# Law Enforcement Impact Fee Study Update

**Board of County Commissioners Public Hearing** 

January 15, 2013







#### **Presentation Outline**

- Background
- Study Update
- Impact Fee Summary
- Requested Action







## Background

#### **Definition:**

Impact Fees are one-time assessments charged by local governments to new development to fund a proportionate share of capital improvements attributed to that development.





## Background (continued)

#### **Impact Fees**

- Fire/Rescue Services (October 30, 2012)
- Law Enforcement (January 15, 2013)
- Roads (November 13, 2012)
- Parks and Recreation (October 30, 2012)
- Schools (June 7, 2011)





#### Background (continued)

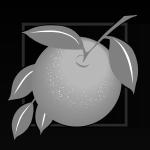
- Payment due at building permit
- For Capital Expenditures only
- Parks/Recreation and School Impact Fees are charged to residential uses only
- Require Periodic Review
- Ordinance Increasing Fee requires 90-day notice
- Law Enforcement Impact Fee Study Methodology is not changing



## Background (continued)

#### **Review Process**

- Development Advisory Board (DAB)
- LPA Worksession
- LPA Public Hearing
- BCC Public Hearing (Ordinance)



## **Study Update**

#### **Basic Impact Fee Calculation**

Calls per Land Use Type (e.g. SF Unit) Multiplied by the Capital Cost per Call (building space and vehicles)

Less Credit for Debt Payments



#### **Building Cost Comparison**

|                   | 2005         | <b>Proposed Study</b> | Increase     | % Change |
|-------------------|--------------|-----------------------|--------------|----------|
| Building Sq. Feet | 235,641      | 339,569               | 103,928      | 44%      |
| Cost per Sq. Foot | \$170        | \$212                 | \$42         | 25%      |
| Total Cost        | \$40,058,970 | \$71,988,542          | \$31,929,572 | 80%      |



#### Vehicle Cost Comparison

|                    | 2005         | Proposed Study | Increase     | % Change |
|--------------------|--------------|----------------|--------------|----------|
| Total Vehicles     | 1,234        | 1,975          | 741          | 60%      |
| Total Vehicle Cost | \$32,573,782 | \$70,046,069   | \$37,472,287 | 115%     |



#### Net Capital Cost per call for Service

| Building Cost                         | \$71,988,542  |
|---------------------------------------|---------------|
| Vehicle and Equipment Cost            | \$70,046,069  |
| Total Capital Cost                    | \$142,034,611 |
| Less Eligible Outstanding Debt        | \$13,769,305  |
| Net Capital Cost                      | \$128,265,306 |
| Annual Calls-for Service              | 513,693       |
| Net Capital Cost per Call-for-Service | \$250         |



#### Changes in Calls for Service

| Land Use Type            | Units of<br>Development | 2005 Calls<br>for Service | 2010 Calls for<br>Service | Total Change<br>in Calls | 2005<br>Units | Current<br>Units | Total<br>Unit<br>Growth | 2005 Calls<br>per Unit | Calls ner |
|--------------------------|-------------------------|---------------------------|---------------------------|--------------------------|---------------|------------------|-------------------------|------------------------|-----------|
| Single Family Detached   | Dwelling                | 187,625                   | 190,678                   | 3,053                    | 168,800       | 175,966          | 7,166                   | 1.11                   | 1.08      |
| Multi-Family/Mobile-Home | Dwelling                | 32,853                    | 127,522                   | 94,669                   | 94,711        | 103,082          | 8,371                   | 0.35                   | 1.24      |
| Hotel/Motel              | Rooms                   | 25,286                    | 37,807                    | 12,521                   | 44,871        | 69,747           | 24,876                  | 0.56                   | 0.54      |
| Commercial/Retail        | 1,000 sq. ft.           | 66,895                    | 105,515                   | 38,620                   | 37,795        | 53,317           | 15,522                  | 1.77                   | 1.98      |
| Office/Institutional     | 1,000 sq. ft.           | 19,758                    | 35,261                    | 15,503                   | 44,888        | 80,455           | 35,567                  | 0.44                   | 0.44      |
| Manufacturing            | 1,000 sq. ft.           | 2,829                     | 5,178                     | 2,349                    | 10,402        | 10,953           | 551                     | 0.27                   | 0.47      |
| Warehousing              | 1,000 sq. ft.           | 9,812                     | 10,329                    | 517                      | 36,123        | 45,306           | 9,183                   | 0.27                   | 0.23      |
| Schools (Private Only)   | 1,000 sq. ft.           | 526                       | 1,403                     | 877                      | 4,021         | 10,868           | 6,847                   | 0.13                   | 0.13      |
| TOTAL                    |                         | 345,584                   | 513,693                   | 168,109                  | 441,611       | 549,695          | 108,084                 |                        |           |

