

Interoffice Memorandum

March 10, 2020

TO:

Mayor Jerry L. Demings — AND — Board of County Commissioners

FROM:

Jon V. Weiss, P.E., Director Planning, Environmental, and Development Services Department

CONTACT PERSON: Alan Marshall, Assistant to the Director Planning, Environmental, and Development Services (407) 836-5884

SUBJECT:

March 24, 2020 – Public Hearing Moratorium Ordinance on Micromobility Devices

Micromobility devices are defined in State Statutes as any motorized transportation device made available for private use by reservation through an online application, website, or software for point-to-point trips, and which is not capable of traveling at a speed greater than 20 miles per hour on level ground. This term includes motorized scooters and bicycles.

In August 2019, a micromobility company began distributing its brand of electric scooters on the sidewalks of select locations along on International Drive in unincorporated Orange County. The scooters were available to users who set up billing accounts through an online app. The company provides instructions on their usage within the coverage area.

Orange County Code Enforcement immediately began receiving complaints from businesses along I-Drive relating to clutter from the parked scooters, pedestrian traffic patterns being altered, and general liability concerns. Shortly thereafter, the scooters were removed by the company, but returned in October 2019. In early February, a second company began leaving scooters along the same area.

Orange County does not have an ordinance regulating the use of micromobility devices in rights-of-way and has been unable to manage the complaints received

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by the businesses along I-Drive. In order to appropriately respond to complaints associated with these devices, and adequately study the usage of these devices in areas of the County (City of Orlando, UCF), staff will be holding a policy discussion with the Board where a moratorium on this activity will be proposed until a review is completed and potential permitting standards can be developed.

As a part of the public hearing, staff will provide a presentation describing the background issues, concepts and regulatory oversight of micromobility devices, existing local programs, and the need for, and parameters of, a moratorium for these activities in unincorporated Orange County.

ACTION REQUESTED:

Adoption of an Ordinance Establishing a Moratorium on the Use of Micromobility Devices, Including Motorized Scooters and Motorized Bicycles, Within the Unincorporated Area of Orange County; and Providing an Effective Date. All Districts

JVW/FB Attachment

C. Byron Brooks Chris Testerman Diana Almodovar

ORDINANCE NO. 2020-

AN ORDINANCE ESTABLISHING A MORATORIUM ON THE USE OF MICROMOBILITY DEVICES, INCLUDING MOTORIZED SCOOTERS AND MOTORIZED BICYCLES, WITHIN THE UNINCORPORATED AREA OF ORANGE COUNTY; AND PROVIDING AN EFFECTIVE DATE.

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Section 1. Creation of Article VI ("Micromobility Devices") of Chapter 35

10 ("Traffic"), Establishing a Moratorium on the Use of Micromobility Devices, including Motorized Scooters and Motorized Bicycles. Article VI of Chapter 35 of the Orange County

12 Code is hereby created and shall read as follows:

ARTICLE VI MICROMOBILITY DEVICES

Section 35-80. Findings.

(a) <u>Motorized transportation devices made available for</u> private use by reservation, that are not capable of traveling at a speed greater than twenty (20) miles per hour, are known as micromobility devices, and include motorized scooters and motorized bicycles.

(b) <u>The use of micromobility devices through a</u> <u>"shared" service model is an increasing trend nationwide including</u> <u>Florida.</u>

(c) <u>Motorized scooters and motorized bicycles have</u> <u>been promoted as a means to provide a sustainable, relatively low</u> <u>cost method of transportation over relatively short distances,</u> <u>particularly in downtown and tourist areas.</u>

(d) <u>Various jurisdictions have permitted micromobility</u> <u>devices but other jurisdictions have prohibited them or</u> <u>implemented restrictions on micromobility devices based on</u> <u>operational and safety concerns.</u>

(e) <u>Orange County, Florida ("Orange County") is a</u> tourist destination frequented by tens of thousands of visitors at any given time.

