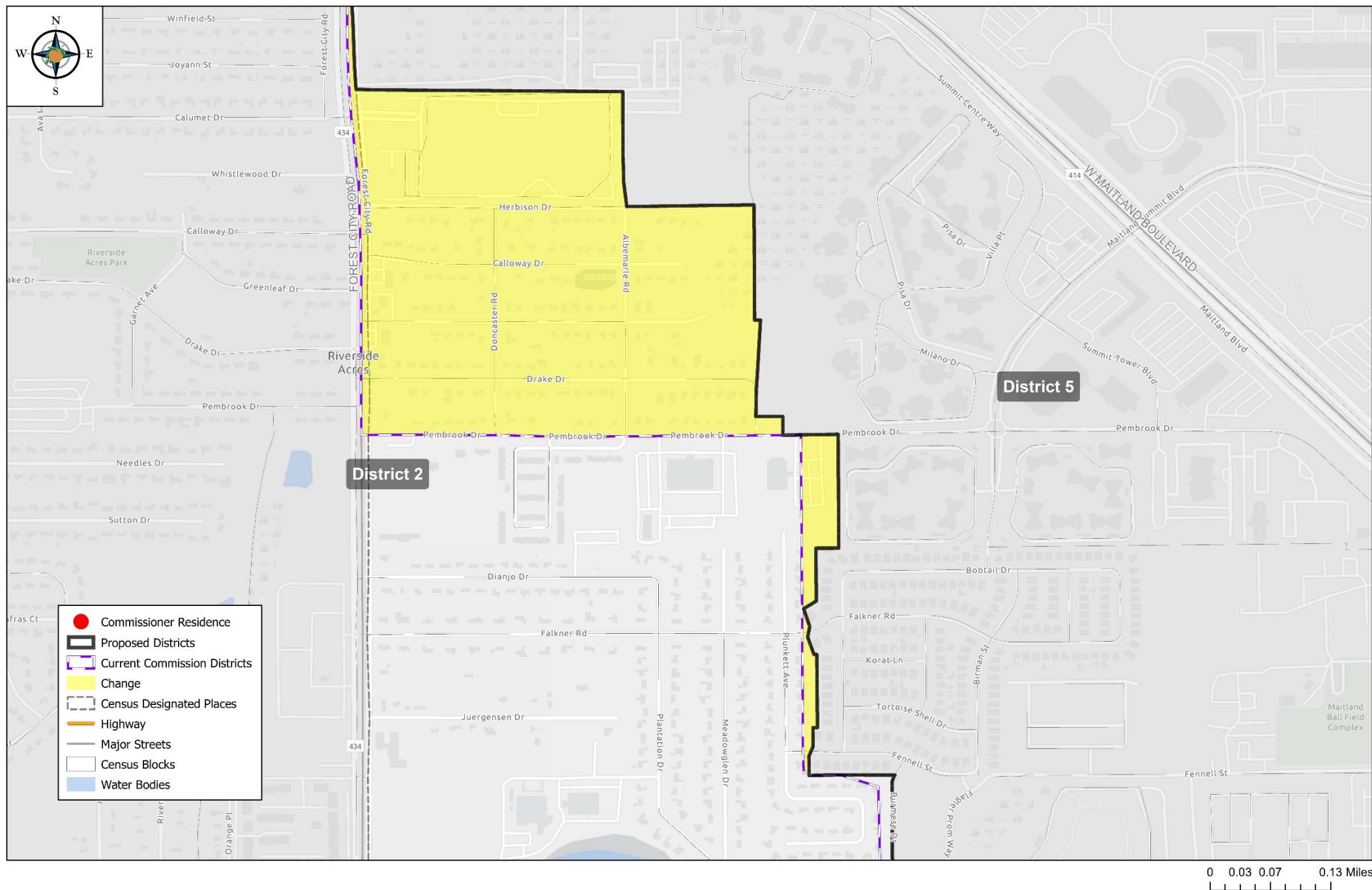
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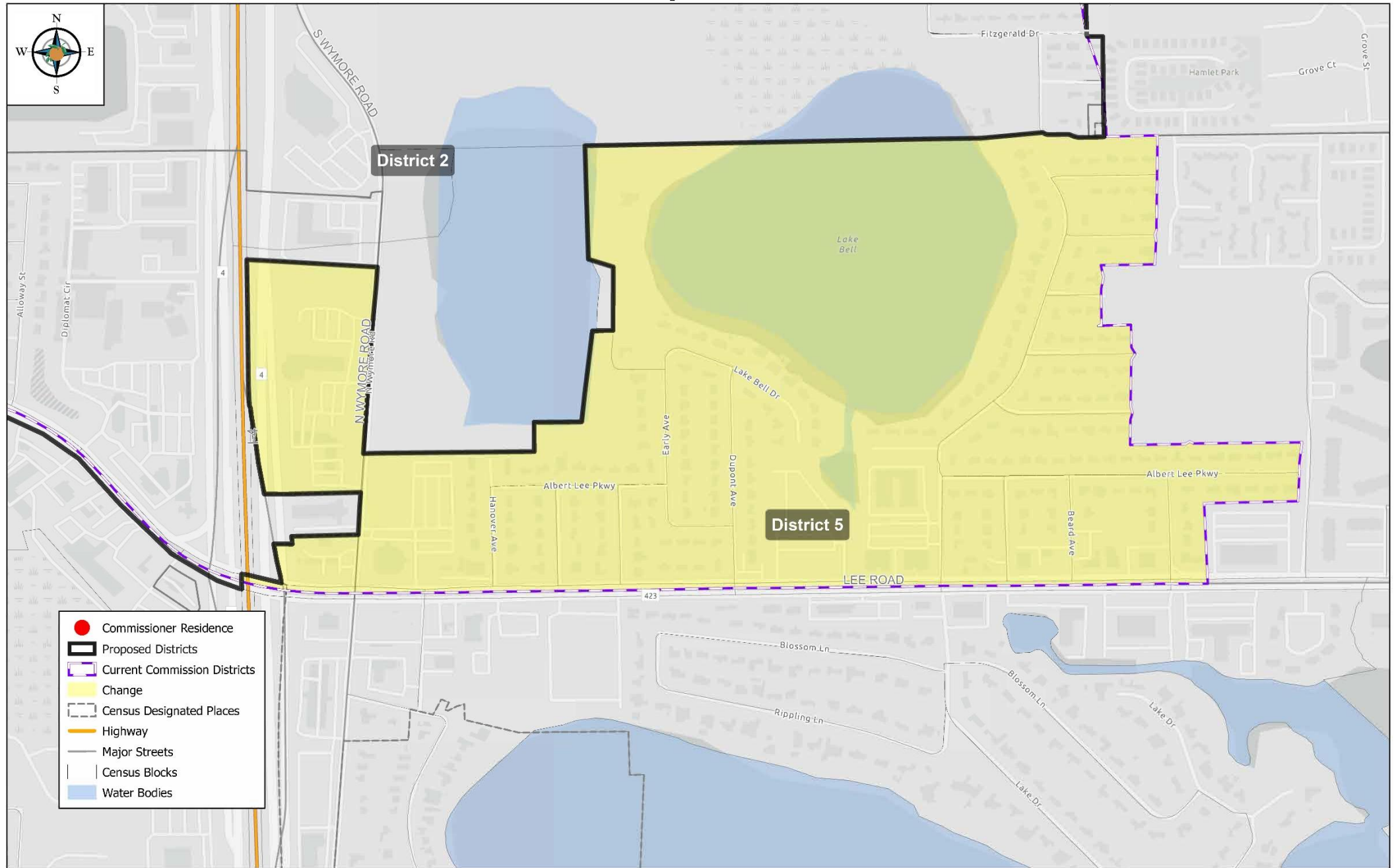
Committee Proposal 13A 1 Area 4



