BCC Mtg. Date: May 9, 2017

## Orange County, Florida



### **Comprehensive Annual Financial Report**

Received by: Clerk of BCC April 10, 2017 JK Rec'd from Sherrill Saylor-Finance and Accounting

Year Ended September 30, 2016



### **ORANGE COUNTY, FLORIDA**

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For The Year Ended September 30, 2016

Prepared by: Phil Diamond, CPA County Comptroller

### ORANGE COUNTY, FLORIDA

### **BOARD OF COUNTY COMMISSIONERS**

### **Teresa Jacobs, County Mayor**

Victoria P. Siplin, Vice Mayor	District 6
Betsy VanderLey	District 1
Bryan Nelson	District 2
Pete Clarke	District 3
Jennifer Thompson	District 4
Emily Bonilla	District 5

### **ELECTED COUNTY OFFICERS**

Tiffany Moore Russell	Clerk of the Circuit and County Courts
Phil Diamond	County Comptroller
Rick Singh	Property Appraiser
Jerry L. Demings	Sheriff
Bill Cowles	Supervisor of Elections
Scott Randolph	Tax Collector

#### **ORANGE COUNTY, FLORIDA**

### COMPREHENSIVE ANNUAL FINANCIAL REPORT

### for the year ended September 30, 2016

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Letter of Transmittal
Organizational Chart
Certificate of Achievement for Excellence in Financial Reporting



#### OFFICE OF COMPTROLLER

ORANGE COUNTY FLORIDA PHIL DIAMOND, CPA County Comptroller 201 South Rosalind Avenue Post Office Box 38 Orlando, FL 32802 Telephone: (407) 836-5690

Fax: (407) 836-5599

Web site: www.occompt.com

March 17, 2017

To the Citizens of Orange County, Florida:

The Comprehensive Annual Financial Report (CAFR) of Orange County, Florida (the "County") for the fiscal year ended September 30, 2016 is hereby submitted. This is Orange County's fiscal report. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation (including all disclosures) rests with management. To the best of our knowledge and belief, the information presented herein is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of County operations. All disclosures necessary to enable readers to gain an understanding of the County's financial activities have been included.

Users of this CAFR are the residents and businesses of our community that pay for governmental services. Creditors and investors are equally concerned with the County's financial stability. Recognizing these primary users, we have attempted to provide information to satisfy their need to evaluate the County.

State statutes and the Rules of the Florida Auditor General require that a countywide set of financial statements be published within nine months after fiscal year end. The statements must be presented in conformance with accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental entities. The statements must be audited in accordance with generally accepted auditing standards by licensed independent certified public accountants. This report is intended to fulfill these requirements.

Also, due to the special needs of federal grantor agencies, the County is required to undergo an annual "Single Audit" in conformity with the provisions of the Single Audit Act of 1984, the Single Audit Act Amendments of 1996, and the Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*. Furthermore, with respect to certain grants funded by the State of Florida, the County is required to comply with the requirements of the Florida Single Audit Act and the related Rules of the Florida Auditor General. All schedules and reports required under these federal and state regulations are included in the compliance and internal control section of this report.

Florida law also requires separate audited financial reports for each constitutional officer. In addition, separate audited financial reports are prepared for the Board of County Commissioners

(the "Board") and for the enterprise funds activities operated by the Board. The separate enterprise funds are the Convention Center, Solid Waste System, and Water Utilities System. For conciseness, and to avoid substantial duplication, these financial reports are not presented in their separate forms; instead, their financial data are included in the CAFR. The general operating funds of each constitutional officer and the Board are combined and reported in the CAFR as one County general fund. This combining effort eliminates amounts that have been transferred between the general operating funds to further prevent duplicate reporting. The County's eight discrete component units also prepare separate audited financial reports. All of the separate reports disclose more detail with respect to their respective activities and are available upon request.

Additionally, the Securities and Exchange Commission (SEC) requires governmental debt issuers to provide continuing disclosure information. As an issuer of taxable and tax-exempt debt, the County must annually make financial and other supplemental information available to beneficial owners and potential purchasers of County debt in the secondary market, dealers, security analysts, rating agencies, and other interested parties. Also, this financial and other supplemental information must be electronically filed with the Electronic Municipal Market Access (EMMA) System of the Municipal Securities Rulemaking Board. This CAFR and a companion document, the Orange County Florida Bond Disclosure Supplement, serve to fulfill these continuing disclosure requirements of the SEC.

Management of the County is responsible for establishing and maintaining an internal control system designed to ensure that the assets of the County are protected from loss, theft, or misuse, and to ensure that sufficient reliable accounting data is compiled to allow for the preparation of financial statements in conformity with GAAP. The internal control system is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that (1) the cost of a control should not exceed the benefits likely to be derived and (2) the valuation of costs and benefits require estimates and judgments by management. We believe that the County's internal controls adequately safeguard assets and provide reasonable assurance of properly recorded financial transactions.

As a recipient of federal and state financial assistance, the County also is responsible for establishing an adequate internal control system to ensure compliance with applicable laws and regulations related to those programs. This internal control system is subject to periodic evaluation by management and the audit staff of the County Comptroller, an elected constitutional officer. As part of the County's Single Audit, tests are made to determine the adequacy of the internal control system, including that portion related to federal and state financial assistance programs, as well as to determine that the County has complied with applicable laws and regulations. The results of the County's Single Audit for the fiscal year ended September 30, 2016 provided no instances of material weaknesses in the internal control system or significant violations of applicable laws and regulations related to federal or state financial assistance programs.

Pursuant to the requirements of Florida law, the County uses a competitive process to select the independent audit firm. An audit committee composed of two citizens, one representative of the County Mayor, one representative of the County Comptroller, and one representative of the other constitutional officers developed the selection of the firm. Firms are ranked and the top three are presented to the Board. The Board selects the highest ranked firm for contract negotiation or must publicly document the reason for selecting a lower ranked firm. This method seeks to meet the County's needs while providing a degree of independence in the selection process. Pursuant

to this process, the County's financial statements have been audited by Cherry Bekaert LLP, a firm of licensed certified public accountants. The audit was performed to provide reasonable assurance that the financial statements are free of material misstatement. The audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions that the County's financial statements for the fiscal year ended September 30, 2016 are fairly presented in conformity with GAAP. The Report of the Independent Auditor is presented as the first component of the CAFR's financial section. Beginning with the 2006 fiscal year, the opinions of the independent auditor were rendered on the financial statements of each individual fund. In previous years, the opinions were rendered on the more highly summarized basic financial statements, with an "in relation to" opinion on the combining fund-level financial statements.

The County Comptroller's Audit Division performs financial, compliance, and operational/performance audits of the Board, the six constitutional officers, and outside organizations receiving significant funding from the Board. Those audits provide greater access and closer scrutiny than the external audit process. Their efforts assist the external auditor in its audit of County financial statements.

This Letter of Transmittal is designed to complement, and should be read in conjunction with, the narrative introduction, overview, and analysis provided in the Management's Discussion and Analysis, which can be found immediately following the Report of the Independent Auditor, within the Financial Section of the CAFR.

#### **County Profile**

Orange County is located near the center of the State of Florida and is about 1,000 square miles. Orlando, the County seat, is its principal city. Including Orlando, there are 13 incorporated cities throughout the County. The County's population increased 2.2% in 2016, compared to the State's 1.7% increase. The 2016 population estimate was 1,280,387. Orange County is the fifth most populated county in Florida. Nearly two-thirds of the County's population resides in its unincorporated areas.

The County was established in 1824 and currently operates under a charter that was originally enacted by the voters effective January 1, 1987. The charter was amended by the voters in 1988, 1992, 1996, 1998, 2004, 2008, 2012, 2014, and 2016. Charter powers address self-government and cannot conflict with general law or special law approved by the voters. The established legislative body of the County is the Board of County Commissioners, which consists of the County Mayor elected at-large and six single-member district Commissioners. Specifically designated governmental functions are performed by separately-elected constitutional officers, who are elected countywide. The constitutional officers are the Clerk of the Courts, County Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector. All elected officials serve four-year terms and the current incumbents are identified at the front of this CAFR. The collective operations of the Board and the constitutional officers comprise the Orange County primary government.

The County provides its citizens with a wide range of services including law enforcement, corrections facilities, civil and criminal justice, fire and EMS services, health and social services, housing assistance, animal services, library and cultural services, parks and recreation operations, children's programs, environmental regulation and protection, road, bridge and drainage maintenance and construction, and other general and administrative support services.

Additionally, the County owns and operates a water and wastewater utility, a solid waste landfill and recycling program, and the Orange County Convention Center. Many services are provided countywide, while others are focused primarily in the unincorporated areas.

The countywide financial reporting entity consists of the primary government and component units. Component units are legally separate organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion from the reporting entity's financial statements would be misleading or incomplete. For purposes of determining whether financial accountability exists, a primary government must appoint a voting majority of the organization's governing body and either be able to impose its will on that organization or have the potential to receive specific financial benefits or burdens from the organization.

Blended component units, although legally separate, function in essence as County departments and their data are therefore included with the primary government's data. The operating funds of the blended component units are treated as special revenue funds, since the respective revenue sources are legally restricted as to purpose of expenditure. The County has six blended component units: the Orange Blossom Trail Local Government Neighborhood Improvement District (NID), Pine Hills Local Government NID, Lake Conway Water and Navigation Control District, Windermere Water and Navigation Control District, International Drive Community Redevelopment Agency (CRA), and the Orange Blossom Trail CRA.

Discrete component units are more distinctly separate from the primary government and are therefore reported in a separate column in the government-wide financial statements. The County has eight component units requiring discrete presentation: the Orange County Housing Finance Authority, Orange County Library District, Orange County Research and Development Authority, International Drive Master Transit and Improvement District, Orange County Health Facilities Authority, Orange County Industrial Development Authority, Orange Blossom Trail Development Board, Inc., and the Orange County Educational Facilities Authority. Services included in this CAFR due to the inclusion of discretely presented component units are: financing for affordable housing, library services, conduit financing for hospitals and related facilities, facilities for institutions of higher education and industrial development, economic development and redevelopment, and mass transit. Additional information on the financial reporting entity, including the component units, can be found in Note A of the notes to financial statements.

Examples of governmental units that do not meet the criteria for inclusion in this report include the Central Florida Regional Transportation Authority, the Greater Orlando Aviation Authority, the Central Florida Expressway Authority, Orange County Schools, the Orange Soil and Water Conservation District, the South Seminole-North Orange County Wastewater Transmission Authority, and the West Orange Healthcare District.

Budgetary controls are maintained by the County. Except for a portion of the Clerk of the Circuit and County Courts (the "Clerk"), each constitutional officer is required by law to file tentative budgets with the Board. In addition, the Board reviews and approves its own proposed budget as prepared by the County Mayor, and then adopts the County's budget as a whole, subject to two

public hearings, in the month of September. The Clerk's budget for State court operations is annually submitted for approval to the State Clerk of Courts Operations Corporation. Florida law prohibits the expenditure of public funds in excess of budgetary amounts and requires that budgets be balanced.

The County adopts annual budgets for all governmental funds on a modified accrual basis. Annual budgets for proprietary funds are adopted on substantially an accrual basis. Budgetary control (i.e., the level at which expenditures cannot legally exceed the appropriated amount) is established at the department level within each fund. Encumbrance accounting (under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded as a reservation of budget) also strengthens budgetary control.

Department heads may make transfers of appropriations within a department. However, transfers of appropriations between funds/departments or to and from reserves, and changes in total appropriations, require Board approval. Budget-to-actual comparisons are provided in the CAFR for each fund for which an appropriated annual budget has been adopted. Original and final budgets for major governmental funds are also provided.

The County also maintains a five-year Capital Improvement Program that is updated annually. Proposed projects are prioritized and available funds are allocated accordingly.

#### **Factors Affecting Financial Condition**

**Local Economy.** A diverse mix of goods-producing and service-providing sectors supports Orange County's economy. Goods-producing industries include construction and manufacturing. Service-providing industries include trade, transportation, and utilities; leisure and hospitality; professional and business; government; and education and healthcare. High technology, health care and social assistance, and leisure and hospitality are considered the major economic engines in the County. According to the Metro Orlando Economic Development Commission, these three industries alone generate annual payroll of more than \$18.8 billion.

High Technology. High technology industries include military defense, space exploration, modeling and simulation, flight training, scientific research, power generation, and biotechnology. During 2016, Lockheed Martin and other high-tech manufacturers announced they had won contracts with a potential value of \$1.58 billion to build and supply military defense systems. The University of Central Florida (UCF) plays a key role in this sector. Adjacent to UCF's main campus in East Orlando is one of the top ten research parks in the nation. The Central Florida Research Park's tenants include UCF's Institute for Simulation and Training, Technology Incubator, and NanoScience Technology Center. The Research Park houses 126 high-tech companies employing approximately 10,000 individuals. The UCF Center for Emerging Media is the educational centerpiece of what will be the Creative Village in downtown Orlando. The Creative Village is expected to be a 68-acre transit oriented hub for high-technology companies, educational institutions, retail and commercial businesses, and residential living.

Health Care and Social Assistance. The health care industry in Orange County is rapidly growing due in part to the development of "Medical City" in the southeast part of the County. Included in this research center are the University of Central Florida College of Medicine, University of Florida Research and Academic Center, Veterans Administration Medical Center, Nemours Children's Hospital, and Sanford Burnham Prebys Medical Discovery Institute. In April 2015, Florida Hospital broke ground on the future site of Florida Hospital Apopka. The hospital will

include 120 private patient rooms, an emergency department, surgical services, a women's center and a diagnostic cath lab. The new facility will include a seven-story hospital and four-story medical building. The project will cost an estimated \$203 million and generate up to 300 new jobs. The hospital is expected to open in the fall of 2017.

Leisure and Hospitality. The leisure and hospitality industry had a strong year, as evidenced by a 5.9% increase in tourist development tax collections. The increase in revenues reflected a 3.5% increase in average daily room rates. For calendar year 2016, hotel occupancy rates in the Orlando area of Orange, Seminole, and Osceola Counties fell slightly to 75.5% from 76.7% in 2015. The decline in occupancy rates was due in part to growth in hotel room inventory, as the number of available rooms increased by 2.1% to 119,815. The Orlando area room supply remains the largest in Florida and among the largest in the United States.

Universal Orlando opened its fifth on-property resort, Sapphire Falls, in July 2016. The Caribbean-themed hotel includes 1,000 rooms, bringing onsite capacity up to 5,200 rooms. Guests at this hotel are provided with transportation via water taxi and bus to Universal CityWalk and both Universal theme parks. The pool area includes two beaches, a hot tub, children's play area, and waterslides. The resort offers a variety of restaurants and lounges, retail shops, game room, fitness center, and walking and jogging paths.

The largest renovation in the history of the Walt Disney World Resort was nearing completion at the end of Fiscal Year 2016. The overhaul of the Disney Springs property, formerly known as Downtown Disney, doubled the number of dining, entertainment, and shopping options for visitors. The complex has the character of Florida's waterfront towns, historic architecture, and natural environment. Disney Springs has four distinct areas: Town Center, The Landing, Marketplace, and West Side.

Walt Disney World, SeaWorld Orlando, and Universal Orlando opened new attractions in 2016. In June, Disney opened *Frozen Ever After,* a water ride based on the movie *Frozen,* at its Epcot theme park. The ride features scenes re-created from the movie set to the original soundtrack. Also in June, SeaWorld Orlando launched the *Mako* roller coaster. This roller coaster reaches 73 mph and peaks at 200 feet, making it the tallest roller coaster in Orlando. In July, Universal Orlando opened a new King Kong attraction at Islands of Adventure. *Skull Island: Reign of Kong* is a multi-dimensional, multi-sensory experience. The 3-D ride takes guests on a 1930s jungle expedition for prehistoric predators.

Construction. An increase in residential construction and several large nonresidential construction projects contributed to the local economy. The US Census Bureau reported that approximately 11,761 single and multi-family residential building permits, with an estimated construction cost of \$2.3 billion, were issued during the year. The number of building permits issued increased 25.9% from 2015 and estimated construction costs rose 27.7%. Nonresidential building construction was active during the year. Some of the larger projects included hotels, resorts, hospital facilities, sports stadiums, and transportation infrastructure.

Transportation. Following its designation as the thirteenth busiest airport in the United States, as well as second busiest in the state, passenger traffic at Orlando International Airport (OIA) increased 9.9% from Fiscal Year 2015 to 41.6 million passengers. OIA is currently engaged in a \$3.1 billion capital improvement plan. The Greater Orlando Aviation Authority Board approved a spending plan that allowed construction to begin on a \$1.8 billion southern terminal. Construction of the south terminal could begin in 2017 and be operational by 2020. The capital improvement

plan also includes the expansion and renovation of the northern terminal, which will increase the terminal's capacity to 45 million passengers per year. Road transportation throughout the County is being enhanced by widening approximately 10.1 miles of surface streets at an estimated cost of \$40.3 million.

Employment. Employment in Orange County increased 3.9% to 687,794 persons by the end of the fiscal year, according to the Florida Research and Economic Information Database. Comparatively, employment rose 2.1% statewide and 2.0% nationwide. In the Orlando metropolitan area, construction employment increased 18.5%, manufacturing employment rose 5.5%, and service-producing employment grew 3.8%.

Forecast. The local economy will benefit from new construction in the tourism industry, two large rail projects, the I-4 Ultimate Improvement Project, construction on the second phase of the Performing Arts Center, construction of a new soccer stadium, and growth in health care and technology. The positive outlook for the economy is reflected in employment projections. The Florida Department of Economic Opportunity forecasts employment to rise by 13.7% over the next eight years.

Universal Orlando has a new \$80 million water theme park, *Volcano Bay*, under construction at the Universal Orlando Resort. The centerpiece of the Polynesian inspired park will be a 200-foot volcano, *Krakatau*. The volcano will feature three waterfalls during the day and shoot illuminating lava into the night sky after dark. The park will include water slides, a multidirectional wave pool, multi-passenger raft rides, a lazy river, and children's play area. The park is scheduled to open in May 2017.

Walt Disney World and Universal Orlando are planning to open new attractions in 2017. In May, Disney is scheduled to open a new themed land based on the movie *Avatar* at Animal Kingdom. *Pandora – the World of Avatar* will be an immersive experience for guests and feature two rides: *Avatar: Flight of Passage* will be a Banshee-themed motion simulator that takes guests on a trip over the world of Pandora and *Na'vi River Journey* is a family-friendly water ride through the bioluminescent rainforest. Universal Orlando will debut *Race Through New York Starring Jimmy Fallon* in April 2017. The attraction will have guests racing against Jimmy Fallon through midtown Manhattan, down into the subway system, over skyscrapers and into the East River. The attraction will be located in the Universal Studios theme park.

Transportation construction projects will include All Aboard Florida, SunRail, and road work expansion in Orange County. All Aboard Florida is a \$3.1 billion rail project that will provide train service between Orlando and Miami with stops in Fort Lauderdale and West Palm Beach. The link between Miami and West Palm Beach is expected to open in 2017. The extension to Orlando will follow after the completion of the Intermodal Transportation Facility at OIA, which is scheduled to open in 2018.

SunRail is extending the southern leg of its commuter rail by 17.2 miles from Sand Lake Road to Poinciana. This \$186 million project, Phase II South, will add four train stations and is expected to be operational by early 2018. Construction on this phase of the \$1.3 billion commuter rail project began in April 2016. The Phase II North extension has been delayed because the federal government did not approve \$35 million in financing in October 2015 due to low ridership forecasts. Government officials are exploring potential funding sources for the \$77 million project. The North extension would add 12 miles of rail from Debary to Deland in Volusia County.

The Florida Department of Transportation launched a \$2.3 billion road expansion and improvement project in 2015. The I-4 Ultimate Improvement Project will remake the 21-mile stretch of Interstate 4 from west of Kirkman Road in Orange County to east of State Road 434 in Seminole County. The project includes the reconstruction of 15 interchanges, 53 new bridges, 74 bridge replacements, 13 bridge modifications, reconstruction of general use lanes, and the addition of two express lanes in each direction. The express lanes will utilize restricted access points and variable toll pricing. Two temporary bridges will also be built during construction to maintain the flow of traffic. The project is expected to be completed by 2021. Separately, the Central Florida Expressway Authority's five-year plan indicates it will add approximately 47 miles of improvements to its roadways at an estimated cost of \$558 million.

In November 2014, the first phase of the Dr. Phillips Center for the Performing Arts opened. It includes the 2,700-seat Disney Theater for large productions and the 300-seat Jim & Alexis Pugh Community Theater for theater, dance, and music performances. The second phase, with an estimated cost of \$203.5 million, will include a 1,700-seat theater for ballet and orchestral performances. Subsequent to the end of the fiscal year, the Board provided an additional \$45 million of tourist development tax funds to fully fund the second phase of the arts center. The board also approved a resolution to restructure the venues debt. Construction of the new theatre is expected to begin in 2017 and be completed in early 2020.

On March 5, 2017, the Orlando City Lions opened the Major League Soccer (MLS) season in a new 25,500 seat stadium. The \$155 million stadium, which will also be home to the National Women's Soccer League team, the Orlando Pride, is a privately financed facility featuring a full roof canopy, an all-natural grass playing surface, and a fan plaza spanning 10,000 square feet. The venue is the third largest stadium in MLS built specifically for soccer, and is located within walking distance of downtown Orlando.

The development of Innovation Way as a center for technology and healthcare facilities is diversifying Orange County's economic base outside of the core leisure and hospitality industry. The Innovation Way corridor encompasses the University of Central Florida, a Valencia College campus, Central Florida Research Park, International Corporate Park, Orlando International Airport, the University of Florida Research and Academic Center, and Medical City at Lake Nona.

Long-term financial planning. The County maintains an active program of capital improvements in all phases of its operation. A five-year capital improvements plan and a model for projecting operating expenses five years in advance are maintained and utilized. Capital construction and acquisition planning entails an evaluation and ranking process that begins in advance of the operating budget process, with the operating impact of a proposed project being a required element. It is the County's philosophy that new projects are undertaken only if current and future operating revenues are sufficient to fund the associated operating costs. The current capital improvements plan totals \$1.66 billion over the five fiscal years ending in 2021. With economic indicators continuing to highlight positive economic gains, the County recognizes the importance of adequate infrastructure to maintain quality of life and the area's economic vitality. To accomplish this, the County has launched the INVEST in Our Home for Life multi-year initiative. This \$300 million capital investment project will expand and improve roads, parks, pedestrian safety, public and fire safety facilities, and affordable housing developments throughout Orange County. Highlights of current County capital initiatives and their expected operating impacts are as follows.

Governmental Activities. Orange County operates one of the largest county jails in the state. The first phase of the Medical Management and Inmate Management Systems project was completed during Fiscal Year 2012. Required customizations for this system will continue during Fiscal Year 2016 prior to design and testing for subsequent phases of the project. These systems will require on-going maintenance costs which should be offset by increased efficiencies, reduced liability issues, and enhanced information interface with arresting authorities and other agencies.

The "perimeter security project" continued during Fiscal Year 2016 to replace electronic locks and security controls throughout the entire jail complex which is expected to reduce personal services costs. A \$2.1 million project to extend safety rails throughout the jail's housing areas to prevent injuries, reduce medical costs and liability is expected to continue through Fiscal Year 2018. An \$11.8 million full renovation of the kitchen and laundry facilities was completed in March 2016 with the staff dining facility scheduled for completion in January 2017.

During 2016, the County continued to proceed with the renovation of existing fire stations and construction of new stations in response to growing needs. Operating efficiency and rehabilitation improvements were completed on 13 Fire Stations and facilities. Construction to replace Fire Station #28 with a new 1,740 square foot trailer was completed in March 2016. Operating budget impacts relative to these projects are expected to be minimal. Work to construct a new 3-bay fire station in east Orange County began in late Fiscal Year 2016, with completion scheduled for 2018. Design and construction on two new 2-bay fire stations in east Orange County also began in late 2016 with completion scheduled in 2019. These new stations represent new assets for the County and will have an impact on the County's operating budget in future years.

With regard to Public Works projects, design or construction is underway on numerous major road and bridge widening or extension projects. These projects include All American Boulevard, Boggy Creek Road, Destination Parkway, Econlockhatchee Trail, Fenton Street, Holden Avenue, International Drive, John Young Parkway, Kennedy Boulevard, Lake Underhill Road, Reams Road, Richard Crotty Parkway, Taft Vineland Road, and Texas Avenue. Under the oversight of the County's Public Works Department, major road widening projects completed in Fiscal Year 2016 include Ficquette Road and Wetherbee Road. One intersection improvement was completed and 429 miles of roadway were either paved or resurfaced. Additionally, 20 sidewalk projects totaling eight miles were completed during the year. New roads, road lanes, and sidewalks are now assets and will have some impact on the County's operating budget. The County continues to allocate additional funds in this area to augment dedicated transportation resources.

In the area of parks and recreation, the County completed the Deputy Brandon Coates Community Park (known formerly as Young Pine Park), the John Young Community Park, and the Deputy Jonathan "Scott" Pine Community Park (known formerly as the Dorman Property) projects. These new parks represent new assets to the County and will impact the County's operating budget.

The Environmental Protection Division (EPD) completed the Lake Price water quality improvement project with the construction of a wet detention pond. The project will provide better stormwater capture for storage and treatment to filter out sediments, excess nutrients, and pollutants entering the lake. EPD currently has seventeen water quality improvement projects in progress. Construction plans in Fiscal Year 2016 include a picnic pavilion at the Johns Lake Conservation Area, a shade structure for the observation pier at Eagles Roost, a boardwalk

through the wetland adjacent to the Back to Nature Wildlife Refuge at Eagles Roost, and a parking area at the Lake Lucie Conservation Area.

The Housing Division completed construction in August 2016 of Harbor House, a 104 bed shelter facility for victims of domestic abuse. This facility provides emergency shelter for approximately 162 victims of domestic abuse annually. A new affordable housing project, Goldenrod Point Apartments, is under construction with the help of \$1 million of INVEST funds, with expected completion in May 2017.

Finally, the Public Safety Communication Division began to replace generators at county radio tower sites and upgrade microwave radios. Further enhancements to the 911 system will continue during Fiscal Year 2017. There are also future plans for a National Mutual Aid Radio Upgrade.

Business-type activities. The Water Utilities System (the "System") has several water and wastewater projects in various stages of development. These improvements will provide additional capacity to accommodate future customer growth and allow the system to function more efficiently and effectively. Water distribution system modifications were completed during Fiscal Year 2016 at the Eastern Regional Water Supply Facility and East Service Area Storage and Re-pumping Facility. Water distribution system modifications continue at the Western Regional Water Supply Facility, with completion expected in January 2017. In addition, five additional wells are being drilled at the Malcolm Road Water Supply Facility, which are also expected to be completed in 2017.

With regard to wastewater treatment, construction began to install a force main along Lee Vista Boulevard to Conway Road and is expected to be completed in March 2019. This project will provide additional capacity to accommodate future customer growth. In addition, construction on the expansion of the Eastern Water Reclamation Facility began in May 2015 and is expected to be completed in 2018. The expansion will increase the facility's wastewater treatment capacity by five million gallons per day and includes improvements to the treatment process in order to produce higher quality effluent suitable for public access reuse.

The System operates solely on user charges and capital contributions from new customers. All capital costs, including their operating expense impacts, are recovered through established rates and fees.

Future plans in the Solid Waste System call for vertical and lateral expansion of Cell 2, including expansion of the Landfill Gas collection and stormwater management systems as waste placement continues in Cell 2. Design of a planned replacement for the McLeod Road Transfer Station is underway with a new station that will be more efficient to operate. Operational costs for maintenance of the side slopes and stormwater system of Cell 9 should decrease after 33 acres were capped with a final cover system in November 2016. The Western Borrow Pit began operation in March 2016. That significantly reduced the haul distance for cover soil to the Class I landfill and is expected to reduce operational costs.

The Solid Waste System operates solely on user charges from customers. All capital costs, including their operating expense impacts, are recovered through established rates and fees.

The Orange County Convention Center (the "Center") is a multipurpose building designed for conventions, trade shows, exhibits, meetings, and consumer shows. The Center is the second

largest convention center in the U.S. in terms of prime exhibition space. The facility contains approximately seven million gross square feet of enclosed building space, including approximately 2.1 million gross square feet of exhibit space and over one-half million square feet of meeting room space. Support facilities include an auditorium of performing arts quality seating 2,643, a multipurpose room, multiple fully equipped kitchens, concession and administrative spaces, dressing rooms, and storage areas. During Fiscal Year 2016, the Center completed an extensive renovation to the Valencia Ballroom, a 62,000 square foot multiple-purpose room. Other completed projects during the year include the West Building Vision Gardens, Halls E and F Hardscape, West Lobby Concourse Flooring and Tile Replacement, West Building Dock 7 Air Handling Unit Upgrade and Dock 7 Ventilation Upgrade, North-South Building Projectors, and Destination Lounge Build-out. The current capital improvement plan, totaling \$191.5 million over the five fiscal years ending 2021, is primarily for renovations to the existing facility.

The primary mission of the Center is economic development. The Center currently has 726 future events booked that are anticipated to have an economic impact of approximately \$19.2 billion. The Center's operating revenues largely offset its operating expenses. In accordance with the County's tourist development plan, the Center will continue to utilize a portion of the County's tourist development tax revenues as an operating subsidy. Debt service payments for outstanding bond issues used to finance the construction of the Center will continue to come from the tourist development tax as well. Facility renovation costs will be initially funded by reserves on hand.

Cash management policies and practices. Cash management is exercised independently by each constitutional officer and the discrete component units. With respect to the Board, the County Comptroller deposits, invests, and disburses funds on their behalf as required by law. Available cash is invested according to investment policies adopted by the Board pursuant to Florida law following four specific objectives. The policies' objectives are safety of principal, provision of sufficient liquidity, maximizing yield, and diversification of the portfolio to control risk. Investment types were relatively conservative in nature (so as to prevent losses occurring from market risks and default) and included U.S. Treasury securities, federal agency securities, money market mutual funds investing only in treasury and agency securities, certificates of deposit, and commercial paper.

The average effective rate of return for Board funds was approximately 0.87% for the fiscal year, and countywide investment income recognized was approximately \$12.8 million, which helped to reduce the tax burden to citizens. Investment income reported includes changes in the fair value of investments. Additional information on the County's investment program can be found in Note B in the notes to financial statements.

**Risk management.** The County maintains a risk management loss prevention and self-insurance program for property, liability, and workers' compensation coverage. Participants include the Board and constitutional officers. However, the Sheriff is enrolled in the Florida Sheriffs' Self-Insurance Fund for all general liability and automobile claims and certain worker's compensation claims.

The County's risk management program covered claims on losses during Fiscal Year 2016 for workers' compensation, property damage, and general liability. Additional insurance coverage in excess of the self-insured retention limits for property damage and general liability is in force to reduce the risk of catastrophic loss. With regard to employee health insurance coverage, the County converted to a self-insured basis in January 2007. Also, the Sheriff is self-insured with

respect to employee health insurance coverage. Additional information regarding the County's risk management and insurance programs can be found in Note G in the notes to financial statements.

**Pension and other post-employment benefits.** Substantially all County employees participate in the Florida Retirement System (FRS), administered by the Florida Department of Management Services. Employees elect participation in either the defined benefit plan, a multiple-employer cost-sharing defined benefit retirement plan, or the defined contribution plan. The Plan was substantially changed during Fiscal Year 2011, affecting benefits for new employees hired after June 30, 2011, and requiring Plan members to contribute three percent of their salary. These changes served to significantly reduce the County's required contributions to the FRS. Additional information on this Plan can be found in Note H in the notes to the financial statements.

The Board and each of the constitutional officers provide other postemployment benefits (OPEB) to certain retirees to subsidize their health care insurance costs. The County established a qualifying trust and began funding its OPEB Plan obligation in September 2007, with the Clerk of the Circuit and County Courts following suit by establishing its own trust in June 2009. The County and Clerk combined required contribution for Fiscal Year 2016 was \$8.1 million and the actual contribution was \$12.1 million. The most recent actuarial reports were prepared as of September 30, 2016, for the County and October 1, 2015, for the Clerk. They reflect that the actuarial value of assets is 54.5% and 83.6% of the actuarial accrued liability for the County and Clerk, respectively.

Funding the actuarially determined OPEB costs of the County and the Clerk has not had a significant impact on operating costs or financial position. Additional information on the County's and the Clerk's OPEB plans can be found in Notes I and J in the notes to financial statements.

#### **Awards and Acknowledgments**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Orange County for its comprehensive annual financial report for the fiscal year ended September 30, 2015. This was the 34th consecutive year that the County has earned this prestigious award (fiscal years ended 1982-2015). In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

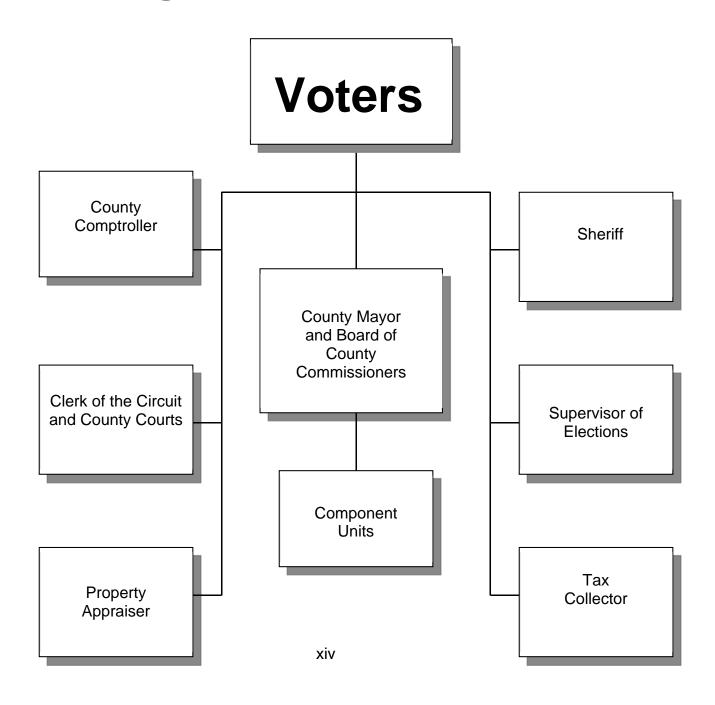
Orange County also received the GFOA's Award for Distinguished Budget Presentation for its annual appropriated budget dated October 1, 2015. This marks the 26th consecutive time that the County has received this award, with four of the awards being biennial awards for multi-year budgets for Fiscal Years 2000 through 2007. To qualify for the Distinguished Budget Presentation Award, the government's budget document must be judged proficient in several categories including policy documentation, financial planning, operational guidelines, and public communications.

Your elected County officials and their staffs are dedicated to providing responsive, efficient service to the citizens of Orange County. The financial results of one year of those efforts are shown in this report. On behalf of the County Comptroller's Office, we extend our appreciation to the County Mayor, the County Commissioners, the constitutional officers, and their respective staffs for their assistance and cooperation throughout the year. Finally, we extend thanks to the accounting firm of Cherry Bekaert LLP for its cooperation with this report.

Sincerely,

Phil Diamond, CPA County Comptroller

# Orange County Organizational Chart





#### Government Finance Officers Association

Certificate of
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Presented to

### Orange County Florida

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

September 30, 2015

Executive Director/CEO





Report of Independent Auditor

Management's Discussion & Analysis

Basic Financial Statements

Required Supplementary Information
Other Supplementary Information



#### **Report of Independent Auditor**

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Orange County, Florida (the "County"), as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents. We have also audited the financial statements of each of the County's nonmajor governmental, internal service and fiduciary funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended September 30, 2016, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Orange County Housing Finance Authority, Orange County Research and Development Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., whose statements reflect 89%, 56%, and 37%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion on the aggregate discretely presented component units, insofar as it relates to the amounts included for the Orange County Housing Finance Authority, Orange County Research and Development Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., is based solely upon the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County as of September 30, 2016, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund and Fire Protection MSTU Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each nonmajor governmental, internal service and fiduciary funds of the County as of September 30, 2016, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and pension and other postemployment benefits disclosures on pages 4 through 13 and 107 through 110 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, supplemental schedules, and statistical section, as listed in the foregoing table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedules of expenditures of federal awards and state financial assistance are presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and Chapter 10.550, Rules of the Auditor General, and are also not a required part of the basic financial statements.

The supplemental schedules, including the schedules of expenditures of federal awards and state financial assistance, are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and

other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, and the reports of other auditors, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

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In accordance with *Government Auditing Standards*, we have also issued our report dated March 17, 2017, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Orlando, Florida March 17, 2017

#### **Management's Discussion and Analysis**

Orange County's discussion and analysis offers readers of the County's financial statements a narrative overview and analysis of the County's financial activities for the fiscal year ended September 30, 2016. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, and in the financial statements and notes to the financial statements.

The government-wide financial statements include not only Orange County and its blended component units (known as the primary government), but also legally separate discrete component units for which the County is financially accountable. Information included in this discussion and analysis focuses on the activities of the primary government. Accordingly, information provided does not include the activities of discretely-presented component units.

#### **Financial Highlights**

- Orange County's assets exceeded its liabilities at September 30, 2016 by \$6,274.1 million (net position). Of this amount, \$365.7 million (unrestricted net position) may be used to meet the County's ongoing obligations to citizens, creditors and enterprise fund customers.
- The County's total net position increased by \$269.6 million over the previous year, with \$177.7 million of the increase resulting from governmental activities and \$91.9 million resulting from business-type activities.
- At September 30, 2016 the County's governmental fund balance sheet reported a
  combined ending fund balance of \$946.4 million, an increase of \$71.2 million compared
  to the previous fiscal year balance. Of the combined governmental fund balances,
  \$122.7 million remains in the General fund of the County as unassigned.
- The General fund reported a fund balance of \$142.3 million, an increase of \$30.5 million from last fiscal year. This ending fund balance equates to 17.9% of General fund expenditures and transfers out for the year.
- Total bonded debt increased by \$37.2 million in Fiscal Year 2016, due to issuance of new debt offset by current refundings and scheduled payments of principal on outstanding bonds.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. The statement of net position presents information on all of the County's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related

cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The County's governmental activities include general government, public safety, physical environment, transportation, economic environment, human services, and culture/recreation. The County's business-type activities include a convention center facility, a solid waste system, and a water/wastewater utility system. Financial information in the government-wide financial statements distinguishes discretely-presented component units from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 14 through 16 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Orange County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains 49 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General fund, Fire Protection MSTU fund, and Sales Tax Trust fund, each of which are considered to be major funds for Fiscal Year 2016. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The County adopts an annual appropriated budget for its governmental funds. Budgetary comparison statements have been provided for governmental funds to demonstrate compliance with the budget.

The basic governmental funds financial statements can be found on pages 17 through 22 of this report.

Proprietary funds. The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its convention center facility, solid waste system, and water/wastewater utility system. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its risk management, fleet management, and employee health benefits and insurance services. Because all of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Financial statements of proprietary funds provide the same type of information as the government-wide financial statements, but in greater detail. The proprietary fund financial statements provide separate information for the Orange County Convention Center, Solid Waste System, and Water Utilities System, each of which are considered to be major funds of the County. Individual fund data for the County's five internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 23 through 27 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 28 and 29 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 31 through 106 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's proportionate share of its liability of the Florida Retirement System Pension Plans and progress in funding its obligation to provide other postemployment benefits for employees of the County and the Clerk of Circuit and County Courts. Required supplementary information can be found on pages 107 through 110 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are presented immediately following the notes to the financial statements. Combining and individual fund statements and schedules can be found on pages 111 through 193 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Orange County's assets exceeded liabilities by \$6,274.1 million at the close of the most recent fiscal year, representing an increase in total net position for the year amounting to \$269.6 million.

The largest portion of the County's net position (85.0%) reflects its investment in capital assets (e.g., land, buildings, infrastructure, machinery and equipment, and intangibles), less any related outstanding debt used to acquire those assets. The County uses these capital assets

to provide services to citizens; consequently, they are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### Orange County's Net Position (in millions)

	Governmental Activities			ess-type tivities	Totals		
	<u>2016</u>	<u>2015</u>	<u>2016</u>	<u>2015</u>	<u>2016</u>	<u>2015</u>	
Assets:							
Current and other assets	\$ 1,235.8	\$ 1,170.6	\$ 585.3	\$ 471.9	\$ 1,821.1	\$ 1,642.5	
Capital assets	3,919.1	3,803.3	2,568.8	2,506.6	6,487.9	6,309.9	
Total assets	5,154.9	4,973.9	3,154.1	2,978.5	8,309.0	7,952.4	
Deferred outflows of resources:	289.8	86.4	53.9	50.1	343.7	136.5	
Liabilities: Long-term liabilities							
outstanding	1,168.5	885.1	960.8	873.2	2,129.3	1,758.3	
Other liabilities	98.6	110.7	130.1	118.6	228.7	229.3	
Total liabilities	1,267.1	995.8	1,090.9	991.8	2,358.0	1,987.6	
Deferred inflows of resources:	19.5	84.1	1.1	12.7	20.6	96.8	
Net position:							
Net investment in capital							
assets	3,597.8	3,470.8	1,734.7	1,729.1	5,332.5	5,199.9	
Restricted	407.6	380.1	168.4	124.4	576.0	504.5	
Unrestricted	152.7	129.5	212.9	170.6	365.6	300.1	
Total net position	\$ 4,158.1	\$ 3,980.4	\$ 2,116.0	\$ 2,024.1	\$ 6,274.1	\$ 6,004.5	

An additional portion of the County's net position (9.2%) represents resources that are subject to restrictions on how they may be used, most of which are restrictions imposed from external sources. The remaining 5.8% of total net position (\$365.6 million) represents unrestricted amounts that may be used to meet the government's ongoing obligations to citizens, creditors, and customers within the respective governmental and business-type activities.

At the end of the current fiscal year, as in the prior year, the County is able to report positive balances in all three categories of net position as a whole and individually within the governmental and business-type activities. Overall the County experienced an increase of \$269.6 million (4.5%) in total net position from the prior year. The reasons for this overall increase are discussed in the following sections for governmental activities and business-type activities.

Governmental activities accounted for \$177.7 million of the County's increase in net position. This consists of a \$127.0 million increase in the net investment in capital assets; a \$23.2 million increase in unrestricted net position and an increase of \$27.5 million in restricted net position compared with the prior year. Total revenues increased by \$63.5 million, largely consisting of increases in tax revenues of \$61.6 million in ad valorem property taxes. Decreases in program revenues (\$9.3 million), are mainly attributable to a decrease in quantity of miles of donated roadways (\$46.7 million) offset by increases in charges for services in public safety and increases in operating grants. Expenses increased by \$132.0 million primarily in the areas of general government (\$17.5 million), public safety (\$79.7 million), and physical environment (\$17.4 million), the result of providing additional services related to rising revenues.

**Business-type activities** increased the County's net position by \$91.9 million as compared to \$98.4 million in Fiscal Year 2015. A \$21.5 million increase in revenues is largely due to charges for services in the Water Utilities System (\$10.0 million) and related to the Convention Center, tourist development taxes (\$13.3 million). A \$27.4 million dollar increase in expenses is partially the result of payments to tourism related agencies that are directly related to the increase in tourist development tax collections.

The changes in net position displayed below shows the governmental and business-type activities during the previous two fiscal years. The increase in net position for each year represents the extent to which revenues exceeded expenses during the year.

### Orange County's Change in Net Position (in millions)

	Gove	rnmental		Busine	ess-ty	ре				
	Act	tivities		Act	ivities			٦	Total	S
	2016	<u>2015</u>		<u>2016</u>		<u>2015</u>		<u>2016</u>		<u>2015</u>
Revenues: Program revenues:										
Charges for services	\$ 248.3	\$ 229.1	\$	261.2	\$	251.2	\$	509.5	\$	480.3
Operating grants and contribution	•	ψ 229.1 156.6	Ψ	201.2	Ψ	201.2	Ψ	164.0	Ψ	156.6
Capital grants and contributions	151.2	187.1		83.4		84.4		234.6		271.5
General revenues:	101.2	107.1		00.1		01.1		201.0		27 1.0
Ad valorem property taxes	645.4	583.8		_		_		645.4		583.8
Other taxes	125.0	122.6		239.5		226.2		364.5		348.8
State shared	205.7	198.1		-		-		205.7		198.1
Interest	11.1	13.3		3.9		4.2		15.0		17.5
Other	14.7	11.3		6.1		6.6		20.8		17.9
Total revenues	1,565.4	1,501.9		594.1		572.6		2,159.5		2,074.5
Expenses:										
General government	239.7	222.2		_		_		239.7		222.2
Public safety	596.2	516.5		-		-		596.2		516.5
Physical environment	94.1	76.7		-		-		94.1		76.7
Transportation	203.1	199.0		-		-		203.1		199.0
Economic environment	39.4	37.9		-		-		39.4		37.9
Human services	172.4	165.6		-		-		172.4		165.6
Culture and recreation	40.0	36.5		-		-		40.0		36.5
Interest on long-term debt	12.6	11.1		-		-		12.6		11.1
Convention Center	-	-		261.2		251.6		261.2		251.6
Solid Waste System	-	-		28.0		27.5		28.0		27.5
Water Utilities System				203.2		185.9		203.2		185.9
Total expenses	1,397.5	1,265.5		492.4		465.0		1,889.9		1,730.5
Change in net position before										
transfers	167.9	236.4		101.7		107.6		269.6		344.0
Transfers in (out)	9.8	9.2		(9.8)		(9.2)		-		-
Change in net position	177.7	245.6		91.9		98.4		269.6		344.0
Net position, beginning of year	3,980.4	3,734.8		2,024.1		1,925.7		6,004.5		5,660.5
Net position, end of year	\$ 4,158.1	\$ 3,980.4	\$	2,116.0	\$	2,024.1	\$	6,274.1	\$	6,004.5

#### **Financial Analysis of Orange County's Funds**

As noted earlier, Orange County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular,

unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of September 30, 2016, Orange County governmental funds reported combined fund balances of \$946.4 million, an increase of \$71.2 million compared with the prior year. Approximately 13% of this total amount (\$122.7 million) constitutes unassigned fund balance, which is available for spending at the County's discretion. The remainder of fund balance falls into the categories of either not in spendable form, restricted, committed or assigned. These categories indicate that the funds are not available for new spending because they have already been designated for a specific purpose either by action of the County, statutory or debt based requirements.

The General fund is the chief operating fund of the County. At September 30, 2016, total fund balance in the General fund was \$142.3 million, of which \$122.7 million was unassigned. As a measure of the General fund's liquidity, the total and unassigned fund balance amounts equate to approximately 18% and 15% of total fund expenditures and transfers out, respectively. The fund balance of the General fund increased \$30.5 million during the current fiscal year largely due to increases in ad valorem property tax revenue, charges for services and transfers from other funds which were offset with increases in general government and public safety expenditures.

The Fire Protection MSTU special revenue fund has a total committed fund balance of \$42.9 million. This fund balance increased \$12.1 million during the current fiscal year, compared to an increase of \$2.3 million in the prior fiscal year. This is primarily due to an increase in ad valorem taxes and emergency medical transportation services combined with a slight increase in expense.

The Sales Tax Trust debt service fund has a total fund balance of \$198.3 million, of which \$51.1 million is restricted for payment of debt service. The \$31.2 million decrease in fund balance for the year is the net result of an increase in sales tax revenue and increased interfund transfers to the general fund.

**Proprietary funds.** The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in greater detail. At September 30, 2016, total net position amounted to \$2,116.0 million for enterprise funds, as compared to \$2,024.1 million at September 30, 2015. Total net position of the Convention Center fund of \$675.2 million recognized a \$37.6 million increase for the year, representing a \$4.0 million increase over Fiscal Year 2015. This is largely due to an increase in Tourist development tax collections and a decrease in expenses compared with the prior year.

Total net position of the Solid Waste System amounted to \$144.3 million at the end of the fiscal year, representing a \$5.0 million increase for the year compared to a \$6.8 million increase for Fiscal Year 2015. This decrease in earnings is primarily due to decrease in operating revenue coupled with a slight increase in operating expenses. Unrestricted net position stands at \$51.2 million, and the System continues to have no outstanding bonded debt.

The Water Utilities System total net position rose by \$49.3 million during the year, to \$1,296.5 million from \$1,247.2 million. Although the System's net investment in capital assets decreased by a net \$32.4 million as a result of the issuance of new debt, it remains the largest portion of System's net position (89.6%) reflecting its investment in capital assets, less any related outstanding debt used to acquire those assets. Total restricted net position increased by \$37.7 million as a result of issuance of new debt and scheduled debt service payments on outstanding loans. Unrestricted net position of the System also increased by \$44.1 million as a result of issuance of new debt.

#### **General Fund Budgetary Highlights**

A budget to actual statement is provided for the General Fund. Columns for both the original budget adopted for Fiscal Year 2016 as well as the final budget are presented. During the year, the budget for fund balance brought forward from the prior year was increased by \$14.6 million to more closely reflect the final actual amount. Revenue budgets were increased slightly, with increases as well in budgets for current expenditures and an increase in the budgetary reserve for contingencies.

Budgeted taxes revenue represents the full levy of ad valorem property taxes for the year, while actual results reflect early payment discounts allowed by State statute. Negative revenue variances totaling approximately \$23.4 million were largely offset by the legally-mandated statutory deduction. Expenditures for general government, public safety, physical environment, economic environment and human services were under budget by a sum total of \$58.3 million due to conservative spending practices. During the year, overall revenues exceeded the total budgetary estimate and actual expenditures were less than budgetary estimates in every category.

#### **Capital Asset and Debt Administration**

**Capital assets.** The County's investment in capital assets for its governmental and business-type activities as of September 30, 2016 amounts to \$6,487.9 million (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, improvements other than buildings, infrastructure, machinery and equipment, and intangible items. The overall net increase in the County's capital assets for the current fiscal year was 2.8% (increases of 3.0% for governmental activities and an increase of 2.5% for business-type activities for the year). Major capital asset events in the current year included the following:

- Approximately 7 road widening and extension projects were continued or completed at a combined cost of \$26.6 million during the fiscal year.
- Capital assets valued at \$147.5 million were received as capital contributions \$110.9 million for governmental activities and \$36.6 million for business-type activities.
- At fiscal year-end, the County had outstanding construction contracts for various projects totaling approximately \$272.0 million.

### Orange County Capital Assets (Net) (in millions)

		Governmental Activities			 Busine Activ	ss-typ ⁄ities	)e	_	Total			
	<u>2016</u> <u>2015</u>		<u>2016</u>		<u>2015</u>		<u>2016</u>		<u>2015</u>			
Non depreciable assets:												
Land	\$	1,171.6	\$	1,145.9	\$ 247.7	\$	245.7	\$	1,419.3	\$	1,391.6	
Construction in progress		226.1		209.1	172.7		259.7		398.8		468.8	
Depreciable assets:												
Buildings and improvements		472.8		476.9	984.4		934.3		1,457.2		1,411.2	
Improvements other than buildings		-		-	1,043.2		955.2		1,043.2		955.2	
Infrastructure		1,606.2		1,601.0	-		-		1,606.2		1,601.0	
Machinery and equipment		109.0		98.4	53.1		52.5		162.1		150.9	
Intangible		333.4	_	272.0	 67.7	_	59.2	_	401.1		331.2	
Total capital assets	\$	3,919.1	\$	3,803.3	\$ 2,568.8	\$	2,506.6	\$	6,487.9	\$	6,309.9	

Additional information on the County's capital assets can be found in note E on pages 55 and 56 of this report.

**Long-term debt.** At the end of the current fiscal year, the County had total bonded debt outstanding (net of unamortized costs) of \$1,094.8 million, entirely comprised of debt that is secured by specified revenue sources (i.e., revenue bonds). Of these revenue bonds, \$740.9 million, or 73%, is secured by the first five cents of the County's tourist development tax levy for the financing of the various expansion phases of the Orange County Convention Center.

#### Orange County Outstanding Debt Revenue Bonds (in millions)

		Governmental Activities			Busine Act	oe	Total				
	<u>2016</u>		<u>2015</u>		<u>2016</u>		<u>2015</u>		<u>2016</u>		<u>2015</u>
Revenue bonds	\$ 294.6	\$	316.7	\$	800.2	\$	740.9	\$	1,094.8	_	\$ 1,057.6

The County's total bonded debt increased by \$37.2 million during the 2016 fiscal year – consisting of a decrease of \$22.1 million for governmental activities bonds, and an increase of \$59.3 million for the business-type activities. The reduction in governmental activities were associated with current refundings and scheduled principal payments on maturing debt obligations. The increase in budiness-type was due to issuance of new debt.

As of September 30, 2016, the County had no outstanding general obligation debt. Capacity for pledging existing revenue sources is still available with respect to public service taxes, sales tax revenue, state revenue sharing revenue, tourist development tax revenue, gas tax

revenue, and utility systems revenue, as well as property taxes. Bonds backed by any of these sources, with the exception of property taxes, could still be issued and would not require voter approval. Any property tax bonds would be a general obligation issue requiring voter approval.

Additional information on the County's bonded debt and other long-term liabilities can be found in notes K through N on pages 79 through 99 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

- The unemployment rate for Orange County decreased to 4.4% from a rate of 4.8% a year ago. This is better than both the state's average unemployment rate of 4.9% and the national average of 4.9% at September 30, 2016.
- Taxable property valuation increased approximately 11.2% from \$90.1 billion in 2015 to \$100.3 billion in 2016.
- Countywide taxable sales increased from \$43.0 billion in 2015 to \$45.3 billion in 2016.
- Countywide motor fuel sales increased from 730 million gallons in 2015 to 769 million gallons in 2016.

All of these factors were considered in preparing the County's budget for Fiscal Year 2017.

During the year ended September 30, 2016, unassigned fund balance in the General fund increased to \$122.7 million. The County has appropriated this amount in the Fiscal Year 2017 budget in accordance with the requirements of State statute. Ad valorem property tax rates remain unchanged for Fiscal Year 2017, however, they have been affected in recent years as follows.

In 2007, the Florida Legislature adopted property tax limiting legislation that impacted all counties, cities, and special districts. This action imposed statutory changes on how property tax millage rates are adopted, and it resulted in Orange County adopting rates in the 2008 fiscal year that were five percent below the roll-back rate (except for Fire/EMS at three percent). Going forward, annual millage rates may be levied up to the roll-back rate or to a rate approximating the roll-back rate based on certain allowed adjustments. Rate increases beyond such limitations require either a super-majority or unanimous vote of the governing body, depending on the magnitude of the increase.

This legislative action also placed a constitutional amendment on the ballot, which was approved by Florida voters in January 2008. Referred to as "Amendment 1", it made four changes affecting taxable assessed value. First, with respect to homestead property, it increased the current \$25,000 homestead exemption by another \$25,000 (for property values between \$50,000 - \$75,000), except for school district taxes. Second, Amendment 1 allows property owners to transfer (make portable) up to \$500,000 of their "Save Our Homes" benefits to their next homestead when they move. "Save Our Homes", a 1995 amendment to the Florida Constitution, limits the annual increase in assessed value for homestead property to the lesser of three percent or the percentage change in the Consumer Price Index. Third, the amendment limits the annual increase in assessed value for non-homestead property (businesses, industrial property, rental property, second homes, etc.) to 10%, except for school district taxes. And fourth, it provides a \$25,000 exemption for tangible personal property. Amendment 1 was effective for property taxes collected for the 2009 fiscal year, except for the 10% assessment cap on non-homestead property, which became effective for the 2010 fiscal year.

For the 2016 and 2017 fiscal years, the County's property tax millage rate levies remained unchanged from the reduced rates adopted in 2008. For Fiscal Year 2016, taxable assessed values increased by 11.2% from 2015, continuing the upward trend, taxable assessed values

for 2017 are up 8.5% from 2016. Based on the revised statutory methodology and the Fiscal Year 2016 increase in assessed values, the County's "roll-back" millage rate was about seven percent higher than the actual rate adopted, and the maximum rate allowed with a simple majority vote was about 69% higher than the "roll-back" rate. Although the economy is strengthening and taxable property values are inching up, the County chose to reduce its budget for Fiscal Year 2017 rather than upwardly adjust property tax millage rates to compensate for the reduction in taxable values from that of previous years. Thus, under the provisions of the 2007 legislation, the County retains the option for millage rate adjustments in future fiscal years that could mitigate reductions in property tax receipts due to reduced assessed values, without the requirement of a super-majority vote.

As for the County's business-type activities, the Water Utilities System automatic three percent rate increase for all categories of the water and wastewater rate schedules, was not repealed for Fiscal Year 2016 or Fiscal Year 2017. In the Solid Waste System, a phased approach for tipping fee increases which began with 6.5% and 39.5% increases for Class I and Class III refuse in December 2008, respectively, continued with 6.5% increases in Class I and Class III tipping fees in December 2009, and finished with an additional 6.5% increase in Class I tipping fees in December 2010. Effective April 1, 2013, further revisions to the fee schedule were adopted which decreased Class I tipping fees for residential and commercial waste by 9.4% and 15.6%, respectively. The Class III rate remained the same, except that Class III waste delivered to a transfer station would be charged at the Class I rate. Further, this resolution eliminated the provision for automatic rate increases.

#### **Requests for Information**

This financial report is designed to provide a general overview of Orange County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Phil Diamond, County Comptroller, Post Office Box 38, Orlando, Florida 32802-0038. Complete financial statements for each of the individual component units may be obtained at each respective administrative office as reflected in note A on page 35 of this report.

### **BASIC FINANCIAL STATEMENTS**

- Government-wide Financial Statements
- Fund Financial Statements
- Notes to Financial Statements

#### ORANGE COUNTY, FLORIDA STATEMENT OF NET POSITION September 30, 2016

	Governme		Business-type				Component
	Activitie	<u>:s</u>	Activities		Total		Units
ASSETS AND DEFERRED OUTFLOWS OF RESO	<u>URCES</u>						
Assets:							
Cash and investments	\$ 1,084,37		314,634,626	\$	1,399,009,399	\$	19,044,716
Other investments	4,35	3,411	-		4,353,411		12,622,494
Receivables, net	71,03	32,527	42,225,882		113,258,409		425,413,617
Due from other governmental agencies	46,00	0,435	13,261,789		59,262,224		492,394
Inventories and prepaid costs	4,23	34,323	16,602,459		20,836,782		409,200
Restricted assets		-	198,656,402		198,656,402		22,744,828
Net OPEB asset	25,80	3,575	-		25,803,575		228,841
Nondepreciable capital assets	1,397,62	28,700	420,411,358		1,818,040,058		13,507,081
Depreciable capital assets, net	2,521,43	6,737	2,148,346,212		4,669,782,949		36,028,298
Total assets	5,154,86	64,481 <u> </u>	3,154,138,728		8,309,003,209		530,491,469
Deferred outflows of resources:							
Deferred amount on debt refunding	9.59	9,684	33,081,715		42,681,399		_
Related to pensions	280,18		20,780,957		300,967,950		4,547,784
reduced to portolorio			20,100,001		000,001,000		1,011,101
Total deferred outflows of resources	289,78	6,677	53,862,672		343,649,349		4,547,784
Total assets and deferred outflows of resources	\$ 5,444,65	51,158 <u>\$</u>	3,208,001,400	\$	8,652,652,558	\$	535,039,253
LIABILITIES, DEFERRED INFLOWS OF RESOUR	CES AND NE	T POSITION					
Liabilities:	0207410112						
Accounts payable and accrued liabilities	\$ 71.92	23,321 \$	44,359,754	\$	116,283,075	\$	6,524,633
Due to other governmental agencies	* ,-	.5,521 ψ 65,623	50,393,990	Ψ	68,459,613	Ψ	124,366
Unearned revenue	•	10,989	9,977,827		11,518,816		124,300
	•	•	• •				-
Accrued interest payable	0,98	95,068	15,958,121		22,953,189		1,518,883
Customer deposits Long-term liabilities:		-	9,414,530		9,414,530		-
Portion due within one year	110.00	AC 401	10 101 015		160 221 206		2 260 054
·	119,80	•	48,424,815		168,231,296		2,369,054
Portion due after one year	1,048,73	5,550	912,386,549		1,961,122,099		400,399,818
Total liabilities	1,267,06	7,032	1,090,915,586		2,357,982,618		410,949,451
Deferred inflows of resources:							
Related to pensions	19,45	6,057	1,054,701		20,510,758		1,277,973
Common area maintenance fees		<u>-</u> _	<u> </u>	. <u> </u>	<u> </u>		636,754
Total deferred inflows of resources	19,45	66,057	1,054,701	. <u> </u>	20,510,758		1,914,727
Net position:							
Net investment in capital assets Restricted for:	3,597,82	:5,262	1,734,652,758		5,332,478,020		49,506,229
Debt service	69.49	7,466	119,310,253		188,807,719		1,403,077
General government	•	55,838	-		9,155,838		-
Public safety		7,102	-		98,247,102		_
Physical environment	•	39,929	29,397,307		44,537,236		_
Transportation	165,82				165,827,743		1,145,044
Economic environment	•	98,790	19,720,564		49,119,354		
Human services		37,004	-		1,837,004		_
Culture and recreation	•	98,547	-		18,498,547		- 657,517
Unrestricted	152,70	•	212,950,231		365,650,619		69,463,208
Total net position	4,158,12		2,116,031,113	_	6,274,159,182	_	122,175,075
Total liabilities deferred inflame of recourse							
Total liabilities, deferred inflows of resources and net position	\$ 5,444,65	51,158 \$	3,208,001,400	\$	8,652,652,558	\$	535,039,253
	- 5,111,00	<u>.,</u> ψ	5,255,551,150	Ψ	-,552,552,555	Ψ	200,000,200

### ORANGE COUNTY, FLORIDA STATEMENT OF ACTIVITIES

for the year ended September 30, 2016

				Program Revenues	3
		Indirect		Operating	Capital
	_	Expenses	Charges for	Grants and	Grants and
Functions/Programs	Expenses	Allocation	Services	Contributions	Contributions
Primary government:					
Governmental activities:					
General government	\$ 264,906,333	\$ (25,202,681)	\$ 79,948,932	\$ 3,660,248	\$ (60,125)
Public safety	590,258,938	5,916,609	94,178,308	12,125,039	5,236,584
Physical environment	93,704,134	392,534	50,374,814	4,205,107	265,128
Transportation	198,147,039	4,911,505	18,933,106	17,352,863	138,344,076
Economic environment	39,424,706	-	-	32,687,639	70,307
Human services	172,425,985	-	1,226,479	93,939,251	(169)
Culture and recreation	34,788,223	5,222,424	3,601,467	727	7,391,150
Interest on long-term debt	12,568,570				
Total governmental activities	1,406,223,928	(8,759,609)	248,263,106	163,970,874	151,246,951
Business-type activities:					
Convention Center	259,280,643	1,989,095	58,995,753	-	-
Solid Waste System	27,012,783	965,474	31,488,458	-	-
Water Utilities System	197,389,694	5,805,040	170,731,611		83,401,984
Total business-type activities	483,683,120	8,759,609	261,215,822		83,401,984
Total primary government	\$ 1,889,907,048	\$ -	\$ 509,478,928	\$ 163,970,874	\$ 234,648,935
Component units	\$ 70,502,447		\$ 29,264,879	\$ 2,102,613	\$ 500,000

#### General revenues:

Taxes:

Ad valorem tax

Tourist development tax

Public service tax

Communications services tax

Local option gas tax

Business tax

Unrestricted state shared revenues:

Sales tax

Revenue sharing

Unrestricted investment earnings

Miscellaneous

Transfers

Total general revenues and transfers

Change in net position

Net position, October 1, 2015

Restatement

Net position, October 1, 2015, as restated

Net position, September 30, 2016

			Government		_
G	overnmental Activities		ness-type tivities	Total	Component Units
	Activities	Au	tivities	 Total	Onits
\$	(156,154,597)	\$	-	\$ (156,154,597)	\$ -
	(484,635,616)		-	(484,635,616)	-
	(39,251,619)		-	(39,251,619)	-
	(28,428,499)		-	(28,428,499)	-
	(6,666,760)		-	(6,666,760)	-
	(77,260,424)		-	(77,260,424)	-
	(29,017,303)		-	(29,017,303)	-
	(12,568,570)			 (12,568,570)	
	(833,983,388)		-	 (833,983,388)	
	-	(2	02,273,985)	(202,273,985)	-
	-		3,510,201	3,510,201	-
	<u>-</u>		50,938,861	 50,938,861	
		(1	47,824,923)	 (147,824,923)	
	(833,983,388)	(1	47,824,923)	 (981,808,311)	
				 	(38,634,95
	645 400 620			645 400 639	20 677 0E
	645,409,628	2	- 39,528,483	645,409,628 239,528,483	39,677,95
	73,186,128	2.	-	73,186,128	_
	20,376,762		_	20,376,762	_
	28,529,121		-	28,529,121	-
	2,879,527		-	2,879,527	-
	166,337,860		-	166,337,860	-
	39,343,563		-	39,343,563	-
	11,095,023		3,897,644	14,992,667	201,72
	14,749,166		6,074,176	20,823,342	304,43
	9,778,847		(9,778,847)	 -	
	1,011,685,625	2	39,721,456	 1,251,407,081	40,184,11
	177,702,237		91,896,533	 269,598,770	1,549,15
;	3,980,425,832	2,0	24,134,580	6,004,560,412	116,620,44
	<u>-</u>		-	 -	4,005,47
;	3,980,425,832	2,0	24,134,580	6,004,560,412	120,625,91

See accompanying notes to financial statements.

\$ 6,274,159,182

\$ 2,116,031,113

\$ 4,158,128,069

\$ 122,175,075

#### ORANGE COUNTY, FLORIDA BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2016

	-	N	lajor Funds					
<u>ASSETS</u>	General		Fire Protection MSTU		Sales Tax Trust	Other Governmental Funds		Totals
Cash and investments	\$ 167,535,042	\$	43,803,248	\$	171,360,125	\$ 583,454,028	\$	966,152,443
Other investments	-	*	-	Ψ	-	4,353,411	Ψ	4,353,411
Receivables:								
Taxes	-		-		-	11,841,534		11,841,534
Accounts Notes and loans	890,295		58,069,126		-	2,589,278 61,268,127		61,548,699 61,268,127
Special assessments	-		-		-	56,751		56,751
Accrued interest	683,579		169,269		336.255	1,341,821		2,530,924
Less allowance for doubtful accounts	(85,457)		(20,502,359)		-	(51,585,213)		(72,173,029)
Due from other funds	1,166,602		1,299,669		-	2,573,306		5,039,577
Due from other governmental agencies	1,455,063		-		26,650,287	17,740,788		45,846,138
Assets held for resale	-		-		-	2,081,627		2,081,627
Deposits and prepaid costs	1,407,259		-		-	193,259		1,600,518
Advances to other funds	3,200,000			_	-		_	3,200,000
Total assets	\$ 176,252,383	\$	82,838,953	\$	198,346,667	\$ 635,908,717	\$	1,093,346,720
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
Liabilities:								
Accounts payable and accrued liabilities	\$ 24,674,681	\$	4,995,895	\$	-	\$ 35,639,288	\$	65,309,864
Matured bonds and notes payable	-	•	-	•	-	9,285,051	•	9,285,051
Matured interest payable	-		-		-	4,486,228		4,486,228
Due to other funds	2,897,375		-		-	2,373,112		5,270,487
Due to other governmental agencies	4,441,736		4,740		-	13,619,147		18,065,623
Due to individuals	1,339,267		-		-	91,219		1,430,486
Unearned revenue	525,169		-		-	1,015,820		1,540,989
Advances from other funds	-			_	<del>-</del>	3,200,000	_	3,200,000
Total liabilities	33,878,228		5,000,635	_	-	69,709,865	_	108,588,728
Deferred inflows of resources:								
Unavailable revenues	25,233		34,925,686		-	3,450,275		38,401,194
Total deferred inflows of resources	25,233		34,925,686	_		3,450,275		38,401,194
Fund balances:								
Nonspendable	4,607,259		_		_	317,625		4,924,884
Restricted	1,166,822		-		51,080,350	301,772,312		354,019,484
Committed	27,863		42,912,632		· · · -	142,583,052		185,523,547
Assigned	13,881,417		-		147,266,317	118,075,588		279,223,322
Unassigned	122,665,561				-			122,665,561
Total fund balances	142,348,922		42,912,632		198,346,667	562,748,577		946,356,798
Total liabilities, deferred inflows of								
resources and fund balances	\$ 176,252,383	\$	82,838,953	\$	198,346,667	\$ 635,908,717	\$	1,093,346,720

#### **ORANGE COUNTY, FLORIDA** RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION **September 30, 2016**

Total fund balances for governmental funds

946.356.798

Total net position reported for governmental activities in the statement of net position is different because:

1. Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:

Land	\$ 1,171,567,531
Construction in progress	226,061,169
Buildings and improvements, net of \$299,182,752 accumulated depreciation	472,837,512
Infrastructure, net of \$925,036,579 accumulated depreciation	1,606,222,094
Machinery and equipment, net of \$270,503,270 accumulated depreciation	109,027,767
Intangibles, net of \$25,294,128 accumulated depreciation	333,349,364

Total capital assets, net 3,919,065,437

2. The net OPEB asset resulting from contributions in excess of the annual required contribution in previous years is not a financial resource and therefore is not reported in the funds.

25,803,575

3. Internal service funds are used by management to charge costs associated with risk management, fleet maintenance, and employee medical benefits. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position. This is the internal service fund net position, net of amounts for capital assets accounted for in item 1 above.

60,811,877

4. Amounts to be collected under long-term receivables are not available to pay for the current period's expenditures, and therefore are reported as deferred inflows in the funds.

38,401,194

5. Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities, except for portions payable early in the following year for which sufficient resources have been accumulated in the funds to liquidate the liabilities. These liabilities (net of portions accounted for in internal service funds) consist of:

Bonds payable (net of unamortized costs, and net of \$9,285,051	
reported as fund liabilities)	(285,311,653)
Deferred loss on debt refunding	9,599,684
Accreted interest payable	(12,034,694)
Notes payable	(9,490,000)
Capital leases	(9,220,501)
Compensated absences (net of \$570,889 in internal service funds)	(74,281,506)
Landfill closure costs payable	(2,682,691)
Deferred outflows related to pensions (net of \$1,339,401 in internal service funds)	278,847,592
Deferred inflows related to pensions (net of \$67,531 in internal service funds)	(19,388,526)
Net pension liability (net of \$3,869,323 in internal service funds)	(705,839,677)
Total long-term liabilities	

6. Interest payable on long-term debt is not accrued in governmental funds; rather, it is recognized as an expenditure when due. These liabilities are reported in the statement of net position.

(2,508,840)

(829,801,972)

Total net position of governmental activities

4,158,128,069

## ORANGE COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

for the year ended September 30, 2016

			Major Funds			_		
			Fire Protection		Sales Tax	_	Other	
	General		MSTU		Trust	•	Governmental Funds	Totals
Revenues:	Contrai				11450		i unus	 Totalo
Taxes	\$ 393,108,087	\$	115,550,125	\$	-	\$	261,722,954	\$ 770,381,166
Special assessments	-		-		-		180,151	180,151
Licenses and permits	1,230,009		1,912,018		-		24,506,135	27,648,162
Intergovernmental	3,726,446		386,478		166,337,860		138,363,820	308,814,604
Charges for services	118,557,725		21,679,663		-		176,498,693	316,736,081
Fines and forfeitures	8,836,887		27,556		-		9,526,211	18,390,654
Interest	2,873,131		681,286		1,203,646		5,317,316	10,075,379
Miscellaneous	11,286,946	_	164,403	_	-	_	9,811,358	 21,262,707
Total revenues	539,619,231		140,401,529		167,541,506		625,926,638	 1,473,488,904
Expenditures:								
Current:								
General government	232,818,255		-		-		20,774,038	253,592,293
Public safety	397,600,922		128,698,501		-		33,658,233	559,957,656
Physical environment	7,021,712		-		-		87,454,676	94,476,388
Transportation	43,141,240		-		-		144,657,713	187,798,953
Economic environment	3,730,761		-		-		34,689,388	38,420,149
Human services	78,336,785		-		-		91,725,686	170,062,471
Culture and recreation	3,711,508		-		-		32,576,797	36,288,305
Capital outlay:								
General government	-		-		-		6,539,642	6,539,642
Public safety	-		-		-		9,768,886	9,768,886
Physical environment	-		-		-		2,117,997	2,117,997
Transportation	-		-		-		17,682,425	17,682,425
Economic environment	-		_		-		3,849	3,849
Human services	-		-		-		85,327	85,327
Culture and recreation	-		_		-		5,471,716	5,471,716
Debt service:								
Principal retirement	6,685,348		-		7,865,000		9,292,794	23,843,142
Interest and fiscal charges	114,696		-		9,973,540		5,681,266	 15,769,502
Total expenditures	773,161,227		128,698,501		17,838,540		502,180,433	 1,421,878,701
Excess (deficiency) of revenues over								
(under) expenditures	(233,541,996)		11,703,028		149,702,966		123,746,205	 51,610,203
Other financing sources (uses):								
Transfers in	274,536,967		1,299,669		879,411		194,189,109	470,905,156
Transfers out	(22,741,480)		(877,828)		(179,255,960)		(258,251,041)	(461,126,309)
Issuance of capital lease debt	12,258,486		(07.7,020)		-		12,683	12,271,169
Long-term debt issued	-		_		30,110,000		-	30,110,000
Payment to refunding escrow agent	_		_		(32,606,218)		_	(32,606,218)
r dymonic to rotationing occion agonic					(02,000,210)			 (02,000,210)
Total other financing sources (uses)	264,053,973		421,841		(180,872,767)	_	(64,049,249)	 19,553,798
Net change in fund balances	30,511,977		12,124,869		(31,169,801)		59,696,956	71,164,001
Fund balances, October 1, 2015	111,836,945		30,787,763		229,516,468		503,051,621	 875,192,797
Fund balances, September 30, 2016	\$ 142,348,922	\$	42,912,632	\$	198,346,667	\$	562,748,577	\$ 946,356,798

# ORANGE COUNTY, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

for the year ended September 30, 2016

Total net change in fund balances for governmental funds			\$	71,164,001
The change in net position reported for governmental a	ctivities in the statement of activities is different	because:		
<ol> <li>Governmental funds report capital outlays as expethe cost of those assets is allocated over their estimates expense. This is the amount by which capital outlay (in the current period, excluding amounts recorded in</li> </ol>	ated useful lives and reported as depreciation \$103,986,370) exceeds depreciation (\$99,386,			4,599,667
2. Donations of capital assets increase net position in the governmental funds because they are not financial.		ed in		110,855,465
3. In the statement of activities, a gain or loss on sal is reported, whereas in the governmental funds, the p assets increases financial resources. Thus, the chan balance by the net book value of capital assets dispo	proceeds received from dispositions of capital ge in net position differs from the change in fur			374,096
4. Proceeds of certain long-term debt are reported a contribute to the increase in fund balance. In the star increases long-term liabilities and does not affect the principal is an expenditure in the governmental funds position. This is the amount by which payment of prin from issuance of new debt.	tement of net position, however, issuing debt statement of activities. Similarly, repayment o but reduces the liability in the statement of net	f		
	Bonds	\$ 18,421,269	9	
	Notes	1,225,000	)	
	Capital leases	(5,578,078	3)	44.000.404
				14,068,191
5. Under the modified accrual basis of accounting us recognized for transactions that are not normally paid the statement of activities, however, which is present are reported regardless of when financial resources a The net changes associated with these expenses/exp	d with expendable available financial resources led on the accrual basis, expenses and liabilitie are used.	. In		
	Compensated absences	1,278,720	)	
	Accrued/accreted interest	1,550,146		
	Amortization of bond costs	1,650,786		
	Closure costs	(23,929		
	Net OPEB assets	4,392,420		
	Net Pension liabilities	(34,011,824	<u>1)</u>	(05.400.004)
				(25,163,681)
<ol> <li>Under the modified accrual basis of accounting us recognized until funds are measurable and available statement of activities, however, which is presented or</li> </ol>	to finance current expenditures. In the on the accrual basis, revenues are reported			
regardless of when financial resources are available. in converting to the full accrual basis.	This is the net adjustment to current year reve	enue		7,586,933
7. Internal service funds are used by management to fleet maintenance, and employee medical benefits.		nt,		
(expense) of internal service funds is reported with g	overnmental activities.			(5,782,435)
Change in net position of governmental activities			\$	177,702,237

# ORANGE COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL (BUDGETARY BASIS) GENERAL FUND

for the year ended September 30, 2016

		Buc				Variance with Final Budget				
		Original	uget 	Final		Actual		Positive (Negative)		
Devenues										
Revenues:	Φ.	440 070 407	φ	440 070 407	Φ	202 400 007	¢	(47 474 040)		
Taxes	\$	410,279,127	\$	410,279,127	\$	393,108,087	\$	(17,171,040)		
Licenses and permits		936,400		936,400		1,230,009		293,609		
Intergovernmental Charges for services		1,741,719 122,607,785		1,979,821 124,815,938		3,726,446 118,557,725		1,746,625		
•		, ,		, ,				(6,258,213)		
Fines and forfeitures		1,242,700		1,242,700		8,836,887		7,594,187		
Interest		1,053,000		1,053,000		2,873,131		1,820,131		
Miscellaneous		7,056,069		7,136,945		11,286,946		4,150,001		
Less statutory deduction	-	(23,867,605)	-	(23,867,605)				23,867,605		
Total revenues		521,049,195		523,576,326		539,619,231		16,042,905		
Expenditures:										
Current:										
General government		252,886,928		253,260,880		232,764,696		20,496,184		
Public safety		394,948,069		402,802,494		385,395,995		17,406,499		
Physical environment		7,851,982		8,216,000		7,021,712		1,194,288		
Transportation		43,870,219		43,870,219		43,141,240		728,979		
Economic environment		8,822,945		8,822,945		3,730,761		5,092,184		
Human services		92,415,887		92,455,380		78,336,785		14,118,595		
Culture and recreation		4,199,337		4,199,337		3,711,508		487,829		
Reserve for contingencies		61,182,690		69,340,668		-		69,340,668		
Debt service:										
Principal retirement		6,695,522		6,694,022		6,685,348		8,674		
Interest and fiscal charges		113,220		114,720		114,696		24		
Total expenditures		872,986,799		889,776,665		760,902,741		128,873,924		
Excess (deficiency) of revenues over										
(under) expenditures		(351,937,604)		(366,200,339)		(221,283,510)		144,916,829		
Other financing sources (uses):										
Transfers in		282,027,139		281,832,026		274,536,967		(7,295,059)		
Transfers out		(27,322,839)		(27,461,309)		(22,741,480)		4,719,829		
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See accompanying notes to financial statements.

254,704,300

(97,233,304)

97,233,304

254,370,717

(111,829,622)

111,829,622

251,795,487

30,511,977

111,836,945

142,348,922

(2,575,230)

7,323

142,341,599

142,348,922

Total other financing sources (uses)

Net change in fund balance

Fund balance, October 1, 2015

Fund balance, September 30, 2016

# ORANGE COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL FIRE PROTECTION MSTU FUND for the year ended September 30, 2016

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	Bud	dget		Variance with Final Budget			
	Original	Final	Actual	Positive (Negative)			
Bayranyaay							
Revenues: Taxes	\$ 120,574,431	\$ 120,574,431	\$ 115,550,125	\$ (5,024,306)			
Licenses and permits	1,225,000	1,225,000	1,912,018	687,018			
Intergovernmental	395,000	395,000	386,478	(8,522)			
Charges for services	18,715,817	18,715,817	21,679,663	2,963,846			
Fines and forfeitures	10,713,017	10,7 13,017	27,556	27,556			
Interest	256,000	256,000	681,286	425,286			
Miscellaneous	54,000	54,000	164,403	110,403			
Less statutory deduction	(7,105,106)	(7,105,106)	104,403	7,105,106			
Loss statutory deduction	(7,100,100)	(7,100,100)		7,100,100			
Total revenues	134,115,142	134,115,142	140,401,529	6,286,387			
Expenditures:							
Current:							
Public safety	142,852,395	144,730,728	128,698,501	16,032,227			
Reserve for contingencies	19,159,537	20,172,250		20,172,250			
Total expenditures	162,011,932	164,902,978	128,698,501	36,204,477			
Excess (deficiency) of revenues over							
(under) expenditures	(27,896,790)	(30,787,836)	11,703,028	42,490,864			
Other financing sources:							
Transfers in	881,880	881,880	1,299,669	417,789			
Transfers out	(940,000)	(881,807)	(877,828)	3,979			
Total other financing sources	(58,120)	73	421,841	421,768			
Net change in fund balance	(27,954,910)	(30,787,763)	12,124,869	42,912,632			
Fund balance, October 1, 2015	27,954,910	30,787,763	30,787,763				
Fund balance, September 30, 2016	\$ -	\$ -	\$ 42,912,632	\$ 42,912,632			

#### ORANGE COUNTY, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2016

	Business-type Activities Enterprise Funds					Governmental		
	Convention Center		Solid Waste System		Water Utilities System		Totals	Activities Internal Service Funds
ASSETS AND DEFERRED OUTFLOWS	OF RESOURCES							
Current assets:								
Cash and investments	\$ 130,909,453	\$	89,383,669	\$	94,341,504	\$	314,634,626	\$ 118,222,330
Receivables:								
Taxes	17,125,207		-		-		17,125,207	-
Accounts	2,620,449		2,990,041		18,273,650		23,884,140	5,671,170
Accrued interest	302,745		239,307		246,294		788,346	288,678
Less allowance for doubtful accounts	(105,617)		(299)		(121,483)		(227,399)	(327)
Due from other funds	-		-		-		-	238,198
Due from other governmental agencies	-		-		761,789		761,789	154,297
Inventories and prepaid costs	-		363,293		2,902,191		3,265,484	552,178
Cash and investments, restricted	55,170,823		293,918		34,708,811		90,173,552	-
Accrued interest receivable, restricted	25,988		-		-		25,988	
Total current assets	206,049,048		93,269,929		151,112,756		450,431,733	125,126,524
Noncurrent assets:								
Cash and investments, restricted	7,677,051		-		31,512,511		39,189,562	-
Other investments, restricted	69,267,300		-		-		69,267,300	-
Accounts receivable	-		-		655,588		655,588	-
Prepaid costs	-		-		13,336,975		13,336,975	-
Due from other governmental agencies	12,500,000		-		-		12,500,000	-
Nondepreciable capital assets	138,715,990		39,875,337		241,820,031		420,411,358	-
Depreciable capital assets, net	1,018,136,675		54,459,441		1,075,750,096	_	2,148,346,212	975,675
Total noncurrent assets	1,246,297,016		94,334,778		1,363,075,201		2,703,706,995	975,675
Total assets	1,452,346,064		187,604,707		1,514,187,957		3,154,138,728	126,102,199
Deferred outflows of resources:								
Deferred amount on debt refunding	33,081,715		-		-		33,081,715	-
Related to pensions	6,403,653		1,910,547		12,466,757		20,780,957	1,339,401
Total deferred outflows of resources	39,485,368		1,910,547		12,466,757		53,862,672	1,339,401
Total assets and deferred outflows								
of resources	\$ 1,491,831,432	\$	189,515,254	\$	1,526,654,714	\$	3,208,001,400	\$ 127,441,600

See accompanying notes to the financial statements.

# ORANGE COUNTY, FLORIDA STATEMENT OF NET POSITION, Continued PROPRIETARY FUNDS September 30, 2016

_	Вι	Governmental			
_	Convention Center	Solid Waste System	Water Utilities System	Totals	Activities Internal Service Funds
LIABILITIES, DEFERRED INFLOWS OF R	ESOURCES AND	NET POSITION			
Current liabilities:					
Accounts payable and accrued liabilities \$	\$ 16,417,870	\$ 3,468,870	\$ 30,345,284	\$ 50,232,024	\$ 5,601,034
Claims payable	-	-	-	-	22,631,570
Due to other funds	-	-	-	-	7,288
Due to other governmental agencies	49,919,222	3,389	471,379	50,393,990	-
Unearned revenue	9,977,827	-	-	9,977,827	-
Landfill closure costs	-	1,963,594	-	1,963,594	-
Net pension liability	195,336	61,982	390,296	647,614	43,200
Payable from restricted assets:					
Accrued interest payable	14,828,709	-	1,129,412	15,958,121	-
Loans payable	-	-	2,361,337	2,361,337	-
Revenue bonds payable	37,580,000	-	-	37,580,000	-
Customer deposits	-	293,918	9,120,612	9,414,530	
Total current liabilities	128,918,964	5,791,753	43,818,320	178,529,037	28,283,092
Noncurrent lightlities					
Noncurrent liabilities:	004.075	400 400	4 070 044	2 270 540	450.000
Compensated absences payable	831,375	169,163	1,378,011	2,378,549	152,826
Claims payable	-	-	- E4 74E 000	-	33,324,476
Loans payable	-	-	54,745,806	54,745,806	-
Revenue bonds payable	000 400 040		04.470.000	700 000 700	
(net of unamortized costs)	668,486,849	-	94,176,939	762,663,788	-
Landfill closure costs	10.075.412	33,674,529	- 25 202 700	33,674,529	2 026 122
Net pension liability	18,075,413	5,464,666	35,383,798	58,923,877	3,826,123
Total noncurrent liabilities	687,393,637	39,308,358	185,684,554	912,386,549	37,303,425
Total liabilities	816,312,601	45,100,111	229,502,874	1,090,915,586	65,586,517
Deferred inflows of resources:					
Related to pensions	326,305	96,216	632,180	1,054,701	67,531
	020,000			1,001,101	01,001
Total liabilities and deferred inflows of					
resouces	816,638,906	45,196,327	230,135,054	1,091,970,287	65,654,048
Net position:					
Net investment in capital assets	479,280,850	93,075,734	1,162,296,174	1,734,652,758	975,675
Restricted for:	479,200,000	95,075,754	1,102,230,174	1,734,032,730	373,073
Debt service	110,091,889	_	9,218,364	119,310,253	_
Contractual obligations	19,720,564	_	29,397,307	49,117,871	_
Unrestricted	66,099,223	51,243,193	95,607,815	212,950,231	60,811,877
Total net position	675,192,526	144,318,927	1,296,519,660	2,116,031,113	61,787,552
· -	, - ,				, - ,
Total liabilities, deferred inflows of					
resources and net position	\$ 1,491,831,432	\$ 189,515,254	\$ 1,526,654,714	\$ 3,208,001,400	\$ 127,441,600

## ORANGE COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS

for the year ended September 30, 2016

	Business-type Activities Enterprise Funds						ds	Governmental	
		Solid Water						Activities	
	Convention		Waste		Utilities			_	Internal
On another a management	Center	_	System	_	System		Totals	S	ervice Funds
Operating revenues:	¢	Φ	24 400 450	ф	170 721 611	φ	264 245 922	ф	156 227 525
Charges for services Miscellaneous	\$ 58,995,753	\$	31,488,458	\$	170,731,611	\$	261,215,822	\$	156,227,525
Miscellaneous	797,900		593,596		4,682,680		6,074,176		2,023,536
Total operating revenues	59,793,653		32,082,054		175,414,291	_	267,289,998		158,251,061
Operating and maintenance expenses:									
Personal services	29,845,748		7,952,537		46,213,348		84,011,633		5,461,025
Contractual services	8,044,860		4,674,029		33,612,259		46,331,148		7,610,406
Materials and supplies	1,884,897		1,380,544		6,408,495		9,673,936		9,600,694
Utilities	12,994,876		321,573		12,949,531		26,265,980		96,348
Repairs and maintenance	8,766,249		2,985,539		17,907,946		29,659,734		933,944
Provision for landfill closure costs	· · · -		3,551,705		-		3,551,705		-
Liability claims and expenses	-		-		-		· · ·		19,630,049
Health and life insurance expenses	_		-		-		-		121,102,921
Other expenses	6,375,640		1,937,615		6,868,492		15,181,747		379,761
Pension liability adjustment expense	388,061		224,323	. <u> </u>	907,788		1,520,172		99,986
Total operating and maintenance									
expenses	68,300,331		23,027,865		124,867,859		216,196,055		164,915,134
•					,00.,000				,,
Operating income (loss) before	(0.500.070)		0.054.400		50 540 400		E4 000 040		(0.004.070)
depreciation and amortization	(8,506,678)		9,054,189		50,546,432		51,093,943		(6,664,073)
Depreciation and amortization	39,422,368		5,087,388		75,448,387	_	119,958,143		136,892
Operating income (loss)	(47,929,046)	<u> </u>	3,966,801		(24,901,955)	_	(68,864,200)		(6,800,965)
Nonoperating revenues (expenses):									
Tourist development tax	239,528,483		-		-		239,528,483		-
Interest revenue	1,918,072		905,234		1,074,338		3,897,644		1,019,642
Interest expense and fiscal charges	(28,224,756)	)	-		(1,116,091)		(29,340,847)		-
Gain (loss) on disposal of assets	(10,867)		136,996		(421,193)		(295,064)		(1,112)
Payments to other agencies	(124,232,576)		-		-		(124,232,576)		-
Debt issuance costs	(548,721)		-		(1,341,204)		(1,889,925)		-
Tax collection expense	(530,119)		-		-		(530,119)		-
Total net nonoperating									
revenues (expenses)	87,899,516		1,042,230		(1,804,150)		87,137,596		1,018,530
Income (loss) before contributions									
and transfers	20 070 470		5 000 021		(26 706 105)		10 272 206		(5 702 425)
and transfers	39,970,470		5,009,031		(26,706,105)		18,273,396		(5,782,435)
Capital contributions	-		-		83,401,984		83,401,984		-
Transfers out	(2,378,847)		-	_	(7,400,000)		(9,778,847)		
Change in net position	37,591,623		5,009,031		49,295,879		91,896,533		(5,782,435)
Total net position, October 1, 2015	637,600,903		139,309,896		1,247,223,781		2,024,134,580		67,569,987
Total net position, September 30, 2016	\$ 675,192,526	<u>\$</u>	144,318,927	\$	1,296,519,660	\$	2,116,031,113	\$	61,787,552

#### ORANGE COUNTY, FLORIDA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

for the year ended September 30, 2016

Convention		Business-type Activities Enterprise Funds					ınds	Governmental
Cash received from customers				Waste		Utilities	Totals	Internal
185,282,860   Cash payments to employees for services   Cash provided (used)	Cash received from customers	\$ 60,532,384	\$	31,932,450	\$	173,255,229	\$ 265,720,063	
Cash payments to employees for services   30,732,601   (8,155,391)   (47,436,652   (86,324,644)   (5,628,348)   (797,900   Net cash provided (used)   (10,121,414)   4,000,257   43,263,754   37,142,597   (4,758,895)   (2,681,190)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,								
Net cash provided (used)   Net cash provided (		, , ,		, , ,		, , ,		, , ,
Net cash provided (used) by operating activities   (10,121,414)   4,000,257   43,263,754   37,142,597   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,758,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,895)   (4,768,8				,		(47,436,652)		
Cash flows from noncapital financing activities   238,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,641,273   328,64		797,900	_	<del>-</del>			797,900	2,068,190
Tourist development tax received   238,641,273   -   (115,839,417)   -   (115,839,417)   -   (115,839,417)   -   (115,839,417)   -   (115,839,417)   -   (115,839,417)   -   (115,839,417)   -   (115,839,417)   -   (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,417)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,839,418)   -     (115,		(10,121,414)	_	4,000,257		43,263,754	37,142,597	(4,758,895)
Pagments to other agencies								
Transferse out		238,641,273		-		-	238,641,273	-
Net cash provided (used) by noncapital financing activities   119,892,890   -   (7,400,000)   112,492,890   -	Payments to other agencies	(115,839,417)		=		-	(115,839,417)	-
Net cash provided (used) by noncapital financing activities   119,892,890   - (7,400,000)   112,492,890   - Cash flows from capital and related financing activities:   Proceeds from sale of refunding bonds   72,628,990   - 94,530,461   167,159,451   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,823   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,824   - 74,444,844   - 74,444,		(2,378,847)		-		(7,400,000)	(9,778,847)	-
Cash flows from capital and related financing activities   T2,628,990		(530,119)	_	=		-	(530,119)	
Financing activities		119,892,890	_	<u>-</u>		(7,400,000)	112,492,890	
Proceeds from sale of refunding bonds   72,628,990   - 94,530,461   167,159,451   - Payment into escrow for defeased debt   (74,344,823)   - (74,344,823)   - (74,344,823)   - (74,344,823)   - (74,344,823)   - (74,344,823)   - (74,344,823)   - (74,344,823)   - (74,344,823)   - (74,344,823)   - (74,344,823)   - (74,344,823)   - (79,3494)   (30,505,215)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,494)   (32,097,915)   - (793,								
Payment into escrow for defeased debt		70 600 000				04 520 464	167 150 451	
Acquisition and construction of capital assets Principal paid on long-term debt (28,635,000) - (1,870,215) (30,505,215) - Interest and fees paid on long-term debt (28,635,000) - (793,494) (32,097,915) - Capital contributions				-		94,530,461		-
Principal paid on long-term debt   (28,635,000)   - (1,870,215)   (30,505,215)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (1)   - (				(6 088 344)		(07 61 <i>1</i> 232)	,	- (73 182)
Interest and fees paid on long-term debt   (31,304,421)   - (793,494)   (32,097,915)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)   - (2)		, , ,		(0,000,544)		, , ,	,	(73,102)
Capital contributions		, , ,		_				-
Proceeds from state revolving fund loan         -         -         14,385,846         14,385,846         -           Proceeds from capital grant         -         -         -         706,107         706,107         -           Proceeds from disposition of assets         21,886         149,805         226,714         398,405         (1,112)           Net cash provided (used) by capital and related financing activities         (97,358,808)         (5,938,539)         56,354,684         (46,942,663)         (74,294)           Cash flows from investing activities:           Purchase of investments         (69,241,683)         -         -         69,991,937         -         -         69,991,937         -         -         69,991,937         -         -         69,991,937         -         -         69,991,937         -         -         69,991,937         -         -         69,991,937         -         -         69,991,937         -         -         69,991,937         -         -         69,991,937         -         -         69,991,937         -         -         69,991,937         -         -         69,991,937         -         -         69,991,937         -         -         9,524,28         -         -         - <t< td=""><td></td><td>-</td><td></td><td>-</td><td></td><td>, ,</td><td></td><td>_</td></t<>		-		-		, ,		_
Proceeds from capital grant         -         -         706,107         706,107         -         -         -         706,107         20,1112         -         -         -         706,107         20,1112         -         -         -         706,107         20,1112         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -		-		-				_
Net cash provided (used) by capital and related financing activities         (97,358,808)         (5,938,539)         56,354,684         (46,942,663)         (74,294)           Cash flows from investing activities:         Purchase of investments         (69,241,683)         -         -         (69,241,683)         -           Proceeds from sale of investments         69,991,937         -         -         69,991,937         -           Interest on investments         1,685,335         848,703         993,787         3,527,825         985,449           Net cash provided by investing activities         2,435,589         848,703         993,787         4,278,079         985,449           Net increase (decrease) in cash and cash equivalents         14,848,257         (1,089,579)         93,212,225         106,970,903         (3,847,740)           Cash and cash equivalents, September 30, 2016         178,909,070         90,767,166         67,350,601         337,026,837         122,070,070           Classified as:         193,757,327         89,677,587         160,562,826         443,997,740         118,222,330           Current assets         \$130,909,453         89,383,669         94,341,504         \$314,634,626         \$118,222,330           Noncurrent assets, restricted         55,170,823         293,918         34,		-		-				-
related financing activities         (97,358,808)         (5,938,539)         56,354,684         (46,942,663)         (74,294)           Cash flows from investing activities:         Purchase of investments         (69,241,683)         -         -         (69,241,683)         -           Proceeds from sale of investments         69,991,937         -         -         69,991,937         -           Interest on investments         1,685,335         848,703         993,787         3,527,825         985,449           Net cash provided         2,435,589         848,703         993,787         4,278,079         985,449           Net increase (decrease) in cash and cash equivalents         14,848,257         (1,089,579)         93,212,225         106,970,903         (3,847,740)           Cash and cash equivalents, October 1, 2015         178,909,070         90,767,166         67,350,601         337,026,837         122,070,070           Cash and cash equivalents, September 30, 2016         \$193,757,327         \$89,677,587         \$160,562,826         \$443,997,740         \$118,222,330           Classified as:         Current assets         \$130,909,453         \$89,383,669         \$94,341,504         \$314,634,626         \$118,222,330           Noncurrent assets, restricted         55,170,823         293,918         34,708,811 </td <td></td> <td>21,886</td> <td></td> <td>149,805</td> <td></td> <td>226,714</td> <td>398,405</td> <td>(1,112)</td>		21,886		149,805		226,714	398,405	(1,112)
Cash flows from investing activities:           Purchase of investments         (69,241,683)         -         -         (69,241,683)         -           Proceeds from sale of investments         69,991,937         -         -         69,991,937         -           Interest on investments         1,685,335         848,703         993,787         3,527,825         985,449           Net cash provided by investing activities         2,435,589         848,703         993,787         4,278,079         985,449           Net increase (decrease) in cash and cash equivalents         14,848,257         (1,089,579)         93,212,225         106,970,903         (3,847,740)           Cash and cash equivalents, October 1, 2015         178,909,070         90,767,166         67,350,601         337,026,837         122,070,070           Cash and cash equivalents, September 30, 2016         \$193,757,327         \$89,677,587         \$160,562,826         \$443,997,740         \$118,222,330           Classified as:         Current assets         \$130,909,453         \$89,383,669         \$94,341,504         \$314,634,626         \$118,222,330           Current assets, restricted         55,170,823         293,918         34,708,811         90,173,552         -           Noncurrent assets, restricted         7,677,051		(97,358,808)		(5,938,539)		56,354,684	(46,942,663)	(74,294)
Purchase of investments (69,241,683) (69,241,683) - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 69,991,937 - 6	_		_					<u> </u>
Proceeds from sale of investments 69,991,937 69,991,937 - 985,449  Net cash provided by investing activities 2,435,589 848,703 993,787 4,278,079 985,449  Net increase (decrease) in cash and cash equivalents 14,848,257 (1,089,579) 93,212,225 106,970,903 (3,847,740)  Cash and cash equivalents, October 1, 2015 178,909,070 90,767,166 67,350,601 337,026,837 122,070,070  Cash and cash equivalents, September 30, 2016 \$193,757,327 \$89,677,587 \$160,562,826 \$443,997,740 \$118,222,330  Classified as:  Current assets \$130,909,453 \$89,383,669 \$94,341,504 \$314,634,626 \$118,222,330  Current assets, restricted 55,170,823 293,918 34,708,811 90,173,552 - Noncurrent assets, restricted 7,677,051 - 31,512,511 39,189,562		(00.044.000)					(00.044.000)	
Interest on investments				-		-		-
Net cash provided by investing activities         2,435,589         848,703         993,787         4,278,079         985,449           Net increase (decrease) in cash and cash equivalents         14,848,257         (1,089,579)         93,212,225         106,970,903         (3,847,740)           Cash and cash equivalents, October 1, 2015         178,909,070         90,767,166         67,350,601         337,026,837         122,070,070           Cash and cash equivalents, September 30, 2016         \$ 193,757,327         \$ 89,677,587         \$ 160,562,826         \$ 443,997,740         \$ 118,222,330           Classified as:         Current assets         \$ 130,909,453         \$ 89,383,669         \$ 94,341,504         \$ 314,634,626         \$ 118,222,330           Current assets, restricted         55,170,823         293,918         34,708,811         90,173,552         -           Noncurrent assets, restricted         7,677,051         -         31,512,511         39,189,562         -				- 040 702		- 002 797		005 440
by investing activities         2,435,589         848,703         993,787         4,278,079         985,449           Net increase (decrease) in cash and cash equivalents         14,848,257         (1,089,579)         93,212,225         106,970,903         (3,847,740)           Cash and cash equivalents, October 1, 2015         178,909,070         90,767,166         67,350,601         337,026,837         122,070,070           Cash and cash equivalents, September 30, 2016         \$ 193,757,327         \$ 89,677,587         \$ 160,562,826         \$ 443,997,740         \$ 118,222,330           Classified as:         Current assets         \$ 130,909,453         \$ 89,383,669         \$ 94,341,504         \$ 314,634,626         \$ 118,222,330           Current assets, restricted         55,170,823         293,918         34,708,811         90,173,552         -           Noncurrent assets, restricted         7,677,051         -         31,512,511         39,189,562         -		1,000,000	_	040,703		993,767	3,327,023	905,449
cash equivalents         14,848,257         (1,089,579)         93,212,225         106,970,903         (3,847,740)           Cash and cash equivalents, October 1, 2015         178,909,070         90,767,166         67,350,601         337,026,837         122,070,070           Cash and cash equivalents, September 30, 2016         \$ 193,757,327         \$ 89,677,587         \$ 160,562,826         \$ 443,997,740         \$ 118,222,330           Classified as:         Current assets         \$ 130,909,453         \$ 89,383,669         \$ 94,341,504         \$ 314,634,626         \$ 118,222,330           Current assets, restricted         55,170,823         293,918         34,708,811         90,173,552         -           Noncurrent assets, restricted         7,677,051         -         31,512,511         39,189,562         -	by investing activities	2,435,589	_	848,703		993,787	4,278,079	985,449
October 1, 2015         178,909,070         90,767,166         67,350,601         337,026,837         122,070,070           Cash and cash equivalents, September 30, 2016         \$ 193,757,327         \$ 89,677,587         \$ 160,562,826         \$ 443,997,740         \$ 118,222,330           Classified as:         Current assets         \$ 130,909,453         \$ 89,383,669         \$ 94,341,504         \$ 314,634,626         \$ 118,222,330           Current assets, restricted         55,170,823         293,918         34,708,811         90,173,552         -           Noncurrent assets, restricted         7,677,051         -         31,512,511         39,189,562         -		14,848,257		(1,089,579)		93,212,225	106,970,903	(3,847,740)
Cash and cash equivalents, September 30, 2016         \$ 193,757,327         \$ 89,677,587         \$ 160,562,826         \$ 443,997,740         \$ 118,222,330           Classified as: Current assets Current assets, restricted Noncurrent assets, restricted         \$ 130,909,453         \$ 89,383,669         \$ 94,341,504         \$ 314,634,626         \$ 118,222,330           Current assets, restricted Noncurrent assets, restricted         55,170,823         293,918         34,708,811         90,173,552         -           Noncurrent assets, restricted         7,677,051         -         31,512,511         39,189,562         -	Cash and cash equivalents,							
September 30, 2016         \$ 193,757,327         \$ 89,677,587         \$ 160,562,826         \$ 443,997,740         \$ 118,222,330           Classified as:         Current assets         \$ 130,909,453         \$ 89,383,669         \$ 94,341,504         \$ 314,634,626         \$ 118,222,330           Current assets, restricted         55,170,823         293,918         34,708,811         90,173,552         -           Noncurrent assets, restricted         7,677,051         -         31,512,511         39,189,562         -	October 1, 2015	178,909,070		90,767,166		67,350,601	337,026,837	122,070,070
Current assets         \$ 130,909,453         \$ 89,383,669         \$ 94,341,504         \$ 314,634,626         \$ 118,222,330           Current assets, restricted         55,170,823         293,918         34,708,811         90,173,552         -           Noncurrent assets, restricted         7,677,051         -         31,512,511         39,189,562         -		\$ 193,757,327	\$	89,677,587	\$	160,562,826	\$ 443,997,740	\$ 118,222,330
Totals         \$ 193,757,327         \$ 89,677,587         \$ 160,562,826         \$ 443,997,740         \$ 118,222,330	Current assets Current assets, restricted	55,170,823	\$	293,918	\$	34,708,811	90,173,552	\$ 118,222,330 - -
	Totals	\$ 193,757,327	\$	89,677,587	\$	160,562,826	\$ 443,997,740	\$ 118,222,330

See accompanying notes to the financial statements.

#### ORANGE COUNTY, FLORIDA STATEMENT OF CASH FLOWS, Continued PROPRIETARY FUNDS

for the year ended September 30, 2016

	Business-type Activities Enterprise Funds						Governmental			
				Solid		Water		_	A	Activities
		Convention		Waste		Utilities				Internal
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:		Center		System		System		Totals	Se	rvice Funds
Operating income (loss)	\$	(47,929,046)	\$	3,966,801	\$	(24,901,955)	\$	(68,864,200)	\$	(6,800,965)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:										
Depreciation and amortization		39,422,368		5,087,388		75,448,387		119,958,143		136,892
Pension liability adjustment expense		388,061		224,323		907,788		1,520,172		99,986
Decrease (increase) in assets:										
Accounts receivable		(1,241,852)		(158,078)		(2,372,982)		(3,772,912)		(1,312,039)
Allowance for doubtful accounts		100,779		97		(145,011)		(44,135)		-
Due from other funds		-		-		-		-		205,216
Due from other governmental agencies		-		-		(221,100)		(221,100)		40,628
Inventories and prepaid costs		-		16,162		(2,552,103)		(2,535,941)		35,103
Increase (decrease) in liabilities:										
Accounts payable and accrued liabilities		(3,408,696)		(3,971)		(3,730,015)		(7,142,682)		2,658,855
Claims payable		-		-		-		-		283,191
Due to other funds		-		-		-		-		(105,762)
Due to other governmental agencies		-		2,207		245,907		248,114		-
Unearned revenue		2,546,972		-		-		2,546,972		-
Landfill closure costs		-		(5,143,049)		-		(5,143,049)		-
Customer deposits	_	-	_	8,377		584,838	_	593,215		-
Total adjustments		37,807,632		33,456		68,165,709	-	106,006,797		2,042,070
Net cash provided (used) by operating activities	\$	(10,121,414)	\$	4,000,257	\$	43,263,754	\$	37,142,597	\$	(4,758,895)
Noncash capital activities:										
Capital asset donations received	\$	<u>-</u>	\$		\$	36,618,487	\$	36,618,487	\$	

#### ORANGE COUNTY, FLORIDA STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS September 30, 2016

	Other Postemployment Benefit Trust	Private Purpose Trust	Agency
<u>ASSETS</u>			
Cash and investments	\$ 6,664,518	\$ 472,760	\$ 97,584,262
Other investments:			
Domestic equity securities and mutual funds	30,945,357	-	-
International equity securities and mutual funds	23,834,977	-	-
Money market accounts and mutual funds	386,834	-	-
Fixed income mutual funds	6,809,673		
Total other investments	61,976,841		
Accounts receivable	-	-	440
Due from individuals			17,201
Total assets	68,641,359	472,760	\$ 97,601,903
<u>LIABILITIES</u>			
Accounts payable	5,295,639	-	\$ -
Due to other governmental agencies	-	-	28,619,542
Due to individuals	-	-	62,433,403
Deposits			6,548,958
Total liabilities	5,295,639		\$ 97,601,903
NET POSITION			
Held in trust for other postemployment benefits	63,345,720	_	
Held for other purposes		472,760	
Total net position	\$ 63,345,720	\$ 472,760	

## ORANGE COUNTY, FLORIDA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS

for the year ended September 30, 2016

	Other Postemployment Benefit Trust		
Additions:			
Employer contributions	\$ 7,622,859	\$	-
Net investment income	 6,218,380		487
Total additions	 13,841,239		487
Deductions:			
Benefits paid to participants	6,875,456		_
Administrative expenses	 34,020		-
Total deductions	 6,909,476		
Increase in net position	6,931,763		487
Net position, October 1, 2015	 56,413,957		472,273
Net position, September 30, 2016	\$ 63,345,720	\$	472,760

# ORANGE COUNTY, FLORIDA INDEX TO THE NOTES TO FINANCIAL STATEMENTS for the year ended September 30, 2016

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## ORANGE COUNTY, FLORIDA NOTES TO FINANCIAL STATEMENTS for the year ended September 30, 2016

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

These financial statements of Orange County, Florida (County) were prepared in accordance with accounting principles generally accepted in the United States of America for governmental entities (GAAP). The following summary of the more significant accounting policies of the County is presented to assist the reader in interpreting these financial statements, and should be viewed as an integral part of this report.

#### Reporting Entity:

Entity status for financial reporting purposes is governed by Statement No. 14 of the Governmental Accounting Standards Board (GASB), as amended. The GASB is the standard-setting body for the establishment of GAAP in governmental entities. Determination of the financial reporting entity of the County is founded upon the objective of accountability. Therefore, these financial statements include the County government (the primary government) and two types of legally separate component units (blended and discrete) for which operational or financial responsibility rests with the elected officials of the County or for which the nature and significance of their relationship to the County are such that exclusion would cause the financial statements to be misleading or incomplete.

Operational or financial responsibility is considered to have been met if the primary government appoints a voting majority of the component unit's governing board and it is able to impose its will on the unit or there is potential for the unit to provide specific financial benefits or impose specific financial burdens on the primary government. All component units of the County have a September 30 fiscal year end.

The County is governed under the authority of the County Charter (Charter), which provides for home rule and is derived from the Florida Constitution. Under the Charter, the principal legislative body of the County is the Board of County Commissioners (Board), a seven-member elected body consisting of six Commissioners elected by district and the County Mayor elected at-large. The County Mayor also serves as the principal executive officer. In addition, certain designated governmental functions are performed by constitutional officers who are elected at-large. The constitutional officers are the Clerk of the Circuit and County Courts, County Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector. Although these six officers are operationally autonomous, they do not hold sufficient corporate powers of their own to be considered legally separate component units for financial reporting purposes. Therefore, they are reported together with the Board as part of the primary government.

# ORANGE COUNTY, FLORIDA NOTES TO FINANCIAL STATEMENTS, Continued for the year ended September 30, 2016

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Blended component units are legally separate entities that are in substance part of the County's operation, as they either have governing bodies that are substantively the same as the Board and there is a financial benefit or burden relationship between the Board and the component unit, or they provide their services exclusively or almost exclusively to the County government. The financial transactions of these component units are merged in with transactions of the County as part of the primary government. The blended component units of the County are as follows:

Orange Blossom Trail (OBT) Local Government Neighborhood Improvement District (NID) — The District serves to provide for improvements in public safety in a designated area adjacent to Orange Blossom Trail. The governing body of the District is the Board of County Commissioners, which provides substantial funding of operations. The District is presented as a special revenue fund.

<u>Pine Hills Local Government Neighborhood Improvement District (NID)</u> – The District serves to provide for improvements in public safety in a designated area within Pine Hills. The governing body of the District is the Board of County Commissioners, which provides substantial funding of operations. The District is presented as a special revenue fund.

Water and Navigation Control Districts (2) - The Lake Conway Water and Navigation Control District and the Windermere Water and Navigation Control District each serve to provide for the regulation of shoreline alteration, aquatic plant management, and lake patrol activities for their designated areas. The governing board of each District is the Board of County Commissioners. The primary revenue source is ad valorem property taxes levied by the Board and the annual budgets of each District must be approved by the Board. These Districts are presented together as a special revenue fund.

<u>International Drive Community Redevelopment Agency (CRA)</u> – The Agency serves to provide improved transportation and roadway conditions in the International Drive corridor. The governing body of the Agency is the Board of County Commissioners, which provides substantial funding of operations. The Agency is presented as a special revenue fund.

Orange Blossom Trail (OBT) Community Redevelopment Agency (CRA) – The Agency serves to renew economic interest and improve the commercial diversity and viability of a redevelopment area adjacent to Orange Blossom Trail. The governing body of the Agency is the Board of County Commissioners, which provides substantial funding of operations. The Agency is presented as a special revenue fund.

# ORANGE COUNTY, FLORIDA NOTES TO FINANCIAL STATEMENTS, Continued for the year ended September 30, 2016

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Discretely-presented component units are legally separate entities which do not meet the criteria for blending. They are reported in separate columns to emphasize that they are legally separate from the County. The discrete component units of the County are as follows:

Orange County Housing Finance Authority – The Authority serves to finance dwelling accommodations for low, moderate, and middle income persons in Orange County and three other adjacent counties. Its five-member board is appointed by the Board of County Commissioners. There is no budget approval required by the Board, although there is an approval requirement for any bonded debt issuance. The County has no obligation to pay the outstanding debt of the Authority; however, the Board does have the power to remove an Authority board member without cause.

Orange County Library District – The District serves to provide comprehensive library services and serves County residents except for those within the cities of Winter Park and Maitland. The governing board of the District is composed of the Board of County Commissioners plus one member appointed by the City Council of the City of Orlando. This governing board levies the property taxes necessary to operate the District, adopts the annual budget, and approves debt issuances. However, the County is not legally responsible for funding the operations or repayment of debt of the District and there is no financial benefit or burden relationship between the County and the District.

Orange County Research and Development Authority – The Authority serves to establish, develop, and operate, in cooperation with the Board of County Commissioners and the University of Central Florida, a research and development park known as "Central Florida Research Park." Six positions on its seven-member board are appointed by the Board of County Commissioners. The annual budget and amendments, as well as all bonded debt issues, must be approved by the Board. Although the County is not legally responsible for funding the operations or repayment of debt of the Authority, it has given economic assistance in prior fiscal years.

International Drive Master Transit and Improvement District - The District serves to administer transportation and capital planning projects along certain segments of International Drive. Two of the three board members are members of the Board of County Commissioners. There is no budget approval required by the Board; however, a major portion of the District's funding is derived from Municipal Service Taxing Units (MSTUs) of the County. Tax revenues from these MSTUs are committed to the activities of the District. During the 2016 fiscal year, \$6.0 million was paid to the District from the County's MSTUs.

# ORANGE COUNTY, FLORIDA NOTES TO FINANCIAL STATEMENTS, Continued for the year ended September 30, 2016

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Orange County Health Facilities Authority - The Authority serves to assist health facilities in the acquisition, construction, financing and refinancing of capital projects within the County and, under certain circumstances, outside the geographic limits of the County. Its five-member board is appointed by the Board of County Commissioners. The Authority is not legally required to adopt a budget; however, the Board must authorize the issuance of bonded debt. Neither the Authority nor the County has any legal obligation for repayment of the revenue bonds issued through the Authority. The Authority is an issuer of "conduit" debt obligations.

Orange County Industrial Development Authority – The Authority serves to assist in financing and refinancing capital projects which will foster economic development in the County. Its five-member board is appointed by the Board of County Commissioners. The Authority is not legally required to adopt a budget; however, the Board must authorize the issuance of bonded debt. Neither the Authority nor the County has any legal obligation for repayment of the revenue bonds issued through the Authority. As an issuer of "conduit" debt obligations, the Authority has no assets or liabilities.

Orange Blossom Trail Development Board, Inc. - This not-for-profit corporation, established by interlocal agreement between the Board of County Commissioners and the City of Orlando, serves to provide management services for redevelopment of a section of Orange Blossom Trail. Six positions of the nine-member board of directors are appointed by the Board, and they may be removed without cause. There is no budget approval requirement nor responsibility for deficit funding on the part of the County; however, a major portion of the Corporation's revenues are derived from grants and reimbursements from the County.

<u>Orange County Educational Facilities Authority</u> – The Authority serves to assist institutions for higher education in the construction, financing, and refinancing of capital projects within the County. Its seven-member board is appointed by the Board of County Commissioners. The Authority is not legally required to adopt a budget; however, the Board must authorize the issuance of bonded debt. Neither the Authority nor the County has any legal obligation for repayment of the revenue bonds issued through the Authority. As an issuer of "conduit" debt obligations, the Authority has no assets, liabilities, revenues, or expenses.

None of the blended component units prepare individual financial statements. Individual audited financial statements for the discretely-presented component units can be obtained directly from their administrative offices as follows:

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Orange County Housing Finance Authority 2211 Hillcrest Street Orlando, FL 32803-4905

Orange County Library District 101 East Central Boulevard Orlando, FL 32801

Orange County Research and Development Authority 12424 Research Parkway, Suite 100 Orlando, FL 32826

International Drive Master Transit and Improvement District 7081 Grand National Drive, Suite 105 Orlando, FL 32819

Orange County Health Facilities Authority c/o Lowndes, Drosdick, Doster, Kantor & Reed, P.A. 215 N. Eola Drive Orlando, FL 32801

Orange County Industrial Development Authority 301 E. Pine Street, Suite 900 Orlando, FL 32801

Orange Blossom Trail Development Board, Inc. 2719 S. Orange Blossom Trail Orlando, FL 32805

Orange County Educational Facilities Authority c/o Lowndes, Drosdick, Doster, Kantor & Reed, P.A. 215 N. Eola Drive Orlando, FL 32801

The remainder of these notes provides disclosures for both the primary government and discretely-presented component units. In cases essential to fair presentation, GAAP requires special or separate note references for discretely-presented component units. Such disclosures are correspondingly noted and are displayed to the extent disclosed in the individual audited financial statements of the applicable component unit.

#### Financial Statement Presentation:

**Government-wide financial statements** – The statement of net position and the statement of activities report information about the nonfiduciary activities of the primary government and its discretely-presented component units. Adjustments have been made to minimize the double-counting of interfund activity. These statements distinguish between governmental activities and business-type activities. Governmental activities are primarily financed through taxes and intergovernmental revenues, while business-type activities are primarily financed through charges for services to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities, and for each of the business-type activities. Direct expenses are those that are clearly identified with a specific program or segment. Indirect expense allocations are displayed separately from the direct expenses. Program revenues include (a) fees, fines, and charges for service, and (b) grants and contributions that are restricted for the operating or capital requirements of a specific program. All taxes and other revenues not meeting the criteria for classification as program revenues are reported as general revenues.

**Fund financial statements** - The fund financial statements report information about the County's funds, including fiduciary funds. Separate columns are presented for each major governmental and enterprise fund.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

The County reports the following major governmental funds:

General Fund - This is the County's primary operating fund; it accounts for all financial transactions not required to be accounted for in another fund.

Fire Protection MSTU - This fund accounts for fire protection and emergency medical services financed with ad valorem taxes levied in the MSTU, as well as service fee revenues. The MSTU encompasses the unincorporated area of the County.

Sales Tax Trust - This fund accounts for receipt of the County's share of state sales tax, and debt service payments for the County's outstanding sales tax revenue bonds.

The County reports the following major enterprise funds:

Convention Center - This fund accounts for the operation of the Orange County Convention Center, and the payment of debt service on the outstanding tourist development tax revenue bonds. Major revenues are charges for services and tourist development taxes.

Solid Waste System - This fund accounts for the County's solid waste disposal (landfill) operation, primarily financed through user charges.

Water Utilities System - This fund accounts for costs associated with residential and commercial sewer and water services provided to various sections of the County, primarily financed through user charges.

Additionally, the County reports the following fund types:

Internal service funds - These funds account for risk management, fleet management, and employee medical benefits services provided to other County departments on a cost-reimbursement basis, as well as Sheriff's health insurance and workers' compensation claims.

Other postemployment benefit trust funds - These funds account for the receipt and disbursement of assets held in trust for participants of other postemployment benefit plans of the County and the Clerk of the Circuit and County Courts.

*Private purpose trust fund* - This fund accounts for assets held in trust for the benefit of the St. Johns River Water Management District, pursuant to a trust agreement dated February 21, 2006.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Agency funds - These funds account for assets held on behalf of third parties. Examples include developers' escrows held pending satisfactory performance on construction projects, escrows for the Sanford-Burnham Institute grant from the County and other funding parties, funds held for the Community Venues County Reserve, and taxes, fees and fines collected on behalf of other governments

#### Measurement Focus and Basis of Accounting:

The government-wide, proprietary fund and trust fund financial statements use a flow of economic resources measurement focus to determine net income and financial position. The accounting principles used are similar to those applicable to businesses in the private sector and, thus, these funds are maintained on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

Governmental fund financial statements use a current financial resources measurement focus, and are maintained on the modified accrual basis of accounting. Revenues are recognized when they become susceptible to accrual; that is, when they become both "measurable" and "available to finance expenditures of the current period." The County considers amounts collected on grants within 120 days after year-end, and amounts collected within 60 days after year-end on all other governmental funds, to be available and thus recognizes them as revenues of the current year. Expenditures are recognized in the accounting period in which the related fund liability is incurred, if measurable. Principal and interest on general long-term debt are recorded as fund liabilities when due or when amounts have been accumulated in the debt service funds for payments to be made early the following year.

Revenues of the County which are susceptible to accrual under the modified accrual basis include property taxes, gas taxes, public service taxes, grant revenues, interest revenue, and charges for services. In applying the "susceptible to accrual" concept to intergovernmental revenues (grants, entitlements and shared revenues), the legal and contractual requirements of the numerous individual programs are used as guidance. There are essentially two types of these revenues. In one, moneys must be expended on the specific purpose or project before any amounts will be earned by the County; therefore, revenues are recognized based upon when the expenditures are made if they meet the criterion of availability. In the other, moneys are essentially unrestricted as to purpose of expenditure and revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if they meet the criterion of availability. Agency funds do not measure results of operations, but assets and liabilities are measured on the accrual basis of accounting.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### **Fund Balance Presentation:**

Fund balances of the governmental funds are classified as follows:

<u>Nonspendable</u>: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact.

<u>Restricted:</u> This classification includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation, or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

<u>Committed:</u> This classification includes amounts that can be spent only for specific purposes pursuant to constraints imposed by formal action of the highest level of decision making authority, the Board of County Commissioners. Such formal action may be in the form of an ordinance or resolution which, dependent upon the nature of the matter, may be equally binding and may only be modified or rescinded by a subsequent formal action.

<u>Assigned:</u> This classification includes amounts that are intended by the Board to be used for specific purposes, but are neither restricted nor committed. The Board has not granted any specific individual the authority to assign amounts, thus assignments may be made only by the Board.

<u>Unassigned</u>: This classification represents the residual positive balance within the General Fund, which has not been restricted, committed or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances.

The County uses restricted amounts first when both restricted and unrestricted fund balances are available. Additionally, the County first uses committed, then assigned, and then unassigned amounts of fund balance when expenditures are made.

