




Interoffice Memorandum

July 10, 2017

AGENDA ITEM

TO: Mayor Teresa Jacobs
—AND—
Board of County Commissioners

FROM: Jon V. Weiss, P.E., Director 
Community, Environmental and Development
Services Department

**CONTACT PERSON: Mitchell Glasser, Manager
Housing and Community Development Division
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SUBJECT: August 1, 2017 – Consent Item
2017-2018 One-Year Action Plan

The Housing and Community Development Division has developed the 2017-2018 One-Year Action Plan for housing and community development programs funded through the United States Department of Housing and Urban Development (HUD). The One-Year Action Plan submitted annually and identifies how resources, both federal and non-federal are being used to accomplish specific objectives and priority needs identified in the Consolidated Plan. The Consolidated Plan is a strategic plan covering five federal fiscal years that identifies the county's priority housing and community development objectives. The Consolidated Plan approach is a collaborative process that complies with the requirements of the Community Development Block Grant (CDBG), Home Investment Partnership (HOME) and the Emergency Solutions Grants (ESG) formula programs.

The 2017-2018 One-Year Action Plan provides a concise summary of the actions, activities, and programs that will be implemented during Fiscal Year 2017-2018. A considerable amount of public participation and consultation was solicited in the development of the Action Plan including:

- Two public notices were advertised in local newspapers to inform the public.
- Technical Assistance workshops were conducted to explain the application process.
- A public hearing was conducted on June 21, 2017 to receive public input on the Action Plan.
- Action Plan Executive Summary was available on Orange County's website and the Orange County Public Library
- Provided a 30-day public comment period

The Action Plan will provide much needed services to the homeless, disabled, elderly and low-income residents of Orange County. Attached is the proposed budget for the Action Plan, which includes the projects and activities that will be implemented during Fiscal Year 2017-2018. The Action Plan includes funding from the CDBG Program in the amount of \$5,764,672; ESG in the amount of \$502,071; and HOME in the amount of \$1,918,069. The 2017-2018 Budget has been approved by the Community Development Advisory Board and will be submitted to the U.S. Department of HUD for their approval.

ACTION REQUESTED: Approval of 2017-2018 One-Year Action Plan and approval and execution of (1) Applications for Federal Assistance SF-424, (2) Certifications, (3) Specific Community Development Block Grant Certifications, (4) Specific HOME Certifications, and (5) Emergency Solutions Grants Certifications. All Districts

JVW/MG

Attachment

COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG)

CAPITAL IMPROVEMENT PROJECTS

Infrastructure Improvements

Holden Heights Phase IV \$ 400,000

Construction of Public Facilities

Health Care Center for the Homeless, Inc. \$ 500,000

Rehabilitation of Public Facilities

Aspire Health Partners, Inc. \$ 62,528

Covenant House Florida, Inc. \$ 70,000

Orange County Facilities Management \$ 470,000

Acquisition for Public Facilities

United Against Poverty, Inc. \$ 513,750

Total Capital Improvement Projects **\$2,016,278**

HOUSING PROJECTS

Acquisition for Affordable Housing

Site Acquisition for Affordable Housing Projects \$ 200,000

Rental Housing Rehabilitation

Multi-unit Rental Housing Rehabilitation Projects \$ 250,000

Homeowners Single Family Rehabilitation \$ 700,000

Lead Based Paint Hazard Program \$ 100,000

Housing Rehabilitation Administration \$ 482,460

Total Housing Projects **\$1,732,460**

PUBLIC SERVICES

Aspire Health Partners, Inc. \$ 52,000

Boys and Girls Clubs of Central Florida, Inc. \$ 38,000

Center for Independent Living in Central Florida, Inc. \$ 38,000

Coalition for the Homeless of Central Florida, Inc. \$ 50,000

Community Coordinated Care for Children, Inc. \$ 186,000

Community Initiatives, Inc. (Public Allies Central Florida) \$ 30,000

Covenant House Florida, Inc. \$ 35,000

Grand Avenue Economic Community Development Corp. \$ 35,000

Harbor House of Central Florida, Inc. \$ 30,000

Health Care Center for the Homeless, Inc. \$ 43,000

IMPOWER, Inc. \$ 30,000

Jewish Family Services of Greater Orlando, Inc. \$ 52,000

Life Concepts, Inc. \$ 52,000

Lighthouse Central Florida, Inc. \$ 42,000

Primrose Center, Inc. \$ 30,000

Seniors First, Inc. (Meals on Wheels) \$ 120,000

Total Public Services **\$ 863,000**

Fair Housing Activities and Training \$ 5,000

General Administration \$1,147,934

Total Administration **\$1,152,934**

TOTAL CDBG BUDGET **\$5,764,672**

HOME INVESTMENT PARTNERSHIPS (HOME)

Tenant Based Rental Assistance	\$ 1,100,000
Homeowners Single Family Rehabilitation	\$ 100,000
Rental Housing Rehabilitation	\$ 222,348
Community Housing Development Organizations	\$ 284,470
Administration	<u>\$ 189,646</u>
TOTAL HOME	\$ 1,896,464

EMERGENCY SOLUTIONS GRANT (ESG)

SHELTER OPERATIONS

Coalition for the Homeless of Central Florida, Inc.	\$ 130,000
Covenant House Florida, Inc.	\$ 60,000
Family Promise of Greater Orlando, Inc.	\$ 50,000
Harbor House of Central Florida, Inc.	<u>\$ 61,242</u>
Total Shelter Operations	\$ 301,242

RAPID REHOUSING AND STABILIZATION SERVICES

Heart of Florida United Way	<u>\$ 90,000</u>
Total Rapid Rehousing and Stabilization	\$ 90,000

HOMELESSNESS PREVENTION SERVICES

Heart of Florida United Way	<u>\$ 90,000</u>
Total Homelessness Prevention	\$ 90,000

HOMELESS MANAGEMENT INFORMATION SYSTEMS (HMIS)

Homeless Services Network of Central Florida, Inc.	<u>\$ 20,829</u>
Total HMIS	\$ 20,829

TOTAL ESG BUDGET **\$ 502,071**

TOTAL 2017-2018 ACTION PLAN BUDGET **\$8,184,812**

APPROVED
BY ORANGE COUNTY BOARD
OF COUNTY COMMISSIONERS
AUG 01 2017

2017-2018

ONE-YEAR ACTION PLAN



**Housing and Community
Development Division**
525 East South Street
Orlando, Florida 32801



Acknowledgements



Orange County Mayor Teresa Jacobs

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District 2 Commissioner: Bryan Nelson

District 3 Commissioner: Pete Clarke

District 4 Commissioner: Jennifer Thompson

District 5 Commissioner: Emily Bonilla

District 6 Commissioner: Victoria P. Siplin

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Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The statutes mandating the CDBG, HOME and ESG programs require the submission of a Five-Year Plan and a One-Year Action Plan. The Consolidated Plan provides the direction for housing and community development programs for a period of five years.

The Orange County's 2016-2020 Consolidated Plan was approved by the Board of County Commissioners on August 2, 2016. A copy of the 2016-2020 Consolidated Plan is available at:

<http://www.ocfl.net/NeighborsHousing/CommunityDevelopment.aspx>.

The Consolidated Plan covers three statutory objectives established by the U.S. Department of Housing and Urban Development (HUD):

1. Providing decent and affordable housing,
2. Creating a suitable living environment, and/or
3. Expanding economic opportunities

Orange County developed its 2016-2020 Consolidated Plan through a collaborative community engagement process. Numerous needs were identified relating to the issues of housing affordability, homelessness, and services for special needs populations, job training, and community infrastructure needs. In order to address the identified needs, the County has developed the following goals and objectives, which are aligned with the listed statutory objectives.

Goal 1: Collaborate with local and regional stakeholders on provision of affordable housing for low- to moderate-income households

- **Objective 1.1** – Preserve the existing supply of affordable housing units and ensure sustainable investments in affordable rental housing
- **Objective 1.2** – Support creation of new affordable housing units
- **Objective 1.3** – Continue housing rehabilitation efforts to support preservation and maintain quality of affordable owner-occupied housing units
- **Objective 1.4** – Expand the range of affordable housing choices and ensure access to affordable housing
- **Objective 1.5** – Increase homeownership opportunities for low to moderate income households

Goal 2: Enhance the quality of life of low- to moderate-income residents through a variety of revitalization and sustainability efforts, and social and economic activities

- **Objective 2.1** – Support infrastructure improvements and community revitalization efforts in low to moderate income neighborhoods
- **Objective 2.2** – Prevent housing discrimination in our communities
- **Objective 2.3** – Expand access to public services for low income persons to encourage self-sufficiency
- **Objective 2.4** – Continue to provide adequate access to quality public facilities for low to moderate income residents

Goal 3: Utilize a comprehensive strategy to eliminate and prevent homelessness

- **Objective 3.1** – Support activities to eliminate homelessness, particularly among literally homeless, families with children, and veterans
- **Objective 3.2** – Expand activities that lead to permanent housing and stabilization of homeless households
- **Objective 3.3** – Collaborate with the Continuum of Care (CoC) and other stakeholders to effectively share data and resources to improve delivery of homeless services
- **Objective 3.4** – Support activities that focus on preventing households from becoming homeless

2. Summarize the objectives and outcomes identified in the Plan

Orange County's Action Plan is the annual operating plan of the County's 2016-2020 Consolidated Plan designed to identify specific activities that Orange County intends to pursue. The Action Plan represents the official application to the U.S. Department of Housing and Urban Development (HUD) for the following federal entitlement programs: Community Development Block Grant (CDBG), HOME Investment Partnership Program (HOME) and the Emergency Solutions Grant (ESG). The 2017-2018 Action Plan represents the second fiscal year of the 2016-2020 Consolidated Plan, and it is effective starting October 1, 2017 through September 30, 2018.

Orange County anticipates receiving approximately \$8,184,812 to pursue community development and housing activities as follows:

- Community Development Block Grant (CDBG) – \$5,764,672
- HOME Investment Partnerships Program (HOME) – \$1,918,069
- Emergency Solutions Grants (ESG) – \$502,071

The three federal programs that are part of the 2017-2018 Action Plan are intended to satisfy a variety of community development and housing needs in Orange County. CDBG is utilized for capital improvements, infrastructure projects, affordable housing, public service activities, and grant

administration. Under the CDBG funding allocation, the amount spent on public service activities is limited to 15 percent, while administration costs are limited to 20 percent of the total allocation.

Under the HOME program, the activities to be implemented include homeowner and rental housing rehabilitation, tenant based rental assistance (TBRA), and housing activities under Community Housing Development Organizations (CHDOs). The HOME program may also be used for new housing construction activities.

CDBG and HOME grants are designed to assist very low, and low to moderate income persons (income up to 80 percent of the area's median income). The County, however, designates its allocated funding under these grants primarily to local programs and activities that typically target low-income persons (income up to 50% of the area's median income).

ESG program funds will be used to assist with emergency shelter operations (including operational expenses and essential services), homeless prevention (including financial assistance and stabilization services), and rapid re-housing (including relocation and financial assistance and stabilization services) for households at risk of homelessness or those who have recently become homeless. Under the ESG funding allocation, the amount spent on shelter operations is limited to 60 percent of the total allocation.

ESG activities target individuals and families that meet the established HUD definition of homeless, including those who are at risk of homelessness. This funding is designated for individuals and families with extremely low incomes. Unlike CDBG and HOME, ESG prevention and re-housing activities assist individuals and families with gross incomes below 30 percent of the area's median income (AMI) when they seek assistance. Incomes may reach, but may not exceed 30% of AMI during the period of assistance (homelessness prevention); for rapid re-housing, incomes may not exceed 30% of AMI at the time of re-evaluation.

Orange County's Action Plan explains how federal funds are leveraged and also provides information on planned activities, their allocated funding for the grant year, and how these activities will help the County meet the 2016-2020 Consolidated Plan goals. The 2017-2018 Action Plan is leveraged by other federal and local programs such the State Housing Initiative Program (SHIP) and local general revenue funds targeted for special housing activities (INVEST program).

This Action Plan also includes required certifications, public comments, and program specific requirements.

3. Evaluation of past performance

CDBG has served as the principal funding source for revitalization of low-income neighborhoods through a range of capital improvement projects, including infrastructure improvements and rehabilitation and construction of public facilities. Additionally, CDBG has been used to meet public service needs. Most

public service activities conducted under the current Consolidated Plan have generally met or exceeded established goals. The last completed CAPER for FY 2015-2016 reported that a total of 1,474 low-income individuals were assisted with CDBG funded public services and six (6) public facilities were rehabilitated and/or constructed, including construction of a 104-bed facility to provide shelter for victims of domestic violence and their children.

CDBG is also used to preserve affordable housing stock through housing rehabilitation activities and lead-based paint inspections. A total of 22 low-income households benefitted from CDBG-funded housing activities in FY 2015-2016.

The CAPER reported a total of 225 households benefitting from HOME activities in FY 2015-2016 in the form of tenant based rental assistance, and 25 homeowners were assisted with housing rehabilitation. Additionally, 95 affordable rental units were rehabilitated in collaboration with HANDS of Central Florida, a certified CHDO, at the Green Gables apartment complex.

The ESG Program has provided funding in Orange County to support activities aimed at assisting homeless individuals and families, and to prevent homelessness. These activities include shelter operations, homeless prevention, rapid re-housing, and data collection through the Homeless Management Information System (HMIS). HMIS allows subrecipients to manage client information and serves as a comprehensive tool for collection of the area's homeless data. The 2015-2016 CAPER reported that 975 persons were assisted with HUD's ESG allocation of \$476,755.

Orange County has also set goals in its Consolidated Plan to serve non-homeless special needs populations. These are defined by HUD as elderly, frail elderly, severely mentally ill, developmentally disabled, physical disabled persons, and persons with drug addictions, individuals living with AIDS, and victims of domestic violence. These populations are generally in the very low income category and at the highest risk of becoming homeless. Orange County administers the Shelter plus Care (S+C) program that assist homeless persons with disabilities with subsidized housing and supportive services. The 2015-2016 CAPER reported assisting 142 disabled individuals with public services, and approximately 89 chronically disabled individuals thru the Shelter Plus Care program (in addition to assisting approximately 225 elderly and/or disabled individuals in the TBRA program).

Orange County administers other federally and state funded programs. In Fiscal Year 2015-2016, the State Housing Initiatives Program (SHIP) funding assisted 140 households with down payment assistance to purchase homes. Under the Neighborhood Stabilization Program (NSP), which allows for the acquisition, demolition, rehabilitation and resale of foreclosed homes, 10 homes were sold, with additional 12 homes being listed for sale or rehabilitated. Orange County's Section 8 Housing Choice Voucher program administers rental housing subsidies for low-income households. In FY 2015-2016, rental subsidies were provided to approximately 1,198 households. Additionally, 40 veterans received subsidies under the Veterans Administration Supportive Housing (VASH) program.

4. Summary of Citizen Participation Process and consultation process

Orange County's Citizen Participation Plan (CPP) is intended to establish the procedures and standards for citizen participation. All Orange County citizens, in particular low and moderate income persons and those living in slum and blighted areas, are encouraged to participate in the planning, implementation and assessment of its Community Development Block Grant, HOME Investment Partnerships and Emergency Solutions Grants programs.

Citizens are encouraged to participate in all stages of the planning process, including funding allocations, and implementation and evaluation of program activities designed to meet high-priority needs. The following steps were taken to broaden citizen participation in the consolidated planning process.

- A public notice announcing the funding opportunities and making an initial announcement of the 2017-2018 Action Plan was published in the Orlando Sentinel on February 26, 2017 and in El Sentinel, a weekly publication in Spanish, on February 25, 2017.
- A Request for Applications (RFA) process for nonprofit organizations, community organizations, County Divisions, and participating jurisdictions interested in submitting proposals to address the housing and community development needs in the community was done in March-April of 2017. Two technical assistance workshops were conducted on March 8, 2017 to assist applicants with the RFA process. Two public meetings were held on April 21, 2017 and April 24, 2017 to entertain project proposals. A third public meeting was held on May 17, 2017 to discuss project recommendations and the proposed 2017-2018 One-Year Action Plan budget.
- The second public notice was published on June 18, 2017 in the Orlando Sentinel, and another public notice was published in Spanish in El Sentinel on June 17, 2017 announcing availability of the draft Action Plan document and the dates for the public comment period.
- Upon the publication of the second notice, the draft plan was made available to the public through the internet, at the local public library, and at the Office of Housing and Community Development. Comments and suggestions were recorded and considered as additions and/or revisions to the plan. The comment period for these documents was from June 19, 2017 through July 18, 2017.
- Orange County residents were provided with another opportunity to comment on the proposed Consolidated Plan and the Action Plan at a public hearing held on June 21, 2017 at 6:00 p.m. at the Orange County Internal Operations Center located at 400 E. South Street in Orlando. All comments recorded during the public review period and public hearings are added to the final Consolidated Plan and the Action Plan. The second public hearing with the Board of County Commissioners (BCC) is scheduled for August 1, 2017.

5. Summary of public comments

The public comment period was open from June 19, 2017 to July 18, 2017. Any comments received during the public hearing or within the 30-day review period, as well as any subsequent responses, are included in Appendix B of the Action Plan.

6. Summary of comments or views not accepted and the reasons for not accepting them

Any comments or views received but not accepted, and the reasons for not accepting the comments or views, are included in Appendix B of the Action Plan.

7. Summary

In Fiscal Year 2017-2018, Orange County will continue focusing on addressing four priority needs identified in the 2016-2020 Consolidated Plan – affordable housing, homelessness, public services, and non-housing community development – while meeting at least one of the three statutory objectives listed below:

- Providing decent and affordable housing,
- Creating a suitable living environment, and/or
- Expanding economic opportunities

The 2016-2020 Consolidated Plan outlined three goals and associated objectives to address the identified needs. In Fiscal Year 2017-2018, Orange County will continue to collaborate with community stakeholders, developers of affordable housing, non-profit organizations, and local government agencies to implement activities aimed at advancing these goals and objectives. The County has policies and procedures in place related to the risk assessment, project selection and monitoring, and maintaining compliance with federal regulations, to ensure transparency and accountability.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	ORANGE COUNTY	
CDBG Administrator	ORANGE COUNTY	CEDS/Housing and Community Development
HOME Administrator	ORANGE COUNTY	CEDS/Housing and Community Development
ESG Administrator	ORANGE COUNTY	CEDS/Housing and Community Development

Table 1 – Responsible Agencies

Narrative (optional)

The Orange County Housing and Community Development Division, which is part of the Community, Environmental, and Development Services Department (CEDS), serves as the lead agency responsible for administering the programs and activities outlined in the 2016-2020 Consolidated Plan and the 2017-2018 Action Plan.

The County also has Community Development Block Grant (CDBG) interlocal agreements with three of its municipalities – City of Winter Park, City of Maitland, and the City of Ocoee.