<sup>1.</sup> The 2005 Orange County Law Enforcement Impact Fee report consolidates Manufactured Homes and Multifamily, while this report separates the two categories. This chart shows remains consistent with the 2005 methodology in order to show call and development growth.



#### Calls by Land Use Type

| Unit of<br>Development | Calls for Service <sup>2</sup>   | Existing Units  | Calls/Unit   |
|------------------------|--|---|--|
| Dwelling               | 190,678  | 175,966   | 1.08   |
| Dwelling               | 107,805  | 84,371  | 1.28   |
| Dwelling               | 19,717   | 18,711  | 1.05   |
| Room                   | 37,807   | 69,747  | 0.54   |
| 1,000 Sq. Ft.          | 105,515  | 53,317  | 1.98   |
| 1,000 Sq. Ft.          | 35,261   | 80,455  | 0.44   |
| 1,000 Sq. Ft.          | 5,178  | 10,953  | 0.47   |
| 1,000 Sq. Ft.          | 10,329   | 45,306  | 0.23   |
| 1,000 Sq. Ft.          | 1,403  | 10,868  | 0.13   |
|                        | 513,693  |   |  |
|                        | Development  Dwelling Dwelling Dwelling Room 1,000 Sq. Ft. 1,000 Sq. Ft. 1,000 Sq. Ft. | Development         Dwelling       190,678         Dwelling       107,805         Dwelling       19,717         Room       37,807         1,000 Sq. Ft.       105,515         1,000 Sq. Ft.       35,261         1,000 Sq. Ft.       5,178         1,000 Sq. Ft.       10,329         1,000 Sq. Ft.       1,403 | Development         Calls for Service 2         Existing Units           Dwelling         190,678         175,966           Dwelling         107,805         84,371           Dwelling         19,717         18,711           Room         37,807         69,747           1,000 Sq. Ft.         105,515         53,317           1,000 Sq. Ft.         35,261         80,455           1,000 Sq. Ft.         5,178         10,953           1,000 Sq. Ft.         10,329         45,306           1,000 Sq. Ft.         1,403         10,868 |

<sup>1.</sup> Categories of land use by type are consistent with 2005 Law Enforcement Impact Fee Update except for separating Multifamily and Manufactured Homes into two categories, as discussed with Orange County.

<sup>2. 2010</sup> Calls for service provided by the Orange County Sheriff's Office and coded by land use by type.



#### Capital Cost and Calls Comparison

|                           | 2005 Study   | Proposed Study | Increase<br>Decrease | % Change |
|---------------------------|--------------|----------------|----------------------|----------|
| Building Cost             | \$40,058,970 | \$71,988,542   | \$31,929,572         | 80%      |
| Vehicle Cost              | \$32,573,782 | \$70,046,069   | \$37,472,287         | 115%     |
| Total Capital Cost        | \$72,632,752 | \$142,034,611  | \$69,401,859         | 96%      |
| Eligible Debt             | \$12,424,416 | \$13,769,305   | \$1,344,889          | 11%      |
| Net Capital Cost          | \$60,208,336 | \$128,265,306  | \$68,056,970         | 113%     |
| Annual Calls for Service  | 345,584      | 513,693        | 168,109              | 49%      |
| Net Capital Cost per Call | \$174        | \$250          | \$75                 | 43%      |



