Orange County Government

Orange County Administration Center 201 S Rosalind Ave. Orlando, FL 32802-1393



Charter Review Commission Agenda - Final

Wednesday, November 6, 2019

6:00 PM

District 4 - Meadow Woods Recreation Center

2020 Charter Review Commission

CRC Members:
Camille Evans, Chair
James R. Auffant, Vice Chair
Jack Douglas-Russell Drake-John E. Fauth-Matthew KleinJeffrey A. Miller-Nikki Mims-Angela Melvin-Samuel Vilchez Santiago-Soraya SmithLee Steinhauer-Eugene Stoccardo-Anthony (Tony) Suarez-Dotti Wynn

Call to Order

Pledge of Allegiance

I. Invited Guest

- BCC District 4 Commissioner Maribel Gomez Cordero

II. Public Comment

III. Consent Item

A. <u>CRC-20-059</u> Approval and execution of the minutes of the October 2, 2019 meeting of

the Charter Review Commission (CRC).

Attachments: 2019-10-02 Draft CRC Meeting Minutes

IV. Chair Comments

V. Discussion Items

A. <u>CRC-20-060</u> Subcommittee Work

Attachments: 2019-11-06 V. A1 Subcommittee Work Product Guidelines

B. CRC-20-061 Proposed Charter Review Topic - Split Oak

<u>Attachments:</u> 2019-11-06 V. B1 Member Auffant Proposal

2019-11-06 V. B2 Member Auffant Supporting Materials

2019-11-06 V. B3 Member Auffant Additional Supporting Materials

C. <u>CRC-20-062</u> Proposed Charter Review Topic - Citizen-Initiated Charter and Ordinance

Amendment Process

<u>Attachments:</u> 2019-11-06 V. C1 Member Vilchez Santiago Proposal

D. <u>CRC-20-063</u> Proposed Charter Review Topic - Full-Time Board of County

Commissioner Positions

<u>Attachments:</u> 2019-11-06 V. D1 General Counsel Memo re Full-Part Time

VI. Subcommittee Updates

A. <u>CRC-20-064</u> Rights of the Wekiva River and Econlockhatchee River Committee

Meetings Held on October 3 and 17, 2019. (Member Stoccardo)

Attachments: 2019-11-06 VI. A1 Rights of the Wekiva and Econlockhatchee River Report

2019-11-06 VI. A2 Rights of the Wekiva and Econlockhatchee River Report

B. CRC-20-065 Ethics Concerning Lobbyists Committee Meetings Held on October 10 and 28, 2019. (Member Steinhauer)

Attachments: 2019-11-06 VI. B1 Ethics Concerning Lobbyists Report

C. <u>CRC-20-066</u> Number and Composition of County Commission Districts Committee Meeting Held on October 23, 2019. (Member Douglas)

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VII. New Business

Orange County Government

Orange County Administration Center 201 S Rosalind Ave. Orlando, FL 32802-1393



Draft Meeting Minutes

Wednesday, October 2, 2019 5:30 PM

County Commission Chambers

2020 Charter Review Commission

CRC Members:

Camille Evans, Chair

James R. Auffant, Jack Douglas–Russell Drake–John E. Fauth–Matthew Klein– Jeffrey A. Miller–Nikki Mims–Samuel Vilchez Santiago–Soraya Smith– Lee Steinhauer–Eugene Stoccardo–Anthony (Tony) Suarez–Dotti Wynn

Call to Order

The meeting was called to order at 5:33 p.m.

Present: 12 - Member Camille Evans, Member James R. Auffant, Member Jack Douglas,

Member Russell Drake, Member John E. Fauth, Member Matthew Klein, Member Nikki Mims, Member Samuel Vilchez Santiago, Member Soraya Smith, Member Lee Steinhauer, Member Eugene Stoccardo, and Member Anthony (Tony) Suarez

Absent: 2 - Member Jeffrey A. Miller, and Member Dotti Wynn

Others present:

CRC General Counsel Cliff Shepard Assistant Deputy Clerk Jessica Vaupel Senior Minutes Coordinator Craig Stopyra Senior Minutes Coordinator Noelia Perez

Pledge of Allegiance

I. Invited Guest

- Tax Collector Scott Randolph

Orange County Tax Collector Scott Randolph addressed the CRC and provided a brief overview of the work conducted by his office.

II. Public Comment

The following persons addressed the CRC for public comment:

- Emmett O'Dell
- Jodi Jessop
- Marci Sgattoni
- Laura Kelly
- Julie Salvo
- Eileen Fernandez
- Orange County School Board Chair Teresa Jacobs
- Orange County School Board Member District 7 Melissa Byrd
- Anh Volmer
- Julie Sadlier
- Orange County School Board Member District 4 Pam Gould

The following material was presented to the CRC prior to the close of public comment: Exhibit 1, Laura Kelly.

III. Consent Item

A. <u>CRC-20-050</u> Approval and execution of the minutes of the August 7, 2019 District 1 Public Hearing of the Charter Review Commission (CRC).

A motion was made by Member Auffant, seconded by Member Santiago, to approve and execute the minutes of August 7, 2019. The motion carried by the following vote:

Aye: 12 - Member Evans, Member Auffant, Member Douglas, Member Drake, Member Fauth, Member Klein, Member Mims, Member Santiago, Member Smith, Member Steinhauer, Member Stoccardo, and Member Suarez

Absent: 2 - Member Miller, and Member Wynn

IV. Chair Comments

Chair Evans opened discussion regarding the following topics:

- The cancellation of the September 7th, District 2 Public Hearing due to Hurricane Dorian. The meeting has been rescheduled for January 2020 and will be held at Wekiva High School.
- Due to the resignation of former CRC Vice Chair Carmen Torres, a new member will be appointed to the CRC by the Board of County Commissioners. Furthermore, the CRC will be tasked with electing a new Vice Chair.
- Chair Evans reminded the CRC of the upcoming schedule of CRC meetings and sunshine meetings and encouraged all members to attend. Additionally, she reiterated members of the CRC are subject to Sunshine Law and public records requirements.
- The evalution process regarding submitting topics of consideration can be found on the CRC website. Chair Evans indicated that once a topic is placed on an upcoming agenda, the entire CRC votes on whether the full CRC or a committee will address the topic.
- A sunshine meeting will be scheduled to establish guidelines for the work of the committees when reporting their findings back to the CRC. Once guidelines are established, Chair Evans requested the committees submit their final recommendations and ballot language during the March, April and May 2020 CRC meetings. Discussion ensued.

V. Election of Vice Chair

A. CRC-20-056 Election of Vice Chair

Chair Evans announced the process for electing the Vice Chair of the CRC. CRC members offered the following nominations:

Chair Evans nominated Member Jack Douglas. Member Douglas declined the nomination.

Member Stoccardo nominated Member Samuel Vilchez Santiago. Member Santiago declined the nomination.

Member Santiago nominated Member Nikki Mimms. Member Mimms declined the nomination.

Member Suarez nominated Member James Auffant. Member Auffant accepted the nomination.

Member Steinhauer nominated Member Russell Drake. Member Drake declined the nomination.

Aye: Votes cast by voice vote for James Auffant as follows: Chair Evans, Member Auffant, Member Douglas, Member Drake, Member Fauth, Member Klein, Member Mims, Member Santiago, Member Smith, Member Steinhauer, Member Stoccardo, and Member Suarez

Absent: - Member Miller, and Member Wynn

James Auffant received a majority and was elected as Vice Chair.

VI. Discussion Items

A. <u>CRC-20-051</u> Proposed Charter Review Topic - School Concurrency

General Counsel Shepard presented the topic of School Concurrency and overcrowding of schools. Counsel Shepard indicated the charter amendment adopted in 2004 implements school concurrency requirements through Ordinances, Interlocal Agreements and School Capacity Enhancement Agreements of which developers are required to obtain from the School Board certifying school capacity. The request is to consider amending the Charter in order to prevent over capacitated schools in Orange County to persist for longer than a time certain without being relieved. Discussion ensued.

A motion to have School Concurrency established as an evaluation topic for the 2020 CRC died for lack of a second.

B. CRC-20-058 Proposed Charter Review Topic - Establishment of an Ethics Commission in Orange County

General Counsel Shepard presented the topic of Establishment of an Ethics Commission in Orange County. Counsel explained the topic arose from discussion at the Ethics Concerning Lobbyists committee meeting. Counsel suggested bringing forth the item to the CRC to determine whether to add this topic to the current committee or to establish a new committee regarding an Ethics Commission in Orange County.

Discussion ensued regarding the procedures of Robert's Rules of Order. General Counsel Shepard contributed to the discussion.

A motion was made by Member Klein, seconded by Member Suarez, to expand the work of the current Ethics Concerning Lobbyists committee to include the establishment of an Ethics Commission in Orange County. The motion carried by the following vote:

Aye: 12 - Member Evans, Member Auffant, Member Douglas, Member Drake, Member Fauth, Member Klein, Member Mims, Member Santiago, Member Smith, Member Steinhauer, Member

Stoccardo, and Member Suarez

Absent: 2 - Member Miller, and Member Wynn

VII. Subcommittee Updates

A. CRC-20-057 Review of Subcommittee Processes (Chair Evans)

Chair Evans thanked CRC staff for their work in overseeing the notice of committee meetings as well as uploading the materials pertaining to those committee meetings onto the CRC website. Chair Evans reiterated a sunshine meeting will be scheduled to establish a workplan to allow for the committees to submit their final recommendations and ballot language during the March, April, and May 2020 CRC meetings. The June 2020 CRC Meeting will be held to consider the CRC Final Report.