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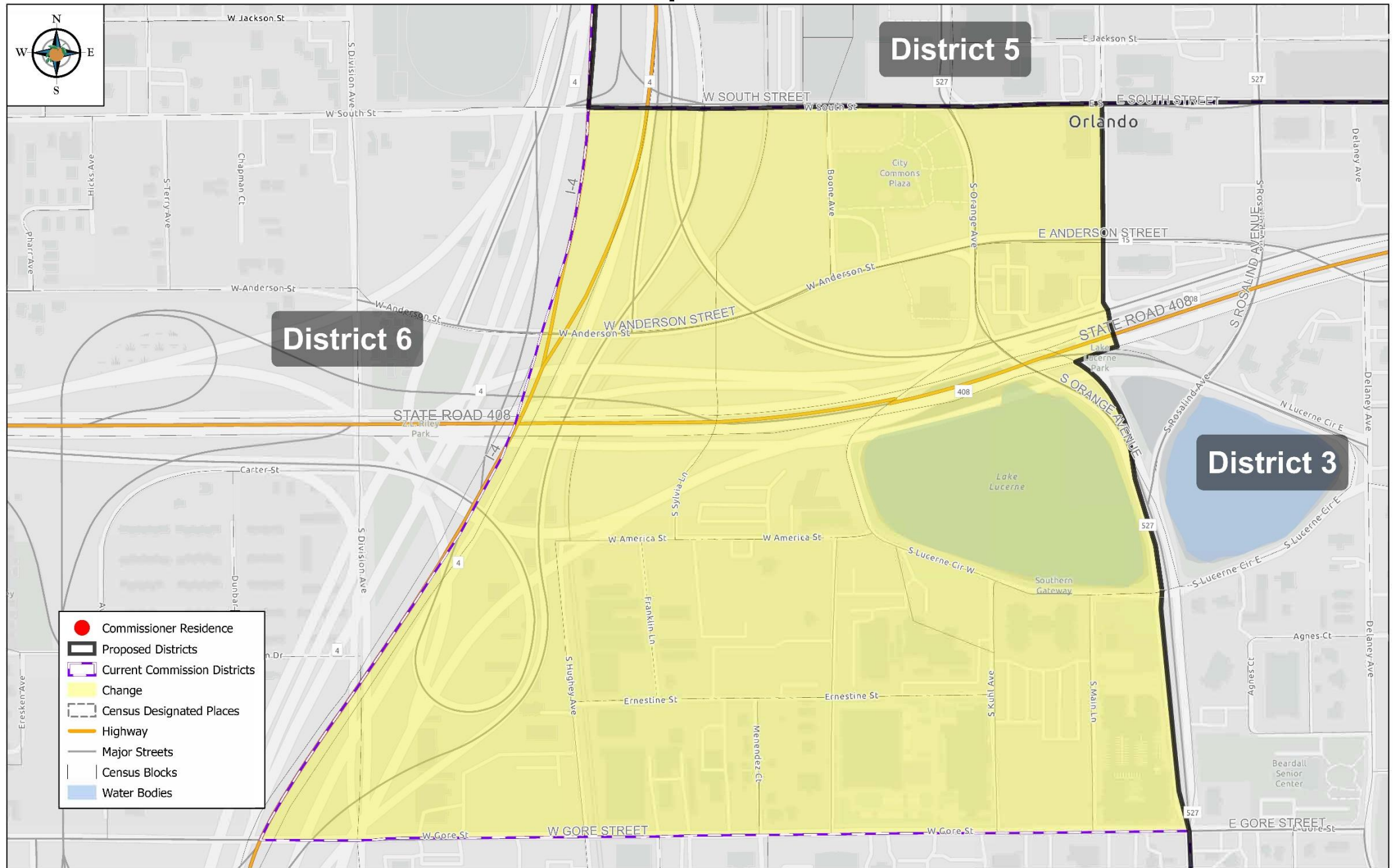
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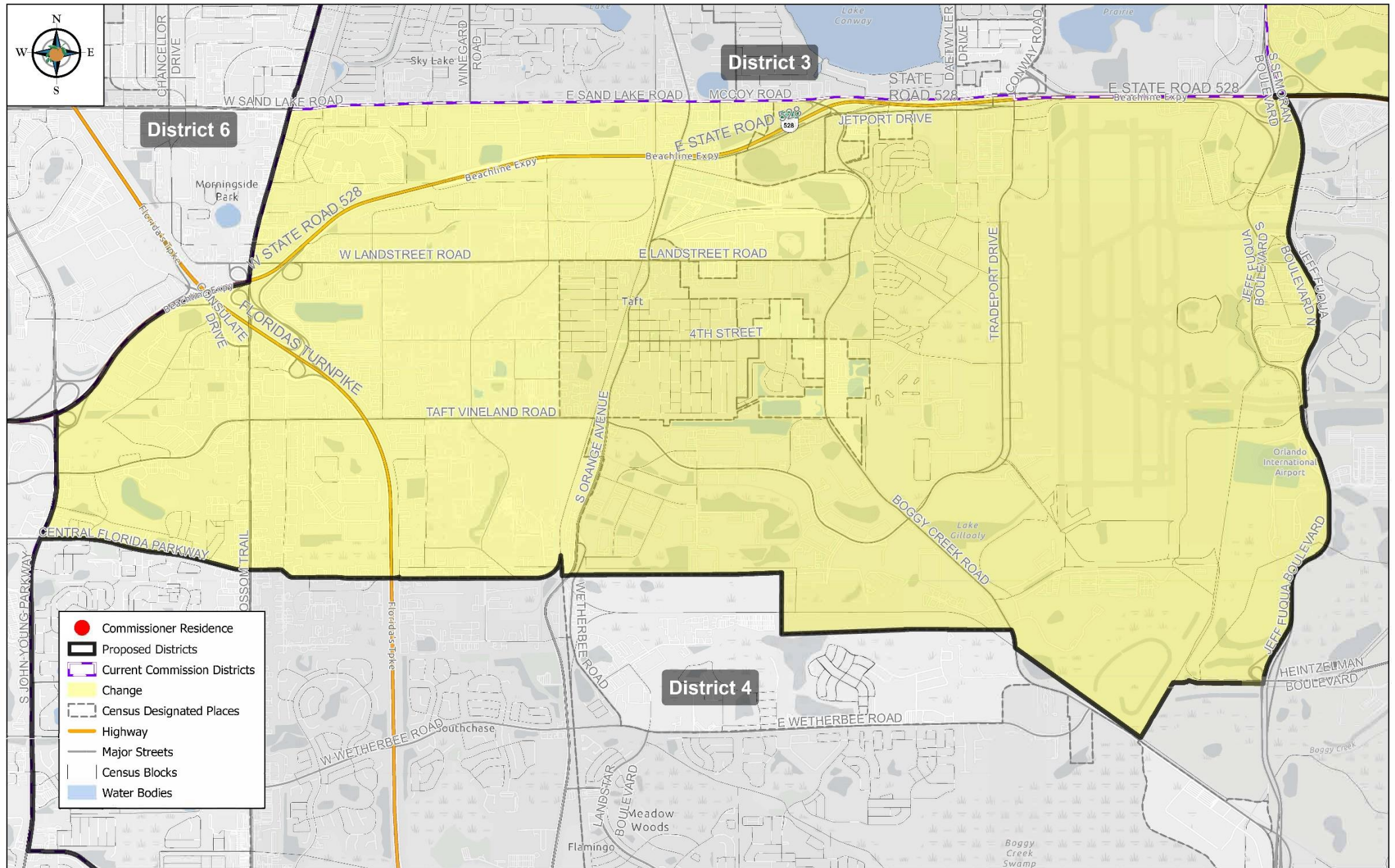
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