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

Orange County consulted with various public and private entities in developing the 2017-2018 One-Year Action Plan. To ensure success of its community revitalization efforts and quality of services being provided in the community, the County routinely solicits input from neighborhood and community organizations by attending various community meetings. Furthermore, staff from the Housing and Community Development Division works closely with other County Departments and Divisions to make sure that services for low-income and homeless individuals are provided in a consistent and efficient manner. The following section provides a summary of the consultation process, including identification of the agencies that participated in the process. Orange County's efforts to enhance coordination between public and private agencies are also specified below.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

Orange County regularly enters into partnerships with public agencies and non-profit organizations to fund activities that advance the goals and objectives of the 2016-2020 Consolidated Plan. More specifically, Orange County coordinates with a variety of agencies to provide affordable and supportive housing and services to homeless persons, children, and special needs populations, including elderly/frail elderly, persons with mental and/or physical disabilities, persons in need of mental health and substance abuse services, and victims of domestic violence.

The County does not own or operate any public housing units; however, it coordinates with the Orlando Housing Authority and Winter Park Housing Authority on provision of public housing to very low, low and moderate income persons, especially the elderly and persons with disabilities. Both agencies have provided input and information for the FY 2017-2018 Action Plan.

The City of Orlando, Orange County's Ryan White Care Act Office and HIV Health Services Planning Council work together to find mechanisms to incorporate HOPWA services with Ryan White benefits to provide housing and support to persons with HIV/AIDS and their families. It should be noted that on August 23, 2016, Orange County and the City of Orlando entered into an intergovernmental agreement made the Orange County Health Services Department the administrator of the HOPWA grant for the City of Orlando, as of October 1, 2016. Orange County already administers the Ryan White Part A program, which funds medical and supportive services. It was decided that integrating the two programs was the best way to improve outcomes for clients accessing services.

Finally, the County, together with the City of Orlando and Osceola and Seminole counties, is part of the Regional Affordable Housing Initiative that aims to develop a collective approach for addressing the affordable housing crisis in the Central Florida region.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Central Florida CoC (CoC-507) serves three counties – Orange, Osceola, and Seminole, as well as the cities of Orlando, Kissimmee, and Sanford. Homeless Services Network of Central Florida (HSN) is the lead agency for the Central Florida Continuum of Care (CoC), and it funds programs that provide permanent supportive housing (rental assistance), rapid re-housing, coordinated assessment services, and support of Homeless Management Information System (HMIS). Orange County staff stays constantly involved into the CoC activities and initiatives by participating in monthly membership meetings, during which on-going issues are discussed and announcements are made, and takes part in several subcommittees. More specifically, the County staff regularly attends the CoC's Planning, Governance and Resource Allocation subcommittee meetings and participates in other activities.

It should be noted that Orange County Government remains the single largest funder of public services for the homeless in Central Florida, contributing more than \$5 million annually for a variety of services, including housing, supportive services, crisis assistance, eviction prevention, and mental health and substance abuse assessment. Annually, the County provided \$1.5M in general revenue funds for the Rapid Re-housing Program that is administered by the HSN. Finally, Orange County serves chronically homeless adults, veterans and vulnerable families and children through a variety of commissions and programs, including the following: Families, Health and Social Services programs; Domestic Violence and Child Abuse Commission; Youth Mental Health Commission; the Belvin Perry Jr. Central Receiving Center (CRC), which has been a single point of entry for mental health and substance use disorders and homelessness since its opening in 2003; and the Prescription Drug Task Force that was formed to examine the issues associated with addiction and to develop prevention strategies.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Orange County advertised its request for applications for the CDBG public services and ESG homeless services funding in March of 2017. The CoC's designated agency, the Homeless Services Network of Central Florida (HSN), was asked to participate in the review and evaluation of homeless project proposals to be funded under the ESG program. Additionally, Orange County continues to provide funding to the HSN to support administration of the Homeless Management Information System (HMIS) and ensure that agencies that receive ESG funding can obtain training on and access to the HMIS to provide programmatic reports to Orange County when submitting their reimbursement requests.

As part of the CoC network, Orange County continues to focus on effectively using the Housing First approach to quickly stabilize and rapidly-rehouse homeless individuals and families. In that regard, Orange County supports the CoC's efforts to enhance the systems support of the Housing First approach

by improving the data quality in the HMIS and expanding the use of the Coordinated Entry System (CES) among providers on homeless services in the Central Florida region. Furthermore, Orange County, through its participation in the CoC subcommittee meetings, has an opportunity to comment on program policies and procedures (for programs such as rapid re-housing and homelessness prevention) that aim to ensure the consistency in the delivery of services for homeless individuals and families among the agencies within the Continuum.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	ORANGE COUNTY
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - County Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy Lead-based Paint Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Orange County developed its FY 2017-2018 Action Plan in consultations with other jurisdictions, the County Departments and Divisions, the Community Development Advisory Board, the Affordable Housing Advisory Board, local non-profit agencies and advocacy groups; participation in public meetings and community meetings; and data collection. Feedback obtained from these public and community stakeholders helped the County to select activities aimed at advancing goals and objectives of the 2016-2020 Consolidated Plan.
2	Agency/Group/Organization	SEMINOLE COUNTY
	Agency/Group/Organization Type	Housing Services - Housing Other government - County Planning organization
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Affordable Housing
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Staff from the Orange County Housing and Community Development Division has collaborated with Seminole County within the framework of the Regional Affordable Housing Initiative. This collaboration is aimed at addressing the affordable housing need identified in the 2016-2020 Consolidated Plan, and Goal 1 of the Consolidated Plan related to the provision of affordable housing for low to moderate income households.
3	Agency/Group/Organization	OSCEOLA COUNTY
	Agency/Group/Organization Type	Housing Services - Housing Other government - County
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Affordable Housing

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Staff from the Orange County Housing and Community Development Division has collaborated with Osceola County within the framework of the Regional Affordable Housing Initiative. This collaboration is aimed at addressing the affordable housing need identified in the 2016-2020 Consolidated Plan, and Goal 1 of the Consolidated Plan related to the provision of affordable housing for low to moderate income households.
4	Agency/Group/Organization	ORLANDO
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Service-Fair Housing Other government - Local
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Projects - capital improvements
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Staff from the Orange County Housing and Community Development Division has collaborated with the City of Orlando within the framework of the Regional Affordable Housing Initiative. This collaboration is aimed at addressing the affordable housing need identified in the 2016-2020 Consolidated Plan, and Goal 1 of the Consolidated Plan related to the provision of affordable housing for low to moderate income households. The County staff has also met regularly with the City staff to discuss on-going projects that are funded by both agencies, as well as potential projects to be funded - to avoid duplication of services and allow for better coordination of efforts.

5	Agency/Group/Organization	Housing Authority of City of Winter Park
	Agency/Group/Organization Type	Housing PHA Services - Housing Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Public Housing Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Winter Park Housing Authority (WPHA) was consulted on the sections of the FY 2017-2018 Action Plan related to public housing. Furthermore, an executive director of the WPHA is a member of the Affordable Housing Advisory Board (AHAB).
6	Agency/Group/Organization	ORLANDO HOUSING AUTHORITY
	Agency/Group/Organization Type	Housing PHA Services - Housing Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Public Housing Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Orlando Housing Authority (OHA) was consulted on the sections of the FY 2017-2018 Action Plan related to public housing.
7	Agency/Group/Organization	Homeless Services Network of Central Florida
	Agency/Group/Organization Type	Services - Housing Services-homeless Service-Fair Housing Regional organization

	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Orange County has coordinated with the Homeless Services Network of Central Florida (HSN), the lead agency for the CoC, in developing sections related to the needs of homeless individuals and special needs persons. The agency has also participated in the review and evaluation of the application proposals for the projects and activities to be funded under the ESG program.
8	Agency/Group/Organization	Lake Mann Neighborhood Association
	Agency/Group/Organization Type	Business and Civic Leaders Neighborhood Association
	What section of the Plan was addressed by Consultation?	Economic Development Anti-poverty Strategy Quality of Life - capital improvements
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Form of consultation - community meeting. The organization was consulted on the community needs, and it was asked to provide input on the design of the proposed capital improvement project in the area.
9	Agency/Group/Organization	Holden Heights Community Center
	Agency/Group/Organization Type	Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development Anti-poverty Strategy Quality of Life - infrastructure improvements

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Orange County has met with representatives of the Holden Height Community Development Corporation to discuss the immediate community needs (housing, rehab, infrastructure improvements), and to develop a strategy for the future. The status of the existing infrastructure improvement project was also reviewed.
10	Agency/Group/Organization	Tildenville Safe Neighborhood
	Agency/Group/Organization Type	Civic Leaders Neighborhood Association
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Quality of Life
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Form of consultation - community meeting. The Tildenville Safe Neighborhood association, administered by the Orange County Neighborhood Preservation and Revitalization Division, was consulted on immediate community needs, such as safety and housing rehabilitation.
11	Agency/Group/Organization	Orlando Regional Realtor Association
	Agency/Group/Organization Type	Housing Services - Housing Service-Fair Housing Regional organization
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Affordable Housing
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The County staff, along with representative from other local governments, public housing authorities, and non-profit agencies, participated in the roundtable discussion of regional affordable housing issues; the discussions will be on-going.
12	Agency/Group/Organization	Community Legal Services of Mid-Florida

	Agency/Group/Organization Type	Housing Services - Housing Service-Fair Housing Regional organization
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Fair Housing
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Orange County continues to partner with the Community Legal Services of Mid-Florida on issues related to affirmatively furthering fair housing. The agency investigates fair housing complaints received in Orange County, hosts trainings and events. The County, together with the agency, continues to participate in planning and sponsorship of the annual Fair Housing Summit that takes place in April of each year.

Identify any Agency Types not consulted and provide rationale for not consulting

Orange County has consulted with multiple public, private, and non-profit agencies and community advocacy groups in developing the 2017-2018 Action Plan. No agencies were intentionally left out of this consultation process.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Homeless Services Network of Central Florida (HSN)	HSN is the lead agency for the Continuum of Care, which covers Orange, Osceola, and Seminole Counties, as well as the Cities of Orlando, Kissimmee, and Sanford. Orange County has obtained input from the CoC on the applications for the provision of homeless services under the ESG program. The County continues to support implementation of the Housing First approach and its support systems, the Homeless Management Information System (HMIS) and the Coordinated Entry System (CES) to help with rapid re-housing of homeless individuals and families.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
City of Orlando FY 2017-2018 Action Plan	City of Orlando	The County staff regularly meets with the City staff to discuss activities funded and those that are planned to be funded in the upcoming year to ensure efficient delivery of services and avoid duplication of efforts.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Orange County's Citizen Participation Plan (CPP) is intended to establish the procedures and standards for citizen participation. All Orange County citizens, in particular low and moderate income persons and those living in slum and blighted areas, are encouraged to participate in the planning, implementation and assessment of its Community Development Block Grant, HOME Investment Partnerships and Emergency Solutions Grants programs.

Citizens are encouraged to participate in all stages of the planning process, including funding allocations, and implementation and evaluation of program activities designed to meet high-priority needs. The following steps were taken to broaden citizen participation in the consolidated planning process.

- A public notice announcing the funding opportunities and making an initial announcement of the 2017-2018 Action Plan was published in the Orlando Sentinel on February 26, 2017 and in El Sentinel, a weekly publication in Spanish, on February 25, 2017.
- A Request for Applications (RFA) process for nonprofit organizations, community organizations, County Divisions, and participating jurisdictions interested in submitting proposals to address the housing and community development needs in the community was done in March-April of 2017. Two technical assistance workshops were conducted on March 8, 2017 to assist applicants with the RFA process. Two public meetings were held on April 21, 2017 and April 24, 2017 to entertain project proposals. A third public meeting was held on May 17, 2017 to discuss project recommendations and the proposed 2017-2018 One-Year Action Plan budget.
- The second public notice was published on June 18, 2017 in the Orlando Sentinel, and another public notice was published in Spanish in El Sentinel on June 17, 2017 announcing availability of the draft Action Plan document and the dates for the public comment period.
- Upon the publication of the second notice, the draft plan was made available to the public through the internet, at the local public library, and at the Office of Housing and Community Development. Comments and suggestions were recorded and considered as additions and/or revisions to the plan. The comment period for these documents was from June 19, 2017 through July 18, 2017.
- Orange County residents were provided with another opportunity to comment on the proposed Consolidated Plan and the Action Plan at a public hearing held on June 21, 2017 at 6:00 p.m. at the Orange County Internal Operations Center located at 400 E. South Street in

Orlando. All comments recorded during the public review period and public hearings are added to the final Consolidated Plan and the Action Plan. The second public hearing with the Board of County Commissioners (BCC) is scheduled for August 1, 2017.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Newspaper Ad	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p> <p>Public and Non-profit agencies</p>	Public notice announcing the funding opportunities and making an initial announcement of the 2017-2018 Action Plan was published in the Orlando Sentinel on February 26, 2017 and in El Sentinel, a weekly publication in Spanish, on February 25, 2017.	As a result of the publication, thirty-seven applications for CDBG and ESG funding were submitted for review and consideration.	Applications recommended for funding were incorporated into the 2017-2018 Action Plan.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Public Meeting	Public and Non-profit agencies	Request for Applications (RFA) process for non-profit agencies, community organizations, County Divisions, and participating jurisdictions interested in submitting proposals to address the housing and community development needs in the community included two technical assistance workshops, which were held on March 8, 2017, to assist applicants with the RFA process. Two public meetings were held on April 21, 2017 and April 24, 2017 to entertain project proposals. The third public meeting was held on May 17, 2017 to discuss project recommendations and the proposed 2017-2018 One-Year Action Plan budget.	During the public meetings, each agency had an opportunity to present their proposal and answer questions from staff and members of the Community Development Advisory Board.	Applications recommended for funding were incorporated into the 2017-2018 Action Plan.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Newspaper Ad	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p> <p>Public and Non-profit agencies</p>	The second public notice was published in local newspapers informing the public about the availability of the draft Action Plan document listing recommended funding of activities for the Fiscal year 2017-2018. The second public notice was published on June 18, 2017 in the Orlando Sentinel, and another public notice was published in Spanish in El Sentinel on June 17, 2017.	No comments were received on the draft document.	No comments were received.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Public Hearing	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p> <p>Public and Non-profit agencies</p>	A public hearing for the 2017-2018 One-Year Action Plan was held on June 21, 2017 at 6:00 p.m. at the Orange County Internal Operations Center located at 400 E. South Street in Orlando. All comments recorded during the public review period and public hearings are added to the final Action Plan.	No comments were received on the draft document.	No comments were received.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
5	Internet Outreach	<p>Minorities</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p> <p>Public and Non-profit agencies</p>	Once the public notice was advertised, the draft plan was made available to the public through the internet, at the local public library, and at the Office of Housing and Community Development. Comments and suggestions are recorded and considered as additions and/or revisions to the plan. The comment period for these documents was from June 19, 2017 through July 18, 2017.	No comments were received on the draft document.	No comments were received.	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c) (1, 2)

Introduction

Federal resources are critical to addressing local housing and community development needs. All strategies and activities planned under the Consolidated Plan contribute to promoting economic opportunities in our jurisdiction by providing many low- to moderate-income persons and households with access to services and employment opportunities, financial stabilization, and affordable housing. These funds also result in collective efforts that include partnerships with many local nonprofit organizations and contracts awarded to private businesses. Many of these strategies and activities cannot be implemented without the anticipated resources listed in this section.

Priority Table

Program	Source of Funds	Uses of Funds	Expected Amount Available				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		

Program	Source of Funds	Uses of Funds	Expected Amount Available				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	5,764,672	0	0	5,764,672	16,500,000	The CDBG program is utilized to address neighborhood revitalization, anti-poverty strategies, housing and other special needs in our community. This program receives the highest funding allocation of the formula grant entitlement programs for housing and community development in the Consolidated Plan. Orange County has received CDBG since the late 1970s and over 45 million dollars have been invested to benefit low to moderate income neighborhoods in Orange County.

Program	Source of Funds	Uses of Funds	Expected Amount Available				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	1,918,069	0	1,000,000	2,918,069	5,400,000	Orange County is a participating jurisdiction under the HOME program since the 1990s. The use of HOME funds for affordable housing is an essential element of Orange County's Consolidated Plan for expanding the supply, affordability, and availability of decent, safe, sanitary and affordable housing. Before committing funds to projects, Orange County evaluates the project in accordance with the guidelines of the HOME program. HOME funds are also used to create affordable housing units in partnership with Community Housing Development Organizations (CHDOs).

Program	Source of Funds	Uses of Funds	Expected Amount Available				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	502,071	0	0	502,071	1,500,000	ESG is utilized for operations of homeless shelter, rapid re-housing and the provision of services for homeless individuals and families. The program requires that grantees develop and implement procedures to manage client information and ensure the confidentiality of records of any domestic violence shelter under projects assisted with ESG funds. The collection of data and reporting must be implemented using the Homeless Management Information System (HMIS) and HUD established standards.

Program	Source of Funds	Uses of Funds	Expected Amount Available				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
General Fund	public - local	Housing Multifamily rental new construction Multifamily rental rehab Rapid re-housing (rental assistance)	3,276,000	0	0	3,276,000	500,000	The INVEST in our HOME for Life is a local government initiative that provides funding to promote leveraging homeless efforts and the development of affordable housing. These funds will provide leverage to federal housing and homeless programs.
HUD-VASH	public - federal	Rental Assistance	290,000	0	0	290,000	750,000	VASH funds are administered by the Section 8 Program under the Housing and Community Development Division to assist homeless veterans in need of permanent housing.
Section 8	public - federal	Admin and Planning Rental Assistance	10,086,224	0	0	10,086,224	30,000,000	Orange County's Section 8 Program has 1,198 active HCV units. Funding is utilized for rental assistance and administration. In addition, there are 680 vouchers from out of state.
Shelter Plus Care	public - federal	Housing Rental Assistance	674,601	0	0	674,601	1,800,000	Shelter Plus Care is part of the Continuum of Care Program, and it provides funding for housing for chronically homeless individuals.

