

## **COUNTY ATTORNEY'S OFFICE** JEFFREY J. NEWTON, County Attorney

201 South Rosalind Avenue - 3rd Floor Reply To: Post Office Box 1393 Orlando, FL 32802-1393 407-836-7320 **Fax** 407-836-5888 http://www.ocfl.net

10-31-16P04:00. RCV

**Public Hearing** 

Deputy County Attorney

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Senior Assistant County

Attorneys Elaine Asad Lila McHenry

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Attorneys

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Legal Administrative Supervisor

Anna M. Caban

Senior Paralegal Kimberly Cundiff

**Paralegals** Melessia Lofgren Maria Vargas, ACP

## MEMORANDUM

DATE:

October 31, 2016

TO:

Katie Smith, Deputy Clerk of the Board of County Commissioners,

Comptroller Clerk's Office

THRU:

Cheryl Gillespie, Supervisor

Agenda Development Office

FROM:

Lila McHenry, Senior Assistan ounty Attorney

Contact: (407) 836-5469 / Emal Williamchenry@ocfl.net

RE:

Request for Public Hearing on November 29, 2016

before the Board of County Commissioners to Consider an Ordinance Pertaining to Taxation in Orange County, Florida; Amending Article IV of Chapter 25 of the Orange County Code Section 25-140, Tourist Development Plan; Enacting a new section 25-147; Providing for an

Effective Date

Title of Ordinance:

AN **ORDINANCE PERTAINING** TO TAXATION . IN **ORANGE** COUNTY. FLORIDA: AMENDING ARTICLE IV OF CHAPTER 25 OF THE ORANGE COUNTY CODE; AMENDING SECTION 25-140, **TOURIST** DEVELOPMENT **ENACTING** NEW SECTION TOURIST DEVELOPMENT TAX GRANT APPLICATION AND **EVALUATION PROCESS** PROVIDING FOR AN

Applicant:

Staff

Location:

All Districts

EFFECTIVE DATE.

LEGISLATIVE FILE # 16-240

Moreupen den

Memo to Katie Smith

Re: TDT Evaluation Ord. enacting Section 25-147

October 31, 2016

Page 2

Estimated time

required for

public hearing:

Two minutes

Hearing controversial:

No

Advertising

requirement:

Publish once in the legal notices section of a local

newspaper of general circulation.

Advertising timeframe:

At least 10 days prior to the public hearing.

Hearing required by

Fla. Statute # or code:

Section 125.66(2)(a), Florida Statutes (regular enactment

procedure)

Spanish Contact Person:

Para más información en español acerca de estas

reuniones públicas o de cambios por ser efectuados, favor

de llamar a la Oficina de los Abogados del Condado,

Roberta Alfonso, at 407-836-7320.

The following materials will be submitted as backup for this public hearing request:

- 1. Ordinance
- 2. Memo to the Mayor and Board of County Commissioners

#### SPECIAL INSTRUCTIONS TO CLERK:

- 1. Please return one executed copy of the Ordinance to Lila McHenry via email attachment: lila.mchenry@ocfl.net.
- c: Ajit Lalchandani, County Administrator

Jeffrey J. Newton, County Attorney

Eric Gassman, Deputy County Administrator

Fred Winterkamp, Manager, Fiscal and Business Services Division



# COUNTY ATTORNEY'S OFFICE JEFFREY J. NEWTON, County Attorney

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11-10-16A11:46 RCVD

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## **MEMORANDUM**

TO:

Katie Smith, Deputy Clerk, Comptroller Clerk of the BCC

FROM:

Lila I. McHenry, Senior Assistant County Attorney

**DATE:** 

November 10, 2016

RE:

Public Hearing on November 29, 2016

Ordinance Pertaining to Taxation in Orange County, Florida

Attached hereto, please find the draft copy of the above-referenced Ordinance to be considered at the public hearing on November 29, 2016. The request for public hearing on this Ordinance was sent to your office on October 31, 2016.

Please contact me at (407) 836-5469 if you have any questions. Thank you for your assistance.

LIM/eh Enclosure

s:\Imchenry\tdt\tdt plan ords\tdt evaluation ord\agenda memos\cvrmemo to clerk submittingtdtevaluatord-publicviewing.doc

| 2  |                                                                                               |  |  |
|----|-----------------------------------------------------------------------------------------------|--|--|
| 4  | ORDINANCE NO. 2016                                                                            |  |  |
| 6  | AN ORDINANCE PERTAINING TO TAXATION IN                                                        |  |  |
| 8  | ORANGE COUNTY, FLORIDA; AMENDING ARTICLE IV OF CHAPTER 25 OF THE ORANGE COUNTY CODE;          |  |  |
| 10 | AMENDING SECTION 25-140, TOURIST DEVELOPMENT PLAN; ENACTING A NEW SECTION 25-147, TOURIST     |  |  |
| 12 | DEVELOPMENT TAX GRANT APPLICATION AND EVALUATION PROCESS PROVIDING FOR AN                     |  |  |
| 14 | EFFECTIVE DATE.                                                                               |  |  |
| 16 | BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF                                        |  |  |
|    | ORANGE COUNTY:                                                                                |  |  |
| 18 | Section 1. Chapter 25, Article IV of the Orange County Code, is hereby amended,               |  |  |
|    | with such amendments being indicated below with the new text being underlined and the deleted |  |  |
| 20 | text being struck through.                                                                    |  |  |
|    | Section 2. Amendments to Section 25-140, Chapter 25, Article IV. Section 25-140,              |  |  |
| 22 | Tourist Development Plan, Chapter 25, Article IV of the Orange County Code, is hereby         |  |  |
|    | amended to read as follows:                                                                   |  |  |
| 24 | Sec. 25-140. Tourist development plan.                                                        |  |  |
| 26 | •••••                                                                                         |  |  |