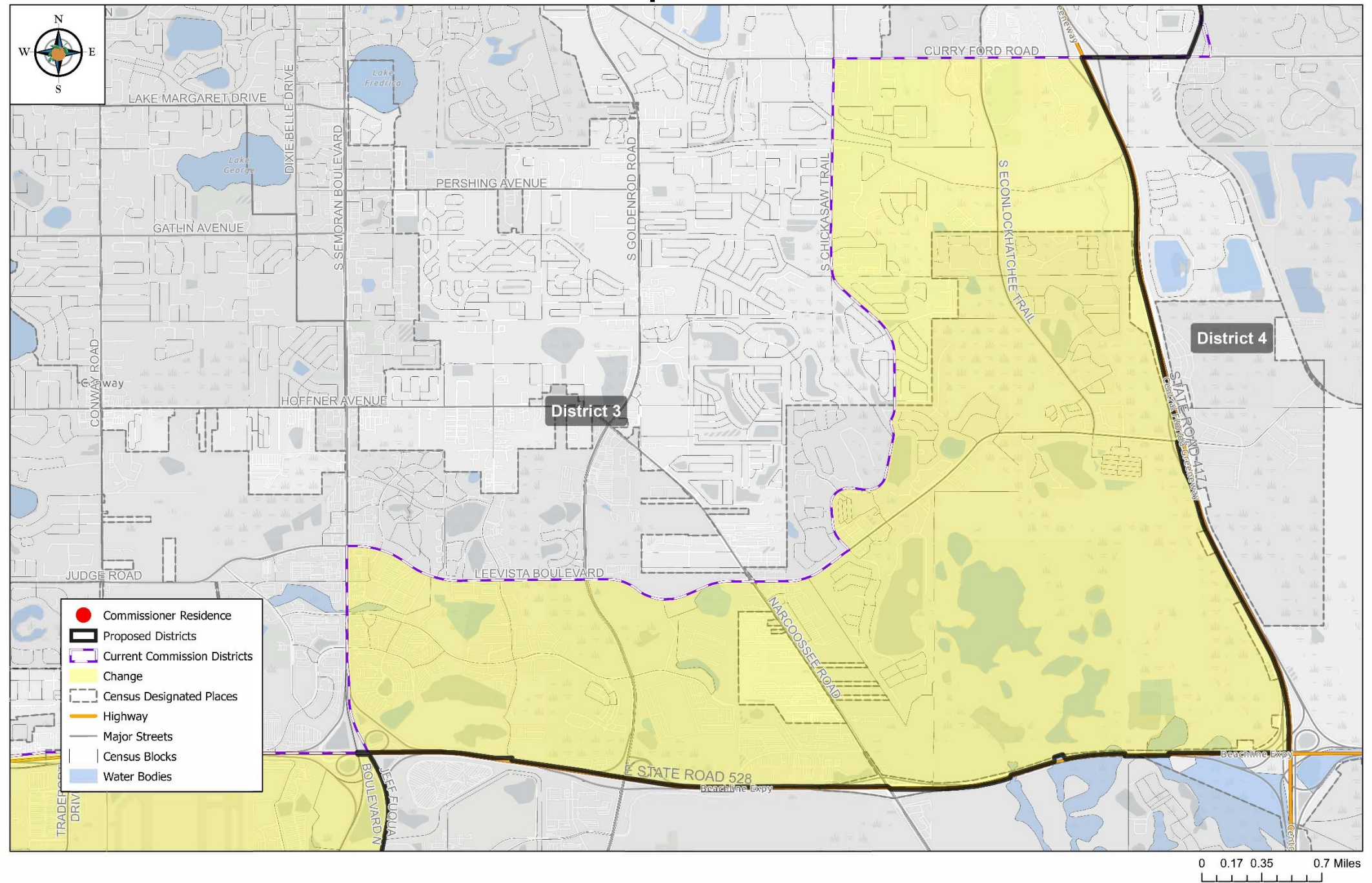
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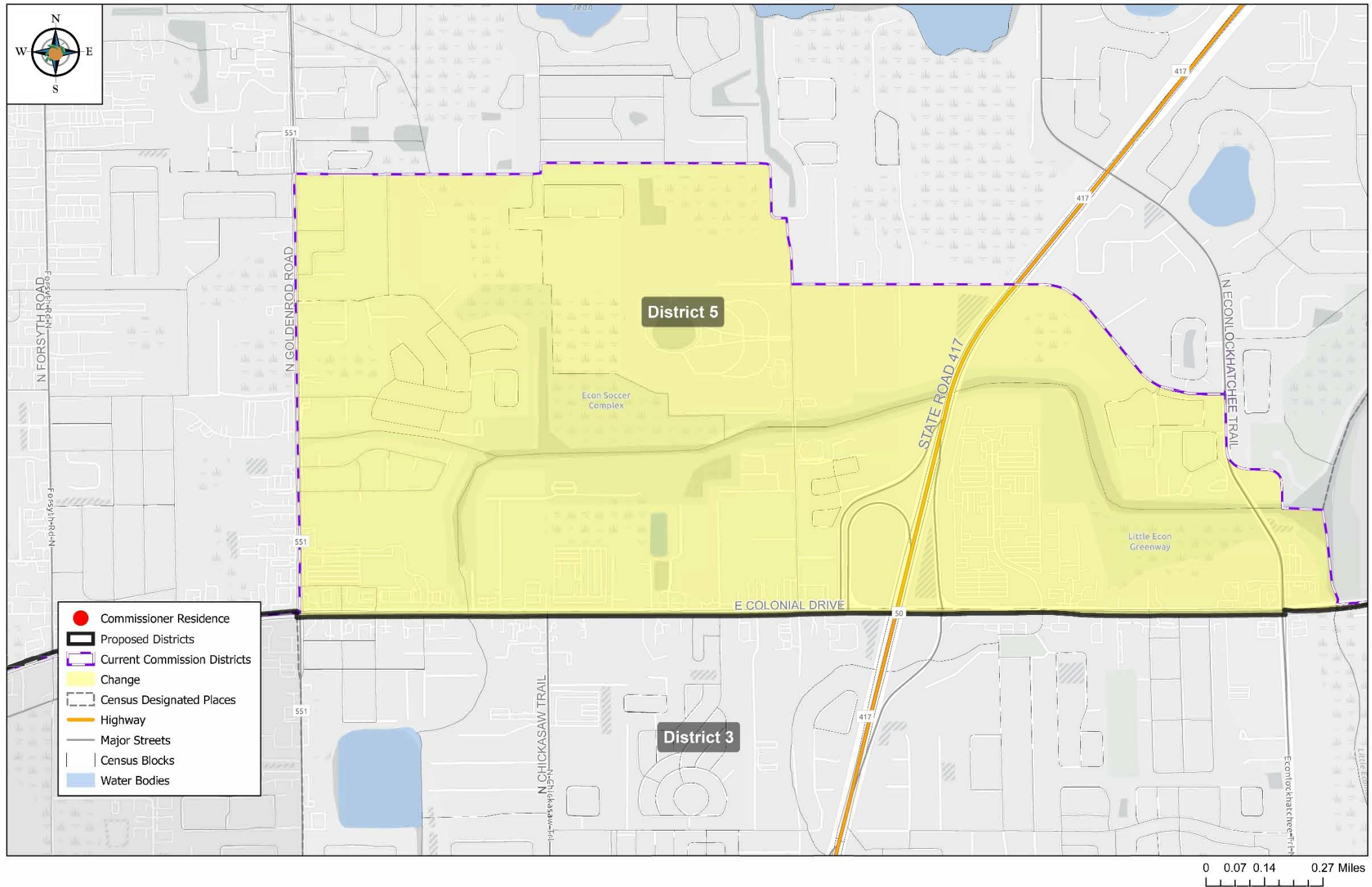
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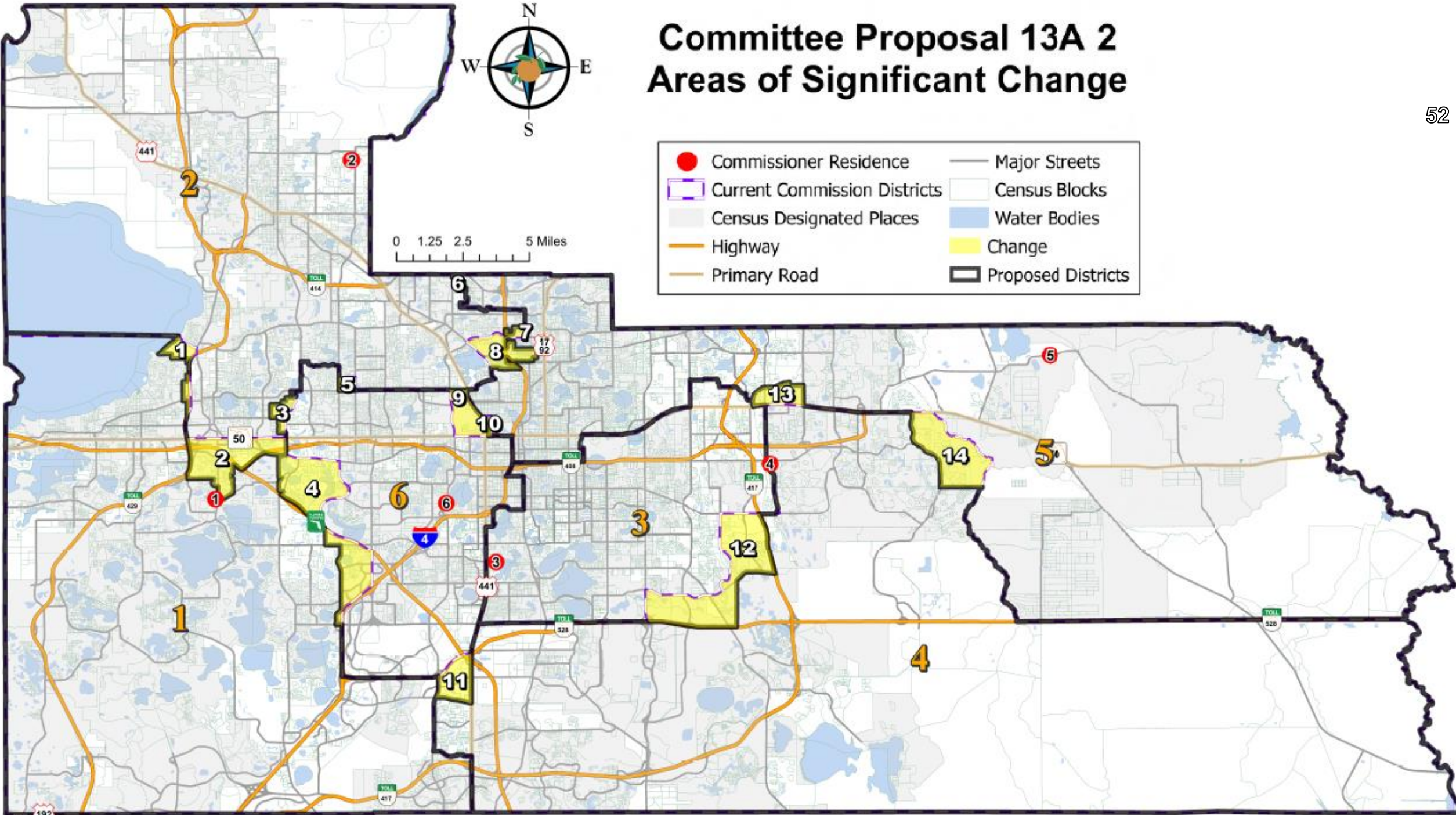