B. CRC-20-053 Rights of the Wekiva River and Econlockhatchee River Committee Meetings Held on August 8, 21, and September 18, 2019

Chair Evans requested an update from Member Stoccardo on the Rights of the Wekiva River and Econlockhatchee River committee meetings. Discussion ensued. Member Stoccardo indicated the next committee meeting would be on October 3, 2019, at 4 p.m. CRC members and citizens were encouraged to attend.

C. CRC-20-054 Number and Composition of County Commission Districts Committee Meeting Held on August 14, 2019

Chair Evans appointed Member Jack Douglas as Chair of the Number and Composition of County Commission Districts committee as a replacement for former CRC Member Carmen Torres. Chair Evans requested Member Douglas work with staff in scheduling future committee meetings.

D. <u>CRC-20-055</u> Ethics Concerning Lobbyists Committee Meetings Held on August 22, and September 18, 2019

Chair Evans requested an update from Member Steinhauer on the Ethics Concerning Lobbyists committee meeting. Discussion ensued. Member Steinhauer indicated the next committee meeting would be on October 10, 2019, at 9:15 a.m. CRC members and citizens were encouraged to attend.

Discussion ensued regarding Member Stoccardo's ethics proposal language.

A motion was made by Member Stoccardo, seconded by Member Smith, to appoint Member Stoccardo to the Ethics Concerning Lobbyists committee. The motion failed by the following vote:

Aye: 5 - Member Drake, Member Mims, Member Santiago, Member Smith, and Member Stoccardo

Nay: 7 - Member Evans, Member Auffant, Member Douglas, Member Fauth, Member Klein, Member Steinhauer, and Member Suarez

Absent: 2 - Member Miller, and Member Wynn

VIII. New Business

The next CRC meeting is scheduled for 6:00 p.m., on November 6, 2019, in District 4, at Meadow Woods Recreation Center.

IX Adjournment

There being no further business, the CRC adjourned at 7:29 p.m.

Camille Evans, Chair 2020 Charter Review Commission

ORANGE COUNTY 2020 CHARTER REVIEW COMMISSION SUBCOMMITTEE WORK PRODUCT GUIDELINES

• Elements of Subcommittee Work Product/Reports:

- Review the Process taken
- o Review the Information Reviewed
- o Review the Pros/Cons
- o Review the Material Impacts (both positive and negative)
- Recommendation
 - For or Against
 - If recommend then should produce 3 things (all of which should be vetted by CRC General Counsel):
 - Title
 - Ballot Language
 - Actual Amendment Language

• <u>Timing for Subcommittee Reports and final CRC Evaluation Process:</u>

- Schedule two regular full CRC Meetings in the months of March, April and May 2020. All second meeting dates are TBD. Meetings will be in Chambers
- o February 5, 2020 (agenda deadline January 24, 2020)
 - Last meeting for inclusion of a new potential evaluation topic for Consideration on CRC agenda
 - Deadline for Submission of Subcommittee Work Product for the following Subcommittees:
 - Number and Composition of Commission Districts
 - WEBOR
 - Ethics
 - While these Subcommittees could submit their final reports sooner. We recommend they not do so until after the final January 9th Public Hearing.
- o May 6, 2020 (agenda deadline April 24, 2020)
 - Deadline for Submission of Subcommittee Work Product for any other Subcommittees formed at CRC meetings between November 6, 2019 and February 5, 2020)
- Second May 2020 Meeting (date TBD) shall be reserved for re-evaluating any issues previously submitted and considered that required additional input or information.
- o June 3rd, 2020 (agenda deadline May 22, 2020)
 - Final 2020 CRC Meeting only agenda item should be Final Report of CRC

SPLIT OAKS

History:

Split Oak Forest WEA was acquired in 1994 with funds received through the Florida Fish and Wildlife Conservation Commission's Mitigation Park Program. The now-defunct Mitigation Park Program was established in 1998 as an off-site alternative to on-site protection for rare species impacted by development. When developers eliminated habitat for an endangered or threatened species, they paid fees that were used to buy and manage high quality habitat elsewhere.

The area derives its name from a unique squat-trunk oak located on the north side of the property which split into two halves prior to FWC's acquisition. Portions of the property were once used for turpentine and cattle operations. Previous owners cleared approximately 54 acres to create improved pasture along the western boundary, just south of the Clapp Simms Duda Road entrance. Area staff have found evidence of clearing activities associated with a small orange grove (2-4 acres, now fallow), and possible homestead activities in the xeric oak communities just east of the improved pasture.

In the late 1980s, prior to State acquisition, the owners converted 12 acres of scrubby flatwood on the east side of the property into pasture. The effort has left the area with scattered scrub oak varieties with extensive bare ground between oak clusters. Later, 3 basin marshes were excavated to create artificial impoundments for future planned development of the site. The result of the excavations produced 3 large ponds with adjacent large spoil areas.

The management's goal on the area is to restore and maintain the habitats critical to the long-term benefit of state and federally listed upland species, particularly the gopher tortoise. Management tools include prescribed fire, mechanical treatments and chemical treatment of invasive plant species.

Section: 9-31

The residents of Orange County in order to protect the Split Oaks Forest Wildlife and Environmental Area from any future development or construction over it, and in order to maintain the qualities of their air and waters, barred the Orange County Board of County Commissioners from outgoing any constructions permits or development permits or any roads.

- 1. The residents of Orange County and the State of Florida acquired Split Oaks in 1994 and it is declared as a Land Preservation area.
- 2. In the creation of this Land Preserve, they created a back door which would allow development of this area.

- 3. This back door which will allow said development requires a majority vote of the boards of County Commissioners of Orange and Osceola counties to authorize said development.
- 4. That the board of Orange County Commissioners is hereby barred from taking any vote on any request for any construction or development or authorizing defined any permit which allow any construction or development in the boundaries of Split Oaks as defined in their Land Preservation Act.

Proposed by James R. Auffant 10/04/2019

ENV 2-1-5/1

DIVISION	LOG	#

CONTRACT ROUTING REVIEW FORM

contract number 93078	CONTRACTOR				
BRIEF TITLE SPLIT OAK MITIBATION PARK					
(X)NEW ()RENEWAL ()EXTENSION CONTRACT BEGIN DATE ORIGINATOR/CONTACT_NIKE ALL	()AMENDMENT (See Reverse for END DATEOPT	Definitions) ION FOR YEARS			
TOTAL CONTRACT AMOUNT \$	PAYMENT AMOUNT)QUARTERLY ()ANNUALLY ()	\$			
RCC CODE 7075 CATEGORY	OBJECT CODE	PROJECT			
CLASS/GROUP CODE					
ROUTING ORDER FOR APPROVAL CO	NCUR/INITIALS DATE	COMMENTS			
1. PROJECT LEADER*	my 4.17.94				
2. DIV/REGIONAL DIRECTOR*	2/17/94 2511 2/17/94				
3. PURCHASING*	25th 2/17/94				
4. LEGAL	2/22/94				
5. AD SERVICES	()				
DISBURSEMENT MANAGER					
REVENUE MANAGER					
ACCOUNTING DIRECTOR					
FEDERAL AID ACCOUNTANT*					
AD SERVICES DIRECTOR	3/ 2/22/94				
6. EXEC/DIV/REGION DIRECTOR*					
*ROUTING	OF FEDERAL AID DOCUMENTS ONLY	·			

DIVISION/OFFICES ARE TO FORWARD COMPLETED ORIGINAL CONTRACT AND ROUTING SLIP TO THE PURCHASING OFFICE.

DEFINITIONS

RENEWAL - means contracting with the same contractor for an additional contract period after the initial contract period, only if pursuant to contract terms specifically providing for such renewal.

EXTENSION - means an increase in time allowed for the contract period due to circumstances which, without fault of either party, make performance impracticable or impossible, or which prevent a new contract from being executed, with a proportional increase in the total dollar amount, which increase is to be based on the method and rate previously established in the contract.

AMENDMENT - means a correction, revision or a change to an existing contract, other than one which solely affects a renewal (as stated above) or the extension of the duration of the contract (as stated above).

NOTE: Careful attention should be given to any alterations to contracts resulting from a formal bid. Please contact the Purchasing Office.

APPROVED BY THE BOARD OF ' INTY

COMMISSIONERS AT ITS MEETING

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INTERAGENCY AGREEMENT FOR SPLIT OAK FOREST MITIGATION PARK

This interagency agreement is made by and between ORANGE COUNTY, FLORIDA, a political subdivision of the State of Florida (hereinafter referred to as "Orange"), OSCEOLA COUNTY, FLORIDA, a political subdivision of the State of Florida (hereineafter referred to as "Osceola") and FLORIDA GAME AND FRESHWATER FISH COMMISSION, a state agency existing under the Florida Constitution (hereinafter referred to as the "GFC").

RECITALS

WHEREAS the GFC has an interest in the establishment of a Mitigation Park program to accommodate wildlife mitigation efforts within the East Central Florida Regional Planning Council boundary.

WHEREAS both Osceola and Orange have a concurrent interest in providing lands that could be used for mitigation of environmental impacts caused by existing and proposed development.