36	(f) <u>Micromobility device companies have established a</u>
	presence in unincorporated Orange County, including areas
38	popular to tourists.
	(g) <u>Micromobility device users may be unfamiliar with</u>
10	the area, as well as how to operate micromobility devices,
	increasing safety risks for themselves and others.
12	(h) The nature of shared use programs will likely result
	in micromobility devices being left unattended and parked or
4	leaned on walls or sidewalks, thereby creating a hazard and
	impediment to accessibility for pedestrians and persons with
6	mobility challenges.
	(i) <u>Micromobility devices may result in injury or harm</u>
8	to their users or pedestrians in the right of way, including in and on
	crosswalks and sidewalks.
0	(j) <u>It will require time and effort to thoroughly evaluate</u>
	existing micromobility device programs, conduct research, and
2	prepare an ordinance to permanently address micromobility
	devices in unincorporated Orange County.
4	(k) <u>Accordingly, until micromobility device regulations</u>
	have been adopted and have become effective, or until January 15,
6	2021, whichever date is earlier, the Orange County Board of
	County Commissioners find it necessary and appropriate and in the
8	public interest to adopt a moratorium prohibiting the use of
	micromobility devices in unincorporated Orange County.
0	Section 35-81. Moratorium; Review and Study; Purpose.
	(a) During the moratorium period described in Section
2	35-82, the use of micromobility devices is hereby prohibited in
	unincorporated Orange County and no person or entity shall allow
4	or permit the private use of these devices by reservation through an
	online application, website, or software for point-to-point trips.
6	(b) <u>During the moratorium period, Orange County staff</u>
	shall review and study safety and other issues related to the use of
8	micromobility devices in the unincorporated area of Orange
	County, Florida.
0	(c) <u>The purpose of the moratorium is to allow Orange</u>
	County a sufficient period of time to determine whether to develop

72	regulations for the use of micromobility devices in the unincorporated area of Orange County or to prohibit them.				
74	Section 35-82. Moratorium Period.				
76	The moratorium described in Section 35-81 shall be in effect until the effective date of an ordinance establishing regulations concerning the use of micromobility devices or				
78	permanently prohibiting micromobility devices in unincorporated Orange County, or until January 15, 2021, whichever date is				
80	earlier.				
	Section 35-83. Definitions.				
82	The following terms shall have the following definitions:				
84	"Micromobility device" means any motorized transportation device made available for private use by reservation through an online application, website, or software for point-to-				
86	point trips and which is not capable of traveling at a speed greater than twenty (20) miles per hour on level ground. This term				
88	includes motorized scooters and motorized bicycles.				
	"Motorized scooter" means any micromobility device that				
90	is powered by a motor, with or without a seat or saddle for the use of the rider, which is designed to travel on not more than three				
92	wheels, and which is not capable of propelling the vehicle at a speed greater than twenty (20) miles per hour on level ground.				
94	Section 35-84. Seizure and Impoundment.				
96	Orange County may seize and impound any micromobility device found on public property. The micromobility device will be released to the lawful owner only after all towing and storage fees				
98	have been satisfied.				
	Section 35-85. Applicability.				
100	(a) <u>This article shall only apply within the</u> <u>unincorporated area of Orange County.</u>				
102	(b) <u>Nothing in this article shall prohibit the use of</u> motorized devices that do not fall within the definition of a				
104	micromobility device.				

Section 2. Effective date. This moratorium ordinance shall become effective on

106 April 3, 2020.

ADOPTED THIS 24th DAY OF March, 2020.

108			NGE COUNTY, FLORIDA
110		By:	Board of County Commissioners
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112		By:	
			Jerry L. Demings,
114			Orange County Mayor
116	ATTEST: Phil Diamond, CPA, County Comptrolle As Clerk of the Board of County Commissioners	r	
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	By:		
120	Deputy Clerk		
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