#### **Budgets and Budgetary Accounting:**

Chapter 129, Florida Statutes, requires that the annual fiscal year budget be legally adopted by the Board at the fund level, and that any expenditures or contract for expenditure in the fiscal year for an amount greater than the total fund budget is unlawful. Pursuant to this legal requirement, an annual appropriated budget is adopted by resolution subject to public hearing. Such resolution sets the budget appropriations in total by fund for each governmental fund and each proprietary fund of the Board. Budgets for the trust funds and agency funds are not legally required or adopted. Budgetary information

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

presented in this report is in a categorized format by revenue source, expenditure function, and expenditure reserves, which represents a detail level greater than the statutory level of control. At the close of the fiscal year, all budget appropriations lapse to the extent that they have not been expended. Outstanding encumbrances also lapse, but are reestablished in the succeeding fiscal year against the newly adopted budget.

In addition to the statutory requirements discussed above, the County has adopted management control and approval guidelines for expenditures and budget amendments. Key components of these management guidelines are as follows:

- 1. Each fund contains allocations by object of expenditure, and for reserves for various purposes.
- 2. No expenditure or encumbrance may occur without a sufficient budgetary balance.
- 3. Allocations within a fund may be transferred within a department by action of the County's budget officer or between departments by action of the Board.
- 4. Available balances to or from reserves may be used to modify an expenditure allocation in the same fund upon approval of the Board.
- 5. A revenue or other financing source which was originally unanticipated may be appropriated by action of the Board.
- 6. Increased revenues for proprietary funds may be appropriated by action of the Board.

Since transfers of budget allocations between departments must be approved by the Board, the department level is deemed the legal level of budgetary control. Such legal level of budgetary control corresponds to the categorical breakdowns reflected in the financial statements, except for the General Fund, the Grants special revenue fund and the Miscellaneous Construction Projects capital projects fund. These funds contain multiple operating departments requiring Board approval for budget transfers. Schedules showing budgeted and actual expenditures at the department level for these three funds are presented as supplementary information at the end of this Financial Section.

In instances where total fund appropriations are amended by revenues or other financing sources unanticipated in the existing budget, an amending budget resolution is adopted which indicates the revised budget appropriation for each affected fund. Amendments to overall appropriations for any other reasons also require a public hearing prior to adoption.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Budget appropriations presented in this report include all legally adopted appropriations as amended during the fiscal year. During the 2016 fiscal year, appropriation increases of approximately \$418 million were approved by the Board, primarily due to the issuance of refunding Sales Tax debt, refunding Tourist Development Tax debt, new State Revolving Loan debt, new grant awards, reappropriation of unexpended grant award balances and encumbrances outstanding at the end of the 2015 fiscal year. The original adopted budget for the 2016 fiscal year totaled \$3.60 billion and the final amended budget totaled \$4.02 billion, representing an 11.6% increase during the year.

All governmental fund budgets are prepared on a basis consistent with GAAP, except that capital outlay expenditures and other financing sources related to the acquisition of assets through capital leases are not budgeted. For Fiscal Year 2016, the following adjustments were necessary to present the actual data on a budgetary basis for the General Fund:

	<u>j</u>	Expenditures	Other Financing Sources (Uses)
GAAP basis	\$	773,161,227	\$ 264,053,973
Non-budgeted capital lease transactions		(12,258,486)	 (12,258,486)
Non-GAAP budgetary basis	\$	760,902,741	\$ 251,795,487

The budgets for the proprietary funds are prepared on an accrual basis and are consistent with GAAP except that pension liability adjustment expense, depreciation, amortization, noncash capital contributions, and gains/losses on the disposal of assets are not budgeted; capitalized net interest costs on funds borrowed to finance the construction of capital assets are budgeted as interest income and interest expense; capital outlays are budgeted as expense; and debt proceeds and principal payments are respectively budgeted as revenue and expense. Insurance liability claims in the Risk Management internal service fund are budgeted according to the loss reserves available for disbursement rather than by new liabilities incurred during the fiscal year.

Annual budgets are prepared according to the following procedures:

During the month of July, the County Mayor, after working with the County's budget officer to establish proposed funding priorities for the ensuing fiscal year, presents a tentative budget for each fund which includes all estimated receipts, taxes to be levied, all other financing sources and all estimated expenditures and reserves.

The Board examines these tentative budgets in work sessions throughout the month of July. Pursuant to law, the budgets of each fund are balanced (i.e., all revenues and other financing sources equal all expenditures, reserves, and other financing uses). Subject to

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

hearing and notice requirements, the budgets may be revised as deemed necessary provided they remain in balance.

In September, public hearings are held to adopt tentative and final budgets. The hearings are held primarily to explain the budget and obtain public input. In accordance with statutory requirements, the annual budgets are enacted prior to October 1 through passage of a resolution. If for some reason a budget is not enacted by October 1, Florida Statutes provide for continued operation under the previous year's budget subject to any amendments.

#### **Encumbrances:**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of moneys are recorded as a reservation of budget, is employed as an extension of the statutorily required budgetary process. Under Florida Statutes, appropriations, even if encumbered, lapse at fiscal year end. Encumbrances outstanding at September 30, 2016 represented by purchase orders and other executory contracts, were approximately \$147.8 million. It is the County's intention to substantially honor these encumbrances under authority provided in the subsequent year's budget.

#### Cash and Cash Equivalents:

Cash balances from the majority of funds are pooled for investment purposes. Earnings from such investments are allocated to the respective funds based on applicable cash participation by each fund. The investment pools are managed such that all participating funds have the ability to deposit and withdraw cash as if they were demand deposit accounts, and therefore all balances representing participants' equity in the investment pools are classified as cash equivalents for purposes of the statement of cash flows. For investments which are held separately from the pools, those which are highly liquid (including restricted assets) with an original or remaining maturity of 90 days or less when purchased are also considered to be cash equivalents for the statement of cash flows.

#### Investments:

All investments are stated at fair value or at amortized cost, which approximates fair value. Investment fair values are based on quoted market prices, except for bankers' acceptances and commercial paper, which are based on amortized cost. Investments in Florida PRIME, a SEC 2a-7 like investment pool, and money market mutual funds are stated at amortized cost which is substantially the same as fair value.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Accounts Receivable:

Amounts due from private individuals, organizations, or other governments which pertain to charges for services rendered by County departments are reported as accounts receivable.

Receivables are reviewed periodically to establish or update the provisions for uncollectible amounts. These provisions are estimated based on an analysis of the age of the various accounts. The County records the amount of earned but unbilled service revenues for the Water Utilities System enterprise fund.

#### Notes and Loans Receivable:

The County has several agreements with other agencies under which cash has been advanced to those agencies for the purpose of financing loans to developers for multifamily affordable housing projects. These noninterest-bearing advances will be repaid to the County over varying terms of up to 30 years. The outstanding principal balance is reported as Notes and Loans Receivable in the Local Housing Assistance (SHIP) special revenue fund, with a corresponding amount in Restricted Fund Balance, as future use of collected proceeds remain restricted. With the exception of an allowance established for one note to recognize a reduction from the amount due for compliance with conditions of the agreement, no uncollectible allowance has been established for these receivables, based upon management's evaluation of the loans.

Also included in the Local Housing Assistance (SHIP) and the Grants special revenue funds are loans receivable associated with the County's Down Payment Assistance, Neighborhood Stabilization and Housing Rehabilitation Programs. Loans are collateralized by personal residences and are forgiven over periods up to 20 years, provided that the program participant complies with the terms of the loan. An allowance is also established equal to the value of the loans as the County does not expect to collect on them.

#### **Interfund Balances and Activity:**

During the course of normal operations, the County has numerous transactions between funds. Examples of these transactions include providing services, constructing assets or servicing debt. These transactions are generally recorded as interfund transfers, except for internal service fund charges which are reflected as revenues to internal service funds and expenses or expenditures to the funds receiving the services. Additionally, short-term interfund loans are recorded from time to time as cash flow needs arise. As of fiscal year-end, any unpaid amounts related to these transactions are reported as "due from other funds" or "due to other funds" on the fund financial statements. Interfund loans not expected to be repaid within one year are reported as advances. In governmental funds,

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

advances are offset equally by a nonspendable fund balance which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation. Interfund balances and transfers are consolidated for government-wide financial reporting, and residual balances between governmental activities and business-type activities, if any, are reported on the government-wide financial statements.

#### **Inventories**:

Inventories in proprietary fund types consist of materials and supplies held for consumption and are valued at the lower of cost or market. Cost is determined by the Solid Waste System and the Water Utilities System enterprise funds using the weighted average and the moving average methods, respectively. The Fleet Management internal service fund values inventory using the first-in, first-out method.

#### Assets Held for Resale:

The County administers a program whereby it purchases residential properties with the express intent of resale. Properties purchased are rehabilitated and offered for sale to purchasers meeting certain criteria. Properties held for resale are reported at lower of cost or net realizable value in the governmental funds.

#### **Restricted Assets:**

The use of certain assets of enterprise funds is restricted by specific provisions of bond resolutions and agreements with various parties. Assets so designated are identified as restricted assets on the statement of net position. When both restricted and unrestricted resources are available for use, the County's policy is to use restricted resources first, then unrestricted resources as they are needed. Restricted assets are classified as noncurrent if they are for acquisition or construction of capital assets, for liquidation of long-term debt, or are for other than current operations.

#### **Capital Assets:**

Capital assets are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Constructed or purchased assets are recorded at historical cost or estimated historical cost. Donated assets are recorded at acquisition value on the date of donation. The thresholds for capitalization of assets range from \$500 to \$1 million, depending on the asset class. Costs of maintenance and repairs that do not add to the value of assets or extend their useful lives are not capitalized.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

All capital assets except land and construction in progress are depreciated using the straight-line method over the following estimated useful lives:

Buildings	25 to 50 years
Improvements other than buildings	10 to 50 years
Machinery and equipment	3 to 15 years
Infrastructure – roadways	20 to 50 years
Infrastructure – drainage	20 to 75 years
Intangible	3 to 40 years

#### Capitalization of Interest:

The enterprise funds capitalize net interest costs on funds borrowed to finance the construction of capital assets. Interest cost information for the enterprise funds for the fiscal year ended September 30, 2016 is as follows:

	 Convention Center	Water Utilities System
Total interest cost	\$ 30,358,187	\$ 1,111,055
Net amount capitalized	\$ 2,139,757	\$ 655,469

#### Accounts Payable and Accrued Liabilities:

Liabilities reported as accounts payable and accrued liabilities on the government-wide statement of net position are comprised of the following components:

	 Sovernmental Activities		Business-type Activities
Current payables due to vendors Salaries and wages payable Retainage on contracts payable	\$ 58,973,919 10,333,122 2,616,280	\$	34,514,276 1,244,872 8,600,606
Total accounts payable and accrued liabilities	\$ 71,923,321	<u>\$</u>	44,359,754

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### <u>Deferred Outflows/Inflows of Resources and Unearned Revenue:</u>

Deferred outflows of resources represent a consumption of net position that applies to a future period and therefore will not be recognized as expended until then. The County presents deferred outflows in business-type activities associated with pensions, amortized over future periods, and losses charged on the refunding of debt, amortized over the life of the debt.

In instances where assets have been received by the County for services to be rendered in future periods, asset balances have been offset by an unearned revenue liability account in the financial statements. Unearned revenues of the County's business-type activities at September 30, 2016 are associated with cash received to secure future bookings at the Convention Center. Unearned revenue included in governmental activities are deposits held from builders for future building permit issuance, where revenue will be earned in future periods.

Deferred inflows of resources are reported in governmental activities to offset receivables and deposits that do not meet the availability criterion under the modified accrual basis of accounting. Primary examples of the County's deferred inflows are amounts associated with pensions, outstanding receivables for grants, EMS transport services and 911 system service provider fees, where payments will be received in cash over future periods. The County also presents amounts associated with pensions as deferred inflows of resources.

#### Landfill Closure Costs:

Under the terms of current state and federal regulations, the County is required to place a final cover on closed landfill areas, and to perform certain monitoring and maintenance functions for a period of up to 30 years after closure. In accordance with GASB Statement No. 18, the County is recognizing these costs of closure and postclosure maintenance over the active life of each landfill area, based on landfill capacity used during the period. Required obligations for these costs are recognized in the governmental activities for internal landfill operations and in the Solid Waste System enterprise fund for public landfill operations.

#### Accretion of Original Issue Discount on Bonds:

The original issue discount on compound interest bonds is being accreted to maturity using the interest method.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Obligation for Bond Arbitrage Rebate:

Pursuant to Section 148(f) of the U. S. Internal Revenue Code, the County must rebate to the United States Government the excess of interest earned from the investment of certain debt proceeds and pledged revenues over the yield rate of the applicable debt. Arbitrage rebate, if any, is due and payable on each five-year anniversary of the respective debt issue. As of September 30, 2016, the County had no outstanding arbitrage rebate liability.

### Operating and Nonoperating Revenues and Expenses:

The proprietary fund financial statements distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses are those that result from providing services associated with the principal activities of the respective fund. Primary examples of operating revenues are charges for hall and room rentals of the Convention Center, landfill tipping fees of the Solid Waste System, and charges for water and wastewater treatment services of the Water Utilities System. Operating expenses include the cost of sales and services, administrative costs, and depreciation expense. Nonoperating revenues and expenses are all those that do not meet the criteria described above, and include interest and tax revenues and debt service expenses.

#### Compensated Absences:

It is the policy of the County to permit employees to accumulate a limited amount of earned but unused leave benefits which will be paid to employees upon separation from service. Unpaid compensated absences are recorded as a liability when the benefits are earned in the proprietary fund financial statements. For governmental funds, there is no legal requirement to accumulate expendable available financial resources to liquidate the obligation; thus expenditures are recognized in the governmental funds when payments are made to employees. The valuation of accrued leave benefits is calculated in accordance with GASB Statement No. 16. The liability is typically liquidated with resources of the same fund that has paid the applicable employee's regular salaries and fringe benefits which include the General, Special Revenue, Internal Service and Enterprise funds. The current portion of the accrued compensated absences liability is based on the average annual amount of leave paid over the preceding three years.

#### Net Position:

The government-wide statement of net position reports a total of \$407,602,419 of restricted net position for governmental activities, of which \$260,753,795 is restricted by enabling legislation.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Pension Expense:

The County expenses required pension contributions as a component of personal services expense. Additionally, in accordance with GASB Statement No. 68, the County expenses its proportionate share of actuarially determined changes in the net pension liability as pension liability adjustment expense.

#### **Bond Amortization Costs:**

In the proprietary fund financial statements, bond premium and discount are amortized over the life of the bonds using the interest method. Also, in accordance with GASB Statement No. 23, the difference between the reacquisition price and the net carrying amount of refunded debt is being amortized over the shorter of the life of the old debt or the life of the new debt using the interest method. Amortization of bond premium or discount and the deferred amounts on refundings which are not capitalized are recorded as components of interest expense.

#### **Indirect Expenses Allocation:**

General administrative overhead costs are charged to all County functions, based on the proportionate benefit to each function, as determined through the County's annually-prepared cost allocation plan. These indirect expenses are identified in a separate column on the government-wide statement of activities.

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#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### **Property Tax Revenues:**

Ad valorem property taxes levied in September 2016 are for the purpose of financing the budget of the 2017 fiscal year. Property tax revenues recognized for the 2016 fiscal year were levied in September 2015. Virtually all unpaid taxes are collected via the sale of tax certificates prior to fiscal year end; thus there is no receivable reported for property taxes in the financial statements.

Key dates in the property tax cycle are as follows:

	Revenues for fiscal year ended September 30, 2016
Lien date	January 1, 2015
Assessment roll certified	August 25, 2015
Property taxes levied	September 17, 2015
Beginning of fiscal year for which taxes have been levied	October 1, 2015
Tax bills rendered	November 1, 2015
Property taxes payable:  Maximum discount (latest date)  Delinquent	November 30, 2015 April 1, 2016
Tax certificates sold on unpaid taxes	May 31, 2016

#### **Use of Estimates**:

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities as of the financial statement date and the reported amounts of revenues and expenses or expenditures during the reporting period. Actual results could differ from those estimates.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### New Accounting Pronouncements:

Effective October 1, 2015, the County adopted the provisions of GASB Statement No. 72, Fair Value Measurement and Application and GASB Statement No. 79, Certain External Investment Pools and Pool Participants. The effect of adopting these standards is to provide enhanced disclosures regarding investment valuation. The investments held by the County are measured and recorded using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

Level 1: Unadjusted quoted prices for identical assets or liabilities in active markets

Level 2: Observable other than quoted market prices

Level 3: Unobservable and significant

#### B. DEPOSITS AND INVESTMENTS

#### **Primary Government:**

As of September 30, 2016, the carrying values of the County's deposits and investments, with their respective Standard & Poor's (S&P) and Moody's Investors Service credit ratings, were as follows:

Investment Type	Fair Value	Credit Rating
Demand and time deposits Florida PRIME FL CLASS U.S. Treasury Bills U.S. Treasury Notes	\$ 188,351,023 145,000,000 25,000,000 9,970,500 1,140,203,503	NA AAAm AAAm A-1+/P-1 AA+/Aaa
Federal instrumentalities: Discount notes Notes and bonds Money market mutual funds Total deposits and investments	60,169,103 54,643,804 76,712,313 \$ 1,700,050,246	A-1+/P-1 AA+/Aaa AAAm/Aaa-mf

The County's fair value measurement for U.S. Treasury Bills, U.S. Treasury Notes and Federal Instrumentalities uses observable inputs other than quoted prices in active markets (Level 2 inputs). Florida PRIME, time deposits and money market mutual funds are valued at amortized cost. There are no restrictions or limitations on withdrawals;

#### B. DEPOSITS AND INVESTMENTS, Continued

however, Florida PRIME may, on the occurrence of an event that has a material impact on liquidity or operations, impose restrictions on withdrawals for up to 48 hours. The County's investments in the Florida Cooperative Liquid Assets Securities System (FL Class), a public entity investment trust organized under the laws of the State of Florida, are presented at Net Asset Value (NAV), which reflects fair value. The objectives of the FL Class are to generate investment income while maintaining safety and liquidity. There are no restrictions or terms and conditions on the County in redeeming the investment and the County has no unfunded commitments related to this investment.

#### Credit Risk:

The Board's Investment Policy (Policy), as well as the separate investment policies of the constitutional officers, limits credit risk by restricting authorized investments to the following: obligations issued or explicitly guaranteed by the U.S. Government (Treasuries), obligations certain U.S. Government-sponsored Federal instrumentalities (Instrumentalities), direct obligations of states and municipalities, repurchase agreements comprised of Treasuries or Instrumentalities, Florida PRIME administered by Florida's State Board of Administration (a 2a7-like pool), FL CLASS, an independent local government investment pool, commercial paper, bankers' acceptances, bank certificates of deposit or savings accounts, and money market mutual funds (Money Markets). The Policy requires that investments in Instrumentality debt be guaranteed by the full faith and credit of the U.S. Government-sponsored agency, and that investments in Money Markets have an S&P rating of AAAm or AAAg, and limits eligible Money Markets to those comprised of Treasuries. For arbitrage compliance only, Money Markets may be comprised of state and local government taxable and tax-exempt debt.

#### Concentration of Credit Risk:

Except for Treasuries, the Policy establishes limitations on portfolio composition for all permitted investments, both by investment type and by issuer, in order to control concentration of credit risk. The Policy provides that a maximum of 45% of the portfolio may be invested in any of four specified Instrumentalities, with a limit of 15% in any one issuer; and that a maximum of 25% of the portfolio may be invested in Money Markets, with a limit of 10% of the portfolio invested in any one issuer. At September 30, 2016, the County's investment pool portfolio included investments in three authorized Instrumentalities, each of which represented three percent or less of the pool portfolio.

#### B. DEPOSITS AND INVESTMENTS, Continued

#### **Custodial Credit Risk:**

The Policy requires that bank demand and time deposits be secured as provided by Chapter 280, Florida Statutes. This law requires local governments to deposit funds only in financial institutions designated as qualified public depositories by the Chief Financial Officer of the State of Florida. At September 30, 2016, all of the County's bank deposits were in qualified public depositories.

The Policy requires execution of a third-party custodial safekeeping agreement for all purchased securities, and requires that securities be held in the Board's name. As of September 30, 2016, all of the County's investments were held in a bank's trust department in the County's name.

#### Interest Rate Risk:

For all investment types, the Policy limits the investment of current operating funds to 13 months. To increase returns and provide diversity, the Policy also provides for the investment of noncurrent (13 months) operating funds in investments with maturities no longer than 60 months. Noncurrent operating funds are invested in the intermediate term portfolio with a maximum maturity of 36 months, and a noncurrent operating portfolio with a maximum maturity of 60 months. Bond reserves, construction funds, and other nonoperating funds may be invested for up to 10 years, subject to debt covenant restrictions and liquidity needs.

As of September 30, 2016, the County's investments have the following weighted average maturities by investment type: U.S. Treasury Bills – 7.9 months; U.S. Treasury Notes – 22.8 months; Federal instrumentalities – 5.5 months; Money Markets – not more than 60 days. The portfolio did not contain any callable securities.

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#### B. DEPOSITS AND INVESTMENTS, Continued

#### Orange County OPEB Retirement Health Benefit Plan:

Investments in the Orange County OPEB Trust are managed in accordance with the Trustee's Retiree Health Care Benefit Trust Investment Policy. The OPEB Retirement Health Benefit Plan investments, other than \$16,828 of uninvested cash deposits and \$51,928,624 in index funds investing in equity securities, were as follows at September 30, 2016:

		Credit	Average	
Fund/Investment	Туре	Rating	Maturity (years)	 Fair Value
Prime Money Market Fund	Money Market	Not rated	<60 days	\$ 386,834
International Bond Index Fund	Fixed Income	Not rated	9.5	2,851,710
Bond Market Index Fund	Fixed Income	Not rated	8.0	6,809,673
Total Fixed Income				\$ 10,048,217

The County's fair value measurement for investments in index funds uses quoted prices in active markets for identical assets (Level 1 inputs); PRIME money market funds maintain stable net asset values and are valued at amortized cost.

#### Clerk of the Circuit and County Courts OPEB Retirement Health Benefit Plan:

Cash and cash equivalents of the Clerk of the Circuit and County Courts OPEB Trust are managed in accordance with Florida Statutes. As of September 30, 2016, \$6,647,690 was deposited in an interest bearing checking account.

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### C. RESTRICTED ASSETS

The use of certain assets is restricted by specific provisions of bond resolutions and agreements with various outside parties. Restricted assets at September 30, 2016 consist of the following:

	Cash and Cash quivalents	Accrued Interest Investments Receivable			nterest	Totals		
Convention Center								
Bond interest	\$ 14,844,742	\$	-	\$	25,988	\$	14,870,730	
Bond principal	37,580,000		-		-		37,580,000	
Bond reserve	456,487	69	,267,300		-		69,723,787	
Bond issuance costs	18,978		-		-		18,978	
Sixth cent TDT	2,727,103		-		-		2,727,103	
Hotel surcharge	 7,220,564		-		-		7,220,564	
Fund totals	62,847,874	69	,267,300		25,988		132,141,162	
Solid Waste System								
Customer deposits	 293,918		-		-		293,918	
Fund totals	 293,918		-		-		293,918	
Water Utilities System								
Operation and maintenance fund	23,156,764		-		-		23,156,764	
Series 2016 construction fund	17,355,627		-		-		17,355,627	
Revenue fund	68,391		-		-		68,391	
Bond interest account	1,009,144		-		-		1,009,144	
Bond cost of issuance	15,115		-		-		15,115	
Bond renewal and replacement fund	8,000,000		-		-		8,000,000	
Bond reserve account	6,156,884		-		-		6,156,884	
Loan debt service	578,645		-		-		578,645	
Loan repayment reserve	760,140		-		-		760,140	
Customer deposits	9,120,612						9,120,612	
Fund totals	66,221,322		-		-		66,221,322	
Total restricted assets	129,363,114	69	,267,300		25,988		198,656,402	
Less: Current portion	(90,173,552)		-		(25,988)		(90,199,540)	
Restricted assets, noncurrent portion	\$ 39,189,562	\$ 69	,267,300	\$	-	\$	108,456,862	

#### D. NOTES AND LOANS RECEIVABLE

Notes and loans receivable of the primary government at September 30, 2016 were as follows:

#### Governmental activities:

SHIP-Assisted grant loan due from Grand Avenue Economic Community Development Corporation dated 2010; to be reduced annually by 1/20th of the original amount

\$ 595,000

Multi-Family Affordable Housing Agreements with Florida Community Capital Corporation and Neighborhood Lending Partners dated 1997 through 2014; secured by an equitable ownership of the underlying mortgages; noninterest bearing; repayment of principal is made quarterly over the life of the underlying mortgages, with final maturities ranging from 2018 to 2039

9,813,776

SHIP-Assisted and Grant Assisted loans due from individual participants in the County's down payment assistance, neighborhood stabilization and rehabilitation programs. Loans are collateralized by liens on personal residences and are forgiven after periods of up to 20 years provided the program participant complies with terms of the loan.

50,859,351

61,268,127

Less allowance for uncollectible accounts

(51,454,351)

Governmental activities notes and loans receivable, net

\$ 9,813,776

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### E. CAPITAL ASSETS

During the year ended September 30, 2016, the following changes in capital assets occurred:

		Balance 10/1/2015		Additions	Reductions		Balance 9/30/2016
Governmental activities:							
Capital assets, not being depreciated:							
Land	\$	1,145,918,513	\$	25,649,018	\$ -	\$	1,171,567,531
Construction in progress		209,104,466		68,977,053	 (52,020,350)	_	226,061,169
Total capital assets, not being depreciated		1,355,022,979		94,626,071	 (52,020,350)	_	1,397,628,700
Capital assets, being depreciated/amortized:							
Buildings and improvements		757,014,760		15,037,229	(31,725)		772,020,264
Infrastructure		2,476,185,593		55,488,181	(415,101)		2,531,258,673
Machinery and equipment		372,047,575		39,803,841	(32,320,379)		379,531,037
Intangible		296,043,299		62,601,401	 (1,208)	_	358,643,492
Total capital assets, being depreciated/amortized		3,901,291,227		172,930,652	 (32,768,413)	_	4,041,453,466
Less accumulated depreciation/amortization for:							
Buildings and improvements		(280,158,727)		(19,034,510)	10,485		(299,182,752)
Infrastructure		(875,150,242)		(50,165,509)	279,172		(925,036,579)
Machinery and equipment		(273,685,542)		(29,048,017)	32,230,289		(270,503,270)
Intangible		(24,019,777)		(1,275,559)	 1,208		(25,294,128)
Total accumulated depreciation and amortization		(1,453,014,288)		(99,523,595)	 32,521,154		(1,520,016,729)
Total capital assets, being depreciated/amortized,							
net		2,448,276,939		73,407,057	 (247,259)		2,521,436,737
Governmental activities capital assets, net	\$	3,803,299,918	\$	168,033,128	\$ (52,267,609)	\$	3,919,065,437
Business-type activities:							
Capital assets, not being depreciated:							
Land	\$	245,663,003	\$	2,010,701	\$ -	\$	247,673,704
Construction in progress		259,655,853		132,561,576	(219,479,775)		172,737,654
Total capital assets, not being depreciated		505,318,856		134,572,277	(219,479,775)		420,411,358
Capital assets, being depreciated/amortized:							
Buildings		1,417,794,137		85,912,404	-		1,503,706,541
Improvements other than buildings		1,998,323,173		159,282,525	-		2,157,605,698
Machinery and equipment		169,401,934		12,429,099	(5,464,224)		176,366,809
Intangible		74,657,084		9,460,305	 (275,830)		83,841,559
Total capital assets, being depreciated/amortized		3,660,176,328		267,084,333	 (5,740,054)		3,921,520,607
Less accumulated depreciation/amortization for:							
Buildings		(483,447,676)		(35,881,736)	-		(519,329,412)
Improvements other than buildings		(1,043,097,273)		(71,267,580)	-		(1,114,364,853)
Machinery and equipment		(116,935,763)		(11,797,428)	5,440,772		(123,292,419)
Intangible		(15,452,142)	_	(1,011,399)	275,830		(16,187,711)
Total accumulated depreciation and amortization		(1,658,932,854)	_	(119,958,143)	5,716,602		(1,773,174,395)
Total capital assets, being depreciated/amortized,							
net	_	2,001,243,474	_	147,126,190	(23,452)		2,148,346,212
Business-type activities capital assets, net	\$	2,506,562,330	\$	281,698,467	\$ (219,503,227)	\$	2,568,757,570

### E. CAPITAL ASSETS, Continued

Depreciation expense was charged to functions/programs as follows:

General government	\$	14,543,089
Public safety		29,102,180
Physical environment		2,925,351
Transportation		44,200,840
Economic environment		717,549
Human services		1,786,817
Culture and recreation		6,247,769
Total depreciation expense - governmental activities	\$	99,523,595
Business-type activities:		
Convention Center	\$	39,422,368
Solid Waste System		5,087,388
Water Utilities System		75,448,387
	•	
Total depreciation expense - business-type activities	\$	119,958,143

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### F. GOVERNMENTAL FUND BALANCES

At September 30, 2016, the County's governmental fund balances were classified as follows:

TOHOWS.				Major Eunds				
	_	Conoral		Major Funds Fire Protection		Sales Tax	•	Other Governmental
Nonspendable:	_	General		MSTU		Trust		Funds
Deposits and prepaids	\$	1,407,259	\$	_	\$	_	\$	193,259
Interfund loan	Ψ	3,200,000	Ψ	_	Ψ	_	Ψ	124,366
Restricted for:		, ,						,
Protection of people								
and property		-		-		-		61,536,796
Court programs		-		-		-		6,852,667
Physical environment		255,365		-		-		14,978,255
Transportation projects		-		-		-		157,782,648
Economic environment		-		-		-		29,294,138
Human services		-		-		-		1,052,705
Parks and recreation		-		-		-		17,526,500
Public donations		911,457		-		-		-
Administrative operations		-		-		-		1,107,698
Debt service		-		-		51,080,350		11,640,905
Committed to:								
Construction projects		-		-		-		33,140,141
Protection of people								
and property		27,863		42,912,632		-		15,504,946
Physical environment		-		-		-		31,403,958
Transportation projects		-		-		-		27,795,306
Human services		-		-		-		1,172,225
Parks and recreation		-		-		-		33,566,476
Assigned to:								
Administrative operations		5,752,372		-		-		-
Court programs		-		-		-		131,018
Protection of people		-		-		-		-
and property		5,433,232		-		66,117,659		3,956,967
Physical environment		44,756		-		-		-
Transportation projects				-		80,810,472		46,976,009
Human services		2,651,057		-		-		158,382
Debt service		-		-		338,186		66,853,212
Unassigned:								
General government		122,665,561				_		
Total fund balances	\$	142,348,922	\$	42,912,632	\$	198,346,667		\$ 562,748,577

#### G. RISK MANAGEMENT AND INSURANCE COVERAGE

#### Risk Management Program:

The County maintains the Risk Management internal service fund which reports the costs and benefits of a mutual risk management, loss prevention, and self-insurance program for property, liability, and workers' compensation losses. The self-insurance program covers the operations of the Board and the constitutional officers with the exception of the Sheriff, which elects to assume responsibility for general liability, automobile, and workers' compensation losses related to its operations.

The Risk Management fund covers claims on losses up to the following limits:

Type of Coverage
Public Liability, including Terrorism
Property
Cyber Liability
Named Windstorm
Environmental and Storage Tank Liability
Money and Securities Theft
Employee Fidelity
Boiler and Machinery Breakdown
Sabotage and Terrorism
Vehicle and Mobile Equipment
Workers' Compensation

The County has excess insurance coverage in place for instances where losses exceed the above-stated limits.

With regard to insurance coverages for the Sheriff, all general liability and automobile claims incurred subsequent to September 30, 1996, except for Fiscal Year 2000 claims covered by a commercial insurance carrier, are covered by the Florida Sheriff's Self-Insurance Fund, a risk management pool to which risk is transferred in exchange for annual premium payments. These payments are accounted for as General fund expenditures.

Sheriff's workers' compensation claims since October 1, 1999 are covered by commercial insurance carriers, subject to a \$250,000 per claim deductible. Effective October 1, 2004, the Sheriff became self-insured for workers' compensation, subject to a \$600,000 deductible. The Sheriff has been self-insured for health claims since October 1, 2003. The worker's compensation and health insurance liabilities described here are accounted

#### G. RISK MANAGEMENT AND INSURANCE COVERAGE, Continued

for through internal service funds. In addition to certain bank deposits administered by the Sheriff's third party administrators, the Sheriff has an unused \$380,761 letter of credit outstanding to secure payment for workers' compensation claims incurred since October 1, 1999. There have been no claims made against the letter of credit.

Overall, there have been no claim settlements in excess of insurance coverage during the three fiscal years ended September 30, 2016. Coverage limits for flood and earthquake damages, damages from named windstorms, and damages from other wind or hail events, are set at \$50 million, \$100 million, and \$500 million, respectively.

The claims liability reported in the Risk Management, Sheriff's Health Insurance and Workers' Compensation Internal Service funds at September 30, 2016 and 2015 is based on an actuarial review of claims pending and past experience. The liability is recorded on a present value basis, excluding nonincremental claims adjustment expenses and using a discount factor of 3.5%. The undiscounted liability as of September 30, 2016 was \$58,961,030. Changes in the fund's claims liability amount during Fiscal Years 2016 and 2015 were:

	Year ended September 30					
		<u>2016</u>		<u>2015</u>		
Liability beginning balance	\$	48,769,086	\$	48,261,972		
Claims and changes in estimates		47,876,559		44,104,657		
Claim payments		(47,011,007)		(43,597,543)		
Liability ending balance	\$	49,634,638	\$	48,769,086		

#### Self-Insurance – Employee Medical Benefits:

Effective January 1, 2007, the County converted from a fully-insured to a self-insured plan for employee medical benefits. The plan covers all regular employees and certain retirees and former employees of the County and their eligible dependents. Pursuant to interlocal agreements, all of the constitutional officers except for the Sheriff, as well as four other small local governmental agencies, are participating in the County's plan. In accordance with GASB Statement No. 10, the plan is accounted for through the County's Employee Benefits internal service fund.

The self-insurance plan covers claims up to \$800,000 per individual per year. The County has purchased an insurance policy to cover claims in excess of this amount, up to an

#### G. RISK MANAGEMENT AND INSURANCE COVERAGE, Continued

additional \$2 million per individual per year. In accordance with the Affordable Care Act, the lifetime maximum for a covered individual is unlimited.

The claims liability reported in the Employee Benefits internal service fund is the actuarially determined undiscounted amount. The change in the fund's claims liability amount during Fiscal Years 2016 and 2015 was:

	Year ended September 30				
	2016			<u>2015</u>	
Liability beginning balance	\$	6,903,769	\$	7,873,933	
Claims incurred		83,024,023		79,549,564	
Claim payments		(83,606,384)		(80,519,728)	
Liability ending balance	\$	6,321,408	\$	6,903,769	

#### H. RETIREMENT PLANS

#### Florida Retirement System:

General Information - All of the County's employees of the primary government participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration ("SBA"). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement,

#### H. RETIREMENT PLANS, Continued

Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site:

www.dms.myflorida.com/workforce operations/retirement/publications.

#### **Pension Plan**

<u>Plan Description</u> – The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees.

Benefits Provided - Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of

#### H. RETIREMENT PLANS, Continued

age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

Contributions – Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2015 through June 30, 2016 and from July 1, 2016 through September 30, 2016, respectively, were as follows: Regular--7.26% and 7.52%; Special Risk Administrative Support--32.95% and 28.06%; Special Risk--22.04% and 22.57%; Senior Management Service--21.43% and 21.77%; Elected Officers'--42.27% and 42.47%; and DROP participants--12.88% and 12.99%. These employer contribution rates include a 1.66% HIS Plan subsidy for the period covering October 1, 2015 through September 30, 2016.

The County's contributions to the Pension Plan totaled \$59,465,980 for the fiscal year ended September 30, 2016.

<u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> – At September 30, 2016, the County reported a liability of \$572,354,121 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation

#### H. RETIREMENT PLANS, Continued

as of July 1, 2016. The County's proportionate share of the net pension liability was based on the County's 2015-16 fiscal year contributions relative to the 2014-15 fiscal year contributions of all participating members. At June 30, 2016, the County's proportionate share was 2.27%, which was an increase of 0.15% from its proportionate share measured as of June 30, 2015.

For the fiscal year ended September 30, 2016, the County recognized pension expense of \$82,942,570. In addition the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description		Deferred Outflows of Resources	Deferred Inflows of Resources
Description		Of INESOURCES	Of IXESOUICES
Differences between expected and actual experience	\$	43,823,833	\$ 5,329,003
Change of assumptions		34,625,710	-
Net difference between projected and actual earnings on Pension Plan investments		147,946,564	-
Changes in proportion and differences between County Pension Plan contribution and proportionate share of contributions	utio	ns 20,671,338	14,258,903
Continuations		20,071,330	14,230,903
County Pension Plan contributions subsequent to the measurement date		16,928,880	 
Total	\$	263,996,325	\$ 19,587,906

The deferred outflows of resources related to the Pension Plan, totaling \$16,928,880 resulting from County contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

#### H. RETIREMENT PLANS, Continued

Fiscal Year Ending			
September 30:	<u>Amount</u>		
2017	\$	30,309,459	
2018		30,309,459	
2019		87,988,213	
2020		62,620,066	
2021		12,121,358	
Thereafter		4,130,984	

<u>Actuarial Assumptions</u> – The total pension liability in the July 1, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60%

Salary increases 3.25%, average, including inflation Investment rate of return 7.60%, net of pension plan investment

expense, including inflation

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used in the July 1, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

#### H. RETIREMENT PLANS, Continued

	Target	Arithmetic	(Geometric)	Standard
Asset Class	Allocation (1)	Return	Return	Deviation
Cash	1.0%	3.0%	3.0%	1.7%
Fixed income	18.0%	4.7%	4.6%	4.6%
Global equity	53.0%	8.1%	6.8%	17.2%
Real estate (property)	10.0%	6.4%	5.8%	12.0%
Private equity	6.0%	11.5%	7.8%	30.0%
Strategic investments	12.0%	6.1%	5.6%	11.1%
Total	100.0%			
Assumed Inflation - Mean		2.6%		1.9%

#### (1) As outlined in the Pension Plan's investment policy

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.60%, which is a decrease from 7.65% used to determine the total pension liability in the prior year. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return.

<u>Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> - The following represents the County's proportionate share of the net pension liability calculated using the discount rate of 7.60%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease	Current Discount Rate	1% Increase		
	(6.60%)	(7.60%)	(8.60%)		
County's proportionate share of the net pension liability at					
September 30, 2016	\$1,053,742,687	\$572,354,121	\$ 171,661,715		

#### H. RETIREMENT PLANS, Continued

<u>Pension Plan Fiduciary Net Position</u> - Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the Pension Plan</u> - At September 30, 2016, the County reported de minimis amounts payable for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2016.

### **HIS Plan**

<u>Plan Description</u> – The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

<u>Benefits Provided</u> – For the fiscal year ended September 30, 2016, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

<u>Contributions</u> – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2016, the HIS rate was 1.66%. The County contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The County's contributions to the HIS Plan totaled \$8,986,389 for the fiscal year ended September 30, 2016.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2016, the County reported a liability of \$196,926,370 for its proportionate share of the HIS Plan's net pension liability.

#### H. RETIREMENT PLANS, Continued

The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2016. The County's proportionate share of the net pension liability was based on the County's 2015-16 fiscal year contributions relative to the 2014-15 fiscal year contributions of all participating members. At June 30, 2016, the County's proportionate share was 1.69%, which was an increase of 0.02% from its proportionate share measured as of June 30, 2015.

For the fiscal year ended September 30, 2016, the County recognized pension expense of \$16,628,261. In addition the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description		Deferred Outflows of Resources	_	Deferred Inflows of Resources
Differences between expected and actual experience	\$	-	\$	448,526
Change of assumptions		30,902,754		-
Net difference between projected and actual earnings on HIS Plan investments		99,571		-
Changes in proportion and differences between County HIS Plan contributions and proportionate share of contributions		3,662,954		474,326
County HIS Plan contributions subsequent to the measurement date	_	2,306,346		-
Total	\$	36,971,625	<u>\$</u>	922,852

The deferred outflows of resources related to the HIS Plan, totaling \$2,306,346 resulting from County contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

#### H. RETIREMENT PLANS, Continued

Fiscal Year Ending September 30:	<u>Amount</u>		
2017	\$	6,063,038	
2018		6,063,038	
2019		6,044,078	
2020		6,034,977	
2021		5,206,563	
Thereafter		4,330,733	

<u>Actuarial Assumptions</u> – The total pension liability in the July 1, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.60%

Salary increases 3.25%, average, including inflation

Municipal bond rate 2.85%

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used in the July 1, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 2.85%, which is a decrease from 3.80% used to determine the total pension liability in the prior year. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

<u>Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> - The following represents the County's proportionate share of the net pension liability calculated using the discount rate of 2.85%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

#### H. RETIREMENT PLANS, Continued

	Current					
	1% Decrease	Discount Rate	1% Increase			
	(1.85%)	(2.85%)	(3.85%)			
County's proportionate share						
of the HIS Plan liability at						
September 30, 2016	\$225,919,284	\$ 196,926,370	\$ 172,863,830			

<u>HIS Plan Fiduciary Net Position</u> - Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the HIS Plan</u> - At September 30, 2016, the County reported de minimis amounts payable for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2016.

The aggregate amount of net pension liabilities, related deferred outflows of resources and deferred inflows of resources and pension expense for the County's defined benefit pension plans are summarized below:

	Pension Plan		HIS Plan		Total
Net pension liabilities	\$	572,354,121	\$ 196,926,370	\$	769,280,491
Deferred outflows of resources related to defined benefit plans		263,996,325	36,971,625		300,967,950
Deferred inflows of resources related to defined benefit plans Pension expense		19,587,906 82,942,570	922,852 16,628,261		20,510,758 99,570,831

#### **Investment Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

#### H. RETIREMENT PLANS, Continued

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. County employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution and by forfeited benefits of plan members. The employer contribution for the periods from October 1, 2015 through June 30, 2016 and July 1, 2016 through September 30, 2016 were 0.04% and 0.06% of payroll, respectively. Allocations to the investment member's accounts during the 2015-16 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class--6.30%, Special Risk Administrative Support class--7.95%, Special Risk class--14.00%, Senior Management Service class--7.67% and County Elected Officers class--11.34%.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2016, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either

### H. RETIREMENT PLANS, Continued

transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The County's Investment Plan pension expense totaled \$10,761,851 for the fiscal year ended September 30, 2016.

### Orange County Housing Finance Authority Defined Benefit Pension Plans:

The Orange County Housing Finance Authority (Authority), a discretely presented component unit of the Board, participates in the cost-sharing, multiple employer defined benefit pension plans administered by the Florida Retirement System (FRS). Further information on the effect of participation in the FRS plans is included in the Authority's Annual Financial Report and can be obtained from the Authority's administrative office whose address is indicated on page 35 of this report.

### Orange County Library District Defined Benefit Pension Plan:

The Orange County Library District (District), a discretely presented component unit of the Board, administers a single employer defined benefit pension plan (Plan). A complete description of the Plan is included in the District's Comprehensive Annual Financial Report and can be obtained from the District's administrative office whose address is indicated on page 35 of this report.

#### I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS

### Orange County Other Postemployment Benefit Plan:

Plan Description - The Board and all constitutional officers, except for the Clerk of the Circuit and County Courts, administer a single-employer defined other postemployment benefit plan (OPEB Plan) and can amend the benefit provisions. In accordance with its Personnel Policies and Collective Bargaining Agreements, the Board offers an OPEB Plan that subsidizes the cost of health care for its retirees and eligible dependents. Board employees with at least 10 years of combined service under the Board and/or the Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, or Tax Collector who retire and immediately begin receiving benefits from the Florida Retirement System (FRS) are eligible to receive a monthly health care subsidy payment of three dollars per year of service up to a maximum of \$90 per month. If combined service is at least 20 years and receipt of FRS benefits is deferred to a later date, this monthly benefit may be vested for commencement at such deferral date. Additionally, in accordance with State statute, Board employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan at the same group rate as for

### I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

active employees. Benefit provisions for the Comptroller and Supervisor of Elections are essentially the same as the Board. Benefit provisions for the Sheriff, Property Appraiser (if employed prior to October 1, 2005) and Tax Collector differ in that the monthly health care subsidy payment is five dollars per year of service up to a maximum of \$150 per month. Also, there are differences in the service reciprocity and vesting features of their respective plans.

In September 2007, the County established the Orange County Health Care Benefit Trust (Trust), a qualifying trust, and began funding its OPEB Plan obligation. The Clerk of the Circuit and County Courts was excluded from participation in the Trust, and benefit provisions of constitutional officers that exceed those of the Board are excluded from the Trust. Separate stand-alone financial statements for the Trust are not prepared.

At September 30, 2016, the date of the latest actuarial valuation, plan participation consisted of:

OPEB plan participants	9,475
Retirees receiving benefits	3,109

<u>Funding Policy</u> - The County has the authority to establish and amend funding policy. For the year ended September 30, 2016, the County contributed \$11,457,046 to the OPEB Plan, including a contribution of \$7,247,859 to the Trust. It is the County's intent to base future Trust contributions on the annual OPEB cost (AOC) in subsequent annual actuarial reports; however, no Trust contributions are legally or contractually required.

Annual OPEB Cost and Net OPEB Asset - The annual cost of the County's OPEB Plan is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and amortize any unfunded actuarial liability over a period not to exceed 30 years. The following table shows the components of the County's annual OPEB cost (expense) for the year, as calculated based on the ARC, the amount actually contributed, and the changes in the net OPEB Plan obligation (asset).

### I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

Annual Required Contribution (ARC)	\$ 7,610,205
Interest on net OPEB asset	(1,343,181)
Adjustment to ARC	980,835
Annual OPEB cost (AOC)	7,247,859
Contributions made	(11,457,046)
Increase in net OPEB asset (contribution greater than AOC)	(4,209,187)
Net OPEB asset (cumulative net contribution in excess of AOC) - beginning of year	(17,909,081)
Net OPEB asset (cumulative net contribution in excess of AOC) - end of year	\$ (22,118,268)

#### Three Year Trend Information:

Annual <u>OPEB Cost (AOC)</u>	AOC Contributed	Net OPEB Asset
\$7,610,799	137%	(\$15,383,104)
	132% 158%	(\$17,909,081) (\$22,118,268)
	OPEB Cost (AOC) \$7,610,799 \$7,852,896	OPEB Cost (AOC)         Contributed           \$7,610,799         137%

The County's net OPEB asset is reported as an asset in the government-wide statement of net position.

<u>Funded Status and Funding Progress</u> - As of the September 30, 2016 actuarial valuation date, the OPEB Plan was 54.5% funded, the actuarial accrued liability for benefits was \$104.1 million, and the actuarial value of assets was \$56.7 million, resulting in an unfunded actuarial accrued liability (UAAL) of \$47.4 million. The annual covered payroll was \$516.0 million, and the ratio of the UAAL to the covered payroll was 9.2%. The Schedule of Funding Progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

<u>Actuarial Methods and Assumptions</u> - Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the

#### I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Calculations for financial reporting purposes are based on the benefits provided under terms of the substantive plan (the plan as understood by the employer and the plan members) in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

#### The actuarial methods are:

Actuarial cost method Entry Age cost method

Amortization method Level percent of payroll projected to grow

3.5% per year

Amortization period (closed) 21 years
Asset valuation method Fair value

The actuarial assumptions are:

Investment rate of return 7.5%
Projected annual salaries increase 4.5%
Inflation rate 2.5%

Healthcare cost trend rate Increase of 7.0% pre Medicare for Fiscal Year

2016 grading to an ultimate rate of 5.0% for

Fiscal Year 2023

### Clerk of the Circuit and County Courts Other Postemployment Benefit Plan

<u>Plan Description</u> - The Clerk of the Circuit and County Courts (Clerk) administers a single-employer defined other postemployment benefit plan (OPEB Plan) that subsidizes the cost of health care for its retirees and eligible dependents. Retirees with at least 10 years of service under the Clerk who are receiving benefits from the FRS are eligible to receive a monthly benefit of five dollars per year of service up to a maximum of \$150 per month. Additionally, in accordance with State statute, Clerk employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan at the same group rate as for active employees.

### I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

In June 2009, the Clerk established the Orange County Clerk of the Circuit and County Courts Retiree Health Insurance Subsidy Trust ("Trust"), a qualifying trust, and began funding its OPEB Plan obligation. Separate stand-alone financial statements for the Trust are not prepared.

At October 1, 2015, the date of the latest actuarial valuation, plan participation consisted of:

OPEB plan participants	443
Retirees receiving benefits	136

<u>Funding Policy</u> – The Clerk has the authority to establish and amend its funding policy. For the year ended September 30, 2016, the Clerk contributed \$677,275 to the OPEB Plan, including a contribution of \$375,000 to the Trust. It is the Clerk's intent to base future contributions on annual subsidy requirements of participants, supplemented by amounts, if available, to ensure the Trust is fully funded. However, no Trust contributions are legally or contractually required.

Annual OPEB Cost and Net OPEB Asset – The Clerk engaged an actuarial firm to determine the estimated asset associated with OPEB as of September 30, 2015 and September 30, 2016, as well as the annual required contribution (ARC) for funding this obligation. Based on this report, including assumptions that the ARC is funded and has an average return on investment of 3.5%, the ARC for the Clerk's office in Fiscal Year 2016 was \$499,880. The annual cost (expense) of the OPEB Plan is calculated based on the ARC. The Clerk's annual OPEB cost, actual contributions made, and change in the net OPEB obligation (asset) for 2016 are as follows:

Annual Required Contribution (ARC)	\$ 499,880
Interest on net OPEB asset	(122,573)
Adjustment to ARC	116,736
Annual OPEB cost (AOC)	494,043
Contributions made	 (677,275)
Increase in net OPEB asset	(183,232)
Net OPEB asset - beginning of year	 (3,502,075)
Net OPEB asset - end of year	\$ (3,685,307)

#### I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

**Three Year Trend Information:** 

		Percentage of Annual OPEB	
Year Ended	Annual	AOC	Net OPEB
September 30	OPEB Cost (AOC)	_Contributed_	Asset
			_
2014	\$602,430	501%	\$ (3,290,885)
2015	\$443,561	148%	\$ (3,502,075)
2016	\$494,043	137%	\$ (3,685,307)

The Clerk's net OPEB asset is presented as an asset on the government-wide statement of net position.

<u>Funded Status and Funding Progress</u> – As of the October 1, 2015, the most recent actuarial valuation date of the Clerk's OPEB Plan was 83.6% funded, the actuarial accrued liability for benefits was \$7.5 million and the actuarial value of assets was \$6.3 million, resulting in an unfunded actuarial accrued liability (UAAL) of \$1.2 million. The annual covered payroll was \$20.0 million, and the ratio of the UAAL to the covered payroll was 6.1%. The Schedule of Funding Progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

<u>Actuarial Methods and Assumptions</u>. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Calculations for financial reporting purposes are based on the benefits provided under terms of the substantive plan (the plan as understood by the employer and the plan members) in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

### I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

The actuarial methods are:

Actuarial cost method Entry Age cost method

Amortization method Level percent of payroll projected to grow

3.5% per year

Amortization period (closed) 23 years
Asset valuation method Fair value

The actuarial assumptions are:

Investment rate of return 3.5% Projected annual salaries increase 4.5% Inflation rate 2.5%

Healthcare cost trend rate Increase of 8.0% pre Medicare for Fiscal Year

2015 grading to an ultimate rate of 5.0% for

Fiscal Year 2023

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### J. ORANGE COUNTY AND CLERK OF CIRCUIT AND COUNTY COURTS OTHER POSTEMPLOYMENT BENEFIT TRUST FUND FINANCIAL STATEMENTS

Assets         \$ 16,828         \$ 6,647,690         \$ 6,664,518           Other investments:         Domestic equity         \$ 30,945,357         - 30,945,357           International equity         \$ 23,834,977         - 23,834,977         - 23,834,977           Money market accounts and mutual funds         386,834         - 386,834         - 386,834           Fixed income mutual funds         6,809,673         - 6,809,673         - 6,809,673           Total other investments         61,976,841         - 61,976,841         - 61,976,841           Total assets         61,993,669         6,647,690         68,641,359           Liabilities         5,295,639         - 5,295,639         - 5,295,639           Total liabilities         5,295,639         - 5,295,639         - 5,295,639           Net position         Held in trust for other postemployment benefits         \$ 56,698,030         \$ 6,647,690         \$ 63,345,720           Statement of Changes in Net Position:	Statement of Net Position:		County		Clerk	
Cash and investments         \$ 16,828         \$ 6,647,690         \$ 6,664,518           Other investments:         Domestic equity         30,945,357         - 30,945,357           International equity         23,834,977         - 23,834,977           Money market accounts         386,834         - 386,834           Fixed income mutual funds         6,809,673         - 6,809,673           Total other investments         61,976,841         - 61,976,841           Total assets         61,993,669         6,647,690         68,641,359           Liabilities         5,295,639         - 5,295,639           Total liabilities         5,295,639         - 5,295,639           Net position         Held in trust for other postemployment benefits         \$56,698,030         \$6,647,690         \$63,345,720           Statement of Changes in Net Position:	<u> </u>	<u>OPEB</u>			OPEB	 Totals
Domestic equity securities and mutual funds International equity securities and mutual funds  23,834,977  23,834,977  Money market accounts and mutual funds  386,834  Fixed income mutual funds  6,809,673  Total other investments  61,976,841  Total assets  61,993,669  6,647,690  68,641,359  Liabilities  Accounts payable  5,295,639  Total liabilities  Net position  Held in trust for other postemployment benefits  \$ 56,698,030  \$ 6,647,690  \$ 63,345,720	Cash and investments	\$	16,828	\$ (	6,647,690	\$ 6,664,518
securities and mutual funds         30,945,357         -         30,945,357           International equity         23,834,977         -         23,834,977           Money market accounts and mutual funds         386,834         -         386,834           Fixed income mutual funds         6,809,673         -         6,809,673           Total other investments         61,976,841         -         61,976,841           Total assets         61,993,669         6,647,690         68,641,359           Liabilities         5,295,639         -         5,295,639           Total liabilities         5,295,639         -         5,295,639           Net position           Held in trust for other postemployment benefits         \$ 56,698,030         \$ 6,647,690         \$ 63,345,720           Statement of Changes in Net Position:						
securities and mutual funds         23,834,977         -         23,834,977           Money market accounts and mutual funds         386,834         -         386,834           Fixed income mutual funds         6,809,673         -         6,809,673           Total other investments         61,976,841         -         61,976,841           Total assets         61,993,669         6,647,690         68,641,359           Liabilities         5,295,639         -         5,295,639           Total liabilities         5,295,639         -         5,295,639           Net position           Held in trust for other postemployment benefits         \$ 56,698,030         \$ 6,647,690         \$ 63,345,720           Statement of Changes in Net Position:	• •		30,945,357		_	30,945,357
Money market accounts and mutual funds         386,834         -         386,834           Fixed income mutual funds         6,809,673         -         6,809,673           Total other investments         61,976,841         -         61,976,841           Total assets         61,993,669         6,647,690         68,641,359           Liabilities         5,295,639         -         5,295,639           Total liabilities         5,295,639         -         5,295,639           Net position           Held in trust for other postemployment benefits         \$ 56,698,030         \$ 6,647,690         \$ 63,345,720           Statement of Changes in Net Position:	International equity					
and mutual funds       386,834       -       386,834         Fixed income mutual funds       6,809,673       -       6,809,673         Total other investments       61,976,841       -       61,976,841         Total assets       61,993,669       6,647,690       68,641,359         Liabilities       5,295,639       -       5,295,639         Total liabilities       5,295,639       -       5,295,639         Net position         Held in trust for other postemployment benefits       \$ 56,698,030       \$ 6,647,690       \$ 63,345,720         Statement of Changes in Net Position:	securities and mutual funds		23,834,977		-	23,834,977
Fixed income mutual funds         6,809,673         -         6,809,673           Total other investments         61,976,841         -         61,976,841           Total assets         61,993,669         6,647,690         68,641,359           Liabilities         5,295,639         -         5,295,639           Total liabilities         5,295,639         -         5,295,639           Net position         Held in trust for other postemployment benefits         \$ 56,698,030         \$ 6,647,690         \$ 63,345,720           Statement of Changes in Net Position:						
Total other investments         61,976,841         -         61,976,841           Total assets         61,993,669         6,647,690         68,641,359           Liabilities         5,295,639           Accounts payable         5,295,639         -         5,295,639           Total liabilities         5,295,639         -         5,295,639           Net position           Held in trust for other postemployment benefits         \$ 56,698,030         \$ 6,647,690         \$ 63,345,720           Statement of Changes in Net Position:			· ·		-	·
Total assets         61,993,669         6,647,690         68,641,359           Liabilities         5,295,639         -         5,295,639           Total liabilities         5,295,639         -         5,295,639           Net position         Held in trust for other postemployment benefits         \$ 56,698,030         \$ 6,647,690         \$ 63,345,720           Statement of Changes in Net Position:	Fixed income mutual funds		6,809,673		-	 6,809,673
Liabilities         5,295,639         -         5,295,639           Total liabilities         5,295,639         -         5,295,639           Net position         -         -         5,295,639           Held in trust for other postemployment benefits         \$ 56,698,030         \$ 6,647,690         \$ 63,345,720           Statement of Changes in Net Position:	Total other investments		61,976,841		<u>-</u>	 61,976,841
Accounts payable 5,295,639 - 5,295,639  Total liabilities 5,295,639 - 5,295,639  Net position  Held in trust for other postemployment benefits \$ 56,698,030 \$ 6,647,690 \$ 63,345,720  Statement of Changes in Net Position:	Total assets		61,993,669	(	6,647,690	 68,641,359
Total liabilities         5,295,639         -         5,295,639           Net position         Held in trust for other postemployment benefits         \$ 56,698,030         \$ 6,647,690         \$ 63,345,720           Statement of Changes in Net Position:	Liabilities					
Net position Held in trust for other postemployment benefits  \$ 56,698,030  \$ 6,647,690  \$ 63,345,720  Statement of Changes in Net Position:	Accounts payable		5,295,639		-	5,295,639
Held in trust for other postemployment benefits  \$ 56,698,030  \$ 6,647,690  \$ 63,345,720  Statement of Changes in Net Position:	Total liabilities		5,295,639			5,295,639
postemployment benefits \$ 56,698,030 \$ 6,647,690 \$ 63,345,720  Statement of Changes in Net Position:	Net position					
Statement of Changes in Net Position:	Held in trust for other					
	postemployment benefits	\$	56,698,030	\$ 6	6,647,690	\$ 63,345,720
7 5 5 1 5 1 5 1 5 1 5 1 5 1 5 1 5 1 5 1	Statement of Changes in Net Position: year ended September 30, 2016					
Additions:	Additions:					
Employer contributions \$ 7,247,859 \$ 375,000 \$ 7,622,859	Employer contributions	\$	7,247,859	\$	375,000	\$ 7,622,859
Net investment income         6,214,491         3,889         6,218,380	Net investment income		6,214,491		3,889	 6,218,380
Total additions         13,462,350         378,889         13,841,239	Total additions		13,462,350		378,889	 13,841,239
Deductions:           Benefits paid to participants         6,875,456         -         6,875,456           Administrative expenses         34,020         -         34,020	Benefits paid to participants				- -	 
<b>Total deductions</b> 6,909,476 - 6,909,476	Total deductions		6,909,476			6,909,476
Increase in net position 6,552,874 378,889 6,931,763	Increase in net position		6,552,874		378,889	6,931,763
Net position - beginning of year	Net position - beginning of year		50,145,156	(	6,268,801	 56,413,957
Net position - end of year \$ 56,698,030 \$ 6,647,690 \$ 63,345,720	Net position - end of year	\$	56,698,030	\$ (	6,647,690	\$ 63,345,720

### **K. LONG-TERM LIABILITIES**

A summary of the changes in long-term liabilities (current and noncurrent portions) of the County for the year ended September 30, 2016 is as follows:

		Balance 10/1/15	Additions	Reductions	Balance 9/30/16	Due Within One Year
Governmental activities:						
Revenue bonds payable  Less unamortized costs:	\$	293,136,564	\$ 30,110,000	\$ (48,149,513)	\$ 275,097,051	\$ 19,475,051
Bond premium (discount)	_	23,527,390		(4,027,737)	19,499,653	
Total revenue bonds payable,						
net of unamortized costs		316,663,954	30,110,000	(52,177,250)	294,596,704	19,475,051
Accreted interest payable		13,675,353	-	(1,640,659)	12,034,694	-
Notes payable		10,715,000	-	(1,225,000)	9,490,000	1,255,000
Liability, health and workers' compensation	1					
claims payable		55,672,855	136,772,498	(136,489,307)	55,956,046	22,631,570
Capital leases		3,642,423	12,271,169	(6,693,091)	9,220,501	2,474,006
Compensated absences payable		76,198,030	56,031,087	(57,376,722)	74,852,395	68,851,728
Landfill closure costs payable		2,658,762	23,929	-	2,682,691	89,423
Net pension liability		405,872,842	303,836,158		709,709,000	5,029,703
Covernmental activity						
Governmental activity long-term liabilities	\$	885,099,219	\$ 539,044,841	\$ (255,602,029)	\$ 1,168,542,031	\$ 119,806,481
Business-type activities:						
Revenue bonds payable	\$	701,740,000	\$ 152,060,000	\$ (101,270,000)	\$ 752,530,000	\$ 37,580,000
Less unamortized costs:				( · · · ·		
Bond premium (discount)		39,158,909	15,099,451	(6,544,572)	47,713,788	
Total revenue bonds payable, net of unamortized costs		740,898,909	167,159,451	(107,814,572)	800,243,788	37,580,000
Landfill closure costs payable		40,781,172	12,115,006	(17,258,055)	35,638,123	1,963,594
Compensated absences payable		8,748,235	5,648,915	(6,146,331)	8,250,819	5,872,270
Loans payable		44,100,816	16,660,947	(3,654,620)	57,107,143	2,361,337
Net pension liability		38,628,561	20,942,930		59,571,491	647,614
Business-type activities						
long-term liabilities	\$	873,157,693	\$ 222,527,249	\$ (134,873,578)	\$ 960,811,364	\$ 48,424,815

### L. BONDS PAYABLE

### **Summary of Bonded Indebtedness:**

The following is a summary of bonded indebtedness of the primary government as of September 30, 2016:

		Amount <u>Outstanding</u>
Governmental Activities:		
Taxable Sales Tax Revenue Refunding Bonds, Series 2012A	\$	7,500,000
Sales Tax Revenue Refunding Bonds, Series 2012B Sales Tax Revenue Refunding Bonds, Series 2012C		96,425,000 87,385,000
Sales Tax Revenue Bond, Series 2015		5,465,000
Sales Tax Revenue Refunding Bond, Series 2015A Capital Improvement Refunding Revenue Bonds,		30,110,000
Series 2009 Public Facilities Revenue Bonds, Series 1994A		16,935,000
(excludes \$12,034,694 accreted interest on capital appreciation bonds)  Public Service Tax Refunding Revenue Bonds,		3,832,051
Series 2013	_	27,445,000
Total Governmental Activities Revenue Bonds	\$	275,097,051

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### L. BONDS PAYABLE, Continued

		Outstanding
Business-type Activities:		
Tourist Development Tax Refunding Revenue		
Bonds, Series 2007	\$	133,700,000
Tourist Development Tax Refunding Revenue	·	
Bonds, Series 2007A		126,970,000
Tourist Development Tax Refunding Revenue		
Bonds, Series 2009		28,465,000
Tourist Development Tax Refunding Revenue		444 205 000
Bonds, Series 2010 Tourist Dayslanmant Tax Polynding Poyonus		144,395,000
Tourist Development Tax Refunding Revenue Bond, Series 2013		12,745,000
Tourist Development Tax Refunding Revenue		12,7 40,000
Bonds, Series 2015		154,195,000
Tourist Development Tax Refunding Revenue		
Bonds, Series 2016		63,025,000
Water and Wastewater Utility Revenue Bonds,		
Series 2016		89,035,000
Total Duainaga tuna Activitica Davanua Danda	φ	752 520 000
Total Business-type Activities Revenue Bonds	Ф	752,530,000

Amount

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#### L. BONDS PAYABLE, Continued

### Principal and Interest Requirements to Maturity:

The following represents the debt service requirements to maturity for primary government bonded indebtedness as of September 30, 2016 (in thousands):

	Gov	ernmental Activ	tal Activities Business-type Activities			rities
Year Ending September 30	<u>Principal</u>	Interest	<u>Total</u>	<u>Principal</u>	Interest	<u>Total</u>
2016*	\$ 8,030	\$ 4,364	\$ 12,394	\$ 37,580	\$ 15,838	\$ 53,418
2017	18,134	14,992	33,126	39,020	32,577	71,597
2018	18,763	14,352	33,115	44,050	30,816	74,866
2019	21,995	13,597	35,592	46,060	28,806	74,866
2020	20,480	9,165	29,645	48,230	26,635	74,865
2021-2025	91,450	31,947	123,397	247,800	94,940	342,740
2026-2030	64,765	15,200	79,965	182,715	45,368	228,083
2031-2035	31,480	1,351	32,831	101,085	8,042	109,127
2036				5,990	180	6,170
Totals	\$ 275,097	\$ 104,968	\$ 380,065	\$ 752,530	\$ 283,202	\$ 1,035,732

<sup>\*</sup>Requirements shown for year ending September 30, 2016 relate to payments due on October 1, 2016.

On December 10, 2015, the County issued a \$30,110,000 Sales Tax Revenue Refunding Bond, Series 2015A, to refund on a current basis all of the \$31,945,000 of outstanding Sales Tax Revenue Refunding Bonds, Series 2006, and to pay expenses of issuance of the Series 2015A Bond. The current refunding transaction resulted in a cash flow savings of \$4,363,632 over the life of the refunded maturities and a net present value debt service savings of \$3,825,320, discounted at 2.13%. The refunded Series 2006 Bonds were called on January 1, 2016.

On May 26, 2016, the County issued Water and Wastewater Utility Revenue Bonds, Series 2016, in the amount of \$89,035,000 to finance certain costs relating to the acquisition, construction, and equipping of various capital improvements to the System, fund a deposit to the Reserve Account equal to the reserve account requirement, and to pay expenses of issuance of the Series 2016 Bonds.

On July 14, 2016, the County issued \$63,025,000 of Tourist Development Tax Refunding Revenue Bonds, Series 2016, to refund on a current basis all of the \$72,635,000 of outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2006, maturing on or after October 1, 2016. The current refunding transaction resulted in a cash flow savings of \$22,926,707 over the life of the refunded maturities and a net present

### L. BONDS PAYABLE, Continued

value debt service savings of \$17,391,145, discounted at 2.328%. The refunded Series 2006 Bonds were called on October 1, 2016.

#### Summary of Defeased Debt Outstanding:

The amount of primary government defeased debt still outstanding and not reported on the statements of net position as of September 30, 2016 is as follows:

	Year Defeased	 Original Amount Defeased	 Defeased Amount Outstanding
Sales Tax Revenue Bonds, Series 1989	1993	\$ 14,170,000	\$ 14,170,000
Tourist Development Tax Revenue Bonds, Series 1990	2000	17,045,000	4,210,000
Tourist Development Tax Revenue Bonds, Series 2006	2016	 72,635,000	 72,635,000
Totals		\$ 103,850,000	\$ 91,015,000

### Summary of Bond Resolutions:

The following is a summary of primary government bond resolutions pertaining to debt reflected in the September 30, 2016 financial statements. Bond covenants of enterprise fund issues require supplemental disclosures in addition to those mentioned below. The supplemental disclosures are found in the separate annual financial reports of each enterprise fund. Also, other required secondary market disclosures for all bonds outstanding are found in the separate Orange County, Florida Bond Disclosure Supplement for the year ended September 30, 2016.

#### \$16,805,000 Taxable Sales Tax Revenue Refunding Bonds, Series 2012A

Type: Governmental Activities Revenue Bonds

Dated: April 2012

Final maturity: Year 2018

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rate: 5.00%

Reserve requirement: None, so long as annual pledged revenues exceed three times the

maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$7,759,500. For the

#### L. BONDS PAYABLE, Continued

fiscal year, principal and interest paid on this series was \$5,069,500 and total pledged revenue was \$166,337,860.

Purpose: Together with certain funds provided by the County, current refunding of all outstanding Sales Tax Revenue Refunding Bonds, Series 1999, in the total principal amount of \$27,725,000.

Call provisions: Series 2012A bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

### \$97,295,000 Sales Tax Revenue Refunding Bonds, Series 2012B

Type: Governmental Activities Revenue Bonds

Dated: April 2012

Final maturity: Year 2032

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rates: 4.00% to 5.00%

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$154,438,500. For the fiscal year, no principal was due and interest paid on this series was \$4,660,000 and total pledged revenue was \$166,337,860.

Purpose: Together with certain funds provided by the County, advance refunding of all outstanding Sales Tax Revenue Bonds, Series 2002B, in the total principal amount of \$104,495,000.

Call provisions: Bonds maturing on or after January 1, 2025 are subject to redemption prior to their maturity, at the option of the County in whole or in part by lot on any date on or after January 1, 2022, with no premium.

#### \$96,195,000 Sales Tax Revenue Refunding Bonds, Series 2012C

Type: Governmental Activities Revenue Bonds

Dated: October 2012 Final maturity: Year 2024

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rates: 3.00% to 5.00%

Reserve requirement: None, so long as annual pledged revenues exceed three times the

maximum annual debt service for all outstanding Sales Tax bonds.

### L. BONDS PAYABLE, Continued

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$107,685,825. For the fiscal year, principal and interest paid on this series was \$7,609,625 and total pledged revenue was \$166,337,860.

Purpose: Together with certain funds provided by the County, current refunding of all outstanding Sales Tax Revenue Refunding Bonds, Series 2002A, in the total principal amount of \$120,065,000.

Call provisions: Series 2012C bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

### \$5,465,000 Sales Tax Revenue Bond, Series 2015

Type: Governmental Activities Revenue Bond (not publicly placed)

Dated: September 2015 Final maturity: Year 2021

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rate: 1.47%

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$5,668,265. For the fiscal year, principal and interest paid on this series was \$66,723 and total pledged revenue was \$166,337,860.

Purpose: Finance the acquisition of various fire rescue equipment and vehicles.

Call provisions: The Series 2015 bond is not subject to redemption prior to its stated date of maturity.

### \$30,110,000 Sales Tax Revenue Refunding Bond, Series 2015A

Type: Governmental Activities Revenue Bond (not publicly placed)

Dated: December 2015 Final Maturity: Year 2028

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rate: 2.13%

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$34,123,027. For the

### L. BONDS PAYABLE, Continued

fiscal year, principal and interest paid on this series was \$358,083 and total pledged revenue was \$166,337,860.

Purpose: Together with certain funds provided by the County, current refunding of all outstanding Sales Tax Revenue Refunding Bonds, Series 2006, in the total principal amount of \$31,945,000.

Call provisions: Series 2015A bond is not subject to redemption prior to its stated date of maturity.

### \$25,480,000 Capital Improvement Refunding Revenue Bonds, Series 2009

Type: Governmental Activities Revenue Bonds

Dated: May 2009

Final maturity: Year 2022

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 5.25% Reserve requirement: None

Revenue pledged: County receipts from the State Revenue Sharing Trust Fund provided by Chapter 218, Florida Statutes in an amount equal to fifty percent (50%) of the revenue received from this source in the immediately preceding fiscal year. The total principal and interest remaining to be paid on this series is \$19,852,281. For the fiscal year, principal and interest paid on this series was \$3,098,038 and total pledged revenue was \$18,961,191.

Purpose: Together with certain funds provided by the County, current refunding of all outstanding Capital Improvement Refunding Revenue Bonds, Series 1998, in the total principal amount of \$27,715,000.

Call provisions: Series 2009 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

#### \$33,843,803 Public Facilities Revenue Bonds, Series 1994A

Type: Governmental Activities Revenue Bonds

Dated: June 1994

Final maturity: Year 2019

Principal payment date: October 1

Interest payment dates: October 1 – only capital appreciation bonds remain outstanding.

Interest rates: 6.40% to 6.50% yield

Reserve requirement: The lesser of (1) 125% of the average annual debt service, (2) the maximum annual debt service, or (3) 10% of the initial total principal of the bonds, \$4,355,000.

#### L. BONDS PAYABLE, Continued

Revenue pledged: All of certain non-ad valorem revenues of the County. Among these are state sources of license revenues, local license and permit fees, local charges for service, and miscellaneous local revenue. The total principal and interest remaining to be paid on this series is \$17,420,000. For the fiscal year, principal and interest paid on this series was \$4,355,000 and total pledged revenue was \$46,838,942.

Purpose: To finance costs of construction and improvements to various County facilities and to redeem \$20,818,000 of commercial paper used for correctional facilities and telecommunication systems.

Call provisions: Series 1994A bonds that remain outstanding are not subject to redemption prior to their stated dates of maturity.

#### \$37,895,000 Public Service Tax Refunding Revenue Bonds, Series 2013

Type: Governmental Activities Revenue Bonds

Dated: July 2013

Final Maturity: Year 2025

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: None

Revenue pledged: All of the Public Service tax levied by the County. The total principal and interest remaining to be paid on this series is \$33,117,625. For the fiscal year, principal and interest paid on this series was \$6,380,450 and total pledged revenue was \$73,186,128.

Purpose: Current refunding of outstanding Public Service Tax Refunding and Improvement Revenue Bonds, Series 2003.

Call provisions: Series 2013 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

### \$139,635,000 Tourist Development Tax Refunding Revenue Bonds, Series 2007

Type: Business-type Activities Revenue Bonds

Dated: June 2007

Final maturity: Year 2030

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 4.75%

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$68,695,269.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investment earnings. The total

### L. BONDS PAYABLE, Continued

principal and interest remaining to be paid on this series is \$203,269,173. For the fiscal year, principal and interest paid on this series was \$7,829,842 and total pledged revenue was \$196,983,397.

Purpose: Advance refunding of all outstanding Tourist Development Tax Revenue Bonds, Series 2002, maturing or subject to mandatory call on or after October 1, 2013 in the total principal amount of \$136,380,000.

Call provisions: Series 2007 bonds maturing on or after October 1, 2018 are subject to redemption prior to their maturity, at the option of the County, in whole or in part by lot on any date on or after October 1, 2017, with no premium.

### \$167,800,000 Tourist Development Tax Refunding Revenue Bonds, Series 2007A

Type: Business-type Activities Revenue Bonds

Dated: July 2007

Final maturity: Year 2021

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$68,695,269.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$148,877,500. For the fiscal year, principal and interest paid on this series was \$14,845,750 and total pledged revenue was \$196,983,397.

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 1997, in the total principal amount of \$176,345,000.

Call provisions: Series 2007A bonds maturing on or after October 1, 2018 are subject to redemption prior to their maturity, at the option of the County, in whole or in part by lot on any date on or after October 1, 2017, with no premium.

#### \$83,405,000 Tourist Development Tax Refunding Revenue Bonds, Series 2009

Type: Business-type Activities Revenue Bonds

Dated: September 2009 Final maturity: Year 2018

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$68,695,269.

### L. BONDS PAYABLE, Continued

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$29,943,125. For the fiscal year, principal and interest paid on this series was \$17,232,875 and total pledged revenue was \$196,983,397.

Purpose: Current refunding \$43,630,000 of the outstanding Tourist Development Tax Refunding Revenue Bonds, Series 1998A and \$45,300,000 of the outstanding Tourist Development Tax Revenue Bonds, Series 1998B.

Call provisions: Series 2009 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

#### \$144,395,000 Tourist Development Tax Refunding Revenue Bonds, Series 2010

Type: Business-type Activities Revenue Bonds

Dated: September 2010 Final maturity: Year 2024

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$68,695,269.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$195,651,625. For the fiscal year, no principal was due and interest paid on this series was \$7,219,750 and total pledged revenue was \$196,983,397.

Purpose: Current refunding \$115,590,000 of the outstanding Tourist Development Tax Refunding Revenue Bonds, Series 1998A and \$46,775,000 of the outstanding Tourist Development Tax Revenue Bonds, Series 1998B.

Call provisions: Series 2010 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

#### \$16,015,000 Tourist Development Tax Refunding Revenue Bond, Series 2013

Type: Business-type Activities Revenue Bond (not publicly placed)

Dated: July 2013

Final maturity: Year 2019

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rate: 1.537%

### L. BONDS PAYABLE, Continued

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$68,695,269.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$13,140,585. For the fiscal year, principal and interest paid on this series was \$3,289,484 and total pledged revenue was \$196,983,397.

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2003A, in the total principal amount of \$16,280,000.

Call provisions: The Series 2013 bond is not subject to optional redemption prior to its stated date of maturity.

The Series 2013 bond is subject to mandatory sinking fund redemption on the dates and in the following principal amounts stated in the years specified:

<u>Date</u>	Principal <u>Amount</u>
October 1, 2016 October 1, 2017	\$ 3,110,000 3,165,000
October 1, 2018 October 1, 2019 (final maturity)	3,210,000 3,260,000

#### \$154,195,000 Tourist Development Tax Refunding Revenue Bonds, Series 2015

Type: Business-type Activities Revenue Bonds

Dated: July 2015

Final maturity: Year 2031

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rate: 2.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$68,695,269.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$221,166,350. For the fiscal year, principal and interest paid on this series was \$5,378,560 and total pledged revenue was \$196,983,397.

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2005, in the total principal amount of \$185,950,000.

### L. BONDS PAYABLE, Continued

Call provisions: Series 2015 bonds maturing on or after October 1, 2026 are subject to redemption prior to their maturity, at the option of the County, in whole or in part by lot on any date after October 1, 2025 with no premium.

### \$63,025,000 Tourist Development Tax Refunding Revenue Bonds, Series 2016

Type: Business-type Activities Revenue Bonds

Dated: July 2016

Final maturity: Year 2032

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$68,695,269.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$102,514,092. For the fiscal year, no principal or interest was paid on this series and total pledged revenue was \$196,983,397.

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2006, in the total principal amount of \$72,635,000.

Call provisions: Series 2016 bonds maturing after October 1, 2026 are subject to redemption prior to their maturity, at the option of the County, in whole or in part by lot on any date on or after October 1, 2026 with no premium.

#### \$89,035,000 Water and Wastewater Utility Revenue Bonds, Series 2016

Type: Business-type Activities Revenue Bonds

Dated: May 2016

Final maturity: Year 2036

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 2.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for the outstanding

Series 2016 Bonds, \$6,173,644.

Revenue pledged: All of the Water Utilities System net revenues and investment earnings. The total principal and interest remaining to be paid on this series is \$121,169,060. For the fiscal year, no principal or interest was paid on this series and total pledged revenue was \$50,581,774.

Purpose: Finance the acquisition, construction, and equipping of various capital improvements to the System, and to fund a deposit to the Reserve Account.

#### L. BONDS PAYABLE, Continued

Call provisions: Series 2016 bonds maturing on or after October 1, 2025 are subject to redemption prior to their maturity, at the option of the County, in whole or in part by lot on any date on or after October 1, 2024 with no premium.

Bonded Indebtedness - Discretely-Presented Component Units:

Orange County Housing Finance Authority:

Bonds and other obligations issued by the Authority are payable, both as to principal and interest, solely from the assets of the various housing programs which are pledged under the resolutions authorizing the particular issues. These issues do not constitute an obligation, either general or special, of the Board, the State of Florida or of any local government therein. Neither the faith, credit and revenues nor the taxing power of the Board, the State of Florida or any local government therein shall be pledged to the payment of the principal or interest on the obligations. During the year ended September 30, 2016, the Authority issued \$21,891,014 in housing bonds. The aggregate principal amount outstanding is \$398,683,986 at September 30, 2016.

Orange County Industrial Development Authority, Orange County Health Facilities Authority, and Orange County Educational Facilities Authority:

These Authorities serve to assist in the financing and refinancing of certain types of capital projects for third parties. Revenue bonds issued are payable solely from moneys and other assets pledged under the indentures of trust with the bond trustees and do not constitute debt of the Authorities. The Authorities serve only as "conduit" agents for their respective bond issues. The County also has no financial obligation for bonds issued by the Authorities. Therefore, the bonds outstanding are not reported in the accompanying financial statements since neither the Authorities nor the County has any commitment for their repayment.

The Industrial Development Authority assists with capital projects which will foster economic development. From inception through the end of Fiscal Year 2016, approximately \$958 million in revenue bonds have been issued by the Authority. During the year ended September 30, 2016, the Authority issued \$13 million in industrial development revenue bonds. The aggregate principal amount outstanding for the bonds issued after October 1, 1996, is approximately \$313 million at September 30, 2016.

### L. BONDS PAYABLE, Continued

The Health Facilities Authority assists with capital projects which serve to improve health-related facilities. At September 30, 2016, the total outstanding principal of revenue bonds issued by the Authority was approximately \$1.6 billion.

The Educational Facilities Authority assists with capital projects which serve to improve higher educational facilities. At September 30, 2016, the total outstanding principal of revenue bonds issued by the Authority was approximately \$21.7 million.

#### M. NOTES AND LOANS PAYABLE

Orange County Promissory Note - Series 2010:

On December 15, 2010, the County entered into a loan agreement with Branch Banking and Trust Company for issuance of the Orange County Promissory Note, Series 2010 (Note), for the purpose of funding upgrades and improvements to the County's public safety radio system. The total amount of the Note, which matures on October 1, 2022, was \$15,395,000 and the primary pledged revenue for the loan is the locally adopted traffic surcharge revenue authorized by Florida Statutes. As needed, legally available non-ad valorem funds are also pledged. Semi-annual interest payments at the rate of 2.57% began on October 1, 2011 and are due on April 1 and October 1. Annual principal payments began on October 1, 2011 and the principal balance outstanding was \$9,490,000 as of September 30, 2016. Note proceeds were accounted for in the County's 2010 Promissory Note capital project fund and were fully expended during Fiscal Year 2013. The total principal and interest remaining to be paid on the Note is \$10,368,425. For the fiscal year, principal and interest paid was \$1,484,634 and total primary pledged revenue was \$1,200,829.

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### M. NOTES AND LOANS PAYABLE, Continued

Future principal and interest payments (in thousands) required on the Note are as follows as of September 30, 2016:

September 30	<u>Principal</u>		<u>Interest</u>			<u>Total</u>		
2016*	\$	1,255	\$	122	\$	1,377		
2017		1,285		212		1,497		
2018		1,320		179		1,499		
2019		1,355		145		1,500		
2020		1,390		110		1,500		
2021-2022		2,885		110		2,995		
Totals	\$	9,490	\$	878	\$	10,368		

<sup>\*</sup>Requirement shown for year ending September 30, 2016 relates to payment due on October 1, 2016.

### State Revolving Fund Loans – Water Utilities System:

In June 2002, the County began participation in the Clean Water State Revolving Fund Construction Loan Program with the State of Florida Department of Environmental Protection. Loan proceeds are being utilized by the Water Utilities System to finance various construction projects of the water and wastewater system. Pledged revenues are those pledged as security by the County in its bond resolution, after payment of operation and maintenance expenses and satisfaction of the yearly payment obligation for outstanding System revenue bonds. The County has covenanted to maintain rates and charges for System services which will be sufficient in each fiscal year, after payment of senior and parity obligations, to provide pledged revenues of at least 1.15 times the sum of all Loan Program payments due in the fiscal year. Following is a description of each of the loans outstanding as of September 30, 2016.

In June 2002, the initial loan for construction of a central wastewater collection system in the Holden Heights area was approved in the initial amount of \$8,457,900. This was reduced in Fiscal Year 2008 to \$6,241,215 to reflect the final project cost. The principal balance outstanding was \$3,169,520 as of September 30, 2016. Semiannual payments of \$193,774, including interest at 3.09%, are due on March 15 and September 15 of each year through March 15, 2026.

### M. NOTES AND LOANS PAYABLE, Continued

In August 2006, a loan was approved for a subsequent phase of the Holden Heights project, in the initial amount of \$8,339,312. This was reduced in Fiscal Year 2011 to \$6,540,920 to reflect the final project cost. The principal balance outstanding was \$4,476,788 as of September 30, 2016. Semiannual payments of \$204,412, including interest at 2.63%, are due on January 15 and July 15 of each year through July 15, 2029.

In March 2011, a loan was approved for the Lake Lawne Gravity Sewer Rehabilitation Project in the initial amount of \$1,756,255. This was reduced in Fiscal Year 2013 to \$1,734,755 to reflect the final project cost. The principal balance outstanding was \$1,397,181 as of September 30, 2016. Semiannual payments of \$54,765, including interest of 2.53%, are due on February 15 and August 15 of each year through February 15, 2032.

In January 2012, a loan was approved for the West Southwood Gravity Sewer and Water System Project in the initial amount of \$2,655,957. This was reduced in Fiscal Year 2013 to \$2,068,169 to reflect the final project cost. The principal balance outstanding was \$1,688,840 as of September 30, 2016. Semiannual payments of \$63,771, including interest of 2.38%, are due March 15 and September 15 of each year through September 15, 2032.

In January 2012, a loan was approved for the Huggins Street Pump Station Project in the initial amount of \$3,981,328. This was increased in Fiscal Year 2014 to \$6,545,876 due to additional approved rehabilitation. The principal balance outstanding was \$5,604,721 as of September 30, 2016. For this loan, semiannual payments of \$210,343, including interest of 2.38%, will be due on March 15 and September 15 of each year through March 15, 2033.

In January 2012, a loan was approved for the South and Eastern Area Reclaimed Water Main Project in the initial amount of \$5,064,998. This was reduced in Fiscal Year 2012 to \$3,405,560 to reflect the final project cost. The principal balance outstanding was \$1,364,692 as of September 30, 2016. Semiannual payments of \$107,500, including interest of 2.38%, are due on March 15 and September 15 of each year through September 15, 2033.

In January 2012, a loan was approved for the East Southwood Gravity Sewer and Water System Project in the initial amount of \$4,360,690. This was reduced in Fiscal Year 2015 to \$2,946,957 to reflect the final project cost. The principal balance outstanding was \$2,455,939 as of September 30, 2016. Semiannual payments of \$88,252, including interest of 2.38%, are due on March 15 and September 15 of each year through September 15, 2033.

### M. NOTES AND LOANS PAYABLE, Continued

In December 2012, a loan was approved for the South and Eastern Area Water Main Project in the initial amount of \$10,807,569. The principal balance outstanding was \$8,296,688 as of September 30, 2016. Semiannual payments of \$328,839, including interest of 1.99%, will be due on March 15 and September 15 of each year, for a 20-year period that began September 2016.

In December 2012, a loan was approved for the Hidden Springs Water Facility Improvements Project in the initial amount of \$4,196,246. The principal balance outstanding was \$3,438,277 as of September 30, 2016. Semiannual payments of \$127,678, including interest of 1.99%, are due on January 15 and July 15 of each year, through July 15, 2034.

In September 2013, a loan was approved for the I-Drive Forcemain and Reclaimed Water Main Improvements Project in the initial amount of \$7,571,449. The principal balance outstanding was \$6,228,790 as of September 30, 2016. Semiannual payments of \$228,846, including interest of 0.96%, are due on April 15 and October 15 of each year, for a 20-year period that began April 2016.

In May 2014, a loan was approved for the Eastern Water Reclamation Facility Phase V Improvements Project in the initial amount of \$30,139,180. This was increased in Fiscal Year 2015 to \$61,985,280 and in Fiscal Year 2016 to \$73,003,611 to reflect the additional approved construction costs of the project. The first draw on this loan was received in June 2015 and the principal balance outstanding was \$18,985,707 as of September 30, 2016. For this loan, semiannual payments of \$2,232,470, including interest of 2.26%, on the original amount and 1.91% on the first additional amount and 1.82% on the second additional amount, are due on February 15 and August 15 of each year, for a 20-year period beginning February 2019.

The total principal and interest remaining to be paid on these loans was \$64,865,001 as of September 30, 2016. For the fiscal year, principal and interest paid was \$2,658,673 and total available pledged revenue was \$49,572,783. Future principal and interest payments (in thousands) required on the State Revolving Loans are as follows as of September 30, 2016:

### M. NOTES AND LOANS PAYABLE, Continued

Year Ending September 30	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2017 2018 2019 2020 2021 2022-2026 2027-2031 2032-2033	\$ 2,361 2,539 6,927 6,873 6,822 19,153 10,875	\$ 855 800 1,115 974 828 2,344 812 30	\$ 3,216 3,339 8,042 7,847 7,650 21,497 11,687 1,587
Totals	\$ 1,557 57,107	\$ 7,758	\$ 64,865

#### **Commercial Paper Notes:**

The County has established a commercial paper program whereby Commercial Paper Notes issued are secured by a pledge of the County's non-ad valorem tax revenues. Proceeds from Note issuances may be used on various capital projects according to the specific authorizing resolutions. Total active Notes authorized were \$332,000,000 as of September 30, 2016. Of that, Notes in the total amount of \$125,536,000 were issued, all of which were redeemed by the end of Fiscal Year 2008.

The County's commercial paper debt program is administered as follows: The Notes mature within 270 days of issuance, with interest payable at maturity based on market rates not to exceed 10%. The Notes are not subject to redemption prior to maturity. As each block of Notes matures, new Notes are issued to refinance the principal amount, and current eligible revenues of the County are used to pay the interest amount due. The County deactivated use of this program during Fiscal Year 2009 upon the expiration of its broker/dealer and backup line of credit agreements and the termination of its issuance and paying agent agreement.

#### N. LEASE COMMITMENTS

#### Capital Leases:

The County has entered into various leasing agreements for vehicles, machinery and equipment. The terms of these leases are such that the County capitalized the leases and reported the obligations in the government-wide statement of net position.

### N. LEASE COMMITMENTS, Continued

The following is a schedule of future minimum lease payments applicable to governmental activities for \$15,945,223 of assets (all equipment assets) capitalized under lease agreements, and the present value of future minimum lease payments as of September 30, 2016:

Year Ending September 30	Amount
2017 2018 2019 2020 2021 2022-2023	\$ 2,635,469 2,602,127 1,835,771 648,634 648,634 1,297,269
Total minimum lease payments	9,667,904
Less amount representing interest	(447,403)
Present value of future minimum lease payments	\$ 9,220,501

There are no capital lease obligations outstanding at September 30, 2016 for business-type activities.

### **Operating Leases:**

The primary government leases office facilities and equipment under various operating lease agreements which have noncancelable lease terms in excess of one year. The following is a schedule by years of future minimum rentals on such leases as of September 30, 2016:

 Amount
\$ 9,500,665
8,853,403
7,181,971
4,484,265
2,793,686
 1,091,411
\$ 33,905,401

### N. LEASE COMMITMENTS, Continued

Rental expenditures on operating leases amounted to approximately \$9.7 million for the year ended September 30, 2016. The primary government also leases other office facilities and equipment on a monthly basis.

#### O. INTERFUND RECEIVABLE AND PAYABLE BALANCES

Interfund receivable and payable balances as of September 30, 2016, are detailed below:

Due to/from other funds:

Receivable fund	Payable fund	<u>Amount</u>
General fund Fire Protection MSTU Nonmajor governmental funds Nonmajor governmental funds Internal service funds General fund	Nonmajor governmental funds General fund General fund Nonmajor governmental funds General fund Internal service funds	\$ 1,159,314 1,299,669 1,359,508 1,213,798 238,198 7,288
Total due to/from other funds		\$ 5,277,775
Advances to/from other funds:		
Receivable fund	Payable fund	<u>Amount</u>
General fund	Nonmajor governmental funds	\$ 3,200,000

The primary purpose of these interfund receivables and payables is to provide temporary loans for cash flow needs, primarily associated with reimbursable grant programs.

### P. TRANSFERS TO/FROM OTHER FUNDS

Significant transfers between funds of the County included excess amounts from debt service funds. Pledged revenues are placed in debt service funds when initially received. After debt service requirements are fulfilled, the excess amounts are then transferred to other funds for operating expenditure purposes. Additionally, the Special Tax Equalization District special revenue fund collects the revenues necessary for certain programs or functions, and then transfers them out for expenditure purposes. The Convention Center enterprise fund records the transfer of available Tourist Development Tax monies to the General Fund for certain cultural tourism functions. The Water Utilities System enterprise fund transfers certain available funds annually to the General fund pursuant to Board resolution.

### P. TRANSFERS TO/FROM OTHER FUNDS, Continued

Interfund transfers for the 2016 fiscal year were as follows:

				Transfers to:			
			Fire		Nonmajor		
			Protection	Sales Tax	Governmental		
	(	General Fund	MSTU	Trust Fund	 Funds		Totals
Transfers from:							
General fund	\$	-	\$ 1,299,669	\$ -	\$ 21,441,811	\$	22,741,480
Fire Protection MSTU		=	=	877,828	=		877,828
Sales Tax Trust		65,755,960	=	-	113,500,000		179,255,960
Nonmajor governmental funds	3	199,052,160	-	1,583	59,197,298		258,251,041
Convention Center		2,328,847	-	=	50,000		2,378,847
Water Utilities System		7,400,000	 	-	 -	_	7,400,000
Totals	\$	274,536,967	\$ 1,299,669	\$ 879,411	\$ 194,189,109	\$	470,905,156

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### Q. COMMUNITY REDEVELOPMENT AGENCIES

As explained in Note A, the International Drive Community Redevelopment Agency and the Orange Blossom Trail Community Redevelopment Agency (CRA) are blended component units of the County and each is presented as a nonmajor special revenue fund. As required by State statute, additional CRA financial information during Fiscal Year 2016 is as follows:

Source of Deposits	nternational Drive CRA	Orange Blosso Trail CRA	
County tax increment City of Orlando tax increment Interest income	\$ 10,725,799 699,034 454,033	\$	140,549 119,917 1,556
Total deposits	\$ 11,878,866	\$	262,022
Purpose of Withdrawals			
CRA administration Residential and commercial	\$ 235	\$	182,738
development	-		4,903
Roadway improvements	16,927,842		11,641
Neighborhood enhancements	 -		83,935
Total withdrawals	\$ 16,928,077	\$	283,217

### CRA Indebtedness

Neither CRA has pledged incremental revenues or incurred any debt to carry out its activities.

### R. COMMITMENTS AND CONTINGENCIES

Encumbrances: (in thousands)

### **Encumbrances**:

As of September 30, 2016, the County had significant encumbrance commitments in the Governmental Funds as follows:

Endinbrances. (in thousands)		
Major Funds		
General Fund	\$	13,881
Fire Protection MSTU	·	1,341
Total Major Funds	_	15,222
Non-Major Funds		
Court Facilities Fee		287
Court Technology		73
Local Court Programs		56
Building Safety		279
Crime Prevention		52
911 Fee		294
Inmate Commissary		105
Mandatory Refuse Collection		81
Air Pollution		16
Water and Navigation Control Districts		585
Aquatic Weed Taxing District		22
Conservation Trust		158
Municipal Service Districts		105
Local Option Gas Tax		2,729
Constitutional Gas Tax		2,280
Transportation Trust		6,255
International Drive Community Redevelopment Agency		14,245
Local Housing Assistance (SHIP)		1,083
Parks		1,102
Grants		13,556
Law Enforcement Impact Fees		23
Fire Impact Fees		967
Transportation Impact Fees		1,830
Parks and Recreation Impact Fees		1,516
Miscellaneous Construction Projects	_	17,691
Total Non-Major Funds	_	65,390
Total Encumbrances	\$ _	80,612

### R. COMMITMENTS AND CONTINGENCIES, Continued

#### **Commitments Under Construction Contracts:**

At September 30, 2016, the County had outstanding construction and operating contracts for various projects totaling approximately \$481 million.

### **Grants**:

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. If any expenditures are disallowed as a result of these audits, the claims for reimbursement to the grantor agency would reduce receivables and/or become a liability of the County. In the opinion of management, any such adjustments would not be material to the County's operating results or fund balances.

#### Litigation:

The County is a party in various lawsuits and other claims incidental to the ordinary course of its operation, some of which are covered by the County's risk management program (see Note G). While the results of litigation and claims cannot be predicted with certainty, management believes the final outcome will not have a material adverse impact on the County's financial position.

### Secondary Pledge of Constitutional Gas Tax:

The County had pledged its share of the 80% portion of the two-cent Constitutional Gas Tax to repayment of the 1990 series bonded debt (Bonds) of the Central Florida Expressway Authority (Authority), a legally separate entity. The Bonds matured annually through July 1, 2016, with semiannual interest payments. In accordance with Florida law and under the terms of an Interlocal Agreement between the County and the Authority, from the inception of the Agreement through June 2016, the County remitted to the Authority on a monthly basis, the pledged revenues for the purpose of funding its debt service obligations on the Bonds. Florida law provides that any funds borrowed from the County by the Authority for these obligations will be repaid with interest at such time as the Authority deems practical. The County paid \$7,013,750 during Fiscal Year 2016 to the Authority. The Authority made its final payment on the bonds July 1, 2016, thus fulfilling the County's obligation under the terms of the Interlocal Agreement.

#### Community Redevelopment Agencies:

Pursuant to State statute, various local jurisdictions have created 13 Community Redevelopment Agencies (CRAs) within the County, including two formed by the County and reported as blended component units. Funding for these agencies is derived from

### R. COMMITMENTS AND CONTINGENCIES, Continued

incremental ad valorem tax proceeds generated by improvements made within the CRA. The County is obligated to pay to each CRA from its current year's ad valorem tax the increment related to taxable property improvements made since the designated "base year." Other jurisdictions which have created CRAs are the Cities of Orlando, Winter Park, Ocoee, Maitland, Eatonville, Apopka, and Winter Garden. The total amount paid to CRAs by the County amounted to \$29,440,092 for Fiscal Year 2016.

### Orange Blossom Trail Improvements:

In 1987, the County created two municipal service taxing units (MSTUs) for properties situated on and in the immediate environs of South Orange Blossom Trail (US 441), from Interstate 4 to the Beach Line Expressway. These MSTUs are reported as a part of the Municipal Service Districts special revenue fund. The purpose of the MSTUs was to fund capital costs and ongoing maintenance for enhanced improvements to a US 441 road widening project by the State of Florida, and thereby stimulate economic revitalization. The enhanced improvements consisted of streetscape/landscape features and undergrounding of utilities for the segment of US 441 noted above. When the State initiated the widening project in 1993, the MSTUs had not raised sufficient funds to pay for all of the planned enhancements. At that time, the County elected to use Local Option Gas Taxes and Public Service Taxes in the combined amount of \$8.8 million to cover the difference, with an understanding that the MSTUs would be able to reimburse this amount in subsequent fiscal years.

Due to the ongoing maintenance costs of the completed project, less than expected growth in MSTU revenues and property tax reform, actual project reimbursements from the MSTUs have totaled only \$630 thousand. Reimbursements from unspent project funds totaled an additional \$759 thousand, leaving an unreimbursed total of approximately \$7.4 million as of the end of Fiscal Year 2016. Reimbursements from the MSTUs in subsequent fiscal years will be made as funds are available; however, management's current expectation is that most of the amount outstanding will remain unreimbursed at the time the MSTUs are scheduled to sunset in Fiscal Year 2018. There is no repayment schedule, and the unreimbursed amounts are not shown in the financial statements.

### **Transportation Impact Fee Credits:**

The County has entered into a number of agreements with developers under which the developer donates transportation infrastructure improvements or rights of way to the County and receives credit for future transportation impact fee payments. As of September 30, 2016, credit balances for future impact fees total approximately \$46.1 million.

#### S. BUDGETARY LEGAL COMPLIANCE AND FUND DEFICITS

For the fiscal year ended September 30, 2016, no excess of expenditures over appropriations at the legal level of budgetary control occurred. The Sheriff's Workers' Compensation internal service fund had a deficit fund balance of \$8,096,238 at September 30, 2016. The Sheriff intends to eliminate the deficit balance in this fund through effective claims management, charges to the General fund and, to the extent necessary, funding from future excess fees.

### T. PROVISION FOR CLOSURE COSTS

As explained in Note A, current regulations of the U.S. Environmental Protection Agency (EPA) and the Florida Department of Environmental Protection (FDEP) require municipal solid waste landfills to place a final cover on closed landfill areas, and to maintain those areas for up to 30 years after closure. The County periodically obtains updated and revised estimates of total future closure and postclosure costs from its consulting engineers. All amounts recognized are based on what it would cost to perform closure and postclosure functions in current dollars. Actual costs may be different due to inflation, changes in technology, or changes in laws and regulations.

The internal landfills have ceased operation. Required closure work is complete and the entire estimated \$2.7 million future cost for postclosure maintenance is reported as a long-term liability of the governmental activities on the government-wide statement of net position. These costs are recognized as governmental fund expenditures as they become obligations to be liquidated with available financial resources, using resources in the Transportation Trust and the Miscellaneous Construction Projects funds.

For the public landfill, accounted for in the Solid Waste System (System) enterprise fund, expenses associated with final closure and postclosure maintenance of landfill areas are recognized over the active life of those areas. These costs are recognized in each operating period based on the amount of waste received during that period, regardless of when cash disbursements are made for these costs. The cumulative effect of updated and revised estimates of closure-related costs is recognized in the period of the change to the extent it relates to current and past operations.

The total unrecognized closure and postclosure costs attributable to the currently active areas of the public landfill are approximately \$184 million. These costs will be recognized in future periods as the remaining capacity of approximately 44 million tons is filled. As of September 30, 2016, the active landfill areas were filled to approximately 5% and 28% of capacity for subbasins 2A-cell 2, and 9-12, respectively. The current landfill facilities are expected to provide the needed capacity through 2088.

### T. PROVISION FOR CLOSURE COSTS, Continued

The County is required by FDEP annually to show proof of ability to finance closure and postclosure costs, and has done so for the internal landfills by providing a standby letter of credit and trust account. For the public landfill, the County has fulfilled the requirements of the financial test provision of the regulation. In addition, the County is making deposits to closure costs account in the System enterprise fund to provide for the financing of future closure activities of the public landfill. The balance in this account as of September 30, 2016 was approximately \$37.8 million. The liability for closure and post-closure activities, calculated in accordance with GASB Statement No. 18 and reported on the System's statement of net position, was approximately \$35.6 million as of September 30, 2016.

#### U. SUBSEQUENT EVENTS

Tourist Development Tax Revenue Bonds, Series 2016A and Tourist Development Tax Refunding Revenue Bonds, Series 2016B

On December 21, 2016, the County issued \$88,940,000 Tourist Development Tax Revenue Bonds, Series 2016A and \$202,745,000 Tourist Development Tax Refunding Revenue Bonds, Series 2016B. The proceeds of the 2016A Bonds, together with other cash on hand will be used to pay \$115.5 million of the cost to complete the Stage II project of the Performing Arts Center and to fund increases to the debt service reserve account. The proceeds of the 2016B Bonds, together with other cash on hand, will be used to advance refund the City of Orlando Contract Tourist Development Tax Payments Revenue Bonds, Series 2014A. The combination of these bond issues completes the County's obligation for annual payments from the first four cents of Tourist Development Tax Proceeds to the City.

The advance refunding of the City of Orlando Contract Tourist Development Tax Payments Revenue Bonds, Series 2014A, released the Center's current liability of \$46.7 million due to the City of Orlando. The amount paid for the refunding was approximately \$218.8 million. Together with the \$115.5 million payment noted above, reduced by the \$46.7 million released liability, the transaction will result in the recognition of a special charge of approximately \$287.6 million to the Center in Fiscal Year 2017.

#### Orange County Health Facilities Authority

On October 1, 2016 and December 1, 2016, the Authority issued tax-exempt bonds in the amount of \$18,555,000 and \$160,365,000, respectively.

# ORANGE COUNTY, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION for the year ended September 30, 2016

## Schedule of the County's Proportionate Share of Net Pension Plan Liability Florida Retirement System Pension Plan

	Year ended June 30								
	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>					
County's proportion of the net pension liablity	2.27%	2.12%	2.11%	2.24%					
County's proportionate share of the net pension liability	\$ 572,354,121	\$ 273,968,826	\$ 129,054,334	\$ 386,125,135					
County's covered-employee payroll (1)	\$ 487,856,620	\$ 427,813,912	\$ 409,719,037	\$ 403,363,362					
County's proportionate share of the net pension liability as a percentage of its covered-employee payroll	117.32%	64.04%	31.50%	95.73%					
Plan fiduciary net position as a percentage of the total pension liability	85%	92%	96.09%	N/A					

Note: Data was unavailable prior to 2013

## Schedule of the County's Contributions to the Florida Retirement System Pension Plan

_	Year ended September 30							
		<u>2016</u>		<u>2015</u>				
Contractually required contribution	\$	52,251,364	\$	48,150,262				
Contributions in relation to the contractually required contribution		59,465,980		52,688,667				
Contribution deficiency (excess)		(7,214,616)	\$	(4,538,405)				
County's covered-employee payroll (1)	\$	474,698,486	\$	433,044,229				
Contributions as a percentage of covered- employee payroll		12.5%		12.2%				

Note: Data was unavailable prior to 2015

<sup>(1)</sup> Information for Years 2013 through 2015 has been updated from that previously reported.

<sup>(1)</sup> Information for Fiscal Year 2015 has been updated from that previously reported.

# ORANGE COUNTY, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION, Continued for the year ended September 30, 2016

## Schedule of the County's Proportionate Share of Net Pension Plan Liability Health Insurance Subsidy Plan

	Year ended June 30								
	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>					
County's proportion of the net pension liablity	1.69%	1.67%	1.65%	1.64%					
County's proportionate share of the net pension liability	\$ 196,926,370	\$ 170,532,577	\$ 154,519,346	\$ 143,028,200					
County's covered-employee payroll	\$ 529,042,980	\$ 520,961,900	\$ 498,927,226	\$ 491,187,730					
County's proportionate share of the net pension liability as a percentage of its covered-employee payroll	37.22%	32.73%	30.97%	29.12%					
Plan fiduciary net position as a percentage of the total pension liability	0.97%	0.50%	0.99%	N/A					

Note: Data was unavailable prior to 2013

## Schedule of the County's Contributions to the Health Insurance Subsidy Plan

	 Year ended September 30							
	<u>2016</u>	<u>2015</u>						
Contractually required contribution	\$ 8,950,958	\$	8,215,413					
Contributions in relation to the contractually required contribution	 8,986,389		6,925,587					
Contribution deficiency (excess)	\$ (35,431)	\$	1,289,826					
County's covered-employee payroll	\$ 529,613,633	\$	527,331,014					
Contributions as a percentage of covered-employee payroll	1.69%		1.56%					

Note: Data was unavailable prior to 2015

# ORANGE COUNTY, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION, Continued for the year ended September 30, 2016

## Orange County Other Postemployment Benefit Plan

## Schedule of Funding Progress

	Actuarial Valuation Dates							
	09/30/16		09/30/15			09/30/14		
Actuarial Value of Assets [a]	\$	56,704,113	\$	50,149,291	\$	49,121,302		
Actuarial Accrued Liability (AAL) - Entry Age [b]	\$	104,079,723	\$	98,855,963	\$	111,658,353		
Unfunded AAL (UAAL) [b-a]	\$	47,375,610	\$	48,706,672	\$	62,537,051		
Funded Ratio [a/b]		54.48%		50.73%		43.99%		
Covered Payroll [c]	\$	515,972,104	\$	506,887,275	\$	485,741,332		
UAAL as a Percentage of Covered Payroll [(b-a)/c]		9.18%		9.61%		12.87%		

## Schedule of Employer Contributions

		Employer Contributions							
Year Ended		Annual Required	Percentage of ARC						
September 30		Contribution (ARC)	Contributed						
2016	\$	7,610,205	151%						
2015	\$	8,164,136	127%						
2014	\$	7,864,464	133%						

# ORANGE COUNTY, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION, Continued for the year ended September 30, 2016

## Clerk of the Circuit and County Courts Other Postemployment Benefit Plan

## Schedule of Funding Progress

	_	Actuarial Valuation Dates							
		09/30/15	09/30/14		09/30/13				
Actuarial Value of Assets [a]	\$	6,268,801	\$	5,913,900	3,169,170				
Actuarial Accrued Liability (AAL) - Entry Age [b]	\$	7,494,561	\$	6,540,383	8,961,748				
Unfunded AAL (UAAL) [b-a]	\$	1,225,760	\$	626,483	5,792,578				
Funded Ratio [a/b]		83.64%		90.42%	35.36%				
Covered Payroll [c]	\$	19,989,642	\$	19,334,261	20,057,017				
UAAL as a Percentage of Covered Payroll [(b-a)/c]		6.13%		3.24%	28.88%				

No actuarial valuation was performed on 9/30/16

## Schedule of Employer Contributions

		Employer Contributions						
Year Ended September 30	Co	Annual Required ontribution (ARC)	Percentage of ARC Contributed					
-		· · ·						
2016	\$	499,880	135%					
2015	\$	449,046	146%					
2014	\$	603,889	500%					

## OTHER SUPPLEMENTARY INFORMATION

**Combining and Individual Fund Financial Statements and Schedules** 

#### **ORANGE COUNTY, FLORIDA COMBINING BALANCE SHEET** NONMAJOR GOVERNMENTAL FUNDS **September 30, 2016**

	Special Revenue Funds		Debt Service Funds		Capital Projects Funds		Totals
\$	273,178,528 -	\$	80,542,145 4,353,411	\$	229,733,355	\$	583,454,028 4,353,411
	4.555.629		7.285.905		_		11,841,534
	2,006,581		-		582,697		2,589,278
	61,268,127		-		-		61,268,127
	56,751		-		-		56,751
	758,055		83,935		499,831		1,341,821
	(51,585,213)		-		-		(51,585,213)
			-		-		2,573,306
			-		32,013		17,740,788
			-		-		2,081,627
_	193,259			_	<del>-</del>		193,259
\$	312,795,425	\$	92,265,396	\$	230,847,896	\$	635,908,717
\$	27,608,318	\$	-	\$	8,030,970	\$	35,639,288
	-		9,285,051		-		9,285,051
	-		4,486,228		-		4,486,228
			-		-		2,373,112
			-		-		13,619,147
	·		-		-		91,219
			-		-		1,015,820 3,200,000
	3,200,000		<u> </u>			-	3,200,000
	47,907,616		13,771,279		8,030,970		69,709,865
	3,450,275		-		-	_	3,450,275
	3,450,275						3,450,275
	317,625		-		-		317,625
	156,546,876		11,640,905		133,584,531		301,772,312
	53,350,657		-		89,232,395		142,583,052
	51,222,376		66,853,212		-		118,075,588
	261,437,534		78,494,117		222,816,926		562,748,577
\$	312,795,425	\$	92,265,396	\$	230,847,896	\$	635,908,717
	\$	\$ 273,178,528 \$ 273,178,528 \$ -  4,555,629 2,006,581 61,268,127 56,751 758,055 (51,585,213) 2,573,306 17,708,775 2,081,627 193,259 \$ 312,795,425  \$ 27,608,318 - 2,373,112 13,619,147 91,219 1,015,820 3,200,000 47,907,616  3,450,275 3,450,275  317,625 156,546,876 53,350,657 51,222,376  261,437,534	\$ 273,178,528 \$  \$ 4,555,629   2,006,581   61,268,127   56,751   758,055   (51,585,213)   2,573,306   17,708,775   2,081,627   193,259 \$  \$ 312,795,425 \$  \$  \$ 27,608,318 \$  -	Revenue Funds         Service Funds           \$ 273,178,528         \$ 80,542,145 4,353,411           4,555,629         7,285,905 2,006,581         -           61,268,127         -         -           56,751         -         -           758,055         83,935         (51,585,213)         -           2,573,306         -         -           17,708,775         -         -           2,081,627         -         -           193,259         -         -           \$ 312,795,425         \$ 92,265,396           \$ 27,608,318         \$ -         -           9,285,051         -         4,486,228           2,373,112         -         -           13,619,147         -         -           91,219         -         -           1,015,820         -         -           3,200,000         -         -           47,907,616         13,771,279           3,450,275         -         -           3,450,275         -         -           3,450,275         -         -           3,450,275         -         -           3,350,657         -	Revenue Funds         Service Funds           \$ 273,178,528         \$ 80,542,145         \$ 4,353,411           \$ 4,555,629         7,285,905         2,006,581         -           \$ 61,268,127         -         -           \$ 56,751         -         -           \$ 758,055         83,935         -           \$ (51,585,213)         -         -           \$ 2,573,306         -         -           \$ 17,708,775         -         -           \$ 2,081,627         -         -           \$ 193,259         -         -           \$ 312,795,425         \$ 92,265,396         \$           \$ 27,608,318         -         \$           \$ 9,285,051         -         -           \$ 4,486,228         -         -           \$ 2,373,112         -         -           \$ 9,285,051         -         -           \$ 1,015,820         -         -           \$ 3,200,000         -         -           47,907,616         13,771,279           3,450,275         -         -           3,3450,275         -         -           3,350,657         -         -	Revenue Funds         Service Funds         Projects Funds           \$ 273,178,528         \$ 80,542,145         \$ 229,733,355           4,555,629         7,285,905         -           2,006,581         -         582,697           61,268,127         -         -           56,751         -         -           758,055         83,935         499,831           (51,585,213)         -         -           2,573,306         -         -           17,708,775         -         32,013           2,081,627         -         -           193,259         -         -           \$ 312,795,425         \$ 92,265,396         \$ 230,847,896           \$ 230,847,896           \$ 230,847,896         \$ 230,847,896           \$ 2,373,112         -         -           -         9,285,051         -           -         9,285,051         -           -         -         9,285,051           -         -         -           1,015,820         -         -           3,200,000         -         -           47,907,616         13,771,279         8,030,970           3,450	Revenue Funds         Service Funds         Projects Funds           \$ 273,178,528         \$ 80,542,145

## ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

NONMAJOR GOVERNMENTAL FUNDS for the year ended September 30, 2016

		Special Revenue Funds		Debt Service Funds		Capital Projects Funds		Totals
Revenues:								
Taxes	\$	166,827,254	\$	73,186,128	\$	21,709,572	\$	261,722,954
Special assessments	,	180,151	•	-	•	-	Ť	180,151
Licenses and permits		24,506,135		-		_		24,506,135
Intergovernmental		99,020,257		39,343,563		_		138,363,820
Charges for services		141,485,845		45,239		34,967,609		176,498,693
Fines and forfeitures		8,325,382		1,200,829		-		9,526,211
Interest		3,140,651		335,624		1,841,041		5,317,316
Miscellaneous		9,451,428		538		359,392		9,811,358
Wilderianded		0,401,420				000,002	-	3,011,000
Total revenues		452,937,103		114,111,921		58,877,614		625,926,638
Expenditures:								
Current:								
General government		20,645,773		128,265		-		20,774,038
Public safety		33,608,808		49,425		-		33,658,233
Physical environment		87,454,676		-		-		87,454,676
Transportation		144,657,713		-		-		144,657,713
Economic environment		34,689,388		-		-		34,689,388
Human services		91,725,686		-		-		91,725,686
Culture and recreation		32,576,797		-		-		32,576,797
Capital outlay:								
General government		-		-		6,539,642		6,539,642
Public safety		-		-		9,768,886		9,768,886
Physical environment		-		-		2,117,997		2,117,997
Transportation		-		-		17,682,425		17,682,425
Economic environment		_		_		3,849		3,849
Human services		-		-		85,327		85,327
Culture and recreation		_		_		5,471,716		5,471,716
Debt service:						-,,		2,,
Principal retirement		7,743		9,285,051		-		9,292,794
Interest and fiscal charges		1,886		5,679,380				5,681,266
Total expenditures		445,368,470		15,142,121		41,669,842		502,180,433
Evenes of revenues over								
Excess of revenues over		7.500.000		00 000 000		47.007.770		400 740 005
expenditures		7,568,633		98,969,800		17,207,772		123,746,205
Other financing sources (uses):								
Transfers in		149,834,109		4,355,000		40,000,000		194,189,109
Transfers out		(162,794,016)		(95,455,442)		(1,583)		(258,251,041)
Issuance of capital lease debt		12,683	_			-	_	12,683
Total other financing sources (uses)		(12,947,224)		(91,100,442)		39,998,417		(64,049,249)
Net change in fund balances		(5,378,591)		7,869,358		57,206,189		59,696,956
Fund balances, October 1, 2015		266,816,125		70,624,759		165,610,737	-	503,051,621
Fund balances, September 30, 2016	\$	261,437,534	\$	78,494,117	\$	222,816,926	\$	562,748,577

## **SPECIAL REVENUE FUNDS**

Special Revenue Funds account for the proceeds of certain revenue sources that are legally designated to finance particular functions or activities.

#### SPECIAL REVENUE FUNDS

<u>Special Tax Equalization District</u> is for public safety services financed with revenues generated from ad valorem property taxes levied in the Municipal Service Taxing Unit (MSTU) which encompasses the unincorporated area of the County, the County's communications services tax and operating transfers from other funds.

<u>Court Facilities Fee</u> is for certain court service fees and surcharges earmarked to be used for court facilities.

<u>Teen Court</u> is for certain court fees and fines to be used for operating costs of the Teen Court program.

<u>Court Technology</u> is for a portion of the service fees for recording documents in the County's Official Records, to be used for court-related technology needs.

<u>Local Court Programs</u> is for certain court fees to be used to fund various court-related programs including legal aid programs, a law library, juvenile court programs, and other local court programs.

**<u>Building Safety</u>** is to ensure public safety through the enforcement of construction codes, financed primarily from building permits and inspections.

<u>Crime Prevention</u> is for court fines collected which are dedicated for the use of crime prevention programs within the County.

<u>Law Enforcement Education</u> is for statutorily defined law enforcement education expenditures financed by fines levied in accordance with State statute and local ordinance.

<u>Law Enforcement Trust</u> is for law enforcement expenditures financed with forfeited funds originating from illegal activities.

<u>911 Fee</u> is for fees collected on telephone lines in the County, and for fees distributed from the State as collected from wireless telephone subscribers within the County. The funds are used for 911 emergency telephone systems.

<u>OBT Local Government Neighborhood Improvement District (NID)</u> is for specified revenues used for public safety improvements in a designated area adjacent to Orange Blossom Trail (OBT). The District is a blended component unit of the County.

<u>Pine Hills Local Government Neighborhood Improvement District (NID)</u> is for specified revenues used for public safety improvements in a designated area within Pine Hills. The District is a blended component unit of the County.

<u>Inmate Commissary</u> is for funds generated by the County's jail commissary operation, held and expended for the benefit of inmates, pursuant to the requirements of State statute.

### **SPECIAL REVENUE FUNDS, Continued**

<u>Mandatory Refuse Collection</u> is for collection of assessments for charges for services and expenditures of funds relating to the refuse collection and recycling for specified residential units in the unincorporated areas of the County.

<u>Air Pollution Control</u> is for funds received by the County from the 50-cent fee charged on the sale of each vehicle registration, and 80% of the inspection fees charged by the State for asbestos removal projects. The funds are used for local air pollution control and asbestos removal programs.

<u>Water and Navigation Control Districts</u> are for boating regulation and control of lakes Conway and Windermere, financed by special ad valorem property taxes levied on properties surrounding these lakes. These Districts are blended component units of the County.

<u>Aquatic Weed Taxing Districts</u> are for lake weed control financed by special ad valorem property taxes levied on properties surrounding certain lakes.

**Aquatic Weed Non-tax Districts** are for lake weed control projects operated on a contributory basis.

<u>Conservation Trust</u> is for moneys collected as compensation for habitat loss in conjunction with land development and used for the purchase, improvement, creation, restoration and replacement of natural habitats within the County.

<u>Pollutant Storage Tank</u> is for penalties collected from violators of regulations relating to above ground and below ground storage tanks. The funds are used for administration of the program.

<u>Municipal Service Districts</u> are for assessments for minor capital improvements, and for charges for services providing for streetlighting, right-of-way maintenance, recreation, and retention pond maintenance.

<u>Local Option Gas Tax</u> is for specific road improvements and maintenance utilizing the County's portion of the six-cent local option gas tax.

<u>Constitutional Gas Tax</u> is for acquisition, construction, and maintenance of roads, utilizing the 80% portion of constitutional gas tax proceeds.

<u>Transportation Trust</u> is for road system expenditures which are financed by the 20% portion of constitutional gas tax, the county gas tax allocated to the County, a portion of the County's half-cent sales tax revenues, and other designated revenues.

<u>International Drive Community Redevelopment Agency</u> is for incremental ad valorem property tax revenues generated by new or expanded development within the International Drive redevelopment area. Moneys are designated to be used for revitalization projects in the area. The Agency is a blended component unit of the County.

## **SPECIAL REVENUE FUNDS, Continued**

<u>Local Housing Assistance (SHIP)</u> is for funds distributed from the State under the State Housing Initiatives Partnership Act. The purpose of this program is to provide for the creation and preservation of affordable housing and to assist with affordable housing recovery efforts needed as a result of hurricane damage.

**OBT Community Redevelopment Agency** is for incremental ad valorem property tax revenues generated by new or expanded development within the redevelopment area surrounding the Orange Blossom Trail. Moneys are designated to be used for revitalization projects in the area. The Agency is a blended component unit of the County.

<u>School Impact Fees</u> is for fees collected countywide for growth-related capital improvements to the public school system. The public school system is not a part of the County government entity.

<u>Drug Abuse Trust</u> is for court fees from cases involving drug-related misdemeanor crimes, to be used for drug abuse treatment and education programs.

<u>Driver Education Safety</u> is for certain fines collected from civil traffic violations. The funds are used to support driver education programs in schools within the County.