WHEREAS a site, which is located in both Osceola and Orange County and which is referred to as the Split Oak Forest Mitigation Park, is the preferred site for the establishment of a mitigation park facility. The Split Oak Forest Mitigation Park (hereinafter referred to as the "Project") is depicted in Exhibit A herein attached and made a part of this agreement.

WHEREAS the interest of all the above named parties who are involved in environmental mitigation could be best served by submitting a joint application for funding through the Florida Communities Trust (hereinafter referred to as the "FCT") program for the acquisition of the Project.

WHEREAS, on December 16, 1991 and December 17, 1991, the Osceola County Board of County Commissioners and the Orange County Board of County Commissioners respectively approved the submittal of a partnership application with the Florida Game and Freshwater Fish Commission to the FCT for the Project.

WHEREAS, the FCT Governing Board pursuant to Sections 259.101 380.502, Florida Statutes, and Rule 9K-4, Florida Administrative Code awarded Conceptual Approval to Project partnership application on April 30, 1992.

WHEREAS, Osceola has been approved for a \$2,700,000.00 loan from FCT, Orange has been awarded a \$2,320,000 matching grant from FCT and GFC has established the East Central Florida Habitat Trust Fund for the Project and has agreed to commit \$175,000 towards the initial acquisition of the Project.

Afor Obtaining a management/conservation easement whereas, on June 19, 1992, the FCT Governing Board approved the Conceptual Approval Agreement setting forth the terms and conditions of funding for the Project.

WHEREAS, on September 16, 1992, Orange and Osceola approved the Conceptual Approval Agreement which required as one of its conditions, the execution of an interagency agreement between Orange, Osceola and GFC that addresses the fiscal and management responsibilities for the Project.

NOW, THEREFORE, in consideration of the foregoing, and of the terms and conditions stated below, Orange, Osceola and GFC agree to be legally bound as follows:

- 1. FISCAL RESPONSIBILITIES. All monies that are collected by each of the parties for environmental mitigation satisfied by using the Project shall comply with the following subsections.
 - (A) Each party agrees to establish the fees charged for participation in the Project as follows:

Total Project Acquisition Costs shall mean the total purchase price of the Project including costs of any title insurance, property appraisals, boundary surveys, environmental audits, closing costs and other direct and incidental costs required for purchase of the Project minus the \$2,320,000.00 matching grant from Florida Communities Trust. No agency staff or internal costs shall be included.

An Unland Preserv

An Upland Preservation Mitigation Fee shall mean Total Project Acquisition Costs minus the purchase cost of all on-site wetlands divided by the total number of non-FCT upland acres within the Project plus a 3.0% State Imposed Loan Charge.

A Wetland Restoration/Creation Mitigation Fee shall mean the Total Project Acquisition Costs minus the purchase price of all on-site non-FCT uplands divided by the total number of non-FCT wetland acres within the Project plus by a 3.0% State Imposed Loan Charge plus any design, construction, monitoring, maintenance or any similar costs directly related to creation or restoration of wetlands on the Project. NON- FOT

A Wetland Preservation Mitigation Fee shall mean the Total Project Acquisition Costs minus the purchase price of all on-site uplands divided by the total number of wetland acres within the Project plus a 3.0% State Imposed Loan Charge.

For the purposes of this agreement, an acre of the Project shall be synonymous with a mitigation credit.

FCT uplands and wetlands are those areas legally defined in the final boundary survey for the project, and shall not be available for sale as mitigation.

(B) To provide sufficient funds for perpetual management, each party agrees to charge a management fee for the Project. The management fee shall be calculated as follows:

All non-FCT uplands used as mitigation shall be assessed a GFC management fee of 15% equivalent to the Upland Preservation Mitigation Fee multiplied by 15%. All non-FCT wetlands used as mitigation shall be assessed a GFC fee of 15% equivalent to the Wetland Preservation Fee multiplied by 15%.

County Administration Fee = \$100.00 per mitigation acre

All Upland and Wetland Preservation Mitigation Fees collected by each party shall be used to first satisfy repayment of the \$2,700,000 loan from Florida Communities Trust. Only that portion of the Wetland Restoration/Creation Mitigation Fees collected by each party that excludes any design, construction, monitoring, maintenance or any similar costs directly related to the creation or restoration of wetlands on the Project shall be used to satisfy repayment of the \$2,700,000 loan from FCT. Each party agrees to require all Upland, Wetland Restoration/Creation or Wetland Preservation Mitigation Fees as described above to be made payable to the Florida Communities Trust. payment to FCT shall be a cashiers or certified check and sent via certified mail return receipt by the property owner or developer in need of environmental mitigation with copies of the check and receipt provided to the other two parties such that all three parties are notified on all monies collected and paid to FCT. No permits or mitigation credits shall be issued or validated by each of the parties until the payment has been received by FCT. For the purposes of this agreement, "permit" is defined as any official action of each party that could result in the physical alteration of land, clearing of vegetation or similar activities that would change the existing land use of the property that is the subject of a development approval

each respective County, as appropriate, or to

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application or the taking of an animal species as listed by Chapter 39-27.003, 39-27.004, 39-27.005, Florida Administrative Code.

- (D) Each party agrees to require all Management and Administration Fees levied to be made payable to the GFC and Orange or Osceola as may be applicable. Each payment to GFC and to the applicable County shall be a cashiers or certified check and sent via certified mail return receipt by the property owner or developer in need of environmental mitigation with copies of the check and receipt provided to the other two parties such that all three parties are notified on all monies collected and paid to GFC and to the respective counties. When the Project is used to secure permit approval, no permit or mitigation credit shall be issued or validated by each of the parties until the payment has been received by GFC or the applicable County.
- Upland, Wetland Restoration/Creation or Wetland Preservation Mitigation Fees collected by each of the parties shall be used to repay the \$ 3,179,615.00 cash advance provided by Orange once the FCT loan has been repaid in full. Each payment to Orange shall be a cashiers or certified check and sent via certified mail return receipt by the property owner or developer in need of environmental mitigation with copies of the check and receipt provided to the other two parties such that all three parties are notified on all monies collected and paid to Orange. Once Orange has been repaid in full, then Upland, Restoration/Creation or Wetland Preservation Mitigation Fees collected by each of the parties shall be used to repay the \$414,285.00 cash advance provided by Osceola in accordance with the same procedure.
- (F) Once the FCT loan has been repaid in full, the 3% State Imposed Loan Charge shall no longer be included in the Upland Preservation, Wetland Restoration/Creation or Wetland Preservation Mitigation Fees charged by the parties and subsequently paid to Orange and Osceola.
- (G) Once the cash advances provided by Orange and Osceola have been paid in full, then each party agrees to consider the Project completed and that each party can no longer collect Upland, Wetland Restoration/Creation or Wetland Preservation Fees, Management, or Administration Fees.
- (H) GFC agrees that all monies collected by that agency for incidental take permits for gopher tortoises (Gopherus polyphemus) within Volusia, Osceola, Orange, Lake, Seminole and Brevard Counties shall be administered solely in accordance with Section 1 of this

agreement until FCT and Orange and Osceola have been repaid in full. To the extent that under its existing and future rules and in accordance with valid biological principles GFC finds that it can use the Project as mitigation for other listed wildlife species, it will direct monies resulting from incidental take permits within Volusia, Osceola, Orange, Lake, Seminole and Brevard Counties to be administered in accordance with Section 1 and 3(A) of this agreement.

MANAGEMENT RESPONSIBILITIES.

- GFC will establish the Project as a Wildlife and Environmental Area pursuant to Rule 39-17.002 and will assume management responsibility of the Project. Management Fees collected pursuant to subsection 1 of this agreement will be administered by GFC and used to establish a management endowment fund and the principal and interest that accrues on behalf of monies held in this account will be used to fund management activities on an annual basis solely for the Project. assignment of management responsibility shall not preclude Orange or Osceola from recreational use of the Project so long as said recreational uses comply with specific regulations promulgated by GFC pursuant to Rule 39-17.005, F.A.C., are consistent with the management plan adopted as part of the Project plan approval (as defined by Rule 9K-4.011 F.A.C.) for the Project, do not unreasonably interfere with the protection of the wildlife and vegetation and comply with the terms and conditions of the Conceptual Approval Agreement between No wetland creation or Orange, Osceola, and FCT. restoration shall occur on non-FCT uplands without the prior approval of GFC. Any proposed recreational uses may be used by Orange and Osceola to maintain their adopted level of service standards for recreation but shall be subject to the written approval of the GFC and FCT. Said approval shall not be unreasonably withheld upon clear demonstration that the proposed recreational uses do not adversely impact the natural resources of the Project or listed wildlife populations of the Project, violate any rule adopted under Rule 39-17.005, F.A.C., and enhance the public recreational use of the Project.
- (B) Administration Fees collected by Orange and Osceola pursuant to Section 1 of this Agreement shall only be used to finance the establishment and operation of a county wetland mitigation bank.
- (C) To ensure that lands that have been obligated by GFC as mitigation for listed wildlife species and for which Upland Preservation Mitigation Fees have been collected are permanently protected as GFC Mitigation

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Parks, conservation easements shall be granted to GFC by Orange or Osceola. Conservation easements conveyed to GFC shall be consistent with Section 704.06, Florida Letatutes, and shall protect the ability of GFC to access and manage lands within the easement. Within 90 days of the transfer of fee simple title of the Project ton Orange and Osceolae Osceole shall convey a conservation easement for at least 100 acres of non-FCT uplands to GFC. Upon written notice from GFC that 90% of the previous contiguous easement has been obligated by GFC and for which Upland Preservation Mitigation Fees have been collected, subsequent conservation easements of at least 100 acres shall be granted by Osceola to GFC. When 90% of the last easement in Osceola is obligated by GFC, Orange shall grant conservation easements in the same manner as described above until all non-FCT uplands have been obligated by GFC and for which Upland Preservation Mitigation Fees have been collected.