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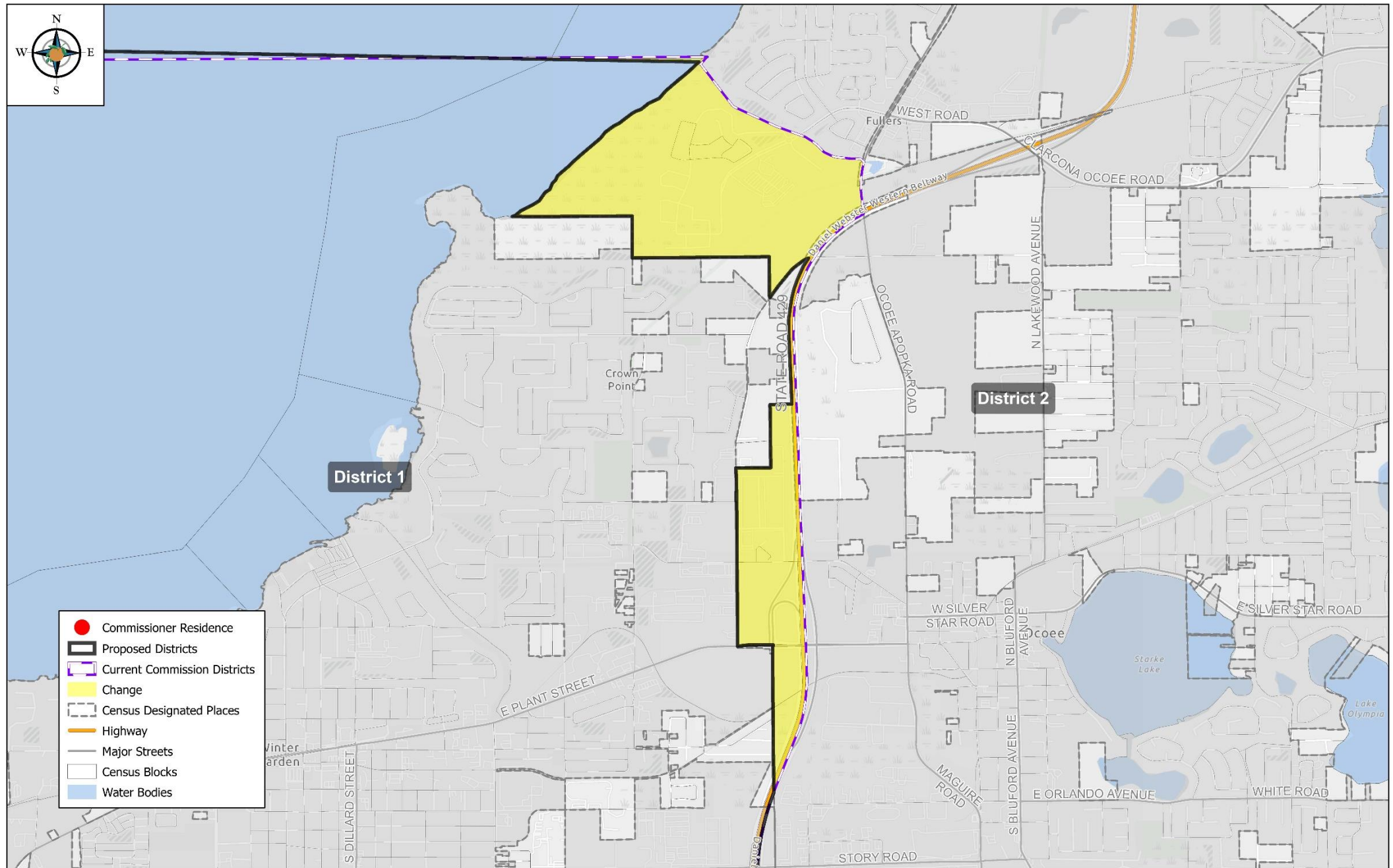
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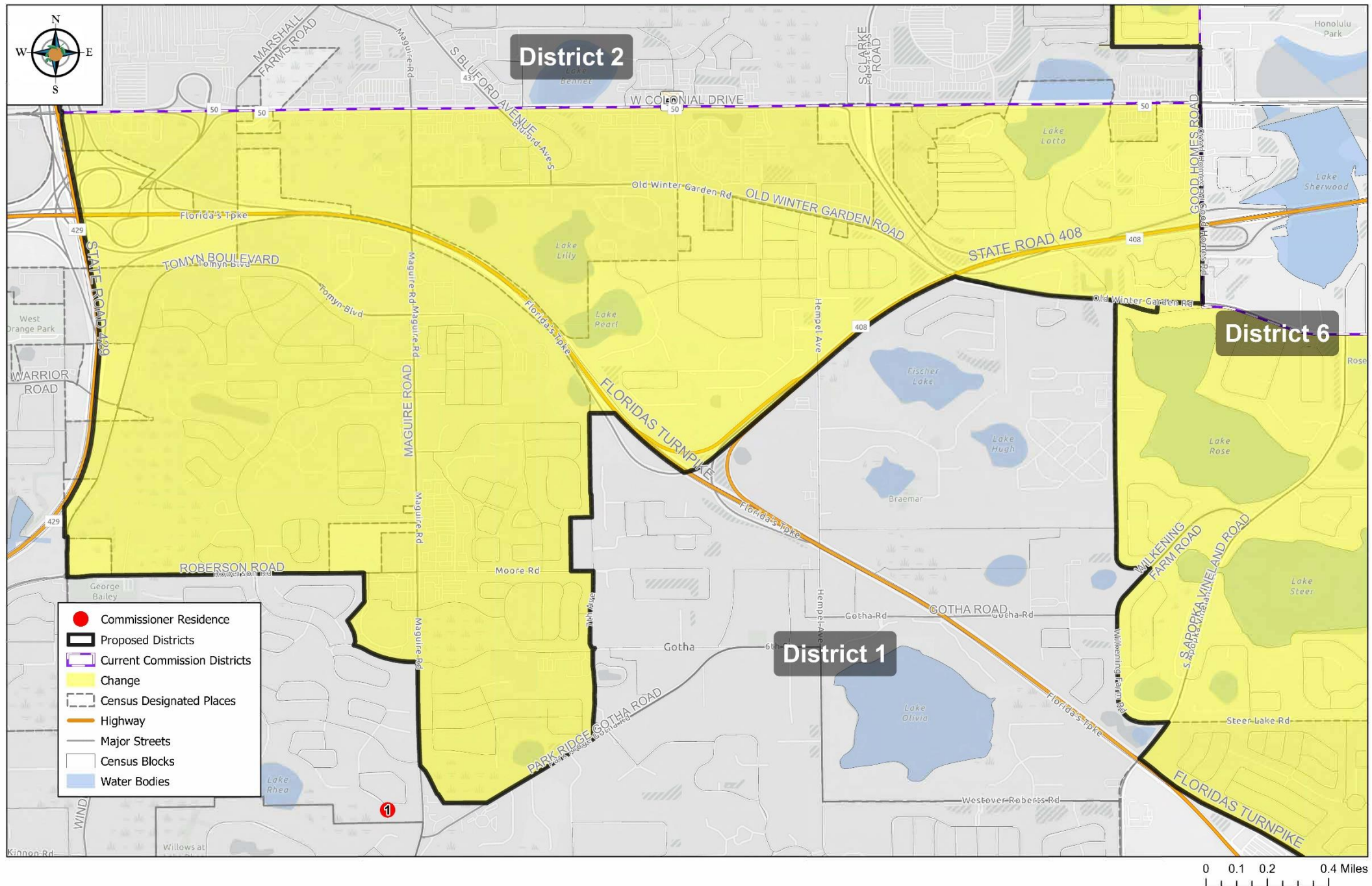
Committee Proposal 13A 2 Areas of Significant Change