<u>Animal Services Trust</u> is for public and private donations, and collections from a \$2 surcharge on civil penalties imposed by the courts, used respectively for providing for the welfare of animals and the training of animal services officers.

<u>Parks</u> is for certain countywide ad valorem property tax revenues and a portion of public service tax revenues that are dedicated for parks improvements and programs pursuant to the requirements established by the County in the ad valorem property tax levy resolution and public service tax ordinance.

<u>Boating Improvement Program</u> is for boat registration fees collected by the State and distributed to the County for the purpose of providing recreational channel marking, public launching facilities and other boating-related improvements.

<u>Grants</u> is for projects and programs which are financed in whole or in part by agencies of the Federal Government, State of Florida, and local governments.

<u>Public Records Modernization</u> is for specified portions of Official Records recording fees collected by the County Comptroller which are earmarked for modernization of the recording service systems of the County Comptroller and the Clerk of the Circuit and County Courts (Clerk), and for technology needs of the Clerk's Office.

<u>Mortgage Foreclosure Education</u> is for service charges resulting from mortgage foreclosure sales collected by the Clerk of the Circuit and County Courts which are designated to educate the public as to the rights of homeowners regarding foreclosure proceedings.

<u>Fire Protection MSTU</u> is presented as a major fund in the governmental fund financial statements and, as such, is not included in these supplementary combining statements and schedules. The fund accounts for expenditures for fire protection and emergency medical services financed with revenues generated from ad valorem property taxes levied in the MSTU, as well as service fee revenues.



### ORANGE COUNTY, FLORIDA COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS September 30, 2016

	<u>ASSETS</u>	pecial Tax qualization District	Fa	Court	 Teen Court	Te	Court chnology
	<u>,1662.76</u>						
1	Cash and investments	\$ 287,654	\$	2,943,219	\$ 715,911	\$	346,839
	Receivables:						
2	Taxes	-		-	-		-
3	Accounts Notes and loans	-		-	-		-
<i>4</i> 5	Special assessments	-		-	-		-
6	Accrued interest	10,025		6,374	1,848		814
7	Less allowance for doubtful accounts	-		-	-		-
8	Due from other funds	981,592		-	-		-
9	Due from other governmental agencies	2,873,228		-	-		-
10	Assets held for resale	-		-	-		-
11	Deposits and prepaid costs	 <u>-</u>			 -		-
	Total assets	\$ 4,152,499	\$	2,949,593	\$ 717,759	\$	347,653
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
	Liabilities:						
12	Accounts payable and accrued liabilities	\$ -	\$	408,382	\$ 14,865	\$	274,305
13	Due to other funds	-		-	-		-
14	Due to other governmental agencies	195,532		-	-		-
15	Due to individuals	-		-	-		-
16	Unearned revenue	-		-	-		-
17	Advances from other funds	 			 		
	Total liabilities	 195,532		408,382	 14,865		274,305
	Deferred inflows of resources:						
18	Unavailable revenues	 		-	 -		-
	Total deferred inflows of resources						
	Total deferred inflows of resources	 -			 -		
	Fund balances:						
19	Nonspendable	-		-	-		-
20	Restricted	-		2,541,211	702,894		-
21	Committed	-		-	-		-
22	Assigned	3,956,967		-	 -		73,348
	Total fund balances	 3,956,967		2,541,211	 702,894		73,348
	Total liabilities, deferred inflows of						
	resources and fund balances	\$ 4,152,499	\$	2,949,593	\$ 717,759	\$	347,653

<u> P</u>	Local Court rograms	Building Safety	Pr	Crime evention		Law forcement ducation	Eı —	Law nforcement Trust		911 Fee	OBT Local vernment NID
1 \$	130,174	\$ 26,940,347	\$	96,837	\$	325,531	\$	2,345,091	\$	16,641,055	\$ 18,491
2	-	<u>.</u>		-		-		-		-	-
3 4	-	241,591 -		-		50		-		-	-
5	-	-		-		-		-		-	-
6	561	59,689		320		901		4,467		-	57
7	-	(1,017)		-		-		-		-	-
8 9	-	-		-		- 1,818		-		- 1,418,423	24,366
10	-	-		-		-		-		-	-
11	-			-	-	-		-	-	-	 -
\$	130,735	\$ 27,240,610	\$	97,157	\$	328,300	\$	2,349,558	\$	18,059,478	\$ 42,914
12 <b>\$</b> 13 14 15 16 17	73,065 - - - - - - - - 73,065	\$ 435,056 - 205,824 - 943,570 - 1,584,450	\$	396 - - - - - - - - 396	\$	329 - - - - - - - 329	\$	- - - - - -	\$	134,872 198,554 174,207 - - - - 507,633	\$ 16,439 - - - - - - - 16,439
18	-		-	-	-	-			-	944,074	 -
						-		-	_	944,074	 -
19 20 21	- - -	- 25,656,160 -		- 96,761 -		- 327,971 -		- 2,349,558 -		- 16,607,771 -	24,366 2,109
22	57,670					-					 
	57,670	25,656,160		96,761		327,971		2,349,558		16,607,771	 26,475
\$	130,735	\$ 27,240,610	\$	97,157	\$	328,300	\$	2,349,558	\$	18,059,478	\$ 42,914

### ORANGE COUNTY, FLORIDA COMBINING BALANCE SHEET, Continued NONMAJOR SPECIAL REVENUE FUNDS September 30, 2016

	<u>ASSETS</u>	Pine Hills Local Government NID			Inmate ommissary	Mandatory Refuse Collection	Air Pollution Control
1	Cash and investments	\$	258,584	\$	2,090,945	\$ 9,772,203	\$ 523,379
	Receivables:						
2	Taxes		-		-	-	-
3	Accounts		-		30,739	220,631	2,500
4	Notes and loans		-		-	-	-
5	Special assessments		-		-	-	-
6	Accrued interest		511		4,794	65,318	994
7	Less allowance for doubtful accounts		-		-	(110,693)	-
8	Due from other funds		-		-	-	-
9	Due from other governmental agencies Assets held for resale		-		-	-	-
10	Deposits and prepaid costs		-		-	-	-
11	Deposits and prepaid costs					 <u>-</u>	 <del></del>
	Total assets	\$	259,095	\$	2,126,478	\$ 9,947,459	\$ 526,873
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
	Liabilities:						
12	Accounts payable and accrued liabilities	\$	2,400	\$	62,559	\$ 914,816	\$ 45,609
13	Due to other funds		-		-	-	-
14	Due to other governmental agencies		-		63	-	50
15	Due to individuals		-		-	-	-
16	Unearned revenue		-		-	-	-
17	Advances from other funds		-		-	 	 -
	Total liabilities		2,400		62,622	 914,816	 45,659
	Deferred inflows of resources:						
18	Unavailable revenues		-			 68,037	 
	Total deferred inflows of resources				-	 68,037	 
	Fund balances:						
19	Nonspendable		_		_	_	_
20	Restricted		256,695		2,063,856	_	481,214
21	Committed				_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	8,964,606	-
22	Assigned		-		-	-	-
	Total fund balances		256,695		2,063,856	 8,964,606	 481,214
	Total liabilities, deferred inflows of						
	resources and fund balances						

Water and Navigation Control Districts		Aquatic Weed Taxing Districts		Aquatic Weed Non-tax Districts		Conservation Trust		Pollutant Storage Tank		Municipal Service Districts		Local Option Gas Tax
1 \$	8,922,735	\$ 3,663,808	3 \$	271,294	\$	6,526,538	\$	43,504	\$	22,129,051	\$	7,362,363
2	-	-		-		-		-		-		4,555,629
3	-	-		-		-		-		-		-
4 5	-	-		-		-		-		- 56,751		-
6	23,745	9,818	3	661		16,755		124		70,999		20,661
7	-	-		-		-		-		-		-
8	1,018	7,96	7	-		-		-		74,343		-
9 10	3,675 -	-		-		-		-		100,000		192,360 -
11	-					-		-				
\$	8,951,173	\$ 3,681,593	<u>\$</u>	271,955	\$	6,543,293	\$	43,628	\$	22,431,144	\$	12,131,013
12 \$ 13 14 15 16 17	116,939 - - - - - - - 116,939	\$ 15,009 - - - - - 15,009		12,181 - - - - - - 12,181	\$	59,451 - - - - - - 59,451	\$	66 - - - - - - - -	\$ 	1,695,270 - - - - - - 1,695,270	\$	2,177,078 - - - - - - 2,177,078
18	-			-		-		-	_	56,751		-
	-			-		-				56,751		
19 20 21 22	- 8,834,234 - -	3,666,584 - -	1	- 259,774 - -		- - 6,483,842 -		- - 43,562 -		100,000 - 20,579,123		- - - 9,953,935
	8,834,234	3,666,584	<u> </u>	259,774	_	6,483,842		43,562	_	20,679,123	_	9,953,935
\$	8,951,173	\$ 3,681,593	<u>\$</u>	271,955	\$	6,543,293	\$	43,628	\$	22,431,144	\$	12,131,013

# ORANGE COUNTY, FLORIDA COMBINING BALANCE SHEET, Continued NONMAJOR SPECIAL REVENUE FUNDS September 30, 2016

	<u>ASSETS</u>	Constitutional Gas Tax	l Transportation Trust		nternational Drive Community edevelopment Agency		Local Housing Assistance (SHIP)	
	<u>ASSETS</u>							
1	Cash and investments Receivables:	\$ 20,445,210	\$ 40,914,819	\$	41,133,157	\$	9,713,002	
2	Taxes	-	-		-		-	
3	Accounts	13,843	96,886		-		-	
4	Notes and loans	-	-		-		36,377,360	
5	Special assessments	-	-		-		-	
6	Accrued interest	53,125	182,499		124,857		24,703	
7	Less allowance for doubtful accounts	-	(12,300)		-		(26,563,584)	
8	Due from other funds	-	1,220,822		-		-	
9	Due from other governmental agencies	1,811,942	1,511,993		-		-	
10 11	Assets held for resale Deposits and prepaid costs		<u> </u>		<u>-</u>		<u>-</u>	
	Total assets	\$ 22,324,120	\$ 43,914,719	\$	41,258,014	\$	19,551,481	
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
	Liabilities:							
12	Accounts payable and accrued liabilities  Due to other funds	\$ 2,618,042	\$ 7,692,211	\$	3,033,365	\$	184,944	
13 14	Due to other furius  Due to other governmental agencies	-	200,434		-		-	
15	Due to individuals	_	200,434		_		_	
16	Unearned revenue	_	_		_		_	
17	Advances from other funds	_	_		_		_	
"	Advances from other funds					_		
	Total liabilities	2,618,042	7,892,645		3,033,365		184,944	
	Deferred inflows of resources:							
18	Unavailable revenues						-	
	Total deferred inflows of resources							
	Fund balances:							
19	Nonspendable	-	-		-		-	
20	Restricted	18,706,078	-		38,224,649		19,366,537	
21	Committed	-	-		-		-	
22	Assigned	1,000,000	36,022,074	_			-	
	Total fund balances	19,706,078	36,022,074		38,224,649		19,366,537	
	Total liabilities, deferred inflows of resources and fund balances	\$ 22,324,120	\$ 43,914,719	\$	41,258,014	\$	19,551,481	
		<del>+,52 1,120</del>	<del>,</del>	Ψ	,_55,514	Ψ	. 0,00 1, 10 1	

	OBT community development Agency	 School Impact Fees	Dr	rug Abuse Trust	E	Driver ducation Safety	Animal Services Trust		Parks	lm	Boating nprovement Program
1 \$	117,658	\$ 11,423,719	\$	166,664	\$	537,850	\$ 160,581	\$	18,085,702	\$	1,122,248
2	-	-		-		-	-		-		-
3	-	1,368,518		-		-	135		18,890		7,530
4	-	-		-		-	-		-		-
5	-	-		-		-	-		-		- 0.774
6	404	-		318		655	378		68,909		2,771
7	-	-		-		-	-		(2,868)		-
8 9	-	_		-		-	-		- 7,198		_
10	_	_		_		_	_		-		_
11	-	 					 		-		-
\$	118,062	\$ 12,792,237	\$	166,982	\$	538,505	\$ 161,094	\$	18,177,831	\$	1,132,549
12 <b>\$</b> 13 14 15 16 17	10,104 - - - - - - - 10,104	\$ 23,526 - 12,768,711 - - - 12,792,237	\$	8,600 - - - - - - - 8,600	\$	498,634 - - - - - - 498,634	\$ 1,088 - - - - - - - 1,088	\$	892,660 - 8,883 - - - - 901,543	\$	- - - - - -
18		 <u>-</u>					 		7,198		<u>-</u>
		 <u>-</u>					 	_	7,198		-
19	-	-		-		-	-		-		-
20	107,958	-		-		39,871	149,572		-		1,132,549
21	-	-		-		-	10,434		17,269,090		-
22	-	 <u> </u>		158,382		-	 		<u> </u>	_	<u> </u>
	107,958	 <u> </u>		158,382		39,871	 160,006		17,269,090		1,132,549
\$	118,062	\$ 12,792,237	\$	166,982	\$	538,505	\$ 161,094	\$	18,177,831	\$	1,132,549

# ORANGE COUNTY, FLORIDA COMBINING BALANCE SHEET, Continued NONMAJOR SPECIAL REVENUE FUNDS September 30, 2016

		Grants	Public Records dernization	Fo	Mortgage preclosure Education		Totals
	<u>ASSETS</u>						
1	Cash and investments Receivables:	\$ 12,125,525	\$ 4,845,872	\$	30,968	1 \$	273,178,528
2	Taxes	-	-		-	2	4,555,629
3	Accounts	3,984	1,284		-	3	2,006,581
4	Notes and loans	24,890,767	-		-	4	61,268,127
5	Special assessments	-	-		-	5	56,751
6	Accrued interest	-	-		-	6	758,055
7	Less allowance for doubtful accounts	(24,894,751)	-		-	7	(51,585,213)
8	Due from other funds	287,564	-		-	8	2,573,306
9	Due from other governmental agencies	9,763,722	50		-	9	17,708,775
10	Assets held for resale Deposits and prepaid costs	2,081,627	- 193,259		-	10	2,081,627 193,259
11	Deposits and prepaid costs	 -	 193,259		<u> </u>	11	193,239
	Total assets	\$ 24,258,438	\$ 5,040,465	\$	30,968	\$	312,795,425
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
	Liabilities:						
12	Accounts payable and accrued liabilities	\$ 6,091,755	\$ 92,519	\$	1,783	12 \$	27,608,318
13	Due to other funds	2,104,807	69,751		-	13	2,373,112
14	Due to other governmental agencies	65,443	-		-	14	13,619,147
15	Due to individuals	91,219	-		-	15	91,219
16	Unearned revenue	72,250	-		-	16	1,015,820
17	Advances from other funds	 3,200,000	 -		-	17	3,200,000
	Total liabilities	 11,625,474	 162,270		1,783		47,907,616
	Deferred inflows of resources:						
18	Unavailable revenues	2,374,215	 			18	3,450,275
	Total deferred inflows of resources	 2,374,215	 	r	-	_	3,450,275
	Fund balances:						
19	Nonspendable	_	193,259		_	19	317,625
20	Restricted	10,258,749	4,684,936		29,185	20	156,546,876
21	Committed	-	-			21	53,350,657
22	Assigned	 -	 		-	22	51,222,376
	Total fund balances	 10,258,749	 4,878,195		29,185		261,437,534
	Total liabilities defended inflorer						
	Total liabilities, deferred inflows of resources and fund balances	\$ 24,258,438	\$ 5,040,465	\$	30,968	\$	312,795,425



## ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES

#### AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2016

\_\_\_\_

			Special Tax Equalization District	Fa	Court	Teen Court		Court chnology
	Revenues:	_				 		
1	Taxes	\$	113,303,715	\$	-	\$ -	\$	-
2	Special assessments		-		-	-		-
3	Licenses and permits		-		-	-		-
4	Intergovernmental		-		-	-		-
5	Charges for services		-		5,147,425	504,770	2	2,949,322
6	Fines and forfeitures		-		-	-		-
7	Interest		39,018		24,215	6,724		3,259
8	Miscellaneous		<u>-</u>		40	 		370
	Total revenues		113,342,733		5,171,680	511,494		2,952,951
	Expenditures:							
	Current:							
9	General government		-		4,952,002	547,330	4	4,673,354
10	Public safety		-		-	-		-
11	Physical environment		-		-	-		-
12	Transportation		-		-	-		-
13	Economic environment		-		-	-		-
14	Human services		-		-	-		-
15	Culture and recreation		-		-	-		-
	Debt service:							
16	Principal retirement		-		-	-		-
17	Interest and fiscal charges	-	<u>-</u>		-	 		
	Total expenditures		-		4,952,002	 547,330		4,673,354
	Excess (deficiency) of revenues over							
18	(under) expenditures		113,342,733		219,678	(35,836)	(^	1,720,403)
	Other financing sources (uses):							
19	Transfers in		45,689,594		-	-		1,713,282
20	Transfers out		(158,903,000)		-	-		-
21	Issuance of capital lease debt		<u>-</u>		-	 -		
	Total other financing sources (uses)		(113,213,406)					1,713,282
22	Net change in fund balances		129,327		219,678	(35,836)		(7,121)
23	Fund balances, October 1, 2015		3,827,640		2,321,533	 738,730		80,469
	Fund balances, September 30, 2016	\$	3,956,967	\$	2,541,211	\$ 702,894	\$	73,348

_	Local Court Programs		Building Safety	Crime evention	Law forcement ducation	Er	Law nforcement Trust		911 Fee	Go	OBT Local vernment NID
1 \$	-	\$	175,202	\$ -	\$ -	\$	_	\$	_	\$	-
2	-		-	-	-		-		-		-
3	-		22,243,298	-	-		-		-		-
4	-		-	-	-		-		5,541,907		-
5	1,018,227		306,615	-	-		-		-		-
6 7	- 1,986		11,759 228,761	106,744 1,037	620,837 1,993		829,274 14,712		- 131,606		125,000 239
/ 8	-		25,154	-	5,509		14,712		3,511		-
_	1,020,213	_	22,990,789	 107,781	628,339		843,986		5,677,024		125,239
9	2,247,040		-	-	-		-		-		-
10	-		17,114,376	37,936	620,457		1,245,368		3,989,800		140,257
11	-		-	-	-		-		-		-
12	-		-	-	-		-		-		-
13	- 95,418		-	-	-		-		-		-
14 15	95,416		-	-	-		-		-		-
10											
16	-		-	-	-		-		-		-
17		_		 	 -			_			-
	2,342,458	_	17,114,376	 37,936	 620,457		1,245,368		3,989,800		140,257
18	(1,322,245)		5,876,413	 69,845	 7,882		(401,382)		1,687,224		(15,018)
19	1,341,833		-	-	-		-		-		-
20	-		-	-	-		-		-		-
21		_		 -	 <u>-</u>			_			
	1,341,833	_	<u> </u>	 	 				<u> </u>		
22	19,588		5,876,413	69,845	7,882		(401,382)		1,687,224		(15,018)
23	38,082		19,779,747	 26,916	 320,089		2,750,940		14,920,547		41,493
\$	57,670	\$	25,656,160	\$ 96,761	\$ 327,971	\$	2,349,558	\$	16,607,771	\$	26,475

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2016  $\,$ 

		L	ne Hills Local ernment NID	Cc	Inmate ommissary	Re	idatory efuse lection	Air Pollution Control		
	Revenues:	•		•		•		•		
1	Taxes	\$	-	\$	-	\$	-	\$	-	
2	Special assessments		-		-		-		-	
3	•		-		-		-		39,170	
4	Intergovernmental Charges for services		-		1,564,326	40	- ,561,976		900,971	
5	Fines and forfeitures		125,000		1,504,520	40	,501,970		_	
6 7	Interest		2,035		21,071		180,093		3,150	
8	Miscellaneous		2,033		21,071		132,021		18,602	
8	Miscellarieous				<u></u>		132,021		10,002	
	Total revenues		127,035		1,585,398	40	,874,090		961,893	
	Expenditures:									
	Current:									
9	5		-		-		-		-	
10	Public safety		99,005		1,150,948	00	-		-	
11	Physical environment		-		-	60	,664,345		854,396	
12	Transportation		-		-		-		-	
13	Economic environment		-		-		-		-	
14 15	Human services Culture and recreation		-		-		-		-	
15	Debt service:		-		-		-		_	
16			_		_		_		_	
17			_		_		_		_	
17	interest and fiscal charges									
	Total expenditures		99,005		1,150,948	60	,664,345		854,396	
	Excess (deficiency) of revenues over									
18	(under) expenditures		28,030	_	434,450	(19	,790,255)		107,497	
	Other financing sources (uses):									
19	Transfers in		-		-		-		-	
20	Transfers out		-		-		-		-	
21	Issuance of capital lease debt		-		-		-		-	
	Total other financing sources (uses)									
22	Net change in fund balances		28,030		434,450	(19	,790,255)		107,497	
23	Fund balances, October 1, 2015		228,665		1,629,406	28	,754,861		373,717	
	Fund balances, September 30, 2016	\$	256,695	\$	2,063,856	\$ 8	,964,606	\$	481,214	

	Water and Aquatic Navigation Weed Control Taxing Districts Districts		Aquatic Weed Non-tax Districts		Conservation Trust		Pollutant Storage Tank		Municipal Service Districts		Local Option Gas Tax	
1 \$	1,492,296	\$ 558,430	\$ -	\$	-	\$	-	\$	6,790,354	\$	27,353,210	
2	-	-	61,687	·	-	·	-		118,464	·	-	
3	-	-	-		-		-		-		-	
4	-	-	<u>-</u>				-		<u>-</u>		192,359	
5	112,315	1,211	25,246		747,098		500		18,086,435		21,000	
6	- 06 400	_	-		- 65 192		1,000 417		-		- 65 646	
7 8	86,488 20,000	36,669 7,288	2,680		65,182 5,085		417		261,127 11,556		65,646 75,881	
o	20,000	7,200	 	_	3,003				11,550		73,001	
	1,711,099	603,598	 89,613		817,365		1,917		25,267,936		27,708,096	
9	-	-	-		-		-		1,969,307		-	
10	-	-	-		-		-		-		-	
11	1,124,468	352,895	31,685		218,892		6,724		8,188,798		6,048,489	
12	-	-	-		45,113		-		14,427,447		27,756,460	
13 14	-	-	-		-		-		-		-	
1 <del>4</del> 15	- -	-	-		-		-		-		-	
16	-	-	-		-		-		-		-	
17	-		 -		-		-		-		-	
	1,124,468	352,895	 31,685	-	264,005		6,724		24,585,552		33,804,949	
18	586,631	250,703	57,928		553,360		(4,807)		682,384		(6,096,853)	
			 				( ) = = /				(=,===,===,	
19	1,018	7,968	3		_		-		194,343		6,123,590	
20	-	(3)	-		-		-		(23,590)		-	
21	-		 -		-		-		-		-	
	1,018	7,965	 3						170,753		6,123,590	
22	587,649	258,668	57,931		553,360		(4,807)		853,137		26,737	
23	8,246,585	3,407,916	 201,843		5,930,482		48,369		19,825,986		9,927,198	
\$	8,834,234	\$ 3,666,584	\$ 259,774	\$	6,483,842	\$	43,562	\$	20,679,123	\$	9,953,935	

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2016

		Constitutional Gas Tax	Transportation Trust	International Drive Community Redevelopment Agency	Local Housing Assistance (SHIP)
	Revenues:	<u> Cuo Tux</u>	11451	Agendy	(01111)
1	Taxes	\$ -	\$ 1,175,911	\$ -	\$ -
2	Special assessments	-	-	-	-
3	Licenses and permits	_	2,223,667	_	_
4	Intergovernmental	10,039,354	7,755,880	_	4,743,835
5	Charges for services	-	2,136,087	-	-
6	Fines and forfeitures	-	4,800,917	-	_
7	Interest	202,426	714,537	454,033	144,740
8	Miscellaneous	522,176	1,039,770	699,034	559,212
	Total revenues	10,763,956	19,846,769	1,153,067	5,447,787
	Expenditures:				
	Current:				
9	General government	-	-	-	-
10	Public safety	-	201,200	-	-
11	Physical environment	-	7,108,663	-	-
12	Transportation	13,047,483	70,874,633	16,928,077	-
13	Economic environment	-	-	-	5,278,032
14	Human services	-	-	-	-
15	Culture and recreation	-	-	-	-
	Debt service:				
16	Principal retirement	-	7,743	-	-
17	Interest and fiscal charges		1,886		
	Total expenditures	13,047,483	78,194,125	16,928,077	5,278,032
	Excess (deficiency) of revenues over				
18	(under) expenditures	(2,283,527)	(58,347,356)	(15,775,010)	169,755
	Other financing sources (uses):				
19	Transfers in	-	67,400,000	10,725,799	-
20	Transfers out	-	(120,000)	-	-
21	Issuance of capital lease debt		12,683		
	Total other financing sources (uses)		67,292,683	10,725,799	
22	Net change in fund balances	(2,283,527)	8,945,327	(5,049,211)	169,755
23	Fund balances, October 1, 2015	21,989,605	27,076,747	43,273,860	19,196,782
	Fund balances, September 30, 2016	\$ 19,706,078	\$ 36,022,074	\$ 38,224,649	\$ 19,366,537

R	OBT Community edevelopment Agency		School Impact Fees	Dr	ug Abuse Trust	E	Driver ducation Safety	 Animal Services Trust		Parks	lm	Boating provement Program
1 \$	-	\$	-	\$	-	\$	-	\$ -	\$	15,978,136	\$	-
2	-		-		-		-	-		-		-
3	-		-		-		-	-		-		-
5	-		60,312,717		106,652		491,431	2,300		3,456,317		137,952
6	-		-		-		-	-		-		-
7	1,556		62,083		1,116		2,243	1,554		269,193		8,672
8	119,917	_	<u>-</u>		12,585		<u> </u>	 44,488	_	77,731	-	
	121,473		60,374,800		120,353		493,674	 48,342		19,781,377		146,624
9	-		-		_		-	-		-		_
10	-		-		-		-	-		-		-
11	-		-		-		-	-		-		-
12 13	206,360		-		-		-	-		-		-
14	76,857		59,559,571		269,022		498,634	10,481		-		-
15	-		-		-		-	-		30,762,262		22,679
16	-		-		-		-	-		-		-
17	-						-	 	_			
	283,217		59,559,571		269,022		498,634	 10,481		30,762,262		22,679
18	(161,744)		815,229		(148,669)		(4,960)	 37,861		(10,980,885)		123,945
19 20 21	140,549 - -		- (815,229) -		120,900 - -		- - -	 - - -		14,395,703 - -		- - -
	140,549		(815,229)		120,900			 <u>-</u>		14,395,703		
22	(21,195)		-		(27,769)		(4,960)	37,861		3,414,818		123,945
23	129,153		<u> </u>		186,151		44,831	 122,145		13,854,272		1,008,604
\$	107,958	\$		\$	158,382	\$	39,871	\$ 160,006	\$	17,269,090	\$	1,132,549

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2016

		Grants	Mo	Public Records odernization	For	ortgage eclosure ucation	Totals
	Revenues:						
1	Taxes	\$ -	\$	-	\$	-	\$ 166,827,254
2	Special assessments	-		-		-	180,151
3	Licenses and permits	-		-		-	24,506,135
4	Intergovernmental	69,845,951		-		-	99,020,257
5	Charges for services	37		3,785,162		10,724	141,485,845
6	Fines and forfeitures	-		1,704,851		-	8,325,382
7	Interest	64,642		35,748		-	3,140,651
8	Miscellaneous	 6,071,497		-		-	 9,451,428
	Total revenues	 75,982,127		5,525,761		10,724	 452,937,103
	Expenditures:						
	Current:						
9	General government	580,903		5,668,137		7,700	20,645,773
10	Public safety	9,009,461		-		-	33,608,808
11	Physical environment	2,855,321		-		-	87,454,676
12	Transportation	1,578,500		-		-	144,657,713
13	Economic environment	29,204,996		-		-	34,689,388
14	Human services	31,215,703		-		-	91,725,686
15	Culture and recreation  Debt service:	1,791,856		-		-	32,576,797
16	Principal retirement	-		-		-	7,743
17	Interest and fiscal charges	 					 1,886
	Total expenditures	 76,236,740		5,668,137		7,700	 445,368,470
	Excess (deficiency) of revenues over						
18	(under) expenditures	 (254,613)	_	(142,376)		3,024	 7,568,633
	Other financing sources (uses):						
19	Transfers in	1,979,527		-		-	149,834,109
20	Transfers out	(2,932,194)		-		-	(162,794,016)
21	Issuance of capital lease debt	 -		-		-	 12,683
	Total other financing sources (uses)	 (952,667)		<u>-</u>		-	 (12,947,224)
22	Net change in fund balances	(1,207,280)		(142,376)		3,024	(5,378,591)
23	Fund balances, October 1, 2015	 11,466,029		5,020,571		26,161	 266,816,125
	Fund balances, September 30, 2016	\$ 10,258,749	\$	4,878,195	\$	29,185	\$ 261,437,534



## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2016  $\,$ 

			Specia	I Tax	<b>Equalization Di</b>	strict	
		_	Final Budget		Actual		Variance Positive (Negative)
	Revenues:	¢	110 467 070	¢.	112 202 715	φ	(F 162 264)
1	Taxes	\$	118,467,079	\$	113,303,715	\$	(5,163,364)
2	Special assessments Licenses and permits		-		-		-
3	Intergovernmental		_		_		_
4	Charges for services		_		_		_
5 6	Fines and forfeitures		_		_		_
7	Interest		20,000		39,018		19,018
8	Miscellaneous		20,000		39,010		19,010
9	Less statutory deduction		(5,956,854)				5,956,854
	Total revenues		112,530,225		113,342,733		812,508
ı	Expenditures:						
	Current:						
10	General government		-		-		-
11	Public safety		-		-		-
12	Physical environment		-		-		-
13	Transportation		-		-		-
14	Economic environment		-		-		-
15	Human services		-		-		-
16	Culture and recreation		-		-		-
17	Reserve for contingencies  Debt service:		796,640		-		796,640
18	Principal retirement		-		-		-
19	Interest and fiscal charges		<u>-</u>				-
	Total expenditures		796,640		-		796,640
ı	Excess (deficiency) of revenues over						
20	(under) expenditures		111,733,585		113,342,733		1,609,148
(	Other financing sources (uses):						
21	Transfers in		45,358,002		45,689,594		331,592
22	Transfers out		(160,919,227)		(158,903,000)		2,016,227
23	Issuance of capital lease debt		<u> </u>		-		-
	Total other financing sources (uses)		(115,561,225)		(113,213,406)		2,347,819
24 <b>i</b>	Net change in fund balances		(3,827,640)		129,327		3,956,967
25 <b>I</b>	Fund balances, October 1, 2015		3,827,640		3,827,640		-
ı	Fund balances, September 30, 2016	\$		\$	3,956,967	\$	3,956,967

		Court Facilities Fee		Teen Court							
	Final Budget	Actual	Variance Positive (Negative)	Final Budget	Actual	Variance Positive (Negative)					
1 \$	-	\$ -	\$ -	\$ -	\$ -	\$ -					
2	-	-	-	-	-	-					
3 4	-	-	-	-	- -	-					
5	5,300,000	5,147,425	(152,575)	500,00	•	4,770					
6 7	10,000	24,215	- 14,215	5,00	6,724	- 1,724					
8 9	(265,500)	40 	40 265,500	(25,25	50) -	25,250					
	5,044,500	5,171,680	127,180	479,75	511,494	31,744					
	_										
10	7,337,255	4,952,002	2,385,253	684,94	5 547,330	137,615					
11	-	-	-	-	-	-					
12	-	-	-	-	-	-					
13 14	- -	- -	- -	-	-	- -					
15	-	-	-	-	-	-					
16	-	-	-	-	-	-					
17	28,778	-	28,778	533,53	-	533,535					
18	-	-	-	-	-	-					
19	<u> </u>	<del>-</del>	<del>-</del>	<del>-</del>	<del>-</del>						
	7,366,033	4,952,002	2,414,031	1,218,48	547,330	671,150					
20	(2,321,533)	219,678	2,541,211	(738,73	(35,836)	702,894					
21	-	-	-	-	-	-					
22 23 <u> </u>	<u> </u>										
	<u>-</u>				<u> </u>						
24	(2,321,533)	219,678	2,541,211	(738,73	(35,836)	702,894					
25	2,321,533	2,321,533		738,73	738,730						
\$	-	\$ 2,541,211	\$ 2,541,211	\$ -	\$ 702,894	\$ 702,894					

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

## NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2016

		Court Technology								
			Final Budget		Actual		Variance Positive Negative)			
	Revenues:	æ		r.		Φ				
1	Taxes	\$	-	\$	-	\$	-			
2	Special assessments Licenses and permits		-		-		-			
3	Intergovernmental		-		-		-			
4	Charges for services		2,300,000		2,949,322		649,322			
5 6	Fines and forfeitures		2,300,000		2,949,322		049,322			
	Interest		5,000		3,259		(1,741)			
7	Miscellaneous		3,000		3,239		370			
8 9	Less statutory deduction		(115,250)		570		115,250			
9	Less statutory deduction		(115,250)							
	Total revenues		2,189,750		2,952,951		763,201			
	Expenditures:									
	Current:									
10	General government		5,403,982		4,673,354		730,628			
11	Public safety		-		-		-			
12	Physical environment		-		-		-			
13	Transportation		-		-		-			
14	Economic environment		-		-		-			
15	Human services		-		-		-			
16	Culture and recreation		-		-		-			
17	Reserve for contingencies		-		-		-			
	Debt service:									
18	Principal retirement		-		-		-			
19	Interest and fiscal charges				-		-			
	Total expenditures		5,403,982		4,673,354	-	730,628			
	Excess (deficiency) of revenues over									
20	(under) expenditures		(3,214,232)		(1,720,403)		1,493,829			
	Other financing sources (uses):									
21	Transfers in		3,133,763		1,713,282		(1,420,481)			
22	Transfers out		-		-		-			
23	Issuance of capital lease debt		-		-		-			
	Total other financing sources (uses)		3,133,763		1,713,282		(1,420,481)			
24	Net change in fund balances		(80,469)		(7,121)		73,348			
25	Fund balances, October 1, 2015		80,469		80,469					
	Fund balances, September 30, 2016	\$	-	\$	73,348	\$	73,348			

	L	ocal C	ourt Programs		Building Safety							
	Final Budget		Actual	Variance Positive Negative)		Final Budget		Actual		Variance Positive (Negative)		
1 \$	-	\$	-	\$ -	\$	250,000	\$	175,202	\$	(74,798)		
3	-		-	-		- 14,026,927		- 22,243,298		- 8,216,371		
5	1,050,000		- 1,018,227	- (31,773) -		265,000 -		- 306,615 11,759		41,615		
6 7 8	2,900		1,986	(914)		65,827 4,900		228,761 25,154		11,759 162,934 20,254		
9	(52,645)		<u>-</u>	 52,645		(730,633)		25,154		730,633		
	1,000,255		1,020,213	 19,958		13,882,021		22,990,789		9,108,768		
10	2,492,602		2,247,040	245,562		-		-		-		
11 12	-		-	-		18,282,825		17,114,376		1,168,449		
13	-		-	-		-		-		-		
14	-		-	-		-		-		-		
15	95,418		95,418	-		-		-		-		
16 17	21,242		-	- 21,242		15,378,943		-		15,378,943		
18 19	- -		-	 - -		-		-		- -		
	2,609,262		2,342,458	 266,804		33,661,768		17,114,376		16,547,392		
20	(1,609,007)		(1,322,245)	 286,762		(19,779,747)		5,876,413		25,656,160		
21	1,570,925		1,341,833	(229,092)		-		-		-		
22 23	<u>-</u>		<u>-</u> 	 <u>-</u>		<u>-</u>		- -		-		
	1,570,925		1,341,833	 (229,092)						-		
24	(38,082)		19,588	57,670		(19,779,747)		5,876,413		25,656,160		
25	38,082		38,082	 		19,779,747		19,779,747		-		
\$		\$	57,670	\$ 57,670	\$	<u>-</u>	\$	25,656,160	\$	25,656,160		

## SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2016

				Crime	Prevention		
			Final Budget	_	Actual	F	ariance Positive egative)
	Revenues:						
1	Taxes	\$	-	\$	-	\$	-
2	Special assessments		-		-		-
3	Licenses and permits		-		-		-
4	Intergovernmental		-		-		-
5	Charges for services		-		-		-
6	Fines and forfeitures		81,229		106,744		25,515
7	Interest		-		1,037		1,037
8	Miscellaneous		-		-		-
9	Less statutory deduction		(4,061)		-		4,061
	Total revenues		77,168		107,781		30,613
	Expenditures:						
	Current:						
10	General government		-		-		-
11	Public safety		104,084		37,936		66,148
12	Physical environment		-		-		-
13	Transportation		-		-		-
14	Economic environment		-		-		-
15	Human services		-		-		-
16	Culture and recreation		-		-		-
17	Reserve for contingencies		-		-		-
	Debt service:						
18	Principal retirement		-		-		-
19	Interest and fiscal charges				<u> </u>	-	-
	Total expenditures		104,084		37,936		66,148
	Excess (deficiency) of revenues over						
20	(under) expenditures	-	(26,916)		69,845		96,761
	Other financing sources (uses):						
21	Transfers in		-		-		-
22	Transfers out		-		-		-
23	Issuance of capital lease debt		-		-		-
	Total other financing sources (uses)						
24	Net change in fund balances		(26,916)		69,845		96,761
25	Fund balances, October 1, 2015		26,916		26,916		
	Fund balances, September 30, 2016	\$		\$	96,761	\$	96,761

_	Law	Enforcement Educa		Law Enforcement Trust							
_	Final Budget	Actual	Variance Positive (Negative)	Final Budget	Actual	Variance Positive (Negative)					
1 \$	-	\$ -	\$ -	\$ -	\$ -	\$ -					
2	-	-	-	-	-	-					
3	-	-	-	-	-	-					
4	-	-	-	-	-	-					
5 6	650,000	620,837	(29,163)	500,000	- 829,274	329,274					
7	7,000	1,993	(5,007)	20,000	14,712	(5,288)					
8	-	5,509	5,509		-	-					
9	(32,850)	<del>-</del>	32,850	(26,000)	<u> </u>	26,000					
_	624,150	628,339	4,189	494,000	843,986	349,986					
10 11	952,905	- 620,457	332,448	3,244,940	1,245,368	1,999,572					
12	-	-	-	-	-	1,555,572					
13	-	-	-	-	-	-					
14	-	-	-	-	-	-					
15	-	-	-	-	-	-					
16	-	-	-	-	-	-					
17	-	-	-	-	-	-					
18	-	-	-	-	-	-					
19	<u>-</u>				<u> </u>						
_	952,905	620,457	332,448	3,244,940	1,245,368	1,999,572					
20	(328,755)	7,882	336,637	(2,750,940)	(401,382)	2,349,558					
21	-	-	-	-	-	-					
22	-	-	-	-	-	-					
23_	-			-	· -	-					
_	-	<del>-</del>			<u> </u>						
24	(328,755)	7,882	336,637	(2,750,940)	(401,382)	2,349,558					
25	328,755	320,089	(8,666)	2,750,940	2,750,940						
\$	-	\$ 327,971	\$ 327,971	\$ -	\$ 2,349,558	\$ 2,349,558					

## SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2016

	-						
				g	11 Fee		
	_		Final Budget		Actual		Variance Positive (Negative)
	Revenues:	¢		Ф		œ	
1 2	Taxes Special assessments	\$	-	\$	-	\$	-
3			_		_		_
4	Intergovernmental		6,000,000		5,541,907		(458,093)
5			-		-		-
6	Fines and forfeitures		-		_		_
7	•		110,000		131,606		21,606
8	Miscellaneous		-		3,511		3,511
9	Less statutory deduction		(305,500)		-		305,500
	Total revenues		5,804,500		5,677,024		(127,476)
	Expenditures:						
	Current:						
10	General government		-		-		-
11	Public safety Physical environment		20,725,047		3,989,800		16,735,247
12	— · · · · · · · · · · · · · · · · · · ·		-		-		<u>-</u>
13 14	Economic environment		_		_		_
15	Human services		-		_		_
16	Culture and recreation		_		_		_
17	Reserve for contingencies		-		_		_
	Debt service:						
18	Principal retirement		-		-		-
19	Interest and fiscal charges		<u>-</u>		<u>-</u>		<u>-</u>
	Total expenditures		20,725,047		3,989,800		16,735,247
	Excess (deficiency) of revenues over						
20	(under) expenditures		(14,920,547)	-	1,687,224		16,607,771
	Other financing sources (uses):						
21	Transfers in		-		-		-
22 23	Transfers out Issuance of capital lease debt		-		-		-
	Total other financing sources (uses)		-		-		-
24	Net change in fund balances		(14,920,547)		1,687,224		16,607,771
25	Fund balances, October 1, 2015		14,920,547		14,920,547		<u>-</u>

16,607,771

16,607,771

Fund balances, September 30, 2016

	ОВТ	Local Government			Pine Hills Local Government NID						
_	Final Budget	Actual	P	ariance ositive egative)		Final Budget		Actual	F	/ariance Positive legative)	
1 \$	-	\$ -	\$	-	\$	-	\$	-	\$	-	
2	-	-		-		-		-		-	
3	-	-		-		-		-		-	
4	-	-		-		-		-		-	
5 6	- 131,579	- 125,000		- (6,579)		- 131,579		- 125,000		- (6,579)	
о 7	131,379	239		239		131,379		2,035		2,035	
8	-	-		-		_		-		-	
9	(6,579)	<u> </u>		6,579		(6,579)				6,579	
	125,000	125,239		239		125,000		127,035		2,035	
10 11	- 166,493	- 140,257		26,236		308,665		99,005		209,660	
12	100,493	140,237		-		-		-		203,000	
13	-	-		-		-		-		-	
14	-	-		-		-		-		-	
15	-	-		-		-		-		-	
16	-	-		-		-		-		<u>-</u>	
17	-	-		-		45,000		-		45,000	
18	-	-		-		-		-		-	
19	<u> </u>					-				-	
	166,493	140,257		26,236		353,665		99,005		254,660	
20	(41,493)	(15,018)		26,475		(228,665)		28,030		256,695	
21	-	-		-		-		-		-	
22	-	-		-		-		-		-	
23	<u> </u>	<u>-</u>		<del>-</del>		-		<u> </u>		-	
_	-					-				-	
24	(41,493)	(15,018)		26,475		(228,665)		28,030		256,695	
25	41,493	41,493				228,665		228,665		-	
\$	-	\$ 26,475	\$	26,475	\$	-	\$	256,695	\$	256,695	

## SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

		 I	nmate	Commissary		
		 Final Budget		Actual		Variance Positive (Negative)
	Revenues:	 _		_		_
1	Taxes	\$ -	\$	-	\$	-
2	Special assessments	-		-		-
3	•	-		-		-
4	Intergovernmental	-		-		-
5	Charges for services	1,227,600		1,564,326		336,726
6	Fines and forfeitures	-		-		-
7	Interest	-		21,071		21,071
8	Miscellaneous	-		1		1
9	Less statutory deduction	 (61,380)		-		61,380
	Total revenues	 1,166,220		1,585,398		419,178
	Expenditures:					
	Current:					
10	General government	-		-		-
11	Public safety	2,795,626		1,150,948		1,644,678
12	Physical environment	-		-		-
13	Transportation	-		-		-
14	Economic environment	-		-		-
15	Human services	-		-		-
16	Culture and recreation	-		-		-
17	Reserve for contingencies Debt service:	-		-		-
10	<b>B</b>	_		_		_
18	Interest and fiscal charges	-		-		-
19	interest and liscal charges	 <del>-</del>	-	<u> </u>	-	<u> </u>
	Total expenditures	 2,795,626		1,150,948		1,644,678
	Excess (deficiency) of revenues over					
20	(under) expenditures	 (1,629,406)		434,450		2,063,856
	Other financing sources (uses):					
21	Transfers in	-		-		-
22	Transfers out	-		-		-
23	Issuance of capital lease debt	 <u> </u>		-		-
	Total other financing sources (uses)	 -				
24	Net change in fund balances	(1,629,406)		434,450		2,063,856
25	Fund balances, October 1, 2015	 1,629,406		1,629,406		
	Fund balances, September 30, 2016	\$ -	\$	2,063,856	\$	2,063,856

	Mano	datory Refuse Colle	ction			Air Pollu	ition Control		
	Final Budget	Actual	Variance Positive (Negative)		Final Budget		Actual	F	ariance Positive legative)
1 \$	-	\$ -	\$ -	\$	-	\$	-	\$	-
2	-	-	-		-		-		-
3	-	-	-		17,000 840,420		39,170 900,971		22,170 60,551
<i>4</i> 5	43,556,720	40,561,976	(2,994,744)		40		-		(40)
6	-	-	(2,004,744)		-		_		-
7	167,298	180,093	12,795		3,000		3,150		150
8	26,749	132,021	105,272		, -		18,602		18,602
9	(2,187,538)		2,187,538		(43,023)				43,023
	41,563,229	40,874,090	(689,139)		817,437		961,893		144,456
10	-	-	-		-		-		-
11	-	-	-		-		-		-
12	60,970,753	60,664,345	306,408		1,137,064		854,396		282,668
13	-	-	-		-		-		-
14 15	-	-	-		-		-		-
16	_	_	_		_		_		_
17	9,347,337	-	9,347,337		54,090		-		54,090
18	_	_	_		_		_		_
19	-								-
_	70,318,090	60,664,345	9,653,745		1,191,154		854,396		336,758
20	(28,754,861)	(19,790,255)	8,964,606		(373,717)		107,497		481,214
21	-	-	-		-		-		-
22	-	-	-		-		-		-
23	-			-	-	-			-
							<u>-</u>		<u> </u>
24	(28,754,861)	(19,790,255)	8,964,606		(373,717)		107,497		481,214
25	28,754,861	28,754,861			373,717		373,717		
\$	-	\$ 8,964,606	\$ 8,964,606	\$		\$	481,214	\$	481,214

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

## NONMAJOR SPECIAL REVENUE FUNDS

			Water and	l Navig	gation Control	Distric	ts
			Final Budget		Actual		Variance Positive Negative)
	Revenues:	œ.	4 542 024	Ф	4 400 000	Ф	(E4 COE)
1	Taxes Special assessments	\$	1,543,921	\$	1,492,296	\$	(51,625)
2 3			_		_		_
4			_		_		_
5	Charges for services		80,000		112,315		32,315
6	Fines and forfeitures		-		112,515		52,515
7	Interest		47,700		86,488		38,788
8	Miscellaneous		50		20,000		19,950
9	Less statutory deduction		(85,076)		-		85,076
	Total revenues		1,586,595		1,711,099		124,504
	Expenditures:						
	Current:						
10	General government		-		-		-
11	Public safety		-		-		-
12	Physical environment		2,338,689		1,124,468		1,214,221
13	Transportation		-		-		-
14	Economic environment		-		-		-
15	Human services		-		-		-
16	Culture and recreation		-		-		-
17	Reserve for contingencies Debt service:		7,524,333		-		7,524,333
40	B						
18	Interest and fiscal charges		-		-		-
19	interest and liseal charges		<del>-</del>	-			<del></del>
	Total expenditures		9,863,022		1,124,468		8,738,554
	Excess (deficiency) of revenues over						
20	(under) expenditures		(8,276,427)		586,631		8,863,058
	Other financing sources (uses):						
21	Transfers in		29,842		1,018		(28,824)
22	Transfers out		-		-		-
23	Issuance of capital lease debt		-		-		-
	Total other financing sources (uses)		29,842		1,018		(28,824)
24	Net change in fund balances		(8,246,585)		587,649		8,834,234
25	Fund balances, October 1, 2015		8,246,585		8,246,585		
	Fund balances, September 30, 2016	\$		\$	8,834,234	\$	8,834,234

		eed Taxing Dis		Variance	-			d Non-tax Dist		/ariance
	Final			Positive		Final			1	Positive
	Budget	 Actual	(	(Negative)		Budget		Actual	(I	Negative)
1 \$	577,210	\$ 558,430	\$	(18,780)	\$	-	\$	-	\$	-
2	-	-		-		64,199		61,687		(2,512)
3 4	-	-		-		-		-		-
5	50,000	1,211		(48,789)		30,000		25,246		(4,754)
6 7	- 26,838	- 36,669		- 9,831		- 1,344		- 2,680		- 1,336
8	33,000	7,288		(25,712)		, -		-		-
9	(34,894)	 -		34,894		(4,775)		-		4,775
	652,154	 603,598		(48,556)		90,768		89,613		(1,155)
10 11	-	-		-		-		-		-
12	1,907,053	352,895		1,554,158		103,245		31,685		71,560
13	-	-		-		-		-		-
14	-	-		-		-		-		-
15 16	-	-		-		-		-		-
17	2,166,836	-		2,166,836		189,369		-		189,369
18	-	-		-		-		-		-
19	<del>-</del>	 								-
	4,073,889	 352,895		3,720,994		292,614		31,685		260,929
20	(3,421,735)	250,703		3,672,438		(201,846)		57,928		259,774
21	13,822	7,968		(5,854)		3		3		-
22	(3)	(3)		-		-		-		-
23	<u>-</u>	 -		<u> </u>	-		1			-
	13,819	 7,965		(5,854)		3		3		-
24	(3,407,916)	258,668		3,666,584		(201,843)		57,931		259,774
25	3,407,916	 3,407,916		<u>-</u>		201,843		201,843		-
\$	-	\$ 3,666,584	\$	3,666,584	\$	_	\$	259,774	\$	259,774

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

## NONMAJOR SPECIAL REVENUE FUNDS

1	Revenues: Taxes	 Final			Variance
		 Budget	 Actual	(	Positive Negative)
1	Taxes				
		\$ -	\$ -	\$	-
2	Special assessments	-	-		-
3	Licenses and permits	-	-		-
4	Intergovernmental	-	-		-
5	Charges for services	584,844	747,098		162,254
6	Fines and forfeitures	-	-		-
7	Interest	30,100	65,182		35,082
8	Miscellaneous	1,050	5,085		4,035
9	Less statutory deduction	 (30,800)	 -		30,800
	Total revenues	 585,194	 817,365		232,171
	Expenditures:				
	Current:				
10	General government	-	-		-
11	Public safety	-	-		-
12	Physical environment	1,309,401	218,892		1,090,509
13	Transportation	1,294,902	45,113		1,249,789
14	Economic environment	-	-		-
15	Human services	-	-		-
16	Culture and recreation	-	_		_
17	Reserve for contingencies	3,911,373	_		3,911,373
	Debt service:	-,- ,			-,- ,
18	Principal retirement	_	_		_
19	Interest and fiscal charges	_	_		_
70					
	Total expenditures	 6,515,676	 264,005		6,251,671
	Excess (deficiency) of revenues over				
20	(under) expenditures	 (5,930,482)	 553,360		6,483,842
	Other financing sources (uses):				
21	Transfers in	-	-		-
22	Transfers out	-	-		-
23	Issuance of capital lease debt	 	 		
	Total other financing sources (uses)	 	 		
24	Net change in fund balances	(5,930,482)	553,360		6,483,842
25	Fund balances, October 1, 2015	 5,930,482	 5,930,482	-	
	Fund balances, September 30, 2016	\$ 	\$ 6,483,842	\$	6,483,842

-	Po	ollutant	Storage Tan				Mι	ınicipa	I Service Distric	ts	
	Final Budget		Actual	P	ariance ositive egative)	_	Final Budget		Actual		Variance Positive (Negative)
1 \$	-	\$	-	\$	-	\$	7,215,984	\$	6,790,354	\$	(425,630)
2	-		-		-		130,646 -		118,464 -		(12,182)
4	-		-		-		-		-		-
5	1,000		500		(500)		17,616,678		18,086,435		469,757
6	1,000		1,000		-		-		<u>-</u>		<u>.</u>
7	300		417		117		130,760		261,127		130,367
8 9	- (115)		-		- 115		- (1,254,706)		11,556 -		11,556 1,254,706
9	(113)				113		(1,234,700)				1,234,700
	2,185		1,917		(268)		23,839,362		25,267,936		1,428,574
10	-		-		-		1,992,369		1,969,307		23,062
11	-		-		-		-		-		-
12	50,554		6,724		43,830		9,488,032		8,188,798		1,299,234
13	-		-		-		15,349,849		14,427,447		922,402
14 15	-		-		-		-		-		-
16	-		-		-		-		-		-
17	-		-		-		16,930,972		-		16,930,972
18	-		-		-		-		-		-
19			-		<u>-</u>				-		-
	50,554		6,724		43,830		43,761,222		24,585,552		19,175,670
20	(48,369)		(4,807)		43,562		(19,921,860)		682,384		20,604,244
21	-		-		-		120,000		194,343		74,343
22 23	-		-		-		(24,126)		(23,590)		536
	_		-		-		95,874		170,753		74,879
24	(48,369)		(4,807)		43,562		(19,825,986)		853,137		20,679,123
25	48,369		48,369				19,825,986		19,825,986		-
\$	-	\$	43,562	\$	43,562	\$	-	\$	20,679,123	\$	20,679,123

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

## NONMAJOR SPECIAL REVENUE FUNDS

			L	ocal C	Option Gas Tax		
	Parameter :		Final Budget		Actual		Variance Positive (Negative)
	Revenues: Taxes	\$	25,000,000	æ	27,353,210	\$	2 252 210
1	Special assessments	Ф	25,000,000	\$	27,353,210	Ф	2,353,210
2	Licenses and permits		-		-		-
3	Intergovernmental		_		192,359		192,359
4	Charges for services		-		21,000		21,000
5	Fines and forfeitures		-		21,000		21,000
6 7	Interest		35,000		65,646		30,646
	Miscellaneous		33,000		75,881		75,881
8 9	Less statutory deduction		(1,251,750)		73,001		1,251,750
3	Total revenues		23,783,250		27,708,096		3,924,846
	Expenditures: Current:						
40	General government						
10	Public safety		_		_		_
11	Physical environment		7,034,314		6,048,489		985,825
12 13	Transportation		30,890,648		27,756,460		3,134,188
14	Economic environment		30,030,040		27,730,400		3,134,100
15	Human services				_		_
16	Culture and recreation		_		_		_
17	Reserve for contingencies		1,909,612		_		1,909,612
17	Debt service:		1,505,012				1,505,012
18	Principal retirement		_		-		_
19	Interest and fiscal charges		_		_		_
13			00.004.574		00.004.040		
	Total expenditures		39,834,574		33,804,949		6,029,625
	Excess (deficiency) of revenues over						
20	(under) expenditures		(16,051,324)		(6,096,853)		9,954,471
	Other financing sources (uses):		0.404.400		0.400.500		(500)
21	Transfers in		6,124,126		6,123,590		(536)
22	Transfers out		-		-		-
23	Issuance of capital lease debt		<u> </u>		<del>-</del>		<del></del>
	Total other financing sources (uses)		6,124,126		6,123,590		(536)
24	Net change in fund balances		(9,927,198)		26,737		9,953,935
25	Fund balances, October 1, 2015		9,927,198		9,927,198		
	Fund balances, September 30, 2016	\$		\$	9,953,935	\$	9,953,935

_	C	onstitutional Gas Ta		Transportation Trust						
_	Final Budget	Actual	Variance Positive (Negative)	Final Budget	Actual	Variance Positive (Negative)				
1 \$	-	\$ -	\$ -	\$ 1,050,000	\$ 1,175,911	\$ 125,911				
2	-	-	-	- 1,983,500	- 2,223,667	- 240,167				
3 4	8,800,000	10,039,354	1,239,354	7,098,000	7,755,880	657,880				
5	-	-	1,200,004	1,074,080	2,136,087	1,062,007				
6	-	-	-	3,262,500	4,800,917	1,538,417				
7	80,250	202,426	122,176	101,050	714,537	613,487				
8	-	522,176	522,176	38,500	1,039,770	1,001,270				
9_	(444,013)		444,013	(730,382)		730,382				
	8,436,237	10,763,956	2,327,719	13,877,248	19,846,769	5,969,521				
10	_	_	_	_	_	_				
11	<u>-</u>	- -	-	2,991,672	201,200	2,790,472				
12	-	-	-	8,224,890	7,108,663	1,116,227				
13	18,515,190	13,047,483	5,467,707	87,143,818	70,874,633	16,269,185				
14	-	-	-	-	-	-				
15	-	-	-	-	-	-				
16	-	-	<b>-</b>	-	-	-				
17	11,910,652	-	11,910,652	9,863,709	-	9,863,709				
18	-	-	-	7,859	7,743	116				
19				2,047	1,886	161				
_	30,425,842	13,047,483	17,378,359	108,233,995	78,194,125	30,039,870				
20_	(21,989,605)	(2,283,527)	19,706,078	(94,356,747)	(58,347,356)	36,009,391				
21	-	-	-	67,400,000	67,400,000	-				
22	-	-	-	(120,000)	(120,000)	-				
23					12,683	12,683				
_	<u>-</u>			67,280,000	67,292,683	12,683				
24	(21,989,605)	(2,283,527)	19,706,078	(27,076,747)	8,945,327	36,022,074				
25_	21,989,605	21,989,605		27,076,747	27,076,747					
\$	-	\$ 19,706,078	\$ 19,706,078	\$ -	\$ 36,022,074	\$ 36,022,074				

## SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2016

International Drive
Community Redevelopment Agency

			Commu	iity iv <del>e</del> u	evelopilielit A	gency	,
	_		Final Budget		Actual		Variance Positive Negative)
	Revenues:	Φ.		Φ.		Φ	
1	Taxes	\$	-	\$	-	\$	-
2	Special assessments		-		-		-
3 4	Licenses and permits Intergovernmental		-		-		-
5	Charges for services		_		_		-
6	Fines and forfeitures		_		_		-
7	Interest		100,000		454,033		354,033
8	Miscellaneous		619,214		699,034		79,820
9	Less statutory deduction		(35,961)		-		35,961
_							
	Total revenues		683,253		1,153,067	-	469,814
	Expenditures:						
	Current:						
10	General government		-		-		-
11	Public safety Physical environment		-		-		-
12 13	Transportation		32,413,175		16,928,077		15,485,098
14	Economic environment		52,415,175		10,920,077		13,403,090
15	Human services		-		_		_
16	Culture and recreation		_		_		_
17	Reserve for contingencies		22,446,622		_		22,446,622
	Debt service:		, -,-				, -,-
18	Principal retirement		-		-		-
19	Interest and fiscal charges		<u> </u>				
	Total expenditures		54,859,797		16,928,077		37,931,720
	Excess (deficiency) of revenues over						
20	(under) expenditures		(54,176,544)		(15,775,010)		38,401,534
	Other financing sources (uses):						
21	Transfers in		10,902,684		10,725,799		(176,885)
22	Transfers out		-		-		-
23	Issuance of capital lease debt	-	<del>-</del>	-		-	-
	Total other financing sources (uses)		10,902,684		10,725,799		(176,885)
24	Net change in fund balances		(43,273,860)		(5,049,211)		38,224,649
25	Fund balances, October 1, 2015		43,273,860		43,273,860		<u>-</u>
	Fund balances, September 30, 2016	\$	_	\$	38,224,649	\$	38,224,649

	Local I	Housing A	ssistance				OBT Com	munity R	Redevelopmer		
	Final Budget	Ac	tual	P	ariance ositive egative)		Final Budget		Actual	F	ariance Positive legative)
1 \$	-	\$	-	\$	-	\$	-	\$	-	\$	-
2	-		-		-		-		-		-
3	-		-		-		-		-		-
4	-	4,	,743,835		4,743,835		-		-		-
5	-		-		-		-		-		-
6	-		-		-		-		-		-
7	50,000		144,740		94,740		1,000		1,556		556
8	150,000		559,212		409,212		119,917		119,917		-
9	(10,000)				10,000		(6,046)				6,046
_	190,000	5	,447,787		5,257,787		114,871		121,473		6,602
10	-		-		-		-		-		-
11	-		-		-		-		-		-
12	-		-		-		-		-		-
13	-		-		-		-		-		-
14	9,026,323	5,	,278,032		3,748,291		270,071		206,360		63,711
15	-		-		-		114,502		76,857		37,645
16	-		-		-		-		-		-
17	-		-		-		-		-		-
18	-		-		-		-		-		-
19	-		-			-			-		-
	9,026,323	5,	,278,032		3,748,291		384,573		283,217		101,356
20	(8,836,323)		169,755		9,006,078		(269,702)		(161,744)		107,958
	_										
21	-		-		-		140,549		140,549		-
22	-		-		-		-		-		-
23	-		-			-					-
_	<u>-</u>				<u> </u>		140,549		140,549		-
24	(8,836,323)		169,755		9,006,078		(129,153)		(21,195)		107,958
25	8,836,323	19,	,196,782	1	0,360,459		129,153		129,153		-
\$		\$ 19,	,366,537	\$ 1	9,366,537	\$	-	\$	107,958	\$	107,958

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

## NONMAJOR SPECIAL REVENUE FUNDS

			:	Schoo	I Impact Fees			
			Final Budget		Actual	Variance Positive (Negative)		
	Revenues:	_		_		_		
1		\$	-	\$	-	\$	-	
2	Special assessments		-		-		-	
3			-		-		-	
4	Intergovernmental		-		-		-	
5	3		90,000,000		60,312,717		(29,687,283)	
6	• • •		-		-		-	
7			20,000		62,083		42,083	
8	Miscellaneous		(4.504.000)		-		4.504.000	
9	Less statutory deduction		(4,501,000)		<u>-</u>	_	4,501,000	
	Total revenues		85,519,000		60,374,800		(25,144,200)	
	Expenditures:							
	Current:							
10	3		-		-		-	
11	Public safety		-		-		-	
12	Physical environment		-		-		-	
13	•		-		-		-	
14			-		-		-	
15			84,594,000		59,559,571		25,034,429	
16			-		-		-	
17	•		-		-		-	
	Debt service:							
18	•		-		-		-	
19	Interest and fiscal charges		-		-			
	Total expenditures		84,594,000		59,559,571		25,034,429	
	Excess (deficiency) of revenues over							
20	(under) expenditures		925,000		815,229	_	(109,771)	
	Other financing sources (uses):							
21	Transfers in		-		-		<b>-</b>	
22	Transfers out		(925,000)		(815,229)		109,771	
23	Issuance of capital lease debt		-		-		<u>-</u>	
	Total other financing sources (uses)		(925,000)		(815,229)		109,771	
24	Net change in fund balances		-		-		-	
25	Fund balances, October 1, 2015						<u>-</u>	
	Fund balances, September 30, 2016	\$	-	\$	<u>-</u>	\$	-	

		Drug Abu	ise Trust		/orionoo	 D	river Ed	ucation Safety		/ariance
	Final Budget	Act	tual	F	ariance Positive legative)	 Final Budget		Actual	Positive (Negative)	
1 \$	-	\$	-	\$	-	\$ -	\$	-	\$	-
2	-		-		-	-		-		-
3 4	-		-		-	-		-		-
5	125,000	•	106,652		(18,348)	600,000		491,431		(108,569)
6 7	1,000		- 1,116		- 116	- 100		- 2,243		- 2,143
8	-		12,585		12,585	-		-		-
9	(6,300)		-		6,300	 (30,005)		-	-	30,005
	119,700		120,353		653	 570,095		493,674		(76,421)
10 11	-		-		-	-		-		-
12	-		_		-	-		-		-
13	-		-		-	-		-		-
14 15	- 426,751	•	- 269,022		- 157,729	- 614,926		- 498,634		- 116,292
16	-	•	-		-	-		-		-
17	-		-		-	-		-		-
18	-		_		-	-		-		-
19						 				-
	426,751	:	269,022		157,729	 614,926		498,634		116,292
20	(307,051)	(	148,669)		158,382	(44,831)		(4,960)		39,871
	_		_							
21	120,900		120,900		-	-		-		-
22	-		-		-	-		-		-
23	-				-	-		-		-
	120,900		120,900	-		 				
24	(186,151)		(27,769)		158,382	(44,831)		(4,960)		39,871
25	186,151		186,151			 44,831		44,831		-
\$	-	\$	158,382	\$	158,382	\$ -	\$	39,871	\$	39,871

## SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

Trust	Animal Services Trust	
٧		
_		

			Final Budget	,	Actual	F	ariance Positive legative)
	Revenues:						
1	Taxes	\$	-	\$	-	\$	-
2	Special assessments		-		-		-
3	Licenses and permits		-		-		-
4	Intergovernmental		-		-		-
5	Charges for services		1,800		2,300		500
6	Fines and forfeitures		-		-		-
7	Interest		598		1,554		956
8	Miscellaneous		35,000		44,488		9,488
9	Less statutory deduction		(1,870)		-		1,870
	Total revenues		35,528		48,342		12,814
	Expenditures:						
	Current:						
10	General government		-		-		-
11	Public safety		-		-		-
12	Physical environment		-		-		-
13	Transportation		-		-		-
14	Economic environment		-		-		-
15	Human services		157,673		10,481		147,192
16	Culture and recreation		-		-		-
17	Reserve for contingencies		-		-		-
	Debt service:						
18	Principal retirement		-		-		-
19	Interest and fiscal charges		<u> </u>		<del>-</del>		<del>-</del>
	Total expenditures		157,673		10,481		147,192
	Excess (deficiency) of revenues over						
20	(under) expenditures		(122,145)	-	37,861		160,006
	Other financing sources (uses):						
21	Transfers in		-		-		-
22	Transfers out		-		-		-
23	Issuance of capital lease debt		<u> </u>	-		-	
	Total other financing sources (uses)	-	-		-		<u>-</u>
24	Net change in fund balances		(122,145)		37,861		160,006
25	Fund balances, October 1, 2015		122,145		122,145		-
	Fund balances, September 30, 2016	\$		\$	160,006	\$	160,006

		Boating Improvement Program							
_	Final Budget	Actual	Variance Positive Negative)		Final Budget		Actual		Variance Positive Negative)
1 \$	16,713,931	\$ 15,978,136	\$ (735,795)	\$	-	\$	-	\$	-
2	-	-	-		-		-		-
3 4	-	-	-		-		-		-
5	3,174,260	3,456,317	282,057		135,344		137,952		2,608
6 7	210,000	269,193	59,193		10,003		8,672		- (1,331)
8 9	231,821 (1,016,501)	77,731 	 (154,090) 1,016,501		(7,267)		<u>-</u>		- 7,267
	19,313,511	19,781,377	 467,866		138,080		146,624		8,544
10	-	-	-		-		-		-
11 12	- -	- -	-		-		- -		-
13	-	-	-		-		-		-
14	-	-	-		-		-		-
15	-	-	-		-		-		-
16	38,299,804	30,762,262	7,537,542		1,146,684		22,679		1,124,005
17	9,263,682	-	9,263,682		-		-		-
18	-	-	-		-		-		-
19	<u>-</u>		 		-				-
	47,563,486	30,762,262	 16,801,224		1,146,684		22,679		1,124,005
20	(28,249,975)	(10,980,885)	17,269,090		(1,008,604)		123,945		1,132,549
21	14,395,703	14,395,703	-		-		-		-
22	-	-	-		-		-		-
23	<u> </u>	<u> </u>	 		<u>-</u>		-		-
_	14,395,703	14,395,703	 						-
24	(13,854,272)	3,414,818	17,269,090		(1,008,604)	•	123,945		1,132,549
25	13,854,272	13,854,272	 		1,008,604		1,008,604		-
\$		\$ 17,269,090	\$ 17,269,090	\$		\$	1,132,549	\$	1,132,549

## SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

		 Final Budget	 Actual	- <u></u>	Variance Positive (Negative)
	Revenues:				
1	Taxes	\$ -	\$ -	\$	-
2	Special assessments	-	-		-
3	Licenses and permits	-	-		-
4	Intergovernmental	126,439,419	69,845,951		(56,593,468)
5	Charges for services	-	37		37
6	Fines and forfeitures	-	-		-
7	Interest	-	64,642		64,642
8	Miscellaneous	14,918,413	6,071,497		(8,846,916)
9	Less statutory deduction	 (13,660,710)	 -		13,660,710
	Total revenues	 127,697,122	 75,982,127		(51,714,995)
	Expenditures:				
	Current:				
10	General government	1,613,842	580,903		1,032,939
11	Public safety	12,635,121	9,009,461		3,625,660
12	Physical environment	7,510,203	2,855,321		4,654,882
13	Transportation	4,053,539	1,578,500		2,475,039
14	Economic environment	50,322,953	29,204,996		21,117,957
15	Human services	44,906,880	31,215,703		13,691,177
16	Culture and recreation	9,701,098	1,791,856		7,909,242
17	Reserve for contingencies	554,299	-		554,299
	Debt service:	,			•
18	Principal retirement	_	_		_
19	Interest and fiscal charges	 	 -		
	Total expenditures	 131,297,935	 76,236,740		55,061,195
	Excess (deficiency) of revenues over				
20	(under) expenditures	 (3,600,813)	 (254,613)		3,346,200
	Other financing sources (uses):				
21	Transfers in	2,657,686	1,979,527		(678,159)
22	Transfers out	(4,967,563)	(2,932,194)		2,035,369
23	Issuance of capital lease debt	 	 -		-
	Total other financing sources (uses)	 (2,309,877)	 (952,667)		1,357,210
24	Net change in fund balances	(5,910,690)	(1,207,280)		4,703,410
25	Fund balances, October 1, 2015	 5,910,690	 11,466,029		5,555,339
	Fund balances, September 30, 2016	\$ 	\$ 10,258,749	\$	10,258,749

Public Records Modernization						Mortgage Foreclosure Education							
	Final Budget			Actual			Variance Positive (Negative)		Final Budget		Actual	V: P	ariance ositive egative)
1 \$	-	\$	-	\$	-	\$	-	\$	-	\$	-		
2	-		-		-		-		-		-		
3	-		-		-		-		-		-		
4	-				-		-		-		- (4.070)		
5	3,240,000 1,700,000		3,785,162 1,704,851		545,162 4,851		12,000		10,724		(1,276)		
6 7	500		35,748		35,248		-		_		-		
8	15,000		-		(15,000)		_		_		_		
9	-		-	_	-		-				-		
	4,955,500		5,525,761		570,261		12,000		10,724		(1,276)		
10	7,078,841		5,668,137		1,410,704		35,000		7,700		27,300		
11	-		-		-		-		-		-		
12	-		-		-		-		-		-		
13	-		-		-		-		-		-		
14	-		-		-		-		-		-		
15	-		-		-		-		-		-		
16	-		-		-		-		-		-		
17	-		-		-		-		-		-		
18	-		-		-		-		-		-		
19	7.070.044				- 440.704		-		7.700				
	7,078,841		5,668,137		1,410,704		35,000		7,700		27,300		
20	(2,123,341)		(142,376)		1,980,965		(23,000)		3,024		26,024		
21	_		_		_		_		_		_		
22	-		-		-		-		-		-		
23			-				<u> </u>		<u> </u>		-		
											-		
24	(2,123,341)		(142,376)		1,980,965		(23,000)		3,024		26,024		
25	2,123,341		5,020,571		2,897,230		23,000		26,161		3,161		
\$	-	\$	4,878,195	\$	4,878,195	\$	<u>-</u>	\$	29,185	\$	29,185		

## **DEBT SERVICE FUNDS**

Debt Service Funds account for the accumulation of resources for, and the payment of, general government long-term debt principal and interest.

#### **DEBT SERVICE FUNDS**

<u>Capital Improvement Bonds</u> is for debt service payments on the Capital Improvement Refunding Revenue Bonds, Series 2009. Pledged revenue for debt service on the bonds is County receipts from the State Revenue Sharing Trust Fund provided by Chapter 218, Florida Statutes, in an amount equal to 50% of revenue received from this source in the immediately preceding fiscal year.

<u>Public Facilities Bonds</u> is for debt service payments on the Public Facilities Revenue Bonds, Series 1994A. The primary revenue source is miscellaneous designated revenues of the General Fund, transferred in for required debt service payments.

<u>Public Service Tax Bonds</u> is for debt service payments on the Public Service Tax Refunding Revenue Bonds, Series 2013. The primary revenue source is the public service tax levied by the County on utilities services sold or consumed in the unincorporated area.

<u>Orange County Promissory Note</u> is for debt service payments on the Series 2010 Promissory Note. The primary revenue source is from a surcharge on traffic violations within the County.

<u>Sales Tax Trust</u> is presented as a major fund in the governmental fund financial statements and, as such, is not included in these supplementary combining statements. The budgetary comparison schedule is included in this section to demonstrate compliance with budgetary restrictions. The fund accounts for debt service payments on the Taxable Sales Tax Revenue Refunding Bonds, Series 2012A; the Sales Tax Revenue Refunding Bonds, Series 2012B, Series 2012C, Series 2015A; and the Sales Tax Revenue Bond, Series 2015. The primary revenue source is the County's one-half cent share of the State sales tax collected in Orange County.

### ORANGE COUNTY, FLORIDA COMBINING BALANCE SHEET NONMAJOR DEBT SERVICE FUNDS September 30, 2016

	Capital Improvement Bonds	Public Facilities Bonds	Public Service Tax Bonds
<u>ASSETS</u>			
<ul> <li>Cash and investments</li> <li>Other investments</li> <li>Receivables:</li> </ul>	\$ 10,042,627 -	\$ 4,399,349 4,353,411	\$ 62,612,446 -
3 Taxes 4 Accrued interest	-	- 1,918	7,285,905 74,529
Total assets	\$ 10,042,627	\$ 8,754,678	\$ 69,972,880
LIABILITIES AND FUND BALANCES			
Liabilities:			
<ul><li>Matured bonds and notes payable</li><li>Matured interest payable</li></ul>	\$ 2,360,000 383,207	\$ 1,060,051 3,294,949	\$ 4,610,000 686,125
Total liabilities	2,743,207	4,355,000	5,296,125
Fund balances:			
<ul><li>7 Restricted</li><li>8 Assigned</li></ul>	- 7,299,420	4,355,000 44,678	7,285,905 57,390,850
Total fund balances	7,299,420	4,399,678	64,676,755
Total liabilities and fund balances	\$ 10,042,627	\$ 8,754,678	\$ 69,972,880

	Orange County	
	Promissory	
	Note	Totals
1	\$ 3,487,723	\$ 80,542,145
2	-	4,353,411
3	-	7,285,905
4	7,488	83,935
	\$ 3,495,211	\$ 92,265,396
5	\$ 1,255,000	\$ 9,285,051
6	121,947	4,486,228
	1,376,947	13,771,279
7	- 2,118,264	11,640,905 66,853,212
	2,118,264	78,494,117
	\$ 3,495,211	\$ 92,265,396

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### NONMAJOR DEBT SERVICE FUNDS

		Capital provement Bonds	Public Faciliti Bond	es	т	Public Service ax Bonds
Revenues:						
1 Taxes	\$	-	\$	-	\$	73,186,128
2 Intergovernmental		39,343,563		-		-
3 Charges for services		-		-		-
4 Fines and forfeitures		-		-		-
5 Interest		5,916	17	,412		285,965
6 Miscellaneous		<u>-</u>				<u>-</u>
Total revenues		39,349,479	17	,412		73,472,093
Expenditures:						
Current:						
7 General government		-		-		128,265
8 Public safety		-		-		-
Debt service:						
9 Principal retirement		2,360,000	1,060	•		4,610,000
10 Interest and fiscal charges		766,413	3,296	,824_		1,372,250
Total expenditures		3,126,413	4,356	,875		6,110,515
Excess (deficiency) of revenues						
over (under) expenditures		36,223,066	(4,339	,463)		67,361,578
Other financing sources (uses):						
12 Transfers in		-	4,355	,000		-
13 Transfers out	(	36,401,737)		-		(59,053,705)
Total other financing source	es (uses)(	36,401,737)	4,355	,000_		(59,053,705)
14 Net change in fund balances		(178,671)	15	,537		8,307,873
15 Fund balances, October 1, 2015		7,478,091	4,384	,141_		56,368,882
Fund balances, September 30, 20	16 <u>\$</u>	7,299,420	\$ 4,399	,678	\$	64,676,755

### Orange County Promissory

	omissory	omissory						
	Note		Totals					
1	\$ -	\$	73,186,128					
2	-		39,343,563					
3	45,239		45,239					
4	1,200,829		1,200,829					
5	26,331		335,624					
6	 538		538					
	 1,272,937		114,111,921					
7	-		128,265					
8	49,425		49,425					
9	1,255,000		9,285,051					
10	 243,893		5,679,380					
	1,548,318		15,142,121					
	(275 204)		00 000 000					
11	 (275,381)		98,969,800					
12	-		4,355,000					
13	 		(95,455,442)					
	 		(91,100,442)					
14	(275,381)		7,869,358					
15	 2,393,645		70,624,759					
	\$ 2,118,264	\$	78,494,117					

## ORANGE COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

#### NONMAJOR DEBT SERVICE FUNDS

	Capital Improvement Bonds							
		Final Budget		Actual		Variance Positive (Negative)		
				710101		(110910)		
Revenues:								
1 Taxes	\$	-	\$	-	\$	-		
2 Intergovernmental		36,635,000		39,343,563		2,708,563		
з Charges for services		-		-		-		
4 Fines and forfeitures		-		-		-		
5 Interest		2,000		5,916		3,916		
6 Miscellaneous		-		-		-		
7 Less statutory deduction		(1,831,850)		<u>-</u>		1,831,850		
Total revenues		34,805,150		39,349,479		4,544,329		
Expenditures:								
Current:								
8 General government		-		-		-		
9 Public safety		-		-		-		
Debt service:								
10 Principal retirement		2,370,000		2,360,000		10,000		
11 Interest and fiscal charges		786,413		766,413		20,000		
12 Sinking fund reserve		2,725,091		-		2,725,091		
Total expenditures		5,881,504		3,126,413		2,755,091		
Excess (deficiency) of revenues over								
13 (under) expenditures		28,923,646		36,223,066		7,299,420		
Other financing sources (uses):								
14 Transfers in		-		-		-		
15 Transfers out		(36,401,737)	-	(36,401,737)		-		
Total other financing sources (uses)		(36,401,737)		(36,401,737)				
16 Net change in fund balances		(7,478,091)		(178,671)		7,299,420		
17 Fund balances, October 1, 2015		7,478,091		7,478,091				
Fund balances, September 30, 2016	\$		\$	7,299,420	\$	7,299,420		

	P	Public Facilities Bon		Public Service Tax Bonds						
_	Final Budget			nce ive ive)	Final Budget		Actual		Variance Positive (Negative)	
1 \$	-	\$ -	\$	- \$	64,908,960	\$	73,186,128	\$	8,277,168	
2	-	-		-	-		-		-	
3	-	-		-	-		-		-	
4	1 000	- 17,412	1	- 6,412	- 16.000		- 285,965		- 269,965	
5 6	1,000	17,412	, ,	-	16,000		200,900		209,905	
7	(50)			50_	(3,246,248)		<u>-</u>		3,246,248	
	950	17,412	1	6,462	61,678,712		73,472,093		11,793,381	
					400.005		400.005			
8 9	-	-		-	128,265		128,265 -		-	
3										
10	1,061,000	1,060,051		949	4,620,000		4,610,000		10,000	
11	3,300,000	3,296,824	;	3,176	1,392,250		1,372,250		20,000	
12	4,368,541		4,36	8,541_	52,853,374		<del>-</del>		52,853,374	
	8,729,541	4,356,875	4,37	2,666_	58,993,889		6,110,515		52,883,374	
13	(8,728,591)	(4,339,463)	4,38	9,128	2,684,823		67,361,578		64,676,755	
14	4,355,000	4,355,000		_	_		_		_	
15	(10,550)		1	0,550	(59,053,705)		(59,053,705)		-	
	4,344,450	4,355,000	1	0,550	(59,053,705)		(59,053,705)			
16	(4,384,141)	15,537	4,39	9,678	(56,368,882)		8,307,873		64,676,755	
17	4,384,141	4,384,141		<u>-</u> _	56,368,882		56,368,882		-	
\$		\$ 4,399,678	\$ 4,39	9,678 \$	-	\$	64,676,755	\$	64,676,755	

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

#### NONMAJOR DEBT SERVICE FUNDS

		Orange County Promissory Note					te
			Final Budget		Actual		Variance Positive (Negative)
F	Revenues:						
1	Taxes	\$	-	\$	-	\$	-
2	Intergovernmental		-		-		-
3	Charges for services		45,300		45,239		(61)
4	Fines and forfeitures		1,350,000		1,200,829		(149,171)
5	Interest		8,000		26,331		18,331
6	Miscellaneous		-		538		538
7	Less statutory deduction		(70,165)		-		70,165
	Total revenues		1,333,135		1,272,937		(60,198)
E	Expenditures:						
	Current:						
8	General government		-		-		-
9	Public safety		66,000		49,425		16,575
	Debt service:						
10	Principal retirement		1,255,000		1,255,000		-
11	Interest and fiscal charges		243,893		243,893		-
12	Sinking fund reserve		2,161,887				2,161,887
	Total expenditures		3,726,780		1,548,318		2,178,462
E	Excess (deficiency) of revenues over						
13	(under) expenditures		(2,393,645)		(275,381)		2,118,264
(	Other financing sources (uses):						
14	Transfers in		-		-		-
15	Transfers out				<u>-</u>		
	Total other financing sources (uses)				<u> </u>		
16 <b>N</b>	Net change in fund balances		(2,393,645)		(275,381)		2,118,264
17 <b>F</b>	Fund balances, October 1, 2015		2,393,645		2,393,645		
F	Fund balances, September 30, 2016	\$		\$	2,118,264	\$	2,118,264

# ORANGE COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL SALES TAX TRUST FUND

	Bud	dget		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues:				
Intergovernmental	\$ 160,680,000	\$ 160,680,000	\$ 166,337,860	\$ 5,657,860
Interest	102,000	102,000	1,203,646	1,101,646
Less statutory deduction	(8,039,100)	(8,039,100)		8,039,100
Total revenues	152,742,900	152,742,900	167,541,506	14,798,606
Expenditures:				
Current:				
Reserve for contingencies	153,628,355	162,421,413	-	162,421,413
Debt service:				
Principal retirement	14,605,000	14,605,000	7,865,000	6,740,000
Interest and fiscal charges	11,058,359	11,058,359	9,973,540	1,084,819
Total expenditures	179,291,714	188,084,772	17,838,540	170,246,232
Excess (deficiency) of revenues				
over (under) expenditures	(26,548,814)	(35,341,872)	149,702,966	185,044,838
Other financing uses:				
Transfers in	940,000	881,807	879,411	(2,396)
Transfers out	(192,485,186)	(192,485,186)	(179,255,960)	13,229,226
Long-term debt issued	-	30,110,000	30,110,000	-
Payment to refunding escrow agent		(32,681,217)	(32,606,218)	74,999
Total other financing uses	(191,545,186)	(194,174,596)	(180,872,767)	13,301,829
Net change in fund balance	(218,094,000)	(229,516,468)	(31,169,801)	198,346,667
Fund balance, October 1, 2015	218,094,000	229,516,468	229,516,468	
Fund balance, September 30, 2016	\$ -	\$ -	\$ 198,346,667	\$ 198,346,667

## **CAPITAL PROJECTS FUNDS**

Capital Projects Funds account for the financial resources used for the acquisition or construction of major capital facilities.

#### **CAPITAL PROJECTS FUNDS**

<u>Law Enforcement Impact Fees</u> is for fees collected in the unincorporated areas of the County to be used for growth-related law enforcement capital expenditures.

<u>Fire Impact Fees</u> is for fees collected in the unincorporated areas of the County to be used for growth-related improvements to fire protection facilities and equipment.

<u>Sales Tax 2015 Equipment Acquisition</u> is for the use of proceeds from the Sales Tax Revenue Bond, Series 2015, primarily for costs associated with the purchase of fire rescue equipment and vehicles. During the 2016 fiscal year, the remaining balance in this fund was expended for eligible costs and the fund was closed out.

<u>Transportation Impact Fees</u> is for fees collected in the unincorporated areas of the County to be expended on the acquisition or expansion of growth-related transportation capital assets.

<u>Parks and Recreation Impact Fees</u> is for fees collected countywide for growth-related capital improvements to the parks and recreation facilities throughout the County.

<u>Miscellaneous Construction Projects</u> is for the acquisition and construction of various minor projects and facilities which are funded by a portion of the countywide ad valorem property tax levy.

### ORANGE COUNTY, FLORIDA COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS

September 30, 2016

	E:	Law nforcement Impact Fees		Fire Impact Fees	Equ	Tax 2015 uipment uisition	Tı	ransportation Impact Fees
<u>ASSETS</u>								
Cash and investments     Receivables:	\$	8,963,548	\$	5,360,572	\$	-	\$	101,702,324
2 Accounts		99,518		64,022		-		197,665
3 Accrued interest		20,399		13,089		-		248,483
4 Due from other governmental agencies	_		_					32,013
Total assets	\$	9,083,465	\$	5,437,683	<u>\$</u>		\$	102,180,485
LIABILITIES AND FUND BALANCES								
Liabilities:								
5 Accounts payable and accrued liabilities	\$	2,159	\$	361,732	\$		\$	422,296
Total liabilities		2,159		361,732				422,296
Fund balances:								
6 Restricted		9,081,306		5,075,951		-		101,758,189
7 Committed								
Total fund balances		9,081,306		5,075,951				101,758,189
Total liabilities and fund balances	\$	9,083,465	\$	5,437,683	\$	-	\$	102,180,485

		Parks and		
		Recreation Impact	iscellaneous construction	
		Fees	Projects	Totals
1	\$	17,899,705	\$ 95,807,206	\$ 229,733,355
2		221,492	-	582,697
3		43,679	174,181	499,831
4		-	 -	 32,013
	\$	18,164,876	\$ 95,981,387	\$ 230,847,896
5	\$	495,791	\$ 6,748,992	\$ 8,030,970
		495,791	 6,748,992	8,030,970
6 7		17,669,085	 - 89,232,395	 133,584,531 89,232,395
		17,669,085	 89,232,395	 222,816,926
	\$	18,164,876	\$ 95,981,387	\$ 230,847,896

# ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE NONMAJOR CAPITAL PROJECTS FUNDS

	Law Enforcement Impact Fees	Fire Impact Fees	Sales Tax 2015 Equipment Acquisition	Transportation Impact Fees
Revenues:				
1 Taxes	\$ -	\$ -	\$ -	\$ -
2 Charges for services	2,863,351	2,190,272	-	23,048,548
3 Interest	81,801	51,664	-	926,402
4 Miscellaneous		348		34,391
Total revenues	2,945,152	2,242,284		24,009,341
Expenditures:				
Capital outlay:				
5 General government	-	-	-	-
6 Public safety	454,106	1,486,744	2,543,609	-
7 Physical environment	-	-	-	-
8 Transportation	-	-	-	6,942,848
9 Economic environment	-	-	-	-
10 Human services	-	-	-	-
11 Culture and recreation				
Total expenditures	454,106	1,486,744	2,543,609	6,942,848
Excess (deficiency) of revenues over				
(under) expenditures	2,491,046	755,540	(2,543,609)	17,066,493
Other financing sources (uses):				
12 Transfers in	-	-	-	-
13 Transfers out			(1,583)	<del>-</del>
Total other financing sources (uses)			(1,583)	
Net change in fund balances	2,491,046	755,540	(2,545,192)	17,066,493
Fund balances, October 1, 2015	6,590,260	4,320,411	2,545,192	84,691,696
Fund balances, September 30, 2016	\$ 9,081,306	\$ 5,075,951	\$ -	\$ 101,758,189

	Parks and Recreation Impact Fees		Recreation Miscellaneous Impact Construction			
1	\$	-	\$	21,709,572	\$	21,709,572
2		6,865,438		-		34,967,609
3		158,191		622,983		1,841,041
4		2,910		321,743		359,392
		7,026,539		22,654,298		58,877,614
5		-		6,539,642		6,539,642
6		-		5,284,427		9,768,886
7		-		2,117,997		2,117,997
8		-		10,739,577		17,682,425
9		-		3,849		3,849
10		-		85,327		85,327
11		5,196,054		275,662		5,471,716
		5,196,054		25,046,481		41,669,842
		1,830,485		(2,392,183)		17,207,772
12 13		- -		40,000,000		40,000,000 (1,583)
		<u>-</u>		40,000,000		39,998,417
		1,830,485		37,607,817		57,206,189
		15,838,600		51,624,578		165,610,737
	\$	17,669,085	\$	89,232,395	\$	222,816,926

## ORANGE COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL NONMAJOR CAPITAL PROJECTS FUNDS

		Law Enforcement Impact Fees					
			Final Budget		Actual		Variance Positive (Negative)
	Revenues:						
1	Taxes	\$	-	\$	-	\$	-
2	Charges for services		1,450,000		2,863,351		1,413,351
3	Interest		12,000		81,801		69,801
4	Miscellaneous		-		-		-
5	Less statutory deduction		(73,100)		-		73,100
	Total revenues		1,388,900		2,945,152		1,556,252
	Expenditures:						
	Capital outlay:						
6	General government		-		-		-
7	Public safety		7,979,160		454,106		7,525,054
8	Physical environment		-		-		-
9	Transportation		-		-		-
10	Economic environment		-		-		-
11	Human services		-		-		-
12	Culture and recreation		-		-		-
13	Reserve for contingencies						<u>-</u>
	Total expenditures		7,979,160		454,106		7,525,054
	Excess (deficiency) of revenues over (under) expenditures		(6,590,260)		2,491,046		9,081,306
	Other financing sources (uses):						
14	Transfers in		-		-		-
15	Transfers out		-		-		-
	Total other financing sources (uses)						<u>-</u>
	Net change in fund balances		(6,590,260)		2,491,046		9,081,306
	Fund balances, October 1, 2015		6,590,260		6,590,260		<del>-</del>
	Fund balances, September 30, 2016	\$	<u>-</u>	\$	9,081,306	\$	9,081,306

		Fire Impact Fees		Sales Tax 2015 Equipment Acquisition						
_	Final Budget	Actual	Variance Positive (Negative)	Final Budget	Actual	Variance Positive (Negative)				
1 \$	<u>-</u>	\$ -	\$ <del>-</del>	\$ -	\$ -	\$ -				
2	1,442,000	2,190,272	748,272	-	-	· -				
3	15,000	51,664	36,664	-	-	-				
4	-	348	348	-	-	-				
5	(72,850)		72,850		<u> </u>					
	1,384,150	2,242,284	858,134	-	<u> </u>					
6	-	-	-	-	-	-				
7	4,460,364	1,486,744	2,973,620	2,543,609	2,543,609	-				
8	-	-	-	-	-	-				
9	=	=	=	=	=	=				
10	-	-	-	-	-	-				
11	-	-	-	-	-	-				
12	- 1 244 10 <del>7</del>	-	- 1 244 10 <del>7</del>	-	-	-				
13	1,244,197		1,244,197		<u> </u>	<del>-</del>				
_	5,704,561	1,486,744	4,217,817	2,543,609	2,543,609					
	(4,320,411)	755,540	5,075,951	(2,543,609)	(2,543,609)	<del>-</del>				
14	-	-	-	- (4 502)	- (4 502)	-				
15	<del></del>			(1,583)	(1,583)	<del>-</del>				
			<u> </u>	(1,583)	(1,583)	<del>-</del>				
	(4,320,411)	755,540	5,075,951	(2,545,192)	(2,545,192)	-				
	4,320,411	4,320,411	<u> </u>	2,545,192	2,545,192					
\$		\$ 5,075,951	\$ 5,075,951	\$ -	\$ -	\$ -				

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

#### NONMAJOR CAPITAL PROJECTS FUNDS

	Tra	nsportation Impact	Fees
	Final Budget	Actual	Variance Positive (Negative)
	Budget	Actual	(Negative)
Revenues:			
1 Taxes	\$ -	\$ -	\$ -
2 Charges for services	8,602,000	23,048,548	14,446,548
3 Interest	591,306	926,402	335,096
4 Miscellaneous	120,000	34,391	(85,609)
5 Less statutory deduction	(465,665)		465,665
Total revenues	8,847,641	24,009,341	15,161,700
Expenditures:			
Capital outlay:			
6 General government	<del>-</del>	-	-
7 Public safety	8,281	-	8,281
8 Physical environment	<u>-</u>	-	-
9 Transportation	30,237,878	6,942,848	23,295,030
10 Economic environment	-	-	-
11 Human services	-	-	-
12 Culture and recreation	-	-	-
13 Reserve for contingencies	63,293,178		63,293,178
Total expenditures	93,539,337	6,942,848	86,596,489
Excess (deficiency) of revenues over			
(under) expenditures	(84,691,696)	17,066,493	101,758,189
Other financing sources (uses):			
14 Transfers in	-	-	-
15 Transfers out	<del>-</del>	<del>-</del>	<del>-</del>
Total other financing sources (uses)			
Net change in fund balances	(84,691,696)	17,066,493	101,758,189
Fund balances, October 1, 2015	84,691,696	84,691,696	<del>-</del>
Fund balances, September 30, 2016	\$ -	\$ 101,758,189	\$ 101,758,189

	Parks	and Recreation Imp	act Fees	Miscellaneous Construction Projects					
_	Final Budget	Actual	Variance Positive (Negative)	Final Budget	Actual	Variance Positive (Negative)			
1 \$	} -	\$ -	\$ -	\$ 22,709,145	\$ 21,709,572	\$ (999,573)			
2	3,600,000	6,865,438	3,265,438	-	-	-			
3	60,000	158,191	98,191	306,500	622,983	316,483			
4	-	2,910	2,910	2,500,000	321,743	(2,178,257)			
5 _	(183,000)	<u> </u>	183,000	(1,275,782)	<u> </u>	1,275,782			
	3,477,000	7,026,539	3,549,539	24,239,863	22,654,298	(1,585,565)			
6	-	-	-	33,386,461	6,539,642	26,846,819			
7	-	-	-	24,381,082	5,284,427	19,096,655			
8	-	-	-	4,508,128	2,117,997	2,390,131			
9	-	=	=	45,936,547	10,739,577	35,196,970			
10	-	-	-	1,026,412	3,849	1,022,563			
11	-	-	-	1,593,805	85,327	1,508,478			
12	15,597,226	5,196,054	10,401,172	7,000,409	275,662	6,724,747			
13 _	3,718,374		3,718,374	11,260,823	<del>-</del>	11,260,823			
	19,315,600	5,196,054	14,119,546	129,093,667	25,046,481	104,047,186			
	(15,838,600)	1,830,485	17,669,085	(104,853,804)	(2,392,183)	102,461,621			
14 15	-	-	<u>-</u>	53,229,226 -	40,000,000	(13,229,226)			
_	-			53,229,226	40,000,000	(13,229,226)			
	(15,838,600)	1,830,485	17,669,085	(51,624,578)	37,607,817	89,232,395			
	15,838,600	15,838,600		51,624,578	51,624,578	<u>-</u>			
\$	<u>-</u>	\$ 17,669,085	\$ 17,669,085	\$ -	\$ 89,232,395	\$ 89,232,395			

### **ENTERPRISE FUNDS**

Enterprise Funds account for operations that are financed and operated in a manner similar to private business enterprises, where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

#### **ENTERPRISE FUNDS**

**Convention Center** is for the operation of the Orange County Convention Center and its functions. It also serves to administer debt service payments on all outstanding Tourist Development Tax Revenue and Refunding Revenue Bonds, which were issued to construct and expand the Center. The primary revenue sources are Center operating revenues and pledged tourist development taxes.

<u>Solid Waste System</u> is for the facilities and administration relating to the sanitary disposal of solid waste (refuse). The primary revenue source is System operating revenues.

<u>Water Utilities System</u> is for the facilities and administration relating to residential and commercial water and wastewater services provided to various sections of the County, including debt service payments on all outstanding Water and Wastewater Utility Revenue Bonds and the State Revolving Loans. Bond and loan proceeds have been used to construct system assets. The primary revenue source is System operating revenues.

The three enterprise funds are presented as major funds of the County; thus, the Statements of Net Position, Statements of Revenues, Expenses, and Changes in Fund Net Position, and the Statements of Cash Flows are included in the basic financial statements. The budgetary comparisons for these funds are presented as supplementary information in this sub-section to demonstrate compliance with budgetary restrictions.

#### ORANGE COUNTY, FLORIDA SCHEDULE OF REVENUES AND EXPENSES-BUDGET AND ACTUAL (BUDGETARY BASIS\*) ENTERPRISE FUNDS

for the year ended September 30, 2016

		Convention Center							
			Final Budget Actual				Variance Positive (Negative)		
	Operating revenues:					-	<u> ,</u>		
1	Charges for services	\$	55,133,246	\$	58,995,753	\$	3,862,507		
2	Miscellaneous		966,000		797,900	_	(168,100)		
	Total operating revenues		56,099,246		59,793,653		3,694,407		
	Operating and maintenance expenses:								
3	Personal services		31,206,459		29,845,748		1,360,711		
4	Contractual services		8,111,313		8,044,860		66,453		
5	Materials and supplies		1,904,643		1,884,897		19,746		
6	Utilities		18,134,092		12,994,876		5,139,216		
7	Repairs and maintenance		9,465,764		8,766,249		699,515		
8	Provision for landfill closure costs		-		-		-		
9	Other expenses		7,124,447		6,375,640	_	748,807		
	Total operating and maintenance expenses		75,946,718		67,912,270		8,034,448		
10	Operating income (loss), budgetary basis*		(19,847,472)		(8,118,617)		11,728,855		
	Nonoperating revenues (expenses):								
11	Tourist development tax		230,700,000		239,528,483		8,828,483		
12	Interest revenue		1,014,154		1,918,072		903,918		
13	Interest expense and fiscal charges		(32, 134, 397)		(31,643,513)		490,884		
14	Payments to other agencies		(127,505,402)		(124,232,576)		3,272,826		
15	Debt issuance costs		(562,669)		(548,721)		13,948		
16	Tax collection expense		(530,119)		(530,119)		-		
	Total net nonoperating revenues (expenses)		70,981,567		84,491,626		13,510,059		
	Income before contributions and transfers,								
17	budgetary basis*		51,134,095		76,373,009		25,238,914		
18	Capital contributions		-		-		-		
19	Transfers out		(2,900,000)		(2,378,847)	_	521,153		
	Change in net position, budgetary basis*	\$	48,234,095	\$	73,994,162	\$	25,760,067		

<sup>\*</sup>Budgetary basis, for purposes of this schedule, includes all budgeted items except for capital and landfill closure cost outlays, debt principal and other non-expense transactions, beginning net position, non-cash developer donations, and expense reserves.

Solid Waste System				Water Utilities System							
	Final Budget Actual		Variance Positive (Negative)		Final Budget		Actual			Variance Positive (Negative)	
1 <b>\$</b>	33,250,272 676,187	\$	31,488,458 593,596	\$	(1,761,814) (82,591)	\$	161,997,116 4,010,986	\$	170,731,611 4,682,680	\$	8,734,495 671,694
	33,926,459		32,082,054		(1,844,405)		166,008,102		175,414,291		9,406,189
3	7,952,710		7,952,537		173		48,979,380		46,213,348		2,766,032
4	4,733,144		4,674,029		59,115		37,753,929		33,612,259		4,141,670
5	1,422,993		1,380,544		42,449		6,554,510		6,408,495		146,015
6	362,035		321,573		40,462		13,996,370		12,949,531		1,046,839
7	3,117,440		2,985,539		131,901		19,249,215		17,907,946		1,341,269
8	4,914,391		3,551,705		1,362,686		-		-		-
9	1,942,168		1,937,615		4,553		6,887,724		6,868,492		19,232
	24,444,881		22,803,542		1,641,339		133,421,128		123,960,071		9,461,057
10	9,481,578		9,278,512		(203,066)		32,586,974		51,454,220		18,867,246
11	- 540.244		-		-		-		4 074 220		-
12	549,314		905,234		355,920		506,065		1,074,338		568,273
13	-		-		-		(4,542,114)		(1,771,560)		2,770,554
4	-		-		-		-		-		-
15 16 <u> </u>	<u> </u>		<u>-</u>		<u> </u>		<u>-</u>		<u>-</u>		-
	549,314		905,234		355,920		(4,036,049)		(697,222)		3,338,827
17	10,030,892		10,183,746		152,854		28,550,925		50,756,998		22,206,073
18	_		_		_		24,370,268		46,783,497		22,413,229
19			-				(7,400,000)		(7,400,000)		-
\$	10,030,892	\$	10,183,746	\$	152,854	\$	45,521,193	\$	90,140,495	\$	44,619,302

### **INTERNAL SERVICE FUNDS**

Internal Service Funds account for the financing of goods or other services provided by one department or agency to other departments or agencies of the governmental unit, or to other governmental units, on a cost reimbursement basis.

#### INTERNAL SERVICE FUNDS

<u>Risk Management</u> is for self-insured workers' compensation, public liability, and comprehensive property coverage for the Board and all constitutional officers, except for the Sheriff. Revenues are generated from user fees and charges.

<u>Fleet Management</u> is for services relating to a scheduled preventive maintenance program and the repair of vehicles with revenues generated from user fees and charges.

**Employee Benefits** is for medical, life, and disability insurance for employees and qualified retirees of the Board, four other small local governmental agencies, and all constitutional officers except for the Sheriff. The cost of group insurance is jointly paid by employees, employers, and retirees. Health insurance claims incurred since January 1, 2007 are on a self-insurance basis.

<u>Sheriff Health Insurance</u> is for health self-insurance claims activities for employees of the Sheriff, for claims incurred since October 1, 2003.

<u>Sheriff Workers' Compensation</u> is for workers' compensation claims activities for employees of the Sheriff for claims incurred since October 1, 1999. Claims incurred since October 1, 2005 are on a self-insurance basis.

### ORANGE COUNTY, FLORIDA

### COMBINING STATEMENT OF NET POSITION

#### INTERNAL SERVICE FUNDS September 30, 2016

\_\_\_\_

Receivables:	222,320 296,501 36,938 - 237,939 13,355 - 507,053
Cash and investments   \$50,826,658   \$3,525,161   \$55,8     Receivables:	296,501 36,938 - 237,939 13,355 - 507,053
Receivables:	296,501 36,938 - 237,939 13,355 - 507,053
2 Accounts       12,387       333,923       5,2         3 Accrued interest       145,549       6,191       4         4 Less allowance for doubtful accounts       (327)       -         5 Due from other funds       -       259       2         6 Due from other governmental agencies       140,942       -       -         7 Inventories and prepaid costs       -       552,178       -       -         Inventories and prepaid costs       -       552,178       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -        -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -	- 237,939 13,355 - 507,053
3 Accrued interest         145,549         6,191         4           4 Less allowance for doubtful accounts         (327)         -           5 Due from other funds         -         259         2           6 Due from other governmental agencies         140,942         -         -           7 Inventories and prepaid costs         -         552,178         -           Total current assets         51,125,209         4,417,712         61,5           Noncurrent assets:           8 Depreciable capital assets, net         29,492         946,183         -           Total assets         51,154,701         5,363,895         61,5           Deferred outflows of resources:           9 Related to pensions         454,549         884,852         -           Total assets and deferred outflows of resources         \$51,609,250         \$6,248,747         \$61,5           LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION           Current liabilities:           10 Accounts payable and accrued liabilities         1,529,042         \$75,216         \$3,3           11 Claims payable         8,145,605         -         6,3           12 Due to other funds         -         -         -	- 237,939 13,355 - 507,053
Less allowance for doubtful accounts   (327)   -	- 237,939 13,355 - 507,053
5 Due from other funds         -         259         2           6 Due from other governmental agencies         140,942         -         -           7 Inventories and prepaid costs         -         552,178         -           Total current assets         51,125,209         4,417,712         61,5           Noncurrent assets:           Total assets, net         29,492         946,183         -           Deferred outflows of resources:           Palated to pensions         454,549         884,852         -           Total assets and deferred outflows of resources         \$51,609,250         \$6,248,747         \$61,5           LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION           Current liabilities:           10 Accounts payable and accrued liabilities         \$1,529,042         \$875,216         \$3,4           11 Claims payable         8,145,605         -         6,5           12 Due to other funds         -         -         -           13 Net pension liability         13,148         30,052         9,5           10 Total current liabilities:         9,687,795         905,268         9,5           Noncurrent liabilities:         2,000         103,82	13,355 - 607,053 - 607,053
6 Due from other governmental agencies       140,942       -         7 Inventories and prepaid costs       -       552,178         Total current assets       51,125,209       4,417,712       61,5         Noncurrent assets:         8 Depreciable capital assets, net       29,492       946,183       61,5         Deferred outflows of resources:         9 Related to pensions       454,549       884,852       61,5         LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION       \$6,248,747       \$61,5         Current liabilities:         10 Accounts payable and accrued liabilities       1,529,042       \$875,216       3,7         11 Claims payable       8,145,605       -       6,3         12 Due to other funds       -       -       -         13 Net pension liability       13,148       30,052         Total current liabilities       9,687,795       905,268       9,5         Noncurrent liabilities:         14 Compensated absences payable       49,000       103,826         15 Claims payable       30,479,934       -       -	13,355 - 607,053 - 607,053
Total current assets   -	- 507,053 - 507,053
Total current assets   51,125,209   4,417,712   61,55     Noncurrent assets:   29,492   946,183     Total assets   51,154,701   5,363,895   61,55     Deferred outflows of resources:   8 Related to pensions   454,549   884,852     Total assets and deferred outflows of resources   \$51,609,250   \$6,248,747   \$61,55     LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION   Current liabilities:   1,529,042   \$875,216   \$3,75     10 Accounts payable and accrued liabilities   \$1,529,042   \$875,216   \$3,75     11 Claims payable   8,145,605   - 6,35     12 Due to other funds	
Noncurrent assets: 8   Depreciable capital assets, net   29,492   946,183   151,154,701   5,363,895   61,55   1,554,701   5,363,895   61,55   1,554,701   5,363,895   61,55   1,554,701   5,363,895   61,55   1,554,701   5,363,895   61,55   1,554,701   5,363,895   61,55   1,554,701   5,363,895   61,55   1,554,549   884,852   1,554,549   884,852   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,747   1,554,	
Total assets   29,492   946,183	-
Total assets   51,154,701   5,363,895   61,55	-
Deferred outflows of resources:           9 Related to pensions         454,549         884,852           Total assets and deferred outflows of resources         \$ 51,609,250         \$ 6,248,747         \$ 61,5           LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION           Current liabilities:           10 Accounts payable and accrued liabilities         \$ 1,529,042         \$ 875,216         \$ 3,7           11 Claims payable         8,145,605         -         6,3           12 Due to other funds         -         -         -           13 Net pension liability         13,148         30,052         9,5           Total current liabilities:           14 Compensated absences payable         49,000         103,826           15 Claims payable         30,479,934         -	-
Related to pensions         454,549         884,852           Total assets and deferred outflows of resources         \$ 51,609,250         \$ 6,248,747         \$ 61,53           LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION           Current liabilities:           10         Accounts payable and accrued liabilities         \$ 1,529,042         \$ 875,216         \$ 3,7           11         Claims payable         8,145,605         -         6,3           12         Due to other funds         -         -         -           13         Net pension liability         13,148         30,052         9,5           Total current liabilities:         9,687,795         905,268         9,5           Noncurrent liabilities:         49,000         103,826         103,826           15         Claims payable         30,479,934         -         -	<u>-</u> 607,053
Total assets and deferred outflows of resources         \$ 51,609,250         \$ 6,248,747         \$ 61,5           LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION           Current liabilities:           10         Accounts payable and accrued liabilities         \$ 1,529,042         \$ 875,216         \$ 3,7           11         Claims payable         8,145,605         -         6,3           12         Due to other funds         -         -         -           13         Net pension liability         13,148         30,052         9,5           Total current liabilities:           14         Compensated absences payable         49,000         103,826           15         Claims payable         30,479,934         -	- 607,053
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION           Current liabilities:           10         Accounts payable and accrued liabilities         \$ 1,529,042         \$ 875,216         \$ 3,7           11         Claims payable         8,145,605         -         6,3           12         Due to other funds         -         -         -           13         Net pension liability         13,148         30,052         9,5           Total current liabilities         9,687,795         905,268         9,5           Noncurrent liabilities:           14         Compensated absences payable         49,000         103,826           15         Claims payable         30,479,934         -	507,053
Current liabilities:           10         Accounts payable and accrued liabilities         \$ 1,529,042         \$ 875,216         \$ 3,7           11         Claims payable         8,145,605         -         6,3           12         Due to other funds         -         -         -           13         Net pension liability         13,148         30,052         -           Total current liabilities         9,687,795         905,268         9,5           Noncurrent liabilities:         49,000         103,826           15         Claims payable         30,479,934         -	
10 Accounts payable and accrued liabilities       \$ 1,529,042       \$ 875,216       \$ 3,7         11 Claims payable       8,145,605       -       6,3         12 Due to other funds       -       -         13 Net pension liability       13,148       30,052         Total current liabilities       9,687,795       905,268       9,5         Noncurrent liabilities:         14 Compensated absences payable       49,000       103,826         15 Claims payable       30,479,934       -	
111 Claims payable       8,145,605       -       6,3         12 Due to other funds       -       -       -         13 Net pension liability       13,148       30,052         Total current liabilities         Noncurrent liabilities:         14 Compensated absences payable       49,000       103,826         15 Claims payable       30,479,934       -	
111 Claims payable       8,145,605       -       6,3         12 Due to other funds       -       -       -         13 Net pension liability       13,148       30,052         Total current liabilities         Noncurrent liabilities:         14 Compensated absences payable       49,000       103,826         15 Claims payable       30,479,934       -	96,776
12         Due to other funds         -         -           13         Net pension liability         13,148         30,052           Total current liabilities         9,687,795         905,268         9,5           Noncurrent liabilities:         49,000         103,826           15         Claims payable         30,479,934         -	321,408
Total current liabilities         9,687,795         905,268         9,5           Noncurrent liabilities:         49,000         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826 <t< td=""><td>7,288</td></t<>	7,288
Total current liabilities         9,687,795         905,268         9,5           Noncurrent liabilities:         49,000         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826         103,826 <t< td=""><td>-</td></t<>	-
14       Compensated absences payable       49,000       103,826         15       Claims payable       30,479,934       -	525,472
15 Claims payable 30,479,934 -	
	-
	-
16         Net pension liability         1,269,116         2,557,007	
Total noncurrent liabilities         31,798,050         2,660,833	
<b>Total liabilities</b> 41,485,845 3,566,101 9,5	525,472
Deferred inflows of resources:	
17 Related to pensions         23,383         44,148	
Net position:	
Net investment in capital assets 29,492 946,183	-
19 Unrestricted 10,070,530 1,692,315 51,5	981,581
Total net position (deficit) 10,100,022 2,638,498 51,5	981,581
Total liabilities, deferred inflows of resources and net position (deficit) \$ 51,609,250 \$ 6,248,747 \$ 61,5	

	Sheriff	Sheriff	
	Health	Workers'	
	Insurance	Compensation	Totals
1	\$ 7,201,429	\$ 846,762	\$ 118,222,330
2	28,359	-	5,671,170
3	-	-	288,678
4	-	-	(327)
5	-	-	238,198
6	-	-	154,297
7			552,178
	7,229,788	846,762	125,126,524
8			975,675
	7,229,788	846,762	126,102,199
9			1,339,401
	\$ 7,229,788	\$ 846,762	\$ 127,441,600
10	\$ -	\$ -	\$ 5,601,034
11	2,066,099	6,098,458	22,631,570
12	-	-	7,288
13	-	-	43,200
	2,066,099	6,098,458	28,283,092
14	-	-	152,826
15	-	2,844,542	33,324,476
16			3,826,123
		2,844,542	37,303,425
	2,066,099	8,943,000	65,586,517
17		<u> </u>	67,531
18	-	-	975,675
19	5,163,689	(8,096,238)	60,811,877
	5,163,689	(8,096,238)	61,787,552
	\$ 7,229,788	\$ 846,762	\$ 127,441,600

### ORANGE COUNTY, FLORIDA

### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION

#### INTERNAL SERVICE FUNDS

for the year ended September 30, 2016

	Risk	Fleet	Employee	
	Management	Management	Benefits	
Operating revenues:	¢ 40.004.404	Ф 44.000.00E	Ф 07.440.44C	
1 Charges for services	\$ 19,634,181	\$ 14,039,605	\$ 87,449,416	
2 Miscellaneous	1,360,749	17,221	645,566	
Total operating revenues	20,994,930	14,056,826	88,094,982	
Operating and maintenance expenses:				
3 Personal services	1,671,123	3,789,902	-	
4 Contractual services	3,285,905	67,152	4,257,349	
5 Materials and supplies	275,045	9,318,262	7,387	
6 Utilities	4,499	84,205	7,644	
7 Repairs and maintenance	350,000	583,944	-	
8 Liability claims and expenses	15,503,555	-	-	
9 Health and life insurance expenses	-	-	91,506,334	
10 Other expenses	232,465	145,409	1,887	
11 Pension liability adjustment expense	39,258	60,728		
Total operating and maintenance expenses	21,361,850	14,049,602	95,780,601	
Operating income before depreciation	(366,920)	7,224	(7,685,619)	
13 Depreciation	10,971	125,921		
14 Operating gain (loss)	(377,891)	(118,697)	(7,685,619)	
Nonoperating revenues:				
15 Interest revenue	538,524	24,330	456,210	
16 Loss on disposal of assets		(1,112)		
Total nonoperating revenues	538,524	23,218	456,210	
Change in net position	160,633	(95,479)	(7,229,409)	
Total net position, October 1, 2015	9,939,389	2,733,977	59,210,990	
Total net position, September 30, 2016	\$ 10,100,022	\$ 2,638,498	\$ 51,981,581	

Sheriff Health			Sheriff Workers'				
_	Insurance		surance Compensation		Totals		
1	\$ 31,335,233	\$	3,769,090	\$	156,227,525		
2	-		-		2,023,536		
_	31,335,233		3,769,090		158,251,061		
3	-		-		5,461,025		
4	-		-		7,610,406		
5	-		-		9,600,694		
6	-		-		96,348		
7	-		-		933,944		
8	-		4,126,494		19,630,049		
9	29,596,587		-		121,102,921		
10	-		-		379,761		
11_	-		-	_	99,986		
_	29,596,587		4,126,494		164,915,134		
12	1,738,646		(357,404)		(6,664,073)		
13_					136,892		
14_	1,738,646		(357,404)		(6,800,965)		
					4 040 040		
15	-		578		1,019,642		
16_	<u> </u>		<u> </u>		(1,112)		
_			578		1,018,530		
	1,738,646		(356,826)		(5,782,435)		
_	3,425,043		(7,739,412)		67,569,987		
	\$ 5,163,689	\$	(8,096,238)	\$	61,787,552		

# ORANGE COUNTY, FLORIDA SCHEDULE OF REVENUES AND EXPENSESBUDGET AND ACTUAL (BUDGETARY BASIS\*) INTERNAL SERVICE FUNDS

for the year ended September 30, 2016

**Risk Management** Variance **Final Positive Budget** Actual (Negative) Operating revenues: 19,595,375 38,806 Charges for services 19,634,181 Miscellaneous 600,000 1,360,749 760,749 Total operating revenues 799,555 20,195,375 20,994,930 Operating and maintenance expenses: Personal services 1,677,341 1,671,123 6,218 3,983,799 Contractual services 7,269,704 3,285,905 Materials and supplies 342,568 275,045 67,523 Utilities 4,500 4,499 1 6 Repairs and maintenance 510,662 350,000 160,662 7 Liability claims and expenses 58,957,468 15,503,555 43,453,913 8 Health and life insurance expenses Other expenses 233,740 232,465 1,275 Total operating and maintenance expenses 68,995,983 21,322,592 47,673,391 Operating income (loss), budgetary basis\* (48,800,608)(327,662)48,472,946 Nonoperating revenues: 11 Interest revenue 300,000 538,524 238,524 Total nonoperating revenues 300,000 538,524 238,524 Change in net position, budgetary basis\* \$ (48,500,608) 210,862 48,711,470

<sup>\*</sup> Budgetary basis, for purposes of this schedule, includes all budgeted items except for capital outlay, debt principal transactions, beginning net position, and expense reserves.

Fleet Management			Employee Benefits					
	Final Budget Actual		Variance Positive (Negative)	Final Budget	Actual	Variance Positive		
1 <b>\$</b>	17,527,206 100	\$ 14,039,605 17,221	\$ (3,487,601) 17,121	\$ 86,633,000 230,000		\$ 816,416 415,566		
	17,527,306	14,056,826	(3,470,480)	86,863,000		1,231,982		
3	3,942,631	3,789,902	152,729	-	-	-		
4	95,946	67,152	28,794	4,432,429	4,257,349	175,080		
5	12,882,412	9,318,262	3,564,150	54,500	7,387	47,113		
6	132,000	84,205	47,795	8,000	7,644	356		
7	851,360	583,944	267,416	10,500	-	10,500		
8	-	-	-	-	-	-		
9	-	-	-	101,804,000	91,506,334	10,297,666		
10	163,197	145,409	17,788	2,000	1,887	113		
	18,067,546	13,988,874	4,078,672	106,311,429	95,780,601	10,530,828		
	(540,240)	67,952	608,192	(19,448,429)	(7,685,619)	11,762,810		
11	1,000	24,330	23,330	360,500	456,210	95,710		
	1,000	24,330	23,330	360,500	456,210	95,710		
\$	(539,240)	\$ 92,282	\$ 631,522	\$ (19,087,929)	) \$ (7,229,409)	\$ 11,858,520		

# ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

for the year ended September 30, 2016

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	Risk Management	Fleet Management	Employee Benefits
Cash flows from operating activities:			
Cash received from internal customers	\$ 19,610,743	\$ 14,067,328	\$ 91,603,177
2 Cash payments to suppliers for good and services	(18,175,865)	(10,552,718)	(99,451,448)
3 Cash payments to employees for services	(1,695,355)	(3,932,993)	-
Other operating receipts	1,405,403	17,221	645,566
Net cash provided (used) by operating activities	1,144,926	(401,162)	(7,202,705)
Cash flows from capital and related			
financing activities:			
5 Acquisition and construction of capital assets	-	(73,182)	-
6 Proceeds from disposition of assets		(1,112)	
Net cash used by capital			
and related financing activities		(74,294)	
Cash flows from investing activities:			
7 Interest on investments	509,098	22,222	453,551
Net cash provided by investing activities	509,098	22,222	453,551
8 Net increase (decrease) in cash and cash equivalents	1,654,024	(453,234)	(6,749,154)
Cash and cash equivalents, October 1, 2015	49,172,634	3,978,395	62,571,474
Cash and cash equivalents, September 30, 2016	\$ 50,826,658	\$ 3,525,161	\$ 55,822,320

Sheriff Health Insurance		Co	Sheriff Workers' ompensation	Totals		
1 \$ 2 3 4	32,882,277 (31,004,371) - - - 1,877,906	\$	5,920,598 (6,098,458) - - - (177,860)	\$	164,084,123 (165,282,860) (5,628,348) 2,068,190 (4,758,895)	
5	-		- -		(73,182) (1,112)	
_					(74,294)	
7			578		985,449	
	-		578		985,449	
8	1,877,906		(177,282)		(3,847,740)	
_	5,323,523		1,024,044		122,070,070	
\$	7,201,429	\$	846,762	\$	118,222,330	

# ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF CASH FLOWS, Continued INTERNAL SERVICE FUNDS

#### for the year ended September 30, 2016

		Risk Management	Fleet Management	Employee Benefits		
	Reconciliation of operating loss to net cash provided (used) by operating activities:					
	Operating income (loss)	\$ (377,891)	\$ (118,697)	\$ (7,685,619)		
	Adjustments to reconcile operating loss to net cash provided (used) by operating activities:					
1	Depreciation	10,971	125,921	-		
2	Pension liability adjustment expense	39,258	60,728	-		
	Decrease (increase) in assets:					
3	Accounts receivable	(2,778)	27,662	(1,336,923)		
4	Due from other funds	-	61	205,155		
5	Due from other governmental agencies	44,654	-	(4,026)		
6	Inventories and prepaid costs	-	35,103	-		
	Increase (decrease) in liabilities:					
7	Accounts payable and accrued liabilities	883,964	(531,940)	2,306,831		
8	Claims payable	546,748	-	(582,361)		
9	Due to other funds			(105,762)		
	Total adjustments	1,522,817	(282,465)	482,914		
	Net cash provided (used) by operating activities	\$ 1,144,926	\$ (401,162)	\$ (7,202,705)		

Sheriff Health Insurance		Sheriff Workers' Compensation		Totals		
<u>\$</u>	1,738,646	\$ (357,404)	\$	(6,800,965)		
1 2	- -	- -		136,892 99,986		
3 4 5	- - -	- - -		(1,312,039) 205,216 40,628		
6	-	-		35,103		
7 8 9	- 139,260 -	 - 179,544 -		2,658,855 283,191 (105,762)		
<u> </u>	139,260	\$ 179,544	\$	2,042,070 (4,758,895)		

### **AGENCY FUNDS**

Agency Funds account for assets held by the County as agent for individuals or other governmental units.

#### **AGENCY FUNDS**

<u>Board of County Commissioners</u> is for amounts held in a fiduciary or escrow capacity on behalf of third parties, such as deposits from developers held pending satisfactory performance on specific construction projects, grant funds for the Sanford Burnham Prebys Medical Discovery Institute, reserve funds held for the Community Venues and personal funds of inmates in County correctional programs.

<u>Tax Collector</u> is for property taxes and fees for licenses collected by the Tax Collector and distributed during the fiscal year to taxing authorities.

**Sheriff** accounts for funds received and disbursed for writs, sales, and auctions.

<u>Clerk of the Circuit and County Courts</u> is for assets collected and held by the Clerk as agent for other governmental agencies from the collection of fines and forfeitures and various filing fees, and for individuals from the collection of support payments, jury and witness services, and bail bond deposits.