- 3. MITIGATION ADMINISTRATION. Mitigation credits shall be administered by each of the parties as follows:
 - The Project contains approximately 1,100 acres of preservation mitigation credits. Preservation Mitigation Fees for wildlife mitigation shall be administered by the GFC. No more than approximately 1,100 upland acres, pending completion of the final boundary survey for the Project, shall be made available for listed wildlife mitigation Orange and Osceola can sell Upland Preservation Mitigation credits as long as the GFC Management Fee is No permits shall be validated by GFC until assessed. payment of the Upland Preservation Mitigation Fee and Management Fees have been made in accordance with Section 1 of this agreement. Orange and Osceola shall consider validation of a permit by the GFC mitigation satisfied by using the Project and payment of the Upland Preservation Mitigation Fee and Management Fees in accordance with Section 1 as satisfying their respective local ordinances regarding said species.
 - (B) Upland Preservation, Wetland Restoration/Creation and/or Wetland Preservation Mitigation Fees for wetland impacts that are satisfied by using the Project shall be administered by Orange and Osceola according to the following ratios:
 - (1) For wetlands that are hydrologically connected to natural surface water or isolated wetlands greater than or equal to 40.0 acres, the mitigation ratio shall be 5.0 acres of mitigation to 1.0 acre of impact.

- (2) For isolated wetlands less than 40.0 acres but greater than or equal to 5.0 acres shall be as follows:
 - (a) for non-forested wetlands, the mitigation ratio is 1.5 acres of mitigation for 1.0 acre of impact;
 - (b) for cypress dominated forested wetlands, the mitigation ratio is 2.0 acres of mitigation for 1.0 acre of impact;
 - (c) for non-cypress dominated forested wetlands, the mitigation ratio is 2.5 acres of mitigation for 1.0 acre of impact.
- (3) For isolated wetlands less than 5.0 acres, the mitigation ratio is 1.0 acre of mitigation for 1.0 acre of impact.
- (4) The above shall apply unless these ratios are modified by a mitigation bank permit issued to Orange and/or Osceola by the South Florida Water Management District, Florida Department of Environmental Regulation, and the Army Corps of Engineers. In such case, mitigation ratios, success criteria and the operation procedures shall be established in accordance with said permit.

No permits or mitigation permits shall be issued by Orange or Osceola until payment of the Upland, Wetland Restoration/Creation or Wetland Preservation Mitigation Fees, Management and Administration Fees have been made in accordance with Section 1 of this agreement.

- (C) Mitigation credits for wildlife or wetlands shall be available to any property owner or developer in need of environmental mitigation without respect to political jurisdiction within the East Central Florida Regional Planning Council boundary. Payments shall be made in accordance with Section 1 of this Agreement.
- (D) If Orange or Osceola wish to reserve Wetland Restoration/Creation or Wetland Preservation Mitigation Fees for their exclusive use and discretion in awarding credits, then the party desirous of reserving the credits shall provide written notice via certified mail to the other parties of said intent. The notice shall include the amount of credits reserved and indicate the period of time of reservation. In no case shall the reservation exceed three (3) years or reserve wetland credits outside the party's respective political jurisdiction. If Orange or Osceola desire to extend the reservation beyond the initial three (3) year period,

Restoration/Creation or the Wetland Preservation Mitigation Fee, Management Administration Fee for each reserved credit becomes immediately payable in full in accordance with Section 1 of this agreement.

- 4. COMPREHENSIVE PLAN AMENDMENTS. As required by the Conceptual Approval Agreement and after fee simple title for the Project has been transferred to Orange and Osceola, Orange and Osceola shall amend their respective future land use maps at the next available amendment . cycle such that the Project is assigned to a category dedicated to open space, conservation, or outdoor recreation uses as appropriate.
- 5. ANNUAL REPORTS. Orange, Osceola and GFC agree to jointly prepare and submit the annual report to FCT as required by the Conceptual Approval Agreement.
- MODIFICATION OF AGREEMENT. This agreement 'may modified to resolve any conflicts or unforeseen circumstances that may arise during the establishment, administration or completion of the Modification of this agreement shall require approval by all parties to this agreement and FCT.
- TERMINATION OF AGREEMENT. This Agreement shall automatically terminate upon the failure to acquire the Project in accordance with the provisions of the Conceptual Approval Agreement.
- SEVERABILITY. If any provision of this Interagency Agreement or the application thereof to any person or circumstance is held by a court of competent jurisdiction to be partially or wholly invalid or unenforceable for any reason whatsoever, any such invalidity, illegality, or unenforceability shall not affect other provisions or applications of Agreement which can be given effect without the invalid provision or application and to this end the provisions of this Agreement are declared severable.
- EFFECTIVE DATE. This Agreement shall take effect on the later of the dates stated below after each party has approved it.

The GFC's obligation under this agreement is subject to legislative appropriation and Compliance with laws governing state trust funds

	OPTION COMMITTED TO THE
OSCEOLA COUNTY, FLORIDA	ORANGE COUNTY, FLORIDA
Chairman, Osceola County Commission	By: en C. D. H County Administra
Accepted as to Legal Form	Accepted as to Legal of double
and Sufficiency:	and Sufficiency:
•	
Date	Date
*	Tapi.
•	AND COLARY PLONIO
FLORIDA GAME AND FRESH WATER FISH COMMISSION	FOR The I can be a local to Cat GRA STA STA STANDARD AFFRICASE COLONIANS
	2-8 1094
Byc Gam Commission Executive Director, Florida Game Fresh Water Fish Commission	Paul At Clark
Accepted as to Legal Form and Sufficiency:	
Date: 2/22/94	

FOR THE USE AND RELIANCE OF OSCEOLA COUNTY ONLY APPROVED AS TO FORM

NEAL D: BOWEN
Osceola County Attorney

BEFORE ME this day personally appeared Fun C. Bennett Courty Alministra to me known to be the Orange County Chairman who acknowledged that she executed the foregoing on behalf of Orange County, Florida, this 16th day of Fabruary 1992.4



TRISHA M. GRENNELL MY COMMISSION & CC316626 EXPIRES September 16, 1997 BONDED THRU TROY FAIN INGURANCE, INC.

Notary Public
My Commission Expires: Deplember 16, 199

BEFORE ME this day personally appeared Charles Owen to me known to be the Osceola County Chairman who acknowledged that he executed the foregoing on behalf of Osceola County, Florida, this 15 day of Johnson 1992H

Notary Public

My Commission Expires:

Notary Public, State of Florida
My Commission Expires June 26, 19
Commission #CC011804

BEFORE ME this day personally appeared <u>Ollary Caser</u> to me known to be the Florida Game and Fresh Water Fish Commission Executive Director who acknowledged that he executed the foregoing on behalf of the Florida Game and Freshwater Fish Commission, Florida, this <u>23</u> day of

Notary Public

My Commission Expires:

ROSEMARY MARA
MY COMMISSION & CC 153102 EXPIRES
October 20, 1995
BONDED THRU TROY FAIN INSURANCE, INC.

EXHIBIT A

SPLIT OAK FOREST MITIGATION PARK LEGAL DESCRIPTION

Orange County portion

All of the South 1/2 of Section 27, Township 24 South, Range 31 East less that portion thereof lying below the Meander Line of Lake Hart established by U.S. Government Survey, Orange County, Florida.

All of Section 34, Township 24 South, Range 31 East.

The West 1/2 of the Southwest 1/4 and the Southeast 1/4 of the Southwest 1/4 of Section 35, Township 24 South, Range 31 East.

And also, all property, if any, located in South 1/2 of Section 27, Township 24 South, Range 31 East lying lakeward of the U.S. Government Survey Meander Line for Lake Hart. Any such property rights shall remain and be appurtenant to the legal title to the real property lying contiguous to such lakeward property.

All of the above located in Orange County, Florida.

Osceola County portion

Lots 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, 32, 33, 34, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44, 45, 46, 47, 48, 49, 50, 51, 52, 53, 54, 55, 56, 57, 58, 59, 60, 61, 62, 63, and 64 in Section 3, Township 25 South, Range 31 East according to the NEW AND CORRECTED MAP OF NARCOOSSEE, as filed and recorded in the Office of the Clerk of the Circuit Court of Osceola County, Florida in Plat Book 1, Pages 73 and 74, Public Records of Osceola County, Florida; Together with all land adjoining the above described lots formerly shown as roads on said NEW AND CORRECTED MAP OF NARCOOSSEE which have heretofore been vacated, abandoned, closed and discontinued as public roads, all in Osceola County, Florida.

All of the above located in Osceola County, Florida.