Program	Source of Funds	Uses of Funds	Expected Amount Available				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other	public - local	Homebuyer assistance Homeowner rehab Housing Multifamily rental new construction Multifamily rental rehab New construction for ownership Other	4,300,495	0	0	4,300,495	15,000,000	The State Housing Initiatives Partnership Program (SHIP) provides funds to Orange County as an incentive to create partnerships that produce and preserve affordable homeownership and rental housing. The program serves very low to moderate income families. For FY 2017-2018 Orange County anticipates receiving new funds in the amount of \$4.3M and has a fund balance of \$8.5M. SHIP has set aside funding for housing for special needs populations and homeless. These funds are used as a match for HOME or to meet other matching requirements.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Local government funds and state (SHIP) funds will be used to meet the matching requirements of the HOME program. Additionally, Orange County will ensure the provision of the matching requirements for all ESG subrecipients prior to the commitment of ESG funds. If any administration funds are utilized under ESG, these funds will be matched by Orange County as well. Since affordable housing continues to be a

high priority in Orange County, HOME funds are usually used to leverage other funding sources. Orange County anticipates receiving a SHIP allocation of \$4,300,000 in FY 2017-2018. The continuing INVEST in our HOME for Life program in Orange County, funded by general revenue sources, will add an additional \$3.3 M in FY 2017-2018 and an additional \$500,000 over the next three years of the Consolidated Plan to help eliminate homelessness and create new affordable housing units. These programs will add significant leverage and additional resources to the strategies identified in the Consolidated Plan.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

As in previous years, Orange County's Real Estate Division will coordinate with the Housing and Community Development Division for the use of publicly owned land or acquired property, to expand federally funded neighborhood revitalization efforts or for the development of affordable housing. This coordination will help address both the housing and neighborhood revitalization strategies planned for our jurisdiction's Consolidated Plan.

Discussion

Formula grants under the Consolidated Plan are noncompetitive awards based on a predetermined formula. These programs include the following HUD entitlement programs:

- Community Development Block Grant (CDBG) – the County expects to receive \$5,764,672 in FY 2017-2018 and an average of \$5.5M annually for the remainder three years of the Consolidated Plan.
- HOME Investment Partnerships Program (HOME) – the County expects to receive \$1,918,069 in FY 2017-2018 and an average of \$1.8M annually for the remainder three years of the Consolidated Plan.
- Emergency Solutions Grants (ESG) – the County expects to receive \$502,071 in FY 2017-2018 and an average of \$500,000 annually for the remainder three years of the Consolidated Plan.

Orange County also administers the Housing Choice Voucher Program (Section 8) under which approximately \$10M are utilized annually to provide rental subsidies to low income households in Orange County. In addition, the Housing and Community Development Division administers 65 HUD-VASH rental vouchers for veterans and 680 out-of-state vouchers from the HUD Section 8 portability program. Furthermore, Shelter Plus Care funding in the amount of \$674,601 is utilized to help chronically homeless individuals with permanent housing and supportive housing.

The State of Florida SHIP program's allocation for Orange County, as estimated by the Florida Housing Coalition, is \$4.3M. This allocation is generally targeted for affordable housing development, downpayment assistance, affordable housing preservation and housing counseling. New activities under SHIP may include rental assistance for homeless households and set-asides for homeless on SHIP assisted affordable housing projects. To further its commitment to providing affordable housing for the County residents, Orange County has allocated \$5M in General Revenue funds for the development of affordable housing, and an additional \$1.5M for the next five years for rapid re-housing activities for homeless families and individuals. In FY 2016-2017, of the total \$5M allocated from the general revenue funds, \$1,724,000 were spent on two affordable housing projects, and close to \$1M has been spent to rapidly re-house homeless families.

Finally, in relation to program income, HOME and CDBG program income received is entered into IDIS and drawn before any program funds. Additionally, Orange Country has five (5) homes that will be available for sale under the NSP program. The sales proceeds from these homes (approximately \$900,000) will be added to the NSP program income. The County anticipates undertaking the NSP program closeout once all the program funds have been expended. Subsequently, all of the NSP program income will be transferred to the CDBG program in IDIS and used for eligible CDBG activities, including, but not limited to, provision of affordable housing.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Provide Affordable Housing	2016	2020	Affordable Housing Public Housing Homeless Non-Homeless Special Needs	County-wide	Affordable Housing	CDBG: \$1,732,460 HOME: \$1,918,069 General Fund: \$1,000,000 Section 8: \$10,056,224 SHIP: \$3,300,000	Rental units constructed: 80 Household Housing Unit Rental units rehabilitated: 112 Household Housing Unit Homeowner Housing Added: 5 Household Housing Unit Homeowner Housing Rehabilitated: 100 Household Housing Unit Direct Financial Assistance to Homebuyers: 196 Households Assisted Tenant-based rental assistance / Rapid Rehousing: 2053 Households Assisted Housing for Homeless added: 14 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
2	Enhance the Quality of Life	2016	2020	Non-Homeless Special Needs Non-Housing Community Development	County-wide	Non-Housing Community Development Public Services	CDBG: \$2,879,278	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 30000 Persons Assisted Public service activities other than Low/Moderate Income Housing Benefit: 1500 Persons Assisted
3	Eliminate Homelessness	2016	2020	Homeless	County-wide	Homelessness	HOME: \$110,000 ESG: \$502,071 General Fund: \$500,000 HUD-VASH: \$290,000 Shelter Plus Care: \$674,601	Tenant-based rental assistance / Rapid Rehousing: 308 Households Assisted Homeless Person Overnight Shelter: 780 Persons Assisted Homelessness Prevention: 35 Persons Assisted

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Provide Affordable Housing
	Goal Description	<p>The production and preservation of affordable, safe and decent housing is a top priority in Orange County. All housing activities are supported by a combination of federal, state and local funding and used strategically to obtain maximum leverage of funding. Planned activities include rental housing rehabilitation, rental subsidies, financial incentives for new housing development, projects completed in partnership with Community Housing Development Organizations (CHDOs), regulatory incentives, rehabilitation of single-family homes, Lead-Based Paint Hazard program, and financial incentives for first-time home buyers.</p> <p>FY 2017-2018 funding investments into affordable housing goal will have the following outcome indicators:</p> <ul style="list-style-type: none"> • 77 units of permanent supportive housing will be rehabilitated at the Wayne Densch Center (carry-over project from FY 2016-2017); • 100 low income homeowners will be assisted with housing rehabilitation services (including lead-based paint testing and abatement, when necessary); • 80 rental units will be constructed for low income seniors at the next phase of Emerald Villas (RFP for the project to be issued in FY 2017-2018); • 5 NSP homes will be available for sale for low to moderate income homebuyers; • 140 first-time home buyers will be assisted with down payment under the State Housing Initiatives Program (SHIP); • 56 low-income homeowners (Habitats' New Horizon Project) will receive financial incentives; • 35 rental housing units will be rehabilitated in partnership with a CHDO (Forest Edge Apartments, HOME program); • 175 households will be assisted with HOME Tenant Based Rental Assistance subsidies (9 homeless households will be reported under the Action Plan homeless goal #3); 1,198 households will be assisted with Orange County's Section 8 Housing Choice Vouchers; 680 out-of-state vouchers will administered by the Section 8 program, for a total of 2,053 households assisted with rental subsidies.

2	Goal Name Goal Description	<p>Enhance the Quality of Life</p> <p>In FY 2017-2018 Orange County intends to implement a variety of activities aimed at improving the quality of life of low to moderate income households in the County. These activities include capital improvement projects and public service activities. Capital improvement projects are primarily funded by CDBG dollars, and they address a variety of infrastructure improvements and public facility needs in low to moderate income communities. The implementation of capital projects also provides economic opportunities in low income neighborhoods by encouraging the creation and/or retention of jobs. Capital projects funded by CDBG in FY 2017-2018 will benefit approximately 30,000 low to moderate income individuals and will consist of the following activities:</p> <ul style="list-style-type: none"> • Continuation of infrastructure improvements in the Holden Heights area in partnership with Orlando Utilities Commission and Stormwater Management Division; • Orange Blossom Family Health at Ivey Lane – construction of a 12,000 sq. ft. facility in the Ivey lane community (Note: this is a multi-year project which received \$500,000 in CDBG funding in FY 2016-2017); • Rehabilitation of facilities at the Aspire Women and Children’s Residential Treatment Program, to include roof replacement, interior renovations, and restroom renovations; • Building renovations at the Project S.a.F.E. (Covenant House) for homeless youth, to include roof repairs, gutters, and flooring; • Funding for the ADA improvements and upgrades at the East Orange Community Center (includes design and construction costs); and • Expansion of homelessness prevention services at the United Against Poverty (UAP) Orlando campus, to include property acquisition and addition of office space. <p>Additionally, expanding access to public services for low income persons is essential to encourage their self-sufficiency and economic stability. FY 2017-2018 CDBG funding for public services is expected to benefit close to 1,500 low income individuals, with the following variety of activities planned:</p> <ul style="list-style-type: none"> • Case management and crisis intervention; • Job training and placement; • Services for the homeless; • Services for frail elderly; • Services for persons with severe disabilities; • Child care assistance; and • Self-sufficiency skills training.
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3	Goal Name	Eliminate Homelessness
	Goal Description	<p>In FY 2017-2018, Orange County will continue to move towards the five-year goal of effectively eliminating homelessness by supporting activities that help stabilize, rapidly re-house and lead into permanent housing to eliminate homelessness. The County will continue to work closely with other stakeholders in the community, including government agencies, non-profit organizations, and the local Continuum of Care (CoC) to effectively improve the delivery of services for homeless individuals and families and to avoid any duplication in service delivery. The following activities are planned for FY 2017-2018:</p> <ul style="list-style-type: none"> • 120 homeless families will receive financial and rental assistance within the rapid re-housing program funded from general revenue funds; additional 20 households will receive rapid re-housing services through the Heart of Florida United Way, Inc. funded by ESG; • 35 homeless households will receive homeless prevention services under the ESG program; • 780 homeless individuals, including victims of domestic violence and their children, will be provided with overnight emergency shelter (ESG funds); • Additionally, ESG is also utilized to fund the Homeless Management Information System (HMIS) for data collection and technical training and support; • The HUD-VASH program will assist 65 homeless veterans with rental assistance; • 94 homeless individuals with disabilities will receive permanent housing and supportive services under the Shelter Plus Care program; • Finally, under the HOME TBRA program, 9 homeless households will receive rental assistance.

Table 7 – Goal Descriptions

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b):

AP-35 Projects – 91.220(d)

Introduction

The following section outlines the proposed projects and activities to be accomplished in FY 2017-2018. Each project includes Consolidated Plan goal(s) to be supported and priority needs to be addressed by the proposed project and associated activities, as well as its funding source, target completion date, and estimated number of persons or households to benefit from the proposed activities. All proposed projects and associated activities will be implemented on the county-wide geographic distribution basis.

#	Project Name
1	2017 CDBG Capital Improvement Projects
2	2017 CDBG Housing Projects - Acquisition for Affordable Housing
3	2017 CDBG Housing Projects - Rental Housing Rehabilitation
4	2017 CDBG Housing Projects - Homeowners Single Family Rehabilitation
5	2017 CDBG Housing Projects - Lead Based Paint Hazard Program
6	2017 CDBG Housing Projects - Housing Rehabilitation Administration
7	2017 CDBG Public Services
8	2017 CDBG Administration
9	2017 HOME Tenant Based Rental Assistance
10	2017 HOME Homeowners Single Family Rehabilitation
11	2017 HOME Rental Housing Rehabilitation
12	2017 HOME Community Housing Development Organizations
13	2017 HOME Administration
14	2017 Emergency Solutions Grant
15	2017 HOME Reprogrammed Funds

Table 8 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The Orange County Housing and Community Development Division sets its allocation priorities based on research, input obtained from a community and neighborhood organization and non-profit agencies, and consultation with other jurisdictions. This collective information confirms that the current social and economic environment shows similar obstacles to addressing underserved needs from those obstacles observed during the first year of the 2016-2020 consolidated planning period. Low to moderate income communities are still in need of capital improvement projects and public services to help stabilize neighborhoods and expand economic opportunities for low income families and individuals.

Affordable housing development has grown in importance. Therefore, in addition to strategies planned for FY 2017-2018 under CDBG and HOME programs, as well as activities planned to be implemented with the local SHIP funds, the County will continue to invest general revenue funds to aid in

development of affordable housing units. Moreover, Orange County will remain a partner in the Regional Affordable Housing Initiatives, which was put together to help local governments identify some common solutions to the affordable housing crisis in the Central Florida area.

The need for housing rehabilitation is increasing as well. The housing stock continues to age and seniors and households with disabilities have more difficulties in maintaining their homes. To address the needs of homeless individuals and families, Orange County has moved towards the implementation of a Coordinated Entry System (CES) that allows providers to more efficiently manage programs and clients. HMIS data collection is a requirement for all federally funded homeless programs to measure outcomes and performance, and the Housing First (rapid re-housing) model is the preferred method to stabilize homeless families and individuals faster into permanent housing and stabilization.

Projects for the FY 2017-2018 Action Plan are determined by the eligibility and funding feasibility of each individual project. Orange County's ability to meet the housing and community needs of our community also depends on our capacity and financial resources to address the emerging needs in a timely manner.

Projects

AP-38 Projects Summary

Project Summary Information

Table 9 – Project Summary

1	Project Name	2017 CDBG Capital Improvement Projects
	Target Area	County-wide
	Goals Supported	Enhance the Quality of Life
	Needs Addressed	Non-Housing Community Development
	Funding	CDBG: \$2,016,278
	Description	Capital improvement projects are implemented in accordance to 24 CFR 570.483(b)(2) of the federal Community Development Block Grant regulations. Capital projects planned for FY 2017-2018 include infrastructure improvements, a variety of improvements to public facilities, construction of a health care facility in a low income area (a multi-year project) and acquisition of property for public facilities.
	Target Date	9/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	Up to 30,000 low to moderate income individuals and families are expected to benefit from the proposed activities.
	Location Description	

	Planned Activities	<p>The planned activities under CDBG Capital Improvement Projects are grouped as follows:</p> <ul style="list-style-type: none"> • Infrastructure improvements – CDBG funds in the amount of \$400,000 will be used for the Holden Heights Phase IV (a multi-year project) to continue improvements in the Holden Heights area in partnership with Orlando Utilities Commission and Stormwater Management Division. • Construction of public facilities – Orange County will fund the Health Care Center for the Homeless, Inc. in the amount of \$500,000 to construct a 12,000 sq. ft. health care facility in the Ivey lane community, a low-income neighborhood (a multi-year project which received \$500,000 in CDBG funding in FY 2016-2017) • Rehabilitation of public facilities – A total of \$602,528 in CDBG funds will be used to rehabilitate three public facilities, with funds distributed as follows: \$62,528 for Aspire Health Partners, Inc. to rehabilitate facilities at the Women and Children’s Residential Treatment Program, where mental health and substance abuse counselling and residential treatment services are provide (planned improvements to include roof replacement, interior renovations, and restroom renovations); \$70,000 for Covenant House Florida, Inc. to conduct building renovations at the Project S.a.F.E. (Sanctuary and Future Empowerment) for homeless youth, to include roof repairs, gutters, and flooring; and \$470,000 in CDBG funds will be provided to the Orange County Facilities Management to fund the ADA improvements and upgrades at the East Orange Community Center (includes design and construction costs), where a variety of services for low-income resident are provided. • Acquisition of public facilities – CDBG funds in the amount of \$513,750 will be provided to the United Against Poverty, Inc. to acquire a property and add additional office space to allow for expansion of the Homelessness Prevention Services at the UP Orlando campus.
2	Project Name	2017 CDBG Housing Projects - Acquisition for Affordable Housing
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$200,000

	Description	A total of \$200,000 in CDBG funds will be used to fund acquisition of land/property for construction of affordable housing projects.
	Target Date	9/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	TBD
	Location Description	
	Planned Activities	The project applications will be accepted for review and evaluation throughout the Fiscal Year.
3	Project Name	2017 CDBG Housing Projects - Rental Housing Rehabilitation
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$250,000 General Fund: \$1,000,000
	Description	A total of \$250,000 is designated to preserve affordable rental housing in Orange County. Activities to include renovations to and rehabilitation of affordable rental housing units.
	Target Date	9/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	77 homeless individuals; with additional beneficiaries - to be determined.
	Location Description	

	Planned Activities	<p>INVEST funds from the Orange County General Fund will be used to renovate 8 buildings at the Wayne Densch Center property located in Eatonville. After renovations, the development will consist of a unit mix of 26 one-bedroom units and 51 two-bedroom units for a total of 77 units to provide permanent supportive housing.</p> <p>An additional project(s) will be identified to be completed with the \$250,000 in CDBG funds. The project applications will be accepted for review and evaluation throughout the Fiscal Year.</p>
4	Project Name	2017 CDBG Housing Projects - Homeowners Single Family Rehabilitation
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	<p>CDBG: \$700,000</p> <p>SHIP: \$1,200,000</p>
	Description	Rehabilitation assistance to provide minor or major home repairs to very low to low income homeowners in Orange County. HOME and local SHIP funds are also used for this purpose.
	Target Date	9/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	95 low-income home-owner households, with priority given to seniors and persons with disabilities
	Location Description	

	Planned Activities	<p>Planned activities include the following:</p> <ul style="list-style-type: none"> • Minor home repair assistance – includes repairs up to \$25,000 related to life, health, safety or code violations. CDBG and SHIP remain the main funding source for this program. • Major rehabilitation – includes electrical, plumbing, roof repairs and other major health hazards. These repairs are limited to \$75,000 and may be funded by CDBG, HOME or local SHIP funds. • Emergency repairs – Orange County will continue to implement an emergency repairs' program for roof repairs, septic system repairs or similar repairs that constitute an urgent safety and health hazard.
5	Project Name	2017 CDBG Housing Projects - Lead Based Paint Hazard Program
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$100,000
	Description	This project will be funded with CDBG in the amount of \$100,000. All housing rehabilitation activities must comply with Title X of the Housing and Community Development Act, Lead-based paint regulations.
	Target Date	9/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	20 low-income households
	Location Description	
	Planned Activities	This project includes incorporating the approved Lead-Based Paint Hazard Reduction regulations into all housing programs operated by the Housing and Community Development Division and federally funded housing programs implemented by subrecipients. The program will assist with the testing, detection and abatement of lead-based paint hazards during housing rehabilitation activities for the purpose of providing safe and decent housing for low income households.

