2013 Legislative Agenda

Orange County
Board of County Commissioners

October 16, 2012

2013 Legislative Agenda

Legislative Team Mission:

- Identify proposals that impact the county's provision of services to citizens;
- Inform decision makers of positive/negative consequences of proposed legislation;
- Advocate fair, reasonable and balanced resolution of current and future challenges.

2013 Legislative Agenda

Presentation Outline:

- Legislative Overview
- State Budget Assessment
- Draft Priorities
- Other Agenda Items
- Discussion
- Action Requested

2013 Legislative Agenda

Presentation Outline:

- Legislative Overview
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2013 Legislative Agenda

Orange County Delegation

Impacts of redistricting, following 2010 census:

Delegation of 14, versus 16

- 5 Senators [+1]
- 9 Representatives [-3]

2013 Legislative Agenda

Florida Senate

President

Don Gaetz
District 1, Okaloosa County


11
12
13
14
15
Ocala
Daytona Beach
Port Orange
Lake George State Forest
Tiger Bay State Forest
Belleview
Summerfield
DeLand
New Smyrna Beach
Orange City
Deltona
Lady Lake
Hernando
Wildwood
Inverness
Seminole State Forest
Eustis
Leesburg
Mt Dora
Floral City
Sanford
Brevard County Game Refuge
Canaveral National Seashore
Apopka
Altamonte Springs
Oviedo
Mims
Bushnell
Winter Park
Titusville
Ocoee
Orlando
Clermont
Brooksville
Merritt Island
Port St John
Cocoa
Cape Canaveral
Dade City
Green Swamp
Hunters Creek
Four Corners
River Lakes Conservation Area
St Cloud
Zephyrhills
Wesley Chapel
Satellite Beach
Poinciana
Gibsonia
Haines City
Melbourne
Lakeland
Winter Haven
Plant City
Palm Bay
Kissimmee Chain of Lakes
Lakeland Highlands
Brandon
Three Forks Marsh

2013 Legislative Agenda

Florida House

Speaker

Will Weatherford
District 38, Pasco County


31
30
45
47
49
46
50
44
48
Lake George
Ocala National Forest
Holly Hill
Daytona Beach
Heart Island Conservation Area
Tiger Bay State Forest
South Daytona
Port Orange
Lake George State Forest
Clark Bay Conservation Area
Fourth Volusia
DeLand
New Smyrna Beach
Edgewater
Sunnyhill Restoration Area
Orange City
Umatilla
Emeralda Marsh Conservation Area
Lake Norris Conservation Area
Deltona
Seminole State Forest
Eustis
Lake Monroe
Turnbull Hammock Conservation Area
Canaveral National Seashore
Leesburg
Tavares
Mt Dora
Lake Monroe Conservation Area
Heathrow
Sanford
Wekiwa Springs State Park
Lake Harney
Brevard County Game Refuge
Mosquito Lagoon
Geneva
Lake Jesup Conservation Area
Wekiva Springs
Longwood
Buck Lake Conservation Area
Lake Apopka Restoration Area
Oviedo
Little Big Econ State Forest
Mims
Lake Apopka
Seminole Ranch Conservation Area
Titusville
University Park
St Johns National Wildlife Refuge
Minneola
Groveland
Clermont
Orlando
Merritt Island
Hal Scott Regional Preserve and Park
Canaveral Marshes Conservation Area
Windermere
Port St John
Conway
Oak Ridge
Doctor Phillips
Lake Louisa State Park
Sharpes
Williamsburg
Cocoa
Cape Canaveral
Canaveral Bight
Cocoa West