<u>Comptroller</u> is for taxes and fees collected by the County Comptroller on behalf of other governmental agencies, such as State documentary stamps and intangible taxes, and for amounts held on behalf of individual taxpayers, such as lien escrow deposits and tax deed auction proceeds.

## ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

for the year ended September 30, 2016

	Balances October 1, 2015	Additions	Deductions	Balances September 30, 2016	
BOARD OF COUNTY COMMISSIONERS					
ASSETS					
Cash and investments Accounts receivable	\$ 24,616,279	\$ 16,609,149 440	\$ 13,775,467 	\$ 27,449,961 440	
Total assets	\$ 24,616,279	\$ 16,609,589	\$ 13,775,467	\$ 27,450,401	
LIABILITIES					
Due to other governmental agencies Due to individuals	\$ 14,722,516 9,893,763	\$ 5,330,521 11,279,068	\$ 4,666,227 9,109,240	\$ 15,386,810 12,063,591	
Total liabilities	\$ 24,616,279	\$ 16,609,589	\$ 13,775,467	\$ 27,450,401	
TAX COLLECTOR					
ASSETS					
Cash and investments	\$ 11,169,041	\$ 1,425,855,684	\$ 1,426,275,195	\$ 10,749,530	
LIABILITIES					
Due to other governmental agencies Due to individuals Deposits	\$ 3,728,259 1,133,132 6,307,650	\$ 1,354,397,817 56,403,469 15,054,398	\$ 1,354,902,211 56,559,894 14,813,090	\$ 3,223,865 976,707 6,548,958	
Total liabilities	\$ 11,169,041	\$ 1,425,855,684	\$ 1,426,275,195	\$ 10,749,530	

Continued

## ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES, Continued ALL AGENCY FUNDS

for the year ended September 30, 2016

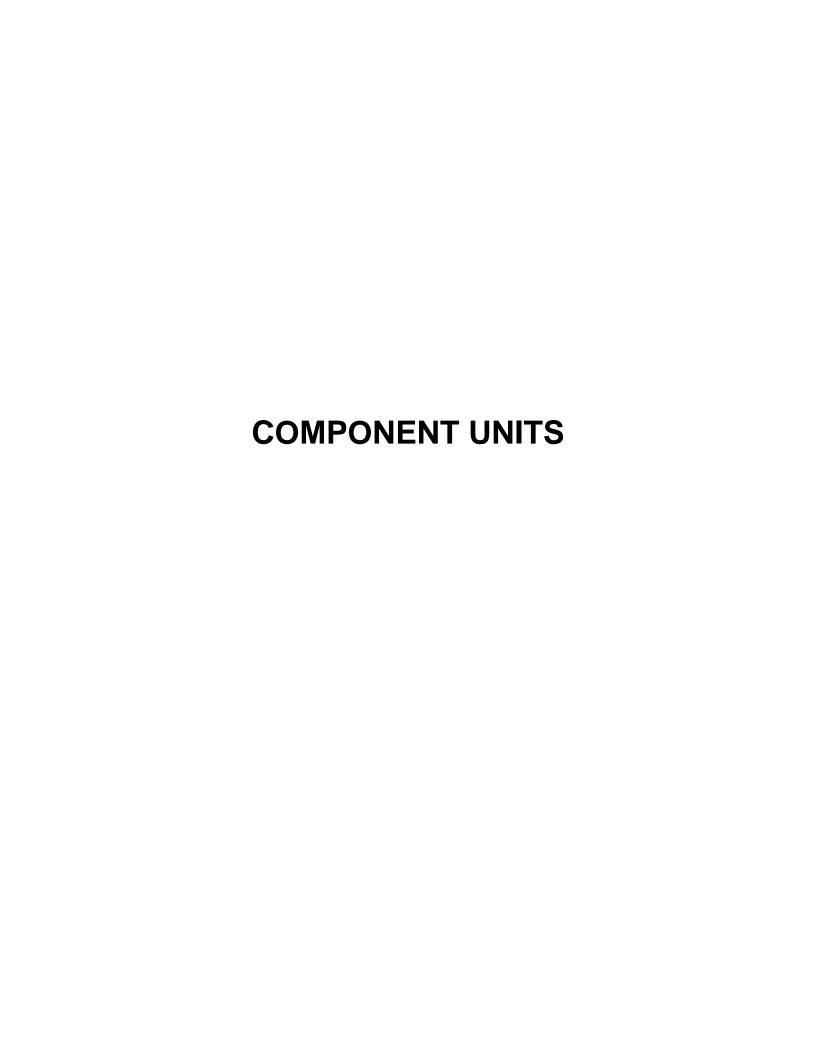
	Balances October 1, 2015	Additions	Deductions	Balances September 30, 2016
<u>SHERIFF</u>				
ASSETS				
Cash and investments	\$ 1,288,623	\$ 3,957,078	\$ 3,907,357	\$ 1,338,344
LIABILITIES				
Due to individuals	\$ 1,288,623	\$ 2,892,560	\$ 2,842,839	\$ 1,338,344
CLERK OF THE CIRCUIT AND COUNTY C	OURTS			
ASSETS				
Cash and investments	\$ 46,770,418	\$ 353,161,348	\$ 355,581,672	\$ 44,350,094
Due from individuals	6,672	<del>-</del>	2,786	3,886
Total assets	\$ 46,777,090	\$ 353,161,348	\$ 355,584,458	\$ 44,353,980
LIABILITIES				
Due to other governmental agencies  Due to individuals	\$ 2,964,181 43,812,909	\$ 38,864,427 314,296,921	\$ 38,935,839 316,648,619	\$ 2,892,769 41,461,211
Total liabilities	\$ 46,777,090	\$ 353,161,348	\$ 355,584,458	\$ 44,353,980

Continued

## ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES, Continued ALL AGENCY FUNDS

for the year ended September 30, 2016

	Balances October 1, 2015	Additions	Deductions	Balances September 30, 2016
<u>COMPTROLLER</u>				
ASSETS				
Cash and investments Due from individuals	\$ 15,634,923 22,842	\$ 200,787,762 249,714	\$ 202,726,352 259,241	\$ 13,696,333 13,315
Total assets	\$ 15,657,765	\$ 201,037,476	\$ 202,985,593	\$ 13,709,648
LIABILITIES				
Due to other governmental agencies  Due to individuals	\$ 5,553,288 10,104,477	\$ 194,123,163 6,592,882	\$ 192,560,353 10,103,809	\$ 7,116,098 6,593,550
Total liabilities	\$ 15,657,765	\$ 200,716,045	\$ 202,664,162	\$ 13,709,648
TOTAL ALL AGENCY FUNDS				
ASSETS				
Cash and investments Accounts receivable Due from individuals	\$ 99,479,284 - 29,514	\$ 2,000,371,021 440 249,714	\$ 2,002,266,043 - 262,027	\$ 97,584,262 440 17,201
Total assets	\$ 99,508,798	\$ 2,000,621,175	\$ 2,002,528,070	\$ 97,601,903
LIABILITIES				
Due to other governmental agencies Due to individuals Deposits	\$ 26,968,244 66,232,904 6,307,650	\$ 1,592,715,928 391,464,900 15,054,398	\$ 1,591,064,630 395,264,401 14,813,090	\$ 28,619,542 62,433,403 6,548,958
Total liabilities	\$ 99,508,798	\$ 1,999,235,226	\$ 2,001,142,121	\$ 97,601,903



# ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF NET POSITION NONMAJOR COMPONENT UNITS September 30, 2016

	Septembe	r 30,	2016						
	·		Orange County Housing ance Authority	Or	range County Library District	R	range County esearch and evelopment Authority	N	ernational Drive Master Transit d Improvement District
	ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u> </u>							
	Current assets:								
1	Cash and investments	\$	8,563,086	\$	5,592,468	\$	2,197,983	\$	2,220,808
2	Other investments		-		12,622,494		-		-
3	Accounts receivable		336,866		662,130		80,456		152,252
4	Accrued interest receivable		214,645		-		-		-
5	Due from other governmental agencies		-		429,366		-		-
6	Inventories Deposits and prepaid costs		33,262		162,025 174,017		- 13,178		- 13,177
7 8	Restricted accrued interest receivable		708,172		174,017		13,176		13,177
0	Total current assets		9,856,031		19,642,500	_	2,291,617	_	2,386,237
			0,000,001		10,042,000	_	2,201,017		2,000,207
	Noncurrent assets:  Restricted cash and investments		22 026 656						
9 10	Notes and loans receivable, net		22,036,656 423,967,268		-		-		-
11	Net OPEB asset		423,907,200		228,841		-		_
12	Nondepreciable capital assets		112,000		4,811,879		8,583,202		_
13	Depreciable capital assets, net		197,358		28,401,199		7,174,101		253,364
	Total noncurrent assets		446,313,282		33,441,919	_	15,757,303		253,364
	Deferred outflows of resources:					_			,
14	Related to pensions		423,432		4,124,352		-		-
	Total assets and deferred outflows of resources	Φ.		Φ.		Φ.	10.040.000	Φ.	2 620 604
		\$	456,592,745	\$	57,208,771	\$	18,048,920	\$	2,639,601
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES								
	AND NET POSITION								
	Current liabilities:	_		_		_		_	
15	Accounts payable and accrued liabilities	\$	321,285	\$	2,027,092	\$	279,651	\$	355,463
16	Due to other governmental agencies		-		-		-		7 404
17	Current portion of long-term liabilities		-		973,235		-		7,461
18	Unearned revenue Payable from restricted assets:		-		6,010		-		6,687
19	Accounts payable and accrued liabilities		3,479,970		_				_
20	Accrued interest payable		1,518,883		_				_
21	Revenue bonds payable		1,320,000		_				_
	Total current liabilities		6,640,138		3,006,337	_	279,651	_	369,611
	Noncurrent liabilities:		2,010,100		2,000,000	_			555,511
22	Revenue bonds payable (net of unamortized costs)		397,363,986		_		_		_
23	Accrued compensated absences		-		588,609		_		_
24	Loans payable		_		-		-		19,413
25	Net pension liability		843,364		1,584,446		-		-
	Total noncurrent liabilities		398,207,350		2,173,055		-		19,413
	Total Babilisia		404.047.400		F 470 000		070.054		200.004
	Total liabilities		404,847,488		5,179,392	_	279,651		389,024
	Deferred inflows of resources:								
26	Related to pensions		32,514		1,245,459		-		-
27	Common area maintenance fees		20 51 4		1,245,459	_	636,754		-
	Total deferred inflows of resources		32,514		1,245,459		636,754		-
	Net Position:		0		00.045.5=5		4		
28	Net investment in capital assets		309,358		33,213,078		15,757,303		226,490
29	Restricted for other purposes		1,403,077		657,517		4 275 242		1,145,044
30	Unrestricted		50,000,308		16,913,325		1,375,212		879,043
	Total net position		51,712,743		50,783,920		17,132,515		2,250,577
	Total liabilities, deferred inflows of resources and	I	450 500 745	Φ.	F7 000 774	Φ.	40.040.000	Φ.	0.000.004

456,592,745 \$ 57,208,771 \$ 18,048,920 \$

2,639,601

net position

	Health	ge County Facilities thority	Ind Deve	e County ustrial lopment thority	Blo De	Orange essom Trail velopment loard, Inc		Totals
	Φ	055 704	Φ.		Φ	04.4.500	Φ.	40.044.746
1	\$	255,781	\$	-	\$	214,590	\$	19,044,716 12,622,494
2		-		-		-		1,231,704
4		-		_		-		214,645
5		-		-		63,028		492,394
6		-		-		-		162,025
7		-		-		13,541		247,175
8		-		-		-	_	708,172
		255,781				291,159		34,723,325
9		-		-		-		22,036,656
10		-		-		-		423,967,268
11		-		-		-		228,841 13,507,081
12 13		-		-		2,276		36,028,298
,,		-		-		2,276	_	495,768,144
						<u> </u>	_	
14	Ф.	255,781	\$		\$	293,435	\$	4,547,784 535,039,253
	\$	200,701	Φ		Φ	293,435	φ	555,059,255
15 16 17 18	\$	- - -	\$	- - -	\$	61,172 124,366 68,358	\$	3,044,663 124,366 1,049,054 12,697
								2 470 070
19 20		-		-		-		3,479,970 1,518,883
21		_		_		-		1,320,000
		-		-		253,896		10,549,633
22		-		-		-		397,363,986
23		-		-		-		588,609
24		-		-		-		19,413
25		-		-		-		2,427,810
		-					_	400,399,818
		-		-		253,896		410,949,451
26		-		-		-		1,277,973
27		-		-	_	-	_	636,754
		-				-	_	1,914,727
28		-		-		-		49,506,229
29		-		-		-		3,205,638
30		255,781				39,539		69,463,208
		255,781				39,539		122,175,075
	\$	255,781	\$		\$	293,435	\$	535,039,253

### ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF ACTIVITIES NONMAJOR COMPONENT UNITS

for the year ended September 30, 2016

			Program Revenues						
	_	Expenses	_	Charges for Services	(	Operating Grants and ontributions	_	Capital rants and ntributions	
Orange County Housing Finance Authority									
Economic environment	\$	20,746,330	\$	22,888,371	\$		\$		
Orange County Library District									
Culture and recreation	_	38,110,043	_	1,377,878	_	1,151,860		500,000	
Orange County Research and Development Authority									
Economic environment	_	3,118,043		2,780,070				-	
International Drive Master Transit and Improvement District									
General government		2,833,081		<u>-</u>		-		-	
Transportation		4,672,388		2,154,192					
Total I-Drive Master Transit and Improvement District		7,505,469							
Orange County Health Facilities Authority Economic environment		44,973		24 000					
Economic environment	_	44,973	_	21,000	_				
Orange County Industrial Development Authority									
Economic environment		43,368		43,368					
Orange Blossom Trail Development Board, Inc.									
Economic environment	_	934,221				950,753			
Total nonmajor component units	\$	70,502,447	\$	29,264,879	\$	2,102,613	\$	500,000	

#### General revenues:

Ad valorem tax Unrestricted investment earnings Miscellaneous

Total general revenues

Change in net position

Net position, October 1, 2015

Restatement

Net position, October 1, 2015, as restated

Net position, September 30, 2016

	Net (Expense) Revenue and Changes in Net Position														
	Orange County Housing Finance Authority		Orange County Library District	R	range County esearch and evelopment Authority	ı	nternational Drive Master Transit and mprovement District		Orange County Health Facilities Authority		Orange County Industrial Development Authority		Orange Blossom Trail Development Board, Inc.	_	Totals
¢	2 1 12 0 11	¢.		œ		ď		¢		¢		¢		¢	2 1 12 0 11
\$	2,142,041	Φ	<u> </u>	\$	-	\$	-	Þ	-	\$	-	\$	<u> </u>	\$	2,142,041
	-		(35,080,305)	_		_			-		-				(35,080,305)
	-		-		(337,973)		<u>-</u>	_	-	. —	-		<u>-</u>		(337,973)
	-		<u>.</u>		<u>.</u>		(2,833,081) (2,518,196)		-		-		<u>.</u>	_	(2,833,081) (2,518,196)
	-		-				(5,351,277)	_	-		-	_		_	(5,351,277)
	-								(23,973)		-				(23,973)
	-		<u>-</u>		<u>-</u>				-		-		<u>-</u>		<u>-</u>
	-		-			_			-		-		16,532		16,532
	2,142,041	_	(35,080,305)		(337,973)	_	(5,351,277)		(23,973)		-	. <u>-</u>	16,532		(38,634,955)
	- - -		33,714,713 172,626 302,935		- - 1,500		5,963,240 283 -		- 28,813 -		- - -		- 4		39,677,953 201,726 304,435
	-		34,190,274		1,500		5,963,523		28,813		-		4		40,184,114
	2,142,041		(890,031)		(336,473)		612,246	_	4,840		-	_	16,536		1,549,159
	49,570,702	_	47,668,479		17,468,988		1,638,331	_	250,941		-	_	23,003		116,620,444
			4,005,472						<u>-</u>		<u>-</u>				4,005,472
	49,570,702		51,673,951		17,468,988		1,638,331		250,941	_	-		23,003	_	120,625,916
\$	51,712,743	\$	50,783,920	\$	17,132,515	\$	2,250,577	\$	255,781	\$	-	\$	39,539	\$	122,175,075

### SUPPLEMENTAL SCHEDULES

Supplemental schedules, although not necessary for fair presentation in conformity with generally accepted accounting principles, are presented to provide greater detail information.

# ORANGE COUNTY, FLORIDA SCHEDULE OF EXPENDITURES BY DEPARTMENT -- BUDGET AND ACTUAL (BUDGETARY BASIS) GENERAL FUND

for the year ended September 30, 2016

Department		Original Budget		Final Budget		Actual		Variance with Final Budget
COUNTY DEPARTMENTS:								
Administrative Services	\$	86,167,678	\$	86,356,087	\$	77,587,228	\$	8,768,859
Community, Environmental and	Ψ	33,131,313	*	00,000,000	Ψ	,001 ,220	Ψ	0,1 00,000
Development Services		29,063,826		29,420,844		23,563,392		5,857,452
Corrections		145,266,713		145,266,713		140,697,227		4,569,486
Fire Rescue		1,063,627		1,063,627		956,151		107,476
Health Services		107,156,887		108,860,827		93,137,875		15,722,952
OTHER BUDGETS:								
Fiscal and Business Services		446,809		431,809		390,272		41,537
Office of Management and Budget		1,409,794		1,409,794		1,262,727		147,067
Government Call Center		1,631,885		1,631,885		1,497,206		134,679
Public Safety Office		4,855,037		4,855,037		4,203,065		651,972
Agenda Development		224,972		239,972		234,746		5,226
Communications		2,183,685		2,204,512		2,150,551		53,961
County Administrator		1,938,707		1,963,707		1,898,560		65,147
County Attorney		4,911,563		4,911,563		3,900,683		1,010,880
Economic Trade and Tourism Development		9,064,838		9,064,838		4,083,446		4,981,392
Human Resources and Labor Relations		4,721,754		4,721,754		4,078,189		643,565
Office of Professional Standards		920,168		920,168		831,970		88,198
Intergovernmental Affairs		571,280		571,280		400,664		170,616
Graphic Reproduction		1,059,230		1,038,403		987,414		50,989
OTHER APPROPRIATIONS:								
Charter Review Commission		215,389		307,389		243,873		63,516
East Central Florida Regional Planning Council		204,995		204,995		204,995		-
LYNX / Transit Authority		41,446,208		41,431,799		41,431,799		-
Metropolitan Planning Organization		463,345		463,345		463,345		-
Non-Departmental Expenditures		27,288,469		28,514,207		27,356,738		1,157,469
Human Services Agencies		3,332,471		3,332,471		2,972,873		359,598
Reserve for Contingencies		61,182,690		69,340,668		-		69,340,668
ELECTED OFFICIALS:								
County Mayor		704,054		704,054		654,249		49,805
Board of County Commissioners		1,954,301		1,954,301		1,736,375		217,926
Constitutional Officers		332,304,890		337,344,082		322,803,577		14,540,505
Court Administration		813,955		813,955		768,705		45,250
Public Defender		52,380		52,380		52,281		99
State Attorney		365,199		380,199		352,565		27,634

\$ 872,986,799

Totals

\$ 889,776,665

\$ 760,902,741

\$ 128,873,924

# ORANGE COUNTY, FLORIDA SCHEDULE OF EXPENDITURES BY DEPARTMENT -- BUDGET AND ACTUAL GRANTS SPECIAL REVENUE FUND for the year ended September 30, 2016

\_\_\_\_

Department	 Final Budget	 Actual	 Variance
Health Services	\$ 21,076,418	\$ 13,467,292	\$ 7,609,126
Family Services	32,113,482	23,039,595	9,073,887
Public Works	4,053,539	1,578,538	2,475,001
Sheriff	4,653,561	4,142,993	510,568
Community, Environmental and Development Services	61,848,866	29,850,959	31,997,907
Court Administration	1,404,421	371,482	1,032,939
Fire Rescue	5,173,465	3,392,545	1,780,920
Corrections	210,463	183,915	26,548
Supervisor of Elections	209,421	209,421	-
Reserve for Contingencies	 554,299	 	 554,299
Totals	\$ 131,297,935	\$ 76,236,740	\$ 55,061,195

### ORANGE COUNTY, FLORIDA SCHEDULE OF EXPENDITURES BY DEPARTMENT -- BUDGET AND ACTUAL

### MISCELLANEOUS CONSTRUCTION PROJECTS CAPITAL PROJECTS FUND for the year ended September 30, 2016

Department	Final Budget	Actual	Variance
Board of County Commissioners	\$ 15,000,000	\$ 135,637	\$ 14,864,363
Corrections	9,999,393	2,517,066	7,482,327
Administrative Services	20,070,760	6,499,951	13,570,809
Public Works	40,188,851	11,289,178	28,899,673
Community, Environmental and Development Services	12,223,660	1,888,016	10,335,644
Health Services	1,225,000	20,681	1,204,319
Family Services	335,000	38,470	296,530
County Administration	7,673,090	26,177	7,646,913
Fire Rescue	11,117,090	2,631,305	8,485,785
Reserve for Contingencies	11,260,823		11,260,823
Totals	\$ 129,093,667	\$ 25,046,481	\$ 104,047,186

### ORANGE COUNTY, FLORIDA SCHEDULE OF INTERFUND TRANSFERS for the year ended September 30, 2016

\_\_\_\_\_

TRANSFERS IN		TRANSFERS OUT	
GENERAL FUND:			
from Special Tax Equalization District from School Impact Fees from Grants from Sales Tax Trust from Capital Improvement Bonds from Convention Center from Water Utilities System	\$ 158,903,000 815,229 2,932,194 65,755,960 36,401,737 2,328,847 7,400,000	to Fire Protection MSTU to Special Tax Equalization District to Court Technology to Local Court Programs to Water and Navigation Control Districts to Aquatic Weed Taxing Districts to Municipal Service Districts to International Drive CRA to OBT Community Redevelopment Agency to Drug Abuse Trust to Grants to Public Facilities Bonds	\$ 1,299,669 981,592 1,713,282 1,341,833 1,018 7,968 74,343 10,725,799 140,549 120,900 1,979,527 4,355,000
Total General Fund	274,536,967		22,741,480
SPECIAL REVENUE FUNDS:			
Fire Protection MSTU: from General Fund	1,299,669	to Sales Tax Trust Fund	877,828
Special Tax Equalization District: from General Fund from Public Service Tax Bonds	981,592 44,708,002	to General Fund	158,903,000
Court Technology: from General Fund	1,713,282		
Local Court Programs: from General Fund	1,341,833		
Water and Navigation Control Districts: from General Fund	1,018		
Aquatic Weed Taxing Districts: from General Fund	7,968	to Aquatic Weed Non-taxing	3
Aquatic Weed Nontaxing Districts: from Aquatic Weed Taxing Districts	3		
Municipal Service Districts: from General Fund from Transportation Trust	74,343 120,000	to Local Option Gas Tax	23,590
Local Option Gas Tax: from Municipal Service Districts from Sales Tax Trust	23,590 6,100,000		
Transportation Trust: from Sales Tax Trust	67,400,000	to Municipal Service Districts	120,000
International Drive Community Redevelopment Agency: from General Fund	10,725,799		
OBT Community Redevelopment Agency: from General Fund	140,549		
School Impact Fees:		to General Fund	815,229
Drug Abuse Trust: from General Fund	120,900		
Parks: from Public Service Tax Bonds from Convention Center	14,345,703 50,000		

Continued

### ORANGE COUNTY, FLORIDA SCHEDULE OF INTERFUND TRANSFERS, Continued for the year ended September 30, 2016

TRANSFERS IN		TRANSFERS OU	<u>r</u>
SPECIAL REVENUE FUNDS, Continued:			
Grants: from General Fund	\$ 1,979,527	to General Fund	\$ 2,932,194
Total Special Revenue Funds	151,133,778		163,671,844
DEBT SERVICE FUNDS:			
Sales Tax Trust: from Fire Protection MSTU from Sales Tax 2015 Equipment Acqusition	877,828 1,583	to General Fund to Local Option Gas Tax to Transportation Trust to Misc Construction Projects	65,755,960 6,100,000 67,400,000 40,000,000
Capital Improvement Bonds:		to General Fund	36,401,737
Public Facilities Bonds: from General Fund	4,355,000		
Public Service Tax Bonds:		to Special Tax Equalization District to Parks	44,708,002 14,345,703
Total Debt Service Funds	5,234,411		274,711,402
CAPITAL PROJECTS FUNDS:			
Sales Tax 2015 Equipment Acqusition:		to Sales Tax Trust	1,583
Miscellaneous Construction Projects: from Sales Tax Trust	40,000,000	to dated rax made	1,000
Total Capital Projects Funds	40,000,000		1,583
ENTERPRISE FUNDS:			
Convention Center:		to General Fund	2,328,847
Water Utilities System:		to Parks to General Fund	50,000 7,400,000
Total Enterprise Funds		to Scholari unu	9,778,847
Total Transfers In	\$ 470,905,156	Total Transfers Out	\$ 470,905,156

#### ORANGE COUNTY, FLORIDA SCHEDULE OF LONG-TERM DEBT PRIMARY GOVERNMENT September 30, 2016

			Final		o be Paid aining Life	0	
Issue Date	Issue Title	Amount Issued	Maturity Date	Principal	Interest	Source of Funds Pledged for Payment	
	BONDS:						
06/28/94	Public Facilities Revenue Bonds, Series 1994A	\$ 33,843,803	10/01/19	\$ 3,832,051	\$ 13,587,949	Other Designated County Revenues	
06/06/07	Tourist Development Tax Refunding Revenue Bonds, Series 2007	139,635,000	10/01/30	133,700,000	69,569,173	First five cents of Tourist Development Tax and Operating Revenues	
07/11/07	Tourist Development Tax Refunding Revenue Bonds, Series 2007A	167,800,000	10/01/21	126,970,000	21,907,500	First five cents of Tourist Development Tax and Operating Revenues	
05/07/09	Capital Improvement Refunding Revenue Bonds, Series 2009	25,480,000	10/01/22	16,935,000	2,917,281	Fifty percent of the amount of State Revenue Sharing Moneys received in the previous fiscal year	
09/01/09	Tourist Development Tax Refunding Revenue Bonds, Series 2009	83,405,000	10/01/18	28,465,000	1,478,125	First five cents of Tourist Development Tax and Operating Revenues	
09/28/10	Tourist Development Tax Refunding Revenue Bonds, Series 2010	144,395,000	10/01/24	144,395,000	51,256,625	First five cents of Tourist Development Tax and Operating Revenues	
04/26/12	Taxable Sales Tax Revenue Refunding Bonds, Series 2012A	16,805,000	01/01/18	7,500,000	259,500	Local Government Half-Cent Sales Tax	
04/26/12	Sales Tax Revenue Refunding Bonds, Series 2012B	97,295,000	01/01/32	96,425,000	58,013,500	Local Government Half-Cent Sales Tax	
10/03/12	Sales Tax Revenue Refunding Bonds, Series 2012C	96,195,000	01/01/24	87,385,000	20,300,825	Local Government Half-Cent Sales Tax	
07/09/13	Public Service Tax Refunding Revenue Bonds, Series 2013	37,895,000	10/01/25	27,445,000	5,672,625	Public Service Tax	
07/16/13	Tourist Development Tax Refunding Revenue Bond, Series 2013	16,015,000	10/01/19	12,745,000	395,585	First five cents of Tourist Development Tax and Operating Revenues	
07/07/15	Tourist Development Tax Refunding Revenue Bonds, Series 2015	154,195,000	10/01/31	154,195,000	66,971,350	First five cents of Tourist Development Tax and Operating Revenues	
09/02/15	Sales Tax Revenue Bond, Series 2015	5,465,000	01/01/21	5,465,000	203,265	Local Government Half-Cent Sales Tax	
12/10/15	Sales Tax Revenue Refunding Bond, Series 2015A	30,110,000	01/01/28	30,110,000	4,013,027	Local Government Half-Cent Sales Tax	
05/11/16	Water and Wastewater Utility Revenue Bonds, Series 2016	89,035,000	10/01/36	89,035,000	32,134,060	System operations	
07/14/16	Tourist Development Tax Refunding Revenue Bonds, Series 2016	63,025,000	10/01/32	63,025,000	39,489,092	First five cents of Tourist Development Tax and Operating Revenues	
	Total bonds	\$1,200,593,803		\$ 1,027,627,051	\$ 388,169,482	and operating revenues	

Continued

# ORANGE COUNTY, FLORIDA SCHEDULE OF LONG-TERM DEBT, Continued PRIMARY GOVERNMENT September 30, 2016

			Final	Amount to				
Issue Date	Issue Title	Amount Issued	Maturity Date	Principal		Interest	Source of Funds Pledged for Payment	
	NOTES AND LOANS:							
06/01/02	State Revolving Fund Construction Loan Agreements - Water Utilities System	\$ 128,429,842	04/15/36	\$ 57,107,143	\$	7,757,858	System Operations	
12/15/10	Orange County Promissory Note, Series 2010	15,395,000	10/01/22	 9,490,000		878,425	5 Traffic Surcharge Revenues and other non ad-valorem sources	
	Total notes and loans	\$ 143,824,842		\$ 66,597,143	\$	8,636,283		
	CAPITAL LEASES:							
09/14/14	Graphics - Copier	13,908	08/30/18	8,884		3,248	Operating Revenues	
12/01/14	Graphics - Copier	14,814	11/30/17	5,934		122	Operating Revenues	
12/01/14	Graphics - Copier	24,528	11/30/17	10,349		605	Operating Revenues	
04/01/15	Graphics - Copier	26,884	03/31/18	14,368		1,069	Operating Revenues	
04/01/15	Graphics - Copier	30,214	03/30/18	16,148		1,201	Operating Revenues	
05/01/15	Graphics - Copier	27,388	04/01/18	14,938		3,248	Operating Revenues	
06/01/15	Graphics - Copier	12,471	05/31/18	7,353		606	Operating Revenues	
07/01/15	Graphics - Copier	27,480	06/30/18	16,945		1,464	Operating Revenues	
10/01/15	Public Works - Copier	12,683	10/01/18	8,838		873	Operating Revenues	
05/01/16	Graphics - Copier	36,860	05/01/19	35,081		5,170	Operating Revenues	
Various	Sheriff's Office - Automobiles	15,717,993	08/25/17	 9,081,663		439,088	Operating Revenues	
	Total capital leases	\$ 15,945,223		\$ 9,220,501	\$	456,694		

#### ORANGE COUNTY, FLORIDA SCHEDULE OF BONDED DEBT AND INTEREST PRIMARY GOVERNMENT September 30, 2016

Interest Rate (%)		Principal		Interest		Total Debt Servic
evenue Bond	s, Seri	es 1994A:				
_	\$	1.060.051	\$	3.294.949 *	\$	4,355,000
-	•		Ψ.	, ,	Ψ	4,355,000
-						4,355,000
-		865,556		3,489,444 *		4,355,000
otals	\$	3,832,051	\$	13,587,949	\$	17,420,000
to maturity on	Capita	l Appreciation B	onds.			
	•	• •		s 2007:		
4 00	\$	1 750 000	\$	3 055 572	\$	4,805,572
	Ψ		Ψ		Ψ	7,866,14
						7,868,14
						7,872,14
						7,872,94
						7,870,54
4.125		2,235,000		5,642,269		7,877,26
4.25		180,000		5,550,075		5,730,07
4.25		190,000		5,542,425		5,732,42
4.50		17,710,000		5,534,350		23,244,35
		18.530.000				23,267,40
						23,283,55
						23,306,45
						23,323,38
4.75	_	22,290,000	_	1,058,775	_	23,348,77
otals	\$	133,700,000	\$	69,569,173	\$	203,269,17
ent Tax Refun	ding F	Revenue Bonds	, Serie	s 2007A:		
5.00	\$	6,010,000	\$	3,174,250	\$	9,184,25
5.00		21,890,000		6,048,000		27,938,00
						27,943,50
						27,934,00
						27,942,50
5.00		26,605,000		1,330,250		27,935,25
otals	\$	126,970,000	\$	21,907,500	\$	148,877,50
ent Refunding	Reve	nue Bonds, Se	ries 20	09:		
4.00	\$	2,360,000	\$	383,206	\$	2,743,20
4.00						3,002,01
4.00		2,330,000		672,012		
						2,818.81
4.00 4.25		2,240,000		578,813		
4.00 4.25 4.00		2,240,000 2,335,000		578,813 483,612		2,818,61
4.00 4.25 4.00 5.00		2,240,000 2,335,000 2,435,000		578,813 483,612 390,213		2,818,61 2,825,21
4.00 4.25 4.00 5.00 5.00		2,240,000 2,335,000 2,435,000 2,550,000		578,813 483,612		2,818,612 2,825,212 2,818,46
4.00 4.25 4.00 5.00 5.00 5.25	<u> </u>	2,240,000 2,335,000 2,435,000 2,550,000 2,685,000	<u> </u>	578,813 483,612 390,213 268,462 140,963	<u> </u>	2,818,612 2,825,212 2,818,462 2,825,963
4.00 4.25 4.00 5.00 5.00 5.25	\$\$	2,240,000 2,335,000 2,435,000 2,550,000 2,685,000 16,935,000	\$ \$	578,813 483,612 390,213 268,462 140,963 2,917,281	\$	2,818,612 2,825,212 2,818,462 2,825,963
4.00 4.25 4.00 5.00 5.00 5.25	ding F	2,240,000 2,335,000 2,435,000 2,550,000 2,685,000		578,813 483,612 390,213 268,462 140,963 2,917,281	<u> </u>	2,818,81; 2,818,61; 2,825,21; 2,818,46; 2,825,96; 19,852,28;
4.00 4.25 4.00 5.00 5.00 5.25		2,240,000 2,335,000 2,435,000 2,550,000 2,685,000 16,935,000		578,813 483,612 390,213 268,462 140,963 2,917,281	<u> </u>	2,818,612 2,825,212 2,818,462 2,825,963
4.00 4.25 4.00 5.00 5.00 5.25 otals	ding F	2,240,000 2,335,000 2,435,000 2,550,000 2,685,000 16,935,000	s, Serie	578,813 483,612 390,213 268,462 140,963 2,917,281 es 2009:		2,818,61: 2,825,21: 2,818,46: 2,825,96: 19,852,28
4.00 4.25 4.00 5.00 5.00 5.25 otals  ent Tax Refun	ding F	2,240,000 2,335,000 2,435,000 2,550,000 2,685,000 16,935,000 Revenue Bonds	s, Serie	578,813 483,612 390,213 268,462 140,963 2,917,281 es 2009:		2,818,61: 2,825,21: 2,818,46: 2,825,96: 19,852,28
	Rate (%)  evenue Bond:	Rate (%)	Rate (%)   Principal	Rate (%)   Principal	Rate (%)   Principal   Interest	Rate (%)   Principal   Interest

# ORANGE COUNTY, FLORIDA SCHEDULE OF BONDED DEBT AND INTEREST, Continued PRIMARY GOVERNMENT September 30, 2016

Year Ending September 30	Interest Rate (%)		Principal		Interest	Total Debt Servi
ourist Developm	ent Tax Refun	nding	Revenue Bonds	, Serie	es 2010:	
0046		Φ.		•	2 000 075	ф <u>2.000.0</u>
2016	-	\$	-	\$	3,609,875	\$ 3,609,8
2017	-		-		7,219,750	7,219,7
2018	-		-		7,219,750	7,219,7
2019	5.00		4,580,000		7,219,750	11,799,7
2020	5.00		8,525,000		6,990,750	15,515,7
2021	5.00		8,955,000		6,564,500	15,519,5
2022	5.00		38,805,000		6,116,750	44,921,7
2023	5.00		40,750,000		4,176,500	44,926,5
2024	5.00		42,780,000		2,139,000	44,919,0
		•		•		
axable Sales Tax	otals Revenue Ref	\$	144,395,000 a Bonds Series	<u>\$</u> s 2012	51,256,625 <b>A</b> ·	<u>\$ 195,651,6</u>
					_	Ф 6.000 F
2017	5.00	\$	6,060,000	\$	223,500	\$ 6,283,5
2018	5.00		1,440,000		36,000	1,476,0
Т	otals	\$	7,500,000	\$	259,500	\$ 7,759,5
ales Tax Revenu	e Refunding E	Bonds	, Series 2012B:			
2017	-	\$	-	\$	4,660,000	\$ 4,660,0
2018	-		-		4,660,000	4,660,0
2019	_		_		4,660,000	4,660,0
2020	_		_		4,660,000	4,660,0
	-		-			, ,
2021	-		-		4,660,000	4,660,0
2022	-		-		4,660,000	4,660,0
2023	-		-		4,660,000	4,660,0
2024	-		-		4,660,000	4,660,0
2025	5.00		8,445,000		4,448,875	12,893,8
2026	5.00		8,865,000		4,016,125	12,881,1
2027	5.00		9,310,000		3,561,750	12,871,7
2028	5.00		9,770,000		3,084,750	12,854,7
2029						
	5.00		13,930,000		2,492,250	16,422,2
2030	5.00		14,625,000		1,778,375	16,403,3
2031	5.00		15,355,000		1,028,875	16,383,8
2032	4.00		16,125,000		322,500	16,447,5
Т	otals	\$	96,425,000	\$	58,013,500	\$ 154,438,5
ales Tax Revenu	e Refunding E	Bonds	, Series 2012C:			
2017	4.00	\$	2,130,000	\$	4,232,750	\$ 6,362,7
2018	4.00		7,260,000		4,044,950	11,304,9
2019	5.00		11,755,000		3,605,875	15,360,8
2020	5.00		12,340,000		3,003,500	15,343,5
2021	5.00		12,960,000		2,371,000	15,331,0
2022	5.00		13,605,000		1,706,875	15,311,8
2023	5.00		14,285,000		1,009,625	15,294,6
2024	5.00		13,050,000		326,250	13,376,2
т	otals	\$	87,385,000	\$	20,300,825	\$ 107,685,8
ublic Service Ta						<del>*************************************</del>
	-		-		_	Ф Б000.4
2016	5.00	\$	4,610,000	\$	686,125	\$ 5,296,1
2017	5.00		3,375,000		1,141,750	4,516,7
2018	5.00		3,545,000		973,000	4,518,0
2019	5.00		3,615,000		795,750	4,410,7
2020	5.00		2,220,000		615,000	2,835,0
2021	5.00		2,070,000		504,000	2,574,0
2022	5.00		2,075,000		400,500	2,475,5
2023	5.00		2,190,000		296,750	2,486,7
2024	5.00		2,295,000		187,250	2,482,2
2025	5.00		1,450,000		72,500	1,522,5
Т	otals	\$	27,445,000	\$	5,672,625	\$ 33,117,6
		_				

Continued

# ORANGE COUNTY, FLORIDA SCHEDULE OF BONDED DEBT AND INTEREST, Continued PRIMARY GOVERNMENT September 30, 2016

September 30	Interest Rate (%)		Principal		Interest	_	Total Debt Servic
Tourist Developm	ent Tax Refur	nding l	Revenue Bond,	Series	<u> 2013:</u>		
2016	1.537	\$	3,110,000 *	\$	97,945	\$	3,207,94
2017	1.537		3,165,000 *		148,090		3,313,09
2018	1.537		3,210,000 *		99,444		3,309,44
2019	1.537		3,260,000 *		50,106		3,310,10
Т	otals	\$	12,745,000	\$	395,585	\$	13,140,58
* Mandatory reder	mption of \$15,8	_				<del></del>	<u> </u>
Tourist Developm	nent Tax Refur	nding l	Revenue Bonds,	Serie	es 2015:		
2016	2.00	\$	10,450,000	\$	3,667,200		14,117,20
2017	4.00		6,185,000		7,125,400		13,310,40
2018	5.00		6,435,000		6,878,000		13,313,00
2019	5.00		8,680,000		6,556,250		15,236,25
2020	5.00		8,700,000		6,122,250		14,822,25
2021	5.00		9,140,000		5,687,250		14,827,25
2022	5.00		8,125,000		5,230,250		13,355,25
2022	5.00		8,525,000		4,824,000		13,349,00
2023	5.00		8,950,000		4,397,750		13,349,00
2025	5.00		9,820,000		3,950,250		13,770,25
2026	5.00		10,280,000		3,459,250		13,739,25
2027	5.00		10,810,000		2,945,250		13,755,25
2028	5.00		11,250,000		2,404,750		13,654,75
2029	5.00		11,815,000		1,842,250		13,657,25
2030	5.00		12,435,000		1,251,500		13,686,50
2031	5.00		12,595,000		629,750		13,224,75
т	otals	\$	154,195,000	\$	66,971,350	\$	221,166,35
Sales Tax Revenu	ue Bond, Serie	s 2015	<u>5:</u>				
2017	1.47	\$	1,060,000 *	\$	72,545	\$	1,132,54
						*	1,131,85
2018					วท ช่ว/		
2018 2019	1.47		1,075,000 * 1,095,000 *		56,852 40,903		
2019	1.47 1.47		1,095,000 *		40,903		1,135,90
	1.47						1,135,90 1,134,69
2019 2020 2021	1.47 1.47 1.47	<u> </u>	1,095,000 * 1,110,000 *		40,903 24,696	<u> </u>	1,135,90 1,134,69 1,133,26
2019 2020 2021 <b>T</b> * Mandatory reder	1.47 1.47 1.47 1.47 1.47	5,000	1,095,000 * 1,110,000 * 1,125,000 * 5,465,000		40,903 24,696 8,269 203,265	\$	1,135,90 1,134,69 1,133,26
2019 2020 2021	1.47 1.47 1.47 1.47 1.47	5,000	1,095,000 * 1,110,000 * 1,125,000 * 5,465,000		40,903 24,696 8,269 203,265	<u>\$</u>	1,135,90 1,134,69 1,133,26 5,668,26
2019 2020 2021 T * Mandatory reder Sales Tax Revenu	1.47 1.47 1.47 1.47 fotals inption of \$5,46 se Refunding B	5,000 <b>Bond</b> ,	1,095,000 * 1,110,000 * 1,125,000 * 5,465,000  Bond due Januar Series 2015A: 2,195,000	y 1, 2	40,903 24,696 8,269 203,265 021.		1,135,90 1,134,69 1,133,26 5,668,26
2019 2020 2021 * Mandatory reder Sales Tax Revenu 2017 2018	1.47 1.47 1.47 1.47 5otals Inption of \$5,46 Le Refunding I 2.13 2.13	5,000 <b>Bond</b> ,	1,095,000 * 1,110,000 * 1,125,000 * 5,465,000  Bond due Januar Series 2015A: 2,195,000 2,280,000	y 1, 2	40,903 24,696 8,269 203,265 021. 617,966 570,308		1,135,90 1,134,69 1,133,26 5,668,26 2,812,96 2,850,30
2019 2020 2021 T * Mandatory reder Sales Tax Revenu 2017 2018 2019	1.47 1.47 1.47 1.47 1.47 Fotals Inption of \$5,46 Le Refunding E 2.13 2.13 2.13	5,000 <b>Bond</b> ,	1,095,000 * 1,110,000 * 1,125,000 * 5,465,000  Bond due Januar  Series 2015A: 2,195,000 2,280,000 2,330,000	y 1, 2	40,903 24,696 8,269 203,265 021. 617,966 570,308 521,211		1,135,90 1,134,69 1,133,26 5,668,26 2,812,96 2,850,30 2,851,21
2019 2020 2021 T * Mandatory reder Sales Tax Revenu 2017 2018 2019 2020	1.47 1.47 1.47 1.47 1.47 Totals  Inption of \$5,46  Inperior of \$5,46  Input Refunding Input Inp	5,000 <b>Bond</b> ,	1,095,000 * 1,110,000 * 1,125,000 * 5,465,000  Bond due Januar  Series 2015A:  2,195,000 2,280,000 2,330,000 2,375,000	y 1, 2	40,903 24,696 8,269 203,265 021. 617,966 570,308 521,211 471,103		1,135,90 1,134,69 1,133,26 5,668,26 2,812,96 2,850,30 2,851,21 2,846,10
2019 2020 2021 * Mandatory reder Sales Tax Revenu 2017 2018 2019 2020 2021	1.47 1.47 1.47 1.47 1.47 <b>Totals</b> Inption of \$5,46 Inperior of \$5,46	5,000 <b>Bond</b> ,	1,095,000 * 1,110,000 * 1,125,000 * 5,465,000  Bond due Januar  Series 2015A:  2,195,000 2,280,000 2,330,000 2,375,000 2,430,000	y 1, 2	40,903 24,696 8,269 203,265 021. 617,966 570,308 521,211 471,103 419,930		1,135,90 1,134,69 1,133,26 5,668,26 2,812,96 2,850,30 2,851,21 2,846,10 2,849,93
2019 2020 2021 * Mandatory reder Sales Tax Revenu 2017 2018 2019 2020 2021 2022	1.47 1.47 1.47 1.47 1.47 <b>Totals</b> Inption of \$5,46 Inperior of \$5,46	5,000 <b>Bond</b> ,	1,095,000 * 1,110,000 * 1,125,000 * 5,465,000  Bond due Januar  Series 2015A: 2,195,000 2,280,000 2,330,000 2,375,000 2,430,000 2,480,000	y 1, 2	40,903 24,696 8,269 203,265 021. 617,966 570,308 521,211 471,103 419,930 367,638		1,135,90 1,134,69 1,133,26 5,668,26 2,812,96 2,850,30 2,851,21 2,846,10 2,849,93 2,847,63
2019 2020 2021 * Mandatory reder Sales Tax Revenu 2017 2018 2019 2020 2020 2021 2022 2023	1.47 1.47 1.47 1.47 Totals  Inption of \$5,46  In Refunding Io  2.13 2.13 2.13 2.13 2.13 2.13 2.13 2.1	5,000 <b>Bond</b> ,	1,095,000 * 1,110,000 * 1,125,000 * 5,465,000  Bond due Januar  Series 2015A: 2,195,000 2,280,000 2,330,000 2,375,000 2,430,000 2,480,000 2,530,000	y 1, 2	40,903 24,696 8,269 203,265 021. 617,966 570,308 521,211 471,103 419,930 367,638 314,281		1,135,90 1,134,69 1,133,26 5,668,26 2,812,96 2,850,30 2,851,21 2,846,10 2,849,93 2,847,63 2,844,28
2019 2020 2021 T * Mandatory reder Sales Tax Revenu 2017 2018 2019 2020 2021 2021 2022 2023 2024	1.47 1.47 1.47 1.47 1.47 Totals  Inption of \$5,46  Inperior of \$5,46  Input Refunding Input Inp	5,000 <b>Bond</b> ,	1,095,000 * 1,110,000 * 1,125,000 * 5,465,000  Bond due Januar  Series 2015A:  2,195,000 2,280,000 2,330,000 2,375,000 2,430,000 2,430,000 2,5330,000 2,5330,000 2,585,000	y 1, 2	40,903 24,696 8,269 203,265 021. 617,966 570,308 521,211 471,103 419,930 367,638 314,281 259,807		1,135,90 1,134,69 1,133,26 5,668,26 2,812,96 2,850,30 2,851,21 2,846,10 2,849,93 2,847,63 2,844,28 2,844,80
2019 2020 2021 T * Mandatory reder Sales Tax Revenu 2017 2018 2019 2020 2021 2022 2021 2022 2023 2024 2025	1.47 1.47 1.47 1.47 1.47 Totals  Inption of \$5,46  Inperior of \$5,46  Input Refunding Input Inp	5,000 <b>Bond</b> ,	1,095,000 * 1,110,000 * 1,125,000 * 5,465,000  Bond due Januar  Series 2015A:  2,195,000 2,280,000 2,330,000 2,375,000 2,430,000 2,430,000 2,480,000 2,585,000 2,640,000	y 1, 2	40,903 24,696 8,269 203,265 021. 617,966 570,308 521,211 471,103 419,930 367,638 314,281 259,807 204,160		1,135,90 1,134,69 1,133,26 5,668,26 2,812,96 2,850,30 2,851,21 2,846,10 2,849,93 2,847,63 2,844,28 2,844,80 2,844,80
2019 2020 2021 T * Mandatory reder Sales Tax Revenu 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026	1.47 1.47 1.47 1.47 1.47 Totals  Inption of \$5,46  Inperior of \$5,46  Inperior of \$2.13  2.13  2.13  2.13  2.13  2.13  2.13  2.13  2.13  2.13  2.13  2.13  2.13  2.13	5,000 <b>Bond</b> ,	1,095,000 * 1,110,000 * 1,125,000 * 5,465,000  Bond due Januar  Series 2015A:  2,195,000 2,280,000 2,330,000 2,375,000 2,430,000 2,480,000 2,530,000 2,585,000 2,640,000 2,695,000	y 1, 2	40,903 24,696 8,269 203,265 021. 617,966 570,308 521,211 471,103 419,930 367,638 314,281 259,807 204,160 147,343		1,135,90 1,134,69 1,133,26 5,668,26 2,812,96 2,850,30 2,851,21 2,846,10 2,849,93 2,844,63 2,844,48 2,844,16 2,844,34
2019 2020 2021 T * Mandatory reder Sales Tax Revenu 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026 2027	1.47 1.47 1.47 1.47 1.47 Totals  Inption of \$5,46  Inperior of \$5,46  Inperior of \$5,46  Input Refunding Input In	5,000 <b>Bond</b> ,	1,095,000 * 1,110,000 * 1,125,000 * 5,465,000  Bond due Januar  Series 2015A:  2,195,000 2,280,000 2,330,000 2,375,000 2,430,000 2,430,000 2,530,000 2,530,000 2,585,000 2,695,000 2,755,000	y 1, 2	40,903 24,696 8,269 203,265 221. 617,966 570,308 521,211 471,103 419,930 367,638 314,281 259,807 204,160 147,343 89,300		1,135,90 1,134,69 1,133,26 5,668,26 5,668,26 2,812,96 2,850,30 2,851,21 2,846,10 2,849,93 2,847,63 2,844,28 2,844,46 2,844,34
2019 2020 2021 T * Mandatory reder Sales Tax Revenu 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026	1.47 1.47 1.47 1.47 1.47 Totals  Inption of \$5,46  Inperior of \$5,46  Inperior of \$2.13  2.13  2.13  2.13  2.13  2.13  2.13  2.13  2.13  2.13  2.13  2.13  2.13  2.13	5,000 <b>Bond</b> ,	1,095,000 * 1,110,000 * 1,125,000 * 5,465,000  Bond due Januar  Series 2015A:  2,195,000 2,280,000 2,330,000 2,375,000 2,430,000 2,480,000 2,530,000 2,585,000 2,640,000 2,695,000	y 1, 2	40,903 24,696 8,269 203,265 021. 617,966 570,308 521,211 471,103 419,930 367,638 314,281 259,807 204,160 147,343		1,135,90 1,134,69 1,133,26 5,668,26 2,812,96 2,850,30 2,851,21 2,846,10 2,849,93 2,844,28 2,844,80 2,844,16 2,844,34

<sup>\*</sup> Mandatory redemption of \$30,110,000 Bond due January 1, 2028.

# ORANGE COUNTY, FLORIDA SCHEDULE OF BONDED DEBT AND INTEREST, Continued PRIMARY GOVERNMENT September 30, 2016

Year Ending September 30	Interest Rate (%)		Principal		Interest		Total Debt Service
Water and Waste	water Utility Re	evenu	e Bonds, Series	2016:	<u> </u>		
2016	-	\$	-	\$	1,008,991	\$	1,008,991
2017	-		-		2,905,894		2,905,894
2018	5.00		3,265,000		2,905,894		6,170,894
2019	5.00		3,430,000		2,742,644		6,172,644
2020	5.00		3,600,000		2,571,144		6,171,144
2021	5.00		3,780,000		2,391,144		6,171,144
2022	5.00		3,970,000		2,202,144		6,172,144
2023	5.00		4,170,000		2,003,643		6,173,643
2024	5.00		4,375,000		1,795,144		6,170,144
2025	2.00		4,595,000		1,576,394		6,171,394
2026	2.00		4,685,000		1,484,494		6,169,494
2027	2.00		4,780,000		1,390,794		6,170,794
2028	2.00		4,875,000		1,295,193		6,170,193
2029	2.125		4,975,000		1,197,693		6,172,693
2030	2.250		5,080,000		1,091,975		6,171,975
2031	2.50		5,195,000		977,675		6,172,675
2032	3.00		5,325,000		847,800		6,172,800
2033	3.00		5,485,000		688,050		6,173,050
2034	3.00		5,645,000		523,500		6,168,500
2035	3.00		5,815,000		354,150		6,169,150
2036	3.00		5,990,000		179,700		6,169,700
2000	3.00	_	3,330,000		173,700	_	0,103,700
7	Totals	\$	89,035,000	\$	32,134,060	\$	121,169,060
Tourist Developn	nent Tax Refun	ding l	Revenue Bonds	, Serie	es 2016:		
2016	_	\$	_	\$	543,492	\$	543,492
2017	_	Ψ	_	Ψ	2,541,000	Ψ	2,541,000
2018	_		_		2,541,000		2,541,000
2019	_				2,541,000		2,541,000
2020	-		-		2,541,000		2,541,000
2020	-		-		2,541,000		2,541,000
2022	-		-		2,541,000		2,541,000
2023	5.00		1,000,000		2,541,000		3,541,000
2023	5.00		1,000,000		2,491,000		3,491,000
2025	3.00		1,000,000				
	-		-		2,441,000		2,441,000
2026	-		-		2,441,000		2,441,000
2027	-		-		2,441,000		2,441,000
2028 2029	-		-		2,441,000		2,441,000
	-		-		2,441,000		2,441,000
2030	4.00		-		2,441,000		2,441,000
2031	4.00		21,510,000		2,441,000		23,951,000
2032	4.00		39,515,000		1,580,600	_	41,095,600
ד	Totals .	\$	63,025,000	\$	39,489,092	\$	102,514,092



### ORANGE COUNTY, FLORIDA STATISTICAL SECTION CONTENTS for the year ended September 30, 2016

The Statistical Section of the Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information indicates about Orange County's overall financial health. Below is a summary of the components and purpose for the tables provided herein.

<u>Pages</u>

Financial Trends 206-215

These schedules contain trend information to help the reader understand how Orange County's financial performance and financial position have changed over time.

Revenue Capacity 216-220

These schedules contain information to help the reader assess Orange County's most significant local revenue source – the property tax.

Debt Capacity 221-233

These schedules present information to help the reader assess the affordability of Orange County's current levels of outstanding debt, the County's ability to issue additional debt in the future, and related historical trend data.

#### **Demographic and Economic Information**

234-237

These schedules contain demographic and economic indicators to help the reader understand the environment within which Orange County's financial activities take place.

### **Operating Information**

238-242

These schedules contain service levels and capital asset data to help the reader understand how the information in the County's financial report relates to the services the County provides to its citizens and visitors.

### NET POSITION BY COMPONENT - LAST TEN FISCAL YEARS (Unaudited)

	As of September 30,								
	<u>2016</u>	<u>2015</u>	2014	2013					
Governmental activities									
Net investment in capital assets	\$ 3,597,825,262		\$ 3,297,965,017	\$ 3,155,931,976					
2 Restricted 3 Unrestricted	407,602,419 152,700,388	380,131,402 129,498,433	342,326,657 94,479,017	322,317,056 548,461,899					
Total governmental activities net position	\$ 4,158,128,069	\$ 3,980,425,832	\$ 3,734,770,691	\$ 4,026,710,931					
Business-type activities									
<ul><li>4 Net investment in capital assets</li><li>5 Restricted</li></ul>	\$ 1,734,652,758 168,428,124	\$ 1,729,101,373 124,453,619	\$ 1,583,274,525 170,695,574	\$ 1,511,510,668 169,991,396					
6 Unrestricted	212,950,231	170,579,588	171,781,265	216,120,946					
Total business-type activities net position	\$ 2,116,031,113	\$ 2,024,134,580	\$ 1,925,751,364	\$ 1,897,623,010					
Primary government									
7 Net investment in capital assets	\$ 5,332,478,020	\$ 5,199,897,370	\$ 4,881,239,542	\$ 4,667,442,644					
8 Restricted	576,030,543	504,585,021	513,022,231	492,308,452					
9 Unrestricted	365,650,619	300,078,021	266,260,282	764,582,845					
Total primary government net position	\$ 6,274,159,182	\$ 6,004,560,412	\$ 5,660,522,055	\$ 5,924,333,941					

Notes: This data is presented on the accrual basis of accounting.

With the implementation of GASB Statement No. 61, the Library District has been excluded from reporting effective in Fiscal Year 2012.

With the implementation of GASB Statement No. 68 and Statement No. 71 in Fiscal Year 2015, Fiscal Year 2014 was restated, Fiscal Years 2007 through 2013 were not.

_	<u>2012</u>	<u>2011</u>	<u>2010</u>	2009	2008	2007
1 \$	3,056,915,326	\$ 2,990,287,347	\$ 2,982,891,952	\$ 2,904,041,775	\$ 2,816,573,044	\$ 2,673,288,362
2	331,057,972	354,148,788	648,595,267	612,829,266	554,375,605	493,414,199
3	541,385,099	560,733,882	263,899,326	268,378,190	289,653,866	254,910,397
\$	3,929,358,397	\$ 3,905,170,017	\$ 3,895,386,545	\$ 3,785,249,231	\$ 3,660,602,515	\$ 3,421,612,958
4 \$	1,460,089,988	\$ 1,462,252,701	\$ 1,425,198,263	\$ 1,394,291,948	\$ 1,325,809,990	\$ 1,317,286,812
5	157,350,299	152,303,200	154,404,669	154,826,276	90,497,717	81,582,279
6	222,143,269	184,786,404	142,376,273	159,362,403	299,726,125	275,185,465
\$	1,839,583,556	\$ 1,799,342,305	\$ 1,721,979,205	\$ 1,708,480,627	\$ 1,716,033,832	\$ 1,674,054,556
Φ.	4 547 005 044	ф. 4.450.540.040	Ф. 4.400.000.04 <b>5</b>	Ф. 4.000.000.700	Ф. 4.440.000.004	Ф. 0.000 F7F 474
7 \$		\$ 4,452,540,048	\$ 4,408,090,215	\$ 4,298,333,723	\$ 4,142,383,034	\$ 3,990,575,174
8	488,408,271	506,451,988	802,999,936	767,655,542	644,873,322	574,996,478
9	763,528,368	745,520,286	406,275,599	427,740,593	589,379,991	530,095,862
\$	5,768,941,953	\$ 5,704,512,322	\$ 5,617,365,750	\$ 5,493,729,858	\$ 5,376,636,347	\$ 5,095,667,514

### CHANGES IN NET POSITION - LAST TEN FISCAL YEARS (Unaudited)

			Fiscal Year Ended S	Sentember 30	
		2016	2015	2014	<u>2013</u>
	Eymonoo				
	Expenses Governmental activities:				
_	General government	\$ 239,703,652	\$ 222,203,751	\$ 209,367,687	\$ 197,090,123
1 2	Public safety	596,175,547	516,465,618	524,973,413	500,750,105
3	Physical environment	94,096,668	76,690,629	72,723,532	67,057,770
3 4	Transportation	203,058,544	198,996,526	184,156,097	184,685,084
5	Economic environment	39,424,706	37,891,068	35,996,905	37,447,572
6	Human services	172,425,985	165,620,205	160,061,851	141,834,264
7	Culture and recreation	40,010,647	36,485,981	36,738,267	36,815,181
8	Interest on long-term debt	12,568,570	11,098,158	10,659,900	13,939,397
8	Total governmental activities	1,397,464,319	1,265,451,936	1,234,677,652	1,179,619,496
	rotal governmental activities	1,397,404,319	1,205,451,950	1,234,077,032	1,179,019,490
	Business-type activities:				
9	Convention Center	261,269,738	251,615,185	222,438,362	204,688,947
10	Solid Waste System	27,978,257	27,529,434	19,825,209	24,923,208
11	Water Utilities System	203,194,734	185,900,049	181,004,903	174,172,376
	Total business-type activities	492,442,729	465,044,668	423,268,474	403,784,531
	Total primary government	\$ 1,889,907,048	\$ 1,730,496,604	\$ 1,657,946,126	\$ 1,583,404,027
	Program Revenues				
	Governmental activities:				
	Charges for services:				
12	General government	\$ 79,948,932	\$ 78,752,604	\$ 79,785,749	\$ 62,596,782
13	Public safety	94,178,308	72,697,593	64,626,471	60,781,975
14	Physical environment	50,374,814	55,670,751	54,520,751	53,412,431
15	Transportation	18,933,106	16,835,436	15,475,765	14,371,257
16	Economic environment	-	-	240	72
17	Human services	1,226,479	1,256,825	1,205,346	1,393,718
18	Culture and recreation	3,601,467	3,843,704	3,492,052	3,317,073
19	Operating grants and contributions	163,970,874	156,577,381	148,968,085	166,753,036
20	Capital grants and contributions	151,246,951	187,089,374	139,110,203	75,136,121
20	Total governmental activities	563,480,931	572,723,668	507,184,662	437,762,465
	Business-type activities:				
	Charges for services:				_,
21	Convention Center	58,995,753	57,928,626	47,544,989	54,021,285
22	Solid Waste System	31,488,458	32,619,946	30,462,743	28,487,754
23	Water Utilities System	170,731,611	160,638,162	155,042,258	153,177,819
24	Operating grants and contributions	-	-		
25	Capital grants and contributions	83,401,984	84,435,380	57,444,970	47,299,327
	Total business-type activities	344,617,806	335,622,114	290,494,960	282,986,185
	Total primary government	\$ 908,098,737	\$ 908,345,782	\$ 797,679,622	\$ 720,748,650
	Net Expense				
26	Governmental activities	\$ (833,983,388)	\$ (692,728,268)	\$ (727,492,990)	\$ (741,857,031)
27	Business-type activities	(147,824,923)	(129,422,554)	(132,773,514)	(120,798,346)
	Total primary government net expense	\$ (981,808,311)	\$ (822,150,822)	\$ (860,266,504)	\$ (862,655,377)

		<u>2012</u>	<u>2011</u>		2010	2009	2008	2007
1 2 3 4 5 6 7 8	1	94,547,610 86,802,998 66,628,715 77,930,923 38,110,392 36,905,949 35,856,820 17,053,311 53,836,718	\$ 220,742,850 506,962,181 67,535,953 194,502,971 45,530,719 125,221,595 66,386,042 21,770,431 1,248,652,742	\$	210,702,032 521,315,593 68,380,406 181,334,464 40,008,569 127,210,133 73,895,375 24,610,697 1,247,457,269	\$ 247,228,854 523,533,695 61,989,875 189,420,941 59,498,058 119,312,112 77,355,990 22,066,341 1,300,405,866	\$ 232,050,826 523,920,514 52,877,442 176,009,837 60,702,183 139,825,322 81,761,483 24,033,617 1,291,181,224	\$ 221,894,361 496,945,355 52,711,427 172,983,120 39,269,217 153,746,439 73,279,083 24,891,960 1,235,720,962
9 10 11	1	90,995,404 26,804,928 73,458,332 91,258,664 445,095,382	\$ 196,422,307 16,688,213 170,839,774 383,950,294 1,632,603,036	\$	179,438,864 21,047,437 167,847,333 368,333,634 1,615,790,903	\$ 180,483,154 28,944,372 168,468,627 377,896,153 1,678,302,019	\$ 206,670,378 35,488,554 163,236,840 405,395,772 1,696,576,996	\$ 193,677,466 50,783,552 150,909,307 395,370,325 1,631,091,287
12 13 14 15 16 17 18 19 20	1	49,988,827 53,560,221 52,865,945 12,703,227 - 1,479,769 3,091,259 60,214,282 64,267,821 98,171,351	\$ 52,446,514 47,755,637 52,604,457 11,320,009 - 1,489,097 4,887,121 157,968,059 64,261,704 392,732,598	\$	40,920,216 47,020,573 52,632,909 12,256,846 22 1,688,280 4,333,174 176,122,029 48,938,887 383,912,936	\$ 71,849,837 48,191,611 52,359,501 10,719,431 53 1,651,884 4,366,646 129,596,616 74,018,691 392,754,270	\$ 81,657,415 53,556,584 40,454,858 13,358,951 61 1,310,590 4,160,759 148,963,493 107,132,410 450,595,121	\$ 86,817,612 55,958,808 39,553,535 12,749,242 68 1,281,763 3,949,350 141,596,184 105,895,647 447,802,209
21 22 23 24 25	2	48,979,917 28,460,912 50,612,529 - 28,832,133 256,885,491 555,056,842	\$ 47,019,525 27,399,187 151,643,665 - 19,221,442 245,283,819 638,016,417	\$	40,919,052 27,743,275 142,692,126 - 17,653,049 229,007,502 612,920,438	\$ 41,609,878 28,655,384 138,271,639 226,994 18,704,418 227,468,313 620,222,583	\$ 56,811,061 31,178,101 142,283,756 185,420 34,963,685 265,422,023 716,017,144	\$ 49,050,679 31,083,184 138,978,722 1,471,264 73,122,644 293,706,493 741,508,702
26 27	(1	255,665,367) 34,373,173) 290,038,540)	\$ (855,920,144) (138,666,475) (994,586,619)	\$ \$ (	(863,544,333) (139,326,132) (1,002,870,465)	\$ (907,651,596) (150,427,840) (1,058,079,436)	\$ (840,586,103) (139,973,749) (980,559,852)	\$ (787,918,753) (101,663,832) (889,582,585)

#### CHANGES IN NET POSITION - LAST TEN FISCAL YEARS, Continued (Unaudited)

			Fiscal Year Ended S	September 30,	
		<u>2016</u>	<u>2015</u>	2014	<u>2013</u>
	General Revenues and Other				
	Changes in Net Position				
	Governmental activities:				
	Taxes:				
1	Ad valorem tax	\$ 645,409,628	\$ 583,818,182	\$ 544,008,763	\$ 525,265,311
2	Public service tax	73,186,128	70,017,620	70,091,457	65,689,638
3	Communications services tax	20,376,762	22,554,764	24,033,314	24,873,213
4	Local option gas tax	28,529,121	27,243,237	26,329,713	25,718,460
5	Business tax	2,879,527	2,809,951	2,662,906	2,462,484
	Unrestricted state shared revenues:				
6	Sales tax	166,337,860	160,187,901	150,154,118	140,650,247
7	Revenue sharing	39,343,563	37,922,381	34,508,790	32,046,096
8	Unrestricted investment earnings	11,095,023	13,321,474	4,818,106	1,192,688
9	Miscellaneous	14,749,166	11,271,132	12,128,418	11,509,687
10	Transfers	9,778,847	9,236,767	9,734,822	9,801,741
	Total governmental activities	1,011,685,625	938,383,409	878,470,407	839,209,565
	Business-type activities:				
11	Tourist development tax	239,528,483	226,178,591	201,400,252	186,962,039
12	Unrestricted investment earnings	3,897,644	4,242,334	1,404,474	832,170
13	Miscellaneous	6,074,176	6,621,612	7,923,511	6,403,922
14	Transfers	(9,778,847)	(9,236,767)	(9,734,822)	(9,801,741)
	Total business-type activities	239,721,456	227,805,770	200,993,415	184,396,390
	Total primary government	\$ 1,251,407,081	\$ 1,166,189,179	\$ 1,079,463,822	\$ 1,023,605,955
	Change in Net Position				
15	Governmental activities	\$ 177,702,237	\$ 245,655,141	\$ 150,977,417	\$ 97,352,534
16	Business-type activities	91,896,533	98,383,216	68,219,901	63,598,044
	Total primary government	\$ 269,598,770	\$ 344,038,357	\$ 219,197,318	\$ 160,950,578

Notes: This data is presented on the accrual basis of accounting.

With the implementation of GASB Statement No. 61, the Library District has been excluded from reporting effective in Fiscal Year 2012.

	2012	2		<u>2011</u>		<u>2010</u>		2009		2008		2007
1	\$ 528,29	99.900	\$	570,156,100	\$	654,009,826	\$	732,631,519	\$	736,889,097	\$	734,856,608
2	. ,	17,510	*	67,046,930	*	68,782,487	•	60,019,912	•	58,606,962	•	57,719,964
3	,	59,148		25,044,439		27,047,574		28,548,896		30,589,862		30,871,726
4	24,61	11,131		23,783,013		23,772,252		23,704,729		24,511,333		24,992,763
5	2,42	25,973		2,363,476		2,261,868		2,140,102		2,593,766		81,858
6	131,05	52,699		124,823,259		115,978,290		113,182,774		125,664,792		127,663,844
7	29,90	7,252		27,820,310		26,687,880		26,136,558		28,492,161		30,453,957
8	5,97	74,886		8,133,279		14,098,658		19,295,216		45,562,596		58,353,653
9	11,31	16,450		10,988,171		34,209,183		16,413,929		16,096,167		16,498,390
10	8,80	07,270		8,536,568		6,833,629		10,224,677		10,568,924		8,838,623
	830,20	02,219		868,695,545		973,681,647		1,032,298,312		1,079,575,660		1,090,331,386
11	175,30	02,639		175,854,576		147,757,970		142,209,730		168,159,461		163,024,183
12	2,17	73,182		2,029,017		5,281,826		4,670,148		17,405,318		22,741,777
13	5,94	15,873		6,808,981		6,618,543		6,219,434		6,957,170		7,613,878
14	(8,80	07,270)		(8,536,568)		(6,833,629)	_	(10,224,677)	_	(10,568,924)		(8,838,623)
	174,61	14,424		176,156,006		152,824,710		142,874,635		181,953,025		184,541,215
	\$ 1,004,81	16,643	\$	1,044,851,551	\$	1,126,506,357	\$	1,175,172,947	\$	1,261,528,685	\$	1,274,872,601
15	\$ 74,53	36,852	\$	12,775,401	\$	110,137,314	\$	124,646,716	\$	238,989,557	\$	302,412,633
16	40,24	11,251		37,489,531		13,498,578	_	(7,553,205)		41,979,276		82,877,383
	\$ 114,77	78,103	\$	50,264,932	\$	123,635,892	\$	117,093,511	\$	280,968,833	\$	385,290,016

### FUND BALANCES, GOVERNMENTAL FUNDS - LAST 10 FISCAL YEARS (Unaudited)

Post-GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions"

As of September 30,									
	<u>2016</u>	<u>2015</u>		<u>2014</u>		<u>2013</u>			
\$	4,525,903 \$	4,063,022	\$	3,642,881	\$	3,705,242			
	1,166,822	1,155,935		1,187,951		1,711,238			
	27,863	20,107		18,956		16,276			
	13,881,417	11,525,818		11,404,335		10,634,688			
	122,746,917	95,072,063		99,920,932		116,664,173			
\$	142,348,922 \$	111,836,945	\$	116,175,055	\$	132,731,617			
\$	317,625 \$	419,003	\$	391,466	\$	461,719			
	352,852,662	331,233,208		307,699,340		297,403,550			
	185,495,684	150,734,430		160,382,601		186,622,245			
	265,341,905	280,969,211		256,074,397		234,212,212			
	-	-		-		<u>-</u> _			
\$	804,007,876 \$	763,355,852	\$	724,547,804	\$	718,699,726			
	\$	\$ 4,525,903 \$ 1,166,822 27,863 13,881,417 122,746,917 \$ 142,348,922 \$ \$ 352,852,662 185,495,684 265,341,905 -	\$ 4,525,903 \$ 4,063,022 1,166,822 1,155,935 27,863 20,107 13,881,417 11,525,818 122,746,917 95,072,063 \$ 142,348,922 \$ 111,836,945 \$ 317,625 \$ 419,003 352,852,662 331,233,208 185,495,684 150,734,430 265,341,905 280,969,211	2016       2015         \$ 4,525,903 \$ 4,063,022 \$ 1,166,822 1,155,935 27,863 20,107 13,881,417 11,525,818 122,746,917 95,072,063 \$ 142,348,922 \$ 111,836,945 \$ \$ 142,348,922 \$ 111,836,945 \$ \$ \$ 317,625 \$ 419,003 \$ 352,852,662 331,233,208 185,495,684 150,734,430 265,341,905 280,969,211	2016       2015       2014         \$ 4,525,903 \$ 4,063,022 \$ 3,642,881         1,166,822 1,155,935 1,187,951         27,863 20,107 18,956         13,881,417 11,525,818 122,746,917 95,072,063 99,920,932         \$ 142,348,922 \$ 111,836,945 \$ 116,175,055         \$ 317,625 \$ 419,003 \$ 391,466         352,852,662 331,233,208 185,495,684 150,734,430 160,382,601         265,341,905 280,969,211 256,074,397	2016       2015       2014         \$ 4,525,903 \$ 4,063,022 \$ 3,642,881 \$ 1,166,822 1,155,935 1,187,951 27,863 20,107 18,956 13,881,417 11,525,818 11,404,335 122,746,917 95,072,063 99,920,932 \$ 142,348,922 \$ 111,836,945 \$ 116,175,055 \$         \$ 317,625 \$ 419,003 \$ 391,466 \$ 352,852,662 331,233,208 185,495,684 150,734,430 160,382,601 265,341,905 280,969,211 256,074,397			

### Pre-GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions"

	As of September 30,									
		<u>2010</u>		2009		2008		2007		
General Fund										
1 Reserved	\$	3,652,435	\$	1,621,325	\$	1,605,927	\$	1,605,927		
2 Unreserved		142,410,820		140,370,723		160,022,413		169,475,297		
Total General Fund	\$	146,063,255	\$	141,992,048	\$	161,628,340	\$	171,081,224		
All Other Governmental Funds										
з Reserved	\$	88,666,530	\$	78,755,466	\$	74,162,308	\$	73,742,277		
Unreserved, reported in:										
4 Special revenue funds		531,150,083		558,048,546		550,454,522		492,154,608		
5 Debt service funds		158,774,463		118,587,328		77,280,970		47,120,546		
6 Capital projects funds		6,452,086		6,428,745		6,119,527		2,165,562		
Total all other governmental funds	\$	785,043,162	\$	761,820,085	\$	708,017,327	\$	615,182,993		

Notes: With the implementation of GASB Statement No. 54 in Fiscal Year 2011, Fiscal Year 2010 data was restated for comparison presentation.

With the implementation of GASB Statement No. 61, the Library District has been excluded from reporting effective in Fiscal Year 2012.

_	0040	0044	2040				
	<u>2012</u>	<u>2011</u>	<u>2010</u>				
1 \$	3,691,110	\$ 3,667,616	\$ 3,652,435				
2	2,840,519	2,565,476	905,424				
3	14,006	9,856	5,032				
4	9,719,476	8,113,540	8,880,811				
5	116,302,633	106,915,398	132,649,491				
\$	132,567,744	\$ 121,271,886	\$ 146,093,193				
6 <b>\$</b>	544,139	\$ 1,338,867	\$ 1,330,182				
7	301,641,781	321,077,738	318,826,641				
8	212,952,403	234,475,885	265,280,023				
9	211,186,926	224,807,232	196,584,449				
10	-	(1,930)	-				
\$	726,325,249	\$ 781,697,792	\$ 782,021,295				

### CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS - LAST 10 FISCAL YEARS (Unaudited)

					Fiscal Year End	led S	September 30,		
			<u>2016</u>		<u>2015</u>		2014		<u>2013</u>
	Revenues:								
1	Taxes	\$	770,381,166	\$	706,443,754	\$	667,126,153	\$	644,009,106
2	Special assessments	•	180,151	•	181,878	•	177,694	•	176,058
			27,648,162		19,415,554		19,440,426		17,662,685
4	Intergovernmental		308,814,604		302,511,529		283,427,560		315,848,904
5	Charges for services		316,736,081		283,929,476		277,571,811		237,089,566
6	Fines and forfeitures		18,390,654		17,438,079		15,147,497		7,857,110
7	Interest		10,075,379		11,856,862		4,321,824		1,041,382
8	Miscellaneous		21,262,707		16,449,927		16,848,759		17,128,951
Ü	Total revenues		1,473,488,904		1,358,227,059		1,284,061,724		1,240,813,762
	Expenditures:								_
	Current:								
9	General government		253,592,293		240,915,118		233,541,417		223,741,747
10	Public safety		559,957,656		523,579,486		512,420,361		488,501,639
11	Physical environment		94,476,388		80,152,192		74,140,762		67,723,979
12	Transportation		187,798,953		172,878,228		159,552,096		166,225,046
13	Economic environment		38,420,149		37,255,873		35,440,170		36,859,928
14	Human services		170,062,471		166,918,433		159,741,716		141,260,501
15	Culture and recreation		36,288,305		33,038,353		31,558,489		34,433,467
16	Capital outlay		41,669,842		51,141,760		61,860,984		58,034,868
	Debt service:								
17	Principal retirement		23,843,142		24,425,354		19,155,747		8,656,616
18	Interest and fiscal charges		15,769,502		17,166,102		17,524,538		18,950,365
19	Payment to refunding escrow agent		-		· -		-		-
	Total expenditures		1,421,878,701		1,347,470,899		1,304,936,280		1,244,388,156
	Excess (deficiency) of revenues								
20	over (under) expenditures		51,610,203		10,756,160		(20,874,556)		(3,574,394)
	Other financing sources (uses):								
21	Transfers in		470,905,156		400,055,669		381,313,293		351,470,471
22	Transfers out		(461,126,309)		(390,818,902)		(371,578,471)		(341,668,730)
23	Issuance of capital lease debt		12,271,169		6,512,240		3,044,640		6,197,926
24	Long-term debt issued		30,110,000		5,465,000		-		134,090,000
25	Premium (discount) on long-term debt		-		-		_		25,777,964
26	Payment to refunding escrow agent		(32,606,218)						(179,754,887)
	Total other financing sources (uses)		19,553,798		21,214,007		12,779,462		(3,887,256)
	Net change in fund balances	\$	71,164,001	\$	31,970,167	\$	(8,095,094)	\$	(7,461,650)
	Debt service as a percentage of noncapital expenditures		3.0%		3.3%		3.0%		2.4%

Notes: This data is presented on the modified accrual basis of accounting.

With the implementation of GASB Statement No. 61, the Library District has been excluded from reporting effective in Fiscal Year 2012.

_	2012		<u>2011</u>	<u>2010</u>	2009		2008	2007
1 \$	643,143,662	\$	688,393,958	\$ 776,946,715	\$ 848,049,643	\$	854,306,761	\$ 849,735,371
2	104,619		84,977	65,688	48,805		82,262	66,511
3	13,373,368		10,502,140	9,384,000	10,059,096		17,094,156	23,992,549
4	295,805,555		305,545,806	301,634,815	253,307,244		266,646,688	258,610,350
5	212,847,373		196,270,373	197,491,742	227,256,908		271,124,690	294,842,584
6	6,714,463		5,838,680	5,395,743	9,515,017		13,311,803	13,114,866
7	5,156,162		7,520,252	12,678,428	17,326,192		41,267,119	53,268,361
8	15,154,911		16,337,926	 22,714,472	 25,698,761		28,556,244	 20,685,548
_	1,192,300,113	_	1,230,494,112	 1,326,311,603	 1,391,261,666		1,492,389,723	 1,514,316,140
9	215,244,238		215,420,224	233,525,057	249,228,171		265,047,996	245,509,867
10	477,042,551		494,320,611	520,722,028	534,739,623		525,720,402	506,448,514
11	67,493,123		69,574,287	72,761,803	76,644,526		57,942,695	67,366,830
12	149,779,137		149,620,335	190,552,389	209,363,166		231,904,705	221,338,649
13	38,459,947		47,005,736	42,542,689	59,905,729		62,817,768	39,969,947
14	135,998,649		124,511,752	126,694,548	118,429,863		139,824,995	160,894,680
15	30,867,061		61,365,422	75,431,719	75,904,414		73,312,062	85,639,825
16	57,223,432		73,069,903	-	-		171,962	26,130,602
17	23,869,807		22,631,459	20,640,339	24,978,400		44,332,497	29,691,535
18	21,671,589		23,309,148	23,186,171	21,809,589		23,572,449	24,337,605
19	31,184,455		-	 -	 739,316		-	 -
_	1,248,833,989	_	1,280,828,877	 1,306,056,743	 1,371,742,797	_	1,424,647,531	 1,407,328,054
20	(56,533,876)		(50,334,765)	 20,254,860	 19,518,869		67,742,192	 106,988,086
21	355,589,434		313,905,664	330,776,151	310,231,302		352,128,709	367,402,710
22	(346,782,164)		(305,369,096)	(323,942,522)	(300,006,625)		(341,559,785)	(358,564,087)
23	4,516,971		1,258,387	205,795	905,546		5,070,334	-
24	114,100,000		15,395,000	-	28,593,520		-	25,737,324
25	12,327,087		-	-	2,141,961		-	-
26	(106,696,726)		-	 <u>-</u>	 (27,218,107)			 <u>-</u>
_	33,054,602		25,189,955	 7,039,424	 14,647,597		15,639,258	 34,575,947
\$	(23,479,274)	\$	(25,144,810)	\$ 27,294,284	\$ 34,166,466	\$	83,381,450	\$ 141,564,033
	6.6%		3.8%	3.6%	3.8%		5.3%	4.4%

# TAXABLE ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST 10 FISCAL YEARS (Unaudited)

#### **Real Property**

		Resid	lential	Comn	nercial	O1	ther
-	Fiscal Year (1)	Taxable Assessed Value	Estimated Actual Value	Taxable Assessed Value	Estimated Actual Value	Taxable Assessed Value	Estimated Actual Value
1	2016	\$ 44,665,683,354	\$ 64,863,031,306	\$ 38,238,470,188	\$ 44,868,812,545	\$ 8,046,996,183	\$ 24,158,283,540
2	2015	47,366,886,826	63,620,456,259	26,760,649,920	27,796,768,176	7,371,751,956	21,905,162,813
3	2014	43,172,817,555	55,404,730,307	25,499,392,367	26,330,814,255	7,162,598,086	20,913,623,664
4	2013	41,150,011,974	52,459,589,477	24,775,598,746	26,007,211,854	7,079,333,989	20,304,408,474
5	2012	41,206,224,495	52,972,981,267	24,607,430,945	25,569,270,171	7,463,578,361	20,489,230,989
6	2011	44,099,036,005	56,950,608,061	23,794,973,166	24,574,601,379	7,575,101,548	20,585,192,643
7	2010	51,369,002,745	68,221,401,045	26,913,648,640	27,669,198,190	9,133,983,094	22,446,137,895
8	2009	59,438,556,436	84,315,362,133	28,485,158,065	29,223,187,159	10,896,844,950	24,141,143,040
9	2008	62,615,317,165	88,055,809,228	25,740,618,195	26,278,511,060	10,668,461,808	22,894,128,055
10	2007	51,101,418,531	71,741,442,108	23,235,670,473	23,618,947,807	9,691,619,444	21,533,405,182

- (1) Information is reported based on the fiscal year in which associated tax revenue is recognized - e.g., the 2015 tax roll data is reported here for Fiscal Year 2016, as that is the period of collection and revenue recognition.
- (2) Centrally Assessed Property consists of railroad property assessed by the State of Florida. Prior to Fiscal Year 2009, the taxable assessed value equaled the estimated actual value.
- (3) Direct countywide tax rate excludes rates for non-countywide special taxing districts. The rate as stated is imposed per \$1,000 of taxable assessed value.

Source: Orange County Property Appraiser

Centrally Assessed

	Persona	al Property	Prope	erty (2)	Tot	tals		
	Taxable Estimated Assessed Actual Value Value		Taxable Assessed Value	Estimated Actual Value	Taxable Assessed Value	Estimated Actual Value	Ratio of Total Taxable Assessed Value to Total Estimated Actual Value	Direct Rate / Countywide (3)
1	\$ 9,278,525,759	\$ 13,352,808,260	\$ 25,232,027	\$ 26,860,613	\$ 100,254,907,511	\$ 147,269,796,264	0.68	4.4347
2	8,623,319,056	12,712,213,762	23,632,177	25,198,204	90,146,239,935	126,059,799,214	0.72	4.4347
3	8,234,617,790	12,329,007,421	23,361,435	24,961,688	84,092,787,233	115,003,137,335	0.73	4.4347
4	8,033,864,168	12,082,049,023	21,634,788	23,091,636	81,060,443,665	110,876,350,464	0.73	4.4347
5	7,991,129,432	11,887,068,346	22,076,031	24,196,765	81,290,439,264	110,942,747,538	0.73	4.4347
6	8,105,120,427	11,737,286,869	12,538,415	14,049,385	83,586,769,561	113,861,738,337	0.73	4.4347
7	8,151,483,913	11,578,402,686	17,078,383	19,436,909	95,585,196,775	129,934,576,725	0.74	4.4347
8	8,178,483,028	11,576,389,998	15,826,598	17,362,074	107,014,869,077	149,273,444,404	0.72	4.4347
9	8,266,008,576	10,980,225,018	5,865,402	5,865,402	107,296,271,146	148,214,538,763	0.72	4.4347
10	7,760,807,928	10,493,742,807	22,241,400	22,241,400	91,811,757,776	127,409,779,304	0.72	5.1639

## PROPERTY TAX RATES FOR DIRECT AND OVERLAPPING GOVERNMENTS LAST 10 FISCAL YEARS (1)

(rate per \$1,000 of assessed value) (Unaudited)

	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	2009	2008	2007
DIRECT RATES-Countywide										
General	4.0441	4.0441	4.0441	4.0441	4.0441	4.0441	4.0441	4.0441	4.0441	4.7299
Capital Projects	0.2250	0.2250	0.2250	0.2250	0.2250	0.2250	0.2250	0.2250	0.2250	0.2500
Parks	0.1656	0.1656	0.1656	0.1656	0.1656	0.1656	0.1656	0.1656	0.1656	0.1840
Total Direct Rates-										
Countywide	4.4347	4.4347	4.4347	4.4347	4.4347	4.4347	4.4347	4.4347	4.4347	5.1639
DIRECT RATES/Non-countywide										
Unincorporated Area (2):										
Special Tax Equalization										
District (3)	1.8043	1.8043	1.8043	1.8043	1.8043	1.8043	1.8043	1.8043	1.8043	2.1234
Fire Protection & EMS	2.2437	2.2437	2.2437	2.2437	2.2437	2.2437	2.2437	2.2437	2.2437	2.5862
Total Unincorporated Area	4.0480	4.0480	4.0480	4.0480	4.0480	4.0480	4.0480	4.0480	4.0480	4.7096
Orange County Library District(4)	0.3748	0.3748	0.3748	0.3748	0.3748	0.3748	0.3748	0.3748	0.3748	0.4325
Other Special Districts	.1378 to	.1378 to	.0872 to	.1000 to						
·	2.5337	2.5337	2.5337	2.5337	2.5337	2.5337	2.5337	2.5337	2.5337	3.0000
OVERLAPPING										
Orange County School Board	8.2180	8.3620	8.3620	8.4780	8.5450	7.8940	7.6730	7.1500	7.1210	7.1690
Municipalities:										
Apopka	3.2876	3.2876	3.4727	3.5161	3.5164	3.5166	3.5168	3.5168	3.1738	3.7619
Bay Lake	1.0111	1.0779	1.0200	1.0900	1.1394	1.1819	1.1467	1.0767	1.0693	1.1316
Belle Isle	4.4018	4.4018	4.4018	4.4018	4.4018	4.4018	3.7432	3.5378	3.4068	3.6655
Eatonville	7.2938	7.2938	7.2938	7.2938	6.9040	6.9040	6.9040	6.9040	6.9040	6.9040
Edgewood	4.9500	4.7000	4.7000	4.7000	4.7000	3.9500	3.9500	3.9500	4.7000	4.7000
Lake Buena Vista	1.1179	1.2482	1.2821	1.2924	1.1986	1.1688	1.0545	1.0545	0.9328	1.0500
Maitland	4.5400	4.5400	4.3600	4.3200	4.3800	4.3800	4.2850	4.2400	4.1900	4.3000
Oakland	6.7500	6.7500	6.7500	6.7500	6.7500	6.7500	6.8883	5.9245	4.9245	4.9245
Ocoee	5.9104	5.6371	5.7855	5.8460	5.8460	5.5574	5.4974	4.8252	4.2919	4.6295
Orlando	6.6500	6.6500	5.6500	5.6500	5.6500	5.6500	5.6500	5.6500	4.9307	5.6916
Windermere	3.2500	3.7896	3.7896	3.7896	3.7896	3.2280	3.2280	3.2280	3.1739	3.9500
Winter Garden	4.2500	4.2500	4.2500	4.2500	4.2500	4.2500	3.7500	3.3866	3.3866	4.3040
Winter Park	4.3673	4.3907	4.4019	4.4183	4.4166	4.4336	4.3980	4.3858	4.3073	5.0900
Water Management Districts:										
South Florida	0.3551	0.3842	0.4110	0.4289	0.4363	0.6240	0.6240	0.6240	0.2549	0.2840
St. Johns River	0.3023	0.3164	0.3283	0.3313	0.3313	0.4158	0.4158	0.4158	0.4158	0.4620
Other Special Districts	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000

<sup>(1)</sup> Information is reported based on the fiscal year in which associated tax revenue is recognized - e.g., the 2015 tax roll data is reported here for Fiscal Year 2016, as that is the period of collection and revenue recognition.

<sup>(2)</sup> Includes only millages assessed throughout entire unincorporated area.

<sup>(3)</sup> Created by County Ordinance #79-4 for funding of law enforcement services.

<sup>(4)</sup> The Library District is an independent special district and is reported as a discrete nonmajor component unit in the Financial Section. Source: Orange County Property Appraiser

#### PRINCIPAL TAXPAYERS

### CURRENT YEAR AND NINE YEARS AGO (Unaudited)

			Fisca	al Year 20	016			Fiscal	Year 20	07	
Taxpayer	Type of Business		Taxable Assessed Value (1) (millions)	Rank	Percentage of Total Taxable Assessed Value	•		Taxable Assessed Value (1) (millions)	Rank	Percentage of Total Taxable Assessed Value	
Walt Disney World	Tourism	\$	8,200	1	8.18	%	\$	5.747	1	6.26	%
Universal Studios	Tourism	*	2,100	2	2.09	, -	*	1.565	2	1.71	, -
Marriott Corporation	Tourism		1,600	3	1.60			1,009	3	1.10	
Hilton Resorts	Tourism		1,200	4	1.20			-			
Hyatt Resorts	Tourism		947	5	0.94			_		-	
Orange Lake Country Club	Tourism		778	6	0.78			_		-	
Duke Energy/Progress Energy	Electric Utility		736	7	0.73			432	5	0.47	
Wyndham Resorts	Tourism		574	8	0.57			_		-	
Westgate Resorts	Tourism		561	9	0.56			329	8	0.36	
Vistana Development	Tourism		508	10	0.51			581	4	0.63	
CNL Grand Lakes Resort	Tourism		-		-			355	6	0.39	
Bellsouth Telecommunications	Communications		-		-			351	7	0.38	
Sea World of Florida, Inc.	Tourism		-		-			285	9	0.31	
Sprint	Communications		-					268	10	0.29	_
Total taxable assessed value of 10 l	argest taxpayers		17,204		17.16			10,922		11.90	
Total taxable assessed value of all c	other taxpayers		83,051		82.84	_		80,890		88.10	_
Total taxable assessed value of all taxable	axpayers	\$	100,255		100.00	_%	\$	91,812		100.00	_%

Source: Orange County Property Appraiser

<sup>(1)</sup> Information is reported based on the fiscal year in which associated tax revenue is recognized - e.g., the 2015 tax roll data is reported here for Fiscal Year 2016, as that is the period of collection and revenue recognition.

# PROPERTY TAXES LEVIED AND COLLECTED - LAST 10 FISCAL YEARS (Unaudited)

				Collected within the C Fiscal Year of the Levy		Collections in	Total Collecti	ons to Date
Fiscal	Real Estate	Tangible	Total _	1 100ai 1 cai c	Percentage	Subsequent	Total Collecti	Percentage
Year (1)	Tax Levy	Tax Levy	Tax Levy	Amount	of Levy	Years (2)	Amount	of Levy
2016 \$	675,775,513 \$	59,059,345 \$	734,834,858 \$	702,283,020	95.57% \$	- \$	702,283,020	95.57%
2015	616,072,394	55,155,155	671,227,549	645,615,578	96.18	190,859	645,806,437	96.21
2014	577,503,518	53,272,862	630,776,380	605,637,417	96.01	1,052,404	606,689,821	96.18
2013	558,224,715	52,083,525	610,308,240	586,284,226	96.06	920,839	587,205,065	96.21
2012	558,889,391	51,808,561	610,697,952	586,785,382	96.08	3,366,064	590,151,446	96.64
2011	574,779,052	52,301,708	627,080,760	601,624,589	95.94	2,305,761	603,930,350	96.31
2010	655,340,613	52,409,642	707,750,255	679,472,262	96.00	1,910,166	681,382,428	96.27
2009	732,102,637	52,092,701	784,195,338	752,278,159	95.93	2,358,115	754,636,274	96.23
2008	720,805,321	52,992,387	773,797,708	742,181,903	95.91	5,078,572	747,260,475	96.57
2007	711,584,728	58,026,522	769,611,250	737,887,660	95.88	3,891,002	741,778,662	96.38

Note: Tax levy and collection data includes all amounts appearing on property tax bills, which includes ad valorem and non-ad valorem assessments.

(2) Information for Fiscal Years 2007 through 2015 has been updated from that previously reported.

Source: Orange County Tax Collector

<sup>(1)</sup> Information is reported based on the fiscal year in which associated tax revenue is recognized - e.g., the 2015 tax roll data is reported here for Fiscal Year 2016, as that is the period of collection and revenue recognition.



### RATIOS OF OUTSTANDING DEBT BY TYPE - LAST 10 FISCAL YEARS (Unaudited)

-	Fiscal Year	_	Revenue Bonds (1)	_	Notes	Capital Leases		-	Totals
1	2016	\$	294,596,704	\$	9,490,000	\$	9,220,501	\$	313,307,205
2	2015		316,663,954		10,715,000		3,642,423		331,021,377
3	2014		332,161,000		11,910,000		4,691,024		348,762,024
4	2013		346,711,436		13,075,000		3,646,737		363,433,173
5	2012		375,825,605		14,210,000		151,892		390,187,497
6	2011		396,240,543		15,395,000		204,460		411,840,003
7	2010		415,312,490		2,113,520		288,638		417,714,648
8	2009		434,075,070		3,513,063		258,699		437,846,832
9	2008		452,813,201		786,220		5,181,783		458,781,204
10	2007		468,709,512		21,160,445		7,721,573		497,591,530

Note: Details regarding outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> Information for Fiscal Years 2010 through 2014 has been updated from that previously reported.

With the implementation of GASB Statement No. 65 in Fiscal Year 2013, information for Fiscal Years 2007 through 2011 was not restated.

<sup>(2)</sup> See Demographic and Economic Statistics table, elsewhere in this section, for population and personal income data.

	_	Bu	sin	ess-type Acti	vitie	s				
	_	Revenue Bonds (1)		Loans	_	Totals	-	Total Primary Government	Percentage of Personal Income (2)	Per Capita (2)
1	\$	800,243,788	\$	57,107,143	\$	857,350,931	\$	1,170,658,136	N/A	\$914
2		740,898,909		44,100,816		784,999,725		1,116,021,102	2.19%	891
3		796,597,445		23,825,151		820,422,596		1,169,184,620	2.45%	952
4		837,361,635		14,152,897		851,514,532		1,214,947,705	2.74%	1,010
5		877,197,591		11,044,584		888,242,175		1,278,429,672	2.97%	1,087
6		848,226,952		10,334,012		858,560,964		1,270,400,967	3.06%	1,098
7		877,929,326		10,896,603		888,825,929		1,306,540,577	3.36%	1,140
8		906,845,788		11,020,897		917,866,685		1,355,713,517	3.43%	1,223
9		951,846,571		10,163,461		962,010,032		1,420,791,236	3.49%	1,274
10		975,111,245		6,574,050		981,685,295		1,479,276,825	3.76%	1,338

# RATIO OF NET GENERAL OBLIGATION BONDED DEBT TO TAXABLE ESTIMATED ACTUAL VALUE AND NET BONDED DEBT PER CAPITA - LAST 10 FISCAL YEARS (Unaudited)

The County has had no outstanding General Obligation debt for the Fiscal Years 2007 through 2016.

#### DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

### September 30, 2016 (Unaudited)

	Debt	Estimated Percentage Applicable to	Amount Applicable to
Jurisdiction	Outstanding	Orange County (3)	Orange County
County Direct Debt:			
Revenue bonds			\$294,596,704
Notes			9,490,000
Capital leases			9,220,501
		Total County Direct Debt	313,307,205
Overlapping:			
Reedy Creek Improvement District (1)	\$606,390,000	93.77%	568,611,903
City of Winter Park (2)	3,725,000	100%	3,725,000
		Total Overlapping Debt	572,336,903
Total Dir	ect and Overlapping G	Governmental Activities Debt	\$885,644,108

Notes: (1) Bond issues of 2011A, 2013A, 2013B, 2015A and 2016A.

Assessed value data used to estimate the applicable percentage was provided by Reedy Creek Improvement District.

- (2) General Obligation Bonds, Series 2011

  The City of Winter Park lies completely within the boundaries of Orange County.
- (3) The percentage of overlapping debt applicable is estimated using taxable assessed property values, by determining the amount of the overlapping government's taxable assessed value that is within the County's boundaries and dividing by the total taxable assessed value of the overlapping government.

# LEGAL DEBT MARGIN (Unaudited)

Neither the Orange County Board of County Commissioners nor the Florida Statutes provide for a limit on the amount of ad valorem taxes Orange County may levy for voted bonds.

# REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS SALES TAX REVENUE BONDS, SALES TAX REVENUE REFUNDING BONDS, AND TAXABLE SALES TAX REVENUE REFUNDING BONDS ALL OUTSTANDING SERIES (Unaudited)

		Pledged Revenu	<u>e</u>	Debt Service Requirements				
Fiscal Year	Source (1)	Interest	Revenue Available for Debt Service	Principal	Interest	Total	Coverage	
2016	\$166,337,860	\$1,203,646	\$167,541,506	\$7,865,000	\$9,898,931	\$17,763,931	9.43	
2015	160,187,901	1,649,949	161,837,850	7,300,000	11,097,349	18,397,349	8.80	
2014	150,154,118	595,508	150,749,626	6,965,000	11,361,565	18,326,565	8.23	
2013	140,650,247	(51,644)	140,598,603	2,195,000	10,376,382	12,571,382	11.18	
2012	131,052,699	1,339,793	132,392,492	9,475,000	12,040,308	21,515,308	6.15	
2011	124,823,259	302,291	125,125,550	9,075,000	14,684,759	23,759,759	5.27	
2010	115,978,290	1,826,746	117,805,036	8,690,000	15,080,108	23,770,108	4.96	
2009	113,182,774	1,575,132	114,757,906	8,405,000	15,414,461	23,819,461	4.82	
2008	125,664,792	1,095,679	126,760,471	6,605,000	15,708,610	22,313,610	5.68	
2007	127,663,844	1,249,742	128,913,586	6,305,000	16,006,535	22,311,535	5.78	

<sup>(1)</sup> Source of revenue: Proceeds of the Local Government Half-Cent Sales Tax Program. Chapter 218, Part IV, Florida Statutes.

REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS
CAPITAL IMPROVEMENT REVENUE BONDS,
CAPITAL IMPROVEMENT REVENUE REFUNDING BONDS,
CAPITAL IMPROVEMENT REFUNDING REVENUE BONDS, AND
CAPITAL IMPROVEMENT AND REFUNDING REVENUE BONDS
ALL OUTSTANDING SERIES
(Unaudited)

#### **Pledged Revenue**

_	Fiscal Year	Source (1)	Less Non- Pledged Portion (1)	Interest	Revenue Available for Debt Service
1	2016	\$39,343,563	\$20,382,372	\$5,916	\$18,967,107
2	2015	37,922,381	20,667,986	986	17,255,381
3	2014	34,508,790	18,485,742	364	16,023,412
4	2013	32,046,096	17,092,470	758	14,954,384
5	2012	29,907,252	15,997,097	813	13,910,968
6	2011	27,820,310	14,476,370	1,134	13,345,074
7	2010	26,687,880	13,619,601	872	13,069,151
8	2009	26,136,558	11,890,477	7,559	14,253,640
9	2008	28,492,161	23,043,286	101,651	5,550,526
10	2007	30,453,957	25,005,082	212,396	5,661,271

(1) Source of pledged revenue: For Fiscal Year 2009 and thereafter, an amount equal to 50% of State Revenue Sharing received under Section 218.215, Florida Statutes, in the immediately preceding fiscal year, pursuant to the amended bond resolution associated with the issuance of the Series 2009 bonds.

For Fiscal Year 2008 and prior, guaranteed portions of State Revenue Sharing, of which the Guaranteed Entitlement portion is \$1,632,765 and the Second Guaranteed Entitlement portion is \$3,816,110, per Section 218.215, Florida Statutes.

### Debt Service Requirements

_	Principal	Interest	Total	Coverage
1	\$2,360,000	\$766,413	\$3,126,413	6.07
2	2,300,000	829,663	3,129,663	5.51
3	2,240,000	885,663	3,125,663	5.13
4	1,299,097	2,820,765	4,119,862	3.63
5	1,327,043	2,791,420	4,118,463	3.38
6	1,752,348	2,366,064	4,118,412	3.24
7	1,738,780	2,379,883	4,118,663	3.17
8	1,153,093	2,380,867	3,533,960	4.03
9	993,148	3,245,441	4,238,589	1.31
10	1,013,186	3,221,203	4,234,389	1.34

# REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS PUBLIC FACILITIES REVENUE BONDS, SERIES 1994A (Unaudited)

Pledged Revenue

**Debt Service Requirements** 

			Revenue				
Fiscal Year	Source (1)	Interest	Available for Debt Service	Principal	Interest	Total	Coverage
2016	\$46,838,942	\$17,412	\$46,856,354	\$ 1,060,051	\$ 3,294,949	\$4,355,000	10.76
2015	38,403,171	10,443	38,413,614	1,129,513	3,225,487	4,355,000	8.82
2014	39,303,316	2,860	39,306,176	1,215,393	3,139,607	4,355,000	9.03
2013	35,966,256	6,777	35,973,033	1,294,437	3,060,563	4,355,000	8.26
2012	30,695,727	3,760	30,699,487	1,403,225	2,951,775	4,355,000	7.05
2011	30,542,469	12,081	30,554,550	1,493,025	2,861,975	4,355,000	7.02
2010	31,224,510	12,031	31,236,541	1,601,159	2,753,841	4,355,000	7.17
2009	28,045,902	26,077	28,071,979	-	-	-	(2) -
2008	43,871,804	236,257	44,108,061	-	-	-	(2) -
2007	46,373,777	281,432	46,655,209	-	-	-	(2) -

<sup>(1)</sup> Source of revenue: Specified non-ad valorem revenues of the County derived from state sources, local sources, and charges for services.

<sup>(2)</sup> Only capital appreciation bonds remain outstanding; no current year debt service requirements.

# REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS PUBLIC SERVICE TAX REFUNDING AND IMPROVEMENT REVENUE BONDS, SERIES 2003 AND PUBLIC SERVICE TAX REFUNDING REVENUE BONDS, SERIES 2013 (Unaudited)

**Pledged Revenue Debt Service Requirements** Revenue **Fiscal** Available for Interest **Debt Service Principal** Interest Total Year Source (1) Coverage 2016 \$73,186,128 \$285,965 \$73,472,093 \$4,610,000 \$1,372,250 \$5,982,250 12.28 2015 70,017,620 281,595 4,910,000 6,478,650 10.85 70,299,215 1,568,650 2014 70,091,457 56,593 70,148,050 5.540.000 1,734,850 7.274.850 9.64 2013 43.18 65,689,638 (16,769)65,672,869 1,520,770 1,520,770 2012 7.49 62,847,510 122,633 62,970,143 5,960,000 2,452,369 8,412,369 2011 7.95 67,046,930 (209,121)66,837,809 5,670,000 2,735,869 8,405,869 2010 68,782,487 69,097,371 7,035,000 6.92 314,884 2,946,919 9,981,919 2009 60,019,912 43,206 60,063,118 9,205,000 3,407,169 12,612,169 4.76 2008 58,606,962 950,953 59,557,915 8,750,000 3,844,669 12,594,669 4.73 2007 57,719,898 1,105,371 58,825,269 8,345,000 4,261,919 12,606,919 4.67

<sup>(1)</sup> Source of revenue: Public Service Tax levied by the County pursuant to Section 166.231, Florida Statutes.

# REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS TOURIST DEVELOPMENT TAX REVENUE BONDS AND TOURIST DEVELOPMENT TAX REFUNDING REVENUE BONDS ALL OUTSTANDING SERIES (Unaudited)

	Pledged Revenue			Debt			
Fiscal Year	Gross Revenue (1)	Less Operating Expenses	Revenue Available for Debt Service	Principal	Interest	Total	Coverage (2)
2016	\$261,318,795	\$68,300,331	\$193,018,464	\$37,580,000	\$30,860,757	\$68,440,757	2.82
2015	249,325,478	70,351,804	178,973,674	28,635,000	32,324,437	60,959,437	2.94
2014	217,019,614	64,237,816	152,781,798	35,475,000	36,952,026	72,427,026	2.11
2013	211,360,365	62,004,652	149,355,713	32,955,000	38,648,039	71,603,039	2.09
2012	197,051,680	58,938,685	138,112,995	31,490,000	40,571,359	72,061,359	1.92
2011	195,446,121	59,362,937	136,083,184	29,985,000	42,139,942	72,124,942	1.89
2010	166,774,971	56,371,602	110,403,369	29,285,000	40,452,464	69,737,464	1.58
2009	163,088,990	58,314,020	104,774,970	28,035,000	43,220,460	71,255,460	1.47
2008	205,630,137	67,321,035	138,309,102	26,845,000	46,520,768	73,365,768	1.89
2007	194,273,777	60,859,947	133,413,830	22,800,000	44,787,917	67,587,917	1.97

<sup>(1)</sup> Includes Convention Center gross operating revenue, pledged tourist development taxes, and interest income stated at gross, prior to reduction of amounts for capitalization.

<sup>(2)</sup> Intended to demonstrate historic trends only. Refer to the Orange County Bond Disclosure Supplement for further information.



# REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS WATER UTILITIES SYSTEM REFUNDING REVENUE BONDS, SERIES 1998 AND WATER AND WASTEWATER UTILITY REVENUE BONDS, SERIES 2016 ALL OUTSTANDING SERIES (Unaudited)

**Pledged Revenue** 

	Fiscal Year	Gross Operating Revenues	Less Operating Expenses	Net Operating Revenues	Interest Income (1)	Revenue Available For Debt Service
1	2016	\$ 175,414,291	\$ 124,867,859	\$ 50,546,432	\$ 1,004,354	\$ 51,550,786
2	2014	161,220,387	113,275,838	47,944,549	381,260	48,325,809
3	2013	157,578,827	108,335,693	49,243,134	268,131	49,511,265
4	2012	154,489,904	106,677,449	47,812,455	766,683	48,579,138
5	2011	155,242,891	104,572,308	50,670,583	922,533	51,593,116
6	2010	146,037,133	103,434,308	42,602,825	2,998,959	45,601,784
7	2009	141,476,371	107,493,122	33,983,249	485,930	34,469,179
8	2008	145,929,357	102,042,974	43,886,383	3,895,898	47,782,281
9	2007	143,468,814	97,199,906	46,268,908	10,015,201	56,284,109

Note: There was no Water Utilities System bonded debt outstanding at September 30, 2015.

<sup>(1)</sup> Stated at gross, prior to reduction of amounts for capitalization, and excludes connection fee earnings.

<sup>(2)</sup> Intended to demonstrate historic trends only, and does not represent the complete test of bond coverage as prescribed by the bond resolution.

<sup>(3)</sup> In addition to this required principal payment, the County used Water Utility System cash on hand to currently refund an additional \$18,955,000 of bonds maturing in 2010, 2011, and 2017.

### **Debt Service Requirements**

	Principal	Interest	Total	Coverage Without Interest (2)	Coverage With Interest (2)
1	\$ -	\$ 1,008,991	\$ 1,008,991	50.10	51.09
2	3,800,000	180,500	3,980,500	12.04	12.14
3	3,620,000	361,500	3,981,500	12.37	12.44
4	3,445,000	533,750	3,978,750	12.02	12.21
5	-	533,750	533,750	94.93	96.66
6	-	533,750	533,750	79.82	85.44
7	2,985,000	664,344	3,649,344	9.31	9.45
8	2,855,000 (3)	1,750,846	4,605,846	9.53	10.37
9	2,740,000	1,865,926	4,605,926	10.05	12.22

## DEMOGRAPHIC AND ECONOMIC STATISTICS - LAST 10 YEARS (Unaudited)

	Estimated		Per	Labor	Force (Estima	ted) (3)	
<u>Year</u>	Population of Orange County (1)	Personal Income * (2)	Capita Personal Income (2)	Civilian Labor Force	Employed	Unemployed	Unemployment Rate
2016	1,280,387	\$ N/A	\$ N/A	719,253	687,794	31,459	4.4%
2015	1,252,396	50,998,452	39,591	694,695	661,690	33,005	4.8
2014	1,227,995	47,707,425	37,969	687,652	647,803	39,849	5.8
2013	1,202,978	44,350,093	36,127	674,201	629,906	44,295	6.6
2012	1,175,941	42,982,515	35,744	665,098	612,345	52,753	7.9
2011	1,157,342	41,549,582	35,498	652,988	590,078	62,910	9.6
2010	1,145,956	38,854,318	33,821	647,914	577,682	70,232	10.8
2009	1,108,882	39,547,967	36,400	598,875	533,022	65,853	11.0
2008	1,114,979	40,677,307	37,813	609,678	568,661	41,017	6.7
2007	1,105,603	39,363,867	36,923	601,253	576,147	25,106	4.2

<sup>\*</sup> Stated in thousands of dollars.

(1) Source: University of Florida, Bureau of Economic and Business Research (BEBR)
 For years 2011 through 2016: Florida Office of Economic and Demographic Research
 U.S. Department of Commerce, Bureau of the Census (2010 population data only)

(2) Source: University of Florida, Bureau of Economic and Business Research (BEBR)
For Fiscal Years 2007 through 2009: "Florida Statistical Abstract 2011"
For Fiscal Years 2010 through 2016: Florida Office of Economic and Demographic Research Information for Fiscal Years 2010 through 2015 have been updated from that previously reported.
Data is not available for the most recent year.

(3) Source: Florida Department of Economic Opportunity, Labor Market Statistics,
Local Area Unemployment Statistics Program, in cooperation with
the U. S. Department of Labor, Bureau of Labor Statistics
Information for Fiscal Years 2011 through 2015 have been updated from that previously reported.

# PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO (Unaudited)

	2016			2007			
Employer	Employees (1)	Rank	Percentage of Total County Employment (2)	Employees (3)	Rank	Percentage of Total County Employment (2)	
Walt Disney World Co.	74,000	1	10.76 %	59,500	1	10.33 %	
Orange County Public Schools	22,347	2	3.24	26,000	2	4.51	
Universal Orlando Resort	21,000	3	3.05	13,000	4	2.26	
Florida Hospital/Adventist Health System	20,413	4	2.97	16,002	3	2.78	
Orlando International Airport	18,000	5	2.62	-		-	
Orlando Health	16,828	6	2.45	10,000	6	1.73	
University of Central Florida	11,833	7	1.72	9,537	7	1.65	
Orange County Government (4)	10,532	8	1.53	11,040	5	1.92	
Aircaft Service International	6,800	9	0.99	-		-	
Darden Restaurants, Inc.	-		-	5,950	10	1.03	
SeaWorld Orlando	6,032	10	0.88	-		-	
Lockheed Martin	-		-	7,200	8	1.25	
Westgate Resorts	-		-	6,155	9	1.07	
Totals	207,785		30.21 %	164,384			

<sup>(1)</sup> Source: Economic Development Commission of Mid-Florida, Inc., Orange County Statistics

<sup>(2)</sup> This calculation uses the Employed Labor Force numbers reported for Orange County in the Demographic and Economic Statistics Table.

<sup>(3)</sup> Source: Orlando Business Journal: 2008 Book of Lists, Central Florida

<sup>(4)</sup> Orange County Government numbers are adjusted upwards from original source information to include employees of the six constitutional officers, which are included in the primary government.

#### **MISCELLANEOUS STATISTICS**

## ECONOMIC STATISTICS - LAST 10 YEARS (Unaudited)

Fiscal Year	Consumer Price Index (1982-84=100) (1)	Avg Wk Earn (Seasonally Adj) 1982 Dollars (1)(3)	Countywide Gross Retail Sales (2)	Countywide Taxable Fuel Sales in Gallons (2)
2016	241.4	\$310	\$95,346,787	769,380
2015	237.9	307	91,548,888	729,704
2014	238.0	298	84,940,260	725,835
2013	234.1	296	77,976,615	674,998
2012	231.4	292	72,886,935	654,276
2011	226.9	293	67,268,869	661,396
2010	218.4	299	61,082,631	673,781
2009	216.0	293	61,334,654	666,968
2008	218.8	285	67,236,534	702,948
2007	208.5	291	72,371,022	704,615

(1)	Source:	U. S. Department of Labor, Bureau of Labor Statistics Based on fiscal years ending September 30
(2)	Source:	Florida Department of Revenue, Office of Tax Research Based on fiscal years ending June 30 Valuations in 1,000's.

<sup>(3)</sup> Information for Fiscal Year 2015 has been updated from that previously reported.

#### **MISCELLANEOUS STATISTICS**

## TOURISM FOR ORANGE COUNTY ESTIMATED NUMBER OF ARRIVING AIR VISITORS AND HOTELS / MOTELS - LAST 10 YEARS (Unaudited)

<u>Year</u>	Total Disembarked Air Visitors (1)	Licensed Hotels and Motels (2)	Total Hotel and Motel Units (2)
2016	20,825,649	294	89,333
2015	18,981,831	286	87,717
2014	17,704,897	282	87,662
2013	17,393,070	280	86,571
2012	17,636,397	277	86,007
2011	17,782,615	275	83,529
2010	17,157,601	276	83,021
2009	16,849,421	265	78,472
2008	17,859,105	269	79,297
2007	18,302,943	267	78,698

Source:

- (1) Greater Orlando Aviation Authority, Office of Community Relations Information through 2008 is based on the calendar year. Information for 2009 through 2016 is based on the fiscal year.
- (2) State of Florida, Department of Business and Professional Regulation; as of June 30 each year.

### EMPLOYEES BY FUNCTION - LAST 10 FISCAL YEARS (Unaudited)

Fiscal Year	General Government	Public Safety	Physical Environment	Transportation	Economic Environment	Human Services	Culture and Recreation	Totals
2016	1,934	5,506	1,146	449	471	718	308	10,532
2015	1,934	5,370	1,126	437	516	701	308	10,392
2014	1,934	5,469	1,117	431	465	693	307	10,416
2013	1,883	5,426	1,061	490	472	696	297	10,325
2012	1,881	5,420	1,071	482	479	700	298	10,331
2011	1,847	5,535	1,111	466	424	708	573	10,664
2010	1,906	5,455	1,068	484	483	727	582	10,705
2009	1,909	5,578	1,079	491	545	743	637	10,982
2008	2,078	5,578	1,090	535	517	782	569	11,149
2007	2,065	5,404	1,054	577	546	815	579	11,040

Sources: Orange County Comptroller/Payroll Department

Orange County Annual Adopted Budget Document

Orange County Clerk of Courts

Orange County Sheriff

With the implementation of GASB Statement No. 61, the Library District has been excluded from reporting beginning in Fiscal Year 2012.



### OPERATING INDICATORS BY FUNCTION - LAST 10 FISCAL YEARS (Unaudited)

	Function	Fiscal Year					
_		<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>		
	General Government						
1	Labor hours spent on general facilities maintenance	137,728	126,711	136,678	141,613		
1	Public Safety						
2	Code Enforcement inspections	101,204	97,916	103,700	103,516		
3	Arrestees booked	39,077	44,460	45,881	46,285		
4	Average daily inmate population	2,688	2,805	2,983	3,098		
5	Fire and rescue dispatch calls processed	119,101	111,607	103,919	99,726		
6	Emergency medical services (EMS) transports	62,399	59,654	56,368	54,432		
7	Emergency medical services (EMS) alarms	84,162	80,770	87,144	82,883		
8	Fire-related responses	28,902	27,313	14,610	14,884		
9	Fire and Rescue Department service related responses	6,037	3,524	2,165	1,959		
10	Calls for Sheriff's Office assistance	1,309,512	1,317,908	1,259,910	1,190,663		
ı	Physical Environment						
11	Hazardous waste and storage tank facilities inspected	9,147	8,525	10,340	10,779		
12	Tonnage delivered to the landfill	939,135	961,333	903,167	809,404		
13	Recycling processed (tons)	29,190	37,880	37,312	38,185		
14	Water production (billions of gallons)	21.6	21.1	21.0	21.7		
15	Wastewater treatment (billions of gallons)	22.5	21.6	19.9	18.7		
	Transportation						
16	Arterial lane miles maintained	1,677	1,670	1,670	1,298		
17	Subdivision lane miles maintained	4,044	4,000	3,976	4,372		
1	Economic Environment						
	Convention Center:						
18	Number of events	114	84	86	94		
19	Number of event attendees	217,598	270,096	252,694	242,907		
20	Number of conventions and trade shows	119	92	110	113		
21	Number of convention and trade show delegates	1,198,314	1,126,295	1,104,893	1,019,088		
ı	Human Services						
22	Patients served in Health Services	N/A	N/A	N/A	N/A		
23	Number of patient visits	104,232	101,453	125,066	127,152		
24	Children served by Head Start programs	1,536	1,536	1,536	1,536		
25	Acres sprayed for mosquitoes	128,432	123,481	135,117	97,864		
	Culture and Recreation						
26	Park sites maintained	100	100	100	100		
27	Regional History Center - number of visitors	80,066	65,437	77,924	100,727		
28	Library District - circulation (1)	N/A	N/A	N/A	N/A		

<sup>(1)</sup> With the implementation of GASB Statement No. 61, the Library District has been excluded from reporting from Fiscal Year 2012 and forward.

Sources: Orange County Annual Adopted Budget Document

Orange County Office of Management and Budget; Performance Management System Data

Orange County Convention Center Orange County Public Utilities Department

Orange County Sheriff's Office Orange County Library District

Fiscal Year								
_	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	2007		
1	137,124	123,918	121,260	114,063	135,799	124,642		
,	107,124	123,310	121,200	114,000	100,700	124,042		
2	105,260	109,936	116,712	121,524	120,041	134,248		
3	47,187	50,125	53,910	59,117	63,101	59,780		
4	3,093	3,487	3,611	4,075	4,352	4,133		
5	93,928	86,573	98,280	96,708	101,316	100,893		
6	49,699	39,980	39,581	40,374	20,763	20,224		
7	77,968	70,180	71,054	70,142	74,010	72,224		
8	11,613	11,631	9,198	10,224	10,481	9,622		
9	4,347	4,762	6,300	7,264	8,543	7,749		
10	1,236,154	1,242,250	1,244,942	1,204,204	1,133,108	1,125,725		
11	10,588	10,678	9,562	8,368	7,690	6,055		
12	765,624	780,199	823,821	916,030	1,105,344	1,139,758		
13	35,918	35,170	34,022	28,773	30,092	29,412		
14	21.4	21.6	20.8	20.9	21.5	23.2		
15	18.8	19.5	18.7	18.6	19.7	18.6		
16	1,298	1,298	1,298	1,298	1,296	1,295		
17	4,372	4,372	4,372	4,372	4,363	4,359		
18	79	84	104	137	142	148		
19	233,147	210,233	243,209	310,597	330,576	363,132		
20	95	91	95	85	105	105		
21	1,087,086	1,023,522	834,752	833,792	1,034,075	1,003,965		
22	N/A	N/A	N/A	154,439	110,065	93,532		
23	135,614	130,717	133,762	145,205	N/A	N/A		
24	1,536	1,536	1,536	1,536	1,536	1,536		
25	170,198	214,326	144,777	205,162	498,997	295,687		
26	99	96	95	93	93	93		
27	148,008	92,827	100,729	126,638	83,331	111,748		
28	N/A	14,829,483	14,236,419	13,262,020	11,792,546	9,370,266		

### CAPITAL ASSETS BY FUNCTION - LAST 10 FISCAL YEARS (Unaudited)

	Function		F	iscal Year		
-		2016	<u>2015</u>	2014	2013	2012
	Public Safety					
	Fire Department:					
1	Fire stations	38	38	38	39	39
	Emergency equipment:					
2	Fire trucks	90	88	83	83	82
3	Ambulances	60	58	58	58	57
	Sheriff's Office:					
4	Vehicles	2,110	1,864	1,824	1,883	1,579
5	Computers	3,539	3,556	3,607	4,152	3,841
	Physical Environment					
6	Stormwater retention ponds	1,831	1,723	1,723	1,668	1,638
	Water Utilities System:					
7	Water mains (miles)	1,840	1,800	1,762	1,729	1,707
8	Wastewater mains (miles)	1,908	1,868	1,827	1,796	1,781
9	Reclaimed water mains (miles)	532	495	458	427	414
	Transportation					
10	Arterial roadways (lane miles)	1,677	1,670	1,670	1,298	1,298
11	Subdivision roadways (lane miles)	4,044	4,000	3,976	4,372	4,372
	Economic Environment					
	Convention Center:					
12	Exhibit space (1,000 sq. ft.)	2,054	2,054	2,054	2,054	2,054
13	Meeting room space (1,000 sq. ft.)	479	479	479	479	479
	Human Services					
14	Head Start facilities	8	8	8	8	8
15	Community centers	11	11	11	11	10
	Culture and Recreation					
16	Ballfields	102	102	102	102	102
17	Playgrounds	118	118	118	118	112
18	Parks	102	101	100	100	100

Note: No capital asset indicators are available for the general government function.