MAR 291994 Ad/ple

CONTRACT #94-CT-67-91-1A-J1-009

FLORIDA COMMUNITIES TRUST PLA AWARD# 91-009-PLA

GRANT AWARD AGREEMENT

THIS AGREEMENT is entered into this 2 day of MACH, 1994, by and between the FLORIDA COMMUNITIES TRUST ("FCT"), a nonregulatory agency within the State of Florida Department of Community Affairs, and OSCEOLA COUNTY, a political subdivision of the State of Florida and ORANGE COUNTY, a political subdivision of the State of Florida ("FCT Recipient"), in order to impose terms, conditions, and restrictions on the use of the proceeds of certain bonds, hereinafter described, and the lands acquired with such proceeds and as described in Exhibit "A" attached hereto and made a part hereof ("Project Site"), as shall be necessary to ensure compliance with applicable Florida Law and federal income tax law and to otherwise implement provisions of Chapters 253, 259, and 380, Florida Statutes.

WHEREAS, Part III Chapter 380, Florida Statutes, the Florida Communities Trust Act, creates a nonregulatory agency within the Department of Community Affairs, which will assist local governments in bringing into compliance and implementing the conservation, recreation and open space, and coastal elements of their comprehensive plans and in otherwise conserving natural resources and resolving land use conflicts by providing financial assistance to local governments to carry out projects and activities authorized by the Florida Communities Trust Act;

WHEREAS, Section 259.101(3)(¢), Florida Statutes, provides for the distribution of ten percent (10%) of the net Preservation 2000 Revenue Bond proceeds to the Department of Community Affairs to provide land acquisition grants and loans to local governments through the FCT;

WHEREAS, the Governor and Cabinet authorized the sale and issuance of State of Florida Department of Natural Resources Preservation 2000 Revenue Bonds (Bonds);

WHEREAS, the Bonds were issued as tax-exempt bonds, meaning that the interest on the Bonds is excluded from the gross income of Bondholders for federal income tax purposes;

WHEREAS, Rule 9K-4.010(2)(e), F.A.C. authorizes FCT to impose conditions for funding on those FCT applicants whose

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• CIRCUIT COURT TAB INSTR # JR., CLERK OF THE 15:53 VERIFIED: L WILLS /04/94

projects have been selected for funding in accordance with Rule Chapter 9K-4, F.A.C.;

WHEREAS, the FCT has approved the terms under which the Project Site is acquired and the deed whereby the FCT Recipient acquires title to the Project Site shall contain such covenants and restrictions as are sufficient to ensure that the use of the Project Site at all times complies with Section 375.051, Florida Statutes and Section 9, Article XII of the State Constitution and shall contain clauses providing for the conveyance of title to the Project Site to the Board of Trustees of the Internal Improvement Trust Fund upon the failure of the FCT Recipient to use the Project Site acquired thereby for such purposes; and

WHEREAS, such covenants and restrictions shall be imposed by an agreement which shall describe with particularity the real property which is subject to the agreement and shall be recorded in the county in which the real property is located; and

WHEREAS, the purpose of this Agreement is to set forth the covenants and restrictions that are imposed on the Project Site subsequent to its acquisition with the FCT Preservation 2000 Bond Proceeds.

NOW THEREFORE, in consideration of the mutual covenants and undertakings set forth herein, and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, FCT and FCT Recipient do hereby contract and agree as follows:

I. GENERAL CONDITIONS.

- 1. Upon execution and delivery by the parties hereto, the FCT Recipient shall cause this Agreement to be recorded and filed in the official public records of Orange County, Florida, and in the official public records of Osceola County, Florida, and referenced by the warranty deeds vesting fee simple title to the Project Site in the FCT Recipient, and in such manner and in such other places as FCT may reasonably request, and shall pay all fees and charges incurred in connection therewith.
- 2. The FCT Recipient and FCT agree that the State of Florida Department of Environmental Protection will forward this Agreement to Department of Environmental Protection Bond Counsel for review. In the event Bond Counsel opines that an amendment is required to this Agreement so that the tax exempt status of the Preservation 2000 Revenue Bonds is not jeopardized, FCT and FCT Recipient shall amend the Agreement accordingly.

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- 3. This Agreement may be amended at any time. Any amendment must be set forth in a written instrument and agreed to by both the FCT Recipient and FCT.
- 4. This Agreement and the covenants and restrictions contained herein shall run with the Property herein described and shall bind, and the benefits shall inure to, respectively, the FCT and the FCT Recipient and their respective successors and assigns.
- 5. This Agreement shall be governed by and construed in accordance with the laws of the State of Florida, with respect to both substantive rights and with respect to procedures and remedies.
- 6. Any notice required to be given hereunder shall be given by personal delivery, by registered mail or by registered expedited service at the addresses specified below or at such other addresses as may be specified in writing by the parties hereto, and any such notice shall be deemed received on the date of delivery if by personal delivery or expedited delivery service, or upon actual receipt if sent by registered mail.

FCT:

Florida Communities Trust
Department of Community Affairs
2740 Centerview Drive
Tallahassee, FL 32399-2100
ATTN: Executive Director

FCT Recipient:

Orange County, a political subdivision of the State of Florida 201 South Rosalind Avenue Orlando F5 32801 ATTN: Board of County Commissioners

Osceola County, a political subdivision of the State of Florida 17 South Vernon Avenue Kissimmee, FL 32741

ATTN: Board of County Commissioners

7. If any provision of the Agreement shall be invalid, illegal or unenforceable, the validity legality and enforceability of the remaining provisions shall not in any way be affected or impaired.

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- II. PROJECT SITE REQUIREMENTS IMPOSED BY CHAPTER 259, CHAPTER 375, AND CHAPTER 380, PART III, FLORIDA STATUTES.
- 1. If any essential term or condition of this grant agreement is violated by the FCT Recipient or by some third party with the knowledge of the FCT Recipient and the FCT Recipient does not correct the violation within 30 days of notice of the violation, fee simple title to all interest in the Project Site shall be conveyed to the Board of Trustees of the Internal Improvement Trust Fund. The FCT shall treat such property in accordance with Section 380.508(4)(e), Florida Statutes.

FCT shall investigate any violation of terms and conditions to determine if both FCT Recipients have knowledge of or are a party to the violation. If it is determined that one of the FCT Recipients has no knowledge of, has notified FCT of, or is not a party to the violation, the FCT Recipient not in violation shall not be required to convey fee simple title to its interest in the Project Site to the Board of Trustees of the Internal Improvement Trust Fund.

- 2. Any transfer of the Project Site shall be subject to the approval of FCT and FCT shall enter into a new agreement with the transferee, containing such covenants, clauses, or other restrictions as are sufficient to protect the interest of the people of Florida.
- 3. The interest, if any, acquired by the FCT Recipient in the Project Site will not serve as security for any debt of the FCT Recipient unless FCT approves the transaction.
- 4. If the existence of the FCT Recipient terminates for any reason, title to all interest in real property it has acquired with the FCT award shall be conveyed to the Board of Trustees of the Internal Improvement Trust Fund, unless FCT negotiates an agreement with another local government or nonprofit organization which agrees to accept title to all interest in and to manage the Project Site.
- 5. In the event that the Project Site is damaged or destroyed or title to the Project Site, or any part thereof, is taken by any governmental body through the exercise or the threat of the exercise of the power of eminent domain, the FCT Recipient shall deposit with the FCT any insurance proceeds or any condemnation award, and shall promptly commence to rebuild, replace, repair or restore the Project Site in such manner as is consistent with the Agreement. The FCT shall make any such insurance proceeds or condemnation award moneys available to provide funds for such restoration work. In the event that the FCT Recipient fails to commence or to complete the rebuilding,

repair, replacement or restoration of the Project Site after notice from the FCT, the FCT shall have the right, in addition to any other remedies at law or in equity, to repair, restore, rebuild or replace the Project Site so as to prevent the occurrence of a default hereunder.

Notwithstanding any of the foregoing, FCT will have the right to seek specific performance of any of the covenants and restrictions of this Agreement concerning the construction and operation of the Project Site.

III. PROJECT SITE OBLIGATIONS IMPOSED BY FCT ON THE FCT RECIPIENT.

- 1. The Project Site shall be managed only for the conservation, protection and enhancement of natural and historical resources and for passive, natural resource-based public outdoor recreation which is compatible with the conservation, protection and enhancement of the Project Site, along with other related uses necessary for the accomplishment of this purpose. The proposed uses for the Project Site are specifically designated in the Project Plan as approved by FCT.
- 2. The FCT Recipient shall prepare and submit to FCT an annual report as required by Rule 9K-4.013, F.A.C.
- 3. The FCT Recipient shall ensure that the future land use designation assigned to the Project Site is for a category dedicated to open space, conservation, or outdoor recreation uses as appropriate. If an amendment to the FCT Recipient's comprehensive plan is required to comply with this paragraph, the amendment shall be proposed at the next comprehensive plan amendment cycle available to the FCT Recipient.
- 4. FCT Recipient shall ensure, and provide evidence thereof to FCT, that all activities under this Agreement comply with all applicable local, state, regional and federal laws and regulations, including zoning ordinances and the adopted and approved comprehensive plan for the jurisdiction as applicable. Evidence shall be provided to FCT that all required licenses and permits have been obtained prior to the commencement of any construction.
- 5. The FCT Recipient shall, through its agents and employees, prevent the unauthorized use of the Project Site or any use thereof not in conformity with the FCT approved project plan.
- 6. FCT staff or its duly authorized representatives shall have the right at any time to inspect the Project site and the operations of the FCT Recipient at the Project site.