2013 Legislative Agenda

Timeline

Reorganization
November 20

Dec. 13
Central FL Delegation

Dec. / Jan.
Orange County Delegation

Committee Week
February

March 5
Session Begins

Orange County Day
FAC Day
March 27*

May 3
Session Concludes

2013 Legislative Agenda

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Florida's Financial Future

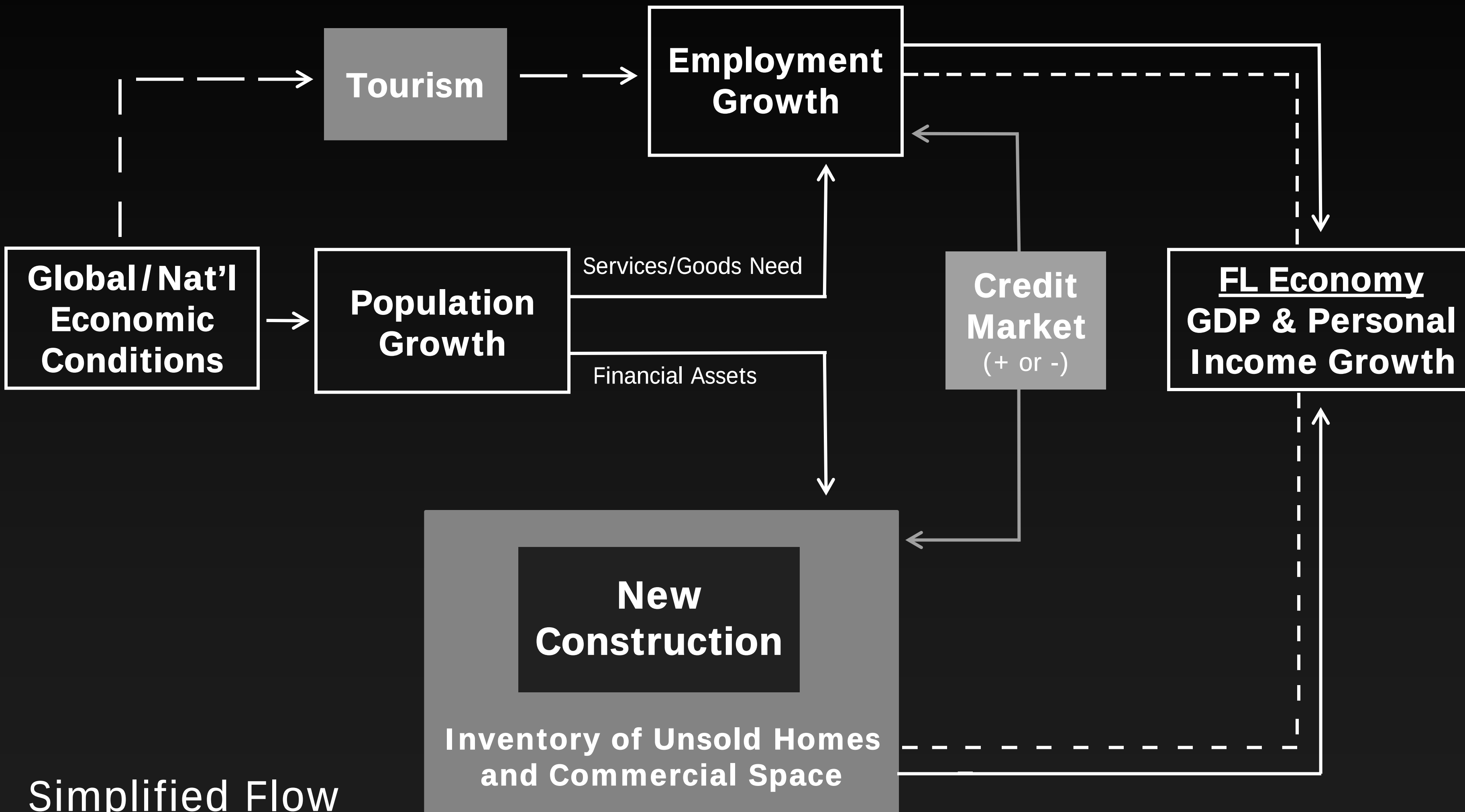
Dr. James A. Zingale

A History of Recessions Since the Great Depression...

			Contraction Peak/Trough	Decline GDP	Peak Unemployment	
Aug 1929	-	Mar 1933	43 m	-26.7 %	24.9 %	Great Depression
May 1937	-	June 1938	13 m	-18.2 %	19.0 %	
Feb 1945	-	Oct 1945	8 m	-12.7 %	5.2 %	
Nov 1948	-	Oct 1949	11 m	-1.7 %	7.9 %	
July 1953	-	May 1954	10 m	-2.6 %	6.1 %	
Aug 1957	-	April 1958	8 m	-3.7 %	7.5 %	
April 1960	-	Feb 1961	10 m	-1.6 %	7.1 %	
Dec 1969	-	Nov 1970	11 m	-0.6 %	6.1 %	
Nov 1973	-	Mar 1975	16 m	-3.2 %	9.0 %	Prior Longest
Jan 1980	-	July 1980	6 m	-2.2 %	7.8 %	
July 1981	-	Nov 1982	16 m	-2.7 %	10.8 %	Prior Longest
July 1990	-	Mar 1991	8 m	-1.4 %	7.1 %	
Mar 2001	-	Nov 2001	8 m	-0.3 %	6.3 %	
Dec 2007	-	June 2009	18 m	-5.1 %	10.1 %	Great Recession

***Current Recovery: 3 years, 4 months**

Key Economic Variables: All Down



Simplified Flow of Major Drivers

Florida's Financial Future

The economy is slowly recovering:

- Growth rates are gradually returning to more typical levels, but drags are more persistent than past events.