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(27) Twenty-seventh priority. The twenty seventh priority of

(26-28) Amendments to plan. The above and foregoing

the plan is to provide funding from legally available unallocated

revenue in an amount determined by the board of county commissioners to be available for capital projects and events

which shall be authorized pursuant to the application and

tourist development plan may not be amended except by ordinance enacted by an affirmative vote of a majority plus one (1) additional

evaluation process set forth in this article.

member of the board of county commissioners.

### Section 3. Creation of Section 25-147, Tourist Development Tax Grant Application

40 and Evaluation Process. Section 25-147, codified in Chapter 25, Article IV of the Orange County Code of Ordinances and entitled "Tourist Development Tax Grant Application and

Evaluation Process," is hereby enacted to read as follows:

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### <u>Section 25-147. – Tourist Development Tax Grant Application</u> and Evaluation Process.

- Purpose and Intent. The purpose of this section is to provide a process by which the County may evaluate requests for funding eligible projects utilizing excess tourist development tax revenue received pursuant to this Article. Excess tourist development tax revenue is that amount of tourist development tax revenue annually determined by the board of county commissioners pursuant to Section 25-140 of this Article, to be available for cash funding legally authorized uses of tourist development tax revenue not earmarked, bonded, contractually committed, or otherwise authorized in the County's tourist development plan. This section is intended to set forth an application procedure and to identify specific review criteria with which an application review committee established by the board of county commissioners shall evaluate applications for funding. Any use of excess tourist development tax revenue under this section shall be consistent with section 125.0104, Florida Statutes, as it may be amended from time to time. Nothing herein shall be construed to require the board of county commissioners to approve a request for funding using excess tourist development tax revenue. Funds made available pursuant to this section shall be currently available cash excess tourist development tax revenues and shall not be pledged as security for any debt financing.
- (b) Funding Availability. Applications will be accepted in those years in which the board of county commissioners has determined that excess tourist development tax revenue is available. Such determination shall be made during the annual budgetary process and notice of availability of any such funds shall be provided on the county website.
- (c) Application required. Applicants for tourist development tax revenue funding shall complete application forms appropriate to the nature and type of the request as shall be set forth in county administrative regulations. Applications may be required to be accompanied by an application fee established pursuant to County policy.

| 82   | (d) Application review committee. Complete applications shall                                                               |
|------|-----------------------------------------------------------------------------------------------------------------------------|
|      | be scheduled for consideration by an application review committee                                                           |
| 84   | ("ARC") comprised of eleven (11) members appointed by the board of county commissioners including three (3) representatives |
| 86   | recommended by the tourist development council, two of whom                                                                 |
| 00   | shall represent owners or operators of tourist accommodations in                                                            |
| 88   | the county and one of whom shall represent a community arts                                                                 |
| 80   | organizations in the county and eight (8) representatives selected                                                          |
| 00   |                                                                                                                             |
| 90   | by the board of county commissioners including one representative                                                           |
| ,    | recommended by each district commissioner and two                                                                           |
| 92   | representatives recommended by the Mayor. The ARC shall be                                                                  |
|      | established by county resolution and shall receive administrative                                                           |
| 94   | and legal support from county staff. The ARC shall (i)                                                                      |
|      | recommend a funding allocation between capital and events grant                                                             |
| 96   | funding; (ii) develop an application cycle and process for capital                                                          |
|      | and events grants; and (iii) rank applications and make written                                                             |
| 98   | funding recommendations to the tourist development council and                                                              |
|      | board of county commissioners. The ARC shall evaluate                                                                       |
| 100  | applications using the criteria set forth in subsection (g) below                                                           |
|      | Applicants may be required to present their funding proposals to                                                            |
| 102  | the ARC.                                                                                                                    |
| \    |                                                                                                                             |
| 104  | (e) Tourist Development Council. Written recommendations                                                                    |
|      | from the ARC shall be submitted to the tourist development                                                                  |
| 106  | council and the board of county commissioners and placed in the                                                             |
|      | tourist development council agenda packages for consideration                                                               |
| 108  | during the next available tourist development council meeting                                                               |
|      | Applicants may be required to present their proposals to the touris                                                         |
| 110  | development council. The tourist development council shall                                                                  |
|      | review the recommendations from the ARC and make a                                                                          |
| 112  | recommendation to the board of county commissioners regarding                                                               |
|      | applications for funding.                                                                                                   |
| 114  | <u> </u>                                                                                                                    |
| 11.  | (f) Board of County Commissioners. Following the touris                                                                     |
| 116  | development council's recommendation, the ARC's                                                                             |
| 110, | recommendation shall be scheduled for consideration by the board                                                            |
| 118  | of county commissioners. The board of county commissioners                                                                  |
| 110  | shall review the recommendation of the ARC, the application and                                                             |
| 120  | the recommendation of the tourist development council and shall                                                             |
| 120  | either approve or deny the requests for funding by an affirmative                                                           |
| ,    |                                                                                                                             |
| 122  | vote of a majority of the board of county commissioners.                                                                    |
| 124  | (g) Application review criteria. The ARC shall evaluate all                                                                 |
|      | applications for funding using excess tourist development tax                                                               |
| 126  | revenue based on the following criteria, as applicable:                                                                     |
|      |                                                                                                                             |