6	Project Name	2017 CDBG Housing Projects - Housing Rehabilitation Administration
	Target Area	
	Goals Supported	Provide Affordable Housing Enhance the Quality of Life
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$482,460
	Description	Costs associated with service delivery and administration of housing rehabilitation projects.
	Target Date	9/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	This project involves administration and service delivery of minor, major and emergency rehabilitation programs and Lead Based Paint Hazard program operated by Orange County.
7	Project Name	2017 CDBG Public Services
	Target Area	County-wide
	Goals Supported	Enhance the Quality of Life
	Needs Addressed	Public Services
	Funding	CDBG: \$863,000
	Description	Orange County will fund public services for low income persons to encourage self-sufficiency, provide stabilization and crisis intervention, job training, educational programs and services for youth, homeless and persons with severe disabilities.
	Target Date	9/30/2018

	Estimate the number and type of families that will benefit from the proposed activities	1,500 low to moderate income households are expected to benefit from public service activities
	Location Description	

	<p>Planned Activities</p>	<p>The planned Public Services activities are described below.</p> <ul style="list-style-type: none"> • Case management and crisis intervention – A total of \$104,000 in CDBG funds will be allocated as follows: \$52,000 for Aspire Health Partners, Inc. to provide comprehensive substance abuse treatment & behavioral health care services for homeless and low income women; \$52,000 for Jewish Family Services, Inc. to conduct case management, financial counseling and crisis intervention for individuals and families on the brink of homelessness. • Job training and placement – A total of \$65,000 in CDBG funds will be allocated as follows: \$30,000 for Community Initiatives, Inc. to fund case management and apprenticeship at non-profit agencies for low income individuals; \$35,000 for Grand Avenue Economic Community Development Corp. will be allocated to Pathlight Kitchen Culinary Training program for homeless and very low income individuals. • Services for the homeless – Orange County will allocate a total of \$158,000 in CDBG funds for services for the homeless to be distributed as follows: \$50,000 for Coalition for the Homeless of Central Florida, Inc. to fund shelter and support services; \$35,000 for Covenant House Florida, Inc. for parenting education and support for homeless youth; \$43,000 in funds for Health Care Center for the Homeless, Inc. to provide mental health and substance abuse services; and \$30,000 for IMPOWER, Inc. to support transitional housing and case management program for former foster care youth. • Services for frail elderly – \$120,000 will be allocated to Seniors First, Inc. to provide in-home meal delivery for homebound low income seniors. • Services for persons with severe disabilities – Orange County will provide a total of \$124,000 in CDBG funds for services for persons with severe disabilities to be distributed as follows: \$52,000 for Life Concepts, Inc. to fund supportive and transitional living program for individuals with developmental disabilities; \$42,000 for Lighthouse Central Florida, Inc. to fund visual rehabilitation services to older blind persons; and \$30,000 in funds for Primrose Center, Inc. to provide employment training and placement for persons with developmental disabilities. • Child care assistance – Orange County will allocate \$186,000 in CDBG funds to the Community Coordinated Care for Children, Inc. to provide childcare subsidies for children of low income families; \$38,000 in CDBG funds for Boys and Girls Clubs of Central Florida, Inc. to support childcare and afterschool program for homeless and low income children; and \$30,000 for Harbor House of Central Florida, Inc. to fund child care and case management services for homeless children staying at the domestic violence shelter. • Self-sufficiency skills training – Orange County will provide \$38,000 in CDBG funds to Center for Independent Living, Inc. for job skills training and mentoring for people with disabilities to ensure that those individuals move towards self-sufficiency.
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8	Project Name	2017 CDBG Administration
	Target Area	
	Goals Supported	Enhance the Quality of Life Eliminate Homelessness
	Needs Addressed	Non-Housing Community Development Homelessness Public Services
	Funding	CDBG: \$1,152,934
	Description	Activities related to the administration of grant programs.
	Target Date	9/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
9	Planned Activities	Costs associated with planning and administration of grant funds including, but not limited to, salaries, supplies, rent, travel, training, etc. Fair housing activities, such as education, training, marketing and outreach efforts to affirmatively further fair housing in Orange County, are included in the administration costs.
	Project Name	2017 HOME Tenant Based Rental Assistance
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$1,100,000
	Description	The project provides rental subsidies for seniors, persons with disabilities and homeless individuals.

	Target Date	9/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	A total of 184 senior households or households of persons with disabilities are expected to benefit from the TBRA Program: 175 low to moderate income households and 9 homeless households
	Location Description	
	Planned Activities	This project under the HOME Program will provide rental subsidies to serve approximately 200 households.
10	Project Name	2017 HOME Homeowners Single Family Rehabilitation
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$100,000
	Description	Orange County has designated \$100,000 in HOME funds to provide very low to low-income homeowners with minor repairs and housing rehabilitation assistance. CDBG funds and local SHIP funds are also used for this purpose.
	Target Date	9/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	5 low-income households are expected to benefit from homeowner single-family rehabilitation activities funded with HOME funds.
	Location Description	
11	Planned Activities	Minor rehabilitation activities may include repairs related to life, health, safety or code violations.
	Project Name	2017 HOME Rental Housing Rehabilitation
	Target Area	

	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$238,548
	Description	HOME fund will be used to renovate and preserve affordable rental units for very low to low income and homeless households.
	Target Date	9/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	TBD
	Location Description	
	Planned Activities	In FY 2017-2018, various projects will receive financial assistance to aid in the preservation of affordable rental housing units. HOME funds will be used to expand the leverage of funding for these projects. The long-term goal of the Consolidated Plan is to create 500 units of new affordable rental housing between 2016 and 2020.
12	Project Name	2017 HOME Community Housing Development Organizations
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$287,715
	Description	HOME funds require a minimum 15% set-aside for activities with Community Housing Development Organizations (CHDOs).
	Target Date	9/30/2021

	Estimate the number and type of families that will benefit from the proposed activities	35 low-income households; with additional beneficiaries - to be determined.
	Location Description	
	Planned Activities	Orange County plans to utilize this set-aside for the creation of new affordable rental units. These projects must meet HOME eligibility criteria, including CHDO qualification status and a risk assessment of the project. The CHDO project planned to be completed in FY 2017-2018 is rehabilitation of 35 affordable rental units at the Forest Edge apartment complex. The total project cost is \$550,000, of which \$500,000 will be funded using HOME funds.
13	Project Name	2017 HOME Administration
	Target Area	
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$191,806
	Description	The HOME program allows up to 10% of the total allocation for planning and administration activities.
	Target Date	9/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Planning and administration of HOME funded activities, such as tenant-based rental assistance, and rental and homeowner rehabilitation.
14	Project Name	2017 Emergency Solutions Grant

Target Area	County-wide
Goals Supported	Eliminate Homelessness
Needs Addressed	Homelessness
Funding	ESG: \$502,071
Description	Orange County will receive \$502,071 in Emergency Solutions Grants funds (ESG) to support activities aimed at eliminating homelessness.
Target Date	12/15/2018
Estimate the number and type of families that will benefit from the proposed activities	835 very low and low-income homeless individuals and families are expected to benefit from the ESG-funded activities.
Location Description	

	Planned Activities	<p>The planned activities under the Emergency Solutions Grants are as follows:</p> <ul style="list-style-type: none"> • Shelter operations – Orange County will provide \$301,242 or close to 60% of the Emergency Solutions Grant (ESG) allocation, to maintain operations and services at existing homeless shelter facilities. This funding will be distributed among four agencies: Coalition for the Homeless of Central Florida, Inc. will receive \$130,000 in funds to support shelter operation expenses at two facilities serving the homeless; Covenant House Florida, Inc. will be funded in the amount of \$60,000 to support operational expenses and provision of essential services at the shelter facility for homeless unaccompanied youth ages 18-20; \$50,000 for Family Promise of Greater Orlando, Inc. to support operational expenses and essential services (case management) at the shelter facilities for homeless families ; and Harbor House of Central Florida, Inc. will be funded in the amount of \$61,242 to assist with operating costs of the shelter facility for victims of domestic violence and their children. • Rapid re-housing and stabilization services – A total of \$90,000 in ESG funding will be designated to Heart of Florida United Way, Inc. for rapid re-housing assistance, including case management, housing location and relocation services to eligible individuals and families who have recently become homeless. • Homelessness prevention services – Heart of Florida United Way, Inc. will also receive \$90,000 in ESG funds to provide homelessness prevention services in the form of financial assistance and case management to eligible households who are at risk of becoming homeless. • Homeless Management Information System (HMIS) – A total of \$20,829 will be designated to Homeless Services Network of Central Florida, Inc. to administer the HMIS, and to support data collection, data maintenance and provision of technical assistance.
15	Project Name	2017 HOME Reprogrammed Funds
	Target Area	County-wide
	Goals Supported	Provide Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$1,000,000
	Description	Housing activities to be accomplished using reprogrammed HOME funds from previous year(s).

	Target Date	9/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Proposals for the activities are accepted throughout the program year.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The federal funds will be allocated on the county-wide basis, and they will not be restricted to specific areas. Projects located in unincorporated Orange County and within the three participating jurisdictions (cities of Maitland, Ocoee and Winter Park) will be given priority.

The Orange County Housing and Community Development Division ensures that federal funding is directed to address the needs of the County's extremely low, low- and moderate-income individuals and families, as well as the needs of the special needs populations such as Elderly/Frail Elderly, persons with disabilities, persons with alcohol or drug addictions, persons with HIV/AIDS and their families, and victims of domestic violence. The identified needs of these populations include the need for affordable housing, quality public facilities, and public services, as well as specific needs of the homeless population.

Geographic Distribution

Target Area	Percentage of Funds
County-wide	100

Table 10 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Orange County covers an area of approximately 1,000 square miles, which encompasses thirteen municipalities and various established communities. Due to the constant population increase resulting from the influx of new residents, the County's physical and demographic characteristics are continuously fluctuating. The geographic allocation of federal investments within the jurisdiction will not be restricted to specific areas but rather will be implemented in qualified areas county-wide. Orange County does not use geography as a basis for allocating investments; however, the projects located in unincorporated areas of Orange County and cities that are part of the CDBG urban county qualification program with valid interlocal agreements (cities of Winter Park, Maitland and Ocoee) will be considered first when opportunities arise. Orange County is currently undergoing the urban county requalification process, and all three participating jurisdictions expressed interest in continuing its interlocal cooperation agreements with the County. Additionally, the Housing and Community Development Division will continue to support local economic development efforts in such areas as Pine Hills, Holden Heights, and South Apopka, among others.

All CDBG, HOME and ESG activities will be addressing the priorities set in the 2016-2020 Consolidated Plan. In addition to the project eligibility, the rationale for allocating investments is centered on a feasibility assessment of each individual project. This assessment includes such factors as public value of the investment and risks associated with individual projects, among others.

Ryan White funds will be allocated to provide services within the four-county area of the Orlando Eligible Metropolitan Statistical Area (EMSA), including Lake, Orange, Osceola, and Seminole counties. HOPWA funds are administered by the City of Orlando and are also made available throughout the EMSA to benefit low-income households suffering from HIV/AIDS, irrespective of specific geographic areas.

Discussion

Except for the HOME Administration and CDBG Administration, all CDBG, ESG and HOME funds will be allocated on the county-wide basis. Such funding allocation is based on the diversity of Orange County's communities and the rapid population growth throughout the County, both of which result in constantly changing economic and demographic characteristics of the County's census tracts.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The 2016-2020 Orange County Consolidated Plan identifies affordable housing as one of the priority needs for the County; and provision of affordable housing for low to moderate income households is one of the Consolidated Plan goals for the five-year period. Objectives listed under this goal are related to preservation of the existing supply of affordable housing units, creation of new affordable housing units, and continued housing rehabilitation efforts.

One Year Goals for the Number of Households to be Supported	
Homeless	385
Non-Homeless	1,473
Special-Needs	0
Total	1,858

Table 11 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	2,147
The Production of New Units	80
Rehab of Existing Units	212
Acquisition of Existing Units	0
Total	2,439

Table 12 - One Year Goals for Affordable Housing by Support Type

Discussion

The detailed explanation of one-year goals for affordable housing for FY 2017-2018 by support requirement and by support type is presented below.

By support requirement:

Homeless – 385

- Rapid re-housing – 140 (general revenue funds and ESG funds)
- HUD-VASH – 65
- HOME TBRA (homeless) – 9
- Wayne Densch Center – 77 units (project was originally planned for FY 2016-2017, but got delayed)
- Shelter Plus Care – 94

Non-Homeless – 1,473

- Single family rehabilitation – 100 units
- Section 8 – 1,198
- HOME TBRA (non-homeless) – 175

Special Needs – TBD

Orange County is constantly exploring opportunities for partnering with local non-for-profit organizations serving special needs populations. SHIP funds will be utilized to conduct rehabilitation of special needs housing.

TOTAL – 1,858

By support type:

Rental Assistance – 2,147

- HOME TBRA (non-homeless) – 175
- Section 8 – 1,198
- Out-of-state vouchers – 680
- Shelter Plus Care – 94

The Production of New Units – 80

- Emerald Villas Project (senior housing) – 80 units (RFP for the project to be issued in FY 2017-2018)

Rehab of Existing Units – 212

- Single family rehabilitation – 100 units
- Forest Edge Apartments (rental rehabilitation) – 35 units
- Wayne Densch Center (rental rehabilitation) – 77 units (carry over from FY 2016-2017)

Acquisition of Existing Units – 0

TOTAL – 2,439

AP-60 Public Housing – 91.220(h)

Introduction

Orange County does not own or manage any public housing units within the County, but it administers the Housing Choice Voucher Program (Section 8). There are, however, two public housing agencies in Orange County providing public housing rentals to low and very low income persons. These are the Winter Park Housing Authority (WPHA) and the Orlando Housing Authority (OHA).

The Orlando Housing Authority (OHA), established in 1938, owns and manages 1,496 public housing units (including 94 public housing/tax credit units) in 15 complexes throughout Orlando and Orange County, Florida. The OHA also owns 483 affordable, non-public housing units. Fifty-three percent of OHA residents have incomes at or below 30% of the area median income; 34% are very low-income and 13% are low-income. As of July 2017 there are 23,339 individuals on the public housing waiting list. The OHA also administers 4,391 housing choice Section 8 vouchers, including 604 Veterans Affairs Supportive Housing (VASH) vouchers. There are 3,980 vouchers leased. As of July 7, 2017, there are 18,644 applicants on the housing choice voucher waiting list. The OHA reports 107 accessible units in the public housing inventory; 78 units for the mobility impaired, and 29 for persons with hearing or vision challenges. Pursuant to a Voluntary Compliance Agreement with the United States Department of Housing and Urban Development (HUD), the Orlando Housing Authority is implementing a comprehensive modification plan to bring its public housing inventory into full compliance with Federal accessibility guidelines.

The Winter Park Housing Authority (WPHA) provides 171 public housing rentals to very low income residents within the City of Winter Park. The Authority was established in 1970 by a city ordinance. Rent is calculated on a 30 percent adjusted gross income basis, and most families are under the poverty level guidelines. The average occupancy rate is 100%. In addition to public housing units, the Authority owns 536 affordable housing units in four complexes. Residents of those complexes are typically below 80% AMI household income level. The WPHA does not offer Section 8 or vouchers, but it is a participating landlord, and it accepts vouchers at the Winter Park Oaks, Railroad Avenue, Tuscany at Aloma, and the Plymouth Apartments.

Both housing authorities were consulted in regards to the following questions.

Actions planned during the next year to address the needs to public housing

Orlando Housing Authority. The Orlando Housing Authority (OHA) is the only public housing agency within the City of Orlando providing public housing rentals to low and very low-income persons. The OHA also administers the HUD Housing Choice Voucher Program (referred to as Section 8). For 2017-2018, OHA anticipates receiving \$37,758,622. The anticipated allocations from primary funding sources are as follows:

- Housing Choice Voucher Program – \$ 31,923,608

- Public Housing Operating Subsidy – \$3,885,014
- Capital Fund Program – Replacement Housing – \$1,950,000

Winter Park Housing Authority. The Winter Park Housing Authority (WPHA) plans the following in FY 2018 to address the identified needs: conducting sidewalk improvements, completing the last stage of roofing replacement, replacing remaining appliances (refrigerators and stoves) as water heaters were replaced in 2017, and replacing bathroom exhaust fans. Safety improvements include new doorbells and peepholes. Two apartments will be made fully-disabled accessible.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The Orlando Housing Authority has active Resident Associations at its public housing complexes. Resident Association presidents meet monthly with the OHA's President/CEO and staff to discuss programs and policies, upcoming activities, and resident concerns. Residents may pursue homeownership opportunities through coordinated information, referral and counseling services provided at the Moving to Work (MTW) Resource Center, and OHA's Resident Opportunities and Self Sufficiency and Family Self-Sufficiency Programs.

The City's Down Payment Assistance Program is available to all income-qualified residents, including public housing residents, to encourage homeownership. In addition, the City funds workshops and individual homeowner credit counseling; all of which are important on the path to homeownership.

In 2010, the United States Department of Housing and Urban Development (HUD) awarded the Orlando Housing Authority the Moving to Work (MTW) designation. The MTW Program Demonstration is a 10-year program that allows housing authorities to implement innovative programs (normally not permitted) to encourage self-sufficiency. The goals, objectives, and activities of the MTW are grounded in 3 statutory objectives established by HUD:

1. Reduce costs and achieve greater costs effectiveness in Federal expenditures;
2. Give incentives to families with children where the head of household is working, seeking work, or preparing for work by participating in employment support programs/training to improve self-sufficiency; and
3. Increase housing choices for low-income families.

One of the initial activities under the MTW Program was an increase of the OHA's rent floor to \$225 per month. The rent floor does not apply to the elderly or disabled. Residents unable to pay the \$225 must participate in the MTW Resource Center. Through the services provided at the Resource Center, residents develop individual action plans and set goals in order to move toward self-sufficiency. The MTW Resource Center offers job readiness training, job recruiting services, childcare, and transportation assistance, if needed. Additionally, as an MTW Demonstration Agency, the OHA can move beyond the boundaries of traditional public housing and section 8 to address critical needs within the community.

OHA developed a program to provide transitional housing, in the form of project-based housing choice voucher (Section 8) assistance to homeless individuals for up to 18 months at West Oaks Apartments (OHA owned, non-public housing). OHA partners with local homeless service agencies to provide case management support to participants.

The Winter Park Housing Authority (WPHA) plans the following to encourage public housing residents' involvement and their participation in homeownership:

- Continue to provide resident association funds through the \$25 per unit per year contribution encouraged by HUD. Provide capacity-building assistance to the Meadows Resident Association. Monitor activities of the Tranquil Terrace Resident Association to assure that a broad selection of activities is offered.
- Continue to provide notices of Board meetings to residents and advertise activities and opportunities for resident involvement in the local newspaper and on the WPHA's website. Hold annual public hearings for the capital fund program and to review budgets.
- Continue to work with the Winter Park-Maitland Habitat for Humanity and the Orlando Habitat organizations, as well as the Central Florida Urban League to offer informational sessions on homeownership. Provide information on the Orange County's down payment assistance program. Continue Executive Director's participation on the County's Affordable Housing Advisory Board and the City of Orlando Affordable Housing Board.
- Bring in speakers, such as the Winter Park Police Department (WPPD), to encourage resident involvement in the community. Offer safety classes through Winter Park Police Department.
- Expand the Second Harvest Food Bank program from Tranquil Terrace to the Meadows family complex.
- Expand transportation options for public housing residents by offering limited shopping shuttles.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Both, OHA and WPHA, were recognized as "High Performers" under the Public Housing Assessment System (PHAS) scoring system. The agencies are not designated as "troubled" by HUD.