- It will take a few more years to climb completely out of the hole.

Florida’s Financial Future

National Economy

While most areas of commercial and consumer credit are strengthening – residential credit remains sluggish and difficult to access.

So far, the recovery has been roughly half as strong as the average gain of 9.8 percent over the same period during the past seven recoveries.

Florida's Financial Future

State Economy

A turnaround in Florida housing will be led by:

- Low home prices that begin to attract buyers and clear inventory
- Sustainable demand caused by continued population growth and household formation
- Florida's unique demographics and aging of the baby-boom generation (2011!)

Florida’s Financial Future

Forecast Risks

Supercommittee failure triggers automatic spending cuts in 2013.

‘Automatic sequester’ ensures $1.2 trillion in spending reductions – falling equally on defense and non-defense spending – with roughly 10% cut in defense and 9% cut in non-defense.

- ➡ FY 2010: 8,101 Florida businesses received nearly $18.5 billion in federal contracts; vast majority defense related

Florida’s Financial Future

Forecast Risks

Sovereign debt crisis in the Eurozone has led to banking instability – with spillover effects on the global credit market.

Latest Indications:

- Eurozone as a whole contracted 0.2% in second quarter of calendar year
- Greece, Italy, Spain, Finland displayed sharpest contractions
- Strong risk for another deep recession

Florida's Financial Future

Eurozone conditions have already created negative impacts on the United States economy.

- Currently, tighter credit conditions exist, especially for businesses with foreign interests.
- Reduced exports and corporate earnings already exist.

Greater Miami area is experiencing a significant reduction in exports to Spain; Florida exports to Spain fell nearly 30% last year.