Source: Orange County Comptroller/Property Accounting Department

Orange County Sheriff's Office
Orange County Convention Center
Orange County Public Works Department
Orange County Public Utilities Department

	Fiscal Year							
	<u>2011</u>	<u>2010</u>	<u>2009</u>	2008	2007			
1	38	38	38	37	38			
2	81	90	98	94	98			
3	59	51	53	54 54	46			
	1.054	1 607	1 717	1 650	2 022			
<i>4</i> 5	1,954 3,937	1,697 3,791	1,717 3,940	1,659 3,670	2,022 3,540			
6	1,640	1,630	1,616	1,548	1,542			
	·	·		·	•			
7	1,703	1,703	1,703	1,700	1,680			
8	1,776	1,770	1,758	1,748	1,682			
9	410	392	369	356	315			
10	1,298	1,298	1,298	1,295	1,295			
11	4,372	4,372	4,372	4,360	4,329			
12	2,054	2,054	2,054	2,054	2,054			
13	479	479	479	479	479			
14	8	8	8	8	8			
15	10	10	10	10	11			
16	102	102	101	100	100			
17	110	95	94	94	93			
18	90	90	88	88	88			



# Compliance & Internal Control Section



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# Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the businesstype activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Orange County, Florida (the "County"), as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated March 17, 2017. We have also audited the financial statements of each of the County's nonmajor governmental, internal service and fiduciary funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended September 30, 2016. Our report includes a reference to other auditors who audited the financial statements of the Orange County Housing Finance Authority, Orange County Research and Development Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., whose statements reflect 89%, 56%, and 37%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units, as described in our report on the County's financial statements. This report does not include the results of other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

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As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida March 17, 2017



# Report of Independent Auditor on Compliance for Each Major Federal Awards Program and State Financial Assistance Project and on Internal Control Over Compliance Required by the Uniform Guidance and Chapter 10.550, Rules of the Auditor General

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida

#### Report on Compliance for Each Major Federal Program and State Financial Assistance Project

We have audited Orange County, Florida (the "County") compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* and the requirements described in the State of Florida Department of Financial Services' State Projects Compliance Supplement, that could have a direct and material effect on each of the County's major federal programs and state financial assistance projects for the year ended September 30, 2016. The County's major federal programs and state financial assistance projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal awards programs and state financial assistance projects.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the County's major federal programs and state financial assistance projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the requirements of Title 2 U.S. *Code of Federal Regulation* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"); and Chapter 10.550, Rules of the Auditor General. Those standards, the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state financial assistance project occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal awards programs and state financial assistance projects. However, our audit does not provide a legal determination of the County's compliance.

#### Opinion on Each Major Federal Program and State Financial Assistance Project

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal awards programs and state financial assistance projects for the year ended September 30, 2016.

#### **Report on Internal Control over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program or state financial assistance project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state financial assistance project and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal awards program or state financial assistance project on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state financial assistance project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose

Orlando, Florida March 17, 2017

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## SCHEDULE OF FINDINGS AND QUESTIONED COSTS — FEDERAL AWARDS PROGRAMS AND STATE FINANCIAL ASSISTANCE PROJECTS

YEAR ENDED SEPTEMBER 30, 2016

Part I - Summary of Auditor's Results	
Financial Statement Section	
Type of auditor's report issued:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	yes x no
Significant deficiency(ies) identified?	yes x none reported
Noncompliance material to financial statements noted?	yes <u>x</u> no
Federal Awards and State Projects Section	
Internal control over major programs:	
Material weakness(es) identified?	yesx no
Significant deficiency(ies) identified?	yes x none reported
Type of auditor's report on compliance for major federal programs and state projects:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2CFR 200.516(a) and/or Chapter 10.550	ves x no

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS – FEDERAL AWARDS PROGRAMS AND STATE FINANCIAL ASSISTANCE PROJECTS

YEAR ENDED SEPTEMBER 30, 2016

Part I - Summary of Auditor's Results (continued)	
Federal Awards and State Projects Section (continued)	
Identification of major federal programs and state projects:	
Federal Programs:	
Name of Program or Cluster	CFDA Numbers
Department of Housing and Urban Development	
Community Development Block Grants/Entitlement Grants	14.218
Department of Housing and Urban Development	14.210
Section 8 Housing Choice Vouchers	14.871
Department of Health and Human Services	14.071
Head Start	93.600
State Projects:	
Name of Project	CSFA Numbers
Florida Department of Environmental Protection	
Local Government Cleanup Contracting	37.024
Florida Department of Environmental Protection	
Florida Springs Grant Program	37.052
Florida Housing Finance Corporation	
State Housing Initiatives Partnership (SHIP) Program	52.901
Florida Department of Children and Families	
Criminal Justice. Mental Health, and Substance Abuse Reinvestment Grant Program	60.115
Dollar threshold used to determine Type A programs:	
Federal	\$ 3,000,000
State	\$ 351,379
	Ψ 331,379
Auditee qualified as low-risk auditee for federal purposes?	x yes no

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS — FEDERAL AWARDS PROGRAMS AND STATE FINANCIAL ASSISTANCE PROJECTS

YEAR ENDED SEPTEMBER 30, 2016

#### Part II - Schedule of Financial Statement Findings

This section identifies the significant deficiencies, material weaknesses, fraud, illegal acts, violations of provisions of contracts and grant agreements, and abuse related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

There were no financial statement findings required to be reported in accordance with *Government Auditing Standards*.

#### Part III - Federal Award Findings and Questioned Costs

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major federal programs, as required to be reported by 2 CFR 200.516(a)

There were no findings required to be reported by 2 CFR 200.516(a).

#### **Part IV - State Project Findings and Questioned Costs**

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major state projects, as required to be reported by Chapter 10.550, *Rules of the Auditor General - Local Governmental Entity Audits*.

There were no findings required to be reported by Chapter 10.550, *Rules of the Auditor General - Local Governmental Entity Audits*.

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS AND CORRECTIVE ACTION PLAN FEDERAL AWARDS PROGRAMS AND STATE FINANCIAL ASSISTANCE PROJECTS

YEAR ENDED SEPTEMBER 30, 2016

#### **FINANCIAL STATEMENTS**

There were no financial statement findings required to be reported in accordance with *Government Auditing Standards* in the prior year.

#### **FEDERAL AWARD PROGRAMS**

There were no findings required to be reported by Uniform Guidance in the prior year.

#### STATE FINANCIAL ASSISTANCE PROJECTS

There were no findings required to be reported in by Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits* in the prior year.

#### **CORRECTIVE ACTION PLAN**

There were no audit findings in the current year independent auditor's reports that required corrective action.

		_	Expenditures				
Funding Agency//Grant Name/Contract Number	Federal CFDA #	_	County	_	Subrecipient	_	Total
Department of Health and Human Services							
Drug-Free Communities Support Program Grants SAMSHA-Drug Free Community/5H79SP014775-07 SAMSHA-Drug Free Community/5H79SP014775-08	93.276	\$_	(7,062) 141,922 134,860	\$	- - -	\$	(7,062) 141,922 134,860
Head Start 04CH010230-01-00	93.600	_	12,734,338	-	-		12,734,338
HIV Emergency Relief Project Grants 6H89HA00030-22-03 6H89HA00030-23-01	93.914	_	3,264,472 3,561,380 6,825,852		1,029,080 1,160,134 2,189,214	_	4,293,552 4,721,514 9,015,066
Comprehensive Community Mental Health Services for Children with Serious Emotional Disturbances (SED) 5U79SM0590398-06 5U79SM0590398-06 (CARRY-OVER) 1U79SM062453-01	93.104	_ _	105 112,747 394,650 507,502	- -	591,480 432,986 1,024,466	_	105 704,227 827,636 1,531,968
Passed Through Florida Department of Children and Families: Social Services Block Grant Emergency Shelter Residential Group Care/GJ502	93.667	_	929,942	-		_	929,942
Passed Through Florida Department of Economic Opportunity: Community Services Block Grant 16SB-0D-12-00-01-019 15SB-0D-12-00-01-019	93.569	_ _	715,255 3,807 719,062	-	- - -	=	715,255 3,807 719,062
Substance Abuse and Mental Health Services Projects of Regional and National Significance SAMHSA-Drug Court/1H79TI024188-03 Revised SAMHSA-Adult Drug Court/1H79TI025427-02 SAMHSA-Adult Drug Court/1H79TI025427-03 SAMHSA-Adult Drug Court/1H79TI025427-03 (carry-over) SAMHSA-Adult Drug Court/1H79TI025427-03 (carry-over) SAMHSA-Stop Underage Drinking Act/1H79SP019355-02 SAMHSA-Stop Underage Drinking Act/1H79SP019355-03 Revised	93.243	_	71,357 (11,790) 16,729 176,057 981 47,122 300,456	-	- - - - - -	_	71,357 (11,790) 16,729 176,057 981 47,122 300,456
Passed Through Florida Department of Economic Opportunity: Low-Income Home Energy Assistance LIHEAP/15EA-OF-12-00-01-022 LIHEAP/16EA-OF-12-00-01-022 Weatherization-LIHEAP/16WX-0G-06-58-08-025	93.568	_	1,493,029 1,757,947 19,071 3,270,047	-	- - - -	_	1,493,029 1,757,947 19,071 3,270,047
Passed through Florida Department of Children and Families and Passed Through Lead Agency Community Based Care of Central Florida (CBCCF): Promoting Safe and Stable Families Family Preservation Stabilization Program/OROSO16-1415 Family Preservation Stabilization Program/OROSO16-1617 Court Liaison/OROSO35-1415	93.556	_	49,242 14,785 12,477 76,504	-	- - -	_	49,242 14,785 12,477 76,504
Passed through Florida Department of Children and Families and Passed Through Lead Agency Community Based Care of Central Florida (CBCCF): Temporary Assistance for Needy Families Family Preservation Stabilization Program/OROSO16-1415 Family Preservation Stabilization Program/OROSO16-1617	93.558	_ _ _	308,915 68,494 377,409	-	- - -	_	308,915 68,494 377,409
Passed through Florida Department of Children and Families: Foster Care Title IV-E Recovery Emergency Shelter Residential Group Care/GJ502	93.658	_	1,757,021			_	1,757,021

		_			
Funding Agency//Grant Name/Contract Number	Federal CFDA #	-	County	Subrecipient	Total
Department of Health and Human Services, Continued					
Passed through Florida Department of Children and Families and Passed Through Lead Agency Community Based Care of Central Florida (CBCCF): Child Abuse and Neglect State Grants	93.669				
Family Preservation Stabilization Program/OROS0016-1415		\$_	6,937	\$	6,937
Passed through Florida Department of Children and Families: Block Grants For Prevention and Treatment of Substance Abuse Partnership For Success (PFS) YR4/LD974	93.959	<del>-</del>	210,457		210,457
Passed through Florida Department of Revenue: Child Support Enforcement	93.563				
Clerk of the Court Cooperative Agreement/C0C48		-	1,316,697	-	1,316,697
Total-Department of Health and Human Services		-	29,167,084	3,213,680	32,380,764
Department of Housing and Urban Development					
Community Development Block Grant-Entitlement Grants	14.218				
B10-UC-12-0003 B11-UC-12-0003			19,503 22,173	-	19,503 22,173
B12-UC-12-0003			207,432	-	207,432
B13-UC-12-0003			5,350	-	5,350
B14-UC-12-0003			1,531,745	2,118	1,533,863
B15-UC-12-0003 B08-UN-12-0012- Escrow (Program Income)			2,666,293 275,966	782,795	3,449,088 275,966
500-014-12-0012- E300W (1 10grain income)		-	4,728,462	784,913	5,513,375
Emergency Solutions Grant Program (ESG)	14.231				
E-14-UC-12-0015	20		-	(1,583)	(1,583)
E-15-UC-12-0015		_		410,621	410,621
		=	<del>-</del>	409,038	409,038
Continuum of Care Program	14.267				
FL0106L4H071508			225,070	-	225,070
FL0106L4H071307		-	316,190		316,190 541,260
		-	541,260	<del></del>	341,260
HOME Investment Partnerships Program (HOME Program)	14.239				
M09-UC-12-0213			104,227	-	104,227
M10-UC-12-0213 M11-UC-12-0213			68,331 402,500	-	68,331 402,500
M12-UC-12-0213			755,478	-	755,478
M13-UC-12-0213			1,184,012	=	1,184,012
M14-UC-12-0213		_	145,171		145,171
		-	2,659,719	<del>-</del>	2,659,719
Section 8 Housing Choice Vouchers	14.871				
FL093VO FY14			(32)	-	(32)
FL093VO FY15 Passed through other Governmental Agencies			10,076,418 5,511,970	=	10,076,418 5,511,970
rassed through other Governmental Agencies		-	15,588,356	<u> </u>	15,588,356
Community Development Block Grants/State's Program and					
Non-Entitlement Grants in Hawaii	14.228				
B-11-UN-12-0012 (Escrow)		_	916,490		916,490
Total-Department of Housing and Urban Development		-	24,434,287	1,193,951	25,628,238
Department of Justice					
State Criminal Alien Assistance Program	16.606				
SCAAP/2015-AP-BX-0289	. 3.000	-	58,851		58,851
Public Safety Partnership and Community Policing Grants Recovery	16.710				
COPS-Hiring Program/ 2015ULWX0014		-	438,243	<del>-</del>	438,243

		_	Expenditures				
Funding Agency//Grant Name/Contract Number	Federal CFDA #	_	County	_ 5	Subrecipient	Total	
Department of Justice, Continued							
Edward Byrne Memorial Justice Assistance Grant Program	16.738						
2012-DJ-BX-1167		\$	639	\$	- \$	639	
2013-DJ-BX-1047			12,048		-	12,048	
2014-DJ-BX-0823			156,913		-	156,913	
2015-DJ-BX-0493		_	202,084		<u> </u>	202,084	
		_	371,684		<del>-</del>	371,684	
Passed Through Florida Department of Law Enforcement:							
Edward Byrne Memorial Justice Assistance Grant Program	16.738						
Education Awareness and Training/2015-JAGC-ORAN-11-R3-211			35,821		-	35,821	
HDT EOD Underwater Dive Component/2015-JAGC-ORAN-10-R3-160			4,566		-	4,566	
Media Relations Upgrade/2015-JAGC-ORAN-9-R3-208			455		-	455	
XTS Portable Radio Replacement/2016-JAGC-ORAN-4-H3-019		_	145,995		<u> </u>	145,995	
		_	186,837		<del>-</del>	186,837	
Total CFDA 16.738			558,521		-	558,521	
		_	,		<del></del>		
Drug Court Discretionary Grant Program	16.585		74 400			74 400	
2013-DC-BX-0065 2015-DC-BX-0013			71,498 47,632		-	71,498	
2019-DC-BA-0013		_	119,130	_	<del></del> -	47,632 119,130	
		_	119,130			119,130	
Federal Forfeiture Program	16.000						
Federal Forfeiture Funds		_	390,927		<u> </u>	390,927	
Paul Coverdell Forensic Sciences Improvement Grant Program	16.742						
2015-CD-BX-0048		_	3,345	_	<u> </u>	3,345	
Passed Through Florida Department of Justice Delinquency Prevention:							
Juvenile Justice and Delinquency Prevention Allocation to States	16.540						
Federal #Title II 2011JFFX034/subgrant 10313		_	27,116			27,116	
Passed Through Florida Office of Attorney General:							
Crime Victim Assistance	16.575						
Victims of Crime Assistance/V047-14212	10.575		10,928		-	10,928	
Total Department of history			4 607 064			4 007 004	
Total-Department of Justice		_	1,607,061	_		1,607,061	
Department of Transportation							
Passed Through Florida Department of Transportation:							
Highway Planning and Construction	20.205						
JPA OC Advance Traffic Management System (ATMS) EQUIP/435529-1-5	4-01-ARF34		1,084,441		-	1,084,441	
LAP Shingle Creek Trail/430225-2-38-01-4043-123-C,AQ022			119,830		-	119,830	
LAP Pine Hills Multi-Use Trail/4208047-1-58-01,G0191			1,663,611		-	1,663,611	
LAP Vineland Ave/435554-1-3801-4043-137-C,ARH62			148,791		-	148,791	
LAP Alafaya Trail/435526-1-3801-4043-136-C,ARH60		_	97,097 3,113,770	_	<del></del>	97,097 3,113,770	
		_	5,1.5,1.5	_			
Passed Through Florida Department of Transportation:							
National Priority Safety Programs	20.616						
Tracs/M3DS-16-18-17/DOT No.G0632		_	126,637	_	<del>-</del>	126,637	
Total-Department of Transportation		_	3,240,407		<u>-</u>	3,240,407	
Department of Agriculture							
Passed Through Florida Department of Health:							
Child and Adult Care Food Program	10.558						
USDA S734		_	1,501,858		<u>-</u>	1,501,858	
Total-Department of Agriculture			1 501 959			1 501 959	
Total-Department of Agriculture		_	1,501,858	-	<del>-</del>	1,501,858	

		_		Expenditures	
Funding Agency//Grant Name/Contract Number	Federal CFDA #	_	County	Subrecipient	Total
Department of Homeland Security					
Assistance to Firefighters Grant	97.044				
EMW-2014-FO-05426		\$	, -	- \$	11,713
EMW-2014-FP-00789		-	91,595 103,308	<del>-</del>	91,595 103,308
		_			
Staffing for Adequate Fire and Emergency Response (SAFER) EMW2013FH00573-01	97.083	_	2,815,265		2,815,265
Passed Through Florida Department of Emergency Management:					
Emergency Management Performance Grants	97.042		100.010		100.040
EMPG- Performance Grant/16-FG-5A-06-59-01-115 Citizen Corps Program/16-CC-S9-05-58-01-356			166,243 9,158	<del>-</del>	166,243 9,158
Citizen Emergency Response Team (CERT)/16-CI-S9-05-58-01-357			9,144	- -	9,144
, , , , , , , , , , , , , , , , , , ,		_	184,545		184,545
Passed Through Florida Department of Financial Services and Passed Through Florida Department of Emergency Management:					
Homeland Security Grant Program	97.067				. ===
State Homeland Security Grant-Issue #7/15-DS-P4-06-58-01-460 State Homeland Security Grant-Issue #16/15-DS-P4-06-58-01-469			4,737 16,280	-	4,737 16,280
State Homeland Security Grant-Issue #15/16-DS-T9-06-58-01-330			143,577	- -	143,577
State Homeland Security Grant-Issue #6 &7/16-DS-T9-06-58-01-332			1,588	-	1,588
		_	166,182		166,182
Passed Through Florida Department of Emergency Management:					
Homeland Security Grant Program	97.067				
Urban Area Security Initiative/15-DS-P8-06-58-02-311			444,063	-	444,063
State Homeland Security Grant-Issue #4,5,8,9,10,16,19/16-DS-T9-06-58-02-29	97		525,362	-	525,362
State Homeland Security Grant-Issue #5,9,11/15-DS-P4-06-58-02-281		_	110,170 1,079,595	<u>-</u> -	110,170 1,079,595
		_	.,0.0,000		.,0.0,000
Passed Through Florida Department of Law Enforcement:	07.007				
Homeland Security Grant Program  Law Enforcement Terrorism Prevention/2015-LETP-ORAN-1-L9-001	97.067		30,000	_	30,000
		_	<u> </u>		· · · · ·
Total CFDA 97.067		-	1,275,777	<u> </u>	1,275,777
Total-Department of Homeland Security		-	4,378,895	<u> </u>	4,378,895
Environmental Protection Agency					
Air Pollution Control Program Support	66.001				
EPA 105 YEAR 6/A-95450415-5		_	245,167	<u> </u>	245,167
Surveys, Studies, Research, Investigations, Demonstrations, and					
Special Purpose Activities Relating to the Clean Air Act	66.034				
Ambient Air EPA 103 Near Road Site Monitor/XA-95495512		_	125,114	<del>-</del> -	125,114
Passed Through Florida Department of Environmental Protection:					
Surveys, Studies, Research, Investigations, Demonstrations, and					
Special Purpose Activities Relating to the Clean Air Act	66.034		46.020		46.000
Ambient Air EPA 103/PM-95477715		-	46,920		46,920
Total CFDA 66.034		_	172,034		172,034
Passed Through Florida Department of Environmental Protection:					
ARRA Capitalization Grants for Clean Water State Revolving Funds Recovery	66.458		0.000		0.000
ARRA Huggins Street Pump Station State Revolving Loan/WW480380 ARRA South/East Service Area Water State Revolving Loan/DW4803A0			2,893 201,724	-	2,893 201,724
ARRA Eastern Water Reclamation Facility Phase V State Revolving Loan/WW	4803EO		33,039,490	-	33,039,490
-		_	33,244,107		33,244,107
Passed Through Florida Department of Environmental Protection:					
Source Reduction Assistance	66.717				
Green Lodging Initiative/ X9-95480211		_	959		959
Total-Environmental Protection Agency			33 662 267		33 662 267
Total-Environmental Protection Agency		-	33,662,267	<del></del>	33,662,267

		Expenditures					
Funding Agency//Grant Name/Contract Number	Federal CFDA #	-	County	-	Subrecipient	_	Total
Department of Energy							
Energy Efficiency and Renewable Information Dissemination, Outreach, Training and Technical Analysis/Assistance Go Solar/DE-EE0006309/Brevard County contract	81.117	\$	136,815	\$_		\$_	136,815
Total-Department of Energy		-	136,815	-	<u>-</u>	_	136,815
Election Assistance Commission							
Passed Through Florida Department of State, Division of Elections: Help America Vote Act Requirements Payments Federal Elections Activity Fund FY 14/15	90.401		172,145		-		172,145
Total-Election Assistance Commission			172,145	-	-	_	172,145
Executive Office of the President							
High Intensity Drug Trafficking Areas Programs G15CF0001A G14CF0001A	95.001 07.I7PCFP501Z 07.I7PCFP501Z	-	72,349 111,892 184,241	-	- - -	_	72,349 111,892 184,241
Total-Executive Office of the President		_	184,241	-		_	184,241
U.S. Marshals Service							
District Fugitive Task Force (MOU) #14-JLEO-14-0275 #16-FWB3000F (Silent Shield)	07.5042X 07.5042X	-	206,232 36,431 242,663	-	- - -	_	206,232 36,431 242,663
Total-U.S. Marshals Service		-	242,663	_		_	242,663
Total Expenditures of Federal Awards		\$	98,727,723	\$	4,407,631	\$_	103,135,354

## ORANGE COUNTY, FLORIDA SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE for the year ended September 30, 2016

	_		Е	xpenditures		
Funding Agency//Grant Name/Contract Number	State CSFA #	County	S	Subrecipient		Total
Executive Office of the Governor						
Emergency Management Programs	31.063					
EMPA Base/17-BG-83-06-58-01-055	\$	17,427	\$	-	\$	17,427
EMPA Base/16-BG-83-06-58-01-048		94,644		-		94,644
		112,071	_	-		112,071
Emergency Management Projects	31.067					
Hazmat 14-15/15-CP-11-06-58-01-213		4,908		-		4,908
Hazmat 15-16/16-CP-11-06-58-01-189		6,644		-		6,644
Hazmat 13-14/14-CP-11-06-58-01-356		(377)		<u> </u>		(377)
		11,175	_	-	_	11,175
Total-Executive Office of the Governor		123,246		<u>-</u>		123,246
Florida Department of Children and Families						
Criminal Justice, Mental Health, and Substance Abuse Reinvestment						
Grant Program	60.115					
CJ Mental Health Substance Abuse Reinvest 2-3yr/LHZ42		5,800		202,689		208,489
CJ Mental Health Substance Abuse Reinvest 3-3yr/LHZ42		3,200		167,449		170,649
		9,000		370,138		379,138
Total-Florida Department of Children and Families		9,000		370,138		379,138
Florida Department of Transportation						
Economic Development Transportation Projects- Road Fund	55.032					
Wyndham EDTPF-SEA Harbor/432514-1-58-01,ARE08	00.002	248,171				248,171
Total-Florida Department of Transportation		248,171		-		248,171
Florida Department of Juvenile Justice						-,
·						
Contracted Intensive Probation Oaks Community-Based Supervision Program/X1601	80.019	537,190		<u> </u>		537,190
Passed Through Florida Network of Youth and Family Services:						
Children and Families in Need of Services (CINS/FINS)	80.005					
CINS/FINS/No Number		1,562,172		<u>-</u>		1,562,172
Total-Florida Department of Juvenile Justice		2,099,362		<u>-</u>		2,099,362
Florida Department of Environmental Protection						
Delegated Title V Air Pollution Control Activities	37.043					
Title V Air Pollution FY15/S0701 No.2	37.043	45,004		-		45,004
	•	,				
Florida Springs Grant Program	37.052					
SJRWMD Wekiva Spring/28143		700,000		-	_	700,000
Wastewater Treatment Facility Construction	37.077					
I Drive Forcemain and Reclaimed Water/WW4803DO	07.077	77,941		-		77,941
	•					
Local Government Cleanup Contracting	37.024					
Task 5/S0484		268,428		-		268,428
Task 6/S0484		96,060		-		96,060
Task 7/S0484		869,011 1,233,499	_	<del>-</del>	_	869,011 1,233,499
	•	<u> </u>		_		· · · · · · · · · · · · · · · · · · ·
Statewide Surface Water Restoration and Wastewater Projects	37.039	444.070				444.070
Boggy Creek Basin Baffle Boxes/LP4803F		141,679		-		141,679
Little Wekiva Water Quality Improvement Phase II/LP6839 Little Egypt Project/LP4803H		98,449 31,666		-		98,449 31,666
ьше Едурі гіојесист4000П		31,666 271,794	_	<u> </u>		31,666 271,794
			_		_	·
Total-Florida Department of Environmental Protection		2,328,238	_	-	_	2,328,238

## ORANGE COUNTY, FLORIDA SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE, Continued for the year ended September 30, 2016

		Expenditures			
Funding Agency//Grant Name/Contract Number	State CSFA #	County	Subrecipient	Total	
Florida Department of Economic Opportunity					
Division of Community Development East Orange Recreational Center/HL047	40.038	\$8,415_	\$	\$8,415	
Total-Florida Department of Economic Opportunity		8,415		8,415	
Florida Department of Health					
County Grant Awards Emergency Medical Services/C2048 Emergency Medical Services/C3048	64.005	152,629 (9,432) 143,197	- - -	152,629 (9,432) 143,197	
Total-Florida Department of Health		143,197		143,197	
Florida Department of Agriculture and Consumer Services					
Mosquito Control FY98-15/No Number	42.003	31,177		31,177	
Total-Florida Department of Agriculture and Consumer Services		31,177		31,177	
Agency for Workforce Innovation					
Passed Through Early Learning Coalition of Orange County: Voluntary Pre-Kindergarten Education Program 2015-16 Fiscal Year/No Number 2016-17 Fiscal Year/No Number	48.108	867,047 181,711 1,048,758	- - -	867,047 181,711 1,048,758	
Total-Agency for Workforce Innovation		1,048,758		1,048,758	
Florida Housing Finance Corporation					
State Housing Initiatives Partnership (SHIP) Program	52.901	5,278,032		5,278,032	
Total-Florida Housing Finance Corporation		5,278,032		5,278,032	
Florida Department of Law Enforcement					
Assistance with Investigative Operations/ESST# EST23	71.010	2,233		2,233	
Total-Department of Law Enforcement		2,233		2,233	
Florida Fish and Wildlife Conservation Commission					
Florida Boating Improvement Program	77.006	22,678		22,678	
Total-Florida Fish and Wildlife Conservation Commission		22,678		22,678	
Total Expenditures of State Financial Assistance		\$ 11,342,507	\$ 370,138	\$11,712,645	

## NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND THE SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE

#### for the year ended September 30, 2016

#### **BASIS OF ACCOUNTING**

The Schedule of Expenditures of Federal Awards and the Schedule of Expenditures of State Financial Assistance (SEFA) are prepared on the modified accrual or accrual basis of accounting, depending on the type of fund in which the grant is reported, in accordance with accounting principles generally accepted in the United States of America.

#### REPORTING ENTITY

For purposes of reporting, the SEFA includes only the activities of the primary government and thus excludes discretely presented component units.

#### INDIRECT COST RATE

The County did not elect to utilize the 10% de minimis indirect cost rate.



#### **Independent Auditor's Management Letter**

To the Honorable Mayor and Board of County, Commissioners of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Orange County, Florida (the "County") as of and for the year ended September 30, 2016, and have issued our report thereon dated March 17, 2017. We also have audited the financial statements of each of the County's nonmajor governmental, internal service and fiduciary funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended September 30, 2016. Our report includes a reference to other auditors who audited the financial statements of the Orange County Housing Finance Authority, Orange County Research and Development Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., whose statements reflect 89%, 56%, and 37%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units, as described in our report on the County's financial statements. This report does not include the results of other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; Uniform Guidance, *Audits of States, Local Governments, and Non-Profit Organizations*; and Chapter 10.550, Rules of the Auditor General.

#### Other Reports and Schedule

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Report of Independent Auditor on Compliance for Each Major Federal Awards Program and State Financial Assistance Project and on Internal Control over Compliance Required by Uniform Guidance and Chapter 10.550, Rules of the Auditor General; Schedule of Findings and Questioned Costs; and Report of Independent Accountant on Compliance with Local Government Investment Policies and E911 Requirements of Sections 365.172 and 365.173, Florida Statutes. Disclosures in those reports and schedule, which are dated March 17, 2017, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Reference to whether corrective actions have been taken is provided in separate management letters for each County agency, where applicable.

#### Official Title and Legal Authority

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Such disclosure is included in notes to the financial statements.

#### **Financial Condition**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, requires that we report the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit of the financial statements of the County, the results of our tests did not indicate the County met any of the specified conditions of a financial emergency contained in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

#### **Annual Financial Report**

Section 10.554(1)(i)5.b. and 10.556(7), Rules of the Auditor General, requires that we report the results of our determination as to whether the annual financial report for the County for the fiscal year ended September 30, 2016, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2016. Our comparison of these two reports resulted in no material differences.

#### Other Matters

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. Reference to such matters is provided in separate management letters for each County agency, where applicable.

Section 10.554(1)(i)3, Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida March 17, 2017



# Report of Independent Accountant on Compliance With Local Government Investment Policies and E911 Requirements of Sections 365.172 and 365.173, Florida Statutes

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida:

Chang Bahart up

#### **Report on Compliance**

We have examined the Orange County, Florida's (the "County's") compliance with the local government investment policy requirements of 218.415, Florida Statutes, and E911 requirements of Sections 365.172 and 365.173, Florida Statutes, for the year ended September 30, 2016. Management is responsible for the County's compliance with those requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

#### Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the County's compliance with specified requirements.

#### **Opinion**

In our opinion, the County complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Orlando, Florida March 17, 2017



#### **Independent Auditor's Management Letter**

To the Honorable Mayor and Board of County, Commissioners of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of each major fund, the aggregate discretely presented component units, and aggregate remaining fund information of the Orange County, Florida Board of County Commissioners (the "Board") as of and for the year ended September 30, 2016, and have issued our report thereon dated March 17, 2017. We also have audited the financial statements of each of the Board's nonmajor governmental, internal service and fiduciary funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended September 30, 2016. We did not audit the financial statements of the Orange County Housing Finance Authority, Orange County Research and Development Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., whose statements reflect 89%, 56%, and 37%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion on the aggregate discretely presented component units, insofar as it relates to the amounts included for the Orange County Housing Finance Authority, Orange County Research and Development Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., is based solely upon the reports of the other auditors.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards*; and Chapter 10.550, Rules of Auditor General.

#### **Other Reports**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards, as well as our Report of Independent Accountant on Compliance with Local Government Investment Policies. Disclosures in those reports, which are dated March 17, 2017, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address the findings and recommendations made in the preceding annual financial report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Such disclosure is included in notes to the financial statements

#### **Other Matters**

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. Our recommendations can be found in Appendix A of this report. We did not audit the Board's responses to the recommendations, which are also provided in Appendix A, and, accordingly, we express no opinion on them.

Section 10.554(1)(i)3, Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida March 17, 2017

## ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

#### APPENDIX A – MANAGEMENT LETTER COMMENTS

YEAR ENDED SEPTEMBER 30, 2016

#### **Transfer of Projects from Construction in Process**

Statement of Condition 2016-A: As documented in Statement of Condition 2015-B in the fiscal year 2015 audit, certain construction in process ("CIP") included in governmental capital assets was not transferred out of CIP on a timely basis. Though County personnel have spent time addressing the situation, corrective action remains in progress. This resulted in an overstatement of CIP and net position and an understatement of depreciation expense and accumulated depreciation for governmental activities on the government-wide financial statements.

*Criteria*: In accordance with accounting principles generally accepted in the United States of America, capital assets should be transferred out of CIP during the year in which they are placed in service, with depreciation beginning at that time, if applicable.

Effect of Condition: Based on our review of larger projects in CIP, the County's CIP and net position was overstated and other capital asset categories were understated at September 30, 2016. Depreciation for fiscal year 2016 and accumulated depreciation were also understated.

Cause of Condition: While the County does have policies in place to ensure that construction in process projects are tracked, it appears that certain projects, mostly predating fiscal year 2011, were not monitored as closely as they should, and, therefore, remained in CIP beyond respective in-service dates.

Recommendation: We continue to recommend that fiscal management complete its review of projects in CIP that have not had significant cost activity in the last fiscal year to determine the current status, in addition to those identified through our review of large CIP projects. In particular, we recommend that fiscal management prioritize the CIP review and focus on the higher valued projects first in an effort to minimize errors introduced to the financial statements. Additionally, we recommend the overall tracking process be evaluated to assure proper transfers from CIP to respective capital asset categories when available for service.

Management Response: We concur. We will evaluate the County's current policies and procedures to ensure that CIP projects are transferred to the respective capital asset categories once the assets are placed in service. Each year, the current status of all CIP projects is jointly reviewed by County management and the Comptroller's Office to determine which projects should be closed out and transferred to capital asset categories. Apparently, these policies and procedures were not always followed prior to fiscal year 2010. We plan to take the steps necessary to properly record all CIP projects, focusing on the higher valued projects first.



# Report of Independent Accountant on Compliance With Local Government Investment Policies and E911 Requirements of Sections 365.172 and 365.173, Florida Statutes

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida:

Chang Bahart up

#### **Report on Compliance**

We have examined the Orange County, Florida Board of County Commissioners (the "Board") compliance with the local government investment policy requirements of 218.415, Florida Statutes, and E911 requirements of Sections 365.172 and 365.173, Florida Statutes, for the year ended September 30, 2016. Management is responsible for the Board's compliance with those requirements. Our responsibility is to express an opinion on the Board's compliance based on our examination.

#### Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Board's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Board's compliance with specified requirements.

#### **Opinion**

In our opinion, the Board complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Orlando, Florida March 17, 2017



#### **Independent Auditor's Management Letter**

To the Honorable Martha O. Haynie, Comptroller of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Comptroller (the "Comptroller") as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated December 30, 2016.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### Other Reports

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Report of Independent Accountant on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated December 30, 2016, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Comptroller is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Comptroller.

#### **Other Matters**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

Chang Bahart up

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida December 30, 2016



## Report of Independent Accountant on Compliance with Local Government Investment Policies

To the Honorable Martha O. Haynie, Comptroller of Orange County, Florida:

#### **Report on Compliance**

We have examined the Orange County, Florida Comptroller's (the "Comptroller's") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2016. Management is responsible for the Comptroller's compliance with those requirements. Our responsibility is to express an opinion on the Comptroller's compliance based on our examination.

#### Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Comptroller's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Comptroller's compliance with specified requirements.

#### **Opinion**

In our opinion, the Comptroller complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Orlando, Florida December 30, 2016

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#### **Independent Auditor's Management Letter**

To the Honorable Rick Singh, Property Appraiser of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Property Appraiser (the "Property Appraiser"), as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated January 6, 2017.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### **Other Reports**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Report of Independent Accountant on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 6, 2017, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. The prior year comment and recommendation regarding year-end closing and related journal entries was corrected during the fiscal year ended September 30, 2016.

#### Official Title and Legal Authority

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Property Appraiser is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Property Appraiser.

#### **Other Matters**

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

Chang Bahart Let

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida January 6, 2017



## Report of Independent Accountant on Compliance with Local Government Investment Policies

To the Honorable Rick Singh,
Property Appraiser of Orange County, Florida:

Chang Bahart up

#### **Report on Compliance**

We have examined the Orange County, Florida Property Appraiser's (the "Property Appraiser's") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2016. Management is responsible for the Property Appraiser's compliance with those requirements. Our responsibility is to express an opinion on the Property Appraiser's compliance based on our examination.

#### Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Property Appraiser's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Property Appraiser's compliance with specified requirements.

#### **Opinion**

In our opinion, the Property Appraiser complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Orlando, Florida January 6, 2017



#### **Independent Auditor's Management Letter**

To the Honorable Jerry L. Demings, Sheriff of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Sheriff (the "Sheriff"), as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated February 14, 2017.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### **Other Reports**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards and Report of Independent Accountant on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 14, 2017, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding annual financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(e)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Sheriff is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Sheriff.

#### **Other Matters**

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida February 14, 2017



## Report of Independent Accountant on Compliance with Local Government Investment Policies

To the Honorable Jerry L. Demings, Sheriff of Orange County, Florida:

#### **Report on Compliance**

We have examined the Orange County, Florida Sheriff's (the "Sheriff's") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, for the year ended September 30, 2016. Management is responsible for the Sheriff's compliance with those requirements. Our responsibility is to express an opinion on the Sheriff's compliance based on our examination.

#### Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Sheriff's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Sheriff's compliance with specified requirements.

#### **Opinion**

In our opinion, the Sheriff complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Orlando, Florida February 14, 2017

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#### **Independent Auditor's Management Letter**

To the Honorable Bill Cowles, Supervisor of Elections of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Supervisor of Elections (the "Supervisor of Elections") as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated January 23, 2017.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### **Other Reports**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards, Report of Independent Accountant on Compliance with Local Government Investment Policies and Schedule of Findings and Responses regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in the Schedule of Findings and Responses and in those reports, which are dated January 23, 2017, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Supervisor of Elections is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Supervisor of Elections.

#### **Other Matters**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations..

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida January 23, 2017



## Report of Independent Accountant on Compliance with Local Government Investment Policies

To the Honorable Bill Cowles, Supervisor of Elections of Orange County, Florida:

#### **Report on Compliance**

We have examined the Orange County, Florida Supervisor of Elections' (the "Supervisor of Elections'") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2016. Management is responsible for the Supervisor of Elections' compliance with those requirements. Our responsibility is to express an opinion on the Supervisor of Elections' compliance based on our examination.

#### Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Supervisor of Elections' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Supervisor of Elections' compliance with specified requirements.

#### **Opinion**

In our opinion, the Supervisor of Elections complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Orlando, Florida January 23, 2016

Chang Bahart up



#### **Independent Auditor's Management Letter**

To the Honorable Scott Randolph, Tax Collector of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Tax Collector (the "Tax Collector") as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated January 23, 2017.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### **Other Reports**

We have issued our Report on Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Report of Independent Accountant on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 23, 2017, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Tax Collector is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Tax Collector.

#### **Other Matters**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. Our comments are provided in Appendix A. We did not audit the Tax Collector's response and, accordingly, we express no opinion on it.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

Chang Bahart up

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida January 23, 2017

## ORANGE COUNTY, FLORIDA TAX COLLECTOR

#### APPENDIX A – MANAGEMENT LETTER COMMENTS

YEAR ENDED SEPTEMBER 30, 2016

#### FINANCE DEPARTMENT

#### **Year-End Closing and Related Journal Entries**

#### Comment 2016-001:

*Criteria*: The calculation of business tax revenue should be prepared based only on costs relevant to the business tax collection function.

Condition: The calculation of business tax revenue initially included an excel spreadsheet formula error, resulting in an overstatement of revenues and excess fees of approximately \$101,000.

Effect. Adjustments were required to revise revenue, unearned revenue and excess fees.

Cause: The excel spreadsheet for the business tax revenue contained a formula error, which was not detected prior to audit.

Recommendation: We recommend there be a formal review of all journal entries and related support, including the calculation for business tax revenue.

Management's Response: The Orange County Tax Collector has developed a process to validate all spreadsheets prior to posting. This includes a formal review by another individual of all journal entries and related supporting documentation.



## Report of Independent Accountant on Compliance With Local Government Investment Policies

To the Honorable Scott Randolph, Tax Collector of Orange County, Florida:

Chang Bahart up

#### **Report on Compliance**

We have examined the Orange County, Florida Tax Collector's (the "Tax Collector's") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2016. Management is responsible for the Tax Collector's compliance with those requirements. Our responsibility is to express an opinion on the Tax Collector's compliance based on our examination.

#### Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Tax Collector's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Tax Collector's compliance with specified requirements.

#### **Opinion**

In our opinion, the Tax Collector complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Orlando, Florida January 23, 2017



#### **Independent Auditor's Management Letter**

To the Honorable Tiffany Moore Russell, Clerk of the Circuit and County Courts of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Clerk of the Circuit and County Courts (the "Clerk") as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated February 9, 2017.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### **Other Reports**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Report of Independent Accountant on Compliance with Local Government Investment Policies, Article V Requirements and Depository Requirements of Sections 218.415, 28.35, 28.36 and 61.181, Florida Statutes, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 9, 2017, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Clerk is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Clerk.

#### **Other Matters**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida February 9, 2017



## Report of Independent Accountant on Compliance With Local Government Investment Policies, Article V Requirements and Depository Requirements of Sections 218.415, 28.35, 28.36 and 61.181, Florida Statutes

To the Honorable Tiffany Moore Russell, Clerk of the Circuit and County Courts of Orange County, Florida:

#### **Report on Compliance**

We have examined the Orange County, Florida Clerk of the Circuit and County Courts' (the "Clerk's") compliance with the local government investment policy requirements of 218.415, Florida Statutes, Article V requirements of Sections 28.35 and 28.36, Florida Statutes, and depository requirements for alimony transactions, support, maintenance and support payments of Section 61.181, Florida Statutes, for the year ended September 30, 2016. Management is responsible for the Clerk's compliance with those requirements. Our responsibility is to express an opinion on the Clerk's compliance based on our examination.

#### Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Clerk's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

#### **Opinion**

In our opinion, the Clerk complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Orlando, Florida February 9, 2017

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# FINANCIAL STATEMENTS AND COMPLIANCE REPORTS FOR SEPARATELY-AUDITED COUNTY AGENCIES

# BOARD OF COUNTY COMMISSIONERS ORANGE COUNTY, FLORIDA

### **FINANCIAL STATEMENTS**

Year Ended September 30, 2016



#### **Report of Independent Auditor**

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund, the aggregate discretely presented component units, and the aggregate remaining fund information of the Orange County, Florida Board of County Commissioners (the "Board") as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents. We also have audited the financial statements of each of the Board's nonmajor governmental, internal service and fiduciary funds presented as supplementary information in the accompanying, combining and individual fund financial statements as of and for the year ended September 30, 2016, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Orange County Housing Finance Authority, Orange County Research and Development Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., whose statements reflect 89%, 56%, and 37%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinion on the aggregate discretely presented component units, insofar as it relates to the amounts included for the Orange County Housing Finance Authority, Orange County Research and Development Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., is based solely upon the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major funds, the aggregate discretely presented component units, and the aggregate remaining fund information of the Board as of September 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund and Fire Protection MSTU Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each of the Board's nonmajor governmental, internal service and fiduciary funds as of September 30, 2016, and respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

#### Other Information

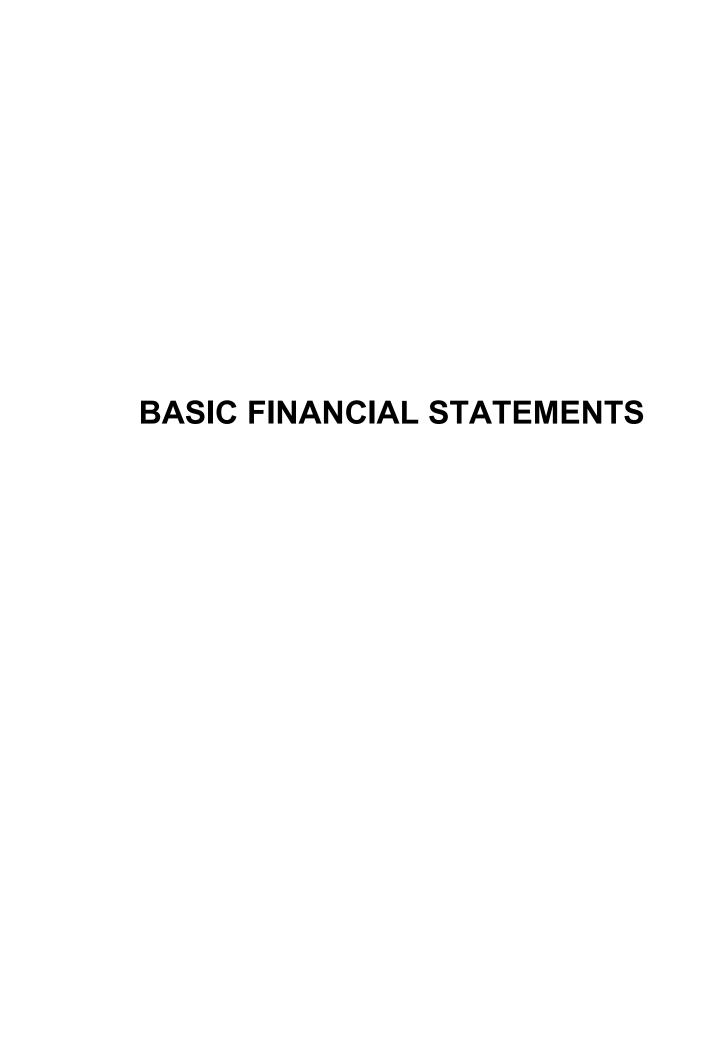
As described in Note A, the financial statements referred to are not intended to be a complete presentation of the financial position, changes in financial position and cash flows, where applicable, of the Board. Additionally, the financial statements present only the Board and are not intended to present the financial position and the changes in financial position and cash flows, where applicable, of Orange County, Florida, taken as a whole.

#### Other Reporting Required by Government Auditing Standards

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In accordance with *Government Auditing Standards*, we have also issued our report dated March 17, 2017, on our consideration of the Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control over financial reporting and compliance.

Orlando, Florida March 17, 2017



#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2016

					Othor		
				Sales Tay			
General							Totals
	_		_	11401	1 41140		- Claid
\$ 129.838.503	\$	43.595.387	\$	171.360.125	\$ 575.670.611	\$	920,464,626
-	,	-	•	-	4,353,411	,	4,353,411
-		-		-	11,841,534		11,841,534
749,530		58,069,126		-	2,587,994		61,406,650
-		-		-			61,268,127
<u>-</u>					·		56,751
,		,		336,255			2,530,924
(85,457)		(20,502,359)		-			(72,173,029)
-		- 4 F07 F20		-			1,508,386
		1,507,530		- 26 650 207			32,513,842
1,430,945		-		20,000,207			44,784,211
1 262 920		-		-	2,001,027		2,081,627 1,263,839
		-		-	-		3,200,000
3,200,000			_				3,200,000
\$ 165,608,502	\$	82,838,953	\$	198,346,667	\$ 628,306,777	\$	1,075,100,899
\$ 19.779.845	\$	4.995.895	\$	_	\$ 35,110,363	\$	59,886,103
-	Ψ	-	Ψ	_		Ψ	9,285,051
-		-		-	, ,		4,486,228
287,564		-		-	1,220,822		1,508,386
3,166,740		-		-	248,461		3,415,201
198		4,740		-	13,619,147		13,624,085
-		-		-	91,219		91,219
-		-		-	943,570		943,570
	_	-	_		3,200,000		3,200,000
23,234,347		5,000,635		-	68,204,861		96,439,843
05.000		04.005.000			0.450.075		00 404 404
25,233		34,925,686	_	-	3,450,275		38,401,194
25,233		34,925,686	_		3,450,275		38,401,194
4,463,839		-		-	124,366		4,588,205
1,166,822		-		51,080,350	·		348,115,807
27,863		42,912,632		-	142,583,052		185,523,547
13,881,417		-		147,266,317	118,075,588		279,223,322
122,808,981		-	_				122,808,981
142,348,922		42,912,632		198,346,667	556,651,641		940,259,862
\$ 165,608,502	\$	82,838,953	\$	198,346,667	\$ 628,306,777	\$	1,075,100,899
	\$ 19,779,845 - 287,564 3,166,740 198 - 23,234,347 25,233 4,463,839 1,166,822 27,863 13,881,417 122,808,981 142,348,922	\$ 129,838,503 \$  - 749,530 - 683,579 (85,457) - 28,521,563 1,436,945 - 1,263,839 3,200,000  \$ 165,608,502 \$  \$ 19,779,845 \$ - 287,564 3,166,740 198 23,234,347  25,233 25,233 25,233 4,463,839 1,166,822 27,863 13,881,417 122,808,981 142,348,922	\$ 129,838,503 \$ 43,595,387	General         Fire Protection MSTU           \$ 129,838,503         \$ 43,595,387         \$ 749,530         \$ 58,069,126         \$ 749,530         \$ 58,069,126         \$ 749,530         \$ 58,069,126         \$ 749,530         \$ 169,269         \$ 683,579         \$ (20,502,359)         \$ 749,530         \$ (20,502,359)         \$ 749,530         \$ 1,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,933         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,945         \$ 74,436,94	General         Fire Protection MSTU         Sales Tax Trust           \$ 129,838,503         \$ 43,595,387         \$ 171,360,125           -         -         -           749,530         58,069,126         -           -         -         -           683,579         169,269         336,255           (85,457)         (20,502,359)         -           -         -         -           28,521,563         1,507,530         -           1,263,839         -         -           3,200,000         -         -           \$ 165,608,502         \$ 82,838,953         \$ 198,346,667           \$ 19,779,845         \$ 4,995,895         \$ -           -         -         -           287,564         -         -           3,166,740         -         -           -         -         -           -         -         -           23,234,347         5,000,635         -           25,233         34,925,686         -           27,863         42,912,632         -           11,66,822         -         51,080,350           27,863         42,912,632         147,266	General         Fire Protection MSTU         Sales Tax Trust         Other Governmental Funds           \$ 129,838,503         \$ 43,595,387         \$ 171,360,125         \$ 575,670,611           -         -         -         4,353,411           -         -         -         11,841,534           749,530         58,069,126         -         2,587,994           -         -         -         61,268,127           -         -         -         56,751           683,579         169,269         336,255         1,341,821           (85,457)         (20,502,359)         -         1,508,386           28,521,563         1,507,530         -         2,484,749           1,436,945         -         26,650,287         16,696,979           1,263,839         -         -         -           3,200,000         -         -         -           -         -         -         -           \$ 165,608,502         \$ 82,838,953         \$ 198,346,667         \$ 628,306,777           \$ 19,779,845         \$ 4,995,895         -         \$ 35,110,363           -         -         -         -         -           287,564         - </td <td>General         Fire Protection MSTU         Sales Tax Trust         Other Governmental Funds           \$ 129,838,503         \$ 43,595,387         \$ 171,360,125         \$ 575,670,611         \$ 4,353,411           -         -         -         -         11,841,534         2,587,994           749,530         58,069,126         -         2,587,994           -         -         -         61,268,127         56,751           683,579         169,269         336,255         1,341,821         1,508,386           28,521,563         1,507,530         -         2,484,749         1,696,979           1,436,945         -         -         20,81,627         -           1,263,839         -         -         2,081,627         -           1,263,839         -         -         -         -           3,200,000         -         -         -         -           \$ 165,608,502         \$ 82,838,953         \$ 198,346,667         \$ 628,306,777         \$           \$ 19,779,845         \$ 4,995,895         -         \$ 35,110,363         \$           \$ 287,564         -         -         9,285,051         \$           -         -         -         9,285,</td>	General         Fire Protection MSTU         Sales Tax Trust         Other Governmental Funds           \$ 129,838,503         \$ 43,595,387         \$ 171,360,125         \$ 575,670,611         \$ 4,353,411           -         -         -         -         11,841,534         2,587,994           749,530         58,069,126         -         2,587,994           -         -         -         61,268,127         56,751           683,579         169,269         336,255         1,341,821         1,508,386           28,521,563         1,507,530         -         2,484,749         1,696,979           1,436,945         -         -         20,81,627         -           1,263,839         -         -         2,081,627         -           1,263,839         -         -         -         -           3,200,000         -         -         -         -           \$ 165,608,502         \$ 82,838,953         \$ 198,346,667         \$ 628,306,777         \$           \$ 19,779,845         \$ 4,995,895         -         \$ 35,110,363         \$           \$ 287,564         -         -         9,285,051         \$           -         -         -         9,285,

## ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

for the year ended September 30, 2016

		Major Funds			
		Fire Protection	Sales Tax	Other Governmental	
<b>D</b>	General	MSTU	Trust	Funds	Totals
Revenues:	£ 202.400.007	Ф 445 550 405	¢.	¢ 004.700.054	Ф 770 204 4CC
Taxes	\$ 393,108,087	\$ 115,550,125	\$ -	\$ 261,722,954	\$ 770,381,166
Special assessments	4 000 000	-	-	180,151	180,151
Licenses and permits	1,230,009	1,912,018	400 007 000	24,506,135	27,648,162
Intergovernmental	2,290,554	386,478			304,813,396
Charges for services	39,120,206	21,679,663		172,702,807	233,502,676
Fines and forfeitures	1,065,807	27,556		7,287,804	8,381,167
Interest	2,805,823	681,286			9,972,277
Miscellaneous	10,685,994	164,403	_ <del>-</del>	9,897,934	20,748,331
Total revenues	450,306,480	140,401,529	167,541,506	617,377,811	1,375,627,326
Expenditures:					
Current:					
General government	194,629,250	-	-	14,888,780	209,518,030
Public safety	371,051,067	128,698,501	-	29,896,845	529,646,413
Physical environment	7,021,712	-	-	87,454,676	94,476,388
Transportation	43,141,240	-	-	144,657,713	187,798,953
Economic environment	3,730,761	-	-	34,689,388	38,420,149
Human services	78,336,785	-	-	91,725,686	170,062,471
Culture and recreation Capital outlay:	3,711,508	-	-	32,576,797	36,288,305
General government	-	-	-	6,539,642	6,539,642
Public safety	-	-	-	9,768,886	9,768,886
Physical environment	-	-	-	2,117,997	2,117,997
Transportation	-	-	-	17,682,425	17,682,425
Economic environment	-	-	-	3,849	3,849
Human services	-	-	-	85,327	85,327
Culture and recreation	-	-	-	5,471,716	5,471,716
Debt service:					
Principal retirement	64,975	-	7,865,000	9,292,794	17,222,769
Interest and fiscal charges	15,701		9,973,540	5,681,266	15,670,507
Total expenditures	701,702,999	128,698,501	17,838,540	492,533,787	1,340,773,827
Evenes (deficiency) of revenues over					
Excess (deficiency) of revenues over (under) expenditures	(251,396,519)	11,703,028	149,702,966	124,844,024	34,853,499
Other financing sources (uses):					
Transfers in	274,536,967	_	879,411	192,055,743	467,472,121
Transfers out	(19,308,445)	(877,828			(457,693,274)
Issuance of capital lease debt	53,559	(077,020	(179,233,900	12,683	66,242
•	33,339	-	20 110 000		·
Long-term debt issued	-	-	30,110,000		30,110,000
Payment to refunding escrow agent	26 626 446	1 200 660	(32,606,218	•	(32,606,218)
Transfers from constitutional officers	26,626,416	1,299,669	- <del></del>	1,064,921	28,991,006
Total other financing sources (uses)	281,908,497	421,841	(180,872,767	(65,117,694)	36,339,877
Net change in fund balances	30,511,978	12,124,869	(31,169,801	59,726,330	71,193,376
Fund balances, October 1, 2015	111,836,944	30,787,763	229,516,468	496,925,311	869,066,486
Fund balances, September 30, 2016	\$ 142,348,922	\$ 42,912,632	\$ 198,346,667	\$ 556,651,641	\$ 940,259,862

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

for the year ended September 30, 2016

		Bud	dget					/ariance with Final Budget
		Original		Final		Actual	Pos	sitive (Negative)
Revenues:								
Taxes	\$	410,279,127	\$	410,279,127	\$	393,108,087	\$	(17,171,040)
Licenses and permits	,	936,400	,	936,400	•	1,230,009	•	293,609
Intergovernmental		1,741,719		1,979,821		2,290,554		310,733
Charges for services		37,357,588		39,565,741		39,120,206		(445,535)
Fines and forfeitures		1,242,700		1,242,700		1,065,807		(176,893)
Interest		1,035,000		1,035,000		2,805,823		1,770,823
Miscellaneous		6,809,569		6,890,445		10,685,994		3,795,549
Less statutory deduction		(23,867,605)		(23,867,605)		-		23,867,605
Total revenues		435,534,498		438,061,629		450,306,480		12,244,851
Expenditures:								
Current:								
General government		208,816,205		209,190,157		194,629,250		14,560,907
Public safety		378,533,294		386,387,719		371,051,067		15,336,652
Physical environment		7,851,982		8,216,000		7,021,712		1,194,288
Transportation		43,870,219		43,870,219		43,141,240		728,979
Economic environment		8,822,945		8,822,945		3,730,761		5,092,184
Human services		92,415,887		92,455,380		78,336,785		14,118,595
Culture and recreation		4,199,337		4,199,337		3,711,508		487,829
Reserve for contingencies		61,182,690		69,340,668		-		69,340,668
Debt service:								
Principal retirement		75,149		73,649		64,975		8,674
Interest and fiscal charges		14,225		15,725		15,701		24
Total expenditures		805,781,933		822,571,799		701,702,999		120,868,800
Excess (deficiency) of revenues over								
(under) expenditures		(370,247,435)		(384,510,170)		(251,396,519)		133,113,651
Other financing sources (uses):								
Transfers in		278,953,936		278,758,823		274,536,967		(4,221,856)
Transfers out		(23,889,805)		(24,028,275)		(19,308,445)		4,719,830
Issuance of capital lease debt		-		-		53,559		53,559
Transfers from constitutional officers		17,950,000		17,950,000		26,626,416		8,676,416
Total other financing sources (uses)		273,014,131	_	272,680,548		281,908,497		9,227,949
Net change in fund balance		(97,233,304)		(111,829,622)		30,511,978		142,341,600
Fund balance, October 1, 2015		97,233,304		111,829,622		111,836,944		7,322
Fund balance, September 30, 2016	\$	-	\$	-	\$	142,348,922	\$	142,348,922

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL FIRE PROTECTION MSTU FUND for the year ended September 30, 2016

\_\_\_\_

	Buc	dget		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues:				
Taxes	\$ 120,574,431	\$ 120,574,431	\$ 115,550,125	\$ (5,024,306)
Licenses and permits	1,225,000	1,225,000	1,912,018	687,018
Intergovernmental	395,000	395,000	386,478	(8,522)
Charges for services	18,715,817	18,715,817	21,679,663	2,963,846
Fines and forfeitures	, , , <u>-</u>	, , , <u>-</u>	27,556	27,556
Interest	256,000	256,000	681,286	425,286
Miscellaneous	54,000	54,000	164,403	110,403
Less statutory deduction	(7,105,106)	(7,105,106)	<del></del>	7,105,106
Total revenues	134,115,142	134,115,142	140,401,529	6,286,387
Expenditures:				
Current:				
Public safety	142,852,395	144,730,728	128,698,501	16,032,227
Reserve for contingencies	19,159,537	20,172,250	<del></del>	20,172,250
Total expenditures	162,011,932	164,902,978	128,698,501	36,204,477
Excess (deficiency) of revenues over				
(under) expenditures	(27,896,790)	(30,787,836)	11,703,028	42,490,864
Other financing sources:				
Transfers out	(940,000)	(881,807)	(877,828)	3,979
Transfers from constitutional officers	881,880	881,880	1,299,669	417,789
Total other financing sources	(58,120)	73	421,841	421,768
Net change in fund balance	(27,954,910)	(30,787,763)	12,124,869	42,912,632
Fund balance, October 1, 2015	27,954,910	30,787,763	30,787,763	
Fund balance, September 30, 2016	\$ -	\$ -	\$ 42,912,632	\$ 42,912,632

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2016

	Business-type Activities Enterprise Funds								vernmental		
	Convention Center		Solid Waste System		Water Utilities System		Totals		Activities Internal Service Funds		
ASSETS AND DEFERRED OUTFLOWS			System		System		Iotais	Sei	vice rulius		
ASSETS AND DEFERRED OUTFLOWS	OF RESOURCES										
Current assets:											
Cash and investments	\$ 130,909,453	\$	89,383,669	\$	94,314,932	\$	314,608,054	\$ '	109,895,045		
Receivables:											
Taxes	17,125,207		-		-		17,125,207		-		
Accounts	2,620,449		2,990,041		18,300,222		23,910,712		5,642,811		
Accrued interest	302,745		239,307		246,294		788,346		288,678		
Less allowance for doubtful accounts	(105,617)		(299)		(121,483)		(227,399)		(327)		
Due from constitutional officers	-		-		-		-		238,198		
Due from other governmental agencies	-		-		761,789		761,789		154,297		
Inventories and prepaid costs	-		363,293		2,902,191		3,265,484		552,178		
Cash and investments, restricted	55,170,823		293,918		34,708,811		90,173,552		-		
Accrued interest receivable, restricted	25,988				-	_	25,988		-		
Total current assets	206,049,048		93,269,929		151,112,756		450,431,733		116,770,880		
Noncurrent assets:											
Cash and investments, restricted	7,677,051		_		31,512,511		39,189,562		-		
Other investments, restricted	69,267,300		_		- ,- ,-		69,267,300		-		
Accounts receivable	- , - , ,		_		655.588		655,588		_		
Prepaid costs	_		_		13,336,975		13,336,975		-		
Due from other governmental agencies	12,500,000		_		-		12,500,000		_		
Nondepreciable capital assets	138,715,990		39,875,337		241,820,031		420,411,358		_		
Depreciable capital assets, net	1,018,136,675		54,459,441		1,075,750,096		2,148,346,212		975,675		
Total noncurrent assets	1,246,297,016		94,334,778		1,363,075,201		2,703,706,995		975,675		
Total assets	1,452,346,064		187,604,707		1,514,187,957		3,154,138,728		117,746,555		
Deferred outflows of resources:											
	22 001 715						33,081,715				
Deferred amount on debt refunding	33,081,715		- 1 010 547		10 466 757				1 220 404		
Related to pensions	6,403,653		1,910,547		12,466,757	_	20,780,957		1,339,401		
Total deferred outflows of resources	39,485,368		1,910,547		12,466,757		53,862,672		1,339,401		
Total assets and deferred outflows											
of resources	\$ 1,491,831,432	\$	189,515,254	\$	1,526,654,714	\$	3,208,001,400	\$ -	119,085,956		

See accompanying notes to the financial statements.

Continued

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF NET POSITION, Continued PROPRIETARY FUNDS September 30, 2016

<u> </u>	Business-type Activities Enterprise Funds							Governmental		
-			Solid		Water				Activities	
	Convention		Waste		Utilities				Internal	
<u>-</u>	Center		System		System		Totals	Se	rvice Fund	
LIABILITIES, DEFERRED INFLOWS OF R	ESOURCES AND	) NE	T POSITION							
Current liabilities:										
Accounts payable and accrued liabilities	\$ 16,417,870	\$	3,468,870	\$	30,345,284	\$	50,232,024	\$	5,601,03	
Claims payable	-		-		-		-		14,435,54	
Due to constitutional officers	-		-		-		-		7,28	
Due to other governmental agencies	49,919,222		3,389		471,379		50,393,990		-	
Unearned revenue	9,977,827		-		-		9,977,827		-	
Landfill closure costs	-		1,963,594		-		1,963,594		-	
Net pension liability	195,336		61,982		390,296		647,614		43,20	
Payable from restricted assets:										
Accrued interest payable	14,828,709		-		1,129,412		15,958,121		_	
Loans payable	· · · -		_		2,361,337		2,361,337		_	
Revenue bonds payable	37,580,000		_		_,,		37,580,000		_	
Customer deposits	-		293,918		9,120,612		9,414,530		-	
· -										
Total current liabilities	128,918,964		5,791,753		43,818,320		178,529,037		20,087,06	
Noncurrent liabilities:										
Compensated absences payable	831,375		169,163		1,378,011		2,378,549		152,82	
Claims payable	-		-		-		-		30,395,40	
Loans payable	-		-		54,745,806		54,745,806		-	
Revenue bonds payable										
(net of unamortized costs)	668,486,849		_		94,176,939		762,663,788		_	
Landfill closure costs	-		33,674,529		-		33,674,529		_	
Net pension liability	18,075,413		5,464,666		35,383,798		58,923,877		3,826,12	
Total noncurrent liabilities	687,393,637		39,308,358		185,684,554		912,386,549		34,374,35	
Total liabilities	816,312,601		45,100,111		229,502,874		1,090,915,586		54,461,41	
Deferred inflame of recommen		- ''-								
Deferred inflows of resources: Related to pensions	326,305		96,216		632,180		1,054,701		67,53	
Related to perisions	320,305		90,210	-	032,100		1,054,701		67,53	
Total liabilities and deferred inflows of										
resouces _	816,638,906		45,196,327		230,135,054		1,091,970,287		54,528,94	
Net position:										
Net investment in capital assets Restricted for:	479,280,850		93,075,734		1,162,296,174		1,734,652,758		975,67	
Debt service	110,091,889		_		9,218,364		119,310,253		_	
Contractual obligations	19,720,564		_		29,397,307		49,117,871		_	
Unrestricted	66,099,223		51,243,193		95,607,815		212,950,231		63,581,33	
Total net position	675,192,526		144,318,927		1,296,519,660		2,116,031,113		64,557,00	

See accompanying notes to the financial statements.

<u>\$ 1,491,831,432</u> <u>\$ 189,515,254</u> <u>\$ 1,526,654,714</u> <u>\$ 3,208,001,400</u> <u>\$ 119,085,956</u>

resources and net position

## ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS

for the year ended September 30, 2016

	Business-type Activities Enterprise Funds							Governmental	
			Solid		Water				Activities
	Convention		Waste		Utilities				Internal
	Center		System		System		Totals	S	ervice Funds
Operating revenues:									
Charges for services	\$ 58,995,753	\$	31,488,458	\$	170,731,611	\$	, ,	\$	121,101,909
Miscellaneous	797,900		593,596		4,682,680	_	6,074,176		2,023,536
Total operating revenues	59,793,653		32,082,054		175,414,291		267,289,998		123,125,445
Operating and maintenance expenses:									
Personal services	29,845,748		7,952,537		46,213,348		84,011,633		5,461,025
Contractual services	8,044,860		4,674,029		33,612,259		46,331,148		7,610,406
Materials and supplies	1,884,897		1,380,544		6,408,495		9,673,936		9,600,694
Utilities	12,994,876		321,573		12,949,531		26,265,980		96,348
Repairs and maintenance	8,766,249		2,985,539		17,907,946		29,659,734		933,944
Provision for landfill closure costs	, , , <u>-</u>		3,551,705		-		3,551,705		· -
Liability claims and expenses	-		-		-		-		15,503,555
Health and life insurance expenses	-		-		-		-		91,506,334
Other expenses	6,375,640		1,937,615		6,868,492		15,181,747		379,761
Pension liability adjustment expense	388,061		224,323		907,788		1,520,172		99,986
Total operating and maintenance expenses	68,300,331		23,027,865		124,867,859		216,196,055		131,192,053
Operating income (loss) before					_				
depreciation and amortization	(8,506,678)		9,054,189		50,546,432		51,093,943		(8,066,608)
Depreciation and amortization	39,422,368		5,087,388		75,448,387		119,958,143		136,892
Operating income (loss)	(47,929,046)		3,966,801		(24,901,955)		(68,864,200)		(8,203,500)
Nonoperating revenues (expenses):									
Tourist development tax	239,528,483		-		-		239,528,483		-
Interest revenue	1,918,072		905,234		1,074,338		3,897,644		1,019,064
Interest expense and fiscal charges	(28,224,756)		-		(1,116,091)		(29,340,847)		-
Gain (loss) on disposal of assets	(10,867)		136,996		(421,193)		(295,064)		(1,112)
Payments to other agencies	(124,232,576)		, -		-		(124,232,576)		-
Debt issuance costs	(548,721)		_		(1,341,204)		(1,889,925)		-
Tax collection expense	(530,119)		-		-		(530,119)		-
Total net nonoperating									
revenues (expenses)	87,899,516		1,042,230		(1,804,150)		87,137,596		1,017,952
Income (loss) before contributions									
and transfers	39,970,470		5,009,031		(26,706,105)		18,273,396		(7,185,548)
Capital contributions	-		-		83,401,984		83,401,984		-
Transfers out	(2,378,847)		-		(7,400,000)		(9,778,847)		
Change in net position	37,591,623		5,009,031		49,295,879		91,896,533		(7,185,548)
Total net position, October 1, 2015	637,600,903		139,309,896		1,247,223,781		2,024,134,580		71,742,555
Total net position, September 30, 2016	\$ 675,192,526	\$	144,318,927	\$	1,296,519,660	\$	2,116,031,113	\$	64,557,007

#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

for the year ended September 30, 2016

	Business-type Activities Enterprise Funds						S	Governmental
	Convention Center		Solid Waste System		Water Utilities System		Totals	Activities Internal Service Funds
Cash flows from operating activities:						_		
Cash received from customers Cash received from internal customers	\$ 60,532,384	. \$	31,932,450 -	\$	173,228,657 -	\$	265,693,491 -	\$ - 125,280,615
Cash payments to suppliers for goods and services	(40,719,097	٠,	(19,776,802)		(82,554,823)		(143,050,722)	(128,148,562)
Cash payments to employees for services	(30,732,601	,	(8,155,391)		(47,436,652)		(86,324,644)	(5,628,348)
Other operating receipts	797,900		(0,100,001)		(47,430,032)		797,900	2,068,190
Net cash provided (used)	707,000		-		-	_	707,000	2,000,100
by operating activities	(10,121,414	.)	4,000,257		43,237,182	_	37,116,025	(6,428,105)
Cash flows from noncapital								
financing activities:								
Tourist development tax received	238,641,273		-		-		238,641,273	-
Payments to other agencies	(115,839,417		-		-		(115,839,417)	-
Transfers out	(2,378,847		-		(7,400,000)		(9,778,847)	=
Tax collection fees paid	(530,119	<u>)                                    </u>	<del>-</del>		<del>-</del>	_	(530,119)	
Net cash provided (used) by noncapital financing activities	119,892,890	)	-		(7,400,000)		112,492,890	-
Cash flows from capital and related								
financing activities:								
Proceeds from sale of refunding bonds	72,628,990	)	-		94,530,461		167,159,451	-
Payment into escrow for defeased debt	(74,344,823	5)	-		-		(74,344,823)	-
Acquisition and construction of capital assets	(35,725,440	)	(6,088,344)		(97,614,232)		(139,428,016)	(73,182)
Principal paid on long-term debt	(28,635,000	)	-		(1,870,215)		(30,505,215)	-
Interest and fees paid on long-term debt	(31,304,421	)	-		(793,494)		(32,097,915)	-
Capital contributions	-		-		46,783,497		46,783,497	-
Proceeds from state revolving fund loan	-		-		14,385,846		14,385,846	-
Proceeds from capital grant	-		-		706,107		706,107	-
Proceeds from disposition of assets	21,886		149,805		226,714	_	398,405	(1,112)
Net cash provided (used) by capital and related financing activities	(97,358,808	5)	(5,938,539)		56,354,684		(46,942,663)	(74,294)
Cash flows from investing activities:	•	_					<u> </u>	
Purchase of investments	(69,241,683	3)	-		-		(69,241,683)	-
Proceeds from sale of investments	69,991,937		-		-		69,991,937	-
Interest on investments	1,685,335		848,703		993,787		3,527,825	984,871
Net cash provided								
by investing activities	2,435,589		848,703		993,787		4,278,079	984,871
Net increase (decrease) in cash and			_		_		_	
cash equivalents	14,848,257	•	(1,089,579)		93,185,653		106,944,331	(5,517,528)
Cash and cash equivalents,	470 000 07		00 707 400		07.050.004		227 000 007	445 440 570
October 1, 2015	178,909,070		90,767,166		67,350,601	_	337,026,837	115,412,573
Cash and cash equivalents, September 30, 2016	\$ 193,757,327	<u> </u>	89,677,587	\$	160,536,254	\$	443,971,168	\$ 109,895,045
Classified as:						_		
Current assets	\$ 130,909,453	\$	89,383,669	\$	94,314,932	\$	314,608,054	\$ 109,895,045
Current assets, restricted	55,170,823		293,918		34,708,811		90,173,552	-
Noncurrent assets, restricted	7,677,051				31,512,511	_	39,189,562	
Totals	\$ 193,757,327	. 9	89,677,587	\$	160,536,254	\$	443,971,168	\$ 109,895,045

See accompanying notes to the financial statements.

Continued

#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF CASH FLOWS, Continued PROPRIETARY FUNDS

for the year ended September 30, 2016

		Bus	sine	ss-type Activit	ties -	- Enterprise Fu	ınds	i	Go	vernmental
				Solid		Water			A	ctivities
	C	Convention		Waste		Utilities				Internal
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:		Center		System		System		Totals	Se	rvice Funds
Operating income (loss)	\$	(47,929,046)	\$	3,966,801	\$	(24,901,955)	\$	(68,864,200)	\$	(8,203,500)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:										
Depreciation and amortization		39,422,368		5,087,388		75,448,387		119,958,143		136,892
Pension liability adjustment expense		388,061		224,323		907,788		1,520,172		99,986
Decrease (increase) in assets:										
Accounts receivable		(1,241,852)		(158,078)		(2,399,554)		(3,799,484)		(1,312,039)
Allowance for doubtful accounts		100,779		97		(145,011)		(44,135)		-
Due from constitutional officers		-		-		-		-		205,216
Due from other governmental agencies		-		-		(221,100)		(221,100)		40,628
Inventories and prepaid costs		-		16,162		(2,552,103)		(2,535,941)		35,103
Increase (decrease) in liabilities:										
Accounts payable and accrued liabilities		(3,408,696)		(3,971)		(3,730,015)		(7,142,682)		2,658,855
Claims payable		-		-		-		-		16,516
Due to constitutional officers		-		-		-		-		(105,762)
Due to other governmental agencies		- 		2,207		245,907		248,114		-
Unearned revenue		2,546,972		<u>-</u>		-		2,546,972		-
Landfill closure costs		-		(5,143,049)		-		(5,143,049)		-
Customer deposits		-	_	8,377		584,838	_	593,215		-
Total adjustments		37,807,632		33,456		68,139,137		105,980,225		1,775,395
Net cash provided (used)										
by operating activities	\$	(10,121,414)	\$	4,000,257	\$	43,237,182	\$	37,116,025	\$	(6,428,105)
Noncash capital activities:										
Capital asset donations received	\$	-	\$	-	\$	36,618,487	\$	36,618,487	\$	-

#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS September 30, 2016

\_\_\_\_

	Private Purpose Trust	Agency
<u>ASSETS</u>		
Cash and investments Accounts receivable	\$ 472,760 -	\$ 27,449,961 440
Total assets	472,760	\$ 27,450,401
<u>LIABILITIES</u>		
Due to other governmental agencies  Due to individuals		\$ 15,386,810 12,063,591
Total liabilities		\$ 27,450,401
NET POSITION		
Held for other purposes	472,760	_
Total net position	\$ 472,760	_

## ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS

for the year ended September 30, 2016

	Private Purpose Trust		
Additions:			
Net investment income	\$ 487		
Total additions	487_		
Deductions:			
Total deductions			
Increase in net position	487		
Net position, October 1, 2015	472,273		
Net position, September 30, 2016	\$ 472,760		

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS INDEX TO THE NOTES TO FINANCIAL STATEMENTS

for the year ended September 30, 2016

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#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS NOTES TO FINANCIAL STATEMENTS for the year ended September 30, 2016

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following summary of the more significant accounting policies of the Orange County Board of County Commissioners (Board) is presented to assist the reader in interpreting these financial statements, and should be viewed as an integral part of this report.

#### Reporting Entity:

The Board is the principal legislative and governing body of Orange County, Florida (County), as provided by Article VIII, Section 1 of the Florida Constitution, Section 125 of the Florida Statutes, and the Orange County Charter. These financial statements include all funds of the Board and its "blended" and "discrete" component units. "Component units" are legally separate entities for which operational or financial responsibility rests with the Board or for which the nature and significance of their relationship to the Board is such that exclusion would cause the financial statements to be misleading or incomplete. These statements do not include the County Comptroller, Property Appraiser, Tax Collector, Clerk of the Circuit and County Courts, Sheriff, and Supervisor of Elections (collectively known as "constitutional officers").

Entity status for financial reporting purposes is governed by Statement No. 14 of the Governmental Accounting Standards Board (GASB), as amended. The GASB is the standard-setting body for the establishment of accounting principles generally accepted in the United States of America for governmental entities (GAAP). The financial statements of the Board, when combined with all five of its blended component units and the constitutional officers constitute the "primary government" of Orange County according to GAAP. The primary government, together with all eight of the Board's discretely-presented component units, constitute the complete GAAP basis financial reporting entity of the County which is presented in the Orange County, Florida Comprehensive Annual Financial Report.

Since this report excludes the constitutional officers, these Board financial statements do not purport to reflect the financial position or the results of operations of Orange County, Florida taken as a whole. Rather, they have been prepared to provide information at this level of detail greater than what is available in the County's financial statements.

#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS NOTES TO FINANCIAL STATEMENTS, Continued for the year ended September 30, 2016

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

The legal authority by which each of the blended and discrete component units were created is as follows:

Blended Component Units:

Orange Blossom Trail Local Government Neighborhood Improvement District - Section 163.504, F.S.; County Ord. No. 90-24.

**Pine Hills Local Government Neighborhood Improvement District** - Section 163.506, F.S.; County Ord. No. 2011-21.

**Water and Navigation Control Districts (2)** - Lake Conway - Chapter 57-1643, Laws of Florida; Windermere - Chapter 63-1711, Laws of Florida.

**International Drive Community Redevelopment Agency** - Section 163.356, F.S.; County Resolution No. 98-M-07.

**Orange Blossom Trail Community Redevelopment Agency** - Section 163.356, F.S.; County Resolution No. 90-M-24.

Discretely-Presented Component Units:

**Orange County Housing Finance Authority** - Section 159.604, F.S.; County Ord. No. 78-18.

Orange County Library District - Chapter 80-555, Laws of Florida.

**Orange County Research and Development Authority** - Section 159.703, F.S.; County Ord. No. 80-13.

International Drive Master Transit and Improvement District - Section 125.01, F.S.; County Ord. No. 92-37.

**Orange County Health Facilities Authority** - Section 154.207, F.S.; County Ord. No. 77-13.

**Orange County Industrial Development Authority** - Section 159.45, F.S.; County Resolution dated January 30, 1979.

**Orange Blossom Trail Development Board, Inc.** - Chapter 617, F.S.; Articles of Incorporation, filed January 9, 1985.

**Orange County Educational Facilities Authority** - Section 243.21, F.S., County Ord. No. 96-07.

Blended component units are legally separate entities that are in substance part of the Board's operation, as they either have governing bodies that are substantively the same as the Board and there is a financial benefit or burden relationship between the Board and the component unit, or they provide their services exclusively or almost exclusively to the Board. The financial transactions of these component units are merged in with transactions of the Board as part of the primary government. The blended component units of the Board are as follows:

Continued

#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS NOTES TO FINANCIAL STATEMENTS, Continued for the year ended September 30, 2016

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Orange Blossom Trail (OBT) Local Government Neighborhood Improvement District (NID) — The District serves to provide for improvements in public safety in a designated area adjacent to Orange Blossom Trail. The governing body of the District is the Board of County Commissioners, which provides substantial funding of operations. The District is presented as a special revenue fund.

<u>Pine Hills Local Government Neighborhood Improvement District (NID)</u> – The District serves to provide for improvements in public safety in a designated area within Pine Hills. The governing body of the District is the Board of County Commissioners, which provides substantial funding of operations. The District is presented as a special revenue fund.

Water and Navigation Control Districts (2) - The Lake Conway Water and Navigation Control District and the Windermere Water and Navigation Control District each serve to provide for the regulation of shoreline alteration, aquatic plant management, and lake patrol activities for their designated areas. The governing board of each District is the Board of County Commissioners. The primary revenue source is ad valorem property taxes levied by the Board and the annual budgets of each District must be approved by the Board. These Districts are presented together as a special revenue fund.

International Drive Community Redevelopment Agency (CRA) – The Agency serves to provide improved transportation and roadway conditions in the International Drive corridor. The governing body of the Agency is the Board of County Commissioners, which provides substantial funding of operations. The Agency is presented as a special revenue fund.

Orange Blossom Trail (OBT) Community Redevelopment Agency (CRA) – The Agency serves to renew economic interest and improve the commercial diversity and viability of a redevelopment area adjacent to Orange Blossom Trail. The governing body of the Agency is the Board of County Commissioners, which provides substantial funding of operations. The Agency is presented as a special revenue fund.

Discretely-presented component units are legally separate entities which do not meet the criteria for blending. They are reported in separate columns to emphasize that they are legally separate from the Board. The discrete component units of the Board are as follows:

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS NOTES TO FINANCIAL STATEMENTS, Continued for the year ended September 30, 2016

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Orange County Housing Finance Authority – The Authority serves to finance dwelling accommodations for low, moderate, and middle income persons in Orange County and three other adjacent counties. Its five-member board is appointed by the Board of County Commissioners. There is no budget approval required by the Board, although there is an approval requirement for any bonded debt issuance. The Board has no obligation to pay the outstanding debt of the Authority; however, it does have the power to remove an Authority board member without cause.

Orange County Library District – The District serves to provide comprehensive library services and serves County residents except for those within the cities of Winter Park and Maitland. The governing board of the District is composed of the Board of County Commissioners plus one member appointed by the City Council of the City of Orlando. This governing board levies the property taxes necessary to operate the District, adopts the annual budget, and approves debt issuances. However, the Board is not legally responsible for funding the operations or repayment of debt of the District and there is no financial benefit or burden relationship between the Board and the District.

Orange County Research and Development Authority – The Authority serves to establish, develop, and operate, in cooperation with the Board of County Commissioners and the University of Central Florida, a research and development park known as "Central Florida Research Park." Six positions on its seven-member board are appointed by the Board of County Commissioners. The annual budget and amendments, as well as all bonded debt issues, must be approved by the Board. Although the Board is not legally responsible for funding the operations or repayment of debt of the Authority, it has given economic assistance in prior fiscal years.

International Drive Master Transit and Improvement District - The District serves to administer transportation and capital planning projects along certain segments of International Drive. Two of the three board members are members of the Board of County Commissioners. There is no budget approval required by the Board; however, a major portion of the District's funding is derived from Municipal Service Taxing Units (MSTUs) of the Board. Tax revenues from these MSTUs are committed to the activities of the District. During the 2016 fiscal year, \$6.0 million was paid to the District from the Board's MSTUs.

<u>Orange County Health Facilities Authority</u> - The Authority serves to assist health facilities in the acquisition, construction, financing and refinancing of capital projects within the County and, under certain circumstances, outside the geographic limits of the County. Its five-member board is appointed by the Board of County Commissioners. The Authority is not legally required to adopt a budget; however, the

Continued

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Board must authorize the issuance of bonded debt. Neither the Authority nor the Board has any legal obligation for repayment of the revenue bonds issued through the Authority. The Authority is an issuer of "conduit" debt obligations.

Orange County Industrial Development Authority – The Authority serves to assist in financing and refinancing capital projects which will foster economic development in the County. Its five-member board is appointed by the Board of County Commissioners. The Authority is not legally required to adopt a budget; however, the Board must authorize the issuance of bonded debt. Neither the Authority nor the Board has any legal obligation for repayment of the revenue bonds issued through the Authority. As an issuer of "conduit" debt obligations, the Authority has no assets or liabilities.

Orange Blossom Trail Development Board, Inc. - This not-for-profit corporation, established by interlocal agreement between the Board of County Commissioners and the City of Orlando, serves to provide management services for redevelopment of a section of Orange Blossom Trail. Six positions of the nine-member board of directors are appointed by the Board, and they may be removed without cause. There is no budget approval requirement nor responsibility for deficit funding on the part of the Board; however, a major portion of the Corporation's revenues are derived from grants and reimbursements from the Board.

Orange County Educational Facilities Authority – The Authority serves to assist institutions for higher education in the construction, financing, and refinancing of capital projects within the County. Its seven-member board is appointed by the Board of County Commissioners. The Authority is not legally required to adopt a budget; however, the Board must authorize the issuance of bonded debt. Neither the Authority nor the Board has any legal obligation for repayment of the revenue bonds issued through the Authority. As an issuer of "conduit" debt obligations, the Authority has no assets, liabilities, revenues, or expenses.

None of the blended component units prepare individual financial statements. Individual audited financial statements for the discretely-presented component units can be obtained directly from their administrative offices as follows:

#### Α. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Orange County Housing Finance Authority 2211 Hillcrest Street Orlando, FL 32803-4905

Orange County Library District 101 East Central Boulevard Orlando, FL 32801

Orange County Research and Development Authority 12424 Research Parkway, Suite 100

International Drive Master Transit and Improvement District 7081 Grand National Drive, Suite 105 Orlando, FL 32819

Orlando, FL 32826

Orange County Educational Facilities Authority c/o Lowndes, Drosdick, Doster, Kantor & Reed, P.A. 215 N. Eola Drive Orlando, FL 32801

Orange County Health Facilities Authority

215 N. Eola Drive

Orlando, FL 32801

Orlando, FL 32801

Orlando, FL 32805

301 E. Pine Street, Suite 900

2719 S. Orange Blossom Trail

c/o Lowndes, Drosdick, Doster, Kantor & Reed, P.A.

Orange County Industrial Development Authority

Orange Blossom Trail Development Board, Inc.

The remainder of these notes provides disclosures for both the primary government and discretely-presented component units. In cases essential to fair presentation, GAAP requires special or separate note references for discretely-presented component units. Such disclosures are correspondingly noted and are displayed to the extent disclosed in the individual audited financial statements of the applicable component unit.

#### **Financial Statement Presentation:**

The Board's financial statements are prepared in accordance with Chapter 10.550, Rules of the Auditor General - Local Governmental Entity Audits (The "Rules"), which do not require separate financial statements for the Board but which specify certain requirements if such financial statements are presented. Requirements include presentation of fundlevel and component unit financial statements. Government-wide financial statements, related disclosures and management's discussion and analysis are not required by the Rules and are not presented. As such, these statements report information about the Board's funds, including fiduciary funds, but do not present a complete presentation of the Board's financial position and changes in financial position. Separate columns are presented for each major governmental and enterprise fund.

The Board reports the following major governmental funds:

General Fund - This is the Board's primary operating fund; it accounts for all financial transactions not required to be accounted for in another fund.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Fire Protection MSTU - This fund accounts for fire protection and emergency medical services financed with ad valorem taxes levied in the MSTU, as well as service fee revenues. The MSTU encompasses the unincorporated area of the County.

Sales Tax Trust - This fund accounts for receipt of the Board's share of state sales tax, and debt service payments for the Board's outstanding sales tax revenue bonds.

The Board reports the following major enterprise funds:

Convention Center - This fund accounts for the operation of the Orange County Convention Center, and the payment of debt service on the outstanding tourist development tax revenue bonds. Major revenues are charges for services and tourist development taxes.

Solid Waste System - This fund accounts for the Board's solid waste disposal (landfill) operation, primarily financed through user charges.

Water Utilities System - This fund accounts for costs associated with residential and commercial sewer and water services provided to various sections of the County, primarily financed through user charges.

Additionally, the Board reports the following fund types:

Internal service funds - These funds account for risk management, fleet management, and employee medical benefits services provided to other Board departments on a cost-reimbursement basis.

Private purpose trust fund - This fund accounts for assets held in trust for the benefit of the St. Johns River Water Management District, pursuant to a trust agreement dated February 21, 2006.

Agency funds - These funds account for assets held on behalf of third parties. Examples include developers' escrows held pending satisfactory performance on construction projects, escrows for the Sanford-Burnham Institute grant from the County and other funding parties, funds held for the Community Venues County Reserve, and funds held on behalf of inmates in the Board's correctional facilities.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### Measurement Focus and Basis of Accounting:

Governmental fund financial statements use a current financial resources measurement focus, and are maintained on the modified accrual basis of accounting. Revenues are recognized when they become susceptible to accrual; that is, when they become both "measurable" and "available to finance expenditures of the current period." The Board considers amounts collected on grants within 120 days after year-end, and amounts collected within 60 days after year-end on all other governmental funds, to be available and thus recognizes them as revenues of the current year. Expenditures are recognized in the accounting period in which the related fund liability is incurred, if measurable. Principal and interest on general long-term debt are recorded as fund liabilities when due or when amounts have been accumulated in the debt service funds for payments to be made early the following year.

Revenues of the Board which are susceptible to accrual under the modified accrual basis include property taxes, gas taxes, public service taxes, grant revenues, interest revenue, and charges for services. In applying the "susceptible to accrual" concept to intergovernmental revenues (grants, entitlements and shared revenues), the legal and contractual requirements of the numerous individual programs are used as guidance. There are essentially two types of these revenues. In one, moneys must be expended on the specific purpose or project before any amounts will be earned by the Board; therefore, revenues are recognized based upon when the expenditures are made if they meet the criterion of availability. In the other, moneys are essentially unrestricted as to purpose of expenditure and revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if they meet the criterion of availability.

The proprietary fund and private purpose trust fund financial statements use a flow of economic resources measurement focus to determine net income and financial position. The accounting principles used are similar to those applicable to businesses in the private sector and, thus, these funds are maintained on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred. Agency funds do not measure results of operations, but assets and liabilities are measured on the accrual basis of accounting.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### Fund Balance Presentation:

Fund balances of the governmental funds are classified as follows:

<u>Nonspendable</u>: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact.

<u>Restricted:</u> This classification includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation, or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

<u>Committed:</u> This classification includes amounts that can be spent only for specific purposes pursuant to constraints imposed by formal action of the highest level of decision making authority, the Board of County Commissioners. Such formal action may be in the form of an ordinance or resolution which, dependent upon the nature of the matter, may be equally binding and may only be modified or rescinded by a subsequent formal action.

<u>Assigned:</u> This classification includes amounts that are intended by the Board to be used for specific purposes, but are neither restricted nor committed. The Board has not granted any specific individual the authority to assign amounts, thus assignments may be made only by the Board.

<u>Unassigned:</u> This classification represents the residual positive balance within the General Fund, which has not been restricted, committed or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances.

The Board uses restricted amounts first when both restricted and unrestricted fund balances are available. Additionally, the Board first uses committed, then assigned, and then unassigned amounts of fund balance when expenditures are made.

#### **Budgets and Budgetary Accounting:**

Chapter 129, Florida Statutes, requires that the annual fiscal year budget be legally adopted at the fund level, and that any expenditures or contract for expenditure in the fiscal year for an amount greater than the total fund budget is unlawful. Pursuant to this legal requirement, an annual appropriated budget is adopted by resolution subject to public hearing. Such resolution sets the budget appropriations in total by fund for each governmental fund and each proprietary fund. Budgets for the trust funds and agency funds are not legally required or adopted. Budgetary information presented in this

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

report is in a categorized format by revenue source, expenditure function, and expenditure reserves, which represents a detail level greater than the statutory level of control. At the close of the fiscal year, all budget appropriations lapse to the extent that they have not been expended. Outstanding encumbrances also lapse, but are re-established in the succeeding fiscal year against the newly adopted budget.

In addition to the statutory requirements discussed above, the Board has adopted management control and approval guidelines for expenditures and budget amendments. Key components of these management guidelines are as follows:

- 1. Each fund contains allocations by object of expenditure, and for reserves for various purposes.
- 2. No expenditure or encumbrance may occur without a sufficient budgetary balance.
- 3. Allocations within a fund may be transferred within a department by action of the Board's budget officer or between departments by action of the Board.
- 4. Available balances to or from reserves may be used to modify an expenditure allocation in the same fund upon approval of the Board.
- 5. A revenue or other financing source which was originally unanticipated may be appropriated by action of the Board.
- 6. Increased revenues for proprietary funds may be appropriated by action of the Board.

Since transfers of budget allocations between departments must be approved by the Board, the department level is deemed the legal level of budgetary control. Such legal level of budgetary control corresponds to the categorical breakdowns reflected in the financial statements, except for the General Fund, the Grants special revenue fund and the Miscellaneous Construction Projects capital projects fund. These funds contain multiple operating departments requiring Board approval for budget transfers. Schedules showing budgeted and actual expenditures at the department level for these three funds are presented as supplementary information at the end of the Financial Section of the County's Comprehensive Annual Financial Report.

In instances where total fund appropriations are amended by revenues or other financing sources unanticipated in the existing budget, an amending budget resolution is adopted which indicates the revised budget appropriation for each affected fund. Amendments to overall appropriations for any other reasons also require a public hearing prior to adoption.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Budget appropriations presented in this report include all legally adopted appropriations as amended during the fiscal year. During the 2016 fiscal year, appropriation increases of approximately \$418 million were approved by the Board, primarily due to the issuance of refunding Sales Tax debt, refunding Tourist Development Tax debt, new State Revolving Loan debt, new grant awards, reappropriation of unexpended grant award balances and encumbrances outstanding at the end of the 2015 fiscal year. The original adopted budget for the 2016 fiscal year totaled \$3.60 billion and the final amended budget totaled \$4.02 billion, representing an 11.6% increase during the year.

All governmental fund budgets are prepared on a basis consistent with GAAP. The budgets for the proprietary funds are prepared on an accrual basis and are consistent with GAAP except that pension liability adjustment expense, depreciation, amortization, noncash capital contributions, and gains/losses on the disposal of assets are not budgeted; capitalized net interest costs on funds borrowed to finance the construction of capital assets are budgeted as interest income and interest expense; capital outlays are budgeted as expense; and debt proceeds and principal payments are respectively budgeted as revenue and expense. Insurance liability claims in the Risk Management internal service fund are budgeted according to the loss reserves available for disbursement rather than by new liabilities incurred during the fiscal year.

Annual budgets are prepared according to the following procedures:

During the month of July, the County Mayor, after working with the Board's budget officer to establish proposed funding priorities for the ensuing fiscal year, presents a tentative budget for each fund which includes all estimated receipts, taxes to be levied, all other financing sources and all estimated expenditures and reserves.

The Board examines these tentative budgets in work sessions throughout the month of July. Pursuant to law, the budgets of each fund are balanced (i.e., all revenues and other financing sources equal all expenditures, reserves, and other financing uses). Subject to hearing and notice requirements, the budgets may be revised as deemed necessary provided they remain in balance.

In September, public hearings are held to adopt tentative and final budgets. The hearings are held primarily to explain the budget and obtain public input. In accordance with statutory requirements, the annual budgets are enacted prior to October 1 through passage of a resolution. If for some reason a budget is not enacted by October 1, Florida Statutes provide for continued operation under the previous year's budget subject to any amendments.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### **Encumbrances**:

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of moneys are recorded as a reservation of budget, is employed as an extension of the statutorily required budgetary process. Under Florida Statutes, appropriations, even if encumbered, lapse at fiscal year end. Encumbrances outstanding at September 30, 2016 represented by purchase orders and other executory contracts, were approximately \$147.8 million. It is the Board's intention to substantially honor these encumbrances under authority provided in the subsequent year's budget.

### Cash and Cash Equivalents:

Cash balances from the majority of funds are pooled for investment purposes. Earnings from such investments are allocated to the respective funds based on applicable cash participation by each fund. The investment pools are managed such that all participating funds have the ability to deposit and withdraw cash as if they were demand deposit accounts, and therefore all balances representing participants' equity in the investment pools are classified as cash equivalents for purposes of the statement of cash flows. For investments which are held separately from the pools, those which are highly liquid (including restricted assets) with an original or remaining maturity of 90 days or less when purchased are also considered to be cash equivalents for the statement of cash flows.

#### Investments:

All investments are stated at fair value or at amortized cost, which approximates fair value. Investment fair values are based on quoted market prices, except for bankers' acceptances and commercial paper, which are based on amortized cost. Investments in Florida PRIME, a SEC 2a-7 like investment pool, and money market mutual funds are stated at amortized cost which is substantially the same as fair value.

### Accounts Receivable:

Amounts due from private individuals, organizations, or other governments which pertain to charges for services rendered by Board departments are reported as accounts receivable.

Receivables are reviewed periodically to establish or update the provisions for uncollectible amounts. These provisions are estimated based on an analysis of the age of the various accounts. The Board records the amount of earned but unbilled service revenues for the Water Utilities System enterprise fund.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### Notes and Loans Receivable:

The Board has several agreements with other agencies under which cash has been advanced to those agencies for the purpose of financing loans to developers for multifamily affordable housing projects. These noninterest-bearing advances will be repaid to the Board over varying terms of up to 30 years. The outstanding principal balance is reported as Notes and Loans Receivable in the Local Housing Assistance (SHIP) special revenue fund, with a corresponding amount in Restricted Fund Balance, as future use of collected proceeds remain restricted. With the exception of an allowance established for one note to recognize a reduction from the amount due for compliance with conditions of the agreement, no uncollectible allowance has been established for these receivables, based upon management's evaluation of the loans.

Also included in the Local Housing Assistance (SHIP) and the Grants special revenue funds are loans receivable associated with the Board's Down Payment Assistance, Neighborhood Stabilization and Housing Rehabilitation Programs. Loans are collateralized by personal residences and are forgiven over periods up to 20 years, provided that the program participant complies with the terms of the loan. An allowance is also established equal to the value of the loans as the Board does not expect to collect on them.

### Interfund Balances and Activity:

During the course of normal operations, the Board has numerous transactions between funds. Examples of these transactions include providing services, constructing assets or servicing debt. These transactions are generally recorded as interfund transfers, except for internal service fund charges which are reflected as revenues to internal service funds and expenses or expenditures to the funds receiving the services. Additionally, short-term interfund loans are recorded from time to time as cash flow needs arise. As of fiscal year-end, any unpaid amounts related to these transactions are reported as "due from other funds" or "due to other funds" on the fund financial statements. Interfund loans not expected to be repaid within one year are reported as advances. In governmental funds, advances are offset equally by a nonspendable fund balance which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation. Interfund balances and transfers are consolidated for government-wide financial reporting, and residual balances between governmental activities and business-type activities, if any, are reported on the government-wide statements of the County.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### **Inventories**:

Inventories in proprietary fund types consist of materials and supplies held for consumption and are valued at the lower of cost or market. Cost is determined by the Solid Waste System and the Water Utilities System enterprise funds using the weighted average and the moving average methods, respectively. The Fleet Management internal service fund values inventory using the first-in, first-out method.

### Assets Held for Resale:

The Board administers a program whereby it purchases residential properties with the express intent of resale. Properties purchased are rehabilitated and offered for sale to purchasers meeting certain criteria. Properties held for resale are reported at lower of cost or net realizable value in the governmental funds.

### **Restricted Assets:**

The use of certain assets of enterprise funds is restricted by specific provisions of bond resolutions and agreements with various parties. Assets so designated are identified as restricted assets on the statement of net position. When both restricted and unrestricted resources are available for use, the Board's policy is to use restricted resources first, then unrestricted resources as they are needed. Restricted assets are classified as noncurrent if they are for acquisition or construction of capital assets, for liquidation of long-term debt, or are for other than current operations.

### Capital Assets:

Capital assets are reported in the applicable governmental or business-type activities column in the government-wide financial statements of the County. Constructed or purchased assets are recorded at historical cost or estimated historical cost. Donated assets are recorded at acquisition value on the date of donation. The thresholds for capitalization of assets range from \$500 to \$1 million, depending on the asset class. Costs of maintenance and repairs that do not add to the value of assets or extend their useful lives are not capitalized.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

All capital assets except land and construction in progress are depreciated using the straight-line method over the following estimated useful lives:

Buildings	25 to 50 years
Improvements other than buildings	10 to 50 years
Machinery and equipment	3 to 15 years
Infrastructure – roadways	20 to 50 years
Infrastructure – drainage	20 to 75 years
Intangible	3 to 40 years

### Capitalization of Interest:

The enterprise funds capitalize net interest costs on funds borrowed to finance the construction of capital assets. Interest cost information for the enterprise funds for the fiscal year ended September 30, 2016 is as follows:

	 Convention Center	 Water Utilities System
Total interest cost	\$ 30,358,187	\$ 1,111,055
Net amount capitalized	\$ 2,139,757	\$ 655,469

### Deferred Outflows/Inflows of Resources and Unearned Revenue:

Deferred outflows of resources represent a consumption of net position that applies to a future period and therefore will not be recognized as expended until then. The Board presents deferred outflows in business-type activities associated with pensions, amortized over future periods, and losses charged on the refunding of debt, amortized over the life of the debt.

In instances where assets have been received by the Board for services to be rendered in future periods, asset balances have been offset by an unearned revenue liability account in the financial statements. Unearned revenues of the Board's business-type activities at September 30, 2016 are associated with cash received to secure future bookings at the Convention Center. Unearned revenue included in governmental activities are deposits held from builders for future building permit issuance, where revenue will be earned in future periods.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Deferred inflows of resources are reported in governmental activities to offset receivables and deposits that do not meet the availability criterion under the modified accrual basis of accounting. Primary examples of the Board's deferred inflows are amounts associated with outstanding receivables for grants, EMS transport services and 911 system service provider fees, where payments will be received in cash over future periods. The Board presents deferred inflows associated with pensions in its business-type activities.

#### Landfill Closure Costs:

Under the terms of current state and federal regulations, the Board is required to place a final cover on closed landfill areas, and to perform certain monitoring and maintenance functions for a period of up to 30 years after closure. In accordance with GASB Statement No. 18, the Board is recognizing these costs of closure and postclosure maintenance over the active life of each landfill area, based on landfill capacity used during the period. Required obligations for these costs are recognized in the governmental activities for internal landfill operations and in the Solid Waste System enterprise fund for public landfill operations.

## Accretion of Original Issue Discount on Bonds:

The original issue discount on compound interest bonds is being accreted to maturity using the interest method.

### Obligation for Bond Arbitrage Rebate:

Pursuant to Section 148(f) of the U. S. Internal Revenue Code, the Board must rebate to the United States Government the excess of interest earned from the investment of certain debt proceeds and pledged revenues over the yield rate of the applicable debt. Arbitrage rebate, if any, is due and payable on each five-year anniversary of the respective debt issue. As of September 30, 2016, the Board had no outstanding arbitrage rebate liability.

## Operating and Nonoperating Revenues and Expenses:

The proprietary fund financial statements distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses are those that result from providing services associated with the principal activities of the respective fund. Primary examples of operating revenues are charges for hall and room rentals of the Convention Center, landfill tipping fees of the Solid Waste System, and charges for water and wastewater treatment services of the Water Utilities System. Operating expenses include

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

the cost of sales and services, administrative costs, and depreciation expense. Nonoperating revenues and expenses are all those that do not meet the criteria described above, and include interest and tax revenues and debt service expenses.

### **Compensated Absences**:

It is the policy of the Board to permit employees to accumulate a limited amount of earned but unused leave benefits which will be paid to employees upon separation from service. Unpaid compensated absences are recorded as a liability when the benefits are earned in the proprietary fund financial statements. For governmental funds, there is no legal requirement to accumulate expendable available financial resources to liquidate the obligation; thus expenditures are recognized in the governmental funds when payments are made to employees. The valuation of accrued leave benefits is calculated in accordance with GASB Statement No. 16. The liability is typically liquidated with resources of the same fund that has paid the applicable employee's regular salaries and fringe benefits which include the General, Special Revenue, Internal Service and Enterprise funds. The current portion of the accrued compensated absences liability is based on the average annual amount of leave paid over the preceding three years.

#### Pension Expense:

The Board expenses required pension contributions as a component of personal services expense. Additionally, in accordance with GASB Statement No. 68, the proprietary funds expense their proportionate share of actuarially determined changes in the net pension liability as pension liability adjustment expense.

### **Bond Amortization Costs:**

In the proprietary fund financial statements, bond premium and discount are amortized over the life of the bonds using the interest method. Also, in accordance with GASB Statement No. 23, the difference between the reacquisition price and the net carrying amount of refunded debt is being amortized over the shorter of the life of the old debt or the life of the new debt using the interest method. Amortization of bond premium or discount and the deferred amounts on refundings which are not capitalized are recorded as components of interest expense.

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### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### **Property Tax Revenues:**

Ad valorem property taxes levied in September 2016 are for the purpose of financing the budget of the 2017 fiscal year. Property tax revenues recognized for the 2016 fiscal year were levied in September 2015. Virtually all unpaid taxes are collected via the sale of tax certificates prior to fiscal year end; thus there is no receivable reported for property taxes in the financial statements.

Revenues for fiscal year

November 30, 2015

April 1, 2016

Key dates in the property tax cycle are as follows:

nuary 1, 2015
, .,0.0
ıgust 25, 2015
mber 17, 2015
ctober 1, 2015
ember 1, 2015

Tax certificates sold on

Property taxes payable:

Maximum discount (latest date)

unpaid taxes May 31, 2016

## Use of Estimates:

Delinguent

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities as of the financial statement date and the reported amounts of revenues and expenses or expenditures during the reporting period. Actual results could differ from those estimates.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### **New Accounting Pronouncements:**

Effective October 1, 2015, the Board adopted the provisions of GASB Statement No. 72, Fair Value Measurement and Application and GASB Statement No. 79, Certain External Investment Pools and Pool Participants. The effect of adopting these standards is to provide enhanced disclosures regarding investment valuation. The investments held by the County are measured and recorded using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

Level 1: Unadjusted quoted prices for identical assets or liabilities in active markets

Level 2: Observable other than quoted market prices

Level 3: Unobservable and significant

#### **B. DEPOSITS AND INVESTMENTS**

#### **Primary Government:**

As of September 30, 2016, the carrying values of the Board's deposits and investments, with their respective Standard & Poor's (S&P) and Moody's Investors Service credit ratings, were as follows:

Investment Type	Fair Value	Credit Rating
Demand and time deposits	\$ 100,549,410	NA
Florida PRIME	145,000,000	AAAm
U.S. Treasury Bills	9,970,500	A-1+/P-1
U.S. Treasury Notes	1,140,203,503	AA+/Aaa
Federal instrumentalities:		
Discount notes	60,169,103	A-1+/P-1
Notes and bonds	54,643,804	AA+/Aaa
Money market mutual funds	65,337,951	AAAm/Aaa-mf
Total deposits and investments	\$ 1,575,874,271	

### B. DEPOSITS AND INVESTMENTS, Continued

The Board's fair value measurement for U.S. Treasury Bills, U.S. Treasury Notes and Federal Instrumentalities uses observable inputs other than quoted prices in active markets (Level 2 inputs). Florida PRIME, time deposits and money market mutual funds maintain stable net asset value and are valued at amortized cost. There are no restrictions or limitations on withdrawals; however, Florida PRIME may, on the occurrence of an event that has a material impact on liquidity or operations, impose restrictions on withdrawals for up to 48 hours.

### Credit Risk:

The Board's Investment Policy (Policy) limits credit risk by restricting authorized investments to the following: obligations issued or explicitly guaranteed by the U.S. Government (Treasuries), obligations of certain U.S. Government-sponsored Federal instrumentalities (Instrumentalities), direct obligations of states and municipalities, repurchase agreements comprised of Treasuries or Instrumentalities, Florida PRIME administered by Florida's State Board of Administration (a 2a7-like pool), commercial paper, bankers' acceptances, bank certificates of deposit or savings accounts, and money market mutual funds (Money Markets). The Policy requires that investments in Instrumentality debt be guaranteed by the full faith and credit of the U.S. Government-sponsored agency, and that investments in Money Markets have an S&P rating of AAAm or AAAg, and limits eligible Money Markets to those comprised of Treasuries. For arbitrage compliance only, Money Markets may be comprised of state and local government taxable and tax-exempt debt.

#### Concentration of Credit Risk:

Except for Treasuries, the Policy establishes limitations on portfolio composition for all permitted investments, both by investment type and by issuer, in order to control concentration of credit risk. The Policy provides that a maximum of 45% of the portfolio may be invested in any of four specified Instrumentalities, with a limit of 15% in any one issuer; and that a maximum of 25% of the portfolio may be invested in Money Markets, with a limit of 10% of the portfolio invested in any one issuer. At September 30, 2016, the Board's investment pool portfolio included investments in three authorized Instrumentalities, each of which represented three percent or less of the pool portfolio.

### B. DEPOSITS AND INVESTMENTS, Continued

### **Custodial Credit Risk:**

The Policy requires that bank demand and time deposits be secured as provided by Chapter 280, Florida Statutes. This law requires local governments to deposit funds only in financial institutions designated as qualified public depositories by the Chief Financial Officer of the State of Florida. At September 30, 2016, all of the Board's bank deposits were in qualified public depositories.

The Policy requires execution of a third-party custodial safekeeping agreement for all purchased securities, and requires that securities be held in the Board's name. As of September 30, 2016, all of the Board's investments were held in a bank's trust department in the Board's name.

#### Interest Rate Risk:

For all investment types, the Policy limits the investment of current operating funds to 13 months. To increase returns and provide diversity, the Policy also provides for the investment of noncurrent (13 months) operating funds in investments with maturities no longer than 60 months. Noncurrent operating funds are invested in the intermediate term portfolio with a maximum maturity of 36 months, and a noncurrent operating portfolio with a maximum maturity of 60 months. Bond reserves, construction funds, and other nonoperating funds may be invested for up to 10 years, subject to debt covenant restrictions and liquidity needs.

As of September 30, 2016, the Board's investments have the following weighted average maturities by investment type: U.S. Treasury Bills – 7.9 months; U.S. Treasury Notes – 22.8 months; Federal instrumentalities – 5.5 months; Money Markets – not more than 60 days. The portfolio did not contain any callable securities.

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### C. RESTRICTED ASSETS

The use of certain assets is restricted by specific provisions of bond resolutions and agreements with various outside parties. Restricted assets at September 30, 2016 consist of the following:

	E	Cash and Cash Equivalents	Inves	stments	lı	ccrued nterest ceivable	Totals
Convention Center		<u> </u>					
Bond interest	\$	14,844,742	\$	-	\$	25,988	\$ 14,870,730
Bond principal		37,580,000		-		-	37,580,000
Bond reserve		456,487	69,	267,300		-	69,723,787
Bond issuance costs		18,978		-		-	18,978
Sixth cent TDT		2,727,103		-		-	2,727,103
Hotel surcharge		7,220,564		-		-	7,220,564
Fund totals		62,847,874	69,	267,300		25,988	132,141,162
Solid Waste System							
Customer deposits		293,918		-		-	293,918
Fund totals		293,918		-		-	293,918
Water Utilities System							
Operation and maintenance fund		23,156,764		-		-	23,156,764
Series 2016 construction fund		17,355,627		-		-	17,355,627
Revenue fund		68,391		-		-	68,391
Bond interest account		1,009,144		-		-	1,009,144
Bond cost of issuance		15,115		-		-	15,115
Bond renewal and replacement fund		8,000,000		-		-	8,000,000
Bond reserve account		6,156,884		-		-	6,156,884
Loan debt service		578,645		-		-	578,645
Loan repayment reserve		760,140		-		-	760,140
Customer deposits		9,120,612		-		-	9,120,612
Fund totals		66,221,322		-		-	66,221,322
Total restricted assets		129,363,114	69,	267,300		25,988	198,656,402
Less: Current portion		(90,173,552)		-		(25,988)	(90,199,540)
Restricted assets, noncurrent portion	\$	39,189,562	\$ 69,	267,300	\$	-	\$108,456,862

#### D. NOTES AND LOANS RECEIVABLE

Notes and loans receivable of the primary government at September 30, 2016 were as follows:

#### Governmental activities:

SHIP-Assisted grant loan due from Grand Avenue Economic Community Development Corporation dated 2010; to be reduced annually by 1/20th of the original amount

595,000

Multi-Family Affordable Housing Agreements with Florida Community Capital Corporation and Neighborhood Lending Partners dated 1997 through 2014; secured by an equitable ownership of the underlying mortgages; noninterest bearing; repayment of principal is made quarterly over the life of the underlying mortgages, with final maturities ranging from 2018 to 2039

9,813,776

SHIP-Assisted and Grant Assisted loans due from individual participants in the Board's down payment assistance, neighborhood stabilization and rehabilitation programs. Loans are collateralized by liens on personal residences and are forgiven after periods of up to 20 years provided the program participant complies with terms of the loan.

50,859,351

61,268,127

Less allowance for uncollectible accounts

(51,454,351)

Governmental activities notes and loans receivable, net

\$ 9,813,776

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## E. CAPITAL ASSETS

During the year ended September 30, 2016, the following changes in capital assets occurred:

		Balance 10/1/2015		Additions		Reductions		Balance 9/30/2016
Governmental activities:								
Capital assets, not being depreciated:								
Land Construction in progress	\$	1,145,918,513 209,104,466	\$	25,649,018 68,977,053	\$	- (52,020,350)	\$	1,171,567,531 226,061,169
Total capital assets, not being depreciated		1,355,022,979		94,626,071		(52,020,350)		1,397,628,700
Capital assets, being depreciated/amortized:								
Buildings and improvements		757,014,760		15,037,229		(31,725)		772,020,264
Infrastructure		2,476,185,593		55,488,181		(415,101)		2,531,258,673
Machinery and equipment		288,994,604		23,927,701		(29,532,168)		283,390,137
Intangible		296,043,299		62,601,401		(1,208)		358,643,492
Total capital assets, being depreciated/amortized		3,818,238,256		157,054,512		(29,980,202)		3,945,312,566
Less accumulated depreciation/amortization for:								
Buildings and improvements		(280,158,727)		(19,034,510)		10,485		(299,182,752)
Infrastructure		(875,150,242)		(50,165,509)		279,172		(925,036,579)
Machinery and equipment		(216,510,122)		(20,120,090)		29,487,552		(207,142,660)
Intangible		(24,019,777)		(1,275,559)		1,208		(25,294,128)
Total accumulated depreciation and amortization		(1,395,838,868)		(90,595,668)		29,778,417		(1,456,656,119)
Total capital assets, being depreciated/amortized,	_	<u> </u>	_		•			<u> </u>
net		2,422,399,388		66,458,844		(201,785)		2,488,656,447
Governmental activities capital assets, net	\$	3,777,422,367	\$	161,084,915	\$	(52,222,135)	\$	3,886,285,147
Business-type activities:								
Capital assets, not being depreciated:								
Land	\$	245,663,003	\$	2,010,701	\$	-	\$	247,673,704
Construction in progress		259,655,853		132,561,576		(219,479,775)		172,737,654
Total capital assets, not being depreciated		505,318,856		134,572,277		(219,479,775)		420,411,358
Capital assets, being depreciated/amortized:								
Buildings		1,417,794,137		85,912,404		-		1,503,706,541
Improvements other than buildings		1,998,323,173		159,282,525		-		2,157,605,698
Machinery and equipment		169,401,934		12,429,099		(5,464,224)		176,366,809
Intangible		74,657,084		9,460,305		(275,830)		83,841,559
Total capital assets, being depreciated/amortized		3,660,176,328		267,084,333		(5,740,054)		3,921,520,607
Less accumulated depreciation/amortization for:								
Buildings		(483,447,676)		(35,881,736)		-		(519,329,412)
Improvements other than buildings		(1,043,097,273)		(71,267,580)		-		(1,114,364,853)
Machinery and equipment		(116,935,763)		(11,797,428)		5,440,772		(123,292,419)
Intangible		(15,452,142)		(1,011,399)		275,830		(16,187,711)
Total accumulated depreciation and amortization		(1,658,932,854)	•	(119,958,143)		5,716,602		(1,773,174,395)
Total capital assets, being depreciated/amortized,	_		-			<u> </u>	_	
net		2,001,243,474	-	147,126,190		(23,452)		2,148,346,212
Business-type activities capital assets, net	\$	2,506,562,330	\$	281,698,467	\$	(219,503,227)	\$	2,568,757,570

### E. CAPITAL ASSETS, Continued

Depreciation expense was charged to functions/programs as follows:

General government (includes internal service funds) Public safety	\$ 14,543,089 20,174,253
Physical environment	2,925,351
Transportation	44,200,840
Economic environment	717,549
Human services	1,786,817
Culture and recreation	6,247,769
Total depreciation expense - governmental activities	\$ 90,595,668
Business-type activities:	
Convention Center	\$ 39,422,368
Solid Waste System	5,087,388
Water Utilities System	 75,448,387
Total depreciation expense - business-type activities	\$ 119,958,143

Amounts associated with the Board's governmental activities capital assets, related accumulated depreciation, and depreciation expense are reported on the government-wide financial statements of the County rather than on the financial statements of the Board except for those presented in the internal service fund statements included in this report. Depreciation expense of the internal service funds are included in the general government function above.

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## F. GOVERNMENTAL FUND BALANCES

At September 30, 2016, the Board's governmental fund balances were classified as follows:

			Major Funds				
	-		Fire		-	Other	
			Protection	Sales Tax		Governmental	
		General	MSTU	Trust		Funds	
Nonspendable:	-				-		
Deposits and prepaids	\$	1,263,839	\$ -	\$ -	\$	-	
Interfund Ioan		3,200,000	-	-		124,366	
Restricted for:							
Protection of people							
and property		-	-	-		60,349,379	
Court programs		-	-	-		3,244,105	
Physical environment		255,365	-	-		14,978,255	
Transportation projects		-	-	-		157,782,648	
Economic environment		-	-	-		29,294,138	
Human services		-	-	-		1,052,705	
Parks and recreation		-	-	-		17,526,500	
Public donations		911,457	-	-		-	
Debt service		-	-	51,080,350		11,640,905	
Committed to:							
Construction projects		-	-	-		33,140,141	
Protection of people							
and property		27,863	42,912,632	-		15,504,946	
Physical environment		-	-	-		31,403,958	
Transportation projects		-	-	-		27,795,306	
Human services		-	-	-		1,172,225	
Parks and recreation		-	-	-		33,566,476	
Assigned to:							
Administrative operations		5,752,372	-	-		-	
Court programs		-	-	-		131,018	
Protection of people							
and property		5,433,232	-	66,117,659		3,956,967	
Physical environment		44,756	-	-		-	
Transportation projects		-	-	80,810,472		46,976,009	
Human services		2,651,057	-	-		158,382	
Debt services		-	-	338,186		66,853,212	
Unassigned:							
General government		122,808,981	 	 -	_		
Total fund balances	\$	142,348,922	\$ 42,912,632	\$ 198,346,667	=	\$ 556,651,641	

#### G. RISK MANAGEMENT AND INSURANCE COVERAGE

### Risk Management Program:

The Board maintains the Risk Management internal service fund which reports the costs and benefits of a mutual risk management, loss prevention, and self-insurance program for property, liability, and workers' compensation losses. The self-insurance program covers the operations of the Board and the constitutional officers with the exception of the Sheriff, which elects to assume responsibility for general liability, automobile, and workers' compensation losses related to its operations.

The Risk Management fund covers claims on losses up to the following limits:

errorism
e Tank Liability ft
kdown nent

The Board has excess insurance coverage in place for instances where losses exceed the above-stated limits. There have been no claim settlements in excess of insurance coverage during the three fiscal years ended September 30, 2016. Coverage limits for flood and earthquake damages, damages from named windstorms, and damages from other wind or hail events, are set at \$50 million, \$100 million, and \$500 million, respectively.

### G. RISK MANAGEMENT AND INSURANCE COVERAGE, Continued

The claims liability reported in the Risk Management fund at September 30, 2016 and 2015 is based on an actuarial review of claims pending and past experience. The liability is recorded on a present value basis, excluding nonincremental claims adjustment expenses and using a discount factor of 3.5%. The undiscounted liability as of September 30, 2016 was \$45,902,931. Changes in the fund's claims liability amount during Fiscal Years 2016 and 2015 were:

	Year ended September 30						
		<u>2016</u>		<u>2015</u>			
Liability beginning balance	\$	37,910,662	\$	37,350,275			
Claims and changes in estimates		10,475,586		9,049,113			
Claim payments		(9,876,709)		(8,488,726)			
Liability ending balance	\$	38,509,539	\$	37,910,662			

#### <u>Self-Insurance – Employee Medical Benefits:</u>

Effective January 1, 2007, the Board converted from a fully-insured to a self-insured plan for employee medical benefits. The plan covers all regular employees and certain retirees and former employees of the Board and their eligible dependents. Pursuant to interlocal agreements, all of the constitutional officers except for the Sheriff, as well as four other small local governmental agencies, are participating in the Board's plan. In accordance with GASB Statement No. 10, the plan is accounted for through the Board's Employee Benefits internal service fund.

The self-insurance plan covers claims up to \$800,000 per individual per year. The Board has purchased an insurance policy to cover claims in excess of this amount, up to an additional \$2 million per individual per year. In accordance with the Affordable Care Act, the lifetime maximum for a covered individual is unlimited.

### G. RISK MANAGEMENT AND INSURANCE COVERAGE, Continued

The claims liability reported in the Employee Benefits internal service fund is the actuarially determined undiscounted amount. The change in the fund's claims liability amount during Fiscal Years 2016 and 2015 was:

	Year ended September 30						
		<u>2016</u>		<u>2015</u>			
Liability beginning balance	\$	6,903,769	\$	7,873,933			
Claims incurred		83,024,023		79,549,564			
Claim payments		(83,606,384)		(80,519,728)			
Liability ending balance	\$	6,321,408	\$	6,903,769			

#### H. RETIREMENT PLANS

### Florida Retirement System:

General Information - All of the Board's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration ("SBA"). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site:

www.dms.myflorida.com/workforce operations/retirement/publications.