| 128  | (1) Commitment to expansion of tourism in Orange                    |
|------|---------------------------------------------------------------------|
|      | County - whether the application demonstrates how the               |
| 130  | proposed event or capital project will attract tourists to          |
|      | Orange County; to what extent the proposed event or                 |
| 132  | capital project will be advertised (local, regional, national,      |
|      | international); and the collaborative efforts that will be          |
| 134  | undertaken to work with the tourism industry to promote             |
|      | the event or project.                                               |
| 136  |                                                                     |
|      | (2) Soundness of proposed event or capital project –                |
| 138  | whether the application includes clearly articulated                |
|      | objectives; contains a realistic timetable for                      |
| 140  | implementation; identifies any additional funding sources           |
|      | that will be utilized for the event or capital project;             |
| 142  | demonstrates that the applicant has a proven record to              |
|      | develop resources and effectively plan, organize, and               |
| 144  | implement the proposed event or capital project; evidences          |
|      | the applicant can administer public grants and prepare and          |
| 146  | deliver any necessary reports.                                      |
|      |                                                                     |
| 148  | (3) Anticipated return on investment - whether the                  |
| 1.0  | application demonstrates that the proposed event or capital         |
| 150  | project will economically benefit Orange County,                    |
| 150  | including, but not limited to creating jobs, increasing             |
| 152  | wages, increasing property, sales and/or tourist                    |
| 132  | development tax revenues, and increasing development.               |
| 154  | development tax revenues, and mercusing development.                |
| 134  | (h) Funding agreements; reporting and audit provisions. All         |
| 156  | funding recommendations approved by the board of county             |
| 130  | commissioners pursuant to this section shall be documented in       |
| 158  | funding agreements between the applicant and Orange County,         |
| 138  |                                                                     |
| 1.00 | Florida which agreements shall set forth the terms and conditions   |
| 160  | under which payment may be made, including requirements to          |
|      | ensure accountability for the appropriate use of tourist            |
| 162  | development tax revenue, attendance, revenue generated, tickets     |
|      | sold or such other data as may be required by the county or tourist |
| 164  | development council, and such reporting and auditing provisions     |
|      | as will enable the tourist development council, the board of county |
| 166  | commissioners and the county comptroller to determine               |
|      | compliance with Florida law and the terms of the applicable         |
| 168  | funding agreement.                                                  |
|      |                                                                     |
| 170  | (i) No effect on existing tourist development plan priorities.      |
|      | This section shall not be construed to impact the expenditure of    |

| 172 | tourist development tax revenue pursuant to other authorizations in the County's tourist dévelopment plan. |                                                          |  |
|-----|------------------------------------------------------------------------------------------------------------|----------------------------------------------------------|--|
| 174 |                                                                                                            | ·.                                                       |  |
|     | Section 4. Codification. The amendment                                                                     | nts to the Orange County code set forth in               |  |
| 176 | Sections 2 and 3 shall be codified. No other section                                                       | ns or parts of sections of this ordinance shall          |  |
|     | be codified.                                                                                               |                                                          |  |
| 178 | Section 5. Effective date. This ordinan                                                                    | ce shall become effective pursuant to general            |  |
|     | law.                                                                                                       |                                                          |  |
| 180 | ENACTED THIS DAY OF                                                                                        | , 2016.                                                  |  |
| 182 |                                                                                                            | ORANGE COUNTY, FLORIDA By: Board of County Commissioners |  |
| 184 |                                                                                                            |                                                          |  |
| 186 |                                                                                                            | By: Teresa Jacobs                                        |  |
| 188 |                                                                                                            | Orange County Mayor                                      |  |
| 190 | ATTEST: Martha O. Haynie, County Comptroller As Clerk of the Board of County Commissioners                 |                                                          |  |
| 192 | As Clerk of the Board of County Commissioners                                                              |                                                          |  |
| 194 | By:                                                                                                        | •                                                        |  |
| 196 | Deputy Clark                                                                                               |                                                          |  |
| 198 | s:\lmchenry\tdt\tdt plan ords\tdt evaluation ord\2016tdtplanord10122                                       | 016.doc                                                  |  |