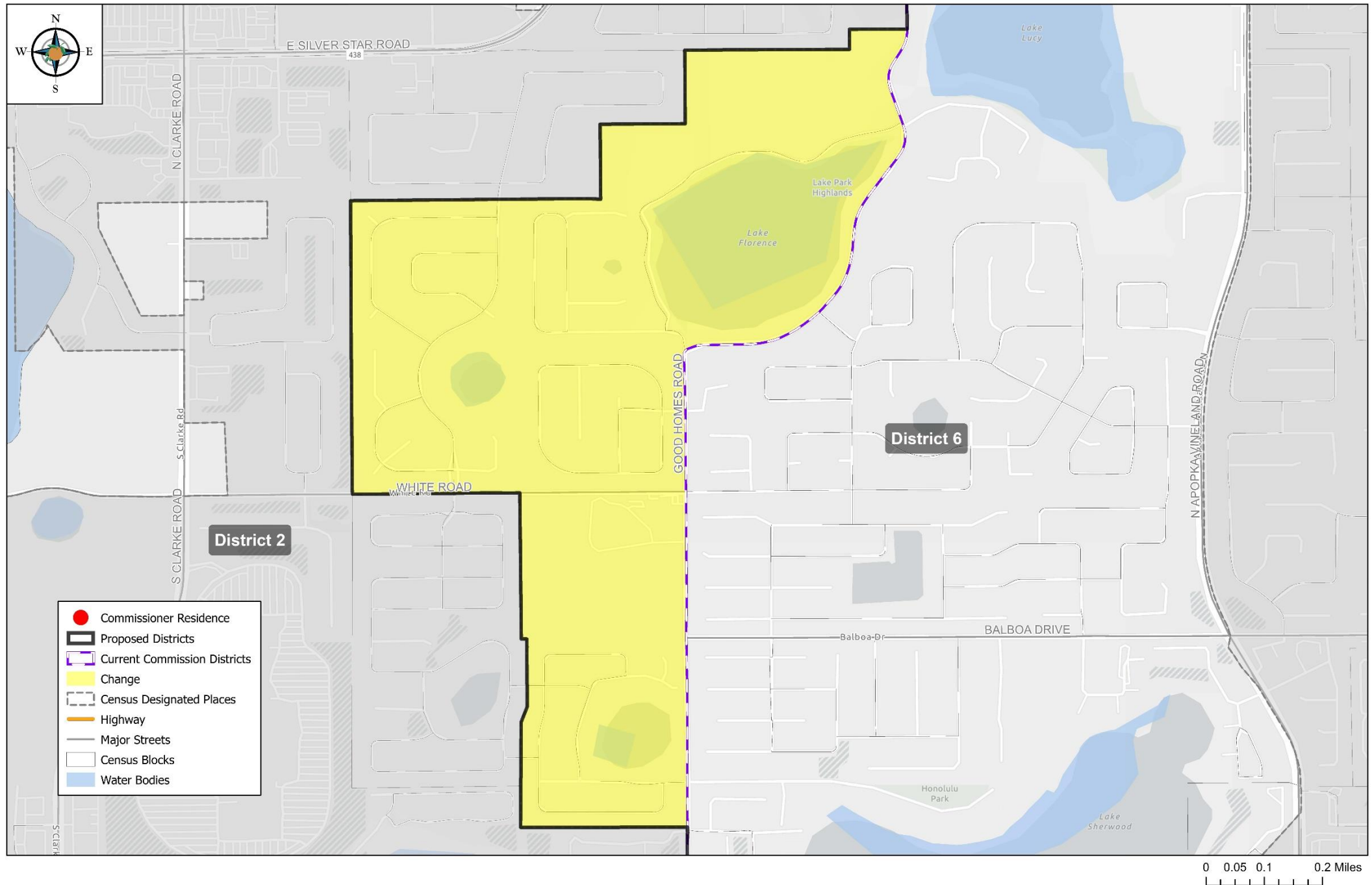
Committee Proposal 13A 2 Area 1



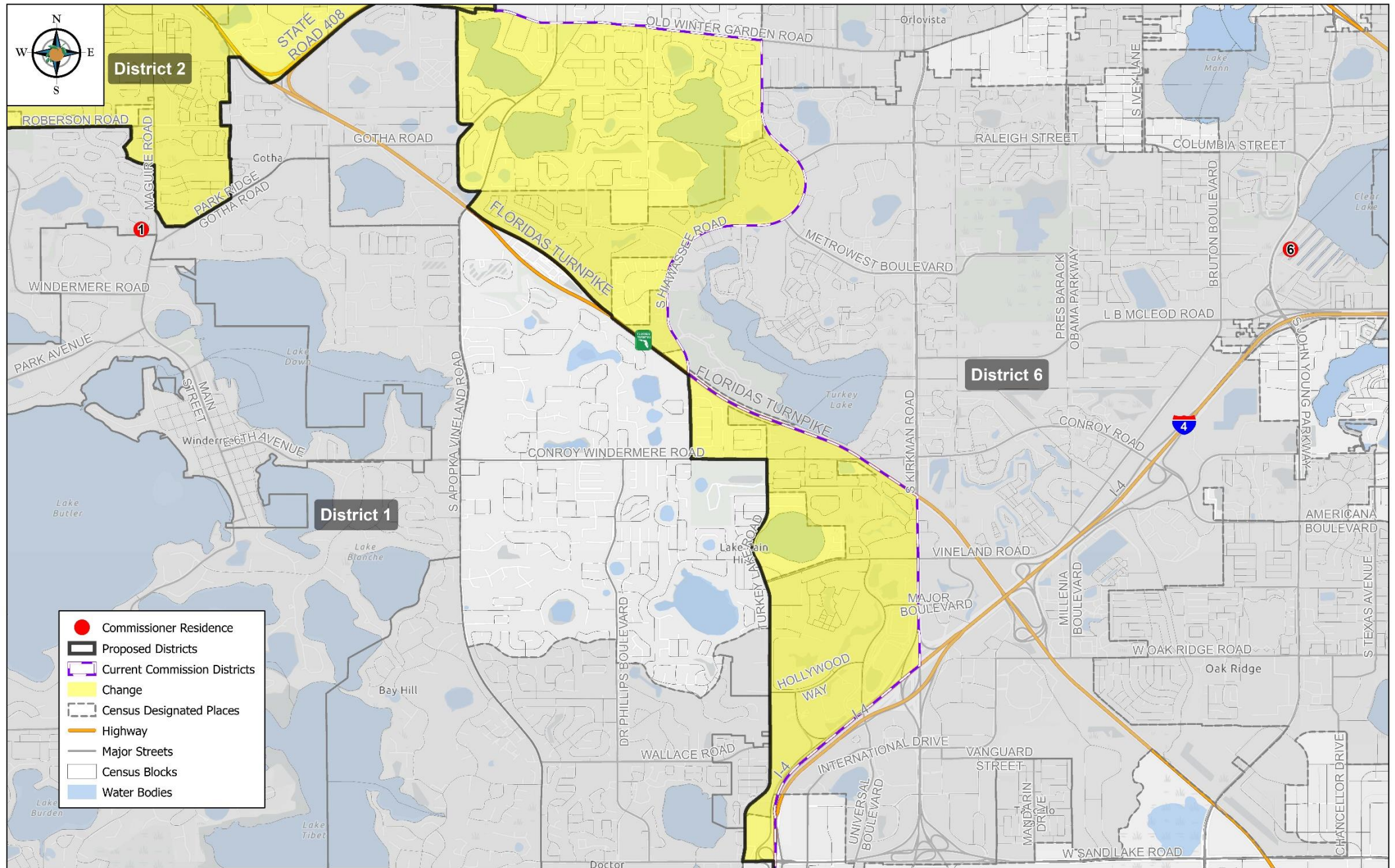
Committee Proposal 13A 2 Area 2



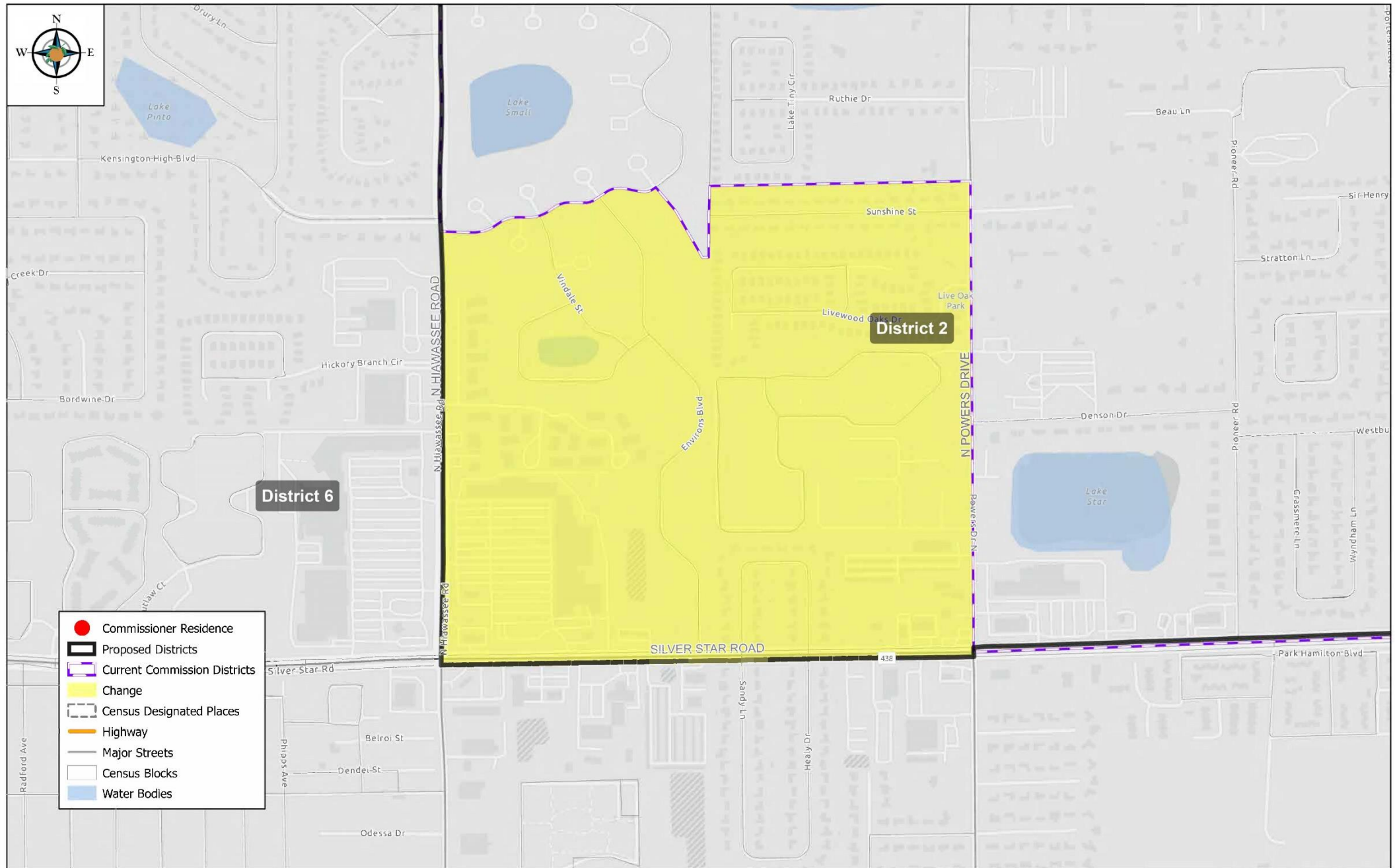
Committee Proposal 13A 2 Area 3