Discussion

The City of Orlando is working closely with the Orlando Housing Authority to address the needs of the chronically homeless, including veterans. Orange County also partners with the Winter Park Housing Authority to rehabilitate affordable rental units at the WPHA properties.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The homeless population in Orange County includes both, sheltered and unsheltered persons. The 2017 Point-In-Time (PIT) Count conducted by the Homeless Services Network (HSN), in its capacity as the lead agency for the Continuum of Care, indicated an increase in both, sheltered and unsheltered homeless populations, in comparison to the 2016 count. This increase is due to a couple of factors, including a 50% increase in the volunteer count, good weather conditions, and the fact that not all facilities reported in the PIT Count in 2016. Overall, as the HSN continues to clean-up the data and to work with agencies to improve data quality, the reported numbers will continue to change annually showing more accurate numbers as the time progresses.

In the Central Florida region, thought the collaborative efforts of key stakeholders such as local government agencies, non-profit and faith-based organizations, businesses and educational institutions, significant efforts remain ongoing to align existing models with national best practices, which focus on the Housing First approach.

The Continuum of Care for Central Florida (CoC FL-507) serves Orange County and neighboring jurisdictions (Osceola and Seminole counties, and cities of Orlando, Kissimmee and Sanford) in matters related to homelessness. The Homeless Services Network of Central Florida (HSN), the Lead Agency of the CoC, conducts the annual PIT count of the homeless, identifies gaps in housing and services, manages the Homeless Management Information Systems (HMIS) database, provides HMIS training, ensures data quality, and prepares reports, strategic plans, and applications for federal, state, local and other sources of funding to address homelessness in the tri-county area.

The CoC had recently drafted a plan to provide its stakeholders with established goals and to increase awareness of gaps and challenges faced by the current system in meeting those goals of successfully and stably housing chronically homeless persons, veterans, youth, families with children and other homeless individuals. The following is the list of goals established by the CoC, with the first three being of the highest priority:

- Permanent supportive housing for non-chronic families – to serve families with intensive, long-term service needs;
- Diversion – very limited financial and/or services support to regain access to stable permanent housing;
- Extended engagement – for individuals with mental health and/or cognitive impairments that severely limit their ability to engage any system of care or support;
- Exploring options for adult living facility – for individuals who need a higher level of care that can be provided in permanent supportive housing;
- Training – for all levels of stakeholders in the process;
- Homeless Management Information System (HMIS) and Coordinated Entry System (CES) – specific system supports for an effective Housing First system;

- Disability Specialists (SOAR) – assistance in obtaining disability incomes for long-term financial stability of the Housing First system.

Orange County will continue to collaborate with the CoC to implement goals and objectives of the 2016-2020 Consolidated Plan and advance implementation of the goals established in the draft CoC Plan. The following section describes the County's goals and specific actions it will undertake in FY 2017-2018 to carry out its homeless strategy.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The Orange County Consolidated Plan outlines the following homeless-related goal and objectives that are intended to benefit the homeless and special needs populations.

Goal 3: Utilize a comprehensive strategy to eliminate and prevent homelessness.

- Objective 3.1: Support activities to eliminate homelessness, particularly among literally homeless, families with children, and veterans.
- Objective 3.2: Expand activities that lead to permanent housing and stabilization of homeless households.
- Objective 3.3: Collaborate with the Continuum of Care (CoC) and other stakeholders to effectively share data and resources to improve delivery of homeless services.
- Objective 3.4: Support activities that focus on preventing households from becoming homeless.

In the second Annual Action Plan of the 2016-2020 Consolidated Plan, Orange County will continue taking steps to accomplish the outlined goals and objectives by undertaking specific activities with clearly measurable outcomes within the allotted timeframe.

During the Request for Applications (RFA) process for ESG funding, the County did not attract any interest in conducting outreach activities from agencies in the community. The County will, however, continue to support the efforts by its partners aimed at reaching out to homeless persons. These efforts will include the following.

- The County will continue to collaborate with the Continuum of Care (CoC) in its efforts to determine gaps in housing and service needs of the homeless population, improve the data quality and ensure use of HMIS for recordkeeping and reporting relating to the homeless and services provided, promote utilization of the Housing First, the Coordinated Entry System, and Housing Navigators to enhance access to appropriate services and speed up the re-housing process. The Orange County staff will continue its participation in the CoC monthly membership meetings, as well as its participation on the Planning, Governance, and Resource Allocation subcommittees.

- Orange County will provide its continuous support for local homeless service providers, such as the Health Care Center for the Homeless (HCCH), which is a major health, mental health and behavioral healthcare provider for many of the homeless, particularly the unsheltered homeless. The HCCH's HOPE team also seeks out unsheltered homeless living in camps in the woods to connect and engage with them and link them to mainstream services. The HCCH will receive another \$500,000 in FY 2017-2018 for a new facility in the Ivey Lane community, for a total of \$1M in construction costs (the agency was awarded \$500,000 in CDBG funds in FY 2016-2017).
- Finally, Orange County will provide funds to the United Against Poverty, Inc., which serves as a one stop shop for many services related to outreach, homelessness prevention, and anti-poverty. The agency will receive \$513,750 to acquire property and add office space for the purpose of expanding their homelessness prevention services. Among many services provided on the agency's main campus are emergency food assistance; crisis care and housing assistance; counseling for substance abuse, mental health and domestic violence; life skills workshops' continued educational programs; job preparation and skills training; veterans assistance; and primary and preventive health care.

Addressing the emergency shelter and transitional housing needs of homeless persons

In FY 2017-2018, Orange County will spend close to 60 percent of its ESG allocation on shelter operations and essential services. The \$301,242 in emergency shelter funding will be split between four agencies, including the Coalition for the Homeless of Central Florida, Inc. (men, women and families; two facilities located on its main campus), Covenant House Florida, Inc. (homeless unaccompanied youth ages 18-20), Family Promise of Greater Orlando, Inc. (homeless families), and Harbor House of Central Florida, Inc. (victims of domestic violence and their children). These agencies are expected to assist 780 persons with overnight emergency shelter and other supportive services, such as referral to rapid re-housing programs, access to mainstream services, assistance in obtaining subsidized daycare services, help with the job search through Goodwill or similar agencies, etc. The County will also provide \$30,000 in CDBG funds for IMPOWER, Inc. to support transitional housing and case management program for former foster care youth.

While a number of transitional housing units still exist in Orange County, this number is not expected to increase. Instead, homeless service providers are focused on moving clients into permanent housing rather than into transitional housing units that would, in the past, have housed residents for up to 24 months. The 2017 PIT Count reported a decrease in the number of available permanent supportive housing beds, as approximately 400 beds have been misreported for a number of years; however, there was a slight increase in the number of rapid re-housing beds in 2017. Some agencies, such as Family Promise of Greater Orlando and Catholic Charities of Central Orlando, have directed resources into establishing rapid re-housing programs. Both of these agencies received Orange County general revenue funds targeted for rapid re-housing (homeless families) and administered by the HSN. While there is not a significant federal funding source for transitional housing facilities, the Continuum of Care continues to

support, promote and obtain funding to expand this activity and keep households from possibly becoming homeless for an extended period of time.

Lack of funding truly highlighted the need for transitional beds as, after being qualified for rapid re-housing programs, many individuals and families have to wait for an extended period of time to be placed into the units due to the lack of affordable housing in the Central Florida region. Recognizing these challenges, HUD has recently announced that transitional housing might be allowed as a component of a rapid re-housing project. These hybrid projects will provide a low-barrier, temporary housing while individuals and families quickly move to permanent housing, with the appropriate program design.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth need priority assistance if they are to make the transition to permanent housing. These individuals and households typically encounter challenges in their efforts to obtain housing. Orange County will continue to collaborate with the local CoC to help house these individuals and families. The Housing First approach, as well as improved use of the Coordinated Entry System (CES) and continuous data cleanup and data quality improvements in the HMIS, result in the higher system efficiencies and improved services for the homeless population. The Housing First approach means that there are fewer prerequisites, with many potential barriers to finding housing being removed; while the CES prioritizes clients and helps to refer them to the most appropriate agencies for obtaining services, such as rapid-rehousing. This shortens the period during which individuals would otherwise experience homelessness and gives homeless individuals access to case management that informs and guides them so they can locate housing they can afford. Many agencies, including the Health Care Center for the Homeless (HCCH), are now working in collaborations with other agencies within the CoC network to help house their homeless clients.

The FY 2017-2018 Action Plan will provide the Heart of Florida United Way with \$90,000 to assist at least 20 homeless households that are eligible for rapid re-housing. The Coordinated Entry System (CES) will continue to assist this agency and others engaged in rapid re-housing activities. Orange County will also continue to use funds and resources to assist with case management for various individuals, including families, victims of domestic violence and youth, among, others, to shorten the period of homelessness and guide them towards independent living. Agencies such as the Coalition for the Homeless of Central Florida, Inc., Covenant House Florida, Inc., and Harbor House of Central Florida, Inc. will receive CDBG funds (in addition to ESG funding for shelter operations) to provide case management, parenting classes

and support services to homeless individuals and homeless youth, and childcare for homeless children staying at the domestic violence shelter.

Furthermore, the County will provide rental assistance to 65 homeless veterans under the HUD-VASH program (\$290,000); and 94 homeless individuals will receive permanent housing and supportive services under the Shelter Plus Care program (\$674,601). Finally, the County will continue to support the rapid re-housing program administered by the HSN and funded by general revenue funds. The program is currently implemented by two non-profit agencies – Family Promise of Greater Orlando, Inc. and Catholic Charities of Central Florida, Inc., and its goal is to provide housing to 120 homeless families.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Recognizing the importance of helping families on the verge of homelessness, the County opened its RFA process to agencies specializing in homeless prevention. In FY 2017-2018, Orange County will fund Heart of Florida United Way, Inc. in the amount of \$90,000 under the ESG Program to provide homelessness prevention services, including financial assistance and case management, to 35 qualified households.

Orange County will continue to use some CDBG public service funding to support service providers that conduct various activities which may help low-income individuals and families avoid becoming homeless. One such agency is Jewish Family Services of Greater Orlando, Inc. that, thru its Family Stabilization Program, provides case management, financial counseling and crisis intervention for individuals and families on the brink of homelessness. The agency also provides counseling, financial assistance and other individualized assistance to move clients to employment and independent living. Jewish Family Services of Greater Orlando, Inc. will receive \$52,000 in CDBG public service funds to assist 32 households in FY 2017-2018.

Discussion

A number of objectives in the Orange County 2016-2020 Consolidated Plan, as well as activities planned for FY 2017-2018, address the needs of special needs population. More specifically, Objectives 1.1 and 1.4 aim to preserve the existing supply of affordable housing, while Objective 2.3 includes services for frail elderly and persons with severe disabilities, and Objective 2.4 includes access to public facilities.

Under Objective 1.1, Orange County plans to provide rental subsidies, in the form of tenant-based rental assistance (TBRA), to 184 elderly, disabled households, of which 9 are homeless households. A total of \$1,100,000 in HOME program funds will be dedicated to the TBRA program. Additionally, the County will

dedicate CDBG funds (\$700,000), HOME funds (\$100,000) and local SHIP funds (\$1.2M) to homeowner single-family rehabilitation program in FY 2017-2018. It is anticipated that at least 50% of the 100 homes planned to be rehabilitated will be of elderly person households. Furthermore, the County is currently planning to issue a request for proposal for 80 rental units to be constructed as the next phase of Emerald Villas development. All units will be targeted for low income seniors.

The County will continue to use CDBG program to fund public service agencies that provide workforce training, job placement, and independent living skills training to persons with disabilities and homeless individuals. The following agencies will receive CDBG funding for FY 2017-2018 to assist them in providing services to the special needs populations.

- **Services for the homeless** – Orange County will allocate a total of \$158,000 in CDBG funds for services for the homeless to be distributed as follows: \$50,000 for Coalition for the Homeless of Central Florida, Inc. to fund shelter and support services; \$35,000 for Covenant House Florida, Inc. for parenting education and support for homeless youth; \$43,000 in funds for Health Care Center for the Homeless, Inc. to provide mental health and substance abuse services; and \$30,000 for IMPOWER, Inc. to support transitional housing and case management program for former foster care youth.
- **Services for frail elderly** – \$120,000 will be allocated to Seniors First, Inc. to provide in-home meal delivery for homebound low income seniors.
- **Services for persons with severe disabilities** – Orange County will provide a total of \$124,000 in CDBG funds for services for persons with severe disabilities to be distributed as follows: \$52,000 for Life Concepts, Inc. to fund supportive and transitional living program for individuals with developmental disabilities; \$42,000 for Lighthouse Central Florida, Inc. to fund visual rehabilitation services to older blind persons; and \$30,000 in funds for Primrose Center, Inc. to provide employment training and placement for persons with developmental disabilities.
- **Self-sufficiency skills training** – Orange County will provide \$38,000 in CDBG funds to Center for Independent Living, Inc. for job skills training and mentoring for people with disabilities to ensure that those individuals move towards self-sufficiency.

Under Objective 2.4 of the 2016-2020 Consolidated Plan, Orange County will fund a variety of capital improvement projects that provide or improve access to public facilities for low income residents, including homeless individuals and special needs populations. The following capital projects will receive funding in FY 2017-2018.

- **Infrastructure improvements** – CDBG funds in the amount of \$400,000 will be used for the Holden Heights Phase IV (a multi-year project) to continue improvements in the Holden Heights area in partnership with Orlando Utilities Commission and Stormwater Management Division.
- **Construction of public facilities** – Orange County will fund the Health Care Center for the Homeless, Inc. in the amount of \$500,000 to construct a 12,000 sq. ft. health care facility in the Ivey Lane community, a low-income neighborhood (a multi-year project which received \$500,000 in CDBG funding in FY 2016-2017).

- **Rehabilitation of public facilities** – A total of \$602,528 in CDBG funds will be used to rehabilitate three public facilities, with funds distributed as follows: \$62,528 for Aspire Health Partners, Inc. to rehabilitate facilities at the Women and Children’s Residential Treatment Program, where mental health and substance abuse counselling and residential treatment services are provide (planned improvements to include roof replacement, interior renovations, and restroom renovations); \$70,000 for Covenant House Florida, Inc. to conduct building renovations at the Project S.a.F.E. (Sanctuary and Future Empowerment) for homeless youth, to include roof repairs, gutters, and flooring; and \$470,000 in CDBG funds will be provided to the Orange County Facilities Management to fund the ADA improvements and upgrades at the East Orange Community Center (includes design and construction costs), where a variety of services for low-income resident are provided.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction

Central Florida was once in the top three markets with the most foreclosures in the nation, and now, according to an article in the *Orlando Business Journal*, the Orlando-area rents are one of the highest in the state—up 5% from the same time last year. Affordable housing is a high priority in Orange County, and it has been identified as one of the primary needs in the 2016-2020 Consolidated Plan.

Unfortunately, barriers to affordable housing continue to exist, and they include the following:

- **Affordable housing inventory** – The rapid economic growth in the region resulted in an increase in new residents and home prices, elevating the demand for rental housing, and rising rents. *The Gap: A Shortage of Affordable Homes* Report released in March of 2017, stated that the Orlando-Kissimmee-Sanford metropolitan area only has 18 units affordable and available per 100 renter households.
- **Low wages** – Orange County and the Central Florida region continue to have relatively low wages, making it very difficult for average working families to afford renting or buying. The *Out of Reach 2017* Report produced by the National Low Income Housing Coalition states that, in order to afford a current level of rent and utilities for a two-bedroom apartment, a household in Orange County must earn \$19.27 per hour, which requires working 2.4 full-time jobs at a minimum wage.
- **Credit history** – Residents may still be working on repairing credit scores as a result of foreclosures and evictions during the economic recession. The lack of credit history or bad credit may hinder working families from obtaining financing to purchase a house or prevent them from accessing a rental unit.
- **Change in demographics** – Florida continues to attract retirees, as well as young households looking for jobs and better opportunities; therefore, the demand for various types of affordable housing units is increasing, and new housing prototypes might need to be considered in the future; especially with a projected 350,000 new residents by 2020, according to the *Orlando Business Journal*.

It has become clear that, in many cases, existing land development regulations, such as zoning, land use, impact fees on new development, and limited transportation options, present barriers to affordable housing. Furthermore, production of affordable housing units might be delayed due to the limited financial resources available, multiple reporting and compliance requirements associated with federal funds used in the projects, long-term affordability requirements (which may be a deterrent for prospective homebuyers in a competitive buyers' market), and overall neighborhood resistance to affordable projects due to negative perception towards low income, homeless, and some special needs populations.

To further evaluate the impact of land development regulations and limited transportation options on the production of affordable housing in the region, Orange County partnered with Seminole and Osceola

counties and the City of Orlando to start a Regional Affordable Housing Initiative aimed at funding collective solutions to the common problem of the shortage of affordable housing in the region.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

In addition to the proposed construction of affordable housing units, the County is actively working to identify and address regulatory barriers to affordable housing. Objective 1.2 of the Consolidated Plan suggests that offering regulatory incentives might help support creation of affordable housing units within the County. Orange County will continue to offer expedited permitting to certified affordable housing projects and an impact-free subsidy program to affordable housing projects aimed at very low and low income households.

To expand the range of affordable housing choices in the County, the following activities are proposed under Objective 1.4 of the 2016-2020 Consolidated Plan: initiating regulatory changes; promoting infill development and redevelopment; encouraging mixed-income housing development; and creating incentives for transit-oriented development located in close proximity to transit, transportation and employment centers and available to persons of various income levels.

In fall of 2016, the County hosted the Regional Affordable Housing Summit at the Orange County Convention Center. The goal of the summit, which attracted close to 250 local government leaders, non-profit agencies, planners, and developers, was to utilize the community's collective experience and knowledge to create a regional approach to address affordable housing needs. The Summit was one of the first steps toward finding affordable housing options for the region's growing population. To increase the production and availability of affordable housing, subsequent implementation workshops are scheduled throughout 2017 to explore regulatory mechanisms, possible development or infill locations, available marketplace incentives, and innovative housing types.

The first workshop in the series focused on identifying high access and opportunity locations for future affordable housing developments based on indicators such as proximity to public transportation, major employment centers and availability of community resources and services. A housing analysis and areas of opportunity were identified for the region and presented by the Shimberg Center for Housing Studies at the University of Florida. The second workshop, which will look at affordable housing designs and housing prototypes for the region, is tentatively scheduled for the end of September; while the last workshop, which would explore a policy framework, tools and financial incentives for increasing production of affordable units in the Central Florida area, is scheduled for the end of November, 2017.

Discussion

Orange County will continue to engage the Affordable Housing Advisory Board and participate in the regional roundtable discussions in order to find additional incentives and promote the development of affordable housing units within the County and in the region. Orange County hosted the Regional Affordable Housing Summit on October 20, 2016, where planners, developers, and local government leaders from across the region gathered to explore strategies, tools, and best practices to achieve development of successful affordable housing. This year, Orange County, alongside neighboring jurisdictions, continues to explore solutions to the affordable housing crisis through the series of Regional Affordable Housing Workshops. The first workshop took place in May of 2017, and two more will follow later this year, in September and November. These workshops are designed to help identify suitable areas for affordable housing, explore regulatory and financial strategies, and to analyze new housing types and designs that could be implemented in the in Central Florida region.