## Proposed Fee Based on Calls for Service in Associated Land Use

| Land Use               | Unit          | 2005 Fee <sup>1</sup> | Current<br>Fee <sup>2</sup> | Proposed<br>Fee | Change <sup>3</sup> | % Change <sup>3</sup> |
|------------------------|---------------|-----------------------|-----------------------------|-----------------|---------------------|-----------------------|
| Single Family Detached | Dwelling      | \$193                 | \$156                       | \$271           | \$78                | 40%                   |
| Multifamily            | Dwelling      | \$61                  | \$49                        | \$319           | \$258               | 423%                  |
| Manufactured Homes     | Dwelling      | \$61                  | \$49                        | \$263           | \$202               | 331%                  |
| Hotel/Motel            | Room          | \$98                  | \$79                        | \$135           | \$37                | 38%                   |
| Commercial/Retail      | 1,000 Sq. Ft. | \$308                 | \$249                       | \$494           | \$186               | 60%                   |
| Office/Institutional   | 1,000 Sq. Ft. | \$77                  | \$62                        | \$109           | \$32                | 42%                   |
| Manufacturing          | 1,000 Sq. Ft. | \$47                  | \$38                        | \$118           | \$71                | 151%                  |
| Warehousing            | 1,000 Sq. Ft. | \$47                  | \$38                        | \$57            | \$10                | 21%                   |
| Schools (Private Only) | 1,000 Sq. Ft. | \$23                  | \$19                        | \$32            | \$9                 | 40%                   |

<sup>1.</sup> Fees calculated in the 2005 Orange County Law Enforcement Impact Fee Study.

<sup>2.</sup> Current fees include annual indexing at a 2.5% rate as indicated in the Orange County Code, Part II, Chapter 23, Article II – Law Enforcement Impact Fee, Section 23-29. Included is a temporary 25% reduction for any building permit issued between May 13,2011 and March 31, 2012.

<sup>3.</sup> This indicates change from the maximum supportable 2005 fee calculation.



## Impact Fee Summary

#### **Single Family Residence:**

|           | Prior Fee | Prior Fee<br>@ 75% | New Fee* | Difference<br>between<br>New Fee<br>and Prior<br>Fee | Difference<br>between<br>New Fee<br>and Prior<br>Fee @ 75% |
|-----------|-----------|--------------------|----------|--|--|
| Law       | \$208     | \$156              | \$271    | \$63   | \$115  |
| Fire      | \$223     | \$167              | \$270    | \$47   | \$103  |
| Roads     | \$3,825   | 2,868              | \$2,924  | (\$901)  | \$56   |
| Parks     | \$1,391   | \$1,043            | \$972    | (\$419)  | (\$71)   |
| Schools** | \$13,041  | \$6,525            | \$6,525  | (\$6,516)  | \$0  |
| Total     | \$18,688  | \$10,759           | \$10,962 | (\$7,726)  | \$203  |

<sup>\*</sup>Various Effective Dates

<sup>\*\*</sup>Prior Fee @ 51% (not @ 75%)

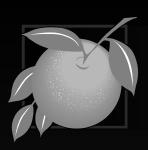


#### Multi-Family Residence:

|           | Prior Fee | Prior Fee<br>@ 75% | New Fee* | Difference<br>between<br>New Fee<br>and Prior<br>Fee | Difference<br>between<br>New Fee<br>and Prior<br>Fee @ 75% |
|-----------|-----------|--------------------|----------|--|--|
| Law       | \$66      | \$49               | \$319    | \$253  | \$270  |
| Fire      | \$195     | \$146              | \$197    | \$2  | \$51   |
| Roads     | \$2,681   | \$2,011            | \$1,938  | (\$743)  | (\$73)   |
| Parks     | \$1,003   | \$752              | \$702    | (\$301)  | (\$50)   |
| Schools** | \$7,328   | \$3,921            | \$3,921  | (\$3,407)  | \$0  |
| Total     | \$11,273  | \$6,879            | \$7,077  | (\$4,196)  | \$198  |

<sup>\*</sup>Various Effective Dates

<sup>\*\*</sup>Prior Fee @ 54% (not @ 75%)