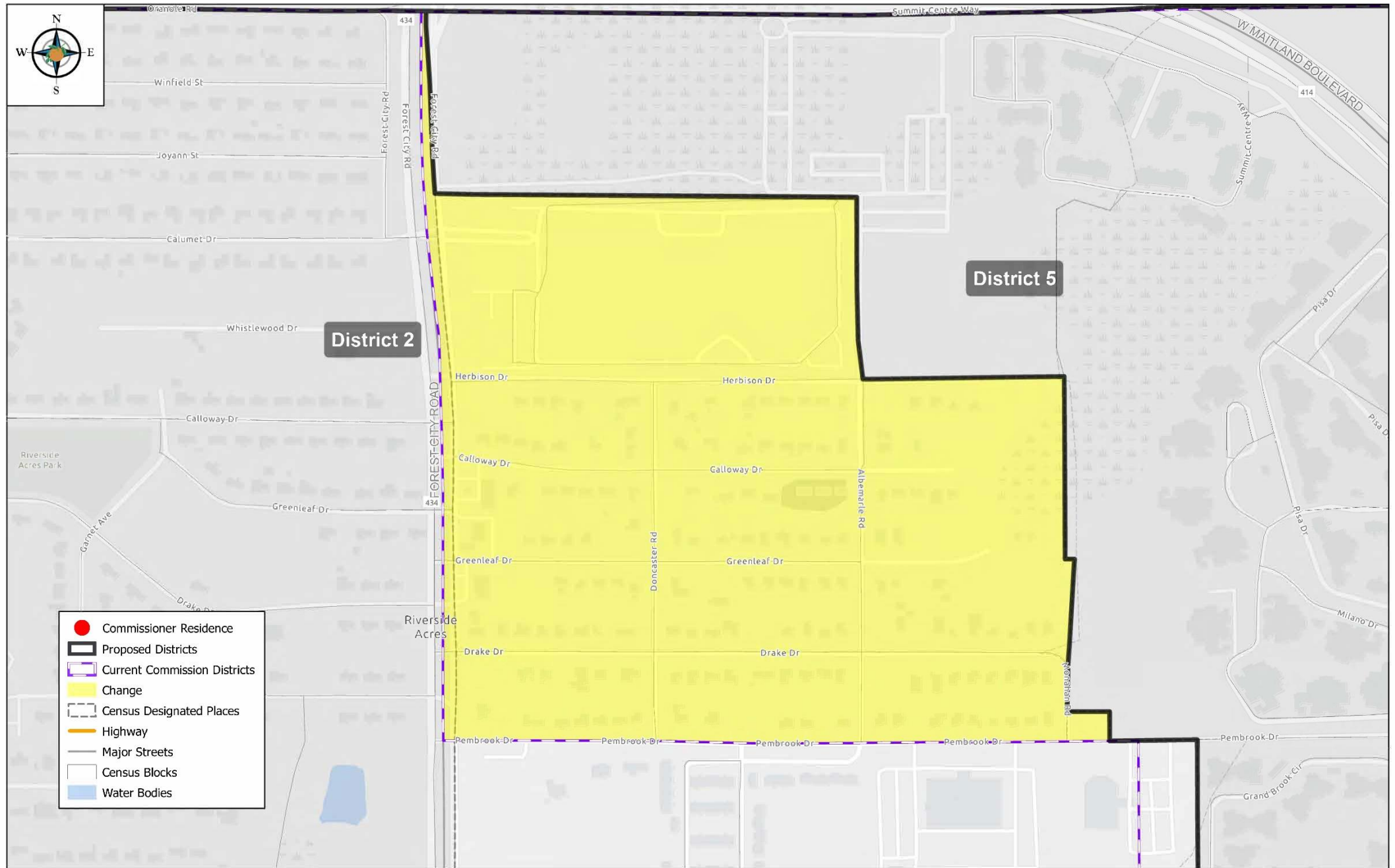
Committee Proposal 13A 2 Area 4



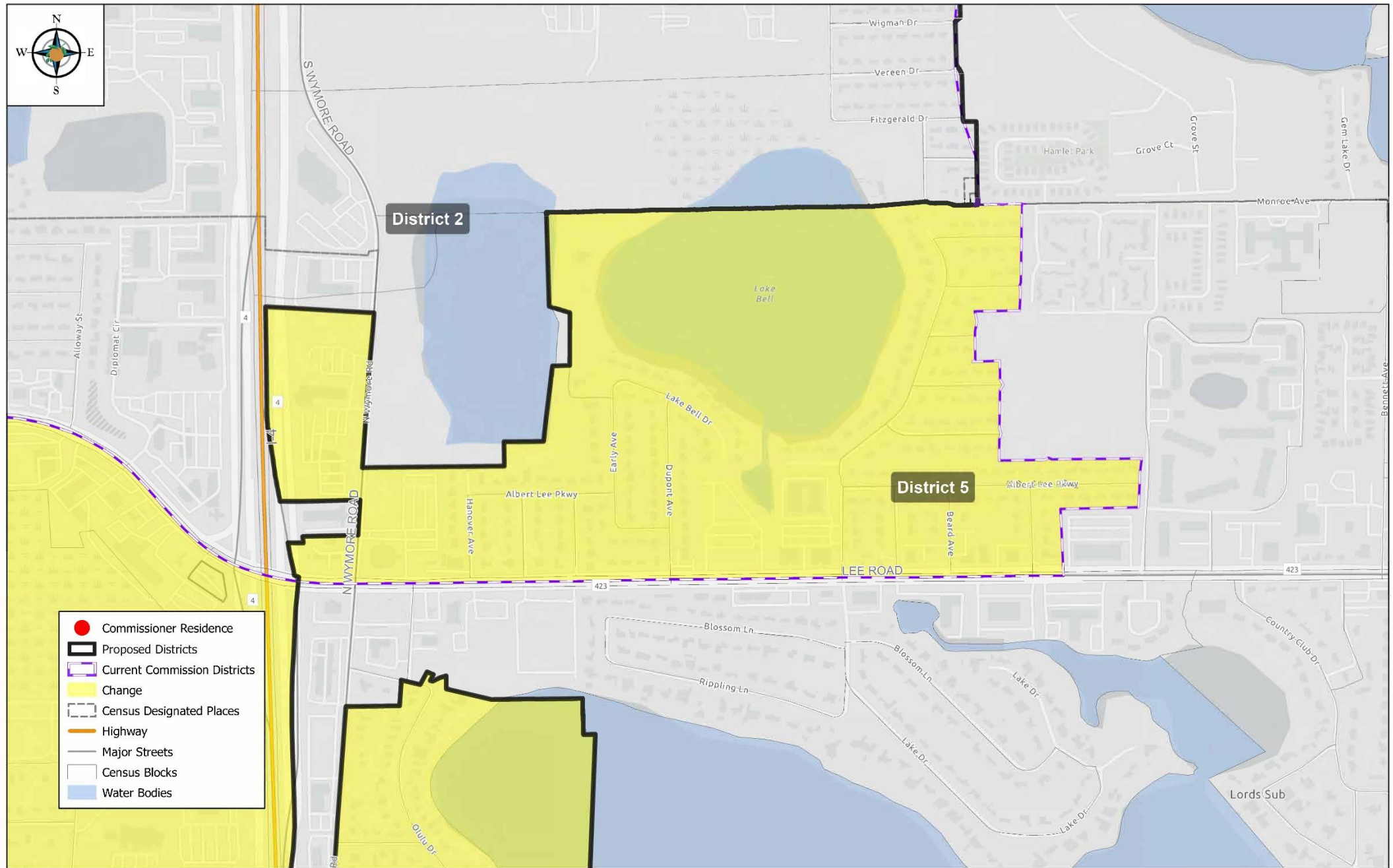
Committee Proposal 13A 2 Area 5



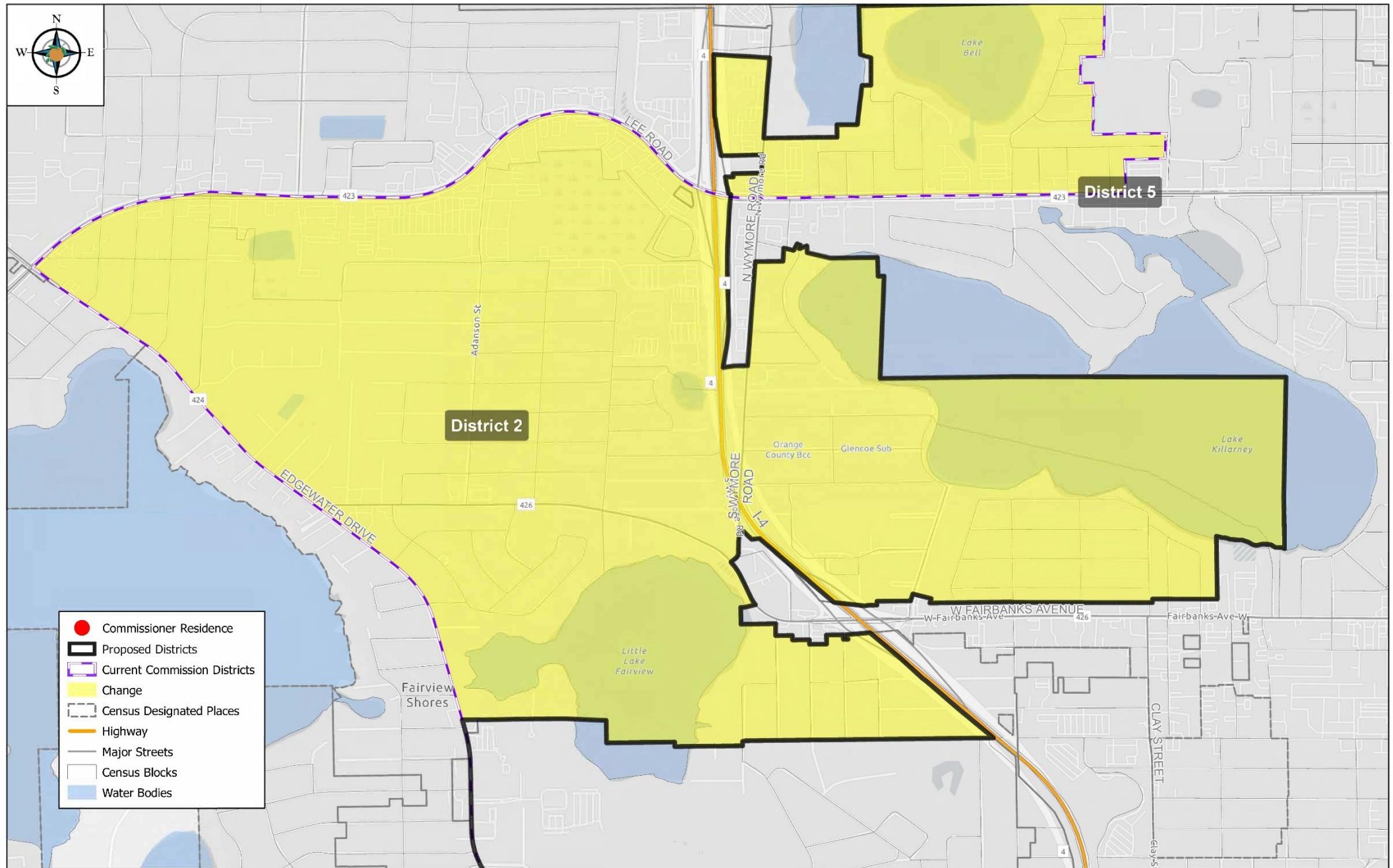
Committee Proposal 13A 2 Area 6