AP-85 Other Actions – 91.220(k)

Introduction

The following section of the Annual Plan provides a summary of actions and activities Orange County plans to undertake in FY 2017-2018 to address certain issues, such as meeting underserved needs, maintaining affordable housing, reducing lead-based paint hazards, reducing the number of poverty-level families, developing institutional structure, and enhancing coordination between public and private housing and social service agencies.

Actions planned to address obstacles to meeting underserved needs

The 2016-2020 Consolidated Plan identifies the following priority needs in Orange County: (1) Affordable Housing; (2) Homelessness; (3) Public Services, and (4) Non-Housing Community Development. Orange County recognizes that there are barriers and obstacles to meeting existing needs, mostly caused by the continuous population growth and low wages associated with the large number of jobs in the service industry. These two factors combined result in increasing demands in all identified areas of need. With the funding available in FY 2017-2018 through the CDBG, ESG, HOME, local revenue funds, and other resources, the County plans to implement the following activities geared towards meeting its underserved needs.

- **Affordable Housing** – To respond to the growing demand, the County will create 77 units of permanent supportive housing at the Wayne Densch Center (carry-over project from FY 2016-2017); the County also plans to create 80 rental units for low income seniors at the next phase of Emerald Villas. Orange County will rehabilitate 35 rental housing units at the Forest Edge Apartments in partnership with a CHDO and provide 100 low-income homeowners with housing rehabilitation services. Additionally, the County will make 5 NSP homes available for sale for low to moderate income homebuyers, and it will also assist 140 new homebuyers with direct financial assistance under the State Housing Initiatives Program (SHIP). Finally, Orange County will provide rental subsidies to 2,053 households under the Tenant-Based Rental Assistance (TBRA) program and Section 8 Housing Choice Voucher program.
- **Homelessness** – Orange County will expand its efforts to reduce and prevent the incidence of homelessness. The County will spend \$502,071 in ESG funding county-wide on activities that include emergency shelter operations, rapid re-housing, homelessness prevention and administration of the Homeless Management Information System (HMIS). It will continue to promote the Housing First approach, adopted to quickly house the homeless who face special challenges in securing housing and supported by the HMIS and the Coordinated Entry System (CES). Orange County will use HUD-VASH vouchers to secure funding for 65 homeless veterans in need of housing; Shelter Plus Care funding to assist 94 homeless individuals with disabilities in getting permanent housing and supportive services; and HOME funds to offer TBRA to 9 chronically homeless persons. The County will continue its funding of the Health Care Center for the Homeless, Inc. and Aspire Health Partners, Inc. to ensure provision of medical and mental health and substance abuse services to homeless and very low income individuals.

- **Public Services** – Orange County will strive to address obstacles to meeting underserved needs in a number of public service areas. The CDBG funding for public services is expected to benefit 1,500 low income individuals with such activities as case management and crisis intervention; job training and placement; various services for the homeless individuals and families, frail elderly, and persons with severe disabilities; childcare assistance and subsidies; and self-sufficiency skills training.
- **Non-Housing Community Development** – The County will use CDBG funds for infrastructure improvements in the Holden Heights area; construction of a health care facility in the Ivey Lane community; rehabilitation of facilities at the Women and Children’s Residential Treatment Program; building renovations at the emergency shelter for the homeless youth; ADA access improvements and upgrades at the East Orange Community Center; and property acquisition for expansion of the UP Orlando homelessness prevention services.

Actions planned to foster and maintain affordable housing

In FY 2017-2018, Orange County has planned a number of activities to help preserve the existing supply of affordable housing units and ensure sustainable investments in affordable rental housing. A list of planned activities is included below:

- **New housing development** – The County has designated a total of \$200,000 in CDBG funds for site acquisition for affordable housing. Orange County also anticipates issuing a Request for Proposals (RFP) to develop 80 rental housing units for low income seniors at the next phase of Emerald Villas. In 2016, Orange County has committed \$5M in local general revenue funds (INVEST) to development of affordable housing. Additionally, the County anticipates receiving \$4.3M in local SHIP allocation for affordable housing activities that include investments in new housing development.
- **Rehabilitation of existing units** – The County has designated a total of \$250,000 in CDBG funds and \$238,548 in HOME funds for rehabilitation of affordable multifamily rentals. The proposals for the activity are accepted and evaluated throughout the fiscal year. A total of \$2M in local funds (\$1M in INVEST funds and \$1M in SHIP funds) will be used to renovate eight residential buildings at the Wayne Densch Center property located in Eatonville (the carry-over project from FY 2016-2017), with a total project cost of \$4.8M. After renovations, the housing development will consist of a unit mix of 26 one-bedroom and 51 two-bedroom units, for a total of 77 units used to provide permanent supportive housing for homeless individuals and families. Additionally, the County will continue to use CDBG (\$700,000), HOME (\$100,000) and local SHIP funds (\$1.2M) to conduct homeowner housing rehabilitation activities for qualified low income households, with the priority given to seniors and persons with disabilities.
- **CHDO projects** – HOME funds require a minimum 15 percent set-aside for activities with Community Housing Development Organizations (CHDOs), with \$287,715 allocated for CHDO projects in FY 2017-2018. Orange County plans to utilize this set-aside for the creation of new affordable rental units. These projects must meet HOME eligibility criteria, including CHDO qualification status and a risk assessment of the project. The County will use \$500,000 in prior

year HOME allocations to rehabilitate 35 affordable rental units at the Forest Edge Apartments, in partnership with a local CHDO.

- **Rental subsidies** – The rental assistance subsidies are funded under the HOME Program for Tenant Based Rental Assistance (TBRA), Section 8 Housing Choice Voucher Program, HUD-VASH program and Shelter Plus Care. The TBRA allocation under HOME is \$1,100,000 to serve 184 low-income seniors and/or individuals with severe disabilities. With Section 8 allocation of \$10,056,224, HUD-VASH allocation of \$290,000 and Shelter Plus Care allocation of \$674,601, Orange County plans to provide rental assistance to another 2,037 households.
- **Homeownership** – The County utilizes the Neighborhood Stabilization Program (NSP) and the down payment assistance program funded under SHIP to provide homeownership opportunities to low income residents of Orange County. In FY 2017-2018, the County will have 5 NSP homes for sale. Once the sales are completed, the County will undertake the program closeout. Additionally, a total of \$1.1M in SHIP funds will be used to assist approximately 140 qualified first-time homebuyers with down payment and closing costs.

Actions planned to reduce lead-based paint hazards

Orange County will use the Lead-Based Paint Hazard Program, which is included under Objective 1.3, to address lead-based paint hazards in the County. In FY 2017-2018, the program will be funded by CDBG in the amount of \$100,000. All housing activities supported by funding administered by HUD's Office of Community Planning and Development must comply with Title X of the Housing and Community Development Act of 1992, Lead-Based Paint Regulation. This regulation expands the requirements to protect occupants and workers from lead-based paint hazards. In addition, it requires testing for lead, stabilization, control or abatement in the event that lead is found on the property. Orange County will continue to implement HUD's Lead-Based Paint Hazard Reduction strategy through its Lead-Based Paint Hazard Program. This strategy includes incorporating the approved Lead-Based Paint Hazard Reduction regulations into all housing programs operated by the Housing and Community Development Division and federally funded housing programs implemented by subrecipients. The program will assist in the detection and abatement of lead based paint hazards during the housing rehabilitation activities for the purpose of providing safe and decent housing for low to moderate-income households. The program funding can also be used to conduct lead-based inspections of emergency shelters funded under the ESG program.

Actions planned to reduce the number of poverty-level families

Consistent with the County's anti-poverty strategy, the following goal and objectives of the Consolidated Plan focus specifically on proving services to persons and households at the very low and low income levels: Goal 2 (Enhance the quality of life of low to moderate income residents) and Objectives 2.1 (Support infrastructure improvements), 2.3 (Expand access to public services), 2.4 (Continue to provide adequate access to quality public facilities), and 3.4 (Support activities that focus on preventing households from becoming homeless).

Research continues to show that the lack of affordable housing, combined with low wages, health care costs, and childcare expenses, leaves many Orange County households on the verge of becoming homeless, with only one or two paychecks away from losing their housing. Therefore, preserving the existing affordable housing stock and adding more units are important activities contributing to reducing the number of poverty-level families and helping them to avoid homelessness. Additional activities aimed at reducing the number of poverty-level families include job training and placement services and self-sufficiency skills training, both of which help with family stabilization needs.

The affordable housing activities funded in the FY 2017-2018 include rehabilitation of rental units and homeowner occupied housing, potential construction of rental units for low income seniors, various rental subsidies, and financial assistance for the first-time homebuyers. The County will also fund two activities related to homelessness prevention and crisis intervention. The Heart of Florida United Way, Inc. will receive ESG funding in the amount of \$90,000 to provide homelessness prevention services to 35 households. In addition, Jewish Family Services of Greater Orlando, Inc. will receive \$52,000 in CDBG funds for its Family Stabilization Program to provide case management, financial counseling and crisis intervention for 32 individuals and families on the brink of homelessness.

In order to expand access to public services and encourage self-sufficiency among low income persons and their families, Orange County will provide \$52,000 in CDBG funding for case management case management and substance abuse treatment for homeless and low income women (Aspire Health Partners, Inc.); \$65,000 for job training and placement activities (Community Initiatives, Inc. and Grand Avenue Economic Community Development Corp.); \$158,000 for services for the homeless (Coalition for the Homeless of Central Florida, Inc., Covenant House Florida, Inc., Health Care Center for the Homeless, Inc. and IMPOWER, Inc.); \$120,000 for services for frail elderly (Seniors First, Inc.); \$124,000 for services for persons with severe disabilities (Life Concepts, Inc., Lighthouse Central Florida, Inc. and Primrose Center, Inc.); \$254,000 for subsidized childcare assistance and afterschool programs for homeless children and children from low income families, as well as childcare and case management services for children of victims of domestic violence (Community Coordinated Care for Children, Inc., Boys & Girls Club of Central Florida, Inc. and Harbor House of Central Florida, Inc.); and \$38,000 for employment and youth transition program that will provide jobs skills training and ongoing support to individuals with disabilities to help them become more self-sufficient (Center for Independent Living in Central Florida, Inc.).

Additionally, in FY 2017-2018 Orange County plans to utilize CDBG funding for the rehabilitation and improvements to community and/or social service facilities serving limited clientele. Aspire Health Partners, Inc., which provides mental health and substance abuse treatment for low income and homeless clients, will receive \$62,528 in CDBG funds for rehabilitation of facilities at the Women and Children's Residential Treatment Program, to include roof replacement, interior renovations, and restroom renovations. Covenant house Florida, Inc. will be funded in the amount of \$70,000 to conduct building renovations at the Project S.a.F.E. (Sanctuary and Future Empowerment) for homeless youth, to include roof repairs, gutters, and flooring. Orange County Facilities Management Division will also

receive \$470,000 in CDBG funds for the ADA improvements and upgrades at the East Orange Community Center (includes design and construction costs).

Finally, the County will provide CDBG funding for two capital improvement projects to agencies that serve as hubs for services for homeless individuals and families and low-income residents. The Health Care Center for the Homeless, Inc. will receive \$500,000 to construct a 12,000 sq. ft. health care facility in the Ivey Lane community, an established low-income neighborhood (a multi-year project which received \$500,000 in CDBG funding in FY 2016-2017). CDBG funds in the amount of \$513,750 will also be provided to the United Against Poverty, Inc. to acquire a property and add additional office space to allow for expansion of the Homelessness Prevention Services at the UP Orlando campus.

All of the listed activities will be well coordinated within the County to ensure that persons and households currently living in poverty are able to avoid homelessness, improve their skills and employability, and find affordable housing.

Actions planned to develop institutional structure

The institutional structure for implementation of activities and projects under the Consolidated Plan and Annual Action Plans consists of numerous partnerships involving public and nonprofit agencies and private organizations. Orange County is currently focused on eliminating homelessness and improving its institutional delivery system. Investments in this goal have led to developing regional approaches aimed at resolving the housing situation of the most vulnerable populations and setting the foundation for creating new solutions to housing problems in the region.

More specifically, Objective 3.3 of the Consolidated Plan, which encourages collaboration to help improve delivery of homeless services, outlines several activities aimed at developing and strengthening the County's institutional delivery structure. The following actions are planned for FY 2017-2018 under this objective.

- **Consultation with the Continuum of Care (CoC)** – Orange County is a member of the CoC system, and the County staff regularly participates in its subcommittees and monthly membership meetings. The County maintains ongoing communication and consultation with the CoC staff on the issues related to ESG, the Homeless Management Information System (HMIS), and Coordinated Entry System (CES). The input from the CoC staff is solicited when reviewing and selecting activities to be funded with ESG funds.
- **Homeless Management Information System (HMIS)** is an important HUD requirement for service providers in the CoC receiving federal funding to serve the homeless population. As a coordinated data collection system, HMIS facilitates the gathering of client data and enables agencies and grantees to measure their performance individually and as a coordinated network of partners. Funding in the amount of \$20,829 for this activity will allow the Homeless Services Network of Central Florida (HSN) to administer the data system, assist with technical training, and support Orange County with reporting requirements for homeless activities.

- **Coordinated Entry System (CES)** is a centralized process designed to enable CoC members/service providers to more efficiently manage intake assessment and the provision of referrals to assist homeless persons. This system utilizes a shared data base and programmatic performance standards. The CoC provides training to homeless service providers and other member agencies committed to speeding and improving the delivery of services to homeless individuals and families. Orange County continues to support the CoC in its use of the CES, which is expected to significantly improve the rapid re-housing of families in need of this assistance.
- **Housing Navigators** – The CoC have recently started to hire Housing Navigators to help locate affordable housing units and assist homeless households and providers of services to homeless individuals with the housing search and the move-in process.

In addition to federally funded homeless programs, all public services and projects operated and funded under the Consolidated Plan have adopted stronger program policies and procedures for evaluating their performance and achieving better results. Orange County staff has an opportunity to review each agency's personnel policies, fiscal policies and procedures, policies for a proposed program, and related financial documentation to conduct each agency's risk assessment and determine whether or not an agency has organizational, programmatic and financial capacity to carry out the proposed program and deliver services. The grantees are also required to have an adequate organizational structure to effectively monitor and track compliance and performance. Additionally, there are internal controls in place, including monitoring and technical assistance, to help strengthen the delivery system for carrying out the goals and strategies of the Consolidated Plan, as well as activities planned in the FY 2017-2018 Action Plan.

Actions planned to enhance coordination between public and private housing and social service agencies

The Orange County Housing and Community Development Division continues to seek and maintain successful partnerships with local public, private, and nonprofit agencies that share the same commitment to community development and provision of services. To enhance coordination between the agencies involved, the County will participate with and/or support the following organizations and actions.

- **Affordable Housing Advisory Board (AHAB)** meets every other month to review existing and proposed policies and procedures, ordinances, land development regulations, affordable housing incentives, and programs that influence the affordability of housing. Composition of the AHAB comes from volunteer housing professionals, advocates with experience and active roles in the affordable housing field, very low and low-income persons, and at-large representatives.
- **Community Development Advisory Board (CDAB)** serves as a liaison between the Board of County Commissioners, the Housing and Community Development Division, and Orange County residents. The County's six district commissioners appoint the CDAB members, who are all volunteers, and the Orange County Mayor appoints one at-large member.

- **Homeless Services Network of Central Florida (HSN)** is the lead agency for the Continuum of Care (CoC) in the area. HUD requires consultation between each CoC and local jurisdictions on homelessness and ESG needs. The Division staff attends monthly HSN meetings, as well as subcommittee meetings, to monitor homelessness trends and ensure collaboration among service providers. The HSN also administers the Homeless Management Information System (HMIS).
- **Regional CDBG Grantees** are consulted when working on Annual Action Plans to ensure coordination on issues requiring a regional approach, such as affordable housing challenges. In FY 2017-2018, several jurisdictions in the Central Florida region, including Orange, Osceola and Seminole counties and the City of Orlando will continue to collaborate on the Regional Affordable Housing Initiative.
- **Homebuyer Education Counseling** – The County contracts with agencies to provide mandatory pre-purchase counseling for the County’s down payment assistance program using SHIP. These agencies are HANDS of Central Florida and ClearPoint (fka CredAbility).
- **County Departments and Divisions** – The Housing and Community Development Division works collaboratively with the Planning Division on such activities as the Housing and Future Land Use Elements of the Comprehensive Plan, Land Development Code (affordable and workforce housing standards), impact fees research, affordable housing strategies, and the Regional Affordable Housing Initiative. The Housing and Community Development Division plans to continue working with other County departments/divisions to implement community development and revitalization initiatives that benefit low income neighborhoods.
- **Housing Authorities** – Orange County coordinates with the Orlando Housing Authority (OHA) and Winter Park Housing Authority (WPHA) on issues related to maintaining and developing affordable housing for low-income and moderate-income residents. Both agencies have provided information for the 2017-2018 Annual Action Plan.
- **Community Housing Development Organizations (CHDOs)** – Under the HOME program, the County encourages private and nonprofit organizations to apply for certification as a CHDO. A minimum of 15% of the annual HOME allocation is set aside for use by CHDOs in the development of affordable housing.

Discussion

Additional actions planned for FY 2017-2018 are related to fair housing issues identified in the 2016-2020 Analysis of Impediments to Fair Housing Choice. The analysis concluded that a number of impediments still exist in both, public and private sectors, and recommended a list of actions to address the identified impediments. The recommended actions included outreach activities, continued support of affordable housing projects, expanded fair housing training, and collaborations with consumer advocacy groups aimed at raising awareness about predatory lending and housing practices.

Consistent with the recommended course of actions, in FY 2017-2018 Orange County proposes to undertake the following fair housing activities.

- Fair Housing Outreach and Information (Fair Housing Education) activities include educational efforts that promote awareness about fair housing laws and increase individuals' knowledge about their rights in regards to the fair housing choice; local public announcements on television, radio, and in newspapers, particularly during the National Fair Housing Month events.
- Training on fair housing issues will be required for all subrecipients of federal housing programs involved in provision of housing and shelter. The County staff will facilitate access to fair housing trainings and consultation.
- Technical Assistance – Orange County will continue to work with local fair housing advocacy and enforcement groups in providing technical assistance to alleged victims of housing discrimination.
- Conciliation – Orange County will continue to offer mediation/conciliation to complaints of housing discrimination.
- Referral and follow-up for fair housing compliance – Orange County will continue to work with local fair housing partners and advocacy groups to offer referral and follow-up on fair housing complaints.
- New collaborations to eliminate barriers to fair housing – Orange County will continue to explore partnerships with the private sector and other jurisdictions to promote reinvestment in housing and other sectors, particularly in disadvantaged communities.