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- 7. All buildings, structures, improvements, and signs shall require the prior written approval of FCT as to purpose. Further, tree removal, other than non-native species, and/or major land alterations shall require the written approval of FCT. The approvals required from FCT shall not be unreasonably withheld by FCT upon sufficient demonstration that the proposed structures, buildings, improvements, signs, vegetation removal or land alterations will not adversely impact the natural resources of the Project Site. The approval by FCT of the FCT Recipient's management plan addressing the items mentioned herein shall be considered written approval from FCT.
- 8. If archaeological and historic sites are located on the Project Site, the FCT Recipient shall comply with Chapter 267, Florida Statutes. The collection of artifacts from the Project Site or the disturbance of archaeological and historic sites on the Project Site will be prohibited unless prior written authorization has been obtained from the Department of State, Division of Historical Resources.
- 9. The FCT Recipient shall ensure that the Project Site is identified as being publicly owned and operated as a natural resource-based public outdoor recreational site in all signs, literature and advertising regarding the Project Site. The FCT Recipient shall erect a sign(s) identifying the Project Site as being open to the public and as having been purchased with funds from FCT and FCT Recipient.

IV. OBLIGATIONS INCURRED BY FCT RECIPIENT AS A RESULT OF BOND PROCEEDS BEING UTILIZED TO PURCHASE THE PROJECT SITE.

- 1. If the Project Site is to remain subject, after its acquisition by the State and the FCT Recipient, to any of the below listed activities or interests, the FCT Recipient shall provide at least 60 days written notice of any such activity or interest to FCT prior to the activity taking place, and shall provide to FCT such information with respect thereto as FCT reasonably requests in order to evaluate the legal and tax consequences of such activity or interest:
- a. any lease of any interest in the Project Site to a non-governmental person or organization;
- b. the operation of any concession on the Project Site to a non-governmental person or organization;
- c. any sales contract or option to buy things attached to the Project Site to be severed from the Project Site, with a non-governmental person or organization;

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- d. any use of the Project Site by non-governmental persons other than in such person's capacity as a member of the general public;
- e. a management contract of the Project Site with a non-governmental person or organization; and
- f. such other activity or interest as may be specified from time to time in writing by FCT to the FCT Recipient.
- 2. FCT Recipient agrees and acknowledges that the following transaction, events, and circumstances may not be permitted on the Project Site as they may have negative legal and tax consequences under Florida law and federal income tax law:
- a. a sale of the Project Site or a lease of the Project Site to a non-governmental person or organization;
- b. the operation of a concession on the Project Site by a non-governmental person or organization;
- c. a sale of things attached to the Project Site to be severed from the Project Site to a non-governmental person or organization;
- d. any change in the character or use of the Project Site from that use expected at the date of the issuance of any series of bonds from which the disbursement is to be made;
- e. any use of the Project Site by non-governmental persons other than in such person's capacity as a member of the general public;
- f. a management contract of the Project Site with a non-governmental person or organization; and
- g. such other activity or interest as may be specified from time to time in writing by FCT to the FCT Recipient.

DELEGATIONS AND CONTRACTUAL APRANGEMENTS BETWEEN THE FCT RECIPIENT AND OTHER GOVERNMENTAL BODIES, NOT FOR PROFIT ENTITIES, OR NON GOVERNMENTAL PERSONS FOR USE OR MANAGEMENT OF THE PROJECT SITE WILL IN NO WAY RELIEVE THE FCT RECIPIENT OF THE RESPONSIBILITY TO ENSURE THAT THE CONDITIONS IMPOSED HEREIN ON THE PROJECT SITE AS A RESULT OF UTILIZING BOND PROCEEDS TO ACQUIRE THE PROJECT SITE ARE FULLY COMPLIED WITH BY THE CONTRACTING PARTY.

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V. CONDITIONS THAT ARE PARTICULAR TO THE PROJECT SITE AS A RESULT OF THE FCT APPROVED MANAGEMENT PLAN.

- 1. The FCT Recipient shall ensure that the public has adequate access to the Project Site for resource-based outdoor recreation to the extent that the Project Sites's natural resources are not adversely affected.
- 2. The timing and extent of a vegetative survey for the Project Site shall be as specified in the management plan to determine the measures the FCT Recipient must take to restore and/or preserve the Project Site.
- 3. The FCT Recipient shall ensure the preservation and proper management of the native vegetative communities occurring on the Project Site, particularly the xeric oak, dry prairie, hardwood hammock, and longleaf pine communities.
- 4. The FCT Recipient shall provide to FCT a detailed mitigation plan to restore the degraded wetland and former agricultural areas. An annual status summary on the wetland and upland mitigation activities, including an accounting of the mitigation credits that have been issued which relate to the Project Site, must be provided in the annual report.
- 5. The Project Site shall be managed in a manner that will optimize habitat conditions for the listed wildlife species that utilize of could potentially utilize the Project Site.
- 6. The FCT Recipient shall ensure that the surface water resources occurring on the Project Site shall be incorporated into the planned outdoor recreational fadilities.
- 7. Wildlife observation facilities, hiking trails, and environmental education programs shall be incorporated into the Project Site management plan to the extent that such facilities and programs do not interfere with restoration efforts or adversely affect the natural resources occurring on the site.

THIS GRANT AWARD AGREEMENT embodies the entire Agreement between the parties.

IN WITNESS WHEREOF, the parties hereto have duly executed this Agreement.

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Witness: Vanet J. Carr Witness Name: JANET L. TRA- WITNESS NAME: JANET	ORANGE COUNTY, a political subdivision of the State of Florida, BY ITS BOARD OF COUNTY COMMISSIONERS BY:
	Accepted as to Legal Form and Sufficiency:
	Pate: 30 MAN 97
Witness:	OSCEOLA COUNTY, a political subdivision of the State of Florida, BY ITS BOARD OF COUNTY COMMISSIONERS
Witness Name: nave Hex Kurta	BY: Much Aumuch Its: Vice Chairman
Witness Name: Reflecta & Juffy	Date: 3/28/94
	Attest: WWW Clerk
	ANKKKAIRHAÄXXXXX KARRÄKRAXRRXKRXKRÄNXXKRKRXNHWX
	X XXXXXXXXXXXXXXXXXXXXXXXXXX XX
	FOR THE USE AND RELIANCE OF OSCEOLA COUNTY ONLY APPROVED AS TO FORM 19 7 NEAL D. BOWEN COUNTY ATTORNEY

FLORIDA COMMUNITIES TRUST HOWARD DOUGLAS Accepted as to Legal Form and Counsel STATE OF FLORIDA COUNTY OF LEON Chair of the Florida Communities Trust. She is personally known to me.

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STATE	OF	FLORIDA
COUNTY	OF	OSCEOLA

The foregoing instrument was acknowledged before me this 28th day of March , 1994, by Chuck Dunnick as Vice Chairman . He\She is personally known to me.

Notary Public
Print Name:

Commission No.

My Commission Expires:

BEVERLY G. DOWNING
Notary Public, State of Florida
My Commission Expires June 26, 1994
Commission #CC011804

STATE OF FLORIDA COUNTY OF WARDL

The foregoing instrument was acknowledged before me this as BCC luci Chauman. 1994, by Jom Haley as BCC luci Chauman. . (see She is personally known to me.

This instrument prepared by and and should be returned to:
Ann J. Wild
Florida Communities Trust
2740 Centerview Drive

Tallahassee, FL 32399-2100

GAA/009/P1A FIN/3-21-94 Notary Public Print Name: Lumbera D. Samples Commission No.

My Commission Expires:

10C 318571

1Cs

EXHIBIT A

LEGAL DESCRIPTION

All of the South ½ of Section 27, Township 24 South, Range 31 East, less that portion thereof lying below the Meander line of Lake Hart established by U.S. Government Survey, Orange County, Florida.

All of Section 34, Township 24 South, Range 31 East.

The West ½ of the Southwest ¼ and the Southeast ¼ of the Southwest ¼ of Section 35, Township 24 South, Range 31 East.

And also, all property, if any, located in South ½ of Section 27, Township 24 South, Range 31 East, lying lakeward of the U.S. Government Survey Meander Line for Lake Hart. Any such property rights shall remain and be appurtenant to the legal title to the real property lying contiguous to such lakeward property.

All in the Orange County, Florida.

TOGETHER WITH

Lots 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, 32, 33, 34, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44, 45, 46, 47, 48, 49, 50, 51, 52, 53, 54, 55, 56, 57, 58, 59, 60, 61, 62, 63, and 64 in Section 3, Township 25 South, Range 31 East according to the NEW AND CORRECTED MAP OF NARCOOSSEE, as filed and recorded in the Office of the Clerk of the Circuit court of Osceola County, Florida, in Plat Book 1, Pages 73 and 74, Public Records of Osceola County, Florida; Together with all land adjoining the above described lots formerly shown as roads on said NEW AND CORRECTED MAP OF NARCOOSSEE which have heretofore been vacated, abandoned closed and discontinued as public roads.

All in Osceola County, Florida.

Split Oak Forest

History

Split Oak Forest WEA was acquired by Orange and Osceola County in 1994 with funds from the Florida Wish and Wildlife Conservation Commission's (FWC) Mitigation Park Program, Gopher Tortoise Incidental Take Permits, the Florida Communities Trust's Preservation 2000 program, and the two counties. The now-defunct Mitigation Park Program was established as an off-site alternative to on-site protection for rare species impacted by development. When developers eliminated habitat for an endangered or threatened species, they paid fees that were used to buy and manage high quality habitat elsewhere. Additionally, almost the entire Split Oak property is mitigation under federal and state law.