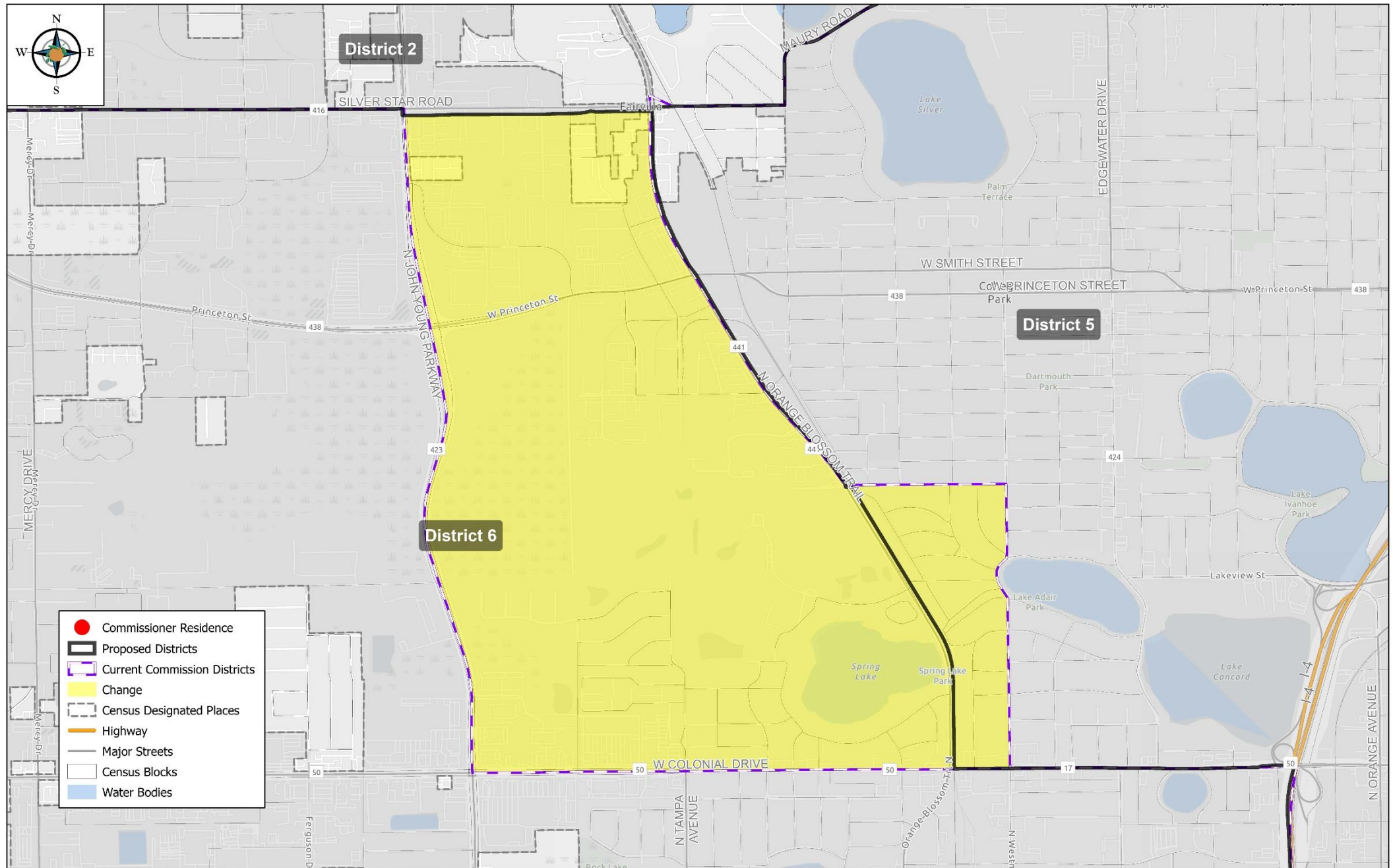
Committee Proposal 13A 2 Area 7



Committee Proposal 13A 2 Area 8

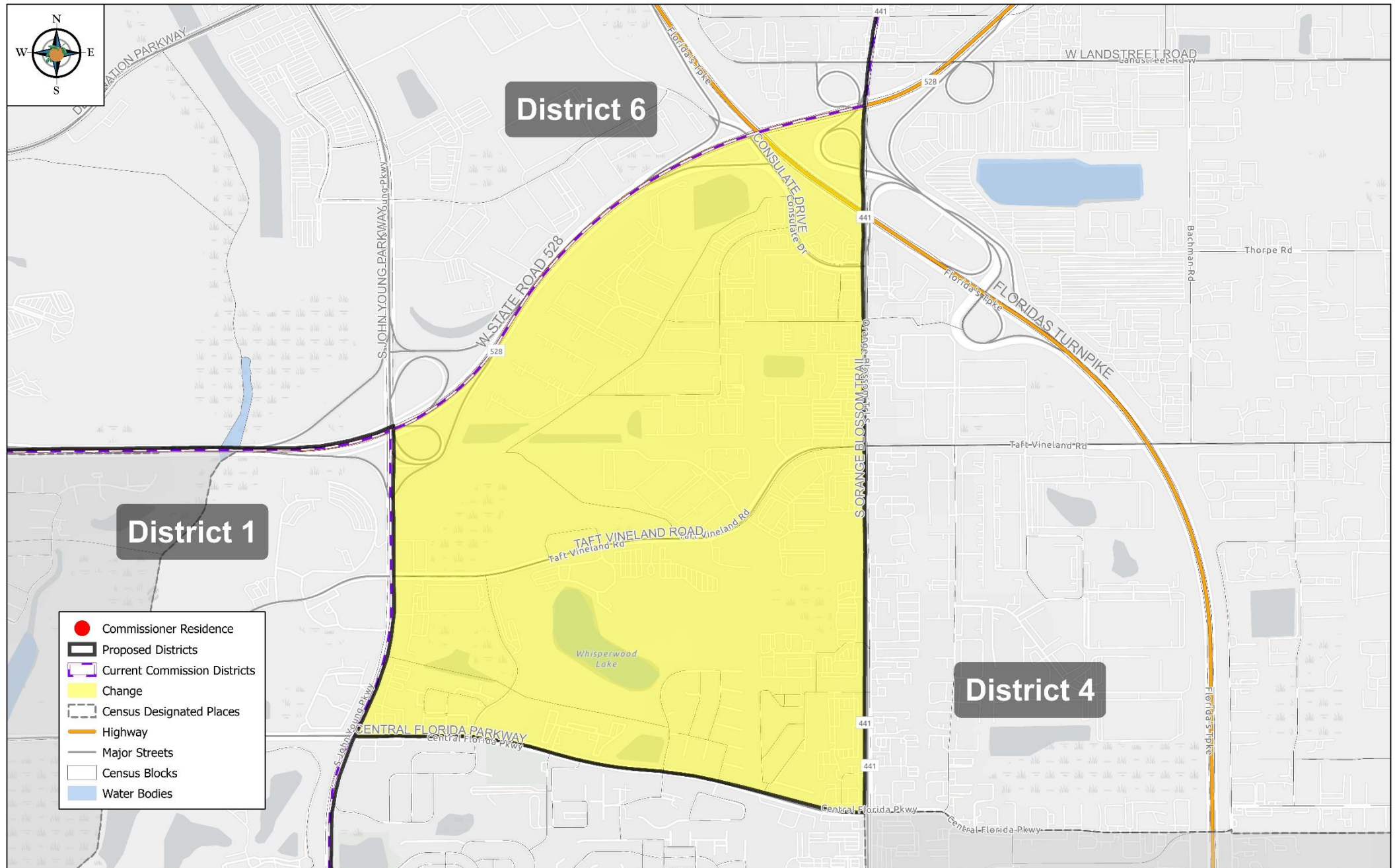


Committee Proposal 13A 2 Area 9 & 10

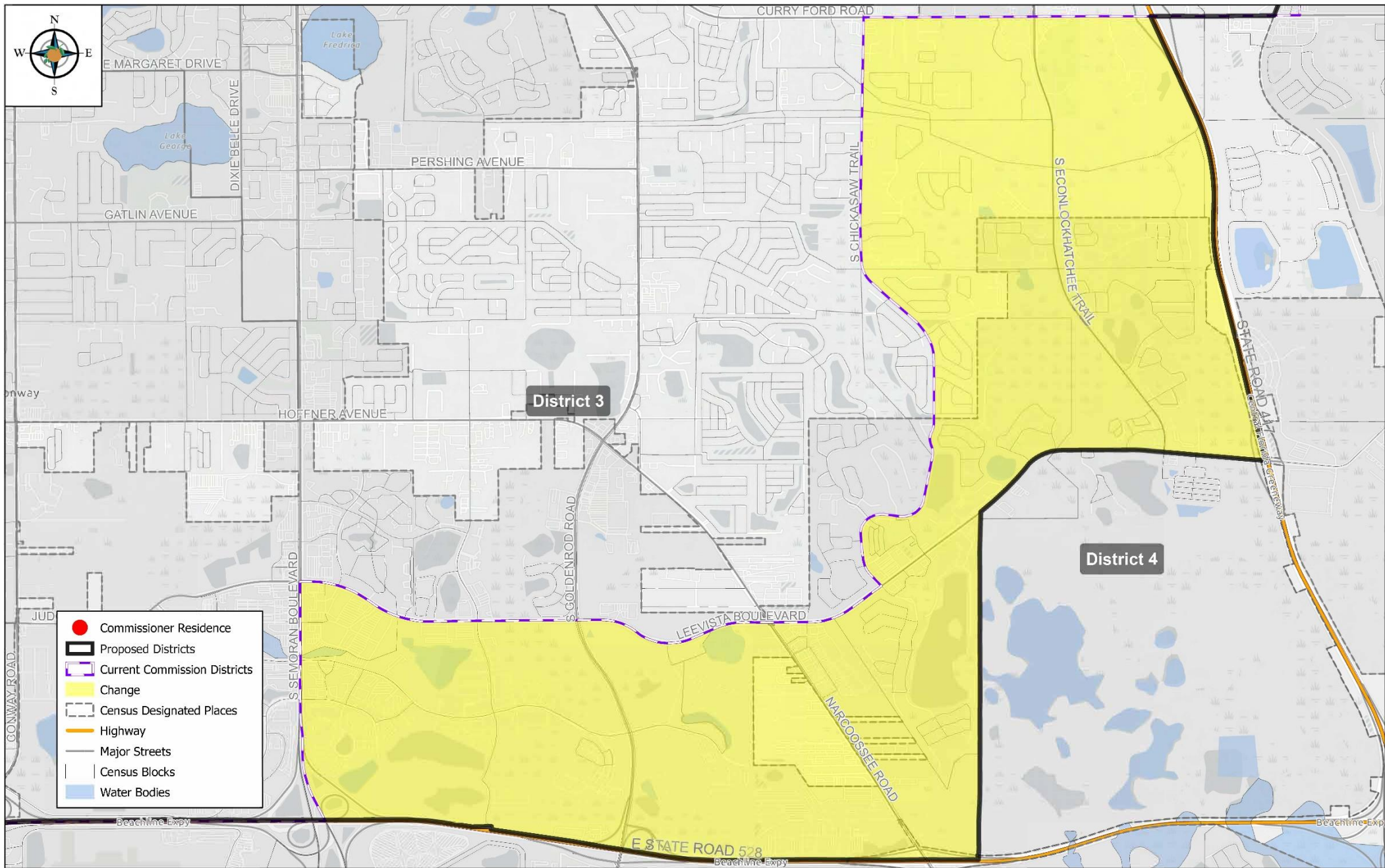