A total of \$5,000 from CDBG Administration has been designated to conduct Fair Housing education and outreach in FY 2017-2018, in addition to funds allocated in previous years and left partially unspent.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(l)(1,2,4)

Introduction

In addition to federal guidelines, there are specific program requirements that a jurisdiction must comply with for projects planned with CDBG, HOME and ESG funds. This section of the Action Plan addresses special conditions and provisions applicable to projects funded under these programs.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(l)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

- | | |
|--|----------|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed | 0 |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan. | 0 |
| 3. The amount of surplus funds from urban renewal settlements | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan | 0 |
| 5. The amount of income from float-funded activities | 0 |
| Total Program Income: | 0 |

Other CDBG Requirements

- | | |
|---|--------|
| 1. The amount of urgent need activities | 0 |
| 2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan. | 95.00% |

HOME Investment Partnership Program (HOME)

Reference 24 CFR 91.220(l)(2)

- 1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:**

Orange County does not intend to use other forms of investment for the HOME program that are not described in the United States Code of Federal Regulations Title 24, Part 92 Section 92.205(b).

- 2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:**

Pursuant to 24 CFR 92.254 Orange County shall recapture HOME funds if the assisted housing does not continue to be the principal residence of the family for duration of the Period of Affordability. If all or any part of the property or any interest in it is sold, rented, refinanced, conveyed, or transferred, the HOME investment in the property shall be recaptured. The amount to be recaptured shall be subject to the available net sales proceeds. Recapture provisions for single family homeownership and rehabilitation assistance are enforced in the deed and through a promissory note.

Orange County utilizes local SHIP funds for downpayment assistance and is not planning to utilize HOME funds for this activity in FY 2017-2018. Under SHIP funds, if the assistance is between \$10,000 and \$30,000, there is a ten (10) year lien on the property. When HOME funds are used for downpayment assistance, the amount of HOME funds subject to recapture is based on the amount of assistance identified in the note and deed that enabled the homebuyer to purchase the property. The amount of assistance provided shall be recaptured by Orange County in full upon default. In the event of a foreclosure or short sale, or transfer in lieu of foreclosure, recapture provisions will be recovered based on the net proceeds available from the sale as established by the written agreement. In the event that there are no net proceeds from the foreclosure, repayment is not required and HOME requirements are considered satisfied.

- 3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:**

There are no plans for FY 2017-2018 to utilize HOME funds to acquire affordable units. If HOME funds are used to acquire affordable units, the amount of HOME funds subject to recapture will be based on the amount of assistance identified in the note and deed of the purchased property. The amount of HOME assistance provided shall be recaptured by Orange County in full upon resale, transfer of ownership, abandonment or as established by the written agreement.

- 4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:**

There are no plans to utilize HOME funds to refinance existing debt secured by multifamily housing.

**Emergency Solutions Grant (ESG)
Reference 91.220(I)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

Additional ESG policies and procedures for Subrecipients engaged in Rapid Re-housing and/or Homelessness Prevention are described below.

Income Limits.

The “Extremely Low Income (ELI) families” limits do NOT apply to ESG. ESG does not use the ELI measure to establish income limits, but instead uses the 30% of Area Median Income (AMI) income limits. Subrecipients must use the 30% AMI table (provided annually by Orange County) to avoid incorrect determination of eligibility for some applicants.

ESG income eligibility is based on the HUD income limits in effect at the time of income verification, and not on the HUD income limits that correspond with the grant year under which ESG funds were awarded.

Rapid Re-housing Income Requirements: – An income assessment is not required at initial evaluation. At re-evaluation, (not less than once annually), the participant’s household annual income must not exceed 30% of area median family income, as determined by HUD, with adjustments for family size.

Homelessness Prevention Income Requirements: ESG limits eligibility for homelessness prevention assistance to individuals and families with incomes below 30 percent of AMI at intake, and incomes that do not exceed 30 percent of AMI at re-evaluation (not less than once every 3 months).

General Requirements:

- All client files must contain documentation on the current housing status at intake and determination of a client meeting one of the established HUD definitions of “homelessness” to help determine the type of assistance to be provided.
- Re-assessments (or re-evaluations) are required for program participants receiving assistance.
- Case management is required at least once per month.
- Duration of rental assistance :
 - Short Term - up to 3 months;
 - Medium term: An additional 9 months (total of 12 months including short-term assistance, and after re-evaluation).
- Maximum Level of Assistance* - There is a maximum level of assistance and a minimum required payment from the client.
 - Financial Assistance: Max of \$3,000 per household for rent deposits, moving costs,

- storage, utility and rent arrears;
- Rental Assistance: Max of \$1,300 per household per month in combined rent and utilities;
- Total max: Up to \$10,000 (not including financial assistance) over 12 months.
- Minimum client contribution to rent: \$25, with subsequent increases to establish stability.

NOTE: * These levels are specific to the County, as permitted by HUD, and are subject to change.

- Landlord/Vendor Payments (rents, utilities and other payments) will be paid directly to the landlord/vendor.
- Housing Inspections are required prior to clients receiving this type of ESG assistance.
- Fair Housing market rates apply.
- Lead-based paint remediation and disclosure applies to all ESG funded housing.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

Local participating homeless agencies and organizations have recently began accessing the Coordinated Entry (CES), a client-centered system that, through a data driven and real time process, streamlines access to the most appropriate intervention for each person experiencing a housing crisis. This system is accessed by all participating agencies and administered by the Homeless Services Network of Central Florida (HSN), a designated agency of the Continuum of Care. Clients are assessed using evidence-based tools and a standard intake process. They are entered into a Registry and are assigned a Housing Navigator. Clients are then prioritized based on vulnerability and matched to the most appropriate intervention or project type. These options may include rapid re-housing, supportive housing, homeless prevention, etc. Clients are then referred to CES for housing services. This coordinated system helps eliminates duplicate referrals, moves clients through the system faster by prioritizing the most vulnerable, and delivers better results.

Another advantage of this system is that it allows for better use of resources and evidence-based practices. HSN works with ESG funded agencies by providing training and extended participation in the Coordinated Entry System.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The process for making sub-awards under ESG is performed on a competitive basis. Once Orange County receives HUD's funding notification, the Request for Applications (RFA) process begins with a public notice that is published in the local newspapers announcing the expected ESG award and dates for the technical assistance workshops for prospective applicants. The RFA process lasts approximately 45 to 60 days. Once the applications are received, staff from the Housing and

Community Development Division will review the applications and make recommendations for funding to the members of the Community Development Advisory Board (CDAB).

With many aspects that must be considered in selecting the projects that will be funded with federal funds under the Action Plan, including the Emergency Solutions Grant (ESG), Orange County utilized the following process to determine if federal funds will be used to fund an activity with ESG:

Step #1: Determine if the activity is eligible in accordance to federal statutes.

Step #2: Determine if any of the proposed activities fall within a category explicitly ineligible (such as assistance for the general conduct of government, political or religious activities paid with HUD funds or others identified in the statutes).

Step #3: Determine if beneficiaries of the project are eligible. The ESG activity benefits eligible homeless persons in accordance to the provisions established in Part 576.2 .

Step #4: Review the proposed costs of the activity to determine if they appear to be necessary and reasonable. Conduct a financial risk analysis in accordance to 2 CFR Part 200 Uniform Administrative Requirements, Cost Principles and Audit Requirements.

Step #5: Determine if there is a need to fund the project with ESG funds.

Step #6: Determine the organization's experience and capacity to carry out the project.

Step #7: Determine funding availability for the project.

A public hearing is held in the month of June to solicit comments from the public about the recommendations for funding. The Orange County Board of County Commissioners must approve all funding recommendations prior to final submission to HUD, on or before August 15 of any given fiscal year.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

Consultation with the Continuum of Care is critical for the development of homeless strategies for the Annual Action Plan. The CoC's lead agency, the Homeless Services Network of Central Florida, also participates in the evaluation of project proposals. Additionally, recommendations are received from homeless agencies and community networks through our citizen participation process. Other consultations include the Affordable Housing Advisory Board and the Community Development Advisory Board. Both boards are composed of representatives from each district in Orange County, and an at-large member appointed by the Mayor.

Orange County is an active participant of the Central Florida Commission on Homelessness and CoC, and the County staff regularly participates in regional meetings, subcommittees and focus groups to discuss homeless issues that are used in considering policies and funding decisions.

5. Describe performance standards for evaluating ESG.

Listed below are Orange County's standards for providing ESG assistance.

The ESG funds may be used for the following:

- **Street Outreach** – Funds are intended to meet the immediate needs of unsheltered homeless persons by connecting them with emergency shelter, housing, and/or critical health services. Eligible costs and program requirements are provided at 24 CFR 576.101.
- **Emergency Shelter** – Funds may be used for renovation of existing shelters or conversion of buildings to shelters, paying for operating costs, and providing essential services. Eligible costs and program requirements are provided at 24 CFR 576.102.
- **Rapid Re-Housing** – Funds are used to quickly move homeless persons into permanent housing through housing relocation and stabilization services and short- and/or medium term rental assistance. Eligible costs and program requirements are provided at 24 CFR 576.104.
- **Homelessness Prevention** – Funds are used to prevent a person or family from moving into an emergency shelter or living in place not meant for human habitation by relocation and stabilization services and short- and/or medium-term rental assistance. Eligible costs and program requirements are provided at 24 CFR 576.103.

ESG written policies and procedures require the following standards for Subrecipients:

- **Evaluation of Eligibility** – an initial evaluation for all persons/households is required. Client/household must meet ESG definition for “homeless” or “at risk of homelessness”.
- **Targeting and Provision of Essential Services** – including, in the case of emergency shelters and street outreach activities, outreach conducted directly or in partnership with other agencies
- **Specific Exit and/or Termination process** – subrecipients must have an Exit process and a Termination process (written notice to participant, etc.) that meet ESG guidelines.
- **Program Policies and Procedures** – subrecipients providing emergency shelter must have policies in place for assessment, prioritization, and reassessment of need for essential services. Additionally, the policies on admission, diversion, referral and discharge procedures, to include standards regarding the length of stay, if any, and safety and shelter needs of special populations, such as victims of domestic violence and individuals and families with the highest barriers to housing who may be likely to be homeless for longer periods, must be clearly described.
- **Coordination among Service Providers** – subrecipients must assist each client in obtaining the needed access to mainstream and other resources to help them in obtaining housing stability (24 CFR 576.400(b) and (c).
- **Documentation and Recordkeeping** – agencies must follow verification and recordkeeping guidelines pertaining to applications for assistance, to include procedures ensuring record confidentiality.

- **Affirmatively Furthering Fair Housing** – agencies have a duty to affirmatively further fair housing opportunities for classes protected under the Fair Housing Act, and agency staff must be aware of Fair Housing rules that can affect clients.
- **Conflict of Interest Rules** – these apply to all employees, landlords, clients, agents, etc. (for example, clients cannot rent from housing owned by grant subrecipients or relatives.)
- **Use of HMIS** – HUD requirement for all ESG-funded subrecipients for data collection; providers of services to victims of domestic violence can utilize a comparable system.
- **Continuum of Care (CoC) participation.**
- **Coordinated Entry System (CES) participation** – for efficient assessment and placement of individuals and families.

Discussion

Orange County evaluates ESG performance by funded agencies based on the following standards:

- Subrecipient's use of an appropriate intake process and screening tools (to include utilization of the Coordinated Entry System and income and residency verification, when applicable);
- Length of time (days) program participants stay in the program and length of time agency takes to re-house households (for rapid re-housing programs);
- Frequency and quality of case management;
- Recertification (re-evaluation) of program participants, as required; and
- Compliance with requirement to input data into HMIS (or a comparable system used by providers of services for victims of domestic violence) and submit monthly reports.

Grantee SF-424's and Certifications

Application for Federal Assistance SF-424		
* 1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application		
* 2. Type of Application: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision		
* If Revision, select appropriate letter(s): <input type="text"/> * Other (Specify): <input type="text"/>		
* 3. Date Received: <input type="text"/>		4. Applicant Identifier: <input type="text" value="200206122180C"/>
5a. Federal Entity Identifier: <input type="text"/>		5b. Federal Award Identifier: <input type="text"/>
State Use Only:		
6. Date Received by State: <input type="text"/>		7. State Application Identifier: <input type="text"/>
8. APPLICANT INFORMATION:		
* a. Legal Name: <input type="text" value="Orange County"/>		
* b. Employer/Taxpayer Identification Number (EIN/TIN): <input type="text" value="59-60000773"/>		* c. Organizational DUNS: <input type="text" value="0647972510000"/>
d. Address:		
* Street1: <input type="text" value="525 E. South Street"/>		
Street2: <input type="text"/>		
* City: <input type="text" value="Orlando"/>		
County/Parish: <input type="text" value="Orange"/>		
* State: <input type="text" value="FL: Florida"/>		
Province: <input type="text"/>		
* Country: <input type="text" value="USA: UNITED STATES"/>		
* Zip / Postal Code: <input type="text" value="32801-1393"/>		
e. Organizational Unit:		
Department Name: <input type="text" value="Community, Env and Dev Service"/>		Division Name: <input type="text" value="Housing and Comm Development"/>
f. Name and contact information of person to be contacted on matters involving this application:		
Prefix: <input type="text" value="Mr."/>		* First Name: <input type="text" value="Mitchell"/>
Middle Name: <input type="text" value="L."/>		
* Last Name: <input type="text" value="Glasser"/>		
Suffix: <input type="text"/>		
Title: <input type="text" value="Division Manager"/>		
Organizational Affiliation: <input type="text" value="County Division"/>		
* Telephone Number: <input type="text" value="407-836-5190"/>		Fax Number: <input type="text" value="407-836-5193"/>
* Email: <input type="text" value="Mitchell.Glasser@ocfl.net"/>		

Application for Federal Assistance SF-424

* 9. Type of Applicant 1: Select Applicant Type:

B: County Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

* 10. Name of Federal Agency:

U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14.218

CFDA Title:

Community Development Block Grant/Entitlement Grant

* 12. Funding Opportunity Number:

B17UC120003

* Title:

Community Development Block Grant (CDBG)

13. Competition Identification Number:

N/A

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

* 15. Descriptive Title of Applicant's Project:

CDBG: Capital Projects; Public Services; Housing Projects; Admin.

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

Application for Federal Assistance SF-424**16. Congressional Districts Of:*** a. Applicant * b. Program/Project

Attach an additional list of Program/Project Congressional Districts if needed.

[Add Attachment](#)[Delete Attachment](#)[View Attachment](#)**17. Proposed Project:*** a. Start Date: * b. End Date: **18. Estimated Funding (\$):**

* a. Federal	<input type="text" value="5,764,672.00"/>
* b. Applicant	<input type="text" value="0.00"/>
* c. State	<input type="text" value="1,200,000.00"/>
* d. Local	<input type="text" value="1,000,000.00"/>
* e. Other	<input type="text" value="0.00"/>
* f. Program Income	<input type="text" value="0.00"/>
* g. TOTAL	<input type="text" value="7,964,672.00"/>

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- ☒ a. This application was made available to the State under the Executive Order 12372 Process for review on
- ☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- ☐ c. Program is not covered by E.O. 12372.

*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**☐ Yes ☒ No

If "Yes", provide explanation and attach

[Add Attachment](#)[Delete Attachment](#)[View Attachment](#)

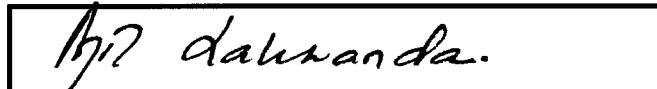
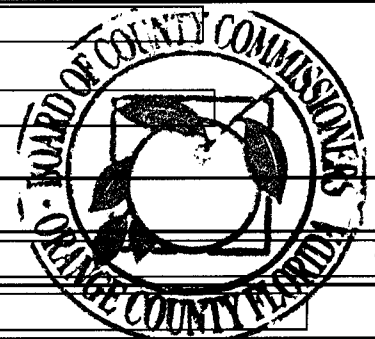
21. *By signing this application, I certify (1) to the statements contained in the list of certifications and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

☒ ** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:Prefix: * First Name: Middle Name: * Last Name: Suffix: * Title: * Telephone Number: Fax Number: * Email:

* Signature of Authorized Representative:

* Date Signed: 

Application for Federal Assistance SF-424		
* 1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application		
* 2. Type of Application: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision		
* If Revision, select appropriate letter(s): <input type="text"/> * Other (Specify): <input type="text"/>		
* 3. Date Received: <input type="text"/>		4. Applicant Identifier: 200206122180C
5a. Federal Entity Identifier: <input type="text"/>		5b. Federal Award Identifier: <input type="text"/>
State Use Only:		
6. Date Received by State: <input type="text"/>		7. State Application Identifier: <input type="text"/>
8. APPLICANT INFORMATION:		
* a. Legal Name: Orange County		
* b. Employer/Taxpayer Identification Number (EIN/TIN): 59-60000773		* c. Organizational DUNS: 0647972510000
d. Address:		
* Street1: 525 E. South Street		
Street2: <input type="text"/>		
* City: Orlando		
County/Parish: Orange		
* State: FL: Florida		
Province: <input type="text"/>		
* Country: USA: UNITED STATES		
* Zip / Postal Code: 32801-1393		
e. Organizational Unit:		
Department Name: Community, Env and Dev Service		Division Name: Housing and Comm Development
f. Name and contact information of person to be contacted on matters involving this application:		
Prefix: Mr.		* First Name: Mitchell
Middle Name: L.		
* Last Name: Glasser		
Suffix: <input type="text"/>		
Title: Division Manager		
Organizational Affiliation: County Division		
* Telephone Number: 407-836-5190		Fax Number: 407-836-5193
* Email: Mitchell.Glasser@ocfl.net		

Application for Federal Assistance SF-424

* 9. Type of Applicant 1: Select Applicant Type:

B: County Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

* 10. Name of Federal Agency:

U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14.239

CFDA Title:

HOME Investment Partnerships/Entitlement Grant

* 12. Funding Opportunity Number:

M17UC120213

* Title:

HOME Investment Partnerships (HOME)

13. Competition Identification Number:

N/A

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

* 15. Descriptive Title of Applicant's Project:

HOME: Affordable Housing (SF and MF Rehabilitation); TBRA; CHDOs; Admin.

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

Application for Federal Assistance SF-424**16. Congressional Districts Of:*** a. Applicant * b. Program/Project

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

Delete Attachment

View Attachment

17. Proposed Project:* a. Start Date: * b. End Date: **18. Estimated Funding (\$):**

* a. Federal	<input type="text" value="1,918,069.00"/>
* b. Applicant	<input type="text" value="0.00"/>
* c. State	<input type="text" value="3,100,000.00"/>
* d. Local	<input type="text" value="1,000,000.00"/>
* e. Other	<input type="text" value="0.00"/>
* f. Program Income	<input type="text" value="0.00"/>
* g. TOTAL	<input type="text" value="6,018,069.00"/>

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- ☒ a. This application was made available to the State under the Executive Order 12372 Process for review on .
- ☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- ☐ c. Program is not covered by E.O. 12372.