### H. RETIREMENT PLANS, Continued

### **Pension Plan**

<u>Plan Description</u> – The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees.

Benefits Provided - Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

### H. RETIREMENT PLANS, Continued

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

Contributions – Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2015 through June 30, 2016 and from July 1, 2016 through September 30, 2016, respectively, were as follows: Regular--7.26% and 7.52%; Special Risk Administrative Support--32.95% and 28.06%; Special Risk--22.04% and 22.57%; Senior Management Service--21.43% and 21.77%; Elected Officers'--42.27% and 42.47%; and DROP participants--12.88% and 12.99%. These employer contribution rates include a 1.66% HIS Plan subsidy for the period covering October 1, 2015 through September 30, 2016.

The Board's contributions to the Pension Plan totaled \$37,109,365 for the fiscal year ended September 30, 2016.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – The Board's governmental funds, which utilize the current resources measurement basis of accounting, generally recognize pension expense as amounts are paid. Pension liabilities are recognized at the fund level only to the extent expected to be liquidated with expendable available financial resources. Amounts associated with long-term pension liabilities and related deferred outflows of resources and deferred inflows of resources are reported on the government-wide financial statements of the County, rather than the financial statements of the Board.

## H. RETIREMENT PLANS, Continued

The Board's enterprise and internal service funds recognize pension liabilities, pension expense and deferred outflows of resources and deferred inflows of resources related to pensions on the accrual basis of accounting. At September 30, 2016, the Board's enterprise and internal service funds reported a liability of \$39,478,913 for their proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2016. The Board's proportionate share of the net pension liability was based on the Board's 2015-16 fiscal year contributions relative to the 2014-15 fiscal year contributions of all participating members. At June 30, 2016, the Board's proportionate share for all funds was 1.42%, which was an increase of 0.07% percent from its proportionate share measured as of June 30, 2015. Approximately 11.0% of the Board's proportionate share of the net pension liability was allocated to the enterprise and internal service funds of the Board based on their proportionate share of the Board's pension plan contributions.

For the fiscal year ended September 30, 2016, the Board's enterprise and internal service funds recognized pension expense of \$5,716,364. In addition, these activities reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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## H. RETIREMENT PLANS, Continued

Description	 Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 3,022,810	\$ 367,576
Change of assumptions	2,388,357	-
Net difference between projected and actual earnings on Pension Plan investments	10,204,818	-
Changes in proportion and differences between Pension Plan contributions and proportionate share of contributions	926,371	700,079
	320,371	700,073
Pension Plan contributions subsequent to the measurement date	1,153,585	 <u>-</u>
Total	\$ 17,695,941	\$ 1,067,655

The Pension Plan's deferred outflows of resources related to the Board's enterprise and internal service funds contributions to the Plan subsequent to the measurement date, totaling \$1,153,585, will be recognized as a reduction of the net pension liability in the fiscal year ending September 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense of the enterprise and internal service funds as follows:

Fiscal Year Ending September 30:	<u>Amount</u>					
2017	\$	2,062,494				
2018		2,062,494				
2019		6,040,966				
2020		4,262,813				
2021		780,810				
Thereafter		265,124				

### H. RETIREMENT PLANS, Continued

<u>Actuarial Assumptions</u> – The total pension liability in the July 1, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.60%

Salary increases 3.25%, average, including inflation Investment rate of return 7.60%, net of pension plan investment

expense, including inflation

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used in the July 1, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

### H. RETIREMENT PLANS, Continued

Appet Class	Target	Arithmetic	(Geometric)	Standard
Asset Class	Allocation (1)	Return	Return	Deviation
Cash	1.0%	3.0%	3.0%	1.7%
Fixed income	18.0%	4.7%	4.6%	4.6%
Global equity	53.0%	8.1%	6.8%	17.2%
Real estate (property)	10.0%	6.4%	5.8%	12.0%
Private equity	6.0%	11.5%	7.8%	30.0%
Strategic investments	12.0%	6.1%	5.6%	11.1%
Total	100.0%			
Assumed Inflation - Mean		2.6%		1.9%

### (1) As outlined in the Pension Plan's investment policy

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.60%, which is a decrease from 7.65% used to determine the total pension liability in the prior year. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the Board's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following represents the Board's enterprise and internal services funds proportionate share of the net pension liability calculated using the discount rate of 7.60%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.60%) or one percentage point higher (8.60%) than the current rate:

				Current	
	•	1% Decrease (6.60%)		Discount Rate (7.60%)	1% Increase (8.60%)
		(0.0070)	-	(7.0070)	 (0.0070)
Enterprise and internal service funds proportionate share of					
the Net Pension Plan liability	\$	72,683,351	\$	39,478,913	\$ 11,840,603

### H. RETIREMENT PLANS, Continued

<u>Pension Plan Fiduciary Net Position</u> - Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the Pension Plan</u> - At September 30, 2016, the Board's enterprise and internal service funds reported de minimis amounts payable for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2016.

### **HIS Plan**

<u>Plan Description</u> – The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

<u>Benefits Provided</u> – For the fiscal year ended September 30, 2016, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

<u>Contributions</u> – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2016, the HIS rate was 1.66%. The Board contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

### H. RETIREMENT PLANS, Continued

The Board's contributions to the HIS Plan totaled \$5,950,245 for the fiscal year ended September 30, 2016.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – The basis of accounting and financial reporting of the Board's HIS Plan is identical to that of the Board's Pension Plan. At September 30, 2016, the Board's enterprise and internal service funds reported a liability of \$23,961,901 for their proportionate share of the Board's HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2016. The Board's proportionate share of the net pension liability was based on the Board's 2015-16 fiscal year contributions relative to the 2014-15 fiscal year contributions of all participating members. At June 30, 2016, the Board's proportionate share for all funds was 1.12%, which was an increase of 0.01% percent from its proportionate share measured as of June 30, 2015. Approximately 18.4% of the Board's proportionate share of the net pension liability was allocated to the enterprise and internal service funds of the Board based on their proportionate share of the Board's HIS Plan contributions

For the fiscal year ended September 30, 2016, the Board's enterprise and internal service funds recognized pension expense of \$2,024,914. In addition, these activities reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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## H. RETIREMENT PLANS, Continued

Description	Deferred Outflows of Resources	Deferred Inflows of Resources	
Differences between expected and actual experience	\$ -	\$ 54,577	
Change of assumptions	3,760,231	-	
Net difference between projected and actual earnings on HIS Plan investments	12,116	-	
Changes in proportion and differences between HIS Plan contributions and proportionate share of contributions	369,380	-	
HIS Plan contributions subsequent to the measurement date	 282,690	<u>-</u>	
Total	\$ 4,424,417	\$ 54,577	

The deferred outflows of resources related to the HIS Plan resulting from the Board's enterprise and internal service funds contributions to the HIS Plan subsequent to the measurement date, totaling \$282,690, will be recognized as a reduction of the net pension liability in the fiscal year ending September 30, 2017. Other amounts reported as deferred outflows of resources related to the HIS Plan will be recognized as pension expense in the enterprise and internal service funds as follows:

Fiscal Year Ending September 30:	<u>Amount</u>					
2017	\$	740,134				
2018	·	740,134				
2019		737,827				
2020		736,719				
2021		618,511				
Thereafter		513,825				

### H. RETIREMENT PLANS, Continued

<u>Actuarial Assumptions</u> – The total pension liability in the July 1, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.60%

Salary increases 3.25%, average, including inflation

Municipal bond rate 2.85%

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used in the July 1, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 2.85%, which is a decrease from 3.80% used to determine the total pension liability in the prior year. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

<u>Sensitivity of the Board's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> - The following represents the Board's enterprise and internal service funds proportionate share of the net pension liability calculated using the discount rate of 2.85%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (1.85%) or one percentage point higher (3.85%) than the current rate:

	Current					
		1% Decrease		Discount Rate		1% Increase
		(1.85%)		(2.85%)		(3.85%)
Enterprise and internal service						
funds proportionate share of the HIS Plan liability	\$	27,489,744	\$	23,961,901	\$	21,033,984

### H. RETIREMENT PLANS, Continued

<u>HIS Plan Fiduciary Net Position</u> - Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the HIS Plan</u> - At September 30, 2016, the Board's enterprise and internal service funds reported de minimis amounts payable for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2016.

The aggregate amount of net pension liabilities, related deferred outflows of resources and deferred inflows of resources and pension expense for the Board's enterprise and internal service funds defined benefit pension plans are summarized below:

		Pension Plan	HIS Plan		_	Total
A1 4 P 1 199	Φ.	00.470.040	Φ.	00 004 004	Φ.	00 440 044
Net pension liabilities	\$	39,478,913	\$	23,961,901	\$	63,440,814
Deferred outflows of resources related to defined benefit plans		17,695,941		4,424,417		22,120,358
Deferred inflows of resources						
related to defined benefit plans		1,067,655		54,577		1,122,232
Pension expense		5,716,364		2,024,914		7,741,278

#### **Investment Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Board employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee

#### H. RETIREMENT PLANS, Continued

contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution and by forfeited benefits of plan members. The employer contribution for the periods from October 1, 2015 through June 30, 2016 and July 1, 2016 through September 30, 2016 were 0.04% and 0.06% of payroll, respectively. Allocations to the investment member's accounts during the 2015-16 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class--6.30%, Special Risk Administrative Support class-7.95%, Special Risk class--14.00%, Senior Management Service class--7.67% and County Elected Officers class--11.34%.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2016, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Board.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The Board's Investment Plan pension expense totaled \$5,888,452 for the fiscal year ended September 30, 2016.

#### H. RETIREMENT PLANS, Continued

#### Orange County Housing Finance Authority Defined Benefit Pension Plans:

The Orange County Housing Finance Authority (Authority), a discretely presented component unit of the Board, participates in the cost-sharing, multiple employer defined benefit pension plans administered by the Florida Retirement System (FRS). Further information on the effect of participation in the FRS plans is included in the Authority's Annual Financial Report and can be obtained from the Authority's administrative office whose address is indicated on page 20 of this report.

#### Orange County Library District Defined Benefit Pension Plan:

The Orange County Library District (District), a discretely presented component unit of the Board, administers a single employer defined benefit pension plan (Plan). A complete description of the Plan is included in the District's Comprehensive Annual Financial Report and can be obtained from the District's administrative office whose address is indicated on page 20 of this report.

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#### I. LONG-TERM LIABILITIES

A summary of the changes in long-term liabilities (current and noncurrent portions) of the Board for the year ended September 30, 2016 is as follows:

	Balance 10/1/15 Additions		Additions	Reductions		Balance 9/30/16		Oue Within One Year
Governmental activities:								
Revenue bonds payable	\$ 293,136,564	\$	30,110,000	\$	(48,149,513)	\$	275,097,051	\$ 19,475,051
Less unamortized costs:  Bond premium (discount)	23,527,390		-		(4,027,737)		19,499,653	-
Total revenue bonds payable,								
net of unamortized costs	316,663,954		30,110,000		(52,177,250)		294,596,704	19,475,051
Accreted interest payable	13,675,353		-		(1,640,659)		12,034,694	-
Notes payable	10,715,000		-		(1,225,000)		9,490,000	1,255,000
Liability, health and workers' compensation	44.044.404		00 074 505		(00.055.000)		44.000.047	44.405.544
claims payable Capital leases	44,814,431		99,371,525 66,242		(99,355,009) (72,718)		44,830,947 138,838	14,435,544 79,489
'	145,314		,		. , ,		•	,
Compensated absences payable Landfill closure costs payable	36,540,366 2,658,762		28,883,568 23,929		(31,488,598)		33,935,336 2,682,691	31,214,853 89,423
Net pension liability	2,519,119		1,350,204		-		3,869,323	43,200
Governmental activity								•
long-term liabilities	\$ 427,732,299	\$	159,805,468	\$	(185,959,234)	\$	401,578,533	\$ 66,592,560
Business-type activities:	 		_		_			
Revenue bonds payable	\$ 701,740,000	\$	152,060,000	\$	(101,270,000)	\$	752,530,000	\$ 37,580,000
Less unamortized costs:								
Bond premium (discount)	 39,158,909		15,099,451	_	(6,544,572)		47,713,788	 -
Total revenue bonds payable, net of unamortized costs	740,898,909		167,159,451		(107,814,572)		800,243,788	37,580,000
Landfill closure costs payable	40,781,172		12,115,006		(17,258,055)		35,638,123	1,963,594
Compensated absences payable	8,748,235		5,648,915		(6,146,331)		8,250,819	5,872,270
Loans payable	44,100,816		16,660,947		(3,654,620)		57,107,143	2,361,337
Net pension liability	 38,628,561		20,942,930	_	-	_	59,571,491	 647,614
Business-type activities long-term liabilities	\$ 873,157,693	\$	222,527,249	\$	(134,873,578)	\$	960,811,364	\$ 48,424,815

Amounts associated with long-term liabilities of governmental activities are reported on the government-wide statement of net position of the County rather than on the financial statements of the Board except for those presented in the internal service fund statements included in this report.

#### J. BONDS PAYABLE

#### **Summary of Bonded Indebtedness:**

The following is a summary of bonded indebtedness of the primary government as of September 30, 2016:

•	Amount Outstanding
Governmental Activities:	
Taxable Sales Tax Revenue Refunding Bonds, Series 2012A	\$ 7,500,000
Sales Tax Revenue Refunding Bonds, Series 2012B	96,425,000
Sales Tax Revenue Refunding Bonds, Series 2012C Sales Tax Revenue Bond, Series 2015	87,385,000 5,465,000
Sales Tax Revenue Refunding Bond, Series 2015A Capital Improvement Refunding Revenue Bonds,	30,110,000
Series 2009 Public Facilities Revenue Bonds, Series 1994A (excludes \$12,034,694 accreted interest on	16,935,000
capital appreciation bonds)  Public Service Tax Refunding Revenue Bonds,	3,832,051
Series 2013	 27,445,000
Total Governmental Activities Revenue Bonds	\$ 275,097,051

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#### J. BONDS PAYABLE, Continued

Business-type Activities:	Amount Outstanding
Dusiness-type Activities.	
Tourist Development Tax Refunding Revenue Bonds, Series 2007	\$ 133,700,000
Tourist Development Tax Refunding Revenue Bonds, Series 2007A	126,970,000
Tourist Development Tax Refunding Revenue Bonds, Series 2009 Tourist Development Tax Refunding Revenue	28,465,000
Tourist Development Tax Refunding Revenue Bonds, Series 2010	144,395,000
Tourist Development Tax Refunding Revenue Bond, Series 2013	12,745,000
Tourist Development Tax Refunding Revenue Bonds, Series 2015	154,195,000
Tourist Development Tax Refunding Revenue Bonds, Series 2016	63,025,000
Water and Wastewater Utility Revenue Bonds, Series 2016	 89,035,000
Total Business-type Activities Revenue Bonds	\$ 752,530,000

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#### J. BONDS PAYABLE, Continued

#### Principal and Interest Requirements to Maturity:

The following represents the debt service requirements to maturity for primary government bonded indebtedness as of September 30, 2016 (in thousands):

	Governmental Activities					_	Business-type Activities						
Year Ending September 30	<u>Prin</u>	<u>cipal</u>	<u>l</u>	Interest		<u>Total</u>		<u>Principal</u>		Interest			<u>Total</u>
2016*	\$	8,030	\$	4,364	\$	12,394		\$	37,580	\$	15,838	\$	53,418
2017	1	8,134		14,992		33,126			39,020		32,577		71,597
2018	1	8,763		14,352		33,115			44,050		30,816		74,866
2019	2	1,995		13,597		35,592			46,060		28,806		74,866
2020	2	0,480		9,165		29,645			48,230		26,635		74,865
2021-2025	9	1,450		31,947		123,397			247,800		94,940		342,740
2026-2030	6	4,765		15,200		79,965			182,715		45,368		228,083
2031-2035	3	1,480		1,351		32,831			101,085		8,042		109,127
2036				-					5,990		180		6,170
Totals	\$ 27	5,097	\$	104,968	\$	380,065	_	\$	752,530	\$	283,202	\$ ^	1,035,732

<sup>\*</sup>Requirements shown for year ending September 30, 2016 relate to payments due on October 1, 2016.

On December 10, 2015, the Board issued a \$30,110,000 Sales Tax Revenue Refunding Bond, Series 2015A, to refund on a current basis all of the \$31,945,000 of outstanding Sales Tax Revenue Refunding Bonds, Series 2006, and to pay expenses of issuance of the Series 2015A Bond. The current refunding transaction resulted in a cash flow savings of \$4,363,632 over the life of the refunded maturities and a net present value debt service savings of \$3,825,320, discounted at 2.13%. The refunded Series 2006 Bonds were called on January 1, 2016.

On May 26, 2016, the Board issued Water and Wastewater Utility Revenue Bonds, Series 2016 in the amount of \$89,035,000 to finance certain costs relating to the acquisition, construction, and equipping of various capital improvements to the System, fund a deposit to the Reserve Account equal to the reserve account requirement, and to pay expenses of issuance of the Series 2016 Bonds.

On July 14, 2016, the Board issued \$63,025,000 of Tourist Development Tax Refunding Revenue Bonds, Series 2016 to refund on a current basis all of the \$72,635,000 of outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2006 maturing on or after October 1, 2016. The current refunding transaction resulted in a cash flow savings of \$22,926,707 over the life of the refunded maturities and a net present

#### J. BONDS PAYABLE, Continued

value debt service savings of \$17,391,145 discounted at 2.328%. The refunded Series 2006 Bonds were called on October 1, 2016.

#### Summary of Defeased Debt Outstanding:

The amount of primary government defeased debt still outstanding and not reported on the statements of net position as of September 30, 2016 is as follows:

	Year Defeased	 Original Amount Defeased		Defeased Amount Outstanding
Sales Tax Revenue Bonds, Series 1989	1993	\$ 14,170,000	\$	14,170,000
Tourist Development Tax Revenue Bonds, Series 1990	2000	17,045,000		4,210,000
Tourist Development Tax Revenue Bonds, Series 2006	2016	72,635,000		72,635,000
Totals		\$ 103,850,000	\$	91,015,000

#### **Summary of Bond Resolutions:**

The following is a summary of primary government bond resolutions pertaining to debt reflected in the September 30, 2016 financial statements. Bond covenants of enterprise fund issues require supplemental disclosures in addition to those mentioned below. The supplemental disclosures are found in the separate annual financial reports of each enterprise fund. Also, other required secondary market disclosures for all bonds outstanding are found in the separate Orange County, Florida Bond Disclosure Supplement for the year ended September 30, 2016.

#### \$16,805,000 Taxable Sales Tax Revenue Refunding Bonds, Series 2012A

Type: Governmental Activities Revenue Bonds

Dated: April 2012

Final maturity: Year 2018

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rate: 5.00%

Reserve requirement: None, so long as annual pledged revenues exceed three times the

maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$7,759,500. For the

for the year ended September 30, 2016

#### J. BONDS PAYABLE, Continued

fiscal year, principal and interest paid on this series was \$5,069,500 and total pledged revenue was \$166,337,860.

Purpose: Together with certain funds provided by the Board, current refunding of all outstanding Sales Tax Revenue Refunding Bonds, Series 1999, in the total principal amount of \$27,725,000.

Call provisions: Series 2012A bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

#### \$97,295,000 Sales Tax Revenue Refunding Bonds, Series 2012B

Type: Governmental Activities Revenue Bonds

Dated: April 2012

Final maturity: Year 2032

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rates: 4.00% to 5.00%

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$154,438,500. For the fiscal year, no principal was due and interest paid on this series was \$4,660,000 and total pledged revenue was \$166,337,860.

Purpose: Together with certain funds provided by the Board, advance refunding of all outstanding Sales Tax Revenue Bonds, Series 2002B, in the total principal amount of \$104,495,000.

Call provisions: Bonds maturing on or after January 1, 2025 are subject to redemption prior to their maturity, at the option of the Board in whole or in part by lot on any date on or after January 1, 2022, with no premium.

#### \$96,195,000 Sales Tax Revenue Refunding Bonds, Series 2012C

Type: Governmental Activities Revenue Bonds

Dated: October 2012 Final maturity: Year 2024

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rates: 3.00% to 5.00%

Reserve requirement: None, so long as annual pledged revenues exceed three times the

maximum annual debt service for all outstanding Sales Tax bonds.

for the year ended September 30, 2016

#### J. BONDS PAYABLE, Continued

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$107,685,825. For the fiscal year, principal and interest paid on this series was \$7,609,625 and total pledged revenue was \$166,337,860.

Purpose: Together with certain funds provided by the Board, current refunding of all outstanding Sales Tax Revenue Refunding Bonds, Series 2002A, in the total principal amount of \$120,065,000.

Call provisions: Series 2012C bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

#### \$5,465,000 Sales Tax Revenue Bond, Series 2015

Type: Governmental Activities Revenue Bond (not publicly placed)

Dated: September 2015 Final maturity: Year 2021

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rate: 1.47%

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$5,668,265. For the fiscal year, principal and interest paid on this series was \$66,723 and total pledged revenue was \$166,337,860.

Purpose: Finance the acquisition of various fire rescue equipment and vehicles.

Call provisions: The Series 2015 bond is not subject to redemption prior to its stated date of maturity.

#### \$30,110,000 Sales Tax Revenue Refunding Bond, Series 2015A

Type: Governmental Activities Revenue Bond (not publicly placed)

Dated: December 2015 Final Maturity: Year 2028

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rate: 2.13%

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$34,123,027. For the

for the year ended September 30, 2016

#### J. BONDS PAYABLE, Continued

fiscal year, principal and interest paid on this series was \$358,083 and total pledged revenue was \$166,337,860.

Purpose: Together with certain funds provided by the Board, current refunding of all outstanding Sales Tax Revenue Refunding Bonds, Series 2006, in the total principal amount of \$31,945,000.

Call provisions: Series 2015A bond is not subject to redemption prior to its stated date of maturity.

#### \$25,480,000 Capital Improvement Refunding Revenue Bonds, Series 2009

Type: Governmental Activities Revenue Bonds

Dated: May 2009

Final maturity: Year 2022

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 5.25% Reserve requirement: None

Revenue pledged: County receipts from the State Revenue Sharing Trust Fund provided by Chapter 218, Florida Statutes in an amount equal to fifty percent (50%) of the revenue received from this source in the immediately preceding fiscal year. The total principal and interest remaining to be paid on this series is \$19,852,281. For the fiscal year, principal and interest paid on this series was \$3,098,038 and total pledged revenue was \$18,961,191.

Purpose: Together with certain funds provided by the Board, current refunding of all outstanding Capital Improvement Refunding Revenue Bonds, Series 1998 in the total principal amount of \$27,715,000.

Call provisions: Series 2009 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

#### \$33,843,803 Public Facilities Revenue Bonds, Series 1994A

Type: Governmental Activities Revenue Bonds

Dated: June 1994

Final maturity: Year 2019

Principal payment date: October 1

Interest payment dates: October 1 – only capital appreciation bonds remain outstanding.

Interest rates: 6.40% to 6.50% yield

Reserve requirement: The lesser of (1) 125% of the average annual debt service, (2) the maximum annual debt service, or (3) 10% of the initial total principal of the bonds, \$4,355,000.

for the year ended September 30, 2016

#### J. BONDS PAYABLE, Continued

Revenue pledged: All of certain non-ad valorem revenues of the Board. Among these are state sources of license revenues, local license and permit fees, local charges for service, and miscellaneous local revenue. The total principal and interest remaining to be paid on this series is \$17,420,000. For the fiscal year, principal and interest paid on this series was \$4,355,000 and total pledged revenue was \$46,838,942.

Purpose: To finance costs of construction and improvements to various County facilities and to redeem \$20,818,000 of commercial paper used for correctional facilities and telecommunication systems.

Call provisions: Series 1994A bonds that remain outstanding are not subject to redemption prior to their stated dates of maturity.

#### \$37,895,000 Public Service Tax Refunding Revenue Bonds, Series 2013

Type: Governmental Activities Revenue Bonds

Dated: July 2013

Final Maturity: Year 2025

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: None

Revenue pledged: All of the Public Service tax levied by the Board. The total principal and interest remaining to be paid on this series is \$33,117,625. For the fiscal year, principal and interest paid on this series was \$6,380,450 and total pledged revenue was \$73,186,128.

Purpose: Current refunding of outstanding Public Service Tax Refunding and Improvement Revenue Bonds, Series 2003.

Call provisions: Series 2013 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

#### \$139,635,000 Tourist Development Tax Refunding Revenue Bonds, Series 2007

Type: Business-type Activities Revenue Bonds

Dated: June 2007

Final maturity: Year 2030

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 4.75%

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$68,695,269.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the Board, Convention Center net operating revenues, and investment earnings. The total

for the year ended September 30, 2016

#### J. BONDS PAYABLE, Continued

principal and interest remaining to be paid on this series is \$203,269,173. For the fiscal year, principal and interest paid on this series was \$7,829,842 and total pledged revenue was \$196,983,397.

Purpose: Advance refunding of all outstanding Tourist Development Tax Revenue Bonds, Series 2002 maturing or subject to mandatory call on or after October 1, 2013 in the total principal amount of \$136,380,000.

Call provisions: Series 2007 bonds maturing on or after October 1, 2018 are subject to redemption prior to their maturity, at the option of the Board, in whole or in part by lot on any date on or after October 1, 2017, with no premium.

#### \$167,800,000 Tourist Development Tax Refunding Revenue Bonds, Series 2007A

Type: Business-type Activities Revenue Bonds

Dated: July 2007

Final maturity: Year 2021

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$68,695,269.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the Board, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$148,877,500. For the fiscal year, principal and interest paid on this series was \$14,845,750 and total pledged revenue was \$196,983,397.

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 1997, in the total principal amount of \$176,345,000.

Call provisions: Series 2007A bonds maturing on or after October 1, 2018 are subject to redemption prior to their maturity, at the option of the Board, in whole or in part by lot on any date on or after October 1, 2017, with no premium.

#### \$83,405,000 Tourist Development Tax Refunding Revenue Bonds, Series 2009

Type: Business-type Activities Revenue Bonds

Dated: September 2009 Final maturity: Year 2018

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$68,695,269.

for the year ended September 30, 2016

#### J. BONDS PAYABLE, Continued

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the Board, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$29,943,125. For the fiscal year, principal and interest paid on this series was \$17,232,875 and total pledged revenue was \$196,983,397.

Purpose: Current refunding \$43,630,000 of the outstanding Tourist Development Tax Refunding Revenue Bonds, Series 1998A and \$45,300,000 of the outstanding Tourist Development Tax Revenue Bonds, Series 1998B.

Call provisions: Series 2009 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

#### \$144,395,000 Tourist Development Tax Refunding Revenue Bonds, Series 2010

Type: Business-type Activities Revenue Bonds

Dated: September 2010 Final maturity: Year 2024

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$68,695,269.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the Board, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$195,651,625. For the fiscal year, no principal was due and interest paid on this series was \$7,219,750 and total pledged revenue was \$196,983,397.

Purpose: Current refunding \$115,590,000 of the outstanding Tourist Development Tax Refunding Revenue Bonds, Series 1998A and \$46,775,000 of the outstanding Tourist Development Tax Revenue Bonds, Series 1998B.

Call provisions: Series 2010 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

#### \$16,015,000 Tourist Development Tax Refunding Revenue Bond, Series 2013

Type: Business-type Activities Revenue Bond (not publicly placed)

Dated: July 2013

Final maturity: Year 2019

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rate: 1.537%

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#### J. BONDS PAYABLE, Continued

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$68,695,269.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the Board, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$13,140,585. For the fiscal year, principal and interest paid on this series was \$3,289,484 and total pledged revenue was \$196,983,397.

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2003A in the total principal amount of \$16,280,000.

Call provisions: The Series 2013 bond is not subject to optional redemption prior to its stated date of maturity.

The Series 2013 bond is subject to mandatory sinking fund redemption on the dates and in the following principal amounts stated in the years specified:

<u>Date</u>	Principal <u>Amount</u>
October 1, 2016	\$ 3,110,000
October 1, 2017	3,165,000
October 1, 2018	3,210,000
October 1, 2019 (final maturity)	3,260,000

#### \$154,195,000 Tourist Development Tax Refunding Revenue Bonds, Series 2015

Type: Business-type Activities Revenue Bonds

Dated: July 2015

Final maturity: Year 2031

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rate: 2.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$68,695,269.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the Board, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$221,166,350. For the fiscal year, principal and interest paid on this series was \$5,378,560 and total pledged revenue was \$196,983,397.

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2005 in the total principal amount of \$185,950,000.

for the year ended September 30, 2016

#### J. BONDS PAYABLE, Continued

Call provisions: Series 2015 bonds maturing on or after October 1, 2026 are subject to redemption prior to their maturity, at the option of the Board, in whole or in part by lot on any date after October 1, 2025 with no premium.

#### \$63,025,000 Tourist Development Tax Refunding Revenue Bonds, Series 2016

Type: Business-type Activities Revenue Bonds

Dated: July 2016

Final maturity: Year 2032

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$68,695,269.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the Board, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$102,514,092. For the fiscal year, no principal or interest was paid on this series and total pledged revenue was \$196,983,397.

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2006 in the total principal amount of \$72,635,000.

Call provisions: Series 2016 bonds maturing after October 1, 2026 are subject to redemption prior to their maturity, at the option of the Board, in whole or in part by lot on any date on or after October 1, 2026 with no premium.

#### \$89,035,000 Water and Wastewater Utility Revenue Bonds, Series 2016

Type: Business-type Activities Revenue Bonds

Dated: May 2016

Final maturity: Year 2036

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 2.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for the outstanding

Series 2016 Bonds, \$6,173,644.

Revenue pledged: All of the Water Utilities System net revenues and investment earnings. The total principal and interest remaining to be paid on this series is \$121,169,060. For the fiscal year, no principal or interest was paid on this series and total pledged revenue was \$50,581,774.

Purpose: Finance the acquisition, construction, and equipping of various capital improvements to the System, and to fund a deposit to the Reserve Account.

#### J. BONDS PAYABLE, Continued

Call provisions: Series 2016 bonds maturing on or after October 1, 2025 are subject to redemption prior to their maturity, at the option of the Board, in whole or in part by lot on any date on or after October 1, 2024 with no premium.

Bonded Indebtedness - Discretely-Presented Component Units:

Orange County Housing Finance Authority:

Bonds and other obligations issued by the Authority are payable, both as to principal and interest, solely from the assets of the various housing programs which are pledged under the resolutions authorizing the particular issues. These issues do not constitute an obligation, either general or special, of the Board, the State of Florida or of any local government therein. Neither the faith, credit and revenues nor the taxing power of the Board, the State of Florida or any local government therein shall be pledged to the payment of the principal or interest on the obligations. During the year ended September 30, 2016, the Authority issued \$21,891,014 in housing bonds. The aggregate principal amount outstanding is \$398,683,986 at September 30, 2016.

Orange County Industrial Development Authority, Orange County Health Facilities Authority, and Orange County Educational Facilities Authority:

These Authorities serve to assist in the financing and refinancing of certain types of capital projects for third parties. Revenue bonds issued are payable solely from moneys and other assets pledged under the indentures of trust with the bond trustees and do not constitute debt of the Authorities. The Authorities serve only as "conduit" agents for their respective bond issues. The Board also has no financial obligation for bonds issued by the Authorities. Therefore, the bonds outstanding are not reported in the accompanying financial statements since neither the Authorities nor the Board has any commitment for their repayment.

The Industrial Development Authority assists with capital projects which will foster economic development. From inception through the end of Fiscal Year 2016, approximately \$958 million in revenue bonds have been issued by the Authority. During the year ended September 30, 2016, the Authority issued \$13 million in industrial development revenue bonds. The aggregate principal amount outstanding for the bonds issued after October 1, 1996, is approximately \$313 million at September 30, 2016.

#### J. BONDS PAYABLE, Continued

The Health Facilities Authority assists with capital projects which serve to improve health-related facilities. At September 30, 2016, the total outstanding principal of revenue bonds issued by the Authority was approximately \$1.6 billion.

The Educational Facilities Authority assists with capital projects which serve to improve higher educational facilities. At September 30, 2016, the total outstanding principal of revenue bonds issued by the Authority was approximately \$21.7 million.

#### K. NOTES AND LOANS PAYABLE

#### Orange County Promissory Note – Series 2010:

On December 15, 2010, the Board entered into a loan agreement with Branch Banking and Trust Company for issuance of the Orange County Promissory Note, Series 2010 (Note), for the purpose of funding upgrades and improvements to the Board's public safety radio system. The total amount of the Note, which matures on October 1, 2022, was \$15,395,000 and the primary pledged revenue for the loan is the locally adopted traffic surcharge revenue authorized by Florida Statutes. As needed, legally available non-ad valorem funds are also pledged. Semi-annual interest payments at the rate of 2.57% began on October 1, 2011 and are due on April 1 and October 1. Annual principal payments began on October 1, 2011 and the principal balance outstanding was \$9,490,000 as of September 30, 2016. Note proceeds were accounted for in the Board's 2010 Promissory Note capital project fund and were fully expended during Fiscal Year 2013. The total principal and interest remaining to be paid on the Note is \$10,368,425. For the fiscal year, principal and interest paid was \$1,484,634 and total primary pledged revenue was \$1,200,829.

Future principal and interest payments (in thousands) required on the Note are as follows as of September 30, 2016:

#### K. NOTES AND LOANS PAYABLE, Continued

September 30	<u>Principal</u>		<u>lr</u>	<u>nterest</u>	<u>Total</u>		
2016*	\$	1,255	\$	122	\$ 1,377		
2017		1,285		212	1,497		
2018		1,320		179	1,499		
2019		1,355		145	1,500		
2020		1,390		110	1,500		
2021-2022		2,885		110_	 2,995		
Totals	\$	9,490	\$	878	\$ 10,368		

<sup>\*</sup>Requirement shown for year ending September 30, 2016 relates to payment due on October 1, 2016.

#### State Revolving Fund Loans – Water Utilities System:

In June 2002, the Board began participation in the Clean Water State Revolving Fund Construction Loan Program with the State of Florida Department of Environmental Protection. Loan proceeds are being utilized by the Water Utilities System to finance various construction projects of the water and wastewater system. Pledged revenues are those pledged as security by the Board in its bond resolution, after payment of operation and maintenance expenses and satisfaction of the yearly payment obligation for outstanding System revenue bonds. The Board has covenanted to maintain rates and charges for System services which will be sufficient in each fiscal year, after payment of senior and parity obligations, to provide pledged revenues of at least 1.15 times the sum of all Loan Program payments due in the fiscal year. Following is a description of each of the loans outstanding as of September 30, 2016.

In June 2002, the initial loan for construction of a central wastewater collection system in the Holden Heights area was approved in the initial amount of \$8,457,900. This was reduced in Fiscal Year 2008 to \$6,241,215 to reflect the final project cost. The principal balance outstanding was \$3,169,520 as of September 30, 2016. Semiannual payments of \$193,774, including interest at 3.09%, are due on March 15 and September 15 of each year through March 15, 2026.

In August 2006, a loan was approved for a subsequent phase of the Holden Heights project, in the initial amount of \$8,339,312. This was reduced in Fiscal Year 2011 to \$6,540,920 to reflect the final project cost. The principal balance outstanding was \$4,476,788 as of September 30, 2016. Semiannual payments of \$204,412, including interest at 2.63%, are due on January 15 and July 15 of each year through July 15, 2029.

#### K. NOTES AND LOANS PAYABLE, Continued

In March 2011, a loan was approved for the Lake Lawne Gravity Sewer Rehabilitation Project in the initial amount of \$1,756,255. This was reduced in Fiscal Year 2013 to \$1,734,755 to reflect the final project cost. The principal balance outstanding was \$1,397,181 as of September 30, 2016. Semiannual payments of \$54,765, including interest of 2.53%, are due on February 15 and August 15 of each year through February 15, 2032.

In January 2012, a loan was approved for the West Southwood Gravity Sewer and Water System Project in the initial amount of \$2,655,957. This was reduced in Fiscal Year 2013 to \$2,068,169 to reflect the final project cost. The principal balance outstanding was \$1,688,840 as of September 30, 2016. Semiannual payments of \$63,771, including interest of 2.38%, are due March 15 and September 15 of each year through September 15, 2032.

In January 2012, a loan was approved for the Huggins Street Pump Station Project in the initial amount of \$3,981,328. This was increased in Fiscal Year 2014 to \$6,545,876 due to additional approved rehabilitation. The principal balance outstanding was \$5,604,721 as of September 30, 2016. For this loan, semiannual payments of \$210,343, including interest of 2.38%, will be due on March 15 and September 15 of each year through March 15, 2033.

In January 2012, a loan was approved for the South and Eastern Area Reclaimed Water Main Project in the initial amount of \$5,064,998. This was reduced in Fiscal Year 2012 to \$3,405,560 to reflect the final project cost. The principal balance outstanding was \$1,364,692 as of September 30, 2016. Semiannual payments of \$107,500, including interest of 2.38%, are due on March 15 and September 15 of each year through September 15, 2033.

In January 2012, a loan was approved for the East Southwood Gravity Sewer and Water System Project in the initial amount of \$4,360,690. This was reduced in Fiscal Year 2015 to \$2,946,957 to reflect the final project cost. The principal balance outstanding was \$2,455,939 as of September 30, 2016. Semiannual payments of \$88,252, including interest of 2.38%, are due on March 15 and September 15 of each year through September 15, 2033.

In December 2012, a loan was approved for the South and Eastern Area Water Main Project in the initial amount of \$10,807,569. The principal balance outstanding was \$8,296,688 as of September 30, 2016. Semiannual payments of \$328,839, including interest of 1.99%, will be due on March 15 and September 15 of each year, for a 20-year period that began September 2016.

#### K. NOTES AND LOANS PAYABLE, Continued

In December 2012, a loan was approved for the Hidden Springs Water Facility Improvements Project in the initial amount of \$4,196,246. The principal balance outstanding was \$3,438,277 as of September 30, 2016. Semiannual payments of \$127,678, including interest of 1.99%, are due on January 15 and July 15 of each year, through July 15, 2034.

In September 2013, a loan was approved for the I-Drive Forcemain and Reclaimed Water Main Improvements Project in the initial amount of \$7,571,449. The principal balance outstanding was \$6,228,790 as of September 30, 2016. Semiannual payments of \$228,846, including interest of 0.96%, are due on April 15 and October 15 of each year, for a 20-year period that began April 2016.

In May 2014, a loan was approved for the Eastern Water Reclamation Facility Phase V Improvements Project in the initial amount of \$30,139,180. This was increased in Fiscal Year 2015 to \$61,985,280 and in Fiscal Year 2016 to \$73,003,611 to reflect the additional approved construction costs of the project. The first draw on this loan was received in June 2015 and the principal balance outstanding was \$18,985,707 as of September 30, 2016. For this loan, semiannual payments of \$2,232,470, including interest of 2.26%, on the original amount and 1.91% on the first additional amount and 1.82% on the second additional amount, are due on February 15 and August 15 of each year, for a 20-year period beginning February 2019.

The total principal and interest remaining to be paid on these loans was \$64,865,000 as of September 30, 2016. For the fiscal year, principal and interest paid was \$2,658,673 and total available pledged revenue was \$49,572,783. Future principal and interest payments (in thousands) required on the State Revolving Loans are as follows as of September 30, 2016:

Year Ending September 30		<u>Principal</u>		Interest		<u>Total</u>
2017 2018 2019 2020 2021 2022-2026 2027-2031 2032-2033	\$	2,361 2,539 6,927 6,873 6,822 19,153 10,875 1,557	\$	855 800 1,115 974 828 2,344 812 30	\$	3,216 3,339 8,042 7,847 7,650 21,497 11,687 1,587
Totals	Φ		<u>_</u>		. <u> </u>	
i UtalS	Φ	57,107	<u>Φ</u>	7,758	<u>Φ</u>	64,865

#### K. NOTES AND LOANS PAYABLE, Continued

#### **Commercial Paper Notes:**

The Board has established a commercial paper program whereby Commercial Paper Notes issued are secured by a pledge of the Board's non-ad valorem tax revenues. Proceeds from Note issuances may be used on various capital projects according to the specific authorizing resolutions. Total active Notes authorized were \$332,000,000 as of September 30, 2016. Of that, Notes in the total amount of \$125,536,000 were issued, all of which were redeemed by the end of Fiscal Year 2008.

The Board's commercial paper debt program is administered as follows: The Notes mature within 270 days of issuance, with interest payable at maturity based on market rates not to exceed 10%. The Notes are not subject to redemption prior to maturity. As each block of Notes matures, new Notes are issued to refinance the principal amount, and current eligible revenues of the Board are used to pay the interest amount due. The Board deactivated use of this program during Fiscal Year 2009 upon the expiration of its broker/dealer and backup line of credit agreements and the termination of its issuance and paying agent agreement.

#### L. LEASE COMMITMENTS

#### Capital Leases:

The Board has entered into various leasing agreements for vehicles, machinery and equipment. The terms of these leases are such that the Board capitalized the leases and reported the obligations in the government-wide statement of net position of the County.

The following is a schedule of future minimum lease payments applicable to governmental activities for \$227,230 of assets (all equipment assets) capitalized under lease agreements, and the present value of future minimum lease payments as of September 30, 2016:

#### L. LEASE COMMITMENTS, Continued

Year Ending September 30	 Amount
2017	\$ 91,618
2018	54,769
2019	 8,288
Total minimum lease payments	154,675
Less amount representing interest	 (15,837)
Present value of future minimum lease payments	\$ 138,838

There are no capital lease obligations outstanding at September 30, 2016 for business-type activities.

#### **Operating Leases:**

The primary government leases office facilities and equipment under various operating lease agreements which have noncancelable lease terms in excess of one year. The following is a schedule by years of future minimum rentals on such leases as of September 30, 2016:

Year Ending September 30	Amount
2017	\$ 8,419,337
2018	7,750,893
2019	6,414,979
2020	4,140,086
2021	2,461,298
Thereafter	51,536
Total future minimum rentals	\$ 29,238,129

Rental expenditures on operating leases amounted to approximately \$8.3 million for the year ended September 30, 2016. The primary government also leases other office facilities and equipment on a monthly basis.

#### M. INTERFUND RECEIVABLE AND PAYABLE BALANCES

Interfund receivable and payable balances as of September 30, 2016, are detailed below:

Due to/from other funds:

Receivable fund	Payable fund	<u>Amount</u>
Nonmajor governmental funds Nonmajor governmental funds	General fund Nonmajor governmental funds	\$ 287,564 1,220,822
Total due to/from other funds		\$ 1,508,386
Advances to/from other funds:		
Receivable fund	Payable fund	<u>Amount</u>
General fund	Nonmajor governmental funds	\$ 3,200,000

The primary purpose of these interfund receivables and payables is to provide temporary loans for cash flow needs, primarily associated with reimbursable grant programs.

#### N. TRANSFERS TO/FROM OTHER FUNDS

Significant transfers between funds of the Board included excess amounts from debt service funds. Pledged revenues are placed in debt service funds when initially received. After debt service requirements are fulfilled, the excess amounts are then transferred to other funds for operating expenditure purposes. Additionally, the Special Tax Equalization District special revenue fund collects the revenues necessary for certain programs or functions, and then transfers them out for expenditure purposes. The Convention Center enterprise fund records the transfer of available Tourist Development Tax monies to the General Fund for certain cultural tourism functions. The Water Utilities System enterprise fund transfers certain available funds annually to the General fund pursuant to Board resolution.

#### N. TRANSFERS TO/FROM OTHER FUNDS, Continued

Interfund transfers for the 2016 fiscal year were as follows:

		Transfers to:								
				Sales Tax		Governmental				
		General Fund		Trust Fund		Funds	Total			
Transfers from:										
General fund	\$	=	\$	=	\$	19,308,445	\$	19,308,445		
Fire Protection MSTU		=		877,828		-		877,828		
Sales Tax Trust		65,755,960		=		113,500,000		179,255,960		
Nonmajor governmental fund	ls	199,052,160		1,583		59,197,298		258,251,041		
Convention Center		2,328,847		=		50,000		2,378,847		
Water Utilities System	_	7,400,000	_	-		<del>-</del>		7,400,000		
Totals	\$	274,536,967	\$_	879,411	\$	192,055,743	\$	467,472,121		

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#### O. COMMUNITY REDEVELOPMENT AGENCIES

As explained in Note A, the International Drive Community Redevelopment Agency and the Orange Blossom Trail Community Redevelopment Agency (CRA) are blended component units of the Board and each is presented as a nonmajor special revenue fund. As required by State statute, additional CRA financial information during Fiscal Year 2016 is as follows:

	International Drive CRA			Orange Blos Trail CR			
Source of Deposits							
County tax increment City of Orlando tax increment Interest income	\$	10,725,799 699,034 454,033	: -	\$	140,549 119,917 1,556		
Total deposits	\$	11,878,866	; =	\$	262,022		
Purpose of Withdrawals							
CRA administration Residential and commercial	\$	235	;	\$	182,738		
development		-			4,903		
Roadway improvements		16,927,842			11,641		
Neighborhood enhancements		-	_		83,935		
Total withdrawals	\$	16,928,077	<u>.</u>	\$	283,217		

#### **CRA Indebtedness**

Neither CRA has pledged incremental revenues or incurred any debt to carry out its activities.

#### P. COMMITMENTS AND CONTINGENCIES

Encumbrances: (in thousands)

#### **Encumbrances**:

As of September 30, 2016, the Board had significant encumbrance commitments in the Governmental Funds as follows:

Liteumbrances. (iii mousanus)		
<u>Major Funds</u>		
General Fund	\$	13,881
Fire Protection MSTU	·	1,341
Total Major Funds		15,222
Non-Major Funds		
Court Facilities Fee		287
Court Technology		73
Local Court Programs		56
Building Safety		279
Crime Prevention		52
911 Fee		294
Inmate Commissary		105
Mandatory Refuse Collection		81
Air Pollution		16
Water and Navigation Control Districts		585
Aquatic Weed Taxing District		22
Conservation Trust		158
Municipal Service Districts		105
Local Option Gas Tax		2,729
Constitutional Gas Tax		2,280
Transportation Trust		6,255
International Drive Community Redevelopment Agency		14,245
Local Housing Assistance (SHIP)		1,083
Parks		1,102
Grants		13,556
Law Enforcement Impact Fees		23
Fire Impact Fees		967
Transportation Impact Fees		1,830
Parks and Recreation Impact Fees		1,516
Miscellaneous Construction Projects		17,691
Total Non-Major Funds		65,390
Total Encumbrances	\$ _	80,612

#### P. COMMITMENTS AND CONTINGENCIES, Continued

#### **Commitments Under Construction Contracts:**

At September 30, 2016, the Board had outstanding construction and operating contracts for various projects totaling approximately \$481 million.

#### **Grants**:

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. If any expenditures are disallowed as a result of these audits, the claims for reimbursement to the grantor agency would reduce receivables and/or become a liability of the Board. In the opinion of management, any such adjustments would not be material to the Board's operating results or fund balances.

#### Litigation:

The Board is a party in various lawsuits and other claims incidental to the ordinary course of its operation, some of which are covered by the Board's risk management program (see Note G). While the results of litigation and claims cannot be predicted with certainty, management believes the final outcome will not have a material adverse impact on the Board's financial position.

#### Secondary Pledge of Constitutional Gas Tax:

The Board had pledged its share of the 80% portion of the two-cent Constitutional Gas Tax to repayment of the 1990 series bonded debt (Bonds) of the Central Florida Expressway Authority (Authority), a legally separate entity. The Bonds matured annually through July 1, 2016, with semiannual interest payments. In accordance with Florida law and under the terms of an Interlocal Agreement between the Board and the Authority, from the inception of the Agreement through June 2016, the Board remitted to the Authority on a monthly basis, the pledged revenues for the purpose of funding its debt service obligations on the Bonds. Florida law provides that any funds borrowed from the Board by the Authority for these obligations will be repaid with interest at such time as the Authority deems practical. The Board paid \$7,013,750 during Fiscal Year 2016 to the Authority. The Authority made its final payment on the bonds July 1, 2016, thus fulfilling the Board's obligation under the terms of the Interlocal Agreement.

#### P. COMMITMENTS AND CONTINGENCIES, Continued

#### **Community Redevelopment Agencies:**

Pursuant to State statute, various local jurisdictions have created 13 Community Redevelopment Agencies (CRAs) within the County, including two formed by the Board and reported as blended component units. Funding for these agencies is derived from incremental ad valorem tax proceeds generated by improvements made within the CRA. The Board is obligated to pay to each CRA from its current year's ad valorem tax the increment related to taxable property improvements made since the designated "base year." Other jurisdictions which have created CRAs are the Cities of Orlando, Winter Park, Ocoee, Maitland, Eatonville, Apopka, and Winter Garden. The total amount paid to CRAs by the Board amounted to \$29,440,092 for Fiscal Year 2016.

#### Orange Blossom Trail Improvements:

In 1987, the Board created two municipal service taxing units (MSTUs) for properties situated on and in the immediate environs of South Orange Blossom Trail (US 441), from Interstate 4 to the Beach Line Expressway. These MSTUs are reported as a part of the Municipal Service Districts special revenue fund. The purpose of the MSTUs was to fund capital costs and ongoing maintenance for enhanced improvements to a US 441 road widening project by the State of Florida, and thereby stimulate economic revitalization. The enhanced improvements consisted of streetscape/landscape features and undergrounding of utilities for the segment of US 441 noted above. When the State initiated the widening project in 1993, the MSTUs had not raised sufficient funds to pay for all of the planned enhancements. At that time, the Board elected to use Local Option Gas Taxes and Public Service Taxes in the combined amount of \$8.8 million to cover the difference, with an understanding that the MSTUs would be able to reimburse this amount in subsequent fiscal years.

Due to the ongoing maintenance costs of the completed project, less than expected growth in MSTU revenues and property tax reform, actual project reimbursements from the MSTUs have totaled only \$630 thousand. Reimbursements from unspent project funds totaled an additional \$759 thousand, leaving an unreimbursed total of approximately \$7.4 million as of the end of Fiscal Year 2016. Reimbursements from the MSTUs in subsequent fiscal years will be made as funds are available; however, management's current expectation is that most of the amount outstanding will remain unreimbursed at the time the MSTUs are scheduled to sunset in Fiscal Year 2018. There is no repayment schedule, and the unreimbursed amounts are not shown in the financial statements.

#### P. COMMITMENTS AND CONTINGENCIES, Continued

#### **Transportation Impact Fee Credits:**

The Board has entered into a number of agreements with developers under which the developer donates transportation infrastructure improvements or rights of way to the Board and receives credit for future transportation impact fee payments. As of September 30, 2016, credit balances for future impact fees total approximately \$46.1 million.

#### Q. BUDGETARY LEGAL COMPLIANCE AND FUND DEFICITS

For the fiscal year ended September 30, 2016, no excess of expenditures over appropriations at the legal level of budgetary control occurred. As of fiscal year end, no funds of the Board were in a deficit fund balance position.

#### R. PROVISION FOR CLOSURE COSTS

As explained in Note A, current regulations of the U.S. Environmental Protection Agency (EPA) and the Florida Department of Environmental Protection (FDEP) require municipal solid waste landfills to place a final cover on closed landfill areas, and to maintain those areas for up to 30 years after closure. The Board periodically obtains updated and revised estimates of total future closure and postclosure costs from its consulting engineers. All amounts recognized are based on what it would cost to perform closure and postclosure functions in current dollars. Actual costs may be different due to inflation, changes in technology, or changes in laws and regulations.

The internal landfills have ceased operation. Required closure work is complete and the entire estimated \$2.7 million future cost for postclosure maintenance is reported as a long-term liability of the governmental activities on the government-wide statement of net position. These costs are recognized as governmental fund expenditures as they become obligations to be liquidated with available financial resources, using resources in the Transportation Trust and the Miscellaneous Construction Projects funds.

For the public landfill, accounted for in the Solid Waste System (System) enterprise fund, expenses associated with final closure and postclosure maintenance of landfill areas are recognized over the active life of those areas. These costs are recognized in each operating period based on the amount of waste received during that period, regardless of when cash disbursements are made for these costs. The cumulative effect of updated and revised estimates of closure-related costs is recognized in the period of the change to the extent it relates to current and past operations.

The total unrecognized closure and postclosure costs attributable to the currently active areas of the public landfill are approximately \$184 million. These costs will be recognized

#### R. PROVISION FOR CLOSURE COSTS, Continued

in future periods as the remaining capacity of approximately 44 million tons is filled. As of September 30, 2016, the active landfill areas were filled to approximately 5% and 28% of capacity for subbasins 2A-cell 2, and 9-12, respectively. The current landfill facilities are expected to provide the needed capacity through 2088.

The Board is required by FDEP annually to show proof of ability to finance closure and postclosure costs, and has done so for the internal landfills by providing a standby letter of credit and trust account. For the public landfill, the Board has fulfilled the requirements of the financial test provision of the regulation. In addition, the Board is making deposits to closure costs account in the System enterprise fund to provide for the financing of future closure activities of the public landfill. The balance in this account as of September 30, 2016 was approximately \$37.8 million. The liability for closure and post-closure activities, calculated in accordance with GASB Statement No. 18 and reported on the System's statement of net position, was approximately \$35.6 million as of September 30, 2016.

#### S. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS

The Board offers a postemployment benefit plan (OPEB Plan) that subsidizes the cost of health care for its retirees and eligible dependents. Board employees with at least 10 years of combined service under the Board and/or the Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, or Tax Collector who retire and immediately begin receiving benefits from the Florida Retirement System (FRS) are eligible to receive a monthly benefit of three dollars per year of service up to a maximum of \$90 per month. If combined service is at least 20 years and receipt of FRS benefits is deferred to a later date, the monthly benefit may be vested for commencement at such deferral date. Additionally, in accordance with State statute, Board employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the Board's health insurance plan at the same group rate as for active employees.

The Board has established the Orange County Retiree Health Care Benefit Trust (Trust) for the Board and the County officers noted above and engages an actuarial firm to determine each participant's actuarially determined annual required contribution (ARC), annual OPEB cost (AOC), and unfunded obligation in accordance with GASB Statement No. 45. The Fiscal Year 2016 AOC amount for the Board and County officers was paid into the Trust by the Board, and included the amount of \$3,388,218 attributable to the Board. For the Board, this AOC payment was 0.98% of the Board's covered payroll of \$346,509,717. A full presentation of the Trust and OPEB Plan assets, liabilities, funding status, and actuarial methods and assumptions is included in the Orange County, Florida Comprehensive Annual Financial Report.

#### T. SUBSEQUENT EVENTS

<u>Tourist Development Tax Revenue Bonds, Series 2016A and Tourist Development Tax Refunding Revenue Bonds, Series 2016B</u>

On December 21, 2016, the Board issued \$88,940,000 Tourist Development Tax Revenue Bonds, Series 2016A and \$202,745,000 Tourist Development Tax Refunding Revenue Bonds, Series 2016B. The proceeds of the 2016A Bonds, together with other cash on hand will be used to pay \$115.5 million of the cost to complete the Stage II project of the Performing Arts Center and to fund increases to the debt service reserve account. The proceeds of the 2016B Bonds, together with other cash on hand, will be used to advance refund the City of Orlando Contract Tourist Development Tax Payments Revenue Bonds, Series 2014A. The combination of these bond issues completes the Board's obligation for annual payments from the first four cents of Tourist Development Tax Proceeds to the City.

The advance refunding of the City of Orlando Contract Tourist Development Tax Payments Revenue Bonds, Series 2014A, released the Convention Center's current liability of \$46.7 million due to the City of Orlando. The amount paid for the refunding was approximately \$218.8 million. Together with the \$115.5 million payment noted above, reduced by the \$46.7 million released liability, the transaction will result in the recognition of a special charge of approximately \$287.6 million to the Center in Fiscal Year 2017.

#### Orange County Health Facilities Authority

On October 1, 2016 and December 1, 2016, the Authority issued tax-exempt bonds in the amount of \$18,555,000 and \$160,365,000, respectively.

## ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS SUPPLEMENTARY INFORMATION for the year anded September 20, 2016

for the year ended September 30, 2016

### Schedule of the Board's Proportionate Share of Net Pension Plan Liability Florida Retirement System Pension Plan

	Year ended June 30							
	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>				
Board's proportion of the net pension liability	1.42%	1.35%	1.36%	1.42%				
Board's proportionate share of the net pension liability	\$ 359,225,776	\$ 174,596,539	\$ 82,676,127	\$ 244,755,562				
Board's covered-employee payroll (1)	\$ 306,202,888	\$ 285,262,894	\$ 275,609,441	\$ 267,967,523				
Board's proportionate share of the net pension liability as a percentage of its covered-employee payroll (1)	117.32%	61.21%	30.00%	91.34%				
Plan fiduciary net position as a percentage of the total pension liability	85.00%	92.00%	96.09%	N/A				

Note: Data was unavailable prior to 2013

#### Schedule of the Board's Contributions to the Florida Retirement System Pension Plan

	Year ended September 30							
		<u>2016</u>		<u>2015</u>		<u>2014</u>		
Contractually required contribution	\$	32,426,989	\$	31,540,630	\$	29,627,829		
Contributions in relation to the contractually required contribution		37,109,365		33,542,063		29,680,681		
Contribution deficiency (excess)	\$	(4,682,376)	\$	(2,001,433)	\$	(52,852)		
Board's covered-employee payroll (1)	\$	291,594,570	\$	287,442,861	\$	278,722,996		
Contributions as a percentage of covered-employee payroll (1)		11.1%		11.0%		10.6%		

Note: Data was unavailable prior to 2014

<sup>(1)</sup> Information for Years 2013 through 2015 has been updated from that previously reported.

<sup>(1)</sup> Information for Fiscal Years 2014 through 2015 has been updated from that previously reported.

#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS SUPPLEMENTARY INFORMATION, Continued for the year ended September 30, 2016

#### Schedule of the Board's Proportionate Share of Net Pension Plan Liability Health Insurance Subsidy Plan

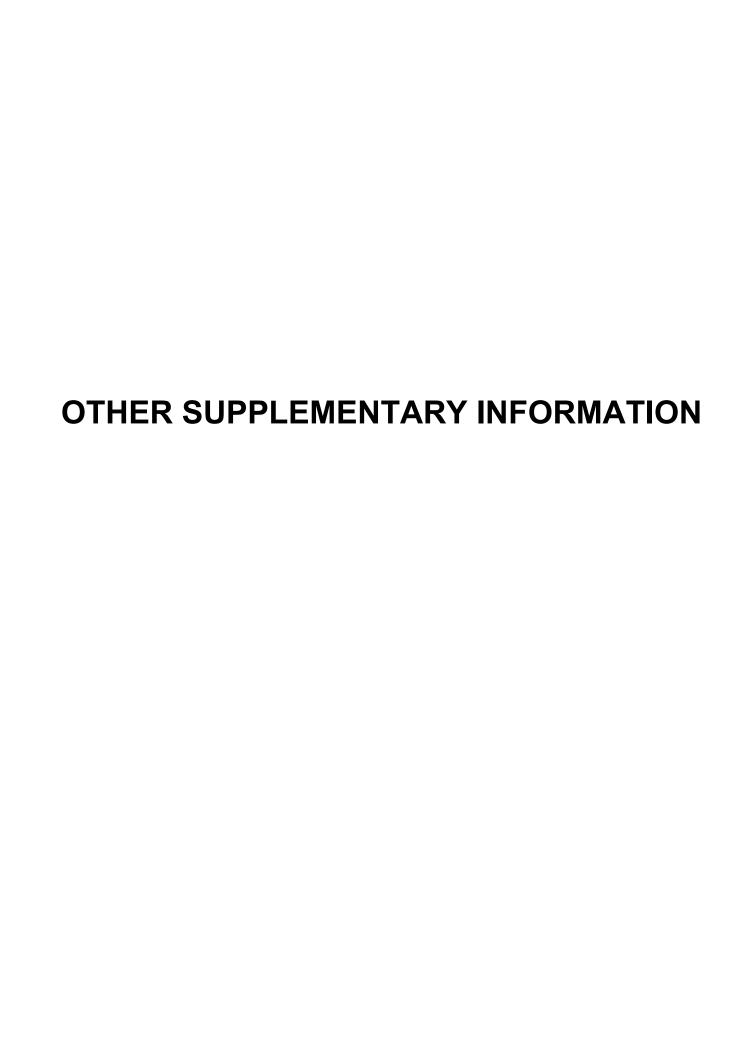
	Year Ended June 30							
	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>				
Board's proportion of the net pension liability	1.12%	1.11%	1.10%	1.08%				
Board's proportionate share of the net pension liability	\$ 130,298,538	\$ 113,228,614	\$ 103,011,165	\$ 94,502,883				
Board's covered-employee payroll	\$ 347,389,248	\$ 347,373,228	\$ 335,617,926	\$ 326,312,132				
Board's proportionate share of the net pension liability as a percentage of its covered-employee payroll	37.51%	32.60%	30.69%	28.96%				
Plan fiduciary net position as a percentage of the total pension liability	0.97%	0.50%	0.99%	N/A				

Note: Data was unavailable prior to 2013

#### Schedule of the Board's Contributions to the Health Insurance Subsidy Plan

	Year ended September 30							
		<u>2016</u> <u>2015</u>				<u>2014</u>		
Contractually required contribution	\$	5,890,085	\$	4,734,263	\$	4,149,682		
Contributions in relation to the contractually required contribution		5,950,245		4,602,979		3,774,036		
Contribution deficiency (excess)	\$	(60,160)	\$	\$ 131,284		375,646		
Board's covered-employee payroll	\$	346,509,717	\$	350,027,838	\$	339,409,396		
Contributions as a percentage of covered-employee payroll		1.70%		1.35%		1.22%		
Neter Determine the later with the content of the c								

Note: Data was unavailable prior to 2014



#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS September 30, 2016

<u>ASSETS</u>		Special Revenue Funds		Debt Service Funds		Capital Projects Funds		Totals
Cash and investments	\$	265,521,893	\$	80,451,000	\$	229,697,718	\$	575,670,611
Other investments		-		4,353,411		-		4,353,411
Receivables:								
Taxes		4,555,629		7,285,905		-		11,841,534
Accounts		2,005,297		-		582,697		2,587,994
Notes and loans		61,268,127		-		-		61,268,127
Special assessments		56,751		-		-		56,751
Accrued interest		758,055		83,935		499,831		1,341,821
Less allowance for doubtful accounts		(51,585,213)		-		-		(51,585,213)
Due from other funds		1,508,386		- 01 145		- 25 627		1,508,386
Due from constitutional officers		2,357,967		91,145		35,637		2,484,749
Due from other governmental agencies Assets held for resale		16,664,966 2,081,627		-		32,013		16,696,979
Assets field for fesale	_	2,001,021		<del>-</del>		<del>-</del>		2,081,627
Total assets	\$	305,193,485	\$	92,265,396	\$	230,847,896	\$	628,306,777
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
Liabilities:								
Accounts payable and accrued liabilities	\$	27,079,393	\$	_	\$	8,030,970	\$	35,110,363
Matured bonds and notes payable	Ψ	-	Ψ	9,285,051	*	-	•	9,285,051
Matured interest payable		_		4,486,228		_		4,486,228
Due to other funds		1,220,822		-		-		1,220,822
Due to constitutional officers		248,461		-		-		248,461
Due to other governmental agencies		13,619,147		-		-		13,619,147
Due to individuals		91,219		_		_		91,219
Unearned revenue		943,570		-		-		943,570
Advances from other funds		3,200,000		-		-		3,200,000
Total liabilities		46,402,612		13,771,279		8,030,970		68,204,861
Total nazimios	_	10, 102,012		10,111,270		0,000,010		00,201,001
Deferred inflows of resources:								
Unavailable revenues		3,450,275					_	3,450,275
Total deferred inflows of resources		3,450,275						3,450,275
Fund balances:								
Nonspendable		124,366		-		-		124,366
Restricted		150,643,199		11,640,905		133,584,531		295,868,635
Committed		53,350,657		-		89,232,395		142,583,052
Assigned	_	51,222,376		66,853,212	_	-		118,075,588
Total fund balances		255,340,598		78,494,117		222,816,926		556,651,641
Total liabilities, deferred inflows of resources and fund balances	\$	305,193,485	\$	92,265,396	\$	230,847,896	\$	628,306,777
		322, 130, 100				,,000		,,

#### ORANGE COUNTY, FLORIDA

#### BOARD OF COUNTY COMMISSIONERS

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

NONMAJOR GOVERNMENTAL FUNDS for the year ended September 30, 2016

	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Totals
Revenues:	 			
Taxes	\$ 166,827,254	\$ 73,186,128	\$ 21,709,572	\$ 261,722,954
Special assessments	180,151	-	-	180,151
Licenses and permits	24,506,135	-	-	24,506,135
Intergovernmental	96,454,941	39,343,563	-	135,798,504
Charges for services	137,689,959	45,239	34,967,609	172,702,807
Fines and forfeitures	6,086,975	1,200,829	-	7,287,804
Interest	3,104,857	335,624	1,841,041	5,281,522
Miscellaneous	 9,538,004	 538	 359,392	 9,897,934
Total revenues	 444,388,276	 114,111,921	 58,877,614	 617,377,811
Expenditures:				
Current:	4.4.700.545	100.005		4 4 000 700
General government	14,760,515	128,265	-	14,888,780
Public safety	29,847,420	49,425	-	29,896,845
Physical environment	87,454,676	-	-	87,454,676
Transportation	144,657,713	-	-	144,657,713
Economic environment	34,689,388	-	-	34,689,388
Human services	91,725,686	-	-	91,725,686
Culture and recreation	32,576,797	-	-	32,576,797
Capital outlay:			0.500.040	0.500.040
General government	-	-	6,539,642	6,539,642
Public safety	-	-	9,768,886	9,768,886
Physical environment	-	-	2,117,997	2,117,997
Transportation	-	-	17,682,425	17,682,425
Economic environment	-	-	3,849	3,849
Human services	-	-	85,327	85,327
Culture and recreation	-	-	5,471,716	5,471,716
Debt service:	= = 10	0.005.054		0.000 704
Principal retirement	7,743	9,285,051	-	9,292,794
Interest and fiscal charges	 1,886	 5,679,380	 -	 5,681,266
Total expenditures	 435,721,824	 15,142,121	 41,669,842	 492,533,787
Excess of revenues over				
expenditures	 8,666,452	 98,969,800	17,207,772	 124,844,024
Other financing sources (uses):				
Transfers in	147,700,743	4,355,000	40,000,000	192,055,743
Transfers out	(162,794,016)	(95,455,442)	(1,583)	(258, 251, 041)
Issuance of capital lease debt	12,683	-	-	12,683
Transfers from constitutional officers	1,064,921	-	-	1,064,921
	 · · · · · ·			 · · · · · ·
Total other financing sources (uses)	 (14,015,669)	 (91,100,442)	 39,998,417	 (65,117,694)
Net change in fund balances	(5,349,217)	7,869,358	57,206,189	59,726,330
Fund balances, October 1, 2015	 260,689,815	 70,624,759	 165,610,737	 496,925,311
Fund balances, September 30, 2016	\$ 255,340,598	\$ 78,494,117	\$ 222,816,926	\$ 556,651,641

#### SPECIAL REVENUE FUNDS

<u>Special Tax Equalization District</u> is for public safety services financed with revenues generated from ad valorem property taxes levied in the Municipal Service Taxing Unit (MSTU) which encompasses the unincorporated area of the County, the County's communications services tax, and operating transfers from other funds.

<u>Court Facilities Fee</u> is for certain court service fees and surcharges earmarked to be used for court facilities.

<u>Teen Court</u> is for certain court fees and fines to be used for operating costs of the Teen Court program.

<u>Court Technology</u> is for a portion of the service fees for recording documents in the County's Official Records, to be used for court-related technology needs.

<u>Local Court Programs</u> is for certain court fees to be used to fund various court-related programs including legal aid programs, a law library, juvenile court programs, and other local court programs.

<u>Building Safety</u> is to ensure public safety through the enforcement of construction codes, financed primarily from building permits and inspections.

<u>Crime Prevention</u> is for court fines collected which are dedicated for the use of crime prevention programs within the County.

<u>Law Enforcement Education</u> is for statutorily defined law enforcement education expenditures financed by fines levied in accordance with State statute and local ordinance.

<u>Law Enforcement Trust</u> is for law enforcement expenditures financed with forfeited funds originating from illegal activities.

<u>911 Fee</u> is for fees collected on telephone lines in the County, and for fees distributed from the State as collected from wireless telephone subscribers within the County. The funds are used for 911 emergency telephone systems.

<u>OBT Local Government Neighborhood Improvement District (NID)</u> is for specified revenues used for public safety improvements in a designated area adjacent to Orange Blossom Trail (OBT). The District is a blended component unit of the Board.

<u>Pine Hills Local Government Neighborhood Improvement District (NID)</u> is for specified revenues used for public safety improvements in a designated area within Pine Hills. The District is a blended component unit of the Board.

**Inmate Commissary** is for funds generated by the Board's jail commissary operation, held and expended for the benefit of inmates, pursuant to the requirements of Florida Statutes.

### SPECIAL REVENUE FUNDS, Continued

<u>Mandatory Refuse Collection</u> is for collection of assessments for charges for services and expenditures of funds relating to the refuse collection and recycling for specified residential units in the unincorporated areas of the County.

<u>Air Pollution Control</u> is for funds received by the Board from the 50-cent fee charged on the sale of each vehicle registration, and 80% of the inspection fees charged by the State for asbestos removal projects. The funds are used for local air pollution control and asbestos removal programs.

<u>Water and Navigation Control Districts</u> are for boating regulation and control of lakes Conway and Windermere, financed by special ad valorem property taxes levied on properties surrounding these lakes. These Districts are blended component units of the Board.

<u>Aquatic Weed Taxing Districts</u> are for lake weed control financed by special ad valorem property taxes levied on properties surrounding certain lakes.

**Aquatic Weed Non-tax Districts** are for lake weed control projects operated on a contributory basis.

<u>Conservation Trust</u> is for moneys collected as compensation for habitat loss in conjunction with land development and used for the purchase, improvement, creation, restoration and replacement of natural habitats within the County.

<u>Pollutant Storage Tank</u> is for penalties collected from violators of regulations relating to above ground and below ground storage tanks. The funds are used for administration of the program.

<u>Municipal Service Districts</u> are for assessments for minor capital improvements, and for charges for services providing for streetlighting, right-of-way maintenance, recreation, and retention pond maintenance.

<u>Local Option Gas Tax</u> is for specific road improvements and maintenance utilizing the Board's portion of the six-cent local option gas tax.

<u>Constitutional Gas Tax</u> is for acquisition, construction, and maintenance of roads, utilizing the 80% portion of constitutional gas tax proceeds.

<u>Transportation Trust</u> is for road system expenditures which are financed by the 20% portion of constitutional gas tax, the county gas tax allocated to the County, a portion of the Board's half-cent sales tax revenues, and other designated revenues.

International Drive Community Redevelopment Agency is for incremental ad valorem property tax revenues generated by new or expanded development within the International Drive redevelopment area. Moneys are designated to be used for revitalization projects in the area. The Agency is a blended component unit of the Board.

### SPECIAL REVENUE FUNDS, Continued

<u>Local Housing Assistance (SHIP)</u> is for funds distributed from the State under the State Housing Initiatives Partnership Act. The purpose of this program is to provide for the creation and preservation of affordable housing and to assist with affordable housing recovery efforts needed as a result of hurricane damage.

**OBT Community Redevelopment Agency** is for incremental ad valorem property tax revenues generated by new or expanded developments within the redevelopment area surrounding the Orange Blossom Trail. Moneys are designated to be used for revitalization projects in the area. The Agency is a blended component unit of the Board.

<u>School Impact Fees</u> is for fees collected countywide for growth-related capital improvements to the public school system. The public school system is not a part of the Board government entity.

<u>Drug Abuse Trust</u> is for court fees from cases involving drug-related misdemeanor crimes, to be used for drug abuse treatment and education programs.

<u>Driver Education Safety</u> is for certain fines collected from civil traffic violations. The funds are used to support driver education programs in schools within the County.

<u>Animal Services Trust</u> is for public and private donations, and collections from a \$2 surcharge on civil penalties imposed by the courts, used respectively for providing for the welfare of animals and the training of animal services officers.

<u>Parks</u> is for certain countywide ad valorem property tax revenues and a portion of public service tax revenues dedicated for parks improvements and programs pursuant to the requirements established by the Board in the ad valorem property tax levy resolution and the public service tax ordinance.

<u>Boating Improvement Program</u> is for boat registration fees collected by the State and distributed to the Board for the purpose of providing recreational channel marking, public launching facilities and other boating-related improvements.

**Grants** is for projects and programs which are financed in whole or in part by agencies of the Federal Government, State of Florida, and local governments.

<u>Fire Protection MSTU</u> is presented as a major fund in the governmental fund financial statements and, as such, is not included in these supplementary combining statements and schedules. The fund accounts for expenditures for fire protection and emergency medical services financed with revenues generated from ad valorem property taxes levied in the MSTU, as well as service fee revenues.



#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS September 30, 2016

\_\_\_\_\_

	ASSETS		pecial Tax qualization District	Fa	Court		Teen Court	Te	Court chnology
	<u>ASSETS</u>								
1	Cash and investments Receivables:	\$	117,315	\$	2,553,471	\$	678,149	\$	84,775
2	Taxes		-		-		-		-
3	Accounts		-		-		-		-
4	Notes and loans		-		-		-		-
5	Special assessments		-		-		-		-
6	Accrued interest		10,025		6,374		1,848		814
7	Less allowance for doubtful accounts		-		-		-		-
8	Due from other funds		-		-		-		-
9	Due from constitutional officers		1,151,931		389,748		37,762		262,064
10	Due from other governmental agencies Assets held for resale		2,873,228		-		-		-
11	Assets field for fesale		<u>-</u>				<del></del> _		<del></del>
	Total assets	\$	4,152,499	\$	2,949,593	\$	717,759	\$	347,653
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
	Liabilities:								
12	Accounts payable and accrued liabilities	\$	_	\$	408,382	\$	14,865	\$	274,305
13	Due to other funds	Ψ	-	Ψ	-	Ψ	-	Ψ	-
14	Due to constitutional officers		-		-		-		-
15	Due to other governmental agencies		195,532		-		-		-
16	Due to individuals		-		-		-		-
17	Unearned revenue		-		-		-		-
18	Advances from other funds		-		-		-		-
	Total liabilities		195,532		408,382		14,865		274,305
	Deferred inflows of resources:								
19	Unavailable revenues				_				
19	Oriavaliable revenues	-	<del></del>	-		-	<del></del> -		
	Total deferred inflows of resources		-		-		<u>-</u>		-
	Fund balances:								
20	Nonspendable		_		_		_		_
21	Restricted		_		2,541,211		702,894		_
22	Committed		-		_, ,				-
23	Assigned		3,956,967		-		-		73,348
	Total fund balances		3,956,967		2,541,211		702,894		73,348
	Total liabilities, deferred inflows of								
	resources and fund balances	\$	4,152,499	\$	2,949,593	\$	717,759	\$	347,653
		<u> </u>	.,	Ψ	_,0 .0,000	*	,	Ψ	5 ,000

<u> P</u>	Local Court rograms		Building Safety	Crime evention		Law forcement ducation	Er	Law nforcement Trust		911 Fee		OBT Local vernment NID
1 \$	58,710	\$	26,940,347	\$ 71,431	\$	283,368	\$	1,202,507	\$	16,641,055	\$	18,491
2 3	-		- 241,591 -	-		- 50 -		-		-		-
4 5 6	- 561 -		59,689 (1,017)	320		901		- 4,467		- - -		- 57
7 8 9 10 11	71,464 - -		(1,017) - - - -	 25,406 - -		47,237 1,818		- - - -		1,418,423		- - 24,366 -
<u>\$</u>	130,735	\$	27,240,610	\$ 97,157	\$	333,374	\$	1,206,974	\$	18,059,478	\$	42,914
12 \$	73,065	\$	435,056	\$ 396	\$	329	\$	_	\$	134,872	\$	16,439
13 14 15	- -	·	- - 205,824	- - -	·	- 5,074 -	•	- 44,833 -	·	198,554 174,207	·	- - -
16 17 18	- - -		943,570 -	 - - -		- - -		- - -		- - -		- - -
	73,065		1,584,450	 396		5,403		44,833		507,633		16,439
19	-		<u>-</u>	 		-		-		944,074		-
20	-		<del>-</del>	<u>-</u>		<u>-</u>		<u>.</u>		<u>-</u> .		24,366
21 22 23	- - 57,670		25,656,160 - -	96,761 - -		327,971 - -		1,162,141 - -		16,607,771 - -		2,109 - -
	57,670		25,656,160	 96,761		327,971		1,162,141		16,607,771		26,475
\$	130,735	\$	27,240,610	\$ 97,157	\$	333,374	\$	1,206,974	\$	18,059,478	\$	42,914

#### **ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING BALANCE SHEET, Continued** NONMAJOR SPECIAL REVENUE FUNDS September 30, 2016

	AGGETO		ine Hills Local vernment NID		Inmate ommissary		Mandatory Refuse Collection		Air Pollution Control
	<u>ASSETS</u>								
1	Cash and investments	\$	258,584	\$	2,090,945	\$	9,668,970	\$	523,379
	Receivables:								
2	Taxes		-		-		-		-
3	Accounts		-		30,739		220,631		2,500
4	Notes and loans		-		-		-		-
5	Special assessments		-		-		-		-
6	Accrued interest		511		4,794		65,318		994
7	Less allowance for doubtful accounts  Due from other funds		-		-		(110,693)		-
8	Due from constitutional officers		-		-		102 222		-
9 10	Due from other governmental agencies		_		_		103,233		-
11	Assets held for resale		-		-		-		-
	<b>T</b>	Φ.	050.005	•	0.400.470	Φ.	0.047.450	•	500.070
	Total assets	\$	259,095	\$	2,126,478	\$	9,947,459	\$	526,873
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
	Liabilities:								
12	Accounts payable and accrued liabilities	\$	2,400	\$	62,559	\$	914,816	\$	45,609
13	Due to other funds		-		-		-		-
14	Due to constitutional officers		-		-		-		-
15	Due to other governmental agencies		-		63		-		50
16	Due to individuals		-		-		-		-
17	Unearned revenue		-		-		-		-
18	Advances from other funds		-		-			-	-
	Total liabilities		2,400		62,622		914,816		45,659
	Deferred inflows of resources:								
19	Unavailable revenues				-		68,037		
	Total deferred inflows of resources						68,037		
	Fund balances:								
	Nananandahla								
20 21	Nonspendable Restricted		- 256,695		- 2,063,856		<del>-</del>		- 481,214
22	Committed		230,093		2,003,830		8,964,606		401,214
23	Assigned		-		-		-		-
	Total fund balances		256,695		2,063,856		8,964,606		481,214
	Total falla balalloco	-	200,000		_,000,000		0,004,000	-	701,217
	Total liabilities, deferred inflows of resources and fund balances	\$	259,095	\$	2,126,478	\$	9,947,459	\$	526,873
			,		, -,		-,,		,

	Water and Navigation Control Districts	Aqu We Tax Distr	ed ing	N	Aquatic Weed Ion-tax vistricts	Co	onservation Trust	ollutant Storage Tank	 Municipal Service Districts	 Local Option Gas Tax
1 \$	8,921,571	\$ 3,66	63,791	\$	271,294	\$	6,526,538	\$ 43,504	\$ 22,121,371	\$ 7,362,363
2	-		-		-		-	-	-	4,555,629
3	-		-		-		-	-	-	-
4 5	-		-		-		-	-	- 56,751	-
6	23,745		9,818		661		16,755	124	70,999	20,661
7 8	-		-		-		-	-	-	-
9	2,182		7,984		-		-	-	82,023	-
10	3,675		-		-		-	-	100,000	192,360
11	-				-		-	 -	 -	 -
\$	8,951,173	\$ 3,68	31,593	\$	271,955	\$	6,543,293	\$ 43,628	\$ 22,431,144	\$ 12,131,013
12 <b>\$</b> 13 14 15	116,939 - - - -	\$	15,009 - - -	\$	12,181 - - -	\$	59,451 - - -	\$ 66 - - -	\$ 1,695,270 - - - -	\$ 2,177,078 - - -
16	-		-		-		-	-	-	-
17 18	-		-		-		-	-	-	-
	116,939		15,009		12,181		59,451	66	 1,695,270	 2,177,078
19								 	 56,751	 
	-				-		-	 -	 56,751	 -
20 21 22 23	- 8,834,234 - -	3,66	- 66,584 - -		- 259,774 - -		- - 6,483,842 -	- - 43,562 -	100,000 - 20,579,123 -	- - - 9,953,935
_	8,834,234	3,66	66,584		259,774		6,483,842	 43,562	 20,679,123	 9,953,935
\$	8,951,173	\$ 3,68	31,593	\$	271,955	\$	6,543,293	\$ 43,628	\$ 22,431,144	\$ 12,131,013

#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING BALANCE SHEET, Continued NONMAJOR SPECIAL REVENUE FUNDS September 30, 2016

	<u>ASSETS</u>	Constitutional Gas Tax	Transportation Trust	International Drive Community Redevelopment Agency	Local Housing Assistance (SHIP)
1	Cash and investments	\$ 20,445,210	\$ 40,814,314	\$ 41,133,157	\$ 9,713,002
	Receivables:				
2	Taxes	-	-	-	-
3	Accounts	13,843	96,886	-	-
4	Notes and loans	-	-	-	36,377,360
5	Special assessments	- 	-	-	-
6	Accrued interest Less allowance for doubtful accounts	53,125	182,499	124,857	24,703
7 8	Due from other funds	-	(12,300) 1,220,822	-	(26,563,584)
9	Due from constitutional officers	_	100,505	_	_
10	Due from other governmental agencies	1,811,942	1,511,993	_	_
11	Assets held for resale	-			<u> </u>
	Total assets	\$ 22,324,120	\$ 43,914,719	\$ 41,258,014	\$ 19,551,481
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
	Liabilities:				
12	Accounts payable and accrued liabilities	\$ 2,618,042	\$ 7,692,211	\$ 3,033,365	\$ 184,944
13	Due to other funds	-	-	-	-
14	Due to constitutional officers	-	-	-	-
15	Due to other governmental agencies	-	200,434	-	-
16	Due to individuals	-	-	-	-
17	Unearned revenue	-	-	-	-
18	Advances from other funds	<del>-</del>			<del>-</del>
	Total liabilities	2,618,042	7,892,645	3,033,365	184,944
	Deferred inflows of resources:				
19	Unavailable revenues				<u> </u>
	Total deferred inflows of resources				<u>-</u>
	Fund balances:				
20	Nonspendable	_	_	_	-
21	Restricted	18,706,078	-	38,224,649	19,366,537
22	Committed	-	-	-	-
23	Assigned	1,000,000	36,022,074		<u> </u>
	Total fund balances	19,706,078	36,022,074	38,224,649	19,366,537
	Total liabilities, deferred inflows of resources and fund balances	\$ 22,324,120	\$ 43,914,719	\$ 41,258,014	\$ 19,551,481

	OBT community development Agency	 School Impact Fees	Dr	rug Abuse Trust	 Driver ducation Safety	Animal Services Trust		Parks	Boating provement Program
1 \$	117,658	\$ 11,423,719	\$	158,525	\$ 499,947	\$ 160,460	\$	18,059,478	\$ 1,118,207
2	-	-		-	-	-		-	-
3	-	1,368,518		-	-	135		18,890	7,530
4	-	-		-	-	-		-	-
5	- 404	-		- 318	- 655	- 378		- 68,909	- 2,771
6 7	404	-		310	- 633	3/0 -		(2,868)	2,771
8	_	_		_	_	_		(2,000)	_
9	-	-		8,139	37,903	121		26,224	4,041
10	-	-		-	-	-		7,198	-
11	-	 		-	 -	 -			 -
\$	118,062	\$ 12,792,237	\$	166,982	\$ 538,505	\$ 161,094	<u>\$</u>	18,177,831	\$ 1,132,549
12 \$	10,104	\$ 23,526	\$	8,600	\$ 498,634	\$ 1,088	\$	892,660	\$ -
13 14	-	-		-	-	-		-	-
15	-	12,768,711		-	-	-		8,883	-
16	-	-		-	-	-		-	-
17	-	-		-	-	-		-	-
18		 -		<u>-</u>	 	 		-	 -
	10,104	 12,792,237		8,600	 498,634	 1,088		901,543	 
19					 	 	_	7,198	 
		 -			 	 		7,198	 
0.0									
20 21	- 107,958	-		-	- 39,871	- 149,572		-	- 1,132,549
22	-	_		-	-	10,434		17,269,090	-
23		 		158,382	 	 -		-	 -
	107,958	 <u>-</u>		158,382	 39,871	 160,006		17,269,090	 1,132,549
\$	118,062	\$ 12,792,237	\$	166,982	\$ 538,505	\$ 161,094	\$	18,177,831	\$ 1,132,549

#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING BALANCE SHEET, Continued NONMAJOR SPECIAL REVENUE FUNDS September 30, 2016

			Grants		Totals
	<u>ASSETS</u>				
1	Cash and investments Receivables:	\$	11,776,287	\$	265,521,893
2	Taxes		_		4,555,629
3	Accounts		3,984		2,005,297
4	Notes and loans		24,890,767		61,268,127
5	Special assessments		-		56,751
6	Accrued interest		-		758,055
7	Less allowance for doubtful accounts		(24,894,751)		(51,585,213)
8	Due from other funds		287,564		1,508,386
9	Due from constitutional officers		-		2,357,967
10	Due from other governmental agencies		8,719,963		16,664,966
11	Assets held for resale	_	2,081,627		2,081,627
	Total assets	\$	22,865,441	\$	305,193,485
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
	Liabilities:				
12	Accounts payable and accrued liabilities	\$	5,657,132	\$	27,079,393
13	Due to other funds	•	1,220,822	*	1,220,822
14	Due to constitutional officers		-		248,461
15	Due to other governmental agencies		65,443		13,619,147
16	Due to individuals		91,219		91,219
17	Unearned revenue		-		943,570
18	Advances from other funds	_	3,200,000	_	3,200,000
	Total liabilities		10,234,616		46,402,612
	Deferred inflows of resources:				
19	Unavailable revenues		2,374,215	_	3,450,275
	Total deferred inflows of resources		2,374,215	_	3,450,275
	Fund balances:				
20	Nonspendable		-		124,366
21	Restricted		10,256,610		150,643,199
22	Committed		-		53,350,657
23	Assigned	_			51,222,376
	Total fund balances		10,256,610		255,340,598
	Total liabilities, deferred inflows of				
	resources and fund balances	\$	22,865,441	\$	305,193,485



#### BOARD OF COUNTY COMMISSIONERS

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2016

		Special Tax Equalization District	_Fa	Court	Teen Court		Court echnology
	Revenues:						
1	Taxes	\$ 113,303,715	\$	-	\$ -	\$	-
2	Special assessments	-		-	-		-
3	Licenses and permits	-		-	-		-
4	Intergovernmental	-		-	-		-
5	Charges for services	-		5,147,425	504,770		2,949,322
6	Fines and forfeitures	-		-	-		-
7	Interest	39,018		24,215	6,724		3,259
8	Miscellaneous	 -		40	 -		370
	Total revenues	 113,342,733		5,171,680	 511,494		2,952,951
	Expenditures:						
	Current:						
9	9	-		4,952,002	547,330		4,673,354
10	Public safety	-		-	-		-
11	Physical environment	-		-	-		-
12	Transportation	-		-	-		-
13	Economic environment	-		-	-		-
14	Human services	-		-	-		-
15		-		-	-		-
	Debt service:						
16	·	-		-	-		-
17	Interest and fiscal charges	 <del>-</del>			 <u> </u>		<u> </u>
	Total expenditures	 <u> </u>	_	4,952,002	 547,330	_	4,673,354
	Excess (deficiency) of revenues over						
18	(under) expenditures	 113,342,733		219,678	 (35,836)		(1,720,403)
	Other financing sources (uses):						
19	Transfers in	44,708,002		-	-		1,713,282
20	Transfers out	(158,903,000)		-	-		-
21	Issuance of capital lease debt	-		-	-		-
22	Transfers from constitutional officers	 981,592			 		
	Total other financing sources (uses)	 (113,213,406)		<u>-</u>	 		1,713,282
23	Net change in fund balances	129,327		219,678	(35,836)		(7,121)
24	Fund balances, October 1, 2015	 3,827,640		2,321,533	 738,730		80,469
	Fund balances, September 30, 2016	\$ 3,956,967	\$	2,541,211	\$ 702,894	\$	73,348

_	Local Court Programs		Building Safety	Crime evention	Law forcement ducation	Er 	Law nforcement Trust	 911 Fee	Go	OBT Local vernment NID
1 :	<b>5</b> -	\$	175,202	\$ -	\$ -	\$	-	\$ -	\$	-
2	-		-	-	-		-	-		-
3	-		22,243,298	-	-		-	-		-
4	- 1 019 227		- 306,615	-	-		-	5,541,907		-
5 6	1,018,227		11,759	106,744	620,837		- 295,718	-		125,000
7	1,986		228,761	1,037	1,993		14,712	131,606		239
8_	<u>-</u>		25,154	 	 5,509			 3,511		-
_	1,020,213	_	22,990,789	 107,781	 628,339		310,430	 5,677,024		125,239
	2 247 040									
9 10	2,247,040		- 17,114,376	37,936	- 620,457		- 854,442	3,989,800		- 140,257
11	_		-	-	-		-	-		-
12	-		-	-	-		-	-		-
13	-		-	-	-		-	-		-
14	95,418		-	-	-		-	-		-
15	-		-	-	-		-	-		-
16	-		-	-	-		-	-		-
17_	<del>-</del>		<del>-</del>	 	 		-	 <del>-</del>		-
_	2,342,458		17,114,376	 37,936	 620,457		854,442	 3,989,800		140,257
18_	(1,322,245)		5,876,413	 69,845	 7,882		(544,012)	 1,687,224		(15,018)
19	1,341,833		_	_	_		_	_		_
20	-		-	-	-		-	-		-
21	-		-	-	-		-	-		-
22 _	<u> </u>		<u>-</u>	 	 		<u> </u>	 		
_	1,341,833		-	 	 		-	 <u>-</u>		-
23	19,588		5,876,413	69,845	7,882		(544,012)	1,687,224		(15,018)
24_	38,082		19,779,747	 26,916	 320,089		1,706,153	 14,920,547		41,493
<u>:</u>	\$ 57,670	\$	25,656,160	\$ 96,761	\$ 327,971	\$	1,162,141	\$ 16,607,771	\$	26,475

#### **BOARD OF COUNTY COMMISSIONERS**

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, Continued

NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2016

			Pine Hills Local overnment NID	_ C	Inmate ommissary		landatory Refuse Collection		Air Pollution Control
	Revenues:	¢.		¢.		æ		Ф	
1	Taxes	\$	-	\$	-	\$	-	\$	-
2	Special assessments Licenses and permits		_		-		-		39,170
3 4	Intergovernmental		_		_		_		900,971
5	Charges for services		_		1,564,326		40,561,976		300,371
6	Fines and forfeitures		125,000		1,304,320				_
7	Interest		2,035		21,071		180,093		3,150
8	Miscellaneous		-		1		132,021		18,602
Ü	Misserianeous	-			<u> </u>		102,021	-	10,002
	Total revenues		127,035		1,585,398		40,874,090		961,893
	Expenditures:								
	Current:								
9	General government		-		-		-		-
10	Public safety		99,005		1,150,948		-		-
11	Physical environment		-		-		60,664,345		854,396
12	Transportation		-		-		-		-
13	Economic environment		-		-		-		-
14	Human services		-		-		-		-
15	Culture and recreation  Debt service:		-		-		-		-
16	Principal retirement		_		-		-		-
17	Interest and fiscal charges				-				
	Total expenditures		99,005		1,150,948		60,664,345	-	854,396
	Excess (deficiency) of revenues over								
18	(under) expenditures		28,030		434,450		(19,790,255)		107,497
	Other financing sources (uses):								
19	Transfers in		-		-		-		-
20	Transfers out		-		-		-		-
21	Issuance of capital lease debt		-		-		-		-
22	Transfers from constitutional officers		-						
	Total other financing sources (uses)		-						
23	Net change in fund balances		28,030		434,450		(19,790,255)		107,497
24	Fund balances, October 1, 2015		228,665		1,629,406		28,754,861		373,717
	Fund balances, September 30, 2016	\$	256,695	\$	2,063,856	\$	8,964,606	\$	481,214

	Water and Navigation Control Districts	Aquatic Weed Taxing Districts	Aquatic Weed Non-tax Districts	Conservation Trust	Pollutant Storage Tank	Municipal Service Districts	Local Option Gas Tax
1 \$	1,492,296	\$ 558,430	\$ -	\$ -	\$ -	\$ 6,790,354	\$ 27,353,210
2	-	-	61,687	-	-	118,464	-
3	-	-	-	-	-	-	102.250
4 5	- 112,315	- 1,211	- 25,246	- 747,098	500	- 18,086,435	192,359 21,000
6	-	-	-	-	1,000	-	-
7	86,488	36,669	2,680	65,182	417	261,127	65,646
8	20,000	7,288	-	5,085		11,556	75,881
	1,711,099	603,598	89,613	817,365	1,917	25,267,936	27,708,096
9	-	-	-	<u>-</u>	-	1,969,307	_
10	-	-	-	-	-	-	-
11	1,124,468	352,895	31,685	218,892	6,724	8,188,798	6,048,489
12	-	-	-	45,113	-	14,427,447	27,756,460
13 14	-	-	-	-	-	-	-
15	-	-	-	-	-	-	-
16	-	-	-	-	-	-	-
17				<u> </u>	<del>-</del>	<del>-</del>	
	1,124,468	352,895	31,685	264,005	6,724	24,585,552	33,804,949
18	586,631	250,703	57,928	553,360	(4,807)	682,384	(6,096,853)
19	_	_	3	_	_	120,000	6,123,590
20	-	(3)	-	-	-	(23,590)	-
21	-	-	-	-	-	-	-
22	1,018	7,968	<del>-</del>			74,343	
	1,018	7,965	3			170,753	6,123,590
23	587,649	258,668	57,931	553,360	(4,807)	853,137	26,737
24	8,246,585	3,407,916	201,843	5,930,482	48,369	19,825,986	9,927,198
\$	8,834,234	\$ 3,666,584	\$ 259,774	\$ 6,483,842	\$ 43,562	\$ 20,679,123	\$ 9,953,935

#### **BOARD OF COUNTY COMMISSIONERS**

### COMBINING STATEMENT OF REVENUES, EXPENDITURES

AND CHANGES IN FUND BALANCES, Continued NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2016

		Constitutional Gas Tax	Transportation Trust	International Drive Community Redevelopment Agency	Local Housing Assistance (SHIP)
	Revenues:	•	<b>*</b> * * * * * * * * * * * * * * * * * *	•	•
1	Taxes	\$ -	\$ 1,175,911	\$ -	\$ -
2	Special assessments	-	-	-	-
3	Licenses and permits	10 020 254	2,223,667	-	- 4 742 92 <i>E</i>
4	Intergovernmental Charges for services	10,039,354	7,755,880	-	4,743,835
5	Fines and forfeitures	-	2,136,087	-	-
6 7	Interest	- 202,426	4,800,917 714,537	454,033	- 144,740
8	Miscellaneous	522,176	1,039,770	699,034	559,212
8	Miscellarieous	322,170	1,039,770	099,034	559,212
	Total revenues	10,763,956	19,846,769	1,153,067	5,447,787
	Expenditures: Current:				
9	General government	_	_	_	_
10	Public safety	_	201,200	_	_
11	Physical environment	_	7,108,663	_	_
12	Transportation	13,047,483	70,874,633	16,928,077	_
13	Economic environment	-	-	-	5,278,032
14	Human services	-	_	_	-
15	Culture and recreation	-	-	-	-
	Debt service:				
16	Principal retirement	-	7,743	-	-
17	Interest and fiscal charges		1,886	<u> </u>	
	Total expenditures	13,047,483	78,194,125	16,928,077	5,278,032
	Excess (deficiency) of revenues over				
18	(under) expenditures	(2,283,527)	(58,347,356)	(15,775,010)	169,755
	Other financing sources (uses):				
19	Transfers in	-	67,400,000	10,725,799	-
20	Transfers out	-	(120,000)	-	-
21	Issuance of capital lease debt	-	12,683	-	-
22	Transfers from constitutional officers		<u> </u>		
	Total other financing sources (uses)		67,292,683	10,725,799	
23	Net change in fund balances	(2,283,527)	8,945,327	(5,049,211)	169,755
24	Fund balances, October 1, 2015	21,989,605	27,076,747	43,273,860	19,196,782
	Fund balances, September 30, 2016	\$ 19,706,078	\$ 36,022,074	\$ 38,224,649	\$ 19,366,537

OBT Community Redevelopment Agency		School Impact Fees		Impact Drug Abuse Fees Trust		E	Driver Education Safety		Animal Services Trust		<u>Parks</u>		Boating Improvement Program	
1 :	\$ -	\$	-	\$	-	\$	-	\$	-	\$	15,978,136	\$	-	
2	-		-		-		-		-		-		-	
3	-		-		-		-		-		-		-	
4	-		-		-		-		-		- 2.450.247		-	
5	-		60,312,717		106,652		491,431		2,300		3,456,317		137,952	
6 7	1,556		62,083		1,116		2,243		1,554		269,193		8,672	
8	119,917		-		12,585		-,		44,488		77,731		-	
_	<u> </u>				· · ·				· · · · · · · · · · · · · · · · · · ·		<u> </u>	-		
-	121,473	_	60,374,800		120,353		493,674		48,342	_	19,781,377		146,624	
9	_		_		_		_		_		_		_	
10	-		-		-		-		-		-		-	
11	-		-		-		-		-		-		-	
12	-		-		-		-		-		-		-	
13	206,360		-		-		-		-		-		-	
14	76,857		59,559,571		269,022		498,634		10,481		-		-	
15	-		-		-		-		-		30,762,262		22,679	
16	_		_		_		_		_		_		_	
17_	-						-			_	-			
_	283,217		59,559,571		269,022		498,634		10,481	_	30,762,262		22,679	
18	(161,744)		815,229		(148,669)		(4,960)		37,861		(10,980,885)		123,945	
_														
19	140,549		_		120,900		_		_		14,395,703		_	
20	-		(815,229)		-		-		-		-		-	
21	-		-		-		-		-		-		-	
22_	-								-		-			
_	140,549		(815,229)		120,900						14,395,703			
23	(21,195)		-		(27,769)		(4,960)		37,861		3,414,818		123,945	
24_	129,153				186,151		44,831		122,145		13,854,272		1,008,604	
<u>:</u>	\$ 107,958	\$		\$	158,382	\$	39,871	\$	160,006	\$	17,269,090	\$	1,132,549	

#### BOARD OF COUNTY COMMISSIONERS

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2016

		 Grants	 Totals
	Revenues:		
1	Taxes	\$ -	\$ 166,827,254
2	Special assessments	-	180,151
3	Licenses and permits	-	24,506,135
4	Intergovernmental	67,280,635	96,454,941
5	Charges for services	37	137,689,959
6	Fines and forfeitures	-	6,086,975
7	Interest	64,596	3,104,857
8	Miscellaneous	 6,158,073	 9,538,004
	Total revenues	 73,503,341	 444,388,276
	Expenditures:		
	Current:		
9	General government	371,482	14,760,515
10	Public safety	5,638,999	29,847,420
11	Physical environment	2,855,321	87,454,676
12	Transportation	1,578,500	144,657,713
13	Economic environment	29,204,996	34,689,388
14	Human services	31,215,703	91,725,686
15	Culture and recreation	1,791,856	32,576,797
	Debt service:		
16	Principal retirement	-	7,743
17	Interest and fiscal charges	 -	 1,886
	Total expenditures	 72,656,857	 435,721,824
	Excess (deficiency) of revenues over		
18	(under) expenditures	 846,484	 8,666,452
	Other financing sources (uses):		
19	Transfers in	911,082	147,700,743
20	Transfers out	(2,932,194)	(162,794,016)
21	Issuance of capital lease debt	-	12,683
22	Transfers from constitutional officers	 	 1,064,921
	Total other financing sources (uses)	 (2,021,112)	 (14,015,669)
23	Net change in fund balances	(1,174,628)	(5,349,217)
24	Fund balances, October 1, 2015	 11,431,238	260,689,815
	Fund balances, September 30, 2016	\$ 10,256,610	\$ 255,340,598



#### **BOARD OF COUNTY COMMISSIONERS**

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

### NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2016

			Specia	<b>Equalization Di</b>			
	Para de la companya della companya della companya della companya de la companya della companya d		Final Budget		Actual		Variance Positive (Negative)
	Revenues:	Φ.	440 407 070	Φ	440 000 745	Φ.	(5.400.004)
1	Taxes	\$	118,467,079	\$	113,303,715	\$	(5,163,364)
2	Special assessments		-		-		-
3	Licenses and permits		-		-		-
4	Intergovernmental		-		-		-
5	Charges for services Fines and forfeitures		-		-		-
6 7	Interest		20,000		39,018		- 19,018
8	Miscellaneous		20,000		39,010		19,010
9	Less statutory deduction		(5,956,854)		_		5,956,854
3	Loss statutory adduction		(0,000,004)			-	0,000,004
	Total revenues		112,530,225		113,342,733		812,508
	Expenditures:						
	Current:						
10	General government		-		-		-
11	Public safety		-		-		-
12	Physical environment Transportation		-		-		-
13	Economic environment		-		-		-
14	Human services		-		-		-
15 16	Culture and recreation		-		-		-
17	Reserve for contingencies		796,640		_		796,640
"	Debt service:		730,040				750,040
18	Principal retirement		_		_		_
19	Interest and fiscal charges				-		-
	Total expenditures		796,640				796,640
	Excess (deficiency) of revenues over						
20	(under) expenditures		111,733,585		113,342,733		1,609,148
	Other financing sources (uses):						
21	Transfers in		44,708,002		44,708,002		-
22	Transfers out		(160,919,227)		(158,903,000)		2,016,227
23	Issuance of capital lease debt		-		-		-
24	Transfers from constitutional officers		650,000		981,592		331,592
	Total other financing sources (uses)		(115,561,225)		(113,213,406)		2,347,819
25	Net change in fund balances		(3,827,640)		129,327		3,956,967
26	Fund balances, October 1, 2015		3,827,640		3,827,640		
	Fund balances, September 30, 2016	\$	-	\$	3,956,967	\$	3,956,967

		Court Faci	lities Fee			Teen Court						
	Final Budget	Act	ual	Po	iance sitive gative)		Final Budget		Actual	P	ariance ositive egative)	
1 \$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
2	-		-		-		-		-		-	
3	-		-		-		-		-		-	
4 5	5,300,000	5,1	- 47,425		- (152,575)		- 500,000		- 504,770		- 4,770	
6	-		-		-		-		-		-	
7	10,000		24,215		14,215		5,000		6,724		1,724	
8 9	(265,500)		40 -		40 265,500		- (25,250)		<u>-</u>		- 25,250	
	5,044,500	5,1	71,680		127,180		479,750		511,494		31,744	
	_											
10	7,337,255	4,9	52,002	2	2,385,253		684,945		547,330		137,615	
11	-	,	· -		-		, -		-		, -	
12	-		-		-		-		-		-	
13	-		-		-		-		-		-	
14	-		-		-		-		-		-	
15 16	-		-		-		-		-		-	
17	28,778		-		28,778		533,535		-		533,535	
18	-		-		-		-		-		-	
19	-				-		-		-		-	
	7,366,033	4,9	52,002	2	2,414,031		1,218,480		547,330		671,150	
20	(2,321,533)	2	19,678	2	2,541,211		(738,730)		(35,836)		702,894	
21	-		-		-		-		-		-	
22	-		-		-		-		-		-	
23 24	- -		<u>-</u>		<u>-</u>	-	- -		-	-	-	
			-						-		-	
25	(2,321,533)	2	19,678	2	,541,211		(738,730)		(35,836)		702,894	
26	2,321,533	2,3	21,533				738,730		738,730		-	
\$		\$ 2,5	541,211	\$ 2	2,541,211	\$	<u>-</u>	\$	702,894	\$	702,894	

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

#### SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2016

			Technology			
		 Final Budget		Actual		Variance Positive (Negative)
	Revenues:		_		_	
1		\$ -	\$	-	\$	-
2	Special assessments	-		-		-
3	•	-		-		-
4	Intergovernmental	<u>-</u>		<u>-</u>		<b>-</b>
5	•	2,300,000		2,949,322		649,322
6	Fines and forfeitures	-		-		-
7		5,000		3,259		(1,741)
8	Miscellaneous	-		370		370
9	Less statutory deduction	 (115,250)		<u>-</u>		115,250
	Total revenues	 2,189,750		2,952,951		763,201
	Expenditures:					
	Current:					
10	General government	5,403,982		4,673,354		730,628
11	Public safety	-		-		-
12	Physical environment	-		-		-
13	Transportation	-		-		-
14	Economic environment	-		-		-
15	Human services	-		_		-
16	Culture and recreation	_		_		_
17	Reserve for contingencies	_		_		_
• •	Debt service:					
18		_		_		_
19	Interest and fiscal charges	_		_		_
10						
	Total expenditures	 5,403,982		4,673,354		730,628
	Excess (deficiency) of revenues over	( )		(, === ,==)		
20	(under) expenditures	 (3,214,232)		(1,720,403)		1,493,829
	Other financing sources (uses):					
21	Transfers in	3,133,763		1,713,282		(1,420,481)
22	Transfers out	-		-		-
23	Issuance of capital lease debt	-		-		-
24	Transfers from constitutional officers	 <del>-</del>		-		-
	Total other financing sources (uses)	 3,133,763		1,713,282		(1,420,481)
25	Net change in fund balances	(80,469)		(7,121)		73,348
26	Fund balances, October 1, 2015	 80,469		80,469		
	Fund balances, September 30, 2016	\$ -	\$	73,348	\$	73,348

	L	ocal Co	urt Program	<del> </del>	Building Safety						
	Final Budget		Actual	/ariance Positive Negative)		Final Budget		Actual		Variance Positive (Negative)	
1 \$	-	\$	-	\$ -	\$	250,000	\$	175,202	\$	(74,798	
2	-		-	-		- 14,026,927		- 22,243,298		- 8,216,371	
1	-		<b>-</b>	-		-		-		<u>-</u>	
	1,050,000		1,018,227	(31,773)		265,000		306,615 11,759		41,615 11,759	
	2,900		1,986	(914)		65,827		228,761		162,934	
	-,555		-	-		4,900		25,154		20,254	
	(52,645)			 52,645		(730,633)				730,633	
	1,000,255		1,020,213	 19,958		13,882,021		22,990,789		9,108,768	
0	2,492,602		2,247,040	245,562		-		-		_	
	-		-	-		18,282,825		17,114,376		1,168,449	
	-		-	-		-		-		-	
	-		-	-		-		-		-	
	-		<u>-</u>	-		-		-		-	
	95,418		95,418	-		-		-		-	
	- 21,242		-	- 21,242		- 15,378,943		-		- 15,378,943	
	-		-	-		-		-		-	
	<u>-</u>		<u>-</u>	 <u>-</u>		<u>-</u>				-	
	2,609,262		2,342,458	 266,804		33,661,768		17,114,376		16,547,392	
·	(1,609,007)		(1,322,245)	 286,762		(19,779,747)		5,876,413		25,656,160	
	1,570,925		1,341,833	(229,092)		_		_		_	
	-		-	-		-		-		-	
	-		-	-		-		-		-	
	-			 -		<u>-</u>		<del>-</del>		-	
	1,570,925		1,341,833	 (229,092)						-	
	(38,082)		19,588	57,670		(19,779,747)		5,876,413		25,656,160	
·	38,082		38,082	 		19,779,747		19,779,747		-	
\$	-	\$	57,670	\$ 57,670	\$		\$	25,656,160	\$	25,656,160	

### BOARD OF COUNTY COMMISSIONERS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

### NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2016

				Prevention	tion		
			Final Budget		Actual	F	ariance Positive egative)
	Revenues:						
1	Taxes	\$	-	\$	-	\$	-
2	Special assessments		-		-		-
3	Licenses and permits		-		-		-
4	Intergovernmental		-		-		-
5	Charges for services		-		-		-
6	Fines and forfeitures		81,229		106,744		25,515
7	Interest		-		1,037		1,037
8	Miscellaneous		-		-		-
9	Less statutory deduction	-	(4,061)				4,061
	Total revenues		77,168		107,781		30,613
	Expenditures:						
	Current:						
10	General government		-		-		-
11	Public safety		104,084		37,936		66,148
12	Physical environment		-		-		-
13	Transportation		-		-		-
14	Economic environment		-		-		-
15	Human services		-		-		-
16	Culture and recreation		-		-		-
17	Reserve for contingencies		-		-		-
	Debt service:						
18	Principal retirement		-		-		-
19	Interest and fiscal charges						
	Total expenditures		104,084		37,936		66,148
	Excess (deficiency) of revenues over						
20	(under) expenditures	-	(26,916)		69,845		96,761
	Other financing sources (uses):						
21	Transfers in		-		-		-
22	Transfers out		-		-		-
23	Issuance of capital lease debt		-		-		-
24	Transfers from constitutional officers		-		-		
	Total other financing sources (uses)				<u>-</u>		
25	Net change in fund balances		(26,916)		69,845		96,761
26	Fund balances, October 1, 2015		26,916		26,916	-	
	Fund balances, September 30, 2016	\$		\$	96,761	\$	96,761

	Law	Enforce	ement Educa			Law Enforcement Trust						
	Final Budget		Actual	ı	/ariance Positive legative)		Final Budget		Actual		Variance Positive Negative)	
1 \$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
2	-		-		-		-		-		-	
3	-		-		-		-		-		-	
4	-		-		-		-		-		-	
5	-		-		(00.400)		-		-		-	
6	650,000 7,000		620,837		(29,163)		500,000		295,718		(204,282)	
7	7,000		1,993 5,509		(5,007)		20,000		14,712		(5,288)	
8 9	(32,850)		5,509		5,509 32,850		(26,000)		<u> </u>		26,000	
	624,150		628,339		4,189		494,000		310,430		(183,570)	
10	-		-		_		_		_		-	
11	952,905		620,457		332,448		2,200,153		854,442		1,345,711	
12	-		-		-		-		-		-	
13	-		-		-		-		-		-	
14	-		-		-		-		-		-	
15	-		-		-		-		-		-	
16	-		-		-		-		-		-	
17	-		-		-		-		-		-	
18	-		-		-		-		-		-	
19	<u>-</u>		-		-				-		-	
	952,905		620,457		332,448		2,200,153		854,442		1,345,711	
20	(328,755)		7,882		336,637		(1,706,153)		(544,012)		1,162,141	
21	-		-		-		-		-		-	
22	-		-		-		-		-		-	
23 24	<u> </u>		<u>-</u>		<u>-</u>		- -		-		<u>-</u>	
					<u>-</u>						-	
25	(328,755)		7,882		336,637		(1,706,153)		(544,012)		1,162,141	
26	328,755		320,089		(8,666)		1,706,153		1,706,153			
\$	<u>-</u>	\$	327,971	\$	327,971	\$		\$	1,162,141	\$	1,162,141	

### BOARD OF COUNTY COMMISSIONERS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

# NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2016

or the year ended copies.