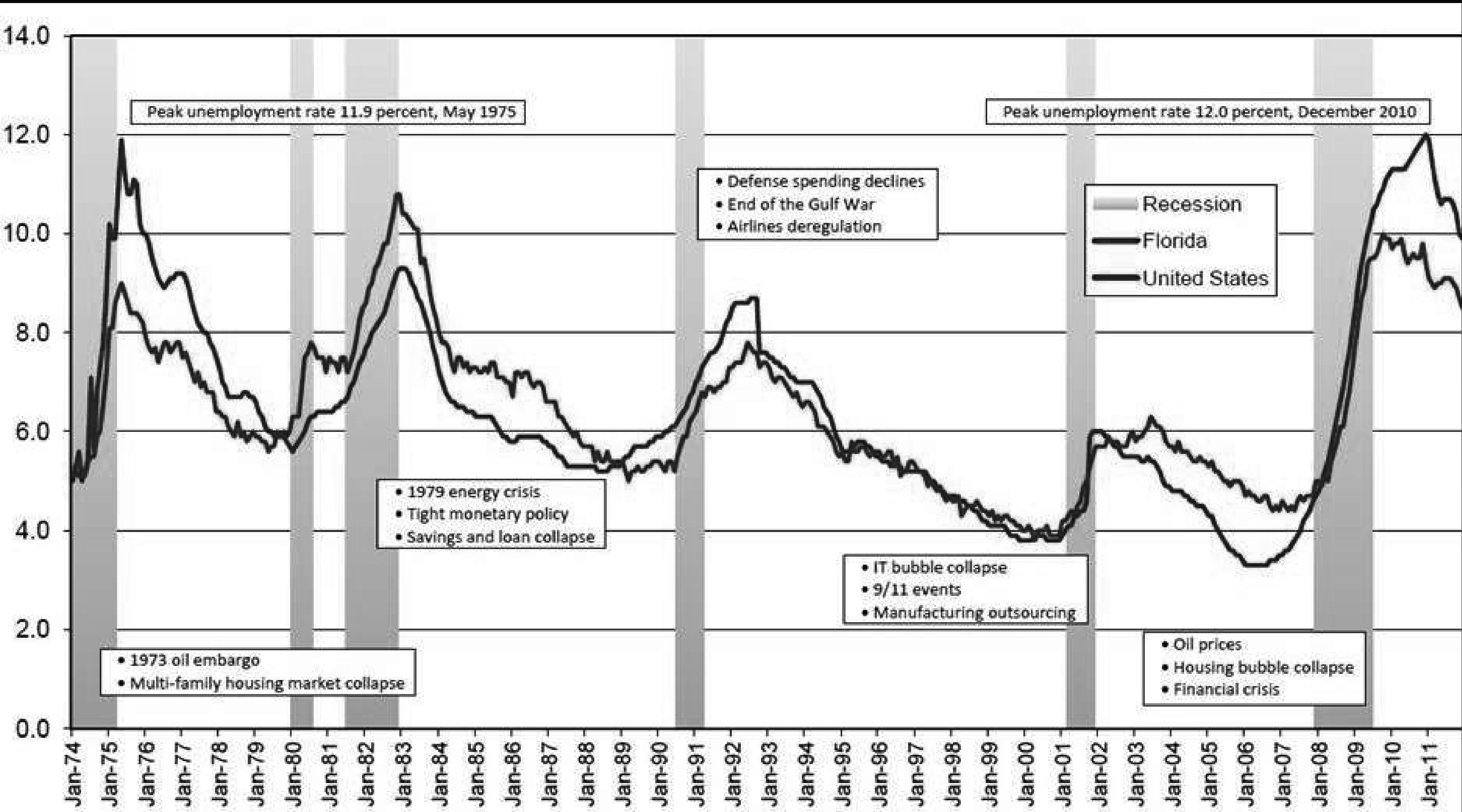
Florida: Net Migration History

Decades	Yearly Net Migration
1950	163,438
1960	136,933
1970	274,305
1980	273,829
1990	261,253
Average	221,952

Fiscal Year	Net Migration
2000-01	278,300
2001-02	293,500
2002-03	310,500
2003-04	351,400
2004-05	349,600
2005-06	306,800
2006-07	206,800
2007-08	84,300
2008-09	18,500
2009-10	67,600
2010-11	58,400
2011-12	65,200
2012-13	120,000
2013-14	186,800
2014-15	233,700
2015-16	251,600