Split Oak Forest's value for conservation was recognized by both Orange and Osceola Counties when they created, approved, and submitted a partnership application with FWC to protect and restore Split Oak Forest in 1991.

Split Oak Forest is named after a large live oak (*Quercus virginiana*) tree that split in half hundreds of years ago and survived. A total of 1049.26 acres of Split Oak Forest are in Orange County and 639.74 are in Osceola County. Split Oak Forest has a rich variety of habitats that support a diversity of plant and animal species. It is a designated Orange County Green PLACE and is part of the Priority 1 Kissimmee-St Johns-Ocala Critical Greenway Linkage as identified by the University of Florida GeoPlan Canter and the Florida Wildlife Corridor. It is connected to four other Orange County parks: Eagle's Roost, Moss Park, Crosby Island Marsh Preserve, and Isle of Pine Preserve.

Split Oak Forest is managed specifically for the benefit of listed Threatened and Endangered species, primarily using growing-season prescribed fire, carefully applied by FWC. FWC has put a great deal of effort and public money into properly managing Split Oak Forest's' fire-dependent ecosystems and nearly eradicating invasive species on the site.

Any development of Split Oak Forest, including, but not limited to, paved roads, structures, and linear facilities of any type would permanently alter and degrade the entirety of Split Oak Forest and would set a precedent for future development of similarly-situated conservation land throughout the state. The original acquisition agreement is vulnerable to alteration by consent of the Orange County Commission.

Section

The residents of Orange County, in order to protect Split Oak Forest Wildlife and Environmental Area form any future destruction, and in order to maintain the quality of their air and water, hereby bar the Orange County Board of County Commissioners from approving or applying for any construction permits, development permits, release or modification of conservation easements, or modification of the Florida Communities Trust Grant Award Agreement.

2020 Orange County Charter Review Commission (CRC)

Subcommittee Proposal on the Citizen-Initiated Charter and Ordinance Amendment Process (Orange County Charter, Sec. 601)

Presented by Member Samuel Vilchez Santiago on October 22, 2019

Executive Summary

This document details CRC member Samuel Vilchez Santiago's proposal to establish a CRC subcommittee that evaluates (1) lowering the petition threshold for citizen-initiated Charter amendments and repeals from 10 percent of all registered voters per county district and (2) lowering the petition threshold for citizen-initiated Ordinance amendments, enactments and repeals from 7 percent of all registered voters per county district. Specifically, this proposal seeks the creation of a CRC subcommittee to study Section 601 of the Orange County Charter. In addition, this document specifies some of the reasoning behind this proposal, including the total number of registered voters per county district and the number of necessary signed petitions under the current and proposed language. It also includes a description of how difficult it is to place a charter/ordinance amendment-related ballot question through the citizen-initiated process, detailing potential costs and hours of work based on estimates. Finally, this document presents a brief summary of citizen-initiated charter and ordinance amendment processes in other similarly populated Florida counties, demonstrating Orange County's current petition threshold to be significantly higher than its counterparts.

Orange County Charter, Section 601

"Article VI - Initiative, Referendum and Recall

Sec. 601 - Initiative and Referendum

The power to propose amendment or repeal of this Charter, or to propose enactment, amendment or repeal of any county ordinance by initiative is reserved to the people of the county.

- A. Charter. A petition seeking to amend or repeal the Charter of Orange County shall be signed by **ten** (10) **percent** of the county electors in each commission district as of January 1 of the year in which the petition is initiated. No less than seventy-five (75) percent of the minimum number of required signatures shall be on petition forms approved by the supervisor of elections containing the comptroller's financial impact statement pursuant to section 602.E.2.
- B. *Ordinance*. A petition seeking to enact or repeal an ordinance shall be signed by **seven** (7) **percent** of the county electors in each commission district as of January 1 of the year in which petition is initiated. No less than seventy-five (75) percent of the minimum number of required signatures shall be on petition forms approved by the supervisor of elections containing the comptroller's financial impact statement pursuant to section 602.E.3

Practical Meaning of Orange County Charter Section 601

a. Number of needed petitions per county district:

For voters to initiate a successful Charter or Ordinance amendment or repeal, they would have to collect the following amount of qualifying petitions from voters in each county commission²:

County Commission District	Total number of registered voters ³	Petitions needed to propose a Charter amendment or repeal	Petitions needed to propose an Ordinance amendment, enactment or repeal
		Total number of petitions needed under current 10% threshold	Total number of petitions needed under current 7% threshold
District 1	158,625	15,863	11,104
District 2	131,410	13,141	9,199
District 3	142,287	14,229	9,961
District 4	156,514	15,652	10,956
District 5	150,774	15,078	10,555
District 6	103,041	10,305	7,129
County Total	842,651	84,268	58,904

b. Calculating the potential costs of citizen-initiated charter or ordinance amendment proposals:

According to the National Democratic Training Committee, a volunteer should be expected to knock on about 20 doors per hour, with an average 25% success rate. This means that a volunteer door-knocker is expected to talk to about 5 voters per hour. If we project a 60% success rate on petition-gathering - a very optimistic projection for any campaign - then a volunteer is likely to obtain 3 signed qualifying petitions in one hour.

¹ Information highlighted in yellow represents what was amended on November 2016. For more information, please review the Orange County 2016 Charter Review Commission Final Report, pages 13 and 14.

² Based on <u>official voter registration numbers from the Orange County Supervisor of elections</u> as of October 1, 2019.

³ As of October 1, 2019.

That means that in order to reach the 84,268 petitions to place a citizen-initiated charter amendment question on the ballot, the proposing party/team would need about 28,089 hours of work,⁴ without taking into account hours needed for planning and organizing purposes.

Let's now suppose that each volunteer gives 40 hours of their time to the petition-gathering cause - another goal that most political operatives would probably deem as difficult to achieve. If that's the case, the proposing party/group would need about 702 committed volunteers to gather enough petitions to place a charter amendment question on the ballot.⁵ In other words, a successful petition-gathering campaign for a charter amendment proposal is likely to require more volunteers than most Orange County political campaigns.

Likely, this means that any successful petition-gathering campaign will require paid canvassers. At the market rate of \$15 per hour per canvasser, the campaign would need about \$421,335 to just cover canvassing costs. This is again without taking into account planning and organizing costs. In a best case scenario situation, a proposing party/group would implement a strategy that combines volunteers and paid canvassers. Yet, even in that case, the costs could still range in the hundreds of thousands of dollars, making it almost impossible for any true grassroots community groups to successfully propose a charter amendment.

As well, given the 7 percent petition threshold, those proposing citizen-initiated ordinance amendments face a similar situation. In fact, in order to gather 58,904 qualifying petitions, an ordinance amendment proposing party/group would need to spend about 19,635 hours door knocking,⁷ requiring about 491 committed volunteers who spend at least 40 hours collecting petitions.⁸ If instead of volunteers the proposing team/group utilizes paid canvassers, they are expected to spend about \$295,000 just to cover petition-gathering efforts.⁹ Once again, the petition-gathering process appears too expensive for regular citizens and grassroots organizations to cost.

Thus, as currently established by the Orange County Charter, the citizen-initiated charter amendment process hinders true local citizen participation by making petition-gathering-campaigns unnecessarily costly, which often leads to overrepresentation of issues backed by economically affluent groups and individuals as well as outside interest groups that include unaccountable Political Action Committees (PACS).

⁴ 84,268 petitions divided by 3 petitions per hour estimate = 28,089.3

⁵ 28,089 hours of work divided by 40 hours per volunteer = 702.2

⁶ \$15 per hour times 28,089 hours required to collect all petitions = \$421,335

⁷ 58.904 petitions divided by 3 petitions per hour estimate = 19.634.7

⁸ 19,635 hours of work divided by 40 hours per volunteer = 490.9

⁹ \$15 per hour times 19,635 hours required to collect all petitions = \$294,525

Petition thresholds for citizen-initiated Home Rule Charter amendment proposals in other similarly populated ¹⁰ Florida counties

- Palm Beach County: 11 7 percent of the number of voters eligible to vote in the last general election (Sec. 6.3).
- **Broward County: 7 percent** of the number of voters eligible to vote in the last general election (Sec. 7.01D4).
- <u>Pinellas County</u>: **10** percent of the number of voters eligible to vote in the last general election (Sec. 6.02).
- <u>Hillsborough County</u>: **8 percent** of the votes cast in each of [the county commission] districts and the county as a whole in the last preceding election in which a President or presidential elections were chosen (Sec. 8.03).
- <u>Jacksonville (Duval County)</u>: ¹² **5 percent** of the total number of registered voters in the city at the time of the last preceding general consolidated government election for first petition on a given proposed reform.

Orange County's current 10 percent petition thresholds for citizen-initiated home rule charter amendments or repeals ranks higher than other similarly populated counties in the state of Florida. This is yet another reason to consider an evaluation of Section 601 of the Orange County Charter.

Concluding Thoughts and Call for Further Research

This document has highlighted some of the inadequacies of Orange County's current high thresholds for citizen-initiated charter and ordinance amendments or repeals to make it to the ballot for voters to decide. This document is primarily designed to serve as an initial step toward the potential change of Section 601 of the Orange County Charter, establishing a call for the creation of a 2020 CRC sub-committee to study this important issue that directly impacts our local democratic process. Some of the potential topics for further research include an evaluation of past CRC discussions on amending Section 601 of the County's charter, listening to groups that have gone through the amendment petition process, and prompting the Supervisor of Elections office to study past failed and successful local petition campaigns for charter/ordinance amendments or repeals. Lastly, and most importantly, such a subcommittee should also evaluate different potential petition thresholds (i.e. requiring 6% vs. 10% of voters to sign charter/ordinance amendment petitions for it to go on the ballot).