			11 Fee			
_		Final Budget		Actual	Variance Positive (Negative)	
Revenues:	•		•		•	
1 Taxes	\$	-	\$	-	\$	-
2 Special assessments		-		-		-
<ul><li>3 Licenses and permits</li><li>4 Intergovernmental</li></ul>		6,000,000		5,541,907		(458,093)
		6,000,000		5,541,907		(436,093)
<ul><li>Charges for services</li><li>Fines and forfeitures</li></ul>		-		-		_
7 Interest		110,000		131,606		21,606
8 Miscellaneous		110,000		3,511		3,511
9 Less statutory deduction		(305,500)		-		305,500
Total revenues		5,804,500		5,677,024		(127,476)
Expenditures:	-			0,011,021		(:=:,:::0)
Current:						
10 General government		_		_		_
11 Public safety		20,725,047		3,989,800		16,735,247
12 Physical environment		-		-		_
13 Transportation		-		-		-
14 Economic environment		-		-		-
15 Human services		-		-		-
16 Culture and recreation		-		-		-
17 Reserve for contingencies		-		-		-
Debt service:						
18 Principal retirement		-		-		-
19 Interest and fiscal charges		-				
Total expenditures		20,725,047		3,989,800		16,735,247
Excess (deficiency) of revenues over		(4.4.000 5.47)		4 007 004		40.007.774
20 (under) expenditures		(14,920,547)		1,687,224		16,607,771
Other financing sources (uses):						
21 Transfers in		-		-		-
22 Transfers out		-		-		-
23 Issuance of capital lease debt		-		-		-
24 Transfers from constitutional officers		-		-		<u> </u>
Total other financing sources (uses)		-		-		<u>-</u>
Net change in fund balances		(14,920,547)		1,687,224		16,607,771
26 Fund balances, October 1, 2015		14,920,547		14,920,547		
Fund balances, September 30, 2016	\$	-	\$	16,607,771	\$	16,607,771

	ОВТ	Local C	Sovernment			Pine Hills Local Government NID						
	Final Budget		Actual	P	Variance Positive (Negative)		Final Budget		Actual	Variance Positive (Negative)		
1 \$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
2	-		-		-		-		-		-	
3	-		-		-		-		-		-	
4	-		-		-		-		-		-	
5	- 131,579		- 125,000		- (6,579)		- 131,579		- 125,000		- (6 570)	
6 7	131,379		239		239		131,379		2,035		(6,579) 2,035	
8	_		-		-		_		-		-	
9	(6,579)		-		6,579		(6,579)				6,579	
	125,000		125,239		239		125,000		127,035		2,035	
10	_		-		_		_		-		_	
11	166,493		140,257		26,236		308,665		99,005		209,660	
12	-		-		-		-		-		· -	
13	-		-		-		-		-		-	
14	-		-		-		-		-		-	
15	-		-		-		-		-		-	
16	-		-		-		- 45 000		-		- 45 000	
17	-		-		-		45,000		-		45,000	
18	-		-		-		-		-		-	
19	<u> </u>		-		-		-		-		-	
	166,493		140,257		26,236		353,665		99,005		254,660	
20	(41,493)		(15,018)		26,475		(228,665)		28,030		256,695	
21	-		-		-		-		-		-	
22	-		-		-		-		-		-	
23 24	-		-		-		-		-		-	
	-				-		-		_		-	
25	(41,493)		(15,018)		26,475		(228,665)		28,030		256,695	
26	41,493		41,493		<u>-</u>		228,665		228,665		-	
\$		\$	26,475	\$	26,475	\$		\$	256,695	\$	256,695	

#### **BOARD OF COUNTY COMMISSIONERS**

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

### NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2016

			Final Budget	Commissary  Actual		Variance Positive (Negative)	
	Revenues:						
1	Taxes	\$	-	\$ -	\$	-	
2	Special assessments		-	-		-	
3	•		-	-		-	
4	Intergovernmental		-	-		-	
5	Charges for services		1,227,600	1,564,326		336,726	
6	Fines and forfeitures		-	-		-	
7	Interest		-	21,071		21,071	
8	Miscellaneous		-	1		1	
9	Less statutory deduction		(61,380)	 -	-	61,380	
	Total revenues		1,166,220	 1,585,398		419,178	
	Expenditures:						
	Current:						
10	General government		-	-		-	
11	Public safety		2,795,626	1,150,948		1,644,678	
12	Physical environment		-	-		-	
13	Transportation		-	-		-	
14	Economic environment		-	-		-	
15	Human services		-	-		-	
16	Culture and recreation		-	-		-	
17	Reserve for contingencies		-	-		-	
	Debt service:						
18	Principal retirement		-	-		-	
19	Interest and fiscal charges	-	<u>-</u>	 -	-	-	
	Total expenditures		2,795,626	 1,150,948		1,644,678	
	Excess (deficiency) of revenues over						
20	(under) expenditures		(1,629,406)	 434,450	-	2,063,856	
	Other financing sources (uses):						
21	Transfers in		-	-		-	
22	Transfers out		-	-		-	
23	Issuance of capital lease debt		-	-		-	
24	Transfers from constitutional officers		-	 -			
	Total other financing sources (uses)		<u>-</u>	 			
25	Net change in fund balances		(1,629,406)	434,450		2,063,856	
26	Fund balances, October 1, 2015		1,629,406	 1,629,406			
	Fund balances, September 30, 2016	\$	-	\$ 2,063,856	\$	2,063,856	

	Mano	datory Re	fuse Colle		Air Pollution Control						
	Final Budget			Variance Positive (Negative)		Final Budget		Actual	Variance Positive (Negative)		
1 \$	-	\$	-	\$ -	\$	-	\$	-	\$	-	
2	-		-	-		-		-		-	
3	-		-	-		17,000		39,170		22,170	
4	<u>-</u>		<u>-</u>	<u>-</u>		840,420		900,971		60,551	
5	43,556,720	40	,561,976	(2,994,744)		40		-		(40)	
6	-		-	-		-		-		-	
7	167,298		180,093	12,795		3,000		3,150		150	
8	26,749		132,021	105,272		- (40.000)		18,602		18,602	
9	(2,187,538)		-	 2,187,538		(43,023)		-		43,023	
	41,563,229	40	,874,090	 (689,139)		817,437		961,893		144,456	
10	-		-	-		-		-		-	
11	-	60	-	206 409		- 1,137,064		- 854,396		- 282,668	
12	60,970,753	60	,664,345	306,408		1,137,004		004,390		202,000	
13	-		-	-		-		-		-	
14	-		-	-		-		-		-	
15	-		-	-		-		-		-	
16 17	9,347,337		-	9,347,337		54,090		-		54,090	
18	-		-	-		-		-		-	
19	<u>-</u>		-	 <u>-</u>	-	-	-	-			
	70,318,090	60	,664,345	 9,653,745		1,191,154		854,396		336,758	
20	(28,754,861)	(19	,790,255)	 8,964,606		(373,717)	- <u></u>	107,497		481,214	
21	-		-	-		-		-		-	
22	-		-	-		-		-		-	
23	-		-	-		-		-		-	
24	<u>-</u>		-	 -				-			
				 						-	
25	(28,754,861)	(19	,790,255)	8,964,606		(373,717)		107,497		481,214	
26	28,754,861	28	,754,861	 		373,717		373,717			
\$		\$ 8	,964,606	\$ 8,964,606	\$	-	\$	481,214	\$	481,214	

# BOARD OF COUNTY COMMISSIONERS SCHEDULE OF REVENUES, EXPENDITURES AND

### CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2016

		Water and Navigation Control Districts								
	_		Final Budget		Actual	Variance Positive (Negative)				
	Revenues:	•	4.540.004	•	4 400 000	•	(54.005)			
1	Taxes	\$	1,543,921	\$	1,492,296	\$	(51,625)			
2	Special assessments		-		-		-			
3	Licenses and permits		-		-		-			
4	Intergovernmental		-		-		-			
5	Charges for services		80,000		112,315		32,315			
6	Fines and forfeitures		47 700		-		-			
7	Interest		47,700		86,488		38,788			
8	Miscellaneous		50		20,000		19,950			
9	Less statutory deduction		(85,076)		<u>-</u>		85,076			
	Total revenues		1,586,595		1,711,099		124,504			
	Expenditures:									
	Current:									
10	General government		-		-		-			
11	Public safety		-		-		-			
12	Physical environment		2,338,689		1,124,468		1,214,221			
13	Transportation		-		-		-			
14	Economic environment		-		-		-			
15	Human services		-		-		-			
16	Culture and recreation		-		-		-			
17	Reserve for contingencies		7,524,333		-		7,524,333			
	Debt service:									
18	Principal retirement		-		-		-			
19	Interest and fiscal charges		<u>-</u>							
	Total expenditures		9,863,022		1,124,468		8,738,554			
	Excess (deficiency) of revenues over									
20	(under) expenditures		(8,276,427)		586,631		8,863,058			
	Other financing sources (uses):									
21	Transfers in		-		-		-			
22	Transfers out		-		-		-			
23	Issuance of capital lease debt		-		-		-			
24	Transfers from constitutional officers		29,842		1,018		(28,824)			
	Total other financing sources (uses)		29,842		1,018		(28,824)			
25	Net change in fund balances		(8,246,585)		587,649		8,834,234			
26	Fund balances, October 1, 2015		8,246,585		8,246,585					
	Fund balances, September 30, 2016	\$		\$	8,834,234	\$	8,834,234			

	Aqua	tic We	ed Taxing Dis			Aquatic Weed Non-tax Districts							
	Final Budget Actual		Actual	Variance Positive ctual (Negative)		Final Budget			Actual		Variance Positive (Negative)		
1 \$	577,210	\$	558,430	\$	(18,780)	\$	-	\$	-	\$	-		
2	-		-		-		64,199		61,687		(2,512)		
3	-		-		-		-		-		-		
4	-		-		- (40.700)		-		-		- (4.754)		
5 6	50,000		1,211 -		(48,789) -		30,000		25,246 -		(4,754)		
7	26,838		36,669		9,831		1,344		2,680		1,336		
8	33,000		7,288		(25,712)		-		_,,		-		
9	(34,894)		-		34,894		(4,775)	-	-		4,775		
	652,154		603,598		(48,556)		90,768		89,613		(1,155)		
10	_		_		_		_		_		_		
11	_		_		_		_		_		-		
12	1,907,053		352,895		1,554,158		103,245		31,685		71,560		
13	-		-		-		-		-		-		
14	-		-		-		-		-		-		
15	-		-		-		-		-		-		
16 17	- 2,166,836		-		- 2,166,836		- 189,369		-		- 189,369		
							,				•		
18	-		-		-		-		-		-		
19			-		-		-		-		-		
	4,073,889		352,895	-	3,720,994		292,614		31,685		260,929		
20	(3,421,735)		250,703		3,672,438		(201,846)		57,928		259,774		
21	-		-		-		3		3		-		
22	(3)		(3)		-		-		-		-		
23 24	- 13,822		- 7,968		(5,854)		-		-		-		
	13,819		7,965	-	(5,854)		3		3		-		
25	(3,407,916)		258,668		3,666,584		(201,843)		57,931		259,774		
26	3,407,916		3,407,916				201,843		201,843		-		
\$	<u>-</u>	\$	3,666,584	\$	3,666,584	\$		\$	259,774	\$	259,774		

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

#### SCHEDULE OF REVENUES, EXPENDITURES AND

# CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2016

		Conservation Trust								
			Final Budget		Actual		Variance Positive Negative)			
	Revenues:			_		_				
1	Taxes	\$	-	\$	-	\$	-			
2	Special assessments		-		-		-			
3	Licenses and permits		-		-		-			
4	Intergovernmental		-		-		-			
5	Charges for services		584,844		747,098		162,254			
6	Fines and forfeitures		-		-		-			
7	Interest		30,100		65,182		35,082			
8	Miscellaneous		1,050		5,085		4,035			
9	Less statutory deduction		(30,800)		-		30,800			
	Total revenues		585,194		817,365		232,171			
	Expenditures:									
	Current:									
10	General government		-		-		-			
11	Public safety		-		-		-			
12	Physical environment		1,309,401		218,892		1,090,509			
13	Transportation		1,294,902		45,113		1,249,789			
14	Economic environment		-		-		-			
15	Human services		-		-		-			
16	Culture and recreation		-		-		-			
17	Reserve for contingencies		3,911,373		-		3,911,373			
	Debt service:		, ,							
18	Principal retirement		-		_		-			
19	Interest and fiscal charges		-							
	Total expenditures		6,515,676		264,005		6,251,671			
	Excess (deficiency) of revenues over									
20	(under) expenditures		(5,930,482)		553,360		6,483,842			
	Other financing sources (uses):									
21	Transfers in		-		-		-			
22	Transfers out		-		-		-			
23	Issuance of capital lease debt		-		-		-			
24	Transfers from constitutional officers									
	Total other financing sources (uses)						<u>-</u>			
25	Net change in fund balances		(5,930,482)		553,360		6,483,842			
26	Fund balances, October 1, 2015		5,930,482		5,930,482					
	Fund balances, September 30, 2016	\$	-	\$	6,483,842	\$	6,483,842			

	Po	ollutant	Storage Tan			Municipal Service Districts						
	Final Budget	Actual		Variance Positive (Negative)		Final Budget			Actual	Variance Positive (Negative)		
1 <b>\$</b>	- -	\$	-	\$	-	\$	7,215,984 130,646	\$	6,790,354 118,464	\$	(425,630) (12,182)	
3	-		-		-		-		-		-	
4 5 6	1,000 1,000		500 1,000		(500) -		- 17,616,678		18,086,435 -		- 469,757 -	
7	300		417		117		130,760		261,127		130,367	
8	-		-		-		-		11,556		11,556	
9	(115)		-		115		(1,254,706)		-		1,254,706	
_	2,185		1,917		(268)		23,839,362		25,267,936		1,428,574	
10	_		-		_		1,992,369		1,969,307		23,062	
11	-		-		-		-		-		,	
12	50,554		6,724		43,830		9,488,032		8,188,798		1,299,234	
13	-		-		-		15,349,849		14,427,447		922,402	
14	-		-		-		-		-		-	
15 16	-		-		-		-		-		-	
17	-		-		-		16,930,972		-		16,930,972	
18	-		-		-		-		-		-	
19	<del>-</del>			-			<u>-</u>		-		-	
	50,554		6,724		43,830		43,761,222		24,585,552		19,175,670	
20	(48,369)		(4,807)		43,562		(19,921,860)		682,384		20,604,244	
21	_		_				120,000		120,000		_	
22	-		-		-		(24,126)		(23,590)		536	
23	-		-		-		-		-		-	
24	-		-		-		-		74,343		74,343	
	<u>-</u>		<u>-</u>		<u> </u>	-	95,874		170,753		74,879	
25	(48,369)		(4,807)		43,562		(19,825,986)		853,137		20,679,123	
26	48,369		48,369				19,825,986		19,825,986		-	
\$	-	\$	43,562	\$	43,562	\$	-	\$	20,679,123	\$	20,679,123	

# BOARD OF COUNTY COMMISSIONERS SCHEDULE OF REVENUES, EXPENDITURES AND

### CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2016

		Local Option Gas Tax								
	_		Final Budget		Actual		Variance Positive Negative)			
	Revenues:	¢	25 000 000	\$	27 252 240	¢	2 252 240			
1	Taxes	\$	25,000,000	Ф	27,353,210	\$	2,353,210			
2	Special assessments Licenses and permits		-		-		-			
3	Intergovernmental		-		192,359		192,359			
4	Charges for services		-				•			
5	Fines and forfeitures		-		21,000		21,000			
6 7	Interest		35,000		- 65,646		30,646			
	Miscellaneous		33,000		75,881		75,881			
8	Less statutory deduction		(1,251,750)		75,001		1,251,750			
9	•	-	_	-		-	_			
	Total revenues		23,783,250		27,708,096		3,924,846			
	Expenditures:									
	Current:									
10	General government		-		-		-			
11	Public safety		-		-		-			
12	Physical environment		7,034,314		6,048,489		985,825			
13	Transportation		30,890,648		27,756,460		3,134,188			
14	Economic environment		-		-		-			
15	Human services		-		-		-			
16	Culture and recreation		4 000 040		-		4 000 040			
17	Reserve for contingencies  Debt service:		1,909,612		-		1,909,612			
18	Principal retirement		-		-		-			
19	Interest and fiscal charges		<u>-</u>		<del>-</del>					
	Total expenditures		39,834,574		33,804,949		6,029,625			
	Excess (deficiency) of revenues over		(40.054.004)		(0.000.050)		0.054.474			
20	(under) expenditures		(16,051,324)		(6,096,853)	-	9,954,471			
	Other financing sources (uses):		0.404.400		0.400.500		(500)			
21	Transfers in		6,124,126		6,123,590		(536)			
22	Transfers out		-		-		-			
23	Issuance of capital lease debt		-		-		-			
24	Transfers from constitutional officers		<del>-</del>		-		-			
	Total other financing sources (uses)		6,124,126		6,123,590		(536)			
25	Net change in fund balances		(9,927,198)		26,737		9,953,935			
26	Fund balances, October 1, 2015		9,927,198		9,927,198					
	Fund balances, September 30, 2016	\$		\$	9,953,935	\$	9,953,935			

	С	onstitution	al Gas Ta				Transp	ortation Trust			
	Final Budget	Actual		Variance Positive Actual (Negative)		 Final Budget		Actual		Variance Positive (Negative)	
1 \$	-	\$	-	\$	-	\$ 1,050,000	\$	1,175,911	\$	125,911	
2	-		-		-	-		-		-	
3	-	40.0	-		-	1,983,500		2,223,667		240,167	
4	8,800,000	10,0	039,354		1,239,354	7,098,000		7,755,880		657,880	
5	-		-		-	1,074,080		2,136,087		1,062,007	
6	-	,	-		-	3,262,500		4,800,917		1,538,417	
7	80,250		202,426		122,176	101,050		714,537		613,487	
8	- (444,013)	5	522,176		522,176 444,013	38,500 (730,382)		1,039,770		1,001,270 730,382	
	<u> </u>	-				 <u> </u>					
	8,436,237	10,7	763,956		2,327,719	 13,877,248		19,846,769		5,969,521	
10	-		-		-	-		-		- 2700 470	
11	-		-		-	2,991,672		201,200		2,790,472	
12	- 10 E1E 100	12.0	-		- - 467 707	8,224,890		7,108,663		1,116,227	
13	18,515,190	13,0	047,483		5,467,707	87,143,818		70,874,633		16,269,185	
14	-		-		-	-		-		-	
15	-		-		-	-		-		-	
16 17	- 11,910,652		-		- 11,910,652	9,863,709		-		9,863,709	
						7.050		7.740		110	
18	-		-		-	7,859		7,743		116	
19	<del></del>				<u> </u>	 2,047		1,886		161	
	30,425,842	13,0	047,483		17,378,359	 108,233,995		78,194,125		30,039,870	
20	(21,989,605)	(2,2	283,527)		19,706,078	 (94,356,747)		(58,347,356)		36,009,391	
21	-		-		-	67,400,000		67,400,000		-	
22	-		-		-	(120,000)		(120,000)		-	
23	-		-		-	-		12,683		12,683	
24	<u>-</u>				-	 		<u>-</u>		-	
	<u>-</u>		<u>-</u>			 67,280,000		67,292,683		12,683	
25	(21,989,605)	(2,2	283,527)		19,706,078	(27,076,747)		8,945,327		36,022,074	
26	21,989,605	21,9	989,605		-	 27,076,747		27,076,747	-	-	
\$		\$ 19,7	706,078	\$	19,706,078	\$ 	\$	36,022,074	\$	36,022,074	

## BOARD OF COUNTY COMMISSIONERS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

### NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2016

International Drive
Community Redevelopment Agency

		 Commu	IILY IN	edevelopinent A	genc	. у
		 Final Budget		Actual		Variance Positive (Negative)
	Revenues:					
1	Taxes	\$ -	\$	-	\$	-
2	Special assessments	-		-		-
3	Licenses and permits	-		-		-
4	Intergovernmental	-		-		-
5	Charges for services	-		-		-
6	Fines and forfeitures	-		-		-
7	Interest	100,000		454,033		354,033
8	Miscellaneous	619,214		699,034		79,820
9	Less statutory deduction	 (35,961)		<u>-</u>		35,961
	Total revenues	 683,253		1,153,067		469,814
	Expenditures:					
	Current:					
10	General government	-		-		-
11	Public safety	-		-		-
12	Physical environment	-		-		-
13	Transportation	32,413,175		16,928,077		15,485,098
14	Economic environment	-		-		-
15	Human services	-		-		-
16	Culture and recreation	-		-		-
17	Reserve for contingencies	22,446,622		-		22,446,622
	Debt service:					
18	Principal retirement	-		-		-
19	Interest and fiscal charges	 -		-		<del>-</del>
	Total expenditures	 54,859,797		16,928,077	_	37,931,720
	Excess (deficiency) of revenues over	(54.470.544)		(45.775.040)		00 404 504
20	(under) expenditures	 (54,176,544)		(15,775,010)		38,401,534
	Other financing sources (uses):					
21	Transfers in	10,902,684		10,725,799		(176,885)
22	Transfers out	-		-		-
23	Issuance of capital lease debt	-		-		-
24	Transfers from constitutional officers	 -		<u>-</u>		
	Total other financing sources (uses)	 10,902,684		10,725,799		(176,885)
25	Net change in fund balances	(43,273,860)		(5,049,211)		38,224,649
26	Fund balances, October 1, 2015	 43,273,860		43,273,860		
	Fund balances, September 30, 2016	\$ -	\$	38,224,649	\$	38,224,649

	Local I	Housi	ng Assistance	(SHIF	Variance Positive	OBT Community Redevelopmer					nt Agency Variance Positive	
	Budget		Actual		(Negative)		Budget		Actual		legative)	
1 \$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
2	-		-		-		-		-		-	
3	-		-		-		-		-		-	
4	-		4,743,835		4,743,835		-		-		-	
5	-		-		-		-		-		-	
6	-		-		-		-		-		-	
7	50,000		144,740		94,740		1,000		1,556		556	
8	150,000		559,212		409,212		119,917		119,917		- 6.046	
9	(10,000)		-		10,000		(6,046)	-			6,046	
	190,000		5,447,787		5,257,787		114,871		121,473		6,602	
10	-		-		-		-		-		-	
11	-		-		-		-		<u>-</u>		-	
12 13	_		_		_		_		_		_	
14	9,026,323		5,278,032		3,748,291		270,071		206,360		63,711	
15	-		-		-		114,502		76,857		37,645	
16	_		_		_		-		-		-	
17	-		-		-		-		-		-	
18	-		-		-		-		-		-	
19	<u>-</u>		-		<u>-</u>				-		-	
	9,026,323		5,278,032		3,748,291		384,573		283,217		101,356	
20	(8,836,323)		169,755		9,006,078		(269,702)		(161,744)		107,958	
21	-		-		-		140,549		140,549		-	
22	-		-		-		-		-		-	
23	-		-		-		-		-		-	
24	-		-		-		-		-		-	
					<u>-</u>		140,549		140,549		-	
25	(8,836,323)		169,755		9,006,078		(129,153)		(21,195)		107,958	
26	8,836,323		19,196,782		10,360,459		129,153		129,153		-	
\$	-	\$	19,366,537	\$	19,366,537	\$	-	\$	107,958	\$	107,958	

Continued

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

### SCHEDULE OF REVENUES, EXPENDITURES AND

### CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2016

		School Impact Fees					
			Final Budget		Actual		Variance Positive (Negative)
	Revenues:						
1	Taxes	\$	-	\$	-	\$	-
2	Special assessments		-		-		-
3	Licenses and permits		-		-		-
4	Intergovernmental		-		-		(00,007,000)
5	Charges for services Fines and forfeitures		90,000,000		60,312,717		(29,687,283)
6			20.000		- 62,083		42.002
7	Interest Miscellaneous		20,000		62,063		42,083
8 9	Less statutory deduction		(4,501,000)		-		4,501,000
	Total revenues		85,519,000		60,374,800		(25,144,200)
	Expenditures:						
	Current:						
10	General government		-		-		-
11	Public safety		-		-		-
12	Physical environment		-		-		-
13	Transportation		-		-		-
14	Economic environment		-		-		-
15	Human services		84,594,000		59,559,571		25,034,429
16	Culture and recreation		-		-		-
17	Reserve for contingencies		-		-		-
	Debt service:						
18	Principal retirement		-		-		-
19	Interest and fiscal charges		-		-		-
	Total expenditures		84,594,000		59,559,571		25,034,429
	Excess (deficiency) of revenues over						
20	(under) expenditures		925,000		815,229		(109,771)
	Other financing sources (uses):						
21	Transfers in		-		-		-
22	Transfers out		(925,000)		(815,229)		109,771
23	Issuance of capital lease debt		-		-		-
24	Transfers from constitutional officers		-		-		
	Total other financing sources (uses)		(925,000)		(815,229)		109,771
25	Net change in fund balances		-		-		-
26	Fund balances, October 1, 2015						<u>-</u>
	Fund balances, September 30, 2016	\$		\$		\$	-

	Drug Abuse Trust						Driver Education Safety						
	Final Budget	Actual		Variance Positive (Negative)		Final Budget		Actual		F	Variance Positive (Negative)		
1 \$	-	\$	-	\$	-	\$	-	\$	-	\$	-		
2	-		-		-		-		-		-		
3	-		-		-		-		-		-		
4 5	125,000		- 106,652		- (18,348)		600,000		- 491,431		- (108,569)		
6 7	- 1,000		- 1,116		- 116		- 100		- 2,243		- 2,143		
8	-		12,585		12,585		-		-		2,143		
9	(6,300)		-		6,300		(30,005)		-		30,005		
	119,700		120,353		653		570,095		493,674		(76,421)		
10	-		-		_		_		-		_		
11	-		-		-		-		-		-		
12	-		-		-		-		-		-		
13	-		-		-		-		-		-		
14	400.754		-		-		-		400.024		-		
15 16	426,751		269,022		157,729		614,926		498,634		116,292		
17	-		-		-		-		-		-		
18	-		_		_		-		_		-		
19							-				-		
	426,751		269,022		157,729		614,926		498,634		116,292		
20	(307,051)		(148,669)		158,382		(44,831)		(4,960)		39,871		
21	120,900		120,900		-		-		-		-		
22	-		-		-		-		-		-		
23 24	-		-		-		-		-		-		
_	120,900		120,900		-		-		-		-		
25	(186,151)		(27,769)		158,382		(44,831)		(4,960)		39,871		
26	186,151		186,151				44,831		44,831		-		
\$		\$	158,382	\$	158,382	\$	-	\$	39,871	\$	39,871		

Continued

### BOARD OF COUNTY COMMISSIONERS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

## NONMAJOR SPECIAL REVENUE FUNDS

		Animal Services Trust						
	Revenues:		Final Budget		Actual	ı	Variance Positive (Negative)	
1	Taxes	\$	_	\$	_	\$	_	
2	Special assessments	Ψ	_	Ψ	_	Ψ	_	
3	Licenses and permits		_		_		_	
4	Intergovernmental		_		_		_	
5	Charges for services		1,800		2,300		500	
6	Fines and forfeitures		1,000		2,500		-	
7	Interest		598		1,554		956	
8	Miscellaneous		35,000		44,488		9,488	
9	Less statutory deduction		(1,870)		-		1,870	
	Total revenues		35,528		48,342		12,814	
	Expenditures:							
	Current:							
10	General government		-		-		-	
11	Public safety		-		-		-	
12	Physical environment		-		-		-	
13	Transportation		-		-		-	
14	Economic environment		-		-		-	
15	Human services		157,673		10,481		147,192	
16	Culture and recreation		-		-		-	
17	Reserve for contingencies		-		-		-	
	Debt service:							
18	Principal retirement		-		-		-	
19	Interest and fiscal charges	-	-	-	<u> </u>		-	
	Total expenditures		157,673		10,481		147,192	
	Excess (deficiency) of revenues over							
20	(under) expenditures		(122,145)		37,861		160,006	
	Other financing sources (uses):							
21	Transfers in		-		-		-	
22	Transfers out		-		-		-	
23	Issuance of capital lease debt		-		-		-	
24	Transfers from constitutional officers	-	-		<u>-</u>		-	
	Total other financing sources (uses)		<u>-</u>				-	
25	Net change in fund balances		(122,145)		37,861		160,006	
26	Fund balances, October 1, 2015		122,145		122,145		-	
	Fund balances, September 30, 2016	\$		\$	160,006	\$	160,006	

		Parks		Boating Improvement Program						
	Final Budget	Actual	Variance Positive (Negative)		Final Budget		Actual	Variance Positive (Negative)		
1 \$	16,713,931	\$ 15,978,136	\$ (735,795)	\$	-	\$	-	\$ -		
2	-	-	-		-		-	-		
3 4	-	-	-		-		-	-		
5	3,174,260	3,456,317	282,057		135,344		137,952	2,608		
6 7	- 210,000	- 269,193	- 59,193		- 10,003		- 8,672	- (1,331)		
8	231,821	77,731	(154,090)		10,003		5,072	(1,331)		
9	(1,016,501)		1,016,501		(7,267)			7,267		
	19,313,511	19,781,377	467,866		138,080		146,624	8,544		
10	-	_	-		-		-	-		
11	-	-	-		-		-	-		
12	-	-	-		-		-	-		
13 14	-	-	-		-		-	-		
15	-	<u>-</u>	-		-		-	- -		
16 17	38,299,804 9,263,682	30,762,262	7,537,542 9,263,682		1,146,684 -		22,679 -	1,124,005 -		
18	-	-	-		-		-	-		
19	<u> </u>	<u> </u>	<del>-</del>		-		<u> </u>	<del>-</del>		
	47,563,486	30,762,262	16,801,224		1,146,684		22,679	1,124,005		
20	(28,249,975)	(10,980,885)	17,269,090		(1,008,604)		123,945	1,132,549		
21	14,395,703	14,395,703	-		-		-	-		
22	-	-	-		-		-	-		
23 24	<u>-</u>	<u> </u>			<u>-</u>		-			
	14,395,703	14,395,703								
25	(13,854,272)	3,414,818	17,269,090		(1,008,604)	•	123,945	1,132,549		
26	13,854,272	13,854,272			1,008,604		1,008,604			
\$	-	\$ 17,269,090	\$ 17,269,090	\$		\$	1,132,549	\$ 1,132,549		

Continued

# BOARD OF COUNTY COMMISSIONERS SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2016

		Grants					
			Final Budget		Actual		Variance Positive (Negative)
	Revenues:			_			
1	Taxes	\$	-	\$	-	\$	-
2	Special assessments		-		-		-
3	Licenses and permits		-		-		
4	Intergovernmental		126,439,419		67,280,635		(59,158,784)
5	Charges for services		-		37		37
6	Fines and forfeitures		-		-		-
7	Interest		-		64,596		64,596
8	Miscellaneous		14,918,413		6,158,073		(8,760,340)
9	Less statutory deduction		(13,660,710)		-		13,660,710
	Total revenues		127,697,122		73,503,341		(54,193,781)
	Expenditures:						
	Current:						
10	General government		1,404,421		371,482		1,032,939
11	Public safety		9,264,659		5,638,999		3,625,660
12	Physical environment		7,510,203		2,855,321		4,654,882
13	Transportation		4,053,539		1,578,500		2,475,039
14	Economic environment		50,322,953		29,204,996		21,117,957
15	Human services		44,906,880		31,215,703		13,691,177
16	Culture and recreation		9,701,098		1,791,856		7,909,242
17	Reserve for contingencies		554,299		-		554,299
	Debt service:						
18	Principal retirement		-		-		-
19	Interest and fiscal charges		-		-	_	-
	Total expenditures		127,718,052		72,656,857		55,061,195
	Excess (deficiency) of revenues over						
20	(under) expenditures		(20,930)		846,484		867,414
	Other financing sources (uses):						
21	Transfers in		2,657,686		911,082		(1,746,604)
22	Transfers out		(4,967,563)		(2,932,194)		2,035,369
23	Issuance of capital lease debt		-		-		-
24	Transfers from constitutional officers		<u> </u>		-		-
	Total other financing sources (uses)		(2,309,877)		(2,021,112)		288,765
25	Net change in fund balances		(2,330,807)		(1,174,628)		1,156,179
26	Fund balances, October 1, 2015		2,330,807		11,431,238		9,100,431
	Fund balances, September 30, 2016	\$	-	\$	10,256,610	\$	10,256,610

### **DEBT SERVICE FUNDS**

<u>Capital Improvement Bonds</u> is for debt service payments on the Capital Improvement Refunding Revenue Bonds, Series 2009. Pledged revenue for debt service on the bonds is Board receipts from the State Revenue Sharing Trust Fund provided by Chapter 218, Florida Statutes, in an amount equal to 50% of revenue received from this source in the immediately preceding fiscal year.

<u>Public Facilities Bonds</u> is for debt service payments on the Public Facilities Revenue Bonds, Series 1994A. The primary revenue source is miscellaneous designated revenues of the General Fund, transferred in for required debt service payments.

<u>Public Service Tax Bonds</u> is for debt service payments on the Public Service Tax Refunding Revenue Bonds, Series 2013. The primary revenue source is the public service tax levied by the Board on utilities services sold or consumed in the unincorporated area.

<u>Orange County Promissory Note</u> is for debt service payments on the Series 2010 Promissory Note. The primary revenue source is from a surcharge on traffic violations within the County.

<u>Sales Tax Trust</u> is presented as a major fund in the governmental fund financial statements and, as such, is not included in these supplementary combining statements. The budgetary comparison schedule is included in this section, to demonstrate compliance with budgetary restrictions. The fund accounts for debt service payments on the Taxable Sales Tax Revenue Refunding Bonds, Series 2012A; the Sales Tax Revenue Refunding Bonds, Series 2012B, Series 2012C, Series 2015A; and the Sales Tax Revenue Bond, Series 2015. The primary revenue source is the Board's one-half cent share of the State sales tax collected in Orange County.

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING BALANCE SHEET NONMAJOR DEBT SERVICE FUNDS September 30, 2016


	Capital Improvement Bonds	Public Facilities Bonds	Public Service Tax Bonds
<u>ASSETS</u>			
<ul><li>1 Cash and investments</li><li>2 Other investments</li><li>Receivables:</li></ul>	\$ 10,042,627 -	\$ 4,399,349 4,353,411	\$ 62,612,446 -
<ul> <li>Taxes</li> <li>Accrued interest</li> <li>Due from constitutional officers</li> </ul>	- - -	- 1,918 	7,285,905 74,529 
Total assets	\$ 10,042,627	\$ 8,754,678	\$ 69,972,880
LIABILITIES AND FUND BALANCES			
Liabilities:			
<ul><li>6 Matured bonds and notes payable</li><li>7 Matured interest payable</li></ul>	\$ 2,360,000 383,207	\$ 1,060,051 3,294,949	\$ 4,610,000 686,125
Total liabilities	2,743,207	4,355,000	5,296,125
Fund balances:			
<ul><li>8 Restricted</li><li>9 Assigned</li></ul>	- 7,299,420	4,355,000 44,678	7,285,905 57,390,850
Total fund balances	7,299,420	4,399,678	64,676,755
Total liabilities and fund balances	\$ 10,042,627	\$ 8,754,678	\$ 69,972,880

	F	Orange County Promissory Note		Totals
	Φ.	0.000.570	<b>c</b>	00 454 000
2	\$	3,396,578 -	\$	80,451,000 4,353,411
3				7,285,905
		7 400		
4		7,488		83,935
5		91,145		91,145
	\$	3,495,211	\$	92,265,396
6	\$	1,255,000	\$	9,285,051
	Ψ	121,947	Ψ	4,486,228
,		1,376,947		13,771,279
8		- 2,118,264		11,640,905 66,853,212
•		2,118,264		78,494,117
	\$	3,495,211	\$	92,265,396

### **BOARD OF COUNTY COMMISSIONERS**

## $\ \ \, \text{COMBINING STATEMENT OF REVENUES, EXPENDITURES} \\$

# AND CHANGES IN FUND BALANCES NONMAJOR DEBT SERVICE FUNDS

	Capital Improvement Bonds	Public Facilities Bonds	Public Service Tax Bonds
Revenues:			
1 Taxes	\$ -	\$ -	\$ 73,186,128
2 Intergovernmental	39,343,563	-	-
3 Charges for services	-	-	-
4 Fines and forfeitures	-	-	-
5 Interest	5,916	17,412	285,965
6 Miscellaneous			
Total revenues	39,349,479	17,412	73,472,093
Expenditures:			
Current:			
7 General government	-	-	128,265
8 Public safety	-	-	-
Debt service:			
9 Principal retirement	2,360,000	1,060,051	4,610,000
10 Interest and fiscal charges	766,413	3,296,824	1,372,250
Total expenditures	3,126,413	4,356,875	6,110,515
Excess (deficiency) of revenues			
over (under) expenditures	36,223,066	(4,339,463)	67,361,578
Other financing sources (uses):			
12 Transfers in	-	4,355,000	-
13 Transfers out	(36,401,737)		(59,053,705)
Total other financing sources (uses)	(36,401,737)	4,355,000	(59,053,705)
14 Net change in fund balances	(178,671)	15,537	8,307,873
15 Fund balances, October 1, 2015	7,478,091	4,384,141	56,368,882
Fund balances, September 30, 2016	\$ 7,299,420	\$ 4,399,678	\$ 64,676,755

### Orange County Promissory

	•	1011113301 y	
		Note	 Totals
1	\$	-	\$ 73,186,128
2		-	39,343,563
3		45,239	45,239
4		1,200,829	1,200,829
5		26,331	335,624
6		538	 538
		1 272 027	117 111 021
		1,272,937	 114,111,921
7		-	128,265
8		49,425	49,425
9		1,255,000	9,285,051
10		243,893	 5,679,380
		1,548,318	 15,142,121
11		(275,381)	98,969,800
11		(273,301)	 90,909,000
12		-	4,355,000
13			 (95,455,442)
		-	 (91,100,442)
14		(275,381)	7,869,358
15		2,393,645	 70,624,759
	\$	2,118,264	\$ 78,494,117

### BOARD OF COUNTY COMMISSIONERS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

### NONMAJOR DEBT SERVICE FUNDS

	Capital Improvement Bonds				
	Final Budget	Actual	Variance Positive (Negative)		
Revenues:					
1 Taxes	\$ -	\$ -	\$ -		
2 Intergovernmental	36,635,000	39,343,563	2,708,563		
3 Charges for services	-	-	-		
4 Fines and forfeitures	-	-	-		
5 Interest	2,000	5,916	3,916		
6 Miscellaneous	-	-	-		
7 Less statutory deduction	(1,831,850)		1,831,850		
Total revenues	34,805,150	39,349,479	4,544,329		
Expenditures:					
Current:					
8 General government	-	-	-		
9 Public safety	-	-	-		
Debt service:					
10 Principal retirement	2,370,000	2,360,000	10,000		
11 Interest and fiscal charges	786,413	766,413	20,000		
12 Sinking fund reserve	2,725,091	<del>-</del>	2,725,091		
Total expenditures	5,881,504	3,126,413	2,755,091		
Excess (deficiency) of revenues over					
13 (under) expenditures	28,923,646	36,223,066	7,299,420		
Other financing sources (uses):					
14 Transfers in	-	-	-		
15 Transfers out	(36,401,737)	(36,401,737)			
Total other financing sources (uses)	(36,401,737)	(36,401,737)			
16 Net change in fund balances	(7,478,091)	(178,671)	7,299,420		
17 Fund balances, October 1, 2015	7,478,091	7,478,091			
Fund balances, September 30, 2016	\$ -	\$ 7,299,420	\$ 7,299,420		

	P	Public Facilities Bon	ds	 Public Service Tax Bonds				
	Final Budget	Actual	Variance Positive (Negative)	Final Budget	_	Actual	_	Variance Positive (Negative)
1 \$	-	\$ -	\$ -	\$ 64,908,960	\$	73,186,128	\$	8,277,168
2	-	-	-	-		-		-
3	-	-	-	-		-		-
<i>4</i> 5	- 1,000	- 17,412	- 16,412	- 16,000		- 285,965		- 269,965
6	-	-	-	-		-		-
7	(50)		50	 (3,246,248)				3,246,248
_	950	17,412	16,462	 61,678,712		73,472,093		11,793,381
8	-	-	-	128,265		128,265		-
9	-	-	-	-		-		-
10	1,061,000	1,060,051	949	4,620,000		4,610,000		10,000
11	3,300,000	3,296,824	3,176	1,392,250		1,372,250		20,000
12	4,368,541	-	4,368,541	 52,853,374		<u>-</u>		52,853,374
	8,729,541	4,356,875	4,372,666	 58,993,889		6,110,515		52,883,374
13	(8,728,591)	(4,339,463)	4,389,128	 2,684,823		67,361,578		64,676,755
14	4,355,000	4,355,000	-	_		_		-
15	(10,550)		10,550	 (59,053,705)		(59,053,705)		
	4,344,450	4,355,000	10,550	 (59,053,705)		(59,053,705)		
16	(4,384,141)	15,537	4,399,678	(56,368,882)		8,307,873		64,676,755
17	4,384,141	4,384,141		 56,368,882		56,368,882		-
\$		\$ 4,399,678	\$ 4,399,678	\$ 	\$	64,676,755	\$	64,676,755

Continued

### **BOARD OF COUNTY COMMISSIONERS**

### SCHEDULE OF REVENUES, EXPENDITURES AND

# CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

### NONMAJOR DEBT SERVICE FUNDS

	Orange County Promissory Note					e
		Final				Variance Positive
		Budget		Actual		(Negative)
Revenues:						
1 Taxes	\$	-	\$	-	\$	-
2 Intergovernmental		-		-		-
3 Charges for services		45,300		45,239		(61)
4 Fines and forfeitures		1,350,000		1,200,829		(149,171)
5 Interest		8,000		26,331		18,331
6 Miscellaneous		-		538		538
7 Less statutory deduction		(70,165)		-		70,165
Total revenues		1,333,135		1,272,937		(60,198)
Expenditures:						
Current:						
8 General government		-		-		-
9 Public safety		66,000		49,425		16,575
Debt service:						
10 Principal retirement		1,255,000		1,255,000		-
11 Interest and fiscal charges		243,893		243,893		-
12 Sinking fund reserve		2,161,887		-		2,161,887
Total expenditures		3,726,780		1,548,318		2,178,462
Excess (deficiency) of revenues over						
13 (under) expenditures		(2,393,645)		(275,381)		2,118,264
Other financing sources (uses):						
14 Transfers in		-		-		-
15 Transfers out			-	-		
Total other financing sources (uses)						
16 Net change in fund balances		(2,393,645)		(275,381)		2,118,264
17 Fund balances, October 1, 2015		2,393,645		2,393,645		
Fund balances, September 30, 2016	\$		\$	2,118,264	\$	2,118,264

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL SALES TAX TRUST FUND

for the year ended September 30, 2016

Variance with

	Bu	dget		Final Budget Positive (Negative)	
	Original	Final	Actual		
Revenues:					
Intergovernmental	\$ 160,680,000	\$ 160,680,000	\$ 166,337,860	\$ 5,657,860	
Interest	102,000	102,000	1,203,646	1,101,646	
Less statutory deduction	(8,039,100)	(8,039,100)		8,039,100	
Total revenues	152,742,900	152,742,900	167,541,506	14,798,606	
Expenditures:					
Current:					
Reserve for contingencies	153,628,355	162,421,413	-	162,421,413	
Debt service:					
Principal retirement	14,605,000	14,605,000	7,865,000	6,740,000	
Interest and fiscal charges	11,058,359	11,058,359	9,973,540	1,084,819	
Total expenditures	179,291,714	188,084,772	17,838,540	170,246,232	
Excess (deficiency) of revenues					
over (under) expenditures	(26,548,814)	(35,341,872)	149,702,966	185,044,838	
Other financing uses:					
Transfers in	940,000	881,807	879,411	(2,396)	
Transfers out	(192,485,186)	(192,485,186)	(179,255,960)	13,229,226	
Long-term debt issued	-	30,110,000	30,110,000	-	
Payment to refunding escrow agent		(32,681,217)	(32,606,218)	74,999	
Total other financing uses	(191,545,186)	(194,174,596)	(180,872,767)	13,301,829	
Net change in fund balance	(218,094,000)	(229,516,468)	(31,169,801)	198,346,667	
Fund balance, October 1, 2015	218,094,000	229,516,468	229,516,468		
Fund balance, September 30, 2016	\$ -	\$ -	\$ 198,346,667	\$ 198,346,667	



### CAPITAL PROJECTS FUNDS

<u>Law Enforcement Impact Fees</u> is for fees collected in the unincorporated areas of the County to be used for growth-related law enforcement capital expenditures.

<u>Fire Impact Fees</u> is for fees collected in the unincorporated areas of the County to be used for growth-related improvements to fire protection facilities and equipment.

<u>Sales Tax 2015 Equipment Acquisition</u> is for the use of proceeds from the Sales Tax Revenue Bond, Series 2015, primarily for costs associated with the purchase of fire rescue equipment and vehicles. During the 2016 fiscal year, the remaining balance in this fund was expended for eligible costs and the fund was closed out.

<u>Transportation Impact Fees</u> is for fees collected in the unincorporated areas of the County to be expended on the acquisition or expansion of growth-related transportation capital assets.

<u>Parks and Recreation Impact Fees</u> is for fees collected countywide for growth-related capital improvements to the parks and recreation facilities throughout the County.

<u>Miscellaneous Construction Projects</u> is for the acquisition and construction of various minor projects and facilities which are funded by a portion of the countywide ad valorem property tax levy.

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS September 30, 2016

	Lav Enforce Impa Fee	ement act	 Fire Impact Fees	Equ	Tax 2015 ipment uisition	Tr	ansportation Impact Fees
<u>ASSETS</u>							
Cash and investments     Receivables:	\$ 8,96	3,548	\$ 5,360,572	\$	-	\$	101,702,324
2 Accounts	9	9,518	64,022		-		197,665
3 Accrued interest		0,399	13,089		-		248,483
4 Due from constitutional officers		-	-		-		-
5 Due from other governmental agencies	-		 -	-			32,013
Total assets	\$ 9,08	3,465	\$ 5,437,683	\$	<u>-</u>	\$	102,180,485
LIABILITIES AND FUND BALANCES							
Liabilities:							
6 Accounts payable and accrued liabilities	\$	2,159	\$ 361,732	\$		\$	422,296
Total liabilities	:	2,159	 361,732				422,296
Fund balances:							
<ul><li>7 Restricted</li><li>8 Committed</li></ul>	9,08	1,306	 5,075,951		- -		101,758,189
Total fund balances	9,08	1,306	 5,075,951				101,758,189
Total liabilities and fund balances	\$ 9,08	3,465	\$ 5,437,683	\$		\$	102,180,485

		Parks and			
	ı	Recreation	M	iscellaneous	
		Impact	С	onstruction	
		Fees		Projects	 Totals
1	\$	17,899,705	\$	95,771,569	\$ 229,697,718
2		221,492		-	582,697
3		43,679		174,181	499,831
4		-		35,637	35,637
5					 32,013
	\$	18,164,876	\$	95,981,387	\$ 230,847,896
6	\$	495,791	\$	6,748,992	\$ 8,030,970
		495,791		6,748,992	8,030,970
		<u> </u>			 
7		17,669,085		-	133,584,531
8				89,232,395	 89,232,395
		17,669,085		89,232,395	 222,816,926
	\$	18,164,876	\$	95,981,387	\$ 230,847,896

# BOARD OF COUNTY COMMISSIONERS COMBINING STATEMENT OF REVENUES, EXPENDITURES

### AND CHANGES IN FUND BALANCE

### NONMAJOR CAPITAL PROJECTS FUNDS

	Law Enforcement Impact Fees	Fire Impact Fees	Sales Tax 2015 Equipment Acquisition	Transportation Impact Fees
Revenues:				
1 Taxes	\$ -	\$ -	\$ -	\$ -
2 Charges for services	2,863,351	2,190,272	-	23,048,548
з Interest	81,801	51,664	-	926,402
4 Miscellaneous		348		34,391
Total revenues	2,945,152	2,242,284		24,009,341
Expenditures:				
Capital outlay:				
5 General government	-	_	-	-
6 Public safety	454,106	1,486,744	2,543,609	-
7 Physical environment	-	<u>-</u>	-	-
8 Transportation	-	-	-	6,942,848
9 Economic environment	-	-	-	-
10 Human services	-	-	-	-
11 Culture and recreation			<u> </u>	
Total expenditures	454,106	1,486,744	2,543,609	6,942,848
Excess (deficiency) of revenues over				
(under) expenditures	2,491,046	755,540	(2,543,609)	17,066,493
Other financing sources (uses):				
12 Transfers in	-	-	-	-
13 Transfers out		<u>-</u>	(1,583)	
Total other financing sources (uses)	_	_	(1,583)	_
rotal other interioring sources (uses)			(1,500)	
Net change in fund balances	2,491,046	755,540	(2,545,192)	17,066,493
Fund balances, October 1, 2015	6,590,260	4,320,411	2,545,192	84,691,696
Fund balances, September 30, 2016	\$ 9,081,306	\$ 5,075,951	\$ -	\$ 101,758,189

	Parks and			
	Recreation	Mi	iscellaneous	
	Impact	С	onstruction	
	Fees		Projects	 Totals
1	\$ -	\$	21,709,572	\$ 21,709,572
2	6,865,438		-	34,967,609
3	158,191		622,983	1,841,041
4	2,910		321,743	 359,392
	7,026,539		22,654,298	 58,877,614
5	-		6,539,642	6,539,642
6	-		5,284,427	9,768,886
7	-		2,117,997	2,117,997
8	-		10,739,577	17,682,425
9	_		3,849	3,849
10	_		85,327	85,327
11	5,196,054		275,662	 5,471,716
	5,196,054		25,046,481	41,669,842
			-,,	,,-
	1,830,485		(2,392,183)	 17,207,772
12	-		40,000,000	40,000,000
13				 (1,583)
			40,000,000	 39,998,417
	1,830,485		37,607,817	57,206,189
	15,838,600		51,624,578	 165,610,737
	\$ 17,669,085	\$	89,232,395	\$ 222,816,926

## BOARD OF COUNTY COMMISSIONERS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### **NONMAJOR CAPITAL PROJECTS FUNDS**

	Law Enforcement Impact Fees				
	Final Budget	Actual	Variance Positive (Negative)		
Revenues:					
1 Taxes	\$ -	\$ -	\$ -		
2 Charges for services	1,450,000	2,863,351	1,413,351		
3 Interest	12,000	81,801	69,801		
4 Miscellaneous	-	-	-		
5 Less statutory deduction	(73,100)	-	73,100		
Total revenues	1,388,900	2,945,152	1,556,252		
Expenditures:					
Capital outlay:					
6 General government	-	-	-		
7 Public safety	7,979,160	454,106	7,525,054		
8 Physical environment	-	-	=		
9 Transportation	-	-	-		
10 Economic environment	-	-	-		
11 Human services	-	-	-		
12 Culture and recreation	-	-	-		
Reserve for contingencies	<del>-</del>	<del>-</del>			
Total expenditures	7,979,160	454,106	7,525,054		
Excess (deficiency) of revenues over (under) expenditures	(6,590,260)	2,491,046	9,081,306		
Other financing sources (uses):					
14 Transfers in	-	-	-		
15 Transfers out	<u> </u>	<del>-</del>			
Total other financing sources (uses)					
Net change in fund balances	(6,590,260)	2,491,046	9,081,306		
Fund balances, October 1, 2015	6,590,260	6,590,260			
Fund balances, September 30, 2016	\$ -	\$ 9,081,306	\$ 9,081,306		

	Fire Impact Fees						Sales Tax 2015 Equipment Acquisition						
_	Final Budget		Actual		Variance Positive (Negative)	_	Final Budget		Actual		Variance Positive Negative)		
1 \$	-	\$	_	\$	-	\$	_	\$	-	\$	_		
2	1,442,000		2,190,272		748,272		-		-		-		
3	15,000		51,664		36,664		-		-		-		
4	-		348		348		-		-		-		
5	(72,850)				72,850						-		
	1,384,150		2,242,284		858,134						-		
6	-		-		-		-		-		<del>-</del>		
7	4,460,364		1,486,744		2,973,620		2,543,609		2,543,609		-		
8	-		-		-		-		-		-		
9	-		=		-		-		=		-		
10	-		-		-		-		-		-		
11 12			-		-		-		-		_		
13	1,244,197		<u> </u>		1,244,197		<u> </u>		<u> </u>		<u>-</u>		
_	5,704,561		1,486,744		4,217,817		2,543,609		2,543,609		-		
	(4,320,411)		755,540		5,075,951		(2,543,609)		(2,543,609)				
14	_		-		-		-		-		-		
15	-				<del>-</del>		(1,583)		(1,583)		-		
	-				<u>-</u>	_	(1,583)		(1,583)				
	(4,320,411)		755,540		5,075,951		(2,545,192)		(2,545,192)		-		
-	4,320,411		4,320,411		-	_	2,545,192		2,545,192		-		
\$		\$	5,075,951	\$	5,075,951	\$		\$		\$	-		

Continued

#### **BOARD OF COUNTY COMMISSIONERS**

### SCHEDULE OF REVENUES, EXPENDITURES AND

### CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued **NONMAJOR CAPITAL PROJECTS FUNDS**

for the year ended September 30, 2016

	Tra	nsportation Impact	Fees
	Final Budget	Actual	Variance Positive (Negative)
Revenues:			
1 Taxes	\$ -	\$ -	\$ -
2 Charges for services	8,602,000	23,048,548	14,446,548
3 Interest	591,306	926,402	335,096
4 Miscellaneous	120,000	34,391	(85,609)
5 Less statutory deduction	(465,665)	<u>-</u>	465,665
Total revenues	8,847,641	24,009,341	15,161,700
Expenditures:			
Capital outlay:			
6 General government	-	-	-
7 Public safety	8,281	-	8,281
8 Physical environment	-	-	-
9 Transportation	30,237,878	6,942,848	23,295,030
10 Economic environment	-	-	-
11 Human services	-	-	-
12 Culture and recreation	-	-	-
Reserve for contingencies	63,293,178		63,293,178
Total expenditures	93,539,337	6,942,848	86,596,489
Excess (deficiency) of revenues over			
(under) expenditures	(84,691,696)	17,066,493	101,758,189
Other financing sources (uses):			
14 Transfers in	-	-	-
15 Transfers out	<del>-</del>		-
Total other financing sources (uses)			
Net change in fund balances	(84,691,696)	17,066,493	101,758,189
Fund balances, October 1, 2015	84,691,696	84,691,696	<u>-</u>
Fund balances, September 30, 2016	\$ -	\$ 101,758,189	\$ 101,758,189

	Parks	and Recreation Impa	ct Fees	Miscellaneous Construction Projects					
_	Final Budget	Actual	Variance Positive (Negative)	Final Budget	Actual	Variance Positive (Negative)			
1 \$	· -	\$ -	\$ <del>-</del>	\$ 22,709,145	\$ 21,709,572	\$ (999,573)			
2	3,600,000	6,865,438	3,265,438	=	-	=			
3	60,000	158,191	98,191	306,500	622,983	316,483			
4	=	2,910	2,910	2,500,000	321,743	(2,178,257)			
5 _	(183,000)	<u> </u>	183,000	(1,275,782)	<u> </u>	1,275,782			
_	3,477,000	7,026,539	3,549,539	24,239,863	22,654,298	(1,585,565)			
6	-	-	-	33,386,461	6,539,642	26,846,819			
7	-	-	-	24,381,082	5,284,427	19,096,655			
8	-	-	-	4,508,128	2,117,997	2,390,131			
9	-	-	-	45,936,547	10,739,577	35,196,970			
10	-	-	-	1,026,412	3,849	1,022,563			
11	-	-	-	1,593,805	85,327	1,508,478			
12	15,597,226	5,196,054	10,401,172	7,000,409	275,662	6,724,747			
13 _	3,718,374	<del>-</del>	3,718,374	11,260,823	<del>-</del>	11,260,823			
_	19,315,600	5,196,054	14,119,546	129,093,667	25,046,481	104,047,186			
_	(15,838,600)	1,830,485	17,669,085	(104,853,804)	(2,392,183)	102,461,621			
14 15	- -		<u> </u>	53,229,226	40,000,000	(13,229,226)			
_		<u> </u>	<u> </u>	53,229,226	40,000,000	(13,229,226)			
	(15,838,600)	1,830,485	17,669,085	(51,624,578)	37,607,817	89,232,395			
	15,838,600	15,838,600	<u> </u>	51,624,578	51,624,578				
\$	-	\$ 17,669,085	\$ 17,669,085	\$ -	\$ 89,232,395	\$ 89,232,395			



### **ENTERPRISE FUNDS**

**Convention Center** is for the operation of the Orange County Convention Center and its functions. It also serves to administer debt service payments on all outstanding Tourist Development Tax Revenue and Refunding Revenue Bonds, which were issued to construct and expand the Center. The primary revenue sources are Center operating revenues and pledged tourist development taxes.

<u>Solid Waste System</u> is for the facilities and administration relating to the sanitary disposal of solid waste (refuse). The primary revenue source is System operating revenues.

<u>Water Utilities System</u> is for the facilities and administration relating to residential and commercial water and wastewater services provided to various sections of the County, including debt service payments on all outstanding Water and Wastewater Utility Revenue Bonds and the State Revolving Loans. Bond and loan proceeds have been used to construct system assets. The primary revenue source is System operating revenues.

The three enterprise funds are presented as major funds of the Board; thus, the Statements of Net Position, Statements of Revenues, Expenses, and Changes in Fund Net Position, and the Statements of Cash Flows are included in the basic financial statements. The budgetary comparisons for these funds are presented as supplementary information in this sub-section to demonstrate compliance with budgetary restrictions.

### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS SCHEDULE OF REVENUES AND EXPENSES-BUDGET AND ACTUAL (BUDGETARY BASIS\*) ENTERPRISE FUNDS

			Con	vention Center		
		 Final Budget		Actual		Variance Positive (Negative)
	Operating revenues:					<u>, , , , , , , , , , , , , , , , , , , , , , , , , , , , , , ,</u>
1	Charges for services	\$ 55,133,246	\$	58,995,753	\$	3,862,507
2	Miscellaneous	 966,000		797,900	_	(168,100)
	Total operating revenues	 56,099,246		59,793,653		3,694,407
	Operating and maintenance expenses:					
3	Personal services	31,206,459		29,845,748		1,360,711
4	Contractual services	8,111,313		8,044,860		66,453
5	Materials and supplies	1,904,643		1,884,897		19,746
6	Utilities	18,134,092		12,994,876		5,139,216
7	Repairs and maintenance	9,465,764		8,766,249		699,515
8	Provision for landfill closure costs	-		-		-
9	Other expenses	 7,124,447		6,375,640		748,807
	Total operating and maintenance expenses	 75,946,718		67,912,270		8,034,448
10	Operating income (loss), budgetary basis*	 (19,847,472)		(8,118,617)		11,728,855
	Nonoperating revenues (expenses):					
11	Tourist development tax	230,700,000		239,528,483		8,828,483
12	Interest revenue	1,014,154		1,918,072		903,918
13	Interest expense and fiscal charges	(32,134,397)		(31,643,513)		490,884
14	Payments to other agencies	(127,505,402)		(124,232,576)		3,272,826
15	Debt issuance costs	(562,669)		(548,721)		13,948
16	Tax collection expense	 (530,119)		(530,119)		-
	Total net nonoperating revenues (expenses)	 70,981,567		84,491,626		13,510,059
17	Income before contributions and transfers, budgetary basis*	51,134,095		76,373,009		25,238,914
18	Capital contributions	_		_		_
	_ ` .	 (2,900,000)		(2,378,847)		521,153
	Change in net position, budgetary basis*	\$ 48,234,095	\$	73,994,162	\$	25,760,067

<sup>\*</sup>Budgetary basis, for purposes of this schedule, includes all budgeted items except for capital and landfill closure cost outlays, debt principal and other non-expense transactions, beginning net position, non-cash developer donations, and expense reserves.

	Solid Waste System						V	Vate	Utilities Syster	m	
_	Final Budget		Actual		Variance Positive (Negative)		Final Budget	_	Actual		Variance Positive (Negative)
1 \$	33,250,272	\$	31,488,458	\$	(1,761,814)	\$	161,997,116	\$	170,731,611	\$	8,734,49
2	676,187		593,596		(82,591)		4,010,986		4,682,680		671,69
	33,926,459		32,082,054		(1,844,405)		166,008,102		175,414,291	_	9,406,18
3	7,952,710		7,952,537		173		48,979,380		46,213,348		2,766,032
4	4,733,144		4,674,029		59,115		37,753,929		33,612,259		4,141,67
5	1,422,993		1,380,544		42,449		6,554,510		6,408,495		146,01
6	362,035		321,573		40,462		13,996,370		12,949,531		1,046,83
7	3,117,440		2,985,539		131,901		19,249,215		17,907,946		1,341,26
8	4,914,391		3,551,705		1,362,686		-		-		-
9	1,942,168		1,937,615		4,553		6,887,724		6,868,492		19,23
	24,444,881		22,803,542		1,641,339	_	133,421,128		123,960,071		9,461,05
10	9,481,578	_	9,278,512		(203,066)	_	32,586,974		51,454,220		18,867,24
11	-		_		-		_		_		_
12	549,314		905,234		355,920		506,065		1,074,338		568,27
13	-		-		-		(4,542,114)		(1,771,560)		2,770,55
14	-		-		-		-		-		-
15	-		-		-		-		-		-
16			<u>-</u>		<u>-</u>		<u>-</u>		<u>-</u>		
	549,314		905,234		355,920		(4,036,049)		(697,222)		3,338,82
17	10,030,892		10,183,746		152,854		28,550,925		50,756,998		22,206,07
18	_		-		_		24,370,268		46,783,497		22,413,22
19	_		_		-		(7,400,000)		(7,400,000)		



### INTERNAL SERVICE FUNDS

<u>Risk Management</u> is for workers' compensation, public liability, and comprehensive property coverage for the Board and all constitutional officers, except for the Sheriff. Revenues are generated from user fees and charges.

<u>Fleet Management</u> is for services relating to a scheduled preventive maintenance program and the repair of vehicles with revenues generated from user fees and charges.

**Employee Benefits** is for medical, life, and disability insurance for employees and qualified retirees of the Board, four other small local governmental agencies, and all constitutional officers except for the Sheriff. The costs of group insurance is jointly paid by employees, employers, and retirees. Health insurance claims incurred since January 1, 2007 are on a self-insurance basis.

### **BOARD OF COUNTY COMMISSIONERS**

# COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS

**September 30, 2016** 

		Risk		Fleet	Employee		
ACCETS AND DEFENDED OUTELOWS OF DESCURE		Management	IVI	anagement		Benefits	
ASSETS AND DEFERRED OUTFLOWS OF RESOURCE	<u>&gt;</u>						
Current assets:	φ	E0 E47 E64	ф	2 525 464	\$	EE 922 220	
Cash and investments     Receivables:	\$	50,547,564	\$	3,525,161	Ф	55,822,320	
		12 207		222 022		5 206 501	
2 Accounts 3 Accrued interest		12,387 145,549		333,923 6,191		5,296,501 136,938	
				6,191		130,930	
<ul> <li>Less allowance for doubtful accounts</li> <li>Due from constitutional officers</li> </ul>		(327)		- 259		237,939	
6 Due from other governmental agencies		140,942		239		13,355	
		140,942		552,178		10,000	
7 Inventories and prepaid costs  Total current assets	_	50,846,115		4,417,712		61,507,053	
Total Current assets		30,840,113		4,417,712	_	01,307,033	
Noncurrent assets:							
8 Depreciable capital assets, net		29,492		946,183			
Total assets		50,875,607		5,363,895		61,507,053	
Deferred outflows of resources:							
9 Related to pensions		454,549		884,852		_	
Total assets and deferred outflows of resources	\$	51,330,156	\$	6,248,747	\$	61,507,053	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES A	MD I	· · · · ·				<u> </u>	
Current liabilities:	.,,						
A	\$	1,529,042	\$	875,216	\$	3,196,776	
	Ψ	8,114,136	Ψ	073,210	Ψ	6,321,408	
11 Claims payable 12 Due to constitutional officers		0,114,130		_		7,288	
N1 / P 1 99/		13,148		30,052		7,200	
13 Net pension liability  Total current liabilities	_	9,656,326		905,268	_	9,525,472	
Noncurrent liabilities:		9,030,320		905,206	-	9,525,472	
		49,000		103,826			
<ul><li>14 Compensated absences payable</li><li>15 Claims payable</li></ul>		30,395,403		103,620		-	
<ul><li>15 Claims payable</li><li>16 Net pension liability</li></ul>		1,269,116		2,557,007		_	
Total noncurrent liabilities		31,713,519		2,660,833			
Total liabilities		41,369,845		3,566,101		9,525,472	
		,000,010		3,000,101	_	0,020,112	
Deferred inflows of resources:							
17 Related to pensions		23,383		44,148	_	-	
Net position:							
Net investment in capital assets		29,492		946,183		-	
19 Unrestricted		9,907,436		1,692,315	_	51,981,581	
Total net position		9,936,928		2,638,498		51,981,581	
Total liabilities, deferred inflows of resources and net							
position	\$	51,330,156	\$	6,248,747	\$	61,507,053	

## Totals 1 \$ 109,895,045 5,642,811 2 288,678 3 (327)238,198 5 154,297 6 552,178 116,770,880 975,675 117,746,555 1,339,401 \$ 119,085,956 5,601,034 10 \$ 14,435,544 11 7,288 12 43,200 13 20,087,066 152,826 14 30,395,403 15 3,826,123 34,374,352 54,461,418 67,531 975,675 18 63,581,332 19 64,557,007

\$ 119,085,956

### **BOARD OF COUNTY COMMISSIONERS**

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION

### INTERNAL SERVICE FUNDS

	Risk	Fleet	Employee	
	Management	Management	Benefits	
Operating revenues:				
Charges for services	\$ 19,612,888	\$ 14,039,605	\$ 87,449,416	
2 Miscellaneous	1,360,749	17,221	645,566	
Total operating revenues	20,973,637	14,056,826	88,094,982	
Operating and maintenance expenses:				
3 Personal services	1,671,123	3,789,902	-	
4 Contractual services	3,285,905	67,152	4,257,349	
5 Materials and supplies	275,045	9,318,262	7,387	
6 Utilities	4,499	84,205	7,644	
7 Repairs and maintenance	350,000	583,944	-	
8 Liability claims and expenses	15,503,555	-	-	
9 Health and life insurance expenses	-	-	91,506,334	
10 Other expenses	232,465	145,409	1,887	
Pension liability adjustment expense	39,258	60,728		
Total operating and maintenance expenses	21,361,850	14,049,602	95,780,601	
Operating income before depreciation	(388,213)	7,224	(7,685,619)	
13 Depreciation	10,971	125,921	<u>-</u>	
14 Operating loss	(399,184)	(118,697)	(7,685,619)	
Nonoperating revenues:				
15 Interest revenue	538,524	24,330	456,210	
16 Loss on disposal of assets	<u> </u>	(1,112)		
Total nonoperating revenues	538,524	23,218	456,210	
Change in net position	139,340	(95,479)	(7,229,409)	
Total net position, October 1, 2015	9,797,588	2,733,977	59,210,990	
Total net position, September 30, 2016	\$ 9,936,928	\$ 2,638,498	\$ 51,981,581	

	Totals
	\$ 121,101,909 2,023,536
	 123,125,445
3	5,461,025
4	7,610,406
5	9,600,694
6	96,348
7	933,944
8	15,503,555
9	91,506,334
10	379,761
11	99,986
	 131,192,053
12	(8,066,608)
13	 136,892
14	 (8,203,500)
15 16	1,019,064 (1,112)
	1,017,952
	(7,185,548)
	 71,742,555
	\$ 64,557,007

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS SCHEDULE OF REVENUES AND EXPENSESBUDGET AND ACTUAL (BUDGETARY BASIS\*) INTERNAL SERVICE FUNDS

for the year ended September 30, 2016

\_\_\_\_

			Risk Management	
		Final Budget	Actual	Variance Positive (Negative)
	Operating revenues:			
1	Charges for services	\$ 19,595,375	\$ 19,612,888	\$ 17,513
2	Miscellaneous	600,000	1,360,749	760,749
	Total operating revenues	20,195,375	20,973,637	778,262
	Operating and maintenance expenses:			
3	Personal services	1,677,341	1,671,123	6,218
4	Contractual services	7,269,704	3,285,905	3,983,799
5	Materials and supplies	342,568	275,045	67,523
6	Utilities	4,500	4,499	1
7	Repairs and maintenance	510,662	350,000	160,662
8	Liability claims and expenses	58,957,468	15,503,555	43,453,913
9	Health and life insurance expenses	-	-	-
10	Other expenses	233,740	232,465	1,275
	Total operating and maintenance expenses	68,995,983	21,322,592	47,673,391
	Operating income (loss), budgetary basis*	(48,800,608)	(348,955)	48,451,653
	Nonoperating revenues:			
11	Interest revenue	300,000	538,524	238,524
	Total nonoperating revenues	300,000	538,524	238,524
	Change in net position, budgetary basis*	\$ (48,500,608)	\$ 189,569	\$ 48,690,177

<sup>\*</sup> Budgetary basis, for purposes of this schedule, includes all budgeted items except for capital outlay, debt principal transactions, beginning net position, and expense reserves.

		Fleet Managemen	t	Employee Benefits								
	Final Budget	Actual	Variance Positive (Negative)	Final Budget	Actual	Variance Positive (Negative)						
1 <b>\$</b>	17,527,206 100	\$ 14,039,605 17,221	\$ (3,487,601) 17,121	\$ 86,633,000 230,000	\$ 87,449,416 645,566	\$ 816,416 415,566						
	17,527,306	14,056,826	(3,470,480)	86,863,000	88,094,982	1,231,982						
3	3,942,631	3,789,902	152,729	-	-	-						
4	95,946	67,152	28,794	4,432,429	4,257,349	175,080						
5	12,882,412	9,318,262	3,564,150	54,500	7,387	47,113						
6	132,000	84,205	47,795	8,000	7,644	356						
7	851,360	583,944	267,416	10,500	-	10,500						
8	-	-	-	-	-	-						
9	-	-	-	101,804,000	91,506,334	10,297,666						
10	163,197	145,409	17,788	2,000	1,887	113						
	18,067,546	13,988,874	4,078,672	106,311,429	95,780,601	10,530,828						
	(540,240)	67,952	608,192	(19,448,429)	(7,685,619)	11,762,810						
11	1,000	24,330	23,330	360,500	456,210	95,710						
	1,000	24,330	23,330	360,500	456,210	95,710						
\$	(539,240)	\$ 92,282	\$ 631,522	\$ (19,087,929)	\$ (7,229,409)	\$ 11,858,520						

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

for the year ended September 30, 2016

	Risk Management	Fleet Management	Employee Benefits
Cash flows from operating activities:			
Cash received from internal customers	\$ 19,610,110	\$ 14,067,328	\$ 91,603,177
2 Cash payments to suppliers for good and services	(18,144,396)	(10,552,718)	(99,451,448)
3 Cash payments to employees for services	(1,695,355)	(3,932,993)	-
Other operating receipts	1,405,403	17,221	645,566
Net cash provided (used) by operating activities	1,175,762	(401,162)	(7,202,705)
Cash flows from capital and related			
financing activities:			
5 Acquisition and construction of capital assets	-	(73,182)	-
6 Proceeds from disposition of assets		(1,112)	
Net cash used by capital			
and related financing activities		(74,294)	
Cash flows from investing activities:			
7 Interest on investments	509,098	22,222	453,551
Net cash provided by investing activities	509,098	22,222	453,551
8 Net increase (decrease) in cash and cash equivalents	1,684,860	(453,234)	(6,749,154)
Cash and cash equivalents, October 1, 2015	48,862,704	3,978,395	62,571,474
Cash and cash equivalents, September 30, 2016	\$ 50,547,564	\$ 3,525,161	\$ 55,822,320

# Totals 1 \$ 125,280,615 2 (128,148,562) 3 (5,628,348) 4 2,068,190 (6,428,105) 5 (73,182) 6 (1,112) (74,294) 7 984,871 984,871 8 (5,517,528) 115,412,573 \$ 109,895,045

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

## COMBINING STATEMENT OF CASH FLOWS, Continued INTERNAL SERVICE FUNDS

#### for the year ended September 30, 2016

\_\_\_\_\_

		M	Risk anagement	_ Ma	Fleet anagement	Employee Benefits			
	Reconciliation of operating loss to net cash provided (used) by operating activities:								
	Operating loss	\$	(399,184)	\$	(118,697)	\$	(7,685,619)		
	Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:								
1	Depreciation		10,971		125,921		-		
2	Pension liability adjustment expense		39,258		60,728		-		
	Decrease (increase) in assets:								
3	Accounts receivable		(2,778)		27,662		(1,336,923)		
4	Due from constitutional officers		-		61		205,155		
5	Due from other governmental agencies		44,654		-		(4,026)		
6	Inventories and prepaid costs		-		35,103		-		
	Increase (decrease) in liabilities:								
7	Accounts payable and accrued liabilities		883,964		(531,940)		2,306,831		
8	Claims payable		598,877		-		(582,361)		
9	Due to constitutional officers						(105,762)		
	Total adjustments		1,574,946		(282,465)		482,914		
	Net cash provided (used) by operating activities	\$	1,175,762	\$	(401,162)	\$	(7,202,705)		

#### Totals

#### \$ (8,203,500)

- 1 136,892
- 2 99,986
- з (1,312,039)
- 4 205,216
- 5 40,628
- 6 35,103
- 7 2,658,855
- 8 16,516
- 9 (105,762)
  - 1,775,395
  - \$ (6,428,105)

#### **AGENCY FUNDS**

<u>Special Trust and Agency</u> is for amounts held in a fiduciary or escrow capacity on behalf of third parties, such as deposits from developers held pending satisfactory performance on specific construction projects.

**Work Release Deposits** is for personal funds of inmates in the work release program.

**Inmate Trust** is for personal funds of inmates held by the Board's Corrections Department.

<u>Wall MSBU</u> is for debt service transactions associated with special assessment debt for which the Board is not obligated in any manner. Assessments from affected property owners are received into the fund, and used for principal and interest payments on bank loans. The loans financed construction of screen walls in certain subdivisions.

<u>Sanford-Burnham Institute</u> is for disbursing Grant Agreement funds received from the Board, the City of Orlando, and the Lake Nona Land Company ("Funding Parties") to the Sanford-Burnham Medical Research Institute for construction of a new medical research facility.

<u>Community Venues County Reserve</u> is for funds set aside by the Board to replenish draws made from a reserve fund established in support of a community venues funding interlocal agreement between the Board, the City of Orlando, and the City of Orlando Community Redevelopment Agency.

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

#### for the year ended September 30, 2016

\_\_\_\_

	Balances October 1, 2015	Additions	Deductions	Balances September 30, 2016
SPECIAL TRUST AND AGENCY				
ASSETS				
Cash and cash equivalents Accounts receivable	\$ 10,798,540 -	\$ 11,945,991 440	\$ 8,787,805 	\$ 13,956,726 440
Total assets	\$ 10,798,540	\$ 11,946,431	\$ 8,787,805	\$ 13,957,166
LIABILITIES				
Due to other governmental agencies Due to individuals	\$ 1,990,922 8,807,618	\$ 5,222,427 6,724,004	\$ 4,326,539 4,461,266	\$ 2,886,810 11,070,356
Total liabilities	\$ 10,798,540	\$ 11,946,431	\$ 8,787,805	\$ 13,957,166
WORK RELEASE DEPOSITS				
ASSETS				
Cash and cash equivalents	\$ 96,698	\$ 574,487	\$ 596,761	\$ 74,424
LIABILITIES				
Due to individuals	\$ 96,698	\$ 574,487	\$ 596,761	\$ 74,424
INMATE TRUST				
ASSETS				
Cash and cash equivalents	\$ 164,963	\$ 3,973,670	\$ 4,021,521	\$ 117,112
LIABILITIES				
Due to individuals	\$ 164,963	\$ 3,973,670	\$ 4,021,521	\$ 117,112
WALL MSBU				
ASSETS				
Cash and cash equivalents	\$ 5,356	\$ 46	<u> </u>	\$ 5,402
LIABILITIES				
Due to individuals	\$ 5,356	\$ 46	\$ -	\$ 5,402

Continued

#### ORANGE COUNTY, FLORIDA

#### **BOARD OF COUNTY COMMISSIONERS**

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES, Continued ALL AGENCY FUNDS

for the year ended September 30, 2016

\_\_\_\_

	Balances October 1, 2015	Additions	Deductions	Balances September 30, 2016
SANFORD-BURNHAM INSTITUTE				
ASSETS				
Cash and cash equivalents	\$ 819,128	\$ 6,861	\$ 29,692	\$ 796,297
LIABILITIES				
Due to individuals	\$ 819,128	\$ 6,861	\$ 29,692	\$ 796,297
COMMUNITY VENUES COUNTY RESERVE	<u> </u>			
ASSETS				
Cash and cash equivalents	\$ 12,731,594	\$ 108,094	\$ 339,688	\$ 12,500,000
LIABILITIES				
Due to other governmental agencies	\$ 12,731,594	\$ 108,094	\$ 339,688	\$ 12,500,000
TOTAL ALL AGENCY FUNDS				
ASSETS				
Cash and cash equivalents Accounts receivable	\$ 24,616,279	\$ 16,609,149 440	\$ 13,775,467 	\$ 27,449,961 440
Total assets	\$ 24,616,279	\$ 16,609,589	\$ 13,775,467	\$ 27,450,401
LIABILITIES				
Due to other governmental agencies Due to individuals	\$ 14,722,516 9,893,763	\$ 5,330,521 11,279,068	\$ 4,666,227 9,109,240	\$ 15,386,810 12,063,591
Total liabilities	\$ 24,616,279	\$ 16,609,589	\$ 13,775,467	\$ 27,450,401



#### **ORANGE COUNTY, FLORIDA** BOARD OF COUNTY COMMISSIONERS COMBINING STATEMENT OF NET POSITION NONMAJOR COMPONENT UNITS September 30, 2016

rei	IIDE	71 J	υ,	_

Orange County International Drive

		Fin	Prange County Housing ance Authority	Or	range County Library District		esearch and evelopment Authority		laster Transit d Improvement District
	ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	i							
	Current assets:								
1	Cash and investments	\$	8,563,086	\$	5,592,468	\$	2,197,983	\$	2,220,808
2	Other investments		-		12,622,494		-		-
3	Accounts receivable		336,866		662,130		80,456		152,252
4	Accrued interest receivable		214,645		-		-		-
5	Due from other governmental agencies		-		429,366		-		-
6	Inventories		-		162,025		- 		
7	Deposits and prepaid costs		33,262		174,017		13,178		13,177
8	Restricted accrued interest receivable		708,172		<u> </u>		<u> </u>		<u> </u>
	Total current assets		9,856,031		19,642,500		2,291,617		2,386,237
	Noncurrent assets:								
9	Restricted cash and investments		22,036,656		-		-		-
10	Notes and loans receivable, net		423,967,268		-		-		-
11	Net OPEB asset		-		228,841		-		-
12	Nondepreciable capital assets		112,000		4,811,879		8,583,202		-
13	Depreciable capital assets, net		197,358		28,401,199		7,174,101		253,364
	Total noncurrent assets		446,313,282		33,441,919		15,757,303		253,364
	Deferred outflows of resources:								
14	Related to pensions		423,432		4,124,352		-		-
	Total assets and deferred outflows of resources	\$	456,592,745	\$	57,208,771	\$	18,048,920	\$	2,639,601
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES	<u> </u>	100,002,7 10	<u>—</u>	01,200,111	Ψ	10,010,020	Ψ	2,000,001
	AND NET POSITION								
	Current liabilities:	Φ.	004.005	Φ.	0.007.000	•	070.054	•	055 400
15	Accounts payable and accrued liabilities	\$	321,285	\$	2,027,092	\$	279,651	\$	355,463
16	Due to other governmental agencies		-		-		-		7 404
17	Current portion of long-term liabilities		-		973,235		-		7,461
18	Unearned revenue		-		6,010		-		6,687
	Payable from restricted assets:		0.470.070						
19	Accounts payable and accrued liabilities		3,479,970		-		-		-
20	Accrued interest payable		1,518,883		-		-		-
21	Revenue bonds payable		1,320,000		- 0.000.007	_	- 070.054		- 200 044
	Total current liabilities		6,640,138		3,006,337	_	279,651		369,611
	Noncurrent liabilities:		007.000.000						
22	Revenue bonds payable (net of unamortized costs)		397,363,986		-		-		-
23	Accrued compensated absences		-		588,609		-		-
24	Loans payable		- 040.004		4 504 440		-		19,413
25	Net pension liability  Total noncurrent liabilities		843,364 398,207,350		1,584,446		<del>-</del>		19,413
	Total noncurrent nabilities				2,173,055				
	Total liabilities		404,847,488		5,179,392		279,651		389,024
	Deferred inflows of resources:								
26	Related to pensions		32,514		1,245,459		-		-
27	Common area maintenance fees		-		-		636,754		-
	Total deferred inflows of resources		32,514		1,245,459		636,754		-
	Net Position:								
28	Net investment in capital assets		309,358		33,213,078		15,757,303		226,490
29	Restricted for other purposes		1,403,077		657,517		-		1,145,044
30	Unrestricted		50,000,308		16,913,325		1,375,212		879,043
	Total net position	_	51,712,743	_	50,783,920	_	17,132,515		2,250,577
	Total liabilities, deferred inflaws of recourses and								
	Total liabilities, deferred inflows of resources and net position	\$	456,592,745	\$	57,208,771	\$	18,048,920	\$	2,639,601
	not position	Ψ	-100,032,140	Ψ	51,200,111	Ψ	10,040,320	Ψ	2,000,001

	Orange County Health Facilities Authority	Orange County Industrial Development Authority	D	Orange ossom Trail evelopment Board, Inc	Totals				
1	\$ 255,781	\$ -	\$	214,590	\$	19,044,716			
2	-	-		-		12,622,494			
3	-	-		-		1,231,704			
4	-	-		-		214,645			
5	-	-		63,028		492,394			
6	-	-		-		162,025			
7	-	-		13,541		247,175			
8	- 055 704				_	708,172			
	255,781			291,159	_	34,723,325			
9	-	-		-		22,036,656			
10	-	-		-		423,967,268			
11	-	-		-		228,841			
12	-	-		-		13,507,081			
13				2,276		36,028,298			
				2,276		495,768,144			
14			_	-		4,547,784			
	\$ 255,781	\$ -	\$	293,435	\$	535,039,253			
15 16 17 18	\$ - - - -	\$ - - -	\$	61,172 124,366 68,358	\$	3,044,663 124,366 1,049,054 12,697			
19	-	-		_		3,479,970			
20	-	-		-		1,518,883			
21	-	-		-		1,320,000			
			_	253,896		10,549,633			
22	-	-		_		397,363,986			
23	-	-		-		588,609			
24	-	-		-		19,413			
25	-	-		-		2,427,810			
	-	-		-		400,399,818			
				253,896		410,949,451			
26	-	-		-		1,277,973			
27			_		_	636,754			
		-	_	-	_	1,914,727			
28	-	-		-		49,506,229			
29	-	-		-		3,205,638			
30	255,781			39,539		69,463,208			
	255,781		_	39,539	_	122,175,075			
	\$ 255,781	\$ -	\$	293,435	\$	535,039,253			

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING STATEMENT OF ACTIVITIES NONMAJOR COMPONENT UNITS

for the year ended September 30, 2016  $\,$ 

			Program Revenues							
		Expenses	_	Charges for Services	(	Operating Grants and ontributions	_	Capital rants and ntributions		
Orange County Housing Finance Authority										
Economic environment	\$	20,746,330	\$	22,888,371	\$	<u>-</u>	\$	<u>-</u>		
Orange County Library District										
Culture and recreation		38,110,043		1,377,878		1,151,860		500,000		
Orange County Research and Development Authority										
Economic environment	_	3,118,043	_	2,780,070		-		-		
International Drive Master Transit and Improvement District										
General government		2,833,081		-		-		-		
Transportation		4,672,388		2,154,192						
Total I-Drive Master Transit and Improvement District		7,505,469		2,154,192						
Orange County Health Facilities Authority		44.070		04.000						
Economic environment	_	44,973	_	21,000	_	-				
Orange County Industrial Development Authority		40.000		40.000						
Economic environment	_	43,368		43,368	-					
Orange Blossom Trail Development Board, Inc.										
Economic environment	_	934,221	_	-		950,753		-		
Total nonmajor component units	\$	70,502,447	\$	29,264,879	\$	2,102,613	\$	500,000		

#### General revenues:

Ad valorem tax Unrestricted investment earnings Miscellaneous

Total general revenues

Change in net position

Net position, October 1, 2015

Restatement

Net position, October 1, 2015, as restated

Net position, September 30, 2016

Net (Expense) Revenue and Changes in Net Position																
Orange County Housing Finance Authority		ounty Orange using County ance Library		unty Research and prary Development		D	International Drive Master Transit and Improvement District		Orange County Health Facilities Authority	Orange County Industrial Development Authority		Orange Blossom Trail Development Board, Inc.			Totals	
\$ 2,142,	041_	\$	-	\$	-	\$		\$	-	\$	-	\$	-	\$	2,142,041	
	-		(35,080,305)				<u>-</u>	_	<u>-</u>						(35,080,305)	
			-		(337,973)				-		-		-		(337,973)	
	- -		<u>-</u>		- -		(2,833,081) (2,518,196)		<u>-</u> -		<u>-</u> -		- -		(2,833,081) (2,518,196)	
							(5,351,277)		-		-				(5,351,277)	
	<u>-</u>								(23,973)						(23,973)	
	<u>-</u>				<u>-</u>			_								
	<u>-</u>		<u>-</u>				<u>-</u>		-		-	_	16,532		16,532	
2,142,	041		(35,080,305)		(337,973)		(5,351,277)		(23,973)	_	-		16,532		(38,634,955)	
	- - -		33,714,713 172,626 302,935		- - 1,500		5,963,240 283 -		- 28,813 -		- - -		- 4 -	_	39,677,953 201,726 304,435	
			34,190,274		1,500		5,963,523		28,813		-		4		40,184,114	
2,142,	041		(890,031)		(336,473)		612,246	_	4,840		-	_	16,536		1,549,159	
49,570,	702		47,668,479		17,468,988		1,638,331		250,941		-		23,003		116,620,444	
			4,005,472							_				_	4,005,472	
49,570,	702		51,673,951		17,468,988		1,638,331		250,941	_			23,003		120,625,916	
\$ 51,712,	743	\$	50,783,920	\$	17,132,515	\$	2,250,577	\$	255,781	\$	-	\$	39,539	\$	122,175,075	



# Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund, the aggregate discretely presented component units, and aggregate remaining fund information of the Orange County, Florida Board of County Commissioners (the "Board") as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements, and have issued our report thereon dated March 17, 2017. We also have audited the financial statements of each of the Board's nonmajor governmental, internal service and fiduciary funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended September 30, 2016. Our report includes a reference to other auditors who audited the financial statements of the Orange County Housing Finance Authority, Orange County Research and Development Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., as described in our report on the Board's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the Board's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

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As part of obtaining reasonable assurance about whether the Board's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida March 17, 2017



#### **Independent Auditor's Management Letter**

To the Honorable Mayor and Board of County, Commissioners of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of each major fund, the aggregate discretely presented component units, and aggregate remaining fund information of the Orange County, Florida Board of County Commissioners (the "Board") as of and for the year ended September 30, 2016, and have issued our report thereon dated March 17, 2017. We also have audited the financial statements of each of the Board's nonmajor governmental, internal service and fiduciary funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended September 30, 2016. We did not audit the financial statements of the Orange County Housing Finance Authority, Orange County Research and Development Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., whose statements reflect 89%, 56%, and 37%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion on the aggregate discretely presented component units, insofar as it relates to the amounts included for the Orange County Housing Finance Authority, Orange County Research and Development Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., is based solely upon the reports of the other auditors.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards*; and Chapter 10.550, Rules of Auditor General.

#### **Other Reports**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards, as well as our Report of Independent Accountant on Compliance with Local Government Investment Policies. Disclosures in those reports, which are dated March 17, 2017, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address the findings and recommendations made in the preceding annual financial report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Such disclosure is included in notes to the financial statements

#### **Other Matters**

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. Our recommendations can be found in Appendix A of this report. We did not audit the Board's responses to the recommendations, which are also provided in Appendix A, and, accordingly, we express no opinion on them.

Section 10.554(1)(i)3, Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida March 17, 2017

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

#### APPENDIX A – MANAGEMENT LETTER COMMENTS

YEAR ENDED SEPTEMBER 30, 2016

#### **Transfer of Projects from Construction in Process**

Statement of Condition 2016-A: As documented in Statement of Condition 2015-B in the fiscal year 2015 audit, certain construction in process ("CIP") included in governmental capital assets was not transferred out of CIP on a timely basis. Though County personnel have spent time addressing the situation, corrective action remains in progress. This resulted in an overstatement of CIP and net position and an understatement of depreciation expense and accumulated depreciation for governmental activities on the government-wide financial statements.

*Criteria*: In accordance with accounting principles generally accepted in the United States of America, capital assets should be transferred out of CIP during the year in which they are placed in service, with depreciation beginning at that time, if applicable.

Effect of Condition: Based on our review of larger projects in CIP, the County's CIP and net position was overstated and other capital asset categories were understated at September 30, 2016. Depreciation for fiscal year 2016 and accumulated depreciation were also understated.

Cause of Condition: While the County does have policies in place to ensure that construction in process projects are tracked, it appears that certain projects, mostly predating fiscal year 2011, were not monitored as closely as they should, and, therefore, remained in CIP beyond respective in-service dates.

Recommendation: We continue to recommend that fiscal management complete its review of projects in CIP that have not had significant cost activity in the last fiscal year to determine the current status, in addition to those identified through our review of large CIP projects. In particular, we recommend that fiscal management prioritize the CIP review and focus on the higher valued projects first in an effort to minimize errors introduced to the financial statements. Additionally, we recommend the overall tracking process be evaluated to assure proper transfers from CIP to respective capital asset categories when available for service.

Management Response: We concur. We will evaluate the County's current policies and procedures to ensure that CIP projects are transferred to the respective capital asset categories once the assets are placed in service. Each year, the current status of all CIP projects is jointly reviewed by County management and the Comptroller's Office to determine which projects should be closed out and transferred to capital asset categories. Apparently, these policies and procedures were not always followed prior to fiscal year 2010. We plan to take the steps necessary to properly record all CIP projects, focusing on the higher valued projects first.



# Report of Independent Accountant on Compliance With Local Government Investment Policies and E911 Requirements of Sections 365.172 and 365.173, Florida Statutes

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida:

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#### **Report on Compliance**

We have examined the Orange County, Florida Board of County Commissioners (the "Board") compliance with the local government investment policy requirements of 218.415, Florida Statutes, and E911 requirements of Sections 365.172 and 365.173, Florida Statutes, for the year ended September 30, 2016. Management is responsible for the Board's compliance with those requirements. Our responsibility is to express an opinion on the Board's compliance based on our examination.

#### Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Board's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Board's compliance with specified requirements.

#### **Opinion**

In our opinion, the Board complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Orlando, Florida March 17, 2017

# CLERK OF THE CIRCUIT AND COUNTY COURTS

**ORANGE COUNTY, FLORIDA** 

**FINANCIAL STATEMENTS** 

Year Ended September 30, 2016



#### **Report of Independent Auditor**

To the Honorable Tiffany Moore Russell, Clerk of the Circuit and County Courts of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Orange County, Florida Clerk of the Circuit and County Courts (the "Clerk") as of and for the year ended September 30, 2016, and the related notes to the financial statements, as listed in the table of contents. We also have audited the Other Postemployment Benefits Trust Fund, as displayed in the Clerk's financial statements, and the financial statements of each of the Clerk's agency funds as of and for the year ended September 30, 2016, presented as other supplementary information in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Clerk, as well as of the Other Postemployment Benefits Trust Fund, as of September 30, 2016, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each agency fund of the Clerk as of September 30, 2016, and the respective changes in assets and liabilities thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of Orange County, Florida that is attributable to the Clerk. They do not purport to, and do not, present fairly the financial position of Orange County, Florida as of September 30, 2016, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

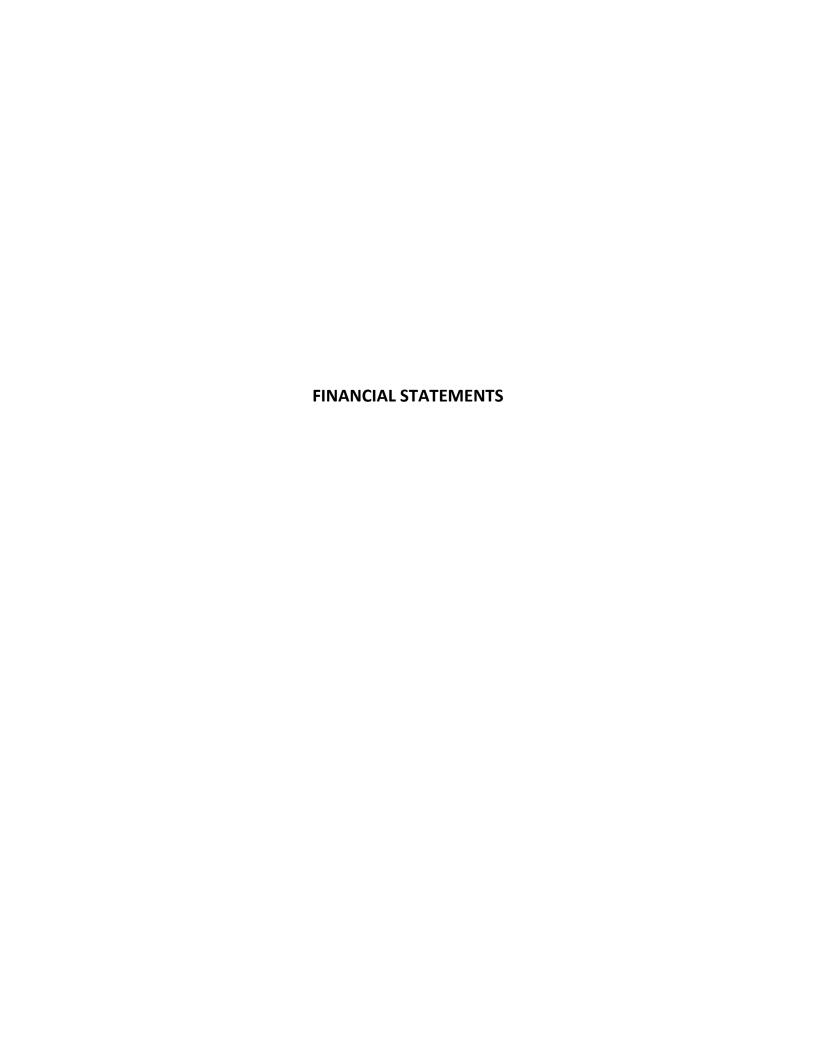
Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 17 through 19 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated February 9, 2017 on our consideration of the Clerk's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Clerk's internal control over financial reporting and compliance.

Orlando, Florida February 9, 2017

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**BALANCE SHEET - GOVERNMENTAL FUNDS** 

#### SEPTEMBER 30, 2016

		Ma	jor Funds			
			Public	M	ortgage	
	General		Records	Foi	reclosure	
	Fund	Mo	dernization	Ec	lucation	 Totals
ASSETS						
Cash and cash equivalents	\$ 5,336,597	\$	3,450,009	\$	30,968	\$ 8,817,574
Due from Board of County Commissioners	1,693		-		-	1,693
Due from Public Records Modernization Fund	69,751		-		-	69,751
Due from other governmental agencies	 18,120		270,681			 288,801
Total assets	\$ 5,426,161	\$	3,720,690	\$	30,968	\$ 9,177,819
LIABILITIES AND FUND BALANCE						
Liabilities:						
Accounts payable and accrued liabilities	\$ 334,605	\$	71,562	\$	1,783	\$ 407,950
Due to individuals	1,339,267		-		-	1,339,267
Due to Board of County Commissioners	92,670		-		-	92,670
Due to other governmental agencies	3,659,619		-		-	3,659,619
Due to General Fund	 		69,751			 69,751
Total liabilities	 5,426,161		141,313		1,783	 5,569,257
Restricted fund balance	 		3,579,377		29,185	 3,608,562
Total liabilities and fund balance	\$ 5,426,161	\$	3,720,690	\$	30,968	\$ 9,177,819

See notes to financial statements.

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

YEAR ENDED SEPTEMBER 30, 2016

		Major Funds			
	General Fund	Public Records Modernization	Mortgage Foreclosure Education	Totals	
Revenues					
Court-related:					
Intergovernmental:	\$ 175,576	\$ -	\$ -	\$ 175,576	
Charges for services:					
Filing fees	9,868,301	-	-	9,868,301	
Service charges	6,535,901	-	-	6,535,901	
Court costs	6,440,718	-	-	6,440,718	
Fines and forfeitures	7,771,080	1,704,851	-	9,475,931	
Interest income	24,513	-	-	24,513	
Non-court-related:					
Charges for services:					
Marriage and passport	1,665,004	_	-	1,665,004	
Recording fees from Comptroller	· · ·	3,047,683	-	3,047,683	
Other	-	30,957	10,724	41,681	
Intergovernmental:		,	,	,	
County funded items	140,000	-	-	140,000	
Child support federal reimbursement	1,316,697	-	-	1,316,697	
Interest income	81	-	-	81	
Total revenues	33,937,871	4,783,491	10,724	38,732,086	
Expenditures					
Court-related:					
Current:					
General government:					
Salaries and benefits	23,601,279	-	-	23,601,279	
Operating	2,303,030	-	-	2,303,030	
Distribution of excess fees	4,911,780	<u>-</u>	-	4,911,780	
Non-court-related:	1,011,100			1,011,100	
Current:					
General government:					
Salaries and benefits	1,597,747	1,966,343	_	3,564,090	
Operating	1,115,401	2,630,185	7,700	3,753,286	
Capital outlay	408,634	66,621		475,255	
Total expenditures	33,937,871	4,663,149	7,700	38,608,720	
Total experiences	00,007,071	4,000,140	1,700	50,000,120	
Excess of revenues under expenditures	-	120,342	3,024	123,366	
Fund balance, beginning of year		3,459,035	26,161	3,485,196	
Fund balance, end of year	\$ -	\$ 3,579,377	\$ 29,185	\$ 3,608,562	

See notes to financial statements.

# STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS

SEPTEMBER 30, 2016

	Other employment nefits Trust	Agency		
ASSETS				
Cash and cash equivalents	\$ 6,647,690	\$	45,174,743	
Due from individuals	 <u>-</u>		3,886	
Total assets	\$ 6,647,690	\$	45,178,629	
LIABILITIES				
Due to individuals	\$ -	\$	41,461,211	
Due to Board of County Commissioners	-		824,649	
Due to other governmental agencies	 <u>-</u>		2,892,769	
Total liabilities	\$ -	\$	45,178,629	
Net Position				
Held in trust for other postemployment benefits	 6,647,690			
Total net position	\$ 6,647,690			

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - OTHER POSTEMPLOYMENT BENEFITS TRUST FUND

#### YEAR ENDED SEPTEMBER 30, 2016

Additions Employer contributions Net investment income	\$ 375,000 3,889
Total additions	378,889
Net position, beginning of year	6,268,801
Net position, end of year	\$ 6,647,690

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 1 – Summary of significant accounting policies

**Reporting entity** – The Orange County, Florida Clerk of the Circuit and County Courts (the "Clerk") is a separately elected county official established pursuant to the Constitution of the State of Florida. The Clerk's financial statements do not purport to reflect the financial position or the results of operations of Orange County, Florida (the "County") taken as a whole. The financial statements of the Clerk have been prepared in accordance with the accounting principles and reporting guidelines established by the Governmental Accounting Standards Board ("GASB").

Entity status for financial reporting purposes is governed by GASB Statement No. 14, as amended. Although the Clerk's office is operationally autonomous and legally separate from the Board, it does not hold sufficient corporate powers of its own to be considered a separate entity for financial reporting purposes. Therefore, under GASB guidelines, the Clerk is reported as a part of the primary government of the County.

**Description of funds** – The accounting records are organized for reporting purposes on the basis of governmental funds and fiduciary funds.

General Fund – The General Fund is used to account for all revenues and expenditures applicable to the general operations of the Clerk.

Special revenue funds – The special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specified purposes. The Public Records Modernization Trust Fund, which was established pursuant to an act of the 1987 Florida Legislature, receives 25% of the additional recording fees which are collected by the Orange County, Florida Comptroller's office, a Constitutional officer, and are earmarked for the modernization of recording service operations. Effective July 1, 2004, this fund also receives \$1.90 of the additional recording fees which are collected by the Orange County, Florida Comptroller's office, and are earmarked for the Clerk's technology needs. Effective July 1, 2009, this fund also receives 10% of all fine monies collected by the Clerk to be used for any court-related purpose. The Mortgage Foreclosure Education Fund, established July 1, 2006 under House Bill 65 and Section 45.035(2)a, Florida Statutes, entitles the Clerk to collect a \$28 service charge on any surplus resulting from a mortgage foreclosure sale. Proceeds from this service charge may only be used for purposes of educating the public as to the rights of homeowners regarding foreclosure proceedings.

Fiduciary funds – Fiduciary funds of the Clerk include an Other Postemployment Benefits Trust Fund, which is used to account for the receipt and disbursement of assets held in trust for participants of the Clerk's other postemployment benefit plan, and agency funds, which are used to account for assets held by the Clerk as agent.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 1 – Summary of significant accounting policies (continued)

**Measurement focus, basis of accounting, and financial statement presentation** – The Clerk's financial statements are prepared for the purpose of complying with Section 218.39(2), Florida Statutes, and Chapter 10.550, Rules of the Auditor General, which require the Clerk to only present fund financial statements.

The General Fund and special revenue funds are governmental funds which use the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers amounts collected on grants within 120 days after year-end, and amounts collected on all other government funds within 60 days after year-end, to be available and thus recognizes them as revenues of the current year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments are recorded only when payment is due.

The Clerk reports the General Fund, the Public Records Modernization Trust Fund, and the Mortgage Foreclosure Education Trust Fund as major governmental funds. Agency funds are custodial in nature and do not involve measurement of results of operations; related assets and liabilities are measured on the accrual basis of accounting. The Other Postemployment Benefits Trust Fund uses a flow of economic resources measurement focus to determine net position. The accounting principles used are similar to those applicable to businesses in the private sector and, thus, this fund is maintained on the accrual basis of accounting. Additions are recognized when earned and deductions are recognized when incurred.

Effective July 1, 2004, as a result of Revision 7 to Article V of the Constitution of the State of Florida, the passage of Senate Bill 2962 and the revision of numerous Sections of Florida Statutes (collectively, Article V), the Clerk became an entirely fee-based Constitutional Officer.

Effective July 1, 2009, as a result of the passage of Senate Bills 2108 and 1718, the Clerk became part of the state appropriation process, wherein the Clerk receives a predetermined share of a statewide appropriation to all State of Florida Clerks of Court.

Effective July 1, 2013, as a result of the passage of Senate Bill 1512, the Clerk returned to being an entirely fee-based Constitutional Officer. In accordance with this Bill, fee revenue began being recognized effective June 1, 2013.

The Clerk's operations are segregated between court-related and non-court-related activities as defined in Article V. Any excess of court-related revenue over court-related expenditures as of September 30 each year is paid to the State of Florida Department of Revenue Clerks' Trust Fund ("DOR"). Any excess of non-court-related revenue over non-court-related expenditures is reflected as a liability to the Orange County Board of County Commissioners (the "Board").

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 1 – Summary of significant accounting policies (continued)

**Fund balance presentation** – All fund balances of the governmental funds are classified as restricted. This classification includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

**Budgetary requirements** – Expenditures are controlled by appropriations in accordance with the budgetary requirements set forth in the Florida Statutes. The budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America.

The Florida Clerks of Court Operations Corporation ("CCOC") approved the budget for the Clerk's court-related activities for the twelve months ended September 30, 2016. The Clerk is not required to submit its non-court-related activities budget for approval. These budgets collectively comprise the Clerk's General Fund budget. The Clerk is not required to submit its special revenue funds budgets for approval. The Clerk increased its court-related and non-court-related budgets in the amount of \$555,178 and \$439,576, respectively, through a budget amendment.

**Cash and cash equivalents** – The Clerk's cash and cash equivalents consist of demand deposits insured by the Federal Deposit Insurance Corporation or covered by the State of Florida collateral pool, and cash on hand for operations.

**Capital assets** – Tangible personal property used by the Clerk's operations is recorded in the General Fund as an expenditure at the time assets are received and a liability is incurred. Purchased assets are recorded at historical cost in the government-wide financial statements of the County.

In addition, the Board provides administrative office space used by the Clerk at no charge. The Board incurred \$303,698 for lease costs in connection with the office space during fiscal 2016.

**Compensated absences** – The Clerk permits employees to accumulate earned but unused vacation and sick pay benefits. The Clerk is not legally required to and does not accumulate expendable available financial resources to liquidate this obligation. The obligation for compensated absences is accrued in the government-wide financial statements of the County. A summary of activity for the Clerk's compensated absences obligation is as follows:

Beginning Balance, October 1, 2015		2,451,120
Earned		1,761,121
Used		(1,866,568)
Ending Balance, September 30, 2016	\$	2,345,673
	-	

**Use of estimates** – The preparation of financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from estimates.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 2 – Deposits and investments

**Cash** – Cash accounts are maintained in demand deposits, which are insured by the Federal Deposit Insurance Corporation or covered by the State of Florida collateral pool, a multiple financial institution pool with the ability to assess its members for collateral shortfalls if a member institution fails.

**Investments** – The Clerk follows Florida Statutes for its investment policy, which authorizes investments in certificates of deposit, savings accounts, repurchase agreements, the Local Government Surplus Funds Trust Fund administered by the Florida State Board of Administration, and obligations of the U.S. Government and government agencies unconditionally guaranteed by the U.S. Government.

The Clerk's deposits and investments include \$60,610,607 in interest-bearing and non-interest bearing demand deposits at September 30, 2016 which are insured by the Federal Deposit Insurance Corporation or covered by the State of Florida collateral pool, a multiple financial institution pool with the ability to assess its members for collateral shortfalls if a member institution fails. Cash on hand amounted to \$29,400.

#### Note 3 – Interfund receivables and payables

Interfund receivables and payables at September 30, 2016 consist of the following:

	Due from Other Funds		-	Due to Other Funds	
General Fund Public Records Modernization Trust Fund	\$	69,751 -	\$	- 69,751	
	\$	69,751	\$	69,751	

The amounts due from the Public Records Modernization Fund are related to unreimbursed revenue earned and expenditures made for costs that are reimbursable by the General Fund.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 4 – Retirement system

**Plan description** – The Clerk's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration.

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service, or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal year 2011, affecting new members enrolled on or after July 1, 2011 by extending the vesting requirement to eight years of credited service and increasing normal retirement to age 65 or 33 years of service regardless of age. Also, the final average compensation for these members is based on the eight highest years of salary.

Funding Policy – All enrolled members of the FRS Pension Plan are required to contribute 3.0% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates. The employer contribution rates by job class for the periods from October 1, 2015 through June 30, 2016 and July 1, 2016 through September 30, 2016, respectively, were as follows: regular- 7.26% and 7.52%; county elected officers- 42.27% and 42.47%; senior management-21.43% and 21.77%; and Deferred Retirement Option Program (DROP) participants- 12.88% and 12.99%. During the fiscal year ended September 30, 2016, the Clerk contributed to the plan an amount equal to 8.36% of covered payroll.

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligible retirees and beneficiaries receive a monthly health insurance subsidy payment of \$5 for each year of creditable service, with a minimum payment of \$30 and a maximum payment of \$150 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 4 – Retirement system (continued)

In addition to the above benefits, the FRS administers a DROP. This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third party administrator selected by the State Board of Administration. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members.

The Clerk recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, the HIS Plan and the defined contribution plan, amounting to \$1,026,090, \$346,074 and \$320,074, respectively, for the fiscal year ended September 30, 2016. The Clerk's payments for the Pension Plan and the HIS Plan after June 30, 2016, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to \$274,858 and \$85,569, respectively. The Clerk is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented on the government-wide financial statements of the County, following requirements of GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68.

The state of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the state of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000. That report may be viewed on the Florida Department of Management Services website located at <a href="https://www.dms.myflorida.com/workforce">www.dms.myflorida.com/workforce</a> operations/retirement/publications.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 5 – Insurance coverage

Orange County maintains a self-insurance program that provides for coverage of substantially all risks. Various excess catastrophe insurance policies with a commercial carrier are also in force for claims exceeding the amount chargeable against the loss fund. The Clerk participated in the County's self-insurance program during fiscal year 2016 at a cost of \$162,035. There have been no claim settlements in excess of insurance coverage during the three fiscal years ended September 30, 2016.

Additionally, Orange County maintains a self-insured plan for employee medical benefits. The plan covers all regular employees and certain retirees and former employees of the County and their eligible dependents, with coverage of claims up to \$800,000 per individual per year. The County has purchased an insurance policy to cover claims in excess of this amount, up to an additional \$2 million per individual per year. In accordance with the Affordable Care Act, the lifetime maximum for a covered individual is unlimited. The Clerk participated in the County's employee medical benefits plan during the fiscal year 2016 at a cost of \$4,379,642.

#### Note 6 – Other Postemployment Benefit (OPEB) Plan

**Plan description** – The Clerk offers a single-employer defined benefit plan ("OPEB plan") that subsidizes the cost of health care for its retirees and eligible dependents. Retirees with at least 10 years of service under the Clerk who are receiving benefits from the FRS are eligible to receive a monthly benefit of five dollars per year of service up to a maximum of \$150 per month. Additionally, Clerk employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan at the same group rate as for active employees.

In June 2009, the Clerk established the Orange County Clerk of the Circuit and County Courts Retiree Health Insurance Subsidy Trust ("Trust"), a qualifying trust, and began funding its OPEB Plan obligation. Separate stand-alone financial statements for the Trust are not prepared.

At October 1, 2016, the date of the latest actuarial valuation, plan participation consisted of:

Active Employees	443
Inactive Participants	_136
Total	579

**Funding policy** – The Clerk funds its OPEB obligations on a pay-as-you-go basis, and has the authority to establish and amend its funding policy. For the fiscal year 2016 the Clerk has contributed \$375,000 and in the prior years a total of \$6,290,000 for a total amount contributed of \$6,665,000. This Trust is to be used to fund current subsidy payments to participants for upcoming fiscal years.

Annual OPEB cost and net OPEB obligation – The Clerk engaged an actuarial firm to determine the estimated obligation associated with postemployment health insurance benefits as of September 30, 2015 and September 30, 2016, as well as the actuarially required contribution (ARC) for funding this obligation. Based on this report, including assumptions that the ARC is funded and has an average return on investment of 3.5%, the ARC for the Clerk's office in fiscal year 2016 was \$499,880.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 6 – Other Postemployment Benefit (OPEB) Plan (continued)

The annual cost (expense) of the OPEB plan is calculated based on the ARC. The Clerk's annual OPEB cost, contributions made, and net OPEB asset for 2016 are as follows:

Net OPEB (asset) as of September 30, 2015		\$ (3,502,075)
ARC for the fiscal year	\$ 499,880	
Interest on OPEB asset	(122,573)	
Adjustment to ARC	 116,736	
Annual OPEB cost for the fiscal year		494,043
Contributions made during the fiscal year		 (677,275)
Net OPEB (asset) as of September 30, 2016		\$ (3,685,307)

The Clerk's annual OPEB cost (AOC), OPEB contributions net of amounts received from retirees, the percentage of annual OPEB cost contributed to the plan, and the net OPEB asset (NOA) as of September 30, 2016 and the two preceding years were as follows:

			Net	Percent of AOC	
 Fiscal Year	AOC	Co	ntribution	Contributed	(NOA)
September 30, 2016	\$ 494,043	\$	677,275	137%	\$ (3,685,307)
September 30, 2015	\$ 443,561	\$	654,781	148%	\$ (3,502,075)
September 30, 2014	\$ 602,430	\$	3,018,114	501%	\$ (3,290,885)

**Funded status and funding progress** – The following table shows the funded status of the plan as of September 30, 2015, the most recent actuarial valuation date, and the two preceding actuarial valuation dates:

Actuarial		Actuarial		Actuarial		Unfunded			UAAL as a	
Valuation		Value of		Accrued		Actuarial Accrued	Funded	Covered	Percentage of	
Date	F	Plan Assets	Li	ability (AAL)	Liability (UAAL)		Ratio	Payroll	Covered Payroll	
09/30/2015	\$	6,268,801	\$	7,494,561	\$	1,225,760	83.6%	19,989,642	6.1%	
09/30/2014	\$	5,913,900	\$	6,540,383	\$	626,483	90.4% \$	19,334,261	3.2%	
09/30/2013	\$	3,169,170	\$	8,961,748	\$	5,792,578	35.4%	20,057,017	28.9%	

The above schedule of funding progress presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability.

The Clerk recognizes OPEB expenditures as amounts are funded. The amount of the ARC in excess of contributions funded is a long-term obligation and, accordingly, is presented on the government-wide statement of net assets in the County's Comprehensive Annual Financial Report.

#### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 6 – Other Postemployment Benefit (OPEB) Plan (continued)

Actuarial methods and assumptions - Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Calculations for financial reporting purposes are based on the benefits provided under terms of the substantive plan (the plan as understood by the employer and the plan members) in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

#### The actuarial methods are:

Actuarial cost method Entry Age actuarial cost method

Level percentage of payroll projected to Amortization method

grow 3.5% per year

Amortization period (closed) 30 years Asset valuation method Fair value

The actuarial assumptions are:

Investment rate of return 3.5% Projected annual salaries increase 4.5%

Healthcare cost trend rate Increase of 8.0% for the 2015 fiscal year,

grading to an ultimate rate of 5.0% for the

2023 fiscal year

#### Note 7 – Lease commitments

Operating leases - The Clerk leases various office equipment under arrangements accounted for as operating leases. Total lease expenditures were \$207,157 for the year ended September 30, 2016. The following is a schedule of minimum future rent obligations under non-cancelable leases with terms in excess of one year:

2017	\$ 104,895
2018	36,576
2019	18,141
2020	12,386
2021	 12,386
Total	\$ 184,384



SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Court-related:				
Intergovernmental	\$ -	\$ 175,576	\$ 175,576	\$ -
Charges for services:				
Filing fees	9,500,000	9,540,714	9,868,301	327,587
Service charges	6,800,000	6,800,000	6,535,901	(264,099)
Court costs	6,700,000	6,700,000	6,440,718	(259,282)
Fines and forfeitures	7,400,000	7,914,464	7,771,080	(143,384)
Interest Income	40,000	40,000	24,513	(15,487)
Non-court-related:				
Charges for services:				
Marriage and passport	1,386,000	1,650,000	1,665,004	15,004
Intergovernmental:				
County funded items	140,000	140,000	140,000	-
Child support federal reimbursement	1,350,000	1,350,000	1,316,697	(33,303)
Interest income	400	400	81	(319)
Total revenues	33,316,400	34,311,154	33,937,871	(373,283)
Expenditures				
Court-related:				
Current:				
General government:				
Salaries and benefits	24,758,000	24,015,000	23,601,279	413,721
Operating	2,116,931	1,889,442	2,303,030	(413,588)
Distribution of excess fees	3,565,069	5,266,312	4,911,780	354,532
Non-court-related:				
Current:				
General government:				
Salaries and benefits	924,000	1,591,904	1,597,747	(5,843)
Operating	1,578,400	1,120,357	1,115,401	4,956
Capital outlay	374,000	428,139	408,634	19,505
Total expenditures	33,316,400	34,311,154	33,937,871	373,283
Excess of revenues over (under) expenditures	-	-	-	-
Fund balance, beginning of year	<u> </u>	- <del>-</del>		
Fund balance, end of year	\$ -	\$ -	\$ -	\$ -

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL PUBLIC RECORDS MODERNIZATION TRUST FUND

	Original Budget		Final Budget		Actual	Variance With Final Budget Positive (Negative)		
Revenues								
Charges for services:								
Recording fees from Comptroller	\$	2,620,000	\$	2,620,000	\$ 3,047,683	\$	427,683	
Other		15,000		15,000	30,957		15,957	
Fines		1,700,000		1,700,000	 1,704,851	-	4,851	
Total revenues		4,335,000		4,335,000	4,783,491		448,491	
Expenditures								
Current:								
General government:								
Salaries and benefits		2,022,000		2,022,000	1,966,343		55,657	
Operating		2,393,000		2,459,290	2,630,185		(170,895)	
Capital outlay		250,000		183,710	 66,621		117,089	
Total expenditures		4,665,000		4,665,000	 4,663,149		1,851	
Excess of revenues over (under) expenditures		(330,000)		(330,000)	120,342		450,342	
Fund balance, beginning of year		3,459,035		3,459,035	 3,459,035			
Fund balance, end of year	\$	3,129,035	\$	3,129,035	\$ 3,579,377	\$	450,342	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL MORTGAGE FORECLOSURE EDUCATION TRUST FUND

	Original Final Budget Budget			 Actual	Variance With Final Budget Positive (Negative)		
Revenues							
Charges for services	\$	12,000	\$	12,000	\$ 10,724	\$	(1,276)
Total revenues		12,000		12,000	 10,724		(1,276)
Expenditures							
Current:							
General government:							
Operating		35,000		35,000	 7,700		27,300
Total expenditures		35,000		35,000	 7,700		27,300
Excess of revenues over (under) expenditures		(23,000)		(23,000)	3,024		26,024
Fund balance, beginning of year		26,161		26,161	 26,161		
Fund balance, end of year	\$	3,161	\$	3,161	\$ 29,185	\$	26,024



#### AGENCY FUND DESCRIPTIONS

YEAR ENDED SEPTEMBER 30, 2016

The Combining Statement of Changes in Assets and Liabilities - All Agency Funds is presented on the following pages. The purpose of each fund shown on this statement is described below.

**Domestic Relations Fund** – This fund supports the collection and disbursement of child support and alimony payments.

**Registry of the Court Fund** – This fund is maintained for civil actions, which result in the court ordering the Clerk to collect and disburse funds in a specific manner. The court orders are a result of civil actions initiated by individuals or organizations.

**Agency Fines Fund** – This fund is used for the collection, disbursement, and maintenance of funds resulting from various illegal acts. These actions may involve traffic, felony, misdemeanor, ordinance, or juvenile violations, as well as other illegal actions.

*Witness Payroll Fund* – This fund is maintained to support the payment of witnesses for the County and Circuit Courts.

Other Agency Funds – This fund supports the collection and disbursement of funds resulting from mortgage foreclosure actions, the filing of civil action cases, and the issuance of marriage licenses as well as other civil actions. Other civil actions may result in the court ordering the clerk to manage the funds in a specific manner. The funds are disbursed to governmental agencies, private and nonprofit organizations, and individuals.

**Criminal Cash Bond Fund** – This fund is maintained for the collection and disbursement of funds resulting from cash posted to release individuals charged with criminal activities from jail.

**Online Foreclosure Sales Fund** – This fund is maintained for the collection and disbursement of funds resulting from mortgage foreclosure actions that occur using the Clerk's online foreclosure sales website. The funds are disbursed to individuals and private and nonprofit organizations.

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS

<u>Domestic Relations</u>	0	Balance 9/30/2015	Additions	 Deductions	0	Balance 9/30/2016
ASSETS						
Cash and cash equivalents	\$	(6,672)	\$ 2,527,280	\$ 2,524,494	\$	(3,886)
Due from individuals		6,672	 	2,786		3,886
Total assets	\$	_	\$ 2,527,280	\$ 2,527,280	\$	
LIABILITIES						
Due to individuals	\$	-	\$ 2,527,280	\$ 2,527,280	\$	-
Registry of the Court						
ASSETS						
Cash and cash equivalents	\$	20,097,810	\$ 31,427,932	\$ 32,581,013	\$	18,944,729
LIABILITIES						
Due to individuals	\$	20,097,810	\$ 31,427,932	\$ 32,581,013	\$	18,944,729
Agency Fines						
ASSETS						
Cash and cash equivalents	\$	4,342,445	\$ 39,905,255	\$ 40,688,325	\$	3,559,375
LIABILITIES						
Due to individuals	\$	1,378,202	\$ 1,868,680	\$ 2,505,128	\$	741,754
Due to Board of County Commissioners		909,690	10,945,586	11,030,627		824,649
Due to other governmental agencies		2,054,553	 27,090,989	 27,152,570		1,992,972
Total liabilities	\$	4,342,445	\$ 39,905,255	\$ 40,688,325	\$	3,559,375
Witness Payroll						
ASSETS						
Cash and cash equivalents	\$	30,821	\$ 255,890	\$ 249,934	\$	36,777
LIABILITIES						
Due to other governmental agencies	\$	30,821	\$ 255,890	\$ 249,934	\$	36,777

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS, CONTINUED

Other Agency Funds	0	Balance 9/30/2015	 Additions	 Deductions		Balance 9/30/2016
ASSETS Cash and cash equivalents	\$	2,069,010	\$ 13,701,029	\$ 13,987,545	\$	1,782,494
LIABILITIES  Due to individuals  Due to other governmental agencies	\$	1,190,203 878,807	\$ 2,183,481 11,517,548	\$ 2,454,210 11,533,335	\$	919,474 863,020
Total liabilities	\$	2,069,010	\$ 13,701,029	\$ 13,987,545	\$	1,782,494
Criminal Cash Bond						
ASSETS Cash and cash equivalents	\$	1,159,687	\$ 2,129,136	\$ 2,299,959	\$	988,864
<b>LIABILITIES</b> Due to individuals	\$	1,159,687	\$ 2,129,136	\$ 2,299,959	\$	988,864
Online Foreclosure Sales						
ASSETS Cash and cash equivalents	\$	19,987,007	\$ 274,160,412	\$ 274,281,029	\$	19,866,390
<b>LIABILITIES</b> Due to individuals	\$	19,987,007	\$ 274,160,412	\$ 274,281,029	\$	19,866,390
Total Agency Funds						
ASSETS  Cash and cash equivalents  Due from individuals	\$	47,680,108 6,672	\$ 364,106,934	\$ 366,612,299 2,786	\$	45,174,743 3,886
Total assets	\$	47,686,780	\$ 364,106,934	\$ 366,615,085	\$	45,178,629
LIABILITIES  Due to individuals  Due to Board of County Commissioners  Due to other governmental agencies	\$	43,812,909 909,690 2,964,181	\$ 314,296,921 10,945,586 38,864,427	\$ 316,648,619 11,030,627 38,935,839	\$	41,461,211 824,649 2,892,769
Total liabilities	\$	47,686,780	\$ 364,106,934	\$ 366,615,085	\$	45,178,629





## Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Tiffany Moore Russell, Clerk of the Circuit and County Courts of Orange County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Orange County, Florida Clerk of the Circuit and County Courts (the "Clerk") as of and for the year ended September 30, 2016, and the related notes to the financial statements, and have issued our report thereon dated February 9, 2017 for the purpose of compliance with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits*. We also have audited the Other Postemployment Benefits Trust Fund, as displayed in the Clerk's financial statements, and the financial statements of each of the Clerk's agency funds, presented as other supplementary information as of and for the year ended September 30, 2016.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Clerk's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Clerk's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Clerk's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

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The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida February 9, 2017



#### **Independent Auditor's Management Letter**

To the Honorable Tiffany Moore Russell, Clerk of the Circuit and County Courts of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Clerk of the Circuit and County Courts (the "Clerk") as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated February 9, 2017.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### **Other Reports**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Report of Independent Accountant on Compliance with Local Government Investment Policies, Article V Requirements and Depository Requirements of Sections 218.415, 28.35, 28.36 and 61.181, Florida Statutes, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 9, 2017, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Clerk is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Clerk.

#### **Other Matters**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida February 9, 2017



## Report of Independent Accountant on Compliance With Local Government Investment Policies, Article V Requirements and Depository Requirements of Sections 218.415, 28.35, 28.36 and 61.181, Florida Statutes

To the Honorable Tiffany Moore Russell, Clerk of the Circuit and County Courts of Orange County, Florida:

#### **Report on Compliance**

We have examined the Orange County, Florida Clerk of the Circuit and County Courts' (the "Clerk's") compliance with the local government investment policy requirements of 218.415, Florida Statutes, Article V requirements of Sections 28.35 and 28.36, Florida Statutes, and depository requirements for alimony transactions, support, maintenance and support payments of Section 61.181, Florida Statutes, for the year ended September 30, 2016. Management is responsible for the Clerk's compliance with those requirements. Our responsibility is to express an opinion on the Clerk's compliance based on our examination.

#### Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Clerk's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

#### **Opinion**

In our opinion, the Clerk complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Orlando, Florida February 9, 2017

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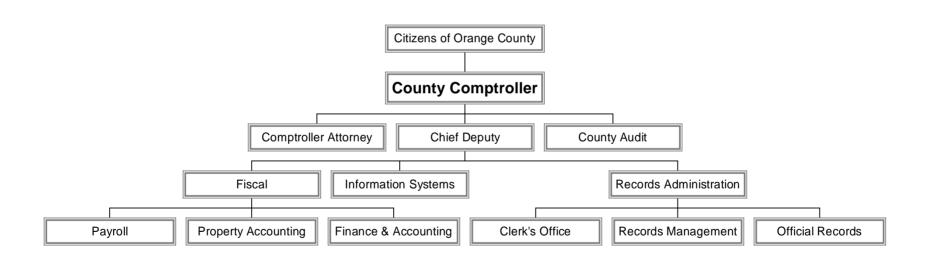
# COMPTROLLER ORANGE COUNTY, FLORIDA

### **FINANCIAL STATEMENTS**

Year Ended September 30, 2016



## Orange County Comptroller's Office





#### **Report of Independent Auditor**

To the Honorable Martha O. Haynie, Comptroller of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Orange County, Florida Comptroller (the "Comptroller") as of and for the year ended September 30, 2016, and the related notes to the financial statements, as listed in the table of contents. We also have audited the Comptroller's Office Account fund, as displayed in the Comptroller's financial statements, and the financial statements of each of the Comptroller's agency funds as of and for the year ended September 30, 2016, presented as other supplementary information in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Comptroller, as well as of the Comptroller's Office Account Fund, as of September 30, 2016, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each agency fund of the Comptroller as of September 30, 2016, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note A to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of Orange County, Florida that is attributable to the Comptroller. They do not purport to, and do not, present fairly the financial position of Orange County, Florida as of September 30, 2016, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 18 and 19 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

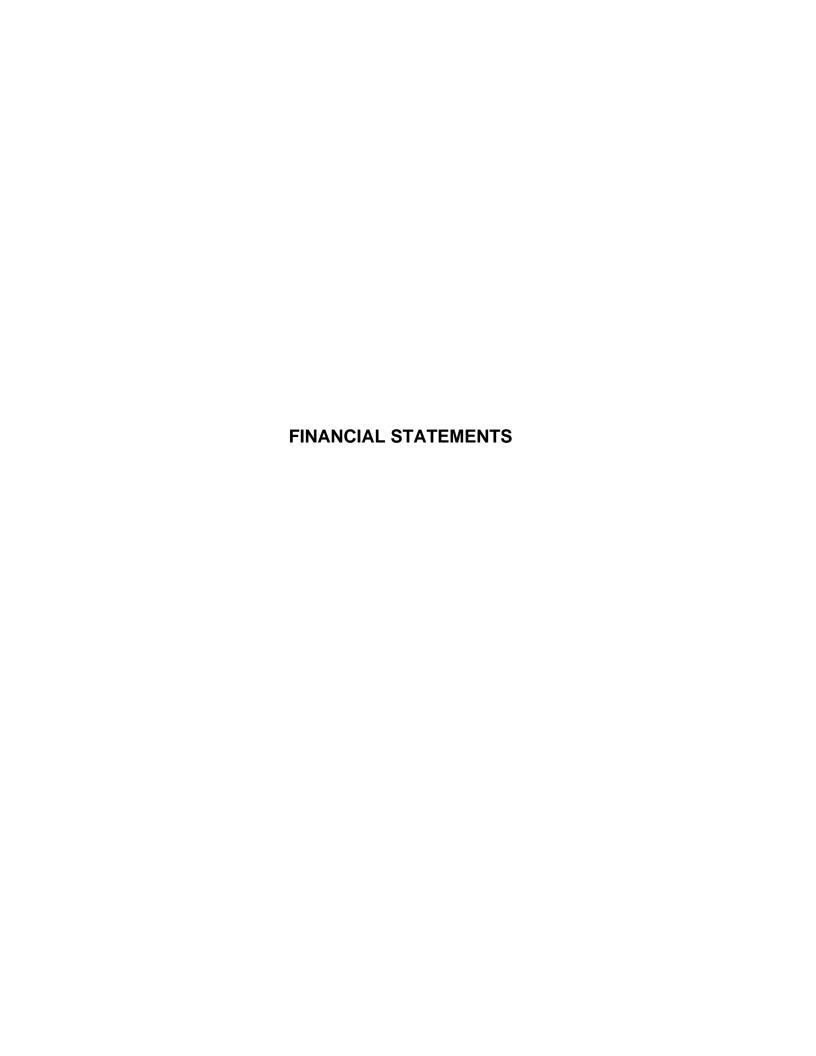
#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued a report dated December 30, 2016 on our consideration of the Comptroller's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Comptroller's internal control over financial reporting and compliance.

Orlando, Florida

December 30, 2016

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## ORANGE COUNTY, FLORIDA COMPTROLLER BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2016

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	Major Funds						
<u>ASSETS</u>	General		Public Records Modernization		Comptroller's Office Account		 Totals
Cash and cash equivalents Accounts receivable Due from Board of County Commissioners Due from Clerk of Circuit and County Courts Prepaid costs	\$	5,030,928 45,135 13,999 2,649 62,064	\$	1,125,232 1,284 - - - 193,259	\$	2,139 - - - -	\$ 6,158,299 46,419 13,999 2,649 255,323
Total assets	\$	5,154,775	\$	1,319,775	\$	2,139	\$ 6,476,689
LIABILITIES AND FUND BALANCES  Liabilities: Accounts payable Accrued liabilities Due to Board of County Commissioners	\$	103,134 414,428 4,637,213	\$	20,957 - -	\$	- -	\$ 124,091 414,428 4,637,213
Total liabilities		5,154,775		20,957		-	 5,175,732
Fund balances: Nonspendable: Prepaid costs Restricted: General government Unassigned		62,064 - (62,064)		193,259 1,105,559		- 2,139 -	255,323 1,107,698 (62,064)
Total fund balances		-		1,298,818		2,139	1,300,957
Total liabilities and fund balances	\$	5,154,775	\$	1,319,775	\$	2,139	\$ 6,476,689

See accompanying notes to financial statements.