Florida | U.S. Labor Statistics

Recessionary Periods and Unemployment Rates

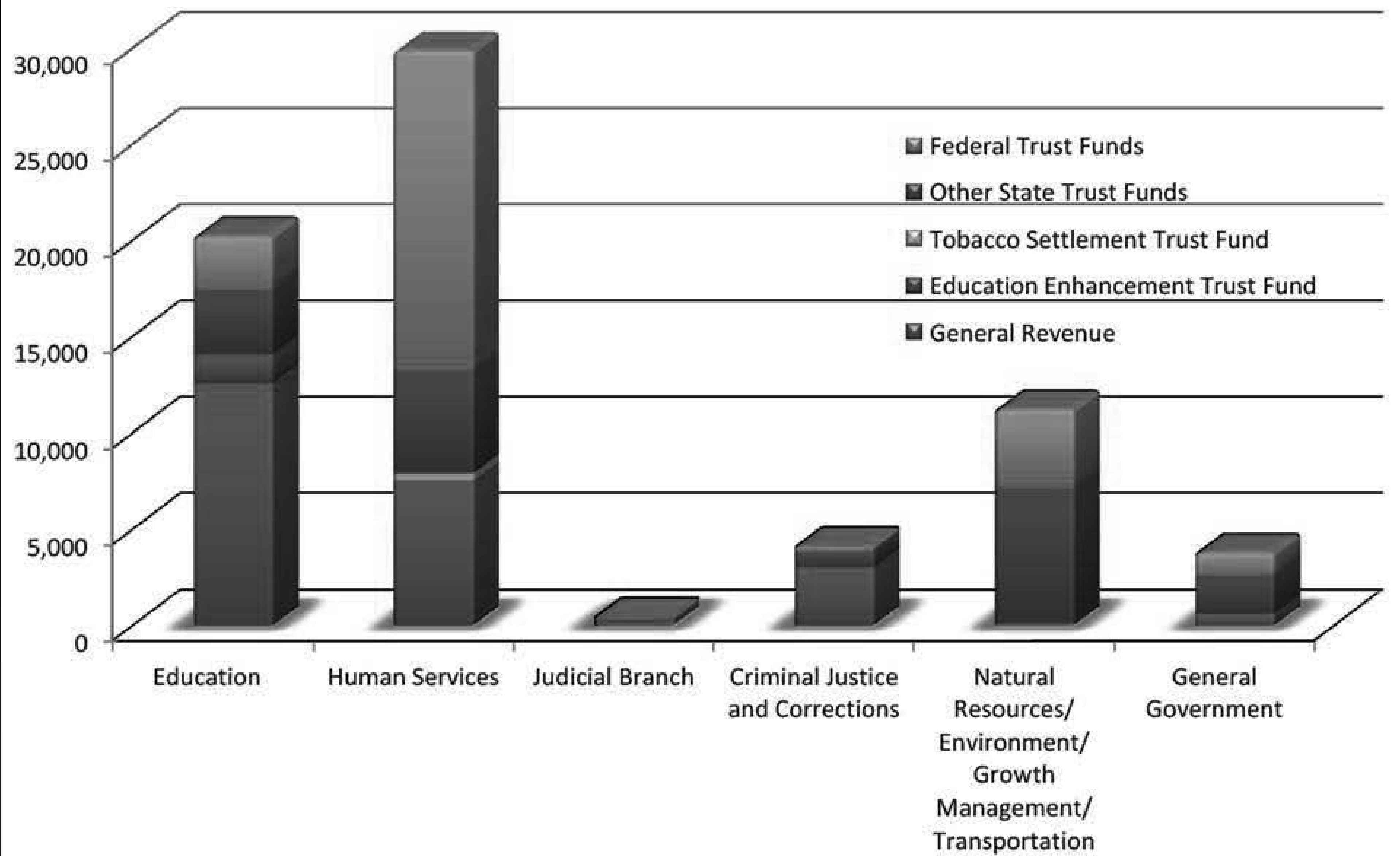


Primary Funding Sources

Recurring and non-recurring revenues

GENERAL REVENUE	TRUST FUNDS
State tax revenues available to governor and legislature for any use	Monies that are earmarked by law for specific purposes
Revenues that programs compete for, allocated between programs by governor and legislature	Governor and legislature have little discretion allocating among programs, unless law is changed

Program Area By Fund Source



General Revenue Recurring History

	Revenues	%	Appropriations	%	Expenditure	%
FY 99-00 Actual	18,867.6		18,704.8	3.9	17,711.9	-1.3
FY 00-01 Actual	19,059.5	1.0	20,049.6	7.2	18,906.0	6.7
FY 01-02 Actual	19,083.9	0.1	20,281.2	1.2	18,605.7	-1.6
FY 02-03 Actual	19,346.1	1.4	20,005.0	-1.4	20,023.3	7.6
FY 03-04 Actual	21,527.5	11.3	21,132.7	5.6	21,017.4	5.0
FY 04-05 Actual	24,400.1	13.3	22,577.4	6.8	22,213.3	5.7
FY 05-06 Actual	26,562.9	8.9	24,820.7	9.9	23,700.4	6.7
FY 06-07 Actual	25,480.2	-4.1	26,644.6	7.3	25,408.2	7.5
FY 07-08 Actual	24,159.4	-5.2	27,490.2	3.2	25,737.0	1.0
FY 08-09 Actual	20,958.4	-13.2	24,973.9	-9.2	22,887.7	-11.1
FY 09-10 Actual	21,488.2	2.5	20,310.6	-18.7	20,310.6	-11.3
FY 10-11 Actual	22,217.6	3.4	22,618.0	11.4	22,356.8	10.1
FY 11-12 Est.	23,496.0	5.8	22,799.3	0.8		
FY 12-13 Est.	24,150.0	2.8	24,559.5	7.7		
FY 13-14 Est.	25,563.8	5.9				