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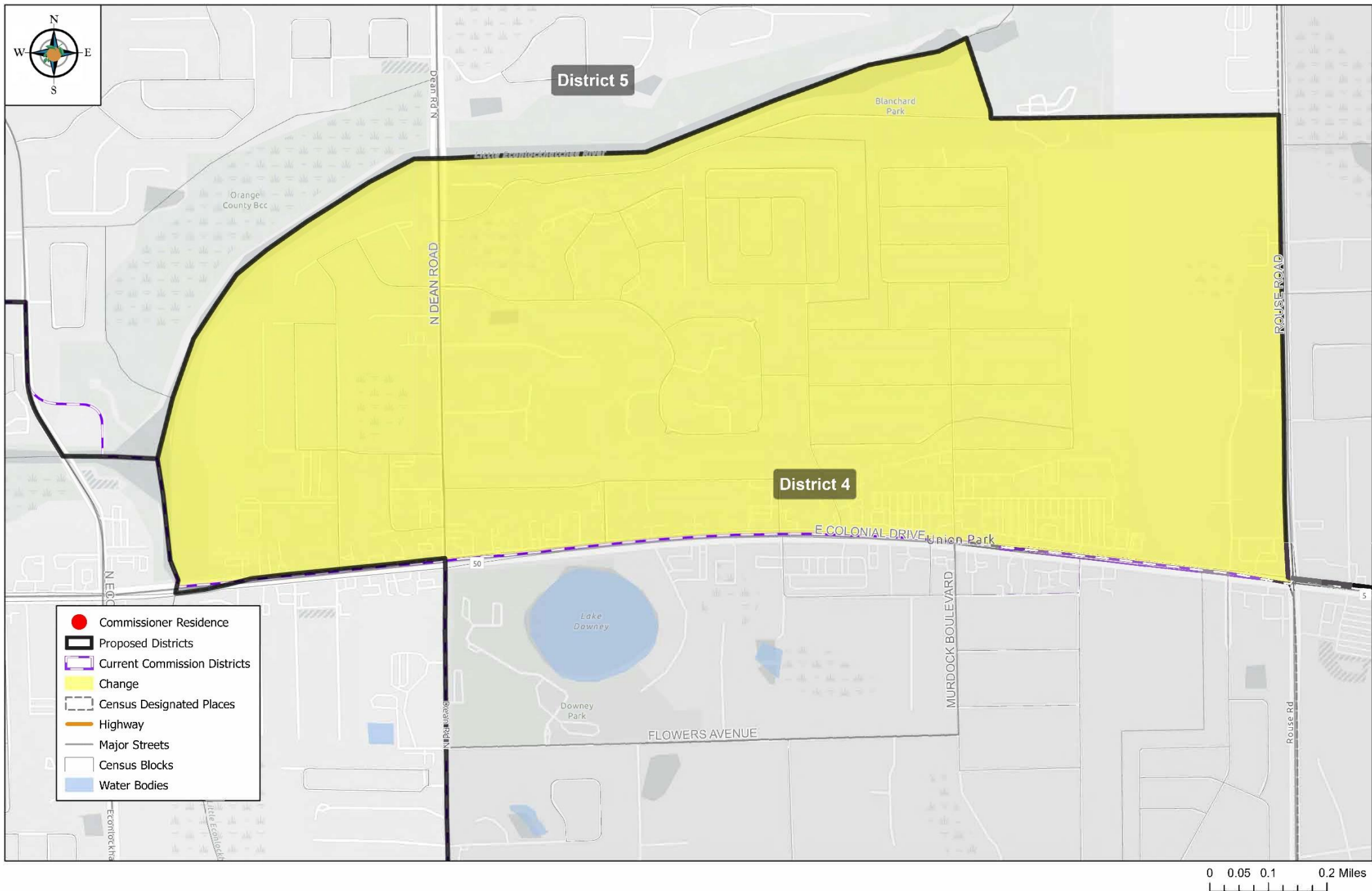
Committee Proposal 13A 2 Area 11



Committee Proposal 13A 2 Area 12



Committee Proposal 13A 2 Area 13



Committee Proposal 13A 2 Area 14