*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**☐ Yes ☒ No

If "Yes", provide explanation and attach

Add Attachment

Delete Attachment

View Attachment

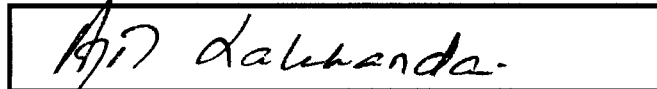
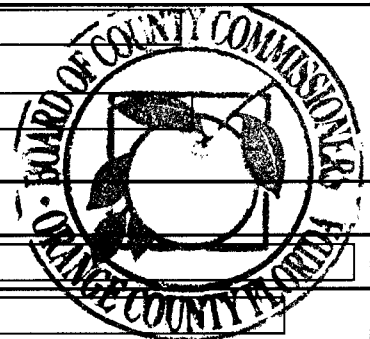
21. *By signing this application, I certify (1) to the statements contained in the list of certifications and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

☒ ** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:Prefix: * First Name: Middle Name: * Last Name: Suffix: * Title: * Telephone Number: Fax Number: * Email:

* Signature of Authorized Representative:

* Date Signed: 

Application for Federal Assistance SF-424			
* 1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application		* 2. Type of Application: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision	
		* If Revision, select appropriate letter(s): <input type="text"/> * Other (Specify): <input type="text"/>	
* 3. Date Received: <input type="text"/>		4. Applicant Identifier: 200206122180C	
5a. Federal Entity Identifier: <input type="text"/>		5b. Federal Award Identifier: <input type="text"/>	
State Use Only:			
6. Date Received by State: <input type="text"/>		7. State Application Identifier: <input type="text"/>	
8. APPLICANT INFORMATION:			
* a. Legal Name: <input type="text" value="Orange County"/>			
* b. Employer/Taxpayer Identification Number (EIN/TIN): <input type="text" value="59-60000773"/>		* c. Organizational DUNS: <input type="text" value="0647972510000"/>	
d. Address:			
* Street1: <input type="text" value="525 E. South Street"/>			
Street2: <input type="text"/>			
* City: <input type="text" value="Orlando"/>			
County/Parish: <input type="text" value="Orange"/>			
* State: <input type="text" value="FL: Florida"/>			
Province: <input type="text"/>			
* Country: <input type="text" value="USA: UNITED STATES"/>			
* Zip / Postal Code: <input type="text" value="32801-1393"/>			
e. Organizational Unit:			
Department Name: <input type="text" value="Community, Env and Dev Service"/>		Division Name: <input type="text" value="Housing and Comm Development"/>	
f. Name and contact information of person to be contacted on matters involving this application:			
Prefix: <input type="text" value="Mr."/>		* First Name: <input type="text" value="Mitchell"/>	
Middle Name: <input type="text" value="L."/>			
* Last Name: <input type="text" value="Glasser"/>			
Suffix: <input type="text"/>			
Title: <input type="text" value="Division Manager"/>			
Organizational Affiliation: <input type="text" value="County Division"/>			
* Telephone Number: <input type="text" value="407-836-5190"/>		Fax Number: <input type="text" value="407-836-5193"/>	
* Email: <input type="text" value="Mitchell.Glasser@ocfl.net"/>			

Application for Federal Assistance SF-424

* 9. Type of Applicant 1: Select Applicant Type:

B: County Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

* 10. Name of Federal Agency:

U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14.231

CFDA Title:

Emergency Solutions Grant/Entitlement Grant

* 12. Funding Opportunity Number:

E17UC120003

* Title:

Emergency Solutions Grant (ESG)

13. Competition Identification Number:

N/A

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

* 15. Descriptive Title of Applicant's Project:

ESG: Shelter Operations; Rapid Re-housing; Homelessness Prevention; HMIS.

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

Application for Federal Assistance SF-424**16. Congressional Districts Of:*** a. Applicant * b. Program/Project

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment**Delete Attachment****View Attachment****17. Proposed Project:*** a. Start Date: * b. End Date: **18. Estimated Funding (\$):**

* a. Federal	<input type="text" value="502,071.00"/>
* b. Applicant	<input type="text" value="0.00"/>
* c. State	<input type="text" value="0.00"/>
* d. Local	<input type="text" value="500,000.00"/>
* e. Other	<input type="text" value="964,601.00"/>
* f. Program Income	<input type="text" value="0.00"/>
* g. TOTAL	<input type="text" value="1,966,672.00"/>

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- ☒ a. This application was made available to the State under the Executive Order 12372 Process for review on .
- ☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- ☐ c. Program is not covered by E.O. 12372.

*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**☐ Yes ☒ No

If "Yes", provide explanation and attach

Add Attachment**Delete Attachment****View Attachment**

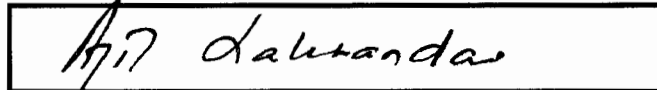
21. *By signing this application, I certify (1) to the statements contained in the list of certifications and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

☒ ** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:Prefix: * First Name: Middle Name: * Last Name: Suffix: * Title: * Telephone Number: Fax Number: * Email:

* Signature of Authorized Representative:

* Date Signed: 

APPROVED
BY ORANGE COUNTY BOARD
OF COUNTY COMMISSIONERS

CERTIFICATIONS

AUG 01 2017

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing --The jurisdiction will affirmatively further fair housing.

Uniform Relocation Act and Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Grant or HOME programs.

Anti-Lobbying --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan --The housing activities to be undertaken with Community Development Block Grant, HOME, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the jurisdiction's consolidated plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 135.

[Signature]
Signature of Authorized Official

8.1.17
Date

Orange County Mayor
Title



BCC Mtg. Date: Aug. 1, 2017

Specific Community Development Block Grant Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding economic opportunities, primarily for persons of low and moderate income) and requirements of 24 CFR Parts 91 and 570.

Following a Plan -- It is following a current consolidated plan that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low- and moderate-income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include CDBG-assisted activities which the grantee certifies are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available (see Optional CDBG Certification).

2. Overall Benefit. The aggregate use of CDBG funds, including Section 108 guaranteed loans, during program year(s) _____ [a period specified by the grantee of one, two, or three specific consecutive program years], shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period.

3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

In addition, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction.

Compliance with Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601-3619) and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, Subparts A, B, J, K and R.

Compliance with Laws -- It will comply with applicable laws.

Art Salasanda
Signature of Authorized Official

8.1.17
Date

Orange County Mayor
Title
tu



APPROVED
BY ORANGE COUNTY BOARD
OF COUNTY COMMISSIONERS
AUG 01 2017

Specific HOME Certifications

The HOME participating jurisdiction certifies that:

Tenant Based Rental Assistance -- If it plans to provide tenant-based rental assistance, the tenant-based rental assistance is an essential element of its consolidated plan.

Eligible Activities and Costs -- It is using and will use HOME funds for eligible activities and costs, as described in 24 CFR §§92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in §92.214.

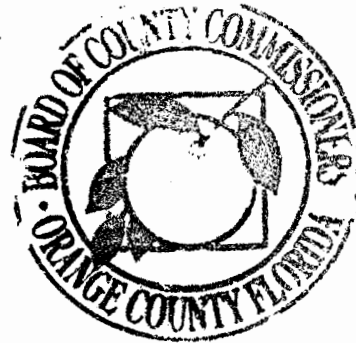
Subsidy layering -- Before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

B. J. daSilva
Signature of Authorized Official

8.1.17
Date

Orange County Mayor
Title

tu



BCC Mtg. Date: Aug. 1, 2017

Emergency Solutions Grants Certifications

The Emergency Solutions Grants Program recipient certifies that:

Major rehabilitation/conversion/renovation – If an emergency shelter's rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation.

If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion.

In all other cases where ESG funds are used for renovation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.

Essential Services and Operating Costs – In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the recipient will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long the recipient serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

Renovation – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

Supportive Services – The recipient will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counseling, supervision, and other services essential for achieving independent living), and other Federal, State, local, and private assistance available for these individuals.

Matching Funds – The recipient will obtain matching amounts required under 24 CFR 576.201.

Confidentiality – The recipient has established and is implementing procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement – To the maximum extent practicable, the recipient will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

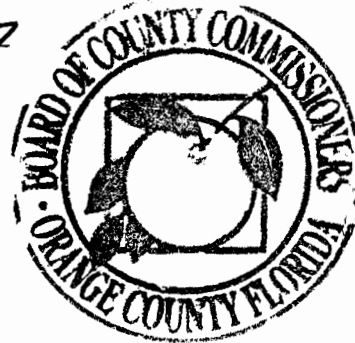
Consolidated Plan – All activities the recipient undertakes with assistance under ESG are consistent with its consolidated plan.

Discharge Policy – The recipient will establish and implement, to the maximum extent practicable and where appropriate, policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.

B. J. Dake
Signature of Authorized Official

8.1.17
Date

Orange County Mayor
Title



APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING CERTIFICATION:

Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Grantee Unique Appendices

The Orlando Sentinel

633 North Orange Avenue
MP 132
Orlando, FL 32801

Orange County Office of Comm. Dev.
#CU00121820

To: Action Plan

This is to confirm that the advertisement for Orange County Office of Comm. Dev. published in *The Orlando Sentinel* on the following date.

Publication Date: Sunday, June 18, 2017

Caption: Action Plan

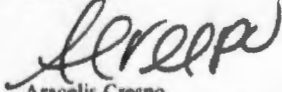
Section: Orange

Size: 2 columns x 21"

Job #5017732-1

Should you need further information, please feel free to contact me.

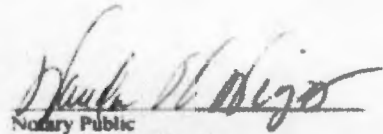
Sincerely,



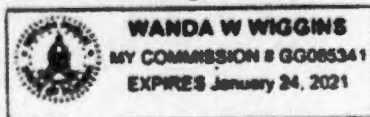
Aracelis Crespo
Account Representative Assistant
The Orlando Sentinel

State of Florida
County of Orange

The foregoing instrument was acknowledged before me this 21st day of June 2017, by Aracelis Crespo, who is personally known to me.



Notary Public
State of Florida at Large



The Orlando Sentinel

633 North Orange Avenue
MP 132
Orlando, FL 32801

Orange County Office of Comm. Dev.
#C'U00121820

To: Action Plan

This is to confirm that the advertisement for Orange County Office of Comm. Dev. published in *The Orlando Sentinel* on the following date.

Publication Date: Saturday, June 17, 2017

Caption: Action Plan

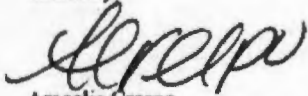
Section: El Sentinel

Size: 2 columns x 21"

Job #5017732-3

Should you need further information, please feel free to contact me.

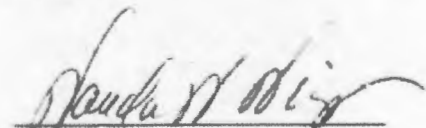
Sincerely,



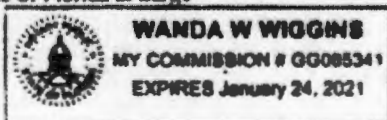
Aracelis Crespo
Account Representative Assistant
The Orlando Sentinel

State of Florida
County of Orange

The foregoing instrument was acknowledged before me this 21st day of June 2017, by Aracelis Crespo, who is personally known to me.



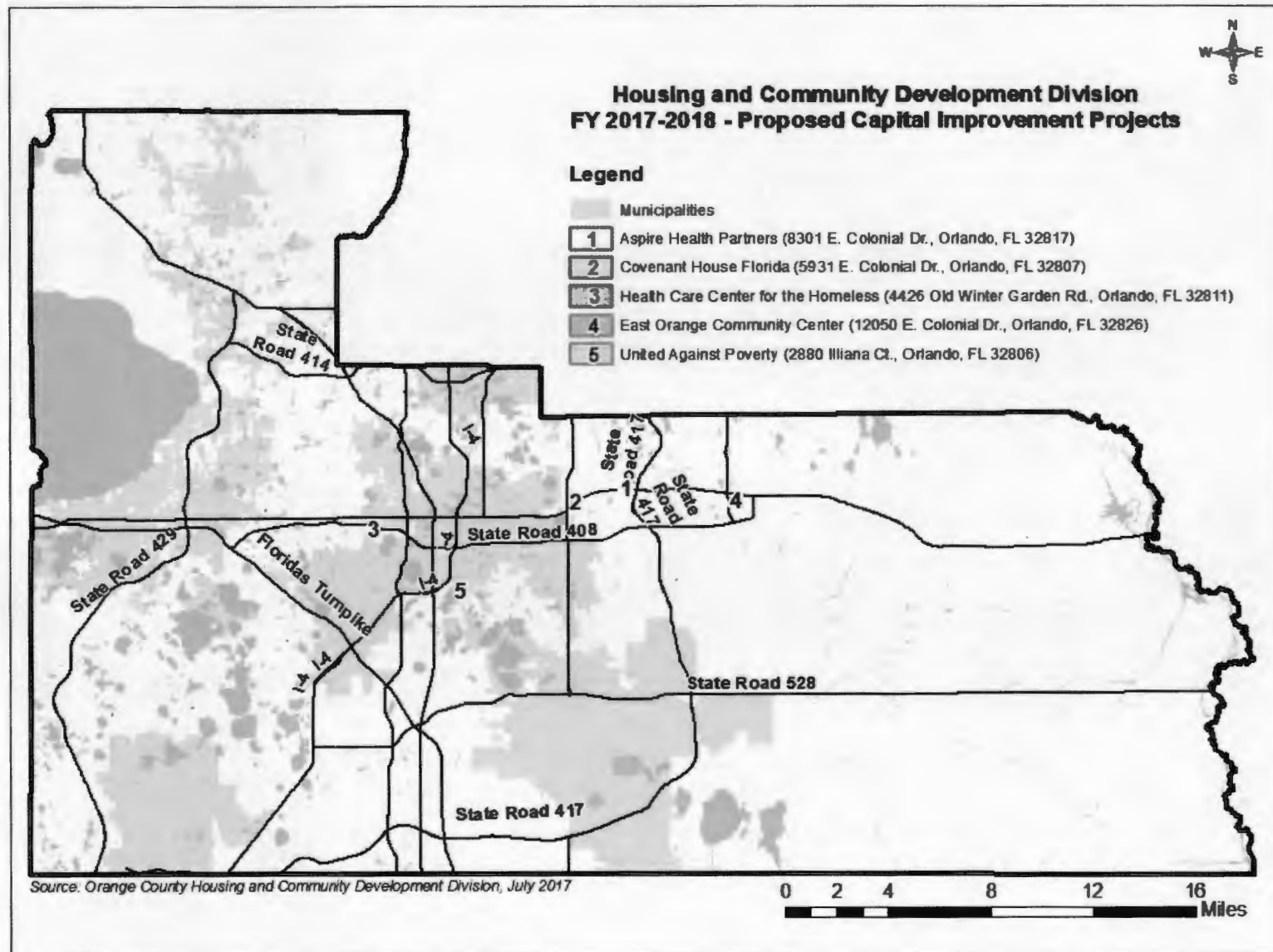
Notary Public
State of Florida at Large



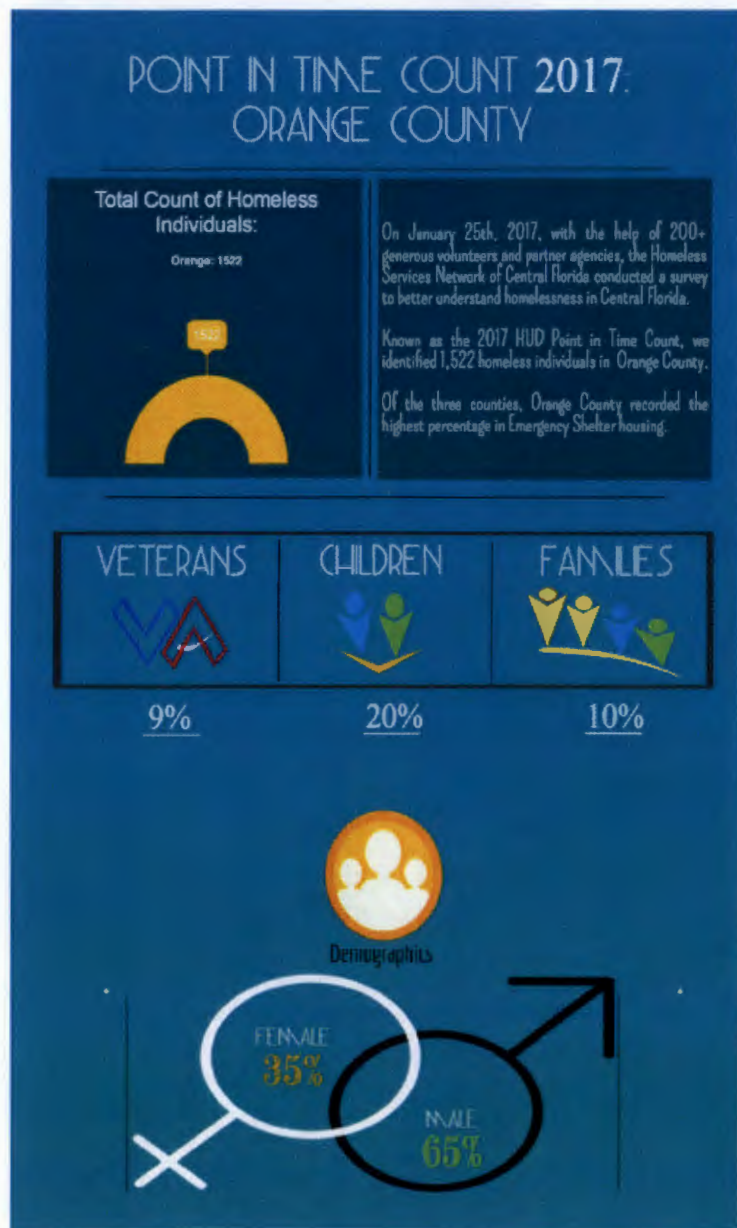
APPENDIX B – Citizen Participation Comments and Response

No public comments were received on the 2017-2018 One-Year Action Plan by the Housing and Community Development Division.

APPENDIX C – Proposed FY 2017-2018 Capital Improvement Projects



APPENDIX D – 2017 PIT Count (Orange County only, submitted to HUD as part of the CoC-507 numbers)



Emergency Shelter =
740 Individuals

Transitional Housing =
551 Individuals

Unsheltered =
231 Individuals