County Taxable Values

	FLORIDA COUNTIES			ORANGE COUNTY		
	Taxable Value	Change	% Change	Taxable Value	Change	% Change
2001	802,204.4			55,904.8		
2002	882,238.2	80,033.8	10.0	58,534.4	2,629.6	4.7
2003	981,794.3	99,556.1	11.3	62,389.5	3,855.1	6.6
2004	1,105,948.8	124,154.5	12.6	67,095.3	4,705.8	7.5
2005	1,309,754.2	203,805.4	18.4	75,253.2	8,157.9	12.2
2006	1,635,033.6	325,279.5	24.8	91,811.8	16,558.6	22
2007	1,805,873.1	170,839.5	10.4	107,296.3	15,484.5	16.9
2008	1,701,867.8	(104,005.3)	-5.8	107,014.9	(281.4)	-0.3
2009	1,499,312.2	(202,555.6)	-11.9	95,585.2	(11,429.7)	-10.7
2010	1,333,444.8	(165,867.4)	-11.1	83,586.8	(11,998.4)	-12.6
2011	1,284,383.1	(49,061.7)	-3.7	81,290.4	(2,296.4)	-2.7
2012	1,274,057.6	(10,325.5)	-0.8	81,436.2	145.8	0.2
2013	1,278,154.2	4,096.6	0.3	82,251.5	815.3	1.0

Amounts in $ Millions

Financial Outlook Overview

FY 11-12

Recurring GR	Non - Rec GR	Total GR
696.8	303.3	1,000.1

Reserves
493.6
750.0
1,243.6

FY 12-13

Recurring GR	Non - Rec GR	Total GR
(409.1)	1,953.9	1,544.8

Reserves
708.1
444.0
1,152.1

FY 13-14

	Recurring GR	Non - Rec GR	Total GR
Revenue Est.	25,563.8	1,953.9	27,517.7
Recurring Appr.	(24,559.5)	-	(24,559.5)
Annualizations	(63.6)	-	(63.6)
Critical Needs	(484.6)	(321.8)	(806.4)
Excess Funds	456.1	1,632.1	2,088.2
	1.9%		
High Priority Needs	(696.6)	(320.3)	(1,016.9)
	(240.5)	1,311.8	1,071.3

Reserves
922.6
519.2
1,441.8

ADJUSTED FOR AUGUST REC

Florida's Financial Future

Dr. James A. Zingale

2013 Legislative Agenda

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2013 Legislative Agenda

Draft Priorities:

- **Online Hotel Room / DOT COM**
  Eliminate the TDT and sales tax 'exemption' that exists between wholesale and final price
- **Medicaid**
  Billing deadlines should follow the process to reconcile errors; revenue share policy

2013 Legislative Agenda

- **Business Tax**
  Maintain funding option, along with flexibility in use

- **Pre-Trial Release**
  Maintain county’s pre-trail services program for eligible inmates

- **Regional Transportation Authority**
  Support regional coordination, while ensuring revenues are not diverted

2013 Legislative Agenda

Home Rule:

- **Pill Mill Regulation**
  Maintain local government flexibility, no state preemption

- **Fertilizer Regulation**
  Maintain local government flexibility, no state preemption

2013 Legislative Agenda

Support | Oppose:

- **SUPPORT:** Department of Juvenile Justice equity for pre-adjudication and post-adjudication costs
- **SUPPORT:** Transportation projects critical to Orange County
- **SUPPORT:** Main Street Fairness initiatives

2013 Legislative Agenda

- **OPPOSE:** Repealing the Mark Wandall Safety Act (i.e. Red Light Camera Enforcement)
- **OPPOSE:** Expansion and/or new authority for casino and internet gambling

2013 Legislative Agenda

Monitor:

- Amendment 10 Implementation*
- Animal Services
- Communications Service Tax
- Environmental Resource Permitting
- Florida Retirement System
- Funding Opportunities
- Septic Tank Inspection
- Water Policy

2013 Legislative Agenda

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2013 Legislative Agenda

Other Agenda Items:

- **Cost Shifts & Unfunded Mandates**

  Oppose attempts to balance state budget at local tax payers' expense

- **Regulatory Streamlining**

  Support sensible streamlining legislation

2013 Legislative Agenda

Community Partners:

When not adverse to Orange County interests, support legislative priorities of community partners such as:

- Florida Association of Counties
- University of Central Florida, Valencia College
- MetroPlan Orlando
- LYNX
- Metro Orlando EDC
- Orange County Health Department

2013 Legislative Agenda

Commissioner Issues:

Commissioner Moore Russell

Concealed weapons in parks and government buildings

2013 Legislative Agenda

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2013 Legislative Agenda

Action Requested:

- Approval of Legislative Priorities for the 2013 Legislative Session

2013 Legislative Agenda

Orange County
Board of County Commissioners

October 16, 2012