#### Commercial/Retail (Per 1000 Square Feet):

|         | Prior Fee   | Prior Fee<br>@ 75% | New Fee* | Difference<br>between<br>New Fee<br>and Prior<br>Fee | Difference<br>between<br>New Fee<br>and Prior<br>Fee @ 75% |
|---------|-------------|--------------------|----------|--|--|
| Law     | \$332       | \$249              | \$494    | \$162  | \$245  |
| Fire    | \$248       | \$186              | \$297    | \$49   | \$111  |
| Roads** | \$13,821    | \$10,366           | \$4,275  | (\$9,546)  | (\$6,091)  |
| Parks   | <b>\$</b> 0 | \$0                | \$0      | N/A  | N/A  |
| Schools | \$0         | \$0                | \$0      | N/A  | N/A  |
| Total   | \$14,401    | \$10,801           | \$5,066  | (\$9,335)  | (\$5,735)  |

<sup>\*</sup>Various Effective Dates

<sup>\*\*50,000</sup> Sq. ft. or less



#### Office/Institutional (Per 1000 Square Feet):

|         | Prior Fee   | Prior Fee<br>@ 75% | New Fee* | Difference<br>between<br>New Fee<br>and Prior<br>Fee | Difference<br>between<br>New Fee<br>and Prior<br>Fee @ 75% |
|---------|-------------|--------------------|----------|--|--|
| Law     | \$83        | \$62               | \$109    | \$26   | \$47   |
| Fire    | \$203       | \$152              | \$117    | (\$86)   | (\$35)   |
| Roads** | \$6,989     | \$5,242            | \$4,180  | (\$2,809)  | (\$1,062)  |
| Parks   | <b>\$</b> 0 | \$0                | \$0      | N/A  | N/A  |
| Schools | \$0         | \$0                | \$0      | N/A  | N/A  |
| Total   | \$7,275     | \$5,638            | \$4,406  | (\$2,869)  | (\$1,232)  |

<sup>\*</sup>Various Effective Dates

<sup>\*\*50,000</sup> Sq. ft. or less



#### Hotel/Motel (Per Room):

|         | Prior Fee | Prior Fee<br>@ 75% | New Fee* | Difference<br>between<br>New Fee<br>and Prior<br>Fee | Difference<br>between<br>New Fee<br>and Prior<br>Fee @ 75% |
|---------|-----------|--------------------|----------|--|--|
| Law     | \$106     | \$79               | \$135    | \$29   | \$56   |
| Fire    | \$180     | \$135              | \$149    | (\$31)   | \$14   |
| Roads   | \$2,837   | \$2,128            | \$1,483  | (\$1,354)  | (\$645)  |
| Parks   | \$0       | \$0                | \$0      | N/A  | N/A  |
| Schools | \$0       | \$0                | \$0      | N/A  | N/A  |
| Total   | \$3,123   | \$2,342            | \$1,767  | (\$1,356)  | (\$575)  |

<sup>\*</sup>Various Effective Dates



#### Requested Action

- Finding of Sufficiency with Sec. 30.2
   Orange County Code
  - Economic Impact
- To make a finding of Consistency with the Comprehensive Plan and Approve the Law Enforcement Impact Fee Ordinance and Study. All Districts

Effective Date of Ordinance: April 22, 2013

# Law Enforcement Impact Fee Study Update

**Board of County Commissioners Public Hearing** 

January 15, 2013







## Requested Action (cont'd)

- CIE 1.4.1
  - Orange County shall continue to impose impact fees as a means of establishing and paying for future development's proportional cost of the capital improvements.
- CIE 1.6.1
  - Orange County shall assess impact fees on new development to cover a fair share of capital cost to provide those services to new growth.



## Requested Action (cont'd)

- CIE 1.6.2
  - Impact Fees shall continue to be used to fund capital facility needs resulting from new development and shall not be used to fund existing deficiencies.



## **Effective Date(s)**

Law April 22, 2013

Fire February 4, 2013

Roads February 16, 2013

Parks November 5, 2012

Schools May 13, 2011