#### ORANGE COUNTY, FLORIDA COMPTROLLER STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

for the year ended September 30, 2016

	Major	Funds		
	General	Public Records Modernization	Comptroller's Office Account	Totals
Revenues:				
Intergovernmental revenues:				
Fees from Board of County Commissioners	\$ 12,857,918	\$ -	\$ -	\$ 12,857,918
Contributed goods and services	2,527,600	-	-	2,527,600
Charges for services:				
Recording fees	6,424,576	737,479	-	7,162,055
Copy and certification fees	273,603	-	-	273,603
Documentary stamp commissions	824,779	-	-	824,779
Other fees and commissions	428,879	-	-	428,879
Miscellaneous revenues:				
Interest income	12,161	4,791	8	16,960
Other	400,952			400,952
Total revenues	23,750,468	742,270	8	24,492,746
Expenditures:				
Current:				
General government:				
Personal services	15,442,742	_		15,442,742
Operating expenditures:	15,442,742	-	-	13,442,742
Contributed data processing	597,922			597,922
Contributed data processing  Contributed OPEB contribution	133,320	-	-	133,320
Contributed OFEB contribution  Contributed office space and utilities	1,796,358	-	-	1,796,358
Other operating expenditures	946,714	- 625,307	-	
	•	,	-	1,572,021
Capital outlay	232,709	379,681		612,390
Total expenditures	19,149,765	1,004,988		20,154,753
Excess of revenues over (under) expenditures	4,600,703	(262,718)	8	4,337,993
Other financing uses:	(4 600 702)			(4 600 702)
Transfer to the Board of County Commissioners	(4,600,703)			(4,600,703)
Excess of revenues over (under) expenditures				
and other financing uses	-	(262,718)	8	(262,710)
Fund balances, October 1, 2015		1,561,536	2,131	1,563,667
Fund balances, September 30, 2016	\$ -	\$ 1,298,818	\$ 2,139	\$ 1,300,957

See accompanying notes to financial statements.

## ORANGE COUNTY, FLORIDA COMPTROLLER STATEMENT OF FIDUCIARY NET POSITION AGENCY FUNDS

September 30, 2016

#### **ASSETS**

Cash and cash equivalents	\$	14,229,028			
Accounts receivable	13,315				
Total assets	\$	14,242,343			

#### **LIABILITIES**

Due to Board of County Commissioners	\$	262,064
Due to Clerk of Circuit and County Courts  Due to other governmental agencies		270,631 7,116,098
Due to individuals		6,593,550
Total liabilities	\$	14,242,343

See accompanying notes to financial statements.

## ORANGE COUNTY, FLORIDA COMPTROLLER NOTES TO FINANCIAL STATEMENTS

for the year ended September 30, 2016

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Orange County Comptroller (Comptroller) is a separately elected County official established pursuant to the Constitution of the State of Florida. The Comptroller's duties include serving the Board of County Commissioners (Board) and the public in the areas of financial services, audit, and records administration. The Comptroller's financial statements do not purport to reflect the financial position or the results of operations of Orange County, Florida (County) as a whole. The financial statements of the Comptroller have been prepared in accordance with the accounting principles and reporting guidelines established by the Governmental Accounting Standards Board (GASB).

Entity status for financial reporting purposes is governed by GASB Statement No. 14, as amended. Although the Comptroller's Office is operationally autonomous and legally separate from the Board, it does not hold sufficient corporate powers of its own to be considered a separate entity for financial reporting purposes. Therefore, under GASB guidelines, the Comptroller is reported as a part of the primary government of the County.

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

#### **Description of Funds**:

The accounting records are organized for reporting purposes using Governmental Funds and Fiduciary Funds.

#### Governmental Funds:

#### General Fund:

The General Fund is used to account for all revenues and expenditures applicable to the general operations of the Comptroller which are not accounted for in another fund. All general operating revenues that are not restricted as to use by outside sources are recorded in the General Fund. The General Fund, presented as a major fund, uses a current financial resources measurement focus -- that is, the focus is upon determination of sources, uses and balances of current financial resources rather than upon net income determination.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### **Special Revenue Funds:**

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. Like the General Fund, Special Revenue Funds use the current financial resources measurement focus.

<u>Public Records Modernization Trust Fund</u>: This fund was established pursuant to an act of the 1987 Florida Legislature. The fund, presented as a major fund of the Comptroller, accounts for certain recording fees that are restricted for modernizing the public records system of the office.

<u>Comptroller's Office Account</u>: This fund was established pursuant to Section 106.141, Florida Statutes. The fund accounts for surplus campaign monies transferred by the Comptroller and expended in accordance with statutory requirements.

#### Fiduciary Funds:

The Fiduciary Funds of the Comptroller consist of Agency Funds, which are used to account for assets held by the Comptroller as an agent for individuals or other governmental agencies. Agency Funds are custodial in nature and do not involve measurement of results of operations. Specific Agency Funds used by the Comptroller are as follows:

<u>Documentary and Intangible Tax Fund</u>: The Comptroller acts as a collection agent for the State of Florida with regard to Documentary Stamp and Intangible Taxes.

<u>Lien Escrow Fund</u>: This fund accounts for assets held for individuals who are seeking court resolutions to liens filed against their property.

<u>Tax Deed Sales Fund</u>: This fund accounts for amounts due to individuals which are received during the tax deed auction sales.

<u>Comptroller Employees Fund</u>: This fund accounts for assets derived from vending machine proceeds and held for employees' activities. All vending sales are made to employees, which fully covers the cost of the equipment and operations.

<u>Court Technology Fees Fund</u>: This fund accounts for the portion of recording fees that are collected on behalf of the Board, the Clerk of the Circuit and County Courts, and the Florida Association of Court Clerks, to be used for court-related technology improvements.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Basis of Accounting and Financial Statement Presentation:

The Comptroller's financial statements are prepared in accordance with Section 218.39(2), Florida Statutes, and Chapter 10.550, *Rules of the Auditor General - Local Governmental Entity Audits*, which only require the Comptroller to present fund financial statements. The accounts of the Governmental Funds are maintained on the modified accrual basis of accounting. Under this basis, expenditures are recorded at the time liabilities are incurred and revenues are recorded when they are considered both measurable and available and as such, susceptible to accrual. For this purpose, the Comptroller considers revenues to be available if they are collected within 30 days of the end of the current fiscal period. The extent to which General Fund revenues exceed General Fund expenditures is reflected as a liability to the Board in compliance with Florida Statutes. Agency funds use the accrual basis of accounting to report assets and liabilities.

#### Fund Balance Presentation:

In accordance with GASB Statement No. 54, fund balances of the Governmental Funds are classified as follows:

<u>Nonspendable</u>: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact.

<u>Restricted:</u> This classification includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation, or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

<u>Unassigned:</u> This classification represents the residual fund balance that does not meet other fund balance classification requirements. The negative balance exists since there is a nonspendable balance in prepaid costs and since all excess fees are returned to the Board.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### **Budgetary Requirements:**

Expenditures are controlled by budget appropriations in accordance with requirements set forth in the Florida Statutes. The budgeted revenues and expenditures in the accompanying financial statements were prepared on a basis consistent with generally accepted accounting principles (GAAP), except for certain contributed goods and services further described below.

Some data processing services are provided to the Comptroller by the Board's Information Systems and Services Division (ISS). ISS expenditures are funded in the Board's General Fund, at no direct charge to the Comptroller. However, in order to provide full disclosure of the costs of operation of the Comptroller, the total value of data processing services provided for the 2016 fiscal year by the Board has been reflected as a revenue and expenditure in the Comptroller's operating statement. The cost of the ISS services to the Comptroller is calculated in the County's annual Cost Allocation Plan. No budget has been provided for such data processing services.

The Board also provides at no direct charge all office space and utilities to the Comptroller and an actuarially determined contribution for other postemployment benefits (OPEB). As with data processing services provided by the Board, the total value of office space and utilities and the OPEB contribution provided for the 2016 fiscal year by the Board has been reflected as a revenue and expenditure in the Comptroller's operating statement. Valuation of office space and utilities is calculated by the Board's Real Estate Management Division based on current market rates for office space with utilities. No budget has been provided for the value of office space and utilities or for the OPEB contribution.

For the 2016 fiscal year, the following adjustments were necessary to present the actual data on a budgetary basis for the General Fund:

	_	Revenues	Expenditures	
GAAP basis	\$	23,750,468	\$	19,149,765
Non-budgeted contributed goods and services		(2,527,600)		(2,527,600)
Non-GAAP budgetary basis	\$	21,222,868	\$	16,622,165

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Cash and Cash Equivalents and Investments:

The Comptroller's cash and cash equivalents consist of cash on hand, demand deposits, and highly liquid investments with a maturity of 90 days or less when purchased. All investments are stated at fair value, which is based on quoted market prices, except for money market mutual funds, which are stated at amortized cost.

#### Capital Assets:

Tangible personal property used in the Comptroller's operations is recorded as expenditures at the time the assets are purchased and placed into service. The assets are capitalized at historical cost in the government-wide financial statements of the County. Office space and utilities used in the Comptroller's operations are provided by the Board, as required by law.

#### Compensated Absences:

The Comptroller accrues a liability for employees' rights to receive compensation for future absences when certain conditions are met. The Comptroller is not legally required to and does not accumulate expendable available financial resources to liquidate this obligation. The liability for compensated absences is included in the government-wide financial statements of the County.

For the 2016 fiscal year, the activity for the Comptroller's compensated absences liability was as follows:

Balance, October 1, 2015	\$ 2,086,023
Additions	1,155,625
Deductions	(1,240,075)
Balance, September 30, 2016	\$ 2,001,573

#### **Transfer Out:**

In accordance with Florida Statutes, all revenues in excess of expenditures as of year end in the General Fund are owed to the Board. These "excess fees," in the amount of \$4,600,703 are reported as a transfer out.

#### B. DEPOSIT AND INVESTMENT RISK

As of September 30, 2016, the carrying value of the Comptroller's deposits and investments was as follows:

Demand deposits	\$ 9,010,575
Money market mutual funds	11,374,362

Total deposits and investments \$ 20,384,937

This amount, together with \$2,390 petty cash funds on hand, comprises the total \$20,387,327 cash and cash equivalents reported at September 30, 2016 (\$6,158,299 in the governmental funds and \$14,229,028 in the agency funds). Money market mutual funds are reported at amortized cost.

#### Credit Risk:

The Comptroller's Investment Policy limits credit risk by restricting authorized investments to the following: Florida PRIME administered by the Florida State Board of Administration (a 2a7-like pool), direct obligations of the United States or its agencies and instrumentalities, or repurchase agreements or money market mutual funds comprised only of those investments in direct obligations of the United States or its agencies or instrumentalities. The Standard & Poor's and Moody's Investors Service credit ratings of the money market mutual funds are AAAm and Aaa-mf, respectively.

#### Concentration of Credit Risk:

The Comptroller's Investment Policy establishes limitations on portfolio composition in order to control concentration of credit risk. As of September 30, 2016, the Comptroller's investments are not subject to concentration of credit risk disclosure.

#### Custodial Credit Risk:

The Comptroller's Investment Policy requires that bank deposits be secured as provided by Chapter 280, Florida Statutes. This law requires local governments to deposit funds only in financial institutions designated as qualified public depositories by the Chief Financial Officer of the State of Florida. At September 30, 2016, all of the Comptroller's demand deposits were in qualified public depositories.

The Comptroller's Investment Policy requires execution of a third-party custodial safekeeping agreement for all purchased securities, and requires that securities be held in the Comptroller's name. As of September 30, 2016, the Comptroller does not have securities exposed to custodial credit risk.

#### B. DEPOSIT AND INVESTMENT RISK, Continued

#### **Interest Rate Risk:**

The Comptroller's Investment Policy limits the maturity of all purchased securities to no more than one year. The money market mutual funds have a weighted average maturity of not more than 60 days.

#### C. RETIREMENT SYSTEM

#### Plan Description:

The Comptroller's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the Pension Plan, which is administered by the Florida State Board of Administration. As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service, or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal year 2011 affecting new members enrolled on or after July 1, 2011 by extending the vesting requirement

#### C. RETIREMENT SYSTEM, Continued

to eight years of credited service and increasing normal retirement to age 65 or 33 years of service regardless of age. Also, the final average compensation for these members will be based on the eight highest years of salary.

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligible retirees and beneficiaries receive a monthly health insurance subsidy payment of \$5 for each year of creditable service, with a minimum payment of \$30 and a maximum of \$150 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

In addition to the above benefits, the FRS administers a Deferred Retirement Option Program (DROP). This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third party administrator selected by the Florida State Board of Administration. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by Statute, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of plan members.

The Comptroller recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, the HIS Plan and the Investment Plan, amounting to \$779,046, \$191,930 and \$71,257, respectively, for the fiscal year ended September 30, 2016. Of the total amount, the Comptroller's payments for the Pension Plan and the HIS Plan after June 30, 2016, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to \$217,589 and \$51,617, respectively. The Comptroller is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented on the government-wide

#### C. RETIREMENT SYSTEM, Continued

financial statements of the County, following requirements of GASB Statement No. 68, Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27, and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date - an amendment of GASB Statement No. 68, both effective October 1, 2014.

#### **Funding Policy**:

Effective July 1, 2011, all enrolled members of the FRS other than DROP participants are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates. The employer contribution rates by job class for the periods from October 1, 2015 through June 30, 2016 and July 1, 2016 through September 30, 2016, respectively, were as follows: regular--7.26% and 7.52%; county elected officers--42.27% and 42.47%; senior management--21.43% and 21.77%; and DROP participants--12.88% and 12.99%. During the fiscal year ended September 30, 2016, the Comptroller contributed to the plan an amount equal to 9.01% of covered payroll. Comptroller contributions to the FRS for the fiscal years ending September 30, 2014 through 2016 were \$959,369, \$1,044,325, and \$1,042,233, respectively, which were equal to the required contributions for each fiscal year.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site www.dms.myflorida.com/workforce\_operations/retirement/publications.

#### D. OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN

In addition to the pension benefits described in Note C, the Comptroller offers an OPEB Plan that subsidizes the cost of health care for its retirees and eligible dependents. Comptroller employees with at least 10 years of combined service under the Comptroller and/or the Board, Property Appraiser, Sheriff, Supervisor of Elections, or Tax Collector who retire and immediately begin receiving benefits from the Florida Retirement System (FRS) are eligible to receive a monthly benefit of three dollars per year of service up to a maximum of \$90 per month. If combined service is at least 20 years and receipt of FRS benefits is deferred to a later date, the monthly benefit may be vested for commencement at such deferral date. Additionally, Comptroller employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan at the same group rate as for active employees.

#### D. OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN, Continued

In conjunction with the implementation of GASB Statement No's. 43 and 45, the Board established the Orange County Retiree Health Care Benefit Trust (Trust) for the Board, Comptroller and the other county officers noted above and engages an actuarial firm to determine each participant's actuarially determined annual OPEB cost (AOC) and unfunded obligation. The AOC payment for the 2016 fiscal year was made by the Board, which included an amount of \$133,320 attributable to the Comptroller. For the Comptroller, the AOC payment was 1.15% of the Comptroller's covered payroll of \$11,562,024. A full presentation of the Trust and OPEB Plan assets, liabilities, funding status, and actuarial methods and assumptions is included in the government-wide financial statements of the County.

#### E. INSURANCE COVERAGE

The County maintains a self-insurance program that provides for coverage of substantially all risks. Various excess catastrophe insurance policies with a commercial carrier are also in force for claims exceeding the amount chargeable against the loss fund. The Comptroller participated in the self-insurance program during the 2016 fiscal year at a cost of \$72,549. There have been no claim settlements in excess of insurance coverage during the three fiscal years ended September 30, 2016.

Additionally, the County maintains a self-insured plan for employee medical benefits in which the Comptroller participates. The self-insurance plan covers all regular employees and certain retirees and former employees of the County and their eligible dependents. The plan covers claims up to \$800,000 per individual per year. The County has purchased an insurance policy to cover claims in excess of this amount, up to an additional \$2 million per individual per year. In accordance with the Affordable Care Act, the lifetime maximum for a covered individual is unlimited. The Comptroller participated in the County's employee medical benefits plan during Fiscal Year 2016 at a cost of \$1,717.611.

#### F. LITIGATION

From time to time, the Comptroller is a party to various lawsuits and claims which it vigorously defends. Such matters arise out of the normal course of its operation, some of which are covered by insurance policies. While the results of litigation cannot be predicted with certainty, management believes the final outcome of such litigation will not have a material adverse effect on the Comptroller's financial position.

REQUIRED SUPPLEMENTARY IN	IFORMATION	

## ORANGE COUNTY, FLORIDA COMPTROLLER SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

for the year ended September 30, 2016

	Bu	dget		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues: Intergovernmental revenues:				
Fees from Board of County Commissioners Charges for services:	\$ 12,324,843	\$ 12,324,843	\$ 12,857,918	\$ 533,075
Recording fees	4,785,000	5,282,854	6,424,576	1,141,722
Copy and certification fees	238,500	238,500	273,603	35,103
Documentary stamp commissions	616,000	616,000	824,779	208,779
Other fees and commissions	234,900	234,900	428,879	193,979
Miscellaneous revenues:				
Interest income	500	500	12,161	11,661
Other	246,500	246,500	400,952	154,452
Total revenues	18,446,243	18,944,097	21,222,868	2,278,771
Expenditures: Current: General government:	47.045.400	17.017.400	45.440.540	4.070.700
Personal services	17,315,480	17,315,480	15,442,742	1,872,738
Other operating expenditures	1,130,763	1,324,856	946,714	378,142
Capital outlay		303,761	232,709	71,052
Total expenditures	18,446,243	18,944,097	16,622,165	2,321,932
Excess of revenues over expenditures	-	-	4,600,703	4,600,703
Other financing uses: Transfer to the Board of County Commissioners			(4,600,703)	(4,600,703)
Excess of revenues over expenditures and other financing uses	-	-	-	-
Fund balances, October 1, 2015		. <del></del>		
Fund balances, September 30, 2016	\$ -	\$ -	\$ -	\$ -

## ORANGE COUNTY, FLORIDA COMPTROLLER SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL SPECIAL REVENUE FUND

for the year ended September 30, 2016

Public Records Modernization Trust Fund

		T done recorde iv	IOGOTTILE GROOT TTGGE	1 dila
	Bud Original	dget Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Charges for services:	Ф coo ooo	¢ 000 000	ф <b>7</b> 07 470	¢ 447.470
Recording fees Miscellaneous revenues:	\$ 620,000	\$ 620,000	\$ 737,479	\$ 117,479
Interest income	500	500	4,791	4,291
Total revenues	620,500	620,500	742,270	121,770
Expenditures: Current:				
Other operating expenditures	878,693	878,693	625,307	253,386
Capital outlay	1,261,500	1,261,500	379,681	881,819
Reserve for future capital outlay	273,648	273,648		273,648
Total expenditures	2,413,841	2,413,841	1,004,988	1,408,853
Excess of revenues over (under) expenditures	(1,793,341)	(1,793,341)	(262,718)	1,530,623
Fund balances, October 1, 2015	1,793,341	1,793,341	1,561,536	(231,805)
Fund balances, September 30, 2016	\$ -	\$ -	\$ 1,298,818	\$ 1,298,818



## ORANGE COUNTY, FLORIDA COMPTROLLER COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

for the year ended September 30, 2016

DOCUMENTARY AND INTANGIBLE TAX FUND	 Balances October 1, 2015	 Additions	 Deductions	Balances ptember 30, 2016
ASSETS				
Cash and cash equivalents Accounts receivable	\$ 5,539,906 2,310	\$ 193,977,380 13,352	\$ 192,414,394 15,576	\$ 7,102,892 86
Total assets	\$ 5,542,216	\$ 193,990,732	\$ 192,429,970	\$ 7,102,978
LIABILITIES				
Due to other governmental agencies	\$ 5,542,216	\$ 193,975,560	\$ 192,414,798	\$ 7,102,978
LIEN ESCROW FUND				
ASSETS				
Cash and cash equivalents	\$ 589,803	\$ 435,198	\$ 554,973	\$ 470,028
LIABILITIES				
Due to individuals	\$ 589,803	\$ 435,198	\$ 554,973	\$ 470,028
TAX DEED SALES FUND				
ASSETS				
Cash and cash equivalents Accounts receivable	\$ 9,512,561 <u>-</u>	\$ 6,097,817 115,646	\$ 9,488,120 115,640	\$ 6,122,258 6
Total assets	\$ 9,512,561	\$ 6,213,463	\$ 9,603,760	\$ 6,122,264
LIABILITIES				
Due to individuals	\$ 9,512,561	\$ 6,155,412	\$ 9,545,709	\$ 6,122,264

Continued

## ORANGE COUNTY, FLORIDA COMPTROLLER COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES, Continued ALL AGENCY FUNDS

for the year ended September 30, 2016

COMPTROLLER EMPLOYEES FUND	Balances october 1, 2015	 Additions	[	Deductions	Balances otember 30, 2016
ASSETS					
Cash and cash equivalents	\$ 2,158	\$ 2,407	\$	3,290	\$ 1,275
LIABILITIES					
Due to other governmental agencies Due to individuals	\$ 45 2,113	\$ 135 2,272	\$	163 3,127	\$ 17 1,258
Total liabilities	\$ 2,158	\$ 2,407	\$	3,290	\$ 1,275
COURT TECHNOLOGY FEES FUND ASSETS					
Cash and cash equivalents Accounts receivable	\$ 440,282 20,532	\$ 6,272,027 120,716	\$	6,179,734 128,025	\$ 532,575 13,223
Total assets	\$ 460,814	\$ 6,392,743	\$	6,307,759	\$ 545,798
LIABILITIES					
Due to Board of County Commissioners Due to Clerk of Circuit and County Courts Due to other governmental agencies	\$ 221,108 228,679 11,027	\$ 2,949,354 3,047,713 147,468	\$	2,908,398 3,005,761 145,392	\$ 262,064 270,631 13,103
Total liabilities	\$ 460,814	\$ 6,144,535	\$	6,059,551	\$ 545,798

## ORANGE COUNTY, FLORIDA COMPTROLLER COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES, Continued ALL AGENCY FUNDS

for the year ended September 30, 2016


TOTALS - ALL AGENCY FUNDS  ASSETS	 Balances October 1, 2015	 Additions	 Deductions	Se	Balances eptember 30, 2016
Cash and cash equivalents Accounts receivable	\$ 16,084,710 22,842	\$ 206,784,829 249,714	\$ 208,640,511 259,241	\$	14,229,028 13,315
Total assets	\$ 16,107,552	\$ 207,034,543	\$ 208,899,752	\$	14,242,343
LIABILITIES					
Due to Board of County Commissioners Due to Clerk of Circuit and County Courts Due to other governmental agencies Due to individuals	\$ 221,108 228,679 5,553,288 10,104,477	\$ 2,949,354 3,047,713 194,123,163 6,592,882	\$ 2,908,398 3,005,761 192,560,353 10,103,809	\$	262,064 270,631 7,116,098 6,593,550
Total liabilities	\$ 16,107,552	\$ 206,713,112	\$ 208,578,321	\$	14,242,343

SUPPLEMENTARY REPORTS OF INDEPENDENT AUDITOR



## Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Martha O. Haynie, Comptroller of Orange County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Orange County, Florida Comptroller (the "Comptroller") as of and for the year ended September 30, 2016, and the related notes to the financial statements, and have issued our report thereon dated December 30, 2016 for the purpose of compliance with Section 218.39(2), Florida Statutes, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*. We also have audited the Comptroller's Office Account fund, as displayed in the Comptroller's financial statements, and the financial statements of each of the Comptroller's agency funds, presented as other supplementary information as of and for the year ended September 30, 2016.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Comptroller's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Comptroller's internal control. Accordingly, we do not express an opinion on the effectiveness of the Comptroller's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Comptroller's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

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The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida December 30, 2016



#### **Independent Auditor's Management Letter**

To the Honorable Martha O. Haynie, Comptroller of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Comptroller (the "Comptroller") as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated December 30, 2016.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### Other Reports

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Report of Independent Accountant on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated December 30, 2016, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Comptroller is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Comptroller.

#### **Other Matters**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida December 30, 2016



### Report of Independent Accountant on Compliance with Local Government Investment Policies

To the Honorable Martha O. Haynie, Comptroller of Orange County, Florida:

#### **Report on Compliance**

We have examined the Orange County, Florida Comptroller's (the "Comptroller's") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2016. Management is responsible for the Comptroller's compliance with those requirements. Our responsibility is to express an opinion on the Comptroller's compliance based on our examination.

#### Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Comptroller's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Comptroller's compliance with specified requirements.

#### **Opinion**

In our opinion, the Comptroller complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Orlando, Florida December 30, 2016

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# PROPERTY APPRAISER ORANGE COUNTY, FLORIDA

### **FINANCIAL STATEMENTS**

Year Ended September 30, 2016



#### **Report of Independent Auditor**

To the Honorable Rick Singh, Property Appraiser of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the major fund of the Orange County, Florida Property Appraiser (the "Property Appraiser") as of and for the year ended September 30, 2016, and the related notes to the financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major fund of the Property Appraiser as of September 30, 2016, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of Orange County, Florida that is attributable to the Property Appraiser. They do not purport to, and do not, present fairly the financial position of Orange County, Florida as of September 30, 2016, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on page 10 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

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In accordance with *Government Auditing Standards*, we have also issued a report dated January 6, 2017 on our consideration of the Property Appraiser's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Property Appraiser's internal control over financial reporting and compliance.

Orlando, Florida January 6, 2017



#### ORANGE COUNTY, FLORIDA

## PROPERTY APPRAISER BALANCE SHEET - GENERAL FUND

SEPTEMBER 30, 2016

ASSETS	
Cash and cash equivalents	\$ 1,133,682
Accounts receivable	50,000
Prepaid items	 81,356
Total assets	\$ 1,265,038
LIABILITIES AND FUND BALANCE	
Liabilities:	
Accounts payable and accrued liabilities	\$ 144,743
Due to Board of County Commissioners	1,073,759
Due to other governmental agencies	46,536
Total liabilities	 1,265,038
Fund Balance	
Non-spendable	81,350
Unassigned	(81,350)
Total fund balance	 
Total liabilities and fund balance	\$ 1,265,038

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - GENERAL FUND

YEAR ENDED SEPTEMBER 30, 2016

Revenues	
Charges for services:	
Commissions	\$ 12,005,641
Fees	 501,896
Total revenues	12,507,537
Expenditures	
Current - general government:	
Salaries and benefits	9,532,065
Operating expenditures	1,827,749
Capital outlay	 48,859
Total expenditures	 11,408,673
Excess of revenues over expenditures	 1,098,864
Other financing uses:	
Transfer to the Board of County Commissioners	(1,052,328)
Transfer to other governmental agencies	(46,536)
Total other financing uses	(1,098,864)
Net change in fund balance	-
Fund balance at the beginning of the year	 <u>-</u>
Fund balance at the end of the year	\$ 

#### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 1 – Summary of significant accounting policies

**Reporting Entity** – The Orange County, Florida Property Appraiser (the "Property Appraiser") is a separately elected county official established pursuant to the Constitution of the State of Florida. These financial statements present only the Property Appraiser's Office and do not purport to reflect the financial position or the results of operations of Orange County, Florida (the "County"), taken as a whole.

Entity status for financial reporting purposes is governed by Governmental Accounting Standards Board ("GASB") Statement No. 14, as amended. Although the Property Appraiser's office is operationally autonomous, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, under GASB guidelines, the Property Appraiser is reported as a part of the primary government of the County.

**Measurement focus, basis of accounting, and financial statement presentation** - The Property Appraiser's financial statements are prepared for the purpose of complying with Section 218.39(2), *Florida* Statutes, and Chapter 10.550, Rules of the Auditor General (the "Rules"), which require the Property Appraiser to only present fund financial statements.

The General Fund is used to account for all revenues and expenditures applicable to the general operations of the Property Appraiser that are not legally required or by accounting principles generally accepted in the United States of America to be accounted for in another fund. The General Fund is presented as a major governmental fund and uses the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Property Appraiser considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments are recorded only when payment is due.

The extent to which General Fund revenues exceed expenditures is reflected as transfers out and as liabilities to the Orange County Board of County Commissioners (the "Board") and other governmental agencies in the same proportion as fees paid by each governmental unit to total fees earned by the Property Appraiser.

**Budgetary Requirements** – General Fund expenditures are controlled by budget appropriations in accordance with the requirements set forth in the Florida Statutes. The budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America.

**Cash and Cash Equivalents and Investments** – The Property Appraiser's cash and cash equivalents consist of cash on hand and demand deposits.

The Property Appraiser's Investment Policy limits investment risks by restricting authorized investments to the following: the Local Government Surplus Funds Trust Fund, direct obligations of the United States or its agencies or instrumentalities, repurchase agreements and money market mutual funds comprised only of those investments in direct obligations of the United States or its agencies or instrumentalities. The Property Appraiser's Investment Policy also limits the maturity of all purchased securities to no more than one year.

**Prepaid items** – Certain payments to postage vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

#### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 1 – Summary of significant accounting policies (continued)

**Capital Assets** – Tangible personal property used in the Property Appraiser's operations are recorded as expenditures in the General Fund at the time assets are received and a liability is incurred. Purchased assets are capitalized at historical cost in the government-wide financial statements of the County. In addition, the Board provides office space used by the Property Appraiser at no charge. The Board incurred \$792,660 of lease cost in connection with this office space during fiscal 2016.

**Compensated Absences** – The Property Appraiser permits employees to accumulate earned but unused vacation and sick pay benefits. The Property Appraiser is not legally required to and does not accumulate expendable available financial resources to liquidate this obligation. The obligation for compensated absences is accrued in the government-wide financial statements of the County. A summary of activity for the Property Appraiser's compensated absences obligation is as follows:

Balance, October 1, 2015	\$ 876,838
Additions	675,297
Deletions	(826,555)
Balance, September 30, 2016	\$ 725,580

**Use of Estimates** – The preparation of financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from estimates.

#### Note 2 – Retirement system

**Plan Description** – The Property Appraiser's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration.

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 2 - Retirement system (Continued)

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service, or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.60% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.00% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.00% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal year 2011, affecting new members enrolled on or after July 1, 2011 by extending the vesting requirement to eight years of credited service and increasing normal retirement to age 65 or 33 years of service regardless of age. Also, the final average compensation for these members is based on the eight highest years of salary.

**Funding Policy** – All enrolled members of the FRS Pension Plan are required to contribute 3.00% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates. The employer contribution rates by job class for the periods from October 1, 2015 through June 30, 2016 and July 1, 2016 through September 30, 2016, respectively, were as follows: regular - 7.26% and 7.52%; county elected officers - 42.27% and 42.47%; senior management - 21.43% and 21.77%; and Deferred Retirement Option Program ("DROP") participants - 12.88% and 12.99%. During the fiscal year ended September 30, 2016, the Property Appraiser contributed to the plan an amount equal to 9.49% of covered payroll.

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligible retirees and beneficiaries receive a monthly health insurance subsidy payment of \$5 for each year of creditable service, with a minimum payment of \$30 and a maximum payment of \$150 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

In addition to the above benefits, the FRS administers a DROP. This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 2 - Retirement system (Continued)

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third party administrator selected by the State Board of Administration. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04% of payroll and by forfeited benefits of plan members.

The Property Appraiser recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, the HIS Plan and the defined contribution plan, amounting to \$434,491, \$117,604 and \$133,920, respectively, for the fiscal year ended September 30, 2016. The Property Appraiser's payments for the Pension Plan and the HIS Plan after June 30, 2016, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to \$115,528 and \$29,746, respectively. The Property Appraiser is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented on the government-wide financial statements of the County, following requirements of GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68, effective October 1, 2014.

The state of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the state of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000. That report may be viewed on the Florida Department of Management Services website located at <a href="https://www.dms.myflorida.com/workforce">www.dms.myflorida.com/workforce</a> operations/retirement/publications.

#### Note 3 – Other Postemployment Benefit (OPEB) Plan

In addition to the pension benefits described in Note 2, the Property Appraiser offers an OPEB Plan that subsidizes the cost of health care for its retirees and eligible dependents. Property Appraiser employees with at least 10 years of combined service under the Property Appraiser or the Board who retire and immediately begin receiving benefits from the FRS are eligible to receive a monthly benefit of \$5 per year of service up to a maximum of \$150 per month if employed prior to October 1, 2005, and a monthly benefit of \$3 per year of service up to a maximum of \$90 per month if employed thereafter. Additionally, Property Appraiser employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan at the same group rate as for active employees.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 3 – Other Postemployment Benefit (OPEB) Plan (Continued)

In conjunction with the implementation of GASB Statement No's. 43 and 45 during fiscal year 2007, the Board established the Orange County Retiree Health Care Benefit Trust (Trust) for the Board, Property Appraiser and four other County officers to fund OPEB benefits at the level offered by the Board and engaged an actuarial firm to determine each participant's actuarially determined annual OPEB cost (AOC) and unfunded obligation.

The AOC payment into the Trust for the 2016 fiscal year was made by the Board, which included an amount of \$101,778 attributable to the Property Appraiser. Additionally, the Property Appraiser made direct AOC payments, in the form of health care premium subsidy payments to retirees, in the amount of \$57,490. For the Property Appraiser, the total AOC payment of \$159,268 was 2.20% of the Property Appraiser's covered payroll of \$7,233,329. A full presentation of the Trust and OPEB Plan assets, liabilities, funding status, and actuarial methods and assumptions is included in the Orange County, Florida Comprehensive Annual Financial Report.

#### Note 4 – Insurance coverage

Orange County maintains a self-insurance program that provides for coverage of substantially all risks. Various excess catastrophe insurance policies with a commercial carrier are also in force for claims exceeding the amount chargeable against the loss fund. The Property Appraiser participated in the County's self-insurance program during fiscal year 2016 at a cost of \$30,961, not including health insurance costs. There have been no claim settlements in excess of insurance coverage during the three fiscal years ended September 30, 2016.

Additionally, Orange County maintains a self-insured plan for employee medical benefits. The plan covers all regular employees and certain retirees and former employees of the County and their eligible dependents, with coverage of claims up to \$800,000 per individual per year. The County has purchased an insurance policy to cover claims in excess of this amount, up to an additional \$2 million per individual per year. In accordance with the Affordable Care Act, the lifetime maximum for a covered individual is unlimited. The Property Appraiser participated in the County's employee medical benefits plan during the fiscal year 2016 at a cost of \$1,089,859.

#### Note 5 - Commitments

*Operating Leases* – The Property Appraiser leases office equipment and vehicles under various operating lease agreements. Total lease expenditures amounted to \$136,006 during the year ended September 30, 2016.

The following is a schedule by years of minimum future obligations under noncancelable operating leases as of September 30, 2016:

Year Ending	Amount		
2017	115,034		
2018	61,517		
2019	1,330		
Total	\$ 177,881		



### SCHEDULE OF REVENUES AND EXPENDITURES BUDGET AND ACTUAL - GENERAL FUND

YEAR ENDED SEPTEMBER 30, 2016

	Bud Original	lget Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Charges for services:				
Commissions	\$ 12,004,774	\$ 12,005,641	\$ 12,005,641	\$ -
Fees			501,896	501,896
Total revenues	12,004,774	12,005,641	12,507,537	501,896
Expenditures:				
Current - general government:				
Salaries and benefits	10,132,867	9,829,033	9,532,065	296,968
Operating expenditures	1,606,907	2,127,749	1,827,749	300,000
Capital outlay	70,000	48,859	48,859	-
Non-operating	195,000		<del>-</del>	<u> </u>
Total expenditures	12,004,774	12,005,641	11,408,673	596,968
Excess of revenues over expenditures			1,098,864	1,098,864
Other financing uses:				
Transfers to the Board of County Commissioners	-	-	(1,052,328)	(1,052,328)
Transfers to other governmental agencies			(46,536)	(46,536)
Total other financing uses			(1,098,864)	(1,098,864)
Excess of revenues over expenditures				
and other financing uses	\$ -	\$ -	\$ -	\$ -





## Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Rick Singh, Property Appraiser of Orange County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the major fund of the Orange County, Florida Property Appraiser (the "Property Appraiser") as of and for the year ended September 30, 2016, and the related notes to the financial statements, and have issued our report thereon dated January 6, 2017, for the purpose of compliance with Section 218.39(2), Florida Statutes, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Property Appraiser's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Property Appraiser's internal control. Accordingly, we do not express an opinion on the effectiveness of the Property Appraiser's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Property Appraiser's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

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The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida January 6, 2017



#### **Independent Auditor's Management Letter**

To the Honorable Rick Singh,
Property Appraiser of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Property Appraiser (the "Property Appraiser"), as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated January 6, 2017.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### **Other Reports**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Report of Independent Accountant on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 6, 2017, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. The prior year comment and recommendation regarding year-end closing and related journal entries was corrected during the fiscal year ended September 30, 2016.

#### Official Title and Legal Authority

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Property Appraiser is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Property Appraiser.

#### **Other Matters**

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida January 6, 2017



### Report of Independent Accountant on Compliance with Local Government Investment Policies

To the Honorable Rick Singh,
Property Appraiser of Orange County, Florida:

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#### **Report on Compliance**

We have examined the Orange County, Florida Property Appraiser's (the "Property Appraiser's") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2016. Management is responsible for the Property Appraiser's compliance with those requirements. Our responsibility is to express an opinion on the Property Appraiser's compliance based on our examination.

#### Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Property Appraiser's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Property Appraiser's compliance with specified requirements.

#### Opinion

In our opinion, the Property Appraiser complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Orlando, Florida January 6, 2017

# SHERIFF ORANGE COUNTY, FLORIDA

### **FINANCIAL STATEMENTS**

Year Ended September 30, 2016



#### **Report of Independent Auditor**

To the Honorable Jerry L. Demings, Sheriff of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Orange County, Florida Sheriff (the "Sheriff") as of and for the year ended September 30, 2016, and the related notes to the financial statements, as listed in the table of contents. We also have audited each of the Sheriff's internal service and agency funds as of and for the year ended September 30, 2016, presented as other supplementary information in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Sheriff as of September 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each internal service and agency fund of the Sheriff as of September 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of Orange County, Florida that is attributable to the Sheriff. They do not purport to, and do not, present fairly the financial position of Orange County, Florida as of September 30, 2016, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

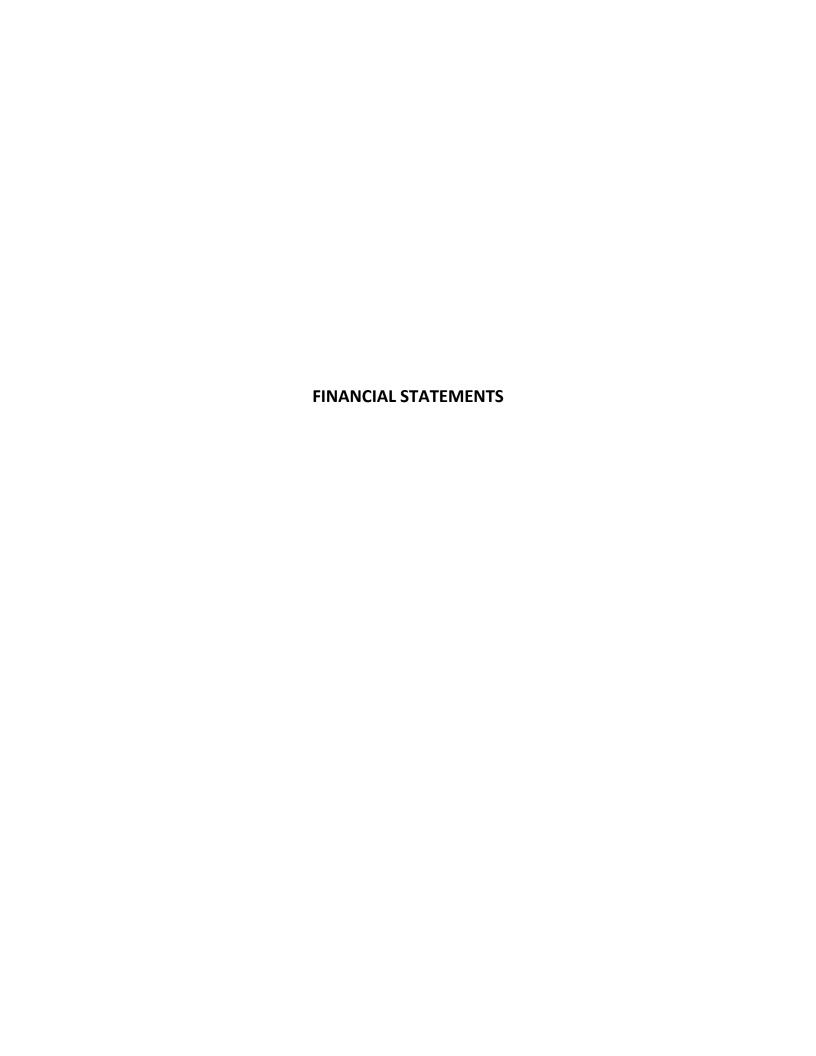
Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 20 through 22 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated February 14, 2017 on our consideration of the Sheriff's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control over financial reporting and compliance.

Orlando, Florida February 14, 2017

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#### **BALANCE SHEET - GOVERNMENTAL FUNDS**

SEPTEMBER 30, 2016

	Major Funds				
	 		Special		
ASSETS	 General		Revenue		Totals
Cash and cash equivalents	\$ -	\$	1,259,667	\$	1,259,667
Due from Special Revenue Fund	883,831		-		883,831
Due from Board of County Commissioners	3,139,127		274,694		3,413,821
Due from other governments	 <u>-</u>		1,043,759		1,043,759
Total assets	\$ 4,022,958	\$	2,578,120	\$	6,601,078
LIABILITIES AND FUND BALANCE					
Current liabilities:					
Bank overdraft	\$ 302,317	\$	-	\$	302,317
Accrued liabilities	3,139,127		434,622		3,573,749
Due to General Fund	-		883,831		883,831
Due to Board of County Commissioners	581,514		-		581,514
Unearned Revenue	 		72,250		72,250
Total current liabilities	4,022,958		1,390,703		5,413,661
Fund balance:					
Restricted for forfeiture			1,187,417		1,187,417
Total liabilities and fund balance	\$ 4,022,958	\$	2,578,120	\$	6,601,078

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

	Major		
	General	Special	
	Fund	Revenue	Total
Revenues			
Intergovernmental revenues:			
Board of County Commissioners' appropriations	\$ 208,038,743	\$ -	\$ 208,038,743
Grants and other revenues	-	27,414,350	27,414,350
Total revenues	208,038,743	27,414,350	235,453,093
Expenditures			
Current:			
General government:			
Salaries, benefits, and payroll taxes	13,415,785	-	13,415,785
Operating expenditures	67,723	-	67,723
Public safety:			
Salaries and benefits	155,455,695	25,065,099	180,520,794
Operating expenditures	26,974,941	3,007,705	29,982,646
Capital outlay	14,542,132	1,885,429	16,427,561
Debt service:			
Principal retirement	6,534,257	86,116	6,620,373
Interest charges	94,439	4,556	98,995
Total expenditures	217,084,972	30,048,905	247,133,877
Excess of revenues under expenditures	(9,046,229)	(2,634,555)	(11,680,784)
Other financing sources (uses):			
Proceeds from capital lease obligations	12,204,927	-	12,204,927
Sale of capital assets	200,000	-	200,000
Operating transfers in (out)	(2,777,184)	2,777,184	-
Transfer to Board of County Commissioners	(581,514)	-	(581,514)
Total other financing sources (uses)	9,046,229	2,777,184	11,823,413
Excess of revenues over expenditures and			
other financing sources (uses)	-	142,629	142,629
Fund balance, beginning of year		1,044,788	1,044,788
Fund balance, end of year	\$ -	\$ 1,187,417	\$ 1,187,417

#### STATEMENT OF NET POSITION - INTERNAL SERVICE FUNDS

SEPTEMBER 30, 2016

Current Assets	
Cash and cash equivalents	\$ 8,327,285
Accounts receivable	 28,359
Total assets	8,355,644
Liabilities	
Current liabilities - claims payable	8,196,026
Non-current liabilities - claims payable	2,929,073
Total liabilities	11,125,099
Net deficit - unrestricted	\$ (2,769,455)

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET DEFICIT - INTERNAL SERVICE FUNDS

Oneveting Personues		
Operating Revenues	•	05 404 050
Charges for services	\$	35,104,956
Other Income		20,660
Total Operating Revenues		35,125,616
Operating Expenses		
Claims expenses		33,723,081
Total Operating Expenses		33,723,081
Operating income		1,402,535
Nonoperating revenues - interest		578
		_
Net income		1,403,113
Net Deficit, October 1, 2015		(4,172,568)
	_	
Net Deficit, September 30, 2016	\$	(2,769,455)

#### STATEMENT OF CASH FLOWS - INTERNAL SERVICE FUNDS

Cash Flows From Operating Activities -	
Receipts from charges for services	\$ 35,104,956
Reinsurance and other cash receipts	3,698,552
Cash payments for liability claims and expenses	 (37,134,298)
Net cash provided by operating activities	1,669,210
Cash Flows From Investing Activities -	
Interest on investments	 578
Net increase in cash and cash equivalents	1,669,788
Cash and Cash Equivalents, October 1, 2015	 6,657,497
Cash and Cash Equivalents, September 30, 2016	\$ 8,327,285
Reconciliation of Operating Income	
to Cash Flows From Operating Activities:	
Operating income	\$ 1,402,535
Adjustment to reconcile operating income to	
net cash provided by operating activities:	
Increase in liabilities - claims payable	 266,675
Net Cash Provided by Operating Activities	\$ 1,669,210

#### STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES - AGENCY FUNDS

SEPTEMBER 30, 2016

ASSETS	
Cash and cash equivalents	\$ 1,338,344
Total assets	\$ 1,338,344
LIABILITIES	
Due to individuals	\$ 1,338,344
Total liabilities	\$ 1,338,344

#### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 1 – Summary of significant accounting policies

**Reporting entity** – The Orange County, Florida Sheriff (the "Sheriff") is a separately elected county official established pursuant to the Constitution of the State of Florida. The Sheriff's financial statements do not purport to reflect the financial position or the results of operations of Orange County, Florida (the "County") taken as a whole. The financial statements of the Sheriff have been prepared in accordance with accounting principles and reporting guidelines established by the Governmental Accounting Standards Board ("GASB").

Entity status for financial reporting purposes is governed by GASB Statement No. 14, as amended. Although the Sheriff's Office is operationally autonomous from the Board, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, under GASB guidelines, the Sheriff is reported as a part of the primary government of the County.

**Description of funds** – The accounting records are organized on the basis of funds classified for reporting purposes into three basic fund types:

Governmental Funds – The governmental funds consist of the General Fund and Special Revenue Fund. The governmental fund measurement focus is upon determination of financial position and changes in financial position (sources, uses and balances of financial resources rather than upon net income determination).

The General Fund is used to account for all revenues and expenditures applicable to the general operations of the Sheriff.

The Special Revenue Fund accounts for the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specified purposes. This fund also accounts for public safety programs financed in whole or in part by funds received under the Florida Contraband Forfeiture Act and its fund balance represents unexpended forfeiture proceeds.

Proprietary Funds – Internal Service Funds are used to account for the Sheriff's self-insurance activities.

Fiduciary Funds – Fiduciary Funds of the Sheriff are Agency Funds, which are used to account for assets held by the Sheriff as agent. Agency funds are custodial in nature and do not involve measurement of results of operations.

**Measurement focus, basis of accounting and financial statement presentation** - The Sheriff's financial statements are prepared for the purpose of complying with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, Rules of the Auditor General, which require the Sheriff to only present fund financial statements.

The General Fund and Special Revenue Fund are governmental funds that use the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers amounts collected on grants within 120 days after year-end, and amounts collected on all other governmental funds within 60 days after year-end, to be available and thus recognizes them as revenues of the current year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences, long-term debt principal and interest and claims and judgments are recorded only when payment is due.

#### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 1 – Summary of significant accounting policies (continued)

The proprietary funds and fiduciary funds use a flow of economic resources measurement focus to determine net income and financial position. The accounting principles used are similar to those applicable to businesses in the private sector and, thus, these funds are maintained on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

The Sheriff reports the General Fund and Special Revenue Fund as major governmental funds and agency funds as a fiduciary fund type.

**Transfers** – The Sheriff transfers funds from the General Fund to the Special Revenue Fund in order to provide local matching funds for grants administered under the Special Revenue Fund. In addition, the extent to which General Fund revenues exceed General Fund expenditures is reflected as transfers out and as liabilities to the Board of County Commissioners.

**Fund balance presentation** – In accordance with GASB Statement No. 54, the fund balance of the special revenue fund is classified as restricted. This classification includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

**Cash and cash equivalents** – For purposes of the Statement of Cash Flows, the Sheriff considers deposits and highly liquid investments with maturities of 90 days or less when purchased to be cash equivalents.

**Capital assets** – Tangible personal property used in the Sheriff's operations are recorded as expenditures in the General Fund and Special Revenue Fund at the time assets are received and a liability is incurred. Purchased assets are capitalized at historical cost in the government-wide financial statements of the County, as follows:

	 Equipment	 ccumulated epreciation
Balance, October 1, 2015	\$ 83,052,971	\$ 57,175,420
Additions	15,876,140	8,927,927
Deletions	 (2,788,211)	 (2,742,738)
Balance, September 30, 2016	\$ 96,140,900	\$ 63,360,609

Depreciation is calculated on the straight-line method over useful lives of 3-10 years and amounted to \$8,927,927 in fiscal 2016. As with the Sheriff's capital assets and related accumulated depreciation, depreciation expense is recorded on the government-wide financial statements of the County rather than on the financial statements of the Sheriff.

The Board of County Commissioners provides certain office space (including utilities) and services to the Sheriff at no cost. The Board incurred \$1,023,254 of cost associated with the Sheriff's office space leases, human resource records management, professional development, supplies and other specified items during fiscal 2016.

#### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 1 – Summary of significant accounting policies (continued)

**Compensated absences** – The Sheriff permits employees to accumulate earned but unused vacation and sick pay benefits. The Sheriff is not legally required to and does not accumulate expendable available financial resources to liquidate this obligation. The obligation for compensated absences is accrued in the government-wide financial statements of the County. A summary of activity for the Sheriff's compensated absences obligation is as follows:

Balance, October 1, 2015	\$ 32,865,489
Additions	22,426,236
Deletions	 (20,855,683)
Balance, September 30, 2016	\$ 34,436,042

**Use of estimates -** The preparation of financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from estimates.

#### Note 2 – Deposits and investments

**Deposits** – Cash and cash equivalents consist of demand deposits insured by the Federal Deposit Insurance Corporation or covered by the state of Florida collateral pool, a multiple financial institution pool with the ability to assess its members for collateral shortfalls if a member institution fails.

**Investments** – Florida Statutes and the Sheriff's investment policy authorize investments in certificates of deposit, savings accounts, repurchase agreements, the Local Government Surplus Funds Trust Fund administered by the Florida State Board of Administration, and obligations of the U.S. Government and government agencies unconditionally guaranteed by the U.S. Government.

#### Note 3 – Interfund receivables and payables

Interfund receivables and payables at September 30, 2016 consist of the following:

	Due from Other Funds		Due to Other Funds	
General Fund Special Revenue Fund	\$	883,831	\$	- 883,831
Special Neverlue Fund	\$	883,831	\$	883,831

The amount due to the General Fund is related to expenditures made out of the fund for costs that are reimbursable by the Special Revenue Fund.

#### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 4 – Lease commitments

Capital Leases – The Sheriff leases automobiles under capital leases with terms of three years and a helicopter under a capital lease with a term of seven years; all of these leases transfer ownership at the end of the lease period. The gross amount of assets under capital leases was \$15,717,993 at September 30, 2016, presented as assets on the government-wide financial statements of the County. The following is a schedule of future minimum lease payments, together with the present value of net minimum lease payments:

Year Ending September 30, 2016		
	•	
2017	\$	2,549,235
2018		2,549,235
2019		1,827,744
2020		648,634
2021		648,634
2022-2023		1,297,269
Total minimum lease payments		9,520,751
Less amount representing interest		(439,088)
Present value of net minimum lease payments	\$	9,081,663

The following is a summary of transactions relating to capital lease obligations, which are presented as liabilities on the government-wide financial statements for the County, for the year ended September 30, 2016:

Balance, October 1, 2015	\$ 3,497,109
Leases capitalized	12,204,927
Payments on lease obligations	(6,620,373)
Balance, September 30, 2016	\$ 9,081,663

#### Note 5 – Retirement system

**Plan Description** – The Sheriff's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 5 – Retirement system (continued)

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Special Risk Administrative Support class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with six years of credited service, or with 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life equal to 3% of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal vear 2011 affecting members enrolled on or after July 1, 2011 by extending the vesting requirement for Regular. Senior Management Service, Elected Officers' and Special Risk Administrative Support class members to eight years of credited service and increasing normal retirement to age 65 with at least eight years of credited service or 33 years of service regardless of age. The vesting requirement for Special Risk class members was extended to eight years of credited service and increasing normal retirement to age 60 with at least eight years of credited service or 30 years of service regardless of age or age 57 with 30 years of combined Special Risk Class service and military service. Also, the final average compensation of these members will be based on the eight highest years of salary. A post-employment health insurance subsidy is also provided to eligible retired members through the FRS in accordance with Florida Statutes.

**Funding Policy** – All enrolled members of the FRS other than Deferred Retirement Option Program (DROP) participants are required to contribute 3% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates. The employer contribution rates by job class for the periods from October 1, 2015 through June 30, 2016 and July 1, 2016 through September 30, 2016, respectively, were as follows: regular, 7.26% and 7.52%; special risk, 22.04% and 22.57%; special risk administrative support, 32.95% and 28.06%; county elected officers, 42.27% and 42.47%; senior management, 21.43% and 21.77%; and DROP participants, 12.88% and 12.99%. During the fiscal year ended September 30, 2016, the Sheriff contributed to the Plan an amount equal to 17.08% of covered payroll.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 5 – Retirement system (continued)

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligible retirees and beneficiaries receive a monthly health insurance subsidy payment of \$5 for each year of creditable service, with a minimum payment of \$30 and a maximum payment of \$150 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

In addition to the above benefits, the FRS administers a DROP. This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third party administrator selected by the State Board of Administration. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members.

The Sheriff recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, the HIS Plan and the defined contribution plan, amounting to \$16,719,177, \$2,154,921 and \$4,212,180, respectively, for the fiscal year ended September 30, 2016. The Sheriff's payments for the Pension Plan and the HIS Plan after June 30, 2016, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to \$4,303,786 and \$544,938, respectively. The Sheriff is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented on the government-wide financial statements of the County, following requirements of GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the website www.dms.myflorida.com/workforce\_operations/retirement/publications.

#### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 6 – Other Postemployment Benefit (OPEB) Plan

**Plan Description** - The Sheriff offers a single-employer defined benefit plan (OPEB plan) that subsidizes the cost of health care for its retirees and eligible dependents. Retirees with at least 10 years of service under the Sheriff who are receiving benefits from the Florida Retirement System are eligible to receive a monthly benefit of five dollars per year of service up to a maximum of \$150 per month. Additionally, Sheriff employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan at the same group rate as for active employees.

The Board of County Commissioners established the Orange County Retiree Health Care Benefit Trust (Trust) for the Board, Sheriff and four other County agencies to fund OPEB benefits at the level offered by the Board. Separate stand-alone financial statements for the Trust are not prepared.

At September 30, 2016, the date of the latest actuarial valuation, OPEB plan participation consisted of:

Active Employees	2,052
Inactive Participants	<u>857</u>
Total	2,909

**Funding Policy** –The Board has the authority to establish and amend funding policy. For the years ended September 30, 2016, 2015 and 2014 contributions made were \$3,041,639, \$3,338,624 and \$2,943,663, or 92%, 94% and 93%, respectively, of annual OPEB cost.

Annual OPEB Cost and Net OPEB Obligation – The Sheriff engaged an actuarial firm to determine the estimated obligation associated with postemployment health insurance benefits as of September 30, 2016, as well as the actuarially required contribution (ARC) for funding this obligation. Based on this report, including assumptions that the ARC is funded and has an average return on investment of 7.5%, the ARC for the Sheriff's office in fiscal year 2016 was \$3,270,079. The annual cost (expense) of the OPEB plan is calculated based on the ARC. The Sheriff's annual OPEB cost, contributions made, and net OPEB obligation for 2016 are as follows:

Net OPEB Obligation as of September 30, 2015			\$ 1,472,174
ARC for the fiscal year	\$	3,270,079	
Interest on OPEB obligation		110,413	
Adjustment to annual required contritubtion		(80,627)	
Annual OPEB Cost (AOC) for the fiscal year	<u>-</u>		3,299,865
Less: Contribution made during the fiscal year			(3,041,639)
Net OPEB Obligation as of September 30, 2016			\$ 1,730,400
Less: Contribution made during the fiscal year			\$ (3,041,639

#### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 6 – Other Postemployment Benefit (OPEB) Plan (continued)

The Sheriff's annual OPEB cost, OPEB contributions net of amounts received from retirees, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation as of September 30, 2016 and the two preceding years were as follows:

		Percent of							
			Net	AOC					
Fiscal Year	AOC	C	Contribution	Contributed		NOO			
September 30, 2016	\$ 3,299,865	\$	3,041,639	92%	\$	1,730,400			
September 30, 2015	\$ 3,545,713	\$	3,338,624	94%	\$	1,472,174			
September 30, 2014	\$ 3,150,474	\$	2,943,663	93%	\$	1,265,085			

**Funded status and funding progress** – The following table shows the funded status of the plan as of September 30, 2016, the most recent actuarial valuation date, and the two preceding actuarial valuation dates:

Actuarial			Unfunded			UAAL as a
Valuation	Actuarial Value	Accrued	Actuarial Accrued	Funded	Covered	Percentage of
Date	of Assets	Liability (AAL)	Liability (UAAL)	Ratio	Payroll	Covered Payroll
9/30/2014	\$8,808,621	\$42,759,642	\$33,951,021	20.6%	\$119,412,096	28.4%
9/30/2015	\$9,083,648	\$37,695,561	\$28,611,913	24.1%	\$126,175,504	22.7%
9/30/2016	\$8,769,832	\$38,672,666	\$29,902,834	22.7%	\$130,888,724	22.8%

The above schedule of funding progress presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability.

The Sheriff recognizes OPEB expenditures as amounts are funded. The amount of the ARC in excess of contributions funded is a long term obligation and, accordingly, is presented on the government-wide statement of net position in the County's Comprehensive Annual Financial Report.

**Actuarial Methods and Assumptions** – Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Calculations for financial reporting purposes are based on the benefits provided under terms of the substantive plan (the plan as understood by the employer and the plan members) in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

#### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 6 – Other Postemployment Benefit (OPEB) Plan (continued)

The actuarial methods are:

Actuarial cost method Entry Age cost method

Amortization method Level percent of payroll projected to grow

3.5% per year

Amortization period (closed) 30 years
Asset valuation method Fair value

The actuarial assumptions are:

Investment rate of return 7.5%
Projected annual salaries increase 4.5%
Inflation rate 2.5%

Healthcare cost trend rate Increase of 7.5% for the 2016 fiscal year,

grading down to an ultimate rate of 5.0%

for the 2023 fiscal year

#### Note 7 - Insurance coverage

Pursuant to a Memorandum of Understanding between the Sheriff and the Board, effective October 1, 1996, the Sheriff's Office withdrew from the joint self-insurance/risk management program of the County. As a result, the Sheriff assumed responsibility for general liability, automobile and workers' compensation losses related to its operations. All assets, liabilities and operations related to general liability, automobile and workers' compensation claims incurred as of September 30, 1996 are accounted for in the Sheriff's "1996 and Prior Claims" Internal Service Fund. Excess insurance is generally provided for individual workers' compensation claims in excess of \$500,000 and for automobile and general liability claims in excess of \$500,000 that were incurred prior to October 1, 1993.

All general liability and automobile claims incurred subsequent to September 30, 1996, with the exception of fiscal 2000 claims covered by a commercial insurance carrier, are covered by the Florida Sheriff's Self-Insurance Fund, a risk management pool to which risk is transferred in exchange for annual premium payments. Such payments are accounted for as General Fund expenditures. In addition, the General Fund accounts for all other insurance expenditures, which consist of premiums paid to insurance providers.

Workers compensation claims since October 1, 1999 are covered by commercial insurance carriers, subject to a \$250,000 per claim deductible. Effective October 1, 2004, the Sheriff became self-insured for workers compensation and claims are currently subject to a \$600,000 deductible.

The Sheriff has been self-insured for health claims since October 1, 2003, subject to reinsurance limitation thresholds. The self-insurance plan covers all regular employees and certain retirees and former employees of the Sheriff and their eligible dependents. The plan covers claims of up to \$250,000 per individual per year, plus \$245,000 in aggregate coverage. The Sheriff has purchased an insurance policy to cover claims in excess of these amounts. In accordance with the Affordable Care Act, the lifetime maximum for a covered individual is unlimited.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

#### Note 7 – Insurance coverage (continued)

The Sheriff has bank deposits administered by the Sheriff's third party administrators that include certain contingency reserves, particularly for health care claims. In addition, the Sheriff has an unused \$380,761 letter of credit outstanding to secure payment for workers compensation claims incurred since October 1, 1999. There have been no claims made against the letter of credit.

There have been no significant reductions in insurance coverage from coverage in the prior year. Also, there have been no settlements that have exceeded applicable insurance coverage during the past three fiscal years. The Sheriff has an aggregate fund deficit in internal service funds of \$2,769,455, which includes fund surpluses and a fund deficit of \$8,096,238 in its Workers' Compensation internal service fund, which the Sheriff intends to eliminate through effective claims management, charges to the General Fund and, to the extent necessary, funding from future excess fees.

The claims liability reported at September 30, 2016 and 2015 is based on actuarial calculations. Liabilities are calculated at present value assuming a 3% discount rate in fiscal 2016 and 2015. The undiscounted liability as of September 30, 2016 is \$13,058,099. Changes to the claims liability for the Sheriff's internal service funds in fiscal years 2016 and 2015 were as follows:

		Liability						Liability
Fiscal		Beginning				Claim		Ending
Year		Balance		Additions		Payments		Balance
2016	¢	10,858,424	æ	37,400,973	æ	37,134,298	æ	11,125,099
2010	φ	10,000,424	φ	31,400,913	φ	37,134,290	φ	11,125,099
2015	\$	10,911,697	\$	35,055,544	\$	35,108,817	\$	10,858,424

#### Note 8 - Litigation

From time to time, the Sheriff is a party to various lawsuits and claims which it vigorously defends. Such matters arise out of the normal course of its operation, some of which are covered by insurance policies. While the results of litigation cannot be predicted with certainty, management believes the final outcome of such litigation will not have a material adverse effect on the Sheriff's financial position.



SCHEDULE OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL - GENERAL FUND (BUDGETARY BASIS)

			Ge	neral F	und			
							riance with	
		Budge			A -41	Final Budget Positive (Negative)		
Devenues		Original	Final		Actual	Posit	ive (Negative)	
Revenues Intergovernmental revenues:								
Board of County Commissioners' appropriations	\$	207,796,153	\$ 213,995,207	\$	213,995,207	\$		
board of county commissioners appropriations	Ψ	201,190,133	Ψ 210,990,201	Ψ	210,990,201	Ψ		
Total revenues		207,796,153	213,995,207		213,995,207		<u>-</u>	
Expenditures								
Current:								
General government:								
Salaries, benefits, and payroll taxes		13,374,553	13,897,474		13,886,345		11,129	
Operating expenditures		67,000	69,000		67,723		1,277	
Capital outlay		10,000	8,000		-		8,000	
Public safety:								
Salaries and benefits		158,551,831	161,145,780		160,941,599		204,181	
Operating expenditures		30,932,314	30,097,498		26,974,941		3,122,557	
Capital outlay		4,860,455	8,777,455		8,765,901		11,554	
Total expenditures		207,796,153	213,995,207		210,636,509		3,358,698	
Excess of revenues over expenditures		-	-		3,358,698		3,358,698	
Other financing uses:								
Operating transfers out		-	=		(2,777,184)		(2,777,184)	
Transfer to Board of County Commissioners		-			(581,514)		(581,514)	
Total other financing uses		<u> </u>			(3,358,698)		(3,358,698)	
Excess of expenditures and other financing uses over revenues		-	-		-		-	
Fund balance, beginning of year		<u>-</u>						
Fund balance, end of year	\$	<u>-</u>	\$ -	\$	-	\$	-	

SCHEDULE OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL - SPECIAL REVENUE FUND (BUDGETARY BASIS)

	Bud	get		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental revenues:				
Grants and other revenues	\$ 18,605,849	\$ 18,605,849	\$ 27,959,543	\$ 9,353,694
Total revenues	18,605,849	18,605,849	27,959,543	9,353,694
Expenditures				
Current:				
Public safety:				
Salaries and benefits	11,342,155	11,342,155	25,610,292	(14,268,137)
Operating expenditures	3,759,655	3,759,655	3,007,705	751,950
Capital outlay	3,504,039	3,504,039	1,976,101	1,527,938
Total expenditures	18,605,849	18,605,849	30,594,098	(11,988,249)
Excess of expenditures over revenues	-	-	(2,634,555)	(2,634,555)
Other financing sources:				
Operating transfers in			2,777,184	2,777,184
Total other financing sources			2,777,184	2,777,184
Excess of revenues and other financing				
sources over expenditures	-	-	142,629	142,629
Fund balance, beginning of year	1,044,788	1,044,788	1,044,788	
Fund balance, end of year	\$ 1,044,788	\$ 1,044,788	\$ 1,187,417	\$ 142,629

#### NOTE TO REQUIRED SUPPLEMENTARY INFORMATION

YEAR ENDED SEPTEMBER 30, 2016

#### **Budgetary Requirements**

Fund expenditures are controlled by appropriations in accordance with the budget requirements set forth in the Florida Statutes. The General Fund budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America, except that certain activities are not budgeted, as identified in the table below, proceeds from capital asset sales and capital lease obligations of \$12,404,927 are budgeted as offsets to capital outlay expenditures and principal and interest payments on capital leases of \$6,628,696 are budgeted as capital outlay expenditures. The Special Revenue Fund budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America, except that principal and interest payments of \$90,672 on capital leases are budgeted as capital outlay expenditures and \$545,193 of salaries related to the year-end payroll accrual, as identified in the table below, are not budgeted.

For the 2016 fiscal year, the following adjustments were necessary to present General Fund activities on a budgetary basis:

	 Expenditures	 Revenues	her Financing ources (Uses)
Non-GAAP budgetary basis Nonbudgeted capital lease transactions Nonbudgeted change in payroll accrual Sale of capital assets	\$ 210,636,509 12,204,927 (5,956,464) 200,000	\$ 213,995,207 - (5,956,464) -	\$ (3,358,698) 12,204,927 - 200,000
GAAP basis	\$ 217,084,972	\$ 208,038,743	\$ 9,046,229

For the 2016 fiscal year, the following adjustments were necessary to present Special Revenue Fund activities on a budgetary basis:

	E	xpenditures	 Revenues	Other Financing Sources			
Non-GAAP budgetary basis Nonbudgeted change in payroll accrual	\$	30,594,098 (545,193)	\$ 27,959,543 (545,193)	\$	2,777,184		
GAAP basis	\$	30,048,905	\$ 27,414,350	\$	2,777,184		



#### INTERNAL SERVICE FUND DESCRIPTIONS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

The purpose of each internal service fund in the combining financial statements on the following pages is described below:

**1996 and Prior Claims** – To account for Sheriff employee claims transferred to the Sheriff from the Board of County Commissioners on September 30, 1996, primarily consisting of workers' compensation.

**Health Insurance** – To account for the Sheriff's health insurance claims activity for claims incurred since October 1, 2003.

**Workers' Compensation** – To account for the Sheriff's workers' compensation claims activity for claims incurred since October 1, 1999.

#### COMBINING STATEMENT OF NET POSITION (DEFICIT) - INTERNAL SERVICE FUNDS

SEPTEMBER 30, 2016

	1996 and Prior Claims		Health Insurance	Co	Workers'	Total
Current Assets						
Cash and cash equivalents	\$	279,094	\$ 7,201,429	\$	846,762	\$ 8,327,285
Accounts Receivable		-	28,359		-	\$ 28,359
Total assets		279,094	7,229,788		846,762	8,355,644
Liabilities						
Current liabilities - claims payable		31,469	2,066,099		6,098,458	8,196,026
Non-current liabilities - claims payable		84,531	-		2,844,542	2,929,073
Total liabilities		116,000	2,066,099		8,943,000	11,125,099
Net Position (Deficit)	\$	163,094	\$ 5,163,689	\$	(8,096,238)	\$ (2,769,455)

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION (DEFICIT) - INTERNAL SERVICE FUNDS

		996 and or Claims		Health Insurance	Workers'		Total
Operating Revenues							
Charges for services	\$	633	\$	31,335,233	\$ 3,769,090	\$	35,104,956
Other income		20,660			 -		20,660
Total Operating Revenues		21,293		31,335,233	 3,769,090		35,125,616
Operating Expenses							
Claims expenses		_		29,596,587	4,126,494		33,723,081
		-		-,,	, , , ,		, , , , , ,
Total Operating Expenses		-		29,596,587	4,126,494		33,723,081
Operating income (loss)		21,293		1,738,646	(357,404)		1,402,535
Nonoperating revenues - interest					578		578
Net income (loss)		21,293		1,738,646	(356,826)		1,403,113
` ,	_			<u> </u>	<u>, , , , , , , , , , , , , , , , , , , </u>		
Net Position (Deficit), October 1, 2015		141,801		3,425,043	(7,739,412)		(4,172,568)
Not i dollari (Bariola), delabar 1, 2010		141,001	_	5,425,045	 (1,100,412)	_	(4,172,000)
Net Position (Deficit), September 30, 2016	\$	163,094	\$	5,163,689	\$ (8,096,238)	\$	(2,769,455)

#### COMBINING STATEMENT OF CASH FLOWS - INTERNAL SERVICE FUNDS

Cash Flows From Operating Activities - Receipts from charges for services   \$ 633   \$ 31,335,233   \$ 3,769,090   \$ 35,104,956   \$ Reinsurance and other cash receipts   \$ . 1,547,044   2,151,508   3,698,552   \$ . 2		 996 and or Claims	 Health Insurance	Workers' Compensation		Total
Cash Flows from Investing Activities - Interest on investments         578         578           Net increase (decrease) in cash and cash equivalents         (30,836)         1,877,906         (177,282)         1,669,788           Cash and Cash Equivalents, October 1, 2015         309,930         5,323,523         1,024,044         6,657,497           Cash and Cash Equivalents, September 30, 2016         \$ 279,094         7,201,429         \$ 846,762         \$ 8,327,285           Reconciliation of Operating Income (Loss) to Cash Flows from Operating Activities:	Receipts from charges for services Reinsurance and other cash receipts	\$ -	\$ 1,547,044	\$ 2,151,508	\$	3,698,552
Interest on investments	Net cash provided by (used in) operating activities	(30,836)	1,877,906	(177,860)		1,669,210
Cash and Cash Equivalents, October 1, 2015  309,930  5,323,523  1,024,044  6,657,497  Cash and Cash Equivalents, September 30, 2016  \$279,094  \$7,201,429  \$846,762  \$8,327,285  Reconciliation of Operating Income (Loss) to Cash Flows from Operating Activities: Operating income (loss)  Adjustment to reconcile operating income (loss) to net cash provided by (used in) operating activities: Increase (decrease) in claims payable  (52,129)  139,260  179,544  6,657,497	<u> </u>	 <u>-</u>	 	 578	_	578
Cash and Cash Equivalents, September 30, 2016  \$ 279,094 \$ 7,201,429 \$ 846,762 \$ 8,327,285 \$   Reconciliation of Operating Income (Loss) to Cash Flows from Operating Activities:  Operating income (loss) \$ 21,293 \$ 1,738,646 \$ (357,404) \$ 1,402,535 \$   Adjustment to reconcile operating income (loss) to net cash provided by (used in) operating activities: Increase (decrease) in claims payable (52,129) 139,260 179,544 266,675	Net increase (decrease) in cash and cash equivalents	(30,836)	1,877,906	(177,282)		1,669,788
Reconciliation of Operating Income (Loss) to Cash Flows from Operating Activities: Operating income (loss) Adjustment to reconcile operating income (loss) to net cash provided by (used in) operating activities: Increase (decrease) in claims payable  Section 1,738,646 Section 2,1293 Section 2,1293 Section 3,738,646 Se	Cash and Cash Equivalents, October 1, 2015	 309,930	 5,323,523	 1,024,044		6,657,497
to Cash Flows from Operating Activities:  Operating income (loss) \$ 21,293 \$ 1,738,646 \$ (357,404) \$ 1,402,535  Adjustment to reconcile operating income (loss) to net cash provided by (used in) operating activities:  Increase (decrease) in claims payable (52,129) 139,260 179,544 266,675	Cash and Cash Equivalents, September 30, 2016	\$ 279,094	\$ 7,201,429	\$ 846,762	\$	8,327,285
N. 2 . 5 . 1. 1. 1. 1. 1. 2 . 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1	to Cash Flows from Operating Activities:  Operating income (loss)  Adjustment to reconcile operating income (loss) to net cash provided by (used in) operating activities:	\$ ,	\$ , ,	\$ , ,	\$	, ,
Net Cash Provided by (Used in) Operating Activities \$ (30,836) \$ 1,877,906 \$ (177,860) \$ 1,669,210	Net Cash Provided by (Used in) Operating Activities	\$ (30,836)	\$ 1,877,906	\$ (177,860)	\$	1,669,210

AGENCY FUND DESCRIPTIONS

YEAR ENDED SEPTEMBER 30, 2016

The purpose of each agency fund in the combining financial statement on the following page is described below.

*Individual Depositor's Fund* – To account for receipt and disbursement of funds received for the service of papers by the Sheriff.

**Suspense - Other Funds** – To account for receipt and disbursement of funds received and expended for writs, sales, auctions, and events.

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - ALL AGENCY FUNDS

	Balance October 1, 2015 Additio		Additions	Deductions		Sep	Balance otember 30, 2016	
INDIVIDUAL DEPOSITOR'S								
Assets								
Cash and cash equivalents	\$	-	\$	1,064,518	\$	1,064,518	\$	
Total assets	\$		\$	1,064,518	\$	1,064,518	\$	-
Liabilities								
Due to Board of County Commissioners	\$		\$	1,064,518	\$	1,064,518	\$	
Total liabilities	\$		\$	1,064,518	\$	1,064,518	\$	
SUSPENSE - OTHER FUNDS								
Assets								
Cash and cash equivalents	\$	1,288,623	\$	2,892,560	\$	2,842,839	\$	1,338,344
Total assets	\$	1,288,623	\$	2,892,560	\$	2,842,839	\$	1,338,344
Liabilities								
Due to individuals	\$	1,288,623	\$	2,892,560	\$	2,842,839	\$	1,338,344
Total liabilities	\$	1,288,623	\$	2,892,560	\$	2,842,839	\$	1,338,344
TOTAL - ALL AGENCY FUNDS								
Assets								
Cash and cash equivalents	\$	1,288,623	\$	3,957,078	\$	3,907,357	\$	1,338,344
Total assets	\$	1,288,623	\$	3,957,078	\$	3,907,357	\$	1,338,344
Liabilities								
Due to individuals	\$	1,288,623	\$	2,892,560	\$	2,842,839	\$	1,338,344
Due to Board of County Commissioners				1,064,518		1,064,518		
Total liabilities	\$	1,288,623	\$	3,957,078	\$	3,907,357	\$	1,338,344





## Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Jerry L. Demings, Sheriff of Orange County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Orange County, Florida Sheriff (the "Sheriff") as of and for the year ended September 30, 2016, and the related notes to the financial statements, and have issued our report thereon dated February 14, 2017 for the purpose of complying with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*. We also have audited the financial statements of each of the Sheriff's internal service and agency funds presented as other supplementary information in the accompanying combining fund financial statements as of and for the year ended September 30, 2016.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Sheriff's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we considered to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

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The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida February 14, 2017



#### **Independent Auditor's Management Letter**

To the Honorable Jerry L. Demings, Sheriff of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Sheriff (the "Sheriff"), as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated February 14, 2017.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### Other Reports

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards and Report of Independent Accountant on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 14, 2017, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding annual financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(e)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Sheriff is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Sheriff.

#### **Other Matters**

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida February 14, 2017



## Report of Independent Accountant on Compliance with Local Government Investment Policies

To the Honorable Jerry L. Demings, Sheriff of Orange County, Florida:

#### **Report on Compliance**

We have examined the Orange County, Florida Sheriff's (the "Sheriff's") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, for the year ended September 30, 2016. Management is responsible for the Sheriff's compliance with those requirements. Our responsibility is to express an opinion on the Sheriff's compliance based on our examination.

#### Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Sheriff's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Sheriff's compliance with specified requirements.

#### **Opinion**

In our opinion, the Sheriff complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Orlando, Florida February 14, 2017

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# SUPERVISOR OF ELECTIONS ORANGE COUNTY, FLORIDA

## **FINANCIAL STATEMENTS**

Year Ended September 30, 2016



#### **Report of Independent Auditor**

To the Honorable Bill Cowles, Supervisor of Elections of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund of the Orange County, Florida Supervisor of Elections (the "Supervisor of Elections") as of and for the year ended September 30, 2016, and the related notes to the financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund of the Supervisor of Elections as of September 30, 2016, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of Orange County, Florida that is attributable to the Supervisor of Elections. They do not purport to, and do not, present fairly the financial position of Orange County, Florida as of September 30, 2016, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

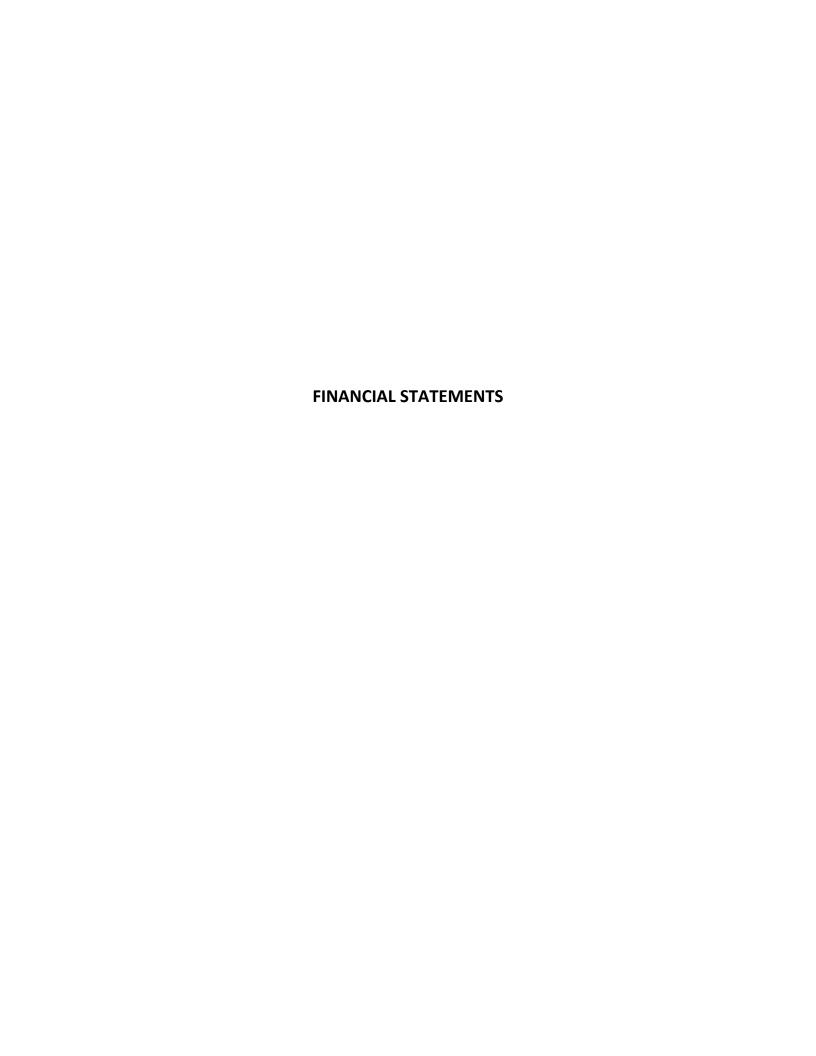
Accounting principles generally accepted in the United States of America require that the budgetary comparison information on page 11 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

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In accordance with *Government Auditing Standards*, we have also issued a report dated January 23, 2017 on our consideration of the Supervisor of Elections' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Supervisor of Elections' internal control over financial reporting and compliance.

Orlando, Florida January 23, 2017



### BALANCE SHEET - GOVERNMENTAL FUNDS

SEPTEMBER 30, 2016

	Major Funds				
		General	Sp	ecial	
		Fund	Re	venue	 Totals
ASSETS					
Cash and cash equivalents	\$	1,292,247	\$	154	\$ 1,292,401
Due from Special Revenue Fund		154			 154
Total assets		1,292,401	\$	154	\$ 1,292,555
LIABILITIES AND FUND BALANCE					
Liabilities:					
Accounts payable and accrued liabilities	\$	169,072	\$	-	\$ 169,072
Due to General Fund		-		154	154
Due to Board of County Commissioners		1,123,329			 1,123,329
Total liabilities	\$	1,292,401	\$	154	\$ 1,292,555
Fund Balance					 
Total liabilities and fund balance	\$	1,292,401	\$	154	\$ 1,292,555

# STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

YEAR ENDED SEPTEMBER 30, 2016

	Major		
	General	Special	
	Fund	Revenue	Totals
Revenues			
Board of County Commissioners appropriation	\$ 12,781,810	\$ -	\$ 12,781,810
Intergovernmental revenue	86,576	176,723	263,299
Charges for services	61,108	-	61,108
Interest income		38_	38
Total revenues	12,929,494	176,761	13,106,255
Expenditures			
Current - general government:			
Salaries and benefits	4,282,478	-	4,282,478
Operating expenditures	7,539,267	172,145	7,711,412
Capital outlay	29,973	37,276	67,249
Total expenditures	11,851,718	209,421	12,061,139
Excess of revenues over expenditures (expenditures			
over revenues)	1,077,776	(32,660)	1,045,116
Other financing uses			
Transfer to the Board of County Commissioners	(1,077,776)	<u> </u>	(1,077,776)
Total other financing uses	(1,077,776)		(1,077,776)
Excess of expenditures and other financing uses			
over revenues	-	(32,660)	(32,660)
Fund balance, beginning of year		32,660	32,660
Fund balance, end of year	\$ -	\$ -	\$ -

### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

### Note 1 – Summary of significant accounting policies

**Reporting entity** – The Orange County, Florida Supervisor of Elections (the "Supervisor of Elections") is a separately elected county official established pursuant to the Constitution of the State of Florida. The Supervisor of Elections' financial statements do not purport to reflect the financial position or the results of operations of Orange County, Florida (the "County") taken as a whole. The financial statements of the Supervisor of Elections have been prepared in accordance with the accounting principles and reporting guidelines established by the Governmental Accounting Standards Board ("GASB").

Entity status for financial reporting purposes is governed by GASB Statement No. 14, as amended. Although the Supervisor of Elections' office is operationally autonomous and legally separate from the Board, it does not hold sufficient corporate powers of its own to be considered a separate entity for financial reporting purposes. Therefore, under GASB guidelines, the Supervisor of Elections is reported as part of the primary government of the County.

**Description of funds** – The accounting records are organized for reporting purposes on the basis of two major governmental funds.

General Fund – The General Fund is a governmental fund used to account for all revenues and expenditures applicable to the general operations of the Supervisor of Elections that are not required legally or by accounting principles generally accepted in the United States of America to be accounted for in another fund.

Special Revenue Fund – The Special Revenue Fund is used to account for the proceeds of specific revenue sources that are restricted or committed to expenditures for specific purposes. The Special Revenue Fund proceeds are to be used exclusively for the purchase of voting equipment, voter education, poll worker recruitment and training, federal election activities, and polling place accessibility.

**Measurement focus, basis of accounting, and financial statement presentation -** The Supervisor of Elections' financial statements are prepared for the purpose of complying with Section 218.39(2), Florida Statutes, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits* (the "Rules"), which require the Supervisor of Elections to only present fund financial statements.

The General Fund and Special Revenue Fund are governmental funds which use the current financial resources measurement focus and modified accrual basis of accounting. Revenues are recognized when measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers amounts collected on grants within 120 days after year-end, and amounts collected on all other government funds within 60 days after year-end, to be available and thus recognizes them as revenues of the current year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments are recorded only when payment is due.

The extent to which General Fund revenues exceed General Fund expenditures is reflected as transfers out and as liabilities due to the Board of County Commissioners.

### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

### Note 1 – Summary of significant accounting policies (continued)

**Cash and cash equivalents** – The Supervisor of Elections' presents as cash and cash equivalents all demand deposits and other highly liquid investments with maturities of 90 days or less when purchased.

**Capital assets** – Tangible personal property used in the Supervisor of Elections' operations are recorded as expenditures in the General Fund at the time assets are received and a liability is incurred. Purchased assets are capitalized at historical cost in the government-wide financial statements of the County.

**Compensated absences** – The Supervisor of Elections permits employees to accumulate earned but unused vacation and sick pay benefits. The Supervisor of Elections is not legally required to and does not accumulate expendable available financial resources to liquidate this obligation. The obligation for compensated absences is accrued in the government-wide financial statements of the County. A summary of activity for the Supervisor of Elections' compensated absences obligation is as follows:

Balance, October 1, 2015	\$ 211,434
Additions	119,040
Deletions	 (95,891)
Balance, September 30, 2016	\$ 234,583

**Use of estimates** – The preparation of financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from estimates.

### Note 2 – Deposits and investments

The Supervisor of Elections follows Florida Statutes for its investment policy, which authorizes investments in certificates of deposit, savings accounts, repurchase agreements, the Local Government Surplus Funds Trust Fund administered by the Florida State Board of Administration, and obligations of the U.S. Government and government agencies unconditionally guaranteed by the U.S. Government.

Cash and cash equivalents at September 30, 2016 consist of bank deposits insured by the Federal Deposit Insurance Corporation or covered by the State of Florida collateral pool, a multiple financial institution pool with the ability to assess its members for collateral shortfalls if a member institution fails.

### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

### Note 3 - Retirement system

*Plan description* – The Supervisor of Elections' employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration.

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service, or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.60% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.00% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.00% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal year 2011, affecting new members enrolled on or after July 1, 2011 by extending the vesting requirement to eight years of credited service and increasing normal retirement to age 65 or 33 years of service regardless of age. Also, the final average compensation for these members is based on the eight highest years of salary.

### Funding Policy:

All enrolled members of the FRS Pension Plan are required to contribute 3.00% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates. The employer contribution rates by job class for the periods from October 1, 2015 through June 30, 2016 and July 1, 2016 through September 30, 2016, respectively, were as follows: regular - 7.26% and 7.52%; county elected officers - 42.27% and 42.47%; senior management - 21.43% and 21.77%; and Deferred Retirement Option Program ("DROP") participants - 12.88% and 12.99%. During the fiscal year ended September 30, 2016, the Supervisor of Elections contributed to the plan an amount equal to 11.44% of covered payroll.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

### Note 3 – Retirement system (Continued)

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligible retirees and beneficiaries receive a monthly health insurance subsidy payment of \$5 for each year of creditable service, with a minimum payment of \$30 and a maximum payment of \$150 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

In addition to the above benefits, the FRS administers a DROP. This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third party administrator selected by the State Board of Administration. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04% of payroll and by forfeited benefits of plan members.

The Supervisor of Elections recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, the HIS Plan and the defined contribution plan, amounting to \$229,517, \$43,373 and \$16,942, respectively, for the fiscal year ended September 30, 2016. The Supervisor of Elections' payments for the Pension Plan and the HIS Plan after June 30, 2016, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to \$54,231 and \$11,473, respectively. The Supervisor of Elections is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented on the government-wide financial statements of the County, following requirements of GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68, effective October 1, 2014.

The state of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the state of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000. That report may be viewed on the Florida Department of Management Services website located at <a href="https://www.dms.myflorida.com/workforce">www.dms.myflorida.com/workforce</a> operations/retirement/publications.

### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

### Note 4 – Other Postemployment Benefit (OPEB) Plan

In addition to the pension benefits described in Note 3, the Supervisor of Elections offers an OPEB Plan that subsidizes the cost of health care for its retirees and eligible dependents. Supervisor of Elections employees with at least 10 years of combined service under the Supervisor of Elections and/or the Board, County Comptroller, Property Appraiser, Sheriff, or Tax Collector who retire and immediately begin receiving benefits from the Florida Retirement System (FRS) are eligible to receive a monthly benefit of \$3 per year of service up to a maximum of \$90 per month. Additionally, Supervisor of Elections employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan at the same group rate as for active employees.

In conjunction with the implementation of GASB Statements No. 43 and 45 during fiscal year 2007, the Board established the Orange County Retiree Health Care Benefit Trust (Trust) for the Board, Supervisor of Elections and the other County officers noted above and engaged an actuarial firm to determine each participant's actuarially determined annual OPEB cost (AOC) and unfunded obligation. The AOC payment into the Trust for the 2016 fiscal year was made by the Board, which included an amount of \$19,408 attributable to the Supervisor of Elections. Additionally, the Supervisor of Elections made direct AOC payments, in the form of health care premium subsidy payments to retirees, in the amount of \$6,948. For the Supervisor of Elections, the total AOC payment of \$26,356 was 1.02% of the Supervisor of Elections' covered payroll of \$2,592,908. A full presentation of the Trust and OPEB Plan assets, liabilities, funding status, and actuarial methods and assumptions is included in the Orange County, Florida Comprehensive Annual Financial Report.

### Note 5 – Insurance coverage

Orange County maintains a self-insurance program that provides for coverage of substantially all risks. Various excess catastrophe insurance policies with a commercial carrier are also in force for claims exceeding the amount chargeable against the loss fund. The Supervisor of Elections participated in the County's self-insurance program during fiscal year 2016 at a cost of \$20,060. There have been no claim settlements in excess of insurance coverage during the three fiscal years ended September 30, 2016.

Additionally, Orange County maintains a self-insured plan for employee medical benefits. The plan covers all regular employees and certain retirees and former employees of the County and their eligible dependents, with coverage of claims up to \$800,000 per individual per year. The County has purchased an insurance policy to cover claims in excess of this amount, up to an additional \$2 million per individual per year. In accordance with the Affordable Care Act, the lifetime maximum for a covered individual is unlimited. The Supervisor of Elections participated in the County's employee medical benefits plan during the fiscal year 2016 at a cost of \$409,640.

### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

### Note 6 – Commitments and contingencies

**Operating leases** – The Board provides administrative office and warehouse space used by the Supervisor of Elections at no charge. The Board incurred \$843,589 of lease cost in connection with this office space during fiscal year 2016.

In addition, the Supervisor of Elections leases office equipment and vehicles under arrangements accounted for as operating leases. Total lease expenditures were \$44,184 for the year ended September 30, 2016. The following is a schedule of minimum future lease obligations under non-cancelable leases with terms in excess of one year:

2017	\$ 44,584
2018	22,961
2019	 15,156
Total	\$ 82,701

**Litigation** – The Supervisor of Elections is a party from time to time in various lawsuits and other claims incidental to the ordinary course of its operation, some of which are covered by the Board's self-insurance program. While the results of litigation cannot be predicted with certainty, management believes the final outcome of such litigation will not have a material adverse effect on the Supervisor of Elections' financial position.



SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL GENERAL FUND

YEAR ENDED SEPTEMBER 30, 2016

	General Fund				
	Budget		Actual	Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Board of County Commissioners appropriation	\$ 12,754,060	\$ 12,754,060	\$ 12,781,810	\$ 27,750	
Intergovernmental revenue	-	-	86,576	86,576	
Charges for services	-	-	61,108	61,108	
•					
Total revenues	12,754,060	12,754,060	12,929,494	175,434	
Expenditures					
Current - general government:					
Salaries and benefits	4,650,338	4,650,338	4,282,478	367,860	
Operating expenditures	7,685,472	7,685,472	7,539,267	146,205	
Capital outlay	418,250	418,250	29,973	388,277	
Total expenditures	12,754,060	12,754,060	11,851,718	902,342	
Excess of revenues over expenditures	-	-	1,077,776	1,077,776	
Other financing uses					
Transfers to the Board of County Commissioners	_	_	(1,077,776)	(1,077,776)	
			(1,011,110)	(1,511,115)	
Total other financing uses			(1,077,776)	(1,077,776)	
Excess of revenues over expenditures and					
other financing uses	\$ -	\$ -	\$ -	\$ -	

See Note to Schedule of Revenues and Expenditures - Budget and Actual General Fund

NOTE TO SCHEDULE OF REVENUES AND EXPENDITURES – BUDGET AND ACTUAL GENERAL FUND

FOR THE YEAR ENDED SEPTEMBER 30, 2016

**Budgetary requirements** – General Fund expenditures are controlled by appropriations in accordance with the budget requirements set forth in the Florida Statutes. The budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America.

The Supervisor of Elections is not legally required to adopt a budget for the Special Revenue Fund. Therefore, budget comparison information for this fund is not included in the Supervisor of Elections' financial statements.





# Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Bill Cowles, Supervisor of Elections of Orange County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund of the Orange County, Florida Supervisor of Elections (the "Supervisor of Elections") as of and for the year ended September 30, 2016, and the related notes to the financial statements, and have issued our report thereon dated January 23, 2017 for the purpose of compliance with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits*.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Supervisor of Elections' internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor of Elections' internal control. Accordingly, we do not express an opinion on the effectiveness of the Supervisor of Elections' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a deficiency in internal control over financial reporting, identified as Finding 2016-001 in the accompanying Schedule of Findings and Responses, that we consider to be a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Supervisor of Elections' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Supervisor of Elections' Response to Finding

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The Supervisor of Elections' response to the finding identified in our audit is described in the accompanying Schedule of Findings and Responses. The Supervisor of Elections' response was not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida January 23, 2017

### SCHEDULE OF FINDINGS AND RESPONSES

**SEPTEMBER 30, 2016** 

#### ADMINISTRATIVE SERVICES

### Recording of Grant Revenue and Expenditures separate from the General Fund

### Comment 2016-001

Criteria: Grant activity should be maintained in general ledger accounts separate from the General Fund.

Condition: The Supervisor of Elections records most revenue and expenditures transactions related to grant activities in the General Fund. At the end of the year, the Supervisor of Elections typically transfers these grant activities to the Special Revenue Fund and excludes them from the excess fees calculation. In the current year, recorded grant activities to the General Fund were not transferred and were erroneously included in the excess fees calculation. This resulted in an understatement of excess fees payable to the Board of County Commissioners (the "Board").

*Effect*: The excess fees calculation of the amount due to the Board was misstated by approximately \$172,000, prior to audit adjustment.

Cause: Grant activities recorded in the General Fund were not transferred to the Special Revenue Fund and were not removed when excess fees were calculated.

Recommendation: We recommend that grant revenues and related expenditures be reflected in the Special Revenue Fund and that such activity be excluded for purposes of calculating excess fees. Further standardization of the year end close process and review of all related journal entries would assist with ensuring this process is properly completed.

Management's Response: The Supervisor of Elections concurs with the finding of the audit and plans to review all grant revenues and related expenditures to ensure that they are properly reflected in the Special Revenue Fund. This will ensure that the proper excess fees calculation is made as of year-end.

The Supervisor of Elections is in agreement with the corrections made to the excess fees for the fiscal year 2016 through the audit adjustment process.



### **Independent Auditor's Management Letter**

To the Honorable Bill Cowles, Supervisor of Elections of Orange County, Florida:

### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Supervisor of Elections (the "Supervisor of Elections") as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated January 23, 2017.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### Other Reports

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards, Report of Independent Accountant on Compliance with Local Government Investment Policies and Schedule of Findings and Responses regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in the Schedule of Findings and Responses and in those reports, which are dated January 23, 2017, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Supervisor of Elections is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Supervisor of Elections.

#### **Other Matters**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations..

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### Purpose of this Letter

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida January 23, 2017



### Report of Independent Accountant on Compliance with Local Government Investment Policies

To the Honorable Bill Cowles, Supervisor of Elections of Orange County, Florida:

### **Report on Compliance**

We have examined the Orange County, Florida Supervisor of Elections' (the "Supervisor of Elections'") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2016. Management is responsible for the Supervisor of Elections' compliance with those requirements. Our responsibility is to express an opinion on the Supervisor of Elections' compliance based on our examination.

### Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Supervisor of Elections' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Supervisor of Elections' compliance with specified requirements.

### **Opinion**

In our opinion, the Supervisor of Elections complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Orlando, Florida January 23, 2016

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# TAX COLLECTOR ORANGE COUNTY, FLORIDA

### **FINANCIAL STATEMENTS**

Year Ended September 30, 2016



### **Report of Independent Auditor**

To the Honorable Scott Randolph, Tax Collector of Orange County, Florida:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the major fund and the aggregate remaining fund information of the Orange County, Florida Tax Collector (the "Tax Collector") as of and for the year ended September 30, 2016, and the related notes to the financial statements, as listed in the table of contents. We also have audited the financial statements of each of the Tax Collector's agency funds as of and for the year ended September 30, 2016, presented as other supplementary information in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major fund and the aggregate remaining fund information of the Tax Collector as of September 30, 2016, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each agency fund of the Tax Collector as of September 30, 2016, and the respective changes in assets and liabilities thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of Orange County, Florida that is attributable to the Tax Collector. They do not purport to, and do not, present fairly the financial position of Orange County, Florida as of September 30, 2016, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Other Matter

### Required Supplementary Information

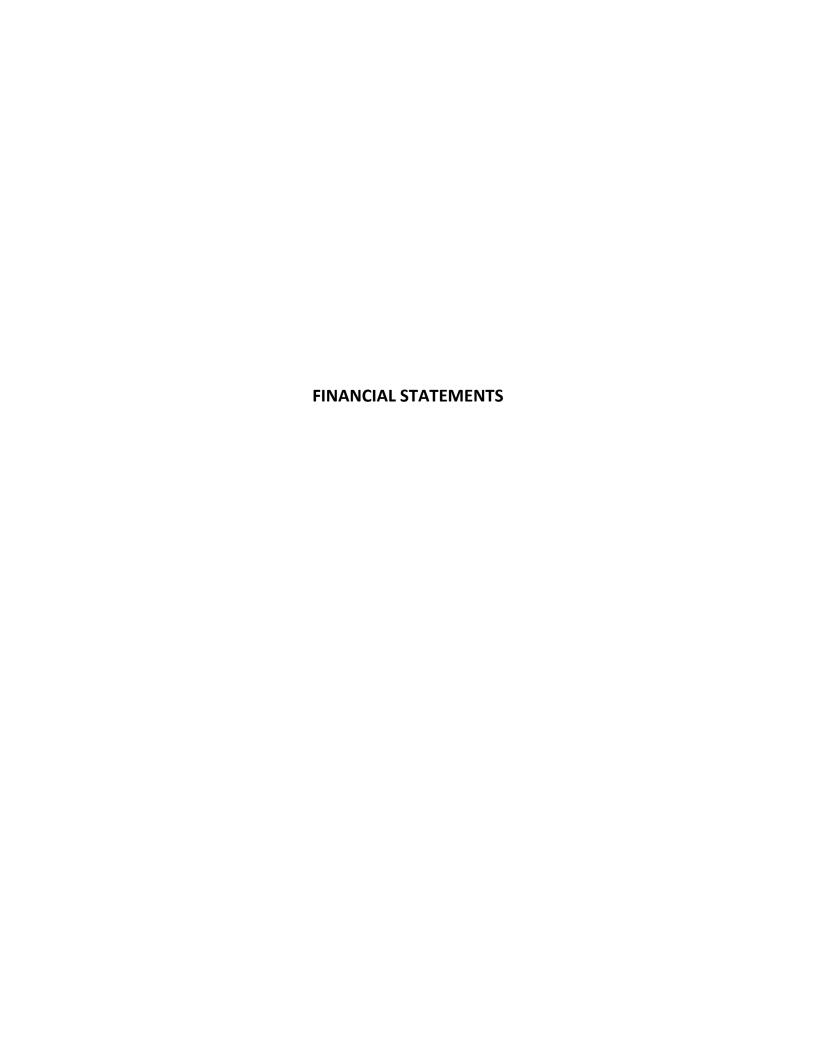
Accounting principles generally accepted in the United States of America require that the budgetary comparison information on page 13 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Reporting Required by Government Auditing Standards

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In accordance with *Government Auditing Standards*, we have also issued a report dated January 23, 2017 on our consideration of the Tax Collector's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tax Collector's internal control over financial reporting and compliance.

Orlando, Florida January 23, 2017



BALANCE SHEET GENERAL FUND

SEPTEMBER 30, 2016

ASSETS	
Cash and cash equivalents Accounts receivable	\$ 23,561,879 38,606
Total assets	\$ 23,600,485
LIABILITIES AND FUND BALANCE	
Liabilities: Accounts payable and accrued liabilities Due to Board of County Commissioners Due to other governmental agencies Unearned revenues Total liabilities	\$ 589,727 21,747,557 738,032 525,169 23,600,485
Deferred inflows of resources:  Deferred business tax collection fees	-
Fund Balance	 
Total liabilities and fund balance	\$ 23,600,485

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GENERAL FUND

YEAR ENDED SEPTEMBER 30, 2016

Revenues	
Charges for services:	
Fees and commissions	\$ 41,662,985
Interest income	 30,553
Total revenues	 41,693,538
Expenditures	
Current:	
General government:	
Salaries and benefits	14,698,791
Operating expenditures	4,317,020
Capital outlay	282,133
Total expenditures	19,297,944
Excess of revenues over expenditures	22,395,594
Other financing uses:	
Transfer to Board of County Commissioners	(21,657,562)
Transfer to other governmental agencies	(738,032)
Total other financing uses	 (22,395,594)
Excess of revenues over expenditures	
and other financing uses	-
Fund balance at the beginning of the year	
Fund balance at the end of the year	\$ _

# STATEMENT OF FIDUCIARY NET POSITION AGENCY FUNDS

SEPTEMBER 30, 2016

ASSETS	
Cash and cash equivalents	\$ 13,185,390
Total assets	\$ 13,185,390
LIABILITIES	
Due to Board of County Commissioners Due to other governmental agencies Due to individuals Deposits - installment taxes Other deposits	\$ 2,435,860 3,223,865 976,707 5,971,170 577,788
Total liabilities	\$ 13,185,390

### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

### Note 1 - Summary of significant accounting policies

**Reporting Entity** – The Orange County, Florida Tax Collector (the "Tax Collector") is a separately elected county official established pursuant to the Constitution of the State of Florida. The Tax Collector's financial statements do not purport to reflect the financial position or the results of operations of Orange County, Florida (the "County") taken as a whole.

Entity status for financial reporting purposes is governed by Governmental Accounting Standards Board ("GASB") Statement No. 14, as amended. Although the Tax Collector's Office is operationally autonomous, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, under GASB guidelines, the Tax Collector is reported as a part of the primary government of the County.

**Description of Funds** – The accounting records are organized for reporting purposes on the basis of a governmental fund and fiduciary funds.

General Fund – The General Fund is used to account for all revenues and expenditures applicable to the general operations of the Tax Collector that are not required legally or by accounting principles generally accepted in the United States of America to be accounted for in another fund.

Fiduciary Funds – Fiduciary funds of the Tax Collector are Agency Funds, which are used to account for assets held by the Tax Collector as agent.

**Measurement focus, basis of accounting, and financial statement presentation** – The Tax Collector's financial statements are prepared for the purpose of complying with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General for Local Governmental Entity Audits (the "Rules")*, which require the Tax Collector to only present fund financial statements.

The General Fund is a governmental fund which uses the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments are recorded only when payment is due.

The extent to which General Fund revenues exceed General Fund expenditures is reflected as transfers out and as liabilities to the Orange County Board of County Commissioners (the "Board") and to other governmental agencies in the same proportion as the fees paid by each governmental unit to total fees earned by the Tax Collector.

### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

### Note 1 – Summary of significant accounting policies (continued)

The Tax Collector reports the General Fund as a major governmental fund and agency funds as a fiduciary fund type. Agency funds are custodial in nature and do not involve measurement of results of operations.

**Budgetary Requirements** – Expenditures are controlled by budget appropriations in accordance with the budget requirements set forth in the Florida Statutes. The budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America.

**Cash and Cash Equivalents** – The Tax Collector's cash and cash equivalents consist of demand deposits and highly liquid investments with maturities of 90 days or less when purchased. Investments are reported at fair value.

**Capital Assets** – Tangible personal property used in the Tax Collector's operations are recorded as expenditures in the General Fund at the time assets are received and a liability is incurred. Purchased assets are capitalized at historical cost in the government-wide financial statements of the County. In addition, the Board provides administrative office space used by the Tax Collector at no charge. The Board incurred \$465,531 of lease cost in connection with this office space during fiscal 2016.

**Unearned Revenue** – Unearned revenue represents fees charged by the Tax Collector for the collection of business taxes in fiscal 2016 that relate to fiscal 2017.

**Compensated Absences** – The Tax Collector permits employees to accumulate earned but unused vacation and sick pay benefits. The Tax Collector is not legally required to and does not accumulate expendable available financial resources to liquidate this obligation. The obligation is accrued in the government-wide financial statements of the County. A summary of activity for the Tax Collector's compensated absences obligations is as follows:

Balance				Balance
October 1,			Sep	otember 30,
2015	Additions	Deletions		2016
				_
\$ 1,166,760	\$ 1,010,200	\$ (1,003,352)	\$	1,173,608
	October 1, 2015	October 1, 2015 Additions	October 1, 2015 Additions Deletions	October 1, Sep 2015 Additions Deletions

**Use of Estimates** – The preparation of financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from estimates.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

### Note 2 – Deposits and Investments

The Tax Collector had demand deposits of \$11,722,441 and investments in the Florida Cooperative Liquid Assets Securities System ("FLCLASS") of \$25,000,000 at September 30, 2016.

FLCLASS is an external investment pool reported at net realizable value. FLCLASS invests in high-quality fixed income securities for which objectives are safety and preservation of principle, daily liquidity, transparency and competitive yields, resulting in a Standard & Poor's Principle Stability Fund AAAm rating. The Tax Collector may redeem its investment in FLCLASS upon written notice.

This amount, together with \$24,828 petty cash funds on hand, comprises the total \$36,747,269 cash and cash equivalents reported at September 30, 2016 (\$23,561,879 in the General Fund and \$13,185,390 in the agency funds).

The Tax Collector's investment policy limits investment risk by restricting authorized investments to the following: certificates of deposit, interest bearing savings accounts, repurchase agreements, the Local Government Surplus Funds Trust Fund and similar investment pools authorized by the Florida Interlocal Cooperation Act, obligations of the U.S. Government, obligations of government agencies unconditionally guaranteed by the U.S. Government, certain federal instrumentalities which are U.S. Government sponsored agencies which are non-full faith and credit, money market mutual funds registered under the Federal Investment Company Act of 1940 that have an average weighted maturity of 90 days or less and be rated at least AAm or AAm-G or better by Standard & Poor's or the equivalent by another rating agency, bankers acceptances with credit quality ratings of Prime-1 and A by Moody's and A-1 by Standard and Poor's and ranked in the top 50 United States banks in terms of total assets, commercial paper with credit quality ratings of Prime-1 by Moody's and A-1 by Standard and Poor's, mortgage-backed securities which are based on mortgages that are guaranteed by a government agency for payment of principal and a guarantee of timely payment, state and/or local government taxable and/or tax-exempt debt which are general obligation and/or revenue bonds rated at least Aa by Moody's or AA by Standard & Poor's for long-term debt and MIG-2 by Moody's or SP-2 by Standard & Poor's for short-term debt, and investment funds (Section 3(c)(1) or 3(c)(7) of the Investment Company Act of 1940).

The Tax Collector's investment policy provides that, to the extent possible, investment maturities should match known cash needs and anticipated cash flow requirements.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

### Note 3 - Retirement system

### Plan Description:

The Tax Collector's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration.

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service, or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal year 2011, affecting new members enrolled on or after July 1, 2011 by extending the vesting requirement to eight years of credited service and increasing normal retirement to age 65 or 33 years of service regardless of age. Also, the final average compensation for these members is based on the eight highest years of salary.

#### Funding Policy:

All enrolled members of the FRS Pension Plan are required to contribute 3.0% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates. The employer contribution rates by job class for the periods from October 1, 2015 through June 30, 2016 and July 1, 2016 through September 30, 2016, respectively, were as follows: regular - 7.26% and 7.52%; county elected officers - 42.27% and 42.47%; senior management - 21.43% and 21.77%; and Deferred Retirement Option Program ("DROP") participants - 12.88% and 12.99%. During the fiscal year ended September 30, 2016, the Tax Collector contributed to the plan an amount equal to 9.01% of covered payroll.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

### Note 3 - Retirement system (continued)

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligible retirees and beneficiaries receive a monthly health insurance subsidy payment of \$5 for each year of creditable service, with a minimum payment of \$30 and a maximum payment of \$150 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

In addition to the above benefits, the FRS administers a DROP. This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third party administrator selected by the State Board of Administration. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members.

The Tax Collector recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, the HIS Plan and the defined contribution plan, amounting to \$636,054, \$206,971 and \$119,026, respectively, for the fiscal year ended September 30, 2016. The Tax Collector's payments for the Pension Plan and the HIS Plan after June 30, 2016, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to \$196,037 and \$61,025, respectively. The Tax Collector is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented on the government-wide financial statements of the County, following requirements of GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68, effective October 1, 2014.

The state of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the state of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000. That report may be viewed on the Florida Department of Management Services website located at <a href="https://www.dms.myflorida.com/workforce">www.dms.myflorida.com/workforce</a> operations/retirement/publications.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

### Note 4 – Other Postemployment Benefit (OPEB) Plan

In addition to the pension benefits described in Note 3, the Tax Collector offers an OPEB Plan that subsidizes the cost of health care for its retirees and eligible dependents. Tax Collector employees with at least 10 years of combined service under the Tax Collector or any other Orange County government agency who retire and immediately begin receiving benefits from the FRS are eligible to receive a monthly benefit of five dollars per year of service up to a maximum of \$150 per month. Additionally, Tax Collector employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan at the same group rate as for active employees.

In conjunction with the implementation of GASB Statements No. 43 and 45 during fiscal year 2007, the Board established the Orange County Retiree Health Care Benefit Trust (Trust) for the Board, Tax Collector and four other County officers to fund OPEB benefits at the level offered by the Board and engaged an actuarial firm to determine each participant's actuarially determined annual OPEB cost (AOC) and unfunded obligation. The AOC payment into the Trust for the 2016 fiscal year was made by the Board, which included an amount of \$194,925 attributable to the Tax Collector. Additionally, the Tax Collector made direct AOC payments, in the form of health care premium subsidy payments to retirees, in the amount of \$114,662. For the Tax Collector, the total AOC payment of \$309,587 was 2.9% of the Tax Collector's covered payroll of \$10,679,619. A full presentation of the Trust and OPEB Plan assets, liabilities, funding status, and actuarial methods and assumptions is included in the Orange County, Florida Comprehensive Annual Financial Report.

### Note 5 – Insurance coverage

Orange County maintains a self-insurance program that provides for coverage of substantially all risks. Various excess catastrophe insurance policies with a commercial carrier are also in force for claims exceeding the amount chargeable against the loss fund. The Tax Collector participated in the County's self-insurance program during fiscal year 2016 at a cost of \$51,988. There has been no claim settlements in excess of insurance coverage during the three fiscal years ended September 30, 2016.

Additionally, Orange County maintains a self-insured plan for employee medical benefits. The plan covers all regular employees and certain retirees and former employees of the County and their eligible dependents, with coverage claims up to \$800,000 per individual per year. The County has purchased an insurance policy to cover claims in excess of this amount, up to an additional \$2 million per individual per year. In accordance with the Affordable Care Act, the lifetime maximum for a covered individual is unlimited. The Tax Collector participated in the County's employee medical benefits plan during the fiscal year 2016 at a cost of \$2,042,964.

### NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

### Note 6 – Commitments

**Operating Leases** – The Tax Collector leases office space and equipment under operating lease agreements for seven tag agencies, an operations center and a warehouse located in Orange County. These lease agreements include options to extend the leases for additional terms. Total lease expenditures amounted to \$1,021,950 during the year ended September 30, 2016.

The following is a schedule by years of minimum future rentals under noncancelable operating leases as of September 30, 2016:

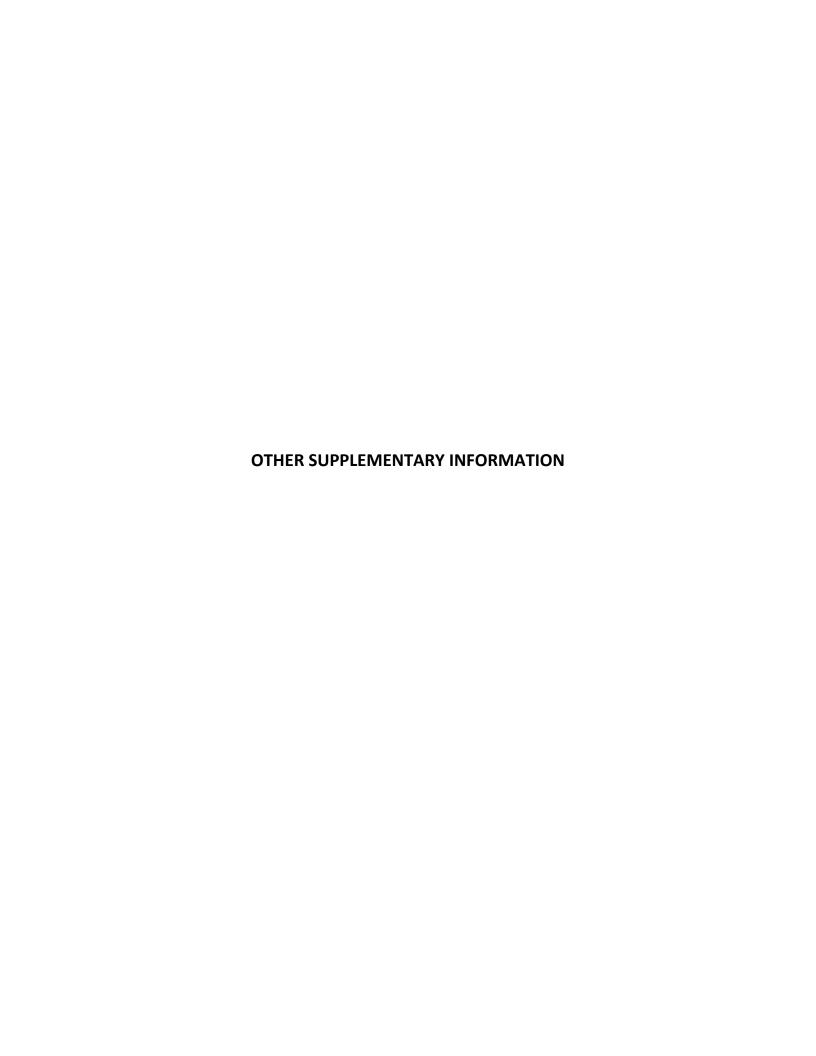
Year Ending			
September 30,	 Amount		
2017	\$ 816,815		
2018	981,456		
2019	732,365		
2020	331,793		
2021	320,002		
2022-2025	 1,039,875		
Total	\$ 4,222,306		



SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL - GENERAL FUND

YEAR ENDED SEPTEMBER 30, 2016

	General Fund			
	Bu	dget		Variance with Final Budget - Positive
	Original	Final	Actual	(Negative)
Revenues				
Charges for services:				
Fees and commissions	\$ 38,149,306	\$ 38,149,306	\$ 41,662,985	\$ 3,513,679
Interest income	17,500	17,500	30,553	13,053
Total revenues	38,166,806	38,166,806	41,693,538	3,526,732
Expenditures				
Current:				
General government:				
Salaries and benefits	15,596,057	15,478,208	14,698,791	779,417
Operating expenditures	4,703,001	4,820,850	4,317,020	503,830
Capital outlay	626,362	626,362	282,133	344,229
Total expenditures	20,925,420	20,925,420	19,297,944	1,627,476
Excess of revenues over expenditures	17,241,386	17,241,386	22,395,594	5,154,208
Other financing uses:				
Transfer to Board of County Commissioners	(17,241,386)	(17,241,386)	(21,657,562)	(4,416,176)
Transfer to other governmental agencies	-		(738,032)	(738,032)
Total other financing uses	(17,241,386)	(17,241,386)	(22,395,594)	(5,154,208)
Excess of revenues over expenditures				
and other financing uses	\$ -	\$ -	\$ -	\$ -



AGENCY FUND DESCRIPTIONS

FOR THE YEAR ENDED SEPTEMBER 30, 2016

The Combining Statement of Changes in Assets and Liabilities - All Agency Funds is presented on the following page. The purpose of each fund shown on this statement is described below.

**Property Tax Agency Fund** – To account for the collection and distribution of local property tax funds.

**Business Tax and Tag Agency Fund** – To account for the collection and distribution of funds generated from the sale of local and state licenses.

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - ALL AGENCY FUNDS

YEAR ENDED SEPTEMBER 30, 2016

	September 30, 2015	Additions	Deletions	September 30, 2016
PROPERTY TAX				
Assets				
Cash and cash equivalents	\$ 10,785,902	\$ 2,001,306,831	\$ 2,001,411,827	\$ 10,680,906
Total assets	\$ 10,785,902	\$ 2,001,306,831	\$ 2,001,411,827	\$ 10,680,906
Liabilities				
Due to other taxing units:				
Board of County Commissioners	\$ 1,814,324	\$ 670,947,013	\$ 671,509,942	\$ 1,251,395
Other governments and agencies	1,541,776	1,259,347,536	1,258,978,580	1,910,732
Due to individuals	1,122,152	55,957,884	56,110,215	969,821
Deposits - installment taxes	5,709,927	6,386,242	6,124,999	5,971,170
Other deposits	597,723	8,668,156	8,688,091	577,788
Total liabilities	\$ 10,785,902	\$ 2,001,306,831	\$ 2,001,411,827	\$ 10,680,906
BUSINESS TAX AND TAG				
Assets				
Cash and cash equivalents	\$ 2,952,054	\$ 98,472,980	\$ 98,920,550	\$ 2,504,484
Total assets	\$ 2,952,054	\$ 98,472,980	\$ 98,920,550	\$ 2,504,484
Liabilities				
Due to other taxing units:				
<b>Board of County Commissioners</b>	\$ 754,591	\$ 2,977,114	\$ 2,547,240	\$ 1,184,465
Other governments and agencies	2,186,483	95,050,281	95,923,631	1,313,133
Due to individuals	10,980	445,585	449,679	6,886
Total liabilities	\$ 2,952,054	\$ 98,472,980	\$ 98,920,550	\$ 2,504,484
TOTAL - ALL AGENCY FUNDS				
Assets				
Cash and cash equivalents	\$ 13,737,956	\$ 2,099,779,811	\$ 2,100,332,377	\$ 13,185,390
Total assets	\$ 13,737,956	\$ 2,099,779,811	\$ 2,100,332,377	\$ 13,185,390
Liabilities				
Due to other taxing units:				
Board of County Commissioners	\$ 2,568,915	\$ 673,924,127	\$ 674,057,182	\$ 2,435,860
Other governments and agencies	3,728,259	1,354,397,817	1,354,902,211	3,223,865
Due to individuals	1,133,132	56,403,469	56,559,894	976,707
Deposits - installment taxes	5,709,927	6,386,242	6,124,999	5,971,170
Other deposits	597,723	8,668,156	8,688,091	577,788
Total liabilities	\$ 13,737,956	\$ 2,099,779,811	\$ 2,100,332,377	\$ 13,185,390





# Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Scott Randolph, Tax Collector of Orange County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the major fund and the aggregate remaining fund information of the Orange County, Florida Tax Collector (the "Tax Collector") as of and for the year ended September 30, 2016, and the related notes to the financial statements, and have issued our report thereon dated January 23, 2017 for the purpose of compliance with Section 218.39(2), Florida Statutes, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*. We also have audited the financial statements of each of the Tax Collector's agency funds presented as other supplementary information in the accompanying combining fund financial statements as of and for the year ended September 30, 2016.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Tax Collector's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Tax Collector's internal control. Accordingly, we do not express an opinion on the effectiveness of the Tax Collector's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Tax Collector's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

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The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida January 23, 2017



### **Independent Auditor's Management Letter**

To the Honorable Scott Randolph, Tax Collector of Orange County, Florida:

### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Tax Collector (the "Tax Collector") as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated January 23, 2017.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### **Other Reports**

We have issued our Report on Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards and Report of Independent Accountant on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 23, 2017, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Tax Collector is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Tax Collector.

#### **Other Matters**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. Our comments are provided in Appendix A. We did not audit the Tax Collector's response and, accordingly, we express no opinion on it.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida January 23, 2017

### APPENDIX A – MANAGEMENT LETTER COMMENTS

YEAR ENDED SEPTEMBER 30, 2016

#### FINANCE DEPARTMENT

### **Year-End Closing and Related Journal Entries**

### Comment 2016-001:

*Criteria*: The calculation of business tax revenue should be prepared based only on costs relevant to the business tax collection function.

Condition: The calculation of business tax revenue initially included an excel spreadsheet formula error, resulting in an overstatement of revenues and excess fees of approximately \$101,000.

Effect. Adjustments were required to revise revenue, unearned revenue and excess fees.

Cause: The excel spreadsheet for the business tax revenue contained a formula error, which was not detected prior to audit.

Recommendation: We recommend there be a formal review of all journal entries and related support, including the calculation for business tax revenue.

Management's Response: The Orange County Tax Collector has developed a process to validate all spreadsheets prior to posting. This includes a formal review by another individual of all journal entries and related supporting documentation.



### Report of Independent Accountant on Compliance With Local Government Investment Policies

To the Honorable Scott Randolph, Tax Collector of Orange County, Florida:

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### **Report on Compliance**

We have examined the Orange County, Florida Tax Collector's (the "Tax Collector's") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2016. Management is responsible for the Tax Collector's compliance with those requirements. Our responsibility is to express an opinion on the Tax Collector's compliance based on our examination.

### Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Tax Collector's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Tax Collector's compliance with specified requirements.

### **Opinion**

In our opinion, the Tax Collector complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Orlando, Florida January 23, 2017

### **Comprehensive Annual Financial Report** Year Ended September 30, 2016