¹⁰ Each of the presented counties has a total population that ranges from 800,000 to 1,400,000 inhabitants, compared to Orange County's estimated population of 1,400,000 people (<u>U.S. Census Bureau</u>).

¹¹ Click on hyperlinks to access each county's home rule charter document.

¹² The City of Jacksonville and Duval County merged in 1968, creating a single entity governing of all Duval County (<u>City of Jacksonville</u>, 2019).



Memo

To: All CRC Members

From: Cliff Shepard, General Counsel

CC: Jack Douglas

Re: Expansion of Authority - Expansion/Composition of County Commission Districts

Committee

At their meeting of October 23, 2019, the "Expansion/Composition of County Commission Districts Committee" discussed whether the job of county commissioner (other than the Mayor who is already full-time) should be a full-time position. The charter currently provides that "commissioners shall only devote such time as is necessary to perform the legislative responsibilities of their office." Sec. 207. As such, they are compensated as part-time officials. The question arises, in the context of studying potential expansion of the commission, whether simply making the positions full-time would obviate any perceived need for additional commissioners. This specific question would appear to exceed the scope of the original authority delegated to this committee.

Requested action:

The committee requests the full CRC board determine whether the committee's authority should be expanded to include consideration of whether the position of county commissioner should be made full-time under the charter.



2020 ORANGE COUNTY CHARTER REVIEW COMMISSION (CRC)

Committee Summary Report

Rights of the Wekiva River and Econlockhatchee River Committee

October 3, 2019

Comptroller's 4th Floor Conference Room

4:00 p.m.

Committee Members: Eugene Stoccardo, Chair

James R. Auffant John E. Fauth Nikki Mims

Anthony (Tony) Suarez

Clifford Shepard, CRC Attorney

Jessica Vaupel, Assisting CRC as Staff Anissa Mercado, Assisting CRC as Staff

The Rights of the Wekiva River and Econlockhatchee River Committee meeting was held to further review proposed Charter amendment language.

Public Comment

No members of the public addressed the committee during public comment.

Committee Chair Comments

Chair Stoccardo thanked the members and the public for their attendance. Chair Stoccardo advised the purpose of the meeting was to review the proposed Charter amendment language. Chair Stoccardo advised the public that if there was time left at the end of the meeting, the public would be permitted to provide remarks concerning the discussion.

Members Open Discussion

Chair Stoccardo opened the floor for member discussion concerning the proposed Charter amendment language and advised the committee members they would be working from Member Fauth's and Counsel's version. Legal Counsel provided remarks concerning the revised draft which focused on past committee discussions as well as definitions pulled from sources such as statutes, reports, and other authoritative sources.

The committee members and CRC Attorney Shepard reviewed the draft and offered suggested edits. Discussion ensued.

CRC Attorney Shepard provided the committee members with a memorandum containing standing language from the 3rd DCA case and from the Florida Wildlife Federation case. CRC Attorney Shepard clarified that the language used in the draft is from the Supreme Court case rather than the 3rd DCA case. Discussion ensued.

Member Auffant addressed the cost of litigation. CRC Attorney Shepard advised the committee that he has arbitration language which was not included in the current draft. Discussion ensued.

Public Comment

The following persons addressed the committee:

- Bobby Beagles
- Mike Dennis
- Chuck O'Neal

Future Action Plan

CRC Attorney Shepard encouraged the members to review the definitions provided and to bring any suggestions to the next committee meeting.

The next scheduled committee meeting will be held on Thursday, October 17, 2019 at 4:00 p.m. Supporting materials, including the meeting notice, agenda, audio and summary report, may be found by visiting https://www.occompt.com/clerk-of-the-bcc/charter-2020/meetings/.



2020 ORANGE COUNTY CHARTER REVIEW COMMISSION (CRC)

Committee Summary Report

Rights of the Wekiva River and Econlockhatchee

River Committee

October 17, 2019

Comptroller's 4th Floor Conference Room

4:00 p.m.

Committee Members: Eugene Stoccardo, Chair

James R. Auffant John E. Fauth

Anthony (Tony) Suarez

Patrick Brackins, CRC Attorney

Anissa Mercado, Assisting CRC as Staff

Absent Member Nikki Mims

Invited Guest: Chuck O'Neal

The Rights of the Wekiva River and Econlockhatchee River Committee meeting was held to further review proposed Charter amendment language.

Public Comment

No members of the public addressed the committee during public comment.

Committee Chair Comments

Chair Stoccardo thanked members for working on the committee's proposed Charter amendment language revisions. Chair Stoccardo advised the public that if there was time left at the end of the meeting, the public would be permitted to provide remarks concerning the discussion.

Members Open Discussion

Chair Stoccardo opened the floor for member discussion concerning the proposed Charter amendment language and advised the committee members they would be working from CRC Attorney Shepard's version. Chair Stoccardo suggested the next version of the draft include a draft number.

Members provided remarks concerning their findings regarding undefined terms and language. Discussion ensued. Mr. O'Neal contributed to the discussion.

Member Auffant addressed the language he asked CRC Attorney Shepard to include in the draft Charter amendment regarding injunctive relief brought by a citizen. Discussion ensued. Chair Stoccardo advised the members that the section pertaining to the new language would be discussed in detail at the next committee meeting.

Member Fauth addressed the Orange County Farm Bureau letter which was forwarded to the members. Discussion ensued.

Public Comment

The following person addressed the committee: Wayne Rich.

Future Action Plan

Following the discussion, Chair Stoccardo reiterated that Member Fauth would define the terms referenced during the committee's meeting and the CRC Attorney is charged with addressing the concerns the Orange County Farm Bureau has with the draft Charter amendment.

The next scheduled committee meeting will be held on Thursday, November 7, 2019 at 4:00 p.m. Supporting materials, including the meeting notice, agenda, audio and summary report, may be found by visiting https://www.occompt.com/clerk-of-the-bcc/charter-2020/meetings/.



2020 ORANGE COUNTY CHARTER REVIEW COMMISSION (CRC)

Committee Summary Report

Ethics Concerning Lobbyists Committee

October 10, 2019

Comptroller's 4th Floor Conference Room

9:15 a.m.

Committee Members: Lee Steinhauer, Chair

Camille Evans Jeffrey Miller

Patrick Brackins, CRC Attorney

Jessica Vaupel, Assisting CRC as Staff Anissa Mercado, Assisting CRC as Staff

Absent Members: Matthew Klein

Samuel Vilchez Santiago

Others Present: Chris Dawkins, Director of Audit

Kate Latorre, Assistant County Attorney

The Ethics Concerning Lobbyists Committee meeting was held to further identify related issues and to address any member questions.

Public Comment

The following persons addressed the committee:

- -Emmett O'Dell
- -Eugene Stoccardo
- -Anh Volmer
- -Doug Head

Update by CRC Attorney

CRC Attorney Brackins provided an update on ethics commissions in other jurisdictions and local lobbying regulations and referenced the memorandum previously provided by CRC Attorney Clifford Shepard. Discussion ensued.

CRC Attorney Brackins noted that Orange County Code does provide for a local Ethics Advisory Board (Section 2-457, Article 13), but it appears that one was not formed by resolution. CRC Attorney Brackins provided copies of Ordinances 2008-15 and 2010-08 to the committee members. Discussion ensued.

Committee Chair Steinhauer questioned whether the committee could receive a copy of the Ethics Task Force Recommendation which promulgated Ordinances 2008-15 and 2010-08. Assistant County Attorney Kate Latorre advised she would provide CRC staff with a copy of the recommendation to distribute to the committee members.

CRC Chair Evans questioned the Comptroller's role in County ethics and audits. CRC Attorney Brackins and Director of Audit Dawkins contributed to the discussion. Discussion ensued.

Member Miller requested a breakdown from General Counsel of how disclosure and abstention, referenced in County Code, might address some of the issues the committee has been asked to review.

Update by CRC Staff

Ms. Vaupel advised staff received the requested records from the County. Once staff completes the comparison of registered lobbyists to appointed advisory board members between the years 2009-2019, staff will distribute the information to the committee members.

Potential Framework and Language of Ethics Commission

Committee Chair Steinhauer provided remarks concerning the suggested language offered by Member Stoccardo. Committee Chair Steinhauer communicated his preference to receive some of the information discussed today prior to making an opinion regarding Member Stoccardo's language. Discussion ensued.

Member Miller questioned whether the committee is recreating a wheel for something that is currently in place or could be addressed, modified or amended by County ordinance. Member Miller further questioned the cost of creating an ethics commission as opposed to the advisory board provided for by County ordinance. Discussion ensued.

Committee Chair Comments

Committee Chair Steinhauer provided remarks regarding comments made during the public comment portion of the meeting.

Future Action Plan

The next scheduled committee meeting will be held on Monday, October 28, 2019 at 9:15 a.m. Supporting materials, including the meeting notice, agenda, audio and summary report, may be found by visiting https://www.occompt.com/clerk-of-the-bcc/charter-2020/